



Multnomah County Oregon

Board of Commissioners & Agenda

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BOARD OF COMMISSIONERS

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MAY 4 & 6, 2004

BOARD MEETINGS

FASTLOOK AGENDA ITEMS OF INTEREST

Pg 2	9:30 a.m. Tuesday Executive Session
Pg 2	10:00 a.m. Tuesday Briefing on Adult and Children Mental Health and A&D Treatment
Pg 3	9:30 a.m. Thursday Opportunity for Public Comment on Non-Agenda Matters
Pg 3	9:30 a.m. Thursday Chair's Executive Budget Message; Public Hearing and Resolution
Pg 3	10:00 a.m. Thursday Proclaiming May 2004 Older Americans Month in Multnomah County
Pg 3	10:30 a.m. Thursday Hearing on 2004-05 CDBG Program Plan and Annual Action Plan
Pg 3-4	10:40 a.m. Thursday Readings and Vote on Nine (9) Land Use Planning Ordinances
Pg 5	2004-05 Budget Work Sessions/Hearings

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- Thursday, 9:30 AM, (LIVE) Channel 30
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Tuesday, May 4, 2004 - 9:30 AM
Multnomah Building, Sixth Floor Commissioners Conference Room 635
501 SE Hawthorne Boulevard, Portland

EXECUTIVE SESSION

- E-1 The Multnomah County Board of Commissioners Will Meet in Executive Session Pursuant to ORS 192.660(1)(h). Only Representatives of the News Media and Designated Staff are allowed to Attend. Representatives of the News Media and All Other Attendees are Specifically Directed Not to Disclose Information that is the Subject of the Executive Session. No Final Decision will be made in the Executive Session. Presented by Agnes Sowle. 30 MINUTES REQUESTED.
-

Tuesday, May 4, 2004 - 10:00 AM
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

BOARD BRIEFING

- B-1 Adult and Children Mental Health and Alcohol and Drug Treatment. Presented by Patricia K. Pate, DCHS Director; Lillian Shirley, Health Department Director; Joanne Fuller, DCJ Director; Derald Walker, MHASD Director; Mark Spofford, Health Services Administrator; and Kathleen Treb, DCJ Assistant Director. 2 HOURS REQUESTED.
-

Thursday, May 6, 2004 - 9:30 AM
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

REGULAR MEETING

CONSENT CALENDAR - 9:30 AM

DEPARTMENT OF BUSINESS AND COMMUNITY SERVICES

- C-1 Budget Modification DCS 04-05 Increasing Mail Distribution Postage Appropriation due to Unbudgeted Expenditures from ITAX Mailings to Citizens

REGULAR AGENDA - 9:30 AM
PUBLIC COMMENT - 9:30 AM

Opportunity for Public Comment on non-agenda matters. Testimony is limited to three minutes per person. Fill out a speaker form available in the Boardroom and turn it into the Board Clerk.

NON-DEPARTMENTAL - 9:30 AM

- R-1 Chair's 2004-2005 Executive Budget Message, Followed by PUBLIC HEARING and Consideration of a RESOLUTION Approving the Chair's Proposed Fiscal Year 2004-2005 Budget for Submittal to the Tax Supervising and Conservation Commission as Required by ORS 294.421
- R-2 PROCLAMATION Proclaiming May 2004 National Older Americans Month in Multnomah County, Oregon
- R-3 Authorizing Filing of an Intervention in Consolidated Land Use Board of Appeals (LUBA) Cases
- R-4 Authorizing Filing of an Amicus Brief in the Oregon Supreme Court
- R-5 Authorizing Settlement of a Claim by Dan and Doris Boyd Relating to Work Done on a Cornelius Pass Road Transportation Project
- R-6 RESOLUTION Authorizing Property Tax Refunds Under ORS 311.806 (2) for Appeals Pending More Than Six Years

OFFICE OF SCHOOL AND COMMUNITY PARTNERSHIPS - 10:30 AM

- R-7 PUBLIC HEARING to Consider and Approve the 2004-2005 Consolidated Plan and Annual Action Plan for the Community Development Block Grant Program

DEPARTMENT OF BUSINESS AND COMMUNITY SERVICES - 10:40 AM

- R-8 Second Reading and Possible Adoption of a Proposed ORDINANCE Amending MCC § 37.0560 with Respect to Issuing Permits and Allowing Issuance of a Permit When Necessary to Protect Public Safety
- R-9 Second Reading and Possible Adoption of a Proposed ORDINANCE Amending MCC § 38.0560 for the Columbia River Gorge National Scenic

Area with Respect to Issuing Permits and Allowing Issuance of a Permit
When Necessary to Protect Public Safety

- R-10 First Reading of an ORDINANCE Amending MCC Chapter 33, Land Use Code, West Hills Rural Plan Area, to Update the Zoning Code to Include Changes to the Oregon Statutes and Administrative Rules Regarding Land Uses on Lands Zoned Exclusive Farm Use and Commercial Forest Use
- R-11 First Reading of an ORDINANCE Amending MCC Chapter 34, Land Use Code, Sauvie Island/Multnomah Channel Rural Plan Area, to Update the Zoning Code to Include Changes to the Oregon Statutes and Administrative Rules Regarding Land Uses on Lands Zoned Exclusive Farm Use
- R-12 First Reading of an ORDINANCE Amending MCC Chapter 35, Land Use Code, East of Sandy River Rural Plan Area, to Update the Zoning Code to Include Changes to the Oregon Statutes and Administrative Rules Regarding Land Uses on Lands Zoned Exclusive Farm Use and Commercial Forest Use
- R-13 First Reading of an ORDINANCE Amending MCC Chapter 36, Land Use Code, West of Sandy River Rural Plan Area, to Update the Zoning Code to Include Changes to the Oregon Statutes and Administrative Rules Regarding Land Uses on Lands Zoned Exclusive Farm Use and Commercial Forest Use
- R-14 First Reading of an ORDINANCE Amending MCC Chapter 37, Land Use Code, Administration and Procedures, to Update the Zoning Code to Include Changes to the Oregon Statutes and Administrative Rules Regarding the Expiration of Certain Land Use Approvals on Lands Zoned Exclusive Farm Use and Commercial Forest Use
- R-15 First Reading of an ORDINANCE Amending MCC Chapter 34, Land Use Code, Sauvie Island/Multnomah Channel Rural Plan Area, to Add Certain Transportation Land Uses, Add a Definition of "Water-Dependent Use", and Amend the Definition of "Large Fill"
- R-16 First Reading and Possible Adoption of an ORDINANCE Amending MCC Land Use Chapters 33 through 38 with Respect to Violations and Enforcement, and Declaring an Emergency

MULTNOMAH COUNTY 2004-2005 BUDGET WORK SESSIONS AND HEARINGS

(Unless otherwise noted, all sessions will be held in the Multnomah Building
Commissioners Boardroom 100, 501 SE Hawthorne, Portland)

Cable coverage of the May 6 through June 10, 2004 budget work sessions, hearings and Thursday Board meetings are produced through Multnomah Community Television. **The Tuesday budget work sessions will be broadcast live on cable channel 29.** Call 503-491-7636, ext. 332 for further info or log onto <http://www.mctv.org> for the program guide/playback schedule. The sessions, hearings and Board meetings are available via media streaming at http://www.co.multnomah.or.us/cc/live_broadcast.shtml. Contact Board Clerk Deb Bogstad 503-988-3277 for further information.

**Thu, May 6
9:30 a.m.**

**Chair's 2004-2005 Executive Budget Message
Public Hearing/Consideration of Resolution
Approving Executive Budget for Submission to
Tax Supervising and Conservation Commission**

**Tue, May 11
9:00 a.m. - 12:00 p.m.**

Financial Overview
Central CBAC/CIC Presentation
Non-Departmental

**Tue, May 11
1:00 p.m. - 4:00 p.m.**

Budget Work Session
Health
Department of County Human Services
Office of School and Community Partnerships

**Tue, May 11
6:00 p.m. - 8:00 p.m.**

**Public Hearing on the 2004-2005 Multnomah
County Budget - North Portland Library
Conference Room, 512 N Killingsworth, Portland**

**Thu, May 13
9:30 a.m.**

**Public Hearing/Consideration of Approval of the
2004-2005 Dunthorpe Riverdale Sanitary Service
District No. 1 and the 2004-2005 Mid County Street
Lighting Service District No. 14 Proposed Budgets
for Submittal to Tax Supervising and
Conservation Commission
Multnomah County Personal Income Tax Update**

MULTNOMAH COUNTY 2004-2005 BUDGET WORK SESSIONS AND HEARINGS

(Unless otherwise noted, all sessions will be held in the Multnomah Building
Commissioners Boardroom 100, 501 SE Hawthorne, Portland)

Tue, May 18
9:00 a.m. - 12:00 p.m.

Budget Work Session
Department of Community Justice
District Attorney
Sheriff's Office

Tue, May 18
1:30 p.m. - 5:00 p.m.

Budget Work Session
Library
Business Services
Community Services
Finance, Budget, Assessment and Taxation

Thu, May 20
9:30 a.m.

**Public Hearing and Resolution Adopting the 2004-
2005 Mt. Hood Cable Regulatory Commission
Budget**

Tue, May 25
9:00 a.m. - 12:00 p.m.

Budget Work Session
Amendments

Tue, May 25
1:30 p.m. - 4:00 p.m.

Budget Work Session - if Needed
Amendments

Tue, May 25
6:00 p.m. - 8:00 p.m.

**Public Hearing on the 2004-2005 Multnomah
County Budget - Multnomah County East
Building, Sharron Kelley Conference Room, 600
NE 8th, Gresham**

Tue, June 1
9:00 a.m. - 12:00 p.m.

Budget Work Session
Amendments

MULTNOMAH COUNTY 2004-2005 BUDGET WORK SESSIONS AND HEARINGS

**(Unless otherwise noted, all sessions will be held in the Multnomah Building
Commissioners Boardroom 100, 501 SE Hawthorne, Portland)**

**Tue, June 1
1:30 p.m. - 4:00 p.m.**

**Budget Work Session - if Needed
Amendments**

**Tue, June 1
6:00 p.m. - 8:00 p.m.**

**Public Hearing on the 2004-2005 Multnomah
County Budget - Multnomah Building,
Commissioners Boardroom 100, 501 SE
Hawthorne, Portland**

**Tue, June 8
9:00 a.m. - 12:00 p.m.**

**Budget Work Session
Amendments**

**Tue, June 8
1:30 p.m. - 5:00 p.m.**

**Budget Work Session - if Needed
Amendments**

**Wed, June 9
9:00 a.m. - 10:15 a.m.**

**Budget Work Session
Amendments**

**Wed, June 9
10:30 a.m. - 11:30 a.m.**

**Tax Supervising and Conservation Commission
Public Hearings on the Multnomah County 2002-
2003 Supplemental Budget; and the 2004-2005
Budget - Multnomah Building, Commissioners
Boardroom 100, 501 SE Hawthorne, Portland**

**Wed, June 9
1:30 p.m. - 5:00 p.m.**

**Budget Work Session - if Needed
Amendments**

MULTNOMAH COUNTY 2004-2005 BUDGET WORK SESSIONS AND HEARINGS

**(Unless otherwise noted, all sessions will be held in the Multnomah Building
Commissioners Boardroom 100, 501 SE Hawthorne, Portland)**

**Thu, June 10
9:30 a.m.**

**Public Hearing and Resolution Adopting the 2004-
2005 Budget for Multnomah County Pursuant to
ORS 294**

**Public Hearing and Resolution Adopting the 2004-
2005 Budget for Dunthorpe Riverdale Sanitary
Service District No. 1**

**Public Hearing and Resolution Adopting the 2004-
2005 Budget for Mid County Street Lighting
Service District No. 14 and Making Appropriations**

AGENDA PLACEMENT REQUEST

BUD MOD #:

Board Clerk Use Only:

Meeting Date: May 4, 2004

Agenda Item #: B-1

Est. Start Time: 10:00 AM

Date Submitted: 04/28/04

Requested Date: May 4, 2004

Time Requested: 2 hours (1.5 hours presentation; .5 hour for Q&A;)

Department: DCHS/Health Department/DCJ

Division: MHASD

Contact/s: Rosemary Celaya-Alston

Phone: 503.988.3999

Ext.: 22872

I/O Address: 166/6

Presenters: Patricia K. Pate, DCHS Director, Lillian Shirley, Health Department Director, Joanne Fuller, DCJ Director, Derald Walker, MHASD Director, Mark Spofford, Health Services Administrator, Kathleen Treb, DCJ Assistant Director

Agenda Title: Adult and Children's Mental Health and Alcohol and Drug Treatment

**NOTE: If Ordinance, Resolution, Order or Proclamation, provide exact title.
For all other submissions, provide clearly written title.**

-
- 1. What action are you requesting from the Board? What is the department/agency recommendation?** Informational overview to the Board on Adult and Children's Mental Health and Alcohol and Drug Treatment programs within DCJ, DCHS, and HD.
 - 2. Please provide sufficient background information for the Board and the public to understand this issue.** Briefing by Department of County Human Services, Health Department, and Department of Community Justice representatives on the Adult and Children's Mental Health and Alcohol and Drug Treatment programs within these departments. Briefing to include overview of programs and services, activities over the past year, stakeholders, bugetary impacts, and system integration.
 - 3. Explain the fiscal impact (current year and ongoing).** N/A

NOTE: If a Budget Modification or a Contingency Request attach a Budget Modification Expense & Revenues Worksheet and/or a Budget Modification Personnel Worksheet.

If a budget modification, explain:

- ❖ What revenue is being changed and why?
 - ❖ What budgets are increased/decreased?
 - ❖ What do the changes accomplish?
 - ❖ Do any personnel actions result from this budget modification? Explain.

 - ❖ Is the revenue one-time-only in nature?
 - ❖ If a grant, what period does the grant cover?
 - ❖ When the grant expires, what are funding plans?
- NOTE: Attach Bud Mod spreadsheet (FORM FROM BUDGET)

If a contingency request, explain:

- ❖ Why was the expenditure not included in the annual budget process?

- ❖ What efforts have been made to identify funds from other sources within the Department/Agency to cover this expenditure?
- ❖ Why are no other department/agency fund sources available?
- ❖ Describe any new revenue this expenditure will produce, any cost savings that will result, and any anticipated payback to the contingency account.

- ❖ Has this request been made before? When? What was the outcome?

If grant application/notice of intent, explain:

- ❖ Who is the granting agency?
- ❖ Specify grant requirements and goals.
- ❖ Explain grant funding detail – is this a one time only or long term commitment?
- ❖ What are the estimated filing timelines?
- ❖ If a grant, what period does the grant cover?
- ❖ When the grant expires, what are funding plans?
- ❖ How will the county indirect and departmental overhead costs be covered?

4. Explain any legal and/or policy issues involved.
5. Explain any citizen and/or other government participation that has or will take place.

Required Signatures:

Department/Agency Director: _____

Date: 04/28/04

Budget Analyst: _____

Date:

Dept/Countywide HR: _____

Date:



Adult and Children Mental Health and A&D Treatment

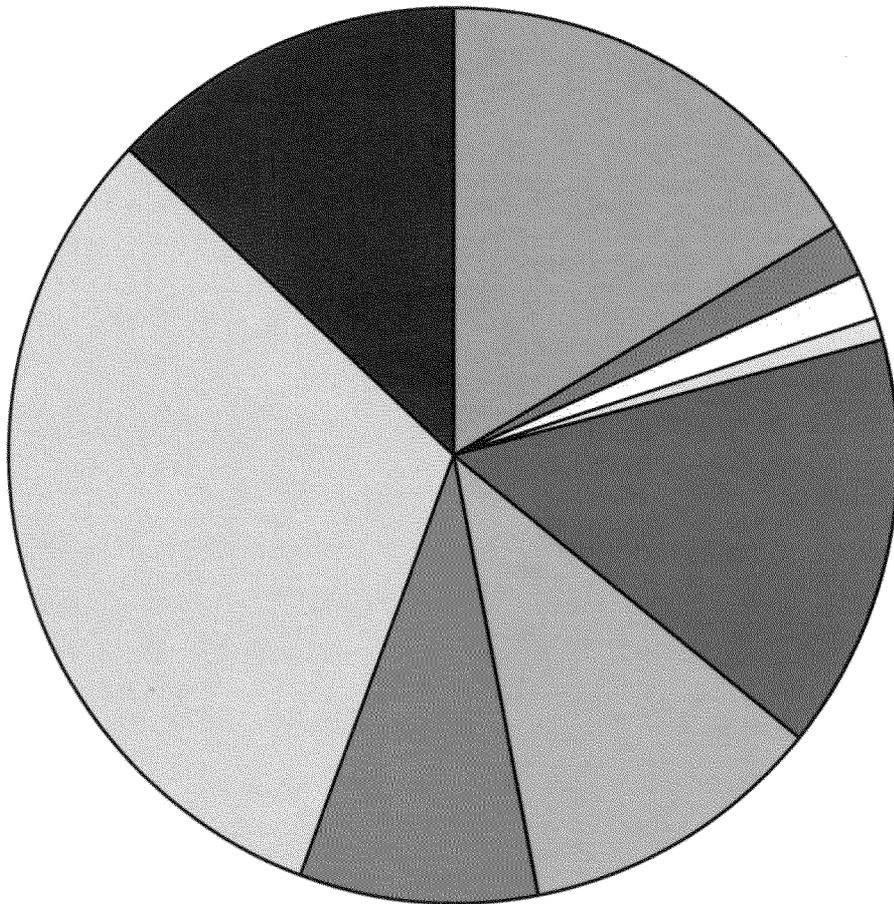
Briefing to Board of County Commissioners May 4, 2004

Presented by:

Department of Community Justice
Department of County Human Services
Health Department

- | | |
|--------------------------------------|--|
| 1. Introductions and Overview | Derald Walker |
| 2. Targeting Underserved Populations | Amy Baker
Marie Dahlstrom
Peter Davidson
Seth Lyon
Mark Spofford |
| 3. Addictions System | Matt Nice
Kathleen Treb
Derald Walker |
| 4. Funding | Mark Spofford
Kathleen Treb
Derald Walker |

Client Totals



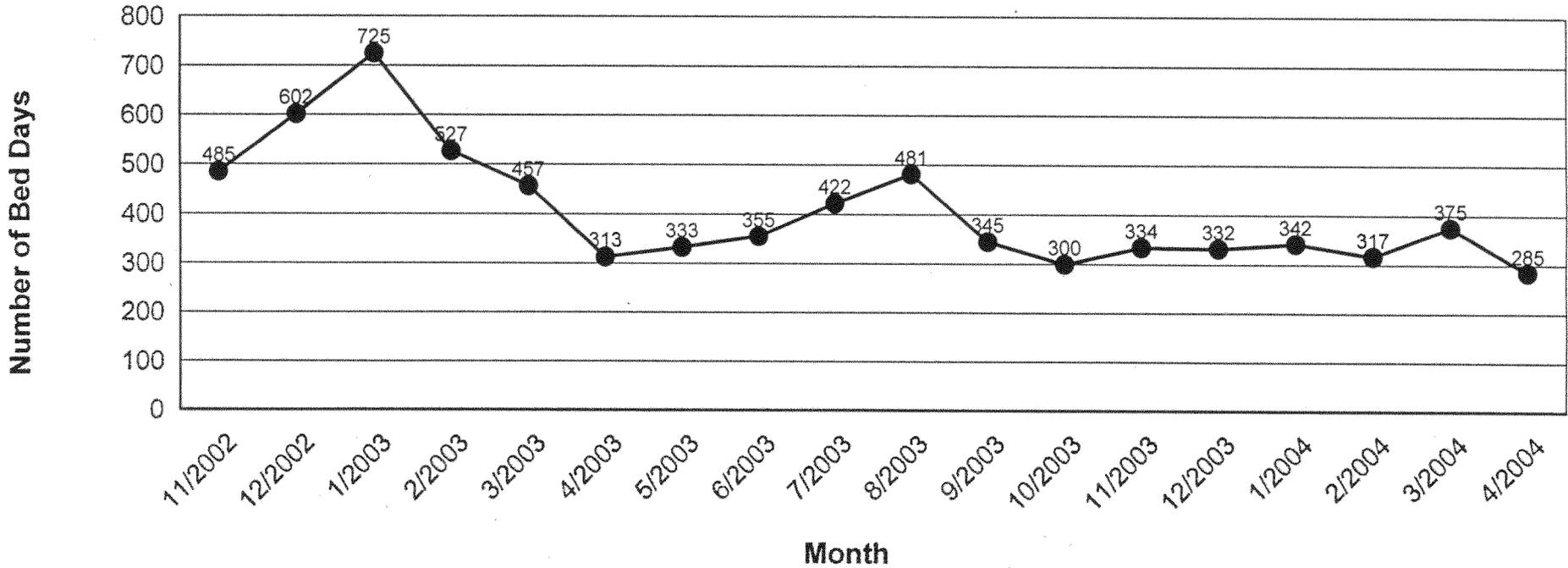
- A&D Abuse Treatment - Adult (6,493 - 17%)
- A&D Abuse Treatment - Child (771 - 2%)
- Gambling (581 - 1%)

- Residential Treatment Services (320 - .8%)
- Mental Health - Adult (5,991 - 15%)
- Mental Health - Child (4,285 - 11%)
- DD Case Management (3,395 - 8.6%)
- Mobile Crisis Teams (12,438 - 31.6%)*
- Walk-In Clinics (5,096 - 13%)*

* numbers are duplicated

Acute Inpatient Bed Days By Month

Oregon Health Plan (Verity Only)



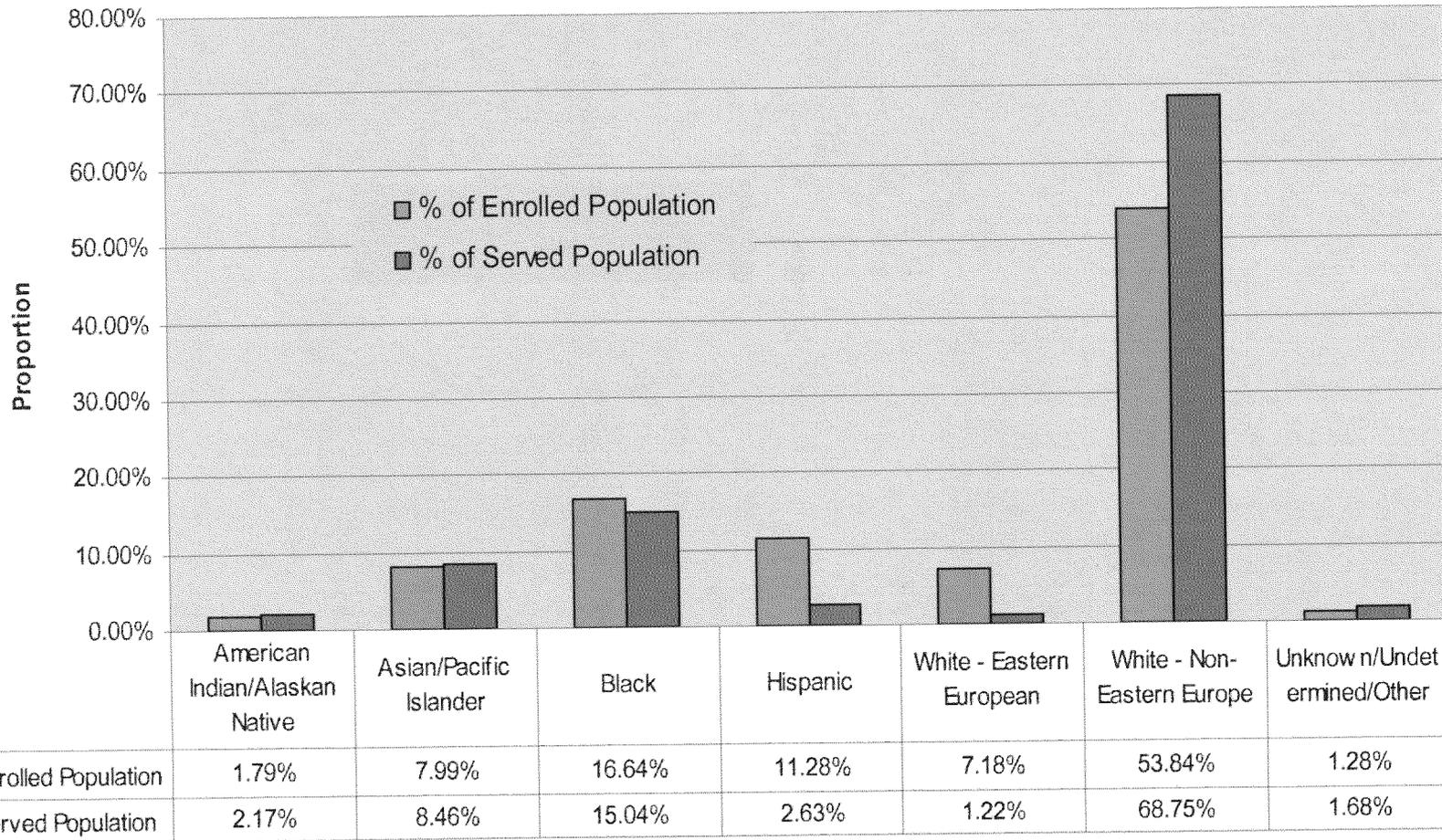
Value of most recent month is preliminary estimate, and will change when data set is complete.

See last page of this report for more details/definitions



Multnomah County Mental Health

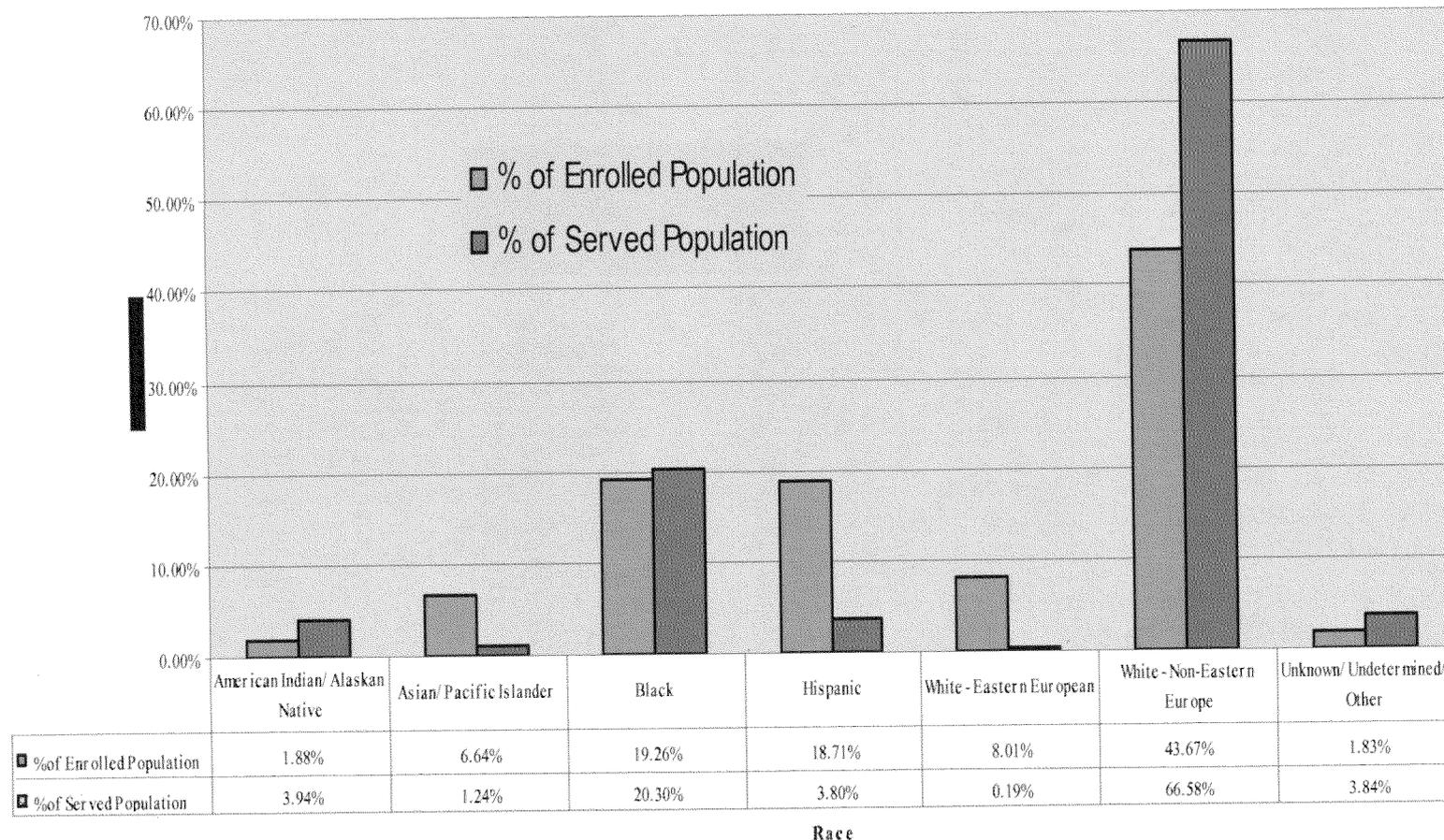
Verity Enrollment/Service Utilization by Race (children/adults)



Race



Multnomah County Mental Health Verity Enrollment/Service Utilization by Race (child/adolescent)



Race

DCHS Mental Health and Addiction Services Budgeted ITAX Funds

Program	Service	ITAX Funds
Safety Net Crisis	Crisis Wraparound	2,602,847
	Call Center	1,091,081
Safety Net Care Management	Involuntary Commitment	179,006
	Residential (including Royal Palm)	735,000
Safety Net Total:		4,607,934
System of Care	Contracts - Indigent Adult MH Outpatient	1,737,976
	Indigent Medications	300,000
	School Based MH Clinics	580,440
System of Care Total:		2,618,416
Addiction Services	DUII	410,000
	Contracts – Outpatient A&D	3,347,635
Addiction Services Total:		3,757,635
Administration	Quality Management	127,066
Administration Total:		127,066
TOTAL:		\$ 11,111,051

MULTNOMAH COUNTY ALCOHOL AND DRUG TREATMENT SYSTEM: FY2004
PRESENTED TO THE BOARD OF COUNTY COMMISSIONERS MAY 4TH, 2004
MATT NICE, COUNTY BUDGET OFFICE

HIGHLIGHTS

WHAT DO WE SPEND ON ALCOHOL AND DRUG TREATMENT?

- Multnomah County budgeted¹ \$31 million for A&D in FY2004, \$2.3 million more than FY2002 (+8%).
- 53% of the budget is managed by Mental Health & Addiction Services (MHAS), 45% by the Department of Community Justice (DCJ), and 3% by the Office of School and Community Partnerships (OSCP).
- Most funding went to Adult treatment services (83%). Youth services accounted for 15%, with the remaining 2% for administration and planning. This is consistent with FY2002.
- Adult services funds can be broadly categorized into residential (60%), outpatient (18%), or treatment access-supports (22%)—each category is comprised of various treatment modalities ranging in intensity

WHAT'S CHANGED IN THE ADULT SYSTEM SINCE FY2002?

- The proportion of funds is increasing for DCJ since FY2002 (+5%).
- The adult services budget has increased \$1.7 million since FY2002
- While funding/capacity for various adult residential beds has shifted, the overall total was relatively unchanged since FY2002
- Outpatient treatment funding increased 36% since FY2002, due to service shifts in DUII and increases due to ITAX funding²
- Support services (housing & access) have increased 11% since FY02

SYSTEM LIMITATIONS

WHAT WE DON'T KNOW, BUT NEED TO KNOW.

- How will OHP standard elimination and the Medicaid match impact county service capacity and our providers?
- What's happening outside the County System—e.g. Care Oregon treatment system capacity and performance over the last few years
- We have no recent data from MHAS regarding the A&D treatment system, who they serve and their outcomes
- Unlike Mental Health, there are currently no system outcome measures for A&D
- How will the county continuum change after the ITAX sunset

¹ There may be small amounts of additional funds used for A&D services at other departments, not included in this analysis. This total includes amounts from the ITAX.

² ITAX A&D funding accounted for about \$6.9m (DUII, Sobering, Outpatient Tx & Methadone, and Clean Court & STOP & RiverRock)

SYSTEM OVERVIEW: FUNDING BY DEPARTMENT AND SERVICE AREA³

Total County System Funding by Department & Service Area	Youth Services	Adult Services	Admin/ Planning	Total	Proportion
Department of Community Justice	\$1,860,175	\$11,631,374	\$244,230	\$13,735,778	45%
Mental Health & Addiction Services	\$2,099,558	\$13,932,818	\$263,555	\$16,295,931	53%
Office of School & Community Partnerships	\$763,411	\$0	\$32,000	\$795,411	3%
Total	\$4,723,144	\$25,564,192	\$539,785	\$30,827,120	
Service Proportion	15%	83%	2%		

Note. Adopted budget totals. Total does not include resources restored/cut by state after adoption.

ADULT SYSTEM: FUNDING CHANGES

ADULT ONLY Funds	FY99-00	FY01-02	FY03-04	%Δ FY00-04	%Δ FY02-04
Residential Tx Service	\$12,322,630	\$15,401,163	\$15,272,918	24%	-1%
Outpatient Tx Services	\$3,276,353	\$3,444,827	\$4,694,538	43%	36%
Tx Access & Support	\$1,324,510	\$5,064,298	\$5,596,736	323%	11%
Total	\$16,923,493	\$23,910,288	\$25,564,192	51%	7%

Note. Adopted budget totals. Total does not include resources restored/cut by state after adoption.

ADULT SYSTEM: CAPACITY CHANGES

ADULT ONLY Capacity	FY99-00	FY01-02	FY03-04	%Δ FY00-04	%Δ FY02-04
Residential Tx Service	504	434	435	-14%	0%
Outpatient Tx Services	1284	1289	1800	40%	40%

Note. FY99-00 residential includes 65 jail beds at IJIP

Note. Adopted budget totals. Total does not include resources restored/cut by state after adoption.

Note. Clean Court capacity for FY02 was planned; actual ramp-up may differ.

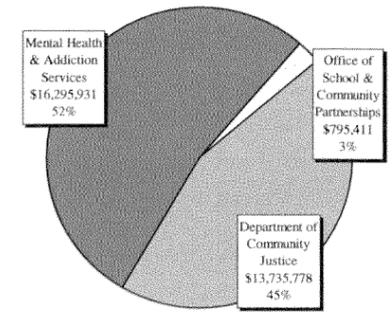
³ Does not include any service streams outside of Multnomah County control (e.g., Care Oregon, private providers, etc.)

Comparative Adult Alcohol & Drug Treatment Service Continuum Multnomah County Budgeted Cost and Treatment Service Capacity

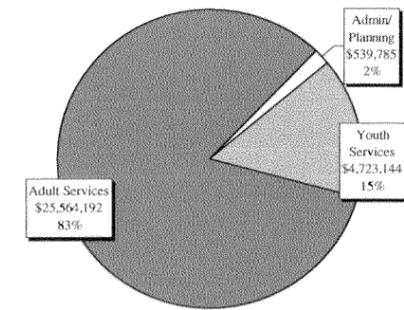
		Residential Services (Beds)						Outpatient Services (Slots/Units)					Treatment Access-Supports			TOTAL
		Sobering	A&D Detoxification	Standard Residential	Community Intensive Residential Tx. (CIRT)	Secure A&D RiverRock	Clean Court-Expanded Drug Court	Clean Court-Expanded Drug Court	DUI Indigent (outpatient only)****	Drug Diversion (STOP)	Standard/Intensive Outpatient	Methadone Maintenance *****	A&D Free Housing**	Relapse Prevention/Other Prevention	Treatment Access & Other Support	***
				Residential	Outpatient											
Resources FY01-02	Units		53	291	35	50	5	120	167	315	566	121	265			
	Funds	\$910,683	\$1,408,131	\$9,351,838	\$1,047,550	\$2,567,961	\$115,000	\$106,098	\$394,919	\$1,139,933	\$1,488,551	\$315,326	\$1,688,826	\$30,000	\$3,345,472	\$23,910,288
	DCJ			\$2,749,138	\$1,047,550	\$2,567,961	\$115,000	\$106,098		\$1,136,413	\$322,250		\$1,295,274	\$20,000	\$639,920	\$9,999,604
	MHAS	\$910,683	\$1,408,131	\$6,602,700					\$394,919	\$3,520	\$1,166,301	\$315,326	\$393,552	\$10,000	\$2,705,552	\$13,910,684
Resources FY03-04	Units		53	312	0	60	10	168	0	284	1051	297	299			
	Funds	\$910,683	\$1,990,015	\$9,866,611	--	\$2,139,829	\$365,780	\$419,986	--	\$818,000	\$2,627,436	\$829,116	\$1,748,440	--	\$3,848,296	\$25,564,192
	DCJ			\$5,083,630	--	\$2,139,829	\$365,780	\$419,986		\$818,000	\$238,164		\$1,240,440	--	\$1,325,545	\$11,631,374
	MHAS	\$910,683	\$1,990,015	\$4,782,981							\$2,389,272	\$829,116	\$508,000	--	\$2,522,751	\$13,932,818

Sources: MHAS- Gayle Kron, DCJ- Jim Peterson & Joanne Thibau.
 * This includes direct service assessment & referral; Clean Court & DUII staffing & services; outstation locations; Family Involvement Team; acupuncture services; UA testing; A&D education components; and Community Engagement Team Case Management.
 ** Includes 20 standard housing (i.e., non-A&D-free) slots. Note, DCJ A&D-free housing capacity is not exclusively for those in concurrently in A&D treatment. DCJ also includes ~\$70k of housing funds w/o a unit allocation.
 *** Adopted budget totals. Total does not include resources restored/cut by state after adoption.
 **** DUII amounts have been consolidated as general outpatient slots.
 ***** To maintain consistency with FY02, methadone maintenance is reported separately. Actual capacity and amounts may differ.

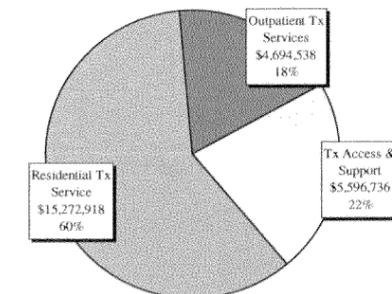
Which Departments Manage It: FY04



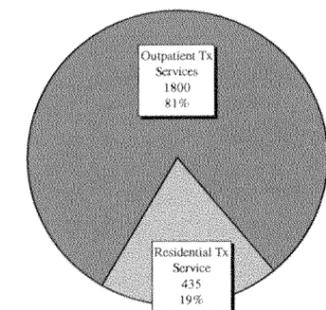
Where Is It Spent: FY04 (\$30.8m)



Where Does Adult Money Go: FY04 (\$25.6m)



How Much Adult Capacity Exists: FY04



Adult Budget by Modality Over Time (includes ITAX)

