

MINUTES  
MULTNOMAH COUNTY BOARD OF COMMISSIONERS  
JUNE 14, 1990 MEETING

Chair Gladys McCoy convened the meeting at 9:45 a.m., with Commissioners Pauline Anderson, Rick Bauman and Sharron Kelley present, and Vice-Chair Gretchen Kafoury absent.

R-1 In the Matter of Ratification of an Amendment to the Collective Bargaining Agreement Between Multnomah County and Multnomah County Employees Union Local 88, AFSCME, AFL-CIO Concerning Pay Equity

Labor Relations Manager Kenneth Upton advised he was pleased to present the amendment implementing the requirements of Article 14 of the Agreement regarding pay equity and reported that the amendment is a balanced approach to pay equity which takes into account the fiscal needs of the government and the need for continuing service delivery and balances that against the needs for employees to have a fair and equitable compensation system, and which will insure that future gross inequities in the pay system will not occur. Mr. Upton advised the County is providing funding in accordance with the labor contract in excess of \$700,000 and will set aside approximately \$1.5 million for associated future annual costs. Mr. Upton reported that increased wages over the cost of living will be provided to approximately 400 employees identified by the results of the Point Factor Study, and commended the Employee Services Department, Susan Ayers and Colette Umbras, Ellen Ullrick of Labor Relations, and Union officials Arlene Collins, Joe Devlaeminck, Chuck Moss, and Linda Davis for their hard work in bringing the issue to closure.

Arlene Collins, president of AFSCME Local 88, reported she was extremely pleased to see an end to the difficult and delicate negotiations in dealing with the personal issue of employee salaries after a year and a half of very hard work. Ms. Collins thanked Colette Umbras, Margaret Bax and Susan Ayers for their help and guidance; expressed appreciation to Jim Munz and Joe Devlaeminck for their technical assistance; and thanked the Board for its assistance.

UPON MOTION of Commissioner Anderson, seconded by Commissioner Kelley, R-1 was UNANIMOUSLY APPROVED.

Commissioner Anderson expressed her gratitude to the negotiators for their good work in coming to a mutually satisfactory agreement which makes the County a fair employer.

Commissioner Anderson introduced R-2 and R-3, advising that R-2 was for the Commercial Securites Building and R-3 was for the Postal Credit Union Building.

R-2 Resolution in the Matter of Authorizing and Approving of the Issuance and Negotiated Sale of the Series 1990B Taxable Certificates of Participation; Approving and Authorizing the Certificate Purchase Agreement, the Lease-Purchase and Escrow Agreement, and the Preliminary Official Statement and Official Statement; and Designating an Authorized Officer

UPON MOTION of Commissioner Anderson, seconded by Commissioner Bauman, Resolution 90-88 was APPROVED, with Commissioner Kelley voting nay.

- R-3 Resolution in the Matter of Authorizing and Approving of the Issuance and Negotiated Sale of the Series 1990C Tax Exempt Certificates of Participation, Approving and Authorizing Certificate Purchase Agreement, the Lease-Purchase and Escrow Agreement, and the Preliminary Official Statement and Official Statement; and Designating an Authorized Officer

UPON MOTION of Commissioner Anderson, seconded by Commissioner Bauman, RESOLUTION 90-89 was UNANIMOUSLY APPROVED.

- R-4 Resolution in the Matter of Accepting the Award of a Grant and Loan from the Oregon Economic Development Department for the Interchange Improvement at NE 223rd and Marine Drive

- R-5 In the Matter of Ratification of an Intergovernmental Agreement Between the State of Oregon Economic Development Department and Multnomah County for Financial Assistance of \$148,000 in a Grant and Loan from the Special Public Works Fund for the Improvement of NE 223rd and Marine Drive

UPON MOTION of Commissioner Anderson, seconded by Commissioner Bauman, R-4 (Resolution 90-90) and R-5 were UNANIMOUSLY APPROVED.

- R-6 In the Matter of Ratification of a Contract Between Multnomah County and James River Corporation Concerning Compensation to Multnomah County of Approximately One-Third of the Costs of the Improvement of the Interchange at NE 223rd and Marine Drive

UPON MOTION of Commissioner Anderson, seconded by Commissioner Kelley, R-6 was UNANIMOUSLY APPROVED.

- R-7 Notice of Intent to Apply for a Social Security Administration Supplemental Security Income Outreach Demonstration Grant

Department of Human Services Director Duane Zussy, reported that this grant would allow the use of bilingual and bi-cultural workers to reach some 1,000 ethnic minority elderly individuals entitled to Supplemental Security Income payments who have not applied for them and are living under very difficult conditions as a result. Mr. Zussy advised the grant would provide \$233,000 and would require an \$11,500 in kind match from the County using monies already within the approved budget.

UPON MOTION of Commissioner Kelley, seconded by Commissioner Anderson, R-7 was UNANIMOUSLY APPROVED.

- R-8 Notice of Intent to Apply for a Grant from the Department of Health and Human Services, Public Health Service and Bureau of Health Care Delivery and Assistance, for Enhanced HIV/AIDS Outpatient Care

UPON MOTION of Commissioner Bauman, seconded by Commissioner Kelley, R-8 was UNANIMOUSLY APPROVED.

R-9 In the Matter of Ratification of an Intergovernmental Agreement Between Multnomah County and the State of Oregon Adult and Family Services Division Authorizing County Reimbursement for Dental Services Provided to Title 19 Clients

UPON MOTION of Commissioner Bauman, seconded by Commissioner Kelley, R-9 was UNANIMOUSLY APPROVED.

R-10 Second Reading and Possible Adoption of an ORDINANCE Amending MCC 7.20, Nuisances, to Delete Certain Provisions and to Change Certain Definitions and to Regulate Vacant and Unsecured Buildings

Commissioner Kelley read the proposed Ordinance by title only. Copies of the complete document were available for those wishing them. Commissioner Kelley reported that staff has not had time to address the suggestions of a citizen who testified at the first reading and recommended that the Board approve the Ordinance before them today and look for amendments at a later date.

UPON MOTION of Commissioner Kelley, seconded by Commissioner Anderson, Ordinance 653 was UNANIMOUSLY APPROVED.

R-11 Resolution in the Matter of Supporting the Efforts of Local Charitable Recycling Agencies and Encouraging the Metropolitan Service District to Reduce the Solid Waste Disposal Costs of These Agencies While Encouraging Their Recycling Contributions

Commissioner Anderson moved and Commissioner Bauman seconded, for approval of R-11.

Tim Hornbecker, Executive Director of the St. Vincent de Paul Society submitted and read a prepared statement advising that last year Coalition members collected 14,000 tons of used clothing and household items, half of which member organizations were able to put to use. Mr. Hornbecker discussed the cost of having unrecyclable items shipped to landfills and advised that as non-profit entities they are requesting a permanent freeze of current disposal rates to enable member organizations to continue and improve their recycling efforts. In response to a request of Chair McCoy, Mr. Hornbecker read a portion of the proposed Resolution urging the Council of the Metropolitan Service District to institute rate relief and support for the Coalition of Charitable Non-Profit Rehabilitation organizations.

Cheri Gallison of Goodwill Industries, submitted copies of a Fact Sheet for the Coalition and a recycling spreadsheet, and discussed the types of individuals who obtain vocational rehabilitation and other programs from Goodwill, the various outside employment positions Goodwill clients are placed into, and how funding is obtained to pay for those services, the majority of which is through the reuse and recycling of used goods. Ms. Gallison advised that an increase in the trash disposal fees would diminish Goodwill's ability to continue those services.

Captain Mary Lynn Rodale of The Salvation Army, discussed a work therapy program supported completely by their thrift stores and sale of donated items and urged the Board to adopt the proposed Resolution.

Resolution 90-91 was UNANIMOUSLY APPROVED.

R-12 Second Reading and Possible Adoption of an ORDINANCE Expanding the Scope of the "Percent for Art" Acquisition Program; Amending MCC Chapter 11.90

Chair McCoy read the proposed Ordinance by title only. Copies of the complete document were available for those wishing them.

UPON MOTION of Commissioner Anderson, seconded by Commissioner Bauman, Ordinance 654 was APPROVED, with Commissioner Kelley voting nay.

There being no further business, the meeting was adjourned at 10:10 a.m.

OFFICE OF THE BOARD CLERK  
for MULTNOMAH COUNTY, OREGON

By

W. BORDEN CROCKERS

0794C/5-8/dr

### ANNOTATED AGENDA

Tuesday, June 12, 1990 - 9:00 AM to 12:00 PM  
Multnomah County Courthouse, Room 602

#### WORK SESSION

1. Follow Up on Policy Development Committee Meeting of June 6, 1990

DISCUSSION ON PROPOSED FUNDING OPTIONS FOR JUVENILE DETENTION FACILITY AND PROGRAMS; STATE COURT VIEW OF FUNDING PRIORITIES; AND PLANNING AND BUDGET OVERVIEW AND PROPOSED RECOMMENDATIONS. BOARD TO REVIEW BUDGET FOR POSSIBLE ADJUSTMENTS TO SUPPORT CERTAIN JUVENILE JUSTICE DETENTION FACILITY AND/OR PROGRAMS. WORK SESSION CONTINUED TO THURSDAY, JUNE 14, 1990, FOLLOWING FORMAL AGENDA.

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Tuesday, June 12, 1990 - 1:30 PM  
Multnomah County Courthouse, Room 602

#### INFORMAL BRIEFINGS

2. Briefing on Emergency Medical Services Financial Support and Policy Direction. Presented by Joe Acker

STAFF DIRECTED TO FURNISH BOARD WITH INFORMATION ITEMIZING STAFF'S PROPOSED \$226,000 EMS BUDGET; PROVIDE BOARD WITH STAFF RECOMMENDATIONS FOR EMS BUDGETARY CUTS; AND TO CONTACT AMBULANCE SERVICE PROVIDERS FOR THEIR INPUT ON FUNDING OPTIONS PRIOR TO THURSDAY, JUNE 14, 1990. WORK SESSION SCHEDULED FOR THURSDAY, JUNE 14, 1990, FOLLOWING FORMAL AGENDA.

3. Informal Review of Formal Agenda of June 14, 1990

STAFF ADVISED THAT TECHNICAL AMENDMENTS WERE MADE TO R-1 WHICH WILL BE PRESENTED ON THURSDAY.

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Thursday, June 14, 1990 - 9:00 AM  
Multnomah County Courthouse, Room 602

#### EXECUTIVE SESSION

1. The Multnomah County Board of Commissioners will meet in Executive Session pursuant to ORS 192.660(1)(e) for the purpose of discussing certain real property transactions

EXECUTIVE SESSION HELD.

Thursday, June 14, 1990 - 9:30 AM  
Multnomah County Courthouse, Room 602

FORMAL MEETING

DEPARTMENT OF GENERAL SERVICES

- R-1 In the Matter of Ratification of an Amendment to the Collective Bargaining Agreement Between Multnomah County and Multnomah County Employees Union Local 88, AFSCME, AFL-CIO Concerning Pay Equity (TIME CERTAIN 9:30 AM)

APPROVED.

- R-2 Resolution in the Matter of Authorizing and Approving of the Issuance and Negotiated Sale of the Series 1990B Taxable Certificates of Participation; Approving and Authorizing the Certificate Purchase Agreement, the Lease-Purchase and Escrow Agreement, and the Preliminary Official Statement and Official Statement; and Designating an Authorized Officer

RESOLUTION 90-88 APPROVED.

- R-3 Resolution in the Matter of Authorizing and Approving of the Issuance and Negotiated Sale of the Series 1990C Tax Exempt Certificates of Participation, Approving and Authorizing Certificate Purchase Agreement, the Lease-Purchase and Escrow Agreement, and the Preliminary Official Statement and Official Statement; and Designating an Authorized Officer

RESOLUTION 90-89 APPROVED.

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-4 Resolution in the Matter of Accepting the Award of a Grant and Loan from the Oregon Economic Development Department for the Interchange Improvement at NE 223rd and Marine Drive

RESOLUTION 90-90 APPROVED.

- R-5 In the Matter of Ratification of an Intergovernmental Agreement Between the State of Oregon Economic Development Department and Multnomah County for Financial Assistance of \$148,000 in a Grant and Loan from the Special Public Works Fund for the Improvement of NE 223rd and Marine Drive

APPROVED.

- R-6 In the Matter of Ratification of a Contract Between Multnomah County and James River Corporation Concerning Compensation to Multnomah County of Approximately One-Third of the Costs of the Improvement of the Interchange at NE 223rd and Marine Drive

APPROVED.

DEPARTMENT OF HUMAN SERVICES

- R-7 Notice of Intent to Apply for a Social Security Administration Supplemental Security Income Outreach Demonstration Grant

APPROVED.

- R-8 Notice of Intent to Apply for a Grant from the Department of Health and Human Services, Public Health Service and Bureau of Health Care Delivery and Assistance, for Enhanced HIV/AIDS Outpatient Care

APPROVED.

- R-9 In the Matter of Ratification of an Intergovernmental Agreement Between Multnomah County and the State of Oregon Adult and Family Services Division Authorizing County Reimbursement for Dental Services Provided to Title 19 Clients

APPROVED.

- R-10 Second Reading and Possible Adoption of an ORDINANCE Amending MCC 7.20, Nuisances, to Delete Certain Provisions and to Include New Definitions and to Regulate Solid Wastes and Hazardous Materials on Private Property and Vacant and Unsecured Buildings

ORDINANCE 653 APPROVED. AN ORDINANCE AMENDING MCC 7.20, NUISANCES, TO DELETE CERTAIN PROVISIONS AND TO CHANGE CERTAIN DEFINITIONS AND TO REGULATE VACANT AND UNSECURED BUILDINGS.

NON-DEPARTMENTAL

- R-11 Resolution in the Matter of Supporting the Efforts of Local Charitable Recycling Agencies and Encouraging the Metropolitan Service District to Reduce the Solid Waste Disposal Costs of These Agencies While Encouraging Their Recycling Contributions

RESOLUTION 90-91 APPROVED.

- R-12 Second Reading and Possible Adoption of an ORDINANCE Expanding the Scope of the "Percent for Art" Acquisition Program; Amending MCC Chapter 11.90

ORDINANCE 654 APPROVED.

SUPPLEMENTAL AGENDA

Thursday, June 14, 1990 - AM Following Formal  
Multnomah County Courthouse, Room 602

WORK SESSIONS

1. Follow up on Policy Development Committee Meeting of June 6, 1990 (Continued from June 12, 1990)

BOARD MEMBERS TO PRESENT PROPOSED FUNDING AMENDMENTS IN THE \$583,000 TO \$839,000 RANGE. WORK SESSION CONTINUED TO TUESDAY, JUNE 19, 1990, FOLLOWING INFORMAL AGENDA REVIEW.

2. Discussion on Proposed Emergency Medical Services Financial Support Options (Continued from June 12, 1990)

STAFF REPORTED ON PRELIMINARY NEGOTIATIONS WITH EMERGENCY SERVICE PROVIDERS AND ADVISED OF UPCOMING MEETING. STAFF FURNISHED BOARD WITH EMS BUDGET INFORMATION AND ADVISED THAT EMS WILL PRESENT PROPOSED FUNDING RECOMMENDATIONS TO THE BOARD ON TUESDAY, JUNE 26, 1990.

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Thursday, June 14, 1990 - 2:00 PM  
Hearing Room C, Portland Building

PUBLIC HEARING

Review and Hearing on the 1990-91 Budgets for Multnomah County and the Service Districts Before the Multnomah County Tax Supervising and Conservation Commission

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Thursday, June 14, 1990 - 7:00 PM  
Multnomah County Hansen Building Auditorium  
12240 NE Glisan Street  
Portland, Oregon

PUBLIC HEARING

Public Hearing Before the Multnomah County Board of Commissioners for the Purpose of Discussing Justice Facilities Proposals





# MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS  
ROOM 605, COUNTY COURTHOUSE  
1021 S.W. FOURTH AVENUE  
PORTLAND, OREGON 97204

GLADYS McCOY • CHAIR • 248-3308  
PAULINE ANDERSON • DISTRICT 1 • 248-5220  
GRETCHEN KAFOURY • DISTRICT 2 • 248-5219  
RICK BAUMAN • DISTRICT 3 • 248-5217  
SHARRON KELLEY • DISTRICT 4 • 248-5213  
JANE McGARVIN • Clerk • 248-3277

## AGENDA

### MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

#### FOR THE WEEK OF

JUNE 11 - 15, 1990

Tuesday, June 12, 1990 - 9:00 AM - Work Session. . . . . Page 2  
Tuesday, June 12, 1990 - 1:30 PM - Informal Briefings. . . Page 2  
Thursday, June 14, 1990 - 9:00 AM - Executive Session. . . Page 2  
Thursday, June 14, 1990 - 9:30 AM - Formal Meeting . . . . Page 3  
Thursday, June 14, 1990 - 2:00 PM - 1990-91 Public Hearing  
Tax Supervising & Conservation Commission . . . Page 4  
Thursday, June 14, 1990 - 7:00 PM - Public Hearing . . . . Page 5

Thursday Meetings of the Multnomah County Board of Commissioners are recorded and can be seen at the following times:

Thursday, 10:00 PM, Channel 11 for East and West side subscribers  
Friday, 6:00 PM, Channel 27 for Paragon Cable (Multnomah East) subscribers  
Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

Tuesday, June 12, 1990 - 9:00 AM to 12:00 PM

Multnomah County Courthouse, Room 602

WORK SESSION

1. Follow Up on Policy Development Committee Meeting of June 6, 1990
- 

Tuesday, June 12, 1990 - 1:30 PM

Multnomah County Courthouse, Room 602

INFORMAL BRIEFINGS

2. Briefing on Emergency Medical Services Financial Support and Policy Direction. Presented by Joe Acker
3. Informal Review of Formal Agenda of June 14, 1990

PUBLIC TESTIMONY WILL NOT BE TAKEN AT INFORMAL MEETINGS

Thursday, June 14, 1990 - 9:00 AM

Multnomah County Courthouse, Room 602

EXECUTIVE SESSION

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Thursday, June 14, 1990 - 9:30 AM

Multnomah County Courthouse, Room 602

FORMAL MEETING

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- R-3 Resolution in the Matter of Authorizing and Approving of the Issuance and Negotiated Sale of the Series 1990C Tax Exempt Certificates of Participation, Approving and Authorizing Certificate Purchase Agreement, the Lease-Purchase and Escrow Agreement, and the Preliminary Official Statement and Official Statement; and Designating an Authorized Officer

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-4 Resolution in the Matter of Accepting the Award of a Grant and Loan from the Oregon Economic Development Department for the Interchange Improvement at NE 223rd and Marine Drive
- R-5 In the Matter of Ratification of an Intergovernmental Agreement Between the State of Oregon Economic Development Department and Multnomah County for Financial Assistance of \$148,000 in a Grant and Loan from the Special Public Works Fund for the Improvement of NE 223rd and Marine Drive

DEPARTMENT OF ENVIRONMENTAL SERVICES - continued

- R-6 In the Matter of Ratification of a Contract Between Multnomah County and James River Corporation Concerning Compensation to Multnomah County of Approximately One-Third of the Costs of the Improvement of the Interchange at NE 223rd and Marine Drive

DEPARTMENT OF HUMAN SERVICES

- R-7 Notice of Intent to Apply for a Social Security Administration Supplemental Security Income Outreach Demonstration Grant
- R-8 Notice of Intent to Apply for a Grant from the Department of Health and Human Services, Public Health Service and Bureau of Health Care Delivery and Assistance, for Enhanced HIV/AIDS Outpatient Care
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- R-10 Second Reading and Possible Adoption of an ORDINANCE Amending MCC 7.20, Nuisances, to Delete Certain Provisions and to Include New Definitions and to Regulate Solid Wastes and Hazardous Materials on Private Property and Vacant and Unsecured Buildings

NON-DEPARTMENTAL

- R-11 Resolution in the Matter of Supporting the Efforts of Local Charitable Recycling Agencies and Encouraging the Metropolitan Service District to Reduce the Solid Waste Disposal Costs of These Agencies While Encouraging Their Recycling Contributions
- R-12 Second Reading and Possible Adoption of an ORDINANCE Expanding the Scope of the "Percent for Art" Acquisition Program; Amending MCC Chapter 11.90

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Thursday, June 14, 1990 - 2:00 PM

Hearing Room C, Portland Building

PUBLIC HEARING

Review and Hearing on the 1990-91 Budgets for Multnomah County and the Service Districts Before the Multnomah County Tax Supervising and Conservation Commission

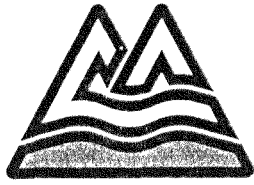
Thursday, June 14, 1990 - 7:00 PM

Multnomah County Hansen Building Auditorium  
12240 NE Glisan Street  
Portland, Oregon

PUBLIC HEARING

Public Hearing Before the Multnomah County Board of  
Commissioners for the Purpose of Discussing Justice  
Facilities Proposals

0701C/61-65/dr  
6/7/90



# MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS  
ROOM 605, COUNTY COURTHOUSE  
1021 S.W. FOURTH AVENUE  
PORTLAND, OREGON 97204

GLADYS McCOY • CHAIR • 248-3308  
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GRETCHEN KAFOURY • DISTRICT 2 • 248-5219  
RICK BAUMAN • DISTRICT 3 • 248-5217  
SHARRON KELLEY • DISTRICT 4 • 248-5213  
JANE McGARVIN • Clerk • 248-3277

## REVISED SUPPLEMENTAL AGENDA

Thursday, June 14, 1990 - AM Following Formal

Multnomah County Courthouse, Room 602

### WORK SESSIONS

1. Follow up on Policy Development Committee Meeting of June 6, 1990 - (Continued from June 12, 1990)
2. Discussion on Proposed Emergency Medical Services Financial Support Options - (Continued from June 12, 1990)

0701C/66/dr  
6/12/90



# MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS  
ROOM 605, COUNTY COURTHOUSE  
1021 S.W. FOURTH AVENUE  
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JANE McGARVIN • Clerk • 248-3277

## SUPPLEMENTAL AGENDA

Thursday, June 14, 1990 - Following Formal

Multnomah County Courthouse, Room 602

## WORK SESSION

1. Follow up on Policy Development Committee Meeting of June 6, 1990 - (Continued from June 12, 1990)

0701C/66/dr  
6/12/90

Meeting Date: JUN 12 1990

Agenda No.: #1

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM  
(For Non-Budgetary Items)

SUBJECT: Follow Up Policy Development Committee Meeting of 6/6/90

BCC Informal 6/12/90 BCC Formal \_\_\_\_\_  
(date) (date)

DEPARTMENT Nondepartmental DIVISION County Chair's Office

CONTACT Hank Miggins TELEPHONE 248-3308

PERSON(S) MAKING PRESENTATION \_\_\_\_\_

ACTION REQUESTED:

☐ INFORMATIONAL ONLY ☐ POLICY DIRECTION ☐ APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 9:00 a.m. - Noon

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: \_\_\_\_\_

BRIEF SUMMARY (include statement of rationale for action requested,  
as well as personnel and fiscal/budgetary impacts, if applicable):

Follow Up on Policy Development Committee Meeting of 6/6/90

(If space is inadequate, please use other side)

SIGNATURES:

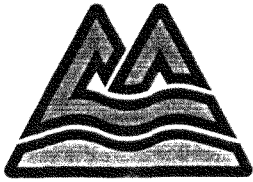
ELECTED OFFICIAL Gladys McCoy

Or

DEPARTMENT MANAGER \_\_\_\_\_

(All accompanying documents must have required signatures)





# MULTNOMAH COUNTY OREGON

*Clerk of Board*

BOARD OF COUNTY COMMISSIONERS  
GLADYS McCOY  
PAULINE ANDERSON  
GRETCHEN KAFOURY  
RICK BAUMAN  
SHARRON KELLEY

DEPARTMENT OF GENERAL SERVICES  
PORTLAND BUILDING  
1120 SW FIFTH, 14TH FLOOR  
PORTLAND, OR 97204-1934

AT OTHER LOCATIONS:

OFFICE OF THE DIRECTOR (503) 248-3303  
EMPLOYEE SERVICES (503) 248-5015  
FINANCE (503) 248-3312  
LABOR RELATIONS (503) 248-5135  
PLANNING & BUDGET (503) 248-3883

ADMINISTRATIVE SERVICES (503) 248-5111  
ASSESSMENT & TAXATION (503) 248-3345  
ELECTIONS (503) 248-3720  
INFORMATION SERVICES (503) 248-3749

## M E M O R A N D U M

TO: Policy Development Committee members

FROM: Jack Horner, Planning & Budget, DGS *Jack Horner*

DATE: June 11, 1990

SUBJECT: Follow-up to last Wednesday's Juvenile Justice meeting

1. At that meeting, based on an assumption of receiving \$1.85 million of State funds, the PDC recommended the Board of County Commissioners authorize prefunding of the State program.

2. Planning and Budget will prepare an overview of this year's budget process so that the Board can weigh the incremental program decisions against the Juvenile Detention needs. This will be available for the Tuesday morning work session.

The proposals for curing the Juvenile problems varied from a cap of \$0 to \$750,000. The PDC made no recommendation in this matter.

1990 JUN 12 10 30 AM  
CLERK OF BOARD  
OREGON



# MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES  
7th FLOOR J. K. GILL BUILDING  
426 S.W. STARK STREET  
PORTLAND, OREGON 97204  
(503) 248-3782

BOARD OF COUNTY COMMISSIONERS  
GLADYS McCOY • CHAIR OF THE BOARD  
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER  
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER  
RICK BAUMAN • DISTRICT 3 COMMISSIONER  
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

## MEMORANDUM

TO: Gladys McCoy, Multnomah County Chair  
Commissioner Pauline Anderson  
Commissioner Rick Bauman  
Commissioner Gretchan Kafoury  
Commissioner Sharron Kelley  
Sheriff Bob Skipper  
Mike Schrunk, District Attorney  
Paul Yarborough, DES Director  
Linda Alexander, DGS Director  
Grant Nelson, DCC Director  
Hal Ogburn, JJD Director  
Jack Horner, Manager, Budget Office

FROM: Duane Zussy, Director *Duane Zussy*  
Department of Human Services

DATE: June 8, 1990

SUBJECT: Options For Your Consideration at June 12 Work Session Regarding the  
Juvenile Detention Population Crisis.

On June 5, I sent you a memo intending to clarify the issues and possible funding options to address the Juvenile population crisis. That memo may well have confused matters more than clarified them. Hopefully this attempt will prove more helpful.

It is our understanding that, on Tuesday, June 12, you will be meeting in a work session to consider what solutions you wish to fund and how you wish to offset those increases within your FY 1990/91 Budget. As you consider your options in this regard, you may find the following information helpful:

### I. Double Coverage Boys Unit:

- A. The "full cost" of staffing the second boy's unit for one year is \$405,909. We really must address the need for this added staffing either at this level or, at a minimum, the level outlined below as item I., B.

Memo: JDH Options for June 12 Work Session  
June 8, 1990  
Page 2

- B. The absolute least cost we feel you can safely sustain for needed staffing of the second boy's unit is \$353,982.

My best advice is that you fund this option at the \$405,909 level (i.e. I., A. above). The reduced level (i.e. I., B) of \$353,982 may well end up cutting things too closely and, thus, leave us with unresolved problems late in the fiscal year.

You may wish to consider approving the \$405,909 level of activity now and have us report back to you at mid-year. If, at that time, it appears we can finish the year for less money, you can adjust the budget accordingly.

II. Accountability Work Project: \$38,826

We really must have this no matter which of the two options above you choose to fund. It would be absolutely essential in order to avoid continuous operation of a third boy's unit (which could cost over \$200,000 a year more than this proposed option).

III.

A. Drug and Alcohol Assessment and Services:

1. For \$80,000, we could serve two hundred (200) youth and fifty (50) parents.
2. For \$40,000, we could serve half those numbers. This would be the least amount worthy of your consideration.

B. Mental Health Services for Juvenile Offenders:

1. For \$75,933, we can provide two full-time Mental Health professionals on-site and reach approximately two hundred (200) youth.
2. For \$37,966, we could serve half that number. This would be the least amount worthy of your consideration.

We definitely need some money for Drug and Alcohol and Mental Health Services to allow us to deal with non-gang involved youth in a way that is consistent with the way we will treat gangsters using State Service Fund dollars.

We think you could approve the lower cost option in both of these areas (i.e. III., A., 2. and III., B., 2.) because we are increasingly confident in our ability to generate third-party payment through use of the EPSDT Medichcek Screening for all Medicaid eligible youth. Developing that

system for Medicaid reimbursement could take six months and in order to get operational, we really should have the lower dollar amount to supply services in the interim. Even when the Medicaid connection is finalized, we would still need some County funds to handle non-Medicaid eligible youth in a consistent fashion.

IV. Prevention/Intervention for Female Gang Associates and Their Children:

- A. For \$139,515, we could directly operate a program to serve approximately one hundred (100) youth.
- B. For \$82,423, we could serve approximately sixty (60) youth.
- C. Board Staff is working with DHS staff on a third alternative which would "piggyback" on existing contracted resources in the community. The intent of the staff effort is to create an option that would cost somewhere between \$80,000 and \$140,000 and, reach more youth who have a wider variety of needs.

My recommendation is that you allocate a dollar amount you feel comfortable with and use it to fund option IV., C., adjusting the start up date to fit the dollars you budget and rely upon contracted rather than "in-house" providers to meet this need, if you choose to fund this worthwhile prevention alternative.

Once you have decided which of the options above you wish to fund and add up the total cost thereof, you will need to decide upon what cuts you wish to make to offset these increases. The minimum cost above would be \$392,808 (i.e. Option I, B, plus II). The maximum cost would be \$740,183 (i.e. I, A; II; III, A, 1, plus B, 1, and IV, A).

The following is a list of areas where you might make reductions within the DHS budget to pay for the items you choose to fund from the above list:

V. Possible DHS Cuts:

A.	The 3% COLA for all County General Fund supported contractors.....	\$156,136	(Restoration)
B.	Two new Teen Health Clinics.....	219,012	(Strategic Initiative)
C.	Teen Clinic evening hours.....	6,931	(BCC Addition)
D.	Rx drugs.....	150,000	(Restoration)
E.	Long-Term Care.....	198,000*	(Restoration)
F.	Harry's Mother.....	24,000	(BCC Addition)
G.	Public Guardian.....	34,800	(BCC Addition)
	Total	\$788,879	

\* This Long Term Care funding generates fifty-five cents of Medicaid match for every forty-five cents of County funds. Therefore, service reductions more than double if this amount were to be cut.

Memo: JDH Options for June 12 Work Session  
June 8, 1990  
Page 4

I will be meeting on Monday with the Chair, the other Department Managers and the Planning and Budget staff to identify other possible reductions for your consideration on Tuesday. If you have any further questions, please call me accordingly.

In the Matter of ) Multnomah County's  
 ) participation in  
 ) Maclaren Downsizing:

WHEREAS, this influx of serious juvenile offenders creates severe dislocation in the capacity of local and State juvenile justice facilities and services, and

WHEREAS, use of \$1.1 million of these funds will also allow the County to provide short-term detention beds, youth gang outreach programs, and individualized services for gang-affected youth, including operation of the House of Umoja, beginning July 1, 1990 through June 30, 1991, and

WHEREAS, this Agreement sets a precedent for cooperative efforts to address concerns shared by both the County and the State of Oregon, which efforts should be sustained,

BE IT FURTHER RESOLVED that Multnomah County seek to continue this partnership with the State of Oregon, but only if both governments determine these efforts enhance their ability to provide effective and humane juvenile

justice and Multnomah County is not singled out for unique costs-sharing arrangements with the State which inequitably burden the citizens of this County.

ADOPTED this \_\_\_\_\_ day of \_\_\_\_\_, 199\_\_.

MULTNOMAH COUNTY, OREGON

By \_\_\_\_\_  
Gladys McCoy, County Chair

REVIEWED;

LAURENCE KRESSEL, County Counsel  
for Multnomah County, Oregon

By \_\_\_\_\_

# OVERVIEW OF JUVENILE JUSTICE DETENTION PROBLEM

## WHAT WE KNOW

There is a serious crowding problem at Donald E. Long Home. DHS has recommended opening another boys wing and implementation of some programs to divert juveniles from detention.

Four options have been suggested to solve this problem.

- "Detention Only" - fund two additional Boys Units, increase admissions staffing and medical coverage - \$630,000
- "Detention/Community-Based Alternatives" -fund one additional Boys Unit and detention alternatives - \$406,000 for Boys Unit and up to \$335,000 for alternatives DHS RECOMMENDATION
- "Minimal Detention" - fund one additional Boys Unit - \$406,000
- "Population Limitation" - set a cap on detention population

The Board wants to make a decision about the level of solution to the problem and the 1990-91 cost.



# OVERVIEW OF JUVENILE JUSTICE DETENTION PROBLEM

## UNKNOWNNS

**Final cost of solution to Juvenile Justice problem.** Final decisions about what course to follow have not been made. No option has been ruled out, including a cap on population. Amendments have been prepared and are being reviewed.

INFORMATION AVAILABLE 6/19/90

DECISION ON PROPOSAL 6/28/90 ?

**Relative weight of prior 1990-91 budget decisions in comparison with Juvenile Justice needs.** The Board may want to delay startup of some new programs included in the Approved Budget until the Juvenile Justice problems are resolved.

INFORMATION AVAILABLE 6/12/90

**Beginning Working Capital in the General Fund for 1990-91.** A final expenditure estimate (with one month to go) can be done after LGFS reports for May are printed. Revenues can be estimated for 1989-90 after the May BIT receipts are forwarded to us by the State. The balance can then be reliably determined.

INFORMATION AVAILABLE 6/18/90

**General Fund effect of technical and revenue amendments to 1990-91 Budget.** In the last five years the net effect of these proposals has ranged from \$10,000 to \$210,000.

INFORMATION AVAILABLE 6/20/90

**General Fund effect of program amendments to 1990-91 Budget.** Besides the juvenile detention problem, a number of other program requests have been reported by departments. A preliminary summary of these shows potential unbudgeted costs or lost revenues of around \$350,000.

INFORMATION AVAILABLE 6/12/90

DECISION ON PROPOSALS 6/28/90

**Program interfaces between Juvenile Justice and other programs.** There may be detainees at Donald E. Long who will be eligible participants in other social and health programs in DHS or DCC. Review of these programs may reduce the final General Fund requirement for alternative or detention programs.

INFORMATION AVAILABLE 7/15/90 ?

**Cost of Library Operations.** Benefits choices by current Library employees are being entered into the computer. Management decisions have been made about Library operations as a County agency and positions are being transferred into other County support organizations. Startup of new levy programs is beginning - a phased process. A final comprehensive budget for the Library system for 1990-91 will depend on calculating the financial effects of these factors (at least).

INFORMATION AVAILABLE 7/30/90 ?

## OVERVIEW OF JUVENILE JUSTICE DETENTION PROBLEM

**Cost of Class/Comp.** The total cost of pay equity for Local 88 and ONA is known and is within the amounts budgeted. The cost to the General Fund will not be known until the individual pay increases are assigned to employees and the resulting costs accumulated by fund and organization. (The cost in some funds may fall below 1.5% of the bargaining unit wages; in other funds the cost may exceed 1.5%. The General Fund may have to pick up the unfunded balances). The cost of pay equity for exempt classes requires both a policy determination and allocation of the costs by fund and organization.

INFORMATION AVAILABLE 7/30/90 ?

# OVERVIEW OF JUVENILE JUSTICE DETENTION PROBLEM

## RECOMMENDATION ABOUT PROCEDURE

1. Board reviews budget decisions made to date for 1990-91 (see attachments).  
Board determines:
  - a. if any funding decisions already made should now be reversed.
  - b. if any program implementation should be delayed until final resolution of Juvenile Justice problem.
2. Board reviews the effects of other program amendments, BWC calculation, and the total of all minor technical and revenue amendments.
3. Board adopts the budget for 1990-91 June 28, 1990
  - a. appropriating "minimum" program for Juvenile Detention,
  - b. making decisions on other program and revenue amendments,
  - c. reducing General Fund Contingency **on an interim basis** pending resolution of unknowns with fiscal impact. Contingency should be restored to approximately \$1,250,000 based on historical patterns of use.
4. Board approves pay equity proposal for exempt employees. mid-late July 1990?
5. Board reviews financial impact of pay equity and final Library budget. late July - mid August 1990 ?
6. Board makes final program decisions for 1990-91 September 1990 ?
  - a. restoring General Fund Contingency to \$1,250,000,
  - b. approving Juvenile Justice program mix and authorizing any additional expenditures considered appropriate,
  - c. reducing other ongoing programs, if necessary, to pay for the other decisions.

## OVERVIEW OF 1990-91 BUDGET DECISIONS

### SUMMARY

TOTAL MARCH REVENUE ESTIMATE	133,267,632	
Departmental Constraint Requests	128,157,806	
Setasides		
Contingency	1,250,000	
Wages and Pay Equity	1,620,826	
Strategic Initiatives	500,000	Attachment 1
Total Requests	131,528,632	
<hr/>		
Available for Chair's decisions	1,739,000	
Departmental Reductions	(589,000)	Attachment 2
Chair's General Fund Inclusions in Executive Budget	2,349,856	Attachment 2
<hr/>		
April 23 additional resources available for Board allocation	603,052	Attachment 3
Board allocation, April 26	175,510	Attachment 3
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May 8 additional resources available for Board allocation	645,098	Attachment 4
Board allocation, May 8	664,000	Attachment 4
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Total Approved GF Budget	134,312,820	
Uncommitted Contingency	1,211,335	
Wages and Pay Equity	1,528,436	
Reserved until Property Tax Payments	130,000	
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## OVERVIEW OF 1990-91 BUDGET DECISIONS

### ATTACHMENT 1 - STRATEGIC INITIATIVES

	General Fund Cost
2 Teen Clinics	219,012
Alcohol & Drug Setaside	140,000
Land Use Planning Wildlife and West Hills studies	15,000
Parks	55,000
Affirmative Action assistance	<u>64,220</u>
Total Strategic Initiatives in Executive Budget	493,232

## OVERVIEW OF 1990-91 BUDGET DECISIONS

### ATTACHMENT 2 – EXECUTIVE BUDGET DECISIONS

#### Departmental Reductions

Reduce GF support of Library	(300,000)
Shift 133,000 of Parks expenditures to Rec. Fac. Fund	(133,000)
Remove Auditor salary increase	(13,000)
Reduce OJP budget	<u>(143,000)</u>
<b>Subtotal Reductions</b>	<b>(589,000)</b>

#### General Fund Inclusions in Executive Budget

##### DHS

ASD Community Services	117,000
ASD – Adult Housing CHN	19,318
HSD – Burnside Clinic	377,189
HSD – Cascade AIDS project	13,000
HSD – Corrections Health contract dollars	120,000
HSD – Data Processing	140,000
HSD – SE/Mid County Clinic	410,000
JJD Close Supervision	83,084
JJD Employment Prep Services	66,484
JJD Mental Health Services	20,000
JJD Probationary Services	115,032

##### DJS

DA Criminal History Unit	109,162
DA Multi-disciplinary team	76,315
Medical Examiner Pathologist Asst.	16,637
Probation intensive probation unit	94,248
Sheriff Laundry Contract	80,000
Sheriff MCRC Counselor	35,948
Sheriff Monitoring program	58,849
Sheriff Motor Pool	80,000
Sheriff Video arraignment	26,659
Sheriff – Major Investigations	
Investigative Aide	32,901

##### DES

Animal Control OT and seasonal workers	34,594
Animal Control Training	5,000
DES Administration receptionist	4,325
Parks Cemetery mtce and office backup	39,938
Parks events and seasonal workers	38,336
Survey cost	6,360

## OVERVIEW OF 1990-91 BUDGET DECISIONS

### ATTACHMENT 2 – EXECUTIVE BUDGET DECISIONS (Continued)

DGS		
	Employee Svcs Advertising	10,000
	P&B Fin Spec 2	55,146
Nondepartmental		
	CIC clerical increased to FullTime	11,651
	CIC Training/outreach professional svcs	15,000
	Extension Svc Aurora Ctr supplement	6,555
Unallocated in contingency		<u>31,125</u>
Subtotal GF Inclusions in Executive Budget		<u>2,349,856</u>
Total Net Executive Budget Decisions		1,760,856

## OVERVIEW OF 1990-91 BUDGET DECISIONS

### ATTACHMENT 3 – BOARD DECISIONS IN APPROVED BUDGET

#### April 23 resources available for Board allocation

Reduced Workers Compensation rate	434,137
Reduced Beginning Working Capital	(279,600)
Savings from Deputy Sheriff Setaside	92,390
Change Delinquency Rate for 1990-91	455,000
Reserve portion of revenue from changed rate	(130,000)
Reserve in Contingency	<u>31,125</u>
Subtotal additional resources available	603,052

#### Board allocation April 26

##### Departmental Reductions

ASD Community Services	(117,000)
Alcohol & Drug Setaside	(140,000)
Animal Control Training	(5,000)
CIC Training/outreach professional svcs	(15,000)
MCIJ Workers Comp – Transfer from	
Jail Levy for laundry	(31,921)
Sheriff – Major Investigations Investigative Aide	(32,901)
Parks Cemetery mtce and office backup	(39,938)
DA Multi-disciplinary team	(76,315)
P&B Fin Spec 2	<u>(55,146)</u>
Subtotal Departmental Reductions	(513,221)

##### General Fund Inclusions in Approved Budget

##### DHS

ASD – Aging long-term care	198,000
ASD – Public Guardian MED support	34,800
HSD – Grant High night school clinic	6,931
HSD – Prescription drugs restoration	150,000
Inflation Adjustment for GF Contractors	156,516
SSD – Janis/Harry's Mother	24,000

##### Nondepartmental

Annexation Support	<u>60,000</u>
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Subtotal General Fund Inclusions	<u>630,247</u>
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Net Cost of April 26 Actions	<u>117,026</u>
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Balance Reserved in Contingency	486,026
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## OVERVIEW OF 1990-91 BUDGET DECISIONS

### ATTACHMENT 4 – MAY 8 PUBLIC SAFETY DECISIONS

#### May 8 resources available for Board allocation

April 26 Balance Reserved in Contingency	486,026
1065 Revenue	388,000
Reduction in A&T Subsidy from State	<u>(228,928)</u>

Subtotal additional resources available	645,098
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#### Decisions about inclusions in Adopted Budget

Package forwarded to Community Corrections Advisory Committee	388,000	
Sheriff – minimum MCRC	100,000	(Plus \$215,000 other revenue)
DA – multidisciplinary team	76,000	
SSD – Drug & Alcohol intensive supervision	100,000	

Subtotal GF inclusions in Adopted Budget	664,000
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June 11, 1990

## PROGRAM AMENDMENTS

The following requests have been sent to the Planning & Budget Division or are in the process of being prepared. The estimated costs are approximate. The list is PRELIMINARY. Other amendments may be in the works. We may not understand these amendments yet.

<b>HUMAN SERVICES</b>		
Hooper Detox supplement	optional	125,000
Juvenile Justice Options		
Minimum Proposal		354,000
Maximum Proposal		740,000
Columbia Villa Coordinator	- claudus wants	60,000
		51,200
<b>COMMUNITY CORRECTIONS</b>		
Sheriff Motor Pool		40,000
Sheriff Food Service		49,000
MCRC Drug Testing	- mandatory	22,000
ID Contract with Portland	- may be mandatory	50,000
Reduced Federal Marshal Revenue	- mandatory	140,000
<b>ENVIRONMENTAL SERVICES</b>		
Emergency Mgmt - clerical support		13,000
<b>GENERAL SERVICES</b>		
A&T remodeling		127,000
<b>NONDEPARTMENTAL</b>		
Auditor's Salary	- mandatory	16,000
REQUESTS WITH LOWEST JJD OPTION		996,000
REQUESTS WITH HIGHEST JJD OPTION		1,382,000
REQUESTS NOT INCLUDING JJD OPTIONS		642,000

Quane Zussy →

Norm Murrell  
Sheriff Skipper →

Sheriff  
discussed →

Linda  
Alexander  
discussed →

Claudus ←

← ELIMINATE PER  
SHERIFF

583,000  
minimum  
800,000  
maximum  
Range

51,200  
49,000  
22,000  
5

PAULINE ANDERSON  
Multnomah County Commissioner  
District 1



605 County Courthouse  
Portland, Oregon 97204  
(503) 248-5220

June 14, 1990

To: Board of County Commissioners  
From: Pauline Anderson  
Re: Budget Rebalancing - June, 1990

This is my "first draft" package of thoughts of how we could fund the needed Juvenile programs (and other program amendments). We are truly choosing among competing "previous commitments". Some of these cuts and adds I feel more strongly about than others, but I have tried to make an effort to offer a balanced package (i.e. offend everyone equally!). All will require more discussion.

I remain open to the good thoughts of others and to following the advice of Budget office and make these difficult decision this fall, if that is the Board's wish.

#### NEEDED ADDITIONS TO BUDGET

Juvenile Detention and Programs      \$610  
I think there was a tentative agreement on this level of funding on Tuesday.

Villa Position      \$60  
Implementing our commitment last month.

Hooper Wages      \$50  
A partial answer to their wage problem. This is an example of the problems we create by not having an automatic COLA for contractors corresponding to our own county COLA. I will push for that policy during Strategic Planning.

Auditor Salary      \$15  
Required by the election of the new Auditor. I would suggest we ask the present Auditor not to fill future openings. This would allow the new Auditor some staffing discretion and could create the potential for some salary savings to help pay for this.

Sheriff Marshall Contract Shortfall  
I am not clear what service reduction would result from not receiving this money (possibly MCRC expansion?). Assuming it is a program we need to continue, I would suggest expanding the marshall contract to make up the difference.

We need to wait until negotiations are complete with the City and either tap contingency during next year or determine whether we can do the service ourselves. The amount of increase asked by the City is unacceptable.

Sheriff Drug Testing MCRC \$22  
From a change in who must process the tests.

total \$805

Second New Teen Clinic \$115  
This will enable us to site a teen clinic at Franklin, the last "high need" high school. Even if we decide not to make this cut, we need to work out with the Portland Schools our joint plan for where we go next. I favor Vocational Village and the other alternative schools before additional high schools.

Sheriff  
MCRC \$100  
I would cut the General Fund portion of MCRC and open the MCRC  
expansion in January using the additional fees of \$75 and the  
Federal Marshall revenue of \$140.

MCIJ Two Work Crew COs OTO \$80  
I remain convinced that we will not be at capacity with the  
work crew program until we open MCIJ II. This reduction would  
be accomplished through attrition and restored in July, 1991

DGS

Class Comp for Exempt \$100

We do not have the budget figures for this. We need to fund part of this effort, but I don't think we need to fund the full amount.

ISD Systems Development \$159

This amount has been targeted for either Purchasing (Integrated Financial Management) or Juvenile. Planning work is not complete on either project and the DPMC has not yet made a final decision. This reduction would delay both projects completely until next year.

Affirmative Action \$30

This would delay the hire of this position until January, 1991. Almost all of our Strategic Planning goals have either been delayed, cut in half, or eliminated. This applies the same strategy to this position.

Total \$659

Balance from contingency \$146

Hopefully recouped from library savings and better revenue forecasts.

I remain willing to reconsider our decision not to use corrections technicians for Close Street Supervision (which could still save us over \$100) and remain convinced we will have some potential savings in the Monitoring and Matrix units. I have chosen not to put them on the list unless I see support from other Board members.

2000A

DATE SUBMITTED \_\_\_\_\_

(For Clerk's Use)

Meeting Date JAN 12 1990

Agenda No. #2

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: EMERGENCY MEDICAL SERVICES FINANCIAL SUPPORT

Informal Only\* 6/12/90  
(Date)

Formal Only \_\_\_\_\_  
(Date)

DEPARTMENT HUMAN SERVICES DIVISION HEALTH

CONTACT JOE ACKER TELEPHONE 248-3220

\*NAME(s) OF PERSON MAKING PRESENTATION TO BOARD JOE ACKER

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

Direction as to what form of support for the EMS Program the county will take.

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

☐ INFORMATION ONLY ☐ PRELIMINARY APPROVAL ☒ POLICY DIRECTION ☐ APPROVAL

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA \_\_\_\_\_

IMPACT:

PERSONNEL

☐ FISCAL/BUDGETARY

☐ General Fund

Other \_\_\_\_\_

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: *William Ferry*

BUDGET / PERSONNEL /

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) \_\_\_\_\_

OTHER \_\_\_\_\_  
(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



# MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES  
HEALTH DIVISION  
426 S.W. STARK STREET, 8TH FLOOR  
PORTLAND, OREGON 97204  
(503) 248-3674  
FAX (503) 248-3676

BOARD OF COUNTY COMMISSIONERS  
GLADYS McCOY • CHAIR OF THE BOARD  
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER  
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER  
RICK BAUMAN • DISTRICT 3 COMMISSIONER  
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

## MEMORANDUM

TO: Chair of the Board Gladys McCoy  
Commissioner Pauline Anderson  
Commissioner Gretchen Kafoury  
Commissioner Rick Bauman  
Commissioner Sharron Kelley

FROM: EMS Director Joe E. Acker III

VIA: D. Duane Zussy, Director, DHS *Duane Zussy*

DATE: June 11, 1990

SUBJECT: EMS Program Financial Support

1990 JUN 12 10:10 AM  
CLERK OF COUNTY  
JANET K. KELLEY  
CLERK OF COUNTY

### Background

In its 1990-1 budget, DHS proposed that the EMS program be financially supported by a "user fee" to be collected by private ambulance providers. The anticipated amount of fees needed for 1990-1 is \$226,000. To be implemented, the proposed fee system would require a change in the EMS ordinance (MCC 6.32). A revised ordinance with a fee provision was submitted to the Board. Because of concerns raised by some private ambulance providers, the user fee provision was omitted from the ordinance prior to approval.

At the request of the Board, the EMS office met with ambulance providers and other interested parties on Friday, June 1, 1990, and solicited recommendations for EMS program financial support. Another meeting was held on Monday, June 11 to further discuss financial support of the EMS program. The following is a listing of the recommendations discussed in these meetings. Included is a brief statement of each recommendation, some explanation comments, and a few of the pros and cons.

### Proposed Alternatives

1) Continue the financial support of the EMS program by general fund.

Comment: The county would have to continue the funding at last year's level and add an equal amount to compensate for loss of the cities' support. This would represent increased county general fund support of roughly \$110,000 over the 1989-90 budget level, and an increase of \$226,000 over the proposed 1990-91 budget.

Pro:

- a) Would not raise ambulance rates.
- b) All taxpayers would share in the cost of assuring an EMS program "ready to respond" to the public

Con:

- a) Funds needed to support delivery of other county services would be diverted to fund the EMS program.
- b) The EMS program would be funded in a manner different from that of public health regulatory activities.

2) Institute a tax on some "privilege" (e.g., motor vehicle use) which is associated with increased probability of EMS use. Examples: increased gasoline or motor vehicle registration fees.

Comment: This type of "privilege tax" is used in several areas to support EMS programs. It is a potential long-term solution for EMS office support, and could also be used to subsidize ambulance charges to produce lower rates.

Pro:

- a) Individuals who are more likely to need EMS would pay for the system's "readiness to respond".
- b) Ambulance rates would not be raised.
- c) General fund dollars would not be diverted to support EMS.

Con:

- a) Implementation would require both an ordinance change and a referendum of the people.
- b) Many individuals and groups would be affected and might consider the tax inequitable.

3) Institute a tax on all agencies which provide emergency care and which benefit from the coordination and regulatory activities of the EMS program (i.e., fire first responders, hospitals, and commercial ambulance providers).

Comment: As they are tax supported, Fire first responders (Portland Fire Bureau, Gresham Fire Department, and the rural volunteer fire organizations) currently do not pay any licensing fees to the county.

Pro:

- a) Would spread the cost of EMS regulation among several agencies involved in the EMS system.
- b) Would moderate the impact on ambulance rates, relative to the currently proposed system.

Con:

- a) Would require the creation of a system of taxation on hospitals and first providers. Many complex issues (equity, implementation, legal issues, etc.) would need to be addressed in creating this system.
- b) Funds needed to support EMS would be diverted from cities' or RFPDs' services.
- c) No 1990-1 budget allocation has been made by any of the affected organizations. This would require mid-year budget revisions.



- 4) Implement a tax (franchise fee) on commercial ambulance providers based on gross collected revenues generated from 9-1-1 calls.

Comment: This represents an alternative basis for determining the amount to be paid by each private ambulance provider. This would require development of a formula for determining the financial liability of each provider, and a system of standardized financial reporting to the EMS program.

Pro:

- a) Would establish equity among ambulance providers in that the amount paid by private providers would be based on gross collected revenues, rather than units of service provided. Thus providers serving more indigent patients would not be penalized.

Con:

- a) Would raise ambulance rates an unknown amount.
- b) Would be difficult and potentially expensive to administer because a standardized accounting system and revenue distribution formula would have to be developed and implemented.
- c) Cost shifting would occur, with paying patients subsidizing non-paying patients.

- 5) Develop a regionalized EMS program with funds provided by the participating counties.

Comment: Each of the metropolitan counties would participate in and fund a regionalized EMS program.

Pro:

- a) Would reduce duplication of EMS program activities.
- b) Would reduce the aggregate funding needed for EMS program activities in the three counties.

Con:

- a) Would be an excellent long-term approach, but probably difficult to implement in a short time frame due to the need to develop a workable consensus among the three counties and multiple interested parties.
- b) Could be unstable if the governing agreements are not carefully crafted to isolate the program from interjurisdictional conflicts.

- 6) Discontinue funding for the EMS program.

Comment: There is not a state mandate that a county provide for EMS coordination and regulation. A minority of Oregon counties currently provide for county EMS activities.

Pro:

- a) Would not raise ambulance rates and would not require county general fund support.
- b) Would remove the county from the political and legal entanglements which accompany EMS coordination and regulation activities.

Con:

- a) Would eliminate or shift responsibility for important activities such as quality assurance, oversight/coordination of 9-1-1 medical activities, response to consumer complaints, Mass Casualty Incident planning/coordination, and trauma system coordination.
- b) These activities could be replaced to a limited extent by state regulatory activities. Such a system would be compromised by a severe lack of resources at the state level.

7) Institute a user fee on all 9-1-1 generated medical transports.

Comment: This is the funding mechanism proposed by DHS. Each licensee which transports would be assessed an amount of money each quarter based upon number of transports performed and the annual budgetary requirements of the EMS office.

Pro:

- a) The users who most directly benefit from EMS program functions would pay the cost of EMS program activities through their ambulance bills.
- b) County general funds would not be diverted from support of other county programs.

Con:

- a) Would raise ambulance rates by an unknown amount.
- b) May place what could be perceived as unfair financial burden on those who use 9-1-1 medical transport services.
- c) Would create financial inequities between ASAs in that there would be more cost-shifting in ASAs with higher proportions of indigent users. For patients and payors, this inequity would take the form of higher charges in the ASAs with higher proportions of indigent users. For ambulance providers in the more indigent areas, there would be a risk of having to absorb some of the user fee.

12:22 BUD 1 FACSIMILE - APPROVED 1990-91 BUDGET  
04-May-90 HEALTH DIVISION 1990/91 EXPENDITURE BUDGET

ACCT CODE	DESCRIPTION	0210 HEALTH OFF	0230 ENV HEALTH	0240 EMS	REGULATORY HEALTH TOTAL	
5100	Permanent	75,908	790,087	128,118	+	994,113
5200	Temporary	0	4,364	0	+	4,364
5300	Overtime	0	0	0	+	0
5400	Premium Pay	0	0	0	+	0
5500	Fringe	18,453	210,263	34,438	+	263,154
DIRECT PERSONNEL COSTS		94,361	1,004,714	162,556	+	1,261,631
5550	Insurance Benefits	8,400	125,708	16,370	+	150,478
TOTAL PERSONAL SERVICES		102,761	1,130,422	178,926	+	1,412,109
6050	County Supplements	0	42,900	0	+	42,900
6060	Pass Through Payments	0	0	0	+	0
6110	Professional Services	0	4,287	22,500	+	26,787
6120	Printing	0	7,990	3,320	+	11,310
6130	Utilities	0	600	0	+	600
6140	Communications	0	2,427	0	+	2,427
6170	Rentals	0	0	2,070	+	2,070
6180	Repair and Maintenance	0	500	720	+	1,220
6190	Maintenance Contracts	0	3,790	0	+	3,790
6200	Postage	0	7,500	3,084	+	10,584
6230	Supplies	0	27,868	2,056	+	29,924
6270	Food	0	0	0	+	0
6310	Education & Travel	0	6,800	3,598	+	10,398
6330	Local Travel and Mileage	0	4,080	3,392	+	7,472
6520	Insurance	0	0	0	+	0
6530	External Data Processing	0	0	400	+	400
6550	Drugs	0	0	0	+	0
6610	Awards & Premiums	0	0	0	+	0
6620	Dues & Subscriptions	0	300	308	+	608
DIRECT M & S		0	109,042	41,448	+	150,490
7100	Indirect Cost	0	0	0	+	0
7150	Telephone Services	0	6,699	2,450	+	9,149
7200	Data Processing Services	0	0	0	+	0
7300	Motor Pool Services	0	60,896	600	+	61,496
7400	Bldg. Mat. Services	0	0	0	+	0
7500	Other Internal Services	0	0	0	+	0
INTERNAL SERVICE REIMB.		0	67,595	3,050	+	70,645
TOTAL M & S		0	176,637	44,498	+	221,135
8300	Other Improvements	0	16,850	0	+	16,850
8400	Equipment	0	9,850	0	+	9,850
CAPITAL OUTLAY		0	26,700	0	+	26,700
DIRECT BUDGET		94,361	1,140,456	204,004	+	1,438,821
TOTAL BUDGET		102,761	1,333,759	223,424	+	1,659,944



# Multnomah County Sheriff's Office

12240 N.E. GLISAN ST., PORTLAND, OREGON 97230

ROBERT G. SKIPPER  
SHERIFF

(503) 255-3600

## MEMORANDUM:

TO: GLADYS McCOY, Chair, Board of County Commissioners  
PAULINE ANDERSON, Multnomah County Commissioner<sup>4</sup>  
GRETCHEN KAFOURY, Multnomah County Commissioner  
RICK BAUMAN, Multnomah County Commissioner  
SHARRON KELLEY, Multnomah County Commissioner

FROM: ROBERT G. SKIPPER  
Sheriff

DATE: JUNE 11, 1990

SUBJECT: JAIL POPULATION RELEASE DATA

Enclosed please find a recently completed review of the persons released from the county jail due to the population situation.

This review is similar to one completed in July of 1989.

I hope this information will be of assistance to you. If you have any questions regarding the information please contact me.

WTW/rm/1514X/43A

1990 JUN 12 10 31  
MULTNOMAH COUNTY  
OREGON

# POPULATION RELEASE REVIEW

MULTNOMAH COUNTY  
SHERIFF'S OFFICE

ROBERT G. SKIPPER, SHERIFF  
JUNE 6, 1990

POPULATION STATUS  
PREPARED JUNE 1, 1990

POPULATION RELEASES THIS YEAR AVERAGE--481 PER MONTH.

50% INCREASE IN POPULATION RELEASES FROM LAST YEAR-5 MO.

11% INCREASE IN BOOKINGS FROM LAST YEAR- 4 MO.

**WHO IS BEING RELEASED ?**

PRETRIAL INMATES RELEASED (4/15-5/15)

TYPE OF CHARGES

78	Possession of Drugs
52	Burglary
30	Theft
21	Auto Theft
17	Distribute Drugs
16	Traffic (DUII/DWS)
13	Robbery
9	Assault
5	Escape
5	Weapon Charges
5	Criminal Mischief
4	Trespass
4	Prostitution
17	Misc. Charges

AVERAGE NUMBER OF CHARGES PER INMATE--2.73

53% HAD FAILURE TO APPEAR (FTA) OR REVOKE RECOG ON ONE OR MORE OF THEIR CHARGES. ( THEY HAD ALREADY FAILED TO APPEAR IN COURT.)

30% WERE HELD ON PROBATION VIOLATION CHARGES. (THEY ARE ON PROBATION AND ARE ACCUSED OF VIOLATING CONDITIONS OF THAT PROBATION.)

81% FELONY

19% MISD. CRIMINAL OR TRAFFIC

SENTENCED INMATES RELEASED (under supervision 6/1/90)

75% FELONY (#147)  
A FEL.-16  
B FEL.- 9  
C FEL.-122

25% MISD/TRAFFIC (#50)

TYPE OF CHARGES

38	Possession of Drugs
24	Traffic (DUII/DWS)
22	Burglary
20	Theft
15	Auto Theft
15	Contempt of Court
14	Forgery
11	Assault
9	Prostitution
5	Robbery
5	Distribute Drugs
5	Criminal Mischief
4	Weapons Charges
4	Escape
21	Misc. Charges

27% HAD ONE OR MORE PROBATION VIOLATION CHARGE.

13% HAD ONE OR MORE FTA OR REVOKE RECOG VIOLATION CHARGE.

22% HAD PAST PRISON EXPERIENCE.

59% HAD A PAST RECORD THAT INCLUDED ONE OR MORE VIOLENT FELONIES.

13% HAD A PAST PAROLE VIOLATION.

WTW 6/1/90 POPREV

WEEKEND POPULATION RELEASES

6/1/90 - 6/3/90

61 Releases

38 Pretrial  
23 Sentenced/Both

Charges

14	Possession of Drugs
7	Burglary I and II
7	Auto Theft
5	Theft
4	DUII
4	Robbery III
3	Operate a Motor Vehicle Outside Restriction\
3	Ex Con in Possession of a Firearm
2	Carry a Dangerous Weapon
2	Harrasement
2	Drive While Suspended
8	Miscellaneous Charges

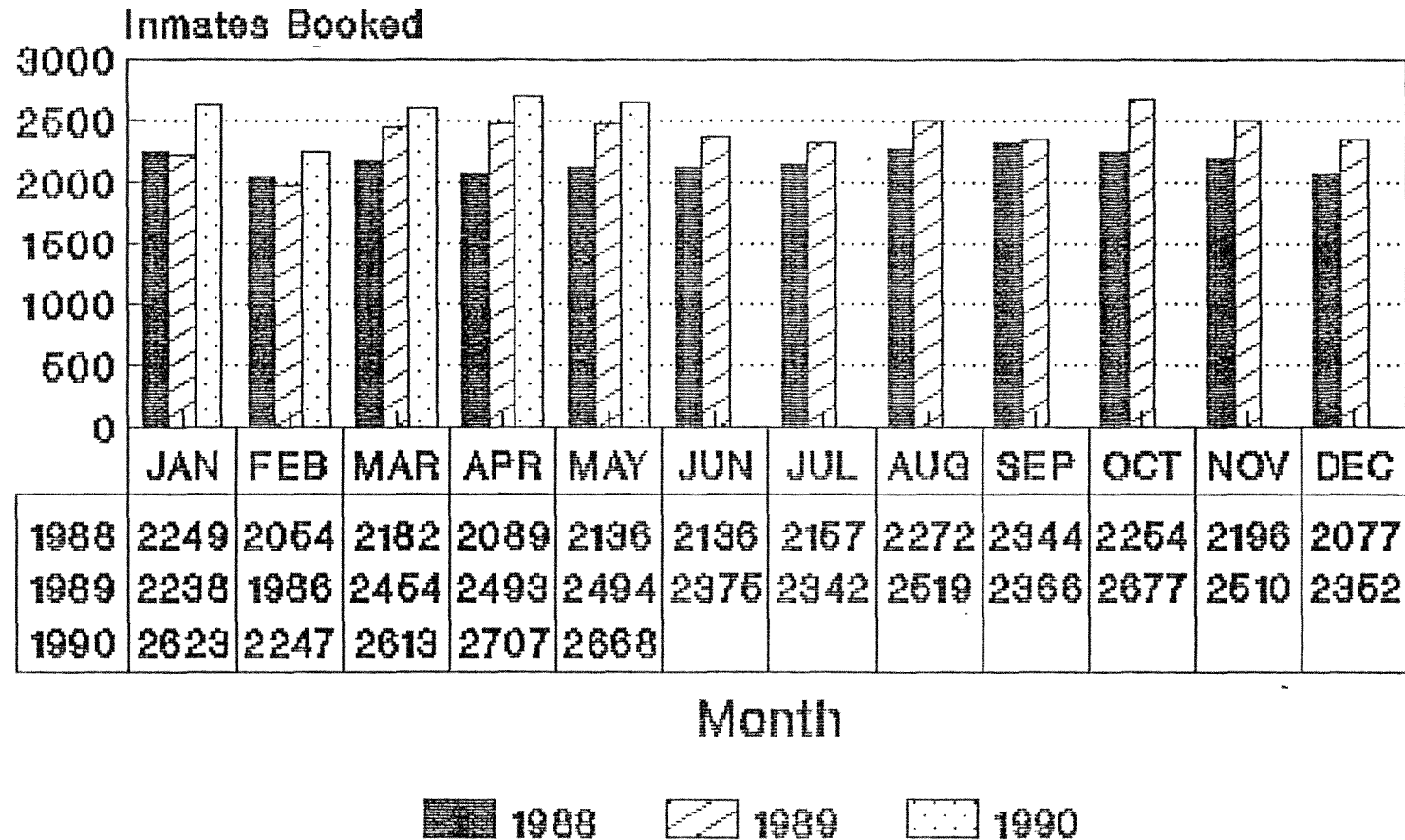
13% (#8) were Probation Violation Charges.

WTW/dld/1510X/43A



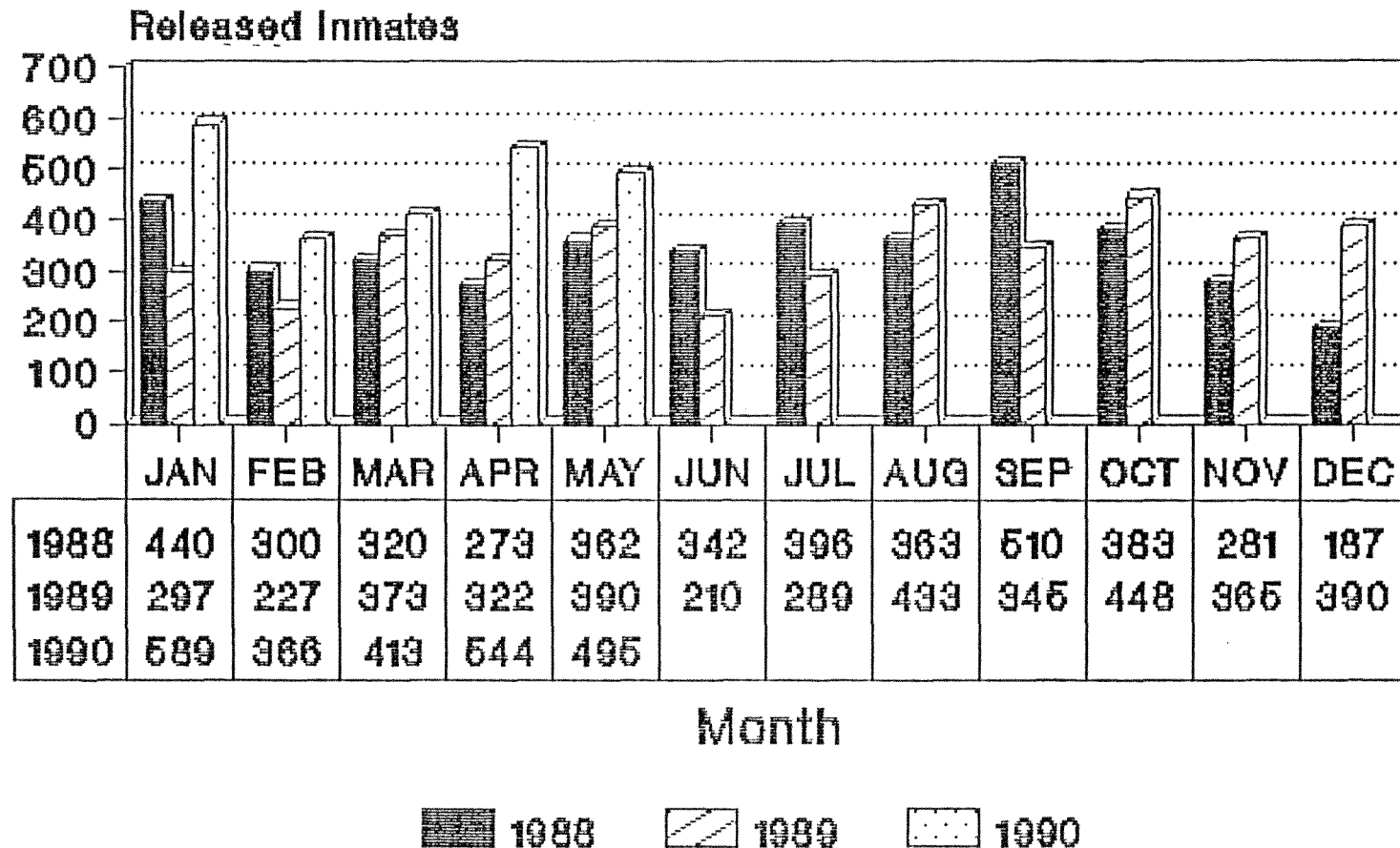
# JAIL BOOKINGS

## Monthly Totals 1988-1990



# POPULATION RELEASE

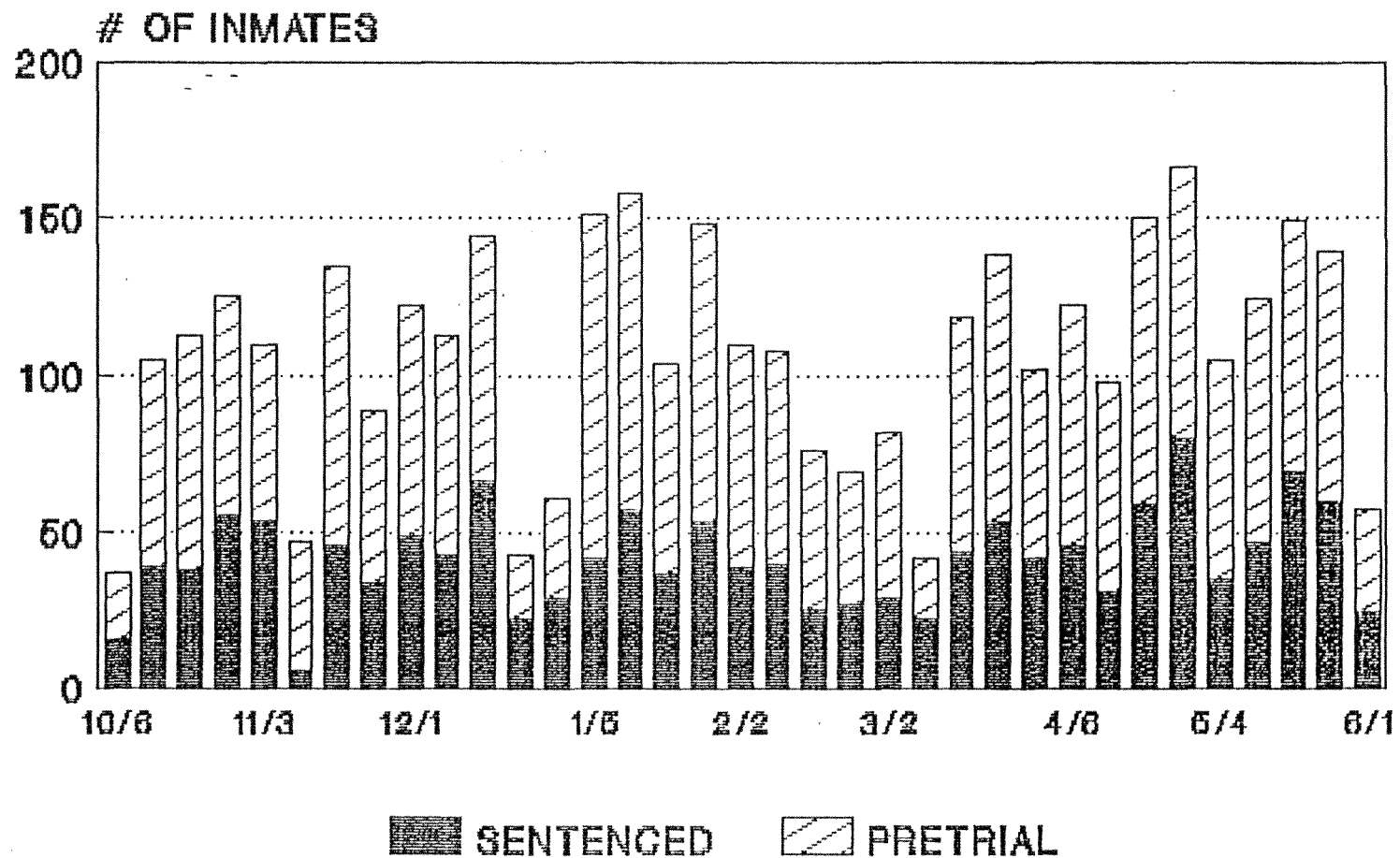
## Monthly Totals 1988-1990



(poprel20) Pretrial and Sentenced

# WEEKLY POPULATION RELEASES \*

June 1, 1990

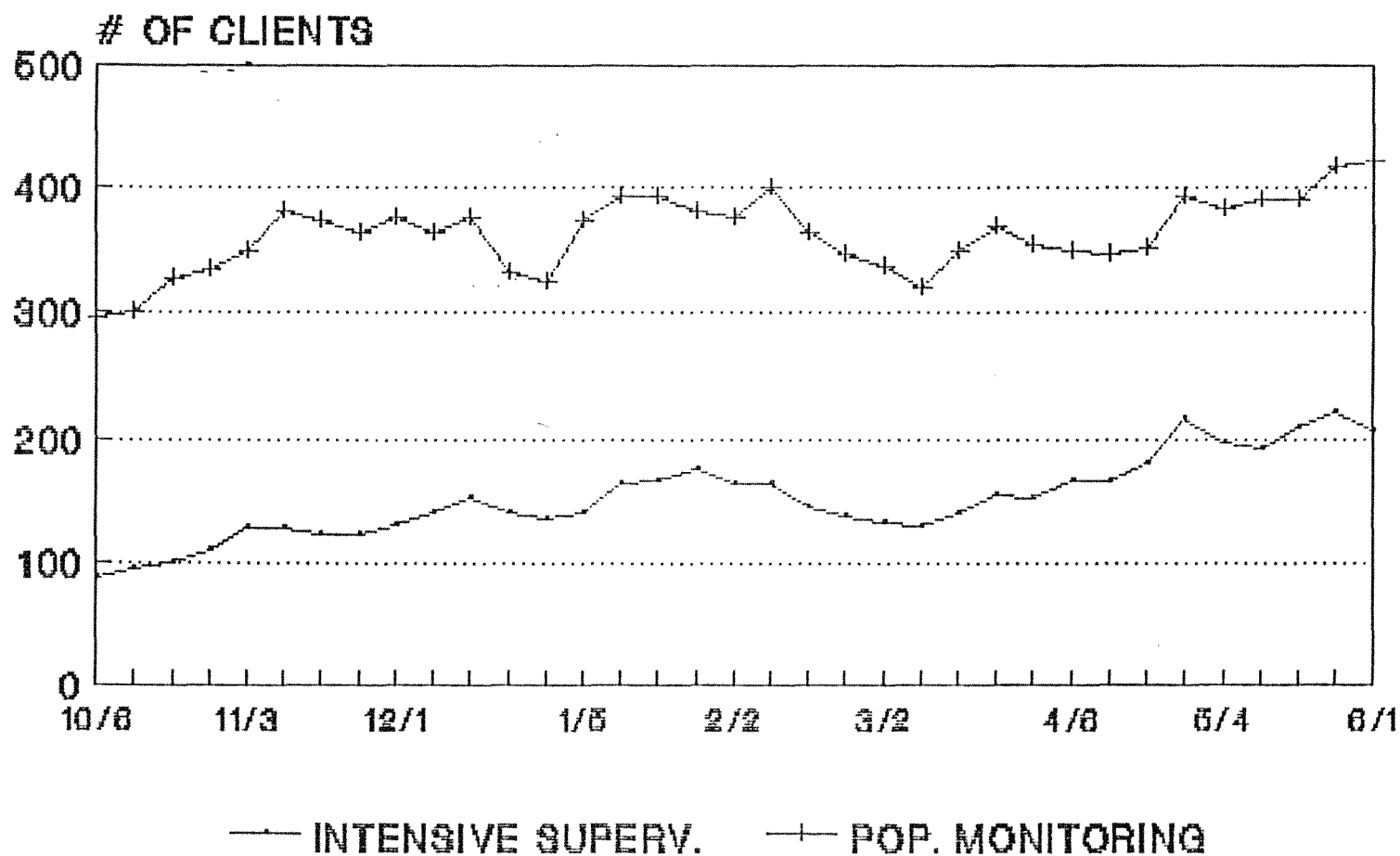


POP#:(\*Released for the week)

X Data	SENTENCED	PRETRIAL
10/6	16	21
	39	66
	38	75
	56	69
11/3	54	56
	6	41
	46	89
	34	55
12/1	49	73
	43	70
	67	78
	23	20
	29	32
1/5	42	109
	57	101
	37	67
	54	94
2/2	39	71
	40	68
	26	51
	27	43
3/2	29	54
	23	19
	44	74
	54	85
	42	60
4/6	46	76
	31	67
	59	91
	81	86
5/4	35	70
	47	77
	70	79
	60	80
6/1	25	32

# RELEASE PROGRAM COUNT\*

June 1, 1990

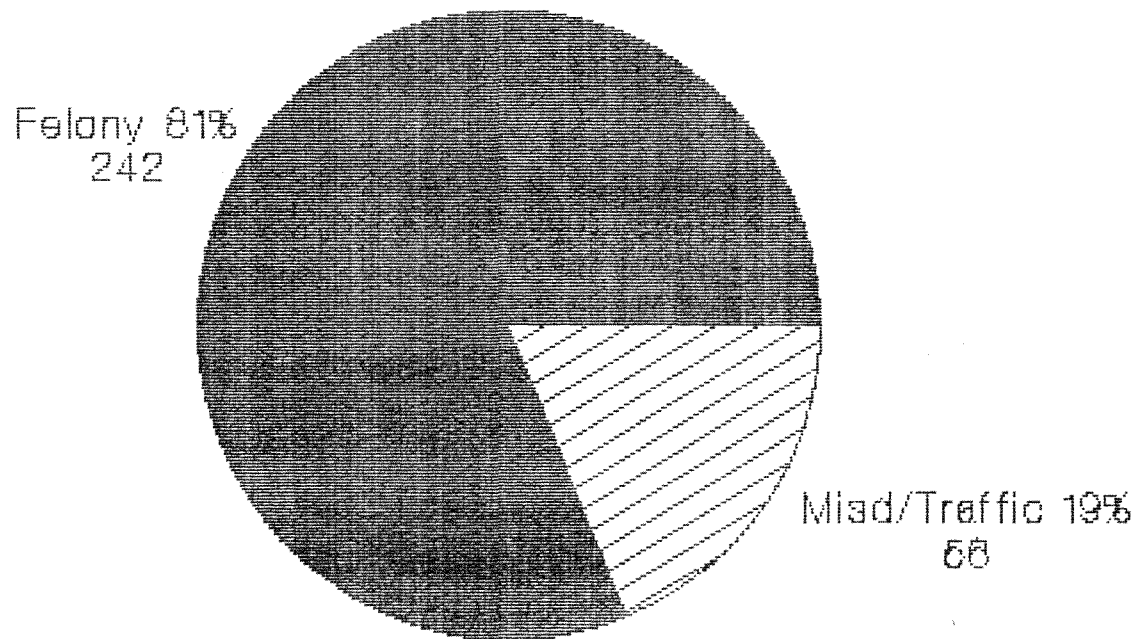


PROG:(\*Program count on Friday)

X Data	INTENSIVE SUPE	POP. MONITORIN
10/6	89	296
	96	301
	100	328
	109	335
11/3	127	350
	126	380
	121	373
	123	365
12/1	129	376
	138	365
	150	377
	140	332
	133	325
1/5	140	373
	164	394
	165	393
	175	381
2/2	163	376
	163	401
	144	364
	136	346
3/2	131	338
	128	320
	139	350
	154	369
	151	355
4/6	166	350
	165	346
	180	352
	217	394
5/4	198	384
	191	391
	210	390
	220	417
6/1	206	422

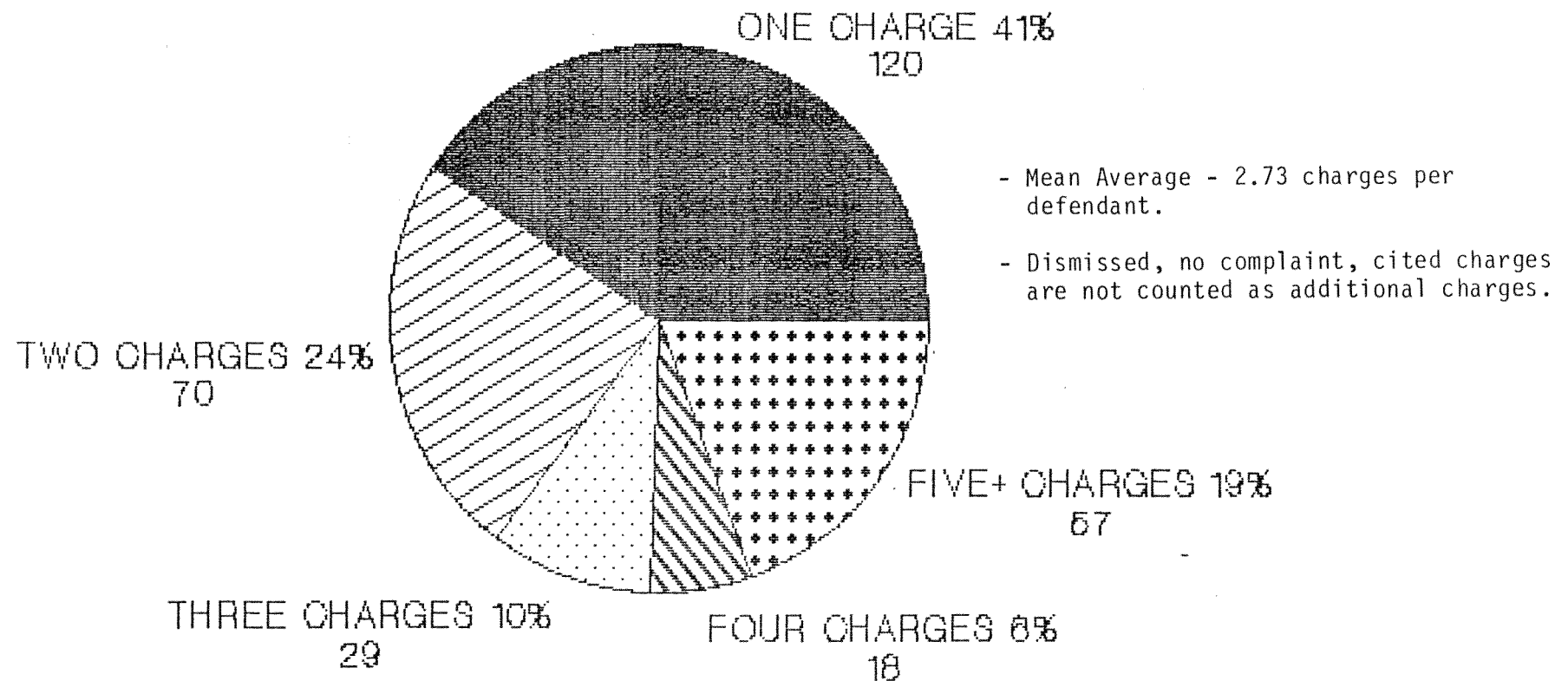
# Pretrial Population Releases

## Charge Level



298 releases between 4/15-5/15/90

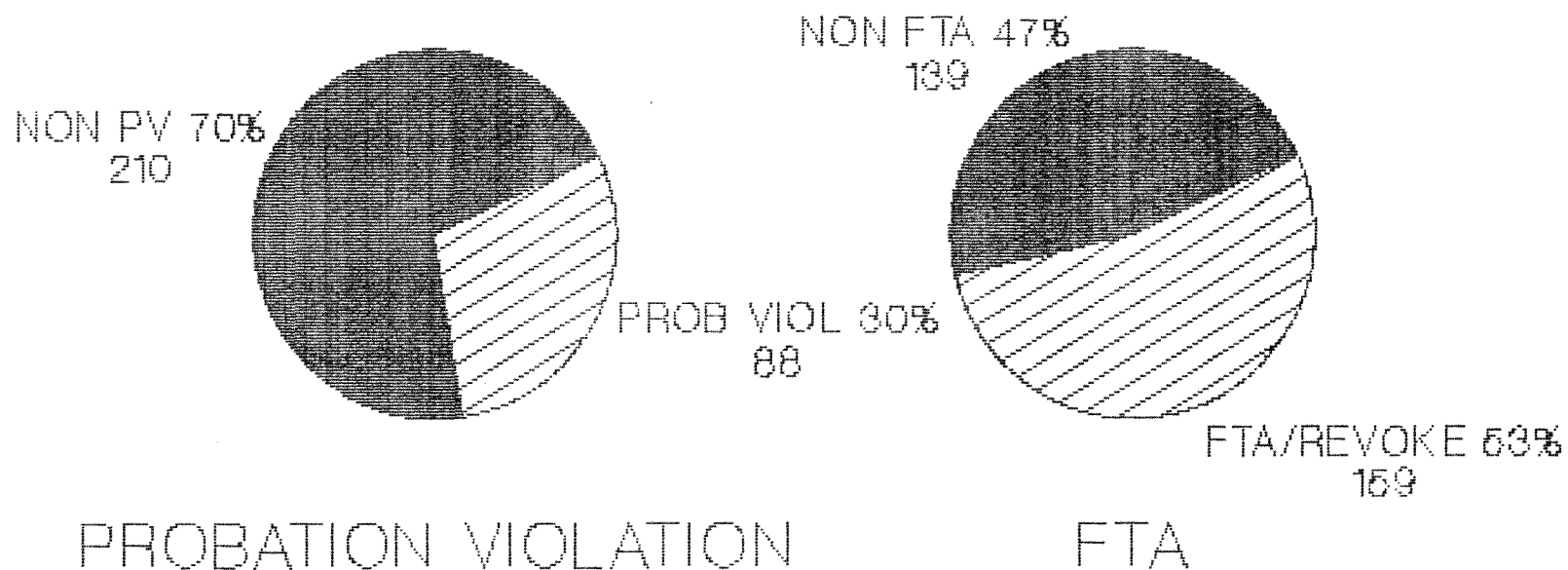
# PRETRIAL POPULATION RELEASE NUMBER OF CHARGES PER INMATE



Releases from 4/16-6/16/90



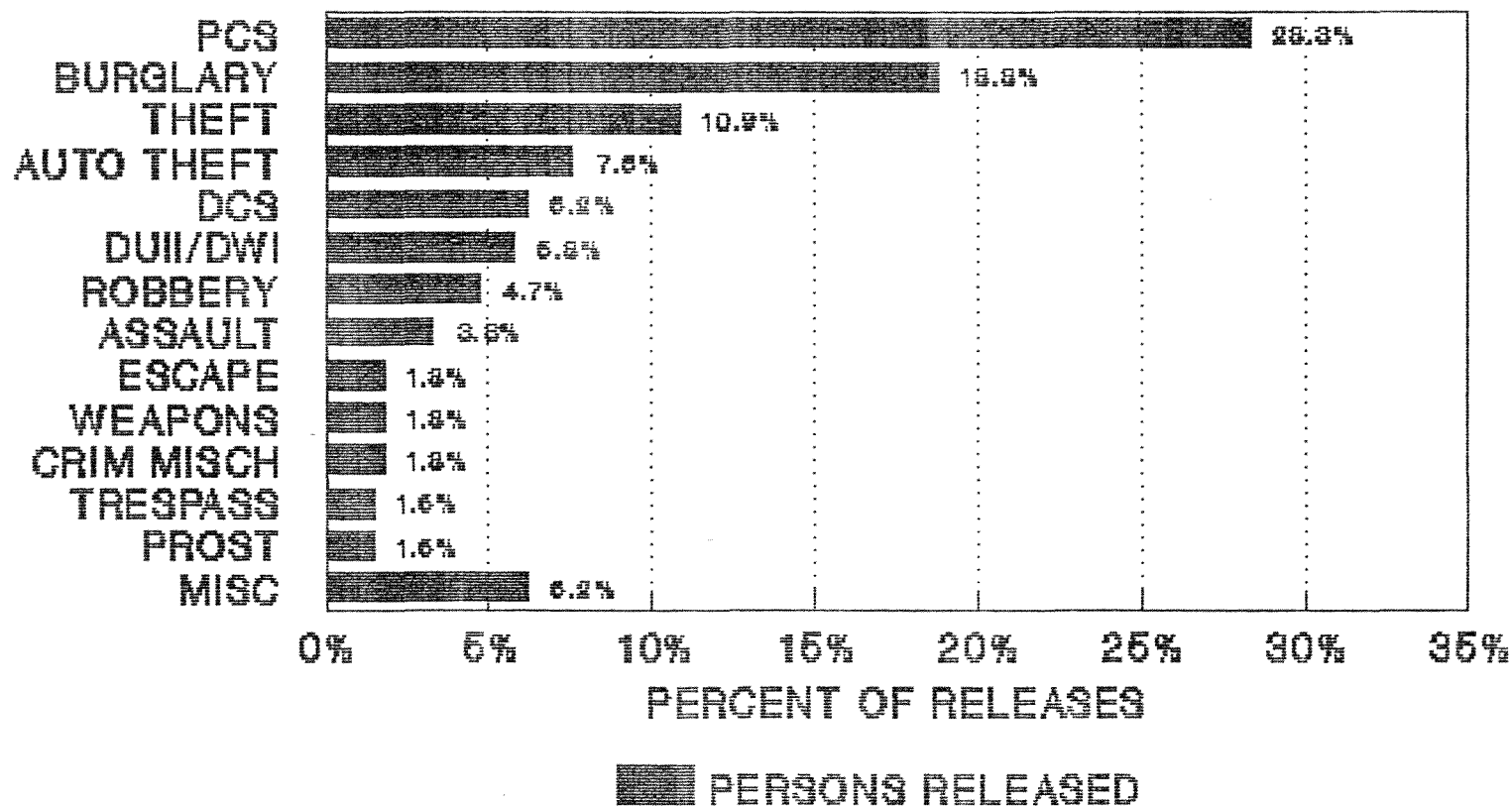
# PRETRIAL POPULATION RELEASE PROBATION VIOLATION AND FTA STATUS



# PRETRIAL POPULATION RELEASES

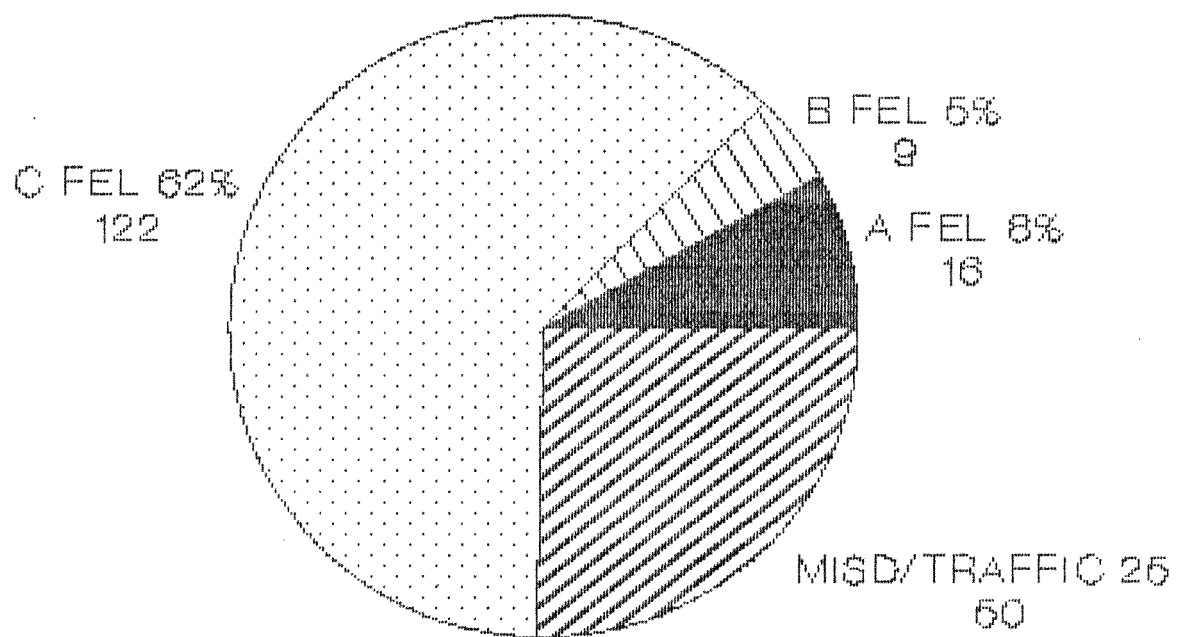
## MOST SERIOUS CHARGE

### CHARGE



Releases 4/15-5/15/90

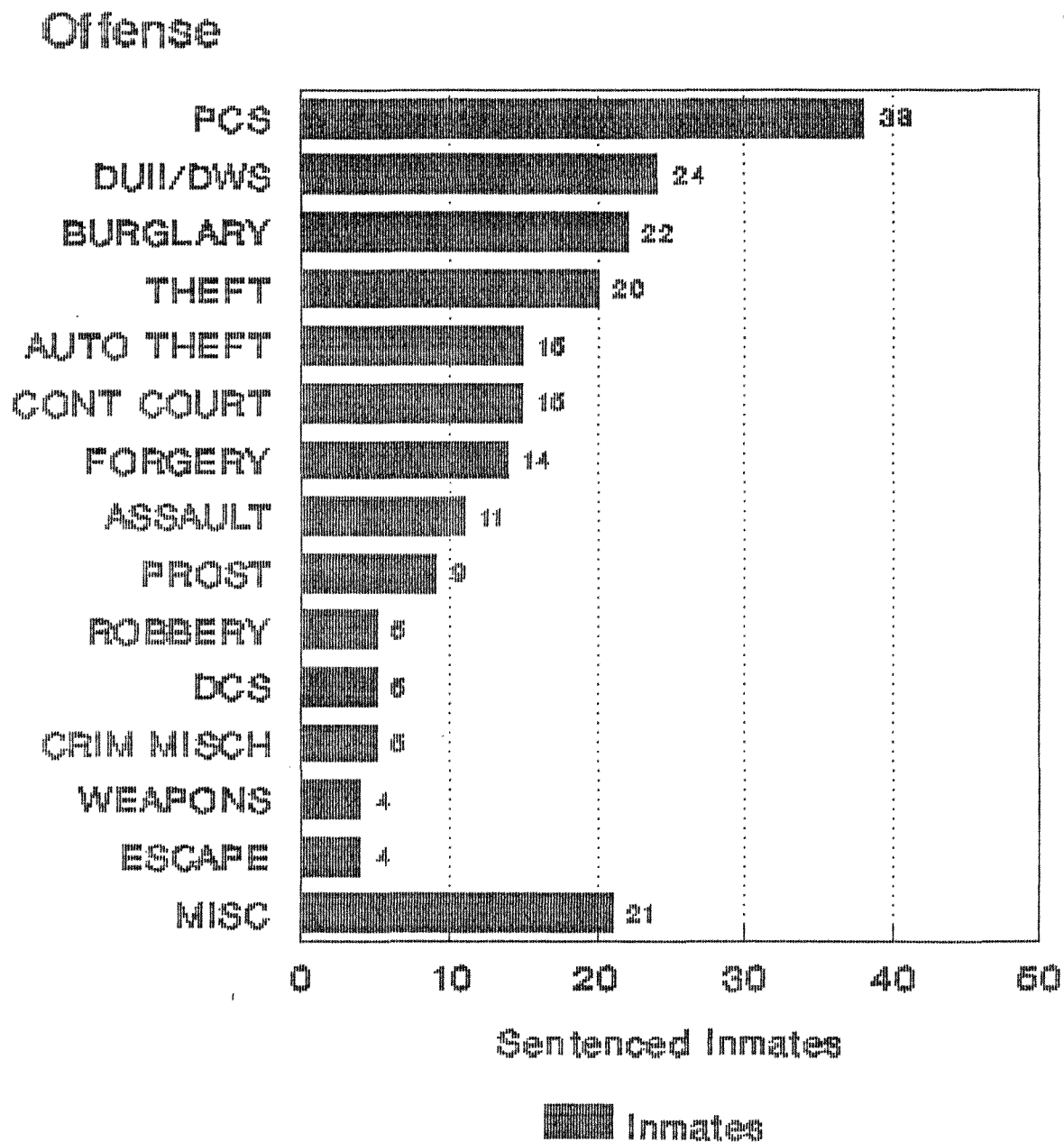
# Sentenced Population Releases Under Supervision June 1, 1990



fur16/V90

# Sentenced Population Releases

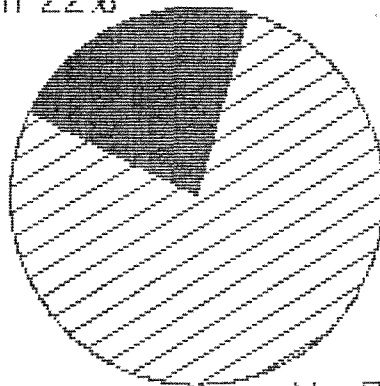
## Primary Offense



# SENTENCED RELEASES

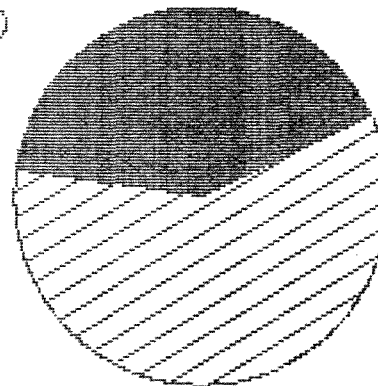
## Under Supervision June 1, 1990

Past Prison 22%  
43



No Prison 78%  
154

No Violent Fel. 41%  
80



Viol Fel. Record 59%  
116

## CORRECTIONS BRANCH - CAPACITY DATA

DATE	EVENT	CUSTODY BEDS	CHANGE CUSTODY	TOTALS	OUT OF CUSTODY PROGRAMS	CHANGE	TOTALS OUT OF CUSTODY
AUG/82	Sheriff's Office assumes Corrections	RBJ 314 MCCF 155 CHJ 70 CAC 46	0	585	Close St. 50 Supervision (CSS)		50
FALL/82	MCCF capacity, increased	MCCF 186	+31	616			
NOV/83	MCDC open, RBJ closes, CHJ closes, CAC closes	MCDC 476 MCCF 186	+46	662			
DEC/83	Intensive Supervision Program ISP starts				ISP 30 CSS 50	+30	80
JUL/85	Increase Close Street Supervision				ISP 30 CSS 100	+50	130
DEC/85	Temporary open CHJ/CAC	CHJ 70 CAC 46	+116				
JUL/86	Released inmates/overcrowding						
JUL/86	CAC closed		-46	732			
JUL/86	Interim Federal Court Order set Courthouse Jail population	CHJ 50	-20	712			
DEC/86	Close street increased				CSS 120	+20	150
FEB/87	Open MCRC	MCRC 80	+80	792			
MAY/87	Federal Court Order set population CHJ increase MCDC increase (temporary)	CHJ 70 MCDC 526 MCCF 186	+20 +50	862			
JUL/87	ISP increased Close Street increased				ISP 50 CSS 160	+20 +40	170 210
JUL/87	Population monitoring begins				Monitor 375	+375	585
OCT/87	Bracelet Program starts				Bracelet 40*	*(Adds add'l security not people)	
DEC/87		MCDC 526 MCCF 186 MCRC 80 CHJ 70		862	CSS 160 ISP 50 PMP 375		585
OCT/88	Reduce MCDC capacity -50		-50	812			
OCT/88	Open MCIJ/2 Dorms	MCIJ	+88	900			
NOV/88	Open Additional Dorm	MCIJ	+44	944			
DEC/88	Open Additional Dorm	MCIJ	+44	988			
JAN/89	Open Additional Dorm & Separate Cells	MCIJ	+54	1,042			
JAN/89		MCDC 476 MCCF 186 MCRC 80 MCIJ 230 CHJ 70					
FEB/89	Expansion of MCRC Approved (no additional budget for MCRC) Add'l beds added-MCIJ	MCRC MCIJ	+10 +26				
FEB/89		MCDC 476 MCCF 186 MCRC 90 MCIJ 256 CHJ 70		1,078			
MAR/90	Add'l beds added MCIJ Dorm change MCCF Add'l beds added Caseload/staff increased 20 to 25		+4 +4	1,082 1,086	CSS	+40	625
MAR/90		MCDC 476 MCCF 190 MCRC 90 MCIJ 260 CHJ 70		1,086	CSS 200 ISP 50 PMP 375		625
APRIL/90	Add'l counselor added to MCRC	MCRC	+10				
APRIL/90		MCDC 476 MCCF 190 MCRC 100 MCIJ 260 CHJ 70		1,096			625