

CITY/COUNTY SUMMIT MEETING ON CRIMINAL GANGS  
MONDAY, JULY 25, 1988

Participants

Mayor Bud Clark	County Chair Gladys McCoy
Commissioner Earl Blumenauer	Commissioner Pauline Anderson
Commissioner Dick Bogle	Commissioner Polly Casterline
Commissioner Bob Koch	Commissioner Gretchen Kafoury
Commissioner Mike Lindberg	Commissioner Caroline Miller
Auditor Barbara Clark	Auditor Anne Kelly Feeney

Sheriff Fred Pearce  
District Attorney Michael Schrunk

Agenda

- 1) Opening remarks (Commissioner Bogle, Convener)
- 2) Brief status reports (various participants)
  - What's being done
  - Recent initiatives
- 3) Discussion of proposed Joint City/County Gang Policy Resolution
- 4) Discussion of Action Plan proposals
- 5) Discussion of follow-up activities
- 6) Closing remarks (various participants)

Action Plan Proposals

- 1) Initiate a gang strategy group, comprised of city, county, state and federal authorities, to share information on hard-core gang members and leaders, to develop appropriate strategies for intensive enforcement, and to develop cases against individuals
- 2) Develop intelligence and information sharing on at-risk and gang-affected youth
- 3) Amend the county jail matrix to to have the Sheriff consider gang membership as an additional risk factor
- 4) Seek to increase the penalties for recruitment of juveniles as agents of criminal activity
- 5) Introduce a City Ordinance to impound vehicles used by drug dealers and their customers for the transportation of illegal drugs, employing private towing operators and storage facilities
- 6) Require that known criminal gang members arrested for any offense be issued citations only at the downtown Justice Center prior to release
- 7) Require the clean-up of property posted by the city as alternative community service for criminal gang members
- 8 Request prosecutors to identify training needs in the area of gang-involved offenders
- 9) Direct appropriate agencies to identify needs and provide special training to law enforcement, probation, and corrections officers on dealing with gangs and gang violence
- 10) Restrict gang activity, especially recruitment, within County correctional facilities
- 11) Formally petition the State of Oregon to:
  - Ensure adequate capacity at MacLaren to handle juvenile gang offenders
  - Remove state prisoners from County corrections facilities
  - Enforce or enact organized crime statutes against criminal gangs
  - Target criminal gang members for parole or probation violations, or for extradition

Gang Summit Meeting  
July 25, 1988  
Page 3-3-3-3-3

--Intensify parole supervision of criminal gang members

- 12) Seek assignment of a judge to handle gang-related cases exclusively
- 13) Seek maximum penalties for gang-related crimes
- 14) Investigate expansion of the existing Juvenile Court gang unit to target and work with gang members exclusively
- 15) Prepare state and federal legislative recommendations, drawing on representatives of all agencies directly concerned with programs to aid at-risk or gang-affected youth, as well as representatives of all phases of the criminal justice system
- 16) Investigate adoption of a "Teens on Patrol" (TOPS) program (patterned after one employed successfully in Rochester, N.Y.) by all local law enforcement agencies in Multnomah County
- 17) Direct the County Department of Human Services to work with the community and other jurisdictions to develop a plan for the early identification of at-risk youth, and diversion into goal-oriented programs

## RESOLUTION No.

WHEREAS, known criminal gang members have come to this community to sell drugs, especially "crack" cocaine, and gang-related violence has reached an intolerable level; and

WHEREAS, gangs are involved in other criminal activities ranging from extortion and intimidation to hate-motivated assaults and the manufacture of methamphetamines; and

WHEREAS, solving gang problems demands active participation not only by affected neighborhoods, but by the community as a whole; and

WHEREAS, the spectrum of persons associated with or affected by criminal gangs stretches from the very young who adopt gang colors and behaviors, to those who preach and practice racist violence, to those who engage in organized extortion, to those who manufacture and distribute methamphetamines, and to the seldom-seen operators of "crack" houses; and

WHEREAS, an effective response to gang problems must provide a continuum of strategies, from positive youth opportunities, prevention and treatment, to arrest, prosecution and incarceration --services which are provided by a variety of governments; and

WHEREAS, hard-core criminal gang members, the drugs they sell, and the chemicals that become the drugs they make and sell move in interstate commerce; and

WHEREAS, incapacitation of gang members through imprisonment and closer probation and parole supervision requires the state, which has primary responsibility for convicted felons, to continue to expand prison and juvenile facilities; and

WHEREAS, as long as the conditions which lead to drug use and gang participation continue, the community will suffer the effects of drugs and gangs;

Adopted by the Council,

**BARBARA CLARK**

Auditor of the City of Portland

By

Deputy

NOW THEREFORE BE IT RESOLVED THAT

All units and branches of government involved in solving criminal gang problems cooperate in the creation of a continuing gang intelligence base available to each contributing agency, with the aim of eliminating criminal gangs; and

THEREFORE, BE IT FURTHER RESOLVED that this policy addresses all gangs engaged in criminal activity, and that it is the criminal activity of these groups, and not merely their association, which concerns our community; and

That we applaud the efforts of community-based organizations such as the District Coalitions, the N.E. Coalition's Youth Gangs Task Force, and the Coalition of Black Men, and pledge our full support to their efforts; and

That since gangs attract many young at-risk or "gang-affected" youths, as well as older, more violent and more experienced criminals, our response must recognize and deal with a variety of individuals with differing levels of involvement; and

That all governmental agencies charged with prevention, law enforcement, prosecution, community corrections, rehabilitation and incarceration cooperate and coordinate in every way possible, to insure the maximum effectiveness of our efforts; and

That we agree with the assessment reached at a recent national conference on gangs that this problem is one which severely taxes the resources of local governments, and that greater state and federal involvement is vital; and,

That we support the recent efforts of the state to increase interstate cooperation in the fight against drugs, to promote its Children's Agenda, to increase prison capacity, and to provide more sanctions for parole and probation violators; and we encourage additional strategies which can be pursued cooperatively to aid local governments in addressing criminal gang problems; and,

That we recognize that any approach we adopt to deal with criminal gang activity will provide only temporary relief, unless lasting solutions are found to community problems such as drug and alcohol abuse, child abuse, family dysfunction, the need for meaningful family-sustaining employment, and the need for successful early educational experiences for children.

BOARD OF  
COUNTY COMMISSIONERS

1988 JUL 22 AM 8:15

MULTNOMAH COUNTY  
OREGON

101/606



CITY OF

**PORTLAND, OREGON**

DEPARTMENT OF PUBLIC SAFETY

Dick Bogle, Commissioner  
1220 S.W. Fifth Avenue  
Portland, Oregon 97204  
(503) 248-4682

JUL 20 1988

GANG SUMMIT MEETING

- 1) Date/Time: July 25, 1988, 1:30 - 5:30 p.m.
- 2) Location: Room C, Portland Building
- 3) Convener: Commissioner Bogle
- 4) Speakers: City and County elected officials
- 5) Format:
  - \* Opening remarks
  - \* Introductory comments by elected officials
  - \* Brief status reports:
    - What's being done
    - Recent initiatives
  - \* Focus on what more can be done
  - \* Adoption of an Action Plan
  - \* Closing remarks
- 6) Agenda (key topics):
  - \* City/County Policy Statement
  - \* Enforcement
  - \* Prosecution
  - \* Corrections
  - \* State and Federal assistance
  - \* Preventive programs
  - \* Legislative agenda
  - \* Follow-up activities

# *Metropolitan Human Relations Commission*

---

Multnomah County • City of Portland

---

**SUMMARY OF  
REPORTED RACIALLY-MOTIVATED INCIDENTS  
FY 87-88**

---



1120 S.W. Fifth Avenue  
Room 520  
Portland, Oregon 97204-1989 • (503) 796-5136





CHRONOLOGY OF REPORTED RACIALLY-MOTIVATED INCIDENTS \*

FY 1987-1988

- 11/11/87      A group of youths believed to be Skinheads terrorized a black woman near the Lloyd Cinemas complex, shouting racial epithets at her, spitting on her car and eventually throwing a chain through her car window. Pieces of the flying glass lodged in her cornea and she required treatment at a hospital emergency room. No arrests were made for that incident.
- 1/26/88      Residents in Gresham, Oregon found publication denouncing "Negro-White Marriages". The publication, printed by Lord's Covenant Church located in Phoenix, Arizona, was found in the distribution of a local food magazine.
- 1/30/88      Vandals spray painted anti-Israeli graffiti on the exterior of two synagogues. The slogans were: RECOGNIZE THE PLO; YOU HAVE BLOOD ON YOUR HANDS; JEW TRIUMPH = ARAB DEATH.
- 3/10/88      Three Skinheads were arrested for attacking an Asian-American male coming out of a downtown restaurant with his family. The Skinheads were reported as saying "GO BACK TO HONG KONG " and "GET OUT OF OUR COUNTRY". They called his caucasian wife a TRAITOR and called their two year-old daughter a "FUCKING SLANT". During the assault, the American-Asian male was struck in the face and kicked in the leg, head and stomach with heavy combat boots.
- 3/17/88      Active Skinhead recruitment reported at Fernwood Middle School and Grant High School. Skinheads promise that they will protect white recruits from the minorities.
- 4/3/88      A black male found his car vandalized. The windows were smashed and a magic marker was used to write "KILL THE JEWS", "COONS" and several Nazi swastikas on the car.

---

\* ORIGINAL AND SUMMARY REPORTS RECEIVED BY  
MHRC; NO REPORTS TAKEN UNTIL OCTOBER, 1987.

PAGE 2 --- REPORTED RACIALLY-MOTIVATED INCIDENTS

- 4/19/88            A black female stated that as she was seeing her children onto the school bus in the morning when she confronted a white female, who was reported to have hit her children. The white female started yelling, "I DIDN'T HIT YOUR CHILDREN.....ONLY SHOVED THEM". "YOU CAN CALL THE POLICE ALL YOU WANT TO, THE POLICE ARE WHITE...THIS IS A WHITE NEIGHBORHOOD...NIGGERS AREN'T WANTED HERE..YOU SHOULD MOVE TO NORTH PORTLAND....I WILL BURN YOUR HOUSE DOWN".
- 4/27/88            A large rock that had a swastika and "DIE JEW" painted on it was thrown through a window of Jewish man's home.
- 5/2/88             Racist literature was found in a phone booth located in downtown Portland. The anonymous author claims to spread the truth by interpreting biblical scripture to support race separation, white race preservation, and to decry interracial marriage.
- 5/25/88            The Gang Hotline recorded a caller claiming to be a National Socialist. The caller said, "IF MONKEYS DON'T GET OUT OF MY CITY, I WILL EXTERMINATE THEM BY THE HUNDREDS. LONG LIVE THE THIRD REICH."
- 5/27/88            Hate mail was received by Commissioner Lindberg. The writer expressed his anger against Lindberg contribution to the Black United Front Saturday School.
- 5/29/88            Two Skinheads were approached by two black males who stated they were "Bloods". The black males asked if they were "Skins" and then assaulted them. One victim was examined at Kaiser. Suspects gone on police arrival.
- 6/1/88             An Asian man pulled up in a car containing two white males. The white males who shouted epithets, racial slurs. The passenger in the suspect car pulled out a baton and start beating the victim's car. A Police officer went after the assailants. No arrest was made.
- Later on, the victim called 911 and the police officer/operator asked about damages. The victim said there was no damage to the car. The police officer responded, "IF THEY DIDN'T DAMAGE YOUR CAR, THERE'S NO LAW AGAINST BEING RUDE".

PAGE 3 --- REPORTED RACIALLY-MOTIVATED INCIDENTS

6/9/88            A white female was arrested for writing Skinhead graffiti on brick enclosure.

6/17/88            While standing at a bus stop in North Portland, two black seventeen (17) year-old males were approached by three white males wearing Skinhead-like attire (army boots, shaved heads). The three white males chanted racial epithets and assaulted the two black males. The black males fought back and were able to get away. Upon notifying their parents about the incident, one victim's parent went looking for the white males who had left the scene of the assault.

6/17/88            a white male and white female, who identified themselves as Skinheads, assaulted two nineteen year old females: a female of Filipino, Mexican, and European descent and her companion, a white female. The suspects approached the victims for a ride. The victims said yes. The female Skinhead then said that she was a Skinhead and she did not believe in interracial marriage. The female suspect began to shove and push the mixed race victim and a fight ensued.

The victim's companion, in an attempt to break up the fight, was grabbed and punched by the male Skinhead who then held the companion while the female Skinhead beat her up. Both victims received blackened and swollen eyes, abrasions and scratches. In additions, the mixed race victim received teeth marks on her right cheek.

6/21/88            Approximately twenty white youths blocked the entrances and exits of an apartment complex in North Portland which is occupied by several SE Asians families. The youths began to go door to door, kicking the doors and yelling racial epithets. One resident called 911. It took the Portland Police approximately thirty minutes to respond. One police car arrived with one officer, who stayed in the car, observed the activity for five minutes, then left.

The harassment continued. One resident asked the youths to leave. Upon refusal, the resident fired two rounds in the air with a handgun and shut his door. After he fired the shots the harassers left the premise and went across the street. At this point, a white neighbor shot rifle rounds in the air, and told the harassers to leave. Upon leaving they yelled, "WE WILL BE BACK".

PAGE 4 --- REPORTED RACIALLY-MOTIVATED INCIDENTS

They came back with a gas can and poured gasoline around the apartment complex and set a match to the gasoline. At this point several residents got handguns and fired rounds in the air. The harassers dispense. A second police car arrived on the scene, much later, after the harassers had left the complex. No substantial damage to persons or property were reported.

**ROCHESTER POLICE DEPARTMENT**  
**Rochester, New York**

SPECIAL ORDER	DATE OF ISSUE	EFFECTIVE DATE	NO.
	July 6, 1982	July 6, 1982	S-82-104
SUBJECT Operation, Supervision, Duties and Responsibilities for Teens on Patrol (TOP's)		DISTRIBUTION	Code "A"

S-82-104 hereby rescinds G-67-14.

I. PURPOSE

To define the organization, duties and responsibilities of Department personnel and the teenage youth employed and assigned by the Rochester Police Department in the Teens on Patrol (TOP) Program.

II. OBJECTIVES: The objective of the Rochester Police in the TOP Program is to:

- A. Employ teenage youth to contribute to the welfare and to the maintenance of law and order in the community by participation in public safety functions.
- B. Develop the TOP employee with the knowledge and understanding of the role of citizens and their responsibility to the community as well as the responsibility of the various levels of government to the community.
- C. Involve teenagers, the future leaders of our community and society, in this program to better enable them to accept the adult responsibility of participation in community affairs.

III. ORGANIZATION

- A. The name of this program will be "Teens on Patrol" (TOP).
- B. Supervision
  - 1. All personnel assigned to the TOP Program will be under the supervision of the Police Community Services Unit.

2. The Police Community Services Unit will be assigned specific responsibility for direct supervision of this program.
3. The Police Community Services Unit will be responsible for the daily assignment of all personnel based upon input received from the Operation Bureau's Patrol Division.

C. Requirements

1. All personnel assigned will be residents of the City of Rochester, at least 16 years of age and not yet 20 years of age.
2. All teenage youths assigned to TOPs will be acting as a civilian and under no circumstances will they have any police powers.
3. All personnel assigned to TOPs are expected to, at all times, conduct themselves in a manner which will bring credit to themselves and the Department.

D. Payroll

The Police Community Services Unit will maintain all individual and cumulative records of hours actually worked, insure proper dissemination of the payroll, and process required documentation. Duty time will include all training time.

E. Uniforms

1. The official uniform will consist of the following issued items:
  - a. three (3) "T" shirts with the TOP emblem on the breast area;
  - b. one (1) jacket with the TOP emblem on the left breast area;
  - c. an official identification card properly countersigned by the Chief of Police.
2. Uniform "T" shirts will be worn at all times on duty.
3. Issued identification cards with description, photo and other pertinent information will be carried at all times.
4. The Police Community Services Unit will issue all uniforms, equipment and will maintain all related records.

F. Transportation

1. All TOP personnel will provide necessary transportation, unless otherwise specified. ,
2. Assignments will be made as close as possible to individual homes to minimize transportation hardships for TOP personnel.

IV DUTIES OF TOP PERSONNEL

TOP personnel shall:

- A. perform specific duties at assigned locations;
- B. report daily the following to their designated supervisor:
  1. daily activities;
  2. any unsafe or unsanitary conditions;
  3. number of hours worked;
  4. other pertinent information.
- C. Be immediately available for special assignments if the need arises;
- D. Work in close cooperation with other employees within the assigned area;
- E. Assist in the following:
  1. prevention of injuries;
  2. protection of persons and property;
  3. maintenance of the peace;
  4. aid, assistance and counsel to the teenagers in the area.
- F. Report any condition which requires attention that is observed in the immediate vicinity of his/her assigned area.
- G. Attend all training seminars as directed.
- H. Report to the Police Community Services Unit any illness or inability to report to regular assignment.
- I. Other assignments as directed by the Rochester Police Department.

- J. Notify the Community Services Unit of any change of address or telephone number.
- K. Maintain and care for all uniforms and other issued equipment.
- L. Wear uniform only while on duty (or going to and from).

V. TRAINING

- A. The Police Community Services Unit will be responsible for the necessary training.
- B. Training will include accompanying senior officers of the Rochester Police Department in vehicle and on foot patrol assignments for short durations.

VI. ASSIGNMENTS

TOP personnel will be assigned to areas that can utilize their service and other assignments as directed by the Rochester Police Department Community Services Unit.

VII. POLICE RESPONSIBILITY

A. Police Community Services Unit shall:

1. Manage the program;
2. Review of all activity reports to prepare progress reports for the Chief of Police.
3. Issue clothing and equipment, and maintain inventory reports.
4. Prepare the weekly payroll.
5. Promptly inform the City Safety Office of any accident or injury involving TOP personnel.
6. Forward informational material to commanding officers of the Police Department regarding this program.

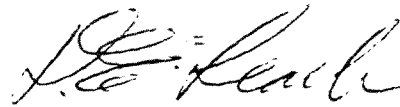
B. Patrol Division

1. Patrol Section commanding officers will assign patrol officers to conduct inspections of TOP assignments within their command.
2. Patrol personnel will report all problems regarding TOP personnel to the Community Services Unit unless immediate action is necessary.



3. The police personnel assigned to daily inspection of TOP personnel will initial and note the time the inspection was made on the TOP's daily sign-in sheet, RPD #1280.
4. At least one (1) inspection of each location will be made by a Community Services officer each day, and note the name of the TOP employee, location and the time of inspection on his Daily Activity Sheet.
5. Advise Community Services Section of areas where TOP personnel are needed.

BY ORDER OF

A handwritten signature in cursive script, appearing to read "Delmar E. Leach".

Delmar E. Leach  
Chief of Police

DEL:mcf



## City of Rochester

Police Department

**Gordon F. Urlacher**  
Chief of Police

Civic Center Plaza  
Rochester, New York 14614

### ROCHESTER POLICE DEPARTMENT - TEENS ON PATROL PROGRAM

Teens On Patrol (T.O.P.'s) started in Rochester, New York during the summer of 1967. The T.O.P.'s program was developed in response to questions raised shortly after the summer riots of 1964, which involved mostly inner city teenagers. Police and community officials were convinced that part of the problem with teens could be solved by involving youth in police activities and allowing youth to become more involved in the community.

T.O.P.'s started as an experimental effort just for the summer of 1967. Eastman Kodak Co., Rochester's largest employer, contributed \$50,000 to Rochester Jobs Inc. (R.J.I.) to fund the pilot program. Initially, it was hoped that 50 to 60 youths, ages 16 to 19, could be employed. T.O.P.'s, now in its twentieth year, employs over 100 teens each summer and over 1,500 since its inception.

The objectives of the T.O.P.'s program are:

- A) improve police/youth relations,
- B) develop knowledge and understanding of the role of youth in the community
- C) involve teens in activities so they could accept adult responsibilities,
- D) long term police recruitment,
- E) job training and career guidance,
- F) have teens contribute to the safety of the community.

T.O.P.'s is a community effort involving Eastman Kodak Co., City of Rochester, Rochester Jobs Inc., Rochester Housing Authority, Y.M.C.A., and other private organizations. Each group has a specific role which is:

- A) Kodak - program support and coordination, funding

- B) Rochester Jobs - program development, evaluation and support, co-ordinate funding
- C) Police - salaries of officers, vehicles, locate sites, hire, train, supervise, payroll and maintain records
- D) Recreation - site location and supervision
- E) School District - refer youths for employment
- F) Private organizations - Y.M.C.A., Rochester Housing, ramp garages, senior citizen housing, site location and supervision

Police departments who are interested in starting a similiar program will need to:

- A) determine funding source,
- B) determine police staffing levels, =
- C) establish training for youth and police,
- D) locate sites for youth to work.

We will be including for your information all of our current forms which include:

- A) T.O.P.'s information sheet
- B) T.O.P.'s procedure - our flow chart from month to month
- C) T.O.P.'s application
- D) T.O.P.'s I.D. card
- E) T.O.P.'s rules and regulations
- F) T.O.P.'s appraisal form
- G) T.O.P.'s orientation outline
- H) Rochester Police Department Special Order

Each year we generally follow the same procedure which includes the following:

APRIL

- A) Begin recruitment process by using officers and media.

APRIL (cont.)

- B) Contact grant administrator to determine total number of T.O.P.'s positions.
- C) Contact work site co-ordinators to determine number of T.O.P.'s needed.
- D) Contact School District for referrals for clerical positions.
- E) Contact media to announce program.
- F) Start taking applications.

MAY

- A) Continue to accept applications,
- B) Start interviews - last two weeks.
- C) Order T.O.P.'s uniforms (T-shirts and hats).
- D) Arrange T.O.P.'s picnic - site location, food, transportation, etc.

JUNE

- A) Prepare media release.
- B) Continue interviews.
- C) Start planning T.O.P.'s training - reserve room, arrange for I.D. cards, prepare agenda, arrange speakers, send letter to those not hires, send list of those hired to site locations.

JULY

- A) Conduct T.O.P.'s training/orientation for two days.
- B) Follow through with picnic.

AUGUST

- A) Evaluate all T.O.P.'s at the end of the program.
- B) File evaluations for tracking purposes.



CITY OF

# PORTLAND, OREGON

DEPARTMENT OF PUBLIC UTILITIES

Bob Koch, Commissioner  
1220 S.W. 5th Avenue  
Portland, Oregon 97204  
(503) 248-4151

July 25, 1988

## FACT SHEET -- CITY WATCH

CITY WATCH is program similar to Block Watch, Court Watch, Utility Watch, etc. Its yellow, black and red bumper stickers on city vehicles let citizens know that their city employees are watching out for them. CITY WATCHers watch to spot, record and report suspicious activities and to respond to emergency situations.

CITY WATCH began in the Bureau of Water Works as an idea from the Department of Public Utilities retreat. Commissioner Bob Koch asked that it be expanded to his remaining bureaus and was named city-wide CITY WATCH coordinator in Council's Safer City Plan.

Members of the CITY WATCH ADVISORY BOARD with the assistance of Jim Nelson and Sgt. Baxter and Patricia Price have facilitated with the overall training of city employees.

To date, these bureaus have trained the following numbers of employees:

Bureau	Employees trained
Environmental Services	40
Water Bureau	435
Rogers Cable	69
Parks Bureau	350 full time 300 part time
Fire Bureau	716
Parking Patrol	27
Maintenance Bureau	265
Bureau of Buildings	75
Portland Development Commission	20
TOTAL . . . . .	2,297

More training is scheduled for remaining bureaus.

# # #



CITY OF

# PORTLAND, OREGON

DEPARTMENT OF PUBLIC UTILITIES

Bob Koch, Commissioner  
1220 S.W. 5th Avenue  
Portland, Oregon 97204  
(503) 248-4151

July 22, 1988

Contact: Jane Braaten, 248-4151

## NEWS RELEASE

Statement of Commissioner Bob Koch

Proposal for the Gang Summit

All City Council members have been asked to share information pertinent to the gang summit prior to this decision-making session on Monday, July 25.

I have been in contact over the last few months with the Los Angeles Police Department and Los Angeles City Attorney's office as to what measures they have taken to curb gang-related illegal activities. I learned of an innovative legal approach they took and yesterday afternoon, the L.A. City Attorney's office advised me on the success of the action.

The city asked the court for "Injunctive Relief" against the Playboy Gangster Crips. By this action the court declared the gang to be an organized group and then ordered the members to stop certain gang-related activities. Gang members who violate the court order can immediately be brought before the judge for "Contempt of Court" proceedings. They can receive a jail sentence and/or a fine.

Unlike in a criminal prosecution, issues of release on bail, court appointed attorneys at public expense and lengthy jury trials are less involved in this civil action. It can be a

swift and sure way to get gang members off our streets.

Included in this approach are ways to identify gang members and their boundaries or "turf," and says members may not: block pedestrians, break into buildings, urinate in public, put graffiti on buildings, litter or harass people.

Essentially, this gets to the problem before a gang member commits the crime.

The Portland City Attorneys' office will review the L.A. lawsuit to determine its applicability here. It certainly has the potential to be an important tool that can be used by the police to help in the fight against gang violence.

I appreciate the opportunity to present this idea at the join City-County summit since the city would be looking to the county and state to join in partnership to find adequate resources to initiate these lawsuits and jail gang members who violate the court order.

We know that a clump of people standing on the street shouting at passersby, wearing the "colors" of the gang uniform and recruiting our young people are degrading our neighborhoods not only with their actions but with their very presence, and we must do something to stop it.

I will ask Council at the summit session to support further study and implementation of a Portland version of "Injunctive Relief.

It short, it will be a long, hot summer unless we move a long-term solution forward. # # #

Attached are copies of the court order and summary of results.

MEMORANDUM

RECEIVED  
JUL 21 1988

COMMISSIONER OF  
PUBLIC HEALTH

TO: JAMES K. HAHN, City Attorney  
FROM: *RB* R. BRUCE COPLEN, Coordinator, Gang/COPE Section  
DATE: May 20, 1988  
RE: Report on People v. Playboy Gangster Crips

Since obtaining our preliminary injunction on December 10, 1987, Bob Ferber and the Los Angeles Police Department report a marked reduction in conspicuous criminal activity by members of the Playboy Gangster Crips in the abatement area (Reporting District 869). Specifically, incidents of drug dealing and associated activities such as look-outs on street corners, long lines of cars waiting to buy drugs at gang hang-outs, and the open solicitation of passing drivers have dramatically decreased. It is also true that general loitering by gang members has been greatly reduced. In fact, the police department reports that it is difficult to locate members of the Playboy Gangster Crips in this area at any time of the day or night. There also appears to be less trash on the streets, and less graffiti on buildings and sidewalks. In addition, abandoned vehicles and gunshots have also declined in frequency.

The police department has served forty adult gang members with copies of the injunction. No one has been arrested for a violation to date. This is due to the fact that the visible nuisance in this area has significantly declined and no violations have been observed.

Although Bob Ferber and the Los Angeles Police Department believe that their cooperative efforts and the abatement process have had a significant impact on crime in the area, probably the best measure of our success is in the opinion of the citizens who live there. Therefore, we distributed a survey to over 230 residents asking if they had seen any reduction in gang crime in the neighborhood. We also asked whether the quality of life in the area had improved, and whether there has been a reduction in crime, drug dealing, graffiti, and loitering. We also asked whether they thought the government was more accessible, and whether they felt safer living in the neighborhood. Forty-eight responses were generally positive, while six were generally negative. This is approximately an 89% positive response. Specifically, most noted a reduction in visible drug dealing, loitering and gunshots. Some responses to the question concerning their present quality of life were:



"Yes. There has been less drug selling activity and less shootings."

"Yes. There is improvement. Dope dealing has almost diminished. Gangs (are) not hovering over the streets and street traffic has eased off."

"Yes. The drug dealers aren't in the middle of the streets running after cars selling crack."

"Yes. No one is standing on the corners waiting for fancy cars to pull up and make an exchange."

"Yes. (There is) less youth in the streets."

"An emphatic 'YES'."

"Yes less break-ins. (I) feel safer in (my) own front yard."

The six respondents which were generally negative stated they had not observed any real improvement. Some of these noted that law enforcement and the City Attorney's office had been more responsive to their concerns, and thanked us for our efforts.

We have attempted to determine what effect the abatement has had on crime statistics in the neighborhood. The results of our research are outlined below. These statistics demonstrate that the cooperative efforts of the Los Angeles Police Department, especially Captain Maurice Moore and the West Los Angeles Division, and the City Attorney's Office have had a positive impact on the crime problem in this neighborhood.

We also checked the statistics for "basic car" 8A69, which includes RD 869 and the surrounding reporting districts. The basic car is the patrol car assigned primarily to respond to crime in the area. It does not include special task forces. It is thought to be one good indicator of general criminal activity. It does not differentiate between gang and non-gang crime.

For the "P.M." watch in this area, repressible crime (those crimes which law enforcement feels are capable of being reduced by high profile law enforcement) dropped 24.8% during the period of 1/1/88 to 2/29/88 compared to the same period in 1987. Part one crimes (major felonies) dropped 18.5% This compares to an overall drop in West Los Angeles Division of 8.3% for repressible crimes and 7.6% for part one crimes. For all watches in this area, repressible crime dropped 19.3% and part one crimes dropped by 14.9%. This compares to an overall drop in repressible crime in West Los Angeles Division of 10.4% and 7.7% for part one crimes. It appears that the decline in crime in the abatement area was nearly double the rate for West Los Angeles Division as a whole.

Although gang crime has generally increased in West Los Angeles, the Los Angeles Police Department estimates a 30% drop in gang crimes committed by the Playboy Gangster Crips in this area.

Four buildings were investigated and targeted for nuisance abatement. These buildings were being used as centers for drug sales by gang members. The owners were notified in writing of our abatement order and given a number of specific guidelines to follow to help control the nuisance. Mr. Fred Leeds of 12100 Wilshire Boulevard, 207-5002, owner of a building located across the street from one of the targeted buildings is pleased with the results of the abatement program. Each owner has made progress toward abating the nuisance on their property. We will continue to monitor their compliance with our abatement letters.

cc John Emerson  
Reginald Dunn  
Maureen Siegel  
Mike Qualls

DECLARATION OF PERSONAL SERVICE

The undersigned hereby declares: that I am a citizen  
of the United States and a resident of the County of Los Angeles;  
that I am over the age of eighteen (18) years and am not a party  
to the within action or proceeding; that my business address is  
1663 Butler Avenue, Los Angeles, CA 90025

\_\_\_\_\_; that on the \_\_\_\_  
day of \_\_\_\_\_, 19<sup>88</sup>, I served the within \_\_\_\_  
PRELIMINARY INJUNCTION

\_\_\_\_\_  
on the defendant in said action or proceeding by personally  
serving a true copy thereof on the defendant, ~~XXXXXXXXXXXXXXXXXXXX~~  
~~XXXXXXXXXX~~ whose address is as follows:

NAME: \_\_\_\_\_

ADDRESS: \_\_\_\_\_

CITY: \_\_\_\_\_

I declare under penalty of perjury that the foregoing  
is true and correct.

Executed on \_\_\_\_\_, 19<sup>88</sup>, at  
LOS ANGELES, California.

JAMES K. HAHN, City Attorney  
REGINALD A. DUNN, Chief of Criminal Operations  
R. BRUCE COPLEN, Coordinator, Gang/COPE Section  
ROBERT A. FERBER, Deputy City Attorney  
1600 City Hall East  
200 North Main Street  
Los Angeles, California 90012  
(213) 485-0798

ORIGINAL FILED

DEC 11 1987

COUNTY CLERK

Attorneys for Plaintiff

SUPERIOR COURT OF CALIFORNIA

COUNTY OF LOS ANGELES

PEOPLE OF THE STATE OF CALIFORNIA	)	No. WEC 118860
	)	(transferred to Central)
	)	
Plaintiff,	)	PRELIMINARY INJUNCTION
	)	
vs.	)	
	)	
	)	DATE: Dec. 11, 1987
	)	DEPT: 86
	)	
PLAYBOY GANGSTER CRIPS, an	)	
unincorporated association;	)	
DOES 1 through 300, inclusive,	)	
	)	
	)	
Defendants.	)	

The above matter was heard in Department No. 86 on  
December 10, 1987, pursuant to order to show cause, R. Bruce Coplen  
and Robert A. Ferber appeared as attorneys for plaintiff, Joan  
Howarth appeared as attorney for amicus curiae and no one appeared  
for defendants. The matter having been fully argued and submitted  
and proof being made to the satisfaction of the Court and good cause  
appearing,

///

///

///

1 IT IS ORDERED that the following persons:

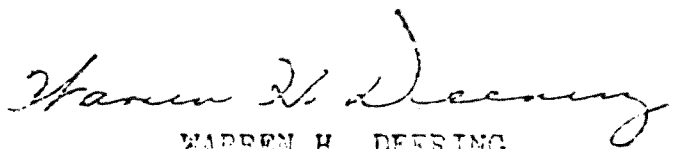
- 2
- 3 1. Drew Baker
- 4 2. Jerome Barnett
- 5 3. Theophilus Burnett
- 6 4. Lamont Datcher
- 7 5. Keith Edwards
- 8 6. Marvin Foster
- 9 7. Craig Hall
- 10 8. Sean Hartley
- 11 9. Anthony Jefferson
- 12 10. Aaron Lewis
- 13 11. Jamal McAllister
- 14 12. Gregory Seale
- 15 13. Conway Smith
- 16 14. Derrick Smith
- 17 15. Donald Earl Smith
- 18 16. Lenny Smith
- 19 17. Wendell Thompson
- 20 18. Delanor Thomas
- 21 19. Antonio Todd
- 22 20. Brazo Tutt
- 23 21. Roger Willburn
- 24 22. Lamont Williams
- 25 23. Derrick Meers

26 and any other person who is a member of the  
27 "Playboy Gangster Crips" and who is served  
28 with a copy of this preliminary injunction,

1 are hereby enjoined and prohibited as follows:

- 2 1. Do not enter or be present upon the private  
3 property of another without permission.  
4
- 5 2. Do not damage or deface, or cause others to damage or  
6 deface, by spray painting or otherwise, public  
7 property or private property not owned by you.  
8
- 9 3. Do not block the free egress or ingress to or  
10 from any street, driveway, sidewalk, house,  
11 building, vehicle or other place.  
12
- 13 4. Do not urinate or defecate upon any public street,  
14 avenue, alley, park or other public place or in any  
15 place open to public view or in any public hallway or  
16 public passageway.  
17
- 18 5. Do not litter, or cause other persons to litter,  
19 upon any public street, avenue, alley, park or other  
20 public place or in any place open to public view or in  
21 any public hallway or public passageway.  
22
- 23 6. Do not annoy, harass, intimidate, threaten or molest  
24 any resident, neighbor or citizen.  
25

26  
27 DATED: December 11, 1987  
28 3:45 PM

  
WARREN H. DEERING  
WARREN H. DEERING  
Judge of the Superior Court

①

REMARKS AT GANG SUMMIT, JULY 25, 1988

First, the ground rules:

--We're not here to listen to, or discuss, the problems brought about by criminal gangs. We know what the problems are. We're here to work toward solutions. I emphasize the term work.

--We have an agenda laid out, and we're going to stick to it. It's not intended as the final word. It's a starting place for a new kind of intergovernmental cooperation ... one made necessary by a very complex set of problems.

--We're going to walk away from here today with a set of challenges. For the elected officials in this room, and those who were unable to be here, the overriding challenge is to prove we can mobilize to meet the crisis posed by criminal gangs. For the leaders and hard-core members of those gangs, the challenges will include new risks to doing business.

--Our first aim is to establish a Joint City-County Policy on Criminal Gangs. We will move from our respective Policy Resolutions to discussions of a long list of proposed actions. Many of these recommendations have come to us from a California task force report. Others have come from the community, or from individual public officials. They do not, as yet, comprise an Action Plan. What we agree on here today will ... at least be, the beginnings of a comprehensive plan of attack.

Secondly, an all-important definition:

--A criminal gang is an association of individuals engaged

## Gang Summit Remarks

Page 2

in deliberate and ongoing illegal activity. They come in all colors. Most are motivated by money, but some are driven by deep-seated hatred. It is criminal gangs ... their members and their various illegal activities ... that we are concerned with here today.

And finally, our first order of business:

--The City and the County have laid a solid foundation for this work session. We're now going to start around the table and hear brief summaries of what's being done, and what's in the works ... ranging from programs aimed at diverting at-risk and gang-affected youth, to new steps being taken by law enforcement agencies.

Commissioner Dick Bogle



7/25/88 GANGS SUMMIT -- MINUTES

BOARD OF  
COUNTY COMMISSIONERS  
1988 AUG -5 AM 11:34  
MULTNOMAH COUNTY  
OREGON

PARTICIPANTS PRESENT

Mayor Bud Clark  
Commissioner Dick Bogle  
Commissioner Bob Koch  
Commissioner Mike Lindberg  
Auditor Barbara Clark *BC*

County Chair Gladys McCoy  
Commissioner Pauline Anderson  
Commissioner Polly Casterline  
Commissioner Gretchen Kafoury  
Commissioner Caroline Miller  
Auditor Anne Kelly Feeney

Sheriff Fred Pearce  
District Attorney Michael Schrunk  
Judge Donald Londer

INVENTORY OF WHAT'S BEING DONE

Clark:

Youth Gangs Task Force -- \$55,000 from the City for outreach,  
hotline, and job placement  
Graffiti cleanup -- \$58,000  
Doubled size of Police Gang Unit and created flexible strike force  
Offer of City resources to fund federal prosecution  
Regular exchange of information between federal, state, and local  
law enforcement officers

Koch:

Strength in numbers -- more citizens than gang members  
City Watch -- 2,300 employees as good neighbors  
watching for suspicious activities

Lindberg:

Parks programs --  
more security  
more volunteers  
more activities  
self esteem program for youth  
work with police, especially reserves  
alcohol bans  
more evening events

Bogle:

Metropolitan Youth Commission model project -- conflict  
resolution and gang awareness  
Metropolitan Human Relations Commission collecting research on  
hate groups  
Fire Bureau hazardous materials training to deal with illegal  
drug manufacturing  
Explorer Scout post in inner northeast Portland  
Bureau of Buildings protection of vacant housing and vigorous  
enforcement of Building Code  
Office of Neighborhood Associations sponsors Youth Gang Task Force

McCoy:

Intergovernmental cooperation essential  
Project Payback teaches self respect and job skills  
Schools' violence prevention curriculum and dress codes  
Workshops for parents and community in gang awareness  
Juvenile Justice Division works with 8,000 youth annually,  
for \$3.6 million

Casterline:

Juvenile Services Commission -- \$2.3 million for six youth  
service centers for at-risk youth, over 5,500 per year  
Preventive, outreach, and early intervention programs --  
\$956,552 provided by County  
\$95,700 for teen parents program and community associates  
Morrison Center for abused children

Anderson:

Public Safety Reserve -- beds for violent youthful offenders  
at MacLaren not counted against county cap  
Alcohol & Drug program -- prevention and treatment to 850 youth  
per year, at a cost of \$474,000  
School mental health program -- \$385,000

Kafoury:

County funding for Teen health centers  
State-County alcohol and drug treatment program provides  
intensive supervision of non-violent addicts  
Alternative community service programs -- around 6,000 people  
New jail in October, 1988  
County funding for federal prosecutor

Pearce:

Corrections staff training to prevent gang activity and gang  
conflict among incarcerated individuals  
30 points added to identified gang members for release matrix

Schrunk:

Senior attorney now focusing on gang cases  
Build credibility for criminal justice system

Londer:

Court system ready to become involved

#### JOINT CITY/COUNTY GANG POLICY RESOLUTION

The Resolution was read.

Unanimous agreement: both City and County will schedule the resolution, as  
drafted, on their earliest possible agenda for formal action.

## ACTION PLAN PROPOSALS, DISCUSSION, AND FOLLOW-UP

- 1) Initiate a gang strategy group, comprised of city, county, state and federal authorities, to share information on hard-core gang members and leaders, to develop appropriate strategies for intensive enforcement, and to develop cases against individuals.

Discussion originally centered around strategy, with Schrunk and Pearce volunteering to coordinate an effort including the police and courts as well. Later, the question of citizen participation was raised, and the Youth Gangs Task Force was suggested as a resource. However, a narrower interpretation of information sharing was identified as appropriate for police coordination. The list of entities was expanded to include the public schools.

Follow-up -- Schrunk and Pearce for strategy group; Clark for information sharing and school liaison.

- 2) Develop intelligence and information sharing on at-risk and gang-affected youth.

Follow-up -- Dick Walker will coordinate with the County Youth programs and the Juvenile Court.

- 3) Amend the county jail matrix to have the Sheriff consider gang membership as an additional risk factor.

Discussion pointed out the need for protecting civil liberties and the fact that being a gang member is not a crime. However, evidence of propensity for violence is relevant.

Follow-up -- Pearce said the change is now in place.

- 4) Seek to increase the penalties for recruitment of juveniles as agents of criminal activity.

Charles Turner: Federal law already applies and doubles the applicable penalty for the criminal activity. Local law should coordinate with federal and state statutes.

Casterline: These facts should be publicized in the community because the penalties must be known in order to have any deterrent effect.

Bogle: We also need to be careful on witness protection needs.

Follow-up -- Refer to strategy group.

5) Introduce a City Ordinance to impound vehicles used by drug dealers and their customers for the transportation of illegal drugs, employing private towing operators and storage facilities.

Discussion indicated state law now permits such seizing.

Follow-up -- Already being done.

6) Require that known criminal gang members arrested for any offense be issued citations only at the downtown Justice Center prior to release.

Dick Walker described this action as a difficult civil rights issue but one that can be effective.

Follow-up -- Refer to strategy group.

7) Require the clean-up of property posted by the city as alternative community service for criminal gang members.

Discussion mentioned graffiti clean-up especially.

Follow-up -- Refer to Kafoury.

8) Request prosecutors to identify training needs in the area of gang-involved offenders.

Kelly Bacon: This suggestion came from California. Special expertise is needed.

Follow-up -- Combine with #9 below and refer to strategy group.

9) Direct appropriate agencies to identify needs and provide special training to law enforcement, probation, and corrections officers on dealing with gangs and gang violence.

Follow-up -- Strategy group, with John Angell as a resource.

10) Restrict gang activity, especially recruitment, within County correctional facilities.

Pearce: Preventing conflict between rival gangs is a top priority.

Bogle: Keeping them separated could be a problem if numbers increase significantly.

Follow-up -- Pearce already working on it.

- 11) Formally petition the State of Oregon to :
- Ensure adequate capacity at MacLaren to handle juvenile gang offenders
  - Remove state prisoners from County corrections facilities
  - Enforce or enact organized crime statutes against criminal gangs
  - Target criminal gang members for parole or probation violations, or for extradition
  - Intensify parole supervision of criminal gang members

Casterline: The first two are already part of the County's legislative package; the others could be added.

State Representative Ron Cease: For maximum effectiveness, use a joint package and joint lobbying. Sign up Washington and Clackamas Counties, too. Pledge cooperation and guard against intergovernmental fragmentation.

Marge Kafoury: Support Cease's recommendations.

Bogle: Enlist private sector lobbyists, such as Chamber of Commerce?

Cease: That would be helpful.

Follow-up -- City Intergovernmental Affairs Office.

- 12) Seek assignment of a judge to handle gang-related cases exclusively.

Casterline: Why has so little court volume been identified so far?

Schrunk: Specialist is not a good idea, but could add a juvenile judge or a circuit court judge. Work through the Chief Justice and legislators.

Follow-up -- Change proposal to "Seek adequate judicial resources" and refer to Intergovernmental Affairs.

- 13) Seek maximum penalties for gang-related crimes.

Charles Turner: Federal drug penalties depend on quantities involved.

State Representative Mike Burton: State law enacted in 1985 becomes effective in 1989 and offers opportunities in enforcement. 1,700 new beds are being built; watch for an increase in operating costs.

Clark: We need a plan to use corrections as a hammer.

Burton: The Governor has a task force. Use of the Coos Bay facility for parole violators should help, also.

Bogle: Do we need to legislate additional penalties?

Burton: Oregon should join just about every other state in the country in following Terry vs Ohio, which allows a police stop in anticipation of a crime. Need to get early attention.

Koch: Can we get certainty in sentencing?

Burton: Need a system for deciding whether to get space by releasing other criminals or building more.

Follow-up -- Intergovernmental Affairs.

14) Investigate expansion of the existing Juvenile Court gang unit to target and work with gang members exclusively.

Follow-up -- McCoy.

15) Prepare state and federal legislative recommendations, drawing on representatives of all agencies directly concerned with programs to aid at-risk or gang-affected youth, as well as representatives of all phases of the criminal justice system.

Follow-up -- Intergovernmental Affairs.

16) Investigate adoption of a "Teens on Patrol" (TOPS) program (patterned after one employed successfully in Rochester, N.Y.) by all local law enforcement agencies in Multnomah County.

A video was shown, addressing the problem of kids with nothing to do by an employment program supervised by school police officers.

Miller: A million dollars for kids is more practical than a million dollars for jails.

Clark: The Leaders Roundtable has this focus.

Koch: We need committed individuals.

Lindberg: Around 2,000 youth are now in summer employment programs. We could assign some to parks.

Linore Allison: You would be surprised how rarely youth are invited to participate in any aspect of the community, even volunteer activities.

Casterline: How about Tri-Met security?

Allison: Could work.

Follow-up -- Allison with Tri-met; Lindberg with Parks; City-School Liaison Marcia Douglas for TOPS as a whole.

17) Direct the County Department of Human Services to work with the community and other jurisdictions to develop a plan for the early identification of at-risk youth, and diversion into goal-oriented programs.

Clark: Isn't this now being done by the Leaders Roundtable?

Kafoury: Expand to broader focus.

Follow-up -- McCoy will work with Marcia Douglas and County DHS.

18) Added by Koch - Injunctive relief strategy, based on Los Angeles model, adds civil penalties and front-end enjoining. This enables pick-up and holding without bail. Effectiveness of this program has been confirmed by a victimization study.

Miller: Let's not forget civil liberties.

Koch: The American Civil Liberties Union helped with the original project.

Follow-up -- Refer to strategy group.

19) Added by Lindberg - Increase resources for expanded programs.

Koch: How about special levies?

Lindberg: Prioritizing is unclear at this point.

Casterline: Referring back to #16, we need more positive activities. Should expand the self esteem program. Ask for private sector dollars.

Miller: How about fund raisers by benefitted neighborhoods?

Follow-up -- to depend on priorities identified.

20) Added by Kafoury - Better link of vacant housing to community service.

Clark: This ties to N/NE economic development, too.

Follow-up -- Bogle and Clark will report.

#### PLANS FOR NEXT GANG SUMMIT MEETING

Tentative plans were discussed for meeting August 22. Written status reports are scheduled for the beginning of September.

CC: Linore Allison

John Angell

Kelly Bacon

Earl Blumenauer

Alcena Boozer

Jimmy Brown

Mike Burton

Ron Cease

Marcia Douglas

Gregory Gudger

Marge Kafoury

Sharon McCormack

✓ Jane McGarvin

Steve Moskowitz

Grant Nelson

Useni Perkins

Judy Phelan

Tom Potter

Jeff Rogers

Charles Turner

Dick Walker



CITY OF

# PORTLAND, OREGON

DEPARTMENT OF PUBLIC SAFETY

Dick Bogle, Commissioner  
1220 S.W. Fifth Avenue  
Portland, Oregon 97204  
(503) 248-4682

## MEMORANDUM

**DATE:** August 11, 1988

**TO:** Mayor J.E. "Bud" Clark  
Commissioner Earl Blumenauer  
Commissioner Bob Koch  
Commissioner Mike Lindberg  
Auditor Barbara Clark  
County Chair, Gladys McCoy  
Commissioner Pauline Anderson  
Commissioner Polly Casterline  
Commissioner Gretchen Kafoury  
Commissioner Caroline Miller  
Auditor Anne Kelly Feeney  
Sheriff Fred Pearce  
District Attorney Michael Schrunk

**FROM:** Commissioner Dick Bogle  
Department of Public Safety

**SUBJECT:** SUMMIT FOLLOW-UP

BOARD OF  
COUNTY COMMISSIONERS  
1988 AUG 12 PM 1:41  
MULTNOMAH COUNTY  
OREGON

At our Gang Summit meeting on July 25 we discussed plans to convene a follow-up session on August 22. Following discussions among our staffs and based on an assessment of the work involved to move forward on the Action Plan, I recommend we delay any plans for a follow-up meeting at this time.

Staff from the City and County have been meeting to move forward on the Action Plan proposals. They plan to deliver a written status report on progress made by the first of September. I support reserving a decision on a follow-up session until we can assess progress on the proposals being pursued.

Personally, I am very encouraged by the response government has made in a very short time to focus additional enforcement resources on the criminal gang problem. The response has, indeed, been a team effort. The County has funded an additional prosecutor and the Sheriff has amended the jail matrix. The City has adjusted resources within the Police Department to more aggressively deal with gang crime. The State Parole Board amended the State sentencing matrix to increase prison terms for gang members. The

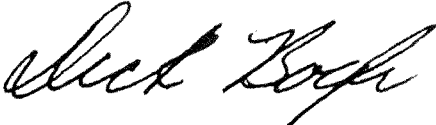


Page 2

law enforcement agencies and the State Attorney General has loaned an experienced prosecutor to Multnomah County. The courts and the U.S. Attorney have also pledged their support. And finally, the Governor has proposed an aggressive program for expanded statewide enforcement and corrections programs.

I want to thank each of you for your support of the Summit. I know that by working together and in partnership with our neighborhoods we can overcome this difficult problem.

Sincerely,

A handwritten signature in cursive script, appearing to read "Dick Bogle".

Dick Bogle, Commissioner  
Department of Public Safety

DB:dl:ug

cc: Governor Neil Goldschmidt  
Attorney General David Frohnmeyer  
Representative Mike Burton  
Representative Margaret Carter  
Representative Ron Cease  
Representative Dick Springer  
U.S. Attorney Charles Turner  
Judge Donald Londer

7/25/88 GANGS SUMMIT -- MINUTES

PARTICIPANTS PRESENT

Mayor Bud Clark	County Chair Gladys McCoy
Commissioner Dick Bogle	Commissioner Pauline Anderson
Commissioner Bob Koch	Commissioner Polly Casterline
Commissioner Mike Lindberg	Commissioner Gretchen Kafoury
Auditor Barbara Clark	Commissioner Caroline Miller
	Auditor Anne Kelly Feeney
Sheriff Fred Pearce	
District Attorney Michael Schrunck	
Judge Donald Londer	

INVENTORY OF WHAT'S BEING DONE

Clark:

- Youth Gangs Task Force -- \$55,000 from the City for outreach, hotline, and job placement
- Graffiti cleanup -- \$58,000
- Police Gang Unit and flexible strike force
- Offer of City resources to fund federal prosecution
- Regular exchange of information between federal, state, and local law enforcement officers

Koch:

- Strength in numbers -- more citizens than gang members
- (Added later) City Watch -- 2,300 employees as good neighbors watching for suspicious activities

Lindberg:

- Parks programs --
  - more security
  - more volunteers
  - more activities
  - self esteem program for youth
  - work with police, especially reserves
  - alcohol bans
  - more evening events

Bogle:

- Metropolitan Youth Commission model project -- conflict resolution and gang awareness
- Metropolitan Human Relations Commission collecting research on hate groups
- Fire Bureau hazardous materials training to deal with illegal drug manufacturing
- Explorer Scout post in inner northeast Portland
- Bureau of Buildings protection of vacant housing
- Office of Neighborhood Associations task force

McCoy:

Intergovernmental cooperation essential  
Project Payback teaches self respect and job skills  
Schools' violence prevention curriculum and dress codes  
Workshops for parents and community

Casterline:

Juvenile Services Commission -- \$2.3 million for six youth  
service centers for at-risk youth  
Preventive, outreach, and early intervention programs --  
\$956,552 provided by County  
\$95,700 for teen parents program and community associates

Anderson:

Public Safety reserve system -- beds at MacLaren  
Emphasizing importance of preventive programs

Kafoury:

County funding for Teen health centers -- a state mandated  
program, including alcohol and drug treatment  
Alternative community service programs -- around 6,000 people  
New jail in October, 1988  
County funding for federal prosecutor

Pearce:

Corrections staff training to prevent gang activity and gang  
conflict among incarcerated individuals  
30 points added to identified gang members for release matrix

Schrunk:

Senior attorney now focusing on gang cases  
Build credibility for criminal justice system

Londer:

Court system ready to become involved

#### JOINT CITY/COUNTY GANG POLICY RESOLUTION

Unanimous agreement: both City and County will schedule the  
resolution, as drafted, for formal action.

## ACTION PLAN PROPOSALS, DISCUSSION, AND FOLLOW-UP

1) Initiate a gang strategy group, comprised of city, county, state and federal authorities, to share information on hard-core gang members and leaders, to develop appropriate strategies for intensive enforcement, and to develop cases against individuals.

Discussion originally centered around strategy, with Schrunk and Pearce volunteering to coordinate an effort including the police and courts as well. Later, the question of citizen participation was raised, and the Youth Gangs Task Force was suggested as a resource. However, a narrower interpretation of information sharing was identified as appropriate for police coordination. The list of entities was expanded to include the public schools.

Follow-up -- Schrunk and Pearce for strategy group; Clark for information sharing and school liason.

2) Develop intelligence and information sharing on at-risk and gang-affected youth.

Follow-up -- Dick Walker stated that the Police Bureau is working on this.

3) Amend the county jail matrix to have the Sheriff consider gang membership as an additional risk factor.

Discussion pointed out the need for protecting civil liberties and the fact that being a gang member is not a crime. However, evidence of propensity for violence is relevant.

Follow-up -- Pearce said the change is now in place.

4) Seek to increase the penalties for recruitment of juveniles as agents of criminal activity.

Charles Turner: Federal law already applies and doubles the applicable penalty for the criminal activity. Local law should coordinate with federal and state statutes.

Casterline: These facts should be publicized in the community because the penalties must be known in order to have any deterrent effect.

Bogle: We also need to be careful on witness protection needs.

Follow-up -- Refer to strategy group.

5) Introduce a City Ordinance to impound vehicles used by drug dealers and their customers for the transportation of illegal drugs, employing private towing operators and storage facilities.

Discussion indicated state law now permits such seizing.

Follow-up -- Already being done.

6) Require that known criminal gang members arrested for any offense be issued citations only at the downtown Justice Center prior to release.

Dick Walker described this action as a difficult civil rights issue but one that can be effective.

Follow-up -- Refer to strategy group.

7) Require the clean-up of property posted by the city as alternative community service for criminal gang members.

Discussion mentioned graffiti clean-up especially.

Follow-up -- Refer to Kafoury.

8) Request prosecutors to identify training needs in the area of gang-involved offenders.

Kelly Bacon: This suggestion came from California. Special expertise is needed.

Follow-up -- Combine with #9 below and refer to strategy group.

9) Direct appropriate agencies to identify needs and provide special training to law enforcement, probation, and corrections officers on dealing with gangs and gang violence.

Follow-up -- Strategy group, with John Angell as a resource.

10) Restrict gang activity, especially recruitment, within County correctional facilities.

Pearce: Preventing conflict between rival gangs is a top priority.

Bogle: Keeping them separated could be a problem if numbers increase significantly.

Follow-up -- Pearce already working on it.

11) Formally petition the State of Oregon to :

- Ensure adequate capacity at MacLaren to handle juvenile gang offenders
- Remove state prisoners from County corrections facilities
- Enforce or enact organized crime statutes against criminal gangs
- Target criminal gang members for parole or probation violations, or for extradition
- Intensify parole supervision of criminal gang members

Casterline: The first two are already part of the County's legislative package; the others could be added.

State Representative Ron Cease: For maximum effectiveness, use a joint package and joint lobbying. Sign up Washington and Clackamas Counties, too. Pledge cooperation and guard against intergovernmental fragmentation.

Marge Kafoury: Support Cease's recommendations.

Bogle: Enlist private sector lobbyists?

Cease: That would be helpful.

Follow-up -- City Intergovernmental Affairs Office.

12) Seek assignment of a judge to handle gang-related cases exclusively.

Casterline: Why has so little court volume been identified so far?

Schrunk: Specialist is not a good idea, but could add a juvenile judge or a circuit court judge. Work through the Chief Justice and legislators.

Follow-up -- Change proposal to "Seek adequate judicial resources" and refer to Intergovernmental Affairs.

13) Seek maximum penalties for gang-related crimes.

Charles Turner: Federal drug penalties depend on quantities involved.

State Representative Mike Burton: State law enacted in 1985 becomes effective in 1989 and offers opportunities in enforcement. 1,700 new beds are being built; watch for an increase in operating costs.

Clark: We need a plan to use corrections as a hammer.

Burton: The Governor has a task force. Use of the Coos Bay facility for parole violators should help, also.

Bogle: Do we need to legislate additional penalties?

Burton: Oregon should join just about every other state in the country in following Terry vs Ohio, which allows a police stop in anticipation of a crime. Need to get early attention.

Koch: Can we get certainty in sentencing?

Burton: Need a system for deciding whether to get space by releasing other criminals or building more.

Follow-up -- Intergovernmental Affairs.

14) Investigate expansion of the existing Juvenile Court gang unit to target and work with gang members exclusively.

Follow-up -- McCoy.

15) Prepare state and federal legislative recommendations, drawing on representatives of all agencies directly concerned with programs to aid at-risk or gang-affected youth, as well as representatives of all phases of the criminal justice system.

Follow-up -- Intergovernmental Affairs.

16) Investigate adoption of a "Teens on Patrol" (TOPS) program (patterned after one employed successfully in Rochester, N.Y.) by all local law enforcement agencies in Multnomah County.

A video was shown, addressing the problem of kids with nothing to do by an employment program supervised by school police officers.  
Miller: A million dollars for kids is more practical than a million dollars for jails.

Clark: The Leaders Roundtable has this focus.

Koch: We need committed individuals.

Lindberg: Around 2,000 youth are now in summer employment programs. We could assign some to parks.

Linore Allison: You would be surprised how rarely youth are invited to participate in any aspect of the community, even volunteer activities.

Casterline: How about Tri-Met security?

Allison: Could work.

Follow-up -- Allison with Tri-met; Lindberg with Parks; City-School Liason Marcia Douglas for TOPS as a whole.

17) Direct the County Department of Human Services to work with the community and other jurisdictions to develop a plan for the early identification of at-risk youth, and diversion into goal-oriented programs.

Clark: Isn't this now being done by the Leaders Roundtable?

Kafoury: Expand to broader focus.

Follow-up -- McCoy will work with Marcia Douglas.

18 - Added by Koch - Injunctive relief strategy, based on Los Angeles model, adds civil penalties and front-end enjoining. This enables pick-up and holding without bail. Effectiveness of this program has been confirmed by a victimization study.

Miller: Let's not forget civil liberties.

Koch: The American Civil Liberties Union helped with the original project.

Follow-up -- Refer to strategy group.

19 - Added by Lindberg - Increase resources for expanded programs.

Koch: How about special levies?

Lindberg: Prioritizing is unclear at this point.

Casterline: Referring back to #16, we need more positive activities. Should expand the self esteem program. Ask for private sector dollars.

Miller: How about fund raisers by benefitted neighborhoods?

Follow-up -- to depend on priorities identified.

20 - Added by Kafoury - Better link of vacant housing to community service.

Clark: This ties to N/NE economic development, too.

Follow-up -- Bogle and Clark will report.

#### PLANS FOR NEXT GANG SUMMIT MEETING

Scheduled for 1:30 p.m. on Monday, August 22.

For easier electronic setup, Room 602 at the County Courthouse has been offered.



JUVENILE SERVICES COMMISSION  
MULTNOMAH COUNTY YOUTH PROGRAM OFFICE

Budget Summary  
DRAFT June 6, 1988

<u>Revenues</u>	<u>JSA</u>	<u>COUNTY</u>	<u>OTHER</u>	<u>TOTAL</u>
88-89 Discretionary	890,751			
87-88 Carry Over	44,930			
88-89 Targeted				
	<u>935,681</u>	<u>Revenue</u> <u>1,436,350</u>	<u>811,800</u> <u>811,800</u>	<u>3,183,831</u>
<u>EXPENDITURES</u>				
Administration	93,065	124,675	52,500	270,240
Evaluation & Contract Monitoring	32,094	12,373	0	44,467
Coordination	<u>9,000</u>		<u>0</u>	<u>9,000</u>
	<u>134,159</u>	<u>137,048</u>	<u>52,500</u>	<u>323,707</u>
<u>CONTRACTS</u>				
<u>Intervention</u>				
Juvenile Court	24,167			24,167
Morrison Center	160,000			160,000
Open Meadow	61,650			61,650
POIC	55,800			55,800
Serendipity	41,000			41,000
Urban League	172,000			172,000
YWCA	<u>30,000</u>			<u>30,000</u>
	\$ 544,617	300 high risk youth served with SSC dollars		544,617
<u>Diversion/Early Intervention</u>				
Delauney (NYSC)		235,934		235,934
Lutheran Family Services (West YSC)		209,661		209,661
Mainstream		193,583		193,583
<del>Mainstream</del>				
Portland Impact (SEYSC)		239,150	(647,500)	239,150
Urban League (NEYSC)		260,212		260,212
YMCA (Outereast YSC)		231,177		231,177
YMCA (East County YSC)		234,335		234,335
SRI - Alternative Schools	<u>106,790</u>			<u>106,790</u>
	<u>106,790</u>	<u>956,552</u>	<u>647,500</u>	<u>1,710,842</u>
		(1,604,052)		
<u>Crisis Intervention/Shelter Care</u>				
Harry's Mother (Phone)		10,000		10,000
Burnside Projects (Youth Shelter)		88,800	111,800	200,600
Harry's Mother	145,115	94,385		239,500
Project LUCK		24,230		24,230
Outside In		<u>29,635</u>		<u>29,635</u>
	<u>145,115</u>	<u>247,050</u>	<u>111,800</u>	<u>503,965</u>

Prevention

BGAS	20,700	20,700
PPS - Infant Toddler	25,000	25,000
Warner Pacific	25,000	25,000
Community Advocates	25,000	25,000
	<u>95,700</u>	<u>95,700</u>

Unobligated Contracts Balance carry-over 5,000 5,000

TOTAL CONTRACTS 801,522 1,299,302 759,300 2,860,124

TOTAL PROGRAM OFFICE 935,681 1,436,350 811,800 3,183,831

+ ind rest added to contracts = 3 123,731  
~~108,487~~  
~~104,723~~  
 3 212,301

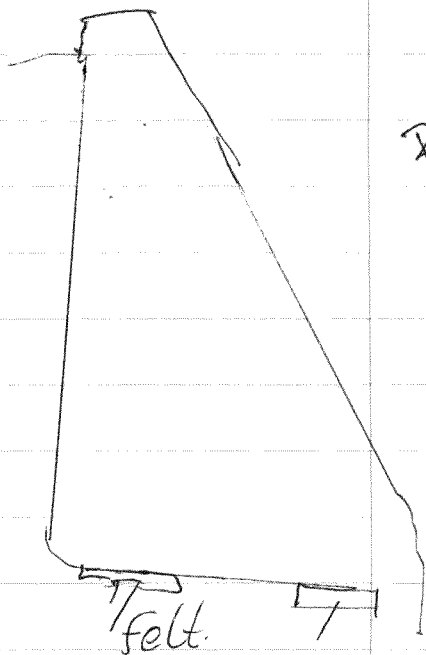
+ ind rest added to contracts

801,522  
 759,300  
 42,222

1. Ground Rules
2. Agenda
3. Metro Human Relations Comm

neg. Bagles office / copy  
of

Order Name Plates =



Blac

Rose City Awards  
7880 SW  
Capitol Hwy  
Portland Ore 97219  
246-7498

all elected officials,  
etc.

Ask Hoch office for copy  
of addition

Mary H.

Planning Bureau = looking at mics.  
+ recording Equip.

will attend.

Need name tags =

Tent.

→ (392)

Schedule  
26 July  
to New issues in  
Col Dodge & others  
assess.  
following  
informal  
bd Room - 2

David Hodges  
Bogles office

1. Call Grant = Notice WORKSESSION.

2. Dale = microphones = Tent. ☒  
called - will let him know by  
thurs.

72 hrs  
~~that~~ 5 \$  
yes--

Joint Council Session  
Mary Howard  
248 - 4086  
until - 3pm

Joint City/Co. Work  
Session  
1:30 - 5:30

Rm C Portland Bldg.  
Lang Summit

~~7/25/88~~

Mary  
Roland 248-4086

~~Rest of file~~ Planning  
Missing - Copies





John Hunnewell  
Executive Director  
IIMC  
160 N. Altadena Drive  
Pasadena, CA 91107  
(818) 795-6153

League of Oregon Cities  
1201 Court NE  
Salem, OR 97301  
588-6466





**Multnomah County Oregon**  
**Board of County Commissioners**

Barbara-

Minutes-

Summary M

Today a Friday-

Invent 9.

Res L — 0 =

G 20 0<sup>1</sup>2

8/22