

ANNOTATED MINUTES

Tuesday, June 1, 1993 - 9:30 AM
Multnomah County Courthouse, Room 602

AGENDA REVIEW

B-1 Review of Agenda for Regular Meeting of June 3, 1993.

C-3 COMMISSIONER COLLIER ADVISED SHE LOOKS FORWARD TO WORKING WITH RATIO REVIEW BOARD MEMBERS.

C-9/C-10 STAFF RESPONSE TO BOARD QUESTIONS AND EXPLANATION REGARDING RETROACTIVE CONTRACTS. STAFF DIRECTED TO CONTINUE WORKING WITH OREGON HEALTH SCIENCES UNIVERSITY PERSONNEL TO EXPEDITE CONTRACT PROCESS.

C-12/C-15 CHAIR MIGGINS ADVISED THESE ITEMS RESULT FROM THE RECENT AUDIT ON TAX FORECLOSED PROPERTY.

R-2 VICE-CHAIR HANSEN REQUESTED A BOARD BRIEFING UPDATE ON THE DISTRICT ATTORNEY SPACE NEEDS.

R-3 COMMISSIONER COLLIER REQUESTED AN UPDATE ON THE COMMUNITY CORRECTIONS PLAN AT THE LEGISLATURE AND INFORMATION ON WHEN THE BOARD WILL BE REVIEWING THE DEPARTMENT OF COMMUNITY CORRECTIONS BUDGET.

R-5 DWAYNE McNANNAY AND CHIP LAZENBY RESPONSE TO BOARD QUESTIONS. MR. LAZENBY EXPLANATION, DISCUSSION AND REQUEST FOR CONTINUATION TO THURSDAY, JUNE 10, 1993 PENDING CONTRACT LANGUAGE NEGOTIATIONS WITH PORTLAND PUBLIC SCHOOLS. PRESENTATION AND RESPONSE TO BOARD QUESTIONS BY RANCE SPRUILL AND GREG TALTON OF THE ALBINA YOUTH OPPORTUNITY SCHOOL GENESIS PROGRAM, AND SUBMITTAL OF BUDGET INFORMATION BY GENESIS ACCOUNTANT ROBIN DUNCAN. BOARD COMMENTS AND CONSENSUS DIRECTION FOR SPECIFIC CONTRACT LANGUAGE CHANGES, TO BE PREPARED IN TIME FOR BOARD CONSIDERATION ON THURSDAY, JUNE 3, 1993.

R-6 COMMISSIONER KELLEY REQUESTED COSTS AND COMPARISONS INFORMATION ON ELECTRONIC MONITORING SERVICES PROGRAM BY CONTRACT END.

R-9

CURTIS SMITH PRESENTATION AND RESPONSE TO BOARD QUESTIONS RELATING TO PROPOSED ORDINANCE AND TIMELINE FOR RECOMMENDATIONS OF THE ADVISORY COMMITTEE LOOKING INTO ALTERNATIVE PAY SYSTEM FOR UPPER LEVEL EXEMPT EMPLOYEES. FOLLOWING DISCUSSION, BOARD CONSENSUS DIRECTING STAFF TO DELETE REFERENCES TO EXEMPT EMPLOYEES WITH ANNUAL SALARY OF \$60,000 OR MORE FOR PROPOSED ORDINANCE READING THURSDAY, JUNE 3, 1993.

*Tuesday, June 1, 1993 - 10:30 AM
Multnomah County Courthouse, Room 602*

BOARD BRIEFING

- B-2 *Briefing on Cooperative Reference Activities with Washington County Cooperative Library System and Proposed Intergovernmental Agreement with Library Information Network of Clackamas County (LINCC). Presented by Ginnie Cooper and Jeanne Goodrich.*

GINNIE COOPER AND JEANNE GOODRICH PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION.

*Tuesday, June 1, 1993 - 1:30 PM
Multnomah County Courthouse, Room 602*

BOARD BRIEFINGS

- B-3 *Update on the Status of Policies and Programs Associated with the Columbia River Gorge National Scenic Area. Presented by Sharon Timko, Kris Olsen Rogers, Greg Satchell and Gorge Commission and Forest Service Representatives.*

PRESENTATION, DISCUSSION AND RESPONSE TO BOARD QUESTIONS WITH SHARON TIMKO, JONATHAN DOUGHERTY, CHRIS OLSEN ROGERS, ART CARROLL AND GREG SATCHELL.

- B-4 *Board Discussion Concerning Agenda Content and Order. Presented by Delma Farrell, Carrie Parkerson and Deb Bogstad.*

BOARD CONSENSUS THAT FOR A THREE MONTH TRIAL PERIOD, TUESDAY AGENDA REVIEW SESSIONS WILL BE ELIMINATED IN LIEU OF STAFF EXPLANATION AND RESPONSE TO BOARD QUESTIONS AT THE THURSDAY REGULAR MEETINGS, IN ORDER TO ALLOW THE VIEWING PUBLIC TO OBSERVE THE DELIBERATIVE PROCESS AND TO REDUCE THE AMOUNT OF TIME STAFF

SPENDS IN THE BOARD ROOM.

BOARD DISCUSSION ON NEED FOR PRIORITIZING BRIEFING SCHEDULE AND ESTABLISHING BRIEFING STANDARDS. BOARD CONSENSUS THAT FUTURE (NOT YET SCHEDULED) BRIEFINGS/POLICY DISCUSSIONS BE SCHEDULED FOR TUESDAY MORNINGS ONLY, AND THAT PLANNING ITEMS ONLY WILL BE SCHEDULED FOR THE SECOND AND FOURTH TUESDAY AFTERNOONS OF EACH MONTH.

BOARD DISCUSSION ON CRITERIA USED FOR AGENDA ITEM PLACEMENT ON THE CONSENT CALENDAR, MOVING CONSENT CALENDAR ITEMS TO THE REGULAR AGENDA, AND MOVING REGULAR AGENDA ITEMS TO THE CONSENT CALENDAR IN ORDER TO EXPEDITE THURSDAY MEETINGS.

BOARD DISCUSSION AND CONSENSUS ON TIME CERTAIN REQUESTS AND NEED FOR COMPELLING ADHERENCE TO BOARD AGENDA SCHEDULE.

CHAIR WILL DIRECT ORIGINATING DEPARTMENTS TO SUBMIT AGENDA PLACEMENT FORMS CONTAINING EXECUTIVE SUMMARIES WITH CONCISE EXPLANATIONS SUITABLE FOR AGENDA PUBLICATION, FOR ALL BRIEFINGS AND AGENDA ITEMS; AND TO IMPROVE DEPARTMENT ESTIMATION OF THE AMOUNT OF TIME NEEDED FOR BRIEFINGS.

B-5 Audit: Managing County Properties - Improve Policies and Practices. Presented by Multnomah County Auditor Gary Blackmer.

GARY BLACKMER AND STEPHEN MARCH PRESENTATION, RECOMMENDATIONS AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION. BETSY WILLIAM AND WAYNE GEORGE PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND COMMENTS. DES AND COUNTY COUNSEL STAFF DIRECTED TO LOOK INTO STATE LAW PERTAINING TO TAX FORECLOSURES AND TO PREPARE ORDINANCE ADDRESSING COUNTY RESPONSIBILITY AND LIABILITY ISSUES RELATING TO TAX FORECLOSED PROPERTIES.

Wednesday, June 2, 1993 - 9:30 AM
Multnomah County Courthouse, Room 602

BOARD BRIEFING

B-6

Briefing by Emergency Medical Services Staff on EMS System Design, Current System Characteristics, Ambulance Service Area Plan Elements and Requirements and Process for ASA Plan Adoption. Discussion on Process and Timelines. Presented by Bill Collins.

PRESENTATION AND RESPONSE TO BOARD QUESTIONS WITH BILL COLLINS AND DR. GARY OXMAN. FUTURE EMS/ASA BOARD SESSIONS SCHEDULED FOR 1:30 PM, WEDNESDAY, JUNE 23, 1993, 1:30 PM, TUESDAY, JUNE 29, 1993, 9:30 AM, WEDNESDAY, JUNE 30, 1993, 1:30 PM, THURSDAY, JULY 1, 1993, AND 2:00 PM, TUESDAY, JULY 6, 1993; WITH PROPOSED ORDINANCE READINGS SCHEDULED FOR 9:30 AM, THURSDAY, JULY 8, 1993 AND JULY 15, 1993. COMMISSIONER KELLEY REQUESTED COMMENTS FROM ADJACENT COUNTIES SERVICE PROVIDERS ON RURAL SERVICE DELIVERY PLAN. COMMISSIONER COLLIER REQUESTED FUTURE DISCUSSION REGARDING WORK FORCE TRAINING. CHAIR MIGGINS DIRECTED STAFF TO PROVIDE SERVICE LEVEL COMPARISONS OF SIMILARLY POPULATED COUNTIES.

Thursday, June 3, 1993 - 9:30 AM
Multnomah County Courthouse, Room 602

REGULAR MEETING

Acting Chair Henry C. Miggins convened the meeting at 9:32 a.m., with Vice-Chair Gary Hansen, Commissioners Sharron Kelley and Tanya Collier present, and Commissioner Dan Saltzman excused.

REGULAR AGENDA

JUSTICE SERVICES

DISTRICT ATTORNEY

R-2 Budget Modification DA #13 Requesting Authorization to Transfer \$2,500 from Repair and Maintenance to Capital Improvements - Buildings, Within the Support Enforcement Division Budget, for Conference Room and Reception Area Remodel

COMMISSIONER KELLEY MOVED, SECONDED BY COMMISSIONER COLLIER, APPROVAL OF R-2. MICHAEL SCHRUNK ALERTED THE BOARD OF A DISTRICT ATTORNEY SPACE/REMODEL PROJECTS BRIEFING SCHEDULED FOR TUESDAY, JUNE 8, 1993. BUDGET MODIFICATION UNANIMOUSLY APPROVED.

CONSENT CALENDAR

**UPON MOTION OF COMMISSIONER KELLEY, SECONDED
BY COMMISSIONER COLLIER, THE CONSENT CALENDAR
(C-1 THROUGH C-15) WAS UNANIMOUSLY APPROVED.**

NON-DEPARTMENTAL

- C-1 *In the Matter of the Reappointment of Carla Floyd to the MERIT SYSTEM CIVIL SERVICE COUNCIL*
- C-2 *In the Matter of the Appointments of Rebecca J. Rodgers and Eleanor Matthews to the MULTNOMAH COUNCIL ON CHEMICAL DEPENDENCY*
- C-3 *In the Matter of the Appointments of E. John Rumpakis - Chair, Sarah Mahler, Donna M. Kelly, Basil N. Panaretos, Jr., Robert V. Luce and Thomas D. Cowley - Alternate, to the MULTNOMAH COUNTY BOARD OF RATIO REVIEW*
- C-4 *In the Matter of the Appointments of William Fritz, Peter Fry, Karin Hunt, Neisha A. Saxena, Dave Kunkel and Christopher H. Foster to the MULTNOMAH COUNTY PLANNING COMMISSION*

DEPARTMENT OF HEALTH

- C-5 *Ratification of Intergovernmental Agreement Contract #200254, Between Multnomah County and the Metropolitan Service District (Metro), Providing Bloodborne Pathogen Program Services to Certain Metro Employees, for the Period Upon Execution through May 1, 1994*
- C-6 *Ratification of Intergovernmental Agreement Contract #200034, Between Multnomah County and the City of Portland, Whereas the County Provides Bacteriologic Tests of Finished Water, for the Period July 1, 1993 through June 30, 1994*

DEPARTMENT OF SOCIAL SERVICES

- C-7 *Ratification of Intergovernmental Agreement Contract #100083-R, Between Multnomah County Mental Health, Youth and Family Services Division, Office of Child and Adolescent Mental Health and Oregon Health Sciences University, University Hospital, Providing Outpatient Services and Psychiatric, Psychological and Medical Evaluations for Partners Project Clients, for the Period July 1, 1992 through June 30, 1993*
- C-8 *Ratification of Intergovernmental Agreement Contract #104613, Between Multnomah County Mental Health, Youth and Family Services Division, Office of Child and Adolescent Mental Health Services and Portland Public Schools, Providing Educational Assistance Services for Partners Project Clients, for the Period November 1, 1992 through June 30, 1993*
- C-9 *Ratification of Amendment No. 6 to Intergovernmental Agreement Contract #100183, Between Multnomah County Mental Health, Youth and Family Services Division, Office of Child and Adolescent Mental Health Services and Oregon Health Sciences University, School of Nursing, Adding \$40,000 in Medicaid Funds to Provide Child*

and Adolescent Mental Health Services, for the Period April 1, 1993 through June 30, 1993

- C-10 *Ratification of Intergovernmental Agreement Contract #104543, Between Multnomah County Mental Health, Youth and Family Services Division, Mental and Emotional Disabilities Program and Oregon Health Sciences University, University Hospital, Providing Emergency Hold Services for MED Clients at Pre-Set Rates, for the Period July 1, 1992 through June 30, 1993*
- C-11 *Ratification of Intergovernmental Agreement Contract 104623, Between Multnomah County and Oregon Community Children and Youth Services Commission, Allocating Oregon Youth Conservation Corps Funds, for the Period Upon Execution through June 30, 1994*

DEPARTMENT OF ENVIRONMENTAL SERVICES

- C-12 *ORDER in the Matter of Cancellation of Land Sale Contract 15458 Between Multnomah County, Oregon and George Christian Upon Default of Payments and Performance of Covenants*

ORDER 93-196.

- C-13 *ORDER in the Matter of Cancellation of Land Sale Contract 15526 Between Multnomah County, Oregon and Barbara Alatarre Upon Default of Payments and Performance of Covenants*

ORDER 93-197.

- C-14 *ORDER in the Matter of Cancellation of Land Sale Contract 15529 Between Multnomah County, Oregon and Josephine Guiso David Cook, Conservator Upon Default of Payments and Performance of Covenants*

ORDER 93-198.

- C-15 *ORDER in the Matter of the Execution of Quitclaim Deed D930886 to Correct an Historical Error in Title Precipitated by Tax Foreclosure*

ORDER 93-199.

REGULAR AGENDA

JUSTICE SERVICES

SHERIFF'S OFFICE

- R-1 *Ratification of Intergovernmental Agreement Contract #800663 Between Multnomah County and Clackamas County, to Connect XImage Corporation "Forcefield II" Video Imaging Systems to Share and Transfer Data Between Their Respective Correctional Facilities*

UPON MOTION OF COMMISSIONER KELLEY, SECONDED

BY COMMISSIONER COLLIER, R-1 WAS UNANIMOUSLY APPROVED.

COMMUNITY CORRECTIONS

- R-3 *Second Reading and Possible Adoption of an ORDINANCE to Amend MCC 5.10.430 to Allow Collection of a Fee for Mandatory Child Custody Evaluations Provided by Department of Community Corrections Family Services Division for Multnomah County Circuit Court*

PROPOSED ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. HEARING HELD, NO ONE WISHED TO TESTIFY. UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER COLLIER, ORDINANCE 766 WAS UNANIMOUSLY APPROVED.

DEPARTMENT OF HEALTH

- R-4 *Request for Approval of a Notice of Intent to Apply for a Grant from the Metropolitan Service District (Metro) Providing Reimbursement of the Costs of the Purchase of Preventive Measures at Illegal Dump Sites*

UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER HANSEN, R-4 WAS UNANIMOUSLY APPROVED.

DEPARTMENT OF SOCIAL SERVICES

- R-5 *Ratification of Intergovernmental Agreement Contract #100084, Between Multnomah County and Portland Public School District #1J, Providing Educational Services for Up to 30 High-Risk Juvenile Offenders Served Through a Subcontractor, for the Period July 1, 1993 through June 30, 1994*

COMMISSIONER COLLIER MOVED, SECONDED BY COMMISSIONER KELLEY, TO SET R-5 OVER FOR ONE WEEK. COMMISSIONER COLLIER ADVISED COUNTY COUNSEL IS STILL WORKING WITH SCHOOL DISTRICT ON CONTRACT LANGUAGE CHANGES. BOARD COMMENTS. IT WAS UNANIMOUSLY APPROVED THAT R-5 BE CONTINUED TO JUNE 10, 1993.

- R-6 *Ratification of Intergovernmental Agreement Contract #100134, Between Clackamas County and Multnomah County, Providing the Juvenile Justice Division with Electronic Monitoring Services for Use as an Alternative to Detention, for the Period July 1, 1993 through June 30, 1994*

UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER COLLIER, R-6 WAS UNANIMOUSLY APPROVED.

- R-7 *Ratification of Intergovernmental Agreement Contract #100744, Between the State of Oregon, Department of Human Resources, Children's Services Division and Multnomah County, Juvenile Justice Division, Providing Diagnostic and Evaluation Services, Dispositional Services to Parole Violators, Community Services, and Detention Back-Up Services, for the Period July 1, 1993 through June 30, 1994*

UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER COLLIER, R-7 WAS UNANIMOUSLY APPROVED.

LIBRARY SERVICES

- R-8 *Ratification of an Intergovernmental Revenue Agreement, Contract #600203, between the Library Information Network of Clackamas County (LINCC) and Multnomah County Library to Provide Housing of the LINCC Reference Staff at the Central Library, for the Period July 1, 1993 through June 30, 1996 (Continued From May 27, 1993)*

COMMISSIONER COLLIER MOVED, SECONDED BY COMMISSIONER KELLEY, APPROVAL OF R-8. AT THE REQUEST OF VICE-CHAIR HANSEN, CHAIR MIGGINS DIRECTED LIBRARY AND BUDGET STAFF TO SCHEDULE THIS ITEM FOR BOARD DISCUSSION AND REVIEW DURING THE NEXT BUDGET PROCESS. AGREEMENT UNANIMOUSLY APPROVED.

**NON-DEPARTMENTAL
MANAGEMENT SUPPORT**

- R-9 *First Reading of a Proposed ORDINANCE Relating to the Pay Ranges and COLA Increases for Exempt Employees and Repealing Ordinance Nos. 733, 737 and 755*

PROPOSED ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER HANSEN MOVED, SECONDED BY COMMISSIONER KELLEY, APPROVAL OF FIRST READING. COMMISSIONER KELLEY MOVED, SECONDED BY COMMISSIONER COLLIER, TO AMEND PROPOSED ORDINANCE DELETING FIRST SENTENCE OF SECTION II AND REPLACING IT WITH "EACH PAY RANGE OF THE EXEMPT COMPENSATION PLAN SHALL BE INCREASED BY 3.0%, EFFECTIVE JULY 1, 1993; PROVIDED, HOWEVER, THAT ANY RANGE WHOSE ANNUAL MAXIMUM IS \$60,000 OR MORE SHALL NOT BE INCREASED, AND ANY RANGE WHOSE ANNUAL MAXIMUM IS BELOW \$60,000 SHALL NOT BE INCREASED HIGHER THAN \$60,000."; AND AMENDING SECTION III B BY DELETING "EXCEPT AS PROVIDED IN ORDINANCE 742, SECTION VII PAY ADMINISTRATION, PARAGRAPH (A) TO BRING AFFECTED EMPLOYEES TO THE MINIMUM OF THE PAY RANGES ADOPTED IN EXHIBIT A."; AND

INCORPORATING JUNE 2, 1993 EXHIBIT REVISION. CURTIS SMITH EXPLANATION AND RESPONSE TO BOARD QUESTIONS. COMMISSIONER COLLIER REPORTED SHE IS PLEASED WITH PRIVATE AND PUBLIC SECTOR MIX OF ADVISORY COMMITTEE AND LOOKS FORWARD TO WORKING WITH THEM. AMENDMENTS UNANIMOUSLY APPROVED. FIRST READING OF PROPOSED ORDINANCE AS AMENDED APPROVED, WITH COMMISSIONERS HANSEN, KELLEY AND COLLIER VOTING AYE AND CHAIR MIGGINS VOTING NO. SECOND READING SCHEDULED FOR 9:30 AM, THURSDAY, JUNE 10, 1993.

UPON MOTION OF COMMISSIONER HANSEN, SECONDED BY COMMISSIONER KELLEY, CONSIDERATION OF THE FOLLOWING ITEM WAS UNANIMOUSLY APPROVED.

UC-1 PROCLAMATION in the Matter of Proclaiming the Accomplishments of the Late Dr. O.B. Williams, Founder and Pastor of Vancouver Avenue First Baptist Church

PROCLAMATION READ. COMMISSIONER KELLEY MOVED, COMMISSIONER COLLIER SECONDED, APPROVAL OF UC-1. CHAIR MIGGINS INTRODUCED MRS. WILLIA WILLIAMS, DEACON T.V. MASON AND MS. OTHARYN RAND. COMMENTS FROM MRS. WILLIAMS, CHAIR MIGGINS AND VICE-CHAIR HANSEN. PROCLAMATION 93-200 UNANIMOUSLY APPROVED.

PUBLIC COMMENT

R-10 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

There being no further business, the meeting was adjourned at 9:55 a.m.

OFFICE OF THE BOARD CLERK
for MULTNOMAH COUNTY, OREGON


Deborah L. Bogstad



MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK
SUITE 1510, PORTLAND BUILDING
1120 S.W. FIFTH AVENUE
PORTLAND, OREGON 97204

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR • 248-3308
DAN SALTZMAN • DISTRICT 1 • 248-5220
GARY HANSEN • DISTRICT 2 • 248-5219
TANYA COLLIER • DISTRICT 3 • 248-5217
SHARRON KELLEY • DISTRICT 4 • 248-5213
CLERK'S OFFICE • 248-3277 • 248-5222

AGENDA

MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS FOR THE WEEK OF

MAY 31, 1993 - JUNE 4, 1993

Monday, May 31, 1993 - MEMORIAL DAY HOLIDAY - OFFICES CLOSED . . .
Tuesday, June 1, 1993 - 9:30 AM - Agenda Review.Page 2
Tuesday, June 1, 1993 - 10:30 AM - Board Briefing.Page 2
Tuesday, June 1, 1993 - 1:30 PM - Board Briefings.Page 2
Wednesday, June 2, 1993 - 9:30 AM - Board BriefingPage 2
Thursday, June 3, 1993 - 9:30 AM - Regular MeetingPage 3

Thursday Meetings of the Multnomah County Board of Commissioners are taped and can be seen at the following times:

Thursday, 10:00 PM, Channel 11 for East and West side subscribers
Thursday, 10:00 PM, Channel 49 for Columbia Cable (Vancouver) subscribers
Friday, 6:00 PM, Channel 22 for Paragon Cable (Multnomah East) subscribers
Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222 OR MULTNOMAH COUNTY TDD PHONE 248-5040 FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.

Tuesday, June 1, 1993 - 9:30 AM

Multnomah County Courthouse, Room 602

AGENDA REVIEW

- B-1 Review of Agenda for Regular Meeting of June 3, 1993.**
-

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Multnomah County Courthouse, Room 602

BOARD BRIEFING

- B-2 Briefing on Cooperative Reference Activities with Washington County Cooperative Library System and Proposed Intergovernmental Agreement with Library Information Network of Clackamas County (LINCC). Presented by Ginnie Cooper and Jeanne Goodrich. 1 HOUR REQUESTED.**
-

Tuesday, June 1, 1993 - 1:30 PM

Multnomah County Courthouse, Room 602

BOARD BRIEFINGS

- B-3 Update on the Status of Policies and Programs Associated with the Columbia River Gorge National Scenic Area. Presented by Sharon Timko, Kris Olsen Rogers, Greg Satchell and Gorge Commission and Forest Service Representatives. 1:30 PM TIME CERTAIN, 30 MINUTES REQUESTED.**
- B-4 Board Discussion Concerning Agenda Content and Order. Presented by Delma Farrell, Carrie Parkerson and Deb Bogstad. 30 MINUTES REQUESTED.**
- B-5 Audit: Managing County Properties - Improve Policies and Practices. Presented by Multnomah County Auditor Gary Blackmer. 2:30 PM TIME CERTAIN, 30 MINUTES REQUESTED.**
-

Wednesday, June 2, 1993 - 9:30 AM

Multnomah County Courthouse, Room 602

BOARD BRIEFING

- B-6 Briefing by Emergency Medical Services Staff on EMS System Design, Current System Characteristics, Ambulance Service Area Plan Elements and Requirements and Process for ASA Plan Adoption. Discussion on Process and Timelines. Presented by Bill Collins. 1 to 1 1/2 HOURS REQUESTED.**
-

Thursday, June 3, 1993 - 9:30 AM

Multnomah County Courthouse, Room 602

REGULAR MEETING

CONSENT CALENDAR

NON-DEPARTMENTAL

- C-1 In the Matter of the Reappointment of Carla Floyd to the MERIT SYSTEM CIVIL SERVICE COUNCIL
- C-2 In the Matter of the Appointments of Rebecca J. Rodgers and Eleanor Matthews to the MULTNOMAH COUNCIL ON CHEMICAL DEPENDENCY
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- C-4 In the Matter of the Appointments of William Fritz, Peter Fry, Karin Hunt, Neisha A. Saxena, Dave Kunkel and Christopher H. Foster to the MULTNOMAH COUNTY PLANNING COMMISSION

DEPARTMENT OF HEALTH

- C-5 Ratification of Intergovernmental Agreement Contract #200254, Between Multnomah County and the Metropolitan Service District (Metro), Providing Bloodborne Pathogen Program Services to Certain Metro Employees, for the Period Upon Execution through May 1, 1994
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- C-14 ORDER in the Matter of Cancellation of Land Sale Contract 15529 Between Multnomah County, Oregon and Josephine Guiso David Cook, Conservator Upon Default of Payments and Performance of Covenants
- C-15 ORDER in the Matter of the Execution of Quitclaim Deed D930886 to Correct an Historical Error in Title Precipitated by Tax Foreclosure

REGULAR AGENDA

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SHERIFF'S OFFICE

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DISTRICT ATTORNEY

- R-2 Budget Modification DA #13 Requesting Authorization to Transfer \$2,500 from Repair and Maintenance to Capital

Improvements - Buildings, Within the Support Enforcement Division Budget, for Conference Room and Reception Area Remodel

COMMUNITY CORRECTIONS

- R-3 Second Reading and Possible Adoption of an ORDINANCE to Amend MCC 5.10.430 to Allow Collection of a Fee for Mandatory Child Custody Evaluations Provided by Department of Community Corrections Family Services Division for Multnomah County Circuit Court

DEPARTMENT OF HEALTH

- R-4 Request for Approval of a Notice of Intent to Apply for a Grant from the Metropolitan Service District (Metro) Providing Reimbursement of the Costs of the Purchase of Preventive Measures at Illegal Dump Sites

DEPARTMENT OF SOCIAL SERVICES

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LIBRARY SERVICES

- R-8 Ratification of an Intergovernmental Revenue Agreement, Contract #600203, between the Library Information Network of Clackamas County (LINCC) and Multnomah County Library to Provide Housing of the LINCC Reference Staff at the Central Library, for the Period July 1, 1993 through June 30, 1996 (Continued From May 27, 1993)

NON-DEPARTMENTAL

MANAGEMENT SUPPORT

- R-9 First Reading of a Proposed ORDINANCE Relating to the Pay Ranges and COLA Increases for Exempt Employees and Repealing Ordinance Nos. 733, 737 and 755

PUBLIC COMMENT

**R-10 Opportunity for Public Comment on Non-Agenda Matters.
Testimony Limited to Three Minutes Per Person.**

0265C/58-63/db



DAN SALTZMAN, Multnomah County Commissioner, District One

1120 S.W. Fifth Avenue, Suite 1500 • Portland, Oregon 97204 • (503) 248-5220 • FAX (503) 248-5440

6-1-93

To: Office of the Clerk
Board of County Commissioners

Dan Saltzman is feeling ill and will miss the 6-2-93 EMS/ASA briefing. He will participate via telephone hook-up.

CLERK OF
COUNTY COMMISSIONERS
1993 JUN - 1 PM 5:03
MULTNOMAH COUNTY
OREGON

Meeting Date: JUN 02 1993

Agenda No.: B-6
(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: EMS Ambulance Service Plan (ASA)

BCC Informal June 2, 1993 BCC Formal _____
(date) (date)

DEPARTMENT: Health DIVISION: Regulatory Health

CONTACT: Bill Collins TELEPHONE: 248-3220

PERSON(S) MAKING PRESENTATION Bill Collins

ACTION REQUESTED:

☒ INFORMATION ONLY ☐ POLICY DIRECTION ☐ APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 1 to 1 1/2 hours

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: _____

BRIEF SUMMARY (Include statement of rationale for action requested, as well as personnel and fiscal /budgetary impacts, if applicable):

Informal Briefing by EMS staff on EMS system design, current system characteristics, ASA plan elements, and requirements and process for ASA Plan Adoption. Discussion by the Board on process and timelines.

5/27/93 Agenda to EMS Training List

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL _____

Or

DEPARTMENT MANAGER Billi Degeard

(All accompanying documents must have required signatures)

BOARD OF
COUNTY COMMISSIONERS
1993 MAY 25 AM 11:38
MULTI-STATE COUNTY
OREGON



Clerk of the Board



Emergency Medical Services

Multnomah County

BOARD OF
COUNTY COMMISSIONERS
1993 MAY 24 PM 2:18
MULTNOMAH COUNTY
OREGON

MEMORANDUM

TO: Hank Miggins, Chair, Board of County Commissioners
Commissioner Tanya Collier
Commissioner Gary Hansen
Commissioner Sharron Kelley
Commissioner Dan Saltzman

FROM: Bill Collins, EMS Director

VIA: Gary L. Oxman, MD, MPH, Health Officer
Billi Odegaard, Director, Health Department

DATE: May 24, 1993

RE: Schedule for Ambulance Service Plan Action by The Board

NOTE: This memo supersedes the previous proposed schedule sent on April 8, 1993

=====

The following is a proposed schedule for the consideration of Ambulance Service Area (ASA) plans and adoption of a Plan by the Board of County Commissioners.

Through the process, the Board will hear and consider all proposed plans for providing emergency ambulance service within the County. After initial work sessions and public testimony, the Board will direct EMS staff to prepare a final draft plan. This draft plan will be further considered and may be modified by the Board in a final work session and two ordinance adoption hearings.

The ordinance resulting from this process will 1) adopt the ASA Plan approved by the Board; and 2) direct EMS Staff and County Counsel to prepare a detailed EMS Ordinance revision implementing the plan after the plan is approved by the Oregon Health Division.

Health Department

426 S.W. Stark Street—9th Floor • Portland, Oregon 97204 • 248-3220 • Fax 248-5453

AN EQUAL OPPORTUNITY EMPLOYER

SCHEDULE:

Wednesday June 2, 1993 9:30 AM

Informal Briefing by EMS staff on EMS system design, current system characteristics, ASA plan elements, and requirements and process for ASA Plan Adoption. Discussion by the Board on process and timelines.

Wednesday June 23, 1993 1:30 PM

Presentation of proposed ambulance service area plans. This will include recommendations of EMS staff, EMS Medical Advisory Board, EMS Provider Board, Portland Area Paramedic Alliance, and any other parties wishing to present a plan for consideration. Questions by Commissioners. No other public testimony.

Tuesday June 29, 1993 1:30 PM

Board Work Session to consider plan elements. Invited testimony.

Wednesday June 30, 1993 9:30 AM

Board Work Session to consider plan elements. Invited testimony.

Thursday July 1, 1993 1:30 PM

Board Hearing with public testimony on submitted plans and plan elements.

Tuesday July 6, 1993 2:00 PM

Board Work Session to consider plan elements and consider and modify draft plan. Invited testimony.

Thursday July 8, 1993 Regular Meeting 9:30 AM

First reading of the ordinance adopting the plan. Public testimony.

Thursday July 15, 1993 Regular Meeting 9:30 AM

Second reading of the ordinance adopting the plan. Public testimony.



MCMS

THE MULTNOMAH COUNTY MEDICAL SOCIETY

BOARD OF
COUNTY COMMISSIONERS

1993 MAY 21 AM 10:20

MULTNOMAH COUNTY
OREGON

May 17, 1993

Multnomah County Board of Commissioners
Gary Oxman, M.D., Multnomah County Health Officer
Multnomah County Medical Advisory Board

The Multnomah County Medical Society has an active professional interest in and a history of involvement with the development of an effective and efficient emergency medical services system for Multnomah County. In 1985, we prepared a "white paper" on relevant issues, a summary of which is enclosed for your review. In 1991, an MCMS committee chaired by Dr. John Moorhead reviewed and substantially affirmed the principles developed in 1985.

Recently, Dr. Oxman and the County's EMS Medical Advisory Board asked the Society to provide limited comments on two proposals presently under discussion: one prepared by the county staff and another reviewed and endorsed by the Medical Advisory Board. The request received was to evaluate the two proposals against the principles previously established by the Society. To that end, the Society's president appointed a task force consisting of himself and three experienced EMS physicians having no current economic or political interest in the outcome of the debate. Drs. Oxman and Chipman were invited to the task force to present and discuss the respective proposals, which were:

Draft Multnomah County Emergency Medical Services
Ambulance Service Planning Report and Ambulance
Service Area Plan - 1993

Portland Area Paramedic Alliance: Proposed Ambulance
Service Plan.

The task force concluded that both proposals further the Society's primary goal of a single, accountable medical authority and are substantially consistent with the principles previously adopted by the Society.

The county plans contains two options. The task force noted that option 1 does not incorporate the notion of a single provider for advanced life support, but instead calls for a coordinated system of service delivery. Option 2 is consistent with the notion of a single provider. The proposed "tiered system" of service delivery would appear to eliminate some redundancy in delivery and dispatching would be accomplished in a unified manner. The county proposal does not speak explicitly to the concept of public education; we trust that the concept is implicit in the approach.

The PAPA proposal's approach regarding the physician medical director suggests a different organizational structure than contemplated by the Society's committees, but the PAPA approach appears

MCMS BENEFITS

Services:

Doctors Buying Service
Medical Office Management
Employee Leasing
Electronic Claims Billing
Coding Mini-Audit
Medical Personnel Placement
Physicians Answering Service
Radio Paging
Centralized Credentials Verification
Physician Referral
Patient Grievance
Collections
Workshops & Programs
Discount Auto Purchase & Lease
Rental Car Discount
MBNA Mastercard
Travel & Playland Discounts

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The Scribe
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Brad Davis, CAE
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Robert Delf, CAE
Associate Executive Director

4540 SW Kelly Avenue
Portland, OR 97201
503/222-9977
FAX 503/222-3164

to accomplish the same basic objective. Again, there is no express provision for public education. The task force would hope that disaster planning provisions might be revised to achieve consistency with the concept of a single advanced life support system.

The task force recognized that the delivery of emergency medical services in Multnomah county is a politically charged issue and that many things have changed since the Society's committees completed their work. Members of the Society have different points of view and some have economic interests in the outcome. Entities other than the Medical Society are charged with the responsibility for resolving those competing economic and political considerations. Our interest, consistently stated since the 1985 white paper, is that whatever system evolves from the ongoing discussion be a system that is medically accountable and responsible.

We hope these comments are helpful for your purposes.

Sincerely,

Robert Manley, M.D.
President

Enclosure



MCMS

THE MULTNOMAH COUNTY MEDICAL SOCIETY

MCMS BENEFITS

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Centralized Credentials Verification
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Executive Director
Robert Delf, CAE
Associate Executive Director

May 17, 1993

John Moorhead, M.D.
Department of Emergency Medicine
Oregon Health Sciences University
3181 S.W. Sam Jackson Park Road
Portland, Oregon 97201-3098

Jeffrey M. Kilmer
Allen, Kilmer, Chenoweth, Voorhees & Laurick
1600 Security Pacific Plaza
1001 S.W. Fifth Avenue
Portland, Oregon 97204

Dear Dr. Moorhead and Mr. Kilmer:

I acknowledge and thank you for your letters of April 29 and May 4, 1993. Your letters express concern over the process used by my predecessor, Dr. Lorts, in appointing a task force to review two current proposals for emergency medical service in Multnomah County.

As you know, MCMS has maintained for many years an active interest in the provision of emergency medical services. Our objective, consistently stated (most recently in the 1991 work of Dr. Moorhead's MCMS EMS committee) has been to assure accountable medical authority in whatever plan is adopted and in place. Regardless of what may have been perceived by those having economic interests in one or another system, the Medical Society is indifferent as to the economic organization of the delivery system. We recognize that among our members are individuals having different points of view and sometimes economic interests in the outcome of the debate.

In early April of this year, Dr. Lorts was asked by the County Health Officer, Dr. Oxman, if the Society would provide limited comments on two proposals presently under discussion: one being a proposal prepared by the County staff and one being a proposal reviewed and endorsed by the Medical Advisory Board. To that end, Dr. Lorts appointed a single purpose task force, consisting of three Society members respected in the EMS community but having no active interest in the status quo or either of the proposals, plus himself, Dr. Oxman, and Dr. Chipman as a representative of the Medical Advisory Board. The request made by Dr. Oxman, and the sole assignment to this task force, was to evaluate the current proposals according to the policies embraced in the Society's 1985 white paper.

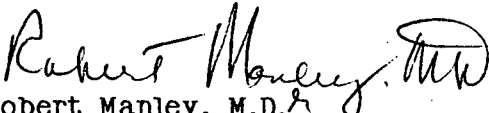
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Portland, OR 97201
503/222-9977
FAX 503/222-3164

Dr. Moorhead & Mr. Kilmer
Page 2

The task force has completed its review. Its findings were adopted by the Society's executive committee at a meeting on May 12, 1993. Those findings are enclosed. You will observe that the task force has found that both proposals submitted to it were generally consistent with the principles previously published by the Society. The task force also recognizes that many things have changed since the 1985 white paper was completed. The executive committee has determined that the Society does not wish to invest its limited resources in a full scale review of emergency services; that inquiry is taking place in another forum.

We are confident that Dr. Lorts acted appropriately and without bias in the appointment of the task force. We are equally confident that the task force has discharged its limited assignment with professionalism and without favor to any interest in this highly political debate.

Sincerely,


Robert Manley, M.D.
President

cc: Gary Oxman, M.D.
Bill Collins
All members of the Medical Advisory Board
William Long, M.D., Emanuel Hospital
All members of the Provider Board
All members of the Portland City Council
All members of the County Commission
Tom Steinman
Randy Leonard, Portland Fire Fighters Association
Pete Robedeau
Don Adler
Mark Drake
Chris Thomas
Hank Miggins

Enclosure

MULTNOMAH COUNTY MEDICAL SOCIETY
EMERGENCY MEDICAL SERVICES
SUMMARY OF POSITIONS

Based on the White Paper, Fall 1986, as amended in September, 1991

POSITION 1:

MULTNOMAH COUNTY MEDICAL SOCIETY REITERATES ITS STATEMENT OF SEPTEMBER, 1985 WHICH SUPPORTS "...THE DEVELOPMENT OF A SINGLE SYSTEM FOR INITIAL RESPONSE BASIC LIFE SUPPORT AND A SINGLE SYSTEM FOR ADVANCED LIFE SUPPORT ACCOUNTABLE TO A SINGLE MEDICAL AUTHORITY."

POSITION 2:

PRE-HOSPITAL ADVANCED LIFE SUPPORT (ALS) SHOULD BE DELIVERED BY A SINGLE PROVIDER. THE PHYSICIAN MEDICAL DIRECTOR WHO PROVIDES OFF-LINE MEDICAL CONTROL SHOULD BE THE PHYSICIAN SUPERVISOR FOR THE SINGLE ADVANCED LIFE SUPPORT SERVICE, SHOULD BE GOVERNED BY EXISTING OREGON STATE BOARD OF MEDICAL EXAMINERS ADMINISTRATIVE RULES, AND SHOULD BE RESPONSIBLE TO THE MULTNOMAH COUNTY HEALTH OFFICER.

POSITION 3:

THE MEDICAL RESOURCE HOSPITAL SHOULD CONTINUE TO PROVIDE ON-LINE MEDICAL CONTROL BASED UPON FORMAL PRE-HOSPITAL ADVANCED LIFE SUPPORT PROTOCOLS. ALL ON-LINE SYSTEMS ARE SUPERVISED BY OFF-LINE MEDICAL CONTROL.

POSITION 4:

REDUNDANT AND UNNECESSARY BASIC LIFE SUPPORT AND ADVANCED LIFE SUPPORT AMBULANCE SERVICES IN THE COMMUNITY SHOULD BE ELIMINATED. THE GOAL SHOULD BE TO ACHIEVE THE BEST QUALITY AND THE QUICKEST RESPONSE TIME WITH THE LEAST NUMBER OF AMBULANCES AND PARAMEDICS.

POSITION 5:

ALL BASIC LIFE SUPPORT SERVICES SHOULD REMAIN UNDER THE DIRECTION OF A PHYSICIAN MEDICAL DIRECTOR.

POSITION 6:

ONGOING MEDICAL EDUCATION FOR PARAMEDICS SHOULD BE EXPANDED. ALL ADVANCE LIFE SUPPORT EMERGENCY MEDICAL TECHNICIANS SHOULD ROTATE THROUGH THE BASE STATION AND HOSPITAL EMERGENCY DEPARTMENTS ON A REGULAR BASIS.

THE MULTNOMAH COUNTY EMERGENCY MEDICAL SERVICES SYSTEM SHOULD ADOPT AND IMPLEMENT A LONG-RANGE PLAN FOR MEDICAL EVALUATION, INCLUDING:

- A. DEVELOP AND IMPLEMENT A LONG-RANGE PLAN FOR QUALITY ASSURANCE THAT DEFINES THE ROLE OF THE EMERGENCY MEDICAL SERVICES AGENCY IN SYSTEM EVALUATION AND THE ROLE OF THE BASE STATION AND RECEIVING HOSPITALS IN CLINICAL EVALUATION:

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- B. IDENTIFY A SINGLE PHYSICIAN WHO IS RESPONSIBLE FOR MEDICAL EVALUATION OF THE SYSTEM AND WHO HOLDS THE AUTHORITY TO IMPLEMENT RECOMMENDATIONS RESULTING FROM SUCH EVALUATION:
 - C. CONTINUE UNIFORM RECORDKEEPING, INCLUDING COMPLEMENTARY DISPATCH, FIELD AND BASE STATION RECORDS FOR BASIC AND ADVANCED LIFE SUPPORT SERVICES, AND COLLECT DATA IN A CENTRAL LOCATION, AND:
 - D. INSTITUTE A COMPREHENSIVE MEDICAL EVALUATION PROGRAM, INCLUDING ONGOING MONITORS SUCH AS REGISTRIES AND HIGH-YIELD SCREENS, AND PERIODIC INVESTIGATIONS SUCH AS TRACERS AND SPECIAL CLINIC STUDIES.

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POSITION 7:

THE MULTNOMAH COUNTY EMERGENCY MEDICAL SERVICES SYSTEM SHOULD ADOPT AND IMPLEMENT A PLAN OF PUBLIC UNDERSTANDING, EDUCATION AND PARTICIPATION TO ENHANCE THE PROVISION OF EMERGENCY MEDICAL SERVICES IN THIS COMMUNITY.

POSITION 8:

MULTNOMAH COUNTY MEDICAL SOCIETY SUPPORTS THE INTEGRATION OF COMMUNITY-WIDE DISASTER PLANNING INTO MULTNOMAH COUNTY'S EMERGENCY MEDICAL SERVICES PROGRAM. THE FOLLOWING ELEMENTS ARE DEEMED ESSENTIAL:

- 1. A COMPREHENSIVE MASS CASUALTY INCIDENT RESPONSE PLAN INCORPORATING ALL AVAILABLE AGENCIES (ADMINISTRATIVE, CARE RESPONDERS, CARE PROVIDERS).
- 2. AN ESTABLISHED OFFICE OF EMERGENCY MANAGEMENT AT BOTH THE CITY AND COUNTY LEVELS WHICH INTERACT AND COMPLEMENT EACH OTHER.
- 3. A MULTNOMAH COUNTY EMERGENCY MEDICAL SERVICES MASS CASUALTY INCIDENT PROTOCOL PROVIDING SCENE DIRECTION AND ASSURING EFFICIENT COMMUNICATIONS BETWEEN THE SCENE AND MEDICAL PERSONNEL.
- 4. A REGIONAL DISASTER HOSPITAL WITH DEDICATED COMMUNICATION EQUIPMENT AND TRAINED PERSONNEL, AVAILABLE 24 HOURS A DAY TO COORDINATE ALL LOCAL MEDICAL FACILITIES AND TRIAGE PATIENTS FROM THE SCENE TO THE MOST APPROPRIATE AVAILABLE HOSPITALS. THIS FUNCTION SHOULD BE UNDER THE DIRECTION OF THE LOCAL HOSPITALS COUNCIL, AND INTEGRATED INTO EXISTING COMMUNICATION RESOURCES (e.g. CHORAL).
- 5. PARTICIPATION IN THE NATIONAL DISASTER MEDICAL SYSTEM TO PROVIDE MEDICAL ASSISTANCE (HOSPITAL BEDS) TO CITIZENS ELSEWHERE WHO ARE INVOLVED IN CATASTROPHIC DISASTER.

111 6. ASSURANCE OF READINESS AND ABILITIES TO RESPOND TO LOCAL DISASTER BY
112 PARTICIPATION OF ALL AGENCIES IN COUNTY-WIDE DISASTER DRILLS AT LEAST
113 YEARLY. MANDATORY CRITIQUES SHOULD BE INCLUDED IN EACH EXERCISE TO
114 ASSURE APPROPRIATENESS OF FUNCTION.
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116 7. A COMPREHENSIVE EVACUATION PLAN INCORPORATING ALL AVAILABLE RESOURCES
117 FOR TRANSPORT OF PATIENTS AND CITIZENS OUT OF DESIGNATED DISASTER
118 AREA.
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120 POSITION 9:
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122 THE CURRENT COMMUNICATIONS SYSTEM SHOULD CONTINUE TO ALLOW ALL PRE-
123 HOSPITAL CARE PROVIDERS ANYWHERE IN THE TRI-COUNTY AREA TO COMMUNICATE
124 WITH MEDICAL RESOURCE HOSPITAL FOR ON-LINE MEDICAL DIRECTION FROM A SET
125 OF UNIVERSALLY ACCEPTED PROTOCOLS.
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127 POSITION 10:
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129 MULTNOMAH COUNTY MEDICAL SOCIETY RECOMMENDS THE FURTHER IMPLEMENTATION
130 OF EMERGENCY MEDICAL SERVICES ON A MULTI-COUNTY BASIS FOR COMMUNICATION,
131 MEDICAL CONTROL, DISASTER COORDINATION, AND QUALITY ASSURANCE.
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TANYA COLLIER
Multnomah County Commissioner
District 3



1120 SW Fifth St., Suite 1500
Portland, OR 97204
(503) 248-5217

MEMORANDUM

TO: Chair Gladys McCoy
Commissioner Sharron Kelley
Commissioner Gary Hansen
Commissioner Dan Saltzman

FROM: Commissioner Tanya Collier *TC*

DATE: APRIL 8, 1993

SUBJECT: Emergency Medical Services and Ambulance Service Area Plan

BOARD OF
COUNTY COMMISSIONERS
1993 APR - 8 PM 3:19
MULTNOMAH COUNTY
OREGON

I would like to bring you up to date on Emergency Medical Services (EMS) and progress towards obtaining an Ambulance Services Area (ASA) plan. As you are aware, this issue has been around for a very long time; I am working very diligently to bring it to a satisfactory conclusion.

Please see the attached memo that was sent to all interested parties regarding the process that has been established prior to this issue coming before the County Commission. As you can see, the Medical Advisory Board will be holding hearings on interested parties proposed ASA plans and will forward their recommendations and comments to the Board of County Commissioners.

Because of the potential volatile nature of this issue it is extremely important that the process and timelines be clear for all interested parties as far in advance as possible. Therefore, I propose the following schedule:

Wednesday, June 2, 1993	9:30 - 11:30a.m.	Briefing and recommendations from MAB and County Staff
Wednesday, June 9, 1993	9:30 - 11:30a.m.	Public Hearing
Wednesday, June 16, 1993	1:30 - 3:30 p.m.	Public Hearing (As Needed)
Wednesday, June 23, 1993	9:30 - 11:30 a.m.	Public Hearing (As Needed)
Thursday, July 1, 1993	9:30 - 11:30 a.m.	First Reading and Public Hearing
Thursday, July 8, 1993	9:30 - 11:30 a.m.	Second and Final Reading -Public Hearing

To prevent the issue of a quorum from becoming a problem, I would appreciate it if you would check your schedule and let me know by April 13, 1993 if you have any conflicts or problems with this schedule.

Thanks

TANYA COLLIER
Multnomah County Commissioner
District 3



1120 SW Fifth St., Suite 1500
Portland, OR 97204
(503) 248-5217

MEMORANDUM

TO: Ambulance Service Plan interested parties

FROM: Commissioner Tanya Collier *TC*

DATE: March 30, 1993

SUBJECT: Participation and Process

I am the liaison Commissioner for Emergency Medical Services and I am very interested in the development and implementation of a Multnomah County Ambulance Service Plan. To date, my major concern and involvement has been about the process: to keep it open, accessible, uniform and, above all, fair.

I have received a variety of telephone calls and contacts which have led me to write this letter, reassuring all interested parties that I have endorsed no specific plan, nor am I predisposed toward any particular outcome. I would like to begin the decision making process with all plans, ideas and comments being heard by the Medical Advisory Board (MAB).

The process that has been agreed to directs all ASA plans to go through the MAB process, which is as follows:

- All ASA plans are due April 2, 1993
- The MAB will hold a public hearing on April 9, 1993 and will encourage all interested parties to testify.
- The MAB may hold additional public hearings if all interested parties have not had an opportunity to be heard.
- On May 14, 1993 the MAB will make final recommendations to Board of County Commissioners.
- When the County Commission receives final recommendations from the MAB, the Commission will hold public hearings.

I am hopeful that all interested and concerned parties/providers/clients will come forward and participate in the creation of an Ambulance Service Plan for Multnomah County. This process is open. My only commitment is that Multnomah County residents will be well served, with high quality emergency medical care and at a reasonable cost.

I look forward to working with all of you.

EMERGENCY MEDICAL SERVICES GLOSSARY

NOTE: All definitions are as they apply to the Multnomah County EMS System

9-1-1

The communications system that links telephone callers requesting emergency services with the appropriate police, fire, or medical response.

EMERGENCY MEDICAL SERVICES (EMS)

The urgent response, pre-hospital medical care, and ambulance transportation provided to persons calling 9-1-1 for medical assistance in the event of a medical emergency.

NON-EMERGENCY MEDICAL SERVICES

Ambulance transportation and associated medical care services provided on a scheduled or non-emergent basis - e.g., inter-hospital transfers, nursing home to hospital transfers, etc.

EMERGENCY MEDICAL TECHNICIAN (EMT)

A person who has received formal training in pre-hospital care and who meets the certification standards set by the State of Oregon for the provision of pre-hospital care. Oregon recognizes four basic levels of EMTs: EMT-1, EMT-2, EMT-3, and EMT-4. All EMTs work under the authority and direction of a supervising physician.

PARAMEDIC

An EMT certified as having the highest level of training, EMT-4.

EMERGENCY MEDICAL DISPATCHER

A person trained and certified as meeting State of Oregon standards for medical dispatch. All BOEC 9-1-1 dispatchers are required to have this training.

AMBULANCE

An specially designed vehicle equipped, staffed, and licensed to provide 9-1-1 medical services and other medical transport. Wheelchair transport vehicles and the CHIERS unit are not considered ambulances.

BASIC LIFE SUPPORT (BLS)

The pre-hospital medical care provided by basic EMTs to maintain the patient's condition until more definitive treatment is available in the pre-hospital or hospital setting.

ADVANCED LIFE SUPPORT (ALS)

The pre-hospital medical care provided by paramedics to stabilize and improve the patient's condition before and during transport to a hospital. Examples of ALS procedures include heart monitoring, giving intravenous fluids, and administering medications.

EMS GLOSSARY, Page 2

TRIAGE

The determination of the nature and severity of a medical problem presented by a 9-1-1 caller, and the assignment of an EMS response appropriate to the problem.

FIRST RESPONSE

A rapid (usually within four minutes) initial response to 9-1-1 medical calls provided by fire departments. The care provided may be at the BLS or ALS level. The purpose is to provide preliminary evaluation and stabilizing treatment prior to arrival of the transporting ambulance.

RECEIVING HOSPITAL

A hospital that has an emergency department equipped to receive emergency ambulance patients.

TRAUMA HOSPITAL

A receiving hospital designated by the State of Oregon as a preferred site to receive and care for victims of major trauma.

MEDICAL RESOURCE HOSPITAL (MRH)

The hospital under contract with the County EMS Program to provide "on-line medical control" by radio or telephone to paramedics. This involves physician advice, consultation and direction on the management of a patient currently under the care of the paramedic. The current contractor is Oregon Health Sciences University (OHSU).

REGIONAL HOSPITAL

The hospital that serves as the coordinating center for medical response to mass casualty incidents. Providence Medical Center currently provides this function.

COMPUTERIZED HOSPITAL ON-LINE RESOURCE ALLOCATION LINK (CHORAL)

A computer link between receiving hospitals and the BOEC dispatch center that provides ambulance crews with information about the ability of hospitals to receive patients.

CENTRAL CITY CONCERN/HOOPER INEBRIATE EMERGENCY RESPONSE SYSTEM (CHIERS)

A response system operated by Central City Concern/ Hooper Detox to provide evaluation of individuals presumed to be intoxicated, and transportation to an appropriate facility.

EMS GLOSSARY, Page 3

SYSTEM STATUS PLANNING

A method used by ambulance providers to determine the number and location of ambulances needed to provide 9-1-1 emergency medical services.

UNIT HOUR

A basic unit to measure ambulance resources. An ALS unit hour is an ALS-equipped ambulance, staffed with two paramedics, scheduled to be available for one hour.

BUREAU OF EMERGENCY COMMUNICATIONS (BOEC)

The center operated by the City of Portland for:

- 1) receiving 9-1-1 police, fire, and medical calls (Public Safety Answering Point - PSAP); and
- 2) dispatching police and ambulance responses to these calls. Note: Fire dispatch is currently in a separate location, but plans to move to BOEC within 6 to 8 months.

COMPUTER AIDED DISPATCH (CAD)

A computer system designed to provide information to dispatchers to assist them in making the appropriate dispatch decisions.

MOBILE DATA TERMINAL (MDT)

A CAD terminal placed in an ambulance to provide dispatch data, and minimize voice radio communications.

MEDNET

A 460 MHz UHF radio system used for ambulance dispatch and medical communications.

HEAR RADIO

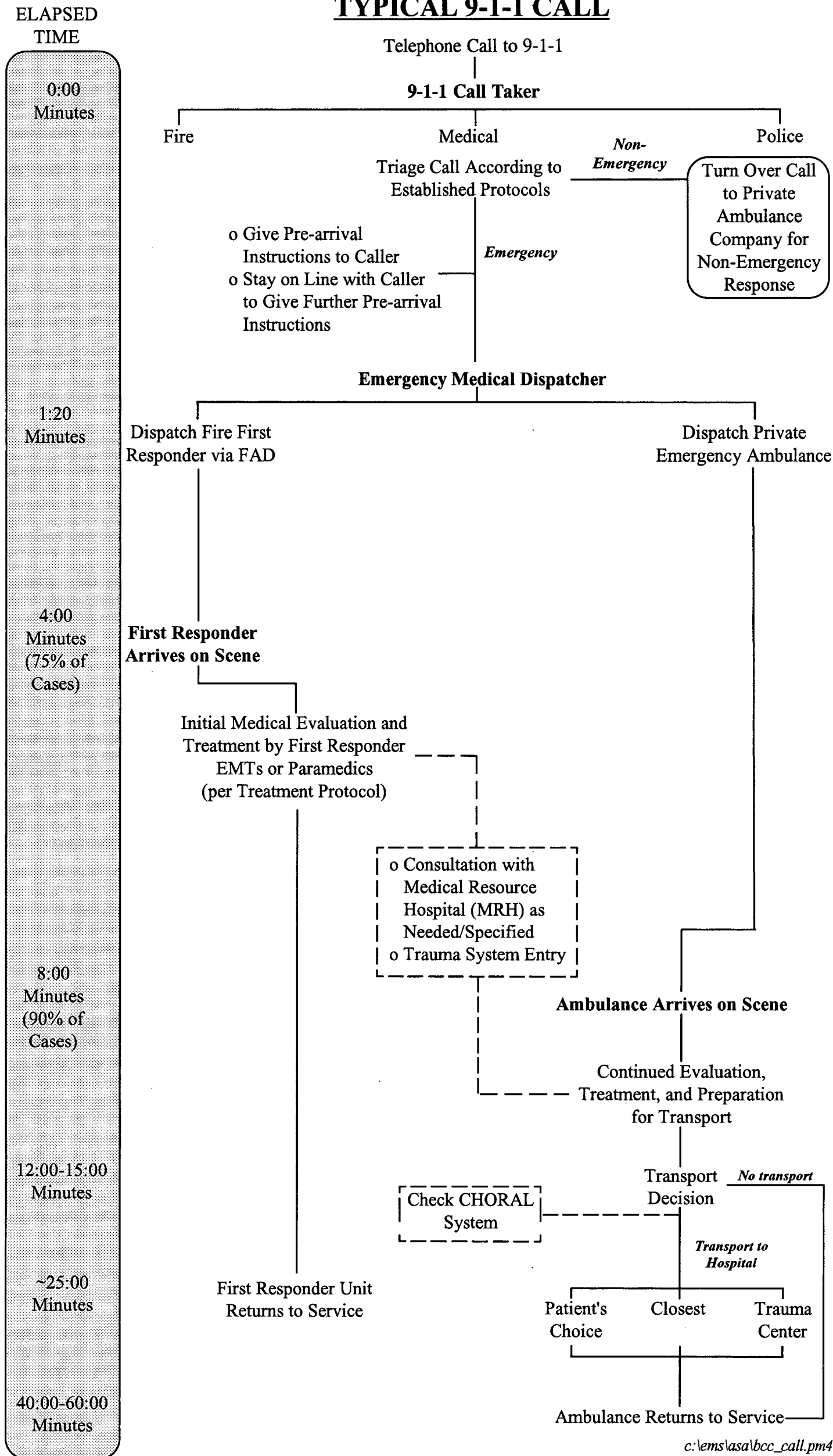
A 155 MHz VHF radio system used for ambulance to hospital communications.

800MHz SYSTEM

The radio system that will be replacing the MedNet and the HEAR radio systems.

	EMERGENCY (9-1-1)	NON-EMERGENCY
Advanced Life Support (ALS)	Emergency Ambulance Transport of 9-1-1 Patient from Scene to Hospital Fire Department First Response	Specialized inter-facility transfers - e.g., Mobile Neonatal Intensive Care
Basic Life Support (BLS)	Fire Department First Response	Routine Interfacility Transfers Other Non-Emergency Ambulance Transports

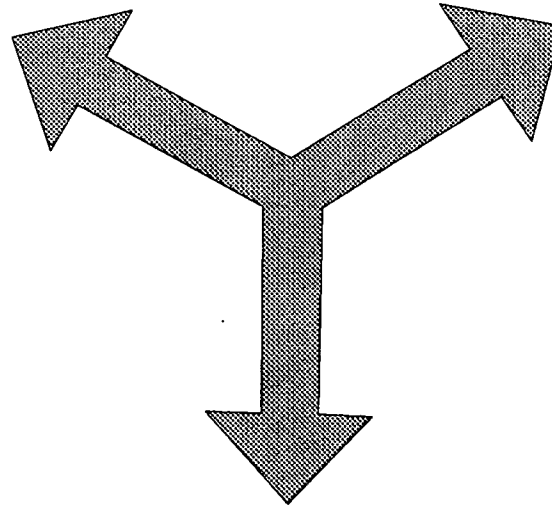
TYPICAL 9-1-1 CALL



The EMS Triangle

Speed of
Response

Quality of
Care



Resource Requirements
(Cost)

1. CERTIFICATION BY GOVERNING BODY OF COUNTY AMBULANCE SERVICE PLAN
2. OVERVIEW OF COUNTY (Demographic and Geographic description).
3. DEFINITIONS
4. BOUNDARIES
 - (1) ASA Map(s) With Response Time Zones
 - (2) ASA Narrative Description
 - (3) Map(s) Depicting "9-1-1", Fire Districts and Incorporated Cities
 - (4) Alternatives Considered to Reduce Response Times
5. SYSTEM ELEMENTS
 - (1) Response Times
 - (2) Level of Care
 - (3) Personnel
 - (4) Medical Supervision
 - (5) Patient Care Equipment
 - (6) Vehicles
 - (7) Training
 - (8) Quality Assurance
 - (a) Structure
 - (b) Process
 - (c) Problem Resolution
 - (d) Sanctions for Non Compliant Personnel or Providers
6. COORDINATION
 - (1) The Entity That Will Administer and Revise The ASA Plan
 - (2) Complaint Review Process
 - (3) Mutual Aid Agreements
 - (4) Disaster Response
 - (a) County Resources other than Ambulances
 - (b) Out of County(ies) Resources
 - (c) Mass-Casualty Incident Plan(s)
 - (5) Personnel and Equipment Resources
 - (a) Hazardous Materials
 - (b) Search and Rescue
 - (c) Specialized Rescue
 - (d) Extrication
 - (6) Emergency Communication and System Access
 - (a) Telephone
 - (b) Dispatch Procedures
 - (c) Radio System
 - (d) Emergency Medical Services Dispatcher Training
7. PROVIDER SELECTION
 - (1) Initial Assignment
 - (2) Reassignment
 - (3) Application for an ASA
 - (4) Notification of Vacating an ASA
 - (5) Maintenance of Level of Service
8. COUNTY ORDINANCES AND RULES

823.170 State Emergency Medical Service Committee; members qualifications, terms, duties and compensation. (1) The division shall appoint a State Emergency Medical Service Committee composed of 18 members as follows:

(a) Seven physicians licensed under ORS chapter 677 whose practice consists of routinely treating emergencies such as cardiovascular illness or trauma, appointed from a list submitted by the Board of Medical Examiners.

(b) Four EMTs at least one of whom is an EMT 1 at the time of appointment.

(c) One volunteer ambulance operator, one person representing governmental agencies that provide ambulance services and one person representing a private ambulance company.

(d) One hospital administrator.

(e) One nurse who has served at least two years in the capacity of an emergency department nurse.

(f) One representative of an emergency dispatch center.

(g) One community college representative.

(2) No more than four members shall be residents of the same congressional district at the time of appointment.

(3) Appointments shall be made for a term of four years in a manner to preserve insofar as possible the representation of the organization described in subsection (1) of this section. Vacancies shall be filled for any unexpired term as soon as the division can make such appointments. The committee shall choose its own chairperson and shall meet at the call of the chairperson or the division administrator.

(4) The State Emergency Medical Service Committee shall advise the division concerning the adoption, amendment and repeal of rules authorized by this chapter.

(5) The chairperson of the committee shall appoint a subcommittee on EMT certification and discipline, consisting of five physicians and four EMTs. The subcommittee shall advise the division and the board on the adoption, amendment, repeal and application of rules concerning ORS 823.130 to 823.160 and 823.205. The decisions of this subcommittee shall not be subject to the review of the full State Emergency Medical Service Committee.

(6) Members are entitled to compensation as provided in ORS 292.495. [Formerly 485.570; 989 c.782 §16]

823.180 County plan for ambulance and emergency medical services. (1) Each

county shall develop a plan for the county or two or more contiguous counties may develop a plan relating to the need for and coordination of ambulance services and establish one or more ambulance service areas consistent with the plan for the efficient and effective provision of ambulance services.

(2) Each person, city or rural fire protection district within the county that provides or desires to provide ambulance services shall notify the county in writing if the person, city or district wants to be consulted prior to the adoption or amendment of a county plan for ambulance services.

(3) Prior to adopting or amending a plan under subsection (1) of this section, a county shall notify each person, city or district that notified the county under subsection (2) of this section of its desire to be consulted. The county governing body shall consult with and seek advice from such persons, cities and districts with regard to the plan and to the boundaries of any ambulance service areas established under the plan. After such consultation, the county shall adopt or amend a plan in the same manner as the county enacts nonemergency ordinances.

(4) Any plan developed and any service area established pursuant to subsection (1) of this section shall be submitted to the Health Division.

(5) The division, in consultation with the appropriate bodies specified in subsection (1) of this section, shall adopt rules pursuant to ORS 183.310 to 183.550 that specify those subjects to be addressed and considered in any plan for ambulance services and areas under subsection (1) of this section and those subjects to be addressed and considered in the adoption of any such plan. The rules shall be uniform, as far as practicable, but take into consideration unique circumstances of local districts.

(6) The Health Division shall review a plan submitted under subsection (4) of this section for compliance with the rules of the division adopted under subsection (5) of this section. Not later than 60 days after receiving the plan, the division shall approve the plan if it complies with the rules or disapprove the plan. The division shall give written notice of such action to the county and, when a plan is not approved, the notice shall indicate specifically how the plan does not comply with the rules of the division. The county shall modify the plan to comply with the rules and shall submit the modified plan to the division for review under this subsection.

(7) The rules adopted under subsection (5) of this section shall be enforceable by the

division in a proceeding in circuit court for equitable relief.

(8) This section does not require a county to establish more than one ambulance service area within the county. [Formerly 485.573; 1989 c.722 §3]

823.190 Rulemaking authority generally. (1) In accordance with ORS 183.310 to 183.550, the division may adopt and may when necessary amend or repeal such rules as are necessary for carrying out this chapter.

(2) The division is authorized and directed to establish appropriate rules in accordance with the provisions of ORS 183.310 to 183.550 concerning the administration of this chapter. Such rules may deal with, but are not limited to, such matters as criteria for requirements, types and numbers of emergency vehicles including supplies and equipment carried, requirements for the operation and coordination of ambulances and other emergency care systems, criteria for the use of two-way communications, procedures for summoning and dispatching aid and other necessary and proper matters. [Formerly 485.575; 1989 c.782 §18]

823.200 Rulemaking authority with respect to minimum requirements for ambulances. (1) The Health Division, in consultation with the State Emergency Medical Service Committee, shall adopt rules specifying minimum staffing and medical and communications equipment requirements for all types of ambulances. The rules shall define the requirements for advanced life support and basic life support units of emergency vehicles, including equipment. The rules shall require that a person state-certified at or above an emergency medical technician 1 training level must ride in the patient compartment when a patient is being transported by a basic life support unit in emergency circumstances. The rules shall also require that a minimum of two persons, one state-certified at or above an emergency medical technician 3 training level, must ride in the patient compartment, and one state-certified at or above an emergency medical technician 1 training level, must staff an advanced life support unit when a patient is being transported in emergency circumstances.

(2) The Health Division may waive any of the requirements imposed by this section in medically disadvantaged areas, as determined by the Director of Human Resources, or upon a showing that a severe hardship would result from enforcing a particular requirement.

(3) The Health Division shall exempt from rules adopted under this section

nonprofit air ambulances providing ambulance services. [Formerly 485.577; 1987 c.660 §26; 1989 c.782 §19]

823.204 Definitions for ORS 823.204 and 823.205. As used in this section and ORS 803.205, unless the context requires otherwise:

(1) "Board" means the Board of Medical Examiners for the State of Oregon.

(2) "Emergency medical technician 1, 2, 3 and 4" have the meaning in ORS 823.020.

(3) "Scope of practice" means the maximum level of emergency care that an emergency medical technician may provide.

(4) "Standing orders" means the written protocols which an emergency medical technician follows to treat patients when direct contact with a physician is not maintained.

(5) "Supervising physician" means a medical or osteopathic physician licensed under ORS chapter 677, actively registered and in good standing with the board, who provides direction of emergency care provided by emergency medical technicians. [1989 c.782 §27]

823.205 Rulemaking authority with respect to scope of practice of EMTs and first responders; qualifications of supervising physician. (1) The Board of Medical Examiners for the State of Oregon shall adopt by rule a scope of practice for emergency medical technicians 1, 2, 3 and 4 and for first responders.

(2) The board shall adopt by rule standards for the qualifications and responsibilities of supervising physicians.

(3) The standing orders for emergency medical technicians and first responders may not exceed the scope of practice defined by the board.

(4) No emergency medical technician 1, 2, 3 or 4 shall provide patient care or treatment without written authorization and standing orders from a supervising physician who has been approved by the board.

(5) The policies and procedures for applying and enforcing this section may be delegated in whole or in part to the Health Division of the Department of Human Resources. [1989 c.782 §28; 1991 c.909 §5]

823.210 False statements and misrepresentations regarding license or certification prohibited. (1) It is unlawful for any person or governmental unit to:

(a) Intentionally make any false statement on an application for an ambulance license or for certification as an emergency medical technician or first responder or on any other documents required by the division; or

(b) Make any misrepresentation in seeking to obtain or retain a certification or license.

(2) Any violation described in subsection (1) of this section is also grounds for denial, suspension or revocation of a certification or license under ORS 823.160. [Formerly 485.580; 1989 c.782 §20; 1991 c.909 §6]

823.215 Requirements regarding use of titles and disclosure of qualifications.

(1) No emergency medical technician 2, 3 or 4 or first responder shall use any title or abbreviation thereof without the designation "emergency medical technician" or "first responder" indicating the level of certification by the division. The technician or responder shall not mislead the public as to the qualifications of the technician or responder.

(2) The term "paramedic" may only be used as an explanatory term of the certified "emergency medical technician 4." [Formerly 677.675; 1991 c.67 §228; 1991 c.909 §7]

823.220 Authority to enact local ordinances regulating ambulances and emergency medical technicians. (1) As used in this section, "political subdivision" includes counties, cities, districts, authorities and other public corporations and entities organized and existing under statute or charter.

(2) An ordinance of any political subdivision regulating ambulance services or emergency medical technicians shall not require less than is required under ORS 820.300 to 820.380, or this chapter or the rules adopted by the division under this chapter.

(3) When a political subdivision enacts an ordinance regulating ambulance services or emergency medical technicians, the ordinance must comply with the county plan for ambulance services and ambulance service areas adopted under ORS 823.180 by the county in which the political subdivision is situated and with the rules of the Health Division relating to such services and service areas. The determination of whether the ordinance is in compliance with the county plan shall be made by the county governing body. [Formerly 485.585; 1989 c.722 §2; 1989 c.782 §21]

823.230 Authority to grant exemptions or variances; rules. (1) The division may grant exemptions or variances from one or more of the requirements of ORS 820.330 to 820.380 or this chapter or the rules adopted thereunder to any class of vehicles if it finds that compliance with such requirement or requirements is inappropriate because of special circumstances which would render compliance unreasonable, burdensome or impractical due to special conditions or cause, or because compliance would result in substantial curtailment of necessary ambulance

service. Such exemptions or variances may be limited in time or may be conditioned as the division considers necessary to protect the public welfare.

(2) In determining whether or not a variance shall be granted, the advice of the State Emergency Medical Service Committee shall be received and in all cases the equities involved and the advantages and disadvantages to the welfare of patients and the owners of vehicles shall be weighed by the division.

(3) Rules under this section shall be adopted, amended or repealed in accordance with ORS 183.330. [Formerly 485.590; 1989 c.782 §22]

823.240 Authority to receive and disburse federal funds. The division may receive and disburse such federal funds as may be available for carrying out any of the provisions of ORS 820.330 to 820.380 or this chapter. [Formerly 485.595; 1989 c.782 §23]

823.250 Replacement of one ambulance service by another. (1) When a city, county or district requires an ambulance service currently operating within the city, county or district to be replaced by another public or private ambulance service, the city, county or district shall provide that:

(a) Paramedic staffing shall be maintained at least at the levels established in the local plan for ambulance services and ambulance service areas developed under ORS 823.180; and

(b) When hiring paramedics to fill vacant or new positions during the six-month period immediately following the date of replacement, the replacement ambulance service shall give preference to qualified employees of the previous ambulance service at comparable certification levels.

(2) As used in this section:

(a) "Ambulance" has the meaning given that term by ORS 823.020.

(b) "Ambulance service" means any individual, partnership, corporation, association or agency that provides transport services and emergency medical services through use of licensed ambulances.

(c) "District" has the meaning given that term by ORS 198.010.

(d) "Paramedic" has the meaning given that term by ORS 823.020. [1987 c. 845 §1; 1989 c.782 §24]

823.300 Legislative intent regarding regulation of ambulance services. The Legislative Assembly declares that the regulation of ambulance services and the establishment of ambulance service areas are important functions of counties, cities and rural fire protection districts in this state. It is the intent of the Legislative Assembly in

this Act to affirm the authority of counties, cities and rural fire protection districts to regulate ambulance services and areas and to exempt such regulation from liability under federal antitrust laws. [1989 c.722 §8]

823.305 Definition of "ambulance services" for ORS 823.180, 823.220 and 823.315. As used in ORS 823.180, 823.220 and 823.315, "ambulance services" includes the transportation of an ill, injured or disabled individual in an ambulance and, in connection therewith, the administration of pre-hospital medical or emergency care, if necessary. [1989 c.722 §5]

823.310 Requirements for adoption and review of ambulance service plan by counties. (1) In addition to the other requirements of ORS 823.180 and 823.220, when initially adopting a plan for ambulance services and ambulance service areas under ORS 823.180 or upon any subsequent review of the plan, a county shall:

(a) Consider any and all proposals for providing ambulance services that are submitted by a person or governmental unit or a combination thereof;

(b) Require persons and governmental units that desire to provide ambulance services under the plan to meet all the requirements established by the plan; and

(c) Consider existing boundaries of cities and rural fire protection districts when establishing ambulance service areas under the plan.

(2) Paragraphs (a) and (c) of subsection (1) of this section shall not apply to any county that, on or before the July 19, 1989, has initiated its bid process and solicited bids.

(3) When determining the provider of ambulance services upon initial adoption or subsequent review of a plan under ORS 823.180, a county shall not grant preference under the plan to any person or governmental unit solely because that person or governmental unit is providing ambulance services at the time of adoption or review of the plan. [1989 c.722 §7]

823.315 Provision of ambulance services when county plan not adopted. When a county plan is not adopted for a county under ORS 823.180:

(1) A person or governmental unit may provide ambulance services within the county. A city or rural fire protection district may provide such services within and outside the city or district boundaries in accordance with policies adopted by the gov-

erning body of the city or district, including operation in other districts or cities by intergovernmental agreement under ORS chapter 190.

(2) A person or governmental unit that did not provide ambulance services prior to January 1, 1989, shall not commence the operation of such services under subsection (1) of this section until July 1, 1990, except within an area:

(a) That is otherwise not being served by any other provider of ambulance services; or

(b) For which the fees or other charges for ambulance services are increased between July 15, 1989, and July 1, 1990, by an existing provider of ambulance services. [1989 c.722 §6]

823.320 Exchange of services agreement for ambulance and emergency medical services. (1) A city, rural fire protection district or rural ambulance district providing transportation services through use of licensed ambulances that either individually or jointly accept prepayment from persons within their service areas for ambulance and emergency medical services, or ambulance services only, but not for other health care services, and a for-profit or not-for-profit corporation that accepts prepayment for ambulance and emergency medical services, or ambulance services only, but not for other health services, operating within this state or in another state, may enter into an exchange of services agreement for ambulance and emergency medical services.

(2) Any public entity described in subsection (1) of this section may enter into an exchange of services agreement with another comparable entity, operating within this state or in another state, for ambulance and emergency medical services. [1991 c.958 §1]

Note: ORS 823.320 was enacted into law by the Legislative Assembly but was not added to or made a part of ORS chapter 823 by legislative action. See Preface to Oregon Revised Statutes for further explanation.

PENALTIES

823.990 Penalty for violation of chapter. (1) Violation of any provision of ORS 823.070 (5), 823.130 or 823.210 is a Class A misdemeanor. Each day of continuing violation shall be considered a separate offense.

(2) Violation of any provision of this chapter is a misdemeanor. In any prosecution for such violation it shall be sufficient to sustain a conviction to show a single act of conduct in violation of any of the provisions of this chapter and it shall not be necessary to show a general course of such conduct. [Formerly 485.992; 1989 c.782 §25]