



# MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS  
ROOM 605, COUNTY COURTHOUSE  
1021 S.W. FOURTH AVENUE  
PORTLAND, OREGON 97204

GLADYS McCOY • CHAIR • 248-3308  
PAULINE ANDERSON • DISTRICT 1 • 248-5220  
GRETCHEN KAFOURY • DISTRICT 2 • 248-5219  
RICK BAUMAN • DISTRICT 3 • 248-5217  
SHARRON KELLEY • DISTRICT 4 • 248-5213  
JANE McGARVIN • Clerk • 248-3277

AGENDA OF  
MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS  
FOR THE WEEK OF  
October 9 - 14, 1989

- Tuesday, October 10, 1989 - 9:30 AM - Informal Meeting . . Page 2
- Tuesday, October 10, 1989 - 1:30 PM - Informal Meeting . . Page 3
- Tuesday, October 10, 1989 - 7:00 PM - Public Hearing . . Page 4  
Gresham City Hall Council Chambers  
1333 NW Eastman Parkway
- Wednesday, October 11, 1989 - 8:30 AM - Policy Development Page 5  
Committee Meeting  
Blue Lake Lakehouse - Justice Services
- Thursday, October 12, 1989 - 9:30 AM - Formal. . . . . Page 6  
followed by Work Session - Justice Services issues
- Thursday, October 12, 1989 - 7:00 PM - Public Hearing . . Page 10  
Central Library, 801 SW 10th Avenue
- Saturday, October 14, 1989 - 9 AM - 5 PM - Policy . . . . . Page 11  
Development Committee, World Trade Center, 121 SW  
Salmon, Conference Rooms 3 and 4 - Justice  
Services issues

-2-

Tuesday, October 10, 1989 - 9:30 AM  
Multnomah County Courthouse, Room 602

INFORMAL BRIEFINGS

1. Informal Review of Formal Agenda of October 12

PUBLIC TESTIMONY WILL NOT BE TAKEN AT INFORMAL MEETINGS

Tuesday, October 10, 1989 - 1:30 PM

Multnomah County Courthouse, Room 602

INFORMAL

1. Background information for long term planning discussion of  
Corrections - Gary Perlstein (TIME CERTAIN - 1:30 PM)
2. Status Report on the Classification portion of the  
Classification/Compensation Study - Lloyd Williams

PUBLIC TESTIMONY WILL NOT BE TAKEN AT INFORMAL MEETINGS

Tuesday, October 10, 1989 - 7:00 PM

Gresham City Hall Council Chambers  
1333 NW Eastman Parkway  
Gresham, Oregon

Public Hearing on the Transfer of Management Authority of Multnomah  
County Public Library

The Multnomah County Board of Commissioners will hear public testimony on the proposed transfer of management authority of the County Library from the Library Association of Portland to a newly formed non-profit corporation.

The Multnomah County Public Library operates with funds from the County General Fund and a three-year serial tax levy. The 1989-1990 budget is \$13.5 million.

In addition to this hearing, another hearing is scheduled Thursday, October 12 at 7 PM at the Central Library, 801 SW 10th Avenue, Portland

-5-

WEDNESDAY, OCTOBER 11, 1989 - 8:30 AM

POLICY DEVELOPMENT COMMITTEE

BLUE LAKE LAKEHOUSE

Further discussion of Justice Services Issues

Thursday, October 12, 1989, 9:30 AM

Multnomah County Courthouse, Room 602

Formal Agenda

1. Introduction of new Citizen Involvement Committee Executive Director John Legry

BOARD OF COUNTY COMMISSIONERS

- R-2 Item deleted from the agenda

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-3 Report and Recommendation of the Department of Environmental Services regarding vacation of unnamed road in Barnes Park Heights, Section 35, T1N, R1W, WM, Vacation No. 4977 be approved without further notice and hearing; Order of Final Vacation No. 4977
- R-4 Notice of Intent for Parks Services to apply to Oregon State Grant-in-Aid for \$3,000 to purchase frames for 30 picnic tables
- R-5 In the matter of ratification of an intergovernmental agreement with Metropolitan Service District to provide \$5,000 to Multnomah County Transportation Division to determine feasibility of accommodating Light Rail Transit on the Hawthorne Bridge Transition Structure
- R-6 Resolution in the matter of Issuance of an Industrial Development Revenue Bond State of Oregon to Wright Business Forms, Inc. (RB 2-89)
- R-7 In the matter of approving private sale of tax foreclosed property acquired in June, 1981, approximately 30 x 200 feet facing on SW Taylors Ferry Road
- R-8 In the matter of ratification of intergovernmental agreements for the Community Development Block Grant consortium cities of Fairview, Gresham, Lake Oswego, Maywood Park, Troutdale and Wood Village, for CBDG program eligibility and grant receipt for 1990 and 1991

- R-9 Resolution in the Matter of the Board of County Commissioners authorizing the Chair to request Letters of Intent to participate in proposed financing of a newly constructed Donald E. Long Home

DEPARTMENT OF HUMAN SERVICES

- R-10 In the matter of ratification of an amendment to the intergovernmental agreement with Oregon Health Sciences University whereby the University will receive an additional 5% to pay for a cost of living increase while continuing to provide dental care for low income County residents
- R-11 Budget Modification DHS #16 implementing personnel changes within Juvenile Justice Division Management/Support and Resource & Development organizations, by reclassifying a Program Manager I to a Program Manager II, and a Volunteer Coordinator to a Program Development Specialist, effective September 5, 1989, as a result of recent audit of duties and responsibilities currently being conducted by the current employees

DEPARTMENT OF JUSTICE SERVICES

- R-12 Budget Modification DJS #5 reflecting additional revenues in the amount of \$7,510 from Housing Authority of Portland to the Sheriff's Office, Personal Services, adding overtime, fringe and insurance, to reflect entire amount of HAP funds that will be spent this year

FIRST QUARTER CONTINGENCY REVIEW

- R-13 Budget Modification DGS #7 making an appropriation transfer in the amount of \$15,000 from General Fund Contingency to Employee Services, Professional Services, for work on the classification/compensation study
- R-14 Budget Modification DES #2 making an appropriation transfer in the amount of \$10,000 from General Fund Contingency to DES Administration, County Supplement, for County's share of natural areas inventory and analysis project being coordinated by METRO
- R-15 Budget Modification DES #3 making an appropriation transfer in the amount of \$12,000 from General Fund Contingency to Facilities Management, Professional Services, for Multnomah County's share of Master Drainage Plan which includes portions of the Multnomah County Farm

- R-16 Budget Modification DHS #9 making an appropriation transfer in the amount of \$7,500 from General Fund Contingency to Health Division, various line items, to fund a syphilis education coordinator position
- R-17 Budget Modification DHS #14 making an appropriation transfer in the amount of \$16,605 from General Fund Contingency to Social Services, various line items, to fund the DUII Community Coordinating Board and the Victims Panel for FY 89/90
- R-18 Budget Modification DHS #17 making an appropriation transfer in the amount of \$356,257 from General Fund Contingency to Health Division, various line items, and adding various positions, to reflect increased Refugee Capitation revenues
- R-19 Budget Modification DJS #1 making an appropriation transfer in the amount of \$24,309 from General Fund Contingency to Community Corrections, various line items, adding one position of Administrative Specialist I, to support administration of the Alternative Community Service Program
- R-20 Budget Modification DJS #2 making an appropriation transfer in the amount of \$20,435 from General Fund Contingency to Community Corrections, various line items, adding one position of Community Project Leader, at the Community Service Forest Project to provide additional shift coverage
- R-21 Budget Modification DJS #3 making an appropriation transfer in the amount of \$41,101 from General Fund Contingency to Sheriff's Office, Corrections Branch, Communications, to pay for a video arraignment service
- R-22 Budget Modification DJS #4 reflecting additional revenues in the amount of \$84,694 from Oregon Traffic Safety Commission DUII Grant, and making an appropriation transfer in the amount of \$14,483 from General Fund Contingency to Sheriff's Office, Personal Services, adding one .5 FTE Deputy Sheriff position for 9 months, as part of grant to reduce drunk driving in Multnomah County
- R-23 Budget Modification DJS #6 making an appropriation transfer in the amount of \$16,194 from General Fund Contingency to District Attorney, Personal Services, adding one position of Temporary Office Worker 3 and a Legal Assistant (3 months of funding) to conduct criminal history record searched as mandated by HB 2250 for sentencing guidelines



- R-24 Budget Modification Nondepartmental #1 making appropriation transfers from Department of Justice Services (\$93,958 - Personnel; \$28,840 - Materials & Services; \$4,000 - Equipment); and \$62,510 from General Fund Contingency to for the Office of Justice Planning, various line items, to implement Ordinance No. 621

WORK SESSION

(following Formal Meeting)  
(Allow approximately 2 hours)

1. Population Distribution - Sheriff Skipper
2. Discussion of Gresham Courts
3. Pretrial Release (If time permits)

Thursday Meetings of the Multnomah County Board of Commissioners are recorded and can be seen at the following times:

Thursday, 10:00 PM, Channel 11 for East and West side subscribers

Friday, 6:00 PM, Channel 27 for Rogers Multnomah East subscribers

Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

-10-

Thursday, October 12, 1989 - 7:00 PM

Central Library  
801 SW 10th Avenue  
Portland, Oregon

Public Hearing on the Transfer of Management Authority of Multnomah  
County Public Library

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The Multnomah County Public Library operates with funds from the County General Fund and a three-year serial tax levy. The 1989-1990 budget is \$13.5 million.

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-11-

POLICY DEVELOPMENT COMMITTEE

SATURDAY, OCTOBER 14, 1989 - 9 AM

WORLD TRADE CENTER, CONFERENCE ROOMS 3 AND 4  
121 SW SALMON  
PORTLAND, OREGON

Further Discussion of Justice Services issues

0501C.7-17

# MULTNOMAH COUNTY EMPLOYEES UNION LOCAL 88

AFFILIATED WITH  
American Federation of State,  
County and Municipal Employees  
Oregon AFSCME Council 75  
OREGON AFL-CIO  
Multnomah Co. Labor Council

Chartered by American Federation of State, County and  
Municipal Employees A.F.L.-C.I.O.  
2325 E. Burnside  
Portland, Oregon 97214  
(503) 233-8817



September 12, 1989

To: The Multnomah County Commissioners

From: Arlene Collins, AFSCME Local 88

Subject: The Multnomah County Library proposed contracts.

I am a representative of AFSCME Local 88 and I am not talking to you, the Commissioners tonight, I am talking to the citizens of Multnomah County. I want them to know about nearly \$13 million dollars that is being spent this year on the libraries and no public information available in the Multnomah County budget regarding how that money will be spent or for whom that money will be spent. The budget item for the Library is a scant five lines and yet we give them millions and millions of dollars, trusting in a private board to do the right thing.

I am here tonight to request that the Multnomah County Commissioners become accountable to its tax-paying citizens and become the public board that directs the activities of the Library.

For many, many years, the Library Association of Portland has been directed by a private, non-profit board and until 1984, a secret, private non-profit board, one that included members who inherited their places on that board. There were no open meetings and even after the private non-profit board came hat in hand for money and levies, they did not graciously open their doors for membership of the public or even the Commissioners of this County, but had to be blackmailed into doing the right thing for the tax payers of Multnomah County and have quasi open meetings. We have heard the revisionist history of the Library Association of Portland and how great they are and were and we were not impressed.

Yes, we do have a fine library, but it is the employees who have kept the faith with the tax payers of Multnomah County and delivered exemplary services.

Now, you are telling us that another private, non-profit board will be the answer and we ask you why? Where else in the State of Oregon is a public library held accountable to a private non-profit board. Who on this board is elected by the voters of Multnomah County to do their business? Who on this board must go before the voters in the next election and answer for their fiscal responsibility? NO ONE! We will grant you that there are

many fine citizens on the proposed board, but where is an employee representative? Where is a member from labor? Where is a senior representative? Where is a member of the Friends of the Library. Chair McCoy explained that so many volunteered that the selection was difficult, but if that so, surely she could have found a more rounded group of people, rather than mostly CEO's and corporation presidents. And why was it necessary to appoint this board in secrecy? Why have they already held at least one meeting that has just been announced before even being approved by the Commission? We do not have much confidence or hope that there will be any great difference between this board and the Library Association of Portland.

But I asked you a question. Where in the State of Oregon is there another private, non-profit board running a \$13 million dollar enterprise with tax payer money? No where, that's where! I have talked to library administrators in Clackamas County and Washington County and county or city employees in Salem, Eugene, Coos Bay, Corvallis, Albany, Tillamook, Pendleton and not one of these local governments have a private, non-profit board administering their tax-levied library funds, only Multnomah County.

Commissioner Anderson and others have tried for a regional library with participation by Clackamas, Washington and Multnomah Counties. I asked administrators of the other two counties about that they have two reasons for not encouraging such an action. In Washington County, which is a library cooperative of the cities in the county with centralized services provided by the County. The cities do not wish to lose their autonomy nor do they desire to deal with private boards. In Clackamas County, again comprised of a centralized county office, with a county library and city libraries that provide the services, there is a concern for autonomy as well as fear of Metro taking over as a regional government. My hunch would be that is a worry in Washington County also.

But what we are saying is that only in Multnomah County do we have a board between the actual funded function and the Commission. We are frustrated that you feel that such an insulation is needed.

We are also frustrated by the statement, "Well, it is a first step". We suppose that means that we get rid of the Library association of Portland and we can go from there. But go where? Even if Clackamas County and Washington County wanted to participate in a regional government, it is obvious that do not wish to participate with a private board. They have very good cooperative administered by their Counties that work. Why not model Multnomah County's system on their model. That is the kind of system that drew Sarah Long away. Maybe if we had worked toward that, she would have thought again before leaving.

Now for some questions.

Part of the proposed contract with the new board states that the books will be open to inspection, but if a certain document is desired, it will be delivered through the Chair. Why is this done? If the auditor of Multnomah County wished to audit the library, is that how it will be done, through the Chair?

What if the Charter changes concerning the Chair are enacted? Is there a clause that will take care of any changes by a vote of the electors?

What about a clause that either the County or the new Board can negate the contract?

Another part of the contract states that the Library Association of Portland will be allowed use of a desk and a portion of a clerical person as will the new board. Are we really rid of the old board? We see that there are four carry-overs from the old board, so a full third of the new private board is still part of the old. That does not seem to be much progress.

As an employee of the Multnomah County District Attorney's office, an unpopular department with some of the Commissioners, I have observed our budget gone over line by line to see what can be cut so that pet projects of various commissioners can be funded. I have seen this happen the last three years, yet, I have seen the Library come in with their proposal of a few pages, not public information, and everyone is all smiles as they get what they want. In the latest proposal for the new levy, there are hundreds of thousands of dollars for all kinds of dreams to make a fun library, but not one justification for the employees and their needs. Not one history of the past, a word about the present or future needs. They, the library employees are coming to the end of a contract, what then? Does the library come back later and ask for more?

The question is not only when are you to be accountable for the library, but when is the library accountable for their use of our funds. When will their budget and levy requests be gone over with a sharp pencil as those of the Sheriff or the District Attorney? When will they have the same requirements as other departments to fully explain their employee history, capital improvements, data processing needs. One of the pitfalls of contracting-out is the duplication of services, and the library is a fine example of many duplication of services. It is our understanding that they do like our facilities management department, well, neither do we, but we see the need for some one in authority to manage many properties, but even if they do not like our department, we understand the Library Association of Portland wanted us to repair the roof? They have a \$6 plus million dollar endowment fund that they wish to keep but they can't

Page 4  
M.C. Library  
fix the roof.

And what of affirmative action? Who monitors affirmative action? Our current county administrator says that he does not have the staff to monitor the outside agencies.

And what of classifications? The County is in the midst of such a study now. What is the history of the library? Are they classified correctly? Are they equitable with other counties? Are their benefits equitable.

Obviously not, as we have heard that the main reason for not taking on the library is a \$One plus million dollars to bring the Multnomah County employees up to the level of pay and benefits as current Multnomah County employees. As these figures are based on a task force report of the early 80's, we would challenge those figures. We would request this account be given to us for review. Even if the figures are accurate, when do we make the library employees equitable to the rest of the County. It not now, when?

One of our members has said that in Multnomah County, the library is part of the phrase, "mom, apple pie and the library". The levies always pass, so why change? We are asking for a change, a change that will make the Library accountable to the tax payer who pays the bills, who keeps the library open and who uses the facilities, a change with the County providing the leadership, not some private board, but the people-elected commissioners.

Yours truly,



Arlene Collins  
Recording Secretary

cc: Clerk  
Local 88  
Press

M E M O R A N D U M

Date: October 12, 1989

From: Karen Berry

Subj: Multnomah County Library Contract

To: County Commissioners

1. My name is Karen Berry. I served as a member of two City Club Committees which studied Library concerns: the August 1986 Report on the Future of the Multnomah County Library, and the March 1987 Report on a proposed three-year serial tax levy for the Library. In addition, and perhaps more significant, I was a member of the five member Library Task Force appointed by Gladys McCoy in 1988 to study the issue of governance for the Multnomah County Public Library. As a result of these involvements, I have joined the club of "Library Watchers" who care a great deal about library services in this county, and what I've seen is unsettling in part. That is the part I wish to comment upon tonight.

2. It seems to me that the Library Association of Portland is holding the people of Multnomah County hostage by refusing to give this Commission any information about the source of the moneys, funds, and personal property they are attempting to walk away with when they sign the proposed contract with the County.

3. Commissioner McCoy's Task Force worked for months to develop a program which would best serve the citizens of this county. The December 1988 recommendations were not implemented, or even publicized, because on the very last day of our several months of meetings, the Association's representative, Mr. Peter Voorhies, became concerned with the the recommendation that read: "Library assets should be considered a public asset to the extent they have been provided by the public. The stewardship of the assets should transfer with the responsibility for managing the library system." Mr. Voorhies walked out of the discussions.

4. The issue for the LAP was money -- not governance, not programs, not employee rights and responsibilities, not the well being of the library system. And the issue has always been money in our discussions with the Association. It seems




inconceivable to me that the past steward of the library should be unwilling to agree to a recommendation that says: "Library assets should be considered a public asset to the extent they have been provided by the public." What does this tell us?

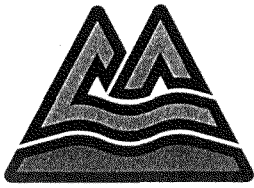
5. If we use our common sense, we are compelled to see that the only reason for reticence in this area is fear of disclosure. Why is Mr. Vorhies unwilling to let the people of the County view the Association's books in order to determine which of the funds, objects and endowments should go to the County based upon their origin as public moneys.

6. This looks to me like a case of the Emperor wearing no clothes. I feel that some of our Commissioners are more comfortable with the fairy tale that everything looks the way it should than with the reality that something is seriously wrong here. Yet they owe it to the people of the County to do due diligence in order to protect the assets the people have purchased over time.

7. The Commissioners should demand a full audit of the books of the Library Association of Portland before they allow funds or objects that belong to the citizens of Multnomah County to remain with the Library Association. In particular I believe we must have a neutral firm prepare what I have heard referred to as a "fraud audit." This type of audit is not aimed at fraud, and I specifically do not believe there is any fraud here. But what the citizens of this county are entitled to is a tracing of all moneys and moneys-worth back to their original source (rather than just a record of holdings at any particular point in time). And this is precisely what this type of audit does. We have the duty to determine before we accept, on their word alone, the division of assets being proposed by the Library Association of Portland.

8. If we do any less, we are acting like those townsmen and women in the Hans Christian Andersen tale who pretended that everything looked all right when it was clear, even to a little child, that the Emperor was shamefully naked. If the Commissioners decide against this path, they should be prepared to explain their choice to the voters of this County.

  
Karen Berry  
Library Task Force Member



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## QUESTIONS AND ANSWERS ABOUT THE MANAGEMENT TRANSFER OF THE MULTNOMAH COUNTY LIBRARY October 10, 1989

### Who manages the Multnomah County Library now?

The Library Association of Portland, a private non-profit organization, manages the 15-branch library system. The Association has a contract with the County to manage the system. The contract was first signed in 1911 and modified in 1984.

### How is the library board selected now?

The library board which makes the actual decisions on managing the library is composed of up to eight members selected by the Library Association of Portland and five members appointed by Multnomah County.

### How is the Library funded?

The primary funding source of the library is the taxpayers of Multnomah County. In the 1989-1990 operating budget, \$5.2 million comes from the general fund and \$7.2 million comes from a serial tax levy. The remainder, about \$288,000, comes from state funds and other sources.

### Why is management changing at this time?

The Library Association of Portland has said it wants to be out of the day-to-day operation of the library. The county has stated a goal of making management more public.

### Who will manage the library in the future?

Under a proposed agreement between the Library Association of Portland and Multnomah County, the library would be managed by a non-profit corporation. The 13 members of that corporation have been appointed by the county. The corporation will submit a budget for review to the county every year. For the immediate future, funding sources would remain the same. The county has stated that it does not intend to change library operation and it supports current library managers and staff.

This change also makes it easier for the library to participate in a regional library system in the future.

over

## **LIBRARY QUESTIONS AND ANSWERS CONTINUED**

**After management authority transfers to the new library corporation, will the Library Association of Portland continue to exist?**

Yes. The Library Association of Portland will continue to collect donations, invest money and distribute grants from its endowment fund under the terms of its own bylaws. It will operate independently from library management and the county. Should the Association be discontinued for any reason, the current proposal provides for the endowment to be turned over to the Oregon Community Foundation to be used exclusively for the library.

**What will happen to library fine money?**

Since 1985, fine money from library books has been added to the principal of the Association's endowment. Under the terms of the current proposal this practice will be discontinued and the fine money will be used for operations.

**Who will own the buildings, books, art and antiques under the proposed management agreement?**

Currently, the Association has title to all buildings, equipment, books, art and antiques at the library with the exception of the Central Library building. The Central Library building belongs to the county. Under the proposed agreement, this is what will happen:

--All buildings and other fixed assets along with all circulating books and most rare books will belong to Multnomah County to be managed by the new corporation;

--The Association will maintain title to certain rare books including the "Audubon Folio" as well as certain art and antiques.

**Will the new corporation be accountable to the public?**

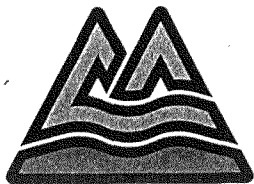
Yes. Although the corporation will function as an independent body, it will submit its budget to the county for approval each year. Either the county or the new corporation may end the contract with a one-year notice. The proposed contract between the county and the new corporation stipulates that library operations follow the Oregon Open Meetings Law and the Oregon Public Records Law.

**Why doesn't the county run the library itself?**

This community has had a tradition of an independent library system for more than 100 years. In addition, county control of the library would probably be more expensive than independent operation.

**How will a management transfer change library operations?**

No immediate changes in daily operation are planned. For example, number and location of branches will not change and hours of operation will remain the same.



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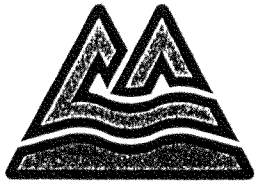
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## DIRECTORS OF THE NEW LIBRARY CORPORATION

October 10, 1989

William Naito, chair  
President of Norcrest China Company and real estate  
developer  
Felicia Trader, vice chair  
Director of the Portland Office of Transportation\*  
Richard Weissman, treasurer  
Senior vice president of corporate marketing for U.S.  
Bancorp  
Karen Hinsdale, secretary  
Co-owner of Henny Hinsdale Wines  
Harriet Adair  
Principal of Whitaker Middle School  
Don Barney  
President of Barney and Worth\*  
Clifford Carlsen, Jr.  
Partner in the law firm of Miller, Nash, Wiener, Hager  
and Carlsen  
William Failing  
President of Classical Music Syndication  
Rebecca Halverson  
Owner of Gresham Realty  
Matt Kramer  
Author and journalist  
Rev. Thomas Oddo  
President of the University of Portland  
Jolinda Osborne  
Communications consultant\*  
C. Bruce Ward  
President and CEO of Gunderson, Inc.\*

\*current member of the Library Board



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## PUBLIC HEARINGS on

### Transfer of Management Authority of Multnomah County Public Library

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Two public hearings are scheduled:

Tuesday October 10 at 7 p.m.  
Gresham City Hall  
1333 N.W. Eastman Parkway

and

Thursday October 12 at 7 p.m.  
Central Library  
801 S.W. 10th Avenue  
Portland

Date

10/10/89

NAME

Ken Bunker

ADDRESS

1825 N.E. 125<sup>th</sup> Ave.

Street

Portland, OR, 99230

City

Zip

I wish to speak on Agenda Item #

the Transfers Mgmt  
agreements.

Subject

FOR

AGAINST

Issues:

O.C.F. - what is it?

Bellevue Library should  
be separated from the  
County

2

Date

10/18/89

NAME

Arlene Collins

ADDRESS

2325 E Burnside

Street

Portland

OR

97203

City

Zip

I wish to speak on Agenda Item #

Subject

FOR

✓  
AGAINST