



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
ROOM 605, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

GLADYS McCOY • Chair • 248-3308
PAULINE ANDERSON • District 1 • 248-5220
GRETCHEN KAFOURY • District 2 • 248-5219
RICK BAUMAN • District 3 • 248-5217
• District 4 • 248-5213
JANE McGARVIN • Clerk • 248-3277

AGENDA OF
MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS
FOR THE WEEK OF
June 12 - June 16, 1989

Tuesday, June 13, 1989 - 9:00 AM - Planning Items . . . Page 2
followed by Legislative Briefing
Tuesday, June 13, 1989 - 1:30 PM - Informal Meeting . . Page 3
Thursday, June 15, 1989 - 9:30 AM - Formal. Page 4

Tuesday, June 13, 1989 - 9:00 AM

Multnomah County Courthouse, Room 602

1. The following Decisions of the Planning Commission of May 8, 1989, reported to the Board for acknowledgement by the County Chair: Case CU 6-89 - Approve, subject to conditions, conditional use request for Phases I and II of the request to remove and sell clay material from the subject property, for property located at 14545 NW St. Helens Road - Continued from June 6, 1989

INFORMAL BRIEFINGS

2. Legislative Briefing (if needed) - Fred Neal, Howard Klink

PUBLIC TESTIMONY WILL NOT BE TAKEN AT INFORMAL MEETINGS

Meeting of
Tax Supervising & Conservation Commission
Portland Building, Conference Room B, Second Floor
10:00 AM

Public Hearing on Multnomah County Budget and Service District Budgets, at which majority of Board Members will be attending

Tuesday, June 13, 1989 - 1:30 PM

Multnomah County Courthouse, Room 602

INFORMAL

1. Informal Review of Bids and Requests for Proposals:
No Bids
2. Presentation of Charitable Solicitations Task Force Report
- Barbara S. ~~Donin~~ *Siman*
3. Briefing on Commercial Appraisals in Multnomah County - Bob
Ellis, Janice Druian
4. Briefing on implementation strategies for contract with MCA
for FY 89-90 - Duane Zussy
5. Informal Review of Formal Agenda of June 15, 1989

PUBLIC TESTIMONY WILL NOT BE TAKEN AT INFORMAL MEETINGS

Thursday, June 15, 1989, 9:30 AM

Multnomah County Courthouse, Room 602

Formal Agenda

REGULAR AGENDA

BOARD OF COUNTY COMMISSIONERS

- R-1 In the matter of the appointment of Sharon Wiley to the Private Industry Council

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-2 Order Accepting Deeds for County Road Purposes:
a) Neal T. and Sandra Ashe - S.E. 223rd Avenue
- R-3 In the matter of ratification of an intergovernmental agreement with the Oregon State Department of Transportation, Highway Division to provide Engineering Services as needed for county projects for a period of five (5) years - July 1, 1989 to June 30, 1994
- R-4 In the matter of ratification of a supplemental intergovernmental agreement with the City of Troutdale for Multnomah County to perform certain maintenance functions on city streets for fiscal year 1989-1990 - July 1, 1989 to June 30, 1990
- R-5 In the matter of ratification of a supplemental intergovernmental agreement with the City of Fairview for Multnomah County to perform certain maintenance functions on city streets for fiscal year 1989-1990 - July 1, 1989 to June 30, 1990
- R-6 In the matter of ratification of a supplemental intergovernmental agreement with the City of Wood Village for Multnomah County to perform certain maintenance functions on city streets for fiscal year 1989-1990 - July 1, 1989 to June 30, 1990
- R-7 In the matter of ratification of an amendment to the Transportation Portion of the Transition of Urban Services Intergovernmental Agreement with the City of Portland, effective July 1, 1989

- R-8 Notice of Intent to file a grant application with the U.S. Department of Housing and Urban Development's Fair Housing Initiative Program by the Community Development Division, for \$40,000 for the implementation of a community-wide education and outreach project, with \$20,500 coming from local share (City of Portland - \$7,000 in kind; Multnomah County Legal Aid Service - \$13,500 in kind)

ORDINANCES - DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-9 First Reading - An ordinance amending Multnomah County Code Chapter 11.60 and authorizing the Multnomah County Chair to accept deeds and easements for road purposes

DEPARTMENT OF HUMAN SERVICES

- R-10 Notice of Intent to apply to the Administration of Children, Youth and Families, Office of Human Development, Department of Health and Human Services, Headstart Bureau, by the Social Services Division, for share of allotted funds (\$18,450,000 nation-wide) for comprehensive, intensive and integrated support services to low income children from birth to entrance into grade school
- R-11 In the matter of ratification of a revenue agreement with State of Oregon Department of Human Resources, Senior Services Division, to withdraw \$128,885 in contract, to accommodate State decreases in federal Title XIX and Oregon Project Independence funding for FY 89-90 and to release federal Title III funds for carryover to FY 89-90, and provides funding toward a national case management study and shifts dollars to fund furnishings and equipment purchases
- R-12 Budget Modification DHS #62 making a reduction in the amount of \$128,885 in Aging Services, as a result in State decreases in federal Title XIX and Oregon Project Independence funding for FY 89-90 as provided in above entitled agreement
- R-13 Budget Modification DHS #63 making an appropriation increase in the amount of \$20,172 in Aging Services, in grant funds which were carried forward from FY 87-88, and shifts unexpended funds from services to administration to support the extension of the Linking Networks project through the end of the FY 88-89 fiscal year

- R-14 Budget Modification DHS #64 making a reduction in Director's Office, Community Services, in the amount of \$514,146 to reflect actual FY 87-88 carryover amounts, actual FY 88-89 revenue contracts, and actual or projected FY 88-89 expenditures to June 30, 1989 by Metropolitan Community Action (MCA) and Human Solutions, Inc., for low-income weatherization services
- R-15 Budget Modification DHS #65 making an appropriation transfer in the amount of \$3,735 within Social Services, Administration from Professional Services to Personal Services, to reflect the reclassification of two positions (an OA 3 to Administrative Assistant, and an Administrative Assistant to Administrative Specialist 2)
- R-16 Budget Modification DHS #66 making an appropriation transfer in the amount of \$3,724 in Social Services, Federal State funds (Juvenile Services Commission), from Materials & Services (Contracts) to Capital Outlay (Equipment) for the purchase of a Wang PC and printer to allow the Youth Program Office to access the Department's OIS system
- R-17 In the matter of ratification of an agreement with State Department of Education, for the State to reimburse the county for inspecting 42 food preparation and meal serving sites operating under the USDA Summer Food Service Program, for the period June 19 to August 30, 1989
- R-18 Notice of Intent to file grant application by the Juvenile Justice Division to the Department of Health and Human Services, Office of Juvenile Justice and Delinquency Prevention, for total of \$97,209, for Street Law Program (to teach at-risk juveniles an understanding of the relationship of the laws to social order)
- R-19 In the matter of ratification of an Intergovernmental Revenue Agreement with State Mental Health Division for the biennial agreement for the period July 1, 1989 through June 30, 1991, for the provision of community Mental Health Services in Multnomah County

R-20 In the matter of ratification of intergovernmental agreements representing annual renewal of all mental health contracts for FY 89-90, for period July 1, 1989 to June 30, 1990, from the following: Oregon Health Sciences University-CDRC; City of Portland Parks and Recreation; Mt. Hood Community College; Children's Psychiatric Day Treatment; Portland Employment Project - PCC; Portland Public Schools Dist. #1; Reynolds School District #7; Tri-Met; Oregon Health Sciences University; Alcohol Treatment and Training Center

DEPARTMENT OF JUSTICE SERVICES

R-21 Budget Modification DJS #29 reclassifying two positions in the Sheriff's Office: Program Manager I to Program Manager II, and transferring \$1,349 from Corrections Facilities Division to Corrections Programs Division; and Financial Technician to Financial Specialist, and transferring \$2,471 from Corrections Facilities Division to Fiscal Unit

R-22 In the matter of ratification of an Intergovernmental Agreement with the State Department of Corrections, providing for the transfer of State Department of Corrections employees to Community Corrections Division, as per ORS 236.610 to provide services under Structured Supervision program funded by Federal Grant

ORDINANCES, BOARD OF COUNTY COMMISSIONERS

R-23 First Reading - An Ordinance amending Multnomah County Code 2.30.300, relating to the Department of Justice Services; and declaring an emergency

R-24 First Reading - An Ordinance amending Multnomah County Code Chapter 2.30, relating to Justice Services; and declaring an emergency

R-25 First Reading - An Ordinance amending Multnomah County Code 2.30.010, relating to definitions; and declaring an emergency

*Work Session
Held on 10/2/88*

Thursday Meetings of the Multnomah County Board of Commissioners are recorded and can be seen at the following times:
 Thursday, 10:00 PM, Channel 11 for East and West side subscribers
 Friday, 6:00 PM, Channel 27 for Rogers Multnomah East subscribers
 Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

SUPPLEMENTAL AGENDA

TUESDAY, JUNE 13, 1989 - 1:30 PM

Addition of Executive Session to the Tuesday, June 13, 1989 1:30 PM
Informal for the purpose of discussing pending litigation, as allowed by
ORS 192.660(1)(h)



MULTNOMAH COUNTY OREGON

MAY 31 1989

Hank M.

BOARD OF COUNTY COMMISSIONERS
 GLADYS McCOY, CHAIR
 PAULINE ANDERSON
 POLLY CASTERLINE
 GRETCHEN KAFOURY
 RICK BAUMAN

DEPARTMENT OF GENERAL SERVICES
 PORTLAND BUILDING
 1120 SW FIFTH, 14th FLOOR
 PORTLAND, OR 97204-1934
 (503) 248-3300

OFFICE OF THE DIRECTOR
 PLANNING & BUDGET (503) 248-3883
 COUNTY COUNSEL (503) 248-3138
 EMPLOYEE SERVICES (503) 248-5015
 FINANCE (503) 248-3312
 LABOR RELATIONS (503) 248-5135

M E M O R A N D U M

TO: Pauline Anderson, Commissioner
 FROM: David Warren, Budget Manager **DCW**
 DATE: May 26, 1989
 SUBJECT: Tax Supervising Hearing - June 13, 1989

Attached are:

1. Copies of two letters from Gil Gutjahr telling us that the Tax Supervising and Conservation Commission will hold its public hearing on our budget and the service districts' budgets at 10:00 on June 13 in Conference Room B, Second Floor, Portland Building.
2. A copy of the TSCC rules specifying that the Commission requires attendance of a majority of the Board at that hearing.

Tax Supervising has never withheld certification of our budget or required us to come back to a second hearing because too few Commissioners attended, but the tone of the meeting and the kinds of objections and recommendations we have to respond to have been much more positive in years when a quorum of the Commissioners have attended. I urge you to come.

Usually Gil Gutjahr will talk to Jack Horner or me and give some indication of the issues he believes will be raised at the hearing. I will let you know what these are before the hearing.

6625F/DW/js

Attachments

cc: Linda Alexander
 Jack Horner
 Larry Kressel
 Hank Miggins

MULTNOMAH COUNTY
 1989 MAY 31 10 52 AM '89
 GALESON



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY, CHAIR
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M E M O R A N D U M

TO: Gladys McCoy, Chair
FROM: David Warren, Budget Manager *DCW*
DATE: May 26, 1989
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MEMORANDUM

TO: Gretchen Kafoury, Commissioner
FROM: David Warren, Budget Manager *DCW*
DATE: May 26, 1989
SUBJECT: Tax Supervising Hearing - June 13, 1989

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Jack Horner
Larry Kressel
Hank Miggins



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M E M O R A N D U M

TO: Rick Bauman, Commissioner
FROM: David Warren, Budget Manager *DCW*
DATE: May 26, 1989
SUBJECT: Tax Supervising Hearing - June 13, 1989

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6625F/DW/js

Attachments

cc: Linda Alexander
Jack Horner
Larry Kressel
Hank Miggins

TAX SUPERVISING & CONSERVATION COMMISSION

Multnomah County, Oregon

1510 Portland Building
Portland, Oregon 97204

1120 S.W. Fifth Avenue
503/248-3054

May 19, 1989

Board of County Commissioners
Multnomah County
606 County Courthouse
Portland, Oregon 97204

Dear Board Members:

Please note on your calendar that the location for the Commission's hearings at 10:00 a.m. and 2:00 p.m. on June 13th has been changed from the Portland City Hall Council Chambers to Conference Room B, Second Floor, Portland Building.

Yours very truly,

TAX SUPERVISING & CONSERVATION COMMISSION


G. J. Gutjahr
Administrative Officer

GJG:pj

cc: Jack Horner
Dave Warren
Dick Howard

TAX SUPERVISING & CONSERVATION COMMISSION

Multnomah County, Oregon

1510 Portland Building

Portland, Oregon 97204

1120 S.W. Fifth Avenue

503/248-3054

May 10, 1989

Board of County Commissioners
Multnomah County
606 County Courthouse
Portland, Oregon 97204

Dear Board Members:

This is to advise that the Commission will meet in the Council Chambers, Portland City Hall on Thursday, June 13, 1989 at 10:00 a.m. to review, discuss and conduct a public hearing on the annual budgets for Multnomah County and the County Service Districts.

Please ensure attendance of Commissioners, a quorum as a minimum, since ORS 294.640 requires the meeting to be held between the Levying Board and the Commission.

Yours very truly,

TAX SUPERVISING & CONSERVATION COMMISSION



G. J. Gutjahr
Administrative Officer

GJG:pj

cc: Jack Horner
✓ Dave Warren
Dick Howard

2 ORS 294.642

Tax Supervising and Conservation Commission - Multnomah County

RULES AND REGULATIONS

Number: TSCC 1-76

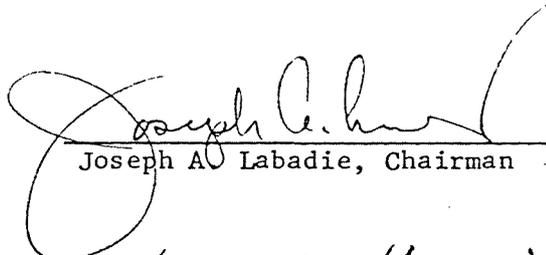
Subject: Attendance of Levy Board Members at Budget, Special Tax
Levy and Bond Issue Meetings and Hearings - Municipal
Corporations over 100,000 population.

Regulation:

1. Levying boards for municipal corporations having a population exceeding 100,000 who file annual budgets, supplemental budgets, special tax levies or bonding proposals with the Commission under ORS 294.640 and ORS 294.655 shall have in attendance at the meeting fixed by the Commission not less than a simple majority of the levying board's membership.

Approved:

April 8, 1976



Joseph A. Labadie, Chairman



Thomas K. Hatfield, Commissioner



William A. Hessel, Jr., Commissioner



Oliver I. Norville, Commissioner



Richard A. Rocci, Commissioner

MULTNOMAH COUNTY PRIORITY LEGISLATION STATUS REPORT
As Of 6/12/89

CRIMINAL JUSTICE:

HB 2211	CC Enhancement Grant Formula	6/9: Passed Senate; 6/5: Passed House.
HB 2212	CC Goals and Evaluation	6/9: Passed Senate; 6/5: Passed House.
HB 2213	Mandatory Transfer -Option 1	6/9: Passed Senate; 6/6: Passed House.
HB 2479	Marijuana Fine Increase	5/11: Passed House; 5/16: Referred to Ways and Means.
HB 5037	Deputy DA and Witness Fee \$\$	6/5: Ways and Means Subcommittee: Do Pass w/amendments.
SB 591	County Jail Caps	4/7: Passed Senate w/amendments; 4/28: Last heard in House Judiciary.
SB 632	Sentencing Guidelines Amendments	Chapter 151, OL '89, effective 5/16/89.
SB 971	Quarterly Adjustment of Sentencing Guidelines	3/16: Referred to Senate Judiciary.
SB 1065	County Corrections Assessmt.	5/19: Passed Senate; 6/8: Hearing in House Judiciary.
SB 1070	Misdemeanor Sentencing Guidelines	Currently in Senate Judiciary.
SB 1071	De-Sunset of Criminal Justice Council	4/24: Passed Senate; Currently in House Judiciary.
SB 1073	Sentencing Guideline Revision	6/7: Senate Judiciary: Do Pass w/amendments.
SB 1110	Community Corrections Program Development \$\$	5/3: Passed Senate; 6/8: Passed House w/amendments.

SB 5514 Corrections Budget 6/12: WS held in Ways and Means.

GENERAL GOVERNMENT:

HB 2338 A & T Funding 4/18: Passed House; 6/1: Senate Revenue -Do Pass and referred to Ways and Means.

HB 2651 2% Kicker Repeal Currently in House Revenue and School Finance.

HB 2732 PUD Election Costs 3/16: Last work session held in House IntergovernmentalAffairs.

HB 2798 State Stays in FEMA 4/14: Recommend House Do Pass w/amendments; Currently in Ways and Means.

HB 3032 EID Assessments Against Counties 6/5: Passed House; 6/8: Sen. Trade/Econ. Dvlpmt.: Do Pass; Referred to Revenue.

SB 162 Bd of Equalization, Terms and Training 4/18: Passed Senate with amendments; 5/25: Passed House.

SB 228 State \$\$ for Regular Election 3/7: No recommendation from Senate Government Operations and Elections; Referred to Ways and Means.

SB 515 The Spending Limit 3/15: Passed Senate; 6/9: House Revenue and School Finance: Do Pass w/amendments.

SB 574 Apportionment of Election 3/7: Senate Government Operations and Elections - Do Pass w/amendments; Referred to Ways and Means.

SB 907 PUD Elections Cleanup 6/12: Tabled in Senate Government Operations and Elections.

SB 1022 Sale of Unusable Remnants 4/7: Passed Senate w/amendments; 5/23: Passed House.

SB 1094	Edgefield Sale	4/21: Passed Senate; 5/24: Passed House w/amendments; 6/1: Senate concurrent.
SB 5559	Appropriations Above the Spending Limit	1/25: Referred to Ways and Means.

HUMAN RESOURCES:

HB 2648	AOC Beer & Wine Tax	5/31: House Human Resources - Do Pass w/amendments; Currently in House Revenue.
HB 3466	Oregon Youth Services Commission	4/27: House Human Resources- Do Pass w/amendments; 6/14: PH & WS scheduled in Ways and Means.
HB 5026	Health Division Budget	5/5: Passed House w/amendments; 5/18: Passed Senate.
HB 5027	Mental Health Division Budget	5/31: Passed Ways and Means again w/amendments.
SB 27	Kitzhaber Health Care Plan	4/6: Passed Senate; 5/9: House Human Resources recommended Do Pass w/amendments; 6/7: Heard in Ways and Means -no action.
SB 551	DD Wait List	3/27: Passed Senate; 5/25: Passed House w/amendments; 6/9: Senate concurrent.
SB 673	EMS Quality Assurance Confidentiality	5/4: Passed Senate; 5/8: Referred to House Judiciary.
SB 676	Food Stamp \$ Repeal	5/15: Passed Senate; 5/17: Referred to House Human Resources with subsequent referral to Ways and Means;
SB 692	Latchkey Pilot Program	Chapter 302, OL '89, effective 90 days after adjournment.

SB 935	Health Insurance Pool	5/2: Passed Senate; 6/2: Passed House w/amendments; 6/6: Senate concurred.
SB 979	ASA Revision	6/2: Passed Senate; 6/8: House Intergovernmental Affairs: Do Pass w/amendments.
SB 1107	Minimum Community Mental Health \$\$	5/23: Senate Human Resources: Do Pass w/amendments; Referred to Ways and Means.
SB 1112	CLHO for Kids	3/30: Senate Human Resources-Do Pass w/amendments; Referred to Ways and Means.
SB 5534	Children's Agenda	1/23: Referred to Ways and Means.
HOUSING:		
HB 2855	Vacant & Abandoned Housing Receiverships	4/20: Passed House ; 6/8: Hearing in Senate Business, Housing & Finance.
HB 3395	Wasted/Abandoned Properties	5/3: Passed House; 6/12: Passed Senate w/amendments.
HB 3396	Negotiated Sale of Foreclosed Property	4/17: Passed House; 6/12: Passed Senate w/amendments.
HB 3397	A.V. for Sheriff's Sale	Chapter 223, OL '89, effective 90 days after adjournment.
HB 3478	State Housing Fund	6/2: House Housing and Urban Development: Do Pass w/amendments; Referred to Ways and Means.
SB 1078	\$12 Million for Housing Revitalization	3/31: Senate Business, Housing and Finance: Do Pass; Trade/Economic Development: Do Pass w/amendments; Referred to Ways and Means.

TRANSPORTATION:

HB 3209	.01 Cigarette Tax for Special Needs Transportation	5/26: Revenue and School Finance - Do Pass; subsequent referral to Ways and Means.
HB 3446	Local Option Registration Fee	House Transportation: Do Pass; 6/2: House Revenue - Do Pass w/amendments.
HB 3447	.02 Gas Tax/Blended Rate	No recommendation from House Transportation; Currently in Revenue and School Finance.
SB 476	Payroll Tax	6/8: Passed Senate; 6/9: Referred to House Revenue.
SJR 12	Local Option Mass Transit \$	5/19: Adopted by Senate w/amendments; 6/6: House Revenue - Do Pass w/amendments.



MULTNOMAH COUNTY OREGON

OFFICE OF COUNTY COUNSEL
1120 S.W. FIFTH AVENUE, SUITE 1530
P.O. BOX 849
PORTLAND, OREGON 97207-0849
(503) 248-3138

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY, CHAIR
PAULINE ANDERSON
RICK BAUMAN
GRETCHEN KAFOURY

FN
JUN 12 1989
(Hand Deliv)

M E M O R A N D U M

COUNTY COUNSEL
LAURENCE KRESSEL
CHIEF ASSISTANT
ARMINDA J. BROWN
ASSISTANTS
JOHN L. DU BAY
SANDRA N. DUFFY
J. MICHAEL DOYLE
H. H. LAZENBY, JR.
PAUL G. MACKAY
MARK B. WILLIAMS

TO: Fred Neal
Intergovernmental Liaison (101/134)

FROM: Sandra Duffy *Sandy*
Assistant County Counsel (106/1530)

DATE: June 12, 1989

RE: SB 979

ISSUE: You have informed me that SB 979 has undergone a committee amendment which "conceptually" provides that:

Notwithstanding (any other provisions of ORS 823.180) the county shall not adopt an (ambulance service) plan that eliminates a city or district from providing (ambulance) service if a majority of the voters in an ambulance service area vote (or have voted) to allow the city or district to provide service.

You have asked me to outline what, if any, problems this would create for counties in developing and implementing an ambulance service plan as mandated by ORS 823.180(1).

ANSWER:

In my opinion this amendment cuts the heart out of the original legislative purpose of ORS 823.180 et seq. That purpose is: to develop a county-wide plan (or a plan for a consortium of counties) which creates ambulance service areas and coordinates ambulance services within those areas to provide the most efficient and effective ambulance service. This amendment can result in the following:

1. In Multnomah County it could mean the City of Portland could decide to provide public ambulance service within the city and leave the unincorporated county area without the ability to entice a private provider to provide service because the area is fragmented and not an economically viable unit. Such a "secession" in effect creates two ambulance service areas in the county even though an ambulance service plan designates the entire county as a single ASA.¹ The artificial geographic boundary between city and county would defeat an efficient and effective provision of ambulance services. For example, unincorporated areas in Skyline and Dunthorpe would have to have an ambulance unit assigned to each in order to be able to make a timely response. However, those units would very seldom be used. A coordinated county-wide system would have southwest city units covering Dunthorpe and northwest city units covering Skyline. That is not possible if the City opts to provide services only within its boundaries. Because the majority of County residents are within the City, the City would be highly likely to get the votes necessary to "secede" and orphan the rest of the County. This scenario can be replayed in any county where the majority of the population is concentrated in a single town/city.

2. The flip-side of section number 1 above, is that large rural counties could vote for a RFPD and leave small towns out in the cold. This pits urban citizens against rural citizens. As an important health and safety issue, all citizens are entitled to reliable safe ambulance service. The legislators who adopted ORS 823.180 et seq. in 1977 obviously believed that. They delegated to each county the duty to develop a plan that would accomplish that goal. This amendment sends us back to the pre-1977 days where urban areas or rural areas set up systems to "take care of our own". Such provincialism flies in the face of an overall coordinated system within each county.

3. The amendment leaves open the question whether cities or RFPDs which are voted in as ambulance service providers are required to coordinate their services with other services within the county (i.e. does the popular vote given the city or RFPD autonomous status?).

¹ The creation of multiple ASAs through this process may very well fly in the face of a medical decision that a single ASA is medically important (see section 4 below).

Fred Neal
June 12, 1989
Page 3

4. In Multnomah County the policy makers (EMSPB - composed of County and cities representatives) have determined that a single ambulance provider is a medically important matter. The County Medical Advisory Board recommended a single county-wide provider to insure consistency in training and in monitoring EMT performance. Multiple training programs and enforcement mechanisms are duplicative and costly and encourages differing standards throughout the County.

5. There are interpretation questions with the amendment. Does "voter" mean individual elector-citizens or can it mean governing body voters? It is not clear whether this is simply an issue of who will be a provider in a city or RFPD; it could be interpreted that the city or RFPD decides how and when the services are provided. And, if an important component of county planning, vis-a-vis ambulance service, is provider selection, this amendment takes away a county planning opportunity (i.e. the County will not be able to decide which provider will be most efficient and effective).

4965R/dp

cc: Gary Oxman
Joe Acker

6/6
DATE SUBMITTED ~~May 16~~, 1989

(For Clerk's Use)
Meeting Date 6/13/89
Agenda No. # 2

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: Charitable Solicitations

Informal Only* June 13 ~~May 23~~ (A.M.)
(Date)

Formal Only _____
(Date)

DEPARTMENT County Chair

DIVISION _____

CONTACT Barbara S. Donin

TELEPHONE 248-3308

*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD Barbara S. Donin

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

Presentation of Charitable Solicitations Task Force Report. Copies have already been sent to each office.

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

- INFORMATION ONLY
- PRELIMINARY APPROVAL
- POLICY DIRECTION
- APPROVAL

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA _____

IMPACT:

- PERSONNEL
- FISCAL/BUDGETARY
 - General Fund
 - Other _____

JUN 13 1989
 CLERK OF COUNTY
 OREGON

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: Gladys McCoy

BUDGET / PERSONNEL _____

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) _____

OTHER _____
(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.

DATE SUBMITTED June 5, 1989

(For Clerk's Use)

Meeting Date 6/13/89

Agenda No. # 3

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: Commercial and Industrial Appraisals

Informal Only* June 13 -- a.m.
(Date)

Formal Only _____
(Date)

DEPARTMENT of General Services

DIVISION Assessment and Taxation

CONTACT Bob Ellis, Janice Druian

TELEPHONE 248-3367

*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD _____

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

Briefing on Commercial Appraisals in Multnomah County

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

INFORMATION ONLY PRELIMINARY APPROVAL POLICY DIRECTION APPROVAL

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA _____

IMPACT:

PERSONNEL

FISCAL/BUDGETARY

-General Fund

Other _____

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: [Signature]

BUDGET / PERSONNEL _____

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) _____

OTHER _____
(Purchasing, Facilities Management, etc.)

1000 JUN 10 10 51 AM '89
CLERK OF COUNTY
OREGON

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY, CHAIR
PAULINE ANDERSON
POLLY CASTERLINE
GRETCHEN KAFOURY
RICK BAUMAN

DEPARTMENT OF GENERAL SERVICES
PORTLAND BUILDING
1120 SW FIFTH, 14th FLOOR
PORTLAND, OR 97204-1934

(503) 248-3300

OFFICE OF THE DIRECTOR	(503) 248-3303
PLANNING & BUDGET	(503) 248-3883
COUNTY COUNSEL	(503) 248-3138
EMPLOYEE SERVICES	(503) 248-5015
FINANCE	(503) 248-3312
LABOR RELATIONS	(503) 248-5135

DEPARTMENT OF GENERAL SERVICES DIVISION OF ASSESSMENT AND TAXATION

STATUS REPORT CONDITION OF COMMERCIAL ASSESSMENT IN MULTNOMAH COUNTY MAY 1, 1989

EXECUTIVE SUMMARY

Multnomah County's Commercial and Industrial Work Unit is responsible for **5.6 Billion dollars** in taxable property. On May 1, 1989, when the Tax Roll was complete, this unit had 200+ accounts that had not been appraised. At present, the unit is approximately one month behind schedule.

The unit has been functioning with 13 professional staff (10 appraisers and 3 non-exempt supervisors) for most of this year when a recommended staffing level is 21 professionals. Short staffing combined with methodological short cuts taken to stay in cycle have eroded the overall quality of commercial appraisals.

Assessment and Taxation management has decided to stop taking "short cuts" and to adhere to Department of Revenue approved valuation approaches. As a result, the Commercial Work Unit will probably fall further behind in this coming year.

If the Commercial Work Unit staffed to recommended levels, over time, they could get back in cycle and ensure equity of appraisals. This, however, would take time because of the learning curve for both current and new appraisers.

CURRENT SITUATION

Number of Accounts:

The Commercial/Industrial Work Unit is responsible for the appraisal of approximately 23,000 accounts¹ with a combined taxable value of approximately 5.6 billion dollars and another 2 billion dollars in non-taxable and exempt property.

¹Starting in 1988, the appraisal of the improvements of large principal industrial properties--specifically wood products, food processing, chemical and metal working--was handled by the Department of Revenue.

Staffing:

The current staff includes 10 commercial appraisers, 3 industrial appraisers and 3 non-exempt supervisors. For most of this fiscal year, the Commercial Work Unit has had two unfilled commercial appraisal positions. Full appraisal staffing was met in March of this year. However, 2 people are out on medical related problems so full staffing within the unit still has not occurred.

Current Scope of Work:

During the 1988/89 fiscal year, the Commercial Work Unit has been re-appraising District #5 which contains approximately 3,500 commercial/industrial accounts. In addition to the District 5 re-appraisal, approximately 700 "new and partial" accounts have been appraised. The new and partial category includes new construction, remodeling, wrecks and razes and significant land use changes.

The Commercial work unit is also involved in a substantial number of appeals. In fiscal year 1988/89, approximately 416 staff days were spent on Department of Revenue (D.O.R.) and Tax Court Appeals.

Compliance Status:

Prior to May 1, 1988, the commercial section was in compliance with the statutory six year appraisal cycle requirement because it made many compromises with quality. ²Future cycle compliance will be even more difficult due to the introduction of two new appraisal problems--asbestos contaminated buildings and land sites with toxic chemicals.

² From "Department of General Services, Division of Assessment and Taxation, Status Report, Assessment and Taxation, January 1989":

"DOR requires A&T to consider a three-pronged approach to valuing commercial and industrial property A&T has chosen to use primarily the income approach to value commercial property...Much more time should be spent on the whole appraisal process, from estimating the correct rent, vacancy, expenses, etc., to finding the appropriate capitalization rates....The quality of the work can be observed by looking at the number of appeals with stipulations; that is appeals of value where the County agrees that its appraisal was wrong and the appellant's value is correct. In 1987 approximately 75% of the commercial/industrial appeals that went to DOR were stipulations."

By April 1, 1989, the Commercial Work Unit completed approximately 2,799 appraisals with 900+ accounts left to be appraised prior to May 1, 1989. The unit decided against using the Short-Cut Re-evaluation system which allowed appraisers to use information of record when making value estimates. The result was that the required appraisal work was not completed by May 1, 1989. Consequently, over 200 unfinished accounts were forwarded to the Board of Equalization on a "blanket³" causing additional work in that area.

Methodology:

The D.O.R. requires consideration of "The Three Approaches" to Value -- Income, Market, and Cost. Market uses the sales data on similar properties; Cost uses the cost of constructing the property less depreciation; and Income uses the income and return on investment a property will give an investor. We have chosen to use a formula style Income Approach on most commercial property because it is efficient and is usually the most relevant approach if a property is appealed.

However, to achieve quality appraisals and to have a supportable appraisal for appeals, more time must be taken in the initial appraisal process, more research must be done and the three-pronged approach must be used when warranted. This will not only take more time on the part of the individual appraiser but will also require additional training of most appraisers and additional supervisor time for field inspections and coaching of appraisers.

Work Assignments/Productivity:

Appraiser production is assessed by the supervisor and by a production report which keeps daily record of appraisal production and other jobs. From studies made in the past, we estimate that about 50% of the yearly available work days are spent on district appraisal work. The remaining time is spent on other office duties associated with appraisal--DOR appeals, Tax Court appeals, omitted property, sales ratio, etc.

The appraisers are averaging between 3.5 and 4.5 accounts per day. The use of improved valuation methods (DOR recommended standards) brings the current level of production even lower. A fully trained and experienced staff should increase the accounts by .5 per day.

³ A "blanket" is the term to describe the process of sending the Board of Equalization a list showing the account number, value information, (former value, new value) name and reason for the change. The B of E must then send letters to the owner of each account explaining the process and allowing five days for the taxpayer to appear. After the hearing the Board sends certified letters to the taxpayer confirming the decision and notice to A & T of the result so that the roll can be corrected.

In order to improve productivity further, the commercial appraisal function must be automated. Improved system support for the Commercial Work Unit is a top priority in the Systems Requirements Definition study recently completed by A & T in conjunction with ISD. Improved records and more comprehensive and readily assessable sales and rent information would benefit the appraisers. Improvements in productivity will still take time and special effort because the appraisers will initially spend a great deal of their time gathering data for a new system in order to build the base data.

6353F/BSD/ac

DATE SUBMITTED 6/8/89

(For Clerk's Use)
Meeting Date 6/13/89
Agenda No. #4

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: MCA Briefing

Informal Only* 6/13/89 Formal Only _____
(Date) (Date)

DEPARTMENT Human Services DIVISION _____

CONTACT Duane Zussy TELEPHONE 248-6190

*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD Duane Zussy, Bill Thomsa

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

Briefing on implementation strategy for contracting with MCA for FY 89-90.

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

INFORMATION ONLY PRELIMINARY APPROVAL POLICY DIRECTION APPROVAL

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA 20 minutes

IMPACT:

PERSONNEL

FISCAL/BUDGETARY

General Fund

Other _____

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: *Duane Zussy*

BUDGET / PERSONNEL 1

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) _____

OTHER _____
(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



MULTNOMAH COUNTY OREGON

OFFICE OF COUNTY COUNSEL
1120 S.W. FIFTH AVENUE, SUITE 1530
P.O. BOX 849
PORTLAND, OREGON 97207-0849
(503) 248-3138

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY, CHAIR
PAULINE ANDERSON
RICK BAUMAN
GRETCHEN KAFOURY

M E M O R A N D U M

COUNTY COUNSEL

LAURENCE KRESSEL

CHIEF ASSISTANT

ARMINDA J. BROWN

ASSISTANTS

JOHN L. DU BAY
SANDRA N. DUFFY
J. MICHAEL DOYLE
H. H. LAZENBY, JR.
PAUL G. MACKAY
MARK B. WILLIAMS

TO: Duane Zussy
Director, Dept. Human Services

FROM: Arminda J. Brown *Armindy*
Chief Assistant County Counsel
(106/1530)

DATE: June 13, 1989, 1989

RE: MCA Contract: Provisions for Fiscal
Year 89/90

This memo is to confirm the conversations I have had with you and Bill Thomas over the course of the last several days regarding our fiscal year 89/90 contract with MCA. I understand that it is the Board's wish to extend our contract with MCA for the next fiscal year. I also understand that the Board wishes the new contract to contain more objective performance criteria to enable better monitoring of the quality of the service we are receiving. Because there is not time to negotiate those changes prior to the end of this fiscal year we need to fashion a way to contract with MCA for a full year retaining the ability to strengthen our control over MCA's performance.

I believe that the best way to do what we propose is to extend our prior contract with MCA for another year with some changes which I will set out below. Once we have put together the new language we wish to propose we can amend the contract that is in place.

Amendments can only be achieved through mutual assent. Thus, if MCA rejects our proposed changes we are back to square one. We would then have to give 30-days notice of the termination of the entire contract pursuant to paragraph XXIV B, of the original contract and tell MCA that they would have

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Journal

Duane Zussy
June 13, 1989
Page 2

to accept a new contract with the new additions or stand to lose the entire contract.

There is a problem with that approach as well. Paragraph XXIV A of the special conditions of the present contract adds a provision allowing the County to terminate with 30 days notice only "for cause." Further, paragraph XXIV B gives MCA the right to a hearing before the Board of County Commissioners on the issue of "cause."

The process of requesting the hearing, holding the hearing and reaching a decision could take as long as 30 days from the date MCA received the notice of termination. After that MCA has the right to submit the decision to binding arbitration. Thus, in order to terminate our contract with MCA we would have to have "cause" and even if there was "cause" to terminate the appeal process could add months to the time line.

It is my recommendation that we delete the language requiring "cause" and giving MCA appeal rights from the special conditions in the 89-90 contract with MCA. This is not a provision that we have in our other contracts and was added last year as a compromise. These provisions severally limit the County's control over the contract. Should the county be unhappy with the performance of MCA, it would take months to effectively terminate the contract. Certainly, if we do not delete these paragraphs, we will have difficulty carrying out the plan outlined above. Beyond that, I recommend that we continue to exclude that language from any further contract with MCA. Since there are so many dollars at stake, it seems to the County's benefit to maintain the ability to terminate the contract within a specified amount of time, rather than having to continue indefinitely in a relationship that is unsatisfactory.

4973R/dp



MULTNOMAH COUNTY OREGON

Clarke to the Board

DEPARTMENT OF HUMAN SERVICES
7th FLOOR J. K. GILL BUILDING
426 S.W. STARK STREET
PORTLAND, OREGON 97204
(503) 248-3782

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER
RICK BAUMAN • DISTRICT 3 COMMISSIONER
POLLY CASTERLINE • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Chair Gladys McCoy
Multnomah County Board of Commissioners

FROM: Duane Zussy, Director *Duane Zussy (DZ)*
Department of Human Services

DATE: June 12, 1989

SUBJECT: IMPLEMENTATION PLAN FOR CONTRACTING WITH METROPOLITAN COMMUNITY ACTION

It is evident from discussions during the Board of County Commissioners' meetings on June 6 and 8 that the Board wants this Department to enter into a 12 month FY 89-90 contract with Metropolitan Community Action for advocacy, planning, resource management and service coordination activities. At the same time, the Board made it clear that it expects specific performance standards in each of these areas to be a part of this contract, with quarterly reports to the Board on MCA's performance vis-a-vis established expectations.

Since the June 8 Board meeting I have consulted with County Counsel, with representatives of County Finance and Purchasing, and with staff of Commissioner Bauman's office and the Chair's office in order to develop a plan for implementing the Board's decision.

These discussions have resulted in the following conclusions and proposals:

1. A renewal of the one year sole source exemption allowing the County to contract with MCA will have to be approved by the Chair based on a recommendation from Purchasing. Approval for a sole source contract with MCA will also have to be granted by State Community Services. DHS will proceed immediately to request these approvals.
2. In order for Purchasing to recommend approval of the sole source renewal on the basis of the uniqueness of MCA's Board, by July 1, 1989, that Board will have to be in compliance with federal requirements for Administering Boards. As soon as possible, this will require the Chair to renew and to make new Administering Board appointments for a new 21 member Board, with BCC concurrence, in order to ensure that appropriate public/private/low income representation and countywide geographic balances exist.

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Infernal
4

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Memorandum to Chair McCoy
MCA Contract
June 12, 1989
Page 2

3. In order for MCA to enter into 12 month contracts with its subcontractors, the County must enter into a 12 month contract with MCA effective July 1. (A short term extension of the current contract to allow for negotiation of performance standards seemed the most practical path given the current time frame, but County Counsel has advised against this course of action.)
4. The Department would propose to prepare such a 12 month contract involving County "boilerplate" language, requirements passed on from our contracts with the State and other funders, specific audit requirements, and such special conditions as can be readily identified from Board discussions of last week. In addition, a special condition would be included to the effect that the parties agree by no later than September 30 to negotiate a new set of special conditions which will address specific performance standards in all areas of contracted activities.
5. As soon as the basic contract can be executed, representatives from the County and MCA should begin full negotiations on these specific performance standards as quickly as possible. The Department recommends that Board staff be involved in developing these standards, and that the Community Services Contractors Association should be consulted.
6. County Counsel has suggested that if the newly negotiated language is significantly different from the initial contract, then the initial contract can be terminated with 30 days notice and a revised contract can replace the initial contract for the remainder of the fiscal year. It is the Department's thinking, however, that it is not likely that the boilerplate would change. Consequently, even if the negotiations produced a wholesale change in the special conditions, so long as both parties agree, a new set of special conditions could simply replace the initial ones as an amendment without necessitating termination of the earlier document. However, if MCA did not agree with the amendment, counsel has advised that the County would have to follow the first option and terminate the initial contract with 30 days notice and issue a revised contract. (Counsel has stressed that in order to implement either option the initial contract must not include the special condition in this year's contract requiring termination only with cause followed by binding arbitration.)

I trust that this plan for implementing the decision to enter into a 12 month contract with MCA will both satisfy the concerns of Board members regarding the contracting process, as well as give the County and MCA a little breathing room to negotiate specific expectations. Under the circumstances, I think that this plan is in keeping with the policy directions established by the Board and yet ensures that our legal obligations can be met in a timely manner.

Memorandum to Chair McCoy
MCA Contract
June 12, 1989
Page 3

This Department will cooperate 100% in implementing this plan and in doing all that we can to make the Board's decision work and to develop a more effective partnership with MCA. At the same time, County Counsel as well as Finance asked me to reiterate the caution that our relationship with the State gives the County total responsibility for funds which we pass through to MCA - ("Full responsibility for program integrity shall remain with SUBGRANTEE. Any disallowed costs on the part of the subcontractors, due to error or otherwise, will be considered to be disallowed costs of the SUBGRANTEE.") - yet the County is left with limited authority and control in the MCA contractual relationship.

Thank you for your guidance in this matter. With the Board's concurrence, it is my hope and intent to execute this plan with the greatest possible speed.

cc: Liaison Commissioner Bauman
Commissioner Anderson
Commissioner Kafoury



MULTNOMAH COUNTY OREGON

DEPARTMENT OF GENERAL SERVICES
PURCHASING SECTION
2505 S.E. 11TH AVENUE
PORTLAND, OREGON 97202
(503) 248-5111

GLADYS McCOY
COUNTY CHAIR

MEMORANDUM

TO: Gladys McCoy, County Chair

FROM: *L Walker* Lillie Walker, Director, Purchasing Section

DATE: May 31, 1988

SUBJECT: EXEMPTION FROM COMPETITIVE RFP PROCESS FOR COMMUNITY ACTION AGENCY OF PORTLAND (CAAP) OR ITS SUCCESSOR

Please find attached a Department of Human Services (DHS) memo dated May 23, 1988, requesting an exemption to the competitive RFP process to enter into contract with Community Action Agency of Portland (CAAP) or its successor (a reconfigured CAAP Board) to purchase the following services: planning and evaluation, resource management, service coordination and advocacy functions for emergency basic needs and community action services on a Countywide basis, service as clearinghouse and management of subcontracts with delegate agencies for service delivery Countywide.

The Purchasing Section has reviewed the provided information and has found that the DHS has met the requirements for an exemption to the professional services request-for-proposal process as set forth in Multnomah County Administrative Procedures No. 2703. Therefore, the Purchasing Section recommends an exemption be granted from July 1, 1988, through June 30, 1989.

The exemption is recommended in this instance due to the following:

1. CAAP is the only agency with a Board of Directors which meets the statutory and geographical requirements of the Grantor agencies to administer a program of this nature and scope.
2. The CAAP Board is currently serving the Portland Metropolitan area and a reconfiguration of this Board or a successor could immediately implement the services required by Multnomah County.
3. At this time, no other agency could organize, elect officers, or provide continuity of emergency basic needs services.

APPROVED:

DENIED:

Gladys McCoy 6-4-88
Gladys McCoy, County Chair

Gladys McCoy, County Chair

LMW:CLS
Attachments

Re litigation - metro regional transportation plan.

PRESS LIST

DATE: 6/12/89

THE FOLLOWING WERE CALLED THIS DATE REGARDING:

- a) Meeting: _____
- b) Executive Meeting: 6/12/89 1:30 pm.
- c) Other: _____

Signed: Jane McHawin

KOIN	Channel 6	✓ 464-0797 or 464-0614 Assignment Desk
KGW	Channel 8	✓ 226-5111 <i>ask for</i> Assignment Desk
KATU	Channel 2	✓ 231-4260 <i>ask for</i> Assignment Desk
KPTV	Channel 12	✓ 222-9921 <i>ask for</i> News Desk <i>Fax = 227-4421</i>
KEX	1190 AM	✓ 222-1929 Newsroom/Message
KSGO	1520 AM	✓ 223-1441 News Desk
KXL	750 AM	✓ 231-0750 <i>ask for</i> Newsroom/Message
KGW	62 AM	✓ 226-5095 News Desk
K-103 FM		✓ 643-5103 <i>ask for</i> Newsroom
KXYQ - 105 FM		✓ 226-6731 <i>ask for</i> Newsroom
Oregonian		✓ 294-4065 Liz Moore
Gresham Outlook		✓ 665-2181 Robin Franzen
Skanner		✓ 287-3562 Patrick Mazza
Cable		✓ 667-7636 <i>Gary Ellis</i>

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