

# ANNOTATED MINUTES

Tuesday, January 30, 2001 - 9:30 AM  
Multnomah Building, First Floor Commissioners Boardroom 100  
501 SE Hawthorne Boulevard, Portland

## BOARD BRIEFING

*Chair Beverly Stein convened the meeting at 9:34 a.m., with Vice-Chair Lisa Naito, and Commissioners Diane Linn, Serena Cruz and Lonnie Roberts present.*

B-1 Department of Community Justice Policy and Performance Review.  
Presented by Elyse Clawson and Joanne Fuller.

**ELYSE CLAWSON AND JOANNE FULLER  
PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS AND DISCUSSION INCLUDING  
JUVENILE JUSTICE SYSTEM; DRUG  
TREATMENT COURT; SECURE ALCOHOL AND  
DRUG TREATMENT UNIT; GROUP TREATMENT  
IN DETENTION; SCHOOL ATTENDANCE  
INITIATIVE; ADULT COMMUNITY JUSTICE;  
OFFENDER ASSESSMENT; ALCOHOL AND DRUG  
SCREENING UNIT; COGNITIVE  
RESTRUCTURING TRAINING; INCREASED  
PROBATION AND PAROLE SUPERVISION;  
CENTRALIZED INTAKE AND ASSESSMENT;  
TRANSITION SERVICES FROM PRISON/JAIL TO  
THE COMMUNITY; AFFORDABLE HOUSING;  
EDUCATION; PROGRAM EVALUATION AND  
DESIGN SERVICES; MINORITY  
OVERPRESENTATION REPORT; ADULT  
REDESIGN; PROBATION/PAROLE SANCTIONING  
PATTERNS AND OUTCOMES; INTERCHANGE  
EVALUATION; RECIDIVISIM PROGRAMS;  
DEPARTMENTAL COLLABORATION ON  
SERVICES FOR OFFENDERS WITH MENTAL  
ILLNESS, RETARDATION AND/OR  
DEVELOPMENTAL DISABILITIES; OREGON  
YOUTH AUTHORITY AND DEPARTMENT OF**

**CORRECTIONS BUDGET ALLOCATIONS FOR  
COMMUNITY CORRECTIONS.**

*There being no further business, the meeting was adjourned at 10:38 a.m.*

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Tuesday, January 30, 2001 - 10:30 AM  
Multnomah Building, First Floor Commissioners Boardroom 100  
501 SE Hawthorne Boulevard, Portland

**LAND USE PLANNING**

*Chair Beverly Stein convened the meeting at 10:52 a.m., with Vice-Chair Lisa Naito, and Commissioners Diane Linn, Serena Cruz and Lonnie Roberts present.*

P-1 Reopened Public Hearing and Decision on CU 00-02, Denial of a Conditional Use Permit Application for Development Within Howell Territorial Park on Property Located at 13901 NW HOWELL ROAD, PORTLAND. (Decision Continued from 10/26/00, Reset from 12/07/00, Decision Continued and Public Hearing Reopened 01/04/01).

**CHAIR STEIN EXPLAINED QUASI-JUDICIAL PROCESS. AT CHAIR STEIN'S REQUEST FOR DISCLOSURE OF BIAS OR PRE-JUDGMENT OF THIS CASE, NONE WERE DISCLOSED. AT CHAIR STEIN'S REQUEST FOR DISCLOSURE OF POTENTIAL OR ACTUAL CONFLICTS OF INTEREST, NONE WERE DISCLOSED. AT CHAIR STEIN'S REQUEST FOR DISCLOSURE OF EX PARTE CONTACTS, COMMISSIONER LINN DISCLOSED SHE RECEIVED EMAILS WHICH SHE FORWARDED TO PLANNER DERRICK TOKOS AND THAT SHE HAD A CONVERSATION WITH METRO STAFF WHICH WOULD NOT BIAS HER DECISION. COMMISSIONER NAITO AND CHAIR STEIN DISCLOSED THEY RECEIVED EMAILS WHICH THEY FORWARDED TO PLANNER DERRICK TOKOS. COMMISSIONERS CRUZ AND ROBERTS DISCLOSED THEY RECEIVED EMAILS WHICH THEY DELETED. AT CHAIR STEIN'S REQUEST FOR DISCLOSURE OF SITE VISITS, COMMISSIONER LINN DISCLOSED**

**HER STAFF ASSISTANT LAURA BRIDGES ATTENDED JANUARY 17, 2001 MEETING WITH METRO, COUNTY AND SAUVIE ISLANDERS WHICH WOULD NOT BIAS HER DECISION. AT CHAIR STEIN'S REQUEST FOR DISCLOSURE OF CHALLENGES AND/OR OBJECTIONS, NONE WERE OFFERED.**

**COUNTY PLANNER DERRICK TOKOS PRESENTED STAFF REPORT AND CASE HISTORY, ADVISING THIS IS AN APPEAL OF THE MAY 17, 2000 HEARING OF METRO'S CONDITIONAL USE PERMIT APPLICATION FOR DEVELOPMENT WITHIN HOWELL TERRITORIAL PARK WHICH RESULTED IN THE JULY 2, 2000 HEARINGS OFFICER DENIAL. THE BOARD HEARD THE DE NOVO APPEAL ON MAY 26, 2000 AND THE DECISION WAS CONTINUED TO DECEMBER 7, 2000, RESCHEDULED TO JANUARY 4, 2001 AND CONTINUED TO TODAY IN ORDER TO ALLOW THE PARTIES TO WORK TOGETHER, PER BOARD REQUEST, TO RESOLVE THE THREE REMAINING ISSUES RELATING TO WHETHER METRO HAS SHOWN THAT PROPOSED IMPROVEMENTS WILL NOT CHANGE OR SIGNIFICANTLY INCREASE COSTS OF ACCEPTED FARM PRACTICES ON SURROUNDING LANDS, INCLUDING TRAFFIC INTERFERENCE WITH SEASONAL HARVESTS, CROP DELIVERY AND APPLICATION OF PESTICIDES AND HERBICIDES; WHETHER METRO HAS SHOWN THAT EXISTING ACCESS TO THE PARK WILL BE SAFE; AND WHETHER METRO HAS SHOWN THAT ADEQUATE FIRE PROTECTION IS AVAILABLE FOR PROPOSED EXPANSION, INCLUDING DESCRIPTION OF EMERGENCY SERVICE DEMANDS TO ADDRESS SAUVIE ISLAND FIRE DISTRICT CONCERNS, AND THAT EMERGENCY SERVICES WILL NOT REQUIRE FIRE SERVICE BEYOND WHAT IS CURRENTLY AVAILABLE. MR. TOKOS REPORTED THAT METRO HAS NOT REVISED ITS APPLICATION FOLLOWING THE REVISED**

**SUPPLEMENTAL FINDINGS PRESENTED ON  
JANUARY 4, 2001.**

**IN RESPONSE TO A QUESTION OF CHAIR STEIN,  
COUNTY ATTORNEY SANDRA DUFFY REPORTED  
THAT HEARINGS OFFICER LIZ FANCHER  
ATTENDED THE OCTOBER 26, 2000 DE NOVO  
HEARING, BUT IS NOT HERE TODAY.**

**METRO COUNSEL KENNETH HELM  
INTRODUCED EXECUTIVE OFFICER MIKE  
BURTON AND PLANNER LORA PRICE. MR.  
HELM REPORTED THAT WHILE METRO  
CONTINUES TO STAND BEHIND ITS MASTER  
PLAN ADOPTED APRIL 17, 1997, THAT METRO  
MET WITH SAUVIE ISLAND NEIGHBORS TO TRY  
TO WORK OUT THE REMAINING ISSUES, AND  
METRO HAS CONCLUDED THAT A BOARD  
DETERMINATION ON WHETHER METRO HAS  
MET THE LEGAL REQUIREMENTS OF THE  
THREE REMAINING CONDITIONS MAY BE THE  
ONLY ALTERNATIVE. MR. HELM SUGGESTED  
THAT THE DECISION COULD ALSO BE  
CONTINUED TO A SEPTEMBER DATE CERTAIN  
TO ALLOW THE COUNTY TASK FORCE ON THE  
WEST OF SANDY RIVER RURAL AREA PLAN TO  
COMPLETE ITS WORK, AND THAT COUNTY  
STAFF COME BACK TO THE BOARD IN JUNE  
WITH A DRAFT PARK ZONE AND PLAN  
AMENDMENT TO THE COUNTY LAND USE  
ORDINANCE WHICH WOULD PROVIDE ONE SET  
OF UNIFORM DEVELOPMENT STANDARDS FOR  
PARK LANDS IN UNINCORPORATED  
MULTNOMAH COUNTY, WHICH METRO COULD  
ASSIST IN DRAFTING. MR. HELM SUGGESTED  
THAT METRO COULD THEN BRING A NEW  
APPLICATION FORWARD, PROVIDING  
ADDITIONAL OPPORTUNITY FOR CITIZEN  
INPUT, OR THAT THE BOARD COULD CLOSE  
TODAY'S HEARING, CLOSE PUBLIC INPUT,  
PROVIDE A ONE WEEK CONTINUANCE IN  
ORDER TO REVIEW SUBMISSIONS TO DATE,  
THEN WORK OUT A DECISION REGARDING**

**METRO'S CURRENT APPLICATION WITH THE  
REVISED SUPPLEMENTAL FINDINGS  
PRESENTED ON JANUARY 4, 2001.**

**MIKE BURTON COMMENTED IN SUPPORT OF  
METRO MASTER PLAN, ADVISING HE FELT IT  
BEST MET THE NEEDS OF THE CITIZENS. MR.  
BURTON ADDED THAT AS THE PROPERTY IS  
NOT PRESENTLY ZONED FOR PARK BUT  
EXCLUSIVE FARM USE, HE SUPPORTS A  
CONTINUANCE TO SEPTEMBER TO ALLOW THE  
COUNTY TASK FORCE ON THE WEST OF SANDY  
RIVER RURAL AREA PLAN TO COMPLETE ITS  
WORK.**

**IN RESPONSE TO A REQUEST OF CHAIR STEIN,  
ATTORNEY DAN KEARNS, REPRESENTING THE  
SAUVIE ISLAND BOOSTERS, INTRODUCED LORA  
CRESWICK AND IN RESPONSE TO METRO'S  
REQUEST FOR CONTINUANCE, ADVISED THAT  
A LOT OF FOLKS HERE TODAY WANTED AN  
OPPORTUNITY TO SPEAK. [42 SPEAKER CARDS  
WERE SUBMITTED AND WRITTEN TESTIMONY  
WAS SUBMITTED FOR RECORD.]**

**COMMISSIONER NAITO ADVISED SHE  
APPRECIATES THAT EVERYONE CAME TODAY,  
BUT SUGGESTED THAT EVERYONE BE  
NOTIFIED TO PARTICIPATE AT ANOTHER DATE.  
CHAIR STEIN ADVISED SHE PREFERS NO  
PUBLIC TESTIMONY TODAY AS IT MAY NOT BE  
PERTINENT TO THE ISSUES BEFORE THE  
BOARD. IN RESPONSE TO A QUESTION OF  
CHAIR STEIN, COUNTY ATTORNEY SANDRA  
DUFFY ADVISED THAT ALTHOUGH THE  
COMMISSIONERS ARE PRECLUDED FROM  
DISCUSSING THE QUASI-JUDICIAL ISSUES  
RELATING TO THIS APPEAL, COMMISSIONER  
LINN COULD DISCUSS PARK ZONING  
LEGISLATIVE ISSUES WITH THE SAUVIE  
ISLAND RESIDENTS. COMMISSIONER LINN  
ADVISED SHE WOULD BE HAPPY TO STAY AND**

**DISCUSS THOSE ISSUES WITH FOLKS AFTERWARDS.**

**COMMISSIONER LINN EXPRESSED CONCERN THAT THE PARTIES MIGHT BE BACK HERE IN SEPTEMBER WITH THE SAME ISSUES. MR. HELM AND MR. BURTON ASSURED COMMISSIONER LINN THAT IF THE COUNTY PROCEEDS WITH UNIFORM DEVELOPMENT STANDARDS FOR PARK LANDS, METRO WOULD ULTIMATELY WITHDRAW ITS APPLICATION. MR. KEARNS SUGGESTED THAT METRO WITHDRAW ITS APPLICATION NOW, ADVISING THE WORK WAS NOT DONE IN VAIN AND IT WOULD MAKE HIS CLIENTS HAPPY. CHAIR STEIN COMMENTED IN SUPPORT OF THE PARK PLAN PROCESS AND SUGGESTED THE CONTINUANCE BE TO AN EVENING HEARING ON SAUVIE ISLAND TO ACCOMMODATE ALL THE FOLKS WHO CAME OUT TODAY. COMMISSIONER LINN QUESTIONED WHETHER ONE MONTH WAS ENOUGH TIME FOR METRO'S REQUESTED CONTINUANCE. MR. BURTON RESPONDED THAT A WEEK IS MORE THAN ENOUGH TIME TO PROCESS AND RESPOND TO MATERIALS RECEIVED TODAY, AND ADVISED THE BOARD THAT METRO WANTS TO RESERVE, AS OWNER OF THE PROPERTY, THE RIGHT THAT IT CAN CONSULT WITH THE BOARD AND SELL THE PROPERTY FOR PUBLIC USE. IN RESPONSE TO QUESTIONS OF CHAIR STEIN, MS. DUFFY REPORTED THAT METRO WANTS TO LEAVE BOTH DOORS OPEN, SO THEY CAN GO FORWARD WITH THE APPEAL OR WITHDRAW APPLICATION; AND THAT IN SEPTEMBER THE COUNTY WOULD BE CLOSER TO HAVING THE PARK ZONE PROCESS COMPLETED. IN RESPONSE TO QUESTIONS OF CHAIR STEIN AND COMMISSIONER LINN, MR. BURTON ADVISED THAT METRO IS NOT INTERESTED IN MAKING OTHER CHANGES TO ITS APPLICATION, BUT WOULD CONTINUE MAINTAINING THE PARK AS IS AND OPERATING**

**IT AT A MINIMUM UNTIL RESOLUTION OF A PARK ZONE PROCESS OR THE APPLICATION APPEAL.**

**IN RESPONSE TO QUESTION OF CHAIR STEIN, PLANNER SUSAN MUIR REPORTED THE WEST OF SANDY RIVER RURAL AREA PLAN PROCESS IS ON TRACK TO GO TO THE PLANNING COMMISSION IN JUNE AND TO THE BOARD IN SEPTEMBER. MS. MUIR ADDED THAT THEY HAD NOT EXPECTED TO PROVIDE DETAILED PARK USE, BUT THAT THEY COULD DO SO. BOARD CONSENSUS THAT THEY DO SO.**

**UPON MOTION OF COMMISSIONER NAITO, SECONDED BY COMMISSIONER LINN, IT WAS UNANIMOUSLY APPROVED TO CONTINUE THE HEARING TO 6:30 PM, TUESDAY, SEPTEMBER 18, 2001, AND THAT THE EVENING HEARING TO BE HELD ON SAUVIE ISLAND. MR. HELM WAIVED THE CLOCK THROUGH SEPTEMBER 18, 2001.**

*There being no further business, the meeting was adjourned at 11:36 a.m.*

**[VIA LETTER DATED AUGUST 17, 2001, METRO ADVISED THE COUNTY THAT THE PARK ZONE AND PLAN AMENDMENT APPROACH WOULD NOT REMEDY SAUVIE ISLAND RESIDENTS' CONCERNS WITH THE PENDING HOWELL TERRITORIAL PARK APPEAL, AND REQUESTED THAT THE BOARD RESCHEDULE THE SEPTEMBER 18, 2001 HEARING IN ORDER TO GIVE METRO TIME TO PURSUE GRANT FUNDING FROM THE DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT TO HIRE AN IMPARTIAL MEDIATOR TO WORK THROUGH THE REMAINING ISSUES. VIA LETTER DATED AUGUST 28, 2001, METRO WAIVED THE CLOCK THROUGH JANUARY 15, 2002. THE HEARING WAS RESCHEDULED TO 6:30 PM, TUESDAY, JANUARY 15, 2002 AT SAUVIE ISLAND.]**

Thursday, February 1, 2001 - 9:30 AM  
Multnomah Building, First Floor Commissioners Boardroom 100  
501 SE Hawthorne Boulevard, Portland

## **REGULAR MEETING**

*Vice-Chair Lisa Naito, convened the meeting at 9:30 a.m., with Commissioners Diane Linn, Serena Cruz and Lonnie Roberts present, and Chair Beverly Stein excused.*

### **CONSENT CALENDAR**

***UPON MOTION OF COMMISSIONER LINN,  
SECONDED BY COMMISSIONER CRUZ, THE  
CONSENT CALENDAR (ITEMS C-1 THROUGH C-2)  
WAS UNANIMOUSLY APPROVED.***

### **SHERIFF'S OFFICE**

C-1 Off Premise Sales Liquor License Renewal for ROCKY POINTE MARINA,  
23586 NW St Helens Highway, Portland

### **PUBLIC CONTRACT REVIEW BOARD**

C-2 ORDER Exempting from the Formal Competitive Bid Process the Extension  
of Contracts with Rex Heating and Tri County Furnace until June 30, 2001

***ORDER 01-012.***

### **REGULAR AGENDA**

#### **PUBLIC COMMENT**

Opportunity for Public Comment on Non-Agenda Matters. Testimony  
Limited to Three Minutes Per Person.

***NO ONE WISHED TO COMMENT.***

### **NON-DEPARTMENTAL**

R-1 Health Inspections Report to Management Presentation by Auditor Suzanne  
Flynn, with Craig Hunt, Janis Hull, and Lila Wickham.

**SUZANNE FLYNN INTRODUCED JANIS HULL. CRAIG HUNT, LILA WICKHAM AND DAVE HOUGHTON. AUDITOR SUZANNE FLYNN AND ENVIRONMENTAL HEALTH MANAGER LILA WICKHAM PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION OF THE AUDIT FINDINGS, INCLUDING DIVISION'S WORK ON DEVELOPMENT OF DATA SYSTEM FIRST STAR TO ACCURATELY MANAGE DATA; OREGON ADMINISTRATIVE RULES; REMITTANCE FEE COLLECTED FOR STATE; FOOD AND DRUG ADMINISTRATIVE CODE; AND FOOD SERVICE ADVISORY COMMITTEE. MS. WICKHAM ADVISED THE DIVISION CONDUCTS APPROXIMATELY 8,000 INSPECTIONS ANNUALLY, INCLUDING RESTAURANT, FOOD PREPARATION, DAY CARE, SWIMMING POOLS, TOURIST/TRAVEL INDUSTRY, ADULT CARE HOMES AND VECTOR CONTROL.**

**DEPARTMENT OF SUSTAINABLE COMMUNITY DEVELOPMENT**

R-2 Results from RESULTS: DSCD Employee Recognition Process Improvement Team. Presented by Judith Mandt.

**JUDITH MANDT INTRODUCED FELLOW TEAM MEMBERS JOYCE RESARE, LISA RAND, GARY CLIFFORD, MIKE OSWALD, SARAH BERAHRMAND, MATT RAK, BOB ALCANTARA, MOLLY JACKSON AND SHARON JOHNSON. LISA RAND, JOYCE RESARE AND JUDITH MANDT PRESENTATION ON TEAM REPORT AND RECOMMENDATION TO IMPLEMENT EMPLOYEE RECOGNITION PROGRAMS WITHIN EACH DEPARTMENT, AND RESPONSE TO BOARD QUESTIONS AND COMMENTS IN SUPPORT.**

R-3 Results from RESULTS: Tax Appraisal Division. Presented by Bob Ellis.

**PROPERTY VALUATION MANAGER BOB ELLIS AND CHIEF APPRAISER RESIDENTIAL RANDY WALRUFF PRESENTATION OF COUNTY STAFF**

**DEVELOPMENT OF NEW SOFTWARE SYSTEM  
MACROS THAT ALLOWS APPRAISERS TO ENTER  
DATA IN ABOUT ONE MINUTE AS OPPOSED TO  
ONE HOUR, AND RESPONSE TO BOARD  
QUESTIONS AND COMMENTS IN SUPPORT.  
FELLOW TEAM MEMBERS BOB MILLS, JIM  
SELLARS, KIM KNIFKE AND DARLENE RABJOHN  
WERE INTRODUCED AND ACKNOWLEDGED.**

- R-4 Columbia River Gorge Commission Proposed Strategy and Timeline for Completing Monitoring Reports and Initiating Management Plan Review and Revision. Presented by Claire Puchy.

**MULTNOMAH COUNTY GORGE COMMISSION  
REPRESENTATIVE ANNE SQUIRE INTRODUCED  
GORGE COMMISSION EXECUTIVE DIRECTOR  
CLAIRE PUCHY AND COUNTY PLANNER SUSAN  
MUIR. MS. SQUIRE AND MS. PUCHY  
PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS, COMMENTS IN SUPPORT AND  
INPUT IN SUPPORT OF PUBLIC PROCESS AND  
RECORD, AND NEED FOR COMMISSION TO  
CONSISTENTLY ADDRESS ENFORCEMENT  
IMPLEMENTATION AND COMPLIANCE  
QUESTIONS.**

**DEPARTMENT OF SUPPORT SERVICES**

- R-5 RESOLUTION Authorizing Multnomah County Participation in the Homeownership Opportunity Initiative Program for County Employees and Retirees

**COMMISSIONER LINN MOVED AND  
COMMISSIONER CRUZ SECONDED, APPROVAL  
OF R-5. HUMAN RESOURCES DIRECTOR  
FERNANDO CONILL, AARON PRINCE OF AFL-CIO  
HOUSING INVESTMENT TRUST, SUE KRAKE OF  
FANNIE MAE, AND DIANNE WASSON OF  
HOMESTREET BANK, EXPLANATION,  
PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS AND COMMENTS IN SUPPORT OF  
PROGRAM AND LEADERSHIP OF**

**COMMISSIONER LINN AND CHAIR STEIN.  
RESOLUTION 01-013 UNANIMOUSLY APPROVED.**

*There being no further business, the meeting was adjourned at 11:37 a.m.*

BOARD CLERK FOR MULTNOMAH COUNTY, OREGON

*Deborah L. Bogstad*



Multnomah County Oregon

# Board of Commissioners & Agenda

connecting citizens with information and services

## BOARD OF COMMISSIONERS

### Beverly Stein, Chair

501 SE Hawthorne Boulevard, Suite 600  
Portland, Or 97214  
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### Lonnie Roberts, Commission Dist. 4

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Email: lonnie.j.roberts@co.multnomah.or.us

### **ANY QUESTIONS? CALL BOARD**

**CLERK DEB BOGSTAD @ (503) 988-3277**

Email: deborah.l.bogstad@co.multnomah.or.us

**INDIVIDUALS WITH DISABILITIES  
PLEASE CALL THE BOARD CLERK  
AT (503) 988-3277, OR MULTNOMAH  
COUNTY TDD PHONE (503) 988-5040,  
FOR INFORMATION ON AVAILABLE  
SERVICES AND ACCESSIBILITY.**

## 01/30/01 & 02/01/01

## BOARD MEETINGS

### FASTLOOK AGENDA ITEMS OF INTEREST

Pg. 2	9:30 a.m. Tuesday DCJ Policy Briefing
Pg. 2	10:30 a.m. Tuesday Land Use Case CU 00-02 Hearing and Decision
Pg. 3	9:30 a.m. Thursday Health Inspections Audit
Pg. 3	9:45 & 9:55 a.m. Thursday DSCD PIT & Tax Appraisal Division RESULTS
Pg. 3	10:05 a.m. Thursday Columbia River Gorge Commission Briefing
Pg. 3	10:35 a.m. Thursday Participation in Homeownership Program Resolution
	<b>The February 8, 2001 Regular Board Meeting has been cancelled</b>
*	<b>Board and Agenda Web Site: <a href="http://www.co.multnomah.or.us/cc/findex.html">http://www.co.multnomah.or.us/cc/findex.html</a></b>

Thursday meetings of the Multnomah County Board of Commissioners are cable-cast live and taped and may be seen by Cable subscribers in Multnomah County at the following times:

Thursday, 9:30 AM, (LIVE) Channel 30

Saturday, 9:00 AM, Channel 30

Sunday, 11:00 AM, Channel 30

Tuesday, 11:00 PM, Channel 30

Produced through Multnomah Community Television

Tuesday, January 30, 2001 - 9:30 AM  
Multnomah Building, First Floor Commissioners Boardroom 100  
501 SE Hawthorne Boulevard, Portland

## **BOARD BRIEFING**

B-1 Department of Community Justice Policy and Performance Review.  
Presented by Elyse Clawson and Joanne Fuller. 1 HOUR REQUESTED.

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Tuesday, January 30, 2001 - 10:30 AM  
Multnomah Building, First Floor Commissioners Boardroom 100  
501 SE Hawthorne Boulevard, Portland

## **LAND USE PLANNING**

P-1 Reopened Public Hearing and Decision on CU **00-02**, Denial of a  
Conditional Use Permit Application for Development Within Howell  
Territorial Park on Property Located at 13901 NW HOWELL ROAD,  
PORTLAND. (Decision Continued from 10/26/00, Reset from 12/07/00,  
Decision Continued and Public Hearing Reopened 01/04/01) 1.5 HOURS.

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Thursday, February 1 2001 - 9:30 AM  
Multnomah Building, First Floor Commissioners Boardroom 100  
501 SE Hawthorne Boulevard, Portland

## **REGULAR MEETING**

### **CONSENT CALENDAR - 9:30 AM**

#### **SHERIFF'S OFFICE**

C-1 Off Premise Sales Liquor License Renewal for ROCKY POINTE MARINA,  
23586 NW St Helens Highway, Portland

#### **PUBLIC CONTRACT REVIEW BOARD**

C-2 ORDER Exempting from the Formal Competitive Bid Process the Extension  
of Contracts with Rex Heating and Tri County Furnace until June 30, 2001

**REGULAR AGENDA - 9:30 AM**

**PUBLIC COMMENT - 9:30 AM**

Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

**NON-DEPARTMENTAL - 9:30 AM**

R-1 Health Inspections Report to Management Presentation by Auditor Suzanne Flynn, with Craig Hunt, Janis Hull, and Lila Wickham. 15 MINUTES REQUESTED.

**DEPARTMENT OF SUSTAINABLE COMMUNITY DEVELOPMENT - 9:45 AM**

R-2 Results from RESULTS: DSCD Employee Recognition Process Improvement Team. Presented by Judith Mandt. 10 MINUTES REQUESTED.

R-3 Results from RESULTS: Tax Appraisal Division. Presented by Bob Ellis. 10 MINUTES REQUESTED.

R-4 Columbia River Gorge Commission Proposed Strategy and Timeline for Completing Monitoring Reports and Initiating Management Plan Review and Revision. Presented by Claire Puchy. 30 MINUTES REQUESTED.

**DEPARTMENT OF SUPPORT SERVICES - 10:35 AM**

R-5 RESOLUTION Authorizing Multnomah County Participation in the Homeownership Opportunity Initiative Program for County Employees and Retirees

MEETING DATE: JAN 30 2001  
AGENDA NO: B-1  
ESTIMATED START TIME: 9:30  
LOCATION: BOARD ROOM 100

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

SUBJECT: DCJ Policy and Performance Briefing

BOARD BRIEFING: DATE REQUESTED: January 30  
REQUESTED BY: Department of Community Justice  
AMOUNT OF TIME NEEDED: 1 Hour

REGULAR MEETING: DATE REQUESTED: \_\_\_\_\_  
AMOUNT OF TIME NEEDED: \_\_\_\_\_

DEPARTMENT: DCJ DIVISION: \_\_\_\_\_

CONTACT: Lore Joplin TELEPHONE #: 988-3438  
BLDG/ROOM #: 503/250

PERSON(S) MAKING PRESENTATION: Elyse Clawson & Joanne Fuller

ACTION REQUESTED:

INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL  OTHER

SUGGESTED AGENDA TITLE:

Department of Community Justice Policy and Performance Briefing

BOARD OF  
JUNIOR COMMISSIONERS  
01 JAN 24 AM 11:24  
MULTNOMAH COUNTY  
OREGON

SIGNATURES REQUIRED:

ELECTED OFFICIAL: Joanne Fuller  
(OR)  
DEPARTMENT  
MANAGER: \_\_\_\_\_

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Board Clerk @ (503) 988-3277



**January 30, 2001**

# Department of Community Justice

## Policy & Performance Briefing



Multnomah County  
Department of Community Justice  
Director, Elyse Clawson  
501 SE Hawthorne Blvd Suite 250  
Portland, OR 97214  
Phone 503.988.3701

**Department of Community Justice  
Policy and Performance Briefing  
January 30, 2001**

**Materials List**

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# Department of Community Justice Policy and Performance Briefing Points January 30, 2001

## Accomplishment Highlights

### Juvenile Community Justice

- ❖ Juvenile Drug Treatment Court
- ❖ Secure Alcohol and Drug Treatment Unit
- ❖ Emphasis on Families
- ❖ Cognitive approach to group treatment in detention
- ❖ School Attendance Initiative - a presence in every school in the county

### Adult Community Justice

- ❖ Offender assessment
- ❖ Alcohol and Drug screening
- ❖ Cognitive Restructuring Training
- ❖ Increased probation and parole supervision work in the field and with the community
- ❖ Defining services most effective with low-risk offenders
- ❖ Centralized intake and assessment
- ❖ Transition Services – from prison / jail to the community

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## Evaluation Highlights

- ❖ School Attendance Initiative (Program Evaluation and Design Services)
- ❖ Juvenile Justice Minority Over-representation Report
- ❖ Evaluation of DCJ Adult Redesign Phase I and II (NIJ Grant)
- ❖ Probation / Parole Sanctioning Patterns and Outcomes: January 1, 1998 through June 30, 1999

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## Evaluation Highlights (continued)

- ❖ Comparison of Probation Strategies: Peninsula and Gresham Probation / Parole Offices
  - ❖ InterChange Evaluation (Alcohol and Drug Services)
  - ❖ Mentally Retarded / Developmentally Disabled / Mentally Ill Sex Offender Grant
- 

## Moving Forward

- ❖ Continue strengthening transition services
  - ❖ Maintain treatment services
  - ❖ Implement integrated family intervention
  - ❖ Sustain our commitment to –
    - offender-based best practices designed to reduce the recidivism of high and medium risk offenders, and
    - community justice initiatives designed to assist neighborhoods in reducing lower-level crime
- 

## Challenges

- ❖ The criminal justice system is a complex system made up of interdependent partners, including the District Attorney, Judges, Sheriff, defense bar and DCJ. Changes in our system must be supported by those partners.
- ❖ Increasing adult supervision caseload numbers
- ❖ An offender risk-based system versus a community-based system.
- ❖ Multiple levels of collaboration between agencies, i.e., courts, Oregon Youth Authority, Department of Corrections, Services to Children and Families, Adult and Family Services, Schools, Department of Community and Family Services, Health Department, and Housing and Urban Development
- ❖ The Governor's proposed budget reduces the Oregon Youth Authority (OYA) allocation to Multnomah County Juvenile Community Justice by 1.9 million dollars.
- ❖ Department of Corrections funding for Community Corrections

## Policy and Performance Briefing: Attachment A

### Department of Community Justice Summary of Research and Evaluation Activity Fiscal Year 2001

Title	Division	Type	Focus	Findings
Adult Monthly Management Reports (coming soon)	Adult	Monthly Report	To provide data to support management decision making.; includes bi-annual IGA statistics both in snapshot and trend line formats.	In process
African-American Program Evaluation	Adult	Conducted by Independent Outside Evaluators		
Cognitive Restructuring Pilot Process Evaluation	Adult	Program Evaluation	The Process Study will document the implementation of the Pilot to determine if the Program was implemented as designed.	In process
Comparison of Probation Strategies: Peninsula and Gresham Field Offices	Adult	Special Reports/Studies	Exploratory study that looks at the impact of two different parole/probation supervisory styles: office based and field based	Empirical evidence that supports differential supervisory styles in two Multnomah County field offices; in terms of recidivism as measured by re-arrest, the parole and probation office with field based supervisory style evidenced a 5% lower recidivism rate than the office utilizing a more office based style of supervision.
Evaluation of DCJ Adult Redesign: Phase I and II (NIJ grant)	Adult	Conducted by Independent Outside Evaluators	NIJ funded study that looks at three cohorts of offenders from 1995, 1998 and 2000 to explore the impact of differential supervision strategies on offender outcomes. Outcomes include recidivism (re-arrest, re-conviction and re-incarceration) as well as patterns of sanctioning and revocation.	In process
Interchange Evaluation (A & D Services)	Adult	Partnership with Budget & Quality Unit		
Interchange Process Evaluation	Adult	Program Evaluation	The Process Study will document the implementation of the InterChange Program through staff interviews and resident focus groups. Further, the Process Study will also explore the extent to which the Program was implemented as designed as well as provide data to contextualize the Outcome Study.	In process

**Department of Community Justice  
Summary of Research and Evaluation Activity  
Fiscal Year 2001**

Title	Division	Type	Focus	Findings
Intergovernmental Agreement (IGA) for Adult Offender Outcomes (bi-annual report)	Adult	Annual Report		
Learning Center Evaluation: Literacy Levels	Adult	Conducted by Independent Outside Evaluators		
MR/DD/MI Sex Offender grant (CSOM)	Adult	Contracted Evaluation Managed by Program Evaluation Unit	A study that looks at the impact of enhanced supervision for a sample of MR/DD/MI sex offenders.	In process (not formalized yet)
Multnomah County Jail Population Study (Bennet & Lattin Study)	Adult	Partnership with Budget & Quality Unit		
Sanctioning Patterns and Outcomes: Jan. 1, 1998 to June 30, 1999	Adult	Special Reports/Studies	Exploratory study that looks at the patterns and outcomes of sanctioning practices in Multnomah County for a 18-month period of time.	Sanction resource is being delivered in a manner that is consistent with the Adult Redesign, i.e., there is a higher prevalence of high-risk and post-prison/parolees who received sanctions than probationers and other risk classifications. Jail was the most commonly solely imposed sanction with 6 – 15 days for high-risk offenders the most common pattern for both probationers and parolees/post-prisoners.
Social and Demographic Descriptors of a Sample of Probationers	Adult	Special Reports/Studies	Descriptive study of a sample of probationers.	Average probationer in this study is a white 33 year-old male with at least a high school education. Two areas of service need were presented: alcohol and drug treatment and living wage employment.
Community Justice Program	DCJ	Special Reports/Studies	Assist the program manager in understanding the number and type of youth who might benefit from services to be offered in three pilot neighborhoods.	In Process
Family Intervention Program	DCJ	Special Reports/Studies	Work with program manager to identify juvenile offenders who live with adult offenders to become familiar with numbers of these cases as well as location.	In Process

**Department of Community Justice  
Summary of Research and Evaluation Activity  
Fiscal Year 2001**

Title	Division	Type	Focus	Findings
Ballot Measure 11 Report (1995-1999 data)	Juvenile	Special Reports/Studies	Explore what happens to youth who are arrested on charges severe enough to require they become part of the adult justice system; look at how many, profile of the youth and the kinds of sentences they receive for their convictions.	Extremely small number and percent of total Multnomah County youth population (and DCJ youth referrals); most youth never get to court, they agree to plea to a charge; often the charge to which they plea is lesser and many times a non-BM11 charge; despite agreeing to plead to a non-BM11 charge, almost all remain under custody of adult justice system.
Contracted Evaluations Managed by Program Evaluation Team:	Juvenile	Contracted Evaluation Managed by Program Evaluation Unit		
Counseling Services Activity Report	Juvenile	Monthly Report		
Counseling Services Youth and Parent Satisfaction Study (survey conducted 8-10/2000)	Juvenile	Annual Report		
Crime Trends Report (1999 data)	Juvenile	Annual Report	Basic indicators of juvenile crime activity in Multnomah County over the past year (arrests, offense types, profile of youth referred to the juvenile justice system)	Overall referrals of youth to DCJ have declined; decrease in severity of types of crime committed by youth.
Custody Services Youth Satisfaction Study (survey conducted 9-10/2000)	Juvenile	Annual Report		
Governor's Juvenile Crime Prevention Plan	Juvenile	Quarterly Report	Develop and report on performance measures for each of the services / programs implemented with funding from the Governor's Juvenile Crime Prevention Plan	First quarterly report submitted. Many new services are going to be implemented this year, increasing the data available for reporting.
Minority Over-representation Report (1999 data; not all dispositions available)	Juvenile	Annual Report	Study various decision points of DCJ and compare dispositions of youth by race to detect potential problems of over- or under-utilization of some DCJ options.	Decrease in the disproportionality of African-American youth who are detained as compared to previous year (6% more African-American youth detained than overall in 1998 vs. 1% difference in 1999).
MST Program Baseline Study (based on cases closed in 1998-99)	Juvenile	Program Evaluation	Examine early results of outcomes for youth participating in MST program, focusing on goals met, out-of-home placement, and short-term recidivism rates.	Many discharged youth completed program either with total success or partial success (40%). Most youth were still living at home, 6 months after discharge (59%); short-term recidivism rate was lower than expected for these high risk youth (26% over 6 month period).

**Department of Community Justice  
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Title	Division	Type	Focus	Findings
MST Transportability Study (NIMH/Medical Univ. of SC-Charleston)	Juvenile	Contracted Evaluation Managed by Program Evaluation Unit		
Recidivism Report (1998-1999 data)	Juvenile	Annual Report	Examine rate of re-offenses by youth from Multnomah County over the past year; detailed analyses of youth who re-offend the most in course of year.	Recidivism rate has remained very stable over the past 5 years (33%); raw number of youth re-offending decreasing due to decrease in overall number of youth referred to DCJ.
School Attendance Initiative (Program Eval. & Design Svcs.)	Juvenile	Contracted Evaluation Managed by Program Evaluation Unit	Evaluation of the SAI Program focussing on various areas, including changes in attendance pre and post program participation, accomplishments academically when youth returns to school, and longitudinal analyses of impact of the program	Clear gains are made in attendance when pre-contact attendance rates of problem-attending youth are compared to post-contact attendance rates (10% increase); next part of study looks to see if those who increase their attendance also learn while they are there based on report cards which measure grades and effort.
Secure A&D Residential Treatment Program (Morrison Center)	Juvenile	Contracted Evaluation Managed by Program Evaluation Unit		
Secure Residential Sex Offender Treatment Program (Morrison Center)	Juvenile	Contracted Evaluation Managed by Program Evaluation Unit		
Sex Offender Treatment Program (Morrison Center)	Juvenile	Contracted Evaluation Managed by Program Evaluation Unit		
State Committed Youth Study (based on 1999 commitments)	Juvenile	Special Reports/Studies	Study attempting to profile youth who are committed to state training facility to determine a) could some youth who are placed be placed in community instead and b) if so, what services programs needed by these youth to prevent their commitment to training school.	Found that a substantial proportion of youth committed could have remained in community if services were available; most needed service program identified was secure alcohol & drug treatment so youth do not run; these youth are not necessarily dangerous to community but normal treatment will not accept them or be able to hold them.

**Policy & Performance Briefing: Attachment B**  
**Department of Community Justice**  
**Linkage Key for Key Result Measures**

**Multnomah County Long Term Benchmarks**

1. Reduce Poverty
2. Reduce Crime
3. Increase school success
4. Improve Health

**DCJ Strategic Goals**

**Adult Community**

**A. To protect public safety and control costs** – Focus active case supervision, services and sanction resources on certain targeted populations of offenders.

**B. To hold adults accountable, be fair and reduce recidivism** – Improve the ability of the Justice System to provide swift, sure, and appropriate consequences when adults violate the law.

**C. To do our work together, more effectively** – Share information with community members, partners and staff on what work in community-based criminal justice practices and routinely evaluate the extent to which local policies and practices reduce crime.

**Juvenile Community**

**A. To protect public safety and control costs** – Direct specialized resources towards youth at greatest risk of committing violent crimes or serious, repetitive crimes.

**B. To hold youth accountable, be fair and reduce recidivism** – Improve the ability of the Justice System to provide swift, sure, and appropriate consequences when youth violate the law.

**C. To do our work together, more effectively** – Share information with community members, partners and staff on what work in community-based criminal justice practices and routinely evaluate the extent to which local policies and practices reduce crime.

**D. To prevent delinquency** – Support at-risk, acting-out and delinquent youth to complete high school and to engage in structured, meaningful activities after school.

**E. To prevent delinquency and intervene early in delinquency** – Challenge and support parents, schools and neighborhoods to raise expectations about youths' acceptable behavior, to increase mutual respect among youth/adults and to improve youth/adult skills to respond appropriately.

**DCJ Policy and Performance Briefing: Attachment C1  
Multnomah County Department of Community Justice  
Key Result Measures - Adopted for FY 01**

<b>Unit</b>	<b>Key Result Measure</b>	<b>Mult Co Bchmrk</b>	<b>DCJ Strat Goal</b>	<b>Data Source</b>	<b>FY 00 Actual</b>	<b>FY 01 Projected</b>
<b>Juvenile</b>						
<b>Custody Services</b>	% of youth in custody 6 days or more who demonstrate Core Correctional Skills.	2	A,B	Session exam(s) given to youth by Custody Services staff	78%	80%
	% of youth who report fair and respectful treatment by custody staff.	2	D	Custody Svs. Satis. Survey	79%	80%
<b>Detention Alternatives</b>	% of youth who appear for scheduled hearings (FTAs).	2	A,B	JIN Report (under development)	92%	92%
	% of youth with no new law violations while under community detention.	2	A,B	JIN Report (under development)	87%	87%
<b>Residential Programs</b>	% of sex offender youth who do not commit sex offending crimes within 1 year of residential program completion.	2	A,B	Morrison Center database (eval. contract)	New KRM	99%
	% of sex offender youth who do not commit sex offending crimes within 3 years of residential program completion. (b)	2	A,B	Morrison Center database (eval. contract)	99%	91%
<b>Diversion Services</b>	% of Diversion youth who re-offend w/in 1 year of program completion.(a)	2	B	JIN Report (under development)	New KRM	75%

(a) - FAAs not currently available in this measure, but will be in the future.

(b) - Verification of re-offense check includes use of adult data system (OJIN/LEDS)

**DCJ Policy and Performance Briefing: Attachment C1  
Multnomah County Department of Community Justice  
Key Result Measures - Adopted for FY 01**

Unit	Key Result Measure	Bchmrk	DCJ Strat Goal	Data Source	FY 00 Actual	FY 01 Projected
<b>Probation Counseling Services (c)</b>	% of youth who re-offend w/in 6 months of being placed on probation.(c)	2	A,B	JIN Report (under development)	New KRM	75%
	% of youth who re-offend w/in 1 year of being placed on probation. (d)	2	A,B	JIN Report (under development)	N/A	65%
	% of youth on probation who are enrolled in school. (e)	2,3	D	JIN Report (under development)	New KRM	70%
	% of youth on probation who report improved school attendance while on probation.	3	A,C	Cust. Satisf. Survey	56%	60%
	% of youth on probation who report being treated with respect by Juvenile Court Counselors.	2	C	Cust. Satisf. Survey	93%	93%
	% of parents/guardians who report improved behavior of their child while their child was on probation.	2	A,C	Cust. Satisf. Survey	77%	80%
<b>Sex Offender Supervision</b>	% of juvenile sex offenders who do not commit sex offenses w/in 1 year of program supervision completion.	2	A,B	Morrison Center database (eval. contract)	New KRM	99%
	% of juvenile sex offenders who do not commit sex offenses w/in 3 years of program supervision completion.	2	A,B	Morrison Center database (eval. contract)	New KRM	91%
<b>Family Court Services</b>	% of parents who resolve custody and parenting issues through Family Court Services without going to trial.	2	D,E	Family Court Svcs. database	98%	98%
<b>School Attendance Initiative</b>	% increase in school attendance among referred students in Portland Public Schools and East County School Districts.	2,3	D,E	School Attendance Initiative (SAI) database (eval. contract)	10%	10%
	% of key stakeholders who are satisfied with the partnership between Juvenile Justice, County Departments, School Districts, and Community-based Organizations for school attendance and community building initiatives.	2,3	C	School Attendance Initiative (SAI) database (eval. contract)	80%	80%

(c) - Includes Mult. Co. youth on "formal probation" only.

(d) - Re-offenses include felony or misdemeanor offense referrals (arrests) to the juvenile justice system.

(e) - Snapshot done on 15th day of Oct., Jan., Apr., and June.

**DCJ Policy and Performance Briefing: Attachment C2**  
**Multnomah County Department of Community Justice**  
**Key Result Measures - Adopted for FY 01**

<b>Unit</b>	<b>Key Result Measure</b>	<b>Mult Co Bchnrk</b>	<b>DCJ Strat Goal</b>	<b>Data Source</b>	<b>FY 00 Actual</b>	<b>FY 01 Projected **</b>
<b>Adult</b>						
<b>All Supervision Units</b>	% of probationers who are convicted on a felony charge within 1 year of admission to probation.	2	A,B	DOC (Salem) database	New KRM	11%
	% of probationers who are convicted on a felony charge within 3 years of admission to probation.	2	A,B	DOC (Salem) database	New KRM	23%
	% of parolees/PPS convicted on a felony charge w/in 1 year of release to parole/post-prison supervision.	2	A,B	DOC (Salem) database	New KRM	13%
	% of parolees/PPS convicted on a felony charge w/in 3 years of release to parole/post-prison supervision.	2	A,B	DOC (Salem) database	New KRM	30%
<b>Centralized Team Supervision</b>	% of probationers who are convicted on a felony charge within 1 year of admission to probation.	2	A,B	DOC (Salem) database	New KRM	7%
	% of probationers who are convicted on a felony charge within 3 years of admission to probation.	2	A,B	DOC (Salem) database	New KRM	16%
	% of parolees / PPS who are convicted on a felony charge w/in 1 year of release to parole/post-prison supervision.	2	A,B	DOC (Salem) database	New KRM	4%
	% of parolees / PPS who are convicted on a felony charge w/in 3 years of release to parole/post-prison supervision.	2	A,B	DOC (Salem) database	New KRM	28%

**\*\* - FY 01 Projections based on Oregon Dept. of Corrections overall recidivism rates for Multnomah County for new parolees and probationers through period ending June, 2000. Each unit will be held to overall county recidivism rates unless data are available for individual units.**

**DCJ Policy and Performance Briefing: Attachment C2**  
**Multnomah County Department of Community Justice**  
**Key Result Measures - Adopted for FY 01**

<b>Unit</b>	<b>Key Result Measure</b>	<b>Mult Co Bchmrk</b>	<b>DCJ Strat Goal</b>	<b>Data Source</b>	<b>FY 00/Actual</b>	<b>FY 01 Projected **</b>
<b>DUII/Deferred Sentencing</b>	% of offenders who are convicted on any charge (felony or misdemeanor) within 1 year of beginning supervision.	2	A,B	DOC (Salem) database	New KRM	TBD
	% of offenders who are convicted on any charge (felony or misdemeanor) within 3 years of beginning supervision.	2	A,B	DOC (Salem) database	New KRM	TBD
	# of offenders who successfully complete Deferred Sentencing option.	2	A,B	DOC (Salem) database	New KRM	TBD
	% of offenders who successfully complete Deferred Sentencing option.	2	A,B	DOC (Salem) database	New KRM	TBD
<b>Domestic Violence</b>	% of offenders who are convicted on any charge (felony or misdemeanor) within 1 year of beginning supervision.	2	A,B	DOC (Salem) database	New KRM	TBD
	% of offenders who are convicted on any charge (felony or misdemeanor) within 3 years of beginning supervision.	2	A,B	DOC (Salem) database	New KRM	TBD
	# of offenders who successfully complete Deferred Sentencing option.	2	A,B	DOC (Salem) database	New KRM	TBD
	% of offenders who successfully complete Deferred Sentencing option.	2	A,B	DOC (Salem) database	New KRM	TBD
<b>Sex Offender Services</b>	% of probationers who are convicted on a felony charge w/in 1 year of program completion.	2	A,B	LEDS/OJIN	New KRM	7%
	% of probationers who are convicted on a felony charge w/in 3 years of program completion.	2	A,B	LEDS/OJIN	New KRM	15%
	% of parolees/post-prison supervisees who are convicted on a felony charge w/in 1 year of program completion.	2	A,B	LEDS/OJIN	New KRM	10%
	% of parolees/post-prison supervisees who are convicted on a felony charge w/in 3 years of program completion.	2	A,B	LEDS/OJIN	New KRM	20%

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**DCJ Policy and Performance Briefing: Attachment C2**  
**Multnomah County Department of Community Justice**  
**Key Result Measures - Adopted for FY 01**

<b>Unit</b>	<b>Key Result Measure</b>	<b>Mult Co Bchmrk</b>	<b>DCJ Strat Goal</b>	<b>Data Source</b>	<b>FY 00/Actual</b>	<b>FY 01 Projected **</b>
<b>Women's Services</b>	% of pregnant women incarcerated for 48+ hours offered prenatal services by day 10.	1,2,4	A	Women's Services database	100%	100%
	% of infants who have negative drug screens at birth.	1,2,4	A	Women's Services database	98%	98%
<b>Learning Center</b>	# of adult education/GED clients served in a structured learning environment, i.e., Adult Basic Education/GED classes	2	A	Learning Center database	440	450
	% of clients achieving goals as defined by growth of one or more grade levels in math and/or reading or passing one or more GED tests or obtaining literacy related goal(s)	2	A	Learning Center database	61%	65%

**\*\* - FY 01 Projections based on Oregon Dept. of Corrections overall recidivism rates for Multnomah County for new parolees and probationers through period ending June, 2000. Each unit will be held to overall county recidivism rates unless data are available for individual units.**

**DCJ Policy and Performance Briefing: Attachment C3**  
**Multnomah County Department of Community Justice**  
**Key Result Measures - Adopted for FY 01**

<b>Unit</b>	<b>Key Result Measure</b>	<b>Mult Co Bchmrk</b>	<b>DCJ Strat Goal</b>	<b>Data Source</b>	<b>FY 00 Actual</b>	<b>FY 01 Projected **</b>
<b>Treatment Services</b>						
<b>Substance Abuse Services</b>	% of probationers who are convicted on a felony charge w/in 1 year of program completion.	2,4	A	LEDS/OJIN	New KRM	11%
	% of probationers who are convicted on a felony charge w/in 3 years of program completion.	2,4	A	LEDS/OJIN	New KRM	23%
	% of parolees/post-prison supervisees who are convicted on a felony charge w/in 1 year of program completion.	2,4	A	LEDS/OJIN	New KRM	13%
	% of parolees/post-prison supervisees who are convicted on a felony charge w/in 3 years of program completion.	2,4	A	LEDS/OJIN	New KRM	30%
<b>Interchange</b>	% of offenders who successfully complete program.	2,4	A	Interchange	New KRM	TBD
	% of probationers who are convicted on a felony charge w/in 1 year of program completion.	2,4	A,B	LEDS/OJIN	New KRM	6%
	% of probationers who are convicted on a felony charge w/in 3 years of program completion.	2,4	A,B	LEDS/OJIN	New KRM	12%
	% of parolees/post-prison supervisees who are convicted on a felony charge w/in 1 year of program completion.	2,4	A,B	LEDS/OJIN	New KRM	7%
	% of parolees/post-prison supervisees who are convicted on a felony charge w/in 3 years of program completion.	2,4	A,B	LEDS/OJIN	New KRM	15%
<b>Drug Diversion</b>	% of probationers who are convicted on a felony charge w/in 1 year of program completion.	2	A	LEDS/OJIN	New KRM	6%
	% of probationers who are convicted on a felony charge w/in 3 years of program completion.	2	A	LEDS/OJIN	New KRM	12%
	% of parolees/post-prison supervisees who are convicted on a felony charge w/in 1 year of program completion.	2	A	LEDS/OJIN	New KRM	7%
	% of parolees/post-prison supervisees who are convicted on a felony charge w/in 3 years of program completion.	2	A	LEDS/OJIN	New KRM	15%

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**DCJ Policy & Performance Briefing: Attachment D**  
**Department of Community Justice**  
**Action Plan Status Report as of January 2001**

<i>ACTION PLANS</i>	<i>STATUS</i>	<i>COMMENTS</i>
<p><b>Director's Office</b></p> <ul style="list-style-type: none"> <li>• In collaboration with the Health Department, the Department of Community and Family Services, and Portland Public Schools, provide assistance with the coordination of services in two or three community justice demonstration sites by December 2000.</li> <li>• Work with community justice partners to develop administrative sanctioning guidelines for adult misdemeanants by December 2000.</li> <li>• Through June 2001, work with the Oregon Department of Corrections, the Oregon Youth Authority, the Association of Oregon Counties, the Governor's Juvenile Crime Prevention Advisory Committee and other criminal justice partners to ensure ongoing, appropriate funding for initiative.</li> <li>• Complete a public information campaign to better educate the public regarding the services provided by the Department of Community Justice.</li> <li>• Work with partners to design and implement a public information campaign regarding the Public Safety Levy that provides citizens with the information they need to make informed decisions.</li> <li>• <b>NEW ACTION PLANS OR AREAS OF EMPHASIS:</b> <ul style="list-style-type: none"> <li>❖ Deschuttes Plan model juvenile correctional beds</li> <li>❖ Family Intervention</li> <li>❖ Juvenile Drug Court</li> <li>❖ Juvenile Counseling consistency</li> <li>❖ Expansion of co-planning &amp; case mgt model from north</li> <li>❖ Community justice initiative</li> <li>❖ Re-entry for adult offenders</li> <li>❖ Transitional housing</li> </ul> </li> </ul>	<p>On-track</p> <p>Accomplished</p> <p>On-track</p> <p>Accomplished</p> <p>Postponed</p>	

<i>ACTION PLANS</i>	<i>STATUS</i>	<i>COMMENTS</i>
<p><b>Juvenile Justice Management</b></p> <ul style="list-style-type: none"> <li>• Implement the State Juvenile High Risk Crime Prevention funded programs by December 2000.</li> <li>• Connect the local Juvenile Information Network [JIN] with the statewide JJIS system and continue development of additional JIN system modules by December 2000.</li> <li>• Develop and implement new drug and alcohol treatment including screening for all youth placed on probation, screening for youth at family centers and linkage of youth to a new, more holistic treatment system by December 2000.</li> <li>• Increase community justice efforts by connecting SUN Schools, School Attendance Initiative staff, neighborhood policing efforts and probation services with communities concerned about juvenile violence by January 2001.</li> <li>• Continue leadership development for management and supervisory staff through June 2001.</li> <li>• With funding from the Annie E. Casey Foundation, expand our host site activities, make presentations at national conferences and co-host a statewide conference in order to share our lessons-learned and to serve as a model of best practices in juvenile justice system reform.</li> </ul>	<p>On-track (Revised schedule)</p> <p>On Hold</p> <p>On-track</p> <p>On-track</p> <p>On-track</p> <p>On-track</p>	<p>Involved in development and planning discussions with state representatives</p> <p>Leadership training provided for juvenile management teams. Leadership forum for all exempt staff to be held January 31 &amp; February 1, 2001.</p>

<i>ACTION PLANS</i>	<i>STATUS</i>	<i>COMMENTS</i>
<p><b>Custody Services</b></p> <ul style="list-style-type: none"> <li>• Continue the implementation of staff training in cognitive approaches which achieve behavioral change in youth, including relationship and pro-social skill building, modeling and reinforcement of positive behavior, and effective use of authority.</li> <li>• Complete the training of staff and the integration of the Juvenile Information Network (JIN) into Custody Services operation by June 2001.</li> <li>• Continue the development and implementation of innovative strategies and program planning to address the special needs of female youth, including domestic violence, pregnancy, victimization, exploitation, and other gender specific issues.</li> </ul>	<p>On-track</p> <p>On-track (revised schedule)</p> <p>On-track</p>	<p>Implemented in admissions; work may extend beyond June 2001 due to JIN design schedule.</p>

<i>ACTION PLANS</i>	<i>STATUS</i>	<i>COMMENTS</i>
<p><b>Counseling &amp; Court Services</b></p> <ul style="list-style-type: none"> <li>• By June 2001, improve communication with schools in Multnomah County to ensure schools are aware of probationers in their schools and Probation Officers are aware of absences and truancy.</li> <li>• Establish a baseline of percent of families who are actively involved in the planning and implementation of probation case plans by June 2001.</li> <li>• By June 2001, redesign the current process to better utilize assessment instruments for youth who experience drug and alcohol issues, mental health issues, ADHD, domestic violence or gun violence.</li> <li>• By January 2001, with new State funding from the Juvenile Crime Prevention Plan, increase efforts to identify and intervene earlier with youth who are demonstrating delinquent behaviors at a young age.</li> <li>• Provide continued training and coaching for counseling staff in the use of the Juvenile Information Network in order to ensure accurate data entry and to integrate use of the data system into routine work practices.</li> <li>• By September 2000, in continued collaboration with Portland Public Schools, Multnomah Education Service District, Volunteers of America, Inc., and local service providers, implement a redesigned strength-needs based case management service in the School Attendance Initiative.</li> <li>• By September 2000, in conjunction with School Attendance Initiative partners, complete the client referral and eligibility criteria re-design.</li> <li>• Implement evaluation strategies that assess school performance of School Attendance Initiative youth as well as success in getting youth back to school and reducing their future truancy.</li> </ul>	<p>On-track</p> <p>On-track</p> <p>On-track</p> <p>Modified</p> <p>On-going</p> <p>Completed</p> <p>Completed</p> <p>On-track</p>	<p>Report developed and distributed monthly to all schools. Probation Officers are tracking student attendance.</p> <p>Completed first phase of implementation of statewide risk assessment tool.</p> <p>Funding reallocated to support early childhood intervention, Blueprint Program model.</p> <p>Evaluation strategy defined and being implemented</p>

<i>ACTION PLANS</i>	<i>STATUS</i>	<i>COMMENTS</i>
<p><b>Family Court Services</b></p> <ul style="list-style-type: none"> <li>• By June 2001, enhance public awareness of existing programs by developing a public awareness campaign aimed at citizens and the business community.</li> <li>• By June 2001, as part of ongoing cooperative work with other counties, develop continuing joint educational programs for attorneys and family law judiciary regarding the issues of domestic violence in mediation and evaluation.</li> </ul>	<p>On-track</p> <p>On-track</p>	

<i>ACTION PLANS</i>	<i>STATUS</i>	<i>COMMENTS</i>
<p><b>Adult Community Justice Management</b></p> <ul style="list-style-type: none"> <li>• By <del>January</del> <u>June</u> 2001, as part of Phase II of the Adult Community Justice redesign, implement the recommendations of the Department's Redesign Work Group in order to further deepen our commitment to best practices in community corrections.</li> <li>• By December 2000, develop new performance measurement criteria that effectively measure the Department's progress towards its goals of enhancing community safety, promoting positive change of offenders in the community, and creating and maintaining a healthy working environment for all staff.</li> <li>• Complete mandated training in cognitive change theory and techniques for all staff and motivational interviewing techniques for selected staff by June 2001.</li> <li>• Continue to coordinate development and implementation of automated business practices for additional phases of the Supervision Program Information Network (SPIN) by June 2001, including pretrial services, parole transition and post prison intakes, and InterChange (residential alcohol and drug treatment center).</li> <li>• Collaborate with the circuit court and the District Attorney's Office to design and implement an evaluation of the impact of the grant-funded restitution monitoring program by June 2001.</li> </ul>	<p>Revised Schedule</p> <p>On-track</p> <p>On-track</p> <p>Revised plan on-track</p> <p>On-track</p>	<p>Nest steps delayed pending remodel of the Mead building and co-location of offices.</p> <p>Development of Interchange module has been delayed.</p>

<i>ACTION PLANS</i>	<i>STATUS</i>	<i>COMMENTS</i>
<p><b>Centralized Processing Services</b></p> <ul style="list-style-type: none"> <li>At intake, complete the initial intake and assessment tool, supervision orientation, referral for full A&amp;D assessment, referral to treatment and services, and court report regarding service referrals for all offenders by December 2000 in order to implement system improvements as part of the Phase II Redesign of Adult Community Justice.</li> <li>Provide intake services to parole and post prison offenders at Centralized Intake by June 2001.</li> </ul>	<p>Accomplished</p> <p>Partially accomplished</p>	<p>Offenders are entering transitional services unit within 1 week rather than the previous 45 days</p> <p>Done for probationers; delayed for the parole-post prison population pending co-location of staff at the Mead Building</p>
<p><b>Supervision</b></p> <ul style="list-style-type: none"> <li>Utilize needs assessment results to drive case planning and begin to measure offender progress related to that case planning by December 2000.</li> <li>Complete an evaluation to determine the effectiveness of the field parole and probation officer lap top pilot program by October 2000.</li> <li>Incorporate evening and weekend hours into field Parole and Probation Officer work schedules to allow for increased fieldwork with offenders and community partners by September 2000.</li> </ul>	<p>Accomplished</p> <p>Accomplished</p> <p>On-track</p>	<p>Implementation expected October 1; reporting April/May 2001.</p> <p>Implementation approved based on favorable results of evaluation. Total of 22 PPO's using wireless option</p> <p>Incorporated into Unit Plans; evaluation due November 2000.</p>

<i>ACTION PLANS</i>	<i>STATUS</i>	<i>COMMENTS</i>
<p><b>Sanctions and Services</b></p> <ul style="list-style-type: none"> <li>• Complete implementation of the new Transitional Services Unit in order to support the transition of offenders from State institutions, local jails and A &amp; D treatment programs by December 2000.</li> <li>• Implement those recommendations identified in the Department of Community Justice Long Term Strategic Housing Plan for the time period ending June 2001.</li> <li>• Using new federal grant funds, work with existing community providers to design, implement and evaluate specialized sex offender treatment services for 15 developmentally disabled or mentally retarded and 15 mentally ill sex offenders by June 2001.</li> </ul>	<p>Accomplished</p> <p>On-track</p> <p>In progress</p>	<p>DES / Facilities are finalizing the proposal to purchase the Women's Transitional Houses. Proposal for use of the remaining 1.9 million housing dollars is to partner with City of Portland, RAP and Central City Concern to purchase beds in the A&amp;D free housing unit slated to be built in Sprint 2001.</p> <p>Criteria developed, offenders assigned, completing finalized work plan.</p>

<i>ACTION PLANS</i>	<i>STATUS</i>	<i>COMMENTS</i>
<p><b>Information Services</b></p> <ul style="list-style-type: none"> <li>• Continue development and implementation of additional phases of the Juvenile Information Network (JIN) by June 2001, including case management, detention operations, and automated interfaces to other systems.</li> <li>• Continue development and implementation of additional phases of the Supervision Program Information Network (SPIN) by June 2001, including Pretrial Services, parole transition and post prison intakes and InterChange (residential alcohol and drug treatment center).</li> <li>• Upgrade all department networks and computers to Novell NetWare 5 and Microsoft Windows 2000 and Office 2000 by May 2001 to support the efficient operations of and access to Department, County and State systems.</li> </ul>	<p>In progress</p> <p>Revised action plan in progress</p> <p>On Track</p>	<p>Interchange module development postponed.</p>

<i>ACTION PLANS</i>	<i>STATUS</i>	<i>COMMENTS</i>
<p><b>Resource Management</b></p> <ul style="list-style-type: none"> <li>• Work with the Governor’s High Risk Juvenile Crime Prevention Advisory Committee (JCPAC) to access to the JCPAC data, develop links between JCPAC data and existing DCJ systems where feasible, and develop the capability to report on that data to guide future juvenile crime prevention planning by June 2001.</li> <li>• Improve performance measures in services contracts and implement routine, timely reporting by June 2001.</li> <li>• Develop and restructure internal processes in the finance, budget, contracts, personnel, payroll and organizational management areas of the department’s infrastructure necessary to implement MERLIN, by June 2001.</li> <li>• Conduct follow-up RMS customer satisfaction surveys with Department of Community Justice staff by June 2001.</li> <li>• Develop and conduct a comprehensive Leadership Training Program for the department in order to assist employees looking to move into management roles by December 2000.</li> <li>• Develop and implement human resource policies and procedures for the department, consistent with the county rules, regulations and contracts by June 2001.</li> </ul>	<p>On-track</p> <p>On-track</p> <p>On-track</p> <p>On-track</p> <p>On-track</p> <p>On-track</p>	<p>Sharing data with Portland State University and the NW Professional Consortium</p> <p>Reviewing and revising performance measures as contracts are renewed.</p> <p>Implementation complete. Working on system refinement and process mapping.</p>



MULTNOMAH  
COUNTY

DEPARTMENT OF  
COMMUNITY  
JUSTICE



# MULTNOMAH COUNTY DEPARTMENT OF COMMUNITY JUSTICE

## MISSION

Our mission is to enhance community safety and reduce criminal activity by holding youth and adults accountable in a fair and just manner, assisting them to develop skills necessary for success, and effectively using public resources.

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## VALUES AND PRINCIPLES

### CHANGE AND REHABILITATION

We believe in people's ability to change and strive to provide opportunities for rehabilitation through the effective use of best practices.

### RESTITUTION TO VICTIMS AND COMMUNITIES

We value restitution to neighborhoods and individual crime victims. Restitution restores those impacted by crime and encourages offenders to take responsibility for the harm they caused.

### STRONG FAMILIES

We value families for their role in strengthening our communities and preventing criminal behavior.

### DIVERSITY

We value and respect diversity within our staff, our clients, and our community.

### PROFESSIONALISM

We value the highest standards of professional behavior, including treating people with respect, promoting effective communication, resolving conflicts peacefully, acting with integrity, taking initiative, and accepting personal responsibility for our organizational culture.

### FINANCIAL ACCOUNTABILITY

We recognize that it is our responsibility to manage our limited time and resources carefully to maximize services provided to the public.

### INVESTING IN EMPLOYEES

We invest in employees through education and training and by providing opportunities for personal and professional growth. We value a balance between professional responsibilities and personal life.

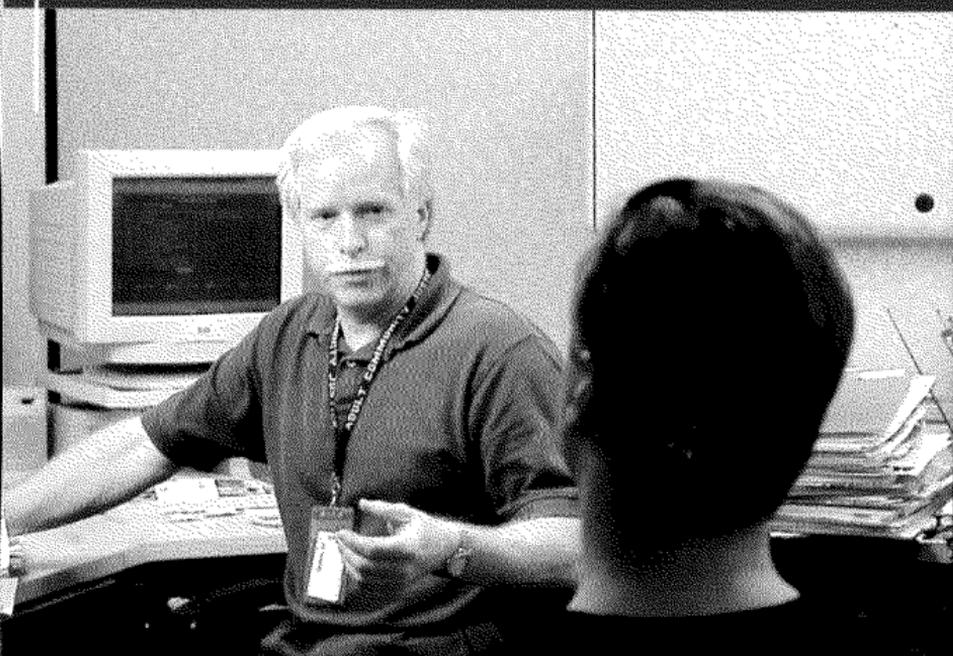
### INFORMATION-BASED DECISIONS

We value information. We are dedicated to continuous improvement and use data and best practices to help guide our decision making.

### COLLABORATIVE RELATIONSHIPS

We believe that in order to enhance public safety we must work collaboratively with our partners, including the judiciary, law enforcement, schools, treatment agencies, and the community.

# TREATMENT SERVICES DIVISION



MULTNOMAH  
COUNTY

## DEPARTMENT OF COMMUNITY JUSTICE

TREATMENT SERVICES  
DIVISION

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## ADULT SERVICES

The Department of Community Justice (DCJ) works closely with community service providers to develop services that match the treatment needs of individual offenders while maintaining the safety of the community. DCJ recognizes that protecting public safety includes intervening with the underlying causes of criminal behavior-to reduce the risk of criminal behavior in the future.

### **Contracted Services**

- Residential and intensive outpatient alcohol and drug treatment for individuals who are chemically dependent and/or diagnosed with a co-occurring disorder
- Relapse prevention
- Mental health evaluations, consultation, and crisis intervention
- Prescription services
- Mental health case management
- Integrated out-patient services for offenders diagnosed with co-occurring disorders
- Outreach services for offenders who are homeless and suffer from either a mental illness or a co-occurring disorder
- Anger management groups
- Treatment for domestic violence
- Continuing alcohol and drug treatment for individuals completing the inpatient portion of InterChange.

### **Secure Treatment**

The Department operates InterChange, a secure residential alcohol and drug facility. InterChange is a preferred alternative for men who might otherwise be sentenced to jail, usually for not complying with the conditions of their supervision. Because addiction and criminal behavior are connected, InterChange provides intensive treatment for both problems.

## JUVENILE SERVICES

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A 1999 Department of Community Justice study revealed:

- Over three-fourths of youth on probation had used drugs or alcohol.
- 34% reported using drugs or alcohol more than twice a week.
- About one in five were clinically diagnosed as chemically dependent with a co-occurring mental health disorder.

Since best practice research indicates that resources should be concentrated on high-risk youth, the Department has developed two programs targeted at substance abuse by the highest-risk youth on probation.

### **Secure Treatment**

The Department operates a 15-bed secure treatment unit for high-risk, adjudicated youth with serious substance abuse issues. The unit targets male and female delinquents on probation who have failed to benefit from treatment in the community, including youth with co-occurring disorders. The actual length of stay is clinically determined, but may range from 70–180 days.

### **Juvenile Treatment Court**

The Department's Juvenile Treatment Court helps high-risk adolescent offenders stay drug and crime-free. In collaboration with the courts, the District Attorney, defense counsel, community treatment providers, and schools, the court focuses on high-risk, adjudicated youth with serious substance abuse issues. Youth report to court twice a month, submit to urinalysis, and attend treatment regularly. This year-long treatment court program links youth to pro-social activities, responsible adult mentors, and other community resources.

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## **FAMILY INTERVENTION STRATEGIC INITIATIVE**

The Department of Community Justice recognizes the effect family relationships have on compliance with conditions of parole and probation and on the intergenerational transfer of criminal behavior. For these reasons, DCJ has instituted a family intervention initiative with the goals of:

- identifying and focusing on the families that have the most troubling problems and where criminality is reinforced by the behavior and dynamics of the family;
- intervening in key areas of family functioning that directly affect delinquency and criminal behavior such as family violence, substance abuse, intergenerational criminal behavior within the family, and troubled/potentially violent teen behavior; and
- creating a coordinated plan of services and supervision for families or households in which both an adult and a juvenile have been placed on community supervision.

## ADULT DIVISION



MULTNOMAH  
COUNTY

## DEPARTMENT OF COMMUNITY JUSTICE

ADULT DIVISION

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## SUPERVISION

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The Department of Community Justice's Adult Division is charged with monitoring and enforcing conditions set by the courts, and the Board of Parole and Post-Prison Supervision. Offenders are assigned to the office serving his/her neighborhood or to a unit that specializes in serving women offenders, sex offenders, or offenders with mental health issues. Parole and Probation Officers visit offenders at their homes, places of work or other community locations. Offenders may be required to report to their assigned field offices. Staff assess both risk to the community and individual needs of offenders, refer offenders for needed services, administer appropriate consequences for noncompliance, and make arrests when public safety is threatened. The Department has over 10,000 offenders on active supervision.

**Centralized Team Supervision (CTS)** provides a cost-effective way to monitor offenders assessed as low or limited risk to reoffend. Offenders are monitored for compliance with some of the conditions of supervision and referrals are made to appropriate services. There are about 4,000 cases on active supervision at CTS.

**Driving Under the Influence of Intoxicants (DUI) Program** provides intense supervision for those offenders with 3 or more DUI convictions within the past 10 years.

**The Domestic Violence Unit**, a collaborative effort with the District Attorney's Office, Portland Police Bureau, the courts, and local treatment providers, provides first time offenders with sentencing alternatives, sanctions, and treatment. The Domestic Violence Unit also has ongoing contact with victims and provides them with resource and referral services.

**The Gang Unit** works with the Oregon Department of Corrections, Portland Police Bureau, District Attorney's Office, and the Oregon Youth Authority to provide intensive supervision and transition support to gang-involved offenders.

## ACCOUNTABILITY PROGRAMS

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Accountability Programs provide a swift and sure response to offenders when they violate conditions of parole or probation. Offenders are required to complete a program and gain the skills to avoid future criminal behavior.

**Community Service** assesses, screens, and places clients to work on supervised work crews and on individual projects at over 100 non-profit and public agencies. The Forest Project requires offenders to participate in a 4 to 10 week residential work experience on Forest Service land, building trails, planting trees, and maintaining campgrounds.

**Day Reporting Center** is a highly structured, non-residential program that requires frequent contact, including curfew monitoring, assessment, intensive case management, mental health services, job readiness and placement, life skills, substance abuse counseling, and other services.

**Local Control Unit:** The 1995 Legislature shifted responsibility from the state to the counties for offenders sentenced to 12 months or less in prison. The Local Control team, in coordination with Multnomah County Sheriff's Office, evaluates and supervises these offenders in jail and as they are released to community programs.

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**Women's Services** offers parenting classes, specialized case management, and housing for female offenders, including those with children. Staff work with community health nurses to provide comprehensive services to all pregnant women on supervision.

**Pretrial Services** interviews jail inmates, makes release recommendations, and supervises those offenders that are released pending court appearances.

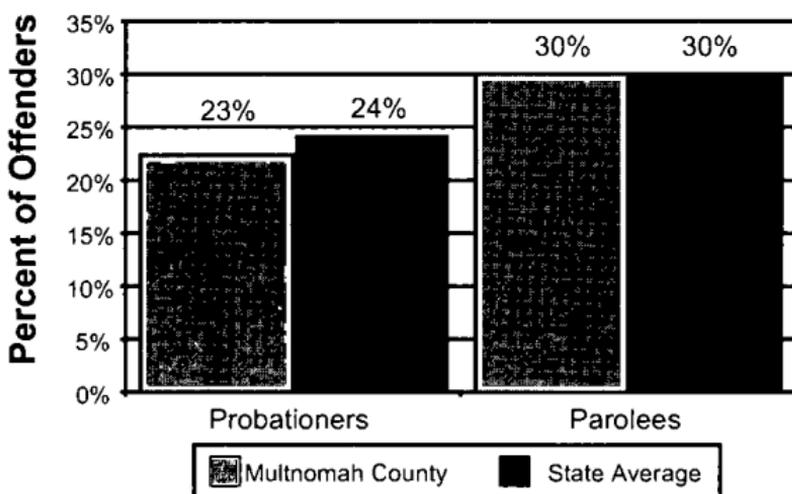
**Pre-Sentence Investigation** prepares reports for sentencing judges on defendants' backgrounds, offenses, and other factors.

**Centralized Intake** identifies offender risk level, completes an initial assessment, and establishes an initial case management plan. Offenders are then transferred to appropriate supervision units and referred to treatment services.

**The Re-Entry Program** identifies and provides intensive pre-release planning, supervision, and surveillance in the community for high-risk violent offenders, special needs offenders, predatory sex offenders, and high-risk gang members returning to the county from state institutions.

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## Three Year Recidivism Rates\* for Adults Under Supervision



\* 1997 Cohort data

\* Recidivism is defined as any felony conviction within three years of initial admission to probation or first release to parole/post prison supervision.

## SERVICES

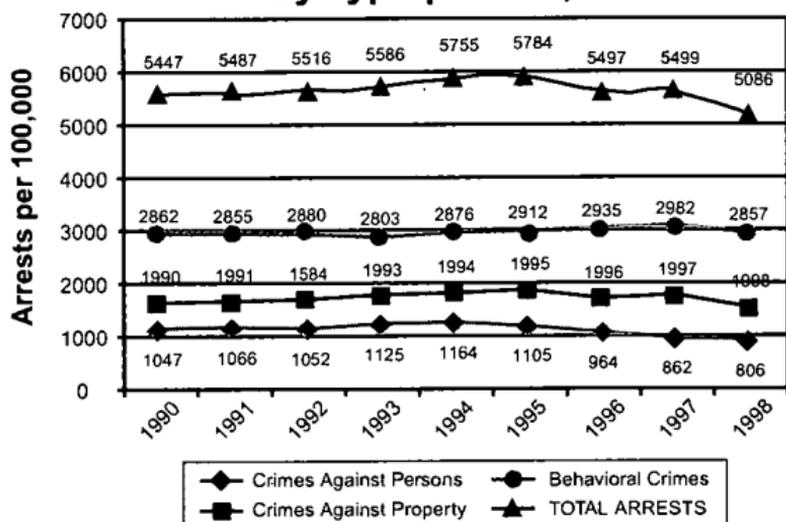
Supervising offenders requires more than just monitoring offenders' activities and behavior to detect violations. It includes providing offenders with opportunities to change behavior through a wide range of treatment, education, and other special case management services.

**The African American Program** provides specialized case management, including treatment, life skills, and job development training geared toward the culturally-specific needs of African American parolees.

**Donald H. Londer Center for Learning** provides training in literacy, basic education, GED preparation, job development, and computer and life skills.

**Transitional Services Unit** supports offenders in their successful transition into the community from jail, prison, or treatment. This includes case management and supervised, drug-free housing.

## Multnomah County Total Arrests by Type per 100,000



Source: LEDS; Graph prepared by Multnomah County Budget and Quality Office Evaluation/Research Unit

## ADULT COMMUNITY JUSTICE STRATEGIES

- **To protect public safety and control costs:** Focus active case supervision, services and sanction resources on certain targeted populations of offenders.
- **To hold adults accountable, be fair, and reduce recidivism:** Improve the ability of the justice system to provide swift, sure, and appropriate consequences when adults violate the law.
- **To do our work together, more effectively:** Share information with community members, partners, and staff on what works in community-based criminal justice practices and routinely evaluate the extent to which local policies and practices reduce crime.

# JUVENILE DIVISION



MULTNOMAH  
COUNTY

## DEPARTMENT OF COMMUNITY JUSTICE

JUVENILE DIVISION

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## JUVENILE JUSTICE COUNSELING SERVICES

The Department of Community Justice Juvenile Counseling programs protect the community by holding youth accountable for their behavior, supervising them according to their risk and need factors, and providing skill training to build on their strengths.

**Probation Counseling** staff develop case plans for youth, coordinate services with the Oregon Youth Authority, provide educational advocacy, and supervise restitution collection and community service completion. Adjudication counselors conduct pre-hearing assessments and make recommendations to the court for services and sanctions. Specialized probation supervision and services are provided for sex offenders, gang offenders, and girls.

**Accountability programs** include Community Service (work crews complete neighborhood clean-ups, etc.), Project Payback (youth earn a wage that is used to pay restitution to their victims), and Forest Camp (youth perform weekend trail maintenance at a camp in the Columbia River Gorge).

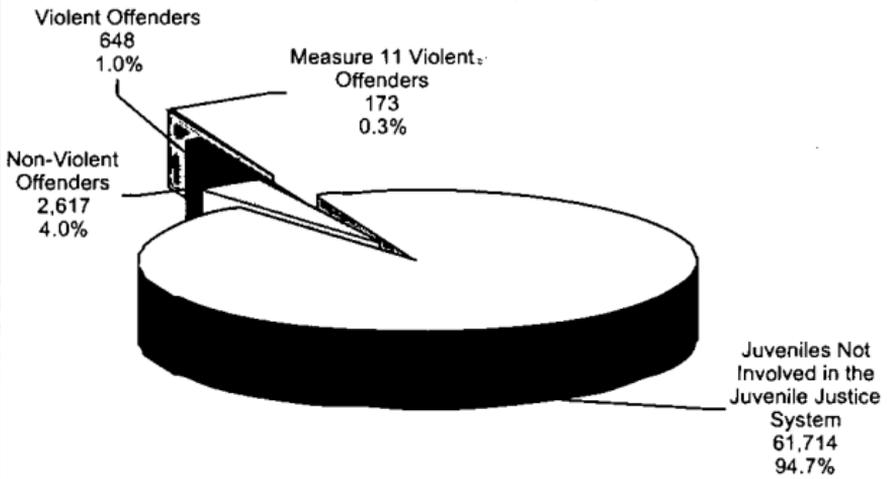
**Turnaround School**, a school run in collaboration with the Department of Community & Family Services, Multnomah Education Service District, Portland Public Schools, and Oregon Youth Authority, serves students who have been expelled, are at risk of expulsion, or are returning from state custody.

**Juvenile Treatment Court**, a collaboration with the Court, District Attorney, defense counsel, community treatment providers, and schools, focuses on high-risk, adjudicated youth with serious substance abuse issues. Youth report to court twice a month, submit to urinalysis, attend treatment regularly, and are linked to pro-social activities and community resources.

**Day Reporting Center**, a collaboration with Janus Youth Programs, Inc., provides a high level of supervision, structure, and accountability as a sanction for probation violations and for pre-adjudicated youth. Services include skill-building, goal setting, conflict resolution, drug and alcohol education, and community service.

**Diversion** annually offers over 2,000 low-risk and first-time offenders an opportunity to avoid formal juvenile prosecution by completing requirements, such as restitution, community services, anger management, and individual/family counseling.

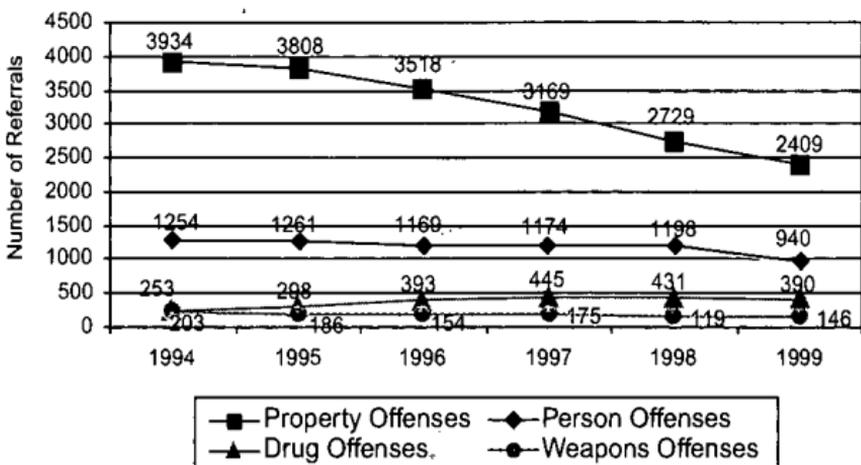
## Most Juveniles are Not Involved in the Juvenile Justice System (1999)



Source: 1999 data from Center for Population Research and Census, Portland State University; JIN database, DA BM11 database.

- Almost 95% of the youth in Multnomah County were not involved with the Multnomah County juvenile justice system in 1999.
- The total of violent offenders and Ballot Measure 11 violent offenders make up less than 2% of all youth in Multnomah County.
- There were a total of 4,833 criminal referrals to the Multnomah County juvenile justice system in 1999; a 27% decrease from 1994.
- Although drug arrests decreased slightly during the last year, they increased 54% from 1994 to 1999.

## Juvenile Crime Trends



## CUSTODY SERVICES

Custody Services operates secure and community-based detention options for pre- and post-adjudicated youth. Consistent with the goal of protecting the community, the level of custody is based on an assessment of risk to re-offend or failure to appear in court. Programs include residential treatment for sex offenders, mental health needs and drug and alcohol addiction.

**Custody Services Intake** applies the Risk Assessment Instrument to all youth brought in on detainable charges to determine the appropriate level of custody. They are available on a 24-hour basis to assist families faced with youth delinquency issues.

**Community Detention** ensures that high risk youth are detained while other youth are managed in community-based residential alternatives. In a collaborative effort with Volunteers of America, Inc., a youth's compliance with court-ordered conditions of release is verified through home and school visits, house arrest, and electronic monitoring surveillance.

**Detention Services** maintains a safe, secure, and enriching environment for youth detained by law enforcement or the court. The Donald E. Long Home provides supervision, medical attention, mental health treatment, food, clothing, recreation, and education for youth under age 18. Most youth only stay at the facility for a few days.

**Assessment / Intervention / Treatment / Program**, a collaborative effort with the Department of Community & Family Services, is a 16-bed in-custody program providing assessment, intensive counseling, and skill development for high-risk, violent, and gang-affiliated youth.

**Secure Residential Treatment Program (SRTP)**, a 15-bed secure program, offers behavioral-cognitive treatment to juvenile sex offenders. SRTP works with the Morrison Center and an advisory committee of sex offender treatment practitioners.

**Alcohol and Drug Treatment Unit** is a 15-bed secure program providing intense treatment for youth who have addiction and mental health issues. The program is a collaborative effort with the Morrison Center and community providers.

**Early Intervention Program** provides specialized assessment and counseling for youth under the age of 12 referred for delinquent behavior.

**Gang Resource Intervention Team** supervises gang-involved youth and works with their families. Focusing on violence prevention, intervention, and conflict resolution, the staff work closely with the Department of Adult & Family Services, Office of Services to Children & Families, Portland Housing Authority, and Oregon Youth Authority to provide joint case planning. The Department contracts with local treatment agencies to provide intensive intervention with gang youth.

**School Attendance Initiative (SAI)** assists youth in returning to school by identifying barriers and providing outreach, interventions, and referrals. SAI collaborates with Portland Public Schools, Multnomah Education Service District, East Multnomah County Independent School Districts, Volunteers of America, Inc., and Community and Family Service Centers.

**Sex Offender Unit** coordinates assessment, adjudication, placement, treatment, and community supervision for juvenile sex offenders on probation.

**Skill Development Team** provides training for youth and families referred for delinquent behavior. Group classes include victim impact panels, anger resolution, parenting support, and gender specific groups.

**Domestic Violence Programs** include the Save Our Families program, a multi-family education and support program for families and youth who have assaulted other family members. Group and individual counseling is also offered for youth involved in domestic and dating violence.

## **FAMILY COURT SERVICES**

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Family Court Services provides options for families that want to explore alternatives to dissolution and divorce, assistance to help parents raise their children after dissolution or divorce, and skill building for unmarried parents who are establishing a parenting relationship. Services include conciliation/marriage counseling, parenting education, mediation, and child custody and/or parenting time evaluations.

The Department recently completed a Recidivism Report on 1998 Juvenile Offenders. The following are a few highlights of that report:

- 67% of youth offenders in 1998 were not referred for another crime during the twelve months following their first referral.
- Over half of all criminal re-offenses were committed by a small number [8%] of juvenile offenders who committed four or more new criminal offenses within the year following their referral.
- Just under three-quarters of these youth who re-offended had their first delinquency referral at age 14 or younger.

Research indicates that the Department must provide services that target high-risk juveniles as well as early intervention services. The Department's five primary strategies address the need for this range of services:

**To prevent juvenile delinquency:** Support at-risk, acting-out, and delinquent youth to complete high school and engage in structured activities after school.

**To prevent and intervene early in juvenile delinquency:** Hold high expectations of young people, promote mutual respect, and improve the skills of youth and adults to respond appropriately at home, in school, and in their neighborhoods.

**To hold youth accountable, be fair, and reduce recidivism:** Improve the ability of the juvenile justice system to provide swift, sure, appropriate, and equitable consequences when youth violate the law.

**To protect public safety and control costs:** Equitably direct specialized resources toward youth at greatest risk of committing violent crime or serious, repetitive crimes.

**To do our work together, more effectively:** Share information with community members, partners, and staff on what works to prevent juvenile crime and routinely evaluate effectiveness.

## **IN OUR COMMUNITIES**

The Department of Community Justice recognizes that we cannot succeed without the support and participation of the communities we serve. We seek to strengthen our role as partner with citizens, civic groups, law enforcement agencies, crime victims, schools, and other organizations in building healthy communities.

The Department's Community Justice Project works with other organizations and individuals in three pilot site communities to increase public safety through citizen and Department collaboration.

The Department provides volunteer and student intern opportunities and responds to the needs of crime victims by providing assistance, information, and advocacy.

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For more information regarding Multnomah County Department of Community Justice or for more brochures, contact 503-988-3701.

## **MULTNOMAH COUNTY DEPARTMENT OF COMMUNITY JUSTICE**

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**DEPARTMENT OF COMMUNITY JUSTICE**

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2500-1/01

## **BOGSTAD Deborah L**

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**From:** JOPLIN Lore A  
**Sent:** Tuesday, February 13, 2001 8:28 AM  
**To:** CRUZ Serena M; LINN Diane M; NAITO Lisa H; STEIN Beverly E; ROBERTS Lonnie J  
**Cc:** CARLSON Jim I; BOGSTAD Deborah L; #DCJ EXEC MGMT TEAM; KEIR Scott S  
**Subject:** Follow-up from January 30th Policy & Performance Briefing

As requested at the January 30<sup>th</sup> Department of Community Justice Policy & Performance Briefing, I am forwarding an updated list of DCJ's Evaluation Activities list. This list includes projected timelines and completion dates for each activity. As you'll see from the list, completed evaluations are available on the DCJ web site. Please let me know if you have any questions or would like additional information.



DCJ Evaluation  
Activities - Up...

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## DCJ Summary of Research and Evaluation Activity - FY01

Title	Division	Type of Report/Study	Focus	Findings	Status
Crime Trends Report - 2000	Juvenile	Annual Report	Basic indicators of juvenile crime activity in Multnomah County over the past year (arrests, offense types, profile of youth referred to the juvenile justice system)	1999 Results: Overall referrals of youth to DCJ have declined; decrease in severity of types of crime committed by youth.	Estimated Date of Completion: March, 2001 (1999 Report on DCJ website)
Recidivism Report:1999-2000	Juvenile	Annual Report	Examine rate of re-offenses by youth from Multnomah County over the past year; detailed analyses of youth who re-offend the most in course of year.	1998-1999 Results: Recidivism rate has remained very stable over the past 5 years (33%); raw number of youth re-offending decreasing due to decrease in overall number of youth referred to DCJ.	Estimated Date of Completion: March, 2001 (1999 report on DCJ website)
Minority Over-Representation Report - 2000	Juvenile	Annual Report	Study various decision points of DCJ and compare dispositions of youth by race to detect potential problems of over- or under-utilization of some DCJ options.	1999 results: (not all dispositions available) - Disproportionality of African-American youth who are detained decreased as compared to previous year (6% more African-American youth detained than overall in 1998 vs. 1% difference in 1999).	Estimated Date of Completion: March, 2001 (1998 report on DCJ website)
Counseling Services Youth and Parent Satisfaction Study (survey conducted 8-10/2000)	Juvenile	Annual Report	To address one of Multnomah County's concerns related to customer satisfaction with services provided, the DCJ collected feedback from customers of our array of counseling services.	Survey indicates very positive information about all of the services offered: Both youth and parents are satisfied with the ability of the staff assigned to them to afford them respect and listen to what they have to say, that staff in various programs present information in an easy-to-understand way and are well trained, and provide the type of help needed by both the youth and the parents.	Completed - Available on DCJ website
Custody Services Youth Satisfaction Study (survey conducted 9-10/2000)	Juvenile	Annual Report	To address one of Multnomah County's concerns related to customer satisfaction with services provided, the DCJ collected feedback from customers of the custody services component.	The results suggest that the youth who responded felt respected, listened to, and safe while in custody at the detention facility at DCJ. However, even though the number of youth who did not feel safe and/or were not treated fairly by other youth in the facility is relatively small, we should not disregard this information.	Completed - Available on DCJ website
Counseling Services Activity Report	Juvenile	Monthly Report	This report contains tables which show monthly totals of intakes, transfers, and discharges for youth on probation assigned to diversion, adjudicated, placed on probation and other programs offered by DCJ.	Rates of successful completion for youth o probation and other services varies by month.	Completed Monthly - Available on DCJ website

## DCJ Summary of Research and Evaluation Activity - FY01

Title	Division	Type of Report/Study	Focus	Findings	Status
Juvenile Crime Prevention Plan (Governor's Plan) Reports	Juvenile	Quarterly Report	Develop and report on performance measures for each of the services / programs implemented with funding made available through the Juvenile Crime Prevention Plan.	Many new services are going to be implemented in 2001, increasing the data available for reporting.	First quarterly report submitted for July - Sept. to OYA.
School Attendance Initiative (Program Eval. & Design Svcs.)	Juvenile	Contracted Evaluation Managed by R & E Unit	Evaluation of the SAI Program focussing on various areas, including changes in attendance pre and post program participation, academic achievement when youth returns to school, and longitudinal analyses of program impact.	1999 Results: Clear gains are made in attendance when pre-contact attendance rates of problem-attending youth are compared to post-contact attendance rates (10% increase); next part of study looks to see if those who increase their attendance also increase learning (based on report cards which measure grades and effort).	Estimated Date of Completion: April, 2001 - 1999 Annual Report on DCJ website
Secure Residential Treatment Program for Sex Offenders (Morrison Center)	Juvenile	Contracted Evaluation Managed by R & E Unit	The SRTP has been evaluated since its inception in 1996 in order to provide information for program improvement and to measure performance objectives set by Multnomah County DCJ.	1999 Results: Most recent annual report shows that family involvement is high, immediate outcomes for youth were positive, the expectations of three long-term outcomes were met (new sex offenses; new arrests, in general; enrollment in school or employed).	Estimated Date of Completion: June 2001 (Annual Report)
MST Transportability Study (NIMH/Medical Univ. of SC-Charleston)	Juvenile	Contracted Evaluation Managed by R & E Unit	Focus of the national study is on the long-term outcomes of youth participating in the program, i.e., out-of-home placements, recidivism rates after discharge.	In process	Estimated Date of Completion: 2002
MST Program Baseline Study (based on cases closed in 1998-99)	Juvenile	Program Evaluation	Examine early results of outcomes for youth participating in MST program, focusing on goals met, out-of-home placement, and short-term recidivism rates.	Many discharged youth completed program either with total success or partial success (40%). Most youth were still living at home, 6 months after discharge (59%); short-term recidivism rate was lower than expected for these high risk youth (26% over 6 month period).	Completed
Ballot Measure 11 Report (1995-1999 data)	Juvenile	Special Report/Analysis	Explore what happens to youth who are arrested on charges severe enough to require they become part of the adult justice system; look at how many, profile of the youth and the kinds of sentences they receive for their convictions.	Extremely small number and percent of total Mult. Co. youth population (and DCJ youth referrals); most youth never get to court since they agree to plea to a charge; often the charge to which they plea is a non-BM11 charge; despite agreeing to plead to a non-BM11 charge, almost all remain in adult justice system.	Completed - Available on DCJ website

## DCJ Summary of Research and Evaluation Activity - FY01

Title	Division	Type of Report/Study	Focus	Findings	Status
State Committed Youth Study (based on 1999 commitments)	Juvenile	Special Report/Analysis	Study attempting to profile youth who are committed to state training facility to determine a) could some youth who are placed be placed in community instead and b) if so, what services programs needed by these youth to prevent their commitment to training school.	Found that a substantial proportion of youth committed could have remained in community if services were available; most needed service program identified was secure alcohol & drug treatment so youth do not run; these youth are not necessarily dangerous to community but normal treatment will not accept them or be able to hold them.	Completed
Community Justice Program	Juvenile & Adult	Special Report/Analysis	Assist the program manager in understanding the number and type of youth who might benefit from services to be offered in three pilot neighborhoods.	In Process	Estimated Date of Completion: April, 2001
Family Intervention Program	Juvenile & Adult	Special Report/Analysis	Work with program manager to identify juvenile offenders who live with adult offenders to become familiar with numbers of these cases as well as location.	In Process	Estimated Date of Completion: April, 2001
Intergovernmental Agreement (IGA) for Adult Offender Outcomes	Adult	Bi-Annual Report			Next Report Available: July, 2001
African-American Program Evaluation	Adult	Independent Outside Evaluator - Managed by R & E Unit			Estimated Date of Completion: April, 2001
Evaluation of DCJ Adult Redesign: Phase I and II (NIJ grant)	Adult	Independent Outside Evaluator - Managed by R & E Unit	Study that looks at three cohorts of offenders from 1995, 1998 and 2000 to explore the impact of differential supervision strategies on offender outcomes. Outcomes include recidivism (re-arrest, re-conviction and re-incarceration) as well as patterns of sanctioning and revocation.	In process	Estimated Date of Completion: July, 2002
Learning Center Evaluation: Literacy Levels	Adult	Independent Outside Evaluator			Estimated Date of Completion: July, 2002

## DCJ Summary of Research and Evaluation Activity - FY01

Title	Division	Type of Report/Study	Focus	Findings	Status
MR/DD/MI Sex Offender grant (CSOM)	Adult	Contracted Evaluation Managed by R & E Unit	A study that looks at the impact of enhanced supervision for a sample of MR/DD/MI sex offenders.	In process	Estimated Date of Completion: February, 2002
Adult Monthly Management Reports (pending approval)	Adult	Monthly Report	Provide data to support management decision making.; includes bi-annual IGA statistics both in snapshot and trend line formats.	In process	Next Report Available: April, 2001
Interchange Evaluation (A & D Services)	Adult	Partnership with Budget & Quality Unit			Draft Completed: February, 2001
Multnomah County Jail Population Study	Adult	Partnership with Budget & Quality Unit and Independent outside evaluators			Estimated Date of Completion: May, 2001
Cognitive Restructuring Pilot Process Evaluation	Adult	Program Evaluation	Process study will document the implementation of the Pilot to determine if the Program was implemented as designed.	In process	Estimated Date of Completion: August, 2001
Process Evaluation of Interchange (A&D) Program	Adult	Program Evaluation	The Process Study will document the implementation of the InterChange Program through staff interviews and resident focus groups. Further, the Process Study will also explore the extent to which the Program was implemented as designed as well as provide data to contextualize the Outcome Study.	In process	Estimated Date of Completion: July, 2001
Comparison of Probation Strategies: Peninsula and Gresham Field Offices	Adult	Special Report/Analysis	Exploratory study that looks at the impact of two different parole/probation supervisory styles: office based and field based	Empirical evidence that supports differential supervisory styles in two Multnomah County field offices; in terms of recidivism as measured by re-arrest, the parole and probation office with field based supervisory style evidenced a 5% lower recidivism rate than the office utilizing a more office based style of supervision.	Completed - Available on DCJ website

### DCJ Summary of Research and Evaluation Activity - FY01

Title	Division	Type of Report/Study	Focus	Findings	Status
Sanctioning Patterns and Outcomes: Jan. 1, 1998 to June 30, 1999	Adult	Special Report/Analysis	Exploratory study that looks at the patterns and outcomes of sanctioning practices in Multnomah County for a 18-month period of time. Explores whether or not sanction resource is being delivered in a manner that is consistent with the Adult Redesign, i.e., a higher prevalence of high-risk and post-prison/parolees who received sanctions than probationers and other risk classifications.	Jail was the most commonly solely imposed sanction with 6 – 15 days for high-risk offenders the most common pattern for both probationers and parolees/post-prisoners.	Completed - Available on DCJ website
Social and Demographic Descriptors of a Sample of Probationers	Adult	Special Report/Analysis	Descriptive study of a sample of probationers.	Average probationer in this study is a white 33 year-old male with at least a high school education. Two areas of service need were presented: alcohol and drug treatment and living wage employment.	Completed - Available on DCJ website