

# ANNOTATED MINUTES

Tuesday, February 4, 1997 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

## REGULAR MEETING

*Chair Beverly Stein convened the meeting at 9:30 a.m., with Vice-Chair Gary Hansen and Commissioners Sharron Kelley and Tanya Collier present.*

### CONSENT CALENDAR

***UPON MOTION OF COMMISSIONER KELLEY,  
SECONDED BY COMMISSIONER HANSEN, THE  
CONSENT CALENDAR (ITEMS C-1 THROUGH C-4)  
WAS UNANIMOUSLY APPROVED.***

### DEPARTMENT OF AGING SERVICES

- C-1 Intergovernmental Revenue Agreement 400157 with Oregon Senior and Disabled Services, Providing Reimbursement for One Half of Consultant Expenses Incurred in Planning for Transfer of Disability Services Offices from State to County

### DEPARTMENT OF COMMUNITY AND FAMILY SERVICES

- C-2 Budget Modification CFSD 12 Correcting Job Classification in the Contracts and Evaluation Unit of Department's Management and Administration, and Moving \$14,600 from Personnel Services to Materials and Services

### DEPARTMENT OF HEALTH

- C-3 Renewal of Intergovernmental Agreement 200897 with the State Health Division for the Provision of Research and Evaluation Required for the Health Department's Various Federal Grants

### DEPARTMENT OF ENVIRONMENTAL SERVICES

- C-4 ORDER Authorizing Vacation of SW Hedlund Avenue from SW Comus Street South Approximately 375 Feet as Provided by ORS 368.366

***ORDER 97-14.***

**REGULAR AGENDA**

**PUBLIC COMMENT**

- R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

***NO ONE WISHED TO COMMENT.***

**DEPARTMENT OF LIBRARY SERVICES**

- R-2 RESOLUTION Exempting the Library from Resolution 90-2 and Allowing the Library Foundation to Serve Alcohol at the Library Gala Celebration

***COMMISSIONER COLLIER MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-2. ITEM TABLED UNTIL ARRIVAL OF DON BARNEY.***

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-3 ORDER Approving an Intergovernmental Agreement with the City of Portland for County Lease of Space at the East Portland Community Center [SE 106<sup>th</sup> Avenue] for an Aging Services Department Office

*Commissioner Dan Saltzman arrived at 9:36 a.m.*

***COMMISSIONER HANSEN MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-3. BOB OBERST AND JUNE SCHUMANN EXPLANATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION CONCERNING OWNERSHIP AND COSTS ISSUES. BOARD COMMENTS. UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER SALTZMAN, IT WAS APPROVED THAT R-3 BE CONTINUED TO THURSDAY, FEBRUARY 13, 1997 FOR STAFF TO REVIEW COSTS ESTIMATES, WITH COMMISSIONERS KELLEY, HANSEN AND SALTZMAN VOTING AYE, AND COMMISSIONERS COLLIER AND STEIN VOTING NO.***

**DEPARTMENT OF LIBRARY SERVICES**

R-2 RESOLUTION Exempting the Library from Resolution 90-2 and Allowing the Library Foundation to Serve Alcohol at the Library Gala Celebration

**ITEM RESUMED. DON BARNEY EXPLANATION, COMMENTS IN SUPPORT OF EXEMPTION AND RESPONSE TO BOARD QUESTIONS. COMMISSIONER KELLEY COMMENTED IN OPPOSITION TO EXEMPTION ALLOWING ALCOHOL TO BE SERVED OR CONSUMED IN A COUNTY FACILITY. COMMISSIONER HANSEN ADVISED HE AGREES WITH COMMISSIONER KELLEY'S POSITION, BUT SUPPORTS THE MOTION IN DEFERENCE TO THE WISHES OF THE LIBRARY FOUNDATION. RESOLUTION 97-13 APPROVED, WITH COMMISSIONERS HANSEN, COLLIER, SALTZMAN AND STEIN VOTING AYE, AND COMMISSIONER KELLEY VOTING NO.**

*There being no further business, the regular meeting was adjourned at 10:06 a.m. and the policy discussion convened at 10:07 a.m.*

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Tuesday, February 4, 1997 - 9:40 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

### **BOARD POLICY DISCUSSION**

B-1 As the County Reduces General Fund Support to the Primary Care Clinics, How Can we Minimize Client Impact? What Will be the Impact of Advocating for Assistance from an Expanded Oregon Health Plan and from the Local Health Maintenance Organizations? What Will be the Impact of Operating a Fee Supported Enrollment Plan? What Will be the Impact of the State Using the Cigarette Tax for Expanded Eligibility? Presented by Billi Odegaard, Sharon Armstrong, Tom Fronk, MaryLou Hennrich, Scott Clement, Marge Jozsa, Tim Goldfarb, Bob Pollari and Gary Oxman.

**BILLI ODEGAARD, MARYLOU HENNRICH, GARY OXMAN, SCOTT CLEMENT, MARGE JOZSA, TOM FRONK, SHARON ARMSTRONG, TIM GOLDFARB PRESENTATIONS AND RESPONSE TO BOARD QUESTIONS, COMMENTS AND DISCUSSION.**

*There being no further business, the policy discussion was adjourned at 11:55 a.m.*

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Tuesday, February 4, 1997 - 1:30 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

## **LAND USE PLANNING MEETING**

*Chair Beverly Stein convened the meeting at 1:34 p.m., with Vice-Chair Gary Hansen and Commissioners Sharron Kelley, Tanya Collier and Dan Saltzman present.*

P-1      MC 3-96      DE NOVO HEARING in the Matter of an Appeal of the Hearings Officer's Decision Regarding the Denial of a Building Permit for a Replacement Dwelling in an Area Zoned Exclusive Farm Use and Rural Center on Property Located at 29306 SE ORIENT DRIVE, GRESHAM. TESTIMONY LIMITED TO 20 MINUTES PER SIDE.

***CHAIR STEIN EXPLAINED QUASI-JUDICIAL PROCESS. AT CHAIR STEIN'S REQUEST FOR DISCLOSURE, NO EX PARTE CONTACTS WERE REPORTED. AT CHAIR STEIN'S REQUEST FOR CHALLENGES AND/OR OBJECTIONS, NONE WERE OFFERED. PLANNER CHUCK BEASLEY PRESENTED CASE HISTORY. HEARINGS OFFICER LIZ FRANCHER PRESENTED CONDITIONS, FINDINGS OF FACT AND CRITERIA USED IN DETERMINATION TO DENY APPLICATION. APPLICANT'S ATTORNEY DAVE HUNNICUTT ENTERED INTO THE RECORD COPIES OF HIS MEMORANDUM OF LAW, PORTIONS OF SECTIONAL ZONING MAPS 704 AND 706, LEGAL DESCRIPTION OF TAX LOT 28, WARRANTY DEED, PERSONAL REPRESENTATIVE DEED, AND NICHOLS COURT OF APPEALS DECISION. MR. HUNNICUTT AND APPLICANT DENNIS BROWN TESTIFIED IN SUPPORT OF REVERSAL OF THE HEARINGS OFFICER DECISION, ADVISING APPLICANT REQUESTS APPROVAL TO DEMOLISH THE EXISTING RESIDENCE SITED ON PROPERTY ZONED RURAL CENTER IN ORDER TO REPLACE IT WITH A***

**LARGER HOME FURTHER AWAY FROM ORIENT DRIVE ON PROPERTY ZONED EXCLUSIVE FARM USE. ARNOLD ROCHLIN TESTIMONY IN OPPOSITION TO APPLICANT'S REQUEST, REBUTTAL TO MR. HUNNICUTT'S ARGUMENTS AND INTERPRETATION OF A LUBA CASE, AND IN SUPPORT OF THE HEARINGS OFFICER DECISION. CHRIS FOSTER TESTIMONY IN SUPPORT OF MR. ARNOLD'S TESTIMONY AND THE HEARINGS OFFICER DECISION. MR. HUNNICUTT REBUTTAL. IN RESPONSE TO CHAIR STEIN'S REQUEST FOR CONTINUANCE OR OBJECTION TO HEARING, NONE WERE OFFERED. HEARING CLOSED. CHAIR STEIN ADVISED ALL PARTIES WILL RECEIVE A COPY OF THE BOARD'S WRITTEN DECISION, WHICH MAY BE APPEALED TO LUBA. COUNTY COUNSEL SANDRA DUFFY RESPONSE TO BOARD QUESTIONS. UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER KELLEY, THE HEARINGS OFFICER DECISION WAS UNANIMOUSLY UPHeld.**

P-2 CU 5-96, HV 10-96, SECh 13-96 DE NOVO HEARING in the Matter of an Appeal of the Hearings Officer's Decision Regarding a Denial of a Conditional Use Permit, Major Variance and Significant Environmental Concern Permit to Establish a Single Family Residence, Barn and Arena on Property Designated as Commercial Forest Use on NW SKYLINE BOULEVARD, PORTLAND. TESTIMONY LIMITED TO 20 MINUTES PER SIDE.

**APPLICANT'S ATTORNEY JON GILBERT SUBMITTED A LETTER ADVISING HIS CLIENT HAS WITHDRAWN THE APPEAL.**

*There being no further business, the meeting was adjourned at 2:20 p.m.*

OFFICE OF THE BOARD CLERK  
FOR MULTNOMAH COUNTY, OREGON

*Deborah L. Bogstad*

*Deborah L. Bogstad*

Wednesday, February 5, 1997 - 7:00 PM  
Southwest Neighbors Incorporated  
Mittleman Jewish Community Center  
6651 SW Capitol Highway, Portland

**CITY/COUNTY JOINT COMMUNITY FORUM**

- JM-1 Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format. Facilitated by City and County Elected Officials and Staff.
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Thursday, February 6, 1997 - 7:00 PM  
Troutdale City Hall, Council Chambers  
104 SE Kibling Avenue, Troutdale

**COMMUNITY FORUM MEETING**

- JM-2 Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format. Facilitated by County Elected Officials and Staff.



**MULTNOMAH COUNTY OREGON**

**BOARD CLERK**

OFFICE OF BEVERLY STEIN, COUNTY CHAIR  
1120 SW FIFTH AVENUE, SUITE 1515  
PORTLAND, OREGON 97204  
TELEPHONE • (503) 248-3277  
FAX • (503) 248-3013

**BOARD OF COUNTY COMMISSIONERS**

BEVERLY STEIN •	CHAIR	•248-3308
DAN SALTZMAN •	DISTRICT 1	• 248-5220
GARY HANSEN •	DISTRICT 2	•248-5219
TANYA COLLIER •	DISTRICT 3	•248-5217
SHARRON KELLEY •	DISTRICT 4	•248-5213

*MEETINGS OF THE MULTNOMAH COUNTY  
BOARD OF COMMISSIONERS*

**AGENDA**

*FOR THE WEEK OF*

**FEBRUARY 3, 1997 - FEBRUARY 6, 1997**

*Tuesday, February 4, 1997 - 9:30 AM - Regular Meeting ..... Page 2*

*Tuesday, February 4, 1997 - 9:40 AM - Board Policy Discussion .....Page 3*

*Tuesday, February 4, 1997 - 1:30 PM -Land Use Planning .....Page 3*

*Wednesday, February 5, 1997 - 7:00 PM - City/County Joint Forum.. Page 4*

*Thursday, February 6, 1997 - 7:00 PM - Community Forum Meeting..Page 4*

*Thursday's community forum meeting will be cable-cast live and taped and can be seen by cable subscribers in Multnomah County live on Channel 30 at 7:00 PM, Thursday. Call Multnomah Community Television @ (503) 667-7636 for playback times.*

INDIVIDUALS WITH DISABILITIES MAY CALL THE BOARD CLERK AT (503) 248-3277, OR MULTNOMAH COUNTY TDD PHONE (503) 248-5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.

*AN EQUAL OPPORTUNITY EMPLOYER*

Tuesday, February 4, 1997 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

## **REGULAR MEETING**

### **CONSENT CALENDAR**

#### **DEPARTMENT OF AGING SERVICES**

- C-1      *Intergovernmental Revenue Agreement 400157 with Oregon Senior and Disabled Services, Providing Reimbursement for One Half of Consultant Expenses Incurred in Planning for Transfer of Disability Services Offices from State to County*

#### **DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- C-2      *Budget Modification CFSD 12 Correcting Job Classification in the Contracts and Evaluation Unit of Department's Management and Administration, and Moving \$14,600 from Personnel Services to Materials and Services*

#### **DEPARTMENT OF HEALTH**

- C-3      *Renewal of Intergovernmental Agreement 200897 with the State Health Division for the Provision of Research and Evaluation Required for the Health Department's Various Federal Grants*

#### **DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-4      *ORDER Authorizing Vacation of SW Hedlund Avenue from SW Comus Street South Approximately 375 Feet as Provided by ORS 368.366*

### **REGULAR AGENDA**

#### **PUBLIC COMMENT**

- R-1      *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

#### **DEPARTMENT OF LIBRARY SERVICES**

- R-2        *RESOLUTION Exempting the Library from Resolution 90-2 and Allowing the Library Foundation to Serve Alcohol at the Library Gala Celebration*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-3        *ORDER Approving an Intergovernmental Agreement with the City of Portland for County Lease of Space at the East Portland Community Center [SE 106<sup>th</sup> Avenue] for an Aging Services Department Office*
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*Tuesday, February 4, 1997 - 9:40 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**BOARD POLICY DISCUSSION**

- B-1        *As the County Reduces General Fund Support to the Primary Care Clinics, How Can we Minimize Client Impact? What Will be the Impact of Advocating for Assistance from an Expanded Oregon Health Plan and from the Local Health Maintenance Organizations? What Will be the Impact of Operating a Fee Supported Enrollment Plan? What Will be the Impact of the State Using the Cigarette Tax for Expanded Eligibility? Presented by Billi Odegaard, Sharon Armstrong, Tom Fronk, MaryLou Hennrich, Scott Clement, Marge Jozsa, Tim Goldfarb, Bob Pollari and Gary Oxman. 2 HOURS REQUESTED.*
- 

*Tuesday, February 4, 1997 - 1:30 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**LAND USE PLANNING MEETING**

- P-1        *MC 3-96    DE NOVO HEARING in the Matter of an Appeal of the Hearings Officer's Decision Regarding the Denial of a Building Permit for a Replacement Dwelling in an Area Zoned Exclusive Farm Use and Rural Center on Property Located at 29306 SE ORIENT DRIVE, GRESHAM. TESTIMONY LIMITED TO 20 MINUTES PER SIDE. 1 HOUR REQUESTED.*
- P-2        *CU 5-96, HV 10-96, SECh 13-96 DE NOVO HEARING in the Matter of an Appeal of the Hearings Officer's Decision Regarding a Denial of a Conditional Use Permit, Major Variance and Significant Environmental*

*Concern Permit to Establish a Single Family Residence, Barn and Arena on Property Designated as Commercial Forest Use on NW SKYLINE BOULEVARD, PORTLAND. TESTIMONY LIMITED TO 20 MINUTES PER SIDE. 1 HOUR REQUESTED.*

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***Wednesday, February 5, 1997 - 7:00 PM  
Southwest Neighbors Incorporated  
Mittleman Jewish Community Center  
6651 SW Capitol Highway, Portland***

**CITY/COUNTY JOINT COMMUNITY FORUM**

*JM-1 Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format. Facilitated by City and County Elected Officials and Staff. 2 HOURS REQUESTED.*

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***Thursday, February 6, 1997 - 7:00 PM  
Troutdale City Hall, Council Chambers  
104 SE Kibling Avenue, Troutdale***

**COMMUNITY FORUM MEETING**

*JM-2 Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format. Facilitated by County Elected Officials and Staff. 2 HOURS REQUESTED.*

MEETING DATE: February 5, 1997  
AGENDA #: JM-1  
ESTIMATED START TIME: 7:00 pm

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

SUBJECT Joint Multnomah County/City of Portland Community Meeting

BOARD BRIEFING: DATE REQUESTED: Wednesday, February 5, 1997  
REQUESTED BY: Chair Beverly Stein  
AMOUNT OF TIME NEEDED: Two Hours

REGULAR MEETING: DATE REQUESTED: \_\_\_\_\_  
AMOUNT OF TIME NEEDED: \_\_\_\_\_

DEPARTMENT: Non-Departmental DIVISION: Chair Beverly Stein

CONTACT: Carol Ford TELEPHONE #: 248-3956  
BLDG/ROOM #: 106/1515

PERSON(S) MAKING PRESENTATION: Facilitated by County & City Elected Officials and Staff

ACTION REQUESTED:

INFORMATIONAL ONLY     POLICY DIRECTION     APPROVAL     OTHER

SUGGESTED AGENDA TITLE:

**Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format.**

SIGNATURES REQUIRED:

ELECTED  
OFFICIAL: \_\_\_\_\_  
(OR)  
DEPARTMENT  
MANAGER: \_\_\_\_\_



BOARD OF  
COUNTY COMMISSIONERS  
97 JAN 30 PM 8:58  
MULTNOMAH COUNTY  
OREGON

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions? Call the Board Clerk @ 248-3277

## **BOGSTAD Deborah L**

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**From:** FORD Carol M  
**Sent:** Thursday, January 30, 1997 9:30 AM  
**To:** MCCONNELL Jim; SCHUMANN June; GILLETTE Kathy; CLARK Susan L; IVERSON Dianne D; KLINK Howard A; OZANNE Peter; POE Lorenzo T; PHELAN Judy N; SIMPSON Thomas G; GRINDSTAFF Bob; NICHOLAS Larry F; PRATHER Dwayne; SINCLAIR Jan B; KULLBERG Patricia A; BERRY Benjamin L; CLAWSON Elyse; FULLER Joanne; COOPER Ginnie; GOODRICH Jeanne; GILSDORF Mike J; SIMON Barbara M; MOYER Catherine M; STEIN Beverly E; SALTZMAN Dan R; HANSEN Gary D; ROJO Maria D; KELLEY Sharron E; COLLIER Tanya D; GATES Vickie S; SMITH Curtis R; BOYER Dave A; CARLSON Jim I; BLACKMER Gary A  
**Cc:** SCHOLES Rhys R; BOGSTAD Deborah L; CAMPBELL Edward A; MONROE Norm W  
**Subject:** Last Three County Community Meetings

**NOTICE:** The Canceled Jan 27th City-County Community Meeting has been rescheduled for Feb. 5 at the Mittleman Jewish Community Center, 6651 SW Capitol Highway, Portland.

For the last three community meetings, we will continue to use the small group format and will need County facilitators. Please let me know ASAP which of the following meetings you will be able to attend and facilitate: (Some of you have already contacted me - thanks)

**FEB 5**, South West Neighborhoods Inc., 6:30 - 9:00, Mittleman Jewish Community Center, 6651 SW Capitol Highway, Portland. (CITY-COUNTY Meeting). **We need lots of facilitators this night - we expect a BIG crowd** (over 100 people have already called about when it would be rescheduled).

**FEB 6**, Thurs, 6:30 - 9:00pm. Troutdale Council Chambers @ Troutdale City Hall, 104 SE Kibling Avenue. (COUNTY ONLY)

**FEB 12**, Wed, 6:30-9:00pm. Gresham Council Chambers @ Gresham's Public Safety and Schools Building, 1333 NW Eastman Parkway. (COUNTY ONLY)

Thanks for all your efforts. These meetings couldn't happen without you!  
Carol

## Measure

# 47 Fact Sheet

### Measure 47 "Cuts and Caps" Property Taxes

Ballot Measure 47 was passed by the voters of Oregon on November 5, 1996. It amends the State Constitution and includes many provisions that change the way public services are funded including:

- Cutting 1997 - 98 property taxes (on a per property basis) to the 1994 - 95 level or 10% below the 1995 - 96 level, whichever is less,
- Capping future property tax increases at 3% per year.

### The Oregon Legislature Must "Interpret" Measure 47

Measure 47 fails to define clearly the way in which it should be put into effect. As a result, the Oregon Legislature must pass laws to guide local governments in the implementation of the Measure. In addition, the Legislature must decide which local government services will now be funded by the State and how much money will be provided. The decisions of the State Legislature will have a tremendous impact on the level of services available in local communities. The following are some of the issues that the Legislature must decide:

#### How should the decrease in property tax revenue be divided between local governments?

Every property tax payment is divided into many pieces to support (at different levels) county government, school districts, city government and special districts. The proportional share that goes to each jurisdiction has been determined by voter-passed levies and tax bases. Measure 47 reduces the amount of each tax payment, but doesn't explain how that loss should be divided. This is complicated by the Measure's instructions to prioritize "public safety" and "public education."

- The Legislature's decision on tax distribution will affect which local services will suffer the largest cuts.

#### How should the reduction in property taxes be calculated?

The "cut" portion of Measure 47 ties individual tax payments in a future year to individual tax payments in a past year. The amount of the cut depends on which portions of the tax payment are considered in each of those years. Measure 47 clearly excludes tax payments for bonded indebtedness (the cost of constructing new school buildings for example) from the limits imposed on future years. It does not exclude those amounts from the past year (also known as the "base year") which serves as the basis for calculating the cut amount. Some legislators believe this is a "defect" in the Measure which should be fixed by passing a law excluding bonds from the base year calculation, thus becoming more restrictive than the Measure itself. Most estimates of revenue loss due to Measure 47 assume that taxes paid for bonds will not be included in the base year calculation.

- Including "bonds in the base year" will reduce the cuts needed in local services.

### **Which local services should receive State replacement funding?**

Ballot Measure 47 will cut property tax funding for local services by about \$1 billion around the State. Measure 47's sponsor stated in the Voters' Pamphlet that "100 percent of the reduction in property tax revenues can be made up from the State's abundance of State income tax and lottery dollars." Some legislators have indicated interest in providing replacement funding for some local services. The Governor has proposed providing some replacement funding for school districts but not for other local public services.

- The State Legislature will decide which local services receive replacement funding.

### **Will voters be able to choose to increase funding for local services?**

Ballot Measure 47 provides a procedure for voters to increase property taxes. Sponsors of the Measure have stated it was their intention to provide this only for bond measures (new construction for example) and not for operating expenses. However, the plain meaning of the Measure would allow elections for either purpose. Using this provision would allow voters to pass "levies outside the limit" and thus increase support for local services. Some legislators have stated they will introduce laws to correct this "defect" and provide more restrictions than the measure itself. Others believe that new laws should clarify the voters' right to fund local services.

- The State Legislature will decide whether voters can control funding for local services by passing "levies outside the limit."

### **What other support will local government receive from the State?**

Local governments are already required by State government to follow various state mandates. In some cases, some State funding is provided, in others local taxpayers must fund the mandates of State government. The State Legislature can help local governments reduce the cuts in local services by helping with the following issues:

- full implementation of vote by mail to reduce election expenditures
- remove requirement for physical appraisals of property every six years
- increase funding for the Oregon Health Plan
- not cutting other programs that support local government

Because there is a limited amount of money available to State Government, increased funding for some services will always result in cuts to other areas. The fundamental issue for the Legislature is finding a tax reform solution that reduces the over-reliance on property taxes and matches revenues to the need for State and local services.

- The State Legislature will decide how much to help local governments reduce the impact of local service reductions. The Legislature will decide whether or not to pursue tax reform.

## **Questions About Bonds and Levies and The Effects of Ballot Measure 47**

### **Didn't voters just approve more money for libraries and jails? Why are there proposed budget cuts?**

In May of 1996, Multnomah County voters overwhelmingly approved levy renewals for libraries and public safety that raised the level of property tax support for those County services. In November of 1996 Oregon voters approved Ballot Measure 47, a constitutional amendment that limits the amount of property tax that can be paid by each property in the state. The constitutional amendment effectively prohibits the full collection of taxes that the levies authorized.

Both the public safety and the library levies were renewals of existing levies that were expiring. In both cases the new levies were expected to produce more revenue than the old levies they replaced and thus fund new and expanded services. The cut imposed by Measure 47 will exceed the increase in the levies and thus prevents the collection of addition revenue which was expected to pay for operation of a new jail and increased library hours and services. The exact amount of budget cuts needed will not be known until the Oregon Legislature adopts laws to implement Ballot Measure 47.

### **Why is there money for construction but not operation?**

At the same time that voters approved levies for libraries and public safety, they also approved bonds for construction and renovation of library and public safety facilities. Levies are used to pay operating costs. Bonds are used to pay capital costs.

Ballot Measure 47 restricts taxes that can go to operating costs, but it does not restrict taxes that pay for bonds that are used for capital or construction costs.

This presents several problems for Multnomah County. Voters have approved money to renovate and remodel library branches; however, some branches may have to close because of inadequate operating funds. Voters have approved money to build a new jail that may not be able to open.

Various options will be studied. A new jail facility may be less expensive to operate than an existing one. Final decisions on capital improvements to library branches will not be made until more is known regarding the availability of funds to operate the branches. The Board of County Commissioners will review all of the choices and receive public comment before any final decisions are reached.

# **Questions and Answers about Library Budget Cuts and Ballot Measure 47**

## **Didn't voters just approve more money for Libraries? Why are there proposed budget cuts?**

In May of 1996, Multnomah County voters overwhelmingly approved a Library Levy renewal that increased the level of property tax support for libraries. In November of 1996 Oregon voters approved Ballot Measure 47, a constitutional amendment that limits the amount of property tax that can be paid by each property in the state. The constitutional amendment effectively prohibits the full collection of taxes that the levy authorized.

There is uncertainty about the dollar amount of reduction to the library levy. The Oregon Legislature must adopt statutes to implement Ballot Measure 47 that will specify how the reduction in property tax paid is divided between the various governments (cities, counties, schools, special districts) that receive property tax money. Measure 47 says that "public safety" and "public education" should have "priority," but it doesn't say what that means.

## **Why are there different numbers being discussed for the proposed Library budget cut?**

County Commissioners, the Library and the community are discussing potential cuts in the Library's 1997 - 98 budget. There are different ways to estimate what that budget would be, depending on various assumptions. For example, in the past levy collections have increased when real estate prices went up. The increase in real estate prices is impossible to accurately predict. Because voters increased the library levy, there are numbers that assume the "old levy" and others that assume the "new levy." Because Measure 47 ties future taxes to past taxes there is understandable confusion about which numbers should be used.

If Measure 47 had not passed, the Library budget for 1997 - 98 would probably have been about \$25 million dollars. That amount includes about \$1.4 million dollars for new programs paid for by the increase in the library levy. The proposed budget amount under discussion for the Library as a result of Measure 47 is about \$18 million. Thus the cut is \$7 million from what the budget would have been or \$5.6 million from the cost of providing services at the previous level. About \$1 million of this reduction is due to reduced fees as a result of reduced operations and the balance is due to cuts in property tax revenue.

## **How does the proposed Library budget cut compare with cuts to other county programs?**

The overall cut for the County is estimated at \$32 million to \$40 million. Thus about 1/6 of the proposed cut affects the library and about 5/6 of the cut is from other areas of County government.

## **Do we know how large a budget cut is actually needed?**

No, there is considerable uncertainty. The State Legislature must decide about distribution of property tax funds, priorities for tax funds, the formula to use for calculating tax reductions, whether to allow increases outside of the limits and whether and how much state replacement revenue will be provided for local services.

The estimate of a \$32 million to \$40 million reduction for the County is based on the best assumptions available at this time. Legislative (or judicial) actions could make big changes in this amount.

For example, there is uncertainty about the way in which the Measure 47 property tax reduction should be calculated. If the Legislature "includes bonds in the base year," the budget cut to Multnomah County will be reduced by \$10 million.

## **Isn't it premature to be talking about budget cuts if we don't know how much money will be available?**

No. The Chair's proposed budget must be presented in April. Budget cuts of the size required by Measure 47 will cause major reductions in many County services. It is important to have as much public input as possible regarding the choices that must be made on which services should be reduced.

## **What is the schedule for budget decisions?**

- In **January, February and March** there will be community forums, board briefings and other discussions regarding the choices faced by the County.
- In **April**, Chair Beverly Stein will propose a budget for consideration by the Board of County Commissioners.
- In **May and June** the Board of County Commissioners will hold public hearings to receive testimony from citizens regarding the County Budget.
- **Before July 1**, the Board of County Commissioners must adopt a final budget for the 1997 - 98 fiscal year.

# CONTACTING THE CAPITOL

## GENERAL INFORMATION

How to make contact with the 1997 Oregon Legislature:

■ **CALL:** You can get your legislator's telephone number, or information about any bill or committee meeting, by calling the Legislative Information and Citizen Access Line toll-free at 1-800-332-2313.

■ **WRITE:** You can write your senator or representative at: State Capitol, Salem, Ore. 97310.

■ **GO ON LINE:** You can visit the Legislature on the Internet at: <http://www.leg.state.or.us>. You will find daily updates of the text of introduced bills; the status of legislation; scheduled meetings, agendas, committee membership and staff; contact information for legislators and staff, including e-mail addresses; and the text of the Oregon Revised Statutes and the Oregon Constitution.

■ **WATCH:** You can watch O-Span — a joint venture of Oregon Ed-Net, the Legislature and the Oregon Cable Television Association — on cable access television. Check your local listings for times and channels.

## THE GOVERNOR

### PHONES:

John A. Kitzhaber, governor ..... 378-3111  
 Patty Greenfield, scheduling ..... 373-7382  
 Bill Wyatt, chief of staff ..... 373-1565  
 Bob Applegate, spokesman ..... 378-6496

■ **ADDRESS:** Governor's Office, 254 State Capitol, Salem, Ore. 97310

■ **WEB PAGE:** [www.governor.state.or.us/governor.html](http://www.governor.state.or.us/governor.html)

■ **FAX:** 378-4863

## THE SENATE

Member (party-hometown)	Phone
Brady Adams (R-Grants Pass)	986-1600
Ken Baker (R-Clackamas)	986-1714
Kate Brown (D-Portland)	986-1707
Neil Bryant (R-Bend)	986-1727
Ginny Burdick (D-Portland)	986-1706

Gene Derfler (R-Salem)	986-1950
Joan Dukes (D-Svensen)	986-1701
Bill Dwyer (D-Springfield)	986-1721
Ted Ferrioli (R-John Day)	986-1728
Bill Fisher (R-Roseburg)	986-1723
Gary George (R-Newberg)	986-1702
Avel Gordly (D-Portland)	986-1710
Jeannette Hamby (R-Hillsboro)	986-1705
Lenn Hannon (R-Ashland)	986-1726
Tom Hartung (R-Portland)	986-1703
x-Bill Kennemer (R-Milwaukie)	986-1712
Bob Kintigh (R-Springfield)	986-1722
Randy Leonard (D-Portland)	986-1709
John Lim (R-Gresham)	986-1711
Randy Miller (R-West Linn)	986-1713
David Nelson (R-Pendleton)	986-1729
Eileen Qutub (R-Beaverton)	986-1704
Marilyn Shannon (R-Brooks)	986-1715
Susan Castillo (D-Eugene)	986-1720
Shirley Stull (R-Keizer)	986-1717
Veral Tarno (R-Coquille)	986-1724
Eugene Timms (R-Burns)	986-1730
Cliff Trow (D-Corvallis)	986-1700
Thomas A. Wilde (D-Portland)	986-1708
Mae Yih (D-Albany)	986-1719

x-Elected to another position. A replacement will be appointed to fill the rest of his term.

## HOUSE

Member (party-hometown)	Phone
Ron Adams (R-Marylhurst)	986-1427
Chris Beck (D-Portland)	986-1412
Lee Beyer (D-Springfield)	986-1442
Roger Beyer (R-Molalla)	986-1428
Jo Ann Bowman (D-Portland)	986-1419
Tom Brian (R-Tigard)	986-1409
Chuck Carpenter (R-Oak Hills)	986-1407
Margaret L. Carter (D-Portland)	986-1418
Tony Corcoran (D-Cottage Grove)	986-1444
Peter Courtney (D-Salem)	986-1900
Ryan Deckert (D-Beaverton)	986-1408
Richard Devlin (D-Tualatin)	986-1424
Randall Edwards (D-Portland)	986-1415
George Eighmey (D-Portland)	986-1414
Mike Fahey (D-Portland)	986-1417
Dan Gardner (D-Portland)	986-1413
Steve Harper (R-Klamath Falls)	986-1453
Jim Hill (R-Hillsboro)	986-1405
Bob Jenson (D-Pendleton)	986-1457
Elden Johnson (R-Central Point)	986-1454

Bryan Johnston (D-Salem)	986-1431
Denny Jones (R-Ontario)	986-1460
Tim Josi (D-Bay City)	986-1402
Jeff Kruse (R-Roseburg)	986-1445
Mike Lehman (D-Coos Bay)	986-1447
Leslie Lewis (R-Newberg)	986-1429
Jane Lokan (R-Milwaukie)	986-1425
Dennis Luke (R-Bend)	986-1454
Lynn Lundquist (R-Powell Butte)	986-1200
Bill Markham (R-Riddle)	986-1446
Ken Messerle (R-Coos Bay)	986-1448
Patricia Milne (R-Woodburn)	986-1438
John Minnis (R-Wood Village)	986-1420
Bob Montgomery (R-Casc. Locks)	986-1456
Carolyn Oakley (R-Albany)	986-1436
Kitty Piercy (D-Eugene)	986-1439
Floyd Prozanski (D-Eugene)	986-1440
Anitra Rasmussen (D-Portland)	986-1411
Bob Repine (R-Grants Pass)	986-1449
Lonnie Roberts (D-Portland)	986-1421

Barbara Ross (D-Corvallis)	986-1435
Kurt Schrader (D-Canby)	986-1423
Lane Shetterly (R-Dallas)	986-1434
Frank Shields (D-Portland)	986-1416
Mark Simmons (R-Elgin)	986-1458
Lynn Snodgrass (R-Boring)	986-1410
Larry Sowa (D-Oregon City)	986-1426
Charles Starr (R-Hillsboro)	986-1403
Ken Strobeck (R-Beaverton)	986-1406
Ron Sunseri (R-Gresham)	986-1422
Jackie Taylor (D-Astoria)	986-1401
Terry Thompson (D-Newport)	986-1404
Judy Uherbelau (D-Ashland)	986-1452
Liz VanLeeuwen (R-Halsey)	986-1437
John Watt (R-Medford)	986-1450
Larry Wells (R-Jefferson)	986-1430
Jim Welsh (R-Elmira)	986-1443
Ben Westlund (R-Bend)	986-1455
Tom Whelan (D-Salem)	986-1432
Cynthia Wooten (D-Eugene)	986-1441

### House Revenue Committee

Tom Brian, Chair  
 Lee Beyer, Vice-Chair  
 Tony Corcoran  
 Randall Edwards  
 Leslie Lewis  
 Anitra Rasmussen  
 Lane Shetterly  
 Mark Simmons  
 Ken Strobeck

### Senate Revenue Committee

Ken Baker, Chair  
 Neil Bryant, Vice-Chair  
 Joan Dukes  
 Tom Hartung  
 Randy Leonard

## **Tough Choices: Multnomah County Responds to Measure 47**

Ballot Measure 47, passed by Oregon Voters on November 5, 1996 will drastically reduce funding for local governments across the state. In June, the Multnomah County Board of County Commissioners will adopt it's first budget based on the reduced revenues. The following information is designed to assist citizens in providing input to these decisions.

### **Multnomah County Provides a Broad Range of Services**

**Public Safety:** Jails, District Attorney, Community Corrections (Parole and Probation,) Juvenile Justice

**Libraries:** Central Library and fourteen branches

**Transportation:** Willamette River bridges and suburban roads

**Health:** Disease Control, Neighborhood Health, Primary Care Clinics, School Based Health Centers

**Aging Services:** Neighborhood Senior Centers, Adult Care Home regulation, Public Guardian, Transportation

**Mental Health Services:** adult, children, involuntary commitments

**Services for Children and Families:** family centers, parent child development centers, caring communities

**Services for the Developmentally Disabled**

**Assessment and Taxation**

**Elections**

**Animal Control**

### **County Budget Allows Limited Choices**

Multnomah County 's budget includes money that comes from property taxes, business income taxes, the federal government, the state government, gas taxes, fees, hotel-motel taxes and other smaller sources.

Most of the money that the County receives is dedicated, that means it can only be spent on specific purposes. For example, gas tax money can only be spent on roads and bridges and most of the federal and state funds are designated for particular programs.

The general fund and levy funds are the part of the budget where the Board of County Commissioners can make choices about how money will be spent. This part of the budget totals about \$250 million and property taxes make up \$144 million of that total.

The chart below shows major county program areas and the amount of general and levy funding that each receives this year as well as the portion of that funding that comes from property taxes.

## **Measure 47 Requires Budget Cuts**

For the 1996 - 97 fiscal year, Ballot Measure 47 is expected to reduce the amount of property tax revenue that the County will receive by \$32 to \$40 million. All of this amount must come from the general fund and levy funds.

Because the budget cuts for next year will be very severe, the County has made immediate reductions in order to accumulate approximately \$6 million to ease the transition to lower service levels. Immediate cuts have included:

- reduction in library hours and services
- reduction in library purchase of materials and books
- closing the jail work crew annex
- elimination of funding for work release center
- reduction in administrative, clerical and support positions

In addition many new programs that were scheduled to start have been deferred including:

- Parkrose library partnership project
- expansion of neighborhood health programs
- expansion of parent child development programs
- expansion of mental health services to Head Start programs
- expanded services to combat child abuse and domestic violence

Now the County must identify the areas for the much larger service reductions which will take place July 1, 1997. The following areas represent likely possibilities for achieving the needed level of spending reductions:

- additional administrative reductions
- library branch closures or further reductions of hours
- closure of County health clinics
- delaying the opening of new jail facilities
- cuts in mental health services
- cuts in juvenile justice
- cuts in senior centers
- cuts in animal control
- cuts in capital improvements
- reduced supervision of offenders on parole and probation.

The County will look for ways to restructure service delivery in order to maintain or improve the quality of services while reducing expenditures. Across the board cuts that reduce the quality of all services are less desirable than targeted cuts which allow remaining services to be maintained at appropriate levels.



**County Agencies Funded by Property Tax Revenue 1996-97**  
Includes General Fund, Library Serial Levy Fund and Public Safety Levy Fund

<u>Agency</u>	<u>Property Tax Funding</u>
<b><u>Criminal Adjudication, Custody, and Supervision</u></b>	
Community Corrections	5,843,142
District Attorney	5,609,742
Corrections Health	2,751,705
Juvenile Justice	9,492,178
Sheriff	29,669,702
Court facilities	1,288,750
<b><u>Law Enforcement</u></b>	<b>7,770,728</b>
<b><u>Library</u></b>	<b>18,359,100</b>
<b><u>Social Services</u></b>	
Aging	2,076,190
Behavioral Health	5,153,858
Community Action	1,144,975
Children, Youth, & Family	4,625,525
Developmental Disabilities	1,468,587
<b><u>Public Health</u></b>	<b>3,244,457</b>
<b><u>Medical/Dental Services</u></b>	<b>15,911,763</b>
<b><u>Departmental Administration</u></b>	<b>6,096,226</b>
<b><u>Central Administration</u></b>	
Elected	1,854,061
County Counsel	453,108
Support Services	6,584,505
<b><u>A&amp;T and Elections</u></b>	
A&T	4,136,498
Elections	1,300,363
<b><u>All Other</u></b>	
Facilities Mgmt	974,752
Animal Control	952,706
Records	175,117
Transportation	232,334
Planning	427,593
<b><u>Nondepartmental</u></b>	
Support to other governments	1,643,746
other	1,277,724
<b><u>Contingency/Balance</u></b>	<b><u>3,960,677</u></b>
	<b><u>\$ 144,479,813</u></b>

## **Citizen Input is Needed**

All of these issues will be discussed with the community and debated by the Board of County Commissioners in the coming months. The County is very interested in receiving specific input from the community on the most appropriate service reduction strategy. Final decisions are expected in June.

It is very unlikely that severe cuts can be avoided this year. However the level of cuts will be affected by decisions made by the Oregon Legislature. In the long term, voter decisions on tax reform will continue to determine the level of services that local government can provide.

Citizens can provide input to the process of determining which services will be reduced. Here's how **YOU** can be involved:

- 1. Attend the Community Meetings (see schedule below)**
- 2. Call or write your County Commissioners**
- 3. Attend the County Budget Hearings which will be scheduled in May.**
- 4. Call or write your State Legislators**
- 5. Get involved in organizations supporting tax reform**

### **Community Meetings on Measure 47 Budget Cuts:**

**Jan. 25, Saturday, Central Northeast, 10:00am to 12:00pm; SE Asian Vicariate, 5404 NE Alameda.**

**Jan. 25, Saturday, Northeast, 2:00- 4:00pm; King Facility, 4815 NE 7th.**

**Jan. 27, Monday, Southwest, 7:00-9:00pm; Multnomah Center, 7688 SW Capitol Hwy.**

**Jan. 29, Wednesday, East Portland, 7:00-9:00pm; Floyd Light Middle School, 10800 SE Washington**

**Jan. 30, Thursday, Southeast, 7:00-9:00pm; Mt. Tabor Community School, 5800 SE Ash.**

**Feb. 1, Saturday, West/Northwest, 10:00am- 12:00pm; Scottish Rite Center, 1512 SW Morrison.**

**Feb 1, Saturday, North Portland, 2:00-4:00pm; Kaiser Town Hall, 3704 N Interstate.**

**February 6, Thursday, Troutdale, 7:00-9:00 pm; Troutdale City Hall, 104 SE Kibling Avenue,**

**February 12, Wednesday, Gresham, 7:00 to 9:00 pm; Gresham Public Safety and Schools Building, 1333 NW Eastman Parkway, Gresham**

**Your City • Your County**



**Your Choice**

**Your guide to the City of Portland and Multnomah County  
Financial Directions for 1997-98**



**City of Portland  
Vera Katz, Mayor**



**Multnomah County  
Beverly Stein, Chair**

**F**or decades, the Portland area has been the envy of the nation. The City of Portland and Multnomah County play a vital role in the economic and cultural lifeblood for the State's largest metropolitan area. Our diverse neighborhoods, beautiful open green spaces, vibrant downtown, accessible arts and high quality school systems make this City a great place to live and work.

But like many local jurisdictions in Oregon, the City of Portland and Multnomah County are facing difficult challenges. In the last few years, voters in Oregon have approved two property tax initiatives that have reduced funds cities, counties and school districts use to provide services. Ballot Measure 5, passed in 1990, forced local governments to fund existing services within the rate \$10 of tax per \$1,000 of valued property. In November 1996, voters approved Measure 47 which rolls property taxes back to what they were two years before and caps the rate of growth at 3%. As a result of Measure 47, the City will need to cut its budget by approximately \$19 to \$32.5 million. Multnomah County must cut its budget by \$32 to 40 million.

*The purpose of this mailer and survey is to help you understand how local governments are funded and to encourage your participation in helping the City and County make some difficult decisions about our future.*

We need your help. The City and County are asking you to be our partner in sorting through these issues and to help plot the course for the upcoming years. You know what is important to your quality of life. We are preparing our 1997-98 budgets in the wake of Measure 47 and we want your priorities and ideas to help guide us as we make some difficult decisions on where to cut.

## Measure 47 Impacts

Measure 47 is a constitutional amendment that dramatically changes funding for local governments. The Measure limits voter's ability to fund local services and nullifies the effect of previous votes on property tax levies. It transfers many decisions about local government services from voters to the State Legislature.

Measure 47 will provide substantial property tax relief. The average Portland homeowner's taxes will decline approximately \$300 to \$500 next year. Taxes on large commercial buildings will decline by tens of thousands of dollars.

In addition to reducing property taxes and restricting future property tax increases, the Measure has many other effects. It reduces citizens voting rights by counting those who don't bother to vote on tax increases as "no" votes in many elections. According to the Attorney General's opinion, it will require votes to increase library fines, park recreation fees and many other miscellaneous fees for public services. And, it will lock in place the recent tax shift that increased the share of property taxes paid on homes and decreased the share paid by commercial property owners.

Now, the Oregon Legislature will be tackling tough issues as they try to clarify language and decide how the measure will be implemented. Key issues include the allocation formula, or how the revenue is shared among governments, the definition of terms such as "prioritization," "public safety," and "public education," procedures for voting on fees and bonded indebtedness, what "minimizing the loss of local control" means, and how new construction, annexations and rezoning will be treated. While the sponsor of the Measure stated in the Voter's Pamphlet that the State Legislature should replace 100% of local government revenue lost, that outcome seems very unlikely.



The City and County will not be able to wait for these clarifications before we are required to implement the reductions in our budgets. We will be making some assumptions as we move through the budget process, understanding that additional cuts may have to be made to balance our budgets when legislative decisions and clarifications are made.

## Multnomah County— Services At A Glance

Multnomah County delivers many services to county residents: Jails, family centers, disease control, libraries, Willamette River bridges, primary health care clinics, child development centers, support for the developmentally disabled, district attorney, suburban roads, mental health services, school-based health centers, aging services, adult care home regulation, assessment and taxation, elections, community corrections (parole and probation), alcohol and drug treatment, animal control, juvenile justice and much more.

In 1996, voters overwhelmingly renewed and increased serial levies to provide funding to operate County libraries and jails. The increased funding was targeted to keep libraries open longer and to staff additional jail beds to prevent the early release of offenders. By restricting the amount of property tax that can be collected, Measure 47 has effectively nullified the results of these votes.

In addition, statewide voters passed Measure 11 in 1994 that increases sentences for many crimes and sends more juvenile offenders to adult courts. This has dramatically increased the demand for services in the local public safety system at a time when funds are dropping.

## City Of Portland— Services At A Glance

What services does the City provide to the residents of Portland? Police, fire fighting, emergency medical, repair and maintenance of city streets, water, sewer, building permits, traffic signals, parks, business development, 9-1-1, arts, recreation programs, street cleaning, community planning, street lights, stormwater disposal, transit planning, recycling, sidewalks, waste water treatment, neighborhood associations, environment and watershed protection, public golf courses, parking garages and meters, noise control, abandoned autos...and the list goes on.

The City has stewardship over 9,600 acres of land, 3,557 miles of improved streets, 125,000 sewer connections, 45,000 street lights, 1,800 miles of water lines serving one-third of Oregon's population...it's a big responsibility, one we take very seriously. The public investment made to date is significant and we are doing everything we can to preserve your investment.

But, after years of use, these public works...your streets, sewers, water lines, parks and facilities...are placing significant demands on our ability to maintain and improve them.

Add to that the stricter mandates on water and air quality, tougher earthquake building codes, growing population, a larger service area due to annexation and new demands on the system, inclement weather (floods, wind, snow and ice storms) that has done considerable damage to our infrastructure — no one could argue it's not a challenge. Now, we need to cut services to match reduced revenues under Measure 47. We are faced with some difficult choices as we try to maintain our quality of life.



## The City and County Checkbooks...Always Balanced

There are no credit cards to pay for government services; we must live within our means...despite the increasing demand for service from a fast-growing population base and the decreased availability of revenues to pay for such services.

The City and the County use two checkbooks, dedicated and discretionary. As you might guess, dedicated funds can only be used for certain services. For example, water revenues can only be used for water services. Gas tax and sewer fees are also dedicated, and most Federal and State funds are designated for particular programs that the Congress or the State Legislature has decided to fund. The County and City are prohibited by law from spending those funds on anything other than those specific programs.

Nearly 80 percent of the City's total budget is supported by dedicated funds. Most of the money the County receives are dedicated funds as well.

Discretionary funds come from property tax revenues, business licenses, utility franchises, hotel/motel taxes and other fees. Only \$249 million of the City's \$1.27 billion total city budget is discretionary. Of these funds, 55% are used to

support police and fire service. The balance pays for parks, administration, economic development, neighborhood organization, arts, street lighting, energy, and some for transportation as a result of the lack of State gas tax increase in four years.

In addition, the City has the unique responsibility to fund the pensions and disability payments of our police and fire personnel. This requirement is funded by a property tax levy that was also cut by Measure 47. The City must replace this cut, \$12 million the first year, by using existing general fund resources.

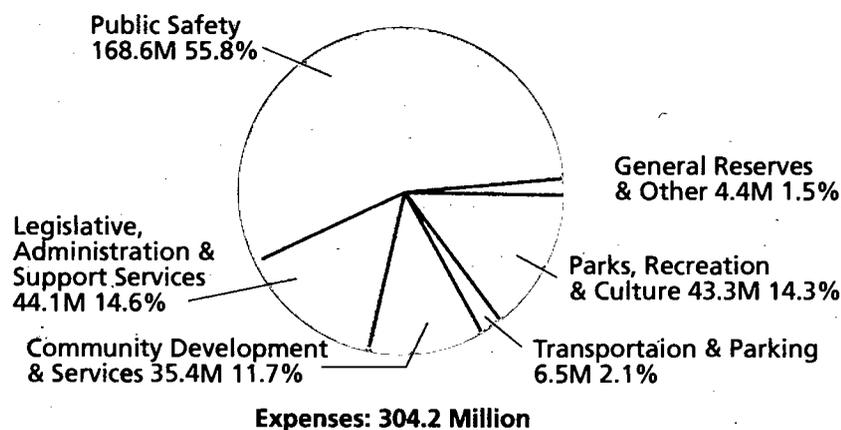
Multnomah County's general fund and levy funds are the part of the budget where the Board of County Commissioners can make choices about how the money will be spent. This part of the budget totals about \$250 million out of a \$800 million total budget. Property taxes make up \$144 million of that total. More than 60% of that discretionary spending goes to public safety, libraries and health programs.

The City will lose about \$19 to \$32.5 million from its discretionary checkbook and the County about \$32 to \$40 million. All cuts in services must be made from programs supported by the discretionary checkbook.

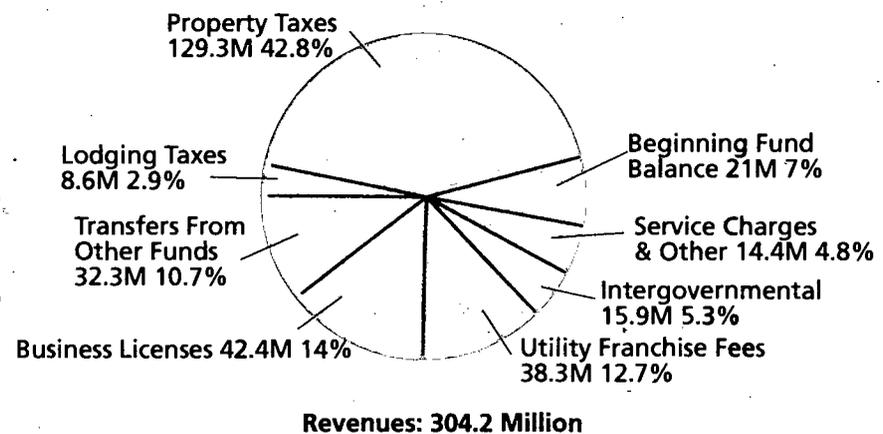
## Here's How the Discretionary Checkbook Balances Out:

### City of Portland

**Total Expenses, General Fund**



**Total Revenues, General Fund**



# Your City • Your Choice Survey

Dear City of Portland Resident:

This study will provide your City Council with valuable information to better plan for the future. The questions concern your attitudes on some key issues facing our city. Please be candid in your answers. We don't ask for your name, address, or telephone number, so be assured that your privacy is protected. Your participation is greatly appreciated and contributes to Portland's national reputation for citizen involvement in the shaping of our city. **Please return this questionnaire by February 15, 1997.**

Thank you.

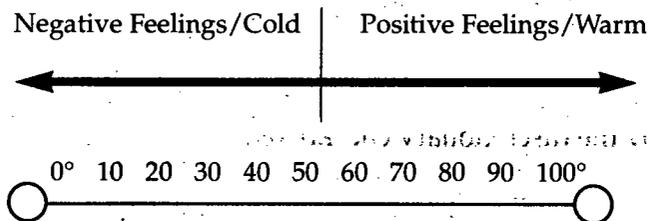
Mayor Vera Katz

Commissioners:

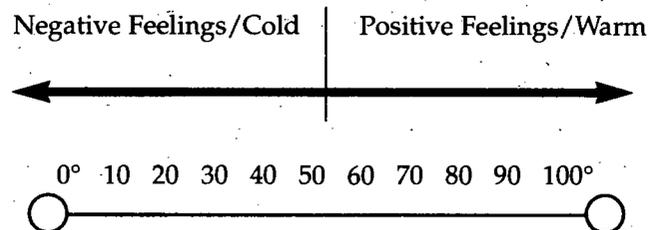
Jim Francesconi, Charlie Hales, Gretchen Kafoury, Erik Sten

- 1.) How would you describe your overall feelings toward the following:  
(Circle number on thermometers. Please do not circle between numbers.)

Your neighborhood:



Your city:



- 2.) Would you say things in Portland as a whole are generally headed in the right direction, or would you say things in Portland are going in the wrong direction? (Circle number)

1. Right Direction
2. Wrong Direction
3. Don't Know

- 3.) If wrong direction, why? (Record below)

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- 4.) Are there any areas where you feel the City of Portland is being wasteful and inefficient? (Circle number)

1. Yes
2. No
3. Don't Know

- 5.) (IF YES) Please describe the area or areas. (Record below)

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- 6.) As you may know, the voters in the last election passed *Ballot Measure 47*, which limits property taxes and reduces the amount of money local governments have for providing services. This includes essential services like fire and police, which receive most of the property tax money, with the rest going to a variety of other services. As a result of *Ballot Measure 47*, the City of Portland will likely have to cut government services.

The city will look for ways to reduce administrative costs and to operate more efficiently and smarter, but this will not be enough to do the job, and actual service cuts will have to be made. We now want to ask you about *where you think these cuts should occur*.

Which specific services in the following service areas do you personally feel should be considered for *first, second, and third cuts*.

Please read through each list. Then enter the number of the service in the appropriate box.

## The Arts

Consider for :

First Cut

Second Cut

Third Cut

1. Support for affordable family activities such as plays, exhibits, and concerts
2. Support for arts programs in the schools
3. Support for bringing arts programs into neighborhoods
4. Support for arts programs for at risk youth
5. Operating and maintaining the Performing Arts Center
6. Maintaining public art works
7. Foster cultural tourist attractions

## Citizen and Neighborhood Services

Consider for :

First Cut

Second Cut

Third Cut

1. Support for citizen involvement through neighborhood associations
2. Neighborhood mediation center (conflict resolution)
3. Citywide information and referral telephone service
4. Neighborhood-based community policing

### Community Services

Consider for:

First Cut     Second Cut     Third Cut

1. Employment and training for at-risk youth
2. Pick up street alcoholics
3. Gang-prevention programs
4. Revitalization of targeted low/moderate income neighborhoods
5. Technical assistance to non-profit agencies
6. Weatherization assistance for low income residents

### Economic Development

Consider for :

First Cut     Second Cut     Third Cut

1. Helping new and existing businesses grow
2. Creating and keeping jobs for city residents
3. Revitalizing neighborhood business districts
4. Helping people find jobs and get training
5. Developing programs to prepare residents for higher wage jobs in growing industries
6. Supporting community-based business ownership

### Fire

Consider for :

First Cut     Second Cut     Third Cut

1. Emergency medical response
2. Fire-fighting response
3. Fire-prevention/code enforcement
4. Emergency management/disaster planning
5. Hazardous materials response
6. Arson investigation

### Housing Services

Consider for :

First Cut     Second Cut     Third Cut

1. Emergency shelters for the homeless
2. Permanent housing for the homeless
3. Housing for battered women and children
4. Development of low/moderate income housing
5. Development of affordable housing for a range of income groups
6. Assistance to first-time home buyers
7. Development of housing for special needs groups like the elderly and disabled

### Neighborhood Quality

Consider for :

First Cut     Second Cut     Third Cut

1. Elimination of neighborhood nuisances
2. Enforcement of zoning regulations
3. Enforcement of noise regulations
4. Elimination of substandard housing

### Parks and Recreation

Consider for :

First Cut     Second Cut     Third Cut

1. Maintaining neighborhood parks
2. Urban forestry program (maintaining park trees; inspecting street trees; issuing tree permits)
3. Maintaining natural resources and open space area
4. Athletics and ball fields
5. Community schools/community center programs
6. Youth recreation programs
7. Adult recreation programs
8. Senior recreation programs
9. Aquatic programs (swimming pools)
10. Support for special facilities (i.e., Children's Museum, Pioneer Courthouse Square, etc.)

### Planning

Consider for :

First Cut     Second Cut     Third Cut

1. Facilitating new affordable housing and new jobs
2. Preparing for future growth
3. Planning reviews of proposed development
4. Planning to protect neighborhood livability
5. Setting and enforcing urban design standards
6. Managing growth

### Police

Consider for :

First Cut     Second Cut     Third Cut

1. Respond to crimes in progress or threats of violence
2. Patrol neighborhood streets
3. Investigate crimes against people; such as robbery and assault
4. Investigate property crimes, such as burglary and auto theft

5. Arrest criminals
6. Enforce neighborhood traffic speeding laws
7. Investigate child abuse and domestic violence crimes
8. Arrest street level drug dealers
9. Arrest violent youth gang offenders

### Transportation

Consider for :

First Cut       Second Cut       Third Cut

1. Street cleaning
2. Street paving and potholes
3. Neighborhood traffic calming (safety)
4. Development of a safe bikeway network
5. Improved pedestrian safety
6. Roadside drainage of stormwater
7. Street lighting
8. Managing congestion and growth through transportation planning
9. Traffic signals and signs

*Comments regarding which specific services to cut and not cut:*

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7.) Which of the following changes in service levels would you personally find least objectionable or undesirable, second least objectionable, third least objectionable, and fourth least objectionable.

Please read through the entire list, then enter the number of the change in the appropriate box.

1. Slower fire and emergency medical response
2. Less police presence in my neighborhood
3. Less assistance to battered women and families
4. Less planning for population growth
5. Higher housing costs and reduced availability of housing for lower income families
6. Less attention to traffic speeds in neighborhoods
7. Slower response time to crimes in progress

8. More litter on the streets
9. Closing some community centers and pools
10. Reducing services for the homeless
11. Reducing programs for youth at risk
12. Reducing programs that create and keep good jobs for Portlanders
13. Closing some neighborhood parks
14. Fewer criminal investigations
15. Increased Traffic congestion

Least Objectionable       Second Least Objectionable  
 Third Least Objectionable       Fourth Least Objectionable

8.) Are you registered to vote? (Circle Number)

1. Yes      2. No

9.) In the November election, just about 70% of Oregon's voters participated, while 30% did not. Did you choose to vote in that election, did you choose not to vote, or did things come up that kept you from voting? (Circle Number)

1. Chose to vote    2. Chose not to vote    3. Something kept me from voting

10.) (IF VOTER) Did you vote for or against Ballot Measure 47, the property-tax limitation measure? (Circle Number)

1. For      2. Against

11.) (IF VOTED FOR) Which of the following statements comes closest to representing your understanding of the effects of Ballot measure 47 when you voted in November? (Circle Statement)

*Statement A* — It would reduce my property taxes with the consequences being reduced government services.

*Statement B* — It would reduce my property taxes but would have no effect on the level of government services.

12.) Some city residents have expressed concern about Ballot Measure 47 and the likely cuts in city services and have said they would be willing to pay more in additional taxes or fees for specific services. Would you be willing to pay more to restore some city services?

1. Yes      2. No

(IF YES) Which specific services? (Record Below)

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We ask the following questions for statistical purposes only. For example, we will compare the results with census information to determine how the returned questionnaires compare with the city's total population. We thank you for your patience.

**13.)** What is your gender? (*Circle Number*)

1. Male      2. Female

**14.)** What is your age? (*Circle Number*)

1. 18-24    2. 25-34    3. 35-44    4. 45-54    5. 55-64    6. 65+

**15.)** Do any children under age 18 live in your household? (*Circle Number*)

1. Yes    2. No

**16.)** What is your zip code (*Record in spaces below*)

97 \_ \_ \_

**17.)** How long have you lived in the Portland area? (*Circle Number*)

1. Less than 1 year    2. 1-2 Years    3. 3-5 Years    4. 6-10 Years  
5. 11-20 Years    6. 20+ Years

**18.)** Which is the highest level of education you have completed? (*Circle Number*)

1. Grade School    2. Attended High School    3. Graduated High School  
4. Attended College    5. Graduated from 2-Year College

6. Graduated from 4-Year College    7. Post Graduate Study Without Degree  
8. Post Graduate Degree (e.g., MD, MBA, MA, Ph.D., J.D.)

**19.)** What was your major activity during the week before last? (*Circle Number*)

1. Working full time (30 hrs. or more)  
2. Working part time (Less than 30 hrs..)  
3. Have job but not at work because of illness, vacation, strike, etc.  
4. Looking for work, unemployed, laid off  
5. Attending school    6. Retired    7. Keeping house    8. Other

**20.)** Which of the following best describes your racial or ethnic group? (*Circle Number*)

1. Asian or pacific Islander    2. Black/African-American  
3. Native American    4. Spanish/Hispanic  
5. White/Caucasian    6. Other

**21.)** Which category best describes your 1996 gross household income, before taxes? Remember to include everyone living in your household. Your best estimate will do. (*Circle Number*)

1. Less than \$15,000    2. \$15,001 to \$30,000  
3. \$30,001 to \$50,000    4. \$50,000 to \$75,000    5. Over \$75,000

*That concludes the worksheet. But before you finish, do you have any last words you would like to share? Anything goes!*

**Please return this questionnaire by February 15, 1997**

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*Fold here*

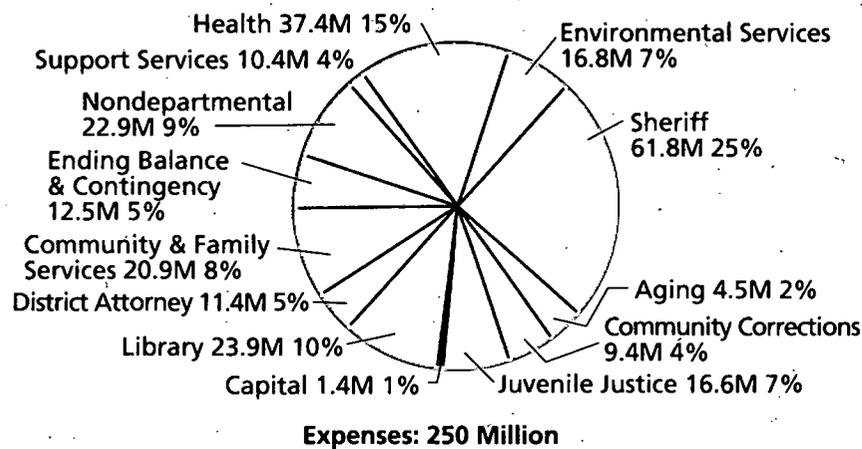
Mayor Vera Katz  
Portland City Hall  
1400 SW Fifth Avenue, Room 501  
Portland, OR 97204

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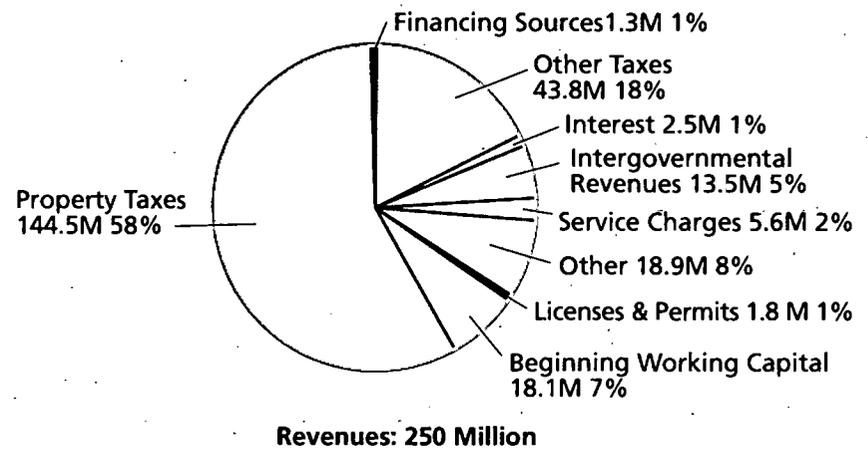
*Tape here. Do not use staples.*

# Multnomah County

## Total Expenses, General Fund/Levies



## Total Revenue, General Fund/Levies



## Where Do We Go From Here?

Both the City and the County have made great strides to improve efficiency and reduce costs. With those efficiency savings, we have expanded services to meet the needs of our growing community.

As we prepare our budgets for next year, the City of Portland and Multnomah County must cut spending to meet the revenue reductions imposed by Measure 47. Both governments have taken steps in the current fiscal year, ending June 30, to begin to meet the challenges created by Measure 47.

The City has taken several actions already to deal with the impacts including:

- Instituted restricted hiring with exceptions for critical positions. This is expected to generate about \$10 million in savings.
- New programs scheduled to start January 1, 1997 have been cancelled including civilianization of desk positions in the Police Bureau, expansion of arts in education and neighborhood arts programs, expansion of funding for neighborhood coalitions, initiation of a "jobs" initiative through PDC, and initiation of a neighborhood grants program. This is expected to generate about \$1.4 million in savings.

- Review and evaluation of all capital construction projects approved in the 96-97 budget but not yet started. It is anticipated that certain capital projects will be deferred or eliminated, particularly if they do not lead to a decrease in operating costs.

The County has made immediate reductions to ease the transitions to lower service levels. They include:

- Reduction in library hours and services
- Reduction in library purchase of materials and books
- Closing the jail work crew annex
- Elimination of funding for work release center
- Reduction in administrative, clerical and support positions
- New programs scheduled to start have been deferred including Parkrose library partnership project, and the expansion of neighborhood health programs, parent child development programs, mental health services to Head Start programs and services to combat child abuse and domestic violence

Even with efficiencies, reduction in overhead and administration and program delays, there will still be significant cuts in service needed in order to balance both the City and County budgets. Now we must identify the areas for much larger reductions which will take effect July 1, 1997.

## Budget Cut Choices Are Limited

The size of the needed budget cuts and the fact that they all must come from discretionary, General Fund spending limits the options available. Multnomah

County has identified the following areas as the most likely possibilities for achieving the needed level of spending reductions:

- additional administrative reductions
- library branch closures or further reduction of hours
- closure of County health clinics
- delaying the opening of new jail facilities
- cuts in mental health services
- cuts in juvenile justice
- cuts in animal control
- cuts in capital improvements
- reduced supervision of offenders on parole and probations.

In the pull-out survey, you will find a list of City services that are discretionary and paid for in part or fully by general fund resources. The cuts must come from police, fire, planning, parks, central administration and other general fund supported services. Over 55% of discretionary resources are used to cover police and fire services.

## Speak Up

Public services are important to all of us, but budget cuts must be made. We need your interest, the love of your community and your good ideas. We are asking help to determine where service cuts might be made. Each decision has its own set of trade-offs and we want to know what's important to you.

We've made it easy to be involved with eight joint City/County community workshops where you can bring your ideas and concerns and discuss the issues with City and County Commissioners and service managers.

The City of Portland has also developed a worksheet/survey to help prioritize your ideas into a workable tool the City Council can use during the budget process this year. If there is not one enclosed, please call 823-4519 and we'll send one to you. **Please return your survey to us by February 15.**

You can participate in City and County budget hearings held this spring. After these hearings, your elected officials will be making final budget decisions. **You can find out the schedule of budget hearings by calling the Mayor's office at 823-4120 and the County Chair's office at 248-3308.**

Our community faces some tough challenges ahead. We need your help. With you as our partner, we can keep Portland the best place to live, work and play. Let us hear from you!

## City Council

### Mayor Vera Katz

1400 SW Fifth Ave., Rm 501

Portland, OR 97204

823-4120 FAX: 823-3588

Email: [mayorkatz@ci.portland.or.us](mailto:mayorkatz@ci.portland.or.us)

### Commissioner Jim

Francesconi

1400 SW Fifth Ave., Rm 703

Portland, OR 97204

823-3008 FAX: 823-3017

Email: [jfrancesconi@ci.portland.or.us](mailto:jfrancesconi@ci.portland.or.us)

### Commissioner Charlie

Hales

1400 SW Fifth Ave., Rm 701

Portland, OR 97204

823-4682 FAX: 823-4040

Email: [hales@europa.com](mailto:hales@europa.com)

### Commissioner Gretchen Kafoury

1400 SW Fifth Ave., Rm 704

Portland, OR 97204

823-4151 FAX: 823-3036

Email: [gkafoury@ci.portland.or.us](mailto:gkafoury@ci.portland.or.us)

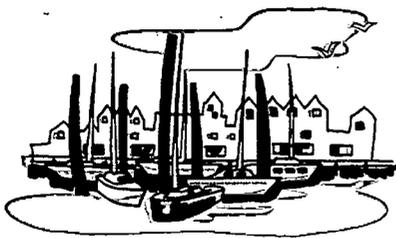
### Commissioner Erik Sten

1400 SW Fifth Ave., Rm 702

Portland, OR 97204

823-3589 FAX: 823-3596

Email: [c2sten@ci.portland.or.us](mailto:c2sten@ci.portland.or.us)



## Multnomah County Board Of Commissioners

### **Beverly Stein, Chair**

1120 SW 5th Ave., Room 1515

Portland, OR 97204

248-3308 FAX: 248-3093

Email: [Mult.Chair@co.multnomah.or.us](mailto:Mult.Chair@co.multnomah.or.us)

### **Commissioner Dan Saltzman, District 1**

1120 SW 5th Ave., Room 1500

Portland, OR 97204

248-5220 FAX: 248-5440

Email: [Dan.S.Saltzman@co.multnomah.or.us](mailto:Dan.S.Saltzman@co.multnomah.or.us)

### **Commissioner Gary Hansen, District 2**

1120 SW 5th Ave., Room 1500

Portland, OR 97204

248-5219 FAX: 248-5440

Email: [gdhansen@teleport.com](mailto:gdhansen@teleport.com)

### **Commissioner Tanya Collier, District 3**

1120 SW 5th Ave., Room 1500

Portland, OR 97204

248-5262 FAX: 248-5262

Email: [Tanya.D.Collier@co.multnomah.or.us](mailto:Tanya.D.Collier@co.multnomah.or.us)

### **Commissioner Sharron Kelley, District 4**

1120 SW 5th Ave., Room 1500

Portland, OR 97204

248-5213 FAX: 248-5262

Email: [Sharron.E.Kelley@co.multnomah.or.us](mailto:Sharron.E.Kelley@co.multnomah.or.us)



# Joint Community Budget Workshops

You are welcome to join us at any of the following community forums. The Office of Neighborhood Associations will make arrangements for those with special needs who want to attend. If you need an interpreter, sign language interpreter, or want to know about wheelchair access, or any other special need, please call in advance, 823-4519, so that you may be accommodated.

## **Downtown Portland**

January 23, Thursday 7 - 9 pm  
Portland Building Room C  
1120 SW Fifth Ave.

## **Central Northeast Neighbors**

January 25, Saturday 10 am - 12 pm  
Southeast Asian Vicariate  
5404 NE Alameda Dr..

## **Northeast Coalition of Neighborhoods**

January 25, Saturday 2 - 4 pm  
King Facility  
4815 NE 7th Ave.

## **Southwest Neighborhoods Inc.**

January 27, Monday 7 - 9 pm  
Multnomah Center  
7688 SW Capitol Hwy.

## **East Portland District**

January 29, Wednesday 7 - 9 pm  
Floyd Light Middle School  
10800 SE Washington St,

## **Southeast Uplift Neighborhood Program**

January 30, Thursday 7 - 9 pm  
Mt. Tabor Middle School  
5800 SE Ash St.

## **Neighbors West/Northwest**

February 1, Saturday 10 am - 12 pm  
Scottish Rite Center  
1512 SW Morrison St.

## **North Portland**

February 1, Saturday 2 - 4 pm  
Kaiser Town Hall  
3704 N. Interstate Ave.

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