

## ANNOTATED MINUTES

Tuesday, March 12, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

### PLANNING ITEM - CANCELLED

- P-1 HV 23-95 De Novo Hearing, with Testimony Limited to 20 Minutes Per Side, Regarding Appeal of Hearings Officer Decision DENYING Approval of Two Lot Area Variances to Allow Two Adjacent Substandard and Developed Single Family Lots to be Considered as Two Separate Buildable Lots at 11411 and 11437 SW MILITARY ROAD.

*APPEAL WITHDRAWN, HEARING CANCELLED.*

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Tuesday, March 12, 1996 - 11:00 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

### PUBLIC HEARING

*Chair Beverly Stein convened the meeting at 11:05 a.m., with Vice-Chair Dan Saltzman, Commissioners Sharron Kelley, Gary Hansen and Tanya Collier present.*

**COMMISSIONER KELLEY AND BOARD GREETED SAM BARLOW HIGH SCHOOL GUESTS JENNIFER DEEDER AND MICHELLE FENSKE.**

- PH-1 PUBLIC HEARING and Consideration of an ORDER of the Board of County Commissioners of Multnomah County, Oregon, Calling a Measure Election [May 21, 1996] to Submit the Question of Contracting General Obligation Bonded Indebtedness to Finance Certain Library Facilities, Land and Equipment
- PH-2 PUBLIC HEARING and Consideration of an ORDER of the Board of County Commissioners of Multnomah County, Oregon, Calling a Measure Election [May 21, 1996] to Submit the Question of Contracting General Obligation Bonded Indebtedness to Finance Certain Public Safety Facilities and Equipment, to Obtain Permanent Financing on Other Such Facilities, and to Provide for the Acquisition of Land for Such Facilities

**MARCEL BENDSHADLER TESTIMONY IN OPPOSITION TO INTERVENTION WITHOUT INVESTIGATION BY STATE SERVICES FOR FAMILIES AND CHILDREN IN ALLEGED CHILD ABUSE CASES.**

**COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF PH-1. DAVE BOYER RESPONSE TO QUESTION OF COMMISSIONER COLLIER. ORDER 96-37 UNANIMOUSLY APPROVED. (MEASURE 26-44).**

**COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF PH-2. CHAIR STEIN EXPLANATION OF PROPOSED SUBSTITUTE ORDER AND NON-SUBSTANTIVE AMENDMENTS. FOLLOWING BOARD DISCUSSION AND COUNSEL LARRY KRESSEL RESPONSE TO QUESTION OF CHAIR STEIN, COMMISSIONER SALTZMAN MOVED, SECONDED BY COMMISSIONER KELLEY, APPROVAL OF SUBSTITUTE ORDER AND NON-SUBSTANTIVE AMENDMENTS. SUBSTITUTE ORDER OF THE BOARD OF COUNTY COMMISSIONERS OF MULTNOMAH COUNTY, OREGON CALLING A MEASURE ELECTION TO SUBMIT TO THE ELECTORS OF THE COUNTY THE QUESTION OF CONTRACTING GENERAL OBLIGATION BONDED INDEBTEDNESS TO FINANCE CERTAIN PUBLIC SAFETY FACILITIES AND EQUIPMENT, TO OBTAIN PERMANENT FINANCING ON OTHER SUCH FACILITIES, AND TO PROVIDE FOR THE ACQUISITION OF LAND FOR SUCH FACILITIES IN AN AMOUNT NOT TO EXCEED \$79,700,000, UNANIMOUSLY APPROVED. UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER SALTZMAN, IT WAS UNANIMOUSLY APPROVED THAT EXHIBIT A, SUMMARY, FIRST BULLET, BE AMENDED TO READ: "ENDING UNSUPERVISED EARLY RELEASE OF PRISONERS BY CONSTRUCTING, EXPANDING JAILS, ACQUIRING LAND;". UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER SALTZMAN, IT WAS UNANIMOUSLY APPROVED THAT EXHIBIT A,**

**SUMMARY, FOURTH BULLET, BE AMENDED TO READ: "RESTRUCTURING COMPUTER SYSTEMS OF POLICE, CORRECTIONS, PROSECUTORS, COURTS FOR TIGHTER CRIMINAL TRACKING"; AND EXHIBIT A, SUMMARY, BE AMENDED TO ADD PLURAL TO STATEMENT: "BONDS USED FOR:" ORDER 96-38 UNANIMOUSLY APPROVED, AS AMENDED. (MEASURE 26-45).**

*There being no further business, the meeting was adjourned at 11:16 a.m.*

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Thursday, March 14, 1996 - 10:00 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

*Chair Beverly Stein convened the meeting at 10:05 a.m., with Vice-Chair Dan Saltzman, Commissioners Sharron Kelley and Tanya Collier present, and Commissioner Gary Hansen excused.*

**CHAIR STEIN INFORMED OF A CHANGE IN THE SCHEDULE, IN THAT THE EXECUTIVE SESSION WILL IMMEDIATELY FOLLOW REGULAR MEETING PRIOR TO BOARD BRIEFING.**

**CONSENT CALENDAR**

**UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER COLLIER, THE CONSENT CALENDAR (ITEMS C-1 THROUGH C-2) WAS UNANIMOUSLY APPROVED.**

**DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- C-1 Intergovernmental Revenue Agreement 104746 with the Regional Drug Initiative, Funding County Personnel and Motor Pool Costs for the Period January 1, 1996 through June 30, 1996
- C-2 Intergovernmental Revenue Agreement 104756 with the City of Portland, Transferring \$150,669 of PILOT Funds for Direct Client Assistance for Low Income and Homeless People

## REGULAR AGENDA

### PUBLIC COMMENT

- R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

***NO ONE WISHED TO COMMENT.***

### NON-DEPARTMENTAL

- R-2 Budget Modification NOND 9 Requesting \$39,018 from General Fund Contingency to the Portland/Multnomah Commission on Aging for Transition of PMCoA to a Private Non-Profit Corporation

***COMMISSIONER KELLEY MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF R-2. ESTILL DEITZ AND MARILYN MOR EXPLANATION AND TESTIMONY IN SUPPORT. BOARD COMMENTS IN SUPPORT OF EFFORTS OF BECKY WEHRLI AND PMCoA. BUDGET MODIFICATION UNANIMOUSLY APPROVED.***

- R-3 Second Reading and Adoption of an ORDINANCE Amending Multnomah County Code Chapter 5.50.050 (Transient Lodging Tax) to Allow Certain Tax Receipts to be Used to Finance Construction of a New Hall at the Expo Center

***ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF SECOND READING AND ADOPTION. TOM CROPPER TESTIMONY IN OPPOSITION TO TRANSFER OF REVENUE TO METRO. UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER KELLEY, IT WAS UNANIMOUSLY APPROVED TO ADD THE FOLLOWING SECTION: "THIS ORDINANCE SHALL TAKE EFFECT (1) 30 DAYS AFTER IT IS SIGNED BY THE MULTNOMAH COUNTY CHAIR AND (2) UPON APPROVAL BY THE BOARD OF COUNTY COMMISSIONERS AND THE METRO COUNCIL OF AN AGREEMENT***

**TRANSFERRING EXPO TO METRO." ORDINANCE  
845 UNANIMOUSLY APPROVED, AS AMENDED.**

**DEPARTMENT OF SUPPORT SERVICES**

- R-4 First Reading of an ORDINANCE Amending Ordinance No. 822, in Order to Add and Delete Exempt Pay Ranges and Titles

**ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF FIRST READING. SUSAN AYERS EXPLANATION. NO ONE WISHED TO TESTIFY. FIRST READING UNANIMOUSLY APPROVED. SECOND READING THURSDAY, MARCH 21, 1996.**

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-5 First Reading of an ORDINANCE Amending MCC 11.15 to Relocate the Grading and Erosion Control Provisions of MCC 11.15.6700 to Title 9 of the Multnomah County Code, Building and Specialty Code Section

**ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF FIRST READING. KATHY BUSSE EXPLANATION OF HOW STAFF IS ADDRESSING PLANNING COMMISSION RECOMMENDATIONS THAT PLANNING STAFF PERFORM SITE INSPECTIONS PRIOR TO ISSUANCE OF GEC PERMITS; NOTIFICATION OF ADJOINING PROPERTY OWNERS THAT AN APPLICATION HAS BEEN RECEIVED; AND EXPEDITE COMPLETION OF RURAL AREA PLANS SCOTT BARRIE TESTIMONY IN SUPPORT OF ORDINANCE. MS. BUSSE RESPONSE TO BOARD QUESTIONS AND DISCUSSION. BOARD COMMENTS. FIRST READING UNANIMOUSLY APPROVED. SECOND READING THURSDAY, MARCH 21, 1996.**

**COMMISSIONER COLLIER ACKNOWLEDGED PROMOTION OF MCTV PRODUCER TODD LOGGAN AND INTRODUCED REPLACEMENT CHRIS STEELE.**

*The regular meeting was adjourned at 10:35 a.m. and the executive session convened at 10:37 a.m.*

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Thursday, March 14, 1996 - 11:15 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**EXECUTIVE SESSION**

E-1 The Multnomah County Board of Commissioners Will Meet in Executive Session to Discuss a Specific Possible Real Property Transaction Pursuant to ORS 192.660(1)(e). Presented by Commissioner Tanya Collier and County Counsel Laurence Kressel.

***EXECUTIVE SESSION HELD.***

*The executive session was adjourned at 10:50 a.m. and the briefing convened at 10:51 a.m. with Chair Stein, Commissioners Kelley and Saltzman present.*

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Thursday, March 14, 1996 - 10:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**BOARD BRIEFING**

B-1 Annual Report Regarding Citizens Grand Jury on Corrections. Presented by Michael Schrunk, Dan Noelle and Russell Ratto.

***MICHAEL SCHRUNK, RUSS RATTO, DAN NOELLE  
AND TIM MOORE PRESENTATION AND RESPONSE  
TO BOARD QUESTIONS AND DISCUSSION.***

*There being no further business, the meeting was adjourned at 11:20 a.m.*

OFFICE OF THE BOARD CLERK  
FOR MULTNOMAH COUNTY, OREGON

  
\_\_\_\_\_  
Deborah L. Bogstad



# MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK  
SUITE 1510, PORTLAND BUILDING  
1120 SW FIFTH AVENUE  
PORTLAND, OREGON 97204  
CLERK'S OFFICE ▪ 248-3277 ▪ 248-5222  
FAX ▪ (503) 248-5262

BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN ▪ CHAIR ▪ 248-3308  
DAN SALTZMAN ▪ DISTRICT 1 ▪ 248-5220  
GARY HANSEN ▪ DISTRICT 2 ▪ 248-5219  
TANYA COLLIER ▪ DISTRICT 3 ▪ 248-5217  
SHARRON KELLEY ▪ DISTRICT 4 ▪ 248-5213

## AGENDA

### MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

#### FOR THE WEEK OF

#### MARCH 11, 1996 - MARCH 15, 1996

*Tuesday, March 12, 1996 - 11:00 AM - Public Hearing.....Page 2*

*Thursday, March 14, 1996 - 10:00 AM - Regular Meeting.....Page 3*

*Thursday, March 14, 1996 - 10:30 AM - Board Briefing.....Page 4*

*Thursday Meetings of the Multnomah County Board of Commissioners are \*cablecast\* live and taped and can be seen by Cable subscribers in Multnomah County at the following times:*

*Thursday, 10:00 AM, (LIVE) Channel 30*

*Friday, 10:00 PM, Channel 30*

*Sunday, 1:00 PM, Channel 30*

*\*Produced through Multnomah Community Television\**

*INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222, OR MULTNOMAH COUNTY TDD PHONE 248-5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.*

*AN EQUAL OPPORTUNITY EMPLOYER*

Tuesday, March 12, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**PLANNING ITEM - CANCELED**

- P-1      *HV 23-95 De Novo Hearing, with Testimony Limited to 20 Minutes Per Side, Regarding Appeal of Hearings Officer Decision DENYING Approval of Two Lot Area Variances to Allow Two Adjacent Substandard and Developed Single Family Lots to be Considered as Two Separate Buildable Lots at 11411 and 11437 SW MILITARY ROAD.*

**PLEASE NOTE, APPELLANT HAS WITHDRAWN HIS APPEAL - THE HEARING IS THEREFORE CANCELED.**

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Tuesday, March 12, 1996 - 11:00 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**PUBLIC HEARING**

- PH-1      *PUBLIC HEARING and Consideration of an ORDER of the Board of County Commissioners of Multnomah County, Oregon, Calling a Measure Election [May 21, 1996] to Submit the Question of Contracting General Obligation Bonded Indebtedness to Finance Certain Library Facilities, Land and Equipment*
- PH-2      *PUBLIC HEARING and Consideration of an ORDER of the Board of County Commissioners of Multnomah County, Oregon, Calling a Measure Election [May 21, 1996] to Submit the Question of Contracting General Obligation Bonded Indebtedness to Finance Certain Public Safety Facilities and Equipment, to Obtain Permanent Financing on Other Such Facilities, and to Provide for the Acquisition of Land for Such Facilities*

Thursday, March 14, 1996 - 10:00 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

**CONSENT CALENDAR**

**DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- C-1            *Intergovernmental Revenue Agreement 104746 with the Regional Drug Initiative, Funding County Personnel and Motor Pool Costs for the Period January 1, 1996 through June 30, 1996*
- C-2            *Intergovernmental Revenue Agreement 104756 with the City of Portland, Transferring \$150,669 of PILOT Funds for Direct Client Assistance for Low Income and Homeless People*

**REGULAR AGENDA**

**PUBLIC COMMENT**

- R-1            *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

**NON-DEPARTMENTAL**

- R-2            *Budget Modification NOND 9 Requesting \$39,018 from General Fund Contingency to the Portland/Multnomah Commission on Aging for Transition of PMCoA to a Private Non-Profit Corporation*
- R-3            *Second Reading and Adoption of an ORDINANCE Amending Multnomah County Code Chapter 5.50.050 (Transient Lodging Tax) to Allow Certain Tax Receipts to be Used to Finance Construction of a New Hall at the Expo Center*

**DEPARTMENT OF SUPPORT SERVICES**

- R-4            *First Reading of an ORDINANCE Amending Ordinance No. 822, in Order to Add and Delete Exempt Pay Ranges and Titles*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

R-5      *First Reading of an ORDINANCE Amending MCC 11.15 to Relocate the Grading and Erosion Control Provisions of MCC 11.15.6700 to Title 9 of the Multnomah County Code, Building and Specialty Code Section*

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*Thursday, March 14, 1996 - 10:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**BOARD BRIEFING**

B-1      *Annual Report Regarding Citizens Grand Jury on Corrections. Presented by Michael Schrunk, Dan Noelle and Russell Ratto. 45 MINUTES REQUESTED.*

**MULTNOMAH COUNTY**  
**BOARD OF**  
**COMMISSIONERS**  
  
**SUPPLEMENTAL AGENDA**

*Thursday, March 14, 1996 - 11:15 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**EXECUTIVE SESSION**

*E-1 The Multnomah County Board of Commissioners Will Meet in Executive Session to Discuss a Specific Possible Real Property Transaction Pursuant to ORS 192.660(1)(e). Presented by Commissioner Tanya Collier and County Counsel Laurence Kressel. 45 MINUTES REQUESTED*

3/14/96

Meeting Date: MAR 12 1996  
Agenda No: P-1  
Est. Starting Time: 9:30 am

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

**SUBJECT:** DeNovo Hearing in the matter of HV 23-95.

**BOARD BRIEFING**      Date Requested:  
                                 Amount of Time Needed:  
                                 Requested By:

**REGULAR MEETING**      Date Requested: March 12, 1996  
                                 Amount of Time Needed: 60 minutes

**DEPARTMENT:** DES  
**CONTACT:** Gary Clifford

**DIVISION:** Planning  
**TELEPHONE:** 248-3043  
**BLDG/ROOM:** 412/Plan

**PERSON(S) MAKING PRESENTATION:** Gary Clifford

**ACTION REQUESTED**

Informational Only       Policy Direction       Approval       Other

**SUGGESTED AGENDA TITLE**

De Novo Hearing in the Matter of HV 23-95

**SIGNATURES REQUIRED:**

Elected Official: \_\_\_\_\_

OR

Department Manager: Neil Oswald

BOARD OF  
COUNTY COMMISSIONERS  
96 MAR - 6 AM 11:36  
MULTNOMAH COUNTY  
OREGON

BALL, JANIK & NOVACK  
ATTORNEYS AT LAW  
ONE MAIN PLACE  
101 S.W. MAIN STREET, SUITE 1100  
PORTLAND, OREGON 97204-3274  
TELEPHONE (503) 228-2828  
TELECOPY (503) 298-1058

1101 PENNSYLVANIA AVE. N.W., SUITE 1038  
WASHINGTON, D.C. 20004  
TELEPHONE (202) 838-5307  
TELECOPY (202) 783-8947

LINLY A. FERRIS

March 5, 1996

VIA FACSIMILE -- 248-3389

Mr. Stuart Farmer  
Multnomah County Division of  
Planning and Development  
2115 SE Morrison Street  
Portland, OR 97214

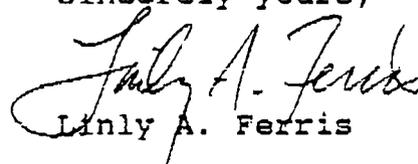
Re: HV 23-95 (Nance)

Dear Stuart:

Pursuant to this letter, Mr. Nance hereby withdraws his appeal to the Board of Commissioners of the Hearings Officer's decision in Case No. HV 23-95. It is our understanding that, based on his timely withdrawal of this appeal, Mr. Nance is entitled to a refund of his appeal fee. Mr. Nance hereby requests a refund of \$500.00.

Thank you for all of your assistance in this matter. Please call me if you have questions or need additional information.

Sincerely yours,

  
Linly A. Ferris

LAF/jaw



DEPARTMENT OF ENVIRONMENTAL SERVICES  
DIVISION OF PLANNING AND DEVELOPMENT  
2115 SE MORRISON STREET  
PORTLAND, OREGON 97214 (503) 248-3043

NOTICE OF APPEAL  
ADMINISTRATIVE DECISION

1. Name: Nance, W., Frank  
*Last Middle First*
2. Address: 11411 SW Military Rd, Portland, OR 97219  
*Street or Box City State and Zip Code*
3. Telephone: ( 503 ) 635 - 9311
4. If serving as a representative of other persons, list their names and addresses:

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

5. What is the decision you wish reviewed (e.g., denial of a minor variance, approval of a Greenway Permit, etc.)?

Denial of major variance by Hearings Officer in HV 23-95.

6. Date the decision was filed with the Director of the Department of Environmental Services:

January 29, 1996

7. Describe specific grounds relied on for reversal or modification of the decision. (use additional sheets if necessary)

A major variance from the minimum lot size requirement of the R-30 zone is appropriate in this case. The variance application meets all of the variance criteria set forth in MCC 11.15.8505(A). Thus, the Hearings Officer's decision should be reversed.

Signed: \_\_\_\_\_

Date: 2/1/96

Staff Use Only

Notice of Appeal Fee = \$300.00

Received by: \_\_\_\_\_

Date: \_\_\_\_\_

Case No. \_\_\_\_\_



DEPARTMENT OF ENVIRONMENTAL SERVICES  
DIVISION OF PLANNING AND DEVELOPMENT  
2115 SE MORRISON STREET  
PORTLAND, OREGON 97214 (503) 248-3043

### NOTICE OF REVIEW

TH  
COUNTYORP 500.00  
TOTAL 500.00  
0000-001 27 APR 86  
3783 BARRY 5102PM

1. Name: NANCE W. FRANK
2. Address: 11411 SW MILITARY PORTLAND OR 97219
3. Telephone: ( 503 ) 635-9311

4. If serving as a representative of other persons, list their names and addresses:
- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_

5. What is the decision you wish reviewed (e.g., denial of a zone change, approval of a subdivision, etc.)? SEE ATTACHED
- \_\_\_\_\_
- \_\_\_\_\_

6. The decision was announced by the Planning Commission on JANUARY 27, 1996

7. On what grounds do you claim status as a party pursuant to MCC 11.15.8225? PLEASE SEE ATTACHED
- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_

8. Grounds for Revocation of Decision (use additional sheet if necessary):

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

9. Scope of Review (Check One):

- (a)  On the Record
- (b)  On the Record plus Additional Testimony and Evidence
- (c)  De Novo (i.e., Full Rehearing)

10. If you checked 9(b) or (c), you must use this space to present the grounds on which you base your request to introduce new evidence (Use additional sheets if necessary). For further explanation, see handout entitled Appeal Procedure.

OUR UNDERSTANDING IS THAT BOARD IS HEARING  
ALL APPEALS DE NOVO

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\_\_\_\_\_  
\_\_\_\_\_

Signed: July Ferris for Frank Nance Date: 2/6/96

**For Staff Use Only**

Fee:

Notice of Review = ~~\$300.00~~ 500.00

Transcription Fee:  
Length of Hearing \_\_\_\_\_ x \$3.50/minute = \$ \_\_\_\_\_

Total Fee = \$ \_\_\_\_\_

Received by: \_\_\_\_\_ Date: \_\_\_\_\_ Case No. \_\_\_\_\_

MEETING DATE: MAR 12 1996

AGENDA #: PH-1

ESTIMATED START TIME: 11:00am

(Above Space for Board Clerk's Use ONLY)

### AGENDA PLACEMENT FORM

SUBJECT: Approve Library Bond Proposal and Ballot Title

BOARD BRIEFING: DATE REQUESTED: \_\_\_\_\_

REQUESTED BY: \_\_\_\_\_

AMOUNT OF TIME NEEDED: \_\_\_\_\_

REGULAR MEETING: DATE REQUESTED: March 12, 1996

AMOUNT OF TIME NEEDED: 20 minutes

DEPARTMENT: DSS DIVISION: Finance

CONTACT: Dave Boyer TELEPHONE #: 248-3903  
BLDG/ROOM #: 106/1430

PERSON(S) MAKING PRESENTATION: Dave Boyer

#### ACTION REQUESTED:

INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL  OTHER

#### SUGGESTED AGENDA TITLE:

Approve Board Order to submit a measure election on the question to issue general obligation bonds for capital enhancements to the Library system.

*3/12/96 certified true copies to Michael Cox, Elections, Courtney Wilton, TSCC, Dave Warren, copies to Board, Clonnie Cooper & Chair*

ELECTED OFFICIAL: \_\_\_\_\_  
(OR)  
DEPARTMENT MANAGER: *Dave Boyer*

BOARD OF COUNTY COMMISSIONERS  
MULTNOMAH COUNTY  
OREGON  
96 MAR -5- AM 8:49

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Office of the Board Clerk 248-3277 or 248-5222

*BOND MEASURE 26-44 (5/21/96)*



# MULTNOMAH COUNTY, OREGON

## COUNTY COMMISSIONERS

## FINANCE DIVISION

BEVERLY STEIN, CHAIR  
TANYA COLLIER  
GARY HANSEN  
SHARRON KELLEY  
DAN SALTZMAN

DIRECTORS OFFICE  
ACCOUNTS PAYABLE  
GENERAL LEDGER  
PAYROLL  
TREASURY  
LAN ADMINISTRATION

PORTLAND BUILDING  
1120 SW FIFTH AVENUE, SUITE 1430  
PO BOX 14700  
PORTLAND, OR 97214-0700  
PHONE (503)248-3312  
FAX (503) 248-3292

CENTRAL STORES  
CONTRACTS  
PURCHASING

FORD BUILDING  
2505 SE 11TH  
PORTLAND, OR 97202  
PHONE (503) 248-5111  
FAX (503)248-3252

## MEMORANDUM

TO: Board of County Commissioners

FROM: Dave Boyer, Finance Director 

DATE: March 8, 1996

BOARD MEETING: March 12, 1996

SUBJECT: Board Order regarding the Library General Obligation Bond Proposals

### I. Recommendation / Action:

Approve Board Order calling a Measure Election to submit the question of contracting general obligation bonded indebtedness to finance certain Library facilities, land, computer equipment, computer resources and technology infrastructure and approve Ballot Title for Library Bond Measure.

### II. Background / Analysis:

The Multnomah County Library system requires additional computer equipment and other information technology infrastructure to augment and replace obsolete dumb terminals now in use at branch libraries. In addition several branch Library facilities are in need of modifications, major improvements and/or replacement. The Board of County Commissioners have held public hearings on February 26, 27 and 29, 1996 to discuss this general obligation bond proposal.

### III. Financial Impact:

The estimated cost of these improvements is about \$28.5 million. Another \$500,000 is estimated to be needed for bond issue and underwriter costs. The estimated annual debt amortization on \$29 million

would be about \$2.5 million and would require a tax rate of about 7 cents per thousand of assessed value. The annual tax on a home assessed at \$150,000 would be about \$10.

#### IV. Legal Issues:

The requirement for placing a bond before the voters include formally calling a hearing on the proposed bond measure, two weeks of advertisement of that public hearing on the proposal to submit a measure election on the question of general obligation bonds. The last date to legally place the bond on the May Primary ballot will be March 21, 1996. We have met all of the legal requirements. The formal call for the hearing was made on February 22, Resolution 96-25 , and the notices were published in the Oregonian on February 25 and March 3, 1996.

#### V. Controversial Issues:

The board has had discussion and has held public hearings to determine what to include in the bond measure. The following facilities, land and equipment have been discussed as capital items and estimated costs to be included in a Library general obligation bond measure.

1. Modifying, improving and equipping several branch libraries and acquiring land. \$13,000,000
2. Providing for computer equipment, computer resources and technology infrastructure for the Library system. \$15,500,000
3. Providing for bond issue and underwriter costs. \$500,000

#### VI. Link to Current County Policy:

The "short-term and long-term Debt Financing" policy directs the County to evaluate the feasibility of issuing long-term general obligation bonded indebtedness if the capital requirement cannot be met on a pay as you go basis and the project has been determined to benefit future citizens of the County.

#### VII. Citizen Participation:

Three public hearings have been held February 26, 27 and 29 and several citizens have testified.

#### VIII. Other Government Participation:

The City of Portland has been involved in the discussions regarding the increase in total property taxes that will result from the general obligation bond measures under consideration by the County.

**BEFORE THE BOARD OF COUNTY COMMISSIONERS**

**FOR MULTNOMAH COUNTY, OREGON**

An Order of the Board of County )  
Commissioners of Multnomah County, )  
Oregon calling a Measure Election to submit ) ORDER NO. 96-  
the question of contracting general obligation )  
bonded indebtedness to finance certain )  
Library facilities, land and equipment )

WHEREAS, several Multnomah County branch Library facilities need major improvements, additions or replacement; and

WHEREAS, as several other branch library facilities need major improvements and modifications; and

WHEREAS, computer equipment, library resources, technology and computer infrastructure are needed to augment and replace the outdated systems currently being used; and

WHEREAS, based on the above considerations, the Board of County Commissioners is considering submitting the question of issuing general obligation bonds to a vote of the electors of the County on May 21, 1996, in an amount not to exceed \$29,000,000. The proceeds of the general obligation bonds will finance the following:

1. Providing for computer equipment, library resources, and technology infrastructure for the Library system .
2. Acquiring land and modifying , reconstructing, constructing or making improvements to several branch library facilities.
3. Bond proceeds would also be used for bond issuance costs and underwriter fees related to the issuance of the general obligation bonds.

WHEREAS, State Law requires the calling and holding of a public hearing concerning the proposal to submit the measure to the voters; and

WHEREAS, the Board of County Commissioners convened a public hearing on March 12, 1996 and publication of such notice was published in the Oregonian by the County on February 25, 1996 and March 3, 1996.

NOW THEREFORE IT IS ORDERED that:

1. The measure election is hereby called for the purpose of submitting to the electors of the County the question of contracting a general obligation bonded indebtedness in an amount not to exceed \$29,00,000. The general obligation bond proceeds will be used to finance the following:

## **Library Bond**

### **Caption**

Bonds to repair library branches; improve access to computers, technology.

### **Question**

Shall Multnomah County repair, improve deteriorated branch libraries; increase access to computer technology; issue \$29 million in general obligation bonds?

If bonds are approved, they will be payable from taxes on property not subject to the limits of section 11b, Article XI of the Oregon Constitution

### **Summary**

Improve county library branches:

- Repair deteriorated branches including roofs, electrical and heating systems in libraries throughout the county;
- Renovate busiest branch libraries: Hillsdale, St. Johns, Belmont, Hollywood
- Upgrade library computer systems, provide public Internet access, improve student access to library resources during school hours.

Measure authorizes up to \$29 million Multnomah County General Obligation Bonds to enhance library facilities, acquire land. Bonds mature in 30 years or less. Cost estimate approximately 7 cents per \$1,000 assessed value annually. Typical home pays about \$10 per year.

## LIBRARY BOND EXPLANATORY STATEMENT

The Multnomah County Library system includes downtown's historic Central Library, the Gresham Library, the Midland Library and 12 more branch libraries located throughout Multnomah County. It is our community's most significant information and education resource, open to all.

The system is excellent, but aging. Many facilities are reaching the end of their useful lives, and new information technology has outstripped the Library's ability to keep up. Two problems have already been solved: renovation of the historic Central library will be completed in early 1997; and the new Midland Branch opens in June, 1996. Now we need to repair and enhance our other 12 libraries to complete the upkeep and improvement of our library system.

### PROTECTING OUR VALUABLE INVESTMENT

Over the years, citizens have made a significant investment in our libraries. This bond would protect that investment by making needed repairs to a number of library buildings. Deteriorated roofs must be replaced. Heating, cooling and electrical systems for many branches are obsolete, and will be replaced as well. These and other repairs will not only fix the immediate, urgent problems, but will also provide ongoing operational cost savings due to more energy efficient systems.

### IMPROVING PUBLIC ACCESS TO INFORMATION

The best library in the world is of little use if the public cannot get to what's inside. A vast amount of information is available today, including access to the information highway beyond the walls of the library, if you have the technology to gain access to it. This bond would increase access to library materials for those who come in to one of our buildings or those who dial-in, through:

- **Purchase computers and upgrade technology** infrastructure systems and equipment to allow public access to information electronically. This means many more people will have access to much more information in much less time -- getting better use of library resources.
- **Internet access** will allow citizens free admission to the information highway. The public will have worldwide information at their fingertips in every branch and by dialing in to the library's computer system from home, school and work.

### HOOKING UP WITH THE SCHOOLS

Our community faces great challenges in giving our young people a quality education. This bond will help. This measure will provide direct connections between the library and Multnomah County schools, making our community's best information resources more available to the students who need it, and helping the schools do their job.

## **HELPING OUR MOST CROWDED BRANCHES**

This bond measure will help all branches in the system. However, four in particular have been stressed to the breaking point. The Hollywood, Hillsdale, Belmont and St. Johns branches have serious deficiencies, and are far busier than their structures can handle. The library bond will allow major renovation and/or construction at these locations so they can better meet the needs of the community.

The Library Bond would cost about 7 cents per \$1000 of assessed value. That is about \$10 per year for the owner of a typical home.

libex38.doc



- a) Providing for computer equipment, library resources and technology infrastructure for the Library system.
  - b) Acquiring land and modifying , reconstructing, constructing or making improvements to several branch library facilities.
  - c) Bond proceeds would also be used for bond issuance costs and underwriter fees related to the issuance of the general obligation bonds.
2. That the measure election hereby called shall be held by the County on May 21, 1996.
  3. That the Ballot Title attached hereto as Exhibit "A" is adopted and incorporated herein.
  4. The Voters Pamphlet Statement attached hereto as Exhibit "B" is adopted and incorporated herein.
  5. The County Clerk of Multnomah County, Oregon shall conduct the election and shall cause the Notice of Measure Election to be published in accordance with the laws of the state of Oregon.

APPROVED this 12th day of March, 1996.



MULTNOMAH COUNTY, OREGON

By

*Beverly Stein*  
Beverly Stein, Chair

REVIEWED  
LAURENCE KRESSEL, COUNTY COUNSEL  
for MULTNOMAH COUNTY, OREGON

By

*Laurence Kressel*  
Laurence Kressel

## **EXHIBIT A**

### **Library Bond**

#### **Caption**

Bonds to repair library branches; improve access to computers, technology.

#### **Question**

Shall Multnomah County repair, improve deteriorated branch libraries; increase access to computer technology; issue \$29 million in general obligation bonds?

If bonds are approved, they will be payable from taxes on property not subject to the limits of section 11b, Article XI of the Oregon Constitution

#### **Summary**

Improve county library branches:

- Repair deteriorated branches including roofs, electrical and heating systems in libraries throughout the county;
- Renovate busiest branch libraries: Hillsdale, St. Johns, Belmont, Hollywood
- Upgrade library computer systems, provide public Internet access, improve student access to library resources during school hours.

Measure authorizes up to \$29 million Multnomah County General Obligation Bonds to enhance library facilities, acquire land. Bonds mature in 30 years or less. Cost estimate approximately 7 cents per \$1,000 assessed value annually. Typical home pays about \$10 per year.

## **EXHIBIT B**

### **LIBRARY BOND EXPLANATORY STATEMENT**

The Multnomah County Library system includes downtown's historic Central Library, the Gresham Library, the Midland Library and 12 more branch libraries located throughout Multnomah County. It is our community's most significant information and education resource, open to all.

The system is excellent, but aging. Many facilities are reaching the end of their useful lives, and new information technology has outstripped the Library's ability to keep up. Two problems have already been solved: renovation of the historic Central library will be completed in early 1997; and the new Midland Branch opens in June, 1996. Now we need to repair and enhance our other 12 libraries to complete the upkeep and improvement of our library system.

### **PROTECTING OUR VALUABLE INVESTMENT**

Over the years, citizens have made a significant investment in our libraries. This bond would protect that investment by making needed repairs to a number of library buildings. Deteriorated roofs must be replaced. Heating, cooling and electrical systems for many branches are obsolete, and will be replaced as well. These and other repairs will not only fix the immediate, urgent problems, but will also provide ongoing operational cost savings due to more energy efficient systems.

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The best library in the world is of little use if the public cannot get to what's inside. A vast amount of information is available today, including access to the information highway beyond the walls of the library, if you have the technology to gain access to it. This bond would increase access to library materials for those who come in to one of our buildings or those who dial-in, through:

- **Purchase computers and upgrade technology** infrastructure systems and equipment to allow public access to information electronically. This means many more people will have access to much more information in much less time -- getting better use of library resources.
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Our community faces great challenges in giving our young people a quality education. This bond will help. This measure will provide direct connections between the library and Multnomah County schools, making our community's best information resources more available to the students who need it, and helping the schools do their job.

## **HELPING OUR MOST CROWDED BRANCHES**

This bond measure will help all branches in the system. However, four in particular have been stressed to the breaking point. The Hollywood, Hillsdale, Belmont and St. Johns branches have serious deficiencies, and are far busier than their structures can handle. The library bond will allow major renovation and/or construction at these locations so they can better meet the needs of the community.

The Library Bond would cost about 7 cents per \$1000 of assessed value. That is about \$10 per year for the owner of a typical home.

MEETING DATE: MAR 12 1996

AGENDA #: PH-2

ESTIMATED START TIME: 11:20 am

(Above Space for Board Clerk's Use ONLY)

AGENDA PLACEMENT FORM

SUBJECT: Approve Public Safety Bond Proposal and Ballot Title

BOARD BRIEFING: DATE REQUESTED: \_\_\_\_\_

REQUESTED BY: \_\_\_\_\_

AMOUNT OF TIME NEEDED: \_\_\_\_\_

REGULAR MEETING: DATE REQUESTED: March 12, 1996

AMOUNT OF TIME NEEDED: 20 minutes

DEPARTMENT: DSS

DIVISION: Finance

CONTACT: Dave Boyer

TELEPHONE #: 248-3903

BLDG/ROOM #: 106/1430

PERSON(S) MAKING PRESENTATION: Dave Boyer

ACTION REQUESTED:

INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL  OTHER

SUGGESTED AGENDA TITLE:

Approve Board Order to submit a measure election on the question to issue general obligation bonds for capital enhancements to the Public Safety system.

3/12/96 Certified true copies to MICHAEL COX, Elections, Courtney Wilton, TSCC, DAVE BOYER, DAVE WARREN. SIGNATURES REQUIRED: Copies to Board, Dan Joelle & Chair Staff

ELECTED OFFICIAL: \_\_\_\_\_ (OR) DEPARTMENT MANAGER: Dave Boyer

96 MAR -5 AM 8:49  
MULTNOMAH COUNTY  
OREGON  
BOARD OF  
COUNTY COMMISSIONERS

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Office of the Board Clerk 248-3277 or 248-5222

BOND TREASURE 26-45 (5/21/96)



# MULTNOMAH COUNTY, OREGON

## COUNTY COMMISSIONERS

## FINANCE DIVISION

BEVERLY STEIN, CHAIR  
TANYA COLLIER  
GARY HANSEN  
SHARRON KELLEY  
DAN SALTZMAN

DIRECTORS OFFICE  
ACCOUNTS PAYABLE  
GENERAL LEDGER  
PAYROLL  
TREASURY  
LAN ADMINISTRATION

PORTLAND BUILDING  
1120 SW FIFTH AVENUE, SUITE 1430  
PO BOX 14700  
PORTLAND, OR 97214-0700  
PHONE (503)248-3312  
FAX (503) 248-3292

CENTRAL STORES  
CONTRACTS  
PURCHASING

FORD BUILDING  
2505 SE 11TH  
PORTLAND, OR 97202  
PHONE (503) 248-5111  
FAX (503)248-3252

## MEMORANDUM

TO: Board of County Commissioners

FROM: Dave Boyer, Finance Director *DB*

DATE: March 8, 1996

BOARD MEETING: March 12, 1996

SUBJECT: Board Order regarding the Public Safety General Obligation Bond Proposals

### I. Recommendation / Action:

Approve Board Order calling a Measure Election to submit the question of contracting general obligation bonded indebtedness to finance certain Public Safety facilities, land, computer equipment and technology infrastructure and obtain permanent financing for other such facilities and approve Ballot Title for Public Safety Bond Measure.

### II. Background / Analysis:

The Multnomah County Library system requires additional computer equipment and other information technology infrastructure to augment and replace obsolete dumb terminals now in use at branch libraries. In addition several branch Library facilities are in need of modifications, major improvements and/or replacement. The Board of County Commissioners have held public hearings on February 26, 27 and 29, 1996 to discuss this general obligation bond proposal.

### III. Financial Impact:

The estimated cost of these improvements is about \$78,365,000. Another \$1,335,000 is estimated to be needed for bond issue and underwriter costs. The estimated annual debt amortization on \$79.7 million would be about \$6.9 million and would require a tax rate of about 18 cents per thousand of assessed value. The annual tax on a home assessed at \$150,000 would be about \$28.

#### IV. Legal Issues:

The requirement for placing a bond before the voters include formally calling a hearing on the proposed bond measure, two weeks of advertisement of that public hearing on the proposal to submit a measure election on the question of general obligation bonds. The last date to legally place the bond on the May Primary ballot will be March 21, 1996. We have met all of the legal requirements. The formal call for the hearing was made on February 22, Resolution 96-26, and the notices were published in the Oregonian on February 25 and March 3, 1996.

#### V. Controversial Issues:

The board has had discussion and has held public hearings to determine what to include in the bond measure. The following facilities, and equipment have been discussed as capital items and estimated costs to be included in a Public Safety general obligation bond measure.

1. Constructing and equipping a new 210 bed jail facility and acquiring land. \$30,730,000
2. Expanding the Inverness Jail by 120 beds and equipping the expansion. \$11,500,000
3. Constructing or acquiring and equipping two 75 bed (150 bed total) alcohol and drug treatment center(s) and acquiring land. \$13,150,000
4. Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center. \$4,485,000
5. Providing for computer equipment and technology infrastructure for public safety and criminal records processing and tracking. \$7,500,000
6. Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex. \$7,000,000
7. Constructing or acquiring and equipping child abuse receiving home(s) and acquiring land. \$4,000,000
8. Providing for bond issuance costs and underwriting fees related to the issuance of general obligation bonds. \$1,335,000

#### VI. Link to Current County Policy:

The "short-term and long-term Debt Financing" policy directs the County to evaluate the feasibility of issuing long-term general obligation bonded indebtedness if the capital requirement cannot be met on a pay as you go basis and the project has been determined to benefit future citizens of the County.

#### VII. Citizen Participation:

Three public hearings have been held February 26, 27 and 29 and several citizens have testified.

#### VIII. Other Government Participation:

The City of Portland has been involved in the discussions regarding the increase in total property taxes that will result from the general obligation bond measures under consideration by the County.

**BEFORE THE BOARD OF COUNTY COMMISSIONERS**

**FOR MULTNOMAH COUNTY, OREGON**

An Order of the Board of County )  
Commissioners of Multnomah County, )  
Oregon calling a Measure Election to submit )  
to the electors of the County the question of )  
contracting general obligation bonded ) **ORDER NO. 96 -**  
indebtedness to finance certain Public Safety )  
facilities and equipment, to obtain permanent )  
financing on other such facilities, and to )  
provide for the acquisition of land for such )  
facilities in an amount not to exceed \$79,700,000 )

WHEREAS, Multnomah County engaged a broad range of public stakeholders and community members in a year long public safety planning process to address the public safety needs in Multnomah County; and

WHEREAS, Resolution 95-239 also states the Board will forward for public review a plan to issue General Obligation Bonds to finance various public safety facilities and refinance other such facilities; and

WHEREAS, Resolution 95-190 adopted by the Board of County Commissioners on August 31, 1995, authorized the County to obtain a line of credit to fund a 64 bed expansion of the Juvenile Justice Complex on an interim basis, the Resolution listed as an option that the County would pay off the line of credit with general obligation bonds; and

WHEREAS, based on the above considerations, the Board of County Commissioners is considering submitting the question of issuing general obligation bonds to a vote of the electors of the County on May 21, 1996, in an amount not to exceed \$79,700,000 to finance the following:

1. Constructing and equipping a new 210 bed jail facility and acquiring land.
2. Expanding the Inverness Jail by 120 beds and equipping the expansion.
3. Constructing or acquiring and equipping two 75 bed (150 beds total) alcohol and drug treatment center(s) and acquiring land.
4. Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center.

5. Providing for computer equipment and technology infrastructure for public safety and criminal records processing and tracking.
6. Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex.
7. Constructing or acquiring and equipping child abuse receiving home(s) and acquiring land.
8. Providing for bond issuance costs and underwriter fees related to the issuance of general obligation bonds.

WHEREAS, State Law requires the calling and holding of a public hearing concerning the proposal to submit the measure to the voters; and

WHEREAS, the Board of County Commissioners convened a public hearing on March 12, 1996 and publication of such notice was published in the Oregonian by the County on February 25, 1996 and March 3, 1996.

NOW THEREFORE IT IS ORDERED that:

1. The measure election is hereby called for the purpose of submitting to the electors of the County the question of contracting a general obligation bonded indebtedness in an amount not to exceed \$79,700,000. The general obligation bond proceeds will be used to finance the following:
  - a) Constructing and equipping a new 210 bed jail facility and acquiring land.
  - b) Expanding the Inverness Jail by 120 beds and equipping the expansion.
  - c) Constructing or acquiring and equipping two 75 bed (150 beds total) alcohol and drug treatment center(s) and acquiring land.
  - d) Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center.
  - e) Providing for computer equipment and technology infrastructure for public safety and criminal records processing and tracking.
  - f) Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex.
  - g) Constructing or acquiring and equipping child abuse receiving home(s) and acquiring land.

## Public Safety Bond

### Caption

Bonds to expand adult, juvenile corrections facilities; improve criminal tracking.

### Question

Shall Multnomah County build jails, booking and corrections facilities; strengthen criminal tracking, by issuing \$79.7 million in General Obligation Bonds?

If bonds are approved, they will be payable from taxes on property not subject to the limits of section 11b, Article XI of the Oregon Constitution .

### Summary

Bond used for:

- Ending early release of prisoners by constructing, expanding jails, acquiring land;
- Allowing police to quickly book suspects, return to patrol;
- Secure beds for mandatory substance abuse treatment for offenders;
- Restructuring computer systems of police, corrections, prosecutors, courts for tighter tracking of criminals.
- Financing additional juvenile beds
- Facilities to assist abused children.

Measure authorizes up to \$79.7 million Multnomah County General Obligation bonds maturing in 30 years or less. Cost estimate: 18 cents per \$1,000 assessed value, about \$28 annually on typical home.

## **EXHIBIT "B"**

### **Public Safety Bond Explanatory Statement**

The Multnomah County Public Safety Bond authorizes the sale of up to \$79.7 million general obligation bonds to pay for facilities that will improve public safety.

#### **What Measure \_\_\_ Will Do**

Measure \_\_\_ will fund a balanced approach to making our community safer. The increase in jail space would allow the Sheriff to end unsupervised releases due to lack of space, meaning that criminals will actually serve time. It would restructure booking and tracking facilities to make the system more effective and accountable. The bond would fund added capacity to the juvenile system for more effective intervention earlier in young people's lives. It also pursues crime prevention by effective intervention in substance abuse and child abuse and neglect.

#### **Increased Jail Beds to End Unsupervised Early Release of Prisoners**

The bonds will build a new 210 bed jail and a 120 bed expansion at Inverness Jail. This responds to a 47% increase in criminal bookings in Multnomah County over the past five years (28,702 in 1991 to 42,288 in 1995.) During the same period of time, the number of jail beds has increased by only 10% (1,331 in 1991 to 1,461 in 1995).

As a result, last year the Sheriff was forced to release about 3,700 prisoners with no supervision simply because there was no room in the jails, and that there is little chance of criminals spending significant amounts of time in County jails for many crimes. Based on current trends, the bonds', to build new jail beds, will end the unsupervised release of prisoners due to lack of space.

#### **Secure Treatment Facilities for Mandatory Drug and Alcohol Treatment of Offenders**

The bonds will pay for two, 75 bed secure facilities which respond to a lack of resources for treatment of offenders whose substance abuse is a factor in their repeated criminal activity.

#### **Computer Systems and High-Tech Equipment for Tighter Tracking of Criminals**

The bonds will pay for restructured and upgraded computer and technology systems that will link police, corrections, prosecutors and courts to more tightly track criminals throughout the criminal justice system.

#### **Restructured Booking Facilities To Eliminate Long Delays For Police**

The bonds will pay for completely restructured booking and transport facilities, which respond to bottlenecks in the current system which often lead to hours-long lines of police waiting to book suspects, keeping them off the streets and away from their other law-enforcement duties.

## **Expansion of the Juvenile Justice Complex**

The bonds will fund the 64 bed expansion of the Juvenile Justice Complex, which responds to the increase in dangerous crime by juveniles.

### **Child Abuse Reception Center**

The bonds will pay for a Child Abuse Reception Center that responds to increased victimization of children, and the excess amount of time many children spend in police custody waiting for placement and evaluation. The facility will co-locate several important services to abused and neglected children to cut long waits and insure children's safety and care.

3/12/96 Revision



# MULTNOMAH COUNTY, OREGON

<b>COUNTY COMMISSIONERS</b>		<b>FINANCE DIVISION</b>		
BEVERLY STEIN, CHAIR TANYA COLLIER GARY HANSEN SHARRON KELLEY DAN SALTZMAN	DIRECTORS OFFICE ACCOUNTS PAYABLE GENERAL LEDGER PAYROLL TREASURY LAN ADMINISTRATION	PORTLAND BUILDING 1120 SW FIFTH AVENUE, SUITE 1430 PO BOX 14700 PORTLAND, OR 97214-0700 PHONE (503)248-3312 FAX (503) 248-3292	CENTRAL STORES CONTRACTS PURCHASING	FORD BUILDING 2505 SE 11TH PORTLAND, OR 97202 PHONE (503) 248-5111 FAX (503)248-3252

## MEMORANDUM

TO: Board of County Commissioners

FROM: Dave Boyer, Finance Director *[Signature]*

DATE: March 12, 1996

BOARD MEETING: March 12, 1996

SUBJECT: Board Order regarding the Public Safety General Obligation Bond Proposals

### I. Recommendation / Action:

Approve Board Order calling a Measure Election to submit the question of contracting general obligation bonded indebtedness to finance certain Public Safety facilities, land, computer equipment and technology infrastructure and obtain permanent financing for other such facilities and approve Ballot Title for Public Safety Bond Measure.

### II. Background / Analysis:

During the past year Multnomah County engaged a broad range of public stakeholders and community members in a year long public safety planning process to address the public safety needs in Multnomah County. As a result of the public safety planning, Multnomah County passed Resolution 95-239 stating that the Board would forward, for public review, a plan to issue General Obligation Bonds to finance various public safety facilities.

The Board also adopted Resolution 95-190 on August 31, 1995. This Resolution authorized the County to obtain a line of credit to fund a 64 bed expansion of the Juvenile Justice Complex on an interim basis, the Resolution listed as an option that the County would pay off the line of credit with general obligation bonds. The Board of County Commissioners have held public hearings on February 26, 27 and 29, 1996 to discuss this general obligation bond proposal.

### III. Financial Impact:

The estimated cost of these improvements is about \$78,365,000. Another \$1,335,000 is estimated to be needed for bond issue and underwriter costs. The estimated annual debt amortization on \$79.7 million would be about \$6.9 million and would require a tax rate of about 18 cents per thousand of assessed value. The annual tax on a home assessed at \$150,000 would be about \$28.

### IV. Legal Issues:

The requirement for placing a bond before the voters include formally calling a hearing on the proposed bond measure, two weeks of advertisement of that public hearing on the proposal to submit a measure election on the question of general obligation bonds. The last date to legally place the bond on the May Primary ballot will be March 21, 1996. We have met all of the legal requirements. The formal call for the hearing was made on February 22, Resolution 96-26, and the notices were published in the Oregonian on February 25 and March 3, 1996.

### V. Controversial Issues:

The board has had discussion and has held public hearings to determine what to include in the bond measure. The following facilities, and equipment have been discussed as capital items and estimated costs to be included in a Public Safety general obligation bond measure.

1. Constructing and equipping a new 210 bed jail facility and acquiring land. \$30,730,000
2. Expanding the Inverness Jail by 120 beds and equipping the expansion. \$11,500,000
3. Constructing or acquiring and equipping two 75 bed (150 bed total) alcohol and drug treatment center(s) and acquiring land. \$13,150,000
4. Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center. \$4,485,000
5. Providing for computer equipment and technology infrastructure for public safety and criminal records processing and tracking. \$7,500,000
6. Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex. \$7,000,000
7. Constructing or acquiring and equipping facilities to assist abused children and acquiring land. \$4,000,000
8. Providing for bond issuance costs and underwriting fees related to the issuance of general obligation bonds. \$1,335,000

### VI. Link to Current County Policy:

The "short-term and long-term Debt Financing" policy directs the County to evaluate the feasibility of issuing long-term general obligation bonded indebtedness if the capital requirement cannot be met on a pay as you go basis and the project has been determined to benefit future citizens of the County.

### VII. Citizen Participation:

Three public hearings have been held February 26, 27 and 29 and several citizens have testified.

### VIII. Other Government Participation:

The City of Portland has been involved in the discussions regarding the increase in total property taxes that will result from the general obligation bond measures under consideration by the County.

**BEFORE THE BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON**

An Order of the Board of County )  
Commissioners of Multnomah County, )  
Oregon calling a Measure Election to submit )  
to the electors of the County the question of )  
contracting general obligation bonded ) ORDER NO. 96 - 38  
indebtedness to finance certain Public Safety )  
facilities and equipment, to obtain permanent )  
financing on other such facilities, and to )  
provide for the acquisition of land for such )  
facilities in an amount not to exceed \$79,700,000 )

WHEREAS, Multnomah County engaged a broad range of public stakeholders and community members in a year long public safety planning process to address the public safety needs in Multnomah County; and

WHEREAS, Resolution 95-239 states the Board will forward for public review a plan to issue General Obligation Bonds to finance various public safety facilities and refinance other such facilities; and

WHEREAS, Resolution 95-190 adopted by the Board of County Commissioners on August 31, 1995, authorized the County to obtain a line of credit to fund a 64 bed expansion of the Juvenile Justice Complex on an interim basis, the Resolution listed as an option that the County would pay off the line of credit with general obligation bonds; and

WHEREAS, based on the above considerations, the Board of County Commissioners is considering submitting the question of issuing general obligation bonds to a vote of the electors of the County on May 21, 1996, in an amount not to exceed \$79,700,000 to finance the following:

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NOW THEREFORE IT IS ORDERED that:

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5. Providing for computer equipment and technology infrastructure for criminal records processing and tracking.
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  - g) Constructing or acquiring and equipping facilities to assist abused children.

- h) Providing for bond issuance costs and underwriter fees related to the issuance of general obligation bonds.
- 2. That the measure election hereby called shall be held by the County on May 21, 1996.
- 3. That the Ballot Title attached hereto as Exhibit "A" is adopted and incorporated herein.
- 4. The Voters Pamphlet Statement attached hereto as Exhibit "B" is adopted and incorporated herein.
- 5. The County Clerk of Multnomah County, Oregon shall conduct the election and shall cause the Notice of Measure Election to be published in accordance with the laws of the state of Oregon.

APPROVED this 12 day of March, 1996.

MULTNOMAH COUNTY, OREGON

By \_\_\_\_\_  
Beverly Stein, Chair

REVIEWED:  
LAURENCE KRESSEL, COUNTY COUNSEL  
for MULTNOMAH COUNTY, OREGON

By \_\_\_\_\_  
Laurence Kressel

## **Exhibit A**

### **Public Safety Bond**

#### **Caption**

Bonds to expand adult, juvenile corrections facilities; improve criminal tracking.

#### **Question**

Shall Multnomah County build jails, booking and corrections facilities; strengthen criminal tracking, by issuing \$79.7 million in General Obligation Bonds?

If bonds are approved, they will be payable from taxes on property not subject to the limits of section 11b, Article XI of the Oregon Constitution .

#### **Summary**

Bond used for:

- Ending early release of prisoners by constructing, expanding jails, acquiring land;
- Allowing police to quickly book suspects, return to patrol;
- Secure beds for mandatory substance abuse treatment for offenders;
- Restructuring computer systems of police, corrections, prosecutors, courts for tighter tracking of criminals.
- Financing additional juvenile beds
- Facilities to assist abused children.

Measure authorizes up to \$79.7 million Multnomah County General Obligation bonds maturing in 30 years or less. Cost estimate: 18 cents per \$1,000 assessed value, about \$28 annually on typical home.

## **EXHIBIT "B"**

### **Public Safety Bond Explanatory Statement**

The Multnomah County Public Safety Bond authorizes the sale of up to \$79.7 million general obligation bonds to pay for facilities that will improve public safety.

#### **What Measure \_\_\_ Will Do**

Measure \_\_\_ will fund a balanced approach to making our community safer. The increase in jail space would allow the Sheriff to end unsupervised releases due to lack of space, meaning that criminals will actually serve time. It would restructure booking and tracking facilities to make the system more effective and accountable. The bond would fund added capacity to the juvenile system to respond to dangerous juvenile offenders. It also pursues crime prevention by effective intervention in substance abuse and child abuse and neglect.

#### **Increased Jail Beds to End Unsupervised Early Release of Prisoners**

The bonds will build a new 210 bed jail and a 120 bed expansion at Inverness Jail. This responds to a 47% increase in criminal bookings in Multnomah County over the past five years (28,702 in 1991 to 42,288 in 1995.) During the same period of time, the number of jail beds has increased by only 10% (1,331 in 1991 to 1,461 in 1995).

As a result, last year the Sheriff was forced to release about 3,700 prisoners with no supervision simply because there was no room in the jails. Based on current trends, the bonds to build new jail beds will end the unsupervised release of prisoners due to lack of space.

#### **Secure Treatment Facilities for Mandatory Drug and Alcohol Treatment of Offenders**

The bonds will pay for two, 75 bed secure facilities which respond to a lack of resources for treatment of offenders whose substance abuse is a factor in their repeated criminal activity.

#### **Computer Systems and High-Tech Equipment for Tighter Tracking of Criminals**

The bonds will pay for restructured and upgraded computer and technology systems that will link police, corrections, prosecutors and courts to more tightly track criminals throughout the criminal justice system.

#### **Restructured Booking Facilities To Eliminate Long Delays For Police**

The bonds will pay for completely restructured booking and transport facilities, which respond to bottlenecks in the current system which often lead to hours-long lines of police waiting to book suspects, keeping them off the streets and away from their other law-enforcement duties.

## **Expansion of the Juvenile Justice Complex**

The bonds will fund the 64 bed expansion of the Juvenile Justice Complex, which responds to the increase in dangerous crime by juveniles.

## **Child Abuse Center**

The bonds will pay for a Child Abuse Center that responds to increased victimization of children, and the excess amount of time many children spend in police custody waiting for placement and evaluation. The facility will co-locate several important services to abused and neglected children to cut long waits and insure children's safety and care.

**BEFORE THE BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON**

An Order of the Board of County )  
Commissioners of Multnomah County, )  
Oregon calling a Measure Election to submit )  
to the electors of the County the question of )  
contracting general obligation bonded )       ORDER NO. 96 - 38  
indebtedness to finance certain Public Safety )  
facilities and equipment, to obtain permanent )  
financing on other such facilities, and to )  
provide for the acquisition of land for such )  
facilities in an amount not to exceed \$79,700,000 )

WHEREAS, Multnomah County engaged a broad range of public stakeholders and community members in a year long public safety planning process to address the public safety needs in Multnomah County; and

WHEREAS, Resolution 95-239 states the Board will forward for public review a plan to issue General Obligation Bonds to finance various public safety facilities and refinance other such facilities; and

WHEREAS, Resolution 95-190 adopted by the Board of County Commissioners on August 31, 1995, authorized the County to obtain a line of credit to fund a 64 bed expansion of the Juvenile Justice Complex on an interim basis, the Resolution listed as an option that the County would pay off the line of credit with general obligation bonds; and

WHEREAS, based on the above considerations, the Board of County Commissioners is considering submitting the question of issuing general obligation bonds to a vote of the electors of the County on May 21, 1996, in an amount not to exceed \$79,700,000 to finance the following:

1. Constructing and equipping a new 210 bed jail facility and acquiring land.
2. Expanding the Inverness Jail by 120 beds and equipping the expansion.
3. Constructing or acquiring and equipping two 75 bed (150 beds total) alcohol and drug treatment center(s) and acquiring land.
4. Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center.

5. Providing for computer equipment and technology infrastructure for criminal records processing and tracking.
6. Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex.
7. Constructing or acquiring and equipping facilities to assist abused children.
8. Providing for bond issuance costs and underwriter fees related to the issuance of general obligation bonds.

WHEREAS, State Law requires the calling and holding of a public hearing concerning the proposal to submit the measure to the voters; and

WHEREAS, the Board of County Commissioners convened a public hearing on March 12, 1996 and publication of such notice was published in the Oregonian by the County on February 25, 1996 and March 3, 1996.

NOW THEREFORE IT IS ORDERED that:

1. The measure election is hereby called for the purpose of submitting to the electors of the County the question of contracting a general obligation bonded indebtedness in an amount not to exceed \$79,700,000. The general obligation bond proceeds will be used to finance the following:
  - a) Constructing and equipping a new 210 bed jail facility and acquiring land.
  - b) Expanding the Inverness Jail by 120 beds and equipping the expansion.
  - c) Constructing or acquiring and equipping two 75 bed (150 beds total) alcohol and drug treatment center(s) and acquiring land.
  - d) Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center.
  - e) Providing for computer equipment and technology infrastructure for criminal records processing and tracking.
  - f) Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex.
  - g) Constructing or acquiring and equipping facilities to assist abused children.

- h) Providing for bond issuance costs and underwriter fees related to the issuance of general obligation bonds.
2. That the measure election hereby called shall be held by the County on May 21, 1996.
  3. That the Ballot Title attached hereto as Exhibit "A" is adopted and incorporated herein.
  4. The Voters Pamphlet Statement attached hereto as Exhibit "B" is adopted and incorporated herein.
  5. The County Clerk of Multnomah County, Oregon shall conduct the election and shall cause the Notice of Measure Election to be published in accordance with the laws of the state of Oregon.

APPROVED this 12th day of March, 1996.



MULTNOMAH COUNTY, OREGON

By

Beverly Stein  
Beverly Stein, Chair

REVIEWED:

LAURENCE KRESSEL, COUNTY COUNSEL  
for MULTNOMAH COUNTY, OREGON

By

Laurence Kressel  
Laurence Kressel

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- Ending early unsupervised release of prisoners by constructing, expanding jails, acquiring land;
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- Secure beds for mandatory substance abuse treatment for offenders;
- Restructuring computer systems of police, corrections, prosecutors, courts for tighter criminal tracking.
- Financing additional juvenile beds
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Measure authorizes up to \$79.7 million Multnomah County General Obligation bonds maturing in 30 years or less. Cost estimate: 18 cents per \$1,000 assessed value, about \$28 annually on typical home.

## **EXHIBIT B**

### **Public Safety Bond Explanatory Statement**

The Multnomah County Public Safety Bond authorizes the sale of up to \$79.7 million general obligation bonds to pay for facilities that will improve public safety.

#### **What Measure 26-45 Will Do**

Measure 26-45 will fund a balanced approach to making our community safer. The increase in jail space would allow the Sheriff to end unsupervised releases due to lack of space, meaning that criminals will actually serve time. It would restructure booking and tracking facilities to make the system more effective and accountable. The bond would fund added capacity to the juvenile system to respond to dangerous juvenile offenders. It also pursues crime prevention by effective intervention in substance abuse and child abuse and neglect.

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As a result, last year the Sheriff was forced to release about 3,700 prisoners with no supervision simply because there was no room in the jails. Based on current trends, the bonds to build new jail beds will end the unsupervised release of prisoners due to lack of space.

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