

ANNOTATED MINUTES

Tuesday, October 5, 1993 - 9:30 AM
Multnomah County Courthouse, Room 602

BOARD BRIEFING

- B-1 Briefing and Discussion on Multnomah County Community Corrections Plan. Presented by M. Tamara Holden and Susan Kaeser. 9:30 AM TIME CERTAIN, 1 HOUR REQUESTED (continued from September 29, 1993).

PRESENTATION AND RESPONSE TO BOARD QUESTIONS BY TAMARA HOLDEN AND OTHER DCC STAFF AS REQUESTED. STAFF TO BRING BACK RESPONSES TO BOARD QUESTIONS DURING OCTOBER 7, 1993 REGULAR MEETING DISCUSSION OF R-7.

Thursday, October 7, 1993 - 9:30 AM
Multnomah County Courthouse, Room 602

REGULAR MEETING

Chair Beverly Stein convened the meeting at 9:30 a.m., with Vice-Chair Gary Hansen, Commissioners Sharron Kelley, Tanya Collier and Dan Saltzman present.

CONSENT CALENDAR NON-DEPARTMENTAL

- C-1 In the Matter of the Re-appointment of Bill Naito, Karen Hinsdale and William Failing to the Library Advisory Board, Terms Ending 9/96
- C-2 In the Matter of the Appointment of Joe Anderson as the At-Large Representative to the Portland Multnomah Commission on Aging; the Re-appointment of Shirley McGrew, Representing East County Advisory Committee on Aging, to the Portland Multnomah Commission on Aging; and the Re-appointment of Martha White, Representing Southwest District Advisory Committee on Aging, to the Portland Multnomah Commission on Aging, Terms Ending 7/96

UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER HANSEN, THE CONSENT CALENDAR (C-1 & C-2) WAS UNANIMOUSLY APPROVED.

REGULAR AGENDA NON-DEPARTMENTAL

- R-1 PROCLAMATION in the Matter of Proclaiming the Month of October, 1993 as NATIONAL ARTS AND HUMANITIES MONTH in Multnomah County

COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-1. PAT HARRINGTON THANKED BOARD FOR SUPPORT AND EXPLANATION PRESENTED. PROCLAMATION 93-332 WAS UNANIMOUSLY APPROVED.

R-2 PROCLAMATION in the Matter of Proclaiming the Month of October, 1993 as Lupus Awareness Month in Multnomah County

UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER COLLIER, PROCLAMATION 93-333 WAS UNANIMOUSLY APPROVED.

R-3 PROCLAMATION in the Matter of Proclaiming Support for the Work of the Portland Women's Crisis Line

COMMISSIONER HANSEN MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-3. TESS WISEHEART PRESENTED EXPLANATION AND RESPONSE TO BOARD QUESTIONS. PROCLAMATION 93-334 WAS UNANIMOUSLY APPROVED.

R-4 PROCLAMATION in the Matter of Proclaiming October 10, 1993 as CHILDREN'S DAY in Multnomah County, Oregon

COMMISSIONER SALTZMAN MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-4. BUZ MARRON AND SHARON GARY SMITH PRESENTED EXPLANATION AND RESPONSE TO BOARD QUESTIONS. PROCLAMATION 93-335 WAS UNANIMOUSLY APPROVED.

R-5 RESOLUTION in the Matter of Acknowledging the Albina Community Plan and Accompanying Eleven Neighborhood Plans

COMMISSIONER COLLIER MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-5. JO ANN ALLEN AND CITY COMMISSIONER CHARLIE HALES PRESENTED EXPLANATION AND RESPONSE TO BOARD QUESTIONS. REVISED RESOLUTION 93-336 WAS UNANIMOUSLY APPROVED.

CHAIR STEIN REQUESTED JO ANN ALLEN and COMMISSIONER HANSEN WORK TOGETHER TO BRING BACK A REPORT IN SIX MONTHS ON THE IMPLEMENTATION OF THESE PLANS.

SHERIFF'S OFFICE

R-6 Ratification of an Intergovernmental Agreement, Contract #800434, between Portland Community College and Multnomah County Sheriff's Office to Accept a Student Enrolled at the College for Training in General Office/Research Skill, for the Period September 13, 1993 through March 13, 1994

UPON MOTION OF COMMISSIONER HANSEN, SECONDED BY COMMISSIONER KELLEY, R-6 WAS APPROVED, WITH COMMISSIONERS KELLEY, HANSEN, COLLIER AND STEIN VOTING AYE AND COMMISSIONER SALTZMAN ABSTAINING DUE TO HIS POSITION ON THE PORTLAND COMMUNITY COLLEGE BOARD.

IN RESPONSE TO A QUESTION FROM CHAIR STEIN, LARRY KRESSEL, COUNTY COUNSEL, EXPLAINED THE CRITERIA FOR ABSTAINING FROM VOTING ON AN AGENDA ITEM.

DEPARTMENT OF COMMUNITY CORRECTIONS

R-7 Ratification of an Intergovernmental Agreement, Contract #900374, between Multnomah County and the State Department of Corrections/Board of Parole and Post Prison Supervision for the Delivery of Services as an Option I County According to the 1993-1995 Community Corrections Plan

COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-7.

FRANK PAUL PROVIDED HANDOUTS TO THE BOARD ONLY AND SPOKE IN OPPOSITION OF THIS AGREEMENT AND PLAN.

(SALTZMAN AMENDMENT #1)

COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, CONSIDERATION AND APPROVAL OF THE FOLLOWING AMENDMENTS TO THE MULTNOMAH COUNTY COMMUNITY CORRECTIONS PLAN:

ON PAGE 16 OF THE DCC PLAN NARRATIVE, ADD:

"5. (d) DRUG TESTING

1. NO LATER THAN JULY 1, 1994 OFFENDERS SUBJECT TO DRUG TESTING WILL BE CHARGED FEES TO HELP DEFRAY THE COSTS OF THE TESTS."

ON PAGE 19 OF THE NARRATIVE, AT THE CONCLUSION OF SECTION G (SEX OFFENDERS), ADD:

"ADDITIONALLY, FUNDS FREED BY THE IMPOSITION OF AN OFFENDER-PAID FEE STRUCTURE FOR DRUG TESTING, SEX OFFENDER TREATMENT OR OTHER OFFENDER PAID FEES, AS WELL AS ANY OTHER REDUCTIONS IN COSTS TO MULTNOMAH COUNTY FOR DRUG TESTING, WILL BE DEDICATED TO PLACING PREDATORY SEX OFFENDERS (INCLUDING RAPISTS, PEDOPHILES AND INCEST OFFENDERS WHO REFUSE TREATMENT) UNDER THE DCC INTENSIVE SUPERVISION PROGRAM."

ON PAGE 16 OF THE PROGRAM DESCRIPTIONS (PROGRAM DESCRIPTION OF "DCC INTENSIVE SUPERVISION") ADD AT THE END OF PROGRAM DESCRIPTION PARAGRAPH:

"ADDITIONALLY, FUNDS FREED BY THE IMPOSITION OF AN OFFENDER-PAID FEE STRUCTURE FOR DRUG TESTING AS WELL AS ANY OTHER REDUCTIONS IN COSTS TO MULTNOMAH COUNTY FOR DRUG TESTING, WILL BE DEDICATED TO PLACING PREDATORY SEX OFFENDERS (INCLUDING RAPISTS, PEDOPHILES AND INCEST OFFENDERS WHO REFUSE TREATMENT) UNDER THE INTENSIVE SUPERVISION PROGRAM."

ON PAGE 67 OF THE PROGRAM DESCRIPTIONS (PROGRAM DESCRIPTION OF "DRUG TESTING") ADD AT THE END

OF PROGRAM DESCRIPTION PARAGRAPH:

"NO LATER THAN JULY 1, 1994 OFFENDERS SUBJECT TO DRUG TESTING WILL BE CHARGED FEES TO HELP DEFRAY THE COSTS OF THE TESTS. A FEE STRUCTURE WILL BE DETERMINED BASED ON A STUDY OF COSTS, ABILITY TO PAY AND EXPECTED RATE OF COLLECTION, TO BE COMPLETED BY THE DCC BY NOVEMBER 15, 1993. ALL FUNDS RECOVERED THROUGH FEE COLLECTION, AS WELL AS SAVINGS REALIZED THROUGH THE REDUCTION OF DRUG TESTING COSTS GENERALLY, WILL BE DEDICATED TO FUNDING THE INCLUSION OF PREDATORY SEX OFFENDERS (INCLUDING RAPISTS, PEDOPHILES AND INCEST OFFENDERS WHO REFUSE TREATMENT) INTO THE DCC INTENSIVE SUPERVISION PROGRAM."

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENTS WAS UNANIMOUSLY APPROVED.

(COLLIER AMENDMENT #1)

COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, CONSIDERATION AND APPROVAL OF THE FOLLOWING AMENDMENT TO THE MULTNOMAH COUNTY COMMUNITY CORRECTIONS PLAN:

"A TASKFORCE, INCLUDING PAROLE AND PROBATION OFFICERS, WILL BE ESTABLISHED TO REVIEW THE FULL RANGE OF SAFETY ISSUES AFFECTING THE DEPARTMENT AND PREPARE RECOMMENDATIONS BY MARCH 31, 1994."

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENT WAS UNANIMOUSLY APPROVED.

(COLLIER AMENDMENT #2)

COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, CONSIDERATION AND APPROVAL OF THE FOLLOWING AMENDMENT TO THE MULTNOMAH COUNTY COMMUNITY CORRECTIONS PLAN:

"THE DEPARTMENT OF COMMUNITY CORRECTIONS WILL DEVELOP GOALS, OBJECTIVES AND CLIENT CENTERED OUTCOMES FOR EACH SANCTION IN THE 1994-1995 PROGRAM BUDGET."

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENT WAS UNANIMOUSLY APPROVED.

(COLLIER AMENDMENT #3)

COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, CONSIDERATION AND APPROVAL OF THE FOLLOWING AMENDMENT TO THE MULTNOMAH COUNTY COMMUNITY CORRECTIONS PLAN:

"THE DEPARTMENT OF COMMUNITY CORRECTIONS WILL

STAFF IN ACCORDANCE WITH THE STATE OF OREGON'S SUPERVISION STANDARDS. TIME STUDY CAN BE COMPLETED AFTER IMPLEMENTATION OF NEW SANCTIONS HAVE HAD SUFFICIENT TIME TO STABILIZE WORKLOAD."

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENT FAILED WITH COMMISSIONERS COLLIER AND SALTZMAN VOTING AYE AND COMMISSIONERS KELLEY, HANSEN AND STEIN VOTING NO.

(COLLIER AMENDMENT #4)

COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, CONSIDERATION AND APPROVAL OF THE FOLLOWING AMENDMENT TO THE MULTNOMAH COUNTY COMMUNITY CORRECTIONS PLAN:

"THE DEPARTMENT OF COMMUNITY CORRECTIONS WILL MEET THE COUNTY AVERAGE OF 1:11 RATIO OF MANAGERS TO STAFF."

MANAGEMENT JOB DESCRIPTIONS WILL BE DEVELOPED THAT INCLUDE:

* A SMALL CASELOAD

* GOALS TO INCREASE PRODUCTIVITY AND LEVERAGE RESOURCES

* GOALS AND OBJECTIVES TO EMPOWER LINE STAFF

*A MAJOR CATALYTIC RESOURCE ROLE

*AN INTEGRATED SERVICES TRAINING GOAL

DEPARTMENT MANAGEMENT WILL DEVELOP A MANAGEMENT TRAINING PLAN AND PRESENT IT TO THE BOARD OF COUNTY COMMISSIONERS BY JANUARY 1, 1994."

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENT FAILED WITH COMMISSIONERS COLLIER AND SALTZMAN VOTING AYE AND COMMISSIONERS KELLEY, HANSEN AND STEIN VOTING NO.

(COLLIER AMENDMENT #4a)

COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, CONSIDERATION AND APPROVAL OF THE FOLLOWING AMENDMENT TO THE MULTNOMAH COUNTY COMMUNITY CORRECTIONS PLAN:

"MANAGEMENT JOB DESCRIPTIONS WILL BE DEVELOPED THAT INCLUDE:

* A SMALL CASELOAD

* GOALS TO INCREASE PRODUCTIVITY AND LEVERAGE RESOURCES

* GOALS AND OBJECTIVES TO EMPOWER LINE STAFF

* A MAJOR CATALYTIC RESOURCE ROLE

* AN INTEGRATED SERVICES TRAINING GOAL"

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENT FAILED WITH COMMISSIONERS COLLIER AND SALTZMAN

VOTING AYE AND COMMISSIONERS KELLEY, HANSEN
AND STEIN VOTING NO.

(COLLIER AMENDMENT #5)

COMMISSIONER COLLIER MOVED AND COMMISSIONER
SALTZMAN SECONDED, CONSIDERATION AND APPROVAL
OF THE FOLLOWING AMENDMENT TO THE MULTNOMAH
COUNTY COMMUNITY CORRECTIONS PLAN:

"THE \$500,000 IN CONTINGENCY FOR PAROLE AND
PROBATION OFFICERS BE ALLOCATED FOR PAROLE AND
PROBATION OFFICERS, NOT SUPERVISORY PERSONNEL."

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENT
FAILED WITH COMMISSIONERS COLLIER AND SALTZMAN
VOTING AYE AND COMMISSIONERS KELLEY, HANSEN AND
STEIN VOTING NO.

(COLLIER AMENDMENT #6)

COMMISSIONER COLLIER MOVED AND COMMISSIONER
SALTZMAN SECONDED, CONSIDERATION AND APPROVAL
OF THE FOLLOWING AMENDMENT TO THE MULTNOMAH
COUNTY COMMUNITY CORRECTIONS PLAN:

"THERE HAS BEEN A GREAT DEAL OF CHANGE IN THE
DEPARTMENT OF COMMUNITY CORRECTIONS OVER THE
PAST 4 YEARS. THE DEPARTMENT RECOGNIZES
EMPLOYEE NEEDS IN A CHANGING ENVIRONMENT AND
WILL AFFIRMATIVELY ADDRESS THOSE NEEDS IN
ACCORDANCE WITH A PLAN PRESENTED TO THE BOARD
OF COUNTY COMMISSIONERS."

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENT
WAS UNANIMOUSLY APPROVED.

(COLLIER AMENDMENT #7)

COMMISSIONER COLLIER MOVED AND COMMISSIONER
SALTZMAN SECONDED, CONSIDERATION AND APPROVAL
OF THE FOLLOWING AMENDMENT TO THE MULTNOMAH
COUNTY COMMUNITY CORRECTIONS PLAN:

"AN INTEGRATED SERVICE PLAN WILL BE DEVELOPED
WITH COMMUNITY AND OTHER DEPARTMENTS THAT
INCLUDES GOALS, POLICIES AND PLANS, TIMELINES
AND EVALUATION METHODS."

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENT
WAS UNANIMOUSLY APPROVED.

(COLLIER AMENDMENT #8)

COMMISSIONER COLLIER MOVED AND COMMISSIONER
SALTZMAN SECONDED, CONSIDERATION AND APPROVAL
OF THE FOLLOWING AMENDMENT TO THE MULTNOMAH
COUNTY COMMUNITY CORRECTIONS PLAN:

"THE DEPARTMENT OF COMMUNITY CORRECTIONS IN PARTNERSHIP WITH THE MULTNOMAH COUNTY SHERIFF WILL SUBMIT A WRITTEN PLAN ADDRESSING MATRIXING, USE OF JAIL BEDS AND USE OF RESTITUTION CENTER BEDS BY JANUARY 1, 1994. THE NUMBER OF MATRIXED PAROLE AND PROBATION OFFENDERS WILL BE TRACKED AND EVALUATED YEARLY."

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENT WAS UNANIMOUSLY APPROVED.

(COLLIER AMENDMENT #9)

COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, CONSIDERATION AND APPROVAL OF THE FOLLOWING AMENDMENT TO THE MULTNOMAH COUNTY COMMUNITY CORRECTIONS PLAN:

"PRIOR TO THE ELIMINATION OF SUPERVISION OF 11'S AND 12'S, A PLAN WILL BE DEVELOPED TO TRACK CURRENT OFFENDERS. AN EVALUATION OF NON-SUPERVISION OF 11'S AND 12'S WILL BE COMPLETED BY OCTOBER 1, 1994. THE BOARD OF COUNTY COMMISSIONERS WILL THEN DETERMINE APPROPRIATE LEVELS OF SUPERVISION."

VOTE ON MOTION TO APPROVE PROPOSED AMENDMENT WAS UNANIMOUSLY APPROVED.

UPON MOTION OF COMMISSIONER HANSEN, SECONDED BY COMMISSIONER SALTZMAN THE MULTNOMAH COUNTY COMMUNITY CORRECTIONS PLAN WAS UNANIMOUSLY APPROVED AS AMENDED.

UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER KELLEY THE INTERGOVERNMENTAL AGREEMENT, CONTRACT #900374 WAS UNANIMOUSLY APPROVED.

CHAIR STEIN THANKED TAMARA HOLDEN AND THE DCC STAFF FOR ALL THE WORK DONE TO PUT TOGETHER THE COMMUNITY CORRECTIONS PLAN.

R-8 Budget Modification DCC #1 Requesting Authorization to Increase Probation/Parole Office FTE with Additional State Revenues and General Fund Contingency; Decrease Parole/Probation Violation Center and Day Reporting Center to Implement the 1993-1995 CCA Plan to the Department's 1993-1994 Budget

UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER HANSEN, R-8 WAS UNANIMOUSLY APPROVED.

DEPARTMENT OF SOCIAL SERVICES

R-9 Ratification of an Intergovernmental Agreement, Contract #103734, between the City of Fairview and Multnomah County, Housing and Community Services Division to Allocate

\$160,503 of Federal Community Development Block Grant Funds to Replace an Undersized Culvert at a Private Drive and Replace an Undersized Culvert at Matney Street in Fairview Creek, for the Period Upon Execution through June 30, 1995

COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-9. CECILE PITTS PRESENTED EXPLANATION AND RESPONSE TO BOARD QUESTIONS FOR R-9 AND R-10. R-9 WAS UNANIMOUSLY APPROVED.

- R-10 Ratification of an Intergovernmental Agreement, Contract #103744, between the City of Troutdale and Multnomah County, Housing and Community Services Division to Allocate \$85,000 of Federal Community Development Block Grant Funds to Reconstruct Portions of SE Harlow and SE Dora Avenues, for the Period Upon Execution through June 30, 1995

UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER COLLIER, R-10 WAS UNANIMOUSLY APPROVED.

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-11 ORDER in the Matter of the County Retaining Tax Foreclosed Property for Public Use by the Sheriff

COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-11.

COMMISSIONER COLLIER EXPLAINED THAT THIS PROPERTY IS THE LOCATION OF THE BRENTWOOD-DARLINGTON SAFETY ACTION TEAM, ALSO THE FUTURE SITE OF A FAMILY RESOURCE COMMUNITY CENTER. ORDER 93-337 WAS UNANIMOUSLY APPROVED.

- R-12 Budget Modification DES #4 Requesting Authorization to Create a Position of Road Maintenance Systems Administrator and Delete the Position of Road Maintenance Supervisor

COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-12. VIRGINIA WEBSTER PRESENTED EXPLANATION AND RESPONSE TO BOARD QUESTIONS. R-12 WAS UNANIMOUSLY APPROVED.

- R-13 RESOLUTION in the Matter of Amending Resolution 90-57 which Creates a Capital Improvement Fund and Natural Areas Protection Fund

COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF REVISED R-13. CHARLES CIECKO AND DAVE BOYER PRESENTED EXPLANATION AND RESPONSE TO BOARD QUESTIONS. REVISED RESOLUTION 93-338 WAS UNANIMOUSLY APPROVED.

PUBLIC COMMENT

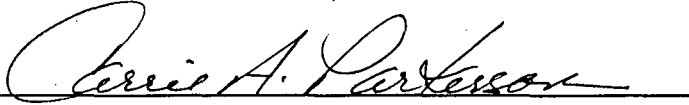
R-14 Opportunity for Public Comment on Non-Agenda Matters.
Testimony Limited to Three Minutes Per Person.

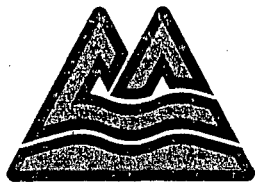
NO PUBLIC COMMENT.

There being no further business, the meeting was adjourned
at 11:40 a.m.

OFFICE OF THE BOARD CLERK
for MULTNOMAH COUNTY, OREGON

By





MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK
SUITE 1510, PORTLAND BUILDING
1120 S.W. FIFTH AVENUE
PORTLAND, OREGON 97204

BOARD OF COUNTY COMMISSIONERS

BEVERLY STEIN •	CHAIR •	248-3308
DAN SALTZMAN •	DISTRICT 1 •	248-5220
GARY HANSEN •	DISTRICT 2 •	248-5219
TANYA COLLIER •	DISTRICT 3 •	248-5217
SHARRON KELLEY •	DISTRICT 4 •	248-5213
CLERK'S OFFICE •	248-3277 •	248-5222

AGENDA

MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

FOR THE WEEK OF

October 4 - 8, 1993

Tuesday , October 5, 1993 - 9:30 AM - Board Briefing. . . .Page 2

Thursday, October 7, 1993 - 9:30 AM - Regular Meeting . . .Page 2

MEETING CHANGES AND/OR CANCELLATIONS

Tuesday, November 9th	Briefing, Regular Meeting and Planning Items
Thursday, November 11th	<u>Meeting Cancelled</u>
Tuesday, November 16th	<u>Meeting Cancelled</u>
Thursday, November 18th	<u>Meeting Cancelled</u>
Tuesday, November 23rd	Regular Meeting and Planning Items

Thursday Meetings of the Multnomah County Board of Commissioners are taped and can be seen at the following times:

Thursday, 10:00 PM, Channel 11 for East and West side subscribers
Thursday, 10:00 PM, Channel 49 for Columbia Cable (Vancouver) subscribers
Friday, 6:00 PM, Channel 22 for Paragon Cable (Multnomah East) subscribers
Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222 OR MULTNOMAH COUNTY TDD PHONE 248-5040 FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.

Tuesday, October 5, 1993 - 9:30 AM

Multnomah County Courthouse, Room 602

BOARD BRIEFING

- B-1 Briefing and Discussion on Multnomah County Community Corrections Plan. Presented by M. Tamara Holden and Susan Kaeser. 9:30 AM TIME CERTAIN, 1 HOUR REQUESTED (continued from September 29, 1993).
-

Thursday, October 7, 1993 - 9:30 AM

Multnomah County Courthouse, Room 602

REGULAR MEETING

CONSENT CALENDAR

NON-DEPARTMENTAL

- C-1 In the Matter of the Re-appointment of Bill Naito, Karen Ninsdale and William Failing to the Library Advisory Board, Terms Ending 9/96
- C-2 In the Matter of the Appointment of Joe Anderson as the At-Large Representative to the Portland Multnomah Commission on Aging; the Re-appointment of Shirley McGrew, Representing East County Advisory Committee on Aging, to the Portland Multnomah Commission on Aging; and the Re-appointment of Martha White, Representing Southwest District Advisory Committee on Aging, to the Portland Multnomah Commission on Aging, Terms Ending 7/76

REGULAR AGENDA

NON-DEPARTMENTAL

- R-1 PROCLAMATION in the Matter of Proclaiming the Month of October, 1993 as NATIONAL ARTS AND HUMANITIES MONTH in Multnomah County
- R-2 PROCLAMATION in the Matter of Proclaiming the Month of October, 1993 as Lupus Awareness Month in Multnomah County
- R-3 PROCLAMATION in the Matter of Proclaiming Support for the Work of the Portland Women's Crisis Line
- R-4 PROCLAMATION in the Matter of Proclaiming October 10, 1993 as CHILDREN'S DAY in Multnomah County, Oregon
- R-5 RESOLUTION in the Matter of Acknowledging the Albina Community Plan and Accompanying Eleven Neighborhood Plans

SHERIFF'S OFFICE

- R-6 Ratification of an Intergovernmental Agreement, Contract #800434, between Portland Community College and Multnomah County Sheriff's Office to Accept a Student Enrolled at the

College for Training in General Office/Research Skill, for
the Period September 13, 1993 through March 13, 1994

DEPARTMENT OF COMMUNITY CORRECTIONS

- R-7 Ratification of an Intergovernmental Agreement, Contract #900374, between Multnomah County and the State Department of Corrections/Board of Parole and Post Prison Supervision for the Delivery of Services as an Option I County According to the 1993-1995 Community Corrections Plan
- R-8 Budget Modification DCC #1 Requesting Authorization to Increase Probation/Parole Office FTE with Additional State Revenues and General Fund Contingency; Decrease Parole/Probation Violation Center and Day Reporting Center to Implement the 1993-1995 CCA Plan to the Department's 1993-1994 Budget

DEPARTMENT OF SOCIAL SERVICES

- R-9 Ratification of an Intergovernmental Agreement, Contract #103734, between the City of Fairview and Multnomah County, Housing and Community Services Division to Allocate \$160,503 of Federal Community Development Block Grant Funds to Replace an Undersized Culvert at a Private Drive and Replace an Undersized Culvert at Matney Street in Fairview Creek, for the Period Upon Execution through June 30, 1995
- R-10 Ratification of an Intergovernmental Agreement, Contract #103744, between the City of Troutdale and Multnomah County, Housing and Community Services Division to Allocate \$85,000 of Federal Community Development Block Grant Funds to Reconstruct Portions of SE Harlow and SE Dora Avenues, for the Period Upon Execution through June 30, 1995

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-11 ORDER in the Matter of the County Retaining Tax Foreclosed Property for Public Use by the Sheriff
- R-12 Budget Modification DES #4 Requesting Authorization to Create a Position of Road Maintenance Systems Administrator and Delete the Position of Road Maintenance Supervisor
- R-13 RESOLUTION in the Matter of Amending Resolution 90-57 which Creates a Capital Improvement Fund and Natural Areas Protection Fund

PUBLIC COMMENT

- R-14 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

0267C/1-3
cap

MEETING DATE: OCT 05 1993

AGENDA NO: B-1

(Above Space for Board Clerk's Use ONLY)

AGENDA PLACEMENT FORM

SUBJECT: Briefing

BOARD BRIEFING Date Requested: 10-5-93

Amount of Time Needed: 1 hour

REGULAR MEETING: Date Requested: _____

Amount of Time Needed: _____

DEPARTMENT: Community Corrections DIVISION: _____

CONTACT: Tamara Holden

TELEPHONE #: 3701

BLDG/ROOM #: 161/600

PERSON(S) MAKING PRESENTATION: Tamara Holden

ACTION REQUESTED:

☒ INFORMATIONAL ONLY ☐ POLICY DIRECTION ☐ APPROVAL ☐ OTHER

SUMMARY (Statement of rationale for action requested, personnel and fiscal/budgetary impacts, if applicable):

Continuation of briefing on Community Corrections Plan 93-95 and
Department of Community Corrections 93-94 Budget

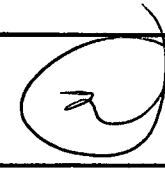
(Continued from 9/29/93)

SIGNATURES REQUIRED:

ELECTED OFFICIAL: _____

OR

DEPARTMENT MANAGER: _____

Tamara Holden 

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Office of the Board Clerk 248-3277/248-5222

0516C/63

6/93



MULTNOMAH COUNTY DEPARTMENT OF
COMMUNITY CORRECTIONS

M E M O R A N D U M

TO: Board of County Commissioners

FROM: M. Tamara Holden *M. Tamara Holden*

DATE: October 4, 1993

SUBJECT: Response to Board Briefing Questions

The attached information is provided in answer to questions regarding Multnomah County's 93 - 95 Community Corrections Act Plan and budget issues related thereto. The answers have been developed to respond to the specificity of each question while also addressing the totality of the entire Community Corrections Plan. The information has been provided succinctly while being as thorough as possible in the background needed to get the entire approach.

attachments

BOARD OF
COUNTY COMMISSIONERS
1993 OCT - 5 AM 8:47
MULTNOMAH COUNTY
OREGON

1. ***Commissioner Saltzman suggested that we consider ending GF support for Sex Offender Treatment and use the savings to increase the number of POs. He also asked about the caseloads of POs specializing in the supervision of sex offenders.***

DCC's response to the threat posed by sex offenders under supervision in our communities involves several strategies developed by our Sex Offender Committee. The membership of that Committee includes 12 POs and 3 managers. The Committee concluded that enhancements in the areas of assessment, treatment/behavioral control, and supervision were critically important. Their recommendations were consistent with those proposed by the Statewide Sex Offender Network, a taskforce charged by the Oregon Department of Corrections with the development of policy and program initiatives for consistent and effective supervision of sex offenders.

Assessment

We support specialized Sex Offender Assessments, provided by a specialist approved by our Sex Offender Committee, with General Fund at \$36,000 per year. This buys 10 assessments per month, or 120 per year. Approximately 10 sex offenders per month are placed on probation in Multnomah County. By law, these cases require a presentence investigation (PSI). The PSI process affords us an opportunity to complete a sex offender assessment focusing on:

- a. psychological profile
- b. family and social dynamics
- c. pattern of victimization
- d. risk to the community
- e. risk factors and necessary external controls
- f. diagnosis (DSM III R)
- g. suitability for treatment
- h. treatment plan (if appropriate)
- i. prognosis

The Sex Offender Assessment is helpful to the Courts, the PSI writer, and the probation officer who eventually receives the case. The information is essential to both the sentencing decision and case planning.

Treatment/Behavioral Control

We support sex offender treatment with General Fund at \$45,000 per year. ***The vast majority of our sex offenders pay for their own treatment.*** Our contracts cover offenders who are unable to pay the full cost of treatment (about 25 per year). We are working on a fee collection system to collect fees from those who are able to pay for all or part of their treatment. This revenue source would supplement our treatment budget in 1994-95.

The Oregon Criminal Justice Council report, Sex Offenders in Oregon: Recommendations for Change and the Reality of Available Resources (1991) referenced a body of literature that questions whether most sex offenders can be "cured." However, focusing solely on long term recidivism may obscure the clear benefits of treatment intervention. Dr. Laren Bays, a local therapist quoted in the Council's report, relates that 40% of sex offenders may be expected to re-offend, but they will not re-offend as quickly and episodes of victimization will be fewer with treatment. Our treatment programs focus on behavioral control, breakdown of denial, relapse prevention, stress management, communication skills, family involvement, and the involvement of the supervising PO. ***We believe that treatment is a matter of public safety: the likelihood of recidivism is reduced while an offender is in treatment. We believe that treatment is cost effective based on the societal costs of every victimization, rearrest, prosecution, and incarceration.***

Supervision

Sex offenders in Multnomah County are supervised by 11 PO specialists located in each district office. There are approximately 700 sex offenders supervised by the 11 specialists. The average caseload of sex offenders is 64, but the actual numbers vary from 55 to 75.

Our specialists meet with specialists from other counties through the Sex Offender Network to identify intervention strategies that have potential or that are working well. The Network has been instrumental in the development of legislation such as DNA typing, sex offender registration, and community notification.

We support Polygraph Examinations with State Services & Sanctions funds at \$9,600 per year. A contract with a licensed polygrapher provides for approximately 100 examinations per year. The Polygraph is used to validate treatment progress, identify relapses, and monitor compliance with probation/parole conditions. Therapists and POs supervising sex offenders consider the polygraph to be a valuable tool.

We would recommend that the Board of County Commissioners support our program for the assessment, treatment, and supervision of sex offenders.

2. ***Commissioner Saltzman suggested that we support Drug Testing with client fees, instead of State Services & Sanctions funds, and use the savings to increase the number of POs.***

Drug Testing

Drug testing (as opposed to self reports) provides empirical data for identifying drug use, intervening early, and measuring progress in treatment and supervision. It is a case management tool. We are proposing a Drug Testing budget, supported by State Services and Sanctions funds, at a level that meets a documented need. A contract for lab services at \$140,000 per year will purchase 51,850 drug assays (tests for individual drugs of abuse) at \$2.70 per assay. Additional Services & Sanctions funds support Corrections Technicians who collect the specimens at our District Offices. Drug testing is done on a random basis that averages 2 to 4 test dates per offender per month. Two or three assays are done on each specimen. The program provides for daily pick-up by our contract lab (TASC of Oregon) and reporting of test results within 24 hours. The result is a managed drug testing program that uses resources efficiently. Our Drug Testing program is being evaluated by the BOTEC Analysis Corporation and the Urban Institute under a grant from the National Institute of Justice. The process evaluation (still in draft form) notes that:

Probation/parole officers are enthusiastic about DTE [Drug Testing & Evaluation] because they see it as an opportunity to put clients on a random drug testing regimen without having to worry about constraints on their time or resources. Although almost all probation/parole officers in our sample had minor complaints about DTE, all were enthusiastically in favor of the program as a whole. (page 21 of DRAFT Process Evaluation prepared by David Cavanagh, Technical Director, BOTEC Analysis)

Re-allocation of Drug Testing Budget

Constraints on the use of State Services & Sanction funds preclude us from using those funds to support POs unless those POs are providing a supervision enhancement that is a sanction with a level of supervision greater than High Supervision, such as Intensive Supervision. We have already budgeted State Services & Sanctions funds to support an Intensive Supervision unit.

Use of Client Fees to Support Drug Testing

We are working on establishing a fee collection process. However, we would recommend that fees be used to offset or enhance next year's drug testing costs because we will need to collect fees for a year to establish a baseline expectation. We also need to assess the impact of drug testing fees on the collection of the basic

supervision fee, which supports PO positions. Supervision fees represent 8% of our parole and probation district budgets.

We recommend Board approval of our budget for drug testing.

3. Commissioner Collier asked how DCC "fits" into the county's integrated services model.

Our clients are members of families and members of communities. If we are going to positively change their behavior, we will have to work in partnership with all of the agencies that impact those families and communities. That is the essence of the integrated services model. While it is true that community corrections clients are mandated to us, rather than coming to us voluntarily, we view our Department as a public safety agency and as a provider of human services. As such, we will contribute to and benefit from the emerging Integrated Services System. We are seeking to establish an identity in each service district and to establish partnerships with the agencies in those districts. We seek, in common with the participating agencies, to:

- a. Maximize coordination of services and resources;
- b. Emphasize prevention;
- c. Reduce barriers to accessing services; and
- d. Empower communities and line-level service providers.

We believe that the benefits of an Integrated Services System will be derived through a number of operational strategies in which DCC will participate, including:

- a. System wide planning;
- b. Information sharing;
- c. Community policing (participation on Safety Action Teams);
- d. Interagency case staffing and problem solving;
- e. Early intervention and collaboration with school clusters;
- f. Focusing on families;
- g. Locating services closer to target populations;
- h. Establishing single point of entry for multiple services; and
- i. Involving communities in decisions that affect them.

Whether we co-locate with other agencies is not as important to us as sitting on each District Coordinating Team to assess district needs, staff cases, and eliminate barriers to services. We serve each district most effectively by full involvement in each district's planning and delivery of services.

Just as we recognize that our Department is most effective through the integration of supervision and treatment interventions, so, too, will our communities be made more livable through the integration of the full array of human service, education, and public safety agencies at the district level.

4. Commissioner Collier asked how our POs will access Jail and Restitution Center beds under Structured Sanctions.

Structured Sanctions is a state-wide initiative which, through the enabling legislation of S.B. 139, allows POs, their supervisors, and local hearings officers to impose graduated, intermediate sanctions for non-compliant behavior. This legislation took effect on September 1, 1993. In the past, the sanctioning process for probationers involved a formal court hearing (often more than one court date) and hours of PO time tied up in transit and waiting in courtrooms. Structured Sanctions empowers line staff, but it requires a number of operational changes. A range of intermediate sanctions has to be available. Procedures must be developed. Staff must be trained. Our State funding carries with it the mandate that we implement Structured Sanctions which, after all, is now embodied in statute.

DCC has charged an internal work group composed of POs, supervisors, managers, and clerical staff with developing the necessary policies, procedures, and training. This group is being assisted by the Center for Effective Public Policy under a technical assistance grant. That organization, supported by U.S. Department of Justice funding, has already assisted twenty-five jurisdictions in the implementation of intermediate sanctions.

We are designing our new sanction programs to assure that POs can impose swift sanctions. Those sanctions will include Alternative Community Service, Intensive Supervision, Day Reporting Center, home detention/electronic monitoring, Forest Project (work camp), Probation/Parole Violation Center, Restitution Center, and jail. Intensive Supervision, the Day Reporting Center, and the Probation/Parole Violation Center are new programs which will be implemented over the next several months.

The Sheriff's Office has worked with us to improve the accessibility of the Jail and the Restitution Center (MCRC) for use by our POs.

- a. Offenders in jail due to Structured Sanctions are subject to release by the Sheriff to keep facilities below a population cap, *but this rarely happens. When it does occur, the inmate is released to the Sheriff's Intensive Supervision release program.*
- b. Potential MCRC residents must be screened and meet criteria that the Sheriff established in collaboration with the facility's neighbors. This could limit our ability to impose swift sanctions, *but the process has been streamlined through the cooperation of MCSO. For example, our sanctioned offenders waiting for the MCRC screening process to proceed are now interviewed immediately by jail counselors who then present the case to the screening committee. This expedited process spares the PO*

from having to make the case for the offender and appearing before the MCRC committee.

- c. Time spent in jail while waiting to enter MCRC had been considered a jail sanction. This presented a problem because our local sanctioning limit for jail is 30 days. As a result, and because MCRC is a 30 day minimum program, any time spent in jail would tend to eliminate our clients from entering the Restitution Center. ***However, with the cooperation of the Sheriff's Office, time spent in jail while waiting to enter MCRC will no longer count against the MCRC sanction. Additionally, MCRC time can now be counted as non-jail custody units, allowing POs to reserve jail custody units for later use.***

At a meeting facilitated by Commissioner Kelley, MCSO and DCC agreed to pursue a plan whereby DCC's State funds would be used to expand the Restitution Center. In exchange, MCSO would reserve a unit in the Courthouse Jail for POs to access for immediate sanctioning. This plan has been reviewed by County Counsel and it allows the Sheriff to remain in compliance with applicable Federal Court Orders. The Courthouse Jail would meet a portion of our need for an immediate "no-frills" intermediate sanction. We would still need to develop our planned Probation/Parole Violation Center to expand the sanctioning capacity under our direct control.

Our intent is to have a graduated range of intermediate sanctions in place that meets the needs of our POs, our local criminal justice system, and the State of Oregon.

5. *Commissioner Collier asked how we will evaluate the results of Structured Sanctions.*

We would like to respond to the specific evaluation issues raised by Commissioner Collier and then present an overview of DCC's program evaluation activities.

Evaluation of Structured Sanctions

Outcome measures have been established in collaboration with the Oregon Department of Corrections.

- a. Reduction in the number of non-conviction revocations to prison in 1993-95. Our target numbers for non-conviction revocations are 727 parolees and 585 probationers.
- b. Increase the percentage of positive case closures of probation and parole cases by risk score.
- c. Increase the average amount of time an offender remains in the community between inception on supervision and revocation to prison.
- d. Increase in the proportion of offenders revoked to prison for new crimes. (This is a corollary of measure "a" above.)

The Legislature has asked the Oregon DOC to evaluate the impacts of Structured Sanctions at the State level. Our Department is represented on both the Policy Committee and the Workgroup established to prepare the evaluation. Joan Petersilia, of the RAND Corporation is providing technical assistance.

Overview of DCC Program Evaluation

DCC has been repeatedly recognized by professional organizations and federal authorities for our commitment to program evaluation. We regularly evaluate our programs for a variety of reasons, all of which are based on the premise that evaluation is a tool and a process for improving our decision making and service delivery. Evaluation helps us to :

- a. Assure accountability and compliance with funding and performance criteria;
- b. Promote the concept of stewardship, assuring that public funds are spent wisely;

- c. Identify implementation and operational problems and provide technical assistance as needed;
- d. Quantify and measure program outputs and outcomes to determine if objectives and goals are being met; and
- e. Suggest new strategies for meeting identified needs.

Process and Performance Monitoring

Our monitoring effort includes the following components:

- a. Performance Objectives
- b. Database
- c. Performance Reports
- d. Quality Assurance
- e. Site Reviews
- f. Technical Assistance
- g. Monthly Contract Services Meeting
- h. Program Performance Budgeting: The County's new budgeting format will allow us to focus our monitoring on results (outputs and outcomes) to improve decision-making.

Impact Evaluations

Our plan for impact (outcome) evaluations includes internal studies and outside evaluators. The evaluation of one of our residential contract programs by the Reed College Public Policy Workshop was completed in 1992. That project was designed to provide an impact analysis and involve our Community Corrections Advisory Committee in program evaluation. Our intent was to make Committee members knowledgeable consumers of evaluation information. We are presently working with several nationally respected authorities on correctional treatment programs who have obtained federal funding to evaluate many of our contract programs. ***Our involvement with federally funded outside evaluators is a very cost effective way for us to benefit from program evaluations.*** The following studies are in progress:

- a. RAND Corporation study of four outpatient treatment programs;
- b. The Urban Institute/BOTEC Analysis evaluation of our drug testing program;
- c. National Council on Crime and Delinquency evaluations of our VOA Women's Residential Treatment programs (and other correctional treatment programs in Oregon);

- d. Northwest Professional Consortium evaluation of our ADAPT program serving pregnant, addicted women; and
- e. Northwest Professional Consortium evaluation of our Learning Center

The following studies have been proposed for federal funding:

- a. American University evaluation of our drug diversion program; and
- b. National Development and Research Institutes evaluation of our gender-specific treatment for women.

Beginning in 1993-94, our internal impact evaluations will compare groups that complete or drop out of treatment. We will do follow-up analysis at 6 and 12 months after program termination, comparing the groups on the basis of recidivism, substance abuse, and employment status (three generally accepted indicators of program impact). Such studies will become less staff intensive as DCC progresses toward completion of an M.I.S./automated case file system that links users with case management, criminal history, and court databases. At present, three of our seven field offices are piloting the system.

6. *Commissioner Saltzman asked if we are planning an expansion of the DUII unit.*

We are planning to enhance services provided for DUII offenders. At present, 6 POs supervise about 975 DUII cases. Additional DUII cases are supervised by other POs. Our plan calls for a unit of 8 POs assisted by community volunteers. This will result in an increased supervision capacity and an enhancement of services. We will be able to transfer a number of DUII and other traffic cases from mixed caseloads to DUII specialists. We have found that a specialized DUII unit can obtain a higher rate of compliance with treatment and other conditions of supervision. This unit will also be able to provide supervision for higher risk misdemeanants. The State DOC appropriation precludes State funds from being used to supervise DUII and other misdemeanor cases. Yet, meetings with community groups, judges, and other stakeholders make it clear that supervision of these offenders is essential to the livability of our neighborhoods. Because it is supported with County GF, the DUII/Volunteer Unit will be able to effectively supervise a target population that would otherwise go unsupervised.

We recently collaborated in a grant application submitted by the Multnomah County DUII Advisory Board to the National Highway Traffic Safety Administration. The proposed program will enhance our community's traffic safety education, enforcement (DUII and saturation patrols), prosecution, sanctioning, and treatment. If the proposal is funded, DCC will receive funds for two additional POs to provide intensive supervision of high risk DUII offenders (those with four or more DUII convictions).

7. *Commissioner Collier asked about the changes in programs and their funding levels from 1992-93 to 1993-94.*

The information on the following page is extracted from our Revised 1992-93 Budget and our proposed 1993-94 Budget. Note that program information has been extracted and grouped to offer a clear response to the Commissioner's question. Totals may not correspond to the totals shown in our Program Budget because of the need to group some services differently when presenting the total budget. The dollar amounts below indicate the planned expenditures for the treatment and sanction services that support our POs in their efforts to maintain offenders in the community consistent with our public safety and reformation goals.

All of the A & D, Mental Health, and Housing/Case Management Services listed above are provided through contracts with community agencies. The increase in A & D Services is primarily due to increased Levy funding for residential and intensive outpatient treatment. Most of the increase in Mental Health Services is due to the implementation of a new contract program which provides consultation, case planning, medication management, and group treatment on site at each of our district offices.

The decrease in Educational/Vocational Services is due to the termination of a contract for employment services. We will be providing those services more cost effectively for our clients by using the State Employment Services Division for job placement and our own federally funded Learning Center for job readiness training. The Learning Center uses a combination of computer-based and workshop instruction in adult education and lifeskills, including pre-employment skills. The Learning Center uses instructors provided through a contract with Portland Community College. The \$227,728 expenditure for the Learning Center in 1992-93 was for program development and implementation costs, including the purchase of hardware and software for an integrated learning system.

The significant increase in Sanction Services reflects our commitment to providing graduated intermediate sanctions. These programs are necessary so that our POs can impose meaningful consequences for non-compliant behavior as we implement S.B. 139.

PROGRAM	92-93	93-94	CHANGE
Outpatient A & D	\$75,000	\$65,000	-10,000
Intensive Outpatient	\$123,550	\$127,000	3,450
Residential A & D	\$1,626,000	\$1,761,000	135,000
Detoxification	\$20,000	\$20,000	0
Drug Testing Lab	\$141,700	\$140,000	-1,700
<i>A & D Services</i>	1,986,250	2,113,000	126,750
Sex Offender Treatment	\$27,000	\$43,000	16,000
Polygraph (Sex offenders)	\$9,500	\$9,500	0
Mental Health Services	\$0	\$64,000	64,000
Psychological Evaluation	\$36,000	\$36,000	0
Sex Offender Evaluation	\$36,000	\$36,000	0
Domestic Violence Counseling	\$28,125	\$39,400	11,275
<i>Mental Health Services</i>	136,625	227,900	91,275
Parole Transition Housing	\$110,400	\$111,125	725
Women's Residential Services	\$148,292	\$157,000	8,708
Women's Transitional Housing	\$24,000	\$24,000	0
Case Management	\$70,000	\$58,000	-12,000
Prostitution Alternatives	\$175,632	\$175,032	-600
<i>Housing/Case Management</i>	528,324	525,157	-3,167
Employment Services	\$120,000	\$0	-120,000
Learning Center	\$227,728	\$232,787	5,059
<i>Education/Vocation Services</i>	347,728	232,787	-114,941
Alternative Community Services	\$412,234	\$513,835	101,601
Forest Project	\$394,840	\$504,525	109,685
Diversion Programs	\$400,000	\$655,631	255,631
Restitution Center beds	\$162,800	\$331,399	168,599
Probation/Parole Viol Center	\$0	\$1,147,040	1,147,040
Day Reporting Center	\$0	\$520,963	520,963
Intensive Supervision	\$0	\$733,013	733,013
<i>Sanctions</i>	1,369,874	4,406,406	3,036,532

8. *Commissioner Collier asked about our planned expenditure of "new" revenue.*

Most of the increase in State support has been targeted to meet State mandates related to Structured Sanctions and S.B. 139. As can be seen above, we are planning more than \$3 million in enhancements to our range of intermediate sanctions. When the Legislature adjourned, the appropriation for probation/parole officers was increased relative to the estimate we were given as we prepared our DRAFT Community Corrections Plan last winter. As a result, our REVISED Plan restores a number of PO positions that had earlier been targeted for cuts.

We are proposing to use the \$500,000 that had been set aside by the Board to bring the number of POs to the level we had during FY 1992-93.

9. *Commissioner Collier asked about workload changes in 1993-94.*

Defining the Workload

The total number of cases under supervision has remained fairly consistent over the last 15 months. There were 10,712 cases in May 1992 and 10,750 cases in August 1993. Based on the Oregon Case Management System (OCMS) used throughout the State, cases are assessed on the basis of "risk" and assigned a supervision level. Each supervision level is assigned a workload value in hours per month. Higher risk cases have a higher workload value. The table on page 10 of our Community Corrections Plan breaks down the Multnomah County caseload by office and supervision level.

An interpretation of the caseload data, using only OCMS data, would indicate that about 30 additional POs are needed to meet OCMS standards. We believe that the additional POs that would be added with the \$500,000 set aside by the Board are necessary, but it should be noted that the OCMS standards are misleading. The OCMS workload values are based on a time study that is generally considered to be dated. In addition, OCMS provides for local flexibility in responding to local case management and workload needs. One of the ways that counties (including Multnomah) respond to workload pressures is to implement efficiencies in managing caseloads. Among the efficiencies that we employ are casebanks and telephone monitoring. These strategies allow POs to supervise low risk offenders in large caseloads, thereby freeing additional POs to supervise higher risk cases in more manageable caseloads. Approximately 3,100 offenders, or 29% of our caseload, are supervised in casebanks. Another development that offers the potential of a significant gain in efficiency is the implementation of ISIS, the state-wide, automated case management system which will largely replace paper files, automate several scheduling and reporting functions, and link POs to a number of databases. These strategies were not anticipated in the original OCMS time study and most current OCMS workload reports do not take into account the efficiencies that are realized.

Workload Changes

Our workload in the years ahead will be greatly influenced by S.B. 139. That legislation limited parole supervision to 6, 12, 18, or 36 month terms. Oregon DOC has estimated that the change in parole terms will result in a significant reduction in the number of parolees under supervision statewide in 1993-95. In Multnomah County, we will see a reduction in our average daily census of parolees of 1,400 cases.

S.B. 139 also reclassified several felonies to misdemeanors (Thefts and Forgeries of less than \$750). Our Courts are less likely to place misdemeanor property offenders on formal probation, but an accurate estimate of the impact is not yet available.

S.B. 139 imposes a new workload on our staff by empowering POs to impose immediate sanctions for non-compliant behavior. There will be additional record keeping and documentation responsibilities, and additional arrests at District Offices. However, as Structured Sanctions is phased in, POs will spend less down time in transit to court and waiting for their case to be heard. The down time involved in processing probation violations has been a major source of frustration for our staff. It is too early to assess the full impact of S.B. 139 on our workload, but the bill has the potential for workload reductions.

The Appropriation Bill for DOC included the elimination of funding for the supervision of all misdemeanants. DCC currently supervises about 2,000 misdemeanants. We anticipate being able to supervise those misdemeanants who the Courts feel are appropriate candidates for probation services through casebanks and the Volunteer/DUI program.

The Appropriation Bill also eliminated funding for supervision of lower risk felony probationers (Risk Scores 11 and 12). DOC estimates a reduction of 4,500 clients over the Biennium. Multnomah County supervises about 32% of the target population and would see a reduction of 1,440 cases. Some of these cases may go to Bench probation status, some may go to our Volunteer/DUI program, and some will receive no supervision.

In 1993-95, the Department of Community Corrections will respond to two broad policy initiatives (Structured Sanctions and Integrated Human Services) and several legislative changes. The impacts of new policies and legislative and administrative changes on our workload needs to be assessed. The OCMS time study needs to be revisited, taking into account the new case management strategies that have been implemented across the state and in Multnomah County. We anticipate working with our Board of County Commissioners and the Oregon DOC toward that objective.

10. The Chair's Office asked what DCC would do if it did not receive the \$500,000 out of GF contingency.

Without the general fund contingency request for \$500,000.00, the effect on DCC proposed staffing would be as follows:

1 FTE Supervisor	(Approx)	\$ 70,000
8 FTE Probation Officers	(Approx)	\$ 370,000
2 FTE Clerical Support	(Approx)	\$ 70,000
<u>TOTAL</u>	<u>(Approx)</u>	<u>\$ 510,000</u>

This cut is taken from Field Services because the funding from the State of Oregon Field Services allocation is not sufficient to cover the cost of these positions. These positions can not be funded from the resources allocated for services and sanctions.

These cuts will be spread across all field functions. The DCC will not cut one type of supervision or concentrate the cuts at one office.

The \$500,000.00 general fund contingency request would bring the DCC to approximately the 1992 - 93 level of general fund funding:

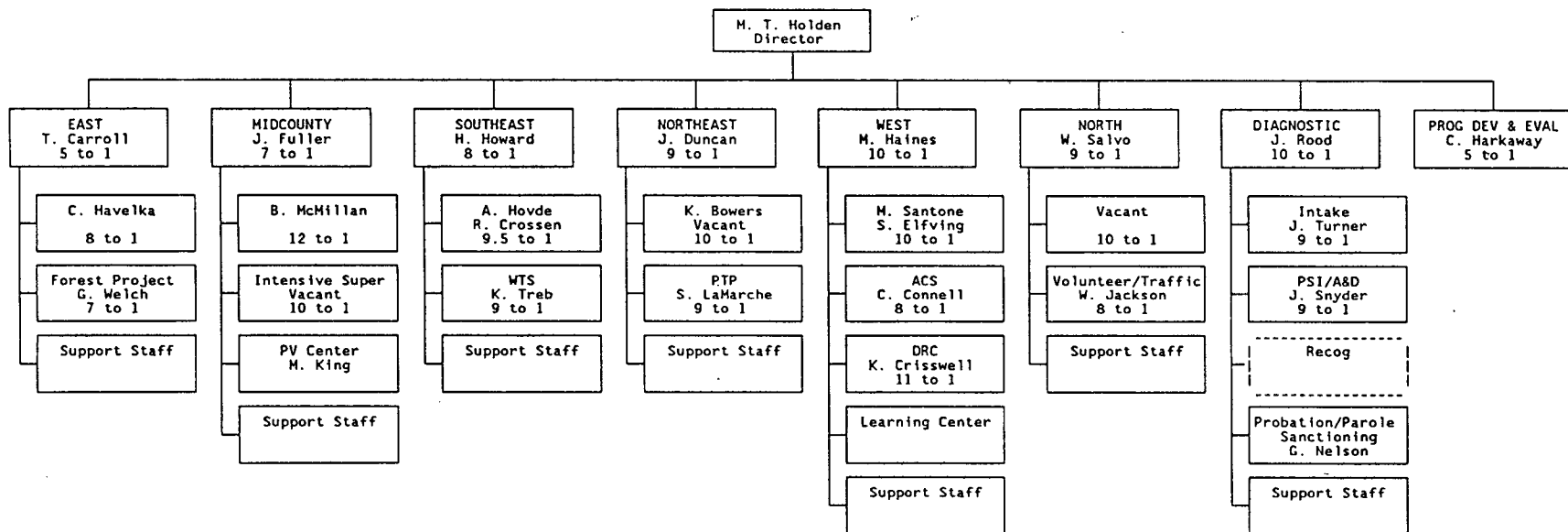
	92 -93	93 - 94	Net Change
		\$500,000	
General Fund	\$ 3,370,239	\$ 3,459,314	\$ 89,077

Since the cost of salaries, benefits and materials has increased, the general fund request with the inclusion of the \$500,000. is roughly equivalent to the 1992 - 93 general fund allocation. This allocation would bring the number of funded POs to 123. This is comparable to the staffing level of POs in 1992-93.

11. Commissioner Collier asked for a summary of our ratios of supervisory personnel to staff.

Please refer to the attached organizational chart.

MULTNOMAH COUNTY DEPARTMENT OF COMMUNITY CORRECTIONS



SUPERVISOR TO STAFF RATIO

DEPARTMENT OF COMMUNITY CORRECTIONS

POSITION AUTHORIZATION CHANGES

POSITION	REVISED BUDGET 92 - 93	PROPOSED MOD BUDGET 93 - 94	NET CHANGE	COMMENTS
OFFICE ASSIST/WPO	33.83	40	6.17	1
CORRECTIONS TECH	22.7	26.8	4.1	2
PROBATION/PAROLE OFFICER	125.3	123	-2.3	3
CORRECTIONS COUNSELOR	8	12	4	4
OTHER NON-EXEMPT	44.33	41.5	-2.83	5
PPO SUPERVISOR	9	10	1	6
PROGRAM ADMINISTRATOR	5	9	4	7
OTHER EXEMPT	17.74	13	-4.74	8
TOTAL	265.9	275.3	9.4	

MAJOR REASONS FOR CHANGES

- 1 Additional 2 FTE Day Reporting Center, 2 FTE Volunteer/DUIL, reclass of two FTE.
- 2 Additional 1 FTE in intake center, 3 FTE at Day Reporting Center.
- 3 Left positions unfilled due to funding constraints.
- 4 Additional 6 FTE to Day Reporting Center, two less FTE with program not started in 92-93.
- 5 Reclass of 2 FTE to OA, cut PDS.
- 6 Additional Supervisor in Field.
- 7 Day Reporting Center, PV Center, Intensive Supervision, Volunteer/DUIL.
- 8 Cut 2 Management Assistant, cut one Women's Transition Mngr, reclassify Fiscal Specialist Sr to non-exempt.

DEPARTMENT OF COMMUNITY CORRECTIONS-PROGRAM BUDGET

EXPENDITURES

PROGRAM	REVISED BUDGET 92-93	PROPOSED CHANGE	NET INCR/(DECR)	COMMENTS
DIRECTORS OFFICE	288,851	174,578	(114,273)	1
ADMINISTRATIVE SERVICES	434,638	847,267	412,629	2
PROGRAM DEVEL & EVAL ADMIN	411,713	296,679	(115,034)	3
TOTAL ADMINISTRATION	1,135,202	1,318,524	183,322	
DIAGNOSTIC MANAGEMENT		119,892		
PROBATION INTAKE	1,344,359	526,094	221,234	4
PRESENTENCE INVESTIGATIONS		690,064		
PAROLE HEARINGS		229,543		
RECOG/INTAKE PRE TRIAL	585,919	500,379	(85,540)	5
EVALUATIONS	194,659	218,383	23,724	6
TOTAL DIAGNOSTIC	2,124,937	2,284,355	159,418	
SUBSTANCE ABUSE SERVICES	2,045,563	2,101,609	56,046	7
MENTAL HEALTH SERVICES	103,218	117,316	14,098	8
HOUSING & CASE MGNMT SVCS	495,466	699,816	204,350	9
WOMEN'S SERVICES	740,897	557,850	(183,047)	
FAMILY SERVICES	457,946	471,517	13,571	10
PAROLE TRANSITION SERVICES	568,242	469,404	(98,838)	11
EDUCATION & VOC SERVICES	347,728	232,787	(114,941)	12
TOTAL CLIENT SUPPORT & TREATM	4,759,060	4,650,299	(108,761)	
ALTERNATIVE COMM SVCS	412,234	513,835	101,601	13
WORK RELEASE CENTER	NEW	1,147,040	1,147,040	
DAY REPORTING CNTR	NEW	520,963	520,963	
FOREST PROJECT\	394,980	504,525	109,545	14
RESTIT CNTR/VIOL BEDS	162,800	331,399	168,599	15
DUII/TRAFFIC VOLUNTEER UNIT	NEW	567,918	567,918	16
DIVERSION PROGRAMS/DV & STOP	400,000	655,631	255,631	17
INTENSIVE SUPERVISION	NEW	733,013	733,013	
TOTAL SANCTION & DIVERSION PRC	1,370,014	4,974,324	3,604,310	
FIELD SUPERVISION - DISTRICTS	8,500,561	8,241,455	(259,106)	16
TOTAL INTEGRATED SERVICE DISTF	8,500,561	8,241,455	(259,106)	
TOTAL	17,889,774	21,468,957	3,579,183	

DEPARTMENT OF COMMUNITY CORRECTIONS - PROGRAM BUDGET
 SEPTEMBER 17, 1993
 M. TAMARA HOLDEN

DESCRIPTION	FTE	TOTAL	STATE SANC & SERV	STATE FIELD	COUNTY GF	SUPERVISION FEE	GRANTS & MISC REV	
DIRECTORS OFFICE	2	\$174,578			\$174,578			
ADMINISTRATIVE SERVICES	7	\$847,267	\$510,961		\$333,306		\$3,000	reimbursement
PROGRAM DEV & EVAL ADMIN	6	\$296,679	\$92,720		\$158,714		\$45,245	levy
TOTAL ADMINISTRATION	15	\$1,318,524	\$603,681	\$0	\$666,598	\$0	\$48,245	
DIAGNOSTIC MANAGEMENT	2	\$119,892			\$119,892			
RECOG/INTAKE PRE TRIAL	13.8	\$500,379			\$217,629		\$282,750	criminal fees
PROBATION INTAKE	12	\$526,094		\$524,594	\$1,500			
PRESENTENCE INVESTIGATIONS	11	\$690,064		\$690,064				
EVALUATIONS	3	\$218,383	\$80,708		\$40,879		\$96,796	levy
PAROLE HEARINGS	4	\$229,543	\$59,103	\$63,940			\$86,500	dedicated revenue
TOTAL DIAGNOSTIC	43.8	\$2,284,355	\$139,811	\$1,298,598	\$379,900	\$0	\$466,046	
SUBSTANCE ABUSE SERVICES	0	\$2,101,609	\$444,087		\$47,522		\$1,610,000	levy
MENTAL HEALTH SERVICES	0	\$117,316	\$74,015		\$43,301			
HOUSING & CASE MANAGEMENT SVS	1	\$699,816	\$433,010		\$79,556		\$187,250	criminal fees
WOMEN'S SERVICES	8.5	\$557,850	\$154,620		\$357,744		\$45,486	grant
FAMILY SERVICES	9	\$471,517					\$471,517	dedicated revenue
PAROLE TRANSITION SERVICES	6	\$469,404	\$469,404					
EDUCATION & VOCATIONAL SERVICES	1	\$232,787					\$232,787	grant
TOTAL CLIENT SUPPORT & TREATMENT SERVICES	25.5	\$4,650,299	\$1,575,136	\$0	\$528,123	\$0	\$2,547,040	
ALTERNATIVE COMMUNITY SVCS	9	\$513,835	\$378,463				\$135,372	fees/grant
WORK RELEASE CENTER	1	\$1,147,040	\$1,147,040					
DAY REPORTING CENTER	12	\$520,963	\$520,963					
FOREST PROJECT	8	\$504,525	\$501,525				\$3,000	reimbursement
RESTITUTION CENTER/VIOLATION BEDS	0	\$331,399	\$331,399					
DUI/TRAFFIC VOLUNTEER UNIT	11	\$567,918			\$567,918			
DIVERSION PROGRAMS/DV & STOP	2	\$655,631			\$120,631		\$535,000	grants and forfeiture
INTENSIVE SUPERVISION	11	\$733,013	\$733,013					
TOTAL SANCTION & DIVERSION PROGRAMS	54	\$4,974,324	\$3,612,403	\$0	\$688,549	\$0	\$673,372	
INTEGRATED SERVICE DISTRICT MNGT	12	\$720,830			\$720,830			
WEST DISTRICT	24	\$1,453,413	\$35,061	\$1,227,424	\$83,928	\$107,000		
SOUTHEAST DISTRICT	27	\$1,568,110	\$73,275	\$1,312,479	\$72,356	\$110,000		
MID COUNTY DISTRICT	16	\$1,019,286		\$828,357	\$78,123	\$107,000	\$5,806	reimbursement
NORTHEAST DISTRICT	31	\$1,759,022	\$62,517	\$1,478,123	\$83,929	\$107,000	\$27,453	grant
NORTH DISTRICT	16	\$906,887		\$726,838	\$73,049	\$107,000		
EAST DISTRICT	11	\$813,907		\$622,978	\$83,929	\$107,000		
TOTAL INTEGRATED SERVICE DISTRICTS	137	\$8,241,455	\$170,853	\$6,196,199	\$1,196,144	\$645,000	\$33,259	
TOTALS	275.3	\$21,468,957	\$6,101,884	\$7,494,797	\$3,459,314	\$645,000	\$3,767,962	

DEPARTMENT OF COMMUNITY CORRECTIONS

EXPENDITURES

1. Cut 1 exempt and reclassified administrative secretary.
2. Added internal service reimbursement (67,000) from field supervision; added 1 FTE to MIS for computer maintenance (50,000); computerization of offices (350,000).
3. Cut Program Development Specialist and 1 OA.
4. Did not budget for indirects in 92-93 (50,000) added 2 corrections techs and 1 office assistants.
5. Cut two corrections tech positions, funding will allow continuation of current service delivery level.
6. Cola's and actual expenditure for position that was budgeted at first step in 92-93.
7. Increase residential drug/alcohol contract.
8. Increased mental health contract.
9. Some contract services funded in 92-93 in women's services now funded in housing and case management; new van and motor pool services (20,000).
10. Capital and colas.
11. Parole subsidy from the state cut (108,000); reclassified probation/parole officer position to corrections tech.
12. Cut employment contract (100,000).
13. Temporary personnel for coverage budgeted at last year's actual (11,000); van and motor pool increase (20,000); rent not budgeted last year (40,000); personnel cost under budget last year and colas.
14. Temporary personnel for coverage budgeted at last year's actual (23,000); two vans and motor pool increase (40,000); food increase (5,000); personnel costs under budget last year and colas.
15. Purchased 5 beds in 92-93 and seventeen beds in 93-94.
16. Actual is a net increase (308,812) in field supervision - when adding Volunteer/DUII to field supervision - since both were budgeted in 92-93 which includes additional clerical and supervisors.
17. Funded 2 probation/parole officers with general fund and grant revenues; increased STOP grant revenues.

DEPARTMENT OF COMMUNITY CORRECTIONS

REVENUE IMPACTS

	REVISED BUDGET 92 - 93	PROPOSED MOD BUDGET 93-94	NET CHANGE	COMMENTS
GENERAL FUND	\$3,370,237	\$3,459,314	\$89,077	1
STATE SANCTIONS	\$2,927,429	\$6,101,884	\$3,174,455	2
STATE FIELD	\$7,222,180	\$7,494,797	\$272,617	3
OTHER	\$4,369,928	\$4,412,962	\$43,034	4
TOTAL	\$17,889,774	\$21,468,957	\$3,579,183	

- 1 Provides for the continuation of funding at 92 - 93 levels. See attached chart for specific programmatic funding.
- 2 Increased funding supports: Day Reporting Center (\$20,000); Probation Violation Center (1,150,000); Intensive Supervision (734,000); Womens Services (200,000 fully funded with General Funds in 92-93); Alternative Community Service (100,000 partially funded with general funds in 92-93); Community Service Forest Project (25,000 partially funded with general fund in 92-93); ADAPT (141,000 funded with grant monies in 92-93); DTE (280,000 partially funded with grant monies in 92-93).
- 3 Net change is misleading. The Department only carried over 6,871,902 from the biennium allocation which did not fully fund positions in 92-93. Increase in state field allows appropriate level of funding to support FTE and M&S.
- 4 Two grants ended ADAPT and DTE. Three grants were enhanced or added: STOP, Domestic Violence and Literacy.