



Multnomah County Oregon

Board of Commissioners & Agenda

connecting citizens with information and services

REVISED 01/29/08

BOARD OF COMMISSIONERS

Ted Wheeler, Chair

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-3308 FAX (503) 988-3093

Email: mult.chair@co.multnomah.or.us

Maria Rojo de Steffey, Commission Dist. 1

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5220 FAX (503) 988-5440

Email: district1@co.multnomah.or.us

Jeff Cogen, Commission Dist. 2

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5219 FAX (503) 988-5440

Email: district2@co.multnomah.or.us

Lisa Naito, Commission Dist. 3

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5217 FAX (503) 988-5262

Email: district3@co.multnomah.or.us

Lonnie Roberts, Commission Dist. 4

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5213 FAX (503) 988-5262

Email: lonnie.j.roberts@co.multnomah.or.us

On-line Streaming Media, View Board Meetings

www.co.multnomah.or.us/cc/live_broadcast.shtml

On-line Agendas & Agenda Packet Material

www.co.multnomah.or.us/cc/agenda.shtml

Americans with Disabilities Act Notice: If you need this agenda in an alternate format, or wish to participate in a Board Meeting, please call the Board Clerk (503) 988-3277, or the City/County Information Center TDD number (503) 823-6868, for information on available services and accessibility.

JANUARY 29 & 31, 2008 BOARD MEETINGS FASTLOOK AGENDA ITEMS OF INTEREST

Pg 2	9:30 a.m. Tuesday Executive Session
Pg 2	10:00 a.m. Tuesday MCSO Update on Policy and Operational Issues
Pg 2	10:45 a.m. Tuesday MCSO Briefing on 57 Jail Beds and Review of Classification System
Pg 2	11:00 a.m. Tuesday CCFC Early Childhood Framework and Early Childhood Programs
Pg 4	10:25 a.m. Thursday County Auditor's Audit of Tax Abatement Programs
Pg 4	10:50 a.m. Thursday Authorization to Proceed with Soliciting Proposals to Construct the East County Justice Center
Pg 4	11:00 a.m. Thursday Presentation on Health Effects, Cost of Impacts of Pollution

Thursday meetings of the Multnomah County Board of Commissioners are cable-cast live and taped and may be seen by Cable subscribers in Multnomah County at the following times:

Thursday, 9:30 AM, (LIVE) Channel 30

Saturday, 10:00 AM, Channel 29

Sunday, 11:00 AM, Channel 30

Tuesday, 8:15 PM, Channel 29

Produced through MetroEast Community Media
(503) 667-8848, ext. 332 for further info
or: <http://www.metroeast.org>

Tuesday, January 29, 2008 - 9:30 AM
Multnomah Building, Sixth Floor Commissioners Conference Room 112
501 SE Hawthorne Boulevard, Portland

EXECUTIVE SESSION

- E-1 The Multnomah County Board of Commissioners will meet in Executive Session Pursuant to ORS 192.660(2)(d),(e) and/or (h). Only Representatives of the News Media and Designated Staff are allowed to attend. News Media and All Other Attendees are Specifically Directed Not to Disclose Information that is the Subject of the Session. No Final Decision will be made in the Session. Presented by County Attorney Agnes Sowle. 30 MINUTES REQUESTED.
-

Tuesday, January 29, 2008 - 10:00 AM
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

BOARD BRIEFINGS

- B-1 Briefing Update on Policy and Operational Issues in the Multnomah County Sheriff's Office. Presented by Chief of Staff Christine Kirk, Business Services Director Larry Aab, Chief Deputy Ron Bishop, MCSO Human Resources Director Jennifer Ott and Captain Bobbi Luna. 45 - 60 MINUTES REQUESTED.
- B-2 Briefing on 57 Jail Beds Funded on Contingency and Review of the Classification System by the National Institute of Corrections. Presented by Chief of Staff Christine Kirk and Captain Bobbi Luna. 20 MINUTES REQUESTED.
- B-3 Briefing on the Early Childhood Framework and Early Childhood Programs in Multnomah County. Presented by Wendy Lebow, Bruce Spilde, Jan Wallinder, Renea Arnold, Peggy Samolinski, Susan Kirchoff, Elana Emlen and Deborah Murray. 40 MINUTES REQUESTED.

Thursday, January 31, 2008 - 9:30 AM
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

REGULAR MEETING

REGULAR AGENDA

PUBLIC COMMENT - 9:30 AM

Opportunity for Public Comment on non-agenda matters. Testimony is limited to three minutes per person. Fill out a speaker form available in the Boardroom and turn it into the Board Clerk.

SHERIFF'S OFFICE – 9:30 AM

R-1 Budget Modification MCSO-07 Appropriating \$835,000 General Contingency Fund to Continue to Operate 57 Jail Beds at the Multnomah County Detention Center from February 1 through June 30, 2008

COMMISSION ON CHILDREN, FAMILIES AND COMMUNITY – 9:35 AM

R-2 Approval of the Updated Early Childhood Framework

NON-DEPARTMENTAL - 9:40 AM

R-3 PROCLAMATION Proclaiming the Month of February 2008 as American Heart Month and February 1, 2008 as National Wear Red Day

R-4 First Reading of a Proposed ORDINANCE Amending Multnomah County Code Chapter 29 to Establish Special Bridge Lighting Permit Program and Fees

R-5 RESOLUTION Establishing a Special Bridge-Lighting Committee

DEPARTMENT OF HEALTH – 10:15 AM

R-6 Budget Modification HD-26 Appropriating \$208,698 from Clackamas and Washington County for Public Health and Medical Consultation

R-7 NOTICE OF INTENT to Apply for a \$150,000 Grant from the US Department of Health and Human Services' Health Resources and Services

Administration to Expand the Capacity to Deliver Mental Health and Substance Abuse Services to Underserved Residents of Multnomah County

DEPARTMENT OF COUNTY HUMAN SERVICES – 10:20 AM

- R-8 NOTICE OF INTENT to Apply for \$75,000 Grant Funding to Assess the Effects of an Interpersonal Violence Prevention Housing Model on Suicide Threats or Attempts

AUDITOR'S OFFICE – 10:25 AM

- R-9 County Auditor's Audit of Tax Abatement Programs. Presented by LaVonne Griffin-Valade and Mark Ulanowicz. 15 MINUTES REQUESTED.

DEPARTMENT OF COUNTY MANAGEMENT – 10:40 AM

- R-10 Second Reading and Possible Adoption of an ORDINANCE Amending MCC Sections 9.010 and 9.260 to Delete Confidential Employee References
- R-11 Approval of the 2007-2012 Labor Agreement Between Multnomah County and International Union of Operating Engineers "IUOE" Local 701, AFL-CIO
- R-12 RESOLUTION Approving Authorization to Proceed with Soliciting Proposals to Construct the East County Justice Center Project
- R-13 Presentation on Health Effects, Cost of Impacts of Pollution. Presented by Oregon Environmental Council, Molly Chidsey, Sustainability Program, Lila Wickham, Environmental Health. 15 MINUTES REQUESTED.

NON-DEPARTMENTAL - 11:15 AM

- R-14 RESOLUTION Providing Direction for the County's Legislative Activities for February 2008 Supplemental Session of the Oregon Legislature to be Based on the County's 2008 Budget Priorities

BOARD COMMENT

Opportunity (as time allows) for Commissioners to provide informational comments to Board and public on non-agenda items of interest or to discuss legislative issues.



Multnomah County Oregon

Board of Commissioners & Agenda

connecting citizens with information and services

BOARD OF COMMISSIONERS

Ted Wheeler, Chair

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-3308 FAX (503) 988-3093

Email: mult.chair@co.multnomah.or.us

Maria Rojo de Steffey, Commission Dist. 1

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5220 FAX (503) 988-5440

Email: district1@co.multnomah.or.us

Jeff Cogen, Commission Dist. 2

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5219 FAX (503) 988-5440

Email: district2@co.multnomah.or.us

Lisa Naito, Commission Dist. 3

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5217 FAX (503) 988-5262

Email: district3@co.multnomah.or.us

Lonnie Roberts, Commission Dist. 4

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5213 FAX (503) 988-5262

Email: lonnie.j.roberts@co.multnomah.or.us

On-line Streaming Media, View Board Meetings

www.co.multnomah.or.us/cc/live_broadcast.shtml

On-line Agendas & Agenda Packet Material

www.co.multnomah.or.us/cc/agenda.shtml

Americans with Disabilities Act Notice: If you need this agenda in an alternate format, or wish to participate in a Board Meeting, please call the Board Clerk (503) 988-3277, or the City/County Information Center TDD number (503) 823-6868, for information on available services and accessibility.

JANUARY 29 & 31, 2008 BOARD MEETINGS FASTLOOK AGENDA ITEMS OF INTEREST

Pg 2	9:00 a.m. Tuesday Executive Session
Pg 2	10:00 a.m. Tuesday MCSO Update on Policy and Operational Issues
Pg 2	10:45 a.m. Tuesday MCSO Briefing on 57 Jail Beds and Review of Classification System
Pg 2	11:00 a.m. Tuesday CCFC Early Childhood Framework and Early Childhood Programs
Pg 4	10:25 a.m. Thursday County Auditor's Audit of Tax Abatement Programs
Pg 4	10:50 a.m. Thursday Authorization to Proceed with Soliciting Proposals to Construct the East County Justice Center
Pg 4	11:00 a.m. Thursday Presentation on Health Effects, Cost of Impacts of Pollution

Thursday meetings of the Multnomah County Board of Commissioners are cable-cast live and taped and may be seen by Cable subscribers in Multnomah County at the following times:

Thursday, 9:30 AM, (LIVE) Channel 30

Saturday, 10:00 AM, Channel 29

Sunday, 11:00 AM, Channel 30

Tuesday, 8:15 PM, Channel 29

Produced through MetroEast Community Media
(503) 667-8848, ext. 332 for further info
or: <http://www.metroeast.org>

Tuesday, January 29, 2008 - **9:30 AM**
Multnomah Building, Sixth Floor Commissioners Conference Room 112
501 SE Hawthorne Boulevard, Portland

EXECUTIVE SESSION

- E-1 The Multnomah County Board of Commissioners will meet in Executive Session Pursuant to ORS 192.660(2)(d),(e) and/or (h). Only Representatives of the News Media and Designated Staff are allowed to attend. News Media and All Other Attendees are Specifically Directed Not to Disclose Information that is the Subject of the Session. No Final Decision will be made in the Session. Presented by County Attorney Agnes Sowle. **30 MINUTES REQUESTED.**
-

Tuesday, January 29, 2008 - **10:00 AM**
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

BOARD BRIEFINGS

- B-1 Briefing Update on Policy and Operational Issues in the Multnomah County Sheriff's Office. Presented by Chief of Staff Christine Kirk, Business Services Director Larry Aab, Chief Deputy Ron Bishop, MCSO Human Resources Director Jennifer Ott and Captain Bobbi Luna. **45 – 60 MINUTES REQUESTED.**
- B-2 Briefing on 57 Jail Beds Funded on Contingency and Review of the Classification System by the National Institute of Corrections. Presented by Chief of Staff Christine Kirk and Captain Bobbi Luna. **20 MINUTES REQUESTED.**
- B-3 Briefing on the Early Childhood Framework and Early Childhood Programs in Multnomah County. Presented by Wendy Lebow, Bruce Spilde, Jan Wallinder, Renea Arnold, Peggy Samolinski, Susan Kirchoff, Elana Emlen and Deborah Murray. **40 MINUTES REQUESTED.**

Thursday, January 31, 2008 - 9:30 AM
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

REGULAR MEETING

REGULAR AGENDA

PUBLIC COMMENT - 9:30 AM

Opportunity for Public Comment on non-agenda matters. Testimony is limited to three minutes per person. Fill out a speaker form available in the Boardroom and turn it into the Board Clerk.

SHERIFF'S OFFICE – 9:30 AM

R-1 Budget Modification MCSO-07 Appropriating \$835,000 General Contingency Fund to Continue to Operate 57 Jail Beds at the Multnomah County Detention Center from February 1 through June 30, 2008

COMMISSION ON CHILDREN, FAMILIES AND COMMUNITY – 9:35 AM

R-2 Approval of the Updated Early Childhood Framework

NON-DEPARTMENTAL - 9:40 AM

R-3 PROCLAMATION Proclaiming the Month of February 2008 as American Heart Month and February 1, 2008 as National Wear Red Day

R-4 First Reading of a Proposed ORDINANCE Amending Multnomah County Code Chapter 29 to Establish Special Bridge Lighting Permit Program and Fees

R-5 RESOLUTION Establishing a Special Bridge-Lighting Committee

DEPARTMENT OF HEALTH – 10:15 AM

R-6 Budget Modification HD-26 Appropriating \$208,698 from Clackamas and Washington County for Public Health and Medical Consultation

R-7 NOTICE OF INTENT to Apply for a \$150,000 Grant from the US Department of Health and Human Services' Health Resources and Services

Administration to Expand the Capacity to Deliver Mental Health and Substance Abuse Services to Underserved Residents of Multnomah County

DEPARTMENT OF COUNTY HUMAN SERVICES – 10:20 AM

- R-8 NOTICE OF INTENT to Apply for \$75,000 Grant Funding to Assess the Effects of an Interpersonal Violence Prevention Housing Model on Suicide Threats or Attempts

AUDITOR'S OFFICE – 10:25 AM

- R-9 County Auditor's Audit of Tax Abatement Programs. Presented by LaVonne Griffin-Valade and Mark Ulanowicz. 15 MINUTES REQUESTED.

DEPARTMENT OF COUNTY MANAGEMENT – 10:40 AM

- R-10 Second Reading and Possible Adoption of an ORDINANCE Amending MCC Sections 9.010 and 9.260 to Delete Confidential Employee References
- R-11 Approval of the 2007-2012 Labor Agreement Between Multnomah County and International Union of Operating Engineers "IUOE" Local 701, AFL-CIO
- R-12 RESOLUTION Approving Authorization to Proceed with Soliciting Proposals to Construct the East County Justice Center Project
- R-13 Presentation on Health Effects, Cost of Impacts of Pollution. Presented by Oregon Environmental Council, Molly Chidsey, Sustainability Program, Lila Wickham, Environmental Health. 15 MINUTES REQUESTED.

BOARD COMMENT – 11:15 AM

Opportunity (as time allows) for Commissioners to provide informational comments to Board and public on non-agenda items of interest or to discuss legislative issues.



PORTLAND

» L
» F

» Start a New Topic

Search This Forum: Enter Keyword(s)

GO

» Search All Forums

8380. Sam spent your dollars... *by TwoBuckChuck, 1/31/08*

NEW

1. It sure makes me *by PaxtonQuigly, 1/31/08* **NEW**

1. Not only Scam *by TwoBuckChuck, 1/31/08*

NEW

8379. Profits above Public... *by PaxtonQuigly, 1/31/08* **NEW**

1. Yikes. *by gamesink, 1/31/08* **NEW**

1. Does it matter? *by TypicalJoe, 1/31/08* **NEW**

1. Well, this is a Portland... *by gamesink, 1/31/08* **NEW**

> No. *by TypicalJoe, 1/31/08* **NEW**

> So why aren't you... *by gamesink, 1/31/08*

NEW

> Probably *by TypicalJoe, 1/31/08* **NEW**

> What if *by gamesink, 1/31/08* **NEW**

> Get On a Plane! *by TypicalJoe, 1/31/08*

NEW

> Now! *by TypicalJoe, 1/31/08* **NEW**

> No switch. *by gamesink, 1/31/08* **NEW**

> Bullhockey *by TypicalJoe, 1/31/08* **NEW**

> You were *by TypicalJoe, 1/31/08* **NEW**

- » Civil War Tickets Sweepstakes
- » ART The Clean House Sweepstakes
- » Jam the Dam at Beaverton High School!



INVESTMENT OPPORTUNITIES AWAIT!

WE HAVE YOUR LOCAL & NATIONAL LISTINGS ON OREGONLIVE.COM.

CLICK HERE!



OregonLive.com

8331. Terrible Accident

by RedFlyer, 1/27/08 21:29 ET

Portland Police "Officer Mark Zylawy, 40, of Ridgefield, Wash., was having car trouble on his way to work and had pulled over onto the right side of the highway. He was next to his vehicle with its hood open when he was hit about 6:30 a.m., according to the Washington State Patrol."

Portland Police Chief Rosie Sizer said in an e-mail to the police bureau, "Mark earned the respect of everyone by his hard work, dedication and integrity. Mark loved being a police officer and gave more than we will ever be able to



Inappropriate Posts? Alert Us!

E-mail This Post

- » Forums Help
- » User Agreement
- » Privacy Policy
- » Community Rules
- » Contact Interactivity Management

FROM OUR ADVERTISERS

>>
>>
>>



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (long form)

Board Clerk Use Only

Meeting Date: 01/31/08
Agenda Item #: R-1
Est. Start Time: 9:30 AM
Date Submitted: 01/22/08

BUDGET MODIFICATION: MCSO – 07

Agenda Title: Budget Modification MCSO-07 Appropriating \$835,000 General Fund Contingency to Continue to Operate 57 Jail Beds at the Multnomah County Detention Center from February 1 through June 30, 2008

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting: January 31, 2007 **Amount of Time Needed:** 5-10 minutes
Department: Sheriff's Office **Division:** Corrections
Contact(s): Wanda Yantis
Phone: 503-988-4455 **Ext.** 84455 **I/O Address:** 503/350
Presenter(s): Christine Kirk, Jay Heidenrich and Gayle Burrow

General Information

1. What action are you requesting from the Board?

Appropriation of \$835,000 of General Fund contingency to continue to operate 57 beds at MCDC from February 1, 2007 through June 30, 2008. This funds both the Sheriff's Office and Corrections Health operation of these beds.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

In the Approved budget 114 beds were planned to be closed as part of the County budget reduction for FY 2008. During the Board budget deliberations amendments were made to fund 57 of these beds for the first three months of the year and earmark contingency funds to make the continued use of these beds available for the rest of the fiscal year. Contingency funds were further approved for four more months, ending January 31, 2008. With these 57 beds open, our funded system capacity is at 1633 beds. MCSO and Corrections Health are requesting contingency funding be made available for continued

operation of these beds for the last 5 months of this fiscal year.

The system and community need for the 57 beds has been demonstrated by the number of inmates in the system. The continual balancing of the male and female population to limit population releases has been dependant on having some flexibility in the system. Prior to entering the seasonal lower bookings, the score of persons released were very high and there was a struggle to find persons for release who do not represent a high level of risk to the community. Since that time, there has been a continual balancing of the population and housing options to prevent releases. Solutions based on short term trends include: reassigning modules as either male or female to deal with short term trends, temporarily closing modules to aggregate unused capacity to decrease overtime spending and reopening modules when needed to prevent releases. Day to day efforts include: carefully watching the 10 p.m. count and determining how many court releases will occur the next day, staging persons for releases to lower the count, and monitoring and communicating with the US Marshalls to ensure that their population does not bring us to emergency population releases.

The total number of beds in the system and careful monitoring of the daily count has allowed us to limit emergency population releases during the last 4 months, to the greatest degree possible.

3. Explain the fiscal impact (current year and ongoing).

The General Fund contingency would be decreased by \$835,000 Corrections Health budget would increase by \$125,250 and the Sheriff's Office budget for the current fiscal year would increase by \$709,750 which funds the program from February 1st through June 30th, 2008. The ongoing need for these beds will be addressed as part of the FY 2009 budget process.

4. Explain any legal and/or policy issues involved.

Elimination of 57 beds will change the budgeted capacity from 1633 to 1576. Industry standards are that the population should be between 90-95% to be able to effectively manage the population. Our capacity management plan indicates that we are in a population emergency at 97% of capacity. The attached data charts provide information on how often we were/would have been in an emergency population status or have/would have had limited system flexibility to safely manage over this fiscal year with the capacity at 1633 and 1576.

5. Explain any citizen and/or other government participation that has or will take place.

The FY 2008 program offers were reviewed by the Sheriff's Citizen Budget Advisory Committee (CBAC), reviewed and ranked by the Safety Outcome Team, and was part of the approved budget discussed in public budget hearings and work sessions.

ATTACHMENT A

Budget Modification

If the request is a **Budget Modification**, please answer all of the following in detail:

- **What revenue is being changed and why?**
Not applicable.
- **What budgets are increased/decreased?**
The County-wide General Fund Contingency is decreased by \$835,000
The Sheriff's Office General Fund budget is increased by \$709,750
The Corrections Health budget is increased by \$125,250
Increase the Risk Fund by \$146,292.
- **What do the changes accomplish?**
Funds the continuing operation of 57 beds at MCDC from February 1st, through June 30th, 2008.
- **Do any personnel actions result from this budget modification? Explain.**
This program would add no new FTE to the Sheriff's Office but would continue to fund 12.29 FTE for the remainder of the year.
- **How will the county indirect, central finance and human resources and departmental overhead costs be covered?**
Not applicable.
- **Is the revenue one-time-only in nature? Will the function be ongoing? What plans are in place to identify a sufficient ongoing funding stream?**
Not applicable.
- **If a grant, what period does the grant cover?**
Not applicable.
- **If a grant, when the grant expires, what are funding plans?**
Not applicable.

Contingency Request

If the request is a **Contingency Request**, please answer all of the following in detail:

- **Why was the expenditure not included in the annual budget process?**
Program Offer 60021K - MCSO MCDC Offer K - 57 Beds was submitted but not purchased in the adopted budget, however the Board earmarked contingency funds in a budget amendment to make these beds available.
- **What efforts have been made to identify funds from other sources within the Department/Agency to cover this expenditure?**
Budget projections of all other MCSO programs are currently at 100%. There are no funds available as sources to cover this expenditure.

- **Why are no other department/agency fund sources available?**

All agency funds are assigned to operate the programs that the Board purchased.

- **Describe any new revenue this expenditure will produce, any cost savings that will result, and any anticipated payback to the contingency account. What are the plans for future ongoing funding?**

The continuing operation of these beds will be addressed in the FY 2009 budget process.

- **Has this request been made before? When? What was the outcome?**

Program Offer 60021K - MCSO MCDC Offer K - 57 Beds for 9 Months was submitted but not purchased in the adopted budget, however the Board earmarked contingency funds in a budget amendment to make these beds available if there was sufficient community need in October.

NOTE: If a Budget Modification or a Contingency Request attach a Budget Modification Expense & Revenues Worksheet and/or a Budget Modification Personnel Worksheet.

ATTACHMENT B

BUDGET MODIFICATION: MCSO - 07

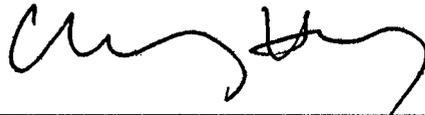
Required Signatures

**Elected Official or
Department/
Agency Director:**



Date: 01/22/2008

Budget Analyst:



Date: 01/22/08

Department HR:



Date: 01/22/2008

Countywide HR:

Date:

Budget Modification ID: **MCSO - 07****EXPENDITURES & REVENUES**

Please show an increase in revenue as a negative value and a decrease as a positive value for consistency with MERLIN.

Budget/Fiscal Year: 2008

Line No.	Fund Center	Fund Code	Func. Area	Accounting Unit			Cost Element	Current Amount	Revised Amount	Change Increase/ (Decrease)	Subtotal	Description
				Internal Order	Cost Center	WBS Element						
1	19	1000	20		9500001000		60470		(835,000)	(835,000)		Contingency
2									0			
3	60-30	1000	50		601410		60000		300,118	300,118		Permanent
4	60-30	1000	50		601410		60110		33,782	33,782		Overtime
5	60-30	1000	50		601410		60120		6,677	6,677		Premium
6	60-30	1000	50		601410		60130		116,978	116,978		Salary-Related
7	60-30	1000	50		601410		60140		113,583	113,583		Insurance
8	60-30	1000	50		601410		60170		1,457	1,457		Professional Services
9	60-30	1000	50		601410		60200		403	403		Printing
10	60-30	1000	50		601410		60240		22	22		Communications
11	60-30	1000	50		601410		60260		11,417	11,417		Food
12									0			
13	60-30	1000	50		601473		60000		27,483	27,483		Permanent
14	60-30	1000	50		601473		60130		9,480	9,480		Salary-Related
15	60-30	1000	50		601473		60140		6,642	6,642		Insurance
16									0			
17	60-30	1000	50		601210		60000		16,912	16,912		Permanent
18	60-30	1000	50		601210		60130		5,427	5,427		Salary-Related
19	60-30	1000	50		601210		60140		5,692	5,692		Insurance
20									0			
21	60-30	1000	50		601465		60000		17,443	17,443		Permanent
22	60-30	1000	50		601465		60130		5,598	5,598		Salary-Related
23	60-30	1000	50		601465		60140		5,738	5,738		Insurance
24									0			
25	60-30	1000	50		601484		60000		15,013	15,013		Permanent
26	60-30	1000	50		601484		60130		4,365	4,365		Salary-Related
27	60-30	1000	50		601484		60140		5,520	5,520		Insurance
28									0			
29									0			
										(125,250)	(125,250)	Total - Page 1
										0	0	GRAND TOTAL

ANNUALIZED PERSONNEL CHANGE

Change on a full year basis even though this action affects only a part of the fiscal year (FY).

						ANNUALIZED			
Fund	Job #	HR Org	Position Title	Position Number	FTE	BASE PAY	FRINGE	INSUR	TOTAL
1000	2029	61944	Corrections Officer		10.92	720,284	248,424	174,080	1,142,788
									0
			CORR HEALTH PORTION						0
1000	6001	61508	Office Asst 2		1.00	32,484	10,423	12,411	55,318
1000	6315	61508	Comm. Health Nurse		0.60	43,217	13,363	9,469	66,049
									0
			SUPPORT PROGRAM OFFERS						0
1000	2029	61961	Corrections Officer		1.00	65,960	22,748	15,940	104,648
1000	6150	61913	MCSO Rec Tech		1.00	40,588	13,024	13,660	67,272
1000	6268	64972	Corr Cnslr		1.00	41,864	13,436	13,772	69,072
1000	6258	61970	Facilities Security Officer		1.00	36,032	10,480	13,248	59,760
									0
									0
									0
									0
			TOTAL ANNUALIZED CHANGES		16.52	980,429	331,898	252,580	1,564,907

Cost Center PO
 601473 60016B
 601210 60011
 601465 60017
 601484 60014B

CURRENT YEAR PERSONNEL DOLLAR CHANGE

Calculate costs/savings that will take place in this FY; these should explain the actual dollar amounts being changed by this Bud Mod.

						CURRENT YEAR			
Fund	Job #	HR Org	Position Title	Position Number	At 5 months	(At 5 mos.) BASE PAY	(At 5 mos.) FRINGE	(At 5 mos.) INSUR	TOTAL
1000	2029	61944	Corrections Officer		4.55	300,118	103,510	72,533	476,162
									0
			CORR HEALTH PORTION						0
1000	6001	61508	Office Asst 2		0.42	13,535	4,343	5,171	23,049
1000	6315	61508	Comm. Health Nurse		0.25	18,007	5,568	3,945	27,520
									0
			SUPPORT PROGRAM OFFERS						0
1000	2029	61961	Corrections Officer		0.42	27,483	9,478	6,642	43,603
1000	6150	61913	MCSO Rec Tech		0.42	16,912	5,427	5,692	28,030
1000	6268	64972	Corr Cnslr		0.42	17,443	5,598	5,738	28,780
1000	6258	61970	Facilities Security Officer		0.42	15,013	4,367	5,520	24,900
									0
									0
									0
									0
			TOTAL CURRENT FY CHANGES		6.88	408,512	138,291	105,242	652,045

Cost Center PO
 601473 60016B
 601210 60011
 601465 60017
 601484 60014B



Department of County Management
MULTNOMAH COUNTY OREGON

Budget Office

501 SE Hawthorne Blvd., Suite 531
Portland, Oregon 97214
(503) 988-3312 phone
(503) 988-5758 fax
(503) 988-5170 TDD

TO: Board of County Commissioners

FROM: Ching Hay, Budget Analyst

DATE: January 23, 2008

SUBJECT: General Fund Contingency Request for \$835,000 million for Jail Beds and Corrections Health

A General Fund earmark of \$1.5 million was included in the FY 2008 Adopted Budget to operate 57 jail beds and associated corrections health for the remainder of the fiscal year.

In September 2007, a budget modification was approved that tapped \$665,000 to operate jail beds till January 31, 2008.

This request is for the remaining \$835,000 to operate jail beds from February 1 to June 30, 2008.

General Fund Contingency Policy Compliance

The Budget Office is required to inform the Board if contingency requests submitted for approval satisfy the general guidelines and policies for using the General Fund Contingency.

In particular,

- Criteria 1 states contingency requests should be for one-time-only purposes. If this is not judged to be one-time-only transition funding, the request essentially funds ongoing programs with one-time-only emergency contingency funds. **This item is not for a one-time-only purpose.**
- Criteria 2 Addresses emergencies and unanticipated situations. **This item does not address these.**
- Criteria 3 addresses items identified in Board Budget Notes. **This item was not addressed in a budget note. However, it was earmarked in the General Fund contingency.**



Ted Wheeler, Multnomah County Chair

501 SE Hawthorne Blvd., Suite 600
Portland, Oregon 97214
Phone: 503.988.3308
Email: mult.chair@co.multnomah.or.us

**For Immediate Release: January 30,
2008**

MEDIA ADVISORY:

Wheeler and Giusto Schedule Announcement

Multnomah County Chair Ted Wheeler and Multnomah County Sheriff Bernie Giusto will describe an agreement that they have reached regarding management of Multnomah County Jails at a news conference **today** (**Wednesday**) morning at **11 AM** in Room 315 of the Multnomah Building at **501 SE Hawthorne**.

#

BOGSTAD Deborah L

From: KIRK Christine A
Sent: Wednesday, January 30, 2008 10:19 AM
To: TAYLOR Scott - DCJ Director; FARVER Bill; WHEELER Jeffery W; BISHOP Ronald J; AAB Larry A; DARGAN Karyne A; LUNA Bobbi L; HEIDENRICH Jay A
Cc: SCHNELL Dana L; BOGSTAD Deborah L
Subject: 57 Jail beds

Deb Bogstad was able to reserve 30 minutes for us on February 7th for the 57 bed discussion. I believe that we need to postpone for one week so as to allow Scott Taylor time to meet with the Chair's Office and MCSO to discuss jail bed usage over the rest of this fiscal year. This will also allow more time for Captain Luna to assess length of time to reach capacity in FBWR.

It does however mean that we may use the beds for the week without any funding to do so. Hopefully the population will cooperate.

The time looks like around 10:00. Scott I sure do hope this works for you. We will have 30 minutes reserved. That may be too much time. Most of it will likely be for Scott.

CK

CONFIDENTIALITY NOTICE: This email message, including any attachments, is for the sole use of the intended recipient(s) and may contain confidential and privileged information. Any unauthorized review, use, disclosure, or distribution is prohibited. If you are not the intended recipient, please contact the sender by reply email and destroy all copies of the original message.



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 01/31/08
Agenda Item #: R-2
Est. Start Time: 9:35 AM
Date Submitted: 01/22/08

Agenda Title: **Approval of the Updated Early Childhood Framework**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 5 minutes
Department: Non-Departmental **Division:** Commission on Children, Families and Community
Contact(s): Elana Emlen
Phone: 503 988-5859 **Ext.** 85859 **I/O Address:** 167/200/CCFC
Presenter(s): Wendy Lebow, Elana Emlen and a member of the Commission on Children, Families and Community Board

General Information

1. What action are you requesting from the Board?

To adopt the updated Early Childhood Framework.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

In August 2001, the Board of County Commissioners voted to adopt the Early Childhood Framework. Developed out of a broad public input process, the Framework subsequently guided decision making at the county, other local governments, and organizations. The Early Childhood Council, a committee of the Commission on Children, Families and Community (CCFC), completed an update of the Framework in Fall 2007, which was approved by the Board of the CCFC in December. Approval by the Board of County Commissioners will help to launch efforts to improve early childhood throughout the County.

3. Explain the fiscal impact (current year and ongoing).

None.

4. Explain any legal and/or policy issues involved.

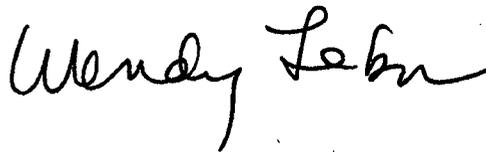
The Early Childhood Framework provides policy and programmatic guidance to the County and other organizations for investing funds, and focusing efforts related to early childhood programs and advocacy.

5. Explain any citizen and/or other government participation that has or will take place.

The updated Early Childhood Framework was developed by the Early Childhood Council. Members of the Council include local and state public staff members, non-profit providers, and community members. Feedback was gathered from many individuals and groups through written information and at a public input session in October. As mentioned earlier, the Framework was also reviewed and approved by the Board of the Commission on Children, Families and Community, which is made up of a mix of citizens, government, and persons working the non-profit sector.

Required Signature

**Elected Official or
Department/
Agency Director:**



Date: January 22, 2008

EARLY CHILDHOOD FRAMEWORK

Vision, Goals and Strategies

A Community Tool to Help Plan and Coordinate Programs for Young Children and their Families

“The Framework unifies government, the private sector, foundations and individuals around a common vision and strategies to achieve that vision. By working together as a community, all families can be supported and all children can reach their full potential.”

- Multnomah County Commissioner Lisa Naito

Early Childhood Framework

Early Childhood Vision: All children develop to their full potential

Guiding Principles

- ◇ Everyone in the community has a role in nurturing young children.
- ◇ Young children's needs are met primarily through their families; formal and informal systems that build on family strengths have the best opportunity to promote success.
- ◇ This framework is for all families and all children within our diverse community.

How this Framework was Developed

Growing out of work envisioned in 2000 by a group formed by County Commissioner Lisa Naito, Portland Commissioner Dan Saltzman and Gresham Mayor Charles Becker, the first version of this Framework was developed by the Early Childhood Care and Education Council of the Multnomah County Commission on Children, Families and Community (CCFC), and adopted by the Multnomah County Board in 2001.

In 2006, the State's Early Childhood Team led development of Oregon's Early Childhood Comprehensive Systems Plan, a broad vision of the strategies needed to "equip young children for school, work and life."

Given the many changes occurring within the early childhood field, the Early Childhood Council (ECC), a standing committee of the CCFC, undertook this amendment of the Framework to align goals with the State Plan, and update desired outcomes and strategies. Input on these proposed changes was obtained from a variety of groups and at a public meeting in fall 2007 before final adoption by the ECC and CCFC.

The next phase of this project will be for early childhood organizations and family representatives to collaboratively develop implementation strategies, partnerships and action plans that move us forward toward these goals.

Definitions Used in this Framework

In this document, we intend to speak simply yet broadly, to represent the diversity of our community:

Parent: a person with primary responsibility for a nurturing, housing and raising a child.

Family: the constellation of people who share a bond in raising a child – including biological, adoptive, step and foster parents, grandparents, relatives, extended families, etc.

Community: informal groupings of family, friends, neighbors; religious and cultural communities; and the community at large.

For more information, visit: <http://www.ourcommission.org/>

The Framework Structure

This document incorporates thoughts and suggestions received from ECC members and community groups into a short set of goals, desired outcomes and key strategies. A Summary of this Framework is also available as a brochure-style folded page. Terms used here include:

Goals: Where do we want to go? What do we want to accomplish? What will be the result if we succeed?

Desired Outcomes: What are the key results that, if accomplished, will achieve the goal? Desired outcomes may be thought of as “mini-goals” that, taken together, move toward a goal.

Strategies: How do we get from here to there? Which strategies are most needed over the next 6 years to achieve these goals and outcomes? The prior goal of strengthening high risk families, and the State’s category of Parent Education, are now distributed among every column.

Early Childhood Vision: All children develop to their full potential				
Child and Family Goals				System Goals
A. Family Support	B. Health and Wellness	C. Social/Emotional Development	D. Early Care and Education	E. Early Childhood System
GOAL: Parents and families have the ability and support they need to nurture their children.	GOAL: Children are physically healthy and grow to their full potential.	GOAL: Children develop social and emotional bonds and skills to support their continuing mental health.	GOAL: Children benefit from developmentally appropriate active learning opportunities.	GOAL: The formal system provides the support that children and families need for success.

Not every strategy that will be needed to reach these goals could be incorporated into this document. The Early Childhood Council thus urges readers to remember that an effective system for nurturing the youngest members of our community will require the efforts of many people working in many sectors. Not only parents and families are involved, or people working in health, human service and education fields, but also neighbors, voters, business owners and the many others who will benefit from having a healthy and capable new generation among us.

Common Themes

A number of themes emerged from the input received. These are highlighted here for extra attention.

- Serving young children involves serving parents and families; children thrive when families thrive also.
- Readily available, comprehensive, centralized information is needed across this framework.
- Services should be provided where families and children are located, at times convenient for families, and in the family’s own language.
- Home visiting is needed after each child’s birth to provide parenting education, and screen for risks and needs.
- Coordination among formal and informal supports is needed at the family level, allowing the family to participate as partners.
- Support is needed to help children and families through major transitions, especially from early care to school, from high school to higher education, and from teen to adult services.
- Early Care and Education is used to include: all child care (at home, in home care settings, or at centers); Head Start; early intervention; day treatment; pre-kindergarten; pre-school; and all settings in which young children are cared for and encouraged in their development.
- Child Development includes all areas of the young child’s development, including physical, social/emotional, and brain development.

Early Childhood Vision: All children develop to their full potential

The following goals and outcomes apply to all children and families, including those with unique challenges.

All outcomes are important, and are not listed in priority order.

A: Family Support

Goal: All parents and families have the ability and support they need to nurture their children.

Desired Outcomes	Key Strategies over next 6 years to achieve these Outcomes
<p>1. People have the knowledge and ability to create a healthy family, given their own culture and values.</p>	<ul style="list-style-type: none"> ▪ Advertise more widely the 211 information line to assure all families have access to information to meet their basic needs. ▪ Provide readily available information on parenting – from prenatal through childhood – to all families through a variety of sources (phone, web, classes). ▪ Deliver services in ways that are specific to diverse communities' comfort levels. ▪ Provide nurse home visits for all parents in the first 6 weeks after each child's birth for education and identification of additional needs. ▪ Include independent living and parenting education in school curricula.
<p>2. Families have economic well-being and financial stability.</p>	<ul style="list-style-type: none"> ▪ Offer financial education and peer support groups for people to learn about creating financial stability and remove barriers to accessing financial services. ▪ Support parents to succeed in their education by providing: information about options, scholarships, child care, coordination, mentors. ▪ Support a successful transition between high school and higher education. ▪ Remove barriers to saving and encourage all families to save money.
<p>3. Families have access to basic needs, including:</p> <ul style="list-style-type: none"> ◊ living wage employment; ◊ adequate nutrition; ◊ affordable, stable, decent housing; ◊ affordable, reliable transportation. 	<ul style="list-style-type: none"> ▪ Encourage employers to provide living wage employment. ▪ Increase supply of affordable, appropriate, stable housing that is available over a range of family incomes. ▪ Increase supply of subsidized housing and housing vouchers.
<p>4. Families have access to community resources and informal supports that help build stable and healthy families.</p>	<ul style="list-style-type: none"> ▪ Reduce isolation by helping families build connections through informal supports and/or peer groups. ▪ Provide community resources and services in locations where families live and in other natural settings. ▪ Support parents through social events that increase community connections and positive parent child interaction.
<p>5. Children experience safety in their families and neighborhoods.</p>	<ul style="list-style-type: none"> ▪ Provide all families, employers and professionals with information on recognizing and preventing domestic violence and child abuse and neglect. ▪ Expand programs for prevention and intervention with substance abuse, domestic violence, and child abuse and neglect..
<p>6. Employers have policies and practices that support families.</p>	<ul style="list-style-type: none"> ▪ Partner with businesses and associations to encourage programs that provide strong family support (e.g. Earned Income Tax Credit, 211, child care, parental and medical leave policies, breastfeeding friendly policies, employee assistance, and employee savings plans).

B. Health and Wellness

GOAL: All children are physically healthy and grow to their full potential.

Desired Outcomes	Key Strategies over next 6 years to achieve these Outcomes
1. People have the knowledge and ability to achieve health and wellness for themselves and for their children.	<ul style="list-style-type: none"> ▪ Provide readily available information on health and wellness to all families through their primary health care providers, as well as other sources (phone, web, classes). ▪ Provide training for families at no cost on prenatal development, infant care and child development. ▪ Expand hospital welcome baby visits to new parents to identify risks, strengthen families, and link families to services. ▪ Go to families where they are, such as through home visiting programs, to provide parenting education and address other family needs.
2. Families have access to comprehensive, culturally competent and coordinated health, dental and social services.	<ul style="list-style-type: none"> ▪ Provide universal access to health and dental coverage for every child and adult. ▪ Encourage all families to have a consistent health care provider. ▪ Provide youth access to health care through school clinics. ▪ Health care providers actively work with the family and other service systems to assure linkage, coordination and follow-up.
3. Children are born healthy.	<ul style="list-style-type: none"> ▪ Assure all pregnant women receive adequate prenatal care.
4. Children receive adequate health care.	<ul style="list-style-type: none"> ▪ Provide readily available information to families on when and where to obtain well-child care, and how to recognize other times to seek care, such as for illness, or guidance on child developmental.
5. Children have the nutrition and exercise for healthy development.	<ul style="list-style-type: none"> ▪ Create consistent messages regarding healthy children across service systems so that parents get the same messages about nutrition, physical activity and wellness, especially on local language-specific radio. ▪ Provide readily available nutrition, health and meal preparation classes for parents. ▪ All programs for children include physical activity and provide healthy snacks (e.g. child care, services and schools). ▪ Increase access to community physical activities and play parks for children.
6. Families with challenges or risks are identified and receive needed services.	<ul style="list-style-type: none"> ▪ Adopt a developmental screening tool to be used consistently by community providers to increase the number of children screened. ▪ Health providers routinely conduct developmental screening for all children seen, and follow through with coordination of referrals and services. ▪ Provide home visiting to families with identified risks or challenges, for follow-up, coordination of services and education and strengthening the family.

Desired Outcomes	Key Strategies over next 6 years to achieve these Outcomes
7. Families have access to services that support healthy physical, mental and emotional behaviors.	<ul style="list-style-type: none"> ▪ Increase awareness among providers that health and mental health are linked, and that both should be addressed concurrently. ▪ Provide readily available alcohol and drug and mental health information and treatment, and link with health care providers. ▪ Reduce barriers to successful treatment (e.g. homelessness, waiting lists, institutional bias, lack of appropriate diagnosis) and increase supports for recovery.
8. Health practitioners link families to needed services and support.	<ul style="list-style-type: none"> ▪ Connect health care providers to early childhood settings and elementary school. ▪ Health care providers all receive training on early child development.
9. Environments for children are healthy and hazard-free.	<ul style="list-style-type: none"> ▪ Increase screenings in child care settings and family homes for substances that impact children's health and development, e.g. lead, asthma triggers.

C. Social Emotional Development

GOAL: All children develop social and emotional bonds and skills to support their continuing mental health.

Desired Outcomes	Key Strategies over next 6 years to achieve these Outcomes
1. People have knowledge of the stages of child and human development.	<ul style="list-style-type: none"> ▪ Increase parent knowledge of healthy child development, and age appropriate expectations and activities. ▪ Incorporate child development into middle and high school curricula. ▪ Incorporate child and human physical and social/emotional development into core competencies in health and human service jobs. ▪ Create a workforce well-trained in infant, toddler and preschool mental health and best practices for young children and their families.
2. All people in a child's life contribute to the child's healthy social and emotional development.	<ul style="list-style-type: none"> ▪ Conduct a public service campaign to promote that community investment in a child's social/emotional development is time and money well-spent.
3. Each child forms stable, positive relationships with their parents, family and community.	<ul style="list-style-type: none"> ▪ Research and implement successful intervention strategies to break the cycle of intergenerational transmission of child abuse, neglect, and/or family violence.
4. Families have access to community resources and informal supports that help build stable and healthy families.	<ul style="list-style-type: none"> ▪ Provide easily accessible, centralized information on early childhood and family resources by phone (e.g. 211 Info), and by searchable websites. ▪ Provide adequate, appropriate services, delivered when and where families need them. ▪ Involve families in determining the types of services they will receive. ▪ Help families navigate systems, e.g. with family peer mentors.
5. Families with challenges or risks are identified and receive needed services.	<ul style="list-style-type: none"> ▪ Adopt a developmental screening tool to be used consistently by community providers to increase the number of children screened. ▪ Provide pre-intervention services for children who have a social or emotional development issue, but don't qualify for other programs. ▪ Increase mental health consultation and services in partnership with other system of care providers (e.g. child care).
6. Children are protected from, or helped to overcome the effects of, abuse, neglect, and trauma.	<ul style="list-style-type: none"> ▪ Provide all families and professionals with information on recognizing and preventing child abuse, neglect and childhood trauma, enhancing safety for each child; train clinicians in assessment and intervention. ▪ Expand prevention, intervention and services for child abuse, neglect and childhood trauma, by providing parent support networks, community education campaigns, universal parent education, free community events and activities and direct support programs such as drop-in respite centers, as well as substance abuse and domestic violence services. ▪ Encourage early childhood programs to ask families when enrolling about whether they want support relating to stress or trauma. ▪ Provide information to families about what children can and can not cope with in terms of stress.
7. Children develop problem solving, social and communication skills, and have an optimistic view of their future.	<ul style="list-style-type: none"> ▪ Make social/emotional skill development a top priority in homes, childcare and educational settings, in order to prepare children for successful learning.

D. Early Care and Education

GOAL: All children benefit from developmentally appropriate active learning opportunities.

Desired Outcomes	Key Strategies over next 6 years to Achieve these Outcomes
1. People have the knowledge and ability to support a child's early learning.	<ul style="list-style-type: none"> ▪ Offer parenting classes to complement early care and education programs (e.g. child care, Head Start).
2. Parents and families are recognized as their child's first teachers, and actively participate in their child's education.	<ul style="list-style-type: none"> ▪ Build in parent participation and partnership in early care and education programs. ▪ Help families support their child's early literacy and early learning.
3. Quality child care that is safe, healthy and developmentally appropriate, is provided across the continuum, from family through formal settings.	<ul style="list-style-type: none"> ▪ Design appropriate strategies to encourage quality in all kinds of child care settings: centers; home-based care; and family, friend and neighbor care. ▪ Increase nurse, mental health and specialized consultation in all types of child care settings, to promote quality care for all children, including children with unique challenges. ▪ Expand child care provider networks.
4. Families are able to obtain accessible, affordable, quality child care.	<ul style="list-style-type: none"> ▪ Provide realistic incentives for child care providers to offer part-time and non-traditional hours for working families. ▪ Create more child care subsidies, so that families spend no more than 10% of their income on child care.
5. Child care providers have the skills and resources to achieve positive child development.	<ul style="list-style-type: none"> ▪ Increase knowledge and abilities of all child care providers, especially home based providers, about child development, social emotional needs, health issues, activities, safety, working with children with unique challenges, etc. ▪ Increase accessibility of formal training for child care providers and tie to college credit.
6. The child care profession offers stable jobs with living wages, supporting continuity of care for children.	<ul style="list-style-type: none"> ▪ Work with funding sources/policy makers to secure stability and living wages, and tie wage enhancements to additional training.
7. Schools support a coordinated, systematic transition from home and early childhood programs to school.	<ul style="list-style-type: none"> ▪ Schools partner with early childhood programs in preparing for kindergarten transition. ▪ Deliver programs such as parent child development services in partnership with elementary schools. ▪ Elementary schools sponsor family activities to draw young children and their families into the school environment.
8. Children begin schooling ready to succeed, and make age-appropriate progress in their education.	<ul style="list-style-type: none"> ▪ Improve the quality of information on school readiness by having kindergarten teachers complete a kindergarten readiness survey for all children.

E. Early Childhood System

GOAL: The formal system provides the support that all children and families need for success.

Desired Outcomes	Key Strategies over next 6 years to achieve these Outcomes
1. Every sector of the community is engaged in supporting families with young children.	<ul style="list-style-type: none"> ▪ Develop a public information message that it is cost-effective to support young children, i.e. "invest early or invest often."
2. Families are involved in decisions about services and systems.	<ul style="list-style-type: none"> ▪ Design ways to involve family representatives on advisory councils and decision-making boards.
3. The early childhood system of care and education addresses the full spectrum of child and family needs, challenges and risks.	<ul style="list-style-type: none"> ▪ Design ways to involve communities in planning about the programs and services they need and how these will be delivered.
4. Programs and resources have the capacity to meet community needs, and are available to meet the needs of families of any background.	<ul style="list-style-type: none"> ▪ Adequately fund 211, so that county residents have full access to information about needed services. ▪ Adequately fund elements of the early childhood system of care and education, so that services are available when needed.
5. Programs are respectful of families, and their needs and cultural identity.	<ul style="list-style-type: none"> ▪ Providers successfully serve families of multiple cultures and languages, e.g. through use of bicultural /same culture staff, and respond to changing populations.
6. Planning, implementation and delivery of services are well-coordinated among system partners.	<ul style="list-style-type: none"> ▪ Design systems so that all early childhood services are integrated around the child and family in a single plan.
7. The highest quality of services as we understand them today are used across the system of care.	<ul style="list-style-type: none"> ▪ Universities and community colleges expand their mission of recruitment and training of high quality teachers, social workers, and all kinds of early childhood education and service providers. ▪ Continue collaborative education and multi-disciplinary cross-training across all service systems, including public safety, social services, education and health.



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 01/31/08
Agenda Item #: R-3
Est. Start Time: 9:40 AM
Date Submitted: 01/22/08

Agenda Title: **PROCLAMATION Proclaiming the Month of February 2008 as American Heart Month and February 1, 2008 as National Wear Red Day**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 15 minutes
Department: Non-Departmental **Division:** Maria Rojo de Steffey, Commissioner District 1
Contact(s): Matthew Lashua
Phone: 503 988-6796 **Ext.** 86796 **I/O Address:** 503/600
Presenter(s): Todd Mosetter, Darko Spoljaric, President Greater Portland Board of Directors AHA, and Erin McDonough, Executive Director Greater Portland AHA

General Information

1. **What action are you requesting from the Board?**
 Adoption of Proclamation.
2. **Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.**
 February as Heart Month and National Wear Red Day is a national movement founded by the American Heart Association to highlight cardiovascular disease in Women and to promote prevention.
3. **Explain the fiscal impact (current year and ongoing).**
 N/A
4. **Explain any legal and/or policy issues involved.**
 N/A
5. **Explain any citizen and/or other government participation that has or will take place.**
 To show support the Morrison Bridge will be lit in red for the first two weeks in February 2008.

Required Signature

**Elected Official or
 Department/
 Agency Director:**

Maria Rojo de Steffey

Date: 01/22/08

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

PROCLAMTION NO. _____

Proclaiming the Month of February 2008 as American Heart Month and February 1, 2008 as National Wear Red Day

The Multnomah County Board of Commissioners Finds:

- a. Cardiovascular disease – including heart disease and stroke – is the number one killer of women and men in Oregon.
- b. Heart disease and stroke claim the lives of more than 4,600 Oregon women each year – nearly 13 deaths per day.
- c. Nationally, 53% of all cardiovascular disease deaths occur in females. Furthermore, approximately 32,500 more women than men die from stroke.
- d. The direct and indirect cost of heart disease and stroke in the U.S. is estimated to be \$448 billion.
- e. February is designated as National American Heart Month.
- f. American Heart Association's National Wear Red Day is a call to increase awareness of heart disease, inspiring women to take charge of their heart health.

The Multnomah County Board of Commissioners Proclaims:

1. The Month of February, 2008 is American Heart Month in Multnomah County. The Board of County Commissioners urges recognition of the importance to fight against heart disease and stroke.
2. Furthermore, The Board proclaims Friday, February 1 as National Wear Red Day and urges all residents to show their support for women and the fight against heart disease by commemorating this day by wearing the color red. By increasing awareness and empowering women to reduce their risk for cardiovascular disease, thousands of lives can be saved each year.
3. To show Multnomah County's support, the Morrison Bridge will be lit red for the first two weeks of February to encourage everyone to take time to focus on their own heart health.

ADOPTED this 31st day of January, 2008.

BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

Ted Wheeler, Chair

SUBMITTED BY:
Maria Rojo de Steffey, Commissioner District 1

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

PROCLAMATION NO. 08-006

Proclaiming the Month of February 2008 as American Heart Month and February 1, 2008 as National Wear Red Day

The Multnomah County Board of Commissioners Finds:

- a. Cardiovascular disease – including heart disease and stroke – is the number one killer of women and men in Oregon.
- b. Heart disease and stroke claim the lives of more than 4,600 Oregon women each year – nearly 13 deaths per day.
- c. Nationally, 53% of all cardiovascular disease deaths occur in females. Furthermore, approximately 32,500 more women than men die from stroke.
- d. The direct and indirect cost of heart disease and stroke in the U.S. is estimated to be \$448 billion.
- e. February is designated as National American Heart Month.
- f. American Heart Association's National Wear Red Day is a call to increase awareness of heart disease, inspiring women to take charge of their heart health.

The Multnomah County Board of Commissioners Proclaims:

1. The Month of February, 2008 is American Heart Month in Multnomah County. The Board of County Commissioners urges recognition of the importance to fight against heart disease and stroke.
2. Furthermore, The Board proclaims Friday, February 1 as National Wear Red Day and urges all residents to show their support for women and the fight against heart disease by commemorating this day by wearing the color red. By increasing awareness and empowering women to reduce their risk for cardiovascular disease, thousands of lives can be saved each year.
3. To show Multnomah County's support, the Morrison Bridge will be lit red for the first two weeks of February to encourage everyone to take time to focus on their own heart health.

ADOPTED this 31st day of January, 2008.



BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON


Ted Wheeler, Chair

SUBMITTED BY:
Maria Rojo de Steffey, Commissioner District 1



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 01/31/08
Agenda Item #: R-4
Est. Start Time: 9:55 AM
Date Submitted: 01/23/08

Agenda Title: **First Reading of a Proposed ORDINANCE Amending MCC Chapter 29 to Establish Special Bridge Lighting Permit Program and Fees**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 10 minutes
Department: Non-Departmental **Division:** Maria Rojo de Steffey, Commissioner District 1
Contact(s): David Martinez
Phone: (503) 988-4435 **Ext.:** 84435 **I/O Address:** 503/600
Presenter(s): Commissioner Maria Rojo de Steffey, Willamette Light Brigade Representatives, Pacific Power Representative and Bridge Staff

General Information

1. What action are you requesting from the Board?

Approval of the proposed ordinance establishing a special bridge lighting display permitting program.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

To enhance and enliven the celebration of community events, the County desires to use its special below deck lighting systems on the County controlled and operated bridges that span the Willamette River (in the City of Portland) for color scheme displays. This Ordinance establishes a permit procedure whereby qualified organizations may apply to the County to request particular color scheme displays on the bridges so equipped with special lighting systems. By adoption of this Ordinance the County is not granting any use, right or privilege with respect to its lighting systems or bridge operations to any party, including but not limited to the Permittees under this Ordinance or third parties.

To facilitate this special use and defray the cost for maintenance and operation of such lighting systems on the County bridges, the proposed ordinance authorizes the imposition of a fee to obtain the permit.

A below deck LED lighting system has been installed as an architectural feature of the Morrison Bridge, At this time, the Morrison is the only bridge with this feature. Multnomah County retains sole control of this system.

3. Explain the fiscal impact (current year and ongoing).

N/A

4. Explain any legal and/or policy issues involved.

N/A

5. Explain any citizen and/or other government participation that has or will take place.

The Willamette Light Brigade and Pacific Power participated in discussion regarding the ordinance.

Required Signature

**Elected Official or
Department/
Agency Director:**

Maria Rojas de Steffen

Date: 01/23/08

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

ORDINANCE NO. _____

Amending MCC Chapter 29 to Establish Special Bridge Lighting Permit Program and Fees

The Multnomah County Board of Commissioners Finds:

- a. In February 2007 an architectural LED lighting system designed by Willamette Light Brigade was installed illuminating the main span piers on both sides of the Morrison Bridge.
- b. The LED lights can be programmed to cast a wide variety of colors. Special lighting color schemes add variety to the night skyline and build community spirit and pride.
- c. This proposed ordinance will provide for special bridge lighting color scheme displays on the Morrison Bridge and establish a fee and permitting procedures for qualified organizations to request this service.
- d. The Board is concurrently adopting a resolution establishing a Special Bridge Lighting Committee (Committee).

Multnomah County Ordains as Follows:

Section 1. MCC Chapter 29 is amended to add the following sections:

§ 29.725 TITLE.

This subchapter will be known as the Special Bridge Lighting Ordinance.

§ 29.726 POLICY AND FINDINGS.

To enhance and enliven the celebration of community events, the County desires to use its special below deck lighting systems on the County controlled and operated bridges that span the Willamette River (in the City of Portland) for color scheme displays. This Ordinance establishes a permit procedure whereby qualified organizations may apply to the County to request particular color scheme displays on the bridges so equipped with special lighting systems. By adoption of this Ordinance the County is not granting any use, right or privilege with respect to its lighting systems or bridge operations to any party, including but not limited to the Permittees under this Ordinance or third parties.

To facilitate this special use and defray the cost for maintenance and operation of such lighting systems on the County bridges, the County will impose a fee. A below deck LED lighting system has been installed as an architectural feature of the Morrison Bridge. Multnomah County retains sole control of this system. At the time of the adoption of this Ordinance, the Morrison Bridge is the only bridge with such a lighting system.

§ 29.727 DEFINITIONS.

QUALIFIED ORGANIZATION. A non-profit, educational or for profit organization that is in compliance with the State of Oregon's non-discrimination policy as provided in ORS Chapter 659A as effective January 1, 2008.

§ 29.728 PROCEDURES.

(A) Any qualified organization may request a special bridge lighting color scheme display for an event or celebration that is educational or beneficial to the community by submitting an application to the County Permits Office.

(B) Upon request, information will be provided to applicants about the lighting system, its limitations and sample color choices.

(C) Seasonal lighting color schemes will be used when there is no special lighting color scheme in place. The County will implement annual color schemes without charge including, but not limited to:

- (1) Valentine's Day (red and magenta: February 14 only)
- (2) Rose Festival (pink: two weeks in June)
- (3) Fourth of July (red and blue: week leading up to & including July 4)

(D) Requested bridge lighting color schemes may be in place for no more than two weeks including the week prior to and including the event or celebration.

(E) Applications under this subchapter must include the following information:

- (1) Name and address, phone number; (email address if available) of the organization applying;
- (2) The event or celebration the special lighting is to coincide with and a written explanation of its educational or community benefit;
- (3) The specific date or dates requested (total time cannot exceed the two week limit);
- (4) First, second and third color choices or combinations;
- (5) An affirmative statement of compliance with the State's nondiscrimination policy as provided in ORS Chapter 659A;
- (6) The source(s) of the income to the applicant and the signature of organization's representative; and
- (7) The requisite fee included with the application.

(F) Review of Applications.

(1) Applications with the applicable fee will be reviewed for compliance with MCC 29.728 (E) in the order received and must be received by the County Permits Office no later than June 1st of the preceding year for all events to be scheduled or to happen in the following calendar year.

(2) Upon receipt of the completed application(s); the County Permits Office will forward the application to the County's Bridge Shop for technical review. The Bridge Shop shall have five business days to complete any technical review of the application and shall immediately forward its review or comments to the County Permit Office.

(3) Upon completion of the technical review; the County Permits Office shall forward copies of all applications for which the Bridge Shop's technical review authorized to proceed to the County Chair's Office and to the Special Bridge Lighting Committee (Committee) by email. The email shall be sent to the Committee's designated representative. The Committee shall have until the July 1st immediately following the receipt of the email applications from the County Permits Office to email any recommendations and comments with respect to any of the pending applications to the County Chair.

(4) The Chair may consider any recommendations, comments or objections of the Committee; but the decision whether to grant the application is solely in the discretion of the Chair regardless of any recommendations, comments or objections of the Committee or any other party. The Chair shall have until the August 1st immediately following the Chair's receipt of the applications to approve, modify or reject any applications. The Chair's Office shall notify the Permits Office by August 1st of its decision, and the Permits Office will notify the applicants of the Chair's decision.

(5) In the event of a dispute with respect to the timeline for submission of an application between otherwise qualified entities, the Chair will make a final determination on the applications.

(6) Applications for Special Lighting Permit submitted in conjunction with an application for a Special Event Permit under MCC 29.701, will be determined as part of the Special Events Permit and will not require a separate application under this subchapter.

(7) The County reserves the right at any time in its sole discretion to reject any application for any proposed light display that would have the effect of alarming, threatening, or offending a reasonable person.

(8) Requests by applicants for any waiver of the timelines imposed herein shall be submitted to the Chair. The County Chair may waive any timeline that is imposed herein on the applicant for good cause shown, including but not limited to unexpected sporting event celebrations or similar type of events. If the Chair grants a timeline waiver, the Chair shall have discretion to direct the County Permits Office; the Bridge Shop and the Committee how to proceed with the application review on a shorter or different time schedule than otherwise provided herein. Provided that for any applicant granted a waiver by the Chair with respect to an application under this subsection (8), such application shall still be subject to all other review and requirements under this subchapter.

§ 29.729 Special Bridge Lighting Application Fee, Deposit and Refund.

The Board will establish a special bridge lighting application fee and minimum deposit toward the fee by resolution. The minimum deposit will be required with all applications. The County may charge additional funds depending on the complexity of the requested bridge lighting display; the length of the requested display period; and the necessary time of County staff to evaluate and implement the requested display. If the County rejects an application the County will refund to the applicant the deposit or other funds submitted to date, but subject to any administrative costs and staff time costs incurred by the County prior to the rejection of the application.

FIRST READING:

January 31, 2008

SECOND READING AND ADOPTION:

February 7, 2008

BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

Ted Wheeler, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON

By _____
Matthew O. Ryan, Assistant County Attorney

SUBMITTED BY:

Maria Rojo de Steffey, Commissioner District 1

1/31/08

M'Lou Christ for the Willamette Light Brigade

Well, here's a great 1st for the County & the region, permitting the public not only to enjoy one of its bridges over the river by night, but also allowing some to participate by requesting a particular color or color pattern for all to see.

WLB is dedicated to highlighting the architectural features of Portland's river bridges & we're pleased that the Morrison's pier features can serve as easels for colored lights. They've been a great success from night one.

We've no idea how many may want to choose the colors & to pay a bit for the privilege, but with the UofO, OSU & Trailblazers requesting their colors right away & several non-profits and individuals asking too, we're sure some folks will fill out an application & pay a fee.

The fee is necessary, of course, to cover staff time for programming the colors & WLB hopes it will be set high enough to also feed a fund for the energy & maintenance of these & other county bridge lights. Every little bit helps & takes a load off our aging group of volunteers.

The County's experience with public requests for use of its property, primarily its bridges, is for banners across the roadway or closing off a bridge to all but selected traffic, so the County has crafted this ordinance in that same style, from a defensive mode to be sure no unseemly behavior or malevolent intent or offensively exclusionary use is condoned. WLB was hard-pressed to think of any colors that could be used malevolently, but just in case, we proposed a selection committee that would screen applications for the county, and we're pleased that suggestion has been included. And of course staff availability is always a valid criterion for limiting the number of requests to be honored, even ones the committee recommends.

Yes, all locals & visitors can enjoy the colors every night without knowing who chose them & except in a few cases won't think they infer anything. Irish or not, most of us will get it when we see green on or near St. Patrick's Day, & many will cheer a local team's colors, but usually we'll just think, "Oh, blue tonight, isn't that lovely." Now I, of course, just know Garrett named that color file "Bush-Bashing Blue", but ...

Tongue out of cheek, I thank the county for its patience & support of WLB's efforts lo these many years & for a request policy for publicly coloring the Morrison. I think with experience it can be streamlined and expanded. It will add a glimmer—maybe not a klieg light—but a ray of recognition and funding for our bridges.

Lights on the bridges bring great pleasure, help raise awareness of the bridges, their functionality & their amazing engineering & structural grace. So the lights, whatever color, every night are educational, spirit- & community-raising. And encouraging folks to join in the fun by choosing the colors & helping pay for the lights, well, that's an even brighter idea.



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 01/31/08
 Agenda Item #: R-5
 Est. Start Time: 10:05 AM
 Date Submitted: 01/23/08

Agenda Title: **RESOLUTION Establishing a Special Bridge-Lighting Committee**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 10 minutes
Department: Non-Departmental **Division:** Maria Rojo de Steffey, Commissioner District 1
Contact(s): David Martinez
Phone: (503) 988-4435 **Ext.** 84435 **I/O Address:** 503/600
Presenter(s): Commissioner Maria Rojo de Steffey, Willamette Light Brigade Representatives, Pacific Power Representative and Bridge Staff

General Information

1. What action are you requesting from the Board?

Approval of the proposed resolution establishing the Special Bridge Lighting Committee to review applications and to make recommendations to the Chair with respect to special lighting display requests.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

See the APR for the proposed Special Bridge Lighting Display Ordinance.

3. Explain the fiscal impact (current year and ongoing).

N/A

4. Explain any legal and/or policy issues involved.

N/A

5. Explain any citizen and/or other government participation that has or will take place.

The Willamette Light Brigade and Pacific Power participated in discussion regarding the ordinance

Required Signature

**Elected Official or
 Department/
 Agency Director:**

Maria Rojo de Steffey

Date: 01/23/08

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

RESOLUTION NO. _____

Establishing a Special Bridge-Lighting Committee

The Multnomah County Board of Commissioners Finds:

- a. In February 2007 an architectural lighting system designed by Willamette Light Brigade (WLB) was installed illuminating the main span piers on both sides of the Morrison Bridge.
- b. The LED lights can be programmed to cast a wide variety of colors. Special lighting color schemes add variety to the night skyline and build community spirit and pride.
- c. The Board is concurrently adopting an ordinance to establish a policy, procedure and fees with respect to requests for special bridge lighting color displays by qualified organizations and wishes to establish a special bridge lighting committee.

The Multnomah County Board of Commissioners Resolves:

1. A Special Bridge Lighting Committee (Committee) is created to review applications and to make recommendations to the Chair with respect to special lighting display requests.
2. The Committee will consist of members appointed by the Chair, two members representing the Board of County Commissioners, two members from the Willamette Light Brigade, and one member from Pacific Power or other organization approved by the Chair.
3. The Committee shall designate a member to be the county contact for email and other communications and will provide the county with the email address for the designated member; and shall timely provide the county with the email address for a successor designated member or any other contact information change with respect to the designated member.
4. The Committee shall establish its own rules and procedures; provided such rules and procedures must comply with the county ordinance regarding the special lighting permit program and fees and with any applicable laws or regulations the Committee is subject to.

ADOPTED this 31st day of January, 2008

BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

Ted Wheeler, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON

By _____
Matthew O. Ryan, Assistant County Attorney

SUBMITTED BY:
Maria Rojo de Steffey, Commissioner District 1

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

RESOLUTION NO. 08-007

Establishing a Special Bridge-Lighting Committee

The Multnomah County Board of Commissioners Finds:

- a. In February 2007 an architectural lighting system designed by Willamette Light Brigade (WLB) was installed illuminating the main span piers on both sides of the Morrison Bridge.
- b. The LED lights can be programmed to cast a wide variety of colors. Special lighting color schemes add variety to the night skyline and build community spirit and pride.
- c. The Board is concurrently adopting an ordinance to establish a policy, procedure and fees with respect to requests for special bridge lighting color displays by qualified organizations and wishes to establish a special bridge lighting committee.

The Multnomah County Board of Commissioners Resolves:

1. A Special Bridge Lighting Committee (Committee) is created to review applications and to make recommendations to the Chair with respect to special lighting display requests.
2. The Committee will consist of members appointed by the Chair, two members representing the Board of County Commissioners, two members from the Willamette Light Brigade, and one member from Pacific Power or other organization approved by the Chair.
3. The Committee shall designate a member to be the county contact for email and other communications and will provide the county with the email address for the designated member; and shall timely provide the county with the email address for a successor designated member or any other contact information change with respect to the designated member.
4. The Committee shall establish its own rules and procedures; provided such rules and procedures must comply with the county ordinance regarding the special lighting permit program and fees and with any applicable laws or regulations the Committee is subject to.

ADOPTED this 31st day of January, 2008



BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON


Ted Wheeler, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON

By 
Matthew O. Ryan, Assistant County Attorney

SUBMITTED BY:
Maria Rojo de Steffey, Commissioner District 1



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (Budget Modification)

APPROVED : MULTNOMAH COUNTY
 BOARD OF COMMISSIONERS
 AGENDA # R-6 DATE 01-31-08
 ANA KARNES, ASST BOARD CLERK

Board Clerk Use Only

Meeting Date: 01/31/08
 Agenda Item #: R-6
 Est. Start Time: 10:15 AM
 Date Submitted: 01/15/08

BUDGET MODIFICATION: HD - 26

Agenda Title: Budget Modification HD-26 Appropriating \$208,698 from Clackamas and Washington County for Public Health and Medical Consultation

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 5 minutes
Department: Health Department **Division:** Health Officer
Contact(s): Lester A. Walker, Finance and Budget Manager
Phone: 503-988-3674 **Ext.** 26457 **I/O Address:** 167/2/210
Presenter(s): Gary Oxman, Health Officer

General Information

1. What action are you requesting from the Board?

Approval of appropriation of \$208,698 in FY08 funding from Clackamas and Washington counties for providing ongoing Health Officer services (i.e., serving as health officer of record, providing public health and medical consultation, and implementing a new regional health officer program).

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

Under intergovernmental agreements, Multnomah County Health Department has provided Health Officer services to Clackamas and Washington counties on an interim basis since the summer of 2006. These services have been provided primarily to the health departments' managers and staff and secondarily to community partners. Interim services included consultation and assistance with communicable disease control, providing input on public health program design, approval of medical protocols, and interacting with the public and the media around important or controversial public health issues.

Over the past 15 months, the three departments have explored the feasibility of implementing an ongoing regional approach to health officer services in order to a) improve the consistency and

quality of public health services across the metropolitan region, b) increase learning and collaboration across the departments, and c) decrease duplication and improve efficiency of health officer services.

The three health departments have agreed to implement a "purchased services" arrangement under which Multnomah County Health Department will be responsible for planning, organizing, and providing health officer services for all three counties. This will require Multnomah County to hire two new positions – a Deputy Health Officer, and a Project Manager.

Through revised IGAs, Clackamas and Washington counties have agreed to purchase defined health officer services, and fund the additional required services. Financing for this approach is cost-neutral to Multnomah County. New personnel and support costs will be borne by Clackamas and Washington counties while Multnomah County will continue to fund its health officer and communicable disease medical direction activities at current service level.

The three health departments consider the Regional Health Officer Program to be a two-year demonstration project which will be continued if successful.

This action enhances program offer **40002-Health Officer**.

3. Explain the fiscal impact (current year and ongoing).

Approval of this budget modification will increase the Health Department's FY08 Federal/State budget by \$208,698.

4. Explain any legal and/or policy issues involved.

The County Attorney has reviewed and approved the IGAs which define legal responsibility and liability issues for the three counties. There are no anticipated policy issues.

5. Explain any citizen and/or other government participation that has or will take place.

The Board of Commissioners for Clackamas and Washington counties have approved the necessary IGAs.

ATTACHMENT A

Budget Modification

If the request is a **Budget Modification**, please answer all of the following in detail:

• **What revenue is being changed and why?**

The Health Department's FY08 federal/state revenue will increase by \$208,698 as a result of the work performed under this agreement.

• **What budgets are increased/decreased?**

The Health Department's FY08 Health Officer federal/state budget will increase by \$208,698:
Personnel =\$122,562 Temporary =\$58,194 Indirect =\$16,580 Printing =\$400 Postage = \$50
Supplies =\$4,360 Travel & Training =\$1,700 Local Travel/Mileage =\$1,185 Software Lic/Maint
=\$300 Internal Services =\$3,367

The Health Departments FTE budget will increase by .92 for FY08.

The contract required temporary assistance to start program in the beginning of FY08. Existing budgeted positions were used for 5 months which reflect the \$58,194 in temporary personnel.

• **What do the changes accomplish?**

These changes accomplish implementation of an innovative three county partnership approach to providing health officer services (i.e., public health physician consultation, technical direction, and leadership) across the metropolitan area.

• **Do any personnel actions result from this budget modification? Explain.**

The Health Department's adopted FTE budget will increase by .92 for FY08. The increase will be 2.20 FTE on an annualized basis:

- 1.0 FTE new Deputy Health Officer position
- 1.0 FTE new Project Manager position

An increase of 0.10 FTE in two existing Physician positions (one position is in the process of being reclassified to a Deputy Health Officer).

• **How will the county indirect, central finance and human resources and departmental overhead costs be covered?**

The revenue covers these costs.

• **Is the revenue one-time-only in nature? Will the function be ongoing? What plans are in place to identify a sufficient ongoing funding stream?**

This revenue contract has been ongoing and we expect a renewal when agreement expires. IGA language allows for adjustments in revenue to meet Multnomah County's full costs.

• **If a grant, what period does the grant cover?**

Washington County Agreement 1/1/2008-6/30/2009

Clackamas County Agreement 1/1/2008-6/30/2009

• **If a grant, when the grant expires, what are funding plans?**

Unless renewed by the parties, the project will be discontinued when the contract expires.

NOTE: If a Budget Modification or a Contingency Request attach a Budget Modification Expense & Revenues Worksheet and/or a Budget Modification Personnel Worksheet.

ATTACHMENT B

BUDGET MODIFICATION: HD - 26

Required Signatures

**Elected Official or
Department/
Agency Director:**

Lillian Shirley

Date: 01/15/08

Budget Analyst:

Angela Burdine

Date: 01/15/08

Department HR:

Queen Fuller Poe

Date: 01/09/08

Countywide HR:

Date:

Budget Modification ID: **HD-08-26****EXPENDITURES & REVENUES**

Please show an increase in revenue as a negative value and a decrease as a positive value for consistency with MERLIN.

Budget/Fiscal Year: 2008

Line No.	Fund Center	Fund Code	Func. Area	Accounting Unit			Cost Element	Current Amount	Revised Amount	Change Increase/ (Decrease)	Subtotal	Description
				Internal Order	Cost Center	WBS Element						
1	40-20	32249	30			4CA97-01-3	50200	-	104,349	(104,349)		
2	40-20	32248	30			4CA97-01-4	50200	-	104,349	(104,349)		
3	40-20	32249	30			4CA97-01-3	60000	-	41,746	41,746		
4	40-20	32249	30			4CA97-01-3	60100	-	19,319	19,319		
4	40-20	32249	30			4CA97-01-3	60130	-	12,225	12,225		
5	40-20	32249	30			4CA97-01-3	60135	-	5,806	5,806		
5	40-20	32249	30			4CA97-01-3	60140	-	7,310	7,310		
5	40-20	32249	30			4CA97-01-3	60145	-	3,972	3,972		
5	40-20	32249	30			4CA97-01-3	60350	-	2,200	2,200		
5	40-20	32249	30			4CA97-01-3	60355	-	6,090	6,090		
6	40-20	32249	30			4CA97-01-3	60180	-	200	200		
7	40-20	32249	30			4CA97-01-3	60230	-	25	25		
8	40-20	32249	30			4CA97-01-3	60240	-	2,180	2,180		
9	40-20	32249	30			4CA97-01-3	60260	-	850	850		
10	40-20	32249	30			4CA97-01-3	60270	-	593	593		
11	40-20	32249	30			4CA97-01-3	60290	-	150	150		
12	40-20	32249	30			4CA97-01-3	60370	-	415	415		
13	40-20	32249	30			4CA97-01-3	60410	-	606	606		
14	40-20	32249	30			4CA97-01-3	60430	-	400	400		
15	40-20	32249	30			4CA97-01-3	60440	-	63	63		
16	40-20	32249	30			4CA97-01-3	60460	-	200	200		
17	40-20	32248	30			4CA97-01-4	60000	-	41,746	41,746		
17	40-20	32248	30			4CA97-01-4	60100	-	19,319	19,319		
18	40-20	32248	30			4CA97-01-4	60130	-	12,225	12,225		
18	40-20	32248	30			4CA97-01-4	60135	-	5,806	5,806		
19	40-20	32248	30			4CA97-01-4	60140	-	7,310	7,310		
19	40-20	32248	30			4CA97-01-4	60145	-	3,972	3,972		
20	40-20	32248	30			4CA97-01-4	60350	-	2,200	2,200		
21	40-20	32248	30			4CA97-01-4	60355	-	6,090	6,090		
22	40-20	32248	30			4CA97-01-4	60180	-	200	200		
23	40-20	32248	30			4CA97-01-4	60230	-	25	25		

Budget Modification ID: **HD-08-26****EXPENDITURES & REVENUES**

Please show an increase in revenue as a negative value and a decrease as a positive value for consistency with MERLIN.

Budget/Fiscal Year: 2008

Line No.	Fund Center	Fund Code	Func. Area	Accounting Unit			Cost Element	Current Amount	Revised Amount	Change Increase/ (Decrease)	Subtotal	Description
				Internal Order	Cost Center	WBS Element						
24	40-20	32248	30			4CA97-01-4	60240	-	2,180	2,180		
25	40-20	32248	30			4CA97-01-4	60260	-	850	850		
26	40-20	32248	30			4CA97-01-4	60270	-	593	593		
27	40-20	32248	30			4CA97-01-4	60290	-	150	150		
28	40-20	32248	30			4CA97-01-4	60370	-	415	415		
29	40-20	32248	30			4CA97-01-4	60410	-	606	606		
										(663)	0	Total - Page 1
										0	0	GRAND TOTAL
30	40-20	32248	30			4CA97-01-4	60430	-	400	400		
31	40-20	32248	30			4CA97-01-4	60440	-	63	63		
32	40-20	32248	30			4CA97-01-4	60460	-	200	200		
33									-			

Budget Modification ID: **HD-08-26****EXPENDITURES & REVENUES**

Please show an increase in revenue as a negative value and a decrease as a positive value for consistency with MERLIN.

Budget/Fiscal Year: 2008

Line No.	Fund Center	Fund Code	Func. Area	Accounting Unit			Cost Element	Current Amount	Revised Amount	Change Increase/ (Decrease)	Subtotal	Description
				Internal Order	Cost Center	WBS Element						
34	72-10	3500	0020		705210		50316	-	(22,564)	(22,564)		Insurance Revenue
35	72-10	3500	0020		705210		60330	-	22,564	22,564		Offsetting expenditure
36									-			
37	19	1000	0020		9500001000		50310	-	(4,400)	(4,400)		Indirect reimbursement revenue in GF
38	19	1000	0020		9500001000		60470	-	4,400	4,400		CGF Contingency expenditure
39									-			
40	40-90	1000	30		409050		50370	-	(12,180)	(12,180)		Indirect Dept reimbursement revenue in GF
41	40-90	1000	30		409001		60000	-	12,180	12,180		Off setting Dept expenditure in GF
42									-			
43	72-60	3503	0020		709525		50310	-	(830)	(830)		Budgets receipt of reimbursement
44	72-60	3503	0020		709525		60200	-	830	830		Budgets offsetting expenditure in telecommuni
45									-			
46	72-55	3501	0020		904100		50310	-	(1,212)	(1,212)		Budgets receipt of Motor Pool service reimbur
47	72-55	3501	0020		904100		60240	-	1,212	1,212		Budgets offsetting expenditure
48									-			
49	72-50	3505	0020		902575		50310	-	(800)	(800)		Budgets receipt of Building Management servi
50	72-50	3505	0020		902575		60170	-	800	800		Budgets offsetting expenditure
51									-			
52	72-55	3504	0020		904400		50310	-	(400)	(400)		Budgets receipt of service reimbursement
53	72-55	3504	0020		904400		60230	-	400	400		Budgets offsetting expenditure
54									-			
55									-			
56									-			
57									-			
58									-			
										663	0	Total - Page 2
										0	0	GRAND TOTAL



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (long form)

APPROVED : MULTNOMAH COUNTY
 BOARD OF COMMISSIONERS
 AGENDA # R-7 DATE 01-31-08
 ANA KARNES, ASST BOARD CLERK

Board Clerk Use Only

Meeting Date: 01/31/08
 Agenda Item #: R-7
 Est. Start Time: 10:17 AM
 Date Submitted: 01/15/08

NOTICE OF INTENT to Apply for a \$150,000 Grant from the US Department of Health and Human Services' Health Resources and Services Administration to Expand the Capacity to Deliver Mental Health and Substance Abuse Services to Underserved Residents of Multnomah County

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date:	<u>January 31, 2008</u>	Amount of Time Needed:	<u>5 minutes</u>
Department:	<u>Health Department</u>	Division:	<u>Integrated Clinical Services</u>
Contact(s):	<u>Tom Waltz</u>		
Phone:	<u>503 988-3674</u>	Ext.	<u>22670</u>
		I/O Address:	<u>160/9</u>
Presenter(s):	<u>Tom Waltz</u>		

General Information

1. What action are you requesting from the Board?

Authorize the Director of the Health Department to apply for grant funding through the Health Resources and Services Administration to expand the capacity of the Department to provide mental health and substance abuse services to medically underserved clients receiving care at either the Mid-County Health Center or the East County Health Center.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

The Bureau of Primary Health Care, a division of the US Department of Health and Human Services, has released a request for applications to organizations that operate federally funded Community Health Centers that may be interested in expanding access to mental health care services for low-income residents. Approximately \$8.8 million is available for an estimated 60 awards to be made by the Bureau during May 2005. Applicants may apply for no more than \$150,000.

The Health Department delivers primary care services to approximately 40,000 clients, with over 140,000 primary care visits annually at the County's health six community health centers, including

the East County Health Center and the Mid-County Health Center. People receiving services at County facilities include low-income individuals who face barriers to accessing health services because of income, language and/or cultural differences, or because they lack the ability to pay for services. Services are also provided to underserved populations, which include homeless people, migrant workers, residents of public housing, and individuals with special health care needs. The Department's clinics also provide health care to residents who receive publicly financed health insurance (Medicaid, S-CHIP, Medicare, etc.) because many private physicians are no longer accepting these individuals as clients. For many of the county's underserved residents, options for care include using a non-profit health clinic, or a hospital emergency room, or they simply do without care.

According to the Institute of Medicine (1997), research shows that underlying mental health and substance abuse (MH/SA) problems account for up to 70 percent of all primary care visits. Depression, in particular, is predicted to be the second leading cause of disability in the United States by 2020. Depression can occur as a primary MH/SA problem, as a co-morbid condition with other MH/SA problems (e.g., ADHD, substance abuse) or as a co-morbid condition with other medical problems (e.g., chronic diseases, such as diabetes or arthritis). Although evidence-based treatments exist for depression, many individuals in need of services are never identified, and fewer than half of those identified as needing treatment actually receive it.

Substance abuse is one of the Nation's most prevalent health problems, and alcohol is the drug of choice among both adolescents and adults. Health care costs of general medical patients with alcohol-related disorders are about twice those of patients without alcohol-related disorders. Alcohol-related disorders are frequently implicated in cancer, stroke, cirrhosis of the liver, cardiovascular disease, depression, falls, burns, and other unintentional injuries. In addition, alcohol use can exacerbate symptoms and complicate treatment compliance for any health problem. Patients are often reluctant to seek treatment in the community. Compounding this problem is the fact that many communities have little if any treatment capacity, particularly for the uninsured.

The Health Department will utilize an integrated primary care model/approach in developing the MH/SA service delivery plan. This model is currently the subject of a pilot project funded by CareOregon and involving several local providers including the Health Department. Integrated care involves the delivery of patient-centered MH/SA consultations and co-management of certain patients by MH/SA providers and medical providers. Through this model, services are provided by licensed MH/SA staff that will be members of the primary care provider team, are physically located in the clinic area, and are immediately available to the primary care provider as he/she is seeing patients.

The proposal will enable the Health Department to hire two full time Social Workers and a Psychiatric Nurse Practitioner. It is estimated that the additional staffing will increase capacity at the Health Department's Mid-County Health Center and East County Health Center to see an additional 2,000 clients (or 5,040 visits) each year to address mental health and substance abuse issues.

3. Explain the fiscal impact (current year and ongoing).

The first year project costs are estimated at \$225,000, which will be covered by Medicaid revenues and grant funding. No County funding will be needed to support the project, and the cost of providing services to the uninsured will be covered by the grant and related Medicaid income.

4. Explain any legal and/or policy issues involved.

None. Providing behavioral health services is consistent with county policy.

5. Explain any citizen and/or other government participation that has or will take place.

This application for funding will be prepared with input from the Multnomah County Community Health Council (the Council's membership includes individual consumers of the Department's health care services, health care providers, and government representatives).

ATTACHMENT A

Grant Application/Notice of Intent

If the request is a Grant Application or Notice of Intent, please answer all of the following in detail:

- **Who is the granting agency?**
Health Resources and Services Administration (a division of the US Department of Health and Human Services).
- **Specify grant (matching, reporting and other) requirements and goals.**
No match is required for this grant. The reporting requirements are consistent with long-established processes used by the Department to monitor the delivery of health care to low-income persons.
- **Explain grant funding detail – is this a one time only or long term commitment?**
Grantees of this program are given two years to achieve their goals for expanding health care access. Communities that achieve their access goals within the two-year timeframe will be eligible to receive ongoing funding.
- **What are the estimated filing timelines?**
Application are due on February 12, 2008
- **If a grant, what period does the grant cover?**
Funding for this effort will be provided over a two-year period (i.e., \$150,000 a year for two years).
- **When the grant expires, what are funding plans?**
If the project's access objectives are achieved, funding for this effort will be rolled into the Department's ongoing federal primary care services grant.
- **How will the county indirect, central finance and human resources and departmental overhead costs be covered?**
Administrative costs are allowed.

ATTACHMENT B

Required Signatures

**Elected Official or
Department/
Agency Director:**

Lillian Shirley

Date: 01/14/2008

Budget Analyst:

Angela Burdine

Date: 01/15/08



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (long form)

APPROVED : MULTNOMAH COUNTY
 BOARD OF COMMISSIONERS
 AGENDA # R-8 DATE 01-31-08
 ANA KARNES, ASST BOARD CLERK

Board Clerk Use Only

Meeting Date: 01/31/08
 Agenda Item #: R-8
 Est. Start Time: 10:20 AM
 Date Submitted: 01/22/08

Agenda Title: NOTICE OF INTENT to Apply for \$75,000 Grant Funding to Assess the Effects of an Interpersonal Violence Prevention Housing Model on Suicide Threats or Attempts

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 Amount of Time Needed: 5 minutes
 Department: Department of Co. Human Services Division: Domestic Violence
 Contact(s): Chiquita Rollins
 Phone: 503-988-4112 Ext. 84112 I/O Address: 167/630
 Presenter(s): Annie Neal

General Information

1. What action are you requesting from the Board?

The Department of County Human Services Domestic Violence Coordinator's Office requests permission to apply for US Centers for Disease Control and Prevention (CDC) funding to extend the current CDC evaluation of a "housing first" model for domestic violence victims to include an analysis of data gathered relating to suicide threats and attempts.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

Suicide or self-directed violence is a serious public health problem in the United States and around the world. It can be defined as an intentional act directed against oneself that either results in or has a high likelihood of resulting in injury, death or harm. This can include fatal and nonfatal suicidal behaviors ("suicide attempts") as well as behaviors where the intention is not to kill oneself, as in the case of self-mutilation. In the United States, suicide has ranked among the twelve leading causes of death since 1975. In 2004, there were 32,439 suicide deaths, making it the 11th leading cause of death.

Victims of interpersonal violence (including child maltreatment, youth violence, sexual assault, and intimate partner violence) have a higher risk of suicide than non-victims. Research funded under this announcement is expected to assess self-directed violence outcomes among subjects participating in

intervention trials designed to prevent interpersonal violence (e.g., youth violence, intimate partner violence, sexual assault).

This funding would be used to extend our current grant to evaluate the effectiveness of the 'housing first' model for victims of domestic violence. Currently, 30% of the study participants report that they have either threatened or attempted suicide. This is a significantly higher proportion than found in the general population (3%) or found in other populations of domestic violence victims (11-20%).

If funded, this grant would impact program offer #25040 Domestic Violence Victims Services and Coordination.

3. Explain the fiscal impact (current year and ongoing).

This one-time-only funding of \$75,000, of which \$47,000 would be used to contract for services with Oregon Health Science University and Johns Hopkins University. The remaining \$28,000 will fund .20 FTE Research Assistant to interview those study participants who report recent suicide attempts or threats.

4. Explain any legal and/or policy issues involved.

There are no legal or policy issues involved. Mandatory reporting requirements for imminent threat of self-harm will be followed.

5. Explain any citizen and/or other government participation that has or will take place.

Centers for Disease Control and Prevention (CDC) and National Center for Injury Prevention and Control have partnered in developing and funding the solicitation.

This is a Cooperative Agreement with the CDC, which means that their Science Officer will be participating in developing the final protocol for the research and in analysis of the results.

ATTACHMENT A

Grant Application/Notice of Intent

If the request is a Grant Application or Notice of Intent, please answer all of the following in detail:

- **Who is the granting agency?**
The US Centers for Disease Control and Prevention
- **Specify grant (matching, reporting and other) requirements and goals.**
The total funding available for October 1, 2008 through September 30, 2009 is \$75,000 per project. These are one-time only funds, and are intended to Assess the Effects of Interpersonal Violence Prevention on Suicide. There is no match required, and an annual status report is required.
- **Explain grant funding detail – is this a one time only or long term commitment?**
This is a one-time only grant. Approximately, \$28,000 will be used for County staff (.20 FTE Research Assistant or Analyst); \$47,000 for contracts for statistical analysis and consultation with Oregon Health Sciences University and Johns Hopkins University. Indirect and all costs associated with the position will be funded.
- **What are the estimated filing timelines?**
The proposal is due February 5, 2008, by 2 p.m. PST.
- **If a grant, what period does the grant cover?**
October 1, 2008-September 30, 2009
- **When the grant expires, what are funding plans?**
There are no plans to continue this project beyond the grant expiration date
- **How will the county indirect, central finance and human resources and departmental overhead costs be covered?**
These will be covered by the grant funds.

ATTACHMENT B

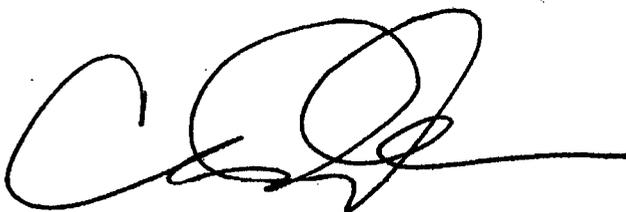
Required Signatures

Elected Official
or Department/
Agency Director:



Date: 01/22/08

Budget Analyst:



Date: 01/22/08



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 01/31/08
Agenda Item #: R-9
Est. Start Time: 10:25 AM
Date Submitted: 01/24/08

Agenda Title: County Auditor's Audit of Tax Abatement Programs

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 15 minutes
Department: Non Departmental **Division:** Auditors Office
Contact(s): Judy Rosenberger
Phone: 503 988-3320 **Ext.** 83320 **I/O Address:** 503/601
Presenter(s): LaVonne Griffin-Valade and Mark Ulanowicz

General Information

1. What action are you requesting from the Board?
 Board Briefing
2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.
 The County Auditor reviewed the participation and role of Multnomah County in the five tax abatement programs administered by the City of Portland. This briefing will discuss audit findings and recommendations.
3. Explain the fiscal impact (current year and ongoing).
4. Explain any legal and/or policy issues involved.
5. Explain any citizen and/or other government participation that has or will take place.

Required Signature

**Elected Official or
 Department/
 Agency Director:**

LaVonne Griffin-Valade

Date: 01/24/08



LaVonne Griffin-Valade
Multnomah County Auditor

Audit Team:

Craig Hunt

Mark Ulanowicz

Board Briefing

Audit: *Tax Abatement Programs* – January 31, 2008

Audit Scope and Results

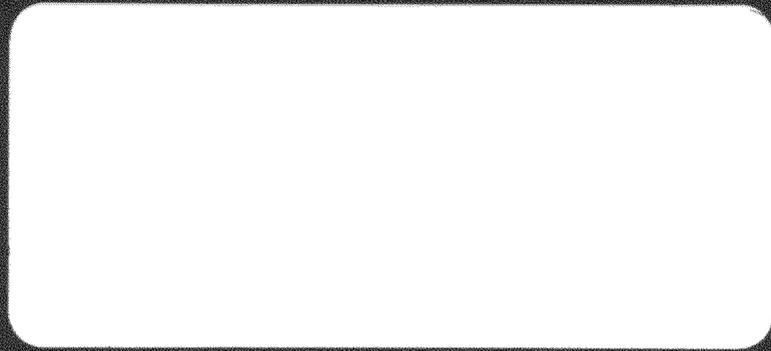
- Reviewed the participation and role of Multnomah County in the five property tax abatement programs administered by the City of Portland
- Substantiated and quantified a number of issues initially raised by Assessment & Taxation

Audit Findings

- Identified \$4.5 million in property taxes that were improperly abated two recent tax years (2004-2005 and 2005-2006)
 - City of Portland did not have the level of participation from other taxing jurisdictions required to exempt all property taxes included in the *Single Unit Housing* program from 1998 until June 2007
 - For some programs, the City incorrectly exempted properties that were located outside of the appropriate jurisdictional boundaries
 - The City had not been adequately monitoring the exemption status of properties in some programs
 - In a number of construction projects, the City did not follow statutory requirements regarding the timing of abatement program applications
- Because improper tax abatements existed prior to the two tax years we analyzed, the problems noted above suggest that the total loss of tax dollars was significantly higher than the \$4.5 million we identified.

Audit Recommendations

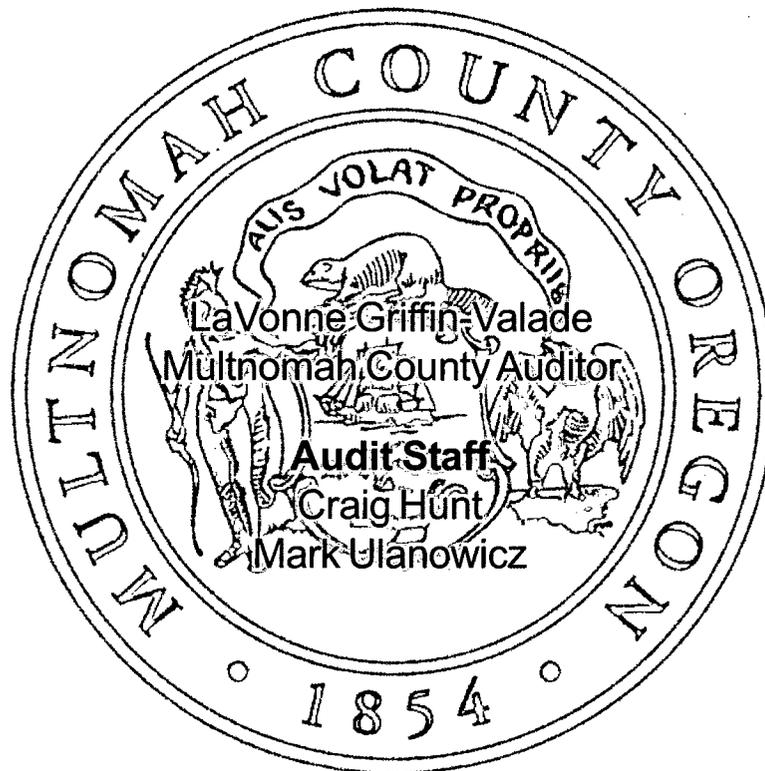
- Assessment & Taxation had the controls in place to meet the County's statutory responsibilities. However, as a major stakeholder in the City's tax abatement programs, we recommend that the County strengthen assurance procedures and oversight of those programs.
- Assessment & Taxation should annually report on these programs to provide information to the Board as part of the regular re-evaluation of County participation with the City
- The City, County, and Oregon Department of Revenue work together to clarify and update governing statutes to reflect changes in Oregon's property tax laws.



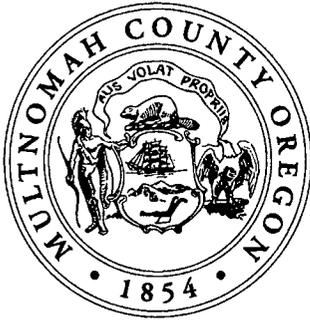
MULTNOMAH COUNTY AUDITOR
PORTLAND, OREGON

Audit of Tax Abatement Programs

January 2008



We conducted this performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.



LaVonne Griffin-Valade Multnomah County Auditor

501 SE Hawthorne Room 601
Portland, Oregon 97214
Phone: (503) 988-3320

MEMORANDUM

Date: January 31, 2008

To: Ted Wheeler, Multnomah County Chair
Maria Rojo de Steffey, Commissioner, District 1
Jeff Cogen, Commissioner, District 2
Lisa Naito, Commissioner, District 3
Lonnie Roberts, Commissioner, District 4

From: LaVonne Griffin-Valade, Multnomah County Auditor

Re: Audit of Tax Abatement Programs

The attached report covers our audit of the participation and role of Multnomah County in the five tax abatement programs administered by the City of Portland. Support for affordable housing efforts has long been an important policy for Multnomah County decision-makers and residents. At the same time, Multnomah County is responsible for maintaining an accurate tax roll and providing a broad array of programs and services.

We initiated this review at the request of the Chair's Office. We verified and quantified a number of compliance concerns that were initially identified by the Assessment & Taxation division. We found several problems that led to improperly approved tax abatements, some going back several years. Further, we were able to calculate an estimate of substantial losses for two recent tax years due to those improper abatements.

Our audit recommendations focus on strengthening assurance procedures and monitoring by Assessment & Taxation. We also recommend that Multnomah County, the City of Portland, and the Oregon Department of Revenue collaborate to clarify and update the statutes governing tax abatement programs.

We want to thank staff from Assessment & Taxation for their assistance and cooperation throughout the audit. We also appreciate the assistance provided by the Multnomah County GIS office and by the City of Portland's Bureau of Planning and the Portland Development Commission.

Table of Contents

Executive Summary	1
Background	2
Audit Results	7
51 percent requirement was not always met	7
Some individual properties did not qualify for exemptions	9
Some properties did not continue to qualify for exemptions	10
A&T was not provided information by the statutory deadline	10
The timing of some applications did not meet statutory requirements	10
Statutes do not reflect important changes in the property tax system	11
Recommendations	12
Scope and Methodology	14
Responses	15
Chair Ted Wheeler	17
Assessment & Taxation	19
Bureau of Planning and Portland Development Commission	21



LaVonne Griffin-Valade
Multnomah County Auditor

Audit Team:
Craig Hunt
Mark Ulanowicz

Audit Report

Tax Abatement Programs – January 2008

Executive Summary

We reviewed the participation and role of Multnomah County (County) in the five property tax abatement programs administered by the City of Portland (City). The Chair's Office requested this audit after Assessment & Taxation (A&T) identified several compliance concerns. We substantiated and quantified a number of the issues initially raised by A&T.

We identified approximately \$4.5 million in property taxes that were improperly abated in the 2004-2005 and 2005-2006 tax years alone. Most of this represented a tax revenue loss to jurisdictions other than the City, such as school districts, service districts, and the County. We found that the improper abatements were the result of the problems listed below:

- The City did not have the level of participation from other taxing jurisdictions required to exempt all property taxes included in the *Single Unit Housing* program from 1998 until June 2007.
- For some programs, the City incorrectly exempted properties that were located outside of the appropriate jurisdictional boundaries.
- The City had not been adequately monitoring the exemption status of properties in some programs.
- In a number of construction projects, the City did not follow statutory requirements regarding the timing of abatement program applications.

Because improper tax abatements existed prior to the two tax years we analyzed, the problems noted above suggest that the total loss of tax dollars was significantly higher than the \$4.5 million we identified.

We found that A&T had controls in place to meet the County's statutory responsibilities. However, as a major stakeholder in the City's tax abatement programs, we recommend that the County strengthen assurance procedures and oversight of those programs. We recommend that A&T annually report on these programs to provide information to the Board as part of the regular re-evaluation of County participation with the City. Further, we recommend that the City, County, and Oregon Department of Revenue work together to clarify and update governing statutes to reflect changes in Oregon's property tax laws.

Background

Tax abatement programs provide incentives to help governments accomplish various economic and social objectives. The State of Oregon established several property tax abatement programs that allow cities or counties within the state to temporarily reduce property taxes for certain housing development and rehabilitation projects. These abatement programs are intended to help revitalize targeted areas and improve both the quality and quantity of housing in these areas.

The five tax abatement programs that are the subject of this audit have different objectives, but share roughly the same administrative structure. Four of the five programs are administered by the Portland Development Commission (PDC) in the City and one program is administered by the City's Bureau of Planning.

Tax Abatement Programs

Single Unit Housing (ORS 307.651 to 307.687)

- Purpose
 - stimulate the construction of new single-unit housing in distressed urban areas of the city
 - promote residential infill development on vacant or underutilized lots
 - encourage homeownership
 - reverse declining property values
- Requirements for an individual or family to qualify
 - new residence must be constructed in a designated "homebuyer opportunity area" within the city
 - must be occupied by the owner during the exemption period
 - the value of the home must be 120% or less of the median sales price of houses in the city
- Taxes are exempt on the value of the new construction for 10 years, but the land is not exempt
- Program began in 1989, expired in 2003, and was reestablished in 2005

Core Area Multiple-Unit Housing (ORS 307.600 to 307.637)

- Purpose
 - encourage the construction of transit-supportive, multiple-unit housing in designated core areas of the city
 - improve the balance between the residential and commercial nature of core areas
 - ensure full-time use of the core areas as places where citizens have an opportunity to live as well as work
- Requirements to qualify
 - preservation, construction, addition to, or conversion of property to new multiple-unit housing must be within a core area designated by the City or within an urban renewal area
 - project must be a minimum of 10 units and meet other City criteria
- Exemption is for a period of 10 years and the associated land is not exempt
- Program began in 1975

Transit-Oriented Development (ORS 307.600 to 307.637)

- Purpose
 - promote private investment in transit-supportive, multiple-unit housing near light rail stations and in transit-oriented areas
 - attract new development of multiple-unit housing and commercial and retail property in areas located within a light rail station area or transit-oriented area
- Requirements to qualify
 - property must be multiple-unit housing located within ½ mile of a light rail station or within ¼ mile of a bus line and within areas designated by the City
- Exemption is for a period of 10 years and the associated land is not exempt
- Program began in 1996

Nonprofit Corporation Low Income Housing (ORS 307.540 to 307.548)

- Purpose
 - benefits low-income renters
 - is available for qualifying property located within the city
- Requirements to qualify
 - program is available for low-income housing property held by charitable, nonprofit organizations
 - applies to residential improvements and land owned, leased, or managed by eligible nonprofit corporations – properties may be fully or partially exempt
- An application is required annually
- Program began in 1985 and is the only one of the five programs administered by the City's Bureau of Planning

Rehabilitated Residential Property (ORS 308.450 to 308.481)

- Purpose
 - make sound additions to the housing stock
 - provide incentives to rehabilitate substandard property and to convert transient accommodations and nonresidential structures to permanent residential units
- Requirements to qualify
 - property must be located within the city
- Increases in the assessed value that result from rehabilitation work is exempt from property tax for 10 years
 - existing value of the improvements before rehabilitation and the land are not exempt
- Program began in 1975

In general, A&T relies on the City to authorize which properties should be included on the tax roll as exempt and which exemptions should be removed when properties no longer qualify. The City is responsible for administering all five tax abatement programs covered in this audit and for complying with Oregon Revised Statutes. The City also added additional requirements for the programs in City code.

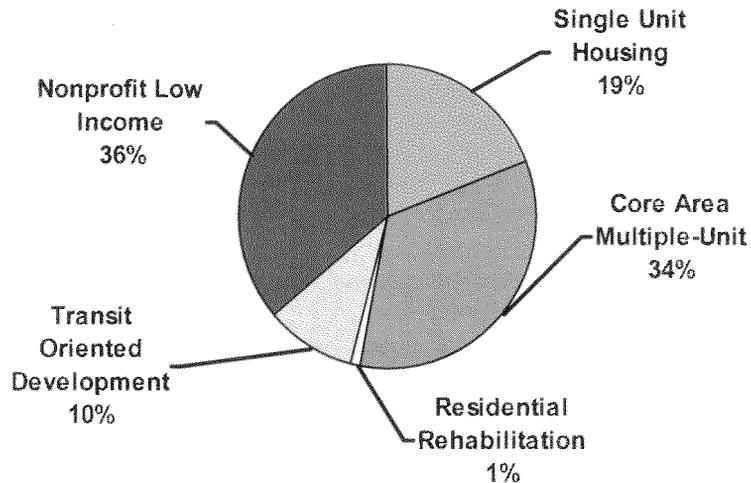
For the *Single Unit Housing*, *Core Area Multiple-Unit*, and *Transit-Oriented Development* programs, the County's statutory responsibilities are substantially limited to receiving property tax exemption information from the City and making adjustments to the tax roll based on the information received. For the *Nonprofit Low Income* and the *Residential Rehabilitation* programs, the County has a responsibility to determine the proper value of the exemption. The Oregon Department of Revenue is responsible for ensuring that the City properly administers the programs. However, their involvement to date has been limited.

Tax year 2006-2007 abatements

In tax year 2006-2007, approximately \$12.5 million of property taxes were abated for the five programs administered by the City. Although the *Single Unit Housing* program represents 19% (\$2.4 million) of total exempt taxes, it has most of the administrative workload with 2,021 (67%) of the five programs' 3,038 accounts. In contrast, the *Core Area Multiple-Unit Housing* program has only 192 (6%) accounts but has 34% (\$4.2 million) of total exempt taxes.

Exhibit 1

Percent of total tax exemptions by program – 2006-2007



Source: Auditor's Office Analysis

Note: Does not take into account Measure 5 compression, if any

These property tax exemptions can reduce the property tax revenues of multiple taxing jurisdictions, depending on where the properties are located in the city. The extent to which a jurisdiction sees a reduction in revenue depends on the number and value of properties within its boundaries that are granted exemptions.

There were 127 levy areas in Multnomah County in tax year 2006-2007. Each levy area is a unique combination of taxing jurisdictions. Exhibit 2 below shows an example of how the total tax rate for properties can vary depending on the levy area where they are located. Further, Exhibit 2 shows how property tax revenues are distributed within two actual levy areas, the various jurisdictions that receive tax revenue within each levy area, and the amount individual jurisdictions receive.

Exhibit 2

Example comparing two levy areas in Multnomah County – 2006-2007

Levy Area A			Levy Area B		
Jurisdiction	Tax Rate per \$1000	Percent	Jurisdiction	Tax Rate per \$1000	Percent
Portland Public Schools	4.843	24.01%	David Douglas School District	6.3497	29.22%
Multnomah Education Service District	0.4238	2.10%	Multnomah Education Service District	0.4238	1.95%
Portland Community College	0.4495	2.23%	Mt. Hood Community College	0.4719	2.17%
City of Portland	7.2349	35.87%	City of Portland	7.2349	33.30%
Multnomah County	4.9031	24.31%	Multnomah County	4.9031	22.57%
Urban Renewal Rate	1.8694	9.27%	Urban Renewal Rate	1.8985	8.74%
Metro Service District	0.2586	1.29%	Metro Service District	0.2586	1.19%
Port of Portland	0.0653	0.32%	Port of Portland	0.0653	0.30%
TriMet	0.0905	0.45%	TriMet	0.0905	0.42%
East Multnomah Soil & Water Conservation	0.0312	0.15%	East Multnomah Soil & Water Conservation	0.0312	0.14%
Total	20.1693	100%	Total	21.7275	100%

51 percent requirement

The City has chosen to participate in all five programs. Oregon Revised Statutes allow the City to exempt its share of property taxes for qualifying property in all of the programs. Other jurisdictions within a levy area can choose to participate with the City for a particular program. If the participating jurisdictions' tax rates, when combined with the City's tax rate, account for 51 percent or more of the total tax rate then all of the remaining jurisdictions in the levy area are obliged to participate. If the combined tax rates of participating jurisdictions are less than 51 percent, then only those taxes associated with the participants are exempt from collection.

In order to reach the 51 percent threshold to exempt all the applicable tax for a specific property, the City needs other jurisdictions to participate in a program. The most expedient way to achieve the 51 percent threshold is to gain the participation of either a school district or Multnomah County. Using Exhibit 2 as an example, combining the City of Portland rate (7.2349) with the Multnomah County rate (4.9031) would yield a combined rate of 12.138 -- 60 percent of Levy Area A's rate and 56 percent of Levy Area B's rate.

Until June of this year, the County had only participated in the *Transit-Oriented Development* program. At one time, Portland Public Schools participated in the other four programs -- which satisfied the 51 percent requirement for properties located in the Portland Public Schools district. Other jurisdictions in Multnomah County have not formally adopted resolutions to participate with the City.

In tax year 2006-2007, properties with approximately \$3 million of County property taxes were on the tax rolls as exempt under the five tax abatement programs administered by the City. In April 2007, A&T raised questions about the timing and approval of some pending *Single Unit Housing* program exemptions and reported the issues to the County Chair's Office. After a series of discussions with the City, the County decided to participate in all programs except *Residential Rehabilitation*.

Audit Results

After A&T identified several compliance concerns, the Chair's Office asked the Auditor's Office to initiate a review of the County's participation and role in the programs. We substantiated and quantified the issues initially brought forward by A&T. We found that:

- The City did not have the required 51 percent participation for exemption of all property taxes associated with the *Single Unit Housing* program from 1998 until June 2007. During this period, only the City's share of property taxes should have been exempt.
- The City should not have approved exemptions for property that was located outside the Portland Public Schools (PPS) district boundaries because the 51 percent requirement was not met.
- The City approved properties for exemptions that were outside the boundaries of the City of Portland and/or were outside the designated program boundaries.
- The City had not adequately monitored compliance. Based on information recently sent to the City from A&T, many properties no longer qualify for a tax exemption.
- The City did not always send an ordinance or resolution approving the exemptions to A&T by the statutory deadline.
- The City did not follow statutory requirements regarding the timing of abatement program applications in a number of cases.

The County is obligated to put properties on the tax roll for exemptions that the City approves. However, A&T's initial review of the programs and our analysis of program compliance found that the City did not have a strong record of ensuring compliance with the abatement programs' statutory requirements. This puts the County in the position of certifying tax exempt property on the tax roll that is not in compliance with the statutes. Moreover, approving properties that do not comply with program requirements undercuts the intent of the programs themselves and may result in taxing jurisdictions investing money in projects that do not meet program objectives.

We also found that the structure of the programs did not keep up with changes in the property tax environment in the state. The 51 percent requirement was written into the statute at a time when all the taxing jurisdictions had a stake in county tax collections that was equal to the percentage of their taxes in the levy area. The situation has changed for school districts because the way schools are funded has changed, with the state making up for a portion of revenue lost when tax abatements are approved. As a result, a school district now has a vote on tax abatements that is greater than its effect on their revenue.

**51 percent
requirement
was not
always met**

Since the inception of the abatement programs, affected property owners have received the maximum exemption of property taxes possible. The maximum exemption reduces the property tax revenues for all taxing jurisdictions within levy areas. However, in some cases, the City did not have the authority to grant the maximum exemption because the 51 percent requirement was not met.

The City did not achieve the 51 percent participation necessary for the maximum tax abatement for the *Single Unit Housing* program for eight years (tax years 1998-1999 through 2005-2006). PPS had agreed to participate in this program, but the resolution detailing this agreement expired in 1998 and was not renewed. For those eight years, only the City's share of the taxes for the *Single Unit Housing* program should have been abated. Instead, every taxing jurisdiction lost its share of taxes for these properties. Exhibit 3 shows an estimate of the amount of taxes lost -- by taxing jurisdiction -- for two of the eight years that the *Single Unit Housing* program did not meet the 51 percent requirement.

Exhibit 3

Single Family Housing Program: estimated property taxes improperly approved for full abatement for tax years 2004-2005 and 2005-2006

Taxing Jurisdiction	Amount
Multnomah Education Service District	\$ 102,523
Parkrose School District	4,150
David Douglas School District	135,962
Portland Public Schools	1,203,472
Mt. Hood Community College	10,822
Portland Community College	101,365
CFP #1 Fire District	698
Port of Portland	15,806
East Multnomah Soil & Water Conservation	4,761
Metro	63,834
Multnomah County	1,185,458
TriMet	25,808
Urban Renewal	418,502
TOTAL	\$ 3,273,161

Source: Auditor's Office Analysis

Note: Does not take into account Measure 5 compression, if any

In addition, a smaller number of properties receiving property tax exemptions are within the boundaries of other school districts, such as the David Douglas or Centennial. We did not find the required approval from the appropriate school district for any of these properties for the *Single Unit Housing*, *Nonprofit Low Income*, and *Residential Rehabilitation* programs. Only the City's share of taxes should have been abated for these properties from the programs' inception through tax year 2005-2006.

Exhibit 4 is an estimate of the amount of taxes abated -- by taxing jurisdiction -- for two of the years that the *Nonprofit Low Income* and *Residential Rehabilitation* programs had not met the 51 percent requirement. (Note: The *Single Unit Housing* program amounts are included in Exhibit 3.)

Exhibit 4

Nonprofit Low Income & Residential Rehabilitation Programs: estimated property taxes improperly approved for full abatement for tax years 2004-2005 and 2005-2006.

Taxing Jurisdiction	Amount
Multnomah Education Service District	\$ 32,169
Parkrose School District	12,885
David Douglas School District	342,722
Reynolds School District	18,831
Centennial School District	98,966
Mt. Hood Community College	35,784
Port of Portland	4,959
East Multnomah Soil & Water Conservation	1,635
Metro	20,031
Multnomah County	372,045
TriMet	8,126
Urban Renewal	123,014
TOTAL	\$ 1,071,167

Source: Auditor's Office Analysis

Note: Does not take into account Measure 5 compression, if any

Over 99% of the amount shown is for the *Nonprofit Low Income* program

Because the County participated with the City in the *Transit-Oriented Development* program since its inception, the City has met the 51 percent requirement for that program for all applicable properties in the county. Additionally, in 1975, PPS agreed to participate with the City in the *Core Area Multiple-Unit* program for properties located inside PPS boundaries. Based on available data, the 51 percent requirement was met for this program for at least the last three tax years (2004-2005 through 2006-2007). If all properties that received an exemption for this program since 1975 were located within PPS boundaries, the 51% requirement was also met in this program.

Some individual properties did not qualify for exemptions

Recently, County A&T staff discovered that three *Single Unit Housing* program properties which the City granted an exemption were located outside the City of Portland's boundaries. Because these properties are outside the City's boundaries, they do not qualify for the exemption.

Properties included in the *Single Unit Housing* program also must be located within a Homebuyer Opportunity Area (HBO) designated by the City. When the Auditor's Office compared the location of the *Single Unit Housing* properties to HBO areas, we found seven additional properties that do not appear to be located within an HBO and should not have qualified for a tax exemption.

The Auditor's Office also found one property in the *Nonprofit Low Income* program that was located outside the Portland city boundaries. This property also should not have qualified for an exemption.

The length of time these properties received an exemption ranges from one to ten years. In total, A&T estimates that these 11 properties cost applicable taxing jurisdictions about \$78,000 in property tax revenues. A&T is allowed to collect back taxes for these properties for up to five years.

Some properties did not continue to qualify for exemptions

Once properties qualify for a tax exemption, they must continue to qualify each year to receive the exemption. For example, when an exempt property in some programs is sold, the new owner must meet income eligibility requirements in order for the property to continue to qualify for the exemption. Also, owner occupancy is now a requirement of the *Single Unit Housing* program. The City is responsible for monitoring exempt properties to ensure that they continue to qualify.

County A&T keeps extensive data on properties, including when a property transfers to another owner and when the mailing address for the tax bill differs from the physical location of the property. A&T provided this information to the City to investigate 109 properties on the 2006-2007 tax roll for the *Core Area Multiple-Unit Housing*, *Transit-Oriented Development*, and the last two years of the *Single Unit Housing* programs.

After the City's investigation, 55 of the 109 properties (50%) did not continue to qualify to receive a tax exemption. The exempt taxes on these 55 properties were approximately \$84,000 in tax year 2006-2007.

A&T was not provided information by the statutory deadline

Historically, the City sent A&T the exemption applications for the *Single Unit Housing* program. County A&T used the information in these applications to put properties on the tax roll. According to A&T, some of the applications were received past the statutory deadline. When information needed to claim an exemption is sent to the County late, it can delay the tax exemption. A delayed exemption can confuse and financially stress homebuyers who had counted on their tax exemption to begin earlier.

It is not necessary for the City to send individual exemption applications to A&T. Instead, Oregon Revised Statutes requires the City to send an ordinance or resolution by April 1 of each year that approves all of the applications and authorizes A&T to put the exempt property on the tax roll. A&T did not always receive an ordinance or resolution in the past.

The timing of some applications did not meet statutory requirements

Oregon Revised Statutes limit the exemption for *Single Unit Housing* to construction proposed to take place after the date of the application. A&T and the Auditor's Office found applications that did not meet this statutory requirement.

Because the program is meant to stimulate construction in certain areas of the city, construction that is completed prior to applications raises the question of whether development would have occurred without the program.

In addition to Oregon Revised Statutes, County resolution 07-153 for the *Single Unit Housing* program adopted in September 2007 requires the City to ensure that applications are completed prior to the final approval of the building permit for the structure.

Statutes do not reflect important changes in the property tax system

The *Core Area Multiple-Unit* and *Nonprofit Low Income* programs are currently the two largest City programs accounting for 70 percent of the abated taxes in tax year 2006-2007. Portland Public Schools last approved a resolution for the *Core Area Multiple-Unit* program in 1975 and the *Nonprofit Low Income* program in 1985. These resolutions are still in effect even though conditions over this period of time have changed considerably.

The statutes covering tax abatement programs do not reflect the impact of the significant changes in the property tax system and the way schools are funded. Measure 5, approved in 1990, capped property taxes dedicated for school funding at \$5.00 per \$1,000 of real market value. This cut school funding and limited local communities' ability to pay for schools.

After passage of Measure 5, the Oregon legislature increased the state's funding for schools and enacted the School Equalization Formula in 1991 to distribute funds among all school districts in the state. Property taxes from each school district's permanent tax rate are included in the equalization formula, but bonds and levies are not included. Once the state distributes funds, school districts end up losing abated taxes from property taxes attributable to bonds and levies. However, school districts recover all or a portion of abated taxes attributable to the permanent tax rate.

As a result of the changes to the school funding formula, much of the abated taxes for qualifying properties do not result in a loss of revenues for individual school districts. When calculating the 51 percent requirement that allows the City to exempt the taxes of all taxing jurisdictions in the levy area where the properties are located, a school district's actual tax rate is, in effect, lower. This means that the combined tax rate of a participating school district and the City may actually be less than the 51 percent threshold that triggers exemption of all taxes.

Recommendations

The County is a significant stakeholder in the tax abatement programs administered by the City -- in tax year 2006-2007, the County's share of abated taxes was \$3 million. The amount of money at stake in these programs argues for greater County involvement. Although the County's authority is limited under Oregon Revised Statutes, as a stakeholder, the County should monitor the programs *as a condition of its continued participation*. The County needs more assurance that the tax abatement programs administered by the City are in compliance with the law and are meeting the programs' objectives.

Recent County resolutions 07-129 and 07-153 have already taken steps to increase the level of County oversight. County Resolution 07-129 states that the City should:

To the extent they do not exist, adopt clear standards, guidelines, and quality control monitoring systems for each program in accordance with the relevant ORS statutes.

Review each property under the relevant termination provisions and determine whether the current individual properties are meeting the standards as set forth in state law.

County Resolution 07-153 requires the City to provide annual reports on the programs to the Board of County Commissioners that show the results of City monitoring and compliance efforts to insure continued qualification. An annual certification signed by the executive director of PDC and Director of the Bureau of Planning is now required.

We recommend that the level of oversight go beyond what was established in these County resolutions. A&T is positioned with property tax data to assist the City with needed information, to monitor results, and to raise questions based on their expertise. We recommend:

1. Data from A&T should be provided to the City to help administer the programs. A&T can query property tax data on an annual basis for the City to verify that properties qualify and continue to qualify to receive exemptions. A list of properties was recently provided to the City to investigate and it was used to identify 55 properties that no longer qualified for exemptions.
2. The County needs further assurance that the City's internal control systems for the programs are in place and do not deteriorate over time. Accordingly, the County should request that the City put written procedures in place to administer the programs. Written procedures could have helped the City to better administer the programs when their staff turned over.
3. A&T should monitor the tax abatement programs and report to the Board of County Commissioners at least annually. The report should be based on A&T's interaction with the City and its own analysis of program data.

The report should comment on program compliance with applicable statutes, program administrative performance, and any other issues that may come to A&T's attention. This information will be essential to the Board when they regularly re-evaluate County participation with the City in these programs.

4. In addition to the written procedures in place for putting properties on and taking them off the tax roll, A&T should develop written procedures for monitoring and any other administrative responsibilities regarding the programs.
5. Current Oregon Revised Statutes for the tax abatement programs should be clarified and updated. The County and City, along with the Oregon Department of Revenue, should work together to advocate for appropriate revisions. For example:

The statutes need to be clarified to eliminate ambiguous or seemingly contradictory language in program requirements.

The statutes need to be updated to reflect the impact of property tax system changes and the resulting effect on the 51% requirement.

We understand that the Oregon Department of Revenue is planning to convene a workgroup in February 2008 to begin work on these and other program issues.

Scope and Methodology

The objectives of the audit were to:

- Evaluate whether Assessment and Taxation has adequate controls in place to ensure that County responsibilities for tax abatement programs are met.
- Determine whether tax abatement programs were properly approved to provide the City of Portland the authority to exempt property taxes in excess of its share.
- Assess whether the County has sufficient assurance that properties qualify to receive property tax exemptions and continue to qualify over the exemption period.

The scope of the audit was generally limited to addressing compliance issues using information available from A&T. We reviewed the County's limited administrative responsibilities and extensive property tax data on exemptions. Our work was primarily focused on three programs administered by the Portland Development Commission (PDC): *Single Unit Housing*, *Core Area Multiple-Unit* and *Transit-Oriented Development*.

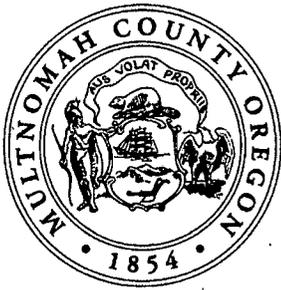
Although the PDC and the Bureau of Planning in the City of Portland administer the tax abatement programs, the audit focused on County responsibilities and interests. During the course of the audit, we met with the City of Portland Auditor's Office, and they also recently began an audit of the City's administration of the same tax abatement programs.

We interviewed the Assessor and Special Programs Manager from A&T, the Deputy County Attorney, the Program Director of Data and Policy Analysis at Portland Public Schools, staff from the Portland Development Commission and the City's Bureau of Planning, and a property tax representative from the Oregon Department of Revenue. We reviewed Oregon Revised Statutes for all of the exemption programs. We researched exemption program resolutions in place for the County, City, and Portland Public Schools.

With the help of County GIS, we mapped properties for the *Single Unit Housing* program on the 2006-2007 tax roll that do not appear to be located in Homebuyer Opportunity Areas. We followed-up on the listing of properties A&T sent the City to investigate if the property still qualified for a tax exemption.

We conducted this performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Responses to Audit



Ted Wheeler, Multnomah County Chair

501 SE Hawthorne Blvd., Suite 600
Portland, Oregon 97214
Phone: (503) 988-3308
Email: mult.chair@co.multnomah.or.us

To: LaVonne Griffin-Valade, County Auditor

From: Ted Wheeler, County Chair

Date: January 25, 2008

Re: Audit Report on Tax Abatement Programs

Our community faces an affordable housing crisis. Lack of affordable housing is an obstacle to Multnomah County's efforts to improve public safety, fight poverty and support families and children. It is essential that we develop new strategies to create and sustain affordable housing and that we continue to have broad support from the community.

That's why this audit report is so important. You and your staff have shone the bright light of accountability on a disturbing set of errors that inappropriately redirected public funds from other important public services. Demonstrating that these errors can be corrected is an important step in improving public confidence in affordable housing programs. Multnomah County is very interested in continuing to assist the City of Portland as they seek to bring their programs into compliance with Oregon law.

I appreciate the findings of your audit team that "A&T had controls in place to meet the County's statutory responsibilities." I commend the staff of A&T who brought these problems to light. You have all provided good service to the taxpayers.

We have taken the first steps to increase the level of oversight from the Board of County Commissioners regarding abatement programs that reduce funds available for other public services. I agree with you that it is appropriate for us as a major stakeholder in the property tax system to augment our role as the collector of property taxes by doing more to increase the transparency of the tax system including abatements. The Multnomah County Assessor and his staff stand ready to provide extra assistance to city abatement programs and additional reporting to the public as you propose.

As you note, our Assessor has provided the City of Portland with lists of properties with abatements that may not be in compliance with statutory requirements. Multnomah County will continue to provide this service. We look forward to the Oregon Department of Revenue's review of Portland City Council decisions regarding properties with questionable abatements and to a potential additional review from the City of Portland's Auditor.

I agree with the need to clarify and update the laws that authorize tax abatement programs but I also hope to encourage the Oregon Legislature to do more to improve this system. On one hand we need stronger protections for the jurisdictions that represent the services that lose funding through abatements because the conflicting demands should always be balanced. On the other hand we need state authorization for abatement programs that are more narrowly targeted to meet affordable housing needs. Some of the problems that have been uncovered are the result of a mismatch of state law and local needs.

Because every dollar that is lost through abatements reduces public services by a dollar; I believe that we need to be able to scrutinize abatement expenditures in the same way that we scrutinize budget expenditures. Unfortunately, currently abatements that provide affordable housing are often under the same program as abatements that do not support affordable housing and the County's options are limited to approving or disapproving the entire program. I hope to work with City of Portland leaders to improve our ability to balance public service priorities.

In closing, I want to thank you for investigating this issue quickly and thoroughly. The community benefits from the impartial review that your office provides. Your findings will be very useful to the Board of County Commissioners, the Oregon Legislature, Portland City Council and the public. Together we can maintain the effectiveness of tax abatements as a strategy for affordable housing.



Department of County Management
MULTNOMAH COUNTY OREGON

501 SE Hawthorne, Suite 531
Portland, Oregon 97214
(503) 988-3312 phone
(503) 988-3292 fax

To: LaVonne Griffin-Valade, County Auditor

From: Carol Ford, Department of County Management Director *CF*

Randy Walruff, Assessment and Taxation Director/Assessor *RW*

Date: January 7, 2008

Re: Tax Abatement Program Review

The Department of County Management and the Assessment and Taxation Division (A&T) recognize the time that you and your staff have invested in the review of the tax abatement programs as managed by the Special Programs section. We would like to thank you for the thoughtful recommendations and thorough audit follow up. We appreciate the opportunity to comment on your findings and recommendations.

The audit was initiated as a review of the County's participation and role in the abatement programs. Having read the assessment we find that we are in agreement with your conclusions. Generally, the results of the examination of the abatement programs substantiated the compliance concerns initially raised by A&T staff. Additionally, we agree with your opinion that the structure of the programs have not kept up with changes in the property tax environment.

In your report, you recommend that A&T strengthen assurance procedures and oversight of the property tax abatement programs, annually report on these programs providing information for Board consideration and participation with the City and that the County, City and Department of Revenue (DOR) work together to clarify and update governing statutes to reflect changes in tax law. A&T is currently updating procedures pertaining to these programs to better report findings and we welcome the opportunity to work with both, the City and the DOR, to more efficiently and effectively serve the public.

We appreciate the fact that your report recognizes our reliance on the City to administer the tax abatement programs in a responsible manner that complies with statute. The recommendations in this report will assist us in advancing a collaborative work situation that will benefit all taxpayers and jurisdictions.

Thank you for the care you took in completing this study.



CITY OF PORTLAND, OREGON
BUREAU OF

Planning

Tom Potter, Mayor
Gil Kelley, Director

1900 S.W. 4th Ave., Ste. 7100
Portland, OR 97201-5380

Phone 503-823-7700

FAX 503-823-7800

TTY 503-823-6868

Email pdxplan@ci.portland.or.us

www.portlandonline.com/planning

PDC

PORTLAND DEVELOPMENT COMMISSION

*Investing in
Portland's Future*

Mark Rosenbaum
Commission Chair

Bertha Ferrán
Commissioner

Sal Kadri
Commissioner

John C. Mohlis
Commissioner

Charles A. Wilhoite
Commissioner

Tom Potter
Mayor

Bruce A. Warner
Executive Director

www.pdc.us

222 Northwest
Fifth Avenue
Portland, OR
97209-3859

tel: 503.823.3200

fax: 503.823.3368

TTY: 503.823.3366



January 23, 2008

Ms. LaVonne Griffin -Valade
Multnomah County Auditor
501 SE Hawthorne, Room 601
Portland, Oregon 97214

Dear Ms. Griffin-Valade:

Thank you for completing your audit of the five tax abatement programs which are administered by the City of Portland and the Portland Development Commission.

Your audit memorializes nearly all of the issues that were jointly identified by the County Board, City Commissioner Erik Sten, and City/County/PDC staff over the course of the 2007 review of these programs. These programs are key tools for the City and the County to preserve and increase the supply of housing affordable to low-income households, promote transit-oriented development, and increase the home ownership rates in the City, particularly among minorities. We appreciate the county elected officials confirming the importance of all five tax abatement programs through their official action in October 2007.

We credit the new administration under Chair Wheeler and the new assessor, Mr. Randy Walruff, for bringing these improvements to our attention. It marked the first time PDC had been notified of procedural and technical improvements to these programs. PDC encouraged an audit last summer and we are all pleased to see the work is complete. Generally, we support your recommendations. Some of the changes you suggest to the State statutes would be a matter for discussion among the elected officials of the local taxing jurisdictions.

The PDC staff has already begun working with the County Assessment and Taxation office on many of your recommendations. This includes developing monitoring and compliance techniques, clarifying the timing of construction in relation to receipt of abatement. Further, we are following up on the County A&T staff recommendation to increase the cost of applying for the single-family abatement program by \$450, which request became effective January 1, 2008.

We concur with your opinion to develop written procedures to guide the oversight of these programs. The abatements began long before Bruce Warner became PDC's Executive Director and will hopefully continue in some form or fashion long after his tenure ends. Lack of clear written procedures, combined with new staff, seems to be at the root of the issues you identified.

It is clear the City, PDC and the County had partnered in administering and implementing these programs for decades. The relationship was very collaborative, and we jointly delivered socially-beneficial programs. However, we understand how the

statutory framework and its interplay with our programs could lead to confusion. Also, our programs now address some new housing priorities. For example, the single-family program has become one of the City's best tools for providing home ownership opportunities for minorities but this was not originally envisioned as a purpose of the program. This is a great time to review and make decisions to further our collective objectives.

Above and beyond the administrative improvements, we remain committed to working with City Council, Multnomah County, and other taxing jurisdictions to discuss the policy objectives of these programs. Our expectation is for the elected bodies to discuss the following issues:

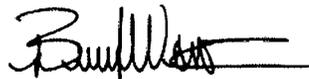
- Who/what are the target groups, and what policies are we trying to advance?
- How/should you evaluate whether a program has served it's time and needs to evolve/expire?
- Should programs adjust for household income?
- Should the Single Family New Construction program be complemented by a 1st home-buyer program available in more areas?
- Is the duration of the abatement appropriate?
- Are there other ideas for new abatement programs to help drive City or County priorities (abatements related to housing with amenities for children)?

Also, the City is beginning the *Portland Plan*, which is an update of the City's *Comprehensive Plan*, the *Central City Plan* and some other citywide policies. We intend to examine our residential property tax exemption programs in the context of this overall planning effort.

Thank you again for completing this work. Our primary focus is making sure Portlanders continue to access programs which make both rental housing and home ownership affordable and attainable.

We look forward to continuing the conversation.

Sincerely,



Bruce A. Warner, Executive Director
Portland Development Commission



Gil Kelley, Director
Bureau of Planning

tag

Multnomah County Auditor
Tax Abatement Programs Audit
January 2008



LaVonne Griffin-Valade
Multnomah County Auditor

501 SE Hawthorne, Room 601
Portland, Oregon 97214
Telephone (503) 988-3320
Fax (503) 988-3019
www.co.multnomah.or.us/auditor

Audit Report: *Tax Abatement Programs*
Report #08-01, January 2008
Audit Team Members: Craig Hunt & Mark Ulanowicz

The mission of the Multnomah County Auditor's Office is to ensure that County government is honest, efficient, effective, equitable, and fully accountable to its citizens.

The Multnomah County Auditor's Office launched the **Good Government Hotline** in October 2007 to provide a mechanism for the public and County employees to report concerns about fraud, abuse of position, and waste of resources.

The **Good Government Hotline** is available **24 hours a day, seven days a week**. Go to GoodGovHotline.com or call 1-888-289-6839.





MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 01/31/08
 Agenda Item #: R-10
 Est. Start Time: 10:40 AM
 Date Submitted: 01/16/08

Second Reading and Possible Adoption of an ORDINANCE Amending
Agenda Multnomah County Code Sections 9.010 and 9.260 to Delete Confidential
Title: Employee References

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 1 minute
Department: Department of County Management **Division:** Human Resources
Contact(s): Travis Graves
Phone: 503.988.6134 **Ext.** 86134 **I/O Address:** 503/400 HR
Presenter(s): Travis Graves

General Information

- 1. What action are you requesting from the Board?**
 Approve second reading and adopt an Ordinance Amending Multnomah County Code Sections 9.010 and 9.260 to Delete Confidential Employee References
- 2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.**
 The County currently has four categories of employees – represented, management, executive and confidential. We have been working over time to drop the confidential category because we do not believe it is necessary and these positions can be encompassed within the management category.
- 3. Explain the fiscal impact (current year and ongoing).**
 n/a
- 4. Explain any legal and/or policy issues involved.**
 None
- 5. Explain any citizen and/or other government participation that has or will take place.**
 None

Required Signature

**Elected Official or
 Department/
 Agency Director:**

Carol M. Ford

Date: 01/14/08

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

ORDINANCE NO. _____

Amending MCC Sections 9.010 and 9.260 to Delete Confidential Employee References

Multnomah County Ordains as follows:

Section 1. MCC Section 9.010 is amended as follows:

9.010 Definitions.

The following definitions apply for this chapter and county rules unless the context requires a different meaning.

* * *

~~**CONFIDENTIAL EMPLOYEE.** A classified employee not covered by a collective bargaining agreement solely because of the confidential nature of collective bargaining work duties.~~

* * *

Section 2. MCC Section 9.260 is amended as follows:

9.260 Appeals From Personnel Actions.

Classified service employees have a right of appeal to the Merit System Civil Service Council.

(A) Any regular management employee who is reduced in pay, demoted, suspended or dismissed and who does not have an appeal procedure for the particular issue in dispute has the right to appeal the action to the council.

(B) ~~Represented and confidential~~ employees who do not have available a grievance procedure for a particular issue in dispute have the right to appeal to the council regarding personnel actions.

FIRST READING:

January 24, 2008

SECOND READING AND ADOPTION:

January 31, 2008

BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

Ted Wheeler, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON

By _____
Agnes Sowle, County Attorney

SUBMITTED BY:
Carol M. Ford, Director, Department of County Management

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

ORDINANCE NO. 1108

Amending MCC Sections 9.010 and 9.260 to Delete Confidential Employee References

Multnomah County Ordains as follows:

Section 1. MCC Section 9.010 is amended as follows:

9.010 Definitions.

The following definitions apply for this chapter and county rules unless the context requires a different meaning.

* * *

~~**CONFIDENTIAL EMPLOYEE.** A classified employee not covered by a collective bargaining agreement solely because of the confidential nature of collective bargaining work duties.~~

* * *

Section 2. MCC Section 9.260 is amended as follows:

9.260 Appeals From Personnel Actions.

Classified service employees have a right of appeal to the Merit System Civil Service Council.

(A) Any regular management employee who is reduced in pay, demoted, suspended or dismissed and who does not have an appeal procedure for the particular issue in dispute has the right to appeal the action to the council.

(B) ~~Represented and confidential~~ employees who do not have available a grievance procedure for a particular issue in dispute have the right to appeal to the council regarding personnel actions.

FIRST READING:

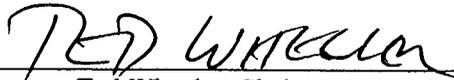
January 24, 2008

SECOND READING AND ADOPTION:

January 31, 2008



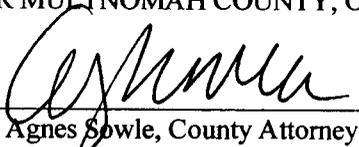
BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON


Ted Wheeler, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON

By


Agnes Sowle, County Attorney

SUBMITTED BY:

Carol M. Ford, Director, Department of County Management



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 01/31/08
Agenda Item #: R-11
Est. Start Time: 10:41 AM
Date Submitted: 01/15/08

Agenda Title: **Approval of the 2007-2012 Labor Agreement Between Multnomah County and International Union of Operating Engineers "IUOE" Local 701, AFL-CIO**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 10 Minutes
Department: Department of County Management **Division:** Labor Relations
Contact(s): Jim Younger
Phone: 503-988-5135 **Ext.** 28504 **I/O Address:** 503/4
Presenter(s): Jim Younger County Representative and Mike Tobey and/or Kevin Van Driesche Business Representatives for "IUOE" Local 701

General Information

1. What action are you requesting from the Board?

The Department of County Management recommends approval of a successor labor agreement with "IUOE" Local 701 covering HVAC Assistants, HVAC Engineers and Building Automation System Specialist employed by the County.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

The 2004-2007 Agreement expired on June 30, 2007. The parties have negotiated a new contract to run from July 1, 2007 through June 30, 2012. Significant provisions include.

- Term of Agreement: July 1, 2007 to June 30, 2012.
- Vacation Leave: Revised accrual rates for employees with less than two years service and created new accrual rates for employees with 5 to 10 years. Clarified accrual language and what vacation leave can be used for.
- Sick Leave: Major change in sick leave language. Clarified employee's right to accrual and use of sick leave. Clarified managements right if management believes an employee is misusing sick leave.
- H&W: See fiscal section below.
- Wages: See fiscal section below.

3. Explain the fiscal impact (current year and ongoing).

The wage agreement for the contract is as follows:

- As of 7/1/07, employees covered by the agreement receive a 2.7% cost of living (COLA) increase.
- As of 7/1/08, employees covered by the agreement receive a COLA adjustment of no less than 2% and no more than 5%.
- As of 7/1/09, employees covered by the agreement receive a COLA adjustment of no less than 2% and no more than 5%.
- As of 7/1/10, employees covered by the agreement receive a COLA adjustment of no less than 2% and no more than 5%.
- As of 7/1/11, employees covered by the agreement receive a COLA adjustment of no less than 2% and no more than 5%.

Additionally:

- The contract stipulates market adjustments at July 1, 2009 and July 1, 2011 if County pay rates fall below market average. The parameters for calculating market averages are specified in the contract. The market adjustment increases shall be equal to the percentage that Multnomah County's pay rates for affected employees are below the market average, rounded to 1-1/10th of a percent.
- The contract establishes certification pay for four types of licenses, as follows:
 - Limited Maintenance Electrician: certification pay of 4% over base pay
 - Boiler/Pressure Vessel Building Service Mechanic Class 3: certification pay of 3% over base pay
 - Backflow Assembly Tester: certification pay of 2% over base pay
 - HVAC Advanced Direct Digital Control classes: certification pay of 1% over base pay for each of three classes, up to 3% certification pay for this license.
- As of 1/1/09, medical-dental insurance premiums will be charged to employees at a set percentage of premium costs. (This language is identical to the language in the Local 88 contract.)

The estimated increased cost to the County of this contract over the five-year period ranges from \$170,100 to \$298,750, depending on the amount of COLA in each year and excluding upward market adjustments, if any, in FYs 2010 and 2012. FY 2008 budgets include an amount to cover the FY 2008 COLA adjustment.

4. Explain any legal and/or policy issues involved.

N/A

5. Explain any citizen and/or other government participation that has or will take place.

N/A

Required Signature

Elected Official or
Department/
Agency Director:



Date: 01/14/08

Letter of Agreement
Between
Multnomah County and IUOE Local 701, AFL-CIO

During the process of negotiating the 2007 – 2011 Local 701 Agreement, Local 701 had concerns regarding the County's intent with creating the HVAC Assistant. They were concerned that the County would replace HVAC Engineers with HVAC Assistants, thereby having a work force with lots of HVAC Assistants and very few HVAC Engineers. The purpose of this letter is to address that concern.

The County's intent in creating two levels of HVAC Engineers is: to allow the journey level HVAC Engineers to focus on the more complex tasks requiring fully qualified HVAC Engineering expertise; and have the HVAC Assistants focus on the more routine tasks, such as installing and removing HVAC filters, clearing blocked wastewater drain line and cleaning mechanical rooms. In recognition of the skills required to perform the job at the HVAC Engineer level, the County proposed certification pay for key certifications.

The County proposed placing the Distinguishing Characteristics in the contract so that if there were concerns employees could go to the labor contract for direction supplemental to reviewing the class specs. Normally the County does not place class specifications in a contract, but in light of 701's concerns, the County felt it necessary to help draw the line between HVAC Engineers and HVAC Assistants.

There is no intent on the County's part to layoff HVAC Engineers and replace them with HVAC Assistants. To help dispel these concerns, the County is proposing that a committee be created, comprised of two (2) Local 701 representatives and (2) Management representatives, to review duties performed by HVAC Assistants and HVAC Engineers. This committee will meet no later than six (6) months following the signing of the 2007 – 2011 agreement and thereafter as requested by either 701 or management representatives. The purpose of the committee will be to monitor work performed by HVAC Assistants and HVAC Engineers. If it is determined that Assistants are performing the higher level duties then the committee will enforce the job specs and also clarify, if necessary, to all Engineers what are considered HVAC Assistant duties and HVAC Engineer duties.

Agreed to this _____ day of _____, 2008

For the County:

For the International Union of
Operating Engineers, Local 701, AFL-CIO

Jim Younger
Labor Relations Manager

Mark Holliday
Fin. Secy IUOE Local 701, AFL-CIO

2007-2012

AGREEMENT



between

Multnomah County, Oregon

and

**International Union of Operating Engineers
Local 701 AFL-CIO**



Local 701 Summary of Changes
 New 2007 – 2012 Agreement

Article	Change
Article 2 – Definition	Changed Department of Business and Community Services to Department of County Management.
Article 8 – Vacation Leave	<p>Changed vacation article to what Local 88 agreed to.</p> <p>Changed accrual rates as follows: Less than 5: 2.0 2 to 5: 5.0 hours accrued per pay period. 5 to 10: 5.67 to 6.0 hours accrued per pay period.</p> <p>Added language on how hours are accrued.</p> <p>Added language on how vacation leave is charged.</p> <p>Added language regarding payoff at termination or death.</p> <p>Added language that vacation leave can be used for emergencies and preventative health.</p>
Article 9 – Sick Leave	<p>Changed much of the language to match Local 88.</p> <p>Definition and allowable use.</p> <p>Added: Reporting of sick leave.</p> <p>Added: Use of Sick Leave During Leave.</p> <p>Added: Time Charging of Sick Leave.</p> <p>Added: Use and Misuse of Leave for Sick Leave Purposes.</p> <p>Counting Against FMLA, OFLA Entitlements.</p> <p>Legitimate Use.</p> <p>Sequencing of Leaves.</p> <p>Limitations on the Use of Leave Without Pay in Lieu of Sick Leave.</p> <p>Added: Fitness for Duty</p>

Local 701 Summary of Changes
 New 2007 – 2012 Agreement

Article	Change
Article 10 – Other Leaves	Deleted voting time.
Article 11 – Health and Welfare	Followed what Local 88 agreed to. Don't have Health and Welfare committee or 30 Hour Committee, all other changed as agreed to by Local 88.
Article 13 – Worker's Comp	Clarified that the first day of disability and the next day shall be compensated subject to the provisions of the Sick Leave Article.
Article 15 - Wages	<p>5 Year Agreement.</p> <p>July 1, 2007: 2.7% retro.</p> <p>July 1, 2008: CPI, min 2% max 5%.</p> <p>July 1, 2009: CPI, min 2% max 5% plus market adjustment if appropriate.</p> <p>July 1, 2010: CPI, min 2% max 5%.</p> <p>July 1, 2011: CPI, min 2% max 5% plus market adjustment if appropriate.</p> <p>On-call: Clarified pro-ration of on-call pay</p> <p>Shift Differential: Increase swing from \$0.75 to \$1.00/hour. Increase grave from \$1.00 to \$1.25.</p> <p>Added Certification Pay:</p> <ol style="list-style-type: none"> 1. LME Cert. 4%. 2. Boiler Pressure Cert. 3% 3. Back Flow Cert. 2% 4. DDC Cert. 1 – 3%
Article 22 – Termination	5 Year Agreement: July 1, 2007 – June 30, 2012.

Local 701 Summary of Changes
New 2007 – 2012 Agreement

Article	Change
Addendum A – Wages	July 1, 2007: 2.7% increase. New Classification: HVAC Assistant
Addendum C – VEBA	Was MOA, incorporated into contract. Replaces Affidavit of Marriage Statement.
Addendum D – Plan Design Changes Effective January 1, 2009	New: Goes with H&W changes. Replaces Termination of Marriage Statement
Addendum E – Drug and Alcohol Policy	Updated per Local 88 agreement.

IN WITNESS WHEREOF, the Parties hereto have set their hands this ____ day of _____, 2008.

FOR THE UNION:

Mark Holliday, Business Manager
Fin. Secy IUOE Local 701, AFL-CIO

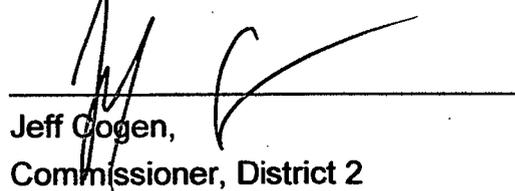
MULTNOMAH COUNTY, OREGON
BOARD OF COMMISSIONERS:



Ted Wheeler, County Chair



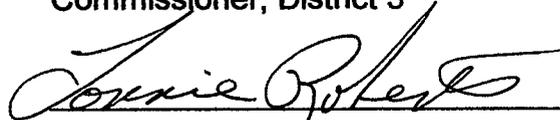
Maria Rojo de Steffey,
Commissioner, District 1



Jeff Cogen,
Commissioner, District 2



Lisa Naito,
Commissioner, District 3



Lonnie Roberts,
Commissioner, District 4

REVIEWED:

Agnes Sowle, County Attorney
For Multnomah County, Oregon



By: Kathryn Short
Assistant County Attorney

NEGOTIATED BY:

By: Jim Younger, HR Manager



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 01/31/08
Agenda Item #: R-12
Est. Start Time: 10:50 AM
Date Submitted: 01/15/08

Agenda Title: **RESOLUTION Approving Authorization to Proceed with Soliciting Proposals to Construct the East County Justice Center Project**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 10 minutes
Department: Dept of County Management **Division:** FPM
Contact(s): John Lindenthal, FPM CIP Manager
Phone: 503-988-3206 **Ext.** 83206 **I/O Address:** 503/4
Presenter(s): Gail Hochhalter, FPM Project Manager

General Information

1. What action are you requesting from the Board?

As required by County Administrative Procedure FAC-1 - Construction of Major Facilities Capital Projects, The Facilities and Property Management (FPM) Division is requesting approval to solicit proposals for the services of a Construction Manager/General Contractor (CM/GC) for the construction of the East County Justice Center (Project) in Gresham, Oregon.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

The CM/GC selected will be tasked with the responsibility of working with the County's Project Manager and architectural team to develop plans and specifications for the Project and oversee the subcontracting to build the Project and manage construction operations.

The Project Team is composed of the County's Project Manager, the Project design consultants and the CM/GC. During the pre-construction phase, the CM/GC will provide system options and real-time cost estimates which will allow the County to make informed cost-benefit decisions. The CM/GC will also evaluate the budget and make suggestions for cost-saving changes and value enhancements. During construction, it is the CM/GC's responsibility to complete the Project on time with a total cost within the Guaranteed Maximum Price (GMP).

The County seeks a firm who can best provide the CM/GC Services needed to achieve our goals and who has proven expertise in constructing similar facilities in scope and scale using this method of delivery. Experience in government projects and the CM/GC project delivery approach, availability of adequate personnel, equipment and facilities, the extent of repeat business of the CM/GC, maximum utilization of MWESB subcontractors, and, the success of value added services by the CM/GC on previous projects shall also be considered.

3. Explain the fiscal impact (current year and ongoing).

The total cost of the project is estimated to be approximately \$15 million (the CM/GC procurement portion is approximately \$11 million). The County intends to enter into a contract with the selected CM/GC providing for Pre-Construction Services on a not-to-exceed fee basis and Construction Services on a Fixed Fee Percentage and a Guaranteed Maximum Price (GMP) for the entire scope of the construction work.

4. Explain any legal and/or policy issues involved.

This request is in accordance with the requirements of Multnomah County Administrative Procedure FAC-1.

5. Explain any citizen and/or other government participation that has or will take place.

None.

Required Signature

**Elected Official or
Department/
Agency Director:**

Carol M. Ford

Date: 01/14/08

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

RESOLUTION NO. _____

Approving Authorization to Proceed with Soliciting Proposals to Construct the East County Justice Center Project

The Multnomah County Board of Commissioners Finds:

- a. On October 17, 2002, by Resolution 02-136, the Board established a policy for construction of major facilities capital projects with budgets greater than \$1 million (major projects). As directed by the Board, Facilities and Property Management (FPM) developed administrative procedure FAC-1 for planning and management of major projects.
- b. As approved by the Chair, FAC-1 defines major projects, identifies participant roles and responsibilities and designates the key milestones for major project control and authorization by the Board.
- c. By Resolution 07-038 adopted February 22, 2007, the Board approved the Project Plan for the East County Justice Center in Gresham, Oregon (Project).
- d. By Resolution 07-126 adopted June 28, 2007, the Board approved use of a Construction Manager/General Contractor (CMGC) for construction of the Project.
- e. Section VI.D.c of FAC-1 states that FPM shall obtain approval from the Board prior to soliciting bids or proposals to construct a project. FM is now prepared to issue a request for proposals to select a CM/GC.

The Multnomah County Board of Commissioners Resolves:

1. The Board authorizes FPM to proceed with soliciting proposals to construct the East County Justice Center Project.

ADOPTED this 31st day of January, 2008

BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

Ted Wheeler, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON

By _____
John S. Thomas, Deputy County Attorney

SUBMITTED BY:
Carol M. Ford, Director, Department of County Management

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

RESOLUTION NO. 08-008

Approving Authorization to Proceed with Soliciting Proposals to Construct the East County Justice Center Project

The Multnomah County Board of Commissioners Finds:

- a. On October 17, 2002, by Resolution 02-136, the Board established a policy for construction of major facilities capital projects with budgets greater than \$1 million (major projects). As directed by the Board, Facilities and Property Management (FPM) developed administrative procedure FAC-1 for planning and management of major projects.
- b. As approved by the Chair, FAC-1 defines major projects, identifies participant roles and responsibilities and designates the key milestones for major project control and authorization by the Board.
- c. By Resolution 07-038 adopted February 22, 2007, the Board approved the Project Plan for the East County Justice Center in Gresham, Oregon (Project).
- d. By Resolution 07-126 adopted June 28, 2007, the Board approved use of a Construction Manager/General Contractor (CMGC) for construction of the Project.
- e. Section VI.D.c of FAC-1 states that FPM shall obtain approval from the Board prior to soliciting bids or proposals to construct a project. FM is now prepared to issue a request for proposals to select a CM/GC.

The Multnomah County Board of Commissioners Resolves:

1. The Board authorizes FPM to proceed with soliciting proposals to construct the East County Justice Center Project.

ADOPTED this 31st day of January, 2008

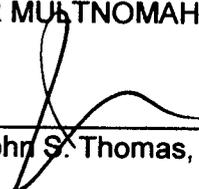


BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON


Ted Wheeler, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON

By 
John S. Thomas, Deputy County Attorney

SUBMITTED BY:
Carol M. Ford, Director, Department of County Management



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 01/31/08
Agenda Item #: R-13
Est. Start Time: 11:00 AM
Date Submitted: 01/07/08

Agenda Title: **Presentation on Health Effects, Cost Impacts of Pollution**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 15 minutes
Department: Department of County Management **Division:** Sustainability Program
Contact(s): Molly Chidsey, Pollution Prevention Specialist
Phone: 503-988-4094 **Ext.** 84094 **I/O Address:** 503/4/Sustainability
Renee Hackenmiller-Paradis, Oregon Environmental Council, Cheyenne Chapman, Oregon Center for Environmental Health, Molly Chidsey, Sustainability Program, Lila Wickham, Environmental Health
Presenter(s): Wickham, Environmental Health

General Information

1. What action are you requesting from the Board?

None

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

Oregonians are polluted with many hazardous industrial chemicals according to a new study conducted by the Oregon Environmental Council and the Oregon Collaborative for Health and the Environment (CHE-OR) - designed to demonstrate evidence of toxic pollutants in Oregonians. In addition, the economic burden of treating diseases and disabilities linked to environmental contaminants is measurable and significant.

This presentation will provide an update for the Board on the most recent information on these subjects, including:

- Toxic chemicals present in the bodies of ten Oregonians;
- Costs of treating environmental diseases and disabilities in Oregon; and
- Health and policy implications for both.

For more information, the report *Pollution in People* is available online at

<http://www.oeonline.org/pollutioninpeople/>, and the cost of environmental disease report is due for release in mid-January 2008.

3. Explain the fiscal impact (current year and ongoing).

None related to this update. However, information will be provided as to the public financial burden related to environmentally-attributable diseases in Oregon. This information may provide new context for the Board as it begins the FY09 budget process.

4. Explain any legal and/or policy issues involved.

None

5. Explain any citizen and/or other government participation that has or will take place.

The Health Department is collaborating with the Sustainability Program to bring this information to the Board's attention.

Required Signature

**Elected Official or
Department/
Agency Director:**

Carol M. Ford

Date: 01/07/08



POLLUTION IN PEOPLE

A Study of Toxic Chemicals in Oregonians

Renee Hackenmiller-Paradis
Environmental Health Program
Director



Oregon
ENVIRONMENTAL
COUNCIL



POLLUTION IN PEOPLE

A Study of Toxic Chemicals in Oregonians

Tested 10 Oregonians for the presence of 6 classes of toxic chemicals in their bodies

The Chemicals

- Cancer, immune system damage
- Neurotoxin
- Nervous system damage
- Cancer and liver damage
- Reproductive damage
- Endocrine disruptor

The People

The People

The Problem

- asthma, learning and developmental disabilities, birth defects, diabetes, ALS, Parkinson's disease, and some cancers.

\$\$\$

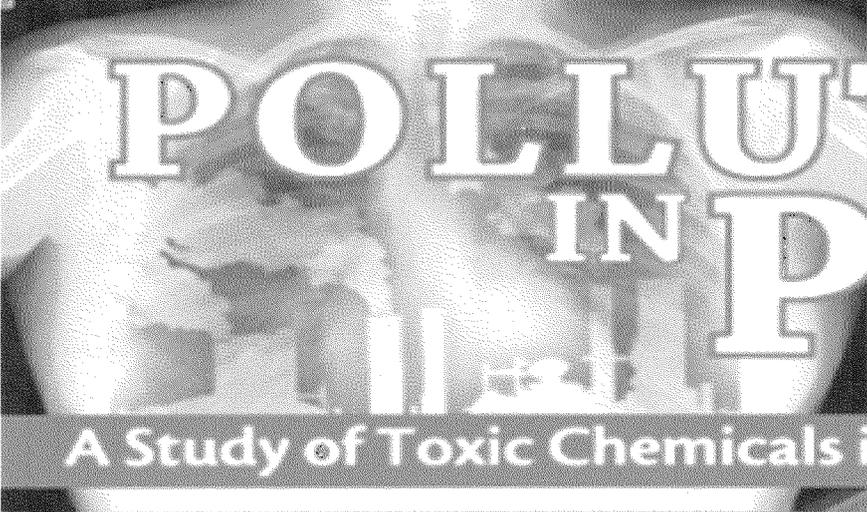
Price of Pollution

Costs of Environmentally Related Disease in Oregon

The Goal

1. Require that complete information on chemical ingredients be provided for all products
2. Categorize all chemicals into levels of concern; manage these chemicals based on hazards; and substitute chemicals of highest concern with safer alternatives.
3. Establish policies, practices, and incentives that result in safer alternatives.

Recommendations



POLLUTION IN PEOPLE

A Study of Toxic Chemicals in Oregonians

Thank You!

www.oeconline.org

Renee Hackenmiller-Paradis, Environmental
Health Program Director,
reneep@oeconline.org or 503.222.1963 x110

Oregon
ENVIRONMENTAL
COUNCIL



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 01/31/08
Agenda Item #: R-14
Est. Start Time: 11:15 AM
Date Submitted: 01/28/08

Agenda Title: **RESOLUTION Providing Direction for the County's Legislative Activities for February 2008 Supplemental Session of the Oregon Legislature to be Based on the County's 2008 Budget Priorities**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: January 31, 2008 **Amount of Time Needed:** 15 minutes
Department: Non Departmental **Division:** Chair's Office
Contact(s): Phillip Kennedy-Wong
Phone: 503-988-5895 **Ext.** 85895 **I/O Address:** 503/600/Chair's Office
Presenter(s): Phillip Kennedy-Wong

General Information

1. What action are you requesting from the Board?

Formal approval of the Multnomah County Board of Commissioners direction on legislative activities for the February 2008 Supplemental Session of the Oregon Legislature.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

Each legislative session the Board of County Commissioners approves agendas to be used as a reference or provides direction for county staff, lobbyists, and legislators to progress desired outcomes. The agendas and directions are developed with input from departments and elected officials and represent a consensus of priorities to the County.

3. Explain the fiscal impact (current year and ongoing).

None

4. Explain any legal and/or policy issues involved.

None

5. Explain any citizen and/or other government participation that has or will take place.

None

Required Signatures

Elected Official:

TED WHEELER

Date: 01/28/08

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

RESOLUTION NO. _____

Providing Direction for the County's Legislative Activities for February 2008 Supplemental Session of the Oregon Legislature to be Based on the County's 2008 Budget Priorities

The Multnomah County Board of Commissioners Finds:

- a. Multnomah County is mandated by State law to perform specific functions with State funds. Because the County relies on the State of Oregon for over 20% of its budget, changes at the State level significantly affect the County.
- b. The Multnomah County Board of County Commissioners directs its legislative activities for the February 2008 Supplemental Session of the Oregon Legislature to recognize the six priorities established for the county's 2008 budget as a guide in promoting the interests of Multnomah County.
- c. The six priorities are:
 1. Protecting the basic livings needs of county residents;
 2. Strengthening public safety for county residents;
 3. Maintaining accountability and stewardship of public resources and trust;
 4. Facilitating a thriving economy for residents and businesses;
 5. Improving the educational environment of school children through a comprehensive and well-rounded approach; and
 6. Creating vibrant communities where libraries, transportation, and land use are well-maintained and utilized.
- d. These six priorities will guide the county's assessment of proposed legislation including but not limited to new mandatory minimum sentencing laws, uninsured children, reimbursement rates for nursing home residents on Medicaid, regional investment boards, and community affordable housing grants.
- e. The Board further directs its legislative activities to pursue opportunities to advance the county's long term interests in:
 1. improving its court facilities;
 2. funding the Sellwood Bridge replacement;
 3. removing state pre-emption laws that stifle local initiatives; and,
 4. improving base funding and/or funding model to reflect actual costs for community mental health, public health, drug and alcohol treatment and senior and disabled persons services.

The Multnomah County Board of Commissioners Resolves:

The Board directs the county's legislative activities for the February 2008 Supplemental Session to be based on the County's 2008 Budget Priorities.

ADOPTED this 31st day of January, 2008.

**BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON**

Ted Wheeler, Chair

REVIEWED:

**AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON**

By _____
Agnes Sowle, County Attorney

SUBMITTED BY:
Ted Wheeler, Multnomah County Chair

BOGSTAD Deborah L

From: SOWLE Agnes
Sent: Wednesday, January 30, 2008 2:23 PM
To: BOGSTAD Deborah L
Cc: KENNEDY-WONG Phillip; KINOSHITA Carol
Subject: resolution

I had to make a number of changes on this resolution. The findings should not include directives. I believe this accurately states what Phillip wants.

Phillip, we (Carol Kinoshita, our legislative paralegal and I) like to get resolutions to us to review with enough time before the deadline to give meaningful review and input. Thanks.

Agnes Sowle
Multnomah County Attorney
501 SE Hawthorne Blvd., Ste. 500
Portland, OR 97214
(503)988-3138

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

RESOLUTION NO. _____

Providing Direction for the County's Legislative Activities for February 2008 Supplemental Session of the Oregon Legislature to be Based on the County's 2008 Budget Priorities

The Multnomah County Board of Commissioners Finds:

- a. Multnomah County is mandated by State law to perform specific functions with State funds. Because the County relies on the State of Oregon for over 20% of its budget, changes at the State level significantly affect the County.
- b. The Multnomah County Board of Commissioners finds it is in the best interest of the county to direct its legislative activities for the February 2008 Supplemental Session of the Oregon Legislature to recognize the six priorities established for the county's 2008 budget as a guide in promoting the interests of Multnomah County.
 1. Protecting the basic livings needs of county residents;
 2. Strengthening public safety for county residents;
 3. Maintaining accountability and stewardship of public resources and trust;
 4. Facilitating a thriving economy for residents and businesses;
 5. Improving the educational environment of school children through a comprehensive and well-rounded approach; and
 6. Creating vibrant communities where libraries, transportation, and land use are well-maintained and utilized.
- c. The six priorities will guide the County's assessment of proposed legislation including but not limited to new mandatory minimum sentencing laws, uninsured children, reimbursement rates for nursing home residents on Medicaid, regional investment boards, and community affordable housing grants.

The Multnomah County Board of Commissioners Resolves:

1. The Board directs that the county's legislative activities for the February 2008 Supplemental Session shall be based on the County's 2008 Budget Priorities.
2. The Board further directs its legislative activities to pursue opportunities to advance the county's long term interests in:
 1. improving its court facilities;
 2. funding the Sellwood Bridge replacement;
 3. removing state pre-emption laws that stifle local initiatives; and,

4. improving base funding and/or funding model to reflect actual costs for community mental health, public health, drug and alcohol treatment and senior and disabled persons services.

ADOPTED this 31st day of January, 2008.

BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

Ted Wheeler, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON

By _____
Agnes Sowle, County Attorney

SUBMITTED BY:
Ted Wheeler, Multnomah County Chair

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

RESOLUTION NO. 08-009

Providing Direction for the County's Legislative Activities for February 2008 Supplemental Session of the Oregon Legislature to be Based on the County's 2008 Budget Priorities

The Multnomah County Board of Commissioners Finds:

- a. Multnomah County is mandated by State law to perform specific functions with State funds. Because the County relies on the State of Oregon for over 20% of its budget, changes at the State level significantly affect the County.
- b. The Multnomah County Board of Commissioners finds it is in the best interest of the county to direct its legislative activities for the February 2008 Supplemental Session of the Oregon Legislature to recognize the six priorities established for the county's 2008 budget as a guide in promoting the interests of Multnomah County.
 1. Protecting the basic livings needs of county residents;
 2. Strengthening public safety for county residents;
 3. Maintaining accountability and stewardship of public resources and trust;
 4. Facilitating a thriving economy for residents and businesses;
 5. Improving the educational environment of school children through a comprehensive and well-rounded approach; and
 6. Creating vibrant communities where libraries, transportation, and land use are well-maintained and utilized.
- c. The six priorities will guide the County's assessment of proposed legislation including but not limited to new mandatory minimum sentencing laws, uninsured children, reimbursement rates for nursing home residents on Medicaid, regional investment boards, and community affordable housing grants.

The Multnomah County Board of Commissioners Resolves:

1. The Board directs that the county's legislative activities for the February 2008 Supplemental Session shall be based on the County's 2008 Budget Priorities.
2. The Board further directs its legislative activities to pursue opportunities to advance the county's long term interests in:
 1. improving its court facilities;
 2. funding the Sellwood Bridge replacement;
 3. removing state pre-emption laws that stifle local initiatives; and,

4. improving base funding and/or funding model to reflect actual costs for community mental health, public health, drug and alcohol treatment and senior and disabled persons services.

ADOPTED this 31st day of January, 2008.

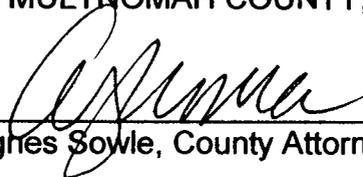


BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON


Ted Wheeler, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON

By 
Agnes Sowle, County Attorney

SUBMITTED BY:
Ted Wheeler, Multnomah County Chair