

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

RESOLUTION NO. 03-155

Multnomah County Temporary Personal Income Tax (ITAX) Spending Policy for County Schools, Human Services, Public Safety

The Multnomah County Board of Commissioners Finds:

- a. On March 13, 2003, the Multnomah County Board of Commissioners passed Resolution 03-037 resolving, in part, to refer a Measure to the voters to impose a personal income tax.
- b. On May 20, 2003, the voters of the County passed a temporary three year personal income tax, Measure 26-48, "Measure" that will provide an estimated \$128,000,000 to \$135,000,000 each fiscal year in funding for County School Districts, County Programs, Auditing and Collection Costs.
- c. The personal income tax rate is 1.25% on Oregon taxable income after deducting for either single exemptions of \$2,500 or joint exemptions of \$5,000 and is levied on County residents.
- d. The personal income tax is effective January 1, 2003 and terminates December 31, 2005, and will fund School and County programs for fiscal years 2003/2004, 2004/2005 and 2005/2006.
- e. The personal income tax is due on April 15 beginning in year 2004 and ending in year 2006.
- f. It is expected that the majority of the tax receipts will be received by the County in April, May and June of each year.
- g. Funds from the personal income tax will be distributed to the School District and the County based on the Base Funding estimates in the table below:

	Base Funding Amount	Percent of Total
County Schools	\$93,327,900	70.5%
County Health & Human Service Programs	\$16,000,000	12.1%
County Public Safety Programs	\$16,000,000	12.1%
Administration	\$7,008,510	5.3%
Total	\$132,336,410	100.0%

- h. The Measure's Explanatory Statement included language that stated "If the State restores funding for county public schools, public safety, or human services during the next three years, the Board will consider immediate termination or reduction of this tax".
- i. The County has established the base funding amount for County Public Schools at \$93.4 million a year, County Public Safety Programs and Health & Human Service Programs identified on Exhibit A and B at \$32 million a year and collection costs at \$7 million per year. These funding levels may be adjusted by the growth in the Portland Consumer Price Index All Urban Consumers (CPI-U).
- j. HB 5077 appropriates \$5.2 billion in state resources to the Department of Education for the 2003/2005 biennium State School Fund. The bill reduces the 2004/2005 State School Fund appropriation by an estimated \$285 million if the graduated income tax assessment component and other revenue enhancements of the legislature's revenue package (HB2152) is referred by petition to voters and rejected.

The Multnomah County Board of Commissioners Resolves:

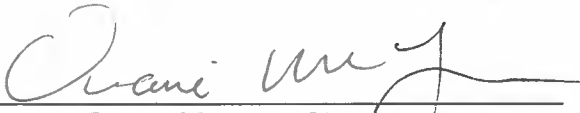
- 1. That the school districts will receive the total of the Base Funding Amount for schools over the three fiscal years reduced by any State appropriation to the Department of Education that exceeds \$4.8 billion in both the 2003/2005 and the 2005/2007 biennium.
- 2. That the County programs will receive the total of the Base Funding Amount for County programs and collection costs over the three fiscal years.
- 3. That the following is the Multnomah County Spending Policy of ITAX funds for fiscal years 2003/2004, 2004/2005 and 2005/2006:
 - a. The County will reduce the ITAX if the State funds County schools over \$93.4 million (adjusted by CPI-U) level in each of the three fiscal years.
 - b. The County will reduce the ITAX if the State funds County Public Safety Programs and County Health & Human Service Programs identified on Exhibit A and B over \$32 million (adjusted by CPI-U) level in each of the three fiscal years.
 - c. The County will not increase the ITAX rate if ITAX collections do not meet the estimated collections of \$133 million (adjusted by CPI-U) in each fiscal year.
 - d. The County will reduce the ITAX if ITAX collections exceed \$133 million (adjusted by CPI-U) in each fiscal year.

- e. The County will not fund any additional Public Safety or Health & Human Service programs with ITAX funds that are not identified on Exhibit A and B.
- f. The ITAX funds will be accounted for over the three year ITAX period.
- g. Due to potential delayed ITAX collections, the County may reserve ITAX funds to ensure that County Public Schools will receive \$ 93.4 million (adjusted by CPI-U) in each of the three fiscal years.
- h. Due to potential delayed ITAX collections, the County may reserve funds to ensure that County Public Safety and Health & Human Service Programs identified on EXHIBITS A and B receive \$32 million (adjusted by CPI-U) in each of the three fiscal years.
- i. The County will review ITAX collections and State Funding levels by April 15th of each fiscal year and determine the appropriate action to take regarding the ITAX.

ADOPTED this 6th day of November, 2003.



BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON


Diane M. Linn, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY
FOR MULTNOMAH COUNTY, OREGON

By 
Agnes Sowle, County Attorney

PUBLIC SAFETY GROUP

Measure 26-48 Revenue Proposal

Working Draft - April 8, 2003

Proposal	Amount
<u>Incarceration and Sentencing</u>	
<p>Jail Beds: Funds operations of 386 medium security jail beds that will house convicted person-to-person crime offenders who are of highest risk to the community. Operations includes security and constitutionally mandated health care for inmates. Also funds jail beds for offenders who have failed community supervision programs and need to be removed from the community.</p>	5,243,627
<p>Corrections Mental Health: Funds medical services in jail to assist in dealing with inmates in the jail who have a mental illness and pose a danger to themselves and others. By providing mental health services in jail, the county can better and more cost effectively manage this population in the jails with less risk to inmates and staff. Staff can also work to transition persons to the community in a more stable condition to significantly reduce further criminal activity and risk to the community.</p>	330,700
<p>Parole and Probation: Funds officers who provide close supervision to approximately 300 high and medium risk adult offenders in order to protect the community, ensure offender accountability and avert criminal behavior. Services include close monitoring of high-risk offenders such as sex offenders, specialized gang programs, specialized services for offenders with mental health problems, imposition of intermediate sanctions and education and communication with victims and community groups. Also restores sanctions and services to over 700 offenders including assessment, case management and referral to appropriate community resources such as alcohol and drug treatment, cognitive restructuring, employment services, access to educational programs and mental health services. Also restores annual supervision of about 4,200 property, drug and other offenders who have been released from jail to ensure that they report for trial.</p>	943,500
<i>Subtotal: Incarceration and Sentencing</i>	<i>6,517,827</i>
<u>Deputies and Law Enforcement</u>	
<p>Funding would allow restoration of Multnomah County Sheriff's Deputies who provide police assistance and enforcement to unincorporated and East Multnomah County in the areas of narcotics manufacturing and sales, child abuse, and gang prevention. Restorations will allow the continuation services in the area of motor carrier safety on highways and in our communities. This includes checking for hazardous materials on trucks, responding to hazardous material spills, and cleaning up methamphetamine labs. Sheriff's Deputies aggressively pursue persons who Drive Under the Influence of Intoxicants in small cities and communities in unincorporated Multnomah County.</p>	1,153,950
<i>Subtotal: Deputies and Law Enforcement</i>	<i>1,153,950</i>
<u>Juvenile Crime</u>	

Funds prosecution and case management of juvenile dependency and delinquency cases. Funds gang outreach and services to gang-involved youth and those at high risk of becoming gang involved throughout Multnomah County. Also funds critical "wrap around" services to youthful offenders on probation, reducing recidivism and maintaining public safety. Services include mental health evaluations, treatment, utilities payments, housing assistance and other services and supports that stabilize families and address factors related to delinquent behavior. Funds direct services, sanctioning and accountability options to divert youth from formal adjudication. Restores services to high-risk probation and diversion youth in the form of cognitive educational, violence prevention, anger management and gender specific skill building groups.

Subtotal: Juvenile Crime

1,785,123

1,785,123

District Attorney and Prosecution

Funds prosecution of cases of securities fraud, criminal mistreatment of the elderly by fraud, and large-scale employee embezzlement. Also funds prosecution for an estimated 100 to 120 white-collar crime cases or 150 – 200 theft related felonies. Restores prosecution for approximately 350 auto theft cases or other theft related felonies. Restores the ability to prosecute prostitution, misdemeanor theft and assault, animal abuse cases, criminal trespass and traffic crimes - these total approximately 7,500 to 9,500 cases per year. Provides funds to assist victims in obtaining restitution and keep victims and their families advised of the progress of the cases. Restores Medical Examiner position which will allow an Examiner to arrive at death scenes in a timely manner.

Subtotal: District Attorney and Prosecution

1,778,354
1,778,354

Sentencing Alternatives and Offender Accountability

Restores 10 beds of residential treatment for addicted offenders who are a higher risk of committing new crimes. Funds Clean Court which provides treatment to 81 drug offenders, most of whom have multiple charges (including property and/or person crimes). By treating offenders whose drug and alcohol problems factor into their criminal activity, these programs reduce drug-related crimes in the community. Also restores funds to allow courts to place over 2,000 offenders into community service. Provides drug and alcohol treatment services through STOP program to over 600 offenders in order to help keep repeat offenders out of the system. Funds Community Court Project which handles misdemeanors and "quality of life" offenses such as shoplifting, prostitution, furnishing alcohol to minors, and drug and prostitution-free-zone criminal trespass. Defendants charged with misdemeanors or violations in Portland are arraigned at the Community Court in the neighborhood where the crime occurred. Sentences include community service and social service components.

Subtotal: Sentencing Alternatives and Offender Accountability

1,614,000
1,614,000

Offender Treatment Programs

Restores 60 beds of alcohol and drug abuse treatment for higher risk offenders who have previously failed at treatment in the community. Restores 24-hour emergency sobering service for people in this county - most individuals in the Hooper Detox sobering station are brought by the police as the proper alternative to arrest.

Subtotal: Drug Treat./Sanctions

3,119,829
3,119,829

GRAND TOTAL

15,969,083

Health & Human Services Group

Measure 26-48 Revenue Proposals

Working Draft - April 8, 2003

<u>Proposal</u>	<u>Amount</u>
<u>Senior and Disabled Services</u>	
Restores prescription drug and other medical supports for 500 low income elders and others. Restores case management and in home support for 600 frail, low income elders. Funds assistance to 500 low income seniors and the disabled for medical transportation. Restores prescription drugs, personal care, nursing home care, emergency housing as well as health care for 600 chronically ill persons. Funds services to keep vulnerable populations housed (in their own homes or in other appropriate housing). Funds assistance to developmental disabled individuals and families with developmentally disabled children.	
Subtotal: Senior and Disabled Services	<u>3,298,950</u> 3,298,950
<u>Crisis Mental Health</u>	
Restores critical need mental health services, including medication, for up to 3,000 uninsured adults, who without this mental health care would deteriorate to become dangerous to self or others. Preserves most of the funding for urgent walk in clinics, mobile crisis response, crisis call center and the involuntary commitment investigators for mental health clients who may already pose a risk to themselves and others. Preserves funding for up to 400 residential beds for seriously mentally ill people who would otherwise have no housing alternatives and would be faced with homelessness. Substantially restores school based mental health services to students who may pose a danger to themselves or others and who have no other resources to address their mental health needs.	
Subtotal: Mental Health Services	<u>7,353,415</u> 7,353,415
<u>Alcohol and Drug Treatment</u>	
Restores Outpatient Alcohol and Drug treatment for those who have lost OHP coverage. Funds an array of services that will work to keep the high risk people out of Emergency Rooms and jails.	
Subtotal: Alcohol & Drug	<u>2,777,635</u> 2,777,635

Emergency Health Care for Low Income Families and Children

Restores Women and Infant Children (WIC) services providing food vouchers, nutrition education, breast-feeding support and health care referral services to 18,000 low income mothers. Restores basic health care to 600 uninsured individuals (often the working poor). Funds the Rockwood Neighborhood Health Access site which provides preventive healthcare to residents of the Rockwood neighborhood of Gresham. Services include immunizations, reproductive health programs, pregnancy testing, well child care, health screenings, referrals .

2,169,000

Subtotal: Health Care Services

2,169,000

Communicable Disease Control and Environmental Protection

Funds investigations/monitoring of over 50 communicable diseases including: Tuberculosis, food borne diseases (e.g. e-coli), respiratory disease (e.g. SARS infection), environmental hazards. In FY02, over 1,000 communicable disease reports investigated/responded to/ and prepared for a full array of potential bioterrorism threats. Funds TB Program which has served 5,170 clients, provided over 16,000 client visits in walk-in clinic, provides screening for 2,000 patrons of area homeless shelters, provided treatment for a caseload of 430 clients. Funds Disease Control Office which investigated over 1,000 reports of communicable disease in FY 03, did 7 full food borne investigations, interviewing more than 450 people; responds to 50-200 inquiries a week on communicable diseases; fielded 50 - 70 calls a day for six weeks during the post 911 anthrax scare; served 3,400 employees through programs for blood borne pathogens and TB screening; provided immunization to 1,865 clients. Funds volunteer Community Immunization Program that provided immunizations to almost 7,000 clients; delivered lead-screening ser

\$321,000

Subtotal: Communicable Disease Control and Environmental Protection

\$321,000

GRAND TOTAL

15,920,000