

## Item 1194 Hayden Island Plan 8-12-09 Amendments

## From 8/12/09 agenda

<b><u>WEDNESDAY, 2:00 PM, AUGUST 12, 2009</u></b>	
<p><b>1146 TIME CERTAIN: 3:30 PM</b> – Adopt and implement the Hayden Island Plan and amend Comprehensive Plan Map (Previous Agenda 1060; Ordinance introduced by Mayor Adams)</p> <p><b>Motion to accept amendment that the Hayden Island Plan makes no judgment about the future of west Hayden Island:</b> Moved by Mayor Adams and seconded by Commissioner Fish. (Y-4; Saltzman absent)</p> <p><b>Motion to accept amendment to amend Exhibit H to match Exhibit C to reflect bike path alignment through waterfront properties:</b> Moved by Mayor Adams and seconded by Commissioner Fish. (Y-4; Saltzman absent)</p>	<p><b>PASSED TO SECOND READING AS AMENDED AUGUST 19, 2009 AT 9:30 AM</b></p>

Amended pages attached.

# 1194

As Amended

8/12/09

183124

## Vision, Goals and Themes

The Hayden Island Plan is based on a vision statement, themes and goals. They were developed in community meetings from July to October 2007 and were based on the Neighborhood Plan document drafted by community residents in 2006.

### VISION STATEMENT

*Hayden Island is a gateway to Portland and to Oregon. The Island residents live in a variety of housing styles both on the water and the land. They are connected to regional and local businesses and industries by a network of streets and paths that sustainably treat stormwater and protect the greatest of the Island's assets, the Columbia River. On Hayden Island there is access to the River for the many boaters, and protected habitat for avian, aquatic and terrestrial life.*

### THEMES AND GOALS

This plan is based on an overarching goal of developing a sustainable future for Hayden Island. This direction was originally expressed in the previous "East Hayden Island Neighborhood Plan," which was authored by community members. That document focused on the built and natural environment and called for using a sustainable and integrated approach to creating a more livable place. Building on the neighborhood plan and identified objectives—some general and some specific—this Hayden Island Plan was developed and is organized around three themes: Island Community, Getting Around, and Environment and Open Space.



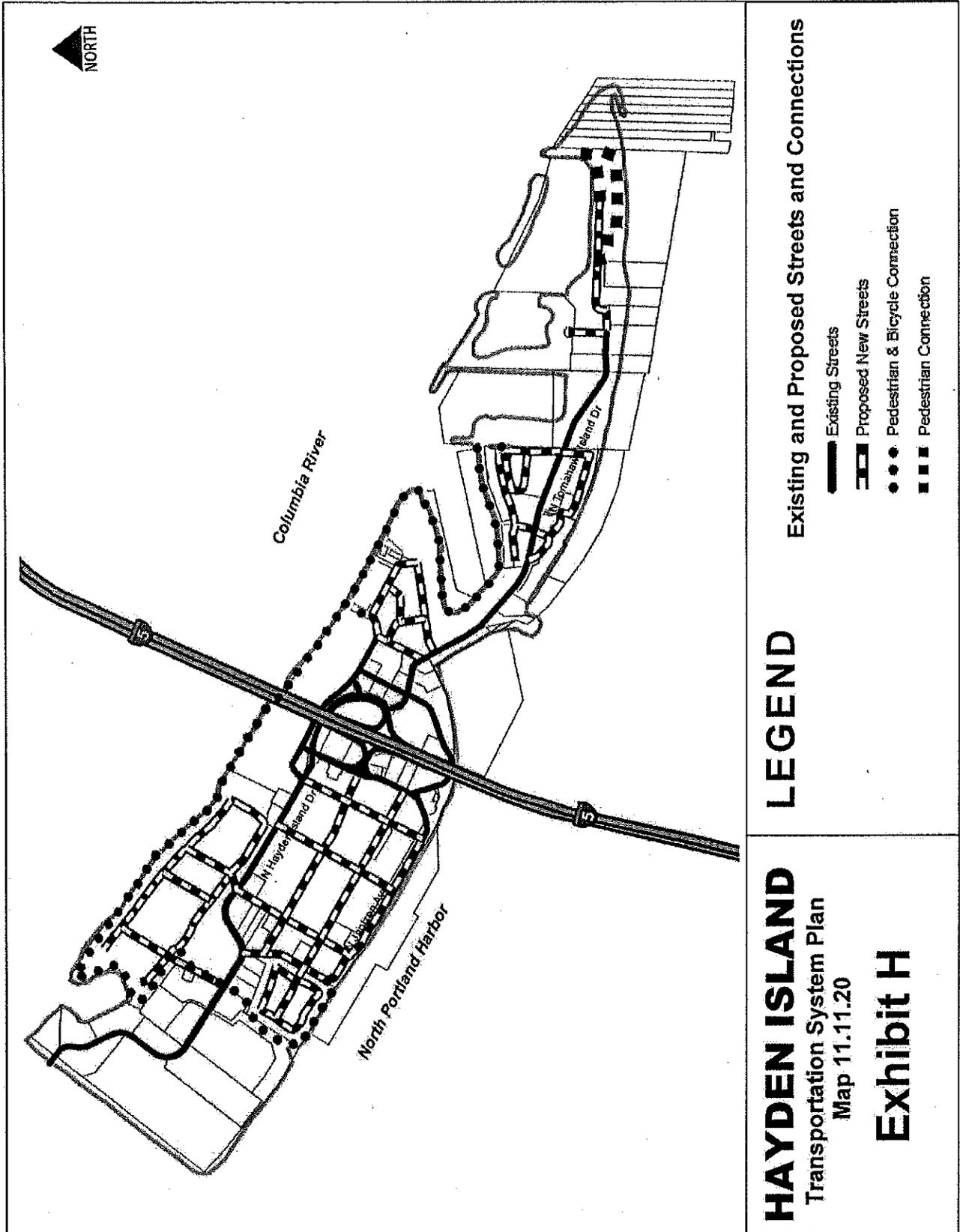
### ISLAND COMMUNITY

Create a shared community identity and sense of place by creating physical space and building form that has a mix of uses and community open space that focuses on the transit station as a community

amenity. Within this community, promote a variety of housing types that are affordable to a wide range of residents. Preserve the diverse character of the community through continuation of the existing residential communities, the marine commercial uses near Canoe and Tomahawk Bays, and the industrial uses on the west end of the neighborhood.

- a. Strengthen the shared community identity and sense of place.
- b. Support safe, connected and healthy neighborhoods.
  - Allow no more housing units under the noise contours than are permitted by the X overlay zone.
- c. Provide for a mix of housing types and affordability.
  - Provide for residential development near Hayden and Tomahawk Bays.
- d. Provide for a mix of retail that meets the needs of the local community.
  - Provide for neighborhood commercial in the area immediately east of the interstate.
- e. Provide commercial and employment areas.
  - Retain industrial land near the BNSF railroad tracks.
  - Provide for continued marine industrial uses near Canoe and Tomahawk Bays.
- f. Develop a transit-oriented community in the station area.
  - Provide for a mix of housing and commercial, office and retail development in the transit-oriented community.
  - Make the transit station a focal point of the community.
  - Develop a community open space plaza adjacent to the transit station that is fronted by commercial uses.
- g. Provide a network of safe streets to connect the community.
- h. Encourage a bike-friendly and walkable community, with easy access to the transit station.
- i. Work to develop a system of trails across East Hayden Island.
- j. Work with stakeholders including Hayden Island Neighborhood Association, river community groups, environmental and business interests and the Port of Portland, to plan for the future of West Hayden Island. The Hayden Island Plan makes no judgment about the future of West Hayden Island.

Maps





City of Portland  
Bureau of  
**Planning and  
Sustainability**

Sam Adams, Mayor  
Susan Anderson, Director

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183124 AMENDMENT

NOT Adopted

August 7, 2009

TO: Portland City Council  
FROM: Joe Zehnder, Bureau of Planning and Sustainability  
RE: Hayden Island Plan Bicycle Map

Council heard testimony on July 22 about Exhibit C in the Hayden Island Plan; this is the Transportation System Plan map that shows bicycle classifications of various routes.

A memo from John Gillam of the Bureau of Transportation is attached; it explains how the map is used, and how it relates to the other Transportation System Plan maps for the area. We join with him in recommending that the attached map be substituted for the Exhibit C now in the document.

Please let me know if you have any questions.



CITY OF  
**PORTLAND**  
 BUREAU OF  
**TRANSPORTATION**

183124



Sam  
 Adams  
 Mayor

Susan D.  
 Kell  
 Director

July 27, 2009

To: Joe Zehnder, Bureau of Planning and Sustainability  
 From: John Gillam, Bureau of Transportation  
 Subject: Hayden Island Plan Bicycle System Map

At the City Council public hearing on the Hayden Island Plan testimony was provided regarding the designation of a planned bicycle facility along the river side of the Waterside Condominiums. Concern was expressed about the intrusion of bicycles in this location and that the current pathway is too narrow to provide for both walking and bicycling.

Exhibit C of the Hayden Island Plan displays the proposed bicycle system that would become part of the City's Transportation System Plan (TSP), and part of the Comprehensive Plan, if so adopted by City Council action.

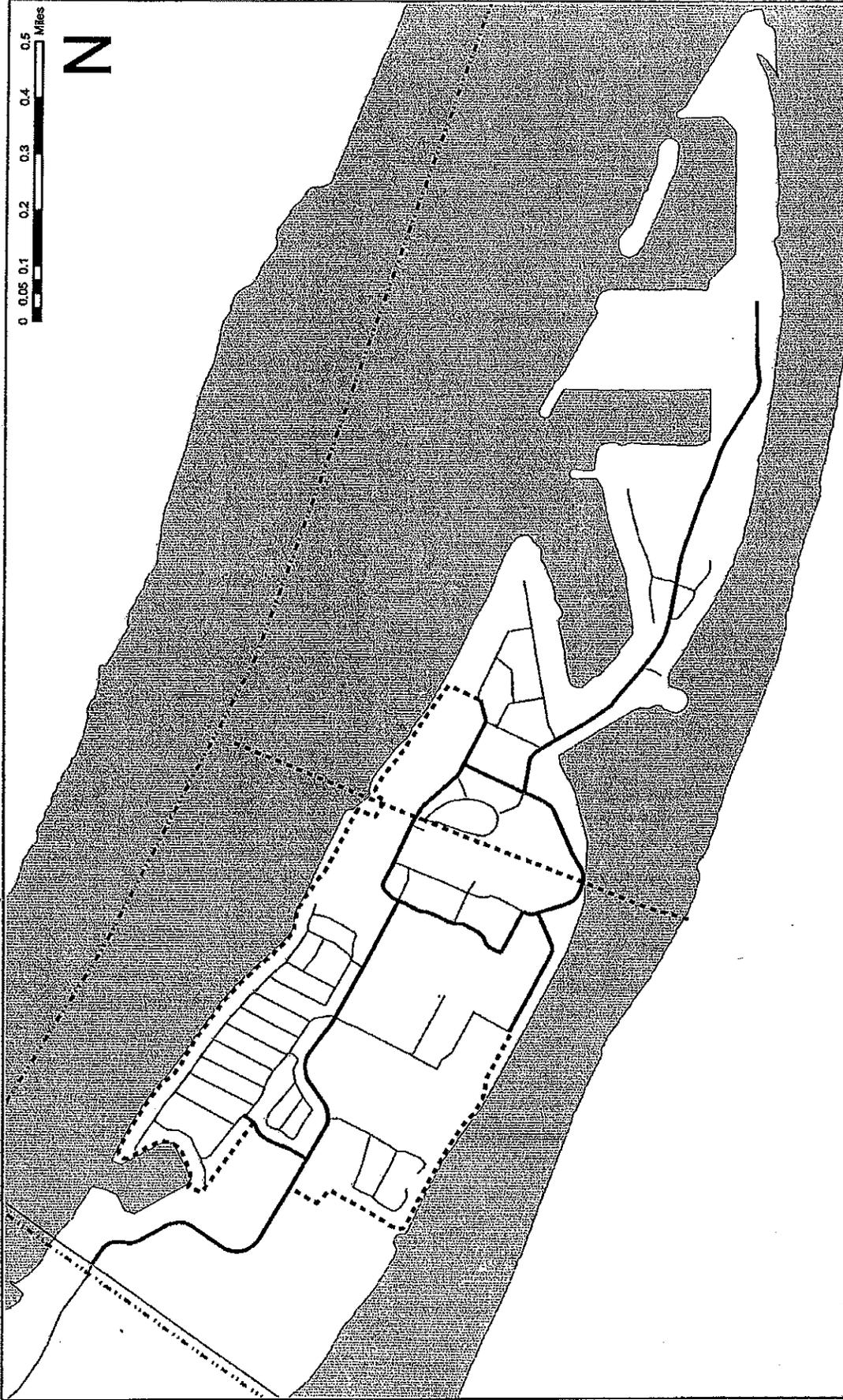
One of the primary themes of the Plan is to provide a multi-modal transportation system which does not exist today. Several TSP amendments are proposed to support this theme through the expansion of networks for pedestrian, transit and bicycle mobility. Also, Exhibit H of the Hayden Island Plan displays the proposed master street plan which also expands the multi-modal network and improves local street connectivity.

During the course of public hearings before the Planning Commission the issue was raised about the incompatibility of providing a bicycle facility or allowing bicycle usage along the pathway on the river side of the Waterside Condominiums and eastward around Hayden Bay. The Planning Commission recommended an amendment to Exhibit H, the master street plan, which allowed for this facility to serve pedestrians but relocated bicyclists to the local street network via a connection along the west property line of the Waterside Condominiums and the hotel property. The bicycle network map was not changed because of the longer range goal of proving a more suitable standard (more width) that would serve both bicyclists and pedestrians, although this notion was not specifically discussed by the Planning Commission.

A potential course of action for the City Council would be to amend Exhibit C, the bicycle system map, to match the Exhibit H, the master street plan. PBOT staff is of the opinion that an adequate bicycle mobility plan would still be provided for Hayden Island even with this map change, and the plan would still provide for substantial multi-modal improvements over current conditions.

A revised Exhibit C, the TSP bicycle system map, is attached for City Council consideration.

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**HAYDEN ISLAND**  
 Transportation System Plan

**Exhibit C**

**LEGEND**

- |   |                           |                                |                       |
|---|---------------------------|--------------------------------|-----------------------|
| -----   | City of Portland Boundary | <b>Bicycle Classifications</b> |                       |
|  | Major Rivers              | ————                           | City Bikeway          |
|   |                           | .....                          | Off-Street Path       |
|   |                           | -----                          | Local Service Bikeway |

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The Bureau of Planning & Sustainability is committed to providing equal access to information and hearings. If you need special accommodation, please call 503-823-7700 (TTY 503-823-6868).

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Mailed July 28, 2009



City of Portland Bureau of  
**Planning and Sustainability**

Sam Adams, Mayor | Susan Anderson, Director

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Portland, OR 97201-5380  
**Hayden Island Plan**

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## **Hayden Island Plan**

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### **Portland City Council Hearing**

**Wednesday, August 12**

**3:30 p.m.**

**Council Chambers, City Hall**

**1221 S.W. Fourth Avenue**

**Portland, Oregon**

## Hayden Island Plan

On August 12, 2009, City Council will hold a public hearing to receive and consider testimony on the Planning Commission's Recommended Hayden Island Plan. City Council has held two hearings on this plan, but because of problems with public notification, will be holding this additional hearing. Testimony will be taken on all aspects of the plan.

Testimony and letters received at the earlier hearings will be considered in Council's decision: **if you testified in person or writing at the earlier hearings, you do not need to testify again.**

### What is the Hayden Island Plan?

The Hayden Island Plan is a collaborative effort between the City of Portland and the community to improve accessibility, livability and sustainability of Hayden Island and to develop an overall zoning pattern and implementation strategy for the next 35 years. The study project area is the area of Hayden Island east of the BNSF railroad tracks. The focus of the proposed zoning changes is to promote residential and commercial development that will take advantage of the proposed investment in light rail transit and reflect existing development.

The plan will provide guidance to the Columbia River Crossing project by protecting the interests of the island as well as ensuring that the amount and type of development on Hayden Island will not overload the proposed freeway improvements.

The Plan proposes changes to Zoning and Comprehensive Plan designations, along with new regulations (the Hayden Island plan district) and some changes to existing regulations (the "x" PDX Noise Overlay Zone) in Title 33, Planning and Zoning. The Plan also amends the Portland Comprehensive Plan and adopts a Master Street Plan for the Island.

### To get a copy of the Plan:

Copies of the Planning Commission's Recommended Hayden Island Plan are available at our office (1900 SW 4th Ave., 7th Floor). If you call the bureau receptionist at 503-823-7700, a copy will be mailed to you. The document is also available on the Bureau of Planning & Sustainability website at: <http://www.portlandonline.com/bps/index.cfm?c=45324&>

### To comment on the Plan:

Testify at the City Council hearing. The hearing starts at 3:30 p.m. on August 12, 2009, and will be held in Council Chambers at City Hall (1221 SW Fourth Avenue). Metered and pay parking is available in the vicinity. City Hall is served by many transit lines. Call TriMet at 503-238-7433 or check their Internet site at <http://www.trimet.org/schedule/> for routes and schedules.

Write to City Council. Send written testimony to the Council Clerk at 1221 SW Fourth Avenue, Room 140, Portland, OR 97204, or FAX comments to 503-823-4571. **Written testimony must be received by the time of the hearing and must include your name and address.**

**For more information,** contact Barry Manning at the Bureau of Planning & Sustainability (503-823-7965 or [bmanning@ci.portland.or.us](mailto:bmanning@ci.portland.or.us)).



City of Portland  
Bureau of

## Planning and Sustainability

Sam Adams, Mayor  
Susan Anderson, Director

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## M E M O

July 16, 2009

**SUBSTITUTE  
EXHIBIT A**

To: Mayor Sam Adams  
Commissioner Nick Fish  
Commissioner Amanda Fritz  
Commissioner Randy Leonard  
Commissioner Dan Saltzman

From: Alice Ann Wetzel, Senior Planner

Cc: Susan Anderson, Director

Subject: **Substitute Ex. A, Hayden Island Plan, Recommendation to City Council**

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Attached is a substitute Ex. A to Council Agenda item *Hayden Island Plan, Recommendation to City Council June 2009*, which is scheduled for second reading on July 22, 2009.

