

ANNOTATED MINUTES

Tuesday, March 10, 1998 - 9:30 AM
Portland Building, Second Floor Hearing Room
1120 SW Fifth Avenue, Portland

CITY/COUNTY JOINT BUDGET WORK SESSION

City of Portland Mayor Vera Katz convened the meeting at 9:34 a.m. with Commissioners Erik Sten and Gretchen Kafoury present, and Commissioners Charlie Hales and Jim Francesconi excused, and Multnomah County Chair Beverly Stein and Commissioner Gary Hansen present, Vice-Chair Sharron Kelley excused and Commission Districts 1 and 3 positions vacant.

WS-1 The City of Portland and Multnomah County Commissioners Will Meet in a Joint Budget Work Session to Discuss County Jail Levy, General Obligation Bonds, Fire and Police Disability and Retirement and Tax Increment Levy Management and Juvenile Justice, Response to Youth Homeless Shelter Plan, Project Respond and School Funding Issues.

DAVE WARREN, DREW BARDEN, ELYSE CLAWSON AND MARY LI PRESENTATIONS AND RESPONSE TO COUNCIL AND BOARD QUESTIONS, COMMENTS AND DISCUSSION.

There being no further business, the meeting was adjourned at 10:48 a.m.

OFFICE OF THE BOARD CLERK
FOR MULTNOMAH COUNTY, OREGON

Deborah L. Bogstad

Deborah L. Bogstad



MULTNOMAH COUNTY OREGON

DEBORAH BOGSTAD, BOARD CLERK
OFFICE OF BEVERLY STEIN, COUNTY CHAIR
1120 SW FIFTH AVENUE, SUITE 1515
PORTLAND, OREGON 97204-1914
TELEPHONE • (503) 248-3277
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BOARD OF COUNTY COMMISSIONERS		
BEVERLY STEIN•	CHAIR	•248-3308
VACANT•	DISTRICT 1	•248-5220
GARY HANSEN•	DISTRICT 2	•248-5219
VACANT•	DISTRICT 3	•248-5217
SHARRON KELLEY•	DISTRICT 4	•248-5213

MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS AGENDA FOR THE WEEK OF MARCH 9, 1998 - MARCH 13, 1998

Tuesday, March 10, 1998 - 9:30 AM - City/County Joint Work Session.. Page 2

PLEASE NOTE:

THURSDAY, MARCH 12, 1998 - REGULAR MEETING CANCELLED

NO MEETINGS THE WEEK OF MARCH 16, 1998 - MARCH 20, 1998

NO MEETINGS THE WEEK OF MARCH 23, 1998 - MARCH 27, 1998

NEXT BOARD MEETING, THURSDAY, APRIL 2, 1998

Agenda via Internet at

<http://www.multnomah.lib.or.us/cc/bev/agenda.html>

INDIVIDUALS WITH DISABILITIES MAY CALL THE BOARD CLERK AT (503) 248-3277, OR MULTNOMAH COUNTY TDD PHONE (503) 248-5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.

AN EQUAL OPPORTUNITY EMPLOYER

Tuesday, March 10, 1998 - 9:30 AM
Portland Building, Second Floor Hearing Room
1120 SW Fifth Avenue, Portland

CITY/COUNTY JOINT BUDGET WORK SESSION

WS-1 The City of Portland and Multnomah County Commissioners Will Meet in a Joint Budget Work Session to Discuss County Jail Levy, General Obligation Bonds, Fire and Police Disability and Retirement and Tax Increment Levy Management and Juvenile Justice, Response to Youth Homeless Shelter Plan, Project Respond and School Funding Issues. 2 HOURS REQUESTED.

MEETING DATE: March 10, 1998
AGENDA #: WS-1
ESTIMATED START TIME: 9:30 AM

(Above Space for Board Clerk's use only)

AGENDA PLACEMENT FORM

SUBJECT: City/County Joint Budget Work Session

BOARD BRIEFING: DATE REQUESTED: Tuesday, March 10, 1998
REQUESTED BY: Chair Beverly Stein
AMOUNT OF TIME NEEDED: 2 Hours

REGULAR MEETING: DATE REQUESTED: _____
AMOUNT OF TIME NEEDED: _____

DEPARTMENT: Non-Departmental DIVISION: Chair Beverly Stein

CONTACT: Dave Warren TELEPHONE #: 248-3822
BLDG/ROOM #: 106/1400

PERSON(S) MAKING PRESENTATION: Vera Katz, Beverly Stein, Ken Rust & Dave Warren

ACTION REQUESTED:

INFORMATIONAL ONLY POLICY DIRECTION APPROVAL OTHER

SUGGESTED AGENDA TITLE:

The City of Portland and Multnomah County Commissioners Will Meet
in a Joint Budget Work Session to Discuss County Jail Levy, General Obligation Bonds,
Fire and Police Disability and Retirement and Tax Increment Levy Management
and Juvenile Justice, Response to Youth Homeless Shelter Plan,
Project Respond and School Funding Issues

SIGNATURES REQUIRED:

ELECTED OFFICIAL: Beverly Stein

(OR)
DEPARTMENT
MANAGER: _____

BOARD OF
COUNTY COMMISSIONERS
98 MAR -6 PM 12:35
MULTNOMAH COUNTY
OREGON

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions? Call the Board Clerk @ 248-3277

CITY/COUNTY JOINT BUDGET WORK SESSION AGENDA

March 10, 1998

9:30 - 11:30 am

Council Chambers

2nd Floor, Portland Building

9:30 - 9:35	Introductions	Mayor Vera Katz/Chair Bev Stein
9:35 - 9:40	Agenda Review	Mayor Vera Katz
9:40 - 10:20	Levy Coordination/Management County Jail Levy GO bonds FPD&R Tax Increment	Ken Rust/Dave Warren/All
10:20 - 11:20	Issues Discussion Juvenile Justice Response to Youth/Homeless Shelter Plan School Funding Project Respond EMS COSTS	Staff/All
11:20 - 11:30	Next Steps	Mayor Vera Katz/Chair Bev Stein

Overview of the Impact of Portland Property Tax Options 1998-99

1 Assuming No Change in Urban Renewal (Option 1)

Portland Permanent Tax Rate and FPD&R	184,351,425
Compression	(1,413,161)
Net Taxes	182,938,264

County Permanent Tax Rate and Library	167,034,529
Compression	(3,415,518)
Net Taxes	163,619,011

2 Assuming Scenario A with FPD&R Bonds

Portland Permanent Tax Rate and FPD&R	214,655,948
Compression	(3,623,060)
Net Taxes	211,032,888

County Permanent Tax Rate and Library	170,755,705
Compression	(8,317,383)
Net Taxes	162,438,322

3 Assuming Scenario A without FPD&R Bonds

Portland Permanent Tax Rate and FPD&R	197,710,781
Compression	(2,593,185)
Net Taxes	195,117,596

County Permanent Tax Rate and Library	170,755,705
Compression	(5,234,650)
Net Taxes	165,521,055

Property Tax Capacity

	98-99	99-00	00-01
Estimated Total Capacity	377,959,596	403,109,693	429,421,524
<i>Portland "Share"</i>	<i>230,555,354</i>	<i>245,896,913</i>	<i>261,947,130</i>
<i>County "Share"</i>	<i>141,734,849</i>	<i>151,166,135</i>	<i>161,033,072</i>

Portland Use of Taxes			
Proposed Scenario A	238,382,303	245,502,640	253,258,252
<i>Remaining Portland "Share"</i>	<i>(7,826,949)</i>	<i>394,273</i>	<i>8,688,878</i>
Proposed Scenario A without FPD&R Bonds	221,437,135	231,758,623	241,219,315
<i>Remaining Portland "Share"</i>	<i>9,118,219</i>	<i>14,138,290</i>	<i>20,727,815</i>

County Use of Taxes			
Permanent Tax Rate and Library Levy within Portland	138,720,744	145,079,358	151,772,281
<i>Remaining County "Share"</i>	<i>3,014,105</i>	<i>6,086,777</i>	<i>9,260,791</i>
<i>County "Share" Converted to taxes countywide</i>	<i>3,711,360</i>	<i>7,494,836</i>	<i>11,403,096</i>

**Summary of Property Tax Impacts
1998-99**

Assuming No Change in Urban Renewal (Option 1)

<i>Total AV in Portland</i>	27,337,894,374
<i>Total AV Multnomah County</i>	33,800,341,872
<i>Total Estimated Taxing Capacity in Portland</i>	377,959,600

Capacity	In Portland	Percent	Total County
Capacity Used by Portland	184,351,425	48.8%	184,351,425
Urban Renewal Increment	38,936,960	10.3%	38,936,960
Capacity Used by Multnomah County	135,098,406	35.7%	167,034,529
Capacity Used by Others	4,559,042	1.2%	5,716,049
Unused Capacity	15,013,767	4.0%	

City / County Taxes	In Portland	Rate	Total County	Compression	Net Taxes
Portland Permanent Tax Rate	125,258,674	4.5819	125,258,674	(1,413,161)	123,845,513
Portland FPD&R	59,092,751	2.1616	59,092,751		59,092,751
Subtotal	184,351,425		184,351,425	(1,413,161)	182,938,264
County Permanent Tax Rate	118,840,561	4.3471	146,933,466	(918,555)	146,014,911
County Library Levy	16,257,846	0.5947	20,101,063	(2,496,963)	17,604,100
Subtotal	135,098,406		167,034,529	(3,415,518)	163,619,012

Summary of Property Tax Impacts 1998-99

Assuming Scenario A

Total AV in Portland	28,070,894,347
Total AV Multnomah County	34,553,341,872
Total Estimated Taxing Capacity in Portland	377,959,596

Capacity	In Portland	Percent	Total County
Used by Portland	214,655,948	56.8%	214,655,948
Urban Renewal Increment	23,726,355	6.3%	23,726,355
Used by Multnomah County	138,720,746	36.7%	170,755,705
Used by Others	4,682,225	1.2%	5,716,049
Unused Capacity	(3,825,678)	-1.0%	

City / County Taxes	In Portland	Rate	Total County	Compression	Net Taxes
Portland Permanent Tax Rate	128,618,029	4.5819	128,618,029	(3,623,060)	124,994,969
Portland FPD&R	76,037,919	2.7088	76,037,919		76,037,919
UR Levy	10,000,000	0.00036	10,000,000		10,000,000
Subtotal	214,655,948		214,655,948	(3,623,060)	211,032,888

County Permanent Tax Rate	122,026,985	4.3471	150,206,832	(2,341,398)	147,865,434
County Library Levy	16,693,761	0.5947	20,548,872	(5,975,985)	14,572,887
Subtotal	138,720,746		170,755,705	(8,317,383)	162,438,322

Summary of Property Tax Impacts 1998-99

Assuming Scenario A without FPD&R Bonds

Total AV in Portland	28,070,894,347
Total AV Multnomah County	34,553,341,872
Total Estimated Taxing Capacity in Portland	377,959,596

Capacity	In Portland	Percent	Total County
Used by Portland	197,710,780	52.3%	197,710,780
Urban Renewal Increment	23,726,355	6.3%	23,726,355
Used by Multnomah County	138,720,746	36.7%	170,755,705
Used by Others	4,682,225	1.2%	5,716,049
Unused Capacity	13,119,490	3.5%	

City / County Taxes	In Portland	Rate	Total County	Compression	Net Taxes
Portland Permanent Tax Rate	128,618,029	4.5819	128,618,029	(2,593,185)	126,024,844
Portland FPD&R	59,092,751	2.1051	59,092,751		59,092,751
UR Levy	10,000,000	0.00036	10,000,000		10,000,000
Subtotal	197,710,780		197,710,780	(2,593,185)	195,117,595

County Permanent Tax Rate	122,026,985	4.3471	150,206,832	(1,675,843)	148,530,989
County Library Levy	16,693,761	0.5947	20,548,872	(3,558,807)	16,990,065
Subtotal	138,720,746		170,755,705	(5,234,650)	165,521,055



MULTNOMAH COUNTY, OREGON

BOARD OF COUNTY COMMISSIONERS

BEVERLY STEIN

GARY HANSEN

SHARRON KELLEY

BUDGET & QUALITY

PORTLAND BUILDING

1120 S.W. FIFTH - ROOM 1400

P. O. BOX 14700

PORTLAND, OR 97293

PHONE (503)248-3883

TO: Chair Beverly Stein
Commissioner Gary Hansen
Commissioner Sharron Kelley
Sheriff Dan Noelle

FROM: Dave Warren, Budget Manager

DATE: March 9, 1998

SUBJECT: Potential Public Safety Levy

The County's Measure 50 permanent tax rate is a combination of a reduced tax base, reduced library levy, and reduced public safety levy. Our plan is to use the proceeds from the "fossil levies" for their original purpose. This plan will allow us to continue the 1997-98 service level of public safety programs.

The programs currently funded by the Public Safety Levy, and their estimated 99-2000 costs, are:

Inverness Jail	23,206,580
Restitution Center	1,460,830
Booking / Transport Staff	696,420
Double Bunking 100 beds	1,923,344
Adult Corrections	690,000
A&D and rented beds	<u>3,254,000</u>
Total	31,231,974

The estimated 1999-2000 revenues in the Public Safety Levy Fund, without assuming a beginning fund balance, are \$30,626,232.

However, the 1996 Public Safety Levy was configured to cover the operations of two additional sets of facilities: a 210 bed jail and additional Alcohol and Drug beds. We have not constructed these facilities (for which bond revenues are available) and we do not have final cost estimates for operating them. However, the following range of estimates gives a preliminary idea of the funding shortfall building these facilities will leave us.

March 9, 1998

<u>1996 Levy Plan</u>	<u>Minimum Estimate</u>	<u>Maximum Estimate</u>
New 210 bed jail	4,600,000	6,000,000
Half of 300 bed adult offender A&D facility*	<u>4,200,000</u>	<u>8,852,000</u>
Total	8,800,000	14,852,000

To cover these additional costs, we may want to ask approval of a local option levy for 1999-2000. Public Safety levies were passed in 1987, 1990, 1993, and 1996. Moreover, the justice system continues to have program gaps that will require additional resources if we want to address them. The following components have been suggested as potential inclusions in a proposed local option levy.

- Juvenile offender A&D treatment
- Truancy program
- Child Abuse Home operations
- Domestic Violence enhancements
- Adult offender A&D treatment

Any local option levy proposal will have to fit within the unused levy capacity that will be the difference between local government taxes and the \$10 per thousand limit that remains after passage of Measure 50. That capacity will vary based on the difference between real market value growth and assessed value growth. It will also be affected by other tax decisions by other local governments, particularly Portland.

- c. Elyse Clawson
- Lorenzo Poe
- Ken Rust
- Drew Barden

* Half of this cost is expected to be paid from State SB 1145 funds.

CITIZENS
CRIME
COMMISSION



March 9, 1998

Chair Beverly Stein
Multnomah County Commissioner's Office
1120 SW Fifth Avenue, Room 1515
Portland, OR 97204

Dear Chair Stein:

We applaud your recent efforts to focus attention and additional public resources on issues surrounding homeless youth in downtown Portland. Your personal involvement is appreciated.

Thank you for the opportunity to review and comment on the "Resolution addressing support and services to downtown homeless youth". We assume the resolution must be brief, and cannot cover all the important points made in our Committee report. Therefore, we suggest you incorporate the HYAC report by reference and endorse its values and findings. Some very important points were omitted which we believe could be included or reinforced. These relate to livability downtown, sanctions and enforcement for entry level crime, clear goals and objectives for the standardized definitions for service categories (e.g. outreach, case management, etc.). The present system also lacks basic data on outcomes and demographics of the total population.

We have attached our specific suggestions and look forward to continuing to work with you and your capable staff on these extremely important issues.

Sincerely,

A handwritten signature in black ink that reads "Les AuCoin".

Les AuCoin
Co-Chair

A handwritten signature in black ink that reads "Fred A. Stickel".

Fred A. Stickel
Co-Chair

cc: Mayor Vera Katz
Commissioner Jim Francesconi
Commissioner Charlie Hales

NOV 9 1998 PORTLAND CHAMBER NO. 854 P. 3/3

The HYAC Committee suggests the following changes and additions be made to the "Resolution addressing support and services to downtown homeless youth":

FINDINGS

- REPLACE subsection d) with "d) The existence of young homeless teens is unhealthy for the community in that it breeds illicit activity and crime, intimidates law abiding citizens, and is destructive to community livability. A population of homeless youth downtown attracts other youth to this lifestyle, and adversely affects the economic and cultural viability of downtown, including the willingness of businesses to locate jobs or operations downtown, and citizens to live, work or shop downtown."
- ADD " i) The active enforcement of so-called entry level or "livability" crimes is an essential aspect of helping at-risk and homeless youth transition to a healthier and safer environment. To be effective, the process for enforcement must include both compassionate administration and enforcement of meaningful sanctions."
- DELETE (g). This section can be read as an endorsement of the current system - without the changes we all agree are necessary to make the system effective.

RESOLUTIONS

- ADD "Information on the population and the effectiveness of each program should be published on a regular basis and made available to the community. Public funds should only be allocated to providers furthering the public policies set out by the government leadership."
- REPLACE subsection 2. with " 2. The immediate safety and future well being of homeless youth, as well as livability and quality of life for all citizens who use downtown, are of equal importance to an effective homeless youth system in downtown."
- ADD to 5 ii) "Clear, measurable outcomes and objectives tied directly to program funding."
- ADD "This resolution contains an outline for a consistent program philosophy for homeless youth services. It shall be used by the ad hoc committee (described below) and the Department of Community and Family Services to establish and implement systemic planning and funding priorities."
- ADD "The County Chair will integrate the recommendations of the ad hoc committee into a systemic action plan with a set timeline for implementation. Responsibility for implementing the action plan will be vested in the Department of Community and Family Services."

BEFORE THE BOARD OF COUNTY COMMISSIONERS

FOR MULTNOMAH COUNTY, OREGON

DRAFT

Resolution addressing support)
and services for downtown)
homeless youth)

RESOLUTION

THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS FINDS:

- a) Multnomah County is committed to building and supporting strong communities and families;
- b) Youth are living on the streets of Portland due to a failure of community and family efforts to address problems in school, alcohol and drug addiction, child and sexual abuse, juvenile delinquency and other types of family and individual dysfunction;
- c) Life on the streets can lead homeless youth to suffer from high rates of depression, low-self esteem and sexual risk taking and is not a proper environment to develop and thrive as a young person;
- d) A population of homeless youth downtown attracts other youth to this lifestyle, and adversely affects the economic and cultural viability of downtown including the willingness of businesses to locate jobs or operations downtown, and citizens to live, work or shop downtown;
- e) Multnomah County recognizes that it is not safe nor appropriate for youth to be living on the streets. And that although the preference is for youth to be living with their families, many youth can not go home to their families because it is not safe for them to do so;
- f) Multnomah County's priority is to help homeless youth exit street life; and
- g) The best way to help homeless youth exit street life and achieve success in their lives it to offer a comprehensive continuum of care that responds to the developmental stage of youth and hold youth accountable for entry level and more serious crimes through enforcement and sanctions.

THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS RESOLVES:

- 1. Multnomah County, through the Department of Community and Family Services, will take the lead in planning, implementing and distributing funds for support and services to homeless youth in the downtown Portland area;
- 2. The goal of the County's efforts will be to help youth leave the street and improve the safety and livability for all citizens who live and use downtown;
- 3. Immediate safety and the future well being of homeless youth is of equal importance so a balance must be created between short term relief from danger and long term programs that help youth transition to self sufficiency;
- 4. Multnomah County will insure that the service system for downtown homeless youth has the following attributes:

- i) Accountability to funders and the community by regular information provided to the community about program effectiveness and demographics
 - ii) Clear, measurable outcomes and objectives for programs
 - iii) Flexibility, recognizing that a variety of programs and approaches are needed to address the needs of homeless youth
 - iv) Includes a continuum of services including assessment, emergency and transitional housing, case management, education, health care, employment services, alcohol and drug treatment and mental health services
 - v) Maximum effective use of available resources which includes establishment of clear priorities for use of available resources
5. The Chair will appoint an ad hoc committee to plan for service delivery and use of public and private resources through an RFP process. The committee is charged with evaluating the current service delivery system, describing an ideal system, making recommendations for use of available funding for services for homeless youth in the downtown Portland area and identifying additional policy issues which should be addressed. This resolution shall provide the conceptual and philosophical framework for this planning effort and its implementation.
6. The committee will include representatives from: Mayor Vera Katz, Commissioner Gretchen Kafoury, the Commission on Children and Families, the Downtown Neighborhood Association, the Northwest Network on Homeless and Runaway Youth, the Portland Police Bureau, the Citizens Crime Commission, the Association for Portland Progress, United Way of the Columbia Willamette, the academic community, the Multnomah County Department of Juvenile Community Justice, Project Luck, Portland Public Schools, the West Side Caring Community and State Services to Children and Families.
7. The Department of Community and Family Services will report back to the Board of County Commissioners by _____ regarding the outcome of the ad hoc committee, status report on the RFP process and a timeline and action plans to implement the findings of the committee.

ADOPTED 2TH APRIL, 1998
BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON

Beverly Stein, Chair

REVIEWED:

Multnomah County
RFP Planning Process
for
Downtown Portland Displaced Youth Services
Participant List

Mr. Jim Clay
*Multnomah Commission on Children
and Families*

Mr. Rick Jensen
*Department of Adult and Juvenile
Community Justice*

Mr. Rob DeGraff
Association for Portland Progress

Mr. Andy Olshin
Citizens' Crime Commission

Ms. Anne Stone
Westside Caring Community

Mr. Paul Drews
*Metro Branch of State Office of Services
to Children and Families*

Professor Ron Hill
University of Portland

Mr. Chet Edwards
Portland Public Schools

Mr. David Fuks
Edgefield Children's Center

Sgt. David Pool
Portland Police Bureau

Mr. York Haines
United Way

Rev. Pat Ross
1st Congregational Church

Ms. Janet Miller
Tri-County Youth Services Consortium

Ms. Rachael Silverman
Commissioner Kafoury

Mr. Keith Witcosky
Mayor Katz

Multnomah County
RFP Planning Process
for
Downtown Portland Displaced Youth Services
Available Resources

City	County	HUD	Total
Night Shelter 99,757	153,991	---	253,748
Case Management ---	152,135	13,657	165,792
Client Assistance ---	8,295	8,006	16,301
Transitional Housing ---	78,628	10,292	88,920
Day Shelter 64,795	63,753	---	128,548
Food ---	26,265	---	26,265
24 Hr. Pilot 9,000	9,000	---	18,000
Total 173,552	492,067	31,955	697,574
City	County	HUD	Total