



# MULTNOMAH COUNTY, OREGON

## BOARD OF COMMISSIONERS

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### **ANY QUESTIONS? CALL BOARD CLERK DEB BOGSTAD @ 248-3277**

Email: deborah.l.bogstad@co.multnomah.or.us

**INDIVIDUALS WITH DISABILITIES  
MAY CALL THE BOARD CLERK AT  
248-3277, OR MULTNOMAH COUNTY  
TDD PHONE 248-5040, FOR  
INFORMATION ON AVAILABLE  
SERVICES AND ACCESSIBILITY.**

## OCTOBER 1, 1998 BOARD MEETING

### FASTLOOK AGENDA ITEMS OF INTEREST

Pg 3	9:30 Opportunity for Public Comment on Non-Agenda Matters
Pg 3	9:30 Juvenile Community Justice RESULTS Presentation
Pg 3	9:40 Minority Enterprise Development Week Proclamation
Pg 3	9:50 1999-2000 C.A.M.I. Plan
Pg 3	10:00 Domestic Violence Awareness Month Proclamation
Pg 4	10:25 Consolidation & Regionalism Resolutions
Pg 5	11:00 1999-2000 Budget Framework and Overview Presentation
*	<b>Check the County Web Site: <a href="http://www.multnomah.lib.or.us">http://www.multnomah.lib.or.us</a></b>

Thursday meetings of the Multnomah County Board of Commissioners are cable-cast live and taped and may be seen by Cable subscribers in Multnomah County at the following times:

Thursday, 9:30 AM, (LIVE) Channel 30

Friday, 10:00 PM, Channel 30

Sunday, 1:00 PM, Channel 30

Produced through Multnomah Community  
Television

Thursday, October 1, 1998 - 9:30 AM  
Multnomah County Courthouse, Boardroom 602  
1021 SW Fourth Avenue, Portland

## **REGULAR MEETING**

### **CONSENT CALENDAR**

#### **DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- C-1 ORDER Authorizing Designees of the Mental Health Program Director to Direct a Peace Officer to Take an Allegedly Mentally Ill Person into Custody

#### **DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-2 ORDER Authorizing Execution of Deed D991558 for Repurchase of Tax Foreclosed Property to The Estate of Andrew Charles
- C-3 ORDER Authorizing Execution of Deed D991580 for Certain Tax Acquired Property Purchased by Binh C. Dang
- C-4 ORDER Authorizing Execution of Deed D991581 for Certain Tax Acquired Property Purchased by Kenneth W. Knapp
- C-5 ORDER Authorizing Execution of Deed D991582 Upon Complete Performance of a Contract with John H. Calvert
- C-6 ORDER Authorizing Execution of Deed D991583 Upon Complete Performance of a Contract with The Estate of Terry O'Neil
- C-7 ORDER Authorizing Execution of Quitclaim Deed to Donald E. Pollock and Julia G. Pollock for Certain Portions of Property Located within the Proposed "Elizabeth Pollock Park Subdivision"
- C-8 Intergovernmental Agreement 300419 with the City of Fairview to Provide for Mitigating Wetlands Impacted by the Construction of the 207th Connector

#### **DEPARTMENT OF SUPPORT SERVICES**

- C-9 Budget Modification DSS 99-08 Transferring \$18,000 Advertising Funds from Employee Services to Selected Departments for Recruitment Costs

## **DEPARTMENT OF JUVENILE AND ADULT COMMUNITY JUSTICE**

C-10 Amendment 3 to Intergovernmental Agreement 700547 with Oregon State Health Division, Providing Additional Funding to Extend the Study Design, Implementation and Evaluation Services for the Truancy Diversion Project through September 30, 1999

### **REGULAR AGENDA**

#### **PUBLIC COMMENT**

R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

## **DEPARTMENT OF JUVENILE AND ADULT COMMUNITY JUSTICE**

R-2 Results from RESULTS: Juvenile Community Justice Presentation by Elyse Clawson, Bill Morris and Kate Desmond (9:30 TIME CERTAIN, 10 MINUTES REQUESTED)

### **DEPARTMENT OF SUPPORT SERVICES**

R-3 PROCLAMATION Proclaiming the Week of October 4 to October 10, 1998 as MINORITY ENTERPRISE DEVELOPMENT WEEK (9:40 TIME CERTAIN, 10 MINUTES REQUESTED)

### **DISTRICT ATTORNEY'S OFFICE**

R-4 Request for Approval of the 1999-2000 Child Abuse Multidisciplinary Intervention Plan for Receipt of C.A.M.I. Funds to Support Multnomah County's Multidisciplinary Child Abuse Intervention Team (9:50 TIME CERTAIN, 10 MINUTES REQUESTED)

### **NON-DEPARTMENTAL**

R-5 PROCLAMATION Proclaiming October 1998 DOMESTIC VIOLENCE AWARENESS MONTH in Multnomah County, Oregon (10:00 TIME CERTAIN, 10 MINUTES REQUESTED)

### **PUBLIC CONTRACT REVIEW BOARD**

(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)

- R-6 ORDER Exempting from the Formal Competitive Bid Process a Contract for the Purchase of Library Shelving from Spacesaver Specialist for Various County Libraries (5 MINUTES REQUESTED)

(Adjourn as the Public Contract Review Board and reconvene as the Board of County Commissioners)

### **DEPARTMENT OF SUPPORT SERVICES**

- R-7 RESOLUTION Authorizing Execution of a Letter of Intent Relating to the Issuance and Negotiated Sale of Approximately \$12,000,000 Higher Education Revenue Bonds, Series 1998 (Concordia University Project); Designating an Authorized Representative, Bond Counsel and Special Counsel to the County; Authorizing Publication of a Notice of Intent to Issue Higher Education Revenue Bonds, Series 1998 (Concordia University Project); Providing for a Public Hearing and Designating a Hearings Official (5 MINUTES REQUESTED)

### **DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-8 WRG 3-98 Report the Hearings Officer Decision Regarding Denial of an Appeal, Modifying Condition 4 Requiring the Applicant to Develop a Plan to Enhance and Protect Wetland and Riparian Areas for Property Located at 26400 NW ST HELENS HIGHWAY, PORTLAND; Acknowledge Receipt of Applicant's Notice of Review and Request that the Board Schedule a **De Novo Hearing for 11:00 am, Thursday, October 8, 1998** with Testimony Limited to 20 Minutes Per Side

### **NON-DEPARTMENTAL**

- R-9 RESOLUTION Declaring the Opposition of the Multnomah County Board of Commissioners to the Creation of a Charter Committee Under ORS 199.720 (20 MINUTES REQUESTED)
- R-10 RESOLUTION Establishing a Task Force on Regionalism for the 21st Century (15 MINUTES REQUESTED)

**COMMISSIONER COMMENT**

R-11 Opportunity (as Time Allows) for Commissioners to Provide Informational Comments to Board and Public on Non-Agenda Items of Interest. Comments Limited to Three Minutes Per Person.

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Thursday, October 1, 1998 - 11:00 AM  
**(OR IMMEDIATELY FOLLOWING REGULAR MEETING)**  
Multnomah County Courthouse, Boardroom 602  
1021 SW Fourth Avenue, Portland

**BOARD BRIEFING**

B-1 1999-2000 Budget Framework and Overview Presentation by Bill Farver and Dave Warren. 1 HOUR REQUESTED.

MEETING DATE: October 1, 1998  
AGENDA #: B-1  
ESTIMATED START TIME: 11:00

(Above Space for Board Clerk's use only)

**AGENDA PLACEMENT FORM**

SUBJECT: Budget Framework and Overview Presentation

BOARD BRIEFING: DATE REQUESTED: \_\_\_\_\_  
REQUESTED BY: \_\_\_\_\_  
AMOUNT OF TIME NEEDED: \_\_\_\_\_

REGULAR MEETING: DATE REQUESTED: Thursday, October 1, 1998  
AMOUNT OF TIME NEEDED: 1 hour

DEPARTMENT: Non-Departmental DIVISION: Chair Beverly Stein

CONTACT: Bill Farver and Dave Warren TELEPHONE #: 248-3958 & 248-3822  
BLDG/ROOM #: 106/1530 & 106/1410

PERSON(S) MAKING PRESENTATION: Bill Farver and Dave Warren

ACTION REQUESTED:

INFORMATIONAL ONLY     POLICY DIRECTION     APPROVAL     OTHER

SUGGESTED AGENDA TITLE:

Budget Framework and Overview Presentation

98 SEP 23 PM 5:05  
CLERK OF COUNTY COMMISSIONERS  
MULTNOMAH COUNTY  
OREGON

SIGNATURES REQUIRED:

ELECTED OFFICIAL: Beverly Stein

(OR)  
DEPARTMENT MANAGER: \_\_\_\_\_

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions? Call the Board Clerk @ 248-3277



## Beverly Stein, Multnomah County Chair

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September 25, 1998

To: Board of County Commissioners

From: Dave Warren and Bill Farver

Re: Budget for 1999-2000

Each year, the Chair prepares an Executive Budget to submit to the Board in April for their review in April and May. For the coming fiscal year, we are presenting the major financial issues we see coming to the Chair and Board for their consideration earlier in the process. Explaining and discussing these issues now and seeking your guidance will set a context as you review the Department's performance reviews and Issues and Opportunities during October and November.

The Board has two new members and a third starting in January, 1999. If there are major financial commitments made in the past that the Board would like to revisit, we would prefer to do that this fall or winter, rather than in the middle of a budget process this spring. Some of the issues discussed below are ones where no "final" decision has been made; others are financial obligations that cannot be avoided. Either way, these issues will help frame your discussions this spring. Of course, there will be many other policy issues and smaller financial issues that are not included here.

As always, there are many unknowns, but there are also sufficient "knowns" that should lead us all to be cautious about our expectations for new programming for next year's budget. All numbers are estimates.

In sum, existing commitments described below limit our flexibility. Depending on revenue growth, we may have to make cuts to maintain these commitments. As always, the revenue and expenditure picture will change several times. Also, the outcomes of the next legislative session will require last minute adjustments.



## **CURRENT PROGRAMS**

### **1. Annualizing or continuing current programming: Annual additional general fund cost of current Board commitments.**

#### **Alcohol and Drug Justice Programming**

**\$2,500,000**

Funding for these programs (formerly a part of the federal Target Cities project) was assumed on a one time only basis for 1998-99 pending discussion of a public safety levy for 1998. With no levy on the November ballot these will need to be included on an ongoing basis. This includes the Board approved funding from contingency for the new In Jail Intervention Program.

#### **Homeless Youth**

**\$1,000,000**

This commitment was made by the Board in August. This assumes that the City of Portland, foundations, or private business will pick up \$500,000. (The City of Portland has committed \$250,000 for this year, but nothing ongoing.)

#### **MCCF grants**

**\$580,000**

By assuming the balance of continuing youth programs formerly funded through MCCF, the Board allowed MCCF to provide additional flexible grants to meet benchmarks and wellness goals.

#### **Hispanic mental health**

**\$360,000**

This package greatly expanded mental health services for Hispanic clients at a number of sites in the County. It is being phased in this year. This represents the additional annualized cost.

#### **Living Wage Resolution**

**\$250,000**

The Board resolution establishing a floor for contractors will add to our costs above the anticipated increases. (Board will consider this resolution October 15).

#### **Miscellaneous Annualizations**

**\$300,000**

A variety of programs that were phased in through this fiscal year need to be annualized with full year funding.

#### **Unknown**

##### **Single RFP for Family and Community Action Centers**

The Department anticipates that the single RFP will require increased money for technical assistance, building capacity of contractors, increased contractor salaries, increased services to ethnic providers, and computers. The Board received an initial briefing on this issue in the spring, but will want to discuss the extent of the possible cost at the briefing later this fall.

## INFRASTRUCTURE

*(items in italics are one time only expenses)*

1. *Deferred Y2K Costs.* The County advanced school districts \$2,250,000 as part of the County contribution for 1998-99 because not all of the voter approved BIT will be collected this calendar year. The BIT funds collected in 1999-2000 from the education surcharge will "pay back" the county's advance. We paid \$975,000 of the \$4,300,000 we borrowed for this cost last year. These one time only funds will pay for more than half of the balance of deferred Y2K costs. We will still need to repay approximately \$1,500,000.

2. *Annual Contribution to Reserves.* The County needs to continue to contribute \$1,500,000 for each of the next two years to meet its goal of general fund reserves at 5%. We should be able to fund this goal using one-time only revenues for the next two years, plus a smaller amount in the third year.

### 3. Integrated Business Enterprise

- a. The Department of Support Services is working with the Operations Council to develop an RFP for an integrated enterprise system which will include payroll, personnel, benefits, accounts payable, purchasing, budgeting and other business functions. The system purchase is estimated at \$5,000,000 to \$8,000,000, which will require a COP for approximately \$1,500,000 for five years to make this countywide purchase.
- b. The other cost of this project will be personnel to install, learn to use and train other employees to use the system to get full value from the investment. We will work with the Departments concerning the best approach on dealing with these transition costs – estimated at \$750,000 annually for each of two years.

The Board was briefed on this project this spring, and the Department will provide an update when the RFP is ready to be released this fall.

4. Increased **PERS** cost from State. This represents the impact of state shifting burden of federal taxation of PERS to counties and increased benefit payouts because of investment gains. The total additional cost to the County is approximately \$3,500,000, a very unpublicized "unfunded mandate". This will be a big issue for Counties next year. Because the County has fully paid into retiree medical costs, the net cost over and above current funding is about \$2,600,000. **The General Fund share will be about \$1,100,000 with \$1,500,000 absorbed by other funds.**

### 5. Facilities

A. **East County Aging, Health and Public Safety** - estimated \$2,500,000 as a COP payment assuming that Committee is successful in reducing estimated cost of both buildings back to the \$25,000,000 range (first year will only require one interest payment of \$450,000, but the long term annual cost will be five times that) Probably not feasible on a GO Bond because only impacts a segment of County. Will need to decide what

portion of costs will be absorbed within existing departmental budgets. Board discussion on this is scheduled for October.

**B. Public Services Building (possibly including MCSO; CJ; DA; Courts; CFS; A and T – estimated \$2,500,000 as a COP payment)** Again, probably not feasible on a GO Bond - Will need to decide what portion of costs will be absorbed within existing Departmental budgets. Appropriating \$1,000,000 next year would cover a first year interest payment and planning costs. Facilities will return for a fuller discussion of the options this fall, including courtroom options.

### **PUBLIC SAFETY – using “fossil” levy, but depend on November, 2000 levy**

As discussed previously, the County will need a \$25,000,000 levy in November 2000 to meet current obligations and plans. If this is not submitted or does not pass, the following would not be possible (without substantial reductions elsewhere):

a. New Jail	\$6,000,000
b. New A and D Facility	\$9,000,000
c. Existing beds/ System Support	\$9,000,000.

The exact composition of the levy should flow from the Public Safety Plan the Board will be developing. Because a November, 2000 public safety levy will not produce revenue until July, 2001, we need to structure the 1999-2000 and 2000-2001 budgets to allow operation of current programs at least through June, 2001. We will need to consider late start up of alcohol and drug programming, limiting purchase of rental beds, reductions in other support or program costs, or careful use of OTO money from the general fund. Submitting a May, 2000, levy will reduce the size of this problem, but will require a 50% turnout. (We are assuming that recommendations from the Bennett report would be funded from 1145 revenues).

### **BENCHMARK INVESTMENT FUND**

For the past two years, the Chair has tried to set aside funds to target efforts at meeting the three long-term benchmarks- school completion, children in poverty, juvenile crime. We have invited Departments to submit cross-departmental (or cross jurisdictional) efforts that target more than one of the long-term benchmarks.

This has resulted in significant investments including school based services including school attendance initiative and school based clinics; juvenile alcohol and drug services; homeless youth services; neighborhood access clinics; Hispanic services; Parent Child Centers. A focus for school support services this year could be community schools.

We would like to discuss with you whether you would like to see such a process continue and what role you would like to play.

## **POTENTIAL PARTNERSHIPS WITH CITIES**

We have made several attempts to initiate cooperative budget projects with the City of Portland and, to a lesser extent, Gresham and the NE Cities. This year the City of Portland is in the second year of their two-year budget cycle and plans an abbreviated process starting after the November election and culminating in late January. We will need to discuss how the Board wishes to engage in that process. In addition, we will again ask for feedback on priorities from all the Cities in the County about county services of most importance to them.

If there are specific areas that seem ripe for joint funding, we should identify them soon. Possibilities we have explored in the past include:

1. School support services, including school attendance
2. Juvenile crime; employment; recreation; gangs and gun violence
3. Alternatives to jail; STOP; Project Respond
4. Housing priorities, including support services
5. Homeless services; youth, adult, and family
6. DA investigators
7. Crisis Triage Center

## **STATE FUNDING OBLIGATIONS**

The following are needs that the County typically does not try to meet with General Fund:

1. Transportation and Bridges
2. Mental Health services to chronically mentally ill
3. Services to individuals with developmental disabilities
4. Alcohol and Drug Treatment and Prevention
5. Expanding access to primary care health clients (safety net clinics)
6. Assessment and Taxation
7. Economic Development
8. Basic school support (see below)

The following are needs the County has not been able to fully meet and is seeking state assistance for:

1. Court facilities
2. Juvenile Crime (including Homeless Youth)
3. Affordable Housing / Transitional Housing for Offenders
4. Community Corrections (including 1145 formula)
5. District Attorney

## **SCHOOLS**

The County has done a great deal over the past years in terms of direct school support, including passage of the business income tax, one time only support from the general fund, and expanding school related services. We are hopeful that given the legislative session and the work around funding formulas, that the County's role this year would be

limited to strong advocacy at the Legislature. Our budget role would focus on possible expansion of school support services (e.g. health and mental health; juvenile; school attendance; shared use of buildings) to the extent the Board wishes to pursue benchmark related expansions.

- c. Direct Report Managers
- c. Budget Office
- c. Sheriff, District Attorney
- c. Board Staff
- c. CBACS
- c. Mayors and City Managers

## NARRATIVE ON BENCHMARK CHART

The Chart shows the major county benchmarks and highlights some of the major strategies that have been used to address the benchmark. The list of strategies was not exhaustive, but designed to show the links between the identified financial issues and the Board's overall focus.

The emphasis in reducing the **number of children in poverty** has been funding an adequately planned system for impacting the issues around youth homelessness in the County. The planned single request for proposal, which would join the Family Center and Community Action Centers, should increase access for poor children and families. The living wage resolution will have a small impact on some families and hopefully serve as a model for other governments and businesses.

Activity in **increasing school completion** has centered on the County's support role: centering on the school attendance initiative which should both increase attendance and reduce the accompanying family and individual student barriers to success. The Community Schools concept is designed to expand and integrate county, city and state services and provide better community access. The expanded library services are designed to support both students and their families in the pursuit of learning. The County's role in direct school funding will hopefully end with adequate state support.

The Governor's attention to the **prevention of juvenile crime** could provide a boost to our ongoing efforts to provide diversion services, proper classification, a variety of alcohol and drug, sex offender, and counseling services, and community based family support.

The focus on **adult public safety** will be on the development of a Public Safety Plan leading to a November, 2000, public safety levy, refining the use of 1145 funds (with guidance from the Bennett study), and solidifying alcohol and drug services formerly funded with Target City money. Transitioning to new public safety levy funding may pose problems.

The **strategic plan in Facilities** is driving planning for Health, Aging, and Public Safety services in East County; a variety of public services in downtown Portland; and the need for a new Courthouse.

The **least glamorous business expenses** on those mandated by the state (PERS); county fiscal policy (reserves); and business necessity (Y2K and replacement of basic financial and HR systems)

BENCH-MARK	MAJOR STRATEGY	\$	SOURCE OF FUNDS
CHILDREN OUT OF POVERTY	Homeless Youth	\$1,000,000 (\$500,000 non-County)	GF (+Fed. City(ies), business, found'tion)
	Integrated Service Delivery System / Single RFP – Family Crs. and Community Act. Ctrs.	??	General Fund
	Living Wage Resolution	\$250,000	General Fund
	MCCF Grants	\$580,000	General Fund
SCHOOL COMPLETION	Community Building	?	General fund
	Library Expanded Hours and School Corps	Funded	Levy and General Fund
	Community Schools (e.g. School based health centers; Touchstone: Family Resource Centers: etc)	?	Ongoing general fund
	Adequate School Funding	No direct funded planned	State
	Hispanic Mental Health Services	\$360,000	General Fund
	School attendance initiative	?	General Fund
REDUCE CRIME	Juvenile Crime Prevention Plan	?	State Initiative
	Alcohol and drug services	\$2,500,000	General Fund
	Public Safety Plan / New jail – new A and D facility(ies); ongoing support +?	?	Levy in 2000
	Bennett Study follow up	?	1145
FACILITIES	East County Facilities	\$450,000- \$2,500,000	General Fund
	Public Services Building	\$1,000,000 - \$2,500,000	General Fund
	New Courthouse	\$125,000,000	GO Bond
FINANCIAL OBLIGAT'S	Reserves	\$1,500,000	General Fund
	Year 2000 (Y2K)	\$3,400,000	Repay BIT "loan" and General Fund
	PERS costs (from state)	\$1,100,000 + \$1,500,000	General Fund + Other funds
	Integrated Business Enterprise System	\$1,500,000	General Fund