

# ANNOTATED MINUTES

Tuesday, December 2, 1997 - 9:00 AM  
Portland Building, Second Floor Hearing Room  
1120 SW Fifth Avenue, Portland

## REGULAR MEETING

*Chair Beverly Stein convened the meeting at 9:05 a.m., with Vice-Chair Gary Hansen and Commissioners Sharron Kelley, Tanya Collier and Dan Saltzman present.*

- R-1 PUBLIC HEARING and Consideration of RESOLUTIONS Regarding Proposal to Refer a Temporary Education Surcharge of the Business Income Tax to the Voters in March, 1998, to Support Public Schools in Multnomah County

**DAN PENCE TESTIMONY IN SUPPORT. GRESHAM BARLOW SCHOOL SUPERINTENDENT JIM CARLILE TESTIMONY IN SUPPORT OF REYNOLDS FUNDING ALLOCATION AND DISCUSSION WITH BOARD REGARDING SCHOOL FUNDING INEQUITIES. ROBERT BUTLER TESTIMONY IN OPPOSITION TO BIT INCREASE. RON RUSSELL TESTIMONY IN SUPPORT AND COMMENTS CONCERNING STATE FUNDING ALLOCATION. CENTENNIAL SCHOOL DISTRICT SUPERINTENDENT KEITH ROBINSON TESTIMONY IN SUPPORT AND COMMENTS REGARDING EQUITABLE DISTRIBUTION FORMULA. PORTLAND PUBLIC SCHOOL DISTRICT BOARD MEMBER RON STOKES AND CHAIR SUSAN HAGMEIER TESTIMONY IN SUPPORT AND DISCUSSION WITH BOARD REGARDING STATE DISTRIBUTION FORMULA AND CONCERNS WITH IMPACT OF RESOLUTION TO SCHOOL DISTRICT BUDGET PROCESS. PORTLAND PUBLIC SCHOOL DISTRICT SUPERINTENDENT DIANA SNOWDEN COMMENTS IN SUPPORT OF BOARD EFFORTS. SMALL BUSINESS OWNER MICHAEL ROACH TESTIMONY**

**IN SUPPORT. PARENTS MARIANNE FITZGERALD AND AMANDA FRITZ TESTIMONY IN SUPPORT OF LONG TERM SOLUTION. JIM LOSK TESTIMONY IN OPPOSITION TO BIT INCREASE. COMMISSIONER KELLEY MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF OPTION B RESOLUTION PROVIDING A TEMPORARY EDUCATION SURCHARGE FOR PUBLIC SCHOOLS IN MULTNOMAH COUNTY. COMMISSIONERS KELLEY AND HANSEN COMMENTS IN SUPPORT. COUNTY COUNSEL THOMAS SPONSLER EXPLANATION IN RESPONSE TO BOARD QUESTIONS REGARDING TIMELINES AND DEADLINE FOR EXPLANATORY STATEMENT. COMMISSIONERS KELLEY AND HANSEN AMENDED OPTION B RESOLUTION MOTION AND SECOND TO INCLUDE STATEMENT THAT SUPERINTENDANTS FORWARD DISTRIBUTION FORMULA RECOMMENDATIONS TO BOARD NO LATER THAN DECEMBER 15, 1997. MOTION UNANIMOUSLY APPROVED. COMMISSIONER SALTZMAN MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL CHAIR-SALTZMAN RESOLUTION PROPOSALS. COMMISSIONER SALTZMAN COMMENTS IN SUPPORT. COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, AMENDMENT REPLACING THE TERM "PERSONNEL" WITH "POSITIONS" WITHIN THE RESOLUTIONS. COMMISSIONERS SALTZMAN, HANSEN AND STEIN COMMENTS IN SUPPORT. AMENDMENT UNANIMOUSLY APPROVED. AT THE REQUEST OF CHAIR STEIN, COMMISSIONER HANSEN MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF THE RESOLUTION PROVIDING A TEMPORARY EDUCATION SURCHARGE FOR PUBLIC SCHOOLS IN MULTNOMAH COUNTY AND RESOLUTION SUBMITTING TO THE VOTERS AN ORDINANCE IMPOSING A TEMPORARY EDUCATION SURCHARGE ON THE BUSINESS INCOME TAX TO BENEFIT PUBLIC SCHOOLS IN MULTNOMAH**

**COUNTY. UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER HANSEN, THE AMENDMENT PROVIDING AN ADDITIONAL WHEREAS AND ADDITIONAL RESOLVED TO THE RESOLUTION PROVIDING A TEMPORARY EDUCATION SURCHARGE FOR PUBLIC SCHOOLS IN MULTNOMAH COUNTY WAS UNANIMOUSLY APPROVED. COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, AN AMENDMENT PROVIDING AN ADDITIONAL RESOLVED TO THE RESOLUTION PROVIDING A TEMPORARY EDUCATION SURCHARGE FOR PUBLIC SCHOOLS IN MULTNOMAH COUNTY. BOARD COMMENTS AND DISCUSSION WITH SUSAN HAGMEIER REGARDING HER CONCERNS THAT THE AMENDMENTS WOULD MAKE IT DIFFICULT FOR THE SCHOOL DISTRICT BOARD TO GO THROUGH ITS BUDGET PROCESS. CHAIR STEIN AND COMMISSIONER SALTZMAN ADVISED THEY WOULD NOT SUPPORT THIS AMENDMENT. AMENDMENT FAILED WITH COMMISSIONER COLLIER VOTING AYE, AND COMMISSIONERS KELLEY, HANSEN, SALTZMAN AND STEIN VOTING NO. FOLLOWING DISCUSSION, AND UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER HANSEN, A MOTION APPROVING SUBSTITUTE EXHIBITS A (BALLOT TITLE) AND C (ORDINANCE) TO THE RESOLUTION SUBMITTING TO THE VOTERS AN ORDINANCE IMPOSING A TEMPORARY EDUCATION SURCHARGE ON THE BUSINESS INCOME TAX TO BENEFIT PUBLIC SCHOOLS IN MUJLTNOMAH COUNTY WAS UNANIMOUSLY APPROVED. COMMISSIONERS SALTZMAN, COLLIER, HANSEN AND STEIN PROVIDED STATEMENTS IN SUPPORT. COMMISSIONER KELLEY SUBMITTED A THREE PAGE DISSENTING OPINION INTO THE RECORD. RESOLUTIONS 97-202 AND 97-203 APPROVED, AS AMENDED, WITH COMMISSIONERS HANSEN, COLLIER, SALTZMAN**

**AND STEIN VOTING AYE, AND COMMISSIONER  
KELLEY VOTING NO.**

*The regular meeting was adjourned at 10:47 a.m. and the briefing convened at 11:02 a.m. with Commissioner Tanya Collier excused.*

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Tuesday, December 2, 1997 - 11:00 AM  
Portland Building, Second Floor Hearing Room  
1120 SW Fifth Avenue, Portland

**BOARD BRIEFING**

- B-1 Update on the Public Involvement Process for Siting Facilities in East County for Multiple Departments Including Health, Aging and Disability Services, Sheriff, District Attorney and Courts. Presented by Jim McConnell, Larry Nicholas and Department Staff.

**JIM McCONNELL, LEN SOBO, BOB OBERST,  
ARNOLD COGAN, LINDA DAVIS, MEL HEDGPETH,  
JERRY COOPER AND ROSEANN COSTANZO  
PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS AND DISCUSSION. 7-9 MEMBER  
CITIZEN ADVISORY COMMITTEE TO BE  
ESTABLISHED. CONSULTANT TO BEGIN PUBLIC  
HEARING PROCESS AND WORK WITH  
STAKEHOLDERS AND CITIZEN ADVISORY  
COMMITTEE TO PROVIDE BOARD WITH SITING  
RECOMMENDATIONS WITHIN THE NEXT NINE  
MONTHS.**

*There being no further business, the meeting was adjourned at 11:45  
a.m.*

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Thursday, December 4, 1997 - 9:30 AM  
Portland Building, Second Floor Hearing Room  
1120 SW Fifth Avenue, Portland

**REGULAR MEETING**

*Chair Beverly Stein convened the meeting at 9:34 a.m., with Vice-Chair Gary Hansen and Commissioners Sharron Kelley and Dan Saltzman present.*

**CONSENT CALENDAR**

**UPON MOTION OF COMMISSIONER KELLEY,  
SECONDED BY COMMISSIONER HANSEN, THE  
CONSENT CALENDAR (ITEMS C-1 THROUGH C-14)  
WAS UNANIMOUSLY APPROVED.**

**NON-DEPARTMENTAL**

- C-1 Appointment of Katherine Hammock to the COMMUNITY HEALTH COUNCIL
- C-2 Appointments of Vicky Glenzer and Lloyd Duncan to the DUII COMMUNITY ADVISORY BOARD

**SHERIFF'S OFFICE**

- C-3 Package Store with Pumps Liquor License Renewal for CORBETT COUNTRY MARKET, INC., 36801 NE CROWN POINT HIGHWAY, CORBETT
- C-4 Package Store with Pumps Liquor License Renewal for ORIENT COUNTRY STORE, 29822 SE ORIENT DRIVE, GRESHAM
- C-5 Package Store Liquor License Renewal for WEECE'S MARKET, 7310 SE PLEASANT HOME ROAD, GRESHAM

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-6 CU 12-96/HV 18-96/SEC 27-96 Report the Hearings Officer Decision Regarding Approval with Strict Compliance to Conditions of Approval, for a Template Dwelling in the Sandy River Scenic Waterway Area with a Major Variance to Reduce the Side Yard Setback from 200' to 45' and 35' to Legalize an Existing Dwelling Constructed without Permits on Property Located at 32152 SE STEVENS ROAD, CORBETT
- C-7 ORDER Authorizing Execution of Deed D981526 Upon Complete Performance of a Contract with J. JAY KUSHNER  
**ORDER 97-204.**

- C-8 ORDER Authorizing Execution of Deed D981529 Upon Complete Performance of a Contract with MARIE A. GONZALES

**ORDER 97-205.**

**DISTRICT ATTORNEY'S OFFICE**

- C-9 Amendment 2 to Intergovernmental Agreement 500266 with the State of Oregon Office for Services to Children and Families for Continued Funding of the Termination of Parental Rights Grant through June 30, 1999

**DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- C-10 Renewal of Intergovernmental Revenue Agreement 102268 with the City of Portland for Administration of the City's Water/Sewer Assistance Program
- C-11 Renewal of Intergovernmental Revenue Agreement 102278 with the City of Portland for Eligibility Verification for the City's Water/Sewer Discount Program

**DEPARTMENT OF HEALTH**

- C-12 Renewal of Intergovernmental Agreement 200727 with Oregon Health Sciences University Providing Urgency and Emergency Care for Multnomah County CareOregon Clients
- C-13 Budget Modification HD 12 Adding \$156,772 Federal Bureau of Primary Health Care Grant Funds to the HIV Treatment Clinic Budget for HIV Early Intervention Services

**DEPARTMENT OF SUPPORT SERVICES**

- C-14 Budget Modification DSS 98-07 Approving Reclassifications of Several Positions within the Finance Division

**REGULAR AGENDA**

**PUBLIC COMMENT**

- R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

**TOM CROPPER AND JOHN POINTER SUBMITTED NEWSPAPER ARTICLES AND COMMENTED ON DIRTY WILLAMETTE RIVER WATER AND ASKED THAT THE COUNTY HEALTH OFFICER LOOK INTO BULL RUN WATER QUALITY.**

**DEPARTMENT OF HEALTH**

- R-2 Health Department Janitor Service CQI/RESULTS Presentation by Dwayne Prather, Wayne George, Mike Oswald, Bob Kieta, Bob Saum, Georgette Rusaw, Diane McBride

**DWAYNE PRATHER, WAYNE GEORGE, BOB SAUM, GEORGETTE RUSAW, DIANE McBRIDE, MIKE OSWALD AND BOB KIETA PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND COMMENTS IN SUPPORT.**

**DEPARTMENT OF SUPPORT SERVICES**

- R-3 Year 2000 Overview: Barriers and Opportunities Presentation by Chris Apgar, Ben Berry and Dale Baugh

**CHRIS APGAR, BEN BERRY AND DALE BAUGH PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION.**

- R-4 RESOLUTION Authorizing Execution and Delivery of a Lease-Purchase Agreement and an Escrow Agreement; Designating an Authorized Representative; Authorizing the Negotiated Sale of Certificates of Participation in an Amount Not Exceeding \$57,000,000; Designating a Financial Advisor and Special Counsel; and Other Matters (For Capital Expenditures Approved in 1997-98 County Budget)

**COMMISSIONER KELLEY MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF R-4. DAVE BOYER EXPLANATION. RESOLUTION 97-206 UNANIMOUSLY APPROVED.**

- R-5 RESOLUTION Authorizing Issuance of Multnomah County, Oregon Revenue Bonds, Series 1998 (Regional Children's Campus, Inc.) in an

Amount Not Exceeding \$2,800,000; Delegating the Approval, Authorization, Execution and Delivery of the Trust Indenture and the Lease, the Approval and Authorization of the Distribution of the Preliminary and Final Official Statements, and the Negotiation, Execution and Delivery of the Bond Purchase Agreement; and Related Matters

**COMMISSIONER KELLEY MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF R-5. DAVE BOYER, DAVID FUKS AND JUDY ROBISON EXPLANATION AND COMMENTS IN SUPPORT. RESOLUTION 97-207 UNANIMOUSLY APPROVED.**

### **DEPARTMENT OF ENVIRONMENTAL SERVICES**

R-6 PUBLIC HEARING and Consideration of an ORDER Approving Transfer of One Tax Foreclosed Property to the City of Portland, Bureau of Parks and Recreation, for Public Purposes

**COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-6. COMMISSIONER HANSEN EXPLANATION AND RESPONSE TO QUESTION OF COMMISSIONER SALTZMAN. COMMISSIONER SALTZMAN ADVISED HE WILL BRING REVISIONS TO ORDINANCE 795 TO THE BOARD IN THE NEAR FUTURE. ORDER 97-208 UNANIMOUSLY APPROVED.**

### **SHERIFF'S OFFICE**

R-8 Budget Modification MCSO 3 Adding \$94,135 to the Corrections Records Unit in the General Fund to Pay for SB 156 Positions, and to Cut One Deputy from the Metro Budget

**COMMISSIONER KELLEY MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF R-8. SHERIFF DAN NOELLE AND DJACJ ASSISTANT DIRECTOR BOB GRINDSTAFF EXPLANATION AND RESPONSE TO BOARD**

**QUESTIONS. BUDGET MODIFICATION  
UNANIMOUSLY APPROVED.**

- R-7 Budget Modification MCSO 2 Transferring \$299,529 from the Levy Fund Contingency to the Sheriff's Budget to Pay for Needed Positions and Materials, and Adding \$131,383 in Courthouse Security Revenue

**COMMISSIONER KELLEY MOVED AND  
COMMISSIONER SALTZMAN SECONDED,  
APPROVAL OF R-7. SHERIFF DAN NOELLE  
EXPLANATION. TOM CROPPER TESTIMONY IN  
SUPPORT OF COURTHOUSE SECURITY. ROGER  
WEIDNER TESTIMONY IN OPPOSITION TO HIS  
JUDICIAL RESTRICTION TO ENTER THE  
COURTHOUSE. IN RESPONSE TO A QUESTION OF  
COMMISSIONER SALTZMAN, MEL HEDGPETH  
REPORTED ON THE STATUS OF THE FIFTH  
AVENUE COURTHOUSE ENTRANCE  
MODIFICATIONS. BUDGET MODIFICATION  
UNANIMOUSLY APPROVED.**

**DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- R-9 Budget Modification CFS 5 Transferring \$120,313 County General Fund Contingency to the Division of Behavioral Health for Restoration of Youth Alcohol and Drug Services

**COMMISSIONER KELLEY MOVED AND  
COMMISSIONER HANSEN SECONDED, APPROVAL  
OF R-9. KATHY TINKLE EXPLANATION. BUDGET  
MODIFICATION UNANIMOUSLY APPROVED.**

**NON-DEPARTMENTAL**

- R-10 First Reading of an ORDINANCE Enacting MCC 5.50.060 (Transient Lodging Tax, Oregon Convention Center Completion Fund) to Levy an Additional .5% Tax to be Used by Metro to Finance Completion of the Oregon Convention Center

**ORDINANCE READ BY TITLE ONLY. COPIES  
AVAILABLE. COMMISSIONER SALTZMAN  
MOVED AND COMMISSIONER HANSEN**

**SECONDED, APPROVAL OF FIRST READING. MERC GENERAL MANAGER MARK WILLIAMS EXPLANATION AND RESPONSE TO BOARD QUESTIONS. ROY JAY, JOE D'ALESSANDRO AND KATHLEEN JOHNSON KUHN TESTIMONY IN SUPPORT. MR. D'ALESSANDRO RESPONSE TO QUESTIONS OF CHAIR STEIN REGARDING HAVING OTHER THAN MULTNOMAH COUNTY HOTELS PAY. FOLLOWING DISCUSSION WITH COUNTY COUNSEL THOMAS SPONSLER AND UPON MOTION OF COMMISSIONER HANSEN, SECONDED BY COMMISSIONER KELLEY, AN AMENDMENT TO PAGE 1, SECTION 1 FINDINGS AND PURPOSE, WAS UNANIMOUSLY APPROVED. COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, AMENDMENT TO PAGE 4, SECTION 2 ORDINANCE. BOARD AND MR. SPONSLER DISCUSSION. AMENDMENT UNANIMOUSLY APPROVED. COMMISSIONERS SALTZMAN AND HANSEN COMMENTS TO HOTEL INDUSTRY REPRESENTATIVES REGARDING WAIVER OF .5% TAX DURING THE NACO 1998 CONVENTION IN JULY. FIRST READING UNANIMOUSLY APPROVED, AS AMENDED. AT COMMISSIONER HANSEN'S REQUEST, THE SECOND READING WAS SCHEDULED FOR THURSDAY, DECEMBER 18, 1997.**

*The regular meeting was adjourned at 11:34 a.m. and the briefing convened at 11:35 a.m.*

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Thursday, December 4, 1997 - 11:00 AM  
Portland Building, Second Floor Hearing Room  
1120 SW Fifth Avenue, Portland

## **BOARD BRIEFINGS**

B-3 Welfare Reform Surveys and Current Community Impacts. Presented by Iris Bell, Wendy Lebow, Rachel Bristol and Patti Whitney-Wise.

**IRIS BELL, WENDY LEBOW, PATTI WHITNEY-  
WISE AND RACHEL BRISTOL PRESENTATION  
AND RESPONSE TO BOARD QUESTIONS AND  
DISCUSSION.**

- B-4 Parent Child Development Services System Report. Presented by Mary Li and Peggy Samolinski.

***DUE TO THE LENGTH OF THE BOARD MEETING  
AND AT THE REQUEST OF MARY LI, THE  
BRIEFING WAS RESCHEDULED FOR THURSDAY,  
DECEMBER 11, 1997.***

- B-2 Child Poverty Benchmark Planning Update. Presented by Barbara Willer.

***BARBARA WILLER PRESENTATION AND  
RESPONSE TO BOARD QUESTIONS AND  
DISCUSSION. DRAFT PLAN TO BE OUT IN  
JANUARY FOR REVIEW AND PUBLIC COMMENTS,  
TO BE IMPLEMENTED IN JUNE.***

*There being no further business, the meeting was adjourned at 12:25  
p.m.*

OFFICE OF THE BOARD CLERK  
FOR MULTNOMAH COUNTY, OREGON

***Deborah L. Bogstad***

Deborah L. Bogstad



# MULTNOMAH COUNTY OREGON

**DEBORAH BOGSTAD, BOARD CLERK**  
 OFFICE OF BEVERLY STEIN, COUNTY CHAIR  
 1120 SW FIFTH AVENUE, SUITE 1515  
 PORTLAND, OREGON 97204-1914  
 TELEPHONE • (503) 248-3277  
 FAX • (503) 248-3013

<u>BOARD OF COUNTY COMMISSIONERS</u>		
BEVERLY STEIN •	CHAIR	•248-3308
DAN SALTZMAN •	DISTRICT 1	• 248-5220
GARY HANSEN •	DISTRICT 2	•248-5219
TANYA COLLIER •	DISTRICT 3	•248-5217
SHARRON KELLEY •	DISTRICT 4	•248-5213

## MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

# AGENDA

## FOR THE WEEK OF DECEMBER 1, 1997 - DECEMBER 5, 1997

- Tuesday, December 2, 1997 - 9:00 AM - Regular Meeting ..... Page 2
- Tuesday, December 2, 1997 - 11:00 AM - Board Briefing ..... Page 2
- Thursday, December 4, 1997 - 9:30 AM - Regular Meeting ..... Page 2
- Thursday, December 4, 1997 - 11:00 AM - Board Briefings..... Page 6

Tuesday's meeting will be \*cable-cast\* live and taped and can be seen by Cable subscribers in Multnomah County at the following times:

- Tuesday, 9:00 AM, (LIVE) Channel 30**
- Tuesday, 10:00 PM, Channel 30
- Thursday, 7:00 PM, Channel 30
- Saturday, 4:00 PM, Channel 30
- Sunday, 9:00 AM, Channel 30

Thursday's meeting will be \*cable-cast\* live and taped and can be seen by Cable subscribers in Multnomah County at the following times:

- Thursday, 9:30 AM, (LIVE) Channel 30**
- Friday, 10:00 PM, Channel 30
- Sunday, 1:00 PM, Channel 30

**\*Produced through Multnomah Community Television\***

AN EQUAL OPPORTUNITY EMPLOYER

Tuesday, December 2, 1997 - 9:00 AM  
Portland Building, Second Floor Hearing Room  
1120 SW Fifth Avenue, Portland

## **REGULAR MEETING**

- R-1 PUBLIC HEARING and Consideration of RESOLUTIONS Regarding Proposal to Refer a Temporary Education Surcharge of the Business Income Tax to the Voters in March, 1998, to Support Public Schools in Multnomah County
- 

Tuesday, December 2, 1997 - 11:00 AM  
Portland Building, Second Floor Hearing Room  
1120 SW Fifth Avenue, Portland

## **BOARD BRIEFING**

- B-1 Update on the Public Involvement Process for Siting Facilities in East County for Multiple Departments Including Health, Aging and Disability Services, Sheriff, District Attorney and Courts. Presented by Jim McConnell, Larry Nicholas and Department Staff. 45 MINUTES REQUESTED.
- 

Thursday, December 4, 1997 - 9:30 AM  
Portland Building, Second Floor Hearing Room  
1120 SW Fifth Avenue, Portland

## **REGULAR MEETING**

### **CONSENT CALENDAR**

#### **NON-DEPARTMENTAL**

- C-1 Appointment of Katherine Hammock to the COMMUNITY HEALTH COUNCIL
- C-2 Appointments of Vicky Glenzer and Lloyd Duncan to the DUII COMMUNITY ADVISORY BOARD

**SHERIFF'S OFFICE**

- C-3 Package Store with Pumps Liquor License Renewal for CORBETT COUNTRY MARKET, INC., 36801 NE CROWN POINT HIGHWAY, CORBETT
- C-4 Package Store with Pumps Liquor License Renewal for ORIENT COUNTRY STORE, 29822 SE ORIENT DRIVE, GRESHAM
- C-5 Package Store Liquor License Renewal for WEECE'S MARKET, 7310 SE PLEASANT HOME ROAD, GRESHAM

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-6 CU 12-96/HV 18-96/SEC 27-96 Report the Hearings Officer Decision Regarding Approval with Strict Compliance to Conditions of Approval, for a Template Dwelling in the Sandy River Scenic Waterway Area with a Major Variance to Reduce the Side Yard Setback from 200' to 45' and 35' to Legalize an Existing Dwelling Constructed without Permits on Property Located at 32152 SE STEVENS ROAD, CORBETT
- C-7 ORDER Authorizing Execution of Deed D981526 Upon Complete Performance of a Contract with J. JAY KUSHNER
- C-8 ORDER Authorizing Execution of Deed D981529 Upon Complete Performance of a Contract with MARIE A. GONZALES

**DISTRICT ATTORNEY'S OFFICE**

- C-9 Amendment 2 to Intergovernmental Agreement 500266 with the State of Oregon Office for Services to Children and Families for Continued Funding of the Termination of Parental Rights Grant through June 30, 1999

**DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- C-10 Renewal of Intergovernmental Revenue Agreement 102268 with the City of Portland for Administration of the City's Water/Sewer Assistance Program

- C-11 Renewal of Intergovernmental Revenue Agreement 102278 with the City of Portland for Eligibility Verification for the City's Water/Sewer Discount Program

**DEPARTMENT OF HEALTH**

- C-12 Renewal of Intergovernmental Agreement 200727 with Oregon Health Sciences University Providing Urgency and Emergency Care for Multnomah County Care Oregon Clients

- C-13 Budget Modification HD 12 Adding \$156,772 Federal Bureau of Primary Health Care Grant Funds to the HIV Treatment Clinic Budget for HIV Early Intervention Services

**DEPARTMENT OF SUPPORT SERVICES**

- C-14 Budget Modification DSS 98-07 Approving Reclassifications of Several Positions within the Finance Division

**REGULAR AGENDA**

**PUBLIC COMMENT**

- R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

**DEPARTMENT OF HEALTH**

- R-2 Health Department Janitor Service CQI/RESULTS Presentation by Dwayne Prather, Wayne George, Mike Oswald, Bob Kieta, Bob Saum, Georgette Rusaw, Diane McBride

**DEPARTMENT OF SUPPORT SERVICES**

- R-3 Year 2000 Overview: Barriers and Opportunities Presentation by Chris Apgar, Ben Berry and Dale Baugh

- R-4 RESOLUTION Authorizing Execution and Delivery of a Lease-Purchase Agreement and an Escrow Agreement; Designating an Authorized Representative; Authorizing the Negotiated Sale of Certificates of Participation in an Amount Not Exceeding \$57,000,000;

Designating a Financial Advisor and Special Counsel; and Other Matters (For Capital Expenditures Approved in 1997-98 County Budget)

- R-5 RESOLUTION Authorizing Issuance of Multnomah County, Oregon Revenue Bonds, Series 1998 (Regional Children's Campus, Inc.) in an Amount Not Exceeding \$2,800,000; Delegating the Approval, Authorization, Execution and Delivery of the Trust Indenture and the Lease, the Approval and Authorization of the Distribution of the Preliminary and Final Official Statements, and the Negotiation, Execution and Delivery of the Bond Purchase Agreement; and Related Matters

#### **DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-6 PUBLIC HEARING and Consideration of an ORDER Approving Transfer of One Tax Foreclosed Property to the City of Portland, Bureau of Parks and Recreation, for Public Purposes

#### **SHERIFF'S OFFICE**

- R-7 Budget Modification MCSO 2 Transferring \$299,529 from the Levy Fund Contingency to the Sheriff's Budget to Pay for Needed Positions and Materials, and Adding \$131,383 in Courthouse Security Revenue
- R-8 Budget Modification MCSO 3 Adding \$94,135 to the Corrections Records Unit in the General Fund to Pay for SB 156 Positions, and to Cut One Deputy from the Metro Budget

#### **DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- R-9 Budget Modification CFS 5 Transferring \$120,313 County General Fund Contingency to the Division of Behavioral Health for Restoration of Youth Alcohol and Drug Services

#### **NON-DEPARTMENTAL**

- R-10 First Reading of an ORDINANCE Enacting MCC 5.50.060 (Transient Lodging Tax, Oregon Convention Center Completion Fund) to Levy an Additional .5% Tax to be Used by Metro to Finance Completion of the Oregon Convention Center

Thursday, December 4, 1997 - 11:00 AM  
**(OR IMMEDIATELY FOLLOWING REGULAR MEETING)**

Portland Building, Second Floor Hearing Room  
1120 SW Fifth Avenue, Portland

**BOARD BRIEFINGS - 1 HOUR REQUESTED**

- B-2 Child Poverty Benchmark Planning Update. Presented by Barbara Willer.
- B-3 Welfare Reform Surveys and Current Community Impacts. Presented by Iris Bell, Wendy Lebow, Rachel Bristol and Patti Whitney-Wise.
- B-4 Parent Child Development Services System Report. Presented by Mary Li and Peggy Samolinski.

#1

# SPEAKER SIGN UP CARDS

DATE 12-2-97

NAME

<sup>AN</sup>  
Dan Pence

ADDRESS

7505 SE 36<sup>th</sup> Ave

Portland, Or. 97202

PHONE

774-4207

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC Business Tax

GIVE TO BOARD CLERK

#2

# SPEAKER SIGN UP CARDS

DATE Dec. 2

NAME Jim Carlile

ADDRESS Guestman - Barlow Schools  
Supt.

PHONE 618-2444

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC B.I.T.

GIVE TO BOARD CLERK

#3

## SPEAKER SIGN UP CARDS

DATE 12-2-97

NAME ROBERT BUTLER

ADDRESS 824 SW 18<sup>th</sup>  
Northcross OR 97208

PHONE 222 4967

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC P-1 School BUSINESS INC

GIVE TO BOARD CLERK TAX

#4

## SPEAKER SIGN UP CARDS

DATE 12-2-97

NAME Ron Russell

ADDRESS 1500 SE 130th

Portland, OR

PHONE 252-7900

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC BET

GIVE TO BOARD CLERK

#5

## SPEAKER SIGN UP CARDS

DATE 12-2-'97

NAME

Keith Robinson

ADDRESS

18135 S.E. Brooklyn St.  
Portland,

PHONE

760-7990

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC

BIT

GIVE TO BOARD CLERK

#6

SPEAKER SIGN UP CARDS

DATE 12/2/97

NAME KON STOKES

ADDRESS ~~ST~~ 501 N. DIXON

PHONE 916-3367

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC R-1

GIVE TO BOARD CLERK

#7

## SPEAKER SIGN UP CARDS

DATE 12/2/97

NAME Susan Hammeier

ADDRESS 3315 SE Harrison St.

PHONE 236-4005

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC BIT etc.

GIVE TO BOARD CLERK

#8

(She's parking the car!)

## SPEAKER SIGN UP CARDS

DATE 12-2-97

NAME Diana Snowden

ADDRESS 501 N Dixon

PHONE 916-2000

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC R-1

GIVE TO BOARD CLERK

#9

## SPEAKER SIGN UP CARDS

DATE 12/2/97

NAME D. MICHAEL ROACH

ADDRESS 3620 SW CORBETT AVE.

PORTLAND 97201

PHONE 224-3096

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC BIT/SCHOOL FUNDING

GIVE TO BOARD CLERK

#10

## SPEAKER SIGN UP CARDS

DATE 12-2-97

NAME Marianne Fitzgerald

ADDRESS 10537 SW 64<sup>th</sup> DR  
Portland OR 97219

PHONE 246-1847

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC BIT

GIVE TO BOARD CLERK

#11

# SPEAKER SIGN UP CARDS

DATE 12-2-97

NAME Amanda Fritz

ADDRESS 4106 SW Vacuna St  
Portland OR 97219

PHONE 244-9958

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC BIT

GIVE TO BOARD CLERK

#12

## SPEAKER SIGN UP CARDS

DATE 12-2-97

NAME JIM LOSK

ADDRESS 7959 SE FOSTER RD

PORTLAND OR 97206

PHONE 771-7929

SPEAKING ON AGENDA ITEM NUMBER OR  
TOPIC BIT

GIVE TO BOARD CLERK

MEETING DATE: December 2, 1997  
AGENDA #: R-1  
ESTIMATED START TIME: 9:00 AM

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

SUBJECT: Temporary Surcharge on Business Income Tax to Fund Public Schools

BOARD BRIEFING: DATE REQUESTED: \_\_\_\_\_  
REQUESTED BY: \_\_\_\_\_  
AMOUNT OF TIME NEEDED: \_\_\_\_\_

REGULAR MEETING: DATE REQUESTED: Tuesday, December 2, 1997  
AMOUNT OF TIME NEEDED: 2 hours

DEPARTMENT: Non-Departmental DIVISION: Chair Beverly Stein

CONTACT: Bill Farver/Eddie Campbell TELEPHONE #: 248-3958/306-5834  
BLDG/ROOM #: 106/1515

PERSON(S) MAKING PRESENTATION: Dave Warren, Invited Others, Public Testimony

ACTION REQUESTED:

INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL  OTHER

SUGGESTED AGENDA TITLE:

**PUBLIC HEARING and Consideration of RESOLUTIONS Regarding Proposal to Refer a Temporary Education Surcharge of the Business Income Tax to the Voters in March, 1998, to Support Public Schools in Multnomah County**

SIGNATURES REQUIRED:

12/3/97 copies to BCC, School Superintendents, School Funding Coalition members, Mayors, Portland Council  
DAVE WARREN, BILL FARVER & Eddie Campbell  
ELECTED OFFICIAL: Beverly Stein

(OR)  
DEPARTMENT  
MANAGER: \_\_\_\_\_

BOARD OF  
COUNTY COMMISSIONERS  
MULTNOMAH COUNTY  
OREGON  
97 NOV 28 PM 12:31

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions? Call the Board Clerk @ 248-3277



## Beverly Stein, Multnomah County Chair

Room 1515, Portland Building  
1120 S.W. Fifth Avenue  
Portland, Oregon 97204

Phone: (503) 248-3308  
FAX: (503) 248-3093  
E-Mail: mult.chair@co.multnomah.or.us

December 1, 1997

To: Board of County Commissioners

From: Beverly Stein 

Re: BIT Resolutions

Enclosed please find a revised version of the resolutions I distributed last week. I revised them in accordance with the proposal from the education activists that was presented to us last Tuesday. (areas of change are in **boldface**) At that time, I heard general agreement from a majority of the Board to support that direction.

I anticipate several possible amendments. I suggest the following decision making format. (We will start promptly at 9 a.m. on Tuesday and need to conclude by 11 a.m. I ask your assistance in working through the process in a timely manner.)

### **I. DECIDE ON THE DISTRIBUTION FORMULA (Third resolved)**

I believe there are two possible actions that Board members are considering on the distribution formula.

**OPTION A.** 1996 Formula - recommended by the activists (current language)

**OPTION B.** Commissioner Kelley's suggestion that the Superintendents reconvene and develop a formula

Attached you will find suggested amendment language and an analysis of the financial implications.



**II. DECIDE ON THE USE OF MONEY (Second resolved and Ordinance Section D)**

**OPTION A** Current language in second resolved

Receipts from the Temporary Educational Surcharge shall be used only to benefit public schools in Multnomah County. The public school districts may spend surcharge receipts only on maintaining or adding teaching positions and other staff and materials directly related to instruction. The districts shall report all expenditures of Temporary Educational Surcharge receipts to the Board of County Commissioners.

**OPTION B** Commissioner Saltzman's proposal - Amendments (in **boldface**) would substitute the following as the second resolved.

IT IS HEREBY RESOLVED,

2. Receipts from the Temporary Educational Surcharge shall only be used only to benefit public schools in Multnomah County. **Receipts from the Temporary Educational BIT surcharge shall only be used to maintain or reduce class size by preventing teacher layoffs in Fiscal Year 1998-99. The public school districts with projected budget shortfalls in FY 98/99 shall only spend surcharge revenues to pay for salaries of teachers or other state certified personnel, who are subject to layoff in the 98-99 fiscal year.**

**To be eligible for BIT surcharge funds, school districts with projected budget shortfalls in FY 98/99 shall submit a list of teachers or other state certified personnel subject to lay off and their accompanying salary, to Multnomah County no later than May 30, 1998. Districts without budget shortfalls in Fiscal Year 98/99 shall submit a list of additional teaching positions and other staff certified staff and materials directly related to instruction.**

**Multnomah County will allocate the BIT surcharge revenues to each public school district to pay for teachers, or other state certified personnel, based upon the list submitted by each school district..**

- c. Multnomah County Superintendents
- c. Portland City Council
- c. Portland School Board
- c. Mayors and City Managers

ASSUMING APPROXIMATELY \$12,245,000 FROM .5% BIT

**OPTION A - 1996 BOARD FORMULA DEVELOPED BY SUPERINTENDENTS  
- RECOMMENDED BY ACTIVISTS**

(numbers interpolated from Dave Warren's memo to Board of November 18)

CENTENNIAL	5.75%	\$704,000
CORBETT	0.40%	\$ 44,000
DAVID DOUGLAS	4.10%	\$502,000
GRESHAM-B'LOW	5.50%	\$673,000
PARKROSE	3.60%	\$440,000
PORTLAND	76.50%	\$9,367,000
REYNOLDS	4.00%	\$490,000
RIVERDALE	0.10%	\$ 12,000
SAUVIE ISLAND	0.05%	\$ 6,000
TOTAL		\$12,238,000

**OPTION B SUPERINTENDENTS RECONVENE - SUGGESTED BY  
COMMISSIONER SHARRON KELLEY**

SUGGESTED AMENDMENT  
IT IS HEREBY RESOLVED,

3. The Board of County Commissioners requests that the Superintendents from the school districts in Multnomah County convene for the purpose of recommending a distribution formula assuming a .5% temporary business income tax surcharge is approved by the voters. The Board requests that recommendation be forwarded to them no later than December 15, 1997.

NUMBERS UNKNOWN

## **MEMORANDUM**

**TO : Board of County Commissioners**  
**FROM : Bill Farver**  
**DATE : December 1, 1997**  
**RE : Temporary Surcharge on Business Income Tax  
for Schools**

*I.*           **Recommendation/Action Requested:**

**The Chair recommends the adoption of the resolutions and ordinance which will refer the addition of a .5% temporary surcharge to the business income tax to County voters at the March 10, 1998, election.**

*II.*           **Background/Analysis:**

**The idea of a business income tax to support metropolitan schools was first raised by Chair Stein in April, 1996. The idea was not supported at that time by the Board of County Commissioners. Instead, the Board voted to contribute \$10,000,000 to the Schools Foundation to assist schools in 1996-7. The \$10,000,000 was distributed based on a formula developed by the Superintendents of all the districts in the County.**

**A group of parents - the "Three Moms" - began an initiative petition drive to place a business income tax increase on the November, 1996, ballot. After negotiations with the Chamber of Commerce, the Board and the Portland City Council, the Moms agreed to table their drive in exchange**

**for an agreement among the two elected bodies and the Chamber. That agreement was expressed in a July 22, 1996, letter to the Governor and Senate and House leadership.**

**The letter called for the Legislature to provide funding to allow districts to provide Oregon's flat funded districts with enough resources to provide services equal to those offered in FY 1995-6. At the same time, the four County Commissioners and four City Council members pledged to "vote to enact a BIT increase not to exceed 1% per annum for 18 months" if "the state does not provide a permanent funding solution and/or an adequate interim "bridge" FY1997-8 funding package" that sustains a 1995-6 level of service.**

**At the same time, the Chamber pledged to work together in the 1997 Legislative Session for a level of funding that would restore schools to the 1995-6 level. The Chamber representatives agreed not to oppose an increase in the business income tax necessary to restore that level of funding should the Legislative Action be inadequate.**

**In November of 1996, Measure 47 passed. Measure 50 was subsequently referred by the Legislature and passed by the voters in May, 1997. The impact of Measure 50 was:**

- even greater state responsibility for education and funding to offset further reductions**
- \$23,000,000 of reductions to the County budget**
- requirements that revenue increases to offset property tax losses be approved by the voters**

**Education advocates set a goal of \$4.3 billion for state funding in the 1997 session. They believed that would be adequate to forestall further reductions and maintain the 1996-7 service level. The legislature finally agreed to that level of funding, but because of the way the allocation of funds were made, several districts, most notably Portland, did not have the resources to maintain current services over the biennium.**

**Portland maintained a current service level for the 1997-8 school year in part by front loading their two year allocation. Even with the passage of the lottery back bond for schools in November, 1997, several schools will expect shortfalls in the 1998-9 school year. The largest deficits will be seen by Portland at approximately \$15,000,000, Gresham-Barlow at \$2,800,000, and Parkrose at \$480,000. (See attached memos from Dave Warren dated November 18, 1997, and follow up memo on Portland Public Schools, dated November 26, 1997)**

**Because of the confusing nature of the budgets and revenue estimates and the uncertain status of the revenue bond vote, the Board agreed to postpone further deliberations on the business income tax surcharge until after the November election.**

**In the last three weeks, representatives of the Portland Chamber of Commerce have had a series of discussions with representatives of the Three Moms, the Active Parents Network, the Small Business Coalition, and Oregon Action. The activists groups made a joint recommendation for an alternative .5 BIT agreement to the joint briefing with the**

**Portland City Council last week. (see attached Alternative Proposal Memo dated November 25, 1997, and Portland Chamber news release responding to the proposal)**

*III.*        **Financial Impact:**

**A .5% increase in the BIT raises between \$11,850,000 and \$12,600,000 (assuming that any payers with liabilities under \$100 are exempt from the surcharge). The original agreement called for the equivalent of a 1.5% increase over 12 months - that would raise approximately \$36,000,000.**

*IV.*        **Legal Issues:**

**County counsel believes there are none.**

*V.*        **Controversial Issues:**

**How to adequately funds schools in the metropolitan area has been one of the most controversial issues in local and state politics for the past five years. The state has wrestled with issues regarding adequacy of funding, equalization of funding among districts, the implementation of new graduation requirements, and the need to recognize the increased costs of doing business in the urban areas. Some area district have suffered major reductions over several years; others have seen their financial situation improve.**

**Specific controversies around this action revolve around:**

- a. the appropriateness of a local business tax to supplement schools which are largely a state funded service**
- b. the distribution formula (the distribution of funds using the 1996 formula is outlined on page 4, of the November 18 memo from Dave Warren.)**
- c. how well this action helps or hurts a long range financial funding plan by the state and how long such a stable financing arrangement may take to develop**
- d. how the action helps bring together or separate the coalition of community, parent, and business groups working for adequate school funding**
- e. whether voters will approve the temporary surcharge**
- f. how public discussion of this measure impacts issues of recent tax shifts from business to individual tax payers and the overall fairness of the tax system**
- g. the appropriateness of making the surcharge more "progressive" by exempting small payers (under \$100 of liability for the 1998 year)**

***VI.*            Link to Current County Policies:**

**One of the three long term County benchmarks is increasing the number of students completing high school. The County contributed \$10,000,000 to the schools two years ago in support of this benchmark.**

***VII.*            Citizen Participation:**

**Several citizen groups - the "Three Moms"; the Active Parents Network, the Small Business Coalition, and Oregon**

**Action - have been actively involved in promoting this solution.**

*VIII.*      **Other Government Participation:**

**The City of Portland has been an active participant in developing this recommendation. The City and County together have contributed over \$28,500,000 to local schools over the past two years. The school districts in Multnomah County are very interested in the outcome of the proposal.**

**SUPAPFBIT.DOC**

# School Funding Coalition

November 25, 1997

To: Mayor Vera Katz and the Portland City Council  
Chair Beverly Stein and the Multnomah County Board of Commissioners

From: School Funding Coalition Advocates

Marianne Fitzgerald *Marianne Fitzgerald*

Francie Royce *Francie Royce*

Jane Ames *Jane Ames*

Kathie Humes *Kathie Humes*

Mallory Pratt *Mallory Pratt*

David Milholland *David Milholland*

Re: Alternative Proposal to the July 22, 1996 BIT Agreement Letter

Thank you for your leadership in supporting local schools. Your efforts over the last five years have helped prevent a serious decline in the quality of public education as we transition from local to state funding of K-12 education in Oregon.

Unfortunately, although progress has been made to equalize school funding statewide, the problems that compelled the Portland City Council and the Multnomah County Commissioners on July 22, 1996 to write the Governor, Senate President and House Speaker requesting more funding for local schools remain.

The school funding advocacy group, Coalition for School Funding Now!, created as a result of the agreement contained in the July 22 letter, successfully focused legislative and public attention on the statewide school funding problem. Despite heroic efforts and success by the coalition of community, business and parent advocates in the last legislative session, some local school districts once again face an emergency situation for the 1998-'99 school year.

Multnomah County districts face a combined shortfall of approximately \$20 million, which unless addressed will result in the layoff of hundreds of teacher positions, reduction in program content, and further movement away from our state's goal of school improvement. School funding is a state responsibility. However, we believe the current shortfall situation constitutes an emergency for our community, and as such demands an immediate, short-term emergency response by our community.

As part of the July 22 letter, the signers committed themselves to assist public schools in the 1997-'99 biennium by temporarily increasing the Multnomah County Business Income Tax (BIT) up to 1% per annum for 18 months to keep local school service levels at those that existed in FY 1995-'96. Representing parents, businesses and school advocates, we stood with the City Council and County Board in support when the July 22 letter was publicly announced. We were also key participants in crafting the agreements contained within it. We helped create the Coalition for School Funding Now! Like the City Council and the County Board, we remain steadfast in our commitment to the cause of obtaining adequate permanent school funding statewide.

However, in light of current conditions, we now support an alternative approach that provides enough funds to local schools to help prevent further teacher cuts, halt the flight of students and families from public schools, and minimize effects on county businesses. It will enhance the strong partnership between schools, businesses and local governments built over the past 16 months through the coalition.

We ask you to support an alternative school funding approach that includes the following:

- Referral of a measure to the voters to impose a temporary one-time-only surcharge on the Business Income Tax of .50% which would raise approximately \$12 million for Multnomah County schools;
- Exemptions for businesses that pay \$100 or less in BIT taxes during 1998 (65% of local businesses);
- Allocation of the BIT surcharge to Multnomah County school districts using the distribution formula agreed to by county superintendents in 1996, which provides Portland Public Schools with 76.5% of the surcharge; and
- Resources to fund a performance audit scan of Portland Public Schools.

We recognize that the BIT surcharge alone will not be sufficient to fill the projected \$20 million shortfall or prevent further layoffs in the Portland School District. We ask the City and County to stand by our local schools and provide financial assistance through this crisis. We will seek this funding in context of proposed budget projections and priorities during the normal City/County budget hearing process for FY 1998-'99.

We will continue working with the Coalition for School Funding Now! and other partners for quality education to obtain funding from the Oregon Legislature sufficient to provide a world-class education as defined by proficiencies in the CIM/CAM/PASS standards and recommended by the Speaker's and Governor's task forces on education. It needs to be stable enough to allow schools to plan for the future (i.e. 5-year plans). We will also seek inclusion of additional funds that address the regional cost of doing business in the school funding distribution formula.

We believe this alternative is a reasonable approach toward solving a crisis in our community. Without stable and adequate school funding, our community will no longer be seen as an attractive place to raise a family or to do business. We believe this alternative approach is in the best interests of our local school districts, local taxpayers and businesses, and best achieves our goal of gaining adequate and permanent school funding statewide. We pledge to work together to achieve our goal; we urge you to support this effort.

cc: Governor John Kitzhaber  
Senate President Brady Adams  
Speaker of the House Lynn Lundquist  
Multnomah County School Superintendents  
Multnomah County Mayors



*Portland Chamber*

# **NEWS RELEASE**

November 25, 1997

**FOR IMMEDIATE RELEASE**

Contact: Donald S. McClave

228-9411

The Portland Chamber is deeply concerned about the future of our schools. It knows that a world-class education system is critical to the future of the City and to the businesses within it. There is also a clear consensus amongst business that Oregon's method of financing schools is flawed and needs to be changed.

Unfortunately, an increase in Multnomah County's Business Income Tax is not the best way to address that need. It is a short-term approach that pits schools against jobs. Multnomah County is already the most expensive place to do business in the region. Increasing the BIT, even temporarily, will only compound the problem; it will mean fewer jobs in the County and particularly in the central city.

Having said that, the proposal described today is a far better alternative than the increase that had been on the table. It minimizes the damage to the County's ability to retain and create jobs, while providing short-term assistance for our schools.

There continues to be great concern in the business community that increasing the BIT only deepens our tax system problems and exacerbates the fiscal and growth management challenges our community will face in the future.

However, the Chamber's leadership recognizes the importance of softening the financial blow our schools face in 1998-99. They are the same people who personally traveled to Salem to advocate for a \$4.3 billion education budget and fought to pass Ballot Measure 52. They understand the funding issue and will continue their efforts to bring about stable and adequate funding, which only the legislature can ultimately deliver.

For this reason, the Portland Chamber will not take a position in opposition to the proposal announced today as long as Multnomah County Commissioners pledge not to extend the BIT increase beyond one year. In addition, the Chamber feels strongly that the Portland City Council and the Multnomah County Commission should participate in the temporary funding package at the requested level. The surplus funds available to these jurisdictions, in part because of passage of Ballot Measure 50 and the recent library bond measure, ought to be used for our top priority: For the business community that means investing it in the education of our children.

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# MULTNOMAH COUNTY, OREGON

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**BOARD OF COUNTY COMMISSIONERS**

BEVERLY STEIN  
DAN SALTZMAN  
GARY HANSEN  
TANYA COLLIER  
SHARRON KELLEY

**BUDGET & QUALITY**

PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97293  
PHONE (503)248-3883

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**TO:** Board of County Commissioners  
Portland City Council  
Portland Public School Board  
Jane Ames  
Marianne Fitzgerald  
Francie Royce

**FROM:** Dave Warren, Budget Manager *DCW*

**DATE:** November 26, 1997

**SUBJECT:** Additional Information Regarding the 1998-99 Portland Public Schools Shortfall

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After the joint City/County meeting yesterday I contacted Portland Public Schools and reviewed the information in this memo. This description of School District 1's finances for next year differs from my prior description largely because it includes information about the specific cost increases the District expects. My previous descriptions have been based on general revenue and expenditure patterns only.

I believe School District 1 faces a 1998-99 shortfall of *at least* \$14 million. There are many reasons why the shortfall may be greater than \$14 million. I summarize additional factors in this memo. Further refinement of these numbers will come from School District 1 over time. As the refinements occur, the information will be better, and the shortfall estimates will change.

### 1998-99 Costs

In 1997-98, the current year, School District 1 will provide approximately \$333 million of programs. To continue those programs at the same level next year will cost more than \$333 million. How much more depends on how much more individual component costs grow.

If all the individual component costs grow the same amount as the general CPI, then the overall cost of doing business is relatively simple to compute. Assuming a 3% CPI, School District 1 would need \$342.8 million next year to provide the same services.

Therefore, all else being the same, a general inflation of 3% will result in an overall cost next year of \$342.8 million if School District 1 is to provide the same programs next year it provides this year.

Notice that this estimate includes no adjustment for possible changes in student enrollment. The estimate I sent the Board of County Commissioners last week included a moderate (221 student) increase. School District 1 staff are not comfortable estimating any enrollment increase. I have, therefore, adjusted my computations. Ironically, estimating a lower number of students may understate the shortfall. While a lower estimate results in a conservative projection of State support, it also understates total costs.

November 26, 1997

1998-99 Revenues

School District 1 is likely to have approximately \$328.5 million available to spend next year. This number is lower than I projected last week, but it reflects the current thinking of the District's Finance staff, primarily about the number of students. It includes the following components:

Beginning Balance	\$ 1,700,000	
State Support / Property Tax	274,257,544	Assuming the same ADMw as the current year
State Pension Bond / Desegregation Payments	19,300,000	
ESD Payment	10,749,115	
Lottery Bonds	14,945,490	
Other revenues	<u>7,540,441</u>	
<b>Total</b>	<b>\$ 328,492,590</b>	

The Lottery Bonds will be a new source of funds next year. However, three revenues, totaling \$12.6 million, available in 1997-98 will not be received next year:

State Security Payment	\$ 3,400,000
Portland Subsidy	4,150,000
Classroom Grant	<u>5,059,408</u>
<b>Total</b>	<b>\$ 12,609,408</b>

Therefore, the net gain from passage of the lottery bonds is only about \$2.5 million. Further, \$7 million of State Support for the biennium was shifted into 1997-98 to avoid deeper cuts this year. The \$274 million expected next year is net of that shift.

Since predictable revenues next year will only be \$328.5 million, and the 1997-98 level of service could cost approximately \$342.8 million, the shortfall is likely to be \$14.3 million.

Complications

The projections summarized above are at a gross level. More detailed estimates will change the picture.

1. CPI may not grow 3%. Each 1/2 of a percent less than 3% will reduce the shortfall by about \$1.7 million. Zero inflation would leave School District 1 only about \$4 million short next year. Note that School District 1 has not adjusted budgets for some time to reflect increases in CPI. This practice disguises the fact that if something costs more, the same amount of money will buy less of it. The budget may not reflect inflation, but the programs the budget supports will be inevitably diminished as a result.
2. Wages may not grow 3%. The contracts for teachers for next year are due to be negotiated. Each 1/2 of a percent that the cost-of-living adjustments fall short of 3% will reduce the District's shortfall about \$1.2 million. A wage freeze would leave the District only about \$7 million short next year, assuming other costs grow 3%. However, reinstatement of sabbaticals, as the expiration of their one-year suspension in the existing contract requires, would add \$1.1 million of cost to the district even if no cost of living adjustment is negotiated.

November 26, 1997

On the other hand, there is great potential for a shortfall greater than \$14 million.

3. The 1998-99 Beginning Balance of \$1.7 million may be overestimated. The 1997-98 Beginning Balance was overestimated by \$400,000; the same thing could happen next year. Further, the District is still in the process of bringing the 1997-98 Budget down to the level of ongoing revenue known at this time. Any spending down of the beginning balance will increase the shortfall.
4. The State Lottery Bond revenue assumed to be available next year may not all be available to close the funding gap. The bonds can only be spent on certain things. Although the parameters are generous, the current spending stream may not include \$15 million that can be funded with bond proceeds. I estimate that between \$3 and \$5 million of the bond revenue may not be usable to offset current spending in 1998-99. That will increase the shortfall because the revenue assumptions I use assume that all bond money can be used next year.
5. Coopers and Lybrand has recommended that the School Board put an additional \$2 million annually into early retirement reserves. This recommendation does not take into account the impact of the "retirement bubble" of teachers who may leave this year to take advantage of 21% increase in benefits under PERS. The total impact will not be known until the spring. If the School Board accepts the recommendation, the early retirement contribution, whatever it turns out to be, will be in addition to any inflationary increases and will add to next year's shortfall.
6. Coopers and Lybrand has also recommended that the District add \$1.1 million to its self-insurance reserves. If the School Board follows the recommendation, next year's shortfall will be greater.
7. The Year 2000 problem will require School District 1 to rework major computer systems. The cost of replacing its financial system is estimated to be \$3 million. Any of that cost which hits next year will add to the shortfall.
8. Three cost factors the District faces next year are almost certain to grow more than the standard CPI. Health and welfare costs will probably rise in the neighborhood of 5%; utilities and student transportation costs will also grow more than CPI. These factors could add \$1.8 million to the shortfall.

Here is a table of potential complications with their net impact on the shortfall. None of them is included in the computation of a \$14 million shortfall. Any and all of them will change the shortfall amount.

<u>Other Factors</u>	<u>Impact on Shortfall</u>	
CPI of 2.5%	\$ (500,000)	This level is closer to what the County is expecting, this amount does not include wages. Obviously subject to negotiations.
Wage settlement of 2%	(2,400,000)	
Reinstate sabbaticals	1,100,000	
Reduction in Beginning Balance	400,000	
Lottery Revenue not available	3,500,000	
Early Retirement	2,000,000	
Self Insurance reserve	1,100,000	
Year 2000 Computer Systems	3,000,000	
Health and Welfare, utilities, transportation	<u>1,800,000</u>	
<b>Potential Additional Shortfall</b>	<b>\$ 8,200,000</b>	

November 26, 1997

So, it all depends on assumptions. If I change the CPI assumption to a lower percentage, make a stab at savings from a negotiated COLA below CPI, and add the additional costs that are not driven by general inflation, I can predict not a \$14 million shortfall in 1998-99, but a \$22 million shortfall. Other people, looking at the same information, will arrive at different estimates.

At this point there is no way to estimate the exact amount of the actual shortfall. Some things are "known." Coopers & Lybrand's estimate of the early retirement contribution and the Year 2000 cost fall into that category. The effect of other items will change as more information becomes available. The current spending stream that can be covered by Lottery Bonds is not yet known, but can be, and will be, determined in a budget process. The amount of beginning balance for next year can be predicted better with each passing month. The overall CPI rate and the impact on a wage settlement for next year are still more difficult to project.

By January, different information will be available. The shortfall estimate then will be different from the shortfall estimate now.

I do not believe the 1998-99 shortfall will be less than \$15 million. I think it could be higher.

Looked at from another perspective, the 1998-99 shortfall can be estimated differently.

Starting with the difference between 1997-98 expenditures and 1998-99 probable revenues and using the non-inflationary factors identified above, a person could arrive at a \$17 million deficit for next year, without including *any estimate for wage negotiations or general inflation.*

**Base Imbalance**

1998-99 Revenues	\$ 328,492,590
1997-98 Program Level	<u>332,798,586</u>

Minimum Deficit	\$ <u>4,305,996</u>
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**Other Factors**

Reinstate sabbaticals	1,100,000
Reduction in Beginning Balance	400,000
Lottery Revenue not available	3,500,000
Early Retirement	2,000,000
Self Insurance reserve	1,100,000
Year 2000 Computer Systems	3,000,000
Health and Welfare, utilities, transportation	<u>1,800,000</u>

<b>Deficit without inflation or wage settlement</b>	<b>\$ 17,205,996</b>
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# MULTNOMAH COUNTY, OREGON

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BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN  
DAN SALTZMAN  
GARY HANSEN  
TANYA COLLIER  
SHARRON KELLEY

BUDGET & QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

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TO: Board of County Commissioners  
FROM: Dave Warren **DCW**  
DATE: November 18, 1997  
SUBJECT: Business Income Tax Surcharge for Schools

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At this point in the process it seems to me that two areas need analysis: what is the relative need of each of the school districts, and what rate of BIT surcharge will produce how much money.

## RELATIVE SCHOOL DISTRICT NEEDS

Any methodology used to estimate the need of the nine public school districts in Multnomah County will either fail to adequately address the individual situations of each of the districts or will rely so heavily on the unique features of each district that no consistent picture can be drawn.

How much money each district needs requires a clear and common picture of what schools should do. Variations in the policies of nine school boards and the electors of their districts result in variations in the goals of the districts. The farther back in time I go to find a starting point for analysis, the greater the variation among the districts tends to be.

What follows is very bare analysis. It starts with the budget for each district for 1997-98 and attempts to determine what the cost of that level of operations will be in 1998-99. It compares that cost to the likely revenues for each district in 1998-99. I do this on the assumption that costs will reflect the Portland CPI, that the July estimates from the Department of Education about funding levels for each district for the biennium can be relied on, and that this comparison will produce a picture of the minimum shortfall for each district.

Using the simplified picture this analysis produces, I intend to contact each district to extract major special costs or revenue issues that will affect its bottom line for 1998-99. After doing this, I will provide a second estimate of the financial picture for each district, also oversimplified, that will be generally less positive than the simplified picture shown here.

## Basic Numbers

The following table shows the basic numbers:

November 18, 1997

District	98-9 Estimated Cost of 97-8 CSL	98-9 Revenue	Estimated 98-9 Excess (Shortfall)
Centennial - 28	\$ 35,541,494	\$ 37,142,287	\$ 1,600,793
Corbett - 39	4,051,437	4,033,433	(18,003)
David Douglas - 41	43,732,513	44,650,089	917,576
Gresham-Barlow - 10	67,563,401	64,721,366	(2,842,035)
Parkrose - 3	21,142,977	20,658,105	(484,872)
Portland - 1	345,724,387	330,377,559	(15,346,828)
Reynolds - 7	47,493,028	49,088,311	1,595,283
Riverdale - 51	3,981,805	3,777,297	(204,508)
Sauvie Island - 19	1,247,955	1,370,124	122,169
Combined Shortfall			\$ (18,896,246)

Four districts can anticipate shortfalls next year. That is, four districts will be unlikely to sustain their current level of operations without additional revenue.

The table above counts the revenue anticipated from the passage of the State Lottery Bonds. It does not, however, assume additional transfers from any district reserves not included in their general funds.

Expenditures are assumed to increase three percent next year. I would have preferred using Portland CPI, but how much that will increase is difficult to predict. The most recent CPI computation for Portland is for the period ending June 30. That CPI was 3.4% higher than the prior June 30. The next CPI for Portland will not be available until January and will be based on December 31 figures.

#### Using Years Other Than 1997-98 as the Base

The fact that in 1990 the school districts in Multnomah County had very different levels of property tax support has meant that State funding equalization efforts produced correspondingly different effects. Depending on what year is compared to 1998-99, different shortfalls appear.

Using 1995-96 as the comparison year, in 1998-99 only two districts appear to face shortfalls. However, the total shortfall of those two districts would be higher than the combined shortfall of the five districts I predict face cuts from the 1997-98 level.

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\* Riverdale, for example, has a separate "Stabilization" fund from which it has drawn an average of \$843,000 annually during the last three years and could draw equivalent amounts for two more years. That potential revenue is not included above.

November 18, 1997

**1995-96 BASE**

District	98-9 Estimated Cost of 95-6 CSL	98-9 Revenue	Estimated 98-9 Excess (Shortfall)
Centennial - 28	34,024,271	\$ 37,142,287	\$ 3,118,016
Corbett - 39	3,957,706	4,033,433	75,727
David Douglas - 41	41,094,206	44,650,089	3,555,883
Gresham-Barlow - 10	61,262,436	64,721,366	3,458,930
Parkrose - 3	19,228,473	20,658,105	1,429,632
Portland - 1	356,617,350	330,377,559	(26,239,791)
Reynolds - 7	45,535,099	49,088,311	3,553,212
Riverdale - 51	3,425,579	3,777,297	351,718
Sauvie Island - 19	1,404,206	1,370,124	(34,082)

Combined Shortfalls \$ (26,273,873)

If 1996-97 is used as the base year for comparison, the total shortfall would be, again, greater for those districts that would not be able to sustain that year's level of service in 1998-99. Again, four districts would face such shortfalls, but only Portland and Parkrose are also in the list of districts with too little revenue using the 1997-98 year as the comparison year.

**1996-97 BASE**

District	98-9 Estimated Cost of 96-7 CSL	98-9 Revenue	Estimated 98-9 Excess (Shortfall)
Centennial - 28	33,508,770	\$ 37,142,287	\$ 3,633,517
Corbett - 39	4,416,783	4,033,433	(383,349)
David Douglas - 41	43,409,434	44,650,089	1,240,655
Gresham-Barlow - 10	59,711,745	64,721,366	5,009,621
Parkrose - 3	20,899,780	20,658,105	(241,675)
Portland - 1	356,735,129	330,377,559	(26,357,570)
Reynolds - 7	45,826,646	49,088,311	3,261,666
Riverdale - 51	3,281,386	3,777,297	495,911
Sauvie Island - 19	1,502,145	1,370,124	(132,021)

Combined Shortfalls \$ (27,114,616)

November 18, 1997

**REVENUE PRODUCED BY A BIT SURCHARGE**

Assuming Multnomah County chooses to help address school district revenue problems ranging between \$16 and \$24 million next year by imposing a temporary BIT surcharge, what rate should be imposed?

The following table gives an idea of the revenue that would be produced at various levels of surcharge. Note that all of the estimated numbers assume that businesses whose regular BIT cost is \$100 or less would not pay a surcharge for the schools.

BIT Surcharge	6% Growth from 96-7 Actuals	12% Growth from 96-7 Actuals
1.00%	23,745,517	25,230,248
0.85%	20,033,690	21,295,711
0.75%	17,559,138	18,672,686
0.65%	15,084,586	16,049,661
0.60%	13,847,310	14,738,149

These estimates should be used as potential ranges of likely revenue. We believe, based on revenues through September, that we will receive about 6% more in BIT revenue in 1997-98 than we received last year. Assuming business profits continue to grow next year at the same rate, the 12% Growth column is a fair estimate of total additional receipts. However, the Portland License Bureau cautions us that the actual payments will not all come in 1998-99. About 35% of BIT revenue for any given business year is not collected until November of the following calendar year. If we instituted a 1% surcharge, then, we could expect to pay the school districts only about \$17 million out of 1998-99 BIT receipts. The balance would not be available until 1999-2000 unless the County found some other way to advance revenue to the districts.

Using the distribution formula we used in 1996 to supplement school funding, and assuming the actual revenue will be in the middle of the range, the breakout among the nine school districts would be:

BIT Surcharge	1.00%	0.85%	0.75%	0.65%	0.60%	
6% Growth from 96-7 Actuals	23,745,517	20,033,690	17,559,138	15,084,586	13,847,310	
12% Growth from 96-7 Actuals	25,230,248	21,295,711	18,672,686	16,049,661	14,738,149	
Average Estimated Receipts	24,487,883	20,664,701	18,115,912	15,567,124	14,292,730	
Centennial	5.75%	1,408,053	1,188,220	1,041,665	895,110	821,832
Corbett	0.40%	97,952	82,659	72,464	62,268	57,171
David Douglas	4.10%	1,004,003	847,253	742,752	638,252	586,002
Gresham-Barlow	5.50%	1,346,834	1,136,559	996,375	856,192	786,100
Parkrose	3.60%	881,564	743,929	652,173	560,416	514,538
Portland	76.50%	18,733,230	15,808,496	13,858,673	11,908,849	10,933,938
Reynolds	4.00%	979,515	826,588	724,636	622,685	571,709
Riverdale	0.10%	24,488	20,665	18,116	15,567	14,293
Sauvie Island	0.05%	12,244	10,332	9,058	7,784	7,146
Total Distribution		24,487,883	20,664,701	18,115,912	15,567,124	14,292,730



# MULTNOMAH COUNTY, OREGON

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**BOARD OF COUNTY COMMISSIONERS**

BEVERLY STEIN  
DAN SALTZMAN  
GARY HANSEN  
TANYA COLLIER  
SHARRON KELLEY

**BUDGET & QUALITY**  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97293  
PHONE (503)248-3883

**TO:** Board of County Commissioners  
Portland City Council  
Portland Public School Board  
Jane Ames  
Marianne Fitzgerald  
Francie Royce

**FROM:** Dave Warren, Budget Manager *DCW*

**DATE:** November 26, 1997

**SUBJECT:** Additional Information Regarding the 1998-99 Portland Public Schools Shortfall

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After the joint City/County meeting yesterday I contacted Portland Public Schools and reviewed the information in this memo. This description of School District 1's finances for next year differs from my prior description largely because it includes information about the specific cost increases the District expects. My previous descriptions have been based on general revenue and expenditure patterns only.

I believe School District 1 faces a 1998-99 shortfall of *at least* \$14 million. There are many reasons why the shortfall may be greater than \$14 million. I summarize additional factors in this memo. Further refinement of these numbers will come from School District 1 over time. As the refinements occur, the information will be better, and the shortfall estimates will change.

### 1998-99 Costs

In 1997-98, the current year, School District 1 will provide approximately \$333 million of programs. To continue those programs at the same level next year will cost more than \$333 million. How much more depends on how much more individual component costs grow.

If all the individual component costs grow the same amount as the general CPI, then the overall cost of doing business is relatively simple to compute. Assuming a 3% CPI, School District 1 would need \$342.8 next year to provide the same services.

Therefore, all else being the same, a general inflation of 3% will result in an overall cost next year of \$342.8 million if School District 1 is to provide the same programs next year it provides this year.

Notice that this estimate includes no adjustment for possible changes in student enrollment. The estimate I sent the Board of County Commissioners last week included a moderate (221 student) increase. School District 1 staff are not comfortable estimating any enrollment increase. I have, therefore, adjusted my computations. Ironically, estimating a lower number of students may understate the shortfall. While a lower estimate results in a conservative projection of State support, it also understates total costs.

November 26, 1997

### 1998-99 Revenues

School District 1 is likely to have approximately \$328.5 million available to spend next year. This number is lower than I projected last week, but it reflects the current thinking of the District's Finance staff, primarily about the number of students. It includes the following components:

Beginning Balance	\$ 1,700,000	
State Support / Property Tax	274,257,544	Assuming the same ADMw as the current year
State Pension Bond / Desegregation Payments	19,300,000	
ESD Payment	10,749,115	
Lottery Bonds	14,945,490	
Other revenues	<u>7,540,441</u>	
<b>Total</b>	<b>\$ 328,492,590</b>	

The Lottery Bonds will be a new source of funds next year. However, three revenues, totaling \$12.6 million, available in 1997-98 will not be received next year:

State Security Payment	\$ 3,400,000
Portland Subsidy	4,150,000
Classroom Grant	<u>5,059,408</u>
<b>Total</b>	<b>\$ 12,609,408</b>

Therefore, the net gain from passage of the lottery bonds is only about \$2.5 million. Further, \$7 million of State Support for the biennium was shifted into 1997-98 to avoid deeper cuts this year. The \$274 million expected next year is net of that shift.

Since predictable revenues next year will only be \$328.5 million, and the 1997-98 level of service could cost approximately \$342.8 million, the shortfall is likely to be \$14.3 million.

### Complications

The projections summarized above are at a gross level. More detailed estimates will change the picture.

1. CPI may not grow 3%. Each 1/2 of a percent less than 3% will reduce the shortfall by about \$1.7 million. Zero inflation would leave School District 1 only about \$4 million short next year. Note that School District 1 has not adjusted budgets for some time to reflect increases in CPI. This practice disguises the fact that if something costs more, the same amount of money will buy less of it. The budget may not reflect inflation, but the programs the budget supports will be inevitably diminished as a result.
2. Wages may not grow 3%. The contracts for teachers for next year are due to be negotiated. Each 1/2 of a percent that the cost-of-living adjustments fall short of 3% will reduce the District's shortfall about \$1.2 million. A wage freeze would leave the District only about \$7 million short next year, assuming other costs grow 3%. However, reinstatement of sabbaticals, as the expiration of their one-year suspension in the existing contract requires, would add \$1.1 million of cost to the district even if no cost of living adjustment is negotiated.

November 26, 1997

On the other hand, there is great potential for a shortfall greater than \$14 million.

3. The 1998-99 Beginning Balance of \$1.7 million may be overestimated. The 1997-98 Beginning Balance was overestimated by \$400,000; the same thing could happen next year. Further, the District is still in the process of bringing the 1997-98 Budget down to the level of ongoing revenue known at this time. Any spending down of the beginning balance will increase the shortfall.
4. The State Lottery Bond revenue assumed to be available next year may not all be available to close the funding gap. The bonds can only be spent on certain things. Although the parameters are generous, the current spending stream may not include \$15 million that can be funded with bond proceeds. I estimate that between \$3 and \$5 million of the bond revenue may not be usable to offset current spending in 1998-99. That will increase the shortfall because the revenue assumptions I use assume that all bond money can be used next year.
5. Coopers and Lybrand has recommended that the School Board put an additional \$2 million annually into early retirement reserves. This recommendation does not take into account the impact of the "retirement bubble" of teachers who may leave this year to take advantage of 21% increase in benefits under PERS. The total impact will not be known until the spring. If the School Board accepts the recommendation, the early retirement contribution, whatever it turns out to be, will be in addition to any inflationary increases and will add to next year's shortfall.
6. Coopers and Lybrand has also recommended that the District add \$1.1 million to its self-insurance reserves. If the School Board follows the recommendation, next year's shortfall will be greater.
7. The Year 2000 problem will require School District 1 to rework major computer systems. The cost of replacing its financial system is estimated to be \$3 million. Any of that cost which hits next year will add to the shortfall.
8. Three cost factors the District faces next year are almost certain to grow more than the standard CPI. Health and welfare costs will probably rise in the neighborhood of 5%; utilities and student transportation costs will also grow more than CPI. These factors could add \$1.8 million to the shortfall.

Here is a table of potential complications with their net impact on the shortfall. None of them is included in the computation of a \$14 million shortfall. Any and all of them will change the shortfall amount.

<u>Other Factors</u>	<u>Impact on Shortfall</u>	
CPI of 2.5%	\$ (500,000)	This level is closer to what the County is expecting, this amount does not include wages. Obviously subject to negotiations
Wage settlement of 2%	(2,400,000)	
Reinstate sabbaticals	1,100,000	
Reduction in Beginning Balance	400,000	
Lottery Revenue not available	3,500,000	
Early Retirement	2,000,000	
Self Insurance reserve	1,100,000	
Year 2000 Computer Systems	3,000,000	
Health and Welfare, utilities, transportation	<u>1,800,000</u>	
<b>Potential Additional Shortfall</b>	<b>\$ 8,200,000</b>	

November 26, 1997

So, it all depends on assumptions. If I change the CPI assumption to a lower percentage, make a stab at savings from a negotiated COLA below CPI, and add the additional costs that are not driven by general inflation, I can predict not a \$14 million shortfall in 1998-99, but a \$22 million shortfall. Other people, looking at the same information, will arrive at different estimates.

At this point there is no way to estimate the exact amount of the actual shortfall. Some things are "known." Coopers & Lybrand's estimate of the early retirement contribution and the Year 2000 cost fall into that category. The effect of other items will change as more information becomes available. The current spending stream that can be covered by Lottery Bonds is not yet known, but can be, and will be, determined in a budget process. The amount of beginning balance for next year can be predicted better with each passing month. The overall CPI rate and the impact on a wage settlement for next year are still more difficult to project.

By January, different information will be available. The shortfall estimate then will be different from the shortfall estimate now.

I do not believe the 1998-99 shortfall will be less than \$15 million. I think it could be higher.

Looked at from another perspective, the 1998-99 shortfall can be estimated differently.

Starting with the difference between 1997-98 expenditures and 1998-99 probable revenues and using the non-inflationary factors identified above, a person could arrive at a \$17 million deficit for next year, without including *any estimate for wage negotiations or general inflation.*

**Base Imbalance**

1998-99 Revenues	\$ 328,492,590
1997-98 Program Level	<u>332,798,586</u>

Minimum Deficit	\$ <u>4,305,996</u>
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**Other Factors**

Reinstate sabbaticals	1,100,000
Reduction in Beginning Balance	400,000
Lottery Revenue not available	3,500,000
Early Retirement	2,000,000
Self Insurance reserve	1,100,000
Year 2000 Computer Systems	3,000,000
Health and Welfare, utilities, transportation	<u>1,800,000</u>

<b>Deficit without inflation or wage settlement</b>	<b>\$ 17,205,996</b>
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BEFORE THE BOARD OF COUNTY COMMISSIONERS

FOR MULTNOMAH COUNTY, OREGON

Providing a Temporary Education )  
Surcharge for Public Schools ) RESOLUTION  
in Multnomah County ) 97-

WHEREAS, Multnomah County has adopted three long-term benchmarks to direct the provision of County services: reduce children living in poverty, increase school completion with life skill's equivalency, and reduce crime, and

WHEREAS, Multnomah County finds that education is a primary factor in achieving these benchmarks; and

WHEREAS, all citizens, including the business community, benefit from the provision of adequate public school education and achievement of the educational benchmark; and

WHEREAS, the State of Oregon has primary responsibility for providing adequate funding for public education, but the services to youth and families provided by Multnomah County and achievement of the benchmarks are dependent on the presence of adequate public education; and

WHEREAS, revenues available to public school districts in Multnomah County are not sufficient to continue the level of education provided over the past three years; and

WHEREAS, four Multnomah County Commissioners agreed, in July 1996, to impose a Temporary Education Surcharge on the Multnomah County Business Income Tax if the 1997 Oregon Legislature did not fund public schools in Multnomah County at their 1995-96 service levels; and

WHEREAS, the public school funding allocation by the 1997 Legislature was not sufficient to restore school districts in Multnomah County to their 1995-96 levels; and

WHEREAS, the school funding problem will become more serious in 1998-99. School districts will need additional funds to provide services at 1995-96 levels, at reduced 1996-97 levels, or to maintain 1997-98 levels of service; and

WHEREAS, the Temporary Education Surcharge, with adjustments to limit the burden on small businesses, is an appropriate means for Multnomah County to raise revenue to address the financial needs of school districts in Multnomah County; and

WHEREAS, the Multnomah County and City of Portland auditors offer to contract to conduct performance audit **scans** to identify areas of possible **improved business practices** or efficiencies for the Portland School District and other public schools districts in Multnomah County requesting such audits; and

**WHEREAS, Multnomah County would appreciate the opportunity to share progress it is making in achieving its school completion benchmark with the County school districts. Similarly, Multnomah County would appreciate reports from the school districts on their progress in meeting their educational goals for their students. Annual meetings of representatives of the County and districts would facilitate this joint reporting.**

WHEREAS, the Board of County Commissioners and the Portland City Council intend to advocate at the 1999 Oregon Legislature for increased funding for public school districts in Multnomah County, and a different funding formula that takes into account the higher cost of providing services in public school districts in Multnomah County.

IT IS HEREBY RESOLVED that:

1. Board of County Commissioners will refer to the voters for the March 10, 1998, election a measure to impose a Temporary Educational Surcharge of **one-half percent (.50%)** on the Multnomah County Business Income Tax. This Temporary Educational Surcharge will exempt persons doing business within Multnomah County whose 1998 Business Income Tax is under \$100. The Temporary Educational Surcharge will be imposed for one year and will end December 31, 1998.
2. Receipts from the Temporary Educational Surcharge shall be used only to benefit public schools in Multnomah County. The public school districts may spend surcharge receipts **only on maintaining or adding teaching positions and other staff and materials directly related to instruction.** The districts shall report all expenditures of Temporary Educational Surcharge receipts to the Board of County Commissioners.

3. The Board of County Commissioners will distribute the revenues raised by this surcharge using the same formula developed by the County and school districts in distributing the 1996 County financial contribution to public school districts:

Centennial	5.75%	Portland	76.50%
Corbett	.40	Reynolds	4.00
David Douglas	4.10	Riverdale	.10
Gresham-Barlow	5.50	Sauvie Island	.05
Parkrose	3.60		

Adopted this \_\_\_th day of \_\_\_\_\_, 1997

BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY OREGON

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Beverly Stein, Chair

REVIEWED:  
THOMAS SPONSLER, COUNTY COUNSEL  
FOR MULTNOMAH COUNTY, OREGON

By Thomas Sponsler  
Thomas Sponsler schoolpolicyresol.31128.1

BEFORE THE BOARD OF COUNTY COMMISSIONERS

FOR MULTNOMAH COUNTY, OREGON

Submitting to the Voters an Ordinance )  
Imposing a Temporary Education Surcharge ) RESOLUTION  
on the Business Income Tax to Benefit ) 97-  
Public Schools in Multnomah County )

WHEREAS, the Board of County Commissioners has adopted Resolution 97-\_\_\_\_ providing for a Temporary Education Surcharge for Public Schools in Multnomah County; and

WHEREAS, this Resolution will implement that decision by referring to the voters an ordinance imposing a one year **one half percent (.50%)** Temporary Education Surcharge on the Multnomah County Business Income Tax (MCC 5.60.500) that will be used to benefit public schools in Multnomah County.

IT IS HEREBY RESOLVED that:

1. An election is called to be held on March 10, 1998, at which the measure described in the Ballot Title (Exhibit A) and set forth in the proposed Ordinance (Exhibit B) shall be submitted to the electors of Multnomah County. The Ordinance amends MCC Chapter 5.60, the Business Income Tax, by imposing a one year Temporary Education Surcharge. Additions are underlined and deletions are bracketed.
2. The Ballot Title (Exhibit A), Ordinance (Exhibit B) and the Explanatory Statement (Exhibit C) are adopted and made part of this Resolution. The Ballot Title, Ordinance, and Explanatory Statement shall be printed substantially in the form set forth.
3. The foregoing election and election date are certified to the Director of Multnomah County Division of Elections.

4. If this Ordinance is approved by a majority of voters at the March 10, 1998 election, it shall go into effect at 12:01 a.m. on the 30<sup>th</sup> day after certification of the elections results by the Director of the Multnomah County Division of Elections. If the voters reject this Ordinance, the existing provisions of MCC 5.60 remain in effect.

Adopted this \_\_\_<sup>th</sup> day of \_\_\_\_\_ 1997.

BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY OREGON

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Beverly Stein, Chair

REVIEWED:

THOMAS SPONSLER, COUNTY COUNSEL  
FOR MULTNOMAH COUNTY, OREGON

By   
Thomas Sponsler

schoolmeasureresolution.doc

## **EXHIBIT A**

### **BALLOT TITLE**

#### **CAPTION**

Temporary Surcharge on Business Income Tax, Dedicate Revenue to Schools

**QUESTION:** Shall Multnomah County increase for one year the current Business Income Tax (BIT) by .5% to provide approximately \$12 million to public school districts within the County?

**SUMMARY:** This measure will increase the existing Multnomah County Business Income Tax from 1.45% to 1.95% for one year. Businesses that currently pay less than \$100 in BIT (approximately 65% of Multnomah County businesses) will be exempted from the temporary educational surcharge.

All revenues raised by this increase (an estimated \$11.9 to \$12.6 million) will be dedicated to public school districts within Multnomah County.

Ongoing changes to how public education is funded in Oregon have left several Multnomah County school districts facing budget deficits next year. Passage of this measure will reduce the loss of services and personnel these budget deficits will cause.

If the measure is not approved, school districts facing budget deficits in Multnomah County will experience larger numbers of teacher layoffs, higher increases in class sizes, and greater losses of innovative programs.

**EXHIBIT B**

**ORDINANCE NO.**

An Ordinance Amending MCC 5.60, Imposing Temporary Education Surcharge on Business Income Tax, Receipts to Benefit Public Schools

**Amendment of Multnomah County Business Income Tax**

MCC 5.60.500 is amended as follows:

- (A) Except as otherwise provide in this Chapter, a tax is hereby imposed upon each person doing business within Multnomah County equal to 1.45 percent (.0145) of the net income from the business within the county effective with tax years beginning on or after January 1, 1993.
- (B) The payment of a tax required hereunder and the acceptance of such tax shall not entitle a taxfiler to carry on any business not in compliance with all the requirements of this Code and all other applicable laws.
- (C) For the business year beginning on or after January 1, 1998, if the tax imposed by this section exceeds \$100, each person doing business within Multnomah County shall pay, in addition, a Temporary Education Surcharge equal to **one half percent (.50)** of the net income from the business within the county. This surcharge shall be in effective only for 1998 and shall not apply to business years beginning on or after January 1, 1999.
- (D) The receipts from the surcharge imposed by subsection (C) shall be used only to benefit public schools in Multnomah County. The public school districts shall expend Temporary Education Surcharge receipts **only on maintaining or adding current teaching positions and other staff and materials directly related to instruction.** The districts shall report all such expenditures to the Board of County Commissioners
- (E) The Temporary Education Surcharge receipts shall be distributed to every public school district in Multnomah County according to a formula approved by the Board of County Commissioners.

## EXHIBIT C

### EXPLANATORY STATEMENT

Measure \_\_ will impose a temporary, one year surcharge of .5% on the current Multnomah County Business Income Tax (BIT) for the purpose of raising short-term funding for county public school districts. This surcharge is estimated to raise \$11.9 to 12.6 million county-wide in 1998.

The current Multnomah County BIT of 1.45% will be raised to 1.95% for one year. Businesses that currently pay less than \$100 in BIT (approximately 65% of Multnomah County businesses) will be exempted from the temporary educational surcharge.

As education funding in Oregon has shifted from local sources to the State in recent years, several school districts in Multnomah County have seen their operating budgets reduced. This has resulted in the loss of teaching staff, administrators and special programs, while class sizes have increased.

In July 1996, as a result of discussions with school funding activists and business leaders, four members of the Board of County Commissioners and the Portland City Council, pledged their support of a temporary business income tax increase in a letter to the governor and the State Legislature if the 1997 Legislature did not fund local school districts at their 1995-96 service levels. The November, 1997 passage of the state's lottery-backed education bond completed the state's allocation of educational funding through 1999. Several school districts in the County still face budget cuts in the next two years that will reduce their service levels below existing levels, and cause further teacher layoffs, loss of innovative programs and increased class sizes.

The current measure will provide *partial emergency funding* for all school districts in Multnomah County for one year. It is intended to reduce the devastating effects of diminished budgets until the State Legislature can address educational funding inadequacies in the 1999 session. In addition to providing revenues from the temporary educational surcharge to local schools, the County is making available the services of the Multnomah County Auditor to conduct performance audits of programs and operations of any public school district in the County to help ensure that educational resources are being maximized.

**TO: Board Of County Commissioners**

**FROM: Beverly Stein, Chair**

**DATE: December 2, 1997**

**RE: BIT Ballot Title and Explanatory Statement Changes**

County Counsel made some minor edits to Exhibits A and C (Ballot Title and Explanatory Statement) for clarity. These changes are reflected in the handouts.

Remember, there are two versions of each exhibit. Ballot Title<sub>2</sub> and Explanatory Statement<sub>2</sub> include language consistent with Commissioner Saltzman's proposed amendment regarding use of the surcharge revenues. We will substitute these should Comm. Saltzman's amendment succeed.

## **EXHIBIT A**

### **BALLOT TITLE<sub>2</sub>**

#### **CAPTION**

Temporary Surcharge on Business Income Tax, Dedicate Revenue to Schools

**QUESTION:** Shall Multnomah County increase for one year the current Business Income Tax (BIT) by .5% to provide approximately \$12 million to public school districts within the County?

**SUMMARY:** This measure will increase the existing Multnomah County Business Income Tax from 1.45% to 1.95% for one year. Businesses that currently pay less than \$100 in BIT (approximately 65% of Multnomah County businesses) will be exempted from the temporary educational surcharge.

All revenues raised by this increase (an estimated \$11.9 to \$12.6 million) will be dedicated to public school districts within Multnomah County. Receipts from the Temporary Educational Surcharge shall be directed toward maintaining or reducing class sizes in Fiscal Year 1998-99

Ongoing changes to how public education is funded in Oregon have left several Multnomah County school districts facing budget deficits next year. Passage of this measure will reduce the loss of services and personnel these budget deficits will cause.

If the measure is not approved, school districts facing budget deficits in Multnomah County will experience larger numbers of teacher layoffs, higher increases in class sizes, and greater losses of innovative programs.

**EXHIBIT A (with County Counsel changes)**

**BALLOT TITLE**

**CAPTION**

Temporary Surcharge on Business Income Tax, Dedicate Revenue to Schools

**QUESTION:** Shall Multnomah County increase current Business Income Tax by .5% to provide approximately \$12 million to County public schools?

**SUMMARY:** This measure will increase the existing Multnomah County Business Income Tax (BIT) from 1.45% to 1.95% for one year. Businesses that currently pay less than \$100 in BIT (approximately 65% of Multnomah County businesses) will be exempt from the temporary educational surcharge.

All revenues raised by this increase (an estimated \$11.9 to \$12.6 million) will be dedicated to public school districts within Multnomah County.

Ongoing changes to how public education is funded in Oregon have left several Multnomah County school districts facing budget deficits next year. Passage of this measure will reduce the loss of services and personnel these budget deficits will cause.

If the measure is not approved, school districts facing budget deficits in Multnomah County will experience larger numbers of teacher layoffs, higher increases in class sizes, and greater losses of innovative programs.

## **EXHIBIT A (with County Counsel changes)**

### **BALLOT TITLE<sub>2</sub>**

#### **CAPTION**

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All revenues raised by this increase (an estimated \$11.9 to \$12.6 million) will be dedicated to public school districts within Multnomah County. Receipts from the Temporary Educational Surcharge shall be directed toward maintaining or reducing class sizes in Fiscal Year 1998-99

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If the measure is not approved, school districts facing budget deficits in Multnomah County will experience larger numbers of teacher layoffs, higher increases in class sizes, and greater losses of innovative programs.

## EXHIBIT C (with County Counsel changes)

### EXPLANATORY STATEMENT

Measure \_\_ will impose a temporary, one year surcharge of .5% on the current Multnomah County Business Income Tax (BIT) for the purpose of raising short-term funding for county public school districts. This surcharge is estimated to raise \$11.9 to 12.6 million county-wide in 1998.

The current Multnomah County BIT of 1.45% will be raised to 1.95% for one year. Businesses that currently pay less than \$100 in BIT (approximately 65% of Multnomah County businesses) will be exempted from the temporary educational surcharge.

As education funding in Oregon has shifted from local sources to the State in recent years, several school districts in Multnomah County have seen their operating budgets reduced. This has resulted in the loss of teaching staff, administrators and special programs. Class sizes have increased.

In July 1996, as a result of discussions with school funding activists and business leaders, four members of the Board of County Commissioners and the Portland City Council pledged their support of a temporary business income tax increase if the 1997 Legislature did not fund local school districts at 1995-96 service levels. The November, 1997 passage of the state's lottery-backed education bond completed the state's allocation of educational funding through 1999. However, several school districts in the County still face budget cuts in the next two years that will reduce their service levels below existing levels. Further teacher layoffs, loss of innovative programs and increased class sizes will result.

This measure will provide *partial emergency funding* for all school districts in Multnomah County for one year. It is intended to reduce the effects of diminished budgets until the 1999 Legislature can address educational funding inadequacies. In addition to providing revenues from the temporary educational surcharge to local schools, the County is making available the services of the Multnomah County Auditor to conduct performance audits of programs and operations of any public school district in the County to help ensure that educational resources are being maximized.

## EXHIBIT C

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As education funding in Oregon has shifted from local sources to the State in recent years, several school districts in Multnomah County have seen their operating budgets reduced. This has resulted in the loss of teaching staff, administrators and special programs, while class sizes have increased.

In July 1996, as a result of discussions with school funding activists and business leaders, four members of the Board of County Commissioners and the Portland City Council, pledged their support of a temporary business income tax increase in a letter to the governor and the State Legislature if the 1997 Legislature did not fund local school districts at their 1995-96 service levels. The November, 1997 passage of the state's lottery-backed education bond completed the state's allocation of educational funding through 1999. Several school districts in the County still face budget cuts in the next two years that will reduce their service levels below existing levels, and cause further teacher layoffs, loss of innovative programs and increased class sizes.

The current measure will provide *partial emergency funding* for all school districts in Multnomah County for one year. It is intended to reduce the devastating effects of diminished budgets until the State Legislature can address educational funding inadequacies in the 1999 session. Receipts from the Temporary Educational Surcharge shall be directed toward maintaining or reducing class sizes in Fiscal Year 1998-99. In addition to providing revenues from the temporary educational surcharge to local schools, the County is making available the services of the Multnomah County Auditor to conduct performance audits of programs and operations of any public school district in the County to help ensure that educational resources are being maximized.

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## Proposed Employer School Tax - Tax Comparisons (Federal/Local)

Illustration Summary. The small employer pays three times the school tax as the large employer. For the same net income the small employer has a tax bracket three times the tax bracket of the large employer. The small employer's local tax is even greater than the state income tax and almost as large as its federal income tax.

First example is typical of medium to large company where none of the employees have significant company ownership. (say one employee has 4%).

The second example is the typical small employer with just one owner and that owner also is a full time employee.

## COMPARING LARGE COMPANY TO SMALL BOTH WITH SAME \$25,000 PROFIT

LARGER FIRM, assumes one of full time employees also has some ownership, (4% of stock) & pay check \$100,000/yr

	Fed. 15%	State 6.6%	City/Cty 3.65%*	City/Cty prop. 4.15%**
Pre Tax Income (normal accounting)	25,000	25,000	25,000	25,000
Tax applicable	3,750	1650	912	1037
Portion of owners pay check disallowed as a tax deduction.	N/A	N/A	N/A	N/A
Tax Adjustment (disallowed owners deduction)	N/A	N/A	N/A	N/A
Tax Totals	3,750	1650	912	1037
(Tax Bracket City & County Combined:			3.65%	4.15%

SMALL FIRM Say small "C" Corporation one of employees also owns 100% stock, Owners pay check same \$100,000/yr.

	Fed. 15%	State 6.6%	City/Cty 3.65%	City/cty 4.15% prop.
Pre Tax Income (normal accounting)	25,000	25,000	25,000	25,000
Tax applicable	3,750	1650	912	1037
Portion of Owners Paycheck disallowed as a tax deduction	N/A	N/A	50,000	50,000
Tax Adjustment (for disallowed owners deduction)	N/A	N/A	1825	2075
Tax Totals	3,750	1650	2737	3112
(Resultant Tax Bracket)			(10.95%)	(12.45%)

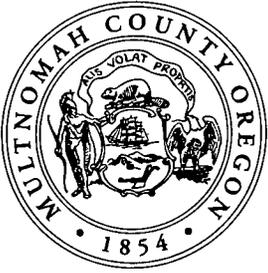
\* Present combined tax rate of 1.45% + 2.20% = 3.65%

\*\* Proposed combined tax rate if County raises 0.5% or  
1.45% + 0.5% + 2.2% = 4.15%

# \$1037 - \$912 or \$250 increase large company compares to \$3112 - \$2737 or \$375 increase small company (small companies share of School tax three times the size of the large companies share)

12/2/97

Robert Butler  
SUBMITTAL



## Beverly Stein, Multnomah County Chair

Room 1515, Portland Building  
1120 S.W. Fifth Avenue  
Portland, Oregon 97204

Phone: (503) 248-3308  
FAX: (503) 248-3093  
E-Mail: [mult.chair@co.multnomah.or.us](mailto:mult.chair@co.multnomah.or.us)

December 1, 1997

To: Board of County Commissioners

From: Beverly Stein 

Re: BIT Resolutions

Enclosed please find a revised version of the resolutions I distributed last week. I revised them in accordance with the proposal from the education activists that was presented to us last Tuesday. (areas of change are in **boldface**) At that time, I heard general agreement from a majority of the Board to support that direction.

I anticipate several possible amendments. I suggest the following decision making format. (We will start promptly at 9 a.m. on Tuesday and need to conclude by 11 a.m. I ask your assistance in working through the process in a timely manner.)

### **I. DECIDE ON THE DISTRIBUTION FORMULA (Third resolved)**

I believe there are two possible actions that Board members are considering on the distribution formula.

**OPTION A.** 1996 Formula - recommended by the activists (current language)

**OPTION B.** Commissioner Kelley's suggestion that the Superintendents reconvene and develop a formula

Attached you will find suggested amendment language and an analysis of the financial implications.

**II. DECIDE ON THE USE OF MONEY (Second resolved and Ordinance Section D)**

**OPTION A** Current language in second resolved

Receipts from the Temporary Educational Surcharge shall be used only to benefit public schools in Multnomah County. The public school districts may spend surcharge receipts only on maintaining or adding teaching positions and other staff and materials directly related to instruction. The districts shall report all expenditures of Temporary Educational Surcharge receipts to the Board of County Commissioners.

**OPTION B** Commissioner Saltzman's proposal - Amendments (in boldface) would substitute the following as the second resolved.

**IT IS HEREBY RESOLVED,**

2. Receipts from the Temporary Educational Surcharge shall only be used only to benefit public schools in Multnomah County. **Receipts from the Temporary Educational BIT surcharge shall only be used to maintain or reduce class size by preventing teacher layoffs in Fiscal Year 1998-99. The public school districts with projected budget shortfalls in FY 98/99 shall only spend surcharge revenues to pay for salaries of teachers or other state certified personnel, who are subject to layoff in the 98-99 fiscal year.**

**To be eligible for BIT surcharge funds, school districts with projected budget shortfalls in FY 98/99 shall submit a list of teachers or other state certified personnel subject to lay off and their accompanying salary, to Multnomah County no later than May 30, 1998. Districts without budget shortfalls in Fiscal Year 98/99 shall submit a list of additional teaching positions and other staff certified staff and materials directly related to instruction.**

**Multnomah County will allocate the BIT surcharge revenues to each public school district to pay for teachers, or other state certified personnel, based upon the list submitted by each school district..**

- c. Multnomah County Superintendents
- c. Portland City Council
- c. Portland School Board
- c. Mayors and City Managers

ASSUMING APPROXIMATELY \$12,245,000 FROM .5% BIT

**OPTION A - 1996 BOARD FORMULA DEVELOPED BY SUPERINTENDENTS  
- RECOMMENDED BY ACTIVISTS**

(numbers interpolated from Dave Warren's memo to Board of November 18)

CENTENNIAL	5.75%	\$704,000
CORBETT	0.40%	\$ 44,000
DAVID DOUGLAS	4.10%	\$502,000
GRESHAM-B'LOW	5.50%	\$673,000
PARKROSE	3.60%	\$440,000
PORTLAND	76.50%	\$9,367,000
REYNOLDS	4.00%	\$490,000
RIVERDALE	0.10%	\$ 12,000
SAUVIE ISLAND	0.05%	\$ 6,000
TOTAL		\$12,238,000

**OPTION B SUPERINTENDENTS RECONVENE - SUGGESTED BY  
COMMISSIONER SHARRON KELLEY**

**SUGGESTED AMENDMENT  
IT IS HEREBY RESOLVED,**

3. The Board of County Commissioners requests that the Superintendents from the school districts in Multnomah County convene for the purpose of recommending a distribution formula assuming a .5% temporary business income tax surcharge is approved by the voters. The Board requests that recommendation be forwarded to them no later than December 15, 1997.

NUMBERS UNKNOWN



**DAN SALTZMAN, Multnomah County Commissioner, District One**

1120 S.W. Fifth Avenue, Suite 1500 • Portland, Oregon 97204 • (503) 248-5220 • FAX (503) 248-5440

**SALTZMAN ACCOUNTABILITY AMENDMENT  
DECEMBER 1, 1997**

**Goal**

**The goal of the BIT surcharge is primarily to maintain or reduce class size by preventing teacher layoffs in the 98-99 fiscal year.**

**Rationale**

The agreement by school advocates and the Portland Chamber calls for a 0.5% one year surcharge on the county's business income tax.

The surcharge amount has been deemed by some as not enough to avoid substantial teacher layoffs in the FY98-99 year. To respond to that concern this amendment ensures the BIT surcharge funds are focused only on maintaining teacher and other state certified personnel subject to layoff July 1, 1998.

A concern among many is accountability. Specifically, that the BIT surcharge funds are used in the manner intended. This amendment provides for that accountability in two ways:

- 1) Each district will submit to the county a list of those teachers and other certified personnel, subject to layoff and therefore eligible for BIT surcharge funds. The county can then actually document those whose salary is to be covered by the BIT surcharge.
- 2) By focusing the surcharge on the teachers and other state certified personnel subject to layoff in FY98-99, the amendment's intent is to specifically prohibit BIT surcharge revenues to be used for purposes other than reducing or maintaining class size. For example, BIT surcharge revenues are not to be used for step or salary increases of teachers and other certified personnel not subject to layoff. BIT surcharge revenues are not to be used for books or other materials purchases.

The crisis is in class size. The BIT surcharge, and this amendment, ensure the crisis is addressed head on. Instructional materials and new collective bargaining agreements are not eligible for surcharge funds. Each school district board is responsible for bargaining new contracts with what resources they have. It is not the responsibility of the Board of

**OVER**

County Commissioners to assume the collective bargaining responsibilities of local school boards for new contracts. Purchases of textbooks or other instructional materials also remain the responsibility of school boards to provide with their existing resources. Books and materials are peripheral, at best, to the crisis the BIT surcharge is intended to address.

**Amendment Text**

Delete paragraph number 2 in resolution and ballot measure and replace with the following:

***“2. Receipts from the Temporary Educational BIT surcharge shall only be used to maintain or reduce class size by preventing teacher layoffs in Fiscal Year 1998-1999. The public school districts with projected budget shortfalls in FY 98-99 shall only spend surcharge revenues to pay for salaries of teachers or other state certified personnel, who are subject to layoff in the 98/-99 fiscal year.***

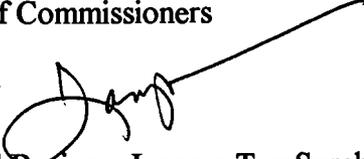
***To be eligible for BIT surcharge funds, school districts with projected budget shortfalls in FY98/99 shall submit a list of teachers or other state certified personnel subject to layoff and their accompanying salary, to Multnomah County no later than May 30, 1998. Districts without budget shortfalls in Fiscal Year 98/99 shall submit a list additional teaching positions and other certified staff and materials related to instruction.***

***Multnomah County will allocate the BIT surcharge revenues to each public school district to pay for teachers, or other state certified personnel, based upon the list submitted by each school district”***

TANYA COLLIER  
Multnomah County Commissioner  
District 3



1120 SW Fifth St., Suite 1500  
Portland, OR 97204  
(503) 248-5217

Date: December 1, 1997.  
To: Multnomah County Board of Commissioners  
From: Commissioner Tanya Collier   
Re: Amendment to the Proposed Business Income Tax Surcharge Resolution

Please find below a proposed amendment to the resolution setting conditions for the receipt of the BIT surcharge receipts. I am proposing this amendment as a result of my discussion with business people and citizens during the past several months. One common message from them is that our schools have become disconnected from the communities and neighborhoods in which they are located. As I have worked in my District for the past several years, I have seen a good example of how a school can interact and have a positive effect the neighborhood. Lane Middle School and its principal, Mike Harris, have become an integral part of the Brentwood-Darlington community. The School District leased the land for a new community center and Mike has worked tirelessly on behalf of the Community Center as the chair of its Board of Directors. It would have been very difficult to have built and operated the Center without the active involvement of the school district. I'm sure that there are other examples of positive interaction in other school districts.

It is my hope that the amendment will be a catalyst for all the County's school districts to strengthen the attitude of community involvement as they carry on there important responsibilities. The notion that public schools are a separate function from all other local government activities, is an idea whose time has gone. Public school programs must be integrated into the fabric of our total local government system.

The amendment is proposed as follows: 1) the Whereas is proposed to be inserted as the fifth whereas in the resolution;

"WHEREAS, public schools serve children, parents citizens throughout Multnomah County's various communities and the public schools traditionally have been at the center of community life and activity in our neighborhoods and need to be accountable to each community and neighborhood for actively enhancing the quality of life in each community or neighborhood;"

and , 2) the remaining language is proposed to be inserted as Number 4 in the Resolved section.

"4. The school boards receiving funds as a result of the Temporary Educational Surcharge shall commit to restore the public schools as the active center of each community or neighborhood. Various approaches to explore include use of buildings and grounds for community or neighborhood activities and after school programs for neighborhood children, participation of faculty and administrators on community or neighborhood civic and business associations or groups, and integration of programs such as school libraries with the existing public library system and programs."

TANYA COLLIER  
Multnomah County Commissioner  
District 3



1120 SW Fifth St., Suite 1500  
Portland, OR 97204  
(503) 248-5217

Date: December 2, 1997

To: Multnomah County Board of Commissioners

From: Commissioner Tanya Collier 

Re: Amendment on Student Performance to the Business Income Tax  
Surcharge Resolution

This proposed amendment provides classroom accountability measures for the receipt of County BIT funds. It recognizes that public school districts in this state will soon be held to statewide performance standards which will ensure that their students can read, write and do math. The amendment is proposed to challenge the school districts in this County to establish a benchmark for each school and develop improvement plans for those schools which are performing below the benchmark. This amendment will ensure that the money raised by the BIT will be put to use in the class room preparing students to meet new educational standards regarding their academic performance.

The Whereas section is proposed to be inserted as the sixth Whereas in the Resolution.

"WHEREAS, in 1991 County school districts supported HB3565, which called for standards for State of Oregon students as reflected by the Certificate of Initial Mastery (CIM) and the Certificate of Advanced Mastery (CAM); and even though CIM standards will not be applied until 1999, it appears an unacceptable percentage of County students would not meet them today if the examination were given;"

The remaining language is proposed to be inserted as Number 5 in the Resolved section.

"5. In public schools in the County with 20% or more students performing below CIM/CAM standards, the District shall place the school on a work plan to raise the performance level of the school and the District shall make regular reports to the public measuring the progress of the school to increase the percentage of students performing at or above the CIM/CAM standards."

SHARRON KELLEY  
Multnomah County Commissioner  
District 4



Portland Building  
1120 S.W. Fifth Avenue, Suite 1500  
Portland, Oregon 97204  
(503) 248-5213  
E-Mail: sharron.e.KELLEY@co.multnomah.or.us

## STATEMENT IN OPPOSITION TO INCREASING THE BUSINESS INCOME TAX

There are several reasons which combine to indicate that the proposal before us today (to place a business income tax increase on the March ballot) is the wrong path for the County to take. Here are the seven pitfalls of supporting schools with the business income tax.

First, this proposal targets the wrong group of businesses. The businesses that saved money from Measures 5, 47 and 50 are not the same group as those paying the business income tax. Businesses that rent in particular are hurt by the business income tax increase without having received any savings from property tax reductions.

Second, this tax increase will hurt the little guy. It affects small and mid-sized businesses, indeed any business with a net income over \$7,000.

Third, a healthy business sector is crucial to the vitality of Multnomah County. Our willingness to tap the business income tax for every so-called crisis will only encourage businesses to locate in neighboring counties. It can even encourage some of our cities to locate in neighboring counties.

Fourth, once again, we are acting to raise the rate of the business income tax without improving how it operates: the gross receipts minimum should be raised from \$15,000, and the deduction from owner's compensation should be raised from \$50,000. Without making these changes, we continue to impose an unfair personal income tax paid only by business owners and not paid by professionals and others with similar incomes.

Fifth, some of the increases in the business income tax will be paid by the general public. For example, telephone bills would increase if the tax passes.

Sixth, this local action will reduce the accountability of the state legislature to perform its rightful role in providing adequate funding for public schools. Legislators will get at best a mixed message about the need to step forward at the state level to cover

the kinds of shortfalls about which we have been hearing. Use of a local tax leaves everyone further away from any real tax reform at the state level, which is what we really need.

Seventh, placing this measure on the ballot will split portions of the business and education communities in a divisive, bitter debate in which everyone ultimately loses regardless of the outcome.

BEFORE THE BOARD OF COUNTY COMMISSIONERS

FOR MULTNOMAH COUNTY, OREGON

Providing a Temporary Education ) RESOLUTION  
Surcharge for Public Schools in ) 97-202  
Multnomah County )

WHEREAS, Multnomah County has adopted three long-term benchmarks to direct the provision of County services: reduce children living in poverty, increase school completion with life skill's equivalency, and reduce crime; and

WHEREAS, Multnomah County finds that education is a primary factor in achieving these benchmarks; and

WHEREAS, all citizens, including the business community, benefit from the provision of adequate public school education and achievement of the educational benchmark; and

WHEREAS, the State of Oregon has primary responsibility for providing adequate funding for public education, but the services to youth and families provided by Multnomah County and achievement of the benchmarks are dependent on the presence of adequate public education; and

WHEREAS, public schools serve children, parents, and citizens throughout Multnomah County's various communities and the public schools traditionally have been at the center of community life and activity in our neighborhoods and need to be accountable to each community and neighborhood for actively enhancing the quality of life in each community or neighborhood; and

WHEREAS, revenues available to public school districts in Multnomah County are not sufficient to continue the level of education provided over the past three years; and

WHEREAS, four Multnomah County Commissioners agreed, in July 1996, to impose a Temporary Education Surcharge on the Multnomah County Business Income Tax if the 1997 Oregon Legislature did not fund public schools in Multnomah County at their 1995-96 service levels; and

WHEREAS, the public school funding allocation by the 1997 Legislature was not sufficient to restore school districts in Multnomah County to their 1995-96 levels; and

WHEREAS, the school funding problem will become more serious in 1998-99. School districts will need additional funds to provide services at 1995-96 levels, at reduced 1996-97 levels, or to maintain 1997-98 levels of service; and

WHEREAS, the Temporary Education Surcharge, with adjustments to limit the burden on small businesses, is an appropriate means for Multnomah County to raise revenue to address the financial needs of school districts in Multnomah County; and

WHEREAS, the Multnomah County and City of Portland auditors offer to contract to conduct performance audit scans to identify areas of possible improved business practices or efficiencies for the Portland School District and other public schools districts in Multnomah County requesting such audits; and

WHEREAS, Multnomah County would appreciate the opportunity to share progress it is making in achieving its school completion benchmark with the County school districts. Similarly, Multnomah County would appreciate reports from the school districts on their progress in meeting their educational goals for their students. Annual meetings of representatives of the County and districts would facilitate this joint reporting; and

WHEREAS, the Board of County Commissioners and the Portland City Council intend to advocate at the 1999 Oregon Legislature for increased funding for public school districts in Multnomah County, and a different funding formula that takes into account the higher cost of providing services in public school districts in Multnomah County; now therefore

IT IS HEREBY RESOLVED that:

1. The Board of County Commissioners will refer to the voters for the March 10, 1998, election a measure to impose a Temporary Educational Surcharge of one-half percent (.50%) on the Multnomah County Business Income Tax. This Temporary Educational Surcharge will exempt persons doing business within Multnomah County whose 1998 Business Income

Tax is under \$100. The Temporary Educational Surcharge will be imposed for one year and will end December 31, 1998.

2. Receipts from the Temporary Educational Surcharge shall be used only to benefit public schools in Multnomah County. Receipts from the Temporary Educational BIT surcharge shall only be used to maintain or reduce class size by preventing teacher layoffs in Fiscal Year 1998-99. The public school districts with projected budget shortfalls in FY 98/99 shall only spend surcharge revenues to pay for teacher positions or other state certified positions, that would otherwise be eliminated. To be eligible for BIT surcharge funds, school districts with projected budget shortfalls in FY 98/99 shall submit a list of teacher positions or other state certified positions subject to elimination from the budget and their accompanying salary, to Multnomah County no later than May 30, 1998. Districts without budget shortfalls in FY 98/99 shall submit a list of additional teaching positions and other staff certified positions and materials directly related to instruction. Multnomah County will allocate the BIT surcharge revenues to each public school district to pay for teacher positions or other state certified positions, based upon the list submitted by each school district.

3. The Board of County Commissioners requests that the Superintendents from the school districts in Multnomah County convene for the purpose of recommending a distribution formula assuming a .5% temporary business income tax surcharge is approved by the voters. The Board requests that recommendations be forwarded to them no later than December 15, 1997. In the event that the Superintendents are unable to reach consensus on their recommendation, the County will distribute the revenues raised by this surcharge using the same formula developed by the County and school districts in distributing the 1996 County financial contribution to public school districts:

Centennial	5.75%	Portland	76.50%
Corbett	.40	Reynolds	4.00
David Douglas	4.10	Riverdale	.10
Gresham-Barlow	5.50	Sauvie Island	.05
Parkrose	3.60		

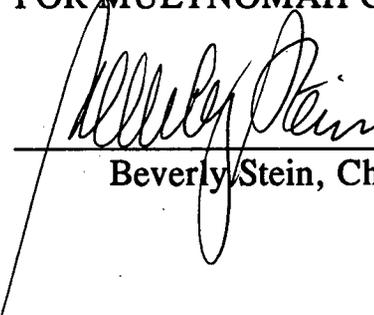
4. The school boards receiving funding as a result of the Temporary Educational Surcharge shall commit to restore the public schools as the

active center of each community or neighborhood. Various approaches to explore include use of buildings and grounds for community or neighborhood activities and after school programs for neighborhood children, participation of faculty and administrators on community or neighborhood civic and business associations or groups, and integration of programs such as school libraries with existing public library system and programs.

Adopted this 2nd day of December, 1997.

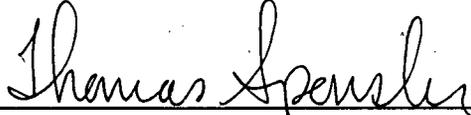


BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY OREGON

  
\_\_\_\_\_  
Beverly Stein, Chair

REVIEWED:

THOMAS SPONSLER, COUNTY COUNSEL  
FOR MULTNOMAH COUNTY, OREGON

  
\_\_\_\_\_  
Thomas Sponsler

schoolpolicyresol.4122

**EXHIBIT B**

**BEFORE THE VOTERS OF MULTNOMAH COUNTY, OREGON  
MARCH 10, 1998**

**ORDINANCE NO. \_\_\_\_\_**

**An Ordinance Amending MCC 5.60, Imposing Temporary Education Surcharge on Business Income Tax, Receipts to Benefit Public Schools**

**Amendment of Multnomah County Business Income Tax**

MCC 5.60.500 is amended as follows:

(A) Except as otherwise provide in this Chapter, a tax is hereby imposed upon each person doing business within Multnomah County equal to 1.45 percent (.0145) of the net income from the business within the County effective with tax years beginning on or after January 1, 1993.

(B) The payment of a tax required hereunder and the acceptance of such tax shall not entitle a tax filer to carry on any business not in compliance with all the requirements of this Code and all other applicable laws.

(C) For the business year beginning on or after January 1, 1998, if the tax imposed by this section exceeds \$100, each person doing business within Multnomah County shall pay, in addition, a Temporary Education Surcharge equal to one half percent (.50%) of the net income from the business within the County. This surcharge shall be in effective only for 1998 and shall not apply to business years beginning on or after January 1, 1999.

(D) The receipts from the surcharge imposed by subsection (C) shall be used only to benefit public schools in Multnomah County. Receipts from the Temporary Educational BIT surcharge shall only be used to maintain or reduce class size by preventing teacher layoffs in FY 1998-99. The public school districts with projected budget shortfalls in FY 98/99 shall

only spend surcharge revenues to pay for salaries of teacher positions or other state certified positions, that would otherwise be eliminated. To be eligible for BIT surcharge funds, school districts with projected budget shortfalls in FY 98/99 shall submit a list of positions for state certified positions subject to elimination from the budget and their accompanying salary, to Multnomah County no later than May 30, 1998. Districts without budget shortfalls in Fiscal Year 98/99 shall submit a list of additional teaching positions and other staff certified positions and materials directly related to instruction. Multnomah County will allocate the BIT surcharge revenues to each public school district to pay for teacher positions or other state certified positions, based upon the list submitted by each school district.

(E) The Temporary Education Surcharge receipts shall be distributed to every public school district in Multnomah County according to a formula approved by the Board of County Commissioners.

schoolBITordinance3.doc1125

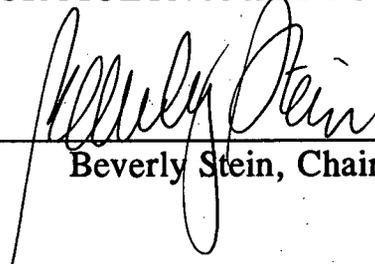


4. If this Ordinance is approved by a majority of voters at the March 10, 1998 election, it shall go into effect at 12:01 a.m. on the 30th day after certification of the elections results by the Director of the Multnomah County Division of Elections. If the voters reject this ordinance, the existing provisions of MCC 5.60 remain in effect.

Adopted this 2nd day of December, 1997.

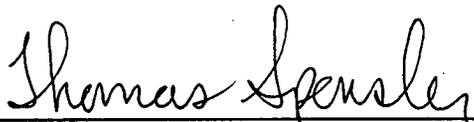


BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY OREGON

  
Beverly Stein, Chair

REVIEWED:

THOMAS SPONSLER, COUNTY COUNSEL  
FOR MULTNOMAH COUNTY, OREGON

  
Thomas Sponsler

schoolmeasureresolution.doc

**EXHIBIT A**

**BALLOT TITLE**

**CAPTION:** **MEASURE 26-68**  
Temporary Surcharge on Business Income Tax, Dedicate Revenue to Schools

**QUESTION:** Shall Multnomah County increase current Business Income Tax by .5% to provide approximately \$12 million to County public schools?

**SUMMARY:** This measure will increase the existing Multnomah County Business Income Tax (BIT) from 1.45% to 1.95% for one year. Businesses that currently pay less than \$100 in BIT (approximately 65% of Multnomah County businesses) will be exempt from the temporary educational surcharge.

All revenues raised by this increase (an estimated \$11.9 to \$12.6 million) will be dedicated to public school districts within Multnomah County. Receipts from the Temporary Educational Surcharge shall be directed toward maintaining or reducing class sizes in Fiscal Year 1998-99.

Ongoing changes to how public education is funded in Oregon have left several Multnomah County school districts facing budget deficits next year. Passage of this measure will reduce the loss of services and personnel these budget deficits will cause.

If the measure is not approved, school districts facing budget deficits in Multnomah County will experience larger numbers of teacher layoffs, higher increases in class sizes, and greater losses of innovative programs.

**EXHIBIT B**

**BEFORE THE VOTERS OF MULTNOMAH COUNTY, OREGON  
MARCH 10, 1998**

**ORDINANCE NO. \_\_\_\_\_**

**An Ordinance Amending MCC 5.60, Imposing Temporary Education Surcharge on Business Income Tax, Receipts to Benefit Public Schools**

**Amendment of Multnomah County Business Income Tax**

MCC 5.60.500 is amended as follows:

(A) Except as otherwise provide in this Chapter, a tax is hereby imposed upon each person doing business within Multnomah County equal to 1.45 percent (.0145) of the net income from the business within the county effective with tax years beginning on or after January 1, 1993.

(B) The payment of a tax required hereunder and the acceptance of such tax shall not entitle a tax filer to carry on any business not in compliance with all the requirements of this Code and all other applicable laws.

(C) For the business year beginning on or after January 1, 1998, if the tax imposed by this section exceeds \$100, each person doing business within Multnomah County shall pay, in addition, a Temporary Education Surcharge equal to one half percent (.50%) of the net income from the business within the County. This surcharge shall be in effect only for 1998 and shall not apply to business years beginning on or after January 1, 1999.

(D) The receipts from the surcharge imposed by subsection (C) shall be used only to benefit public schools in Multnomah County. Receipts from the Temporary Educational BIT surcharge shall only be used to maintain or reduce class size by preventing teacher layoffs in FY 1998-99. The public school districts with projected budget shortfalls in FY 98/99 shall

only spend surcharge revenues to pay for salaries of teacher positions or other state certified personnel, that would otherwise be eliminated. To be eligible for BIT surcharge funds, school districts with projected budget shortfalls in FY 98/99 shall submit a list of positions for state certified positions subject to elimination from the budget and their accompanying salary, to Multnomah County no later than May 30, 1998. Districts without budget shortfalls in FY 98/99 shall submit a list of additional teaching positions and other staff certified positions and materials directly related to instruction. Multnomah County will allocate the BIT surcharge revenues to each public school district to pay for teacher positions or other state certified positions, based upon the list submitted by each school district.

(E) The Temporary Education Surcharge receipts shall be distributed to every public school district in Multnomah County according to a formula approved by the Board of County Commissioners.

schoolBITordinance3.doc1125

## EXHIBIT C

### **EXPLANATORY STATEMENT**

Measure 26-68 will impose a temporary, one year surcharge of .5% on the current Multnomah County Business Income Tax (BIT) for the purpose of raising short-term funding for county public school districts. This surcharge is estimated to raise \$11.9 to 12.6 million county-wide in 1998.

The current Multnomah County BIT of 1.45% will be raised to 1.95% for one year. Businesses that currently pay less than \$100 in BIT (approximately 65% of Multnomah County businesses) will be exempted from the temporary educational surcharge.

As education funding in Oregon has shifted from local sources to the State in recent years, several school districts in Multnomah County have seen their operating budgets reduced. This has resulted in the loss of teaching staff, administrators and special programs. Class sizes have increased.

In July 1996, as a result of discussions with school funding activists and business leaders, four members of the Board of County Commissioners and the Portland City Council pledged their support of a temporary business income tax increase if the 1997 Legislature did not fund local school districts at 1995-96 service levels. The November, 1997 passage of the state's lottery-backed education bond completed the state's allocation of educational funding through 1999. However, several school districts in the County still face budget cuts in the next two years that will reduce their service levels below existing levels. Further teacher layoffs, loss of innovative programs and increased class sizes will result.

This measure will provide *partial emergency funding* for all school districts in Multnomah County for one year. It is intended to reduce the effects of diminished budgets until the 1999 Legislature can address educational funding inadequacies. In addition to providing revenues from the temporary educational surcharge to local schools, the County is making available the services of the Multnomah County Auditor to conduct performance audits of programs and operations of any public school district in the County to help ensure that educational resources are being maximized.

IN THE CIRCUIT/DISTRICT COURT OF THE STATE OF OREGON  
FOR THE COUNTY OF MULTNOMAH

TED PICCOLO

)  
*Plaintiff,*)

A9712 09838

vs.

MULTNOMAH COUNTY

)  
)  
)  
)  
*Defendant.*)

ORDER

THE COURT certifies the following ballot title for Measure 26-68:

**Caption:**

Measure 26-68

Temporary Surcharge on Business Income Tax, Dedicate Revenue to Schools

**Question:**

Shall Multnomah County increase current Business Income Tax by .5% to provide approximately \$12 million to County public schools?

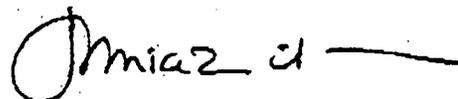
**Summary:**

This measure will increase the existing Multnomah County Business Income Tax (BIT) from 1.45% to 1.95% for one year. Businesses that currently pay less than \$100 in BIT (approximately 65% of Multnomah County businesses) will be exempt from the surcharge.

All revenues raised by this increase (an estimated \$11.9 to \$12.6 million) will be dedicated to public school districts within Multnomah County. Receipts from the Temporary Educational Surcharge shall be directed toward maintaining or reducing class sizes by preventing teacher layoffs in Fiscal Year 1998-99.

Public school districts with projected budget shortfalls in Fiscal Year 1998-99 must submit lists of teacher or other state certified positions that would otherwise be eliminated. Public school districts without budget shortfalls shall also submit lists of additional positions and materials directly related to instruction. Multnomah County will distribute receipts from the Temporary Education Surcharge based on the list submitted by each school district, according to a formula approved by the Board of County Commissioners.

DATED THIS 12<sup>th</sup> Day of January, 1998.



JANICE R. WILSON  
Circuit Court Judge

Ref



# MULTNOMAH COUNTY, OREGON

BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN  
  
GARY HANSEN  
  
SHARRON KELLEY

BUDGET & QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Diana Snowden, Superintendent  
Portland Public Schools

FROM: David Warren, Budget Manager **DCW**  
Multnomah County

DATE: March 23, 1998

SUBJECT: Distribution of 1998-99 Business Income Tax Surcharge

MULTNOMAH COUNTY  
OREGON  
98 MAR 25 AM 9 13  
BOARD OF  
COUNTY COMMISSIONERS

The voters of Multnomah County have approved a 0.50% surcharge on the Business Income Tax of businesses paying over \$100 for business years beginning after January 1, 1998 and before December 31, 1998. As you are probably aware, the Board of County Commissioners is obligated to distribute the proceeds from the surcharge to school districts, but school districts are required to provide information about the use of the revenue.

The Chair's Office has asked me to request two things from you: a list of positions to be funded with the surcharge, and a choice of options for payment of the proceeds from the surcharge. The list of positions is required by the ordinance approved by the voters.

MCC 5.60.500 (D) . . . Receipts from the Temporary Education BIT surcharge shall only be used to maintain or reduce class size by preventing teacher layoffs in FY 1998-99. The public school districts with projected budget shortfalls in FY 1998-99 shall only spend surcharge revenues to pay for salaries of teacher positions or other state certified personnel, that would otherwise be eliminated. To be eligible for BIT surcharge funds, school districts with projected budget shortfalls in FY 1998-99 shall submit a list of positions for state certified positions subject to elimination from the budget and their accompanying salary, to Multnomah County no later than May 30, 1998. Districts without budget shortfalls in FY 1998-99 shall submit a list of additional teaching positions and other staff certified positions and materials directly related to instruction. Multnomah County will allocate the BIT surcharge revenues to each public school district to pay for teacher positions or other state certified positions, based upon the list submitted by each school district.

MCC 5.60.500 (D) The Temporary Education Surcharge receipts shall be distributed to every public school district in Multnomah County according to a formula approved by the Board of County Commissioners.

BIT Surcharge Distribution  
 March 23, 1998

The first request is fairly straightforward. Please submit to Chair Stein's Office a list of teacher or other state certified positions that will be included in your 1998-99 budget based on funding from the BIT surcharge. That list *must be received by May 30, 1998*. The Chair's Office is Room 1515, 1120 SW 5<sup>th</sup> Ave., Portland, OR 97204

The second request requires some background information. The surcharge for the 1998 business year will, we believe, result in tax collections of between \$12 and \$12.5 million dollars. The following table shows the distribution of that estimated revenue to the various school districts according to the formula approved by the Board. However, only about 75% of the surcharge will be paid by businesses prior to June 30, 1999.

District	Percentage Distribution Formula	Full Estimated Amount	75% collected by June 1999
Centennial	3.70%	\$ 462,500	\$ 346,875
Corbett	0.50%	62,500	46,875
David Douglas	5.10%	637,500	478,125
Gresham-Barlow	6.20%	775,000	581,250
Parkrose	2.30%	287,500	215,625
Portland	76.50%	9,562,500	7,171,875
Reynolds	5.40%	675,000	506,250
Riverdale	0.20%	25,000	18,750
Sauvie Island	0.10%	12,500	9,375
Total	100.00%	\$ 12,500,000	\$ 9,375,000

The May 30 list of staff to be funded with the surcharge *must at least equal* one of the estimated amounts above.

Note, however, that districts have the option of requesting (for 1998-99) the amount of taxes estimated to be collected by June 1999 rather than the full surcharge amount. Obviously, that will mean another transfer in 1999-2000 of the balance of the surcharge received that year. This option may be of use to districts where accepting the full estimated amount would result in a one-year increase in funding beyond what could be sustained in a succeeding year. It might particularly be of use to districts not facing a 1998-99 shortfall by not causing a staffing increase beyond what could be sustained in 1999-2000 without another funding source.

Of course, it would be to the County's advantage if districts choose this option, but the option chosen is entirely at the discretion of the district. The Chair's 1998-99 Executive Budget will include appropriations to transfer to each district next year either the full estimated share of \$12.5 million or the amount in the column headed "75% collected by June 1999." As we prepare that budget, we need to know which option each district intends to exercise. We would greatly appreciate a letter from you by April 3 indicating which of the two amounts we should anticipate transferring to your district next year.

- c. Ron Stokes
- Deb Bogstad
- Bill Farver
- Tom Sponsler
- Beverly Stein



# MULTNOMAH COUNTY, OREGON

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BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN

GARY HANSEN

SHARRON KELLEY

BUDGET & QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Jacki Cottingim, Superintendent  
Parkrose Public Schools

FROM: David Warren, Budget Manager *DCW*  
Multnomah County

DATE: March 23, 1998

SUBJECT: Distribution of 1998-99 Business Income Tax Surcharge

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The voters of Multnomah County have approved a 0.50% surcharge on the Business Income Tax of businesses paying over \$100 for business years beginning after January 1, 1998 and before December 31, 1998. As you are probably aware, the Board of County Commissioners is obligated to distribute the proceeds from the surcharge to school districts, but school districts are required to provide information about the use of the revenue.

The Chair's Office has asked me to request two things from you: a list of positions to be funded with the surcharge, and a choice of options for payment of the proceeds from the surcharge. The list of positions is required by the ordinance approved by the voters.

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MCC 5.60.500 (D) The Temporary Education Surcharge receipts shall be distributed to every public school district in Multnomah County according to a formula approved by the Board of County Commissioners.

BIT Surcharge Distribution  
 March 23, 1998

The first request is fairly straightforward. Please submit to Chair Stein's Office a list of teacher or other state certified positions that will be included in your 1998-99 budget based on funding from the BIT surcharge. That list *must be received by May 30, 1998*. The Chair's Office is Room 1515, 1120 SW 5<sup>th</sup> Ave., Portland, OR 97204

The second request requires some background information. The surcharge for the 1998 business year will, we believe, result in tax collections of between \$12 and \$12.5 million dollars. The following table shows the distribution of that estimated revenue to the various school districts according to the formula approved by the Board. However, only about 75% of the surcharge will be paid by businesses prior to June 30, 1999.

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Of course, it would be to the County's advantage if districts choose this option, but the option chosen is entirely at the discretion of the district. The Chair's 1998-99 Executive Budget will include appropriations to transfer to each district next year either the full estimated share of \$12.5 million or the amount in the column headed "75% collected by June 1999." As we prepare that budget, we need to know which option each district intends to exercise. We would greatly appreciate a letter from you by April 3 indicating which of the two amounts we should anticipate transferring to your district next year.

- c. Jim Fenstermaker
- Deb Bogstad
- Bill Farver
- Tom Sponsler
- Beverly Stein



# MULTNOMAH COUNTY, OREGON

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BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN

GARY HANSEN

SHARRON KELLEY

BUDGET & QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Hudson Lasher, Superintendent  
Reynolds School District 7

FROM: David Warren, Budget Manager **DCW**  
Multnomah County

DATE: March 23, 1998

SUBJECT: Distribution of 1998-99 Business Income Tax Surcharge

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The voters of Multnomah County have approved a 0.50% surcharge on the Business Income Tax of businesses paying over \$100 for business years beginning after January 1, 1998 and before December 31, 1998. As you are probably aware, the Board of County Commissioners is obligated to distribute the proceeds from the surcharge to school districts, but school districts are required to provide information about the use of the revenue.

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MCC 5.60.500 (D) The Temporary Education Surcharge receipts shall be distributed to every public school district in Multnomah County according to a formula approved by the Board of County Commissioners.

BIT Surcharge Distribution  
 March 23, 1998

The first request is fairly straightforward. Please submit to Chair Stein's Office a list of teacher or other state certified positions that will be included in your 1998-99 budget based on funding from the BIT surcharge. That list *must be received by May 30, 1998*. The Chair's Office is Room 1515, 1120 SW 5<sup>th</sup> Ave., Portland, OR 97204

The second request requires some background information. The surcharge for the 1998 business year will, we believe, result in tax collections of between \$12 and \$12.5 million dollars. The following table shows the distribution of that estimated revenue to the various school districts according to the formula approved by the Board. However, only about 75% of the surcharge will be paid by businesses prior to June 30, 1999.

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Total	100.00%	\$ 12,500,000	\$ 9,375,000

The May 30 list of staff to be funded with the surcharge *must at least equal* one of the estimated amounts above.

Note, however, that districts have the option of requesting (for 1998-99) the amount of taxes estimated to be collected by June 1999 rather than the full surcharge amount. Obviously, that will mean another transfer in 1999-2000 of the balance of the surcharge received that year. This option may be of use to districts where accepting the full estimated amount would result in a one-year increase in funding beyond what could be sustained in a succeeding year. It might particularly be of use to districts not facing a 1998-99 shortfall by not causing a staffing increase beyond what could be sustained in 1999-2000 without another funding source.

Of course, it would be to the County's advantage if districts choose this option, but the option chosen is entirely at the discretion of the district. The Chair's 1998-99 Executive Budget will include appropriations to transfer to each district next year either the full estimated share of \$12.5 million or the amount in the column headed "75% collected by June 1999." As we prepare that budget, we need to know which option each district intends to exercise. We would greatly appreciate a letter from you by April 3 indicating which of the two amounts we should anticipate transferring to your district next year.

- c. Ward Moyer
- Deb Bogstad
- Bill Farver
- Tom Sponsler
- Beverly Stein



# MULTNOMAH COUNTY, OREGON

BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN

GARY HANSEN

SHARRON KELLEY

BUDGET & QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: James Carlile, Superintendent  
Gresham-Barlow School District No. 10Jt

FROM: David Warren, Budget Manager **DCW**  
Multnomah County

DATE: March 23, 1998

SUBJECT: Distribution of 1998-99 Business Income Tax Surcharge

The voters of Multnomah County have approved a 0.50% surcharge on the Business Income Tax of businesses paying over \$100 for business years beginning after January 1, 1998 and before December 31, 1998. As you are probably aware, the Board of County Commissioners is obligated to distribute the proceeds from the surcharge to school districts, but school districts are required to provide information about the use of the revenue.

The Chair's Office has asked me to request two things from you: a list of positions to be funded with the surcharge, and a choice of options for payment of the proceeds from the surcharge. The list of positions is required by the ordinance approved by the voters.

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MCC 5.60.500 (D) The Temporary Education Surcharge receipts shall be distributed to every public school district in Multnomah County according to a formula approved by the Board of County Commissioners.

BIT Surcharge Distribution  
 March 23, 1998

The first request is fairly straightforward. Please submit to Chair Stein's Office a list of teacher or other state certified positions that will be included in your 1998-99 budget based on funding from the BIT surcharge. That list *must be received by May 30, 1998*. The Chair's Office is Room 1515, 1120 SW 5<sup>th</sup> Ave., Portland, OR 97204

The second request requires some background information. The surcharge for the 1998 business year will, we believe, result in tax collections of between \$12 and \$12.5 million dollars. The following table shows the distribution of that estimated revenue to the various school districts according to the formula approved by the Board. However, only about 75% of the surcharge will be paid by businesses prior to June 30, 1999.

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Total	100.00%	\$ 12,500,000	\$ 9,375,000

The May 30 list of staff to be funded with the surcharge *must at least equal* one of the estimated amounts above.

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Of course, it would be to the County's advantage if districts choose this option, but the option chosen is entirely at the discretion of the district. The Chair's 1998-99 Executive Budget will include appropriations to transfer to each district next year either the full estimated share of \$12.5 million or the amount in the column headed "75% collected by June 1999." As we prepare that budget, we need to know which option each district intends to exercise. We would greatly appreciate a letter from you by April 3 indicating which of the two amounts we should anticipate transferring to your district next year.

- c. Michelle Moore
- Deb Bogstad
- Bill Farver
- Tom Sponsler
- Beverly Stein



# MULTNOMAH COUNTY, OREGON

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BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN

GARY HANSEN

SHARRON KELLEY

BUDGET & QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Thomas Ruhl, Superintendent  
Sauvie Island School District #19

FROM: David Warren, Budget Manager **DCW**  
Multnomah County

DATE: March 23, 1998

SUBJECT: Distribution of 1998-99 Business Income Tax Surcharge

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The voters of Multnomah County have approved a 0.50% surcharge on the Business Income Tax of businesses paying over \$100 for business years beginning after January 1, 1998 and before December 31, 1998. As you are probably aware, the Board of County Commissioners is obligated to distribute the proceeds from the surcharge to school districts, but school districts are required to provide information about the use of the revenue.

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MCC 5.60.500 (D) The Temporary Education Surcharge receipts shall be distributed to every public school district in Multnomah County according to a formula approved by the Board of County Commissioners.

BIT Surcharge Distribution  
 March 23, 1998

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The second request requires some background information. The surcharge for the 1998 business year will, we believe, result in tax collections of between \$12 and \$12.5 million dollars. The following table shows the distribution of that estimated revenue to the various school districts according to the formula approved by the Board. However, only about 75% of the surcharge will be paid by businesses prior to June 30, 1999.

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Centennial	3.70%	\$ 462,500	\$ 346,875
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Note, however, that districts have the option of requesting (for 1998-99) the amount of taxes estimated to be collected by June 1999 rather than the full surcharge amount. Obviously, that will mean another transfer in 1999-2000 of the balance of the surcharge received that year. This option may be of use to districts where accepting the full estimated amount would result in a one-year increase in funding beyond what could be sustained in a succeeding year. It might particularly be of use to districts not facing a 1998-99 shortfall by not causing a staffing increase beyond what could be sustained in 1999-2000 without another funding source.

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- c. Eileen Fahey
- Deb Bogstad
- Bill Farver
- Tom Sponsler
- Beverly Stein



# MULTNOMAH COUNTY, OREGON

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BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN

GARY HANSEN

SHARRON KELLEY

BUDGET & QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Keith Robinson, Superintendent  
Centennial School District

FROM: David Warren, Budget Manager **DCW**  
Multnomah County

DATE: March 23, 1998

SUBJECT: Distribution of 1998-99 Business Income Tax Surcharge

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- c. Rick Larson
- Deb Bogstad
- Bill Farver
- Tom Sponsler
- Beverly Stein



# MULTNOMAH COUNTY, OREGON

BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN

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1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Mike Barry, Superintendent  
Corbett School District No. 39

FROM: David Warren, Budget Manager **DCW**  
Multnomah County

DATE: March 23, 1998

SUBJECT: Distribution of 1998-99 Business Income Tax Surcharge

The voters of Multnomah County have approved a 0.50% surcharge on the Business Income Tax of businesses paying over \$100 for business years beginning after January 1, 1998 and before December 31, 1998. As you are probably aware, the Board of County Commissioners is obligated to distribute the proceeds from the surcharge to school districts, but school districts are required to provide information about the use of the revenue.

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- c. Nancy Caldwell
- Deb Bogstad
- Bill Farver
- Tom Sponsler
- Beverly Stein



# MULTNOMAH COUNTY, OREGON

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1120 S.W. FIFTH - ROOM 1400  
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PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Ron Russell, Superintendent  
David Douglas Public Schools

FROM: David Warren, Budget Manager **DCW**  
Multnomah County

DATE: March 23, 1998

SUBJECT: Distribution of 1998-99 Business Income Tax Surcharge

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- c. Gary Haase
- Deb Bogstad
- Bill Farver
- Tom Sponsler
- Beverly Stein



# MULTNOMAH COUNTY, OREGON

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BEVERLY STEIN

GARY HANSEN

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BUDGET & QUALITY  
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P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Jim Mabbott, Superintendent  
Riverdale School District 51J

FROM: David Warren, Budget Manager **DCW**  
Multnomah County

DATE: March 23, 1998

SUBJECT: Distribution of 1998-99 Business Income Tax Surcharge

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- c. Mary Kaye Zorich
- Deb Bogstad
- Bill Farver
- Tom Sponsler
- Beverly Stein

**BEFORE THE VOTERS OF MULTNOMAH COUNTY, OREGON  
MARCH 10, 1998**

**ORDINANCE NO. 902**

**An Ordinance Amending MCC 5.60, Imposing Temporary Education Surcharge on Business Income Tax, Receipts to Benefit Public Schools**

Multnomah County ordains as follows:

**Amendment of Multnomah County Business Income Tax**

MCC 5.60.500 is amended as follows:

(A) Except as otherwise provide in this Chapter, a tax is hereby imposed upon each person doing business within Multnomah County equal to 1.45 percent (.0145) of the net income from the business within the County effective with tax years beginning on or after January 1, 1993.

(B) The payment of a tax required hereunder and the acceptance of such tax shall not entitle a tax filer to carry on any business not in compliance with all the requirements of this Code and all other applicable laws.

(C) For the business year beginning on or after January 1, 1998, if the tax imposed by this section exceeds \$100, each person doing business within Multnomah County shall pay, in addition, a Temporary Education Surcharge equal to one half percent (.50%) of the net income from the business within the County. This surcharge shall be in effective only for 1998 and shall not apply to business years beginning on or after January 1, 1999.

(D) The receipts from the surcharge imposed by subsection (C) shall be used only to benefit public schools in Multnomah County. Receipts from the Temporary Education BIT surcharge shall only be used to maintain or reduce class size by preventing teacher layoffs in FY 1998-99. The public school districts with projected budget shortfalls in FY 1998-99 shall only spend surcharge revenues to pay for salaries of teacher positions or other state certified personnel, that would otherwise be eliminated. To be

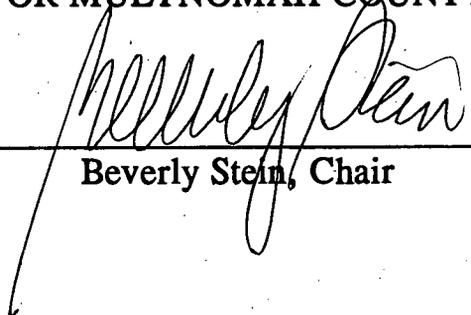
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(E) The Temporary Education Surcharge receipts shall be distributed to every public school district in Multnomah County according to a formula approved by the Board of County Commissioners.\*

ADOPTED this 30th day of March, 1998, pursuant to voter approval at an election held March 10, 1998.

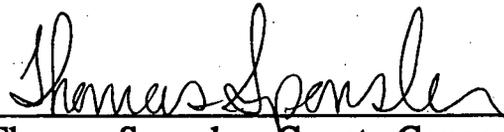


BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

  
\_\_\_\_\_  
Beverly Stein, Chair

REVIEWED:

THOMAS SPONSLER, COUNTY COUNSEL  
FOR MULTNOMAH COUNTY, OREGON

By   
\_\_\_\_\_  
Thomas Sponsler, County Counsel

\* Pursuant to December 18, 1997 Resolution 97-212 Accepting Distribution Formula

BEFORE THE BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

Accepting the Distribution Formula            )  
Recommended by the Multnomah            )  
County School Superintendents            )

RESOLUTION  
97-212

WHEREAS, on December 2, 1997, four Multnomah County Commissioners approved Resolution 97-202 providing for a temporary educational surcharge on the Multnomah County Business Income Tax; and

WHEREAS, Section 3 of the Resolution requests that the Superintendents from the school districts in Multnomah County convene for the purpose of recommending a distribution formula assuming a .50% temporary business income tax surcharge is approved by the voters, and forward said recommendations to the Board no later than December 15, 1997; and

WHEREAS, the Superintendents from the school districts in Multnomah County met on December 4, 1997 and reached consensus to a distribution formula as a one-year agreement; now therefore

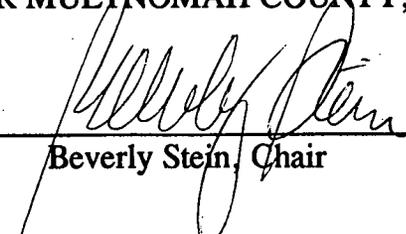
IT IS HEREBY RESOLVED that the Multnomah County Board of Commissioners accepts the recommendations of the Superintendents from the school districts in Multnomah County. If the business income tax surcharge is approved by the voters on March 10, 1998, the Board directs that Multnomah County distribute the revenues raised by this surcharge using the following formula:

Centennial	3.7%	Portland	76.5%
Corbett	.5%	Reynolds	5.4%
David Douglas	5.1%	Riverdale	.2%
Gresham-Barlow	6.2%	Sauvie Island	.1%
Parkrose	2.3%		

DATED this 18th day of December, 1997.

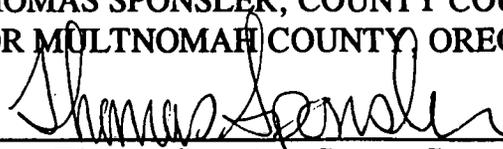


BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

  
Beverly Stein, Chair

REVIEWED:

THOMAS SPONSLER, COUNTY COUNSEL  
FOR MULTNOMAH COUNTY, OREGON

  
Thomas Sponsler, County Counsel

MEETING DATE: DEC 02 1997  
AGENDA NO: B-1  
ESTIMATED START TIME: 11:00am

(Above Space for Board Clerk's Use ONLY)

AGENDA PLACEMENT FORM

SUBJECT: Public involvement process for siting County facilities in East County

BOARD BRIEFING: DATE REQUESTED: December 2, 1997 10:30 11:00  
REQUESTED BY: Jim McConnell  
AMOUNT OF TIME NEEDED: 45 minutes

REGULAR MEETING: DATE REQUESTED: \_\_\_\_\_  
AMOUNT OF TIME NEEDED: \_\_\_\_\_

DEPARTMENT: Aging and Disability Services DIVISION: \_\_\_\_\_  
Health, Sheriff, District Attorney, Courts

CONTACT: Caroline Sullivan/Jim McConnell TELEPHONE #: 248-3620 / X26841  
BLDG/ROOM #: 161/3rd floor

PERSON(S) MAKING PRESENTATION: Larry Nichols, Facilities Mngmt; Department staff

ACTION REQUESTED:

INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL  OTHER

SUGGESTED AGENDA TITLE:

Briefing to update Board on the public involvement process for siting facilities in East County for multiple departments including Health, Aging and Disability Services, Sheriff, District Attorney and Courts.

SIGNATURES REQUIRED:

ELECTED OFFICIAL: \_\_\_\_\_  
(OR)  
DEPARTMENT MANAGER: James W. McConnell

BOARD OF COUNTY COMMISSIONERS  
MULTNOMAH COUNTY  
OREGON  
97 NOV 26 AM 11:37

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Board Clerk @ 248-3277

November 25, 1997

TO: Board of County Commissioners  
FROM: East County Facilities Planning Group  
SUBJECT: BOARD BRIEFING - Public Involvement Process for Siting  
County Facilities in East County

### AGENDA

Tuesday, December 2, 1997, at 11:00 am ( 45 minutes)

1. Introduction and purpose of the briefing Jim McConnell
  
2. Planning status Jim McConnell
  - staff planning committee Len Sobo
  - tentative planning schedule
  - plan for implementation of the County Public  
Facilities Planning Process/ selection of a  
Professional Group to manage the Public process Len Sobo
  - status of real estate market and site search Bob Oberst
  - site requirements matrix Len Sobo
  
3. Public involvement planning process and timelines Arnold Cogan
  
4. Update from Departments Rosanne Costanzo
  - Criminal Justice cluster
  - Aging and Disability Services
  
5. Discussion with Board members

attachments:

Schedule for Multnomah County Facility Siting Public Involvement  
Staff Planning Committee

## East County Facility Staff Planning Committee

Arnold Cogan	Cogan Owens Cogan
Rosanne Costanzo	Aging & Disability Services
Linda Davis	Cogan Owens Cogan
Jim Emerson	Facilities Management Construction Manager
Bill Fogarty	Juvenile Justice
Mel Hedgpeth	Sheriff's Office
Allan Hovde	Adult Community Justice
Jim McConnell	Aging & Disability Services Director
Larry Nicholas	DES Director
Bob Oberst	Facilities Management Property Manager
Dwayne Prather	Health Department
Lennie Sobo	Construction Specialist
Joey Stewart	District Attorney's Office
Robert Trachtenberg	Board of Commissioners

## Schedule for Multnomah County Facility Siting Public Involvement

	Dec.	Jan.	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov
<b>Task</b>												
<b>Phase I</b>												
1.1 Meet with County	*											
1.2 Stakeholder Int.	—————											
1.3 Refine COC work plan		—————										
1.4 Develop Pub Inv Plan		—————										
Board Chair approval			*									
1.5 Define FSAC charge	*											
Appoint Committee	—————											
<b>Phase II (Tentative)**</b>												
2.1 FSAC Meetings		1	2	3	4	5		6	7	8		
2.2 Create mailing list	- - - - -											
2.3 First fact sheet	—————											
2.4 Press contact		*										
2.5 First public mtg.					*							
3.1 Criteria			—————									
3.2 Evaluate sites				—————								
3.3 Prelim. recommend.				—————								
4.1 Second fact sheet						—————						
4.2 Neighborhood contact					—————							
4.3 Press contact							*					
4.4 Second public mtg.							*					
4.5 Meet w leaders						—————						
4.6 Document feedback							—————					
5.1 Adjust recommend.							—————					
5.2 Final recommendation							—————					
6.3 Final report							—————					
5.4 Present report to Board							—————					

\*\*Pending further definition of public process in Public Involvement Plan

**MULTNOMAH COUNTY  
FACILITIES SITING ADVISORY COMMITTEE**

**Schedule of Meetings**

- January:** Introductory. Purpose of the project, charge of committee, schedule, procedures, etc.
- February:** Share results of stakeholder interviews and define siting issues. Discuss public involvement plan. Begin discussion of community criteria. Prepare for first public meeting.
- March:** Continued discussion on criteria for potential sites and plans for initial public meeting.
- April:** Finalize community criteria for site selection based on input received at public meeting. Begin to evaluate sites against criteria. Discuss plans for second public meeting to present preliminary sites.
- May:** Continue to evaluate potential sites against criteria; make preliminary selection.
- July:** Discuss feedback from public meeting. Prepare final recommendations on sites.
- August:** Review and approve report on FSAC process and recommendations of committee.

**East County Facilities  
Preliminary Schedule Tue 12/2/97**

ID	Task Name	Duration	Start	Finish	Aug '97							Sep '97							Oct '97							Nov '97							Dec '97							Jan '98							Feb '98							Mar '98							Apr '98							May '98						
					27	3	10	17	24	31	7	14	21	28	5	12	19	26	2	9	16	23	30	7	14	21	28	4	11	18	25	1	8	15	22	1	8	15	22	29	5	12	19	26	3	10	17	24	31																									
1	Interagency Discussions	44d	Fri 8/1/97	Wed 10/1/97	Interagency Discussions																																																																					
2	Component sizing	66d	Mon 9/1/97	Mon 12/1/97	Component sizing																																																																					
3	Co-location Analysis	76d	Mon 9/1/97	Mon 12/15/97	Co-location Analysis																																																																					
4	Preliminary Siting Availability	45d	Mon 9/1/97	Fri 10/31/97	Preliminary Siting Availability																																																																					
5	Select Public Process Team	43d	Wed 10/1/97	Fri 11/28/97	Select Public Process Team																																																																					
6	Determine Process/Data	17d	Fri 11/21/97	Mon 12/15/97	Determine Process/Data																																																																					
7	Run Public Process	227d	Thu 1/1/98	Sun 11/15/98	Run Public Process																																																																					
8	Finalize Site Options	23d	Mon 11/16/98	Wed 12/16/98	Finalize Site Options																																																																					
9	Analys Each Option	76d	Mon 11/2/98	Mon 2/15/99	Analys Each Option																																																																					
10	Report to Team	1d	Mon 2/22/99	Mon 2/22/99	Report to Team																																																																					
11	Select Solutions	2d	Fri 2/26/99	Mon 3/1/99	Select Solutions																																																																					
12	.Budget Request1998-1999	1d	Mon 1/5/98	Mon 1/5/98	Budget Request 1998-1999 (Prelim)																																																																					
13	Budget Request 1998-1999 final	3d	Mon 3/2/98	Wed 3/4/98	Budget Request 1998-1999 (Final)																																																																					
14	Budget Request 2000-2001 Final	1d	Wed 1/3/01	Wed 1/3/01	Budget Request 2000-2001 Final																																																																					
15	Board Appovals Land/Design	3d	Tue 6/22/99	Thu 6/24/99	Board Appovals Land/Design																																																																					
16	Board Approvals Construction	1d	Tue 6/22/99	Tue 6/22/99	Board Approvals Construction																																																																					
17	Negotiate Land Purchases	44d	Thu 4/1/99	Tue 6/1/99	Negotiate Land Purchases																																																																					
18	Select Design Teams	65d	Mon 8/3/98	Sun 11/1/98	Select Design Teams																																																																					
19	Design Process #1	132d	Mon 3/8/99	Tue 9/7/99	Design Process #1																																																																					
20	Design Process #2	132d	Thu 4/8/99	Fri 10/8/99	Design Process #2																																																																					
21	Bidding Periods #1	23d	Mon 10/4/99	Wed 11/3/99	Bidding Periods #1																																																																					
22	Bidding Periods #2	23d	Wed 12/15/99	Fri 1/14/00	Bidding Periods #2																																																																					
23	Construction #1	175d	Mon 3/6/00	Sun 11/5/00	Construction #1																																																																					
24	Construction #2	191d	Thu 4/8/00	Thu 12/28/00	Construction #2																																																																					
25	Move-ins	69d	Mon 1/1/01	Thu 4/5/01	Move-ins																																																																					







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## East County Facilities -

	Needs and Issues	Comments or Data	Groups Affected	Building Vacated
1	GNC Structural Condition	Occupancy to end Jan. 1999 <i>unless extended</i>	ECHC Loaves and Fishes Senior Center	
2	Health Department - ECHC	20,000 S.F. 120 Parking Accessible Location	Primary Care Field Teams Dental Optometry	GNC
3	Aging and Disabled Services	Existing Programs: 30,000 S.F. 115 Parking  Accessible Location	A.D.S. East Branch Loaves and Fishes Senior Center	GNC - 501 Lease
4	Aging and Disabled Services	Potential Program: 10,000 S.F. 40 Parking	Adult Day Care	(New)
5	DJACJ	Owms 5,000 S.F. Building in Gresham.	DJACJ Staff	<del>PBEA</del>
	<b>Subtotal</b>	<b>60,000 S.F. 290 Parking</b>	<b>Health, A.D.S.</b>	
6	MCSO Admin. East	40,000 S.F.  100-120 Parking Close to Court, D.A., Gresham Police Department Arterial Access	Enforcement, Professional Development Services Division, Court Holding/FSO's,  Auditorium-Type Meeting Space	Hansen
7	MCSO Command Staff	Interim until Downtown Portland 12,000-14,000 S.F. 30 Parking +/-	Command Staff Finance Planning	Hansen
8	MCSO Warehouse ("Bldg C")	10,000-15,000 S.F.  20 Parking Desirable with #6 Could be elsewhere	Equipment Storage  Evidence Storage Seized Property	Hansen Bldg. C
9	Courts/D.A.	10,000 S.F. 30 Parking Will be together  Gresham Civic Center (21,000 S.F. if 4 courtrooms)	2 Courtrooms DA Office	GDC