

MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
ROOM 606, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

GLADYS McCOY •	CHAIR •	248-3308
PAULINE ANDERSON •	DISTRICT 1 •	248-5220
GARY HANSEN •	DISTRICT 2 •	248-5219
RICK BAUMAN •	DISTRICT 3 •	248-5217
SHARRON KELLEY •	DISTRICT 4 •	248-5213
CLERK'S OFFICE •		248-3277

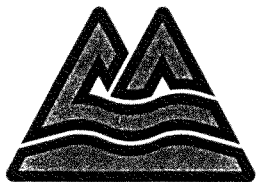
Tuesday, May 14, 1991 - 9:30 AM

Multnomah County Courthouse, Room 602

PLANNING ITEM

1. C 3-91a Second Reading and Possible Adoption of an ORDINANCE Amending the Multnomah County Code Chapter 11.15 by Restricting the Planned Development Subdistrict to the Urban and RC, RR and MUA-20 Rural Districts (Continued from April 30, 1991)

ORDINANCE NO. 679 APPROVED.



MULTNOMAH COUNTY OREGON

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ROOM 606, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

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CLERK'S OFFICE •		248-3277

AGENDA

MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

FOR THE WEEK OF

MAY 13 - 17, 1991

Tuesday, May 14, 1991 - 9:30 AM - Planning Item. Page 2
Tuesday, May 14, 1991 - 9:45 AM - Board Briefing Page 2
Tuesday, May 14, 1991 - 11:00 AM - Agenda Review Page 2
Thursday, May 16, 1991 - 9:30 AM - Regular Meeting Page 2
Thursday, May 16, 1991 - 10:00 AM - Board Briefing Page 4

Thursday Meetings of the Multnomah County Board of Commissioners are recorded and can be seen at the following times:

Thursday, 10:00 PM, Channel 11 for East and West side subscribers
Friday, 6:00 PM, Channel 27 for Paragon Cable (Multnomah East) subscribers
Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

Tuesday, May 14, 1991 - 9:30 AM

Multnomah County Courthouse, Room 602

PLANNING ITEM

1. C 3-91a Second Reading and Possible Adoption of an ORDINANCE Amending the Multnomah County Code Chapter 11.15 by Restricting the Planned Development Subdistrict to the Urban and RC, RR and MUA-20 Rural Districts (Continued from April 30, 1991)
-

Tuesday, May 14, 1991 - 9:45 AM

Multnomah County Courthouse, Room 602

BOARD BRIEFING

2. Oregon Legislative Update. Presented by Fred Neal and Howard Klink. (9:45-11:00 AM TIME CERTAIN)
-

Tuesday, May 14, 1991 - 11:00 AM

Multnomah County Courthouse, Room 602

AGENDA REVIEW

3. Review of Agenda for Regular Meeting of May 16, 1991
-

Thursday, May 16, 1991 - 9:30 AM

Multnomah County Courthouse, Room 602

REGULAR MEETING

CONSENT CALENDAR

NON-DEPARTMENTAL

- C-1 In the Matter of the Reappointments of Arch Diack and Jean Ridings to the Multnomah County Parks Advisory Committee
- C-2 In the Matter of the Reappointment of Michael Schultz to the Citizen Involvement Committee

DEPARTMENT OF HUMAN SERVICES

- C-3 Ratification of Amendment No. 2 to the Intergovernmental Agreement Between Multnomah County and Mt. Hood Community College Providing Increased Activity Center Funding for Developmental Disabilities Program Clients

CONSENT CALENDAR - continued

DEPARTMENT OF HUMAN SERVICES

- C-4 Ratification of the 1991 Intergovernmental Agreement Between Multnomah County and the Oregon Department of Education, Providing Health and Sanitation Evaluations of Summer School Food Preparation Facilities and Meal Serving Sites Operating Under the United States Department of Agriculture's Summer Food Service Program

REGULAR AGENDA

SERVICE DISTRICTS

(Recess as the Board of County Commissioners and convene as the Governing Body of CENTRAL COUNTY SERVICE DISTRICT NO. 3

- R-1 RESOLUTION in the Matter of Dissolution of Central County Service District No. 3
- R-2 RESOLUTION in the Matter of Dissolution of Central County Service District No. 3, Findings of Fact
- R-3 RESOLUTION in the Matter of Adoption of a Plan of Dissolution and Liquidation of Assets for Central County Service District No. 3

(Recess as the Governing Body of CENTRAL COUNTY SERVICE DISTRICT NO. 3 and reconvene as the Board of County Commissioners)

(Recess as the Board of County Commissioners and convene as the Governing Body of WEST HILLS SERVICE DISTRICT NO. 2

- R-4 RESOLUTION in the Matter of Dissolution of West Hills Service District No. 2
- R-5 RESOLUTION in the Matter of Dissolution of West Hills Service District No. 2, Findings of Fact
- R-6 RESOLUTION in the Matter of Adoption of a Plan of Dissolution and Liquidation of Assets for West Hills Service District No. 2

(Recess as the Governing Body of WEST HILLS SERVICE DISTRICT NO. 2 and reconvene as the Board of County Commissioners)

NON-DEPARTMENTAL

- R-7 Request for Approval of the Notice of Intent to Apply for a Two Year \$197,745 Grant from the U.S. Department of Health and Human Services to Provide Staff Support for Funders Advisory Committee Efforts to Address Multnomah County Homeless and Basic Needs Issues

REGULAR AGENDA - continued

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-8 RESOLUTION for the Purpose of Recognizing NATIONAL PUBLIC WORKS WEEK, May 19-25, 1991
- R-9 PUBLIC HEARING and Board Review in the Matter of the 1991 Community Development Block Grant Proposed List of Activities
- R-10 First Reading of an ORDINANCE Amending the Multnomah County Code Chapters 5.10, 11.20, and 11.45 by Increasing Fees for Services of the County Surveyor as Authorized by State Statutes
- R-11 ORDER in the Matter of the Request for Approval to Transfer 60 Tax Foreclosed Properties to Northeast Community Development Corporation (This Order Sets a Public Hearing Date)

DEPARTMENT OF GENERAL SERVICES

- R-12 Board Consideration in the Matter of the Request for Tax Exempt Status by the Oregon Parks Foundation

Thursday, May 16, 1991 - 10:00 AM

Multnomah County Courthouse, Room 602

BOARD BRIEFING

1. Review of Procedural Options in the Matter of the Secondhand Dealer Permit Appeal of James Weaver, dba Abe's Secondhand Store. Presented by County Counsel Laurence Kressel

MAY 14 1991

APR 30 1991

Meeting Date: PI-1 April 23, 1991 RI-1

Agenda No.: PI-6

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: Public Hearing

BCC Informal	<u>(date)</u>	BCC Formal	<u>April 23, 1991</u> (date)
DEPARTMENT	<u>DES</u>	DIVISION	<u>Planning</u>
CONTACT	<u>Gary Clifford</u>	TELEPHONE	<u>6782</u>
PERSON(S) MAKING PRESENTATION	<u>Gary Clifford</u>		

ACTION REQUESTED:

☐ INFORMATIONAL ONLY ☐ POLICY DIRECTION ☐ APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 15 Minutes

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: xx

BRIEF SUMMARY (include statement of rationale for action requested, as well as personnel and fiscal/budgetary impacts, if applicable):

C 3-91a First Reading:

An Ordinance Amending MCC 11.15 to Restrict Application
of the Planned-Development Subdistrict to the Urban and
RC, RR and MUA-20 Rural Districts

#679

5/28/91 copies to Sharon Cowley,
Gary Clifford and Ordinance
Distribution List

(If space is inadequate, please use other side)

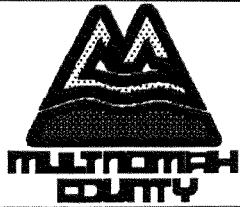
SIGNATURES:

ELECTED OFFICIAL _____

Or

DEPARTMENT MANAGER 

(All accompanying documents must have required signatures)



**Department of Environmental Services
Division of Planning and Development
2115 S.E. Morrison Street
Portland, Oregon 97214 (503) 248-3043**

Staff Report

This Staff Report consists of Findings of Fact and Conclusions

April 1, 1991

**C 3-91a Adoption of an Ordinance Amending MCC Chapter 11.15
to Restrict Application of the Planned Development Subdistrict
to the Urban and RC, RR and MUA-20 Rural Districts**

STAFF RECOMMENDATION:

Recommend Approval to the Board of County Commissioners of the Ordinance which amends MCC Chapter 11.15 by restricting the Planned Development Subdistrict to the urban and RC, RR and MUA-20 rural districts.

Findings of Fact:

1. Revisions of the Zoning Code concerning Planned Developments.

- A. The 1990 Multnomah County Ordinance Number 643 included amendments to MCC Chapter 11.15 that eliminated the Rural Planned Development (RPD) Subdistrict and permitted the Planned Development (PD) Subdistrict to be applied in the Rural Center (RC), Rural Residential (RR), and Multiple Use Agriculture (MUA) rural "exception" zoning districts. Previously, the PD Subdistrict had been applied only to urban zoning districts.
- B. The 1990 amendments to the Planned Development Subdistrict attempted to exclude the PD provisions from being applied in the rural farm and forest resource protection zoning districts. The "resource" zoning districts are the Exclusive Farm Use (EFU), Commercial Forest Use (CFU) and Multiple Use Forest (MUF).
- C. The 1990 Planned Development amendment language is underlined as follows:

11.15.6222 Permitted Uses

In an underlying residential district, the following uses may be permitted in a Planned Development District:

(A) Housing types may include single family detached or attached dwellings, duplexes, row houses, town houses or apartments, except that in the MUA-20, RR and RC districts only duplexes and single family detached or attached dwellings are permitted.

- D. The amendments were a result of the Periodic Review study of "Changes in Circumstances" completed for the State of Oregon Department of Land Conservation and Development (DLCD). Part of that study included an examination of the number of "non-resource dwellings" that had been approved in farm and forest zones. Such dwellings are not in compliance with the resource lands preservation strategies of Statewide Planning Goals 3, Agricultural Land and 4, Forest Lands. In the Periodic Review Order and in personal contact with DLCD staff it was acknowledged that "non-resource dwellings" would result from planned developments which created small new lots for homes which had only a divided interest in the larger farm or forest "common area tract".
- F. County Counsel has recently advised that the existing code language would, even after the 1990 amendment, allow the Planned Development Subdistrict to be applied in the resource protection zoning districts. Therefore, subsection MCC 11.15.6201 is added which specifically excludes the EFU, CFU and MUF zoning districts from the list of zoning districts in which the Planned Development Subdistrict may apply.

11.15.6201 Areas Affected

The Planned Development Subdistrict may only be applied in all urban districts and in the MUA-20, RR and RC rural districts.

Conclusion:

1. The proposed Code amendment adding clearer language to the Planned Development Subdistrict will satisfy the commitment made in the 1990 Periodic Review Order to allow this type of development only in the urban and rural "exception" zoning districts.

**BEFORE THE PLANNING COMMISSION
FOR MULTNOMAH COUNTY**

In the Matter of Recommending Adoption of an)
Ordinance Amending MCC Chapter 11.15 to)
Restrict Application of the Planned Development)
Subdistrict to the Urban and RC, RR and)
MUA-20 Rural Districts)

**RESOLUTION
C 3-91a**

WHEREAS, The Planning Commission is authorized by Multnomah County Code, Chapter 11.05 and by ORS 215.110, to recommend to the Board of County Commissioners the adoption of Ordinances to carry out the Multnomah County Comprehensive Plan; and

WHEREAS, The 1990 Ordinance Number 643 included an amendment to the Planned Development Subdistrict which attempted to restrict the Subdistrict from applying to rural farm and forest "resource" zoning districts and also allow the Subdistrict in the rural "exception" districts; and

WHEREAS, County Counsel has advised that the existing language in the Planned Development section of MCC Chapter 11.15 is not sufficiently clear to prevent the Subdistrict from being applied in farm and forest resource protection districts; and

WHEREAS, The Planning Commission considered this Ordinance at a public hearing on April 1, 1991 where all interested persons were given an opportunity to appear and be heard,

NOW, THEREFORE BE IT RESOLVED that the Ordinance captioned "An Ordinance amending the Multnomah County Code Chapter 11.15 by restricting the Planned Development Subdistrict to the urban and RC, RR and MUA-20 rural districts" is hereby recommended for adoption by the Board of County Commissioners.

Approved this 1st day of April, 1991



Richard T. Leonard, Chair
Multnomah County Planning Commission

PI #6 4/23/91

READ INTO
RECORD

CLACKAMAS COUNTY OFFICE
25195 S.W. PARKWAY DRIVE
WILSONVILLE, OREGON 97070
TELEPHONE (503) 682-2944
TELECOPIER (FAX) (503) 682-1514

PORTLAND TELECOPIER (FAX)
(503) 232-1650

SOUTHWEST WASHINGTON
TELEPHONE (206) 694-9157

IN REPLY REFER TO OUR
NUMBER

BOUNEFF, CHALLY & JORGENSEN
ATTORNEYS AT LAW
THE LOGUS BUILDING
529 S.E. GRAND AVENUE
PORTLAND, OREGON 97214-2276
TELEPHONE (503) 238-9720

B. B. BOUNEFF
JOHN CHALLY
NEIL T. JORGENSEN*
W. G. KELLY CLARK
DON THACKER*
SANDRA L. HODGSON**
BRADLEY S. HAHN***
PHILIP EMERSON

*ADMITTED IN
WASHINGTON AND OREGON
**ADMITTED IN
MONTANA AND OREGON
***ADMITTED IN
ARIZONA AND OREGON

April 18, 1991

90-155-59

Honorable Gladys McCoy, County Chair
Board of County Commissioners
Multnomah County Courthouse
1021 S.W. Fourth Avenue
Portland, Oregon 97204

Re: Proposed Amendment to Multnomah County Ordinance
11.015.6200, et seq.; Planned Development

Dear Mrs. McCoy:

I understand that on April 23 the Board of County Commissioners will consider resolution C3-91, which was forwarded to the Board of County Commissioners by the Planning Commission.

In reviewing the proposed resolution, I note that on Page 18 it is suggested the language of the above-referenced ordinance be amended to provide that planned development subdistricts only be applied in urban districts and in the MUA-20, RR, and RC rural districts.

I would urge the Board of County Commissioners to reject the amendment. The amendment would restrict the County's ability to plan in all districts.

It is apparent from the reading of the findings, and also from the proposed staff report of April 1, 1991, that it is assumed the ordinance dealing with planned development is only for the purposes of development of residential, commercial, and urban type uses. Historically, I am sure that the planned development concept has been used in that regard.

A reading of the ordinance shows it deals with more than the concept of just construction, whether it be residential or commercial. It deals with the use of land and how that use may promote and relate to the natural environment, and the larger community, in harmonious ways.

Honorable Gladys McCoy, County Chair
April 18, 1991
Page 2

Obviously, any time such an opportunity for a planned development exists, there will be applications made for inappropriate uses for various areas. However, the removal of a tool, applicable to farm and forest resource protection districts, from consideration of either the Planning Commission or the Board of County Commissioners, strikes me as an affront to the Board of County Commissioners. It implies that, unless there is an absolute admonition and prohibition from consideration of planned developments in these districts, the Commissioners will be unable to make responsible decisions regarding protection of one of the County's most precious resources.

Again, I would urge the County Commissioners not to limit themselves. They should not remove from their arsenal a very useful and helpful tool which increases their ability to plan for the future of our county.

Very truly yours,

B. B. Bouneff

BBB:dk
93911LT.5
cc: Department of Environmental Services ✓

RECEIVED

APR 22 1991

Multnomah County
Zoning Division

BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR MULTNOMAH COUNTY, OREGON
ORDINANCE NO. 679

An Ordinance amending the Multnomah County Code Chapter 11.15 by restricting the
Planned Development Subdistrict to the urban and RC, RR and MUA-20 rural districts.

(Language in brackets [] is to be deleted; underlined language is new.)

Multnomah County Ordains as follows:

Section I. Findings.

(A). The 1990 Multnomah County Ordinance Number 643 included amendments to
MCC Chapter 11.15 that eliminated the Rural Planned Development (RPD) Subdistrict and
permitted the Planned Development (PD) Subdistrict to be applied in the Rural Center (RC),
Rural Residential (RR), and Multiple Use Agriculture (MUA) rural “exception” zoning
districts. Previously, the PD Subdistrict had been applied only to urban zoning districts.

(B). The 1990 amendments to the Planned Development Subdistrict attempted to
exclude the PD provisions from being applied in the rural farm and forest resource protection
zoning districts. The “resource” zoning districts are the Exclusive Farm Use (EFU),
Commercial Forest Use (CFU) and Multiple Use Forest (MUF).

1 (C). The amendments were a result of the Periodic Review study of "Changes in
2 Circumstances" completed for the State of Oregon Department of Land Conservation and
3 Development (DLCD). Part of that study included an examination of the number of "non-
4 resource dwellings" that had been approved in farm and forest zones. Such dwellings are not
5 in compliance with the resource lands preservation strategies of Statewide Planning Goals 3,
6 Agricultural Land and 4, Forest Lands. In the Periodic Review Order and in personal contact
7 with DLCD staff it was acknowledged that "non-resource dwellings" would result from
8 planned developments which created small new lots for homes which had only a divided
9 interest in the larger farm or forest "common area tract".

10
11 (D). County Counsel has recently advised that the existing code language would, even
12 after the 1990 amendment, allow the Planned Development Subdistrict to be applied in the
13 resource protection zoning districts. Therefore, subsection MCC 11.15.6201 is added which
14 specifically excludes the EFU, CFU and MUF zoning districts from the list of zoning districts
15 in which the Planned Development Subdistrict may apply.

16
17
18 Section II. Amendment.

19 Multnomah County Code Chapter 11.15 is amended to read as follows:

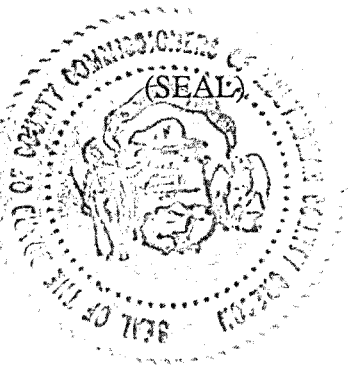
20
21 **11.15.6201 Areas Affected**

22 The Planned Development Subdistrict may only be applied in all urban districts and in the
23 MUA-20, RR and RC rural districts.

Section III. Adoption.

This ordinance, being necessary for the health, safety, and general welfare of the people of Multnomah County, shall take effect on the thirtieth (30th) day after its adoption, pursuant to Section 5.50 of the Charter of Multnomah County.

ADOPTED THIS 14th day of May, 1991, being the date of its second reading before the Board of County Commissioners of Multnomah County.



By Gladys McCoy
Gladys McCoy, County Chair
MULTNOMAH COUNTY, OREGON

REVIEWED:

John DuBay
John DuBay, Deputy County Counsel
of Multnomah County, Oregon

Meeting Date: MAY 14 1991

Agenda No.: B-2

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: Legislative Briefing

AGENDA REVIEW/
BOARD BRIEFING 5/13/91 REGULAR MEETING _____
(date) (date)

DEPARTMENT Nondepartmental DIVISION County Chair's Office

CONTACT Fred Neal TELEPHONE 248-3308

PERSON(S) MAKING PRESENTATION Fred Neal

ACTION REQUESTED:

☒ INFORMATIONAL ONLY ☐ POLICY DIRECTION ☐ APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 9:45 a.m. - 11:00 a.m. TIME CERTAIN

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: _____

BRIEF SUMMARY (include statement of rationale for action requested,
as well as personnel and fiscal/budgetary impacts, if applicable):

Legislative Briefing

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL

Gladys McElroy

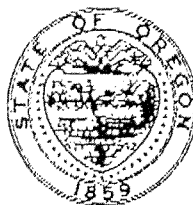
Or

DEPARTMENT MANAGER _____

(All accompanying documents must have required signatures)

CLERK OF
COUNTY COMMISSIONERS
1991 MAY - 9 PM 3:15
MULTI-COUNTY
OREGON

BARBARA ROBERTS
GOVERNOR



OFFICE OF THE GOVERNOR
STATE CAPITOL
SALEM, OREGON 97310-0370
TELEPHONE: (503) 378-3111

STATEMENT OF GOVERNOR BARBARA ROBERTS

May 9, 1991

Contact: Sarah Carlin Ames, 378-3121

GOVERNOR SAYS NO "BUSINESS AS USUAL" IN STATE GOVERNMENT

This is a very important time for Oregon, a time of changes and a time of choices. The decisions we will make now arise only once in a lifetime, and they will affect generations.

Think back with me to October, before Measure 5, before I was governor. And think of the challenges Oregon faced then; property taxes were too high, schools were struggling in the safety net, and students in poorer districts suffered under our unfair school finance system. Underlying those issues was a growing doubt about whether government leaders were spending tax money wisely. The trust between voters and officials had broken down.

Then in November, the voters passed Measure 5. That vote didn't change the challenges Oregon faces. Property taxes are still too high, and our school funding system is still unfair. Ballot Measure 5 is not the problem. It's just a poor solution to the real problems plaguing Oregon. We still need to overhaul our tax system. We still can offer more property tax relief and sooner. And we still need to assure our schools that we will provide adequate funding.

There is no question that Measure 5 spurred changes in our state budget.

Since I was elected, I have submitted a tight, balanced budget. I have proposed cutting state services. I have recommended cutting hundreds of jobs from state agencies. But those actions were only the first steps as state government begins to respond to changes the world is bringing to our doorstep.

-- more --

Just after I took office in January, the U.S. entered the war against Iraq. The international repercussions of that decision are still being felt, in the economy and in our national policies. Nationally, the country is in recession and many financial institutions are in trouble. Locally, the timber economy is buffeted as the nation struggles with plans to protect the spotted owl. And we don't know how protecting salmon runs will affect our rivers and our economy.

Change is everywhere.

Oregon is pulling through the national uncertainty. Despite the trauma in the timber industry, our state economy overall is performing remarkably well during this national recession. Let me tell you one statistic that gives me hope; in the first three months of 1991, Oregon added 7,100 jobs, while the number of jobs in the entire U.S. dropped by more than 500,000. According to our Council of Economic Advisors, Oregon's economy is now stronger and more diversified than ever.

The May 15 revenue forecast will show an increase in state revenues because our economy is so healthy. We don't have the exact numbers yet, but the economic indicators are very good.

This positive new forecast will allow us to restore some of the vital programs that had been on the chopping block. I am already working with legislative leaders to set priorities to protect critical services in the budget revisions.

We must restore some programs for senior citizens and programs for developmentally disabled children and young adults. We will be able to fund anti-gang efforts and more parole and probation supervision. Higher Education will get partial restoration, and our support for public schools will grow. I want to be clear that we won't erase all the cuts I proposed in the wake of Measure 5, but we will relieve much of the worst pain.

As we budget to restore services, however, we must not lapse back into old ways of thinking and old spending patterns. I've always told it like it is, and I'll do it again. Business as usual is not good enough. We must lay the foundation for Oregon's future, and state government can never be the same.

Today I am announcing three proposals to start laying that foundation:

Instead of spending all of the new money in the May revenue forecast, I want to build a "rainy day fund." If next week's forecast projects enough revenue, I will call for the Legislature to build a \$200 million ending balance into the 1991-93 budget. State government could not touch that money without a special session of the Legislature; it would be there only for the most pressing need. Building that rainy day fund will show the bond rating companies that we are determined to protect our financial stability. It will ensure that Oregon can meet emergency needs. And it will buffer Oregon against swings in the volatile national economy. Setting aside a prudent reserve is the right

Second, I will freeze the number of state managers. We now have an unusual opportunity to examine the mission of state government. The Legislature is currently scrutinizing state programs and examining all expenses. That level of scrutiny will continue after the Legislature adjourns. Under a thorough review, we will shape a government that meets critical needs and that uses every dollar and every state worker as efficiently as possible. During this two-year budget period, I will not approve agency proposals to create new management positions. 660 new managers were added from the end of the 1989 legislative session until the beginning of the 1991 session. I will not allow that this biennium. We will operate our programs with the number of new managers we have now, or fewer.

Finally, our concern for using every worker more efficiently must go beyond the management jobs. We must also be wary of adding new positions to the entire state workforce. We may well emerge from the legislative session with a package that encourages up to 3,500 state workers to retire. This will create vacancies throughout state government. When those jobs open, I don't want to continue business as usual and simply plug another worker into the slot. During the new biennium, I will not allow administrators to automatically replace workers who leave. I will require strong justification and a case-by-case review. Will we replace a retiring nurse at Fairview? Probably so. Will we replace a retiring mid-manager? I doubt it. While we are reviewing overall government operations, we must not perpetuate old personnel structures unless they provide essential services to the public.

The proposals I am announcing today -- a prudent rainy day fund, a freeze on the number of state managers and review of each and every vacant job slot -- are critical first steps toward a solution to Oregon's challenges. They won't be easy and they will make some people uncomfortable. But nobody ever said change was easy.

In the next few weeks, I will offer my plans to resolve the tax and budget challenges facing Oregon. And any real solutions will require that Oregon voters join me to meet the challenges we face together.

Next week, I will announce a plan to strengthen state government accountability for all it does. We can improve our organization, we can restructure or eliminate government agencies and we can design a government that will meet the needs of today's Oregonians. We will reshape state government, using input offered by Oregonians from both inside and outside state government. This is our responsibility, and our opportunity.

And before June, I will announce how I will work with Oregon citizens to find agreement on the direction Oregon government is headed and the role government should play. We must learn if Oregonians want significant changes. We must help citizens work with their government so they have the information and opportunity to make choices about our future. Every Oregonian will have a voice in this process.

I am convinced we can find a healthier way than Ballot Measure 5 to provide property tax relief for Oregon. We can develop a better way to pay for our schools. And if we get rid of our attachment to business as usual, we can "right-size" state government, making it more effective, responsive and accountable. We can accomplish all that without causing pain to the poor and troubled and elderly in our state, and without turning our backs on long-term investment in Oregon's future.

I have faith in Oregonians, and I know they will help us work through this effort. We must earn the public's trust again. I am confident that the decisions we make together will be the right ones, and that our future is in good hands.

#2

DEPARTMENT OF HUMAN RESOURCES
PRIORITY RESTORATION LIST
MAY 7, 1991

	GENERAL FUND	1=HIGHEST INDIVIDUAL SCORE	TOTAL SCORE	100=HIGHEST INTENSITY FACTOR
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ADULT AND FAMILY SERVICES

PUBLIC ASSISTANCE CPI'S/2ND YEAR	\$2,914,000	1,2,2,2,3,3	13	57
RESTORE EMERGENCY ASSISTANCE/ADC	\$2,891,000	1,1,2,3,3,4	14	53
RESTORE WELFARE REFORM REDUCTION	\$8,148,000	1,1,2,4,4,5	17	43
EMERGENCY FUND RESERVATION/ADC-UN	\$2,502,000	1,2,3,4,4,5	19	37
RESTORE MANAGEMNET INFORMATION SYSTEM	\$892,000	3,4,5,5,5,5	27	10

CHILDREN'S SERVICES DIVISION

INTAKE NOT LIMITED BY RISK ASSESSMENT	\$1,750,000	1,1,2,2,2,3	11	80
PROVIDER INFLATION RESTORED TO 8.5%	\$3,000,000	1,1,2,3,3,3	13	76
INCREASE FOSTER CARE MAINTENANCE RATE	\$1,150,000	2,2,3,3,4,4	18	67
STATEWIDE BASIC SERVICES LEVEL	\$650,000	1,4,6,7,7,9	34	37
FUND PICTURE HOUSE THROUGH JULY,1992	\$305,000	4,5,5,6,6,9	35	35
HEALTH, SAFETY, AND SECURITY IMPROVEMENTS	\$514,000	4,4,6,7,7,8	36	35
MULTNOMAH COUNTY GANG INTERVENTION	\$1,117,000	1,5,6,6,9,9	36	33
CAMPS RESTITUTION WAGES	\$173,000	5,5,7,8,8,8	41	24
SECOND CRISIS NURSERY	\$242,000	5,7,8,8,9,9	46	15

HEALTH DIVISION

RESTORE SHELLFISH PROGRAM	\$439,000	1,1,1,2,2,2	9	70
RESTORE SCHOOL BASED CLINICS	\$1,179,000	1,1,1,2,2,3	10	67
RESTORE CLANDESTINE LABS	\$237,000	2,3,3,3,3,5	19	37
RESTORE PRIVATE WELL TESTING	\$76,000	3,4,4,5,5,5	26	13
RESTORE MEDICAL EXAMINER'S BUDGET	\$182,000	4,4,4,5,5,5	27	10

MENTAL HEALTH AND DEVELOP. DISABILITY SERV.

RESTORE ONE-HALF OF DD VOCATIONAL SERVICES	\$3,551,000	1,1,1,3,3,3	9	91
RESTORE DARTS	\$5,200,000	1,1,1,3,3,9	18	81
RESTORE BALANCE OF DD VOCATIONAL SERVICES	\$3,551,000	2,2,4,4,4,6	22	77
DD EARLY INTERVENTION FUNDING	\$5,651,000	2,2,2,5,6,8	25	74
RESTORE COMMUNITY MENTAL HEALTH/FIRST ONE-THIRD	\$3,198,000	2,4,4,5,5,5	25	74
RESTORE COMMUNITY MENTAL HEALTH/NEXT ONE-THIRD	\$3,198,000	4,5,6,6,6,7	34	65
RESTORE COMMUNITY MENTAL HEALTH/LAST ONE-THIRD	\$3,198,000	6,7,7,7,8,8	43	55
COMMUNITY CHILDRENS MENTAL HEALTH SERVICES	\$250,000	3,8,9,10,10,15	55	43
DIRECT CARE WAGES FOR MENTAL HEALTH AND DD PROV.	\$2,334,000	9,9,9,10,12,13	62	35
TRANSITIONAL SERV. TO DD CHILDREN TURNING AGE 21	\$964,000	5,9,10,11,13,15	63	34
FUND SHIFT FOR FAMILY SUPPORT SERVICES PROJECT	\$399,000	8,11,11,12,13,14	69	28
MENTAL HEALTH EARLY INTERVENTION SERVICES PKG.	\$627,000	7,10,11,11,14,16	69	28
DD DIVERSION SERVICES WORKLOAD GROWTH	\$1,500,000	10,12,12,12,14,14	74	23
HOUSING MAINTENANCE RESERVE FOR COMMUNITY DD	\$339,000	8,13,13,14,15,16	79	18
SEX OFFENDER PROGRAM/24 MONTH OPERATION	\$595,000	7,12,15,16,16,16	82	15
CAPITAL IMPROVEMENTS AND REPAIRS	\$2,500,000	11,13,14,15,15,16	84	13

DEPARTMENT OF HUMAN RESOURCES
PRIORITY RESTORATION LIST
MAY 7, 1991

	GENERAL FUND	1=HIGHEST INDIVIDUAL SCORE	TOTAL SCORE	100=HIGHEST INTENSITY FACTOR
SENIOR AND DISABLED SERVICES DIVISION				
RESTORE NURSING HOME CPI'S	\$11,202,000			
FUND NURSING HOME SETTLEMENT	\$4,823,000			
ADMINISTRATION FOR MEDICALLY NEEDY	\$1,725,000			
RESTORE SERVICES TO LEVEL 15 IMPAIRED CLIENTS	\$10,218,000	1,1,1,1,1,3	8	87
RESTORE SERVICES TO LEVEL 16 IMPAIRED CLIENTS	\$1,232,000	2,2,3,4,4,8	23	62
RESTORE 10% REDUCTION IN FIELD STAFF	\$3,252,000	1,2,2,3,7,9	24	60
RESTORE SERVICES TO LEVEL 17 IMPAIRED CLIENTS	\$5,767,000	3,3,4,5,5,9	29	48
RESTORE GA CASH AND MEDICAL ASSISTANCE REDUCTION	\$1,066,000	2,5,5,7,8,8	35	42
RESTORE LONG TERM CARE OMBUDSMAN BUDGET	\$325,000	2,3,4,8,10,10	37	38
RESTORE SERVICES TO LEVEL 18 IMPAIRED CLIENTS	\$1,349,000	4,5,6,6,8,10	39	35
PERSONAL CARE ATTENDANTS AND INDEP. LIVING PKG.	\$1,227,000	5,6,7,7,7,9	41	32
RESTORE COMMUNITY BASED CARE CPI TO 8.5%	\$335,000	4,6,6,9,10,10	45	25
RESTORE CPI FOR GA/OSIP TO 8.5%	\$137,000	6,7,8,9,9,10	49	18
VOCATIONAL REHABILITATION DIVISION				
RESTORE 103 SHELTERED SERVICES SLOTS	\$941,000			
"ORDER OF SELECTION" WAIT LIST	\$186,000			
ADD SERVICES AND SUPPLIES	\$83,000			
OFFICE OF THE DIRECTOR				
HOSPITAL SETTLEMENT	\$27,740,000			
E F RESERVE/ADC-UN AND OUTREACH MANDATE	\$5,300,000			
RESTORE MISCELLANEOUS MEDICAL	\$5,944,000	1,1,1,2,2,3	10	86
RESTORE MEDICALLY NEEDY PROGRAM	\$12,145,000	1,1,2,2,3,4	13	82
RESTORE GA INPATIENT SERVICES	\$15,006,000	3,3,4,5,6,6	27	62
RESTORE GA PHYSICIAN REDUCTIONS	\$2,340,000	2,4,4,7,7,11	35	51
RESTORE HOMELES PROGRAM REDUCTIONS	\$474,000	2,3,5,6,8,12	36	50
INCREASE DENTAL FEES TO IMPROVE ACCESS	\$1,070,000	4,5,5,7,8,10	39	46
RESTORE ADULT DENTAL PROGRAM	\$2,204,000	5,6,6,7,8,10	42	42
RESTORE LIEAP FUNDS TO CAPS	\$1,643,000	1,3,8,9,11,12	44	39
CPI'S FOR NON-HOSPITAL PROVIDERS	\$7,694,000	5,7,8,8,9,10	47	35
CPI'S FOR HOSPITAL OUTPATIENT	\$4,652,000	6,8,9,9,10,10	52	28
OUTREACH/COUNTY HEALTH DEPARTMENTS	\$667,000	4,9,11,12,12,12	60	17
TYPE B RURAL HOSP. 100% OF OUTPATIENT COSTS	\$1,377,000	4,9,11,12,12,12	62	14
DEPARTMENT-WIDE TOTAL	\$197,540,000			
	=====			

May 10

P.01
#3

248

3508

Fred
NealHB 2577-6
(LC 1617)
5/10/91 (VV/sm)**PROPOSED AMENDMENTS TO
HOUSE BILL 2577**

1 In line 2 of the printed bill, delete "and" and after "166.245" insert "; and
2 declaring an emergency".

3 Delete lines 4 through 23 and insert:

4 "SECTION 1. (1) Except as expressly authorized by state law, the regu-
5 lation of the sale, acquisition, transfer, ownership, possession, transportation
6 and use of firearms or any element relating to firearms and components
7 thereof, including ammunition, is a matter of statewide concern, and au-
8 thority to regulate is exclusively vested in the Legislative Assembly. Except
9 as expressly authorized by state law, no county, city or other municipal
10 corporation may enact or enforce civil or criminal ordinances to regulate the
11 sale, acquisition, transfer, ownership, possession, transportation or use of
12 firearms, or any element relating to firearms and components thereof, in-
13 cluding ammunition. Any such ordinances including those in effect on the
14 effective date of this Act are void.

15 "(2)(a) This section does not prohibit counties, cities and other municipal
16 corporations from regulating the firearms and ammunition used by their own
17 law enforcement agencies.

18 "(b) Counties and cities may enact ordinances requiring firearms dealers
19 to report the acquisition of used firearms provided that the used firearms are
20 treated the same as other used merchandise.

21 "SECTION 2. (1) Cities and counties may regulate, restrict or prohibit
22 the possession of loaded firearms in public buildings as defined in ORS
23 166.360, as well as in city or county parks where hunting is prohibited by the
24 State Department of Fish and Wildlife, city or county streets, playgrounds

1 and any city or county facilities.

2 "(2) Ordinances adopted under subsection (1) of this section do not apply
3 to or affect:

4 "(a) Peace officers as defined in ORS 161.015.

5 "(b) Military personnel in the performance of their official duties.

6 "(c) Persons licensed to carry a concealed handgun under ORS 166.291 and
7 166.292.

8 "SECTION 3. ORS 166.245 is repealed.

9 "SECTION 4. This Act being necessary for the immediate preservation
10 of the public peace, health and safety, an emergency is declared to exist, and
11 this Act takes effect on its passage."
12

#4

1991 Legislative Session
Multnomah County Priority Bills

5/13/91									Page	1
SB/HB	#	Next Act:	Title:							
FRN:	DGS:	CNSL:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:	
HB	2014	5/23/91	Mandatory Vehicle Impound for DWS							
HB	2016		Nix on Option I Employee Transfer (Cary 3980)							
HB	2033	5/15/91	DA as Forfeiture Counsel/Settlements							
HB	2042		"Emergency" Public Contracting (LILLIE -5111SB3)							
HB	2043		Public Bidding Adr. Req.(Lillie5111sb3-DGS)							
HB	2079	5/13/91	Public Health Measures (S/B3, NotiReqGaryOxman3674							
HB	2112		Courtrooms Mandate							
HB	2122		State Real Estate Transfer Tax for Parks(JD 3090)							
HB	2128		Westside Light Rail \$							
HB	2136		"Drink Soda Pop for Parks"							
HB	2150		Periodic Review Revision							
HB	2165		Broadcasters Corp. Income Tax							
HB	2175	5/15/91	AIR POLL. EMISS. FEE PGRM							
HB	2175	5/17/91	Air Pollution Emission Fee Program							
HB	2261		Land Use Appeal Process							
HB	2264		Juvenile Drug Offenders							
HB	2269		PERS Disability Ret. Allowances							
HB	2299	5/16/91	Food Service Fees (RSVP Art Bloom 3400)							
HB	2304		Restaurant License Fees							
HB	2333		State Charges to County Cemeteries							
HB	2347		Resource Conservation Trust Fund (RSVP Cieko-5050)							
HB	2348		Tax Surcharge for Parks							
HB	2349		Soda Pop Tax for Parks							
HB	2360		Mandatory Videotaping of Grand Jury Proceedings							
HB	2362		Judicial Review Act (LK-3138 DGS-2)							
HB	2370		Collection Agencies to Collect Fines							
HB	2388		Mothers and Drugs							

1991 Legislative Session
Multnomah County Priority Bills

Page 2

SB/HB	#	Next Act:	Title:	Page
FRN:	DGS:	CNSL:	DES: DHS: DCC: DA: SO: AUD: LIB:	
HB	2395	5/17/91	Hearsay in Sex Offenses Against Kids	
HB	2396		Health Ins. for Child Sex Victims	
HB	2397		Training for Child Abuse Reporters	
HB	2398		Records Checks for Child Care Providers	
HB	2399		Regional Child Assessment Centers(JanWalli-lx3674)	
HB	2406		Child Sex Victims Examination \$	
HB	2407	5/20/91	Sex Offender Registration	
HB	2408		Emergency Protective Orders	
HB	2410		Abuse Prevention Act Expansion	
HB	2411	5/17/91	S of L re: Sex Crimes Against Children	
HB	2412	5/17/91	Child Witnesses	
HB	2413	5/20/91	Informal Disposition of Juvenile Matters	
HB	2425		Norma's Fed. Forest Receipt Formula	
HB	2430		Kick the Kicker	
HB	2439		Dispute Resolution \$ to State	
HB	2450		Caregiver's Criminal Liability	
HB	2451		Term of Sentence in State Hospital	
HB	2452		Alternative Employment Dispute Resolution	
HB	2454		Treatment Evaluation for Sex Offenders	
HB	2461		No Private Board Polls	
HB	2463		Public Bidding Contingencies	
HB	2471		State Homelessness Goal	
HB	2486		Preemption of Local Firearms Regulation (LK-3138)	
HB	2504		"Public Place" Expansion "DA2, DGS4 (Counsel)"	
HB	2509		Deadheads Removal/Boat Fees	
HB	2543	5/20/91	Full Term of Parole for Sex Offenders	
HB	2550	5/17/91	BM5 A&T	

1991 Legislative Session
Multnomah County Priority Bills

5/13/91										Page 3	
SB/HB #	Next Act:	Title:									
FRN:	DGS:	CNSL:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:		
HB	2552		Fuel License Tax for Transit								
			1								
HB	2571		Secondary Lands (Oregonians in Action)								
			2								
HB	2572		Schools to Educate Juvenile Detainees								
			2								
HB	2577		Preemption of Local Firearm Regulations								
			1								
HB	2583		Enhanced Drug Penalties								
			3 2 2								
HB	2584		Roadblocks								
			2 2								
HB	2586		Mandatory Substance Abuse Evaluation(CH3980-DCC)								
			2 3								
HB	2587		Beer & Wine Tax for A & D (RSVP NormaJaeger-3691)								
			1								
HB	2590		Oregon Juvenile Justice Advisory Committee								
			2 2								
HB	2596		Juvenile Restitution as Civil Judgement								
			2 2 3								
HB	2597	5/20/91	Driver's Urinalysis								
			2 2								
HB	2609		BM5 and Special Assessments								
			1								
HB	2614		Lottery Budget								
			2								
HB	2623		Marijuana Recriminalization								
			2 2 2 2								
HB	2624		Juvenile Drug Offenses (DHSwas2,SO=X)								
			4 2								
HB	2641		DEQ Clean Up of Drug Houses								
			2 2								
HB	2660		Crime of Pet-napping (DES s/b 3)								
			2 4								
HB	2682		Video Poker \$ (DGSX, DESN)								
			2 2								
HB	2688		Late Payment on Public Improvements(Lillie5111sb3)								
			2 3								
HB	2690	2	Accelerated Pleading								
			3 2								
HB	2693		Long Term Care Reimbursement Guidelines								
			1								
HB	2694	5/14/91	Different Requirements for Handicapped Access								
			2								
HB	2704	5/14/91	Housing Cost Impact Statements								
			2								
HB	2705		Beer & Wine Manufacturer's Substance Abuse Fund								
			1								
HB	2708		Temporary Guardians								
			2								
HB	2718		Income Tax Overhaul								
			2								
HB	2737		Alcohol Tax Increase for A&D								
			1								

1991 Legislative Session
Multnomah County Priority Bills

Page 4

5/13/91		Next Act:	Title:							
SB/HB	#	DGS:	CNSL:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:
HB	2743	5/22/91	3	3			3	2		
										Law Enforcement Public Records Exemption DGS-Couns
HB	2756	5/14/91					2			
										Bail by Corporate Surety Bond
HB	2759									
										Land Use Notice Mandate
HB	2764									
										State Health Care Budget
HB	2766									
										Needle Exchange Prohibition
HB	2775	5/15/91								
										Termination Pay at Regular DateMINDYharris-3300DGS
HB	2779									
										Housing Trust Fund
HB	2788									
										Repeal of Consent Requirement for Community Svc.=3
HB	2799									
										Traffic Infraction Streamlining
HB	2814									
										At Risk Parent Education Program
HB	2840									
										Mandates Reimbursement
HB	2853									
										Markham's Secondary Bill
HB	2856	5/17/91								
										Apprenticeship Requirements in PublCntr.LILLIE5111
HB	2882									
										Regional Child Abuse Assessment Centers
HB	2884									
										County as Plaintiff in False Election Statements
HB	2933									
										Disclosure of Concealed Weapon
HB	2941									
										Transfer to Agriculture of Food Service Licensing
HB	2944									
										Involuntary Commitment for A & D
HB	2946									
										Video Poker II
HB	2949									
										Preemption of Local Restaurant Taxes
HB	2950									
										Inheritance Tax for Or. Project Independence
HB	2953									
										Community Family Resource Centers
HB	2959									
										Type B Area Agencies Employee Transfer(Connell13646
HB	2963									
										Utility Permit Regulation/Rights of Way(DHempstd.)
HB	2964									
										Road Cut Damage Fee
HB	2974									
										Public Records Expansion
HB	2976									
										Public Contracting Payments (Counsel 3/15)

1991 Legislative Session
Multnomah County Priority Bills

5/13/91										Page	5	
SB/HB	#	Next Act:	Title:									
FRN:	DGS:	CNSL:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:			
HB	2978		Library Board Size									1
HB	2979		Temp. Employee Wage Payments(Fair&Mindy3903sb3dgs)									1
	2		3									
HB	2983		Land Use Planner Licensing									
			2									
HB	2993	5/24/91	Domestic Disputes Reports(Dave Hadley-MCSO)									2
HB	2994		Role of Peace Officer in Domestic Dispute(DHadley)									2
HB	3002		Nix on Mult. Co. Boundary Comm'n.									
	3	3	2									
HB	3005		P.O.'s with Guns (Cary-3980)									
			2									
HB	3019		1992 Primary & General Vote-by-Mail									
	2											
HB	3047		Insurance Tax for Medical Assistance									
			2									
HB	3048		Public Finance and Ballot Measure 5 (D.BOYER3300)									
	1											
HB	3054		Child Support Life & Health Ins.									
			2									
HB	3064		Social Services Transfer of County Property									
	1		1									
HB	3065		Cancellation of Delinquent Taxes									
	1		1									
HB	3072		Marriage License Fee for C.A.S.A									
	3		2									
HB	3074	5/15/91	20% More Mobile Homes									
			2									
HB	3082		Oregon Health Authority									
			1									
HB	3085		Payroll Tax for Health									
	2		2									
HB	3086		Hospital Tax for Health Care									
			2									
HB	3087		AOC Cigarette Tax (DBoyerDGS-3300)									
	1		1									
HB	3093		Search and Rescue Certification									2
HB	3098		Boating Offenses Procedure									2
HB	3106	5/14/91	Arrest of Misdemeanants									2
HB	3107		Dangerous Dog Statute (Mike Oswald DES 4056)									
			2									
HB	3112	5/13/91	Diagnostic Assessment & Treatment									
			2									
HB	3128		Administrative Initiative & Referendum									
	1											
HB	3131		Department of Health									
			2									
HB	3151		Gray Games Ban (CHG SB4 5.3)									
	2											2

1991 Legislative Session
Multnomah County Priority Bills

5/13/91				Page 6
SB/HB #	Next Act:	Title:		
FRN:	DGS:	CNSL:	DES:	DHS:
DCC:	DA:	SO:	AUD:	LIB:
HB	3157		Writ of Garnishment Fee (GlenPostSO-414) 2	
HB	3159		Parole & Prob. Officers as Peace Off. (SB3DGS&DCC) 2	
HB	3160	5/16/91	Process Fee Increase 2	
HB	3161		Misdemeanor Guidelines(CH-DCC3980) 1 1 1	
HB	3164		Plea Agreements & Sentencing Guidelines 2	
HB	3179		Cigarette Tax Surcharge 1	
HB	3188		Community Economic Revitalization 2	
HB	3190		Corbett Marker Sign 1	
HB	3196		Health Club Tax 2	
HB	3206		County Surveyor Fees 2	
HB	3263		Quid Pro Quo for Park Land (Ciecko-5050) 2	
HB	3264		County Utility Franchise Authority(Hempstead5050ES 1 1 1	
HB	3271		Compensation for Historic Designation 2	
HB	3273		Standing for Land Use Appeal (DGS2-Counsel RSVPDES 2 2	
HB	3275		Land Use "Takings" (DGS2-Risk Mgmt.,Counsel) 2 2	
HB	3277		Repeal of Criminal Justice Council (CH-DCC3980) 2	
HB	3280		Required Revelation of Health Care Prov HIV Status 2	
HB	3287		Forfeiture Proceeds for Restitution 1 1	
HB	3288	5/21/91	Restitution as First Priority 2	
HB	3292		Video Rental Tax 2	
HB	3301		PFP's for Schools 2	
HB	3309		Illegal Dumping 1	
HB	3311		Five Day Voter Registration 2	
HB	3313	5/15/91	Sex Offenses Against Children Task Force 1	
HB	3324		Public Bidding Def. of "Emergency" 2 2	
HB	3329		Increase in Sewer Connect Tax Credit 1	
HB	3330	5/14/91	Sewer Connectors Subject to Builders Board 1	

1991 Legislative Session
Multnomah County Priority Bills

5/13/91									Page 7
SB/HB #	Next Act:	Title:							
FRN:	DGS:	CNSL:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:
HB 3382			"New Start" Housing Program (DES1-Comm. Dev.)						
			1						
HB 3415			Familial Status Hsing. Discrim.						
			1						
HB 3438			Juvenile Community Corrections Act						
			1						
HB 3445			Prohibits Televised Arraignments						
			2 2						
HB 3450			Counsel in Commitment Proceedings						
			2 2						
HB 3497			Maintenance of Effort for State Library \$GC2217731						
			2 2						
HB 3503			Certain Mandatory HIV Testing/Disclosure						
			2 3 4						
HB 3506	5/15/91		Public Safety Elector Lists						
			2						
HB 3508	5/14/91		Peace Officer Employment Rights						
			2						
HB 3512			Diagnostic Assessment Repeal						
			2 3						
HB 3518			Interest on Progress Payments						
		2	2						
HB 3529			Beer & Wine Taxes for Trauma Care						
			2						
HB 3536	5/16/91		Road Damage Compensation(DonnaHempstead 248-5050)						
			1						
HB 3539			Repeal of TSCC						
			2						
HB 3541			Repeal of Self-Insured Surety (DGS3-Boyer-3300)						
			2						
HB 3543			1st Offense Misdemeanors as Violations						
			2						
HB 3544			Grand Jury Costs Mandate (D.BOYER-3300)						
			1						
HB 3547			Theft in 3rd Degree						
			2						
HB 3549			Cost of Mental Commitment Counsel						
		1	1 1						
HB 3550			Non-Competitive Bids under \$50,000						
		2	2						
HB 3553			Accelerated Pleadings Program						
			2						
HB 3555			Solid Waste Recycling Goals (DGS2-Purchasing)						
			1						
HB 3556	5/16/91		BPST Open Enrollment						
			2 2						
HB 3559			Gas Tax						
			1						
HB 3560			Schoon's Secondary Bill						
			1						
HB 3564	5/16/91		9-1-1 Overhaul						
			1 1						
HB 3570	5/15/91		HSE E&E 2NDY BILL						
			1						

1991 Legislative Session
Multnomah County Priority Bills

5/13/91										Page 8
SB/HB #	Next Act:	Title:								
FRN:	DGS:	CNSL:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:	
HB	3570	5/17/91	Hse E&E Secondary Bill							
			1							
HB	3574	5/17/91	Roll-Off of Wkrs. Comp - Surety							
			2							
HB	3577		DMV Surcharge for Traffic Patrol							
			2							
HB	5035		DHR Director's Budget							
			2							
HB	5036		CSD Budget							
			2							
HB	5058		Judicial Dept. Budget							
			2							
HJR	1		G.O. Bonds for Parks							
			2							
HJR	2		Hugo's Sales Tax							
			1							
HJR	11		Courts Comfy for Kids							
			1							
HJR	12		Cong. Dist. Majorities for Const. Amends							
			2							
HJR	27		"Policing" from Road Fund							
			2							
HJR	34		Victim's Bill of Rights							
			2							
HJR	35		State Mandates Funding (DGS, same as HB 2840)							
			1							
HJR	40		Gas Tax for Police & Parks							
			2							
HJR	63		1st "Limiter" Proposal							
			1							
HJR	64		Campbell Tax Plan							
			1							
SB	19	5/14/91	Health Care = Wkrs. Comp.							
			2							
SB	20		Wkrs. Comp. Mediation							
			2							
SB	28		Energy Assistance Allowance							
			2							
SB	29		Subrogation of Pub.Assist.to Priv.He.Ins(&HB2874)							
			2							
SB	31	5/15/91	Not-for-Profit Use of Surplus Public Property							
			2							
SB	33		Parental Leave Requirements							
			2							
SB	44		SB 27 Reinforced							
			2							
SB	60		DHR Centralization of Medicaid							
			1							
SB	63		"Emerging Small Businesses" (Lillie Walker 5111)							
			2							
SB	66	5/13/91	OMNIBUS RECYCL. BILL							
			1							
SB	66	5/17/91	Omnibus Recycling Bill							
			1							

1991 Legislative Session
Multnomah County Priority Bills

Page 9

5/13/91									
SB/HB	#	Next Act:	Title:						
FRN:	DGS:	CNSL:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:
SB	91		Kitzhaber Secondary Bill						
			1						
SB	97	5/21/91	DOGAMI Reclamation vis a vis Land Use						
			2						
SB	103		Unitary Assessments/Distribution						
			1	1	1	1			
SB	185		Asbestos Inspections (Counsel 3/15)(Notif.JM3322)						
		2	2						
SB	187	5/13/91	Election Law Revision						
	2								
SB	268		Employee Notification of Lapse in Health Ins.(RSVP						
	2		3						
SB	276		County Clerks Election Law Revision						
	2								
SB	277		Voters Pamphlets Any Election						
	2								
SB	279		Election Costs Apportionment						
	1								
SB	280		Ballot Change Costs						
	2								
SB	281		Ballot Rotation Repeal						
	1								
SB	283		One Less Election Date						
	2								
SB	284		Statistical Sampling of Petitions						
	2								
SB	287		Change of Residence Reregistration						
	1								
SB	299		METRO Omnibus Bill						
	2								
SB	302		Boundary Comm'n Assessments						
	2								
SB	307		County Civil Service (Counsel 3/18, Mark Williams)						
	2								
SB	309	5/16/91	Seismic Safety Policy Adv. Comm.						
			2						
SB	310		Earthquake Risk Map						
			2						
SB	315		Notice of Legislative Land Use Decisions						
			2						
SB	316		Nix Minimum Rural Lot Size						
			2						
SB	317		JLCLU Land Use Revision						
	1		1						
SB	321		SB 935 (1989) Refinements						
			2						
SB	343		Post-Adjudication Juvenile Holds						
			2			2			
SB	351		State Humane Director						
			2						
SB	362		Funding State Mandates						
	1								
SB	363		Use of Oregon Wood in Public Bldgs.						
			2						

1991 Legislative Session
Multnomah County Priority Bills

Page 10

5/13/91		Next Act:	Title:							
SB/HB	#	DGS:	CNSL:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:
SB	381			3						
							2			
SB	383									
							2			
SB	384									
SB	392									
							2			
SB	393									
							1			
SB	398									
							1			
SB	407									
							2			
SB	408									
							2			
SB	410									
							1			
SB	412									
							2			
SB	413									
							3			
SB	414									
							2			
SB	415									
							3			
SB	416									
							2			
SB	418									
							2			
SB	419									
							2			
SB	420									
							2			
SB	423									
							3			
SB	430									
							2			
SB	440	5/14/91								
							2			
SB	441									
							2			
SB	451	5/15/91								
							2			
SB	452	5/13/91								
							3			
SB	474									
							1			
SB	478									
							2			
SB	479									
							1			
SB	480									
							1			
							1			
							2			

1991 Legislative Session
Multnomah County Priority Bills

Page 11

5/13/91	SB/HB	#	Next Act:	Title:
	FRN:	DGS:	CNSL:	DES: DHS: DCC: DA: SO: AUD: LIB:
	SB	508		Guardianships (Public & Private Agency) 2
	SB	509		DD Bill of Rights 2
	SB	510	5/13/91	Mentally Ill Bill of Rights 2
	SB	520		PERS Cola's (s/b 3 RSVP Ken Upton, Merrie Ziady 3300) 2
	SB	527		Family Support Services (Dennis Adams-3691) 2
	SB	528		Reimbursement to Morticians for Indigent Burial 1
	SB	529		Kennel Club Slush Fund 2
	SB	548		Declaration of Subdivisions & Plats 3
	SB	550		B of E, Value Notices, Fees (Sherrill R. DGS-5241) 1
	SB	562		Allocation of Lottery Proceeds 2
	SB	569		Juvenile and Family Justice Adv. Comm. 2
	SB	575		First Quarter Destruction Tax Exemption 2
	SB	587		Employee Continuing Education Mandate 1
	SB	588		Privatization Hearings (RSVP Ken Upton 3300) 1
	SB	589	1	Paid Bereavement Leave 1
	SB	594		Rights of Transferred Public Employees 2
	SB	595		Indexing of Public Contract Limits (Counsel 3/15) 2
	SB	598	2	Accrued Sick Leave for PERS 2
	SB	619		Pretrial Release Modifications 2
	SB	620		County Jail Time as Misdemeanor Probation 2
	SB	622		Increased Retirement COLA's Under PERS (sb3MZ6477) 2
	SB	625		Nonprofit Adult Day Care Grants 2
	SB	626		Adult Day Care Flexibility 2
	SB	628		Mandated Marriage Counseling (RSVP Merrie Ziady 6477) 2
	SB	633		Oregonians Against Gun Violence 1
	SB	638		"Unlawful Use of Weapon" 2
	SB	673		Adolescent Pregnancy Prevention \$ 2

1991 Legislative Session
Multnomah County Priority Bills

Page 12

5/13/91		Next Act:	Title:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:
SB/HB	#	DGS:	CNSL:							
SB	674			Public Health Nurse Home Visitation for Teen Moms						
				1						
SB	679			Adolescent Parenting \$						
				2						
SB	683			"Adult Protective Proceedings Mandate" DGS-Counsel						
	1	1		1						
SB	692			Forest Practices Act w/in UGB						
				2						
SB	695			Prisoner EMS Liability(KathyPageDHS3959)(Cnsl-DGS)						
	1	1		1						
SB	696			Overtime in Public Improvement Contracts(Cnsl3/15)						
	2	2								
SB	709			Forfeiture Counsel Reports						
				2 2						
SB	710			Seizing Agency's Forfeiture Responsibilities						
				2 2 2						
SB	712			Forfeiture Claimants Affirmative Defense						
				2						
SB	714			Regional Strategies Exclusion						
	2									
SB	718			Speeding in Urban Areas						
				2 2						
SB	721			Repair & Maintenance Public Contracting (LW-5111)						
	2	2		2						
SB	723			Real Estate Sales Data to Assessor						
	2									
SB	730			Homeless & Runaway Youth Grants						
				2						
SB	734			Confidentiality of Employees' Home Addresses						
	1									
SB	736			10% Lump Jump in PERS						
	2									
SB	747			Defendant Requirement to Pay for A & D						
				2						
SB	760	5/14/91		County Medicare Administration						
				1						
SB	761			Non-Profit Mental Health Tort Limits						
				2						
SB	774			Balloon Release Prohibition						
	2									
SB	779			HIV Status Disclosure						
				2						
SB	780			30-Day Wkrs. Comp. Claim AcceptanceSB3JeanMil.3882						
	2									
SB	785			Gas Tax for Parks						
				2						
SB	790			Single Payer Health System (DGS4/15CCnoCover)						
	*			2						
SB	799			Ban on Local Lodging Tax Increases						
	1	1								
SB	824			Aging Mental Health Programs						
				2						
SB	830			Forfeiture Responsibilities						
				2 2						

1991 Legislative Session
Multnomah County Priority Bills

Page 13

5/13/91		Next Act:	Title:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:
SB/HB	#									
FRN:	DGS:	CNSL:								
SB	831		Forfeitures Procedures				2	2		
SB	833		Maternity Care Access Programs							
SB	865		One Year Penalty for Non-Charitables							
SB	866		Local Real Estate Transfer Tax							
SB	869		Trojan Evacuation Plan							
SB	884		Urban Reserves							
SB	897		Task Force in Library Services (2,SB3,2)							
SB	910		RUGGO's by State Law							2
SB	926		D.D. Family Support Services							
SB	929		Child Health Supervision Services							
SB	938		Criminal Justice Council Does Fines							
SB	943		Child Abuse Multidiscipline Teams							
SB	945	5/13/91	Misdemeanant Sentencing Guidelines							
SB	947	5/22/91	Pleas Under Sentencing Guidelines							
SB	955		Parole Violators Detention Costs							
SB	978		Juvenile Remand Simplification							
SB	988		Subcommittee on State Health & Med. Asstn'ce. Prog							
SB	1017	5/13/91	RUGGO's Acknowledgement							
SB	1061		Prohibits Assault Weapons							
SB	1076	5/16/91	Oregon Employee Health Benefits Plan							
SB	1086		AG Does Support Enforcement							
SB	1087	5/13/91	Early Identification and Intervention							
SB	1117		Secure Shelter Care for Juveniles							
SB	1142		Prisoner Emergency Medical Costs (See SB 690)							
SB	1146	1	Early Intervention Availability							
SB	1180		Animal De-Control (Mike Oswald 4056)							
SB	1185		Tax Coordination Plans							

1991 Legislative Session
Multnomah County Priority Bills

Page 14

5/13/91

SB/HB	#	Next Act:	Title:
FRN:	DGS:	CNSL:	DES: DHS: DCC: DA: SO: AUD: LIB:
SB	1194		National Health Services Task Force 1
SB	1214	5/15/91	Intergovernmental Authorities 2
SB	5525		Or. Youth Comm'n. \$ 2
SB	5527		AFS Budget 1
SB	5529		Health Div. Budget 2
SB	5530		Mental Health Div. Budget 2
SB	5531		SS BUDGET 1
SB	5537		LCDC Budget 1
SB	5538		Marine Board \$ 1
SB	5541		Corrections Budget (RSVP CH 3980) 1
SB	5543		D.A. Subsidy \$ 2 2
SJM	18		National Health Plan Resolution 1
SJR	4		New Construction: New Tax Base 2
SJR	10		Fuel Tax for Mass Transit 2
SJR	12		Use of Gas Tax for Parks 2
SJR	13		G.O. Bonds for Parks 2
SJR	16		A.O.I. Sales Tax(Boyer,D-3300)
1	1		




ASSOCIATION OF OREGON COUNTIES

LOCAL GOVERNMENT CENTER 1201 COURT STREET N.E., P.O. BOX 12729, SALEM, OREGON 97309-0729, (503) 585-8351

May 9, 1991

#5
Gladys McCoy
MULTNOMAH COUNTY CHAIR
1021 S.W. 4th, ROOM 134
PORTLAND, OREGON 97204
5/10/91

TO: County Court Judges and Board Chairs
FROM: Robert R. Cantine, Executive Director 
SUBJECT: Joint AOC-LOC Project on Revenue Alternatives

Please consider this letter as a special request for support.

In the near future state leaders will begin discussions on finding new revenues to replace losses from Measure 5. The decisions resulting from this process will affect the long term revenue picture for counties.

From the time of Measure 5 passage, almost all the attention has focused on the State's problem of finding revenue replacement for schools. Little recognition has been given to the needs of local governments - counties, cities, or special districts - for a long term revenue alternative to the property tax. The same lack of recognition has been given to the need of many counties for a revenue alternative to declining timber receipts.

AOC and the League of Oregon Cities have been working since February on a project to provide more effective participation by local governments in the statewide discussions over revenue replacement. The project is designed to increase the skills and information we can bring to the discussions and improve the understanding and support of our citizens for tax reform which best meets their desire for services at the local level.

The program will be comprised of two basic elements: (1) a political action effort, including policy development, analysis of alternative government financing proposals, lobbying efforts and coalition building; and (2) a grass roots public information campaign including data collection and information sharing, citizen communication programs, and media coverage.

Attached is background material setting forth the work program. Also attached is a joint statement issued by AOC and LOC on revenue replacement to the House Revenue and School Finance Committee. This unified approach, which informally kicked off our joint effort, was well received by the Committee.

The project concept and work program were approved by the AOC Board on April 22. This included a request to all counties to join in a one time, voluntary assessment program to raise county government's share of the project funding. Since cities will contribute their share directly for the project, the assessment schedule for counties is based on the unincorporated population of each county and then broken into 3 tiers to reflect population groupings. A schedule showing each county's contribution is attached as well as a billing statement.

As you make your decision to participate please consider two facts. First, the stakes are very high for county government in the outcome of negotiations on, and voter approval of, new revenue alternatives in response to Measure 5 and changes in Oregon's timber industry. Second, it is possible to accomplish some goals jointly, such as this project, which we could not undertake separately.

This is a tough time for all counties financially, and tougher for some than others. But it's times like these when it's more important than ever to invest in the future. All our counties have a stake in this issue. It may be property taxes, it may be timber revenues, or it may be the use of local revenues for state mandates, or a combination of all these impacts. In these circumstances, it is important for all counties to pull together for the common good of everyone. I urge you to find a way to participate.

For purposes of AOC commitment to the initiative we would appreciate knowing of your participation as soon as possible. Where feasible you may wish to pay the amount from this years budget.

If you have questions please call. Your response would be appreciated by May 27, 1991.

BACKGROUND ON DEVELOPMENT
OF THE
JOINT PROJECT ON REVENUE REPLACEMENT

In my first opportunity as Executive Director to address county officials I remarked at the Annual Conference in Portland that you would be given a tremendous opportunity to reshape public finance in Oregon as a result of Measure 5. The trick was going to be whether agreement could be reached on what that future should be and whether we could convince the decision makers and voters of the soundness of our proposal.

That opportunity is here now. The Governor and the legislature will soon put in motion a process for developing and implementing a response to Measure 5. The end results will have far reaching consequences for the financing of county government in the future.

In anticipation of this development the two Executive Directors of AOC and LOC, with encouragement from our Boards, have been working together for the past three months to design a joint program that would: (a) assure counties and cities a "place at the negotiating table" and (b) provide an independent ability to communicate with the public and mobilize a campaign on behalf of sound ideas for local government finance.

The result of this effort is the proposal for a joint project described in the attached material. It involves a joint effort to bring together the strengths of more than 1,600 county and city elected officials in a common cause. Just as you are finding it necessary and helpful to work together with cities in your counties, the same is true for your two state associations. In an informal way we have already begun this process by delivering a single statement on behalf of AOC and LOC to the Revenue and School Finance Committee hearing on Revenue Replacement. As the project progresses it will reach out to all corners of Oregon and need the active participation of county officials throughout the state.

The purpose of the project is to pursue a revenue replacement program which adequately addresses the long term revenue needs of local government. Until recently state leaders have been inclined to focus only on the need to resolve their problem of replacement revenue for schools with little consideration of the revenue needs of counties and cities. Through the efforts of county and city officials this focus is beginning to change. This project is designed to keep the issue of local government finance as a priority in any revenue replacement solution.

You may ask "Why a special project?". The reasons are several. First, we need to have a sustained effort, focused exclusively on this issue, over a long period of time. At the same time we must continue work on your other priority concerns for county government. The staffing is not available to do both. Second,

there will be a long list of "major actors" and interested "publics". It will enhance our position to have the benefit of a joint local government presence. Third, we need to have the special skills and capability to mobilize ourselves for statewide communications with the public. While these skills may be available to a certain degree on our combined staffs, the acquisition of specialized skills in several areas will be of great value.

The project will be conducted as a joint program with a joint steering committee from AOC and LOC. Day-to-day administration will be provided by the two Executive Directors. While existing staff will provide significant time to the project, there will be supplemental staffing required with persons having special skills in communications, statewide networking, statewide campaigns, access to statewide interests, and access to all types of media throughout the state.

The project is expected to last at least through May, 1992 and possibly through the 1993 legislative session.

Funding

The total project cost is estimated at \$98,000. AOC is expected to contribute \$31,000 and LOC will contribute at least a similar amount. Some costs will be covered by in-kind contributions. Special assistance may also be sought from private sources later in the project.

Since cities will be paying their own contribution, it was decided to base the county contribution on unincorporated population. To keep it simple, each county was assigned to one of three broad population categories: (a) greater than 55,000, (b) 15,000 to 54,999, and (c) less than 15,000. All counties in the same population category will have the same contribution amount as follows:

<u>Population Range</u>	<u>Amount</u>
>55,000	\$ 2,500
15,000 - 54,999	\$ 1,000
<15,000	\$ 250

Association of Oregon Counties

REVENUE REPLACEMENT PROGRAM
ASSESSMENT FORMULA

County	Population (uninc.) 1990	Assessment
Baker	4,432	\$250
Benton	22,364	\$1,000
Clackamas	158,316	\$2,500
Clatsop	12,450	\$250
Columbia	20,265	\$1,000
Coos	24,010	\$1,000
Crook	8,665	\$250
Curry	12,310	\$250
Deschutes	47,205	\$1,000
Douglas	54,660	\$1,000
Gilliam	630	\$250
Grant	2,835	\$250
Harney	2,710	\$250
Hood River	11,280	\$250
Jackson	59,035	\$2,500
Jefferson	9,285	\$250
Josephine	44,185	\$1,000
Klamath	37,535	\$1,000
Lake	4,225	\$250
Lane	98,970	\$2,500
Lincoln	17,280	\$1,000
Linn	35,371	\$1,000
Malheur	11,810	\$250
Marion	73,415	\$2,500
Morrow	3,505	\$250
Multnomah	60,285	\$2,500
Polk	15,330	\$1,000
Sherman	760	\$250
Tillamook	13,480	\$250
Umatilla	19,370	\$1,000
Union	6,265	\$250
Wallowa	2,900	\$250
Wasco	9,385	\$250
Washington	149,669	\$2,500
Wheeler	660	\$250
Yamhill	21,675	\$1,000
TOTALS	1,076,527	\$31,500



ASSOCIATION OF OREGON COUNTIES

LOCAL GOVERNMENT CENTER 1201 COURT STREET N.E., P.O. BOX 12729, SALEM, OREGON 97309-0729, (503) 585-8351

May 9, 1991

TO: Multnomah County Board of Commissioners

FROM: Association of Oregon Counties

BILLING STATEMENT

Voluntary AOC/LOC Joint Revenue Replacement Project \$2,500

(Please make check payable to Association of Oregon Counties and mail to the address indicated above)

PLEASE DETACH AND RETURN THIS PORTION

RESPONSE FORM

To: Association of Oregon Counties

From: Multnomah County Board of Commissioners

Subject: AOC/LOC Revenue Replacement Project

Our response to your revenue replacement assessment project is as follows:

- ☐ Our remittance is enclosed
- ☐ We will remit payment on or about _____
(date)

☐ We have decided not to participate at this time because:

By: _____

Date: _____

A Cooperative City/County Strategy

Addressing the Needs of Local Governments, Schools and the State of Oregon's Citizenry in the Wake of Ballot Measure 5

INTRODUCTION

The Boards of Directors of the League of Oregon Cities (LOC) and the Association of Oregon Counties (AOC) have continually emphasized the need for local government to join in the debate over tax reform in Oregon. It is believed that if local governments wish to be included in the solution, they must be involved in crafting the solution. This means that local government representatives must work with the Governor and the state to insure Oregon's future prosperity, health and standard of livability. With this in mind, LOC and AOC have pledged their energies to cooperate and coordinate with the state and other public/private interests to implement Ballot Measure 5 and to find alternative statewide financing solutions.

To facilitate the accomplishment of this goal, LOC and AOC will spearhead a program that will (1) develop, analyze and promote acceptable statewide and local government financing proposals and that will (2) assist local governments through data collection and information sharing as they manage the implementation of Ballot Measure 5 and House Bill 2550-A.

The basic elements of this program will include:

- Political action efforts
 - Policy development
 - Analysis of alternative government financing proposals
 - Lobbying the state legislature, Governor, and special interests
 - Coalition building
- Grass roots public information campaign
- Data collection and information exchange

BACKGROUND

The passage of Ballot Measure 5, the property tax limitation, in November, 1990, was a clear message that Oregon voters want lower property taxes. Consequently, the passage of Ballot Measure 5 has now heightened the debate over alternative revenue sources for state and local governments, and the stark reality of the magnitude of the state's budget problem is becoming increasingly more evident.

Measure 5 created a constitutional limit on the taxes state and local government may impose on each property in the state. This limit is contained in the Oregon Constitution. House Bill 2550-A, introduced this Legislative Session by the Department of Revenue, makes many statutory changes to implement the constitutional limits. Currently, HB 2550-A has passed out of the House with a "do pass" recommendation and is being heard by the Senate.

Measure 5 limits the total taxes and government charges on each property in the state based on the property's real market value.

Measure 5 divides property taxes and charges into two categories: (1) school taxes and charges and (2) non-school taxes and charges. Schools include all public schools from pre-kindergarten through college and graduate school. Non-schools include everything else, i.e. cities, counties, and special districts.

The table below, which appears in the Legislative Revenue Office's Research Report 3-91, indicates the financial impact of Measure 5 and HB 2550-A. The major assumptions are: (1) levies grow 6% in both years; (2) values grow county by county averaging about 12.5% in 1991-92, values grow an average of 9% in 1992-93; (3) except for offsets, only ad valorem taxes are included; (4) farm and forest land limits are based on assessed value; (5) urban renewal levies are limited as outlined in the Attorney General's opinion (option 2); (6) targeted offsets are repealed; (7) other offsets will decline about 13% in 1991-92 and increase about 5% in 1992-93.

IMPACT OF MEASURE 5 AND HB 2550A						
	1991-92			1992-93		
	Current	Measure 5	Reduction	Current	Measure 5	Reduction
K-12 Schools	\$1498.9	\$1316.3	\$182.6	\$1589.2	\$1231.4	\$357.8
E.S.D.	98.8	85.5	13.3	104.8	79.3	25.5
Community Colleges	120.9	105.2	15.7	128.2	98.4	29.8
School Total	1718.6	1507.0	211.6	1822.2	1409.1	413.1
Counties	288.6	261.2	27.4	306.1	278.3	27.8
Cities	380.2	329.6	50.6	403.1	352.0	51.1
Special Districts	139.2	136.3	2.9	147.5	144.6	2.9
Urban Renewal	41.0	25.9	15.1	48.3	30.6	17.7
Non-school Total	849.0	753.0	96.0	905.0	805.5	99.5
TOTALS	\$2567.6	\$2260.0	\$307.6	\$2727.2	\$2214.6	\$512.6
Dollar figures in millions. Levy figures do not include bonds and are after offsets.						

At first glance, local governments anticipate losing roughly \$96.0 million in 1991-92 and an additional \$99.5 million in 1992-93. Unfortunately, neither the state or any local entity can yet fully realize or forecast the impact of Ballot Measure 5. Currently, the Legislature is debating policy which will affect implementation of the new Constitutional amendment. In fact, it will be several years before both the process and the impact are clear to those affected either as recipients or deliverers of services and programs.

In summary, local government must take part in solving Oregon's finance dilemma to insure Oregon citizens are provided the basic and necessary city and county services and programs on which they have become reliant and which create Oregon's safe, healthy and prosperous environment. To that end, the League of Oregon Cities and Association of Oregon Counties pledge their strong support for a restructuring of Oregon's system of government finance that provides for financially sound local government, school districts and State Government in Oregon.

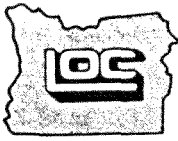
Program Components	Elements	Responsible Party	Time/Duration
Political Action Effort	<p>Policy Development</p> <p>A leadership stand must be taken and a strong position must be stated as the foundation for policy development, consensus building and campaign efforts.</p>	LOC Board of Directors/ AOC Board of Directors	April 22, 1991
	<p>Membership Support</p> <p>Generate political support from city and county members. Solicit financial support.</p>	LOC and AOC Executive Directors (Revised dues statement to be mailed to LOC membership with letter expressing Board's position and urgent need.)	April, 1991
	<p>Prepare and deliver convincing testimony before House Revenue on the need of replacement revenues to gain a seat at the table during the interim.</p>	AOC/LOC will survey cities/counties for stats and develop testimony.	ASAP
		AOC and LOC Presidents/Reps. will deliver testimony.	2-3 weeks
		Legislative package "telling the story" of cities and counties will be developed by government relations coordinator.	ASAP
	<p>Develop and analyze alternatives for an acceptable restructuring of Oregon's system of government finance, which addresses the voters' tax burden concern, maintains local government authority, protects existing state revenues shared by local governments, and provides that mandates include state funding for implementation. Create a city/county work group. Create a mechanism to allow cities and counties to provide input.</p>	<p>Steering Committee: AOC and LOC Boards of Directors</p> <p>Policy Committee: AOC and LOC Presidents, Executive Directors, Steve Bauer, one county administrator and the hired lobbyist.</p> <p>Work groups: AOCs Legislative arm, LOCs Legislative Sub-Committee on Finance, O-ICMAs Legislative Committee.</p>	May through *
	<p>Lobby the state legislature, Governor, and special interests.</p>	Hired lobbyist/political strategist	Spring/Summer through *

Program Components	Elements	Responsible Party	Time/Duration
Political Action Efforts continued	Coalition building (LOC, AOC, Special Districts, OMA, O-ICMA, OMFOA, Oregon Business Council, AOI, unions, schools, State of Oregon and other special interests).	Coordinate through lobbyist/political strategist.	Ongoing
Political Action Committee (PAC)	Prepare to form a PAC, should an acceptable finance measure be placed before the voters.	The PAC, administered by the lobbyist/political strategist, would coordinate the political campaign (including marketing, polling, and media strategies) necessary to win the voters' support and approval. Marketing strategies and promotional materials developed with the assistance of the Government Relations Coordinator.	When measure is approved.
Grass roots public information campaign	Consistent with a positive vision for Oregon, educate city and county officials and staff regarding the implementation of BM 5 and solutions to the financing dilemma. Assist cities and counties in their efforts to educate their constituents through community forums, regional meetings, newsletters and other informational materials. Provide information to OMA, O-ICMA, OMFOA and others.	Government Relations Coordinator	April through *
	Assist local governments with local media coverage.	Government Relations Coordinator	July through *
	Promote city/county position to editorial boards.	Lobbyist Government Relations Coordinator	July through *

Program Components	Elements	Responsible Party	Time/Duration
Data collection/ Information exchange	Through LOC, AOC, Legislative Revenue, Dept. of Revenue, BGRS, OSU, and PSU, gather data on cities and counties that "tell the story."	Lobbyist, Government Rel. Coord.	April through *
	Serve as an information exchange to let individual cities and counties know what their counterparts are experiencing and how they are managing local government business.	Government Relations Coordinator, AOC and LOC staff	April through *

* The Governor and the Legislature will determine the need and eventual scheduling of a Special Session, which, at this point, could possibly take place in September-October, 1991. Our time frame is further influenced and dependent upon how soon a finance measure will be developed and placed on the ballot for a vote of the people. Some say the soonest a measure could be approved would be for the May 1992 election. Others don't expect a "solution" before the 1993 Legislative Session. A more accurate timeline will be developed as this Legislative Session comes to a close and critical decisions are made.

Budget		
Lobbyist/Political Strategist	12 months /2,000 hours	\$50,000 (includes lobbying expenses, memberships and benefits)
Government Relations Coordinator	\$25/hour x 1,000 hours	\$25,000
Clerical Support	12 months	\$18,000
Campaign materials		\$5,000
Travel, Printing, Postage, Phone, Office Equipment		In Kind
Total		\$98,000



League of
Oregon Cities



Association of
Oregon Counties

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**Testimony before the House Revenue Committee
on Subject of State Revenue Replacement**

**Presented Jointly by Association of Oregon Counties
and League of Oregon Cities**

Madam Chair and members of the committee, my name is Candace Bartow, President of the League of Oregon Cities and Mayor of Grants Pass and seated with me is Bonnie Hays, President of the Association of Oregon Counties and Chair of the Washington County Board of Commissioners. We are before you today to speak jointly on the issue of state replacement revenue.

Ballot Measure 5, which passed in November 1990, is generally thought of as a property tax limitation measure. However, in fact, it represents nothing less than a mandatory restructuring of state and local government finance in Oregon. Attached to this testimony are some informational sheets covering each county in the state and their current response to Ballot Measure 5. This information will give you a sense of how locally we are reacting to the challenge in an atmosphere where there are far more questions than answers.

Counties and cities understand that Oregon relies on a strong partnership of state and local governments in order to meet the needs and achieve the future visions of Oregon's citizens. We recognize that the revenue reductions facing the State and many local school districts beginning July

1st threaten both Oregon's present and future. We must maintain strong State services to all of Oregon's citizens. We must continue to invest in strong educational systems from kindergarten to post secondary. Education is critical to the future well-being of this State and its citizens. The budget reductions currently proposed for school and governmental programs are simply unacceptable to Oregon's local elected officials. A new source of revenue must be found as soon as possible to restore state programs, provide adequate funding for local schools and remove the legislature from the unhappy role of superseding local voters and school boards. The League of Oregon Cities and Association of Oregon Counties strongly support the enactment of a new revenue source to fund school losses and return traditional revenues to the State for support of its programs.

The State of Oregon and local schools, however, are not the only units of government injured by Ballot Measure 5. All together, Oregon cities and counties will lose over \$156 million during FY 91-93 biennium according to a Legislative Revenue Office study. These losses hit cities and counties at a time when they have been struggling to meet growth and inflation costs and the service needs of their citizens. Unmet needs for law enforcement and fire services, health and human services, roads, sewers, water systems, libraries, parks and recreation programs posed serious challenges for local government before Ballot Measure 5 passed. Counties and cities are the foundation for the economic and social health of the entire state. If they are weakened, the state is weakened. Just as poor schools or state services affect our quality of life and economic competitiveness, so do local governments that cannot protect and serve their citizens and businesses. Schools cannot flourish in unhealthy communities.

We come here today ready to join you in meeting this challenge for Oregon. In a very short period of time we must successfully implement Measure 5, enhance the credibility of government with the

people, and restructure our system of public finance in a manner beneficial to, and accepted by, Oregon's citizens. We offer to you our best efforts to implement Measure 5 and build credibility with the people. We ask you for the opportunity to be full partners with you in designing a new system of public finance which addresses the people's need for a more limited and balanced tax burden along with sound, responsive government at all levels.

In this regard we are very pleased for the opportunity to share with this Committee a joint policy position of four public entities -- counties, cities, schools and special districts.. A copy of this joint policy statement is also attached to our testimony. It is our belief that a tax system for Oregon's future must deal with all the governments within the reach of Measure 5. It must allow our people to choose the types of services they want in their local area and the way in which they wish to pay for them.

Finally, we wish to speak directly to the development of language in any revenue replacement measure. In asking to be partners in this process we believe it is our obligation to come prepared to deal with the broad issue of public finance and not just one segment. As partners we want to share in developing a positive vision for the State of Oregon and work with the legislature in developing an appropriate public policy for our citizens. It is also imperative that we listen to the concerns of the many "publics" affected by this effort. We have already been involved in revenue replacement discussions with various groups including: the League of Women Voters, the Oregon State Homebuilders Association, the business community and labor union representatives. We emphatically state that local government is willing to work with any and all of these groups toward a state revenue replacement solution. Underlying that solution is a basic principle for us. Any plan must provide the Oregon people a great deal of flexibility to choose the type and level of services

they want and are willing to pay for at the local level. Only in this way can we retain the variety and uniqueness of our communities and avoid a cookie cutter approach for all.


In conclusion, we would like to again urge the legislature to reaffirm its understanding and commitment to a full partnership with local governments in responding to Ballot Measure 5. Both the Association of Oregon Counties and League of Oregon Cities pledge their strong support for a restructuring of Oregon's system of government finance to provide for financially sound local governments, school districts, state government and the private sector economy. Nothing less is acceptable if Oregon is to meet the challenges of the future and the needs and aspirations of its citizens.

**CONSIDER ABILITY OF THE PEOPLE TO CHOOSE
THE LEVEL OF SERVICE THEY DESIRE
IN RESTRUCTURING STATE AND LOCAL FINANCE**

The impact of Measure 5 was to cap property tax payments at a fixed percentage of property values. It is unrealistic to expect any local government -- county, city, school district, special district -- to provide the standard of service desired by Oregon citizens without an alternative revenue source or modification of the Measure 5 limitations.

There must be a way for all local governments, with their voters, to determine the standard of service they want and are willing to pay for. Recognizing that the State must give early attention to the question of revenue replacement, we agree to the following statement of policy:

A tax system for Oregon's future must allow the people to retain control over and determine the needs they have for safety in their communities, a clean environment, roads and streets, life long education, and other services of general benefit to our quality of life. Exclusive consideration of only one of these elements at the state level in restructuring Oregon's public finances will not allow the voters to determine their own destiny in their local communities and areas.



Association of Oregon Counties



League of Oregon Cities



Oregon School Boards Association



Special Districts Association of Oregon