

9/13/89 Meeting

MULTNOMAH COUNTY HOME RULE CHARTER REVIEW COMMITTEE

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MEETING NOTICE

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Wednesday September 13, 1989  
7:00 p.m.  
2nd Floor Hearing Room  
Portland Building  
1120 SW 5th Avenue

A G E N D A

- I. Call to Order
- II. Introduction and approval of minutes
- III. Overview of Multnomah County Government
- IV. Report by Subcommittee on Personnel
- V. Other Matters
- VI. Public Testimony



MULTNOMAH COUNTY HOME RULE CHARTER REVIEW COMMITTEE  
Minutes from the Wednesday September 13, 1989 Meeting

COMMITTEE MEMBERS PRESENT: Ann Porter, Liberty Lane, La Velle Vanden Berg, Dave Chambers, Monica Little, Lana Butterfield, Florence Bancroft, Casey Short

OTHERS PRESENT: Kelly Bacon - DA's office, Bill Vandever - Sheriff's office, Dennis Payne - CIC, Hank Miggins - Chair's Executive Assistant, Merlin Reynolds - Chair's Staff Assistant, Donna Peterson, several community members.

1. All in attendance introduced themselves. The minutes from the last meeting were reviewed and approved as written.
2. Merlin Reynolds, staff assistant to Gladys McCoy, gave an overview of Multnomah County government. He described the various departments and gave a brief description of the functions of each. He also distributed hand-outs of the Multnomah County Service Directory which had been compiled by the Citizens Involvement Committee. Some of the interesting information which he presented was: Multnomah County is the smallest county in area but has the largest population; the Chair of the Board of Commissioners is both the legislative body and the administrative body of county government; Multnomah County's mission statement; the Department of Human Services is the largest department in both amount of budget and number of employees; the Department of Justice Services is currently in flux and the CIC has researched some possible directions the department might take; the elected officials are the commissioners, the Chair, the Sheriff, the District Attorney and the auditor who focuses mainly on program evaluations.
2. A question arose regarding the availability of facilities for women inmates and juvenile detention. It was noted that there is a juvenile detention center but women inmates were held in separate wings of the men's correctional facilities.
3. A question also arose regarding the office of the county counsel being under the Chair's office rather than under a department. Hank Miggins noted that a possible conflict of interest existed when county counsel was under another department because of the nature of the matters investigated by counsel. He also noted that county counsel is hired by the Chair and that the move placing counsel under the Chair was an administrative decision rather than an issue which would be voted on.
4. The next question was which services the state mandated. Hank Miggins stated that these services exist in all departments and that Strategic Planning has identified all such mandates.



A list of these mandates will be provided to the committee.

5. The relationship between ambulance service and the 9-1-1 dispatch center was discussed next. The management of the dispatch center is designated by an intergovernmental agreement between the city of Portland and the county. There is a separate contract for the "users group", the providers of ambulance services. The agreement provides for one county sheriff on each shift with all other employees being provided by the city of Portland.
6. The next area of discussion revolved around the dedicated funds which the county is custodian for. Examples of these funds and their purposes are: Alarm Control Fund, which consists of funds from permit fees for burglary alarms in Multnomah County residences and are used to operate the response system which these alarms are tied into; Inmate Welfare Fund, which consists of funds from purchases made in the correctional facilities' commissaries and are used to provide recreation and equipment for inmates and to replenish supplies, among other uses.
7. The Chair, Ann Porter stated that department heads will be invited to testify regarding the detailed functions and budgets which they are responsible for, to provide the committee with the necessary information to make decisions regarding any recommended structural changes in county government. Chair Porter also requested that Merlin Reynolds give a description of his new duties now that he is no longer with the CIC. Merlin noted that his title is staff assistant to the BCC Chair and that he is functioning as a liaison to the Dept. of Justice Services and the Dept. of Environmental Services and that he is currently identifying the role of the county in Neighborhood Revitalization.
8. The next agenda item was a report by the Subcommittee on Personnel. La Velle Vanden Berg, chair of the subcommittee, stated that approximately 30 resumes had been submitted for the position of Committee Administrator. It was noted that the subcommittee, based on the decision of the full committee, had restricted interviews to those applicants who possessed law degrees and that there were 8 who qualified on this basis. After reviewing the qualifications of these 8 individuals, the committee decided to interview 6 of them and finally, recommended 3. The Chair, Ann Porter, met with the subcommittee to review the 3 recommendations. The position will be offered to William Rapp who had the most extensive experience in legislative activities, county protocol, and local government and also had much research experience in these areas. The Chair circulated his resume and reread the position qualifications. A question arose regarding whether the issue of the contract had finally been clarified. La Velle stated that it had and the result was that the administrator will be handled like a temporary county employee



in that the paychecks will be issued through the county out of committee funds, that taxes will be withheld, that there are no benefits and that there will be required a 2.5% contribution for workers' compensation insurance.

9. Lana Butterfield then suggested that recommendations should be made for a second choice should Mr. Rapp refuse the offer. A vote took place to offer the position to William Rapp and was unanimously approved. Lana moved that Paul Beasley, another applicant, should be recommended as a second choice should Bill refuse the job. This motion was unanimously carried. The Chair thanked La Velle and the other subcommittee members for their hard work and quick decision. She stated that according to plans the administrator might start as early as tomorrow ( 9/14).
10. Under Other Matters on the agenda, the rules were approved as amended but again much discussion occurred regarding a vote of 9 members to constitute a quorum. A modification was suggested to require a quorum of 9 for approval of measures that would go before the voters. It was suggested that the committee wait to watch attendance of committee members first before amending the quorum requirement and hold the amendment until later meetings when the focus would center on finalizing recommendations for Charter changes. It was noted that the last Charter Review Committee proposed 18 changes to the Charter and such extensive revisions should be offered with a 2/3 consensus. A motion was made to require a majority of 9 for charter recommendations but the motion was defeated. The motion to accept the rules as proposed was unanimously carried. The Chair reminded all committee members that the rules can be changed at any time and suggested that the defeated motion could be brought up again at a later meeting.
11. La Velle Vanden Berg handed out a rough draft of an estimated budget to be used strictly for informational purposes. Some of the items discussed were the payroll for the part-time clerical support. A salary of \$6.75/hr. was suggested based upon 20 hrs./wk. for 48 weeks. An estimate of \$1,000 was offered for the rental of a computer and peripherals for a 10-month period. It was also noted that a tape recorder could be purchased for under \$100. The Chair noted that she had made some inquiries into legal services but was still waiting for a response. Florence Bancroft suggested that based upon her last experience as a committee member, that the amount for printing was far too low and should probably be doubled. Lana Butterfield then suggested that some of the committee members might like to meet about 5:30, at the deli across the street, before the future meetings, as the subcommittee had during its work. She noted that this was a convenient location and had allowed members who did not live close enough to go home, the option of dinner before meetings while providing a time for the members to become better acquainted.



12. Public testimony was then taken. Dennis Payne from the CIC spoke first. He noted that the CIC was established due to a prior Charter Review Committee. He stated that he would like to attend the committee meetings when the county department heads are invited to inform the committee of the citizen involvement in each. He also suggested that public testimony should not be the last item on the agenda, as testimony would follow deliberations and votes and thus, be moot. He stated that he felt the discussion regarding the proper number for a quorum was very good and that he supported the idea that the rules be amended. He noted that the rules do not include a provision for dealing with negligent committee members but noted that the CIC could be helpful in putting pressure on members who were not meeting their obligation. He agreed that only the members educated on the issues should vote, but also noted that those selected to serve as committee members should participate in all meetings.
13. The Chair informed the committee that Mr. Anfuso had contacted her to say that he could not serve on the committee now that he realized the amount of time and commitment that would be required. Ann Porter noted that Rep. Minnis had been contacted and in turn, would contact Rep. Wehagh and Senator Roberts to appoint a replacement. It was noted that Mr. Anfuso's speedy notification regarding his inability to serve was appreciated. Discussion followed regarding whether the rules needed to include requirements regarding attendance. The Chair then stated that she would contact Paul Norr, the subcommittee chair on Rules, to reconvene the Rules subcommittee to examine several issues: Quorum, or the number of members necessary for charter amendment recommendations and the process or rules necessary regarding unavailable members.
14. Bill Vandever from the Sheriff's office asked about budget information from the last committee. It was noted that records existed from the last committee but no budget information was found. The Chair announced that the next meeting would be September 27, 1989 at the same location and that the invited speaker would be Orvil Etter from the Bureau of Government Services and Research to discuss the history of home rule charter counties. The meeting adjourned at 8:30 p.m.



D R A F T

MULTNOMAH COUNTY

MANDATES

STRATEGIC PLANNING

JANUARY 3, 1989

## TABLE OF CONTENTS

<u>INTRODUCTION</u> . . . . .	1
-------------------------------	---

### HUMAN SERVICES MANDATES

HEALTH DIVISION . . . . .	2
<u>Family Planning</u> . . . . .	2
<u>Food Stamps</u> . . . . .	2
<u>Vector Control</u> . . . . .	2
<u>Enforcement of Health Laws</u> . . . . .	2
<u>Health Board</u> . . . . .	2
<u>County Registrar</u> . . . . .	2
<u>Immunizations</u> . . . . .	2
<u>Tuberculosis</u> . . . . .	3
<u>State Delegated Duties</u> . . . . .	3
SOCIAL SERVICES DIVISION . . . . .	3
<u>Mental Health</u> . . . . .	3
<u>Commitment</u> . . . . .	3
<u>Alcohol and Drug</u> . . . . .	3
AGING SERVICES . . . . .	3
<u>Public Guardian/Indigent Burial</u> . . . . .	3
JUVENILE JUSTICE DIVISION . . . . .	4
<u>Juvenile Courts</u> . . . . .	4
<u>Management and Support</u> . . . . .	4
<u>Detention</u> . . . . .	4

### JUSTICE SERVICES MANDATES

FAMILY SERVICES . . . . .	5
DISTRICT ATTORNEY . . . . .	5



## TABLE OF CONTENTS

### JUSTICE SERVICES MANDATES (cont.)

MEDICAL EXAMINER . . . . .	6
CORRECTIONS . . . . .	6
PUBLIC SAFETY . . . . .	6
COURTS . . . . .	7

### ENVIRONMENTAL SERVICES MANDATES

LAND USE PLANNING . . . . .	8
COMMUNITY DEVELOPMENT . . . . .	8
<u>Community Development Block Grant</u> . . . . .	8
<u>Rental Rehabilitation Grant</u> . . . . .	8
<u>Emergency Shelter Grant</u> . . . . .	8
PARKS & CEMETERIES . . . . .	8
ANIMAL CONTROL . . . . .	9
TRANSPORTATION . . . . .	9
<u>Roads</u> . . . . .	9
<u>Bridges</u> . . . . .	9
<u>Surveyor</u> . . . . .	9
<u>Bike Paths</u> . . . . .	9
EMERGENCY MANAGEMENT . . . . .	10
PERMITS . . . . .	10

### SUPPORT SERVICES MANDATES

FINANCE . . . . .	11
-------------------	----

## TABLE OF CONTENTS

### SUPPORT SERVICES MANDATES (cont.)

BUDGET . . . . .	11
RECORDS . . . . .	11
PURCHASING . . . . .	11
FACILITIES MANAGEMENT . . . . .	11

### GENERAL GOVERNMENT MANDATES

ASSESSMENT AND TAXATION . . . . .	12
<u>Assessment and Appraisal</u> . . . . .	12
<u>Tax Collections</u> . . . . .	12
<u>Records</u> . . . . .	13
BOARD OF EQUALIZATION . . . . .	13
ELECTIONS . . . . .	13

### APPENDIX

DETAIL MANDATES LISTING



## INTRODUCTION

Mandates are an integral part of making strategic planning decisions. They are a set of formal requirements that the County and its officers must meet.

The mandates in this document are specific to Multnomah County. They have been developed by answering the following questions.

What does federal law require the County to do? Where and at what level?

What do the Oregon Revised Statutes require us to do?

What does the Multnomah County Charter requires the County to do? Where?

Intergovernmental agreements and ordinances are not included as part of the mandates. Requirements established by these are within the control of the County and can be changes as necessary. Also not included are regulations regarding general county operations such as standards covering employers.

The mandates were developed internally department-wide. They include relevant federal rules, Oregon Revised Statutes and, Multnomah County Charter provisions. To provide a context to some mandates other permissive regulations have been included. These inclusions are intended to provide some better understanding to current operations within the County.

The document is presented in two parts. The first part is a summary of the entire list of mandates. The second part serves as an appendix. It contains the long list of mandates and the legal citations. Each one is divided into the order of the five functional committees.

## HUMAN SERVICES MANDATES

### HEALTH DIVISION

#### Family Planning

Multnomah County must offer family planning and birth control services within the limit of available funds. Fees may be charged to recover costs.

#### Food Stamps

Multnomah County must pay a portion of food stamp programs. The amount will be 30% of the non-federal share that Adult and Family Services determines reasonable.

#### Vector Control

Multnomah County must control noxious weeds. In doing so the county may create weed control districts, though it is not required. Each district must have a weed inspector who has the right to destroy noxious weeds on private land when notice is posted.

The public has the right to vote on a county tax for weed control. Such a tax will be submitted by the county courts.

#### Enforcement of Health Laws

Health laws must be enforced by state and local officers and employees. The District Attorney must prosecute violators of health laws.

Members of the Conference of Local Health Officials must be compensated for attending no more than two meetings per year.

#### Health Board

The County Board of Commissioners is the local public health authority. It may relinquish its responsibilities to the state or contract them out. The Board may appoint a health advisory board unless the people elect a county board of health.

The local health authority must submit a yearly health plan.

The health board must provide an administrator whose expenses are paid by the appointing board. Facilities and operating funds must be paid by Multnomah County.

#### County Registrar

Expenses for the county registrar must be paid from the county general fund. The registrar must prepare abstracts of all births, deaths, wills, marriages and divorces.

#### Immunizations

Immunizations required for school children must be made available by local health officials.



## HEALTH DIVISION (cont.)

### Tuberculosis

Multnomah County must pay for the travel expenses, personal effects and burial costs of county residents admitted to the State Tuberculosis Hospital.

### State Delegated Duties

Multnomah County may assume responsibility for the State's functions related to sanitation if it can show its ability to carry out the laws effectively. This also applies to rules regulating mobile home parks, swimming pools, restaurant and bed and breakfast facilities. If the county chooses to take on food service enforcement, it must appoint a food service advisory committee.

The county must give 15% of the fee collected for enforcement of food service facilities laws to the state.

## SOCIAL SERVICES DIVISION

### Mental Health

Psychiatric care, custody and treatment must be paid by the county with state money. County money is used when state money is exhausted.

### Commitment

Costs of commitment proceedings must be paid by the county of the person's residence. The county must pay for the cost of those hearings requested by committed patients or when the patient cannot afford it. When the resident of another county is committed in Multnomah County, the other county must repay Multnomah County for all expenses. Travel expenses to a state training center must be paid by the county. Diagnostic evaluations of the mentally retarded must be paid by the county.

### Alcohol and Drug

Money received from the state's Mental Health Alcoholism and Drug Services account must be used for alcohol and drug abuse prevention and treatment.

## AGING SERVICES

### Public Guardian/Indigent Burial

Multnomah County must dispose of bodies of indigent persons in the least costly and lawful manner.

## JUVENILE JUSTICE DIVISION

### Juvenile Courts

Multnomah County must pay the travel costs for juveniles in their custody. The county must also pay Juvenile Court referees when they are appointed by a county court. A Juvenile Court judge has the option of appointing a juvenile advisory council. Its activities may be paid by the county.

### Management and Support

Multnomah County must appoint a director of the Juvenile Department. That director must run the juvenile department and detention facilities.

### Detention

Multnomah County has the option of building and maintaining juvenile detention facilities. If the county chooses to build such a facility, it must pay for maintenance and personnel costs. Within the facility the county must provide proper detention rooms and hospital wards.



## JUSTICE SERVICES MANDATES

### FAMILY SERVICES

Multnomah County must pay for conciliation and mediation services as requested by the Circuit Court. The Board of County Commissioners approves the payment. Any fees collected for these services must be used to pay for the services.

### DISTRICT ATTORNEY

The District Attorney must prepare indictments for the Grand Jury, investigate all deaths in Multnomah County and prosecutes criminal cases in District, Circuit and Juvenile Court. No legal level is specified in carrying out these mandates. In addition to these general mandates, the District Attorney must also do the following at an unspecified level:

- \* Inform victims of trial settings;
- \* Give written notice of objections to requests for expunction of records;
- \* Start proceedings against parties violating public health laws;
- \* Enforce restraining orders in the context of divorce;
- \* Appear in suits for annulment or dissolution of marriage when the Court requires;
- \* Appear in Juvenile Court when requested;
- \* Prosecute individuals suits to recover wrongfully transferred food stamps;
- \* Prosecute for all penalties and forfeitures to the state and defend actions to which the state is a party;
- \* Attend court in Gresham;
- \* Start proceedings against individuals violating public health laws, when reported; and
- \* Act to close places used for prostitution or unlawful abortions;
- \* Pay for presentence and psychiatric investigations requested by the District Attorney; and
- \* Enforce liens on the places unlawfully handling liquor.

The County must provide the District Attorney with office space and facilities. It must also pay the deputy District Attorneys' salaries. The

#### DISTRICT ATTORNEY (cont.)

County may pay the District Attorney's salary above the level provided by the state.

#### MEDICAL EXAMINER

Multnomah County must provide a Medical Examiner's Office and pay all costs. The office will investigate all deaths that require investigation and will pay for the disposal of unclaimed bodies. No legal level is specified.

#### CORRECTIONS

The Sheriff must house, feed, provide bedding, clothing and necessary medical aid, and put to work, prisoners confined in County correctional facilities. All statutory standards must be met. No legal level is specified in carrying out these mandates. In addition, the County and the Sheriff are required to:

- \* Pay for transporting convicts to state institutions;
- \* Receive and keep federal prisoners committed to it by a federal court with reimbursement for the prisoner's support;
- \* Pay for transportation and other costs when prisoners are transferred to a regional facility but are not responsible for medical care costs when requested to transport by other agency;
- \* Provide and maintain a local correctional facility and is authorized to develop regional correctional facilities with other jurisdictions; and
- \* Pay for prisoners held in jurisdictions outside Multnomah County when it has original jurisdiction.

#### PUBLIC SAFETY

The Sheriff is responsible for arresting and committing all persons who break the law, protecting public safety. When instructed, the Sheriff must attend court and execute the process orders and warrants of the court. No legal level is specified in carrying out these mandates. In addition to this general mandate, the Sheriff and appointed representatives have the following responsibilities and authorized powers:

- \* Must break into buildings to serve subpoenas on witnesses concealed within;
- \* Must provide for search and rescue activities;



## PUBLIC SAFETY (cont.)

- \* Must order to disperse or arrest rioters;
- \* Must enforce Abuse Prevention Act (marital disputes) and use reasonable means to prevent further abuse;
- \* Must report and investigate all child abuse incidences;
- \* Must enforce all provisions of the Liquor Control Act;
- \* Must enforce boating laws;
- \* Must pay interpreter fees for persons unable to speak English, medical examination fees for sex-crime victims and psychological fees when criminal defendant is thought dangerous;
- \* Must pay security costs of keeping a jury overnight or otherwise sequestered;
- \* Must maintain public records when fees are collected;
- \* Must provide enhanced law enforcement services in service districts; and

## COURTS

Counties must provide District and Circuit Courts with courtrooms, offices, jury rooms, maintenance and utilities. It must pay daily expenses, mileage and other expenses of government witnesses. In addition, Multnomah County must:

- \* Provide security costs of keeping a jury overnight or otherwise sequestered;
- \* Pay the woman officer required to be present when a female is questioned about a sex related crime;
- \* Pay indigent witnesses and witnesses from outside the state; and
- \* Pay wages, expenses and retirement benefits for Circuit Court services and personnel provided by the County.

## ENVIRONMENTAL SERVICES MANDATES

### LAND USE PLANNING

The County must appoint a Planning Director and such employees as necessary to perform the procedures and requirements outlined by law.

The County Board of Commissioners must adopt and follow a comprehensive land use plan that meets State planning goals and guidelines.

The County Board of Commissioners may create a County Planning Commission, the members serving without pay except reimbursement of expenses.

Multnomah County must carry out duties under the Columbia Gorge Compact.

### COMMUNITY DEVELOPMENT

#### Community Development Block Grant

Multnomah County must obey federal regulations in choosing to participate in the Community Development Block Grant. This includes preparing and publishing a statement of objectives and use of funds. The program must provide a detailed citizen participation plan and, performance and evaluation reports about the use of the funds. The funds must give a maximum benefit to at least 60% low and moderate income families.

#### Rental Rehabilitation Grant

Multnomah County must obey federal regulations in choosing to participate in the Rental Rehabilitation Program. One hundred percent of the funds must benefit low to moderate income families, with project and neighborhood guidelines.

#### Emergency Shelter Grant

Multnomah County must obey federal regulations in choosing to participate in the Emergency Shelter Program. It must submit a plan; notify other government entities of HUD grant allocations; obtain matching funds; and, develop building renovation guidelines.

### PARKS & CEMETERIES

Multnomah County is given authority to provide for the restoration of grounds, graves, and the future care and preservation of cemeteries it owns. The law requires notice to next of kin for removal of remains and markers.



## ANIMAL CONTROL

Upon presentation of a rabies certificate and fee, the County Clerk must issue a dog tag license. All animals caught and held must be properly maintained in adequate and sanitary pounds. These can be set up or contracted for by the County. No County or facility with whom the County has contracted can destroy a dog or cat except by injection of sodium pentobarbitol.

## TRANSPORTATION

### Roads

The County Road Official must keep an accounting of all road building in the County.

County funds from the Federal Forest Reserve Yield share must be distributed 75% to the Road Fund and 25% to the County School Fund.

Multnomah County must notify landowners whose sidewalks are in need of repair.

### Bridges

Multnomah County must be responsible for construction, operation, and maintenance of all bridges over the Willamette River.

### Surveyor

Multnomah County must have a qualified Surveyor to perform the duties required by law or by court order. The Surveyor's wages are to be paid from the County Treasury, along with all necessary materials and equipment paid at County expense.

Multnomah County must adopt standards and procedures governing approval of plats, plans, and maps. Procedures for plat approval, recording of plats, building roads or streets for partition of lands, outlined by law. The County Surveyor must re-check a landowner's survey to make sure the monument corners of a existing recorded plat are accurate. The Surveyor must survey any tract of land as required by court order.

The County Surveyor is required to keep records of surveys made by Multnomah County. The Surveyor is required to set a monument when establishing a section, quarter-section or center corners and to reset any corners that are disturbed.

The Surveyor is required to prepare legal descriptions of the boundaries of proposed cities; mark locations of towns, plats or roads; and file all surveys of county roads.

### Bike Paths

One-percent of funds received by Multnomah County from the State Highway Fund must be spent to provide footpaths and bicycle trails.

#### EMERGENCY MANAGEMENT

Multnomah County must set up an emergency management agency to perform the duties as required by law. The County is authorized to acquire, temporarily or permanently, housing units for disaster victims. Federal rules provide for funding to the states and their political subdivisions to increase civil defense capability.

#### PERMITS

The County must appoint a person to administer and enforce the state building code. (Multnomah County does this by way of a contract with Portland and Gresham.)



## SUPPORT SERVICES MANDATES

### FINANCE

The County Treasurer must account for receipts and disbursements, and must prepare monthly and annual financial statements.

### BUDGET

Multnomah County must appoint a Budget Officer. It must prepare a budget that includes estimates of expenditures and receipts, four years of history, estimates of the tax levy and, a budget message. The County must then hold public hearings and publish notice of those hearings.

Multnomah County must fund the Tax Supervising Commission.

### RECORDS

Multnomah County must maintain and destroy county-generated documents and records under public records statutes and rules. It must deliver records to the State Archivist as necessary.

Multnomah County must furnish the public a reasonable opportunity to examine records and furnish certified copies as needed. It must also follow storage area standards. The County must conduct an inventory and appraisal of records under its custody.

### PURCHASING

The Purchasing section buys goods and services for all County agencies. In doing so it must obey all requirements, standards, and rules governing contracting, bidding, advertising, and exemption requirements. It must operate a central store and dispose of surplus property.

### FACILITIES MANAGEMENT

Multnomah County must provide facilities in the City of Gresham for a District Court judge to hold court. The County may lease, purchase, sell, or convey real property under certain conditions. Real property of historic significance must be registered and catalogued.

## GENERAL GOVERNMENT MANDATES

### ASSESSMENT AND TAXATION

#### Assessment and Appraisal

The County Assessor must maintain a map outlining each property subject to separate taxation, preserve records of a property's last appraisals and, include specific information on all owners and their property. Each property must be appraised at least once a year following State standards.

If action is taken by the Department of Revenue, due to failure to follow legal requirements, then the County must repay the state for its costs.

The County must fund the Board of Equalization.

#### Tax Collections

County Board must appoint a Tax Collector. The Tax Collector must mail a written tax statement each year and, collect taxes for Multnomah County as well as other taxing bodies. The Tax Collector must also record tax payments made on the tax rolls and give receipts.

The Tax Collector must send notice to persons owing money on real or personal property.

#### Records

The County Clerk must carry out official recording duties and maintain custody of certain public records. These include deeds and mortgages on real property, certificates of the sale of real property, death certificates, and powers of attorney.

The Clerk, as the County Recording Officer, must receive a record of plats before any lot in a subdivision is sold. Plats must be recorded when made and approved by the County Surveyor and County Board of Commissioners as required.

The County Clerk must keep a general index of all records; books about the platting maps of towns, villages and cemeteries; and, estates certified by the Clerk of the Court. The Clerk must search records upon request, furnish certificates and, record certain financial instruments.

County Clerk must issue and maintain a file of marriage licenses.

### BOARD OF EQUALIZATION

The Board of Equalization must take act to ensure compliance with the true cash value standard. It must accept and hear petitions for the reduction and equalization of true cash value placed on property, examine, correct, increase or reduce the true cash value of any property and, assess omitted taxable property.



## BOARD OF EQUALIZATION (cont.)

The Board of Equalization must keep records of all proceedings. Its members must be paid from the County budget. They must examine the preliminary ration study using the services of independent (non-county) appraisers. The Board must follow various other procedural requirements.

## ELECTIONS

The County Clerk is responsible for running elections, establishing precincts and polling places, preparing ballots, receiving and processing votes, supervising local election officials. The Clerk must keep the same hours as the polls on Election Day, must appoint persons to serve on Elections Boards, obey various procedural election laws.

Multnomah County must pay for the expenses of carrying out elections laws. It is responsible for finding evidence of election law violation.

Multnomah County must maintain a register of all electors in the county, determine the qualification of persons to register to vote and, certify signatures of petitions. It must follow various procedural laws about the election of precinct committee persons, follow guidelines about petitions and declarations of candidacy, and follow the directives of the Secretary of State.

## CATEGORY 1

DISCRETIONARY	OPERATIONAL	GRANT	OTHER	TOTAL
\$	\$	\$	\$	

## CLEAR MANDATES

DGS ELECTIONS	1,711,938	655,453	0	0	2,367,391
DGS ASSESSMENT AND TAXATION	4,328,238	1,315,150	0	0	5,643,388
DHS INVOLUNTARY COMMITMENT	994,734	0	486,374	0	1,481,108
DJS PROBATE COURT FEES	68,992	0	0	0	68,992
NON TAX SUPERVISING	200,000	0	0	0	200,000
NON					

TOTAL	7,303,902	1,970,603	486,374	0	9,760,879
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## CATEGORY 2

DISCRETIONARY	OPERATIONAL	GRANT	OTHER	TOTAL
\$	\$	\$	\$	

SERVICES REQUIRED BUT THE LEVEL  
OF SERVICE NOT CLEARLY DEFINED

DGS COUNTY SURVEYOR	130,000	410,000	0	307,558	847,558
DGS PLANNING/ZONING	451,133	24,000	21,200	0	496,333
DGS ANIMAL CONTROL	1,393,560	464,826	0	0	1,858,386
DGS TRANSPORTATION (ROADS/BRIDGES)	0	1,174,203	0	27,531,724	28,705,927
DGS PLANNING & BUDGET	613,620	0	0	0	613,620
DGS ADMIN. SVCS. (PURCHASING/RECOR)	922,571	28,300	0	0	950,871
DGS FINANCE	1,018,862	0	0	0	1,018,862
DGS EMPLOYEE RELATIONS	697,501	0	0	0	697,501
DHS HEALTH	14,388,121	4,705,031	8,575,971	441,407	28,110,530
DHS JUVENILE DIVISION	3,841,092	0	544,899	2,243	4,388,234
DJS COMMUNITY CORRECTIONS	795,744	30,000	2,954,256	0	3,780,000
DJS SHERIFF (LAW ENFORCEMENT AND SUPPORT SERVICES)	9,499,370	2,029,478	538,565	200,000	
DJS SHERIFF CORRECTIONS	17,753,005	2,078,068	0	6,349,831	26,180,904
DJS PROBATION	1,164,397	45,000	107,468	0	1,316,865
DJS FAMILY SERVICES	0	0	0	424,975	424,975
DJS MEDICAL EXAMINER	431,870	19,731	0	0	451,601
DJS DISTRICT ATTORNEY	6,297,398	501,030	1,915,529	260,569	8,974,526
NON CITIZENS INVOLVEMENT	115,686	0	0	0	115,686
NON ELECTED OFFICIALS (INCLUDES CHAIR, BOARD OF COMMISSIONER AUDITOR)	2,216,372	300	0	0	2,216,672
TOTAL	61,730,302	11,509,967	14,657,888	35,518,307	111,149,051



CATEGORY 3	DISCRETIONARY \$	OPERATIONAL \$	GRANT \$	OTHER \$	TOTAL
LOCAL PRIORITIES AND OVERHEAD COSTS					
ALL DEPT ADMINISTRATION	1,866,443	214,783	36,873	252,050	2,370,149
DES FLEET SERVICES	1,458,637	2,341,965	0	0	3,800,602
DES COMMUNITY DEVELOPMENT	0	8,100	3,834,938	0	3,843,038
DES PARKS	692,527	1,149,108	0	763,882	2,605,517
DES FACILITIES MGMT/CONSTRUCTION	7,585,403	2,854,497	0	728,700	11,168,600
DES FAIR AND EXPO CENTER	(837,936)	2,250,945	0	104,485	1,517,494
DES ALLOTMENTS TO OTHER GOVERNMENTS AND NON-COUNTY ORGANIZATIONS	3,262,536	0	0	3,233,367	6,495,903
DGS INFORMATION SVCS	5,588,144	1,789,935	0	0	7,378,079
DGS CABLE TV REGULATION	0	0	0	1,068,070	1,068,070
DGS COUNTY COUNSEL	831,182	0	0	0	831,182
DGS SELF INSURANCE	5,287,513	3,839,379	0	5,848,300	14,975,192
DHS SOCIAL SERVICES	6,060,987	0	28,564,173	0	34,625,160
DHS AGING SERVICES	1,642,543	82,377	12,482,091	0	14,207,011
NON LIBRARY	5,230,286	0	0	7,240,716	12,471,002
TOTAL	38,668,265	14,531,089	44,918,075	19,239,570	117,356,999



Adopted July 28, 1989

## LOCAL/REGIONAL GOVERNMENT REORGANIZATION

The Portland Metropolitan Chamber of Commerce will seek opportunities to advocate major improvements in the effectiveness of local and regional government in the metropolitan area to give the Portland area a competitive advantage entering the 21st century.

1. The Chamber will support local governments that are moving toward structural change that implements the following principles:

- o Strong executive leadership
- o Professional management
- o Centralization of regional growth management and appropriate regional services
- o Incorporation by annexation of all urban land
- o Elimination of all special districts

2. The Chamber urges immediate structural change at both the City of Portland and Multnomah County with the goal of having fully effective regional and local government in metropolitan Portland by 1995:

- o A solution to the City's fiscal problems should be accompanied by charter reform to eliminate the outmoded commission form of government and provide for strong executive leadership.
- o Multnomah County's charter review should result in a complete withdrawal from urban services and move to a volunteer part-time board with full-time professional executive leadership.

## DISCUSSION:

If we are to compete in the 21st century, business needs local government that can:

- o Mobilize and act quickly in response to problems like gang-related crime.
- o Make and implement long-range plans for adequate transportation systems, environmental services and other regional and local areas.

These actions must be cost-effective and coordinated across the region. We now have a maze of cities, counties and special districts, not all of which are functioning well themselves, and no really effective regional leadership and coordination.

Most urgently, the City of Portland faces a major financial crisis and Multnomah County has a significant governance crisis. We should look at these crises as opportunities to advance an agenda of effective local and regional government.



The extreme difficulty of operating a city the size of Portland using the commission form is evident in many areas. The City's difficulties in allocating resources to address crime problems, long term transportation and other infrastructure needs are in part due to its costly, outmoded form of government which severely inhibits coordinated planning and best use of resources.

Multnomah County suffers from a different problem. Voters clearly do not value its full-time board and do not identify broadly with its planning and decision making. The County needs a structure that is appropriate to handle professionally its limited role. The community should use the upcoming charter review process to eliminate its remaining municipal service functions and reorganize along the lines of a citizen board/professional executive model of special districts and school districts.

In the longer run, each government in the metropolitan area should be put to the dual tests of:

- o appropriate size and internal structure to secure central executive accountability and professional management; and
- o centralized regional management of regional services.

The Chamber urges metropolitan area cities, counties and Metro to commit to the processes necessary to restructure local and regional government.

The Chamber recognizes that our board, committees and members will have to participate actively in each of the steps needed to achieve these goals; local and state legislative changes, funding, and elections. In addition, we will need to monitor progress continually to assure strategic and timely involvement.

The Chamber is not recommending another study to further outline known problems. The structures and functions of the City of Portland and Multnomah County and the needs of the region have been studied numerous times by objective and qualified organizations.

0878G/dmp



# Portland Chamber

August 30, 1989

TO: Civic Index Government Performance Committee

FROM: Blanche Schroeder, Vice President *Blanche*

RE: Questions for Committee Research

1. What do we "give up" if we change the current city structure to one with a strong Mayor/City Manager and policy makers/legislative commissioners? What do we gain?
2. Does our current structure stifle innovation and creativity in problem solving and planning due to an inherent conflict between the dual role of administrator and policy maker required of our Mayor and city commissioners?

0884G/wkc



### QUESTIONS FOR COMMITTEE RESEARCH

- A. How is the City of Portland doing with regard to measuring citizen satisfaction regarding service delivery and government response to emerging problems?
- B. Does the City of Portland periodically openly examine alternative methods of delivering services? How frequently are service delivery mechanisms actually altered?
- C. Does the City of Portland have a mission statement; does it define its role, does it set and communicate priorities? Are these set by the citizens and acknowledged by the elected officials and City employees?