

## ANNOTATED MINUTES

*Tuesday, March 15, 1994 - 9:30 AM  
Multnomah County Courthouse, Room 602*

### BOARD BRIEFINGS

- B-1      Presentation of the RESULTS (Reaching Excellent Service Using Leadership and Team Strategies). Presented by Les Wallace, PhD, of Signature Resources.*

#### **LES WALLACE AND MELINDA PETERSEN PRESENTATION AND RESPONSE TO BOARD QUESTIONS.**

- B-2      Presentation of the Library Department Audit: Open Branches More Hours.  
Presented by Gary Blackmer.*

#### **GARY BLACKMER, GINNIE COOPER AND JEANNE GOODRICH PRESENTATION AND RESPONSE TO BOARD QUESTIONS.**

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*Tuesday, March 15, 1994 - 1:30 PM  
Multnomah County Courthouse, Room 602*

### BUDGET WORK SESSION

- WS-1      Board Work Session to Discuss Issues Important for Development of the 1994-1995 Budget, as Follows: MENTAL HEALTH AND JAILS; and SCHOOL HEALTH CLINICS. Presented by Appropriate Department Staff.*

#### **KATHY PAGE, NORMA JAEGER, BILL WOOD, CARY HARKAWAY, DIANNE RUMINSKI AND JAN SINCLAIR PRESENTATION AND RESPONSE TO BOARD QUESTIONS.**

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*Thursday, March 17, 1994 - 9:30 AM  
Multnomah County Courthouse, Room 602*

### REGULAR MEETING

*Chair Beverly Stein convened the meeting at 9:31 a.m., with Vice-Chair Tanya Collier, Commissioners Sharron Kelley, Gary Hansen and Dan Saltzman present.*

#### **VICE-CHAIR COLLIER INTRODUCED HER NEW INTERN ANNMARIE BAUER.**

### CONSENT CALENDAR

#### **UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER HANSEN, THE CONSENT CALENDAR**

(ITEMS C-1 THROUGH C-4) WAS UNANIMOUSLY APPROVED.

**SHERIFF'S OFFICE**

- C-1      *Application for Business Certification Renewal Submitted by Sheriff's Office with Recommendation for Approval, for R.S. DAVIS RECYCLING, INC., LOCATED AT 28425 SE ORIENT DRIVE, GRESHAM*

**NON-DEPARTMENTAL**

- C-2      *In the Matter of the Appointment of Lillian Clark to the Portland Multnomah Commission on Aging Representing the NE District Advisory Committee on Aging, Term Ending July 1995*
- C-3      *In the Matter of the Appointment of Susan Hathaway-Marxer to the Library Advisory Board, Term Ending September 30, 1995*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-4      *ORDER in the Matter of the Execution of Deed D940998 Upon Complete Performance of a Contract to WILLIAM NICHOLAS WERNER*

**ORDER 94-50.**

**REGULAR AGENDA**

**NON-DEPARTMENTAL**

- R-1      *In the Matter of the Appointment of Blair Batson to the Columbia River Gorge Commission*

**COMMISSIONER KELLEY MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF R-1. CHAIR STEIN INTRODUCED BLAIR BATSON. MS. BATSON COMMENTS IN APPRECIATION OF APPOINTMENT. APPOINTMENT UNANIMOUSLY APPROVED.**

- R-2      *Review, Discussion and Board Action on the March 3, 1994 Appeal Hearing of Greg Durham Regarding Adult Care Home License*

**PETE KASTING EXPLANATION AND RESPONSE TO BOARD QUESTIONS. COMMISSIONER SALTZMAN'S MOTION TO MODIFY THE HEARINGS OFFICER DECISION BY DELETING THE REVOCATION OF THE LICENSE AS A SANCTION AND SUBSTITUTING IN PLACE OF REVOCATION A PROVISION THAT THE LICENSEE, BY HIS OWN REQUEST, WILL NOT APPLY FOR OR RECEIVE ANY FUTURE FOSTER CARE LICENSES IN MULTNOMAH COUNTY DIED FOR LACK OF SECOND. COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER**

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**SECONDED, TO SUPPORT THE HEARINGS OFFICER DECISION. BOARD COMMENTS. HEARINGS OFFICER DECISION AFFIRMED, WITH COMMISSIONERS KELLEY, HANSEN, COLLIER AND STEIN VOTING AYE AND COMMISSIONER SALTZMAN VOTING NO. MR. KASTING ADVISED A WRITTEN ORDER WILL BE SUBMITTED FOR BOARD ACTION WITHIN TWO WEEKS.**

R-3      *PROCLAMATION in the Matter of Proclaiming April, 1994, Earthquake Preparedness Month*

**PENNY MALMQUIST EXPLANATION. COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-3. BOARD COMMENTS. PROCLAMATION 94-51 UNANIMOUSLY APPROVED.**

R-4      *RESOLUTION in the Matter of Approving the Regional Emergency Management Workplan*

**COMMISSIONER COLLIER MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-4. MS. MALMQUIST EXPLANATION OF ITEMS R-4 AND R-5. RESOLUTION 94-52 APPROVING WORKPLAN AND APPOINTING COMMISSIONER TANYA COLLIER AS MULTNOMAH COUNTY'S REPRESENTATIVE TO THE REGIONAL EMERGENCY MANAGEMENT GROUP POLICY ADVISORY COMMITTEE, AND APPOINTING PENNY MALMQUIST AS MULTNOMAH COUNTY'S REPRESENTATIVE TO THE REGIONAL EMERGENCY MANAGEMENT TECHNICAL COMMITTEE, UNANIMOUSLY APPROVED.**

R-5      *Ratification of an Intergovernmental Agreement, Contract 500344, between the Jurisdictions Within Washington, Multnomah, Clackamas and Columbia Counties including the Cities and Regional Government within those Counties for the Purpose of Developing an Organization to Recommend Policy and Procedures on Regional Emergency Management Issues*

**COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-5. VICE-CHAIR COLLIER COMMENTS IN SUPPORT OF AGREEMENT. AGREEMENT UNANIMOUSLY APPROVED.**

R-6      *RESOLUTION in the Matter of the Adoption of a Supplemental Budget for Multnomah County, Oregon, for the Fiscal Year July 1, 1993 to June 30, 1994, and Making the Appropriations thereunder, Pursuant to ORS 294.435*

**DAVE WARREN AND CHAIR STEIN EXPLANATION. UPON MOTION OF COMMISSIONER HANSEN, SECONDED BY COMMISSIONER KELLEY, RESOLUTION 94-53 WAS UNANIMOUSLY APPROVED.**

**DEPARTMENT OF COMMUNITY CORRECTIONS**

- R-7      *Budget Modification DCC 8 Requesting Authorization to Add 1 FTE Data Analyst and Reclassify 1 FTE Data Analyst Senior to a Data Systems Administration*

**SUSAN KAESER EXPLANATION. COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-7. MS. KAESER AND TAMARA HOLDEN RESPONSE TO BOARD QUESTIONS. BUDGET MODIFICATION UNANIMOUSLY APPROVED.**

**DEPARTMENT OF HEALTH**

- R-8      *Ratification of Intergovernmental Agreement Contract 202014, Between Multnomah County and Washington County, Authorizing Washington County to Administer the Regulation of Emergency Medical and Ambulance Services Under the Washington County Code for a Portion of Multnomah County in the West Hills/Skyline Area*

**COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-8. BILL COLLINS EXPLANATION AND RESPONSE TO BOARD QUESTIONS. AGREEMENT UNANIMOUSLY APPROVED.**

**PUBLIC CONTRACT REVIEW BOARD**

*(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)*

- R-9      *ORDER in the Matter of Exempting from Public Bidding a Contract with Polar Systems for the Provision of LAN Equipment, Services and Training*

**COMMISSIONER KELLEY MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-9. JIM MUNZ EXPLANATION AND RESPONSE TO BOARD QUESTIONS. ORDER 94-54 UNANIMOUSLY APPROVED.**

*(Recess as the Public Contract Review Board and reconvene as the Board of County Commissioners)*

**GENERAL FUND CONTINGENCY REQUESTS**

**MR. WARREN EXPLANATION REGARDING CONTINGENCY CRITERIA AND RESPONSE TO BOARD QUESTIONS.**

**NON-DEPARTMENTAL**

- R-10      *Budget Modification NOND 12 Requesting One Time Only Voluntary Contribution of \$10,000 Contingency Funds for Support of Research and Service Programs of PSU Institute for Portland Metropolitan Studies*

**COMMISSIONER HANSEN MOVED AND COMMISSIONER**

**SALTZMAN SECONDED, APPROVAL OF R-10. ETHAN SELTZER TESTIMONY IN SUPPORT OF REQUEST. CHAIR STEIN COMMENTS IN SUPPORT. MR. SELTZER EXPLANATION IN RESPONSE TO CONCERNS OF VICE-CHAIR COLLIER. BUDGET MODIFICATION UNANIMOUSLY APPROVED.**

- R-11      *Budget Modification NOND 13 Requesting Authorization to Appropriate \$74,190 from General Fund Contingency to Non-Departmental Special Appropriations for the Purpose of Developing a New Applicant Flow System*

**COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-11. MR. WARREN AND CURTIS SMITH EXPLANATION AND RESPONSE TO BOARD QUESTIONS. BUDGET MODIFICATION UNANIMOUSLY APPROVED.**

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-12      *Budget Modification DES 10 Requesting Authorization to Fund the Establishment of an Animal Control "Pet Adoption Center" in Partnership with Clackamas Town Center*

**COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, TO SET R-12 OVER ONE WEEK. BETSY WILLIAMS EXPLANATION REGARDING ALTERNATIVE FUNDING VIA SALARY SAVINGS. DAVE FLAGLER AND KAREN BURGER-KIMBER PRESENTATION AND RESPONSE TO BOARD QUESTIONS. BOARD COMMENTS. COMMISSIONERS COLLIER AND KELLEY WITHDREW PREVIOUS MOTION, AND UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER KELLEY, R-12 WAS UNANIMOUSLY WITHDRAWN.**

- R-13      *Budget Modification DES 11 Requesting Authorization to Fund the County's Share of the Project Manager and Associated Costs for Analysis of Potential Consolidation of Support Services with the City of Portland*

**COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF R-13. MS. WILLIAMS EXPLANATION AND RESPONSE TO BOARD QUESTIONS. BUDGET MODIFICATION UNANIMOUSLY APPROVED.**

- R-14      *Budget Modification DES 12 Requesting Authorization to Fund Environmental, Social, Economic and Energy Analysis of Significant Streams within the Drainage of Howard Canyon*

**COMMISSIONER KELLEY MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF R-14. SCOTT**

**PEMBLE EXPLANATION. BUDGET MODIFICATION  
UNANIMOUSLY APPROVED.**

- R-15 *Budget Modification DES 13 Requesting Authorization to Appropriate \$25,000 from General Fund Contingency to Fund Challenge Grant for the Friends of the Multnomah County Fair*

**COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-15. MS. WILLIAMS EXPLANATION. COMMISSIONER KELLEY MOVED AND COMMISSIONER HANSEN SECONDED, AN AMENDMENT ADDING "PRIOR TO OBTAINING ANY FUNDS ACCUMULATED THROUGH THIS CHALLENGE GRANT, THE FRIENDS OF THE MULTNOMAH COUNTY FAIR SHALL SUBMIT TO THE COUNTY A FIVE YEAR BUSINESS PLAN FOR THE OPERATION OF THE FAIR, WHICH SHALL INCLUDE A DESCRIPTION OF THE INTENDED USE OF CHALLENGE GRANT FUNDS. AS AN EXCEPTION TO THIS CONDITION, THE DEPARTMENT MANAGER OF ENVIRONMENTAL SERVICES MAY RELEASE A PORTION OF THESE FUNDS TO ASSIST IN THE PREPARATION OF THE FIVE YEAR BUSINESS PLAN IF THIS ASSISTANCE IS REQUESTED BY THE FRIENDS OF THE MULTNOMAH COUNTY FAIR." COMMISSIONER KELLEY COMMENTS IN SUPPORT OF MOTION AND RESPONSE TO QUESTION OF COMMISSIONER SALTZMAN. AMENDMENT UNANIMOUSLY APPROVED. AT THE REQUEST OF COMMISSIONER SALTZMAN, MS. WILLIAMS TO REQUEST COUNTY COUNSEL TO PROVIDE INFORMATION CONCERNING POMONA GRANGE vs MULTNOMAH COUNTY LAWSUIT. BUDGET MODIFICATION DES 13-REVISED UNANIMOUSLY APPROVED.**

**DEPARTMENT OF COMMUNITY CORRECTIONS**

- R-16 *Budget Modification DCC 6 Requesting Authorization to Increase the Federal Byrne Grant Revenue by \$100,000 and Increase General Fund Contingency by \$38,311 for the Drug Diversion Program which will Allow an Increase in Contract Expenditures of \$137,350 Plus Indirect*

**MS. HOLDEN EXPLANATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION. UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER HANSEN, R-16 WAS UNANIMOUSLY APPROVED.**

**DEPARTMENT OF HEALTH**

- R-17 *Budget Modification MCHD 7 Requesting Authorization to Appropriate \$40,000 from General Fund Contingency to Replace an X-Ray Machine*

**COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, TO WITHDRAW R-17. TOM FRONK EXPLAINED REPLACEMENT COSTS WILL BE COVERED OUT OF MEDICAID REVENUE. R-17 UNANIMOUSLY WITHDRAWN.**

**AGING SERVICES DIVISION**

- R-18**      *Budget Modification ASD 9404 Requesting Authorization to Appropriated \$43,400 from General Fund Contingency for Additional One-Time Only Charges Related to the New Southeast Branch Location*

**COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-18. MR. WARREN EXPLANATION AND SUBMITTAL OF SUBSTITUTE BUDGET MODIFICATION REQUESTING \$28,000 GENERAL FUND APPROPRIATION. COMMISSIONERS SALTZMAN AND KELLEY WITHDREW PREVIOUS MOTION AND COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF SUBSTITUTE BUDGET MODIFICATION. CAROL REX EXPLANATION. BUDGET MODIFICATION ASD 9404-REVISED UNANIMOUSLY APPROVED.**

**COMMUNITY AND FAMILY SERVICES DIVISION**

- R-19**      *Budget Modification CFS 4 Requesting Authorization to Appropriate \$24,089 from General Fund Contingency to Restore Funds to East County and North Portland Child and Youth Centers for the Remainder of FY 93-94*

**COMMISSIONER HANSEN EXPLANATION. COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-19. MR. WARREN AND HOWARD KLINK EXPLANATION AND RESPONSE TO BOARD QUESTIONS. BUDGET MODIFICATION UNANIMOUSLY APPROVED.**

- R-20**      *Budget Modification CFS 5 Requesting Authorization to Appropriate \$43,772 from General Fund Contingency for Pass Through Plus \$306 for Indirect to Provide Five Months of Funding for 52 Units of Alcohol and Drug Free Transitional Housing for Homeless Single Adults at a Rate Established by RFP*

**COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-20. MR. WARREN EXPLANATION AND SUBMITTAL OF SUBSTITUTE BUDGET MODIFICATION. COMMISSIONERS HANSEN AND KELLEY WITHDREW PREVIOUS MOTION AND COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF SUBSTITUTE BUDGET MODIFICATION. DEBBIE WOOD, MIKE GARVEY, ROB DeGRAF AND JEAN DeMASTER TESTIMONY IN SUPPORT**

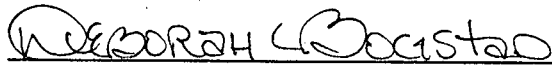
**OF ADDITIONAL FUNDING FOR CENTRAL CITY CONCERN  
AND TRANSITION PROJECTS, INC. AND RESPONSE TO  
BOARD QUESTIONS. MR. KLINK EXPLANATION AND  
RESPONSE TO BOARD QUESTIONS AND DISCUSSION.  
BOARD COMMENTS. BUDGET MODIFICATION CFS 5-  
REVISED UNANIMOUSLY APPROVED.**

**PUBLIC COMMENT**

R-21      *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to  
Three Minutes Per Person.*

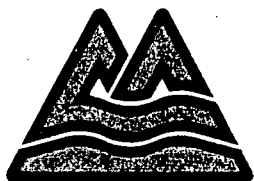
*There being no further business, the meeting was adjourned at 11:40 a.m.*

OFFICE OF THE BOARD CLERK  
for MULTNOMAH COUNTY, OREGON



Deborah L. Bogstad





# MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK  
SUITE 1510, PORTLAND BUILDING  
1120 S.W. FIFTH AVENUE  
PORTLAND, OREGON 97204

BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN • CHAIR • 248-3308  
DAN SALTZMAN • DISTRICT 1 • 248-5220  
GARY HANSEN • DISTRICT 2 • 248-5219  
TANYA COLLIER • DISTRICT 3 • 248-5217  
SHARRON KELLEY • DISTRICT 4 • 248-5213  
CLERK'S OFFICE • 248-3277 • 248-5222

## AGENDA

### MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

#### FOR THE WEEK OF

March 14, 1994 - March 18, 1994

*Tuesday, March 15, 1994 - 9:30 AM - Board Briefings . . . . . Page 2*

*Tuesday, March 15, 1994 - 1:30 PM - Budget Work Session . . . . . Page 2*

*Thursday, March 17, 1994 - 9:30 AM - Regular Meeting . . . . . Page 2*

*Thursday Meetings of the Multnomah County Board of Commissioners are  
taped and can be seen at the following times:*

*Thursday, 10:00 PM, Channel 11 for East and West side subscribers*

*Thursday, 10:00 PM, Channel 49 for Columbia Cable (Vancouver) subscribers*

*Friday, 6:00 PM, Channel 22 for Paragon Cable (Multnomah East)  
subscribers*

*Saturday 12:00 Noon, Channel 21 for East Portland and East County  
subscribers*

**INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD  
CLERK AT 248-3277 OR 248-5222, OR MULTNOMAH COUNTY TDD PHONE 248-  
5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.**

Tuesday, March 15, 1994 - 9:30 AM

Multnomah County Courthouse, Room 602

**BOARD BRIEFINGS**

- B-1      *Presentation of the RESULTS (Reaching Excellent Service Using Leadership and Team Strategies). Presented by Les Wallace, PhD, of Signature Resources. 2 HOURS REQUESTED - 9:30 AM TIME CERTAIN.*
- B-2      *Presentation of the Library Department Audit: Open Branches More Hours. Presented by Gary Blackmer. 30 MINUTES REQUESTED - 11:30 TIME CERTAIN.*
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Tuesday, March 15, 1994 - 1:30 PM

Multnomah County Courthouse, Room 602

**BUDGET WORK SESSION**

- WS-1      *Board Work Session to Discuss Issues Important for Development of the 1994-1995 Budget, as Follows: MENTAL HEALTH AND JAILS - 1:30 PM TIME CERTAIN, 1 HOUR REQUESTED; and SCHOOL HEALTH CLINICS - 2:30 PM TIME CERTAIN. Presented by Appropriate Department Staff.*
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Thursday, March 17, 1994 - 9:30 AM

Multnomah County Courthouse, Room 602

**REGULAR MEETING**

**CONSENT CALENDAR**

**SHERIFF'S OFFICE**

- C-1      *Application for Business Certification Renewal Submitted by Sheriff's Office with Recommendation for Approval, for R.S. DAVIS RECYCLING, INC., LOCATED AT 28425 SE ORIENT DRIVE, GRESHAM*

**NON-DEPARTMENTAL**

- C-2      *In the Matter of the Appointment of Lillian Clark to the Portland Multnomah Commission on Aging Representing the NE District Advisory Committee on Aging, Term Ending July 1995*

- C-3      *In the Matter of the Appointment of Susan Hathaway-Marxer to the Library Advisory Board, Term Ending September 30, 1995*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-4      *ORDER in the Matter of the Execution of Deed D940998 Upon Complete Performance of a Contract to WILLIAM NICHOLAS WERNER*

**REGULAR AGENDA**

**NON-DEPARTMENTAL**

- R-1      *In the Matter of the Appointment of Blair Batson to the Columbia River Gorge Commission*
- R-2      *Review, Discussion and Board Action on the March 3, 1994 Appeal Hearing of Greg Durham Regarding Adult Care Home License*
- R-3      *PROCLAMATION in the Matter of Proclaiming April, 1994, Earthquake Preparedness Month*
- R-4      *RESOLUTION in the Matter of Approving the Regional Emergency Management Workplan*
- R-5      *Ratification of an Intergovernmental Agreement, Contract #500344, between the Jurisdictions Within Washington, Multnomah, Clackamas and Columbia Counties including the Cities and Regional Government within those Counties for the Purpose of Developing an Organization to Recommend Policy and Procedures on Regional Emergency Management Issues*
- R-6      *RESOLUTION in the Matter of the Adoption of a Supplemental Budget for Multnomah County, Oregon, for the Fiscal Year July 1, 1993 to June 30, 1994, and Making the Appropriations thereunder, Pursuant to ORS 294.435*

**DEPARTMENT OF COMMUNITY CORRECTIONS**

- R-7      *Budget Modification DCC #8 Requesting Authorization to Add 1 FTE Data Analyst and Reclassify 1 FTE Data Analyst Senior to a Data Systems Administration*

**DEPARTMENT OF HEALTH**

- R-8      *Ratification of an Intergovernmental Agreement, Contract #202014, Authorizes Washington County to Administer the Regulation of Emergency Medical and Ambulance Services Under the Washington County Code for a Portion of Multnomah County in the West Hills/Skyline Area*

## PUBLIC CONTRACT REVIEW BOARD

*(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)*

- R-9      *ORDER in the Matter of Exempting from Public Bidding a Contract with Polar Systems for the Provision of LAN Equipment, Services and Training*

*(Recess as the Public Contract Review Board and reconvene as the Board of County Commissioners)*

## GENERAL FUND CONTINGENCY REQUESTS

### NON-DEPARTMENTAL

- R-10      *Budget Modification NOND #12 Requesting One Time Only Voluntary Contribution of \$10,000 Contingency Funds for Support of Research and Service Programs of PSU Institute for Portland Metropolitan Studies*
- R-11      *Budget Modification NOND #13 Requesting Authorization to Appropriate \$74,190 from General Fund Contingency to Non-Departmental Special Appropriations for the Purpose of Developing a New Applicant Flow System*

## DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-12      *Budget Modification DES #10 Requesting Authorization to Fund the Establishment of an Animal Control "Pet Adoption Center" in Partnership with Clackamas Town Center*
- R-13      *Budget Modification DES #11 Requesting Authorization to Fund the County's Share of the Project Manager and Associated Costs for Analysis of Potential Consolidation of Support Services with the City of Portland*
- R-14      *Budget Modification DES #12 Requesting Authorization to Fund Environmental, Social, Economic and Energy Analysis of Significant Streams within the Drainage of Howard Canyon*
- R-15      *Budget Modification DES #13 Requesting Authorization to Appropriate \$25,000 from General Fund Contingency to Fund Challenge Grant for the Friends of the Multnomah County Fair*

## DEPARTMENT OF COMMUNITY CORRECTIONS

- R-16      *Budget Modification DCC #6 Requesting Authorization to Increase the Federal Byrne Grant Revenue by \$100,000 and Increase General Fund Contingency by*

*\$38,311 for the Drug Diversion Program which will Allow an Increase in Contract Expenditures of \$137,350 Plus Indirect*

**DEPARTMENT OF HEALTH**

- R-17      *Budget Modification MCHD #7 Requesting Authorization to Appropriate \$40,000 from General Fund Contingency to Replace an X-Ray Machine*

**AGING SERVICES DIVISION**

- R-18      *Budget Modification ASD #9404 Requesting Authorization to Appropriated \$43,400 from General Fund Contingency for Additional One-Time Only Charges Related to the New Southeast Branch Location*

**COMMUNITY AND FAMILY SERVICES DIVISION**

- R-19      *Budget Modification CFS #4 Requesting Authorization to Appropriate \$24,089 from General Fund Contingency to Restore Funds to East County and North Portland Child and Youth Centers for the Remainder of FY 93-94*
- R-20      *Budget Modification CFS #5 Requesting Authorization to Appropriate \$43,772 from General Fund Contingency for Pass Through Plus \$306 for Indirect to Provide Five Months of Funding for 52 Units of Alcohol and Drug Free Transitional Housing for Homeless Single Adults at a Rate Established by RFP*

**PUBLIC COMMENT**

- R-21      *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

MEETING DATE: MAR 15 1994

AGENDA NO: WS-1

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

SUBJECT: \_\_\_\_\_

BOARD BRIEFING Date Requested: 3/15/94 WORK SESSION

Amount of Time Needed: 1:30-3:30

REGULAR MEETING: Date Requested: \_\_\_\_\_

Amount of Time Needed: \_\_\_\_\_

DEPARTMENT: NONDEPARTMENTAL DIVISION: CHAIR'S OFFICE

CONTACT: MEGANNE STEELE TELEPHONE # 249-3308  
BLDG/ROOM # 106/1410

PERSON(S) MAKING PRESENTATION: \_\_\_\_\_

**ACTION REQUESTED:**

☐ INFORMATIONAL ONLY ☒ POLICY DIRECTION ☐ APPROVAL ☐ OTHER

**SUMMARY** (Statement of rationale for action requested, personnel and fiscal/budgetary impacts, if applicable):

Board Work Session- Budget Issue Briefings:

1:30-2:30 Mental Health and Jails  
2:30-3:30 School Health Clinics

BOARD OF  
COUNTY COMMISSIONERS  
1994 MAR 10 PM 12:33  
MULTNOMAH COUNTY  
OREGON

**SIGNATURES REQUIRED:**

ELECTED OFFICIAL: Beverly Stein

OR

DEPARTMENT MANAGER: \_\_\_\_\_

**ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES**

Any Questions: Call the Office of the Board Clerk 248-3277/248-5222

0516C/63

6/93

MULTNOMAH COUNTY  
CORRECTIONS MENTAL HEALTH

*Work Session*  
*3-15-94*  
*Handout #1*

- I. An increase in assessments are necessary in order to identify persons in custody with drug/alcohol and or mental health problems. In order to do this an Assessment Unit (in-jail) needs to be established. This will assure adequate assessments of persons who remain in custody. This unit will incorporate the Target Cities Project and additional mental health staff.

1.5 FTE	A/D Assessment Counselors (MCSO) T.C
1.5 FTE	A/D Assessment Counselor (Central Intake) T.C
1.0 FTE	Psychiatric Nurse (Health Dept.) T.C
1.0 FTE	Case Management Assistant (MCSO)*

\* Additional Funding Required for Personnel, no M & S                      Total    \$25,743  
included in this figure.

- II. Increase stabilization and community linkage of persons identified as needing mental health services. This will include medication management, individual/group intervention and referral upon release from custody. This will incorporate the Target Cities Project and additional mental health staff.

4.0 FTE	Psychiatric Nurses (Health Dept.)*
0.5 FTE	Psychiatric Nurse Practitioner (Health Dept.)*
1.0 FTE	Office Assistant II (Health Dept.)*
0.5 FTE	Psychiatric Nurse Practitioner (Health Dept.) T.C.

\* Additional Funding Required for Personnel, no M & S                      Total    \$243,805  
included in this figure.

- III. Improve the linkage between the jail and the community and enhance community mental health services to those released. This would expand the Department of Community Corrections (DCC) pilot mental health program to allow mental health case management for high risk offenders beginning with on-site linkage with targeted offenders in jail. Release plans would be developed in collaboration with Corrections Mental Health staff along with implementing/monitoring those plans in the community. The service provider would have dedicated hours in each DCC district office. This type of service delivery has been extremely helpful to parole and probation officers, who would otherwise have difficulty accessing mental health services for their clients. These services will be provided by a Community Mental Health Center provided through a contract with the Department of Community Corrections.

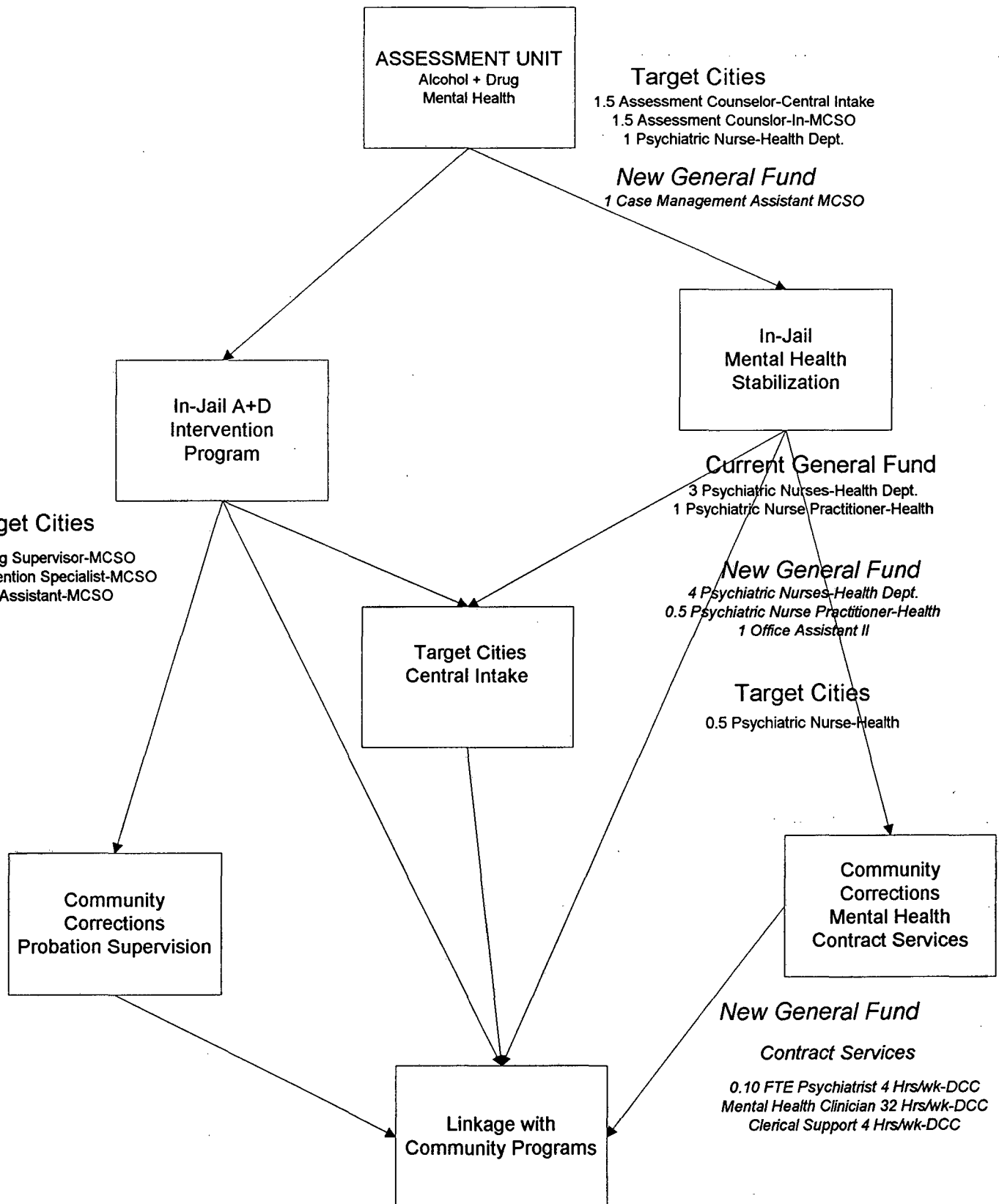
Contract	Mental Health Clinician (DCC)*	32 Hr/Wk. Contract
Contract	Psychiatrist (DCC)*	4 Hr/Wk. Contract
Contract	Clerical Support (DCC)*	4 Hr/Wk. Contract

\* Additional Funding Required for Personnel, no M & S                      Total    \$64,000  
included in this figure.

- IV. Interagency coordination needs to be developed further and cross training needs to be provided to assure proper integration of services.  
No Additional Funding Required

*Work Session*  
*3-15-94*  
*Handout #2*

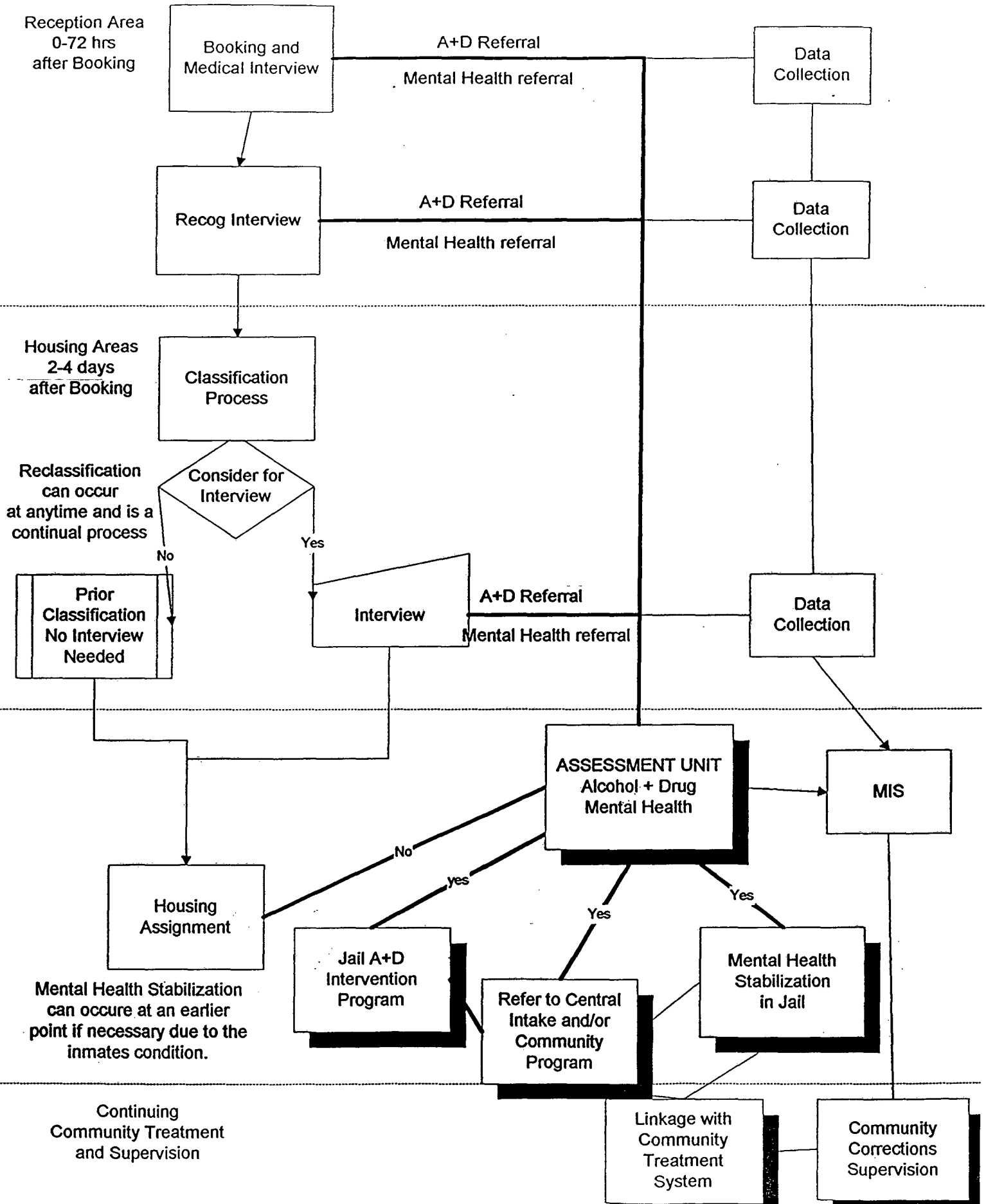
# ALCOHOL + DRUG AND MENTAL HEALTH ASSESSMENT, INTERVENTION, AND STABILIZATION





# Jail Booking and Assessment Process

Work Session  
3-15-94  
Handout #3



*Work Session*  
*3-15-94*  
*Handout #4*

MULTNOMAH COUNTY

CORRECTIONS

MENTAL HEALTH REPORT

FEBRUARY 1994

# CORRECTIONS MENTAL HEALTH SERVICES

## INTRODUCTION

## RECOMMENDATIONS

- I. Increase Assessments
- II. Increase Treatment
- III. Provide Outpatient Services
- IV. Increase Services Probation/Parole
- V. Increase Interagency Coordination

## SUMMARY

## ATTACHMENTS

Budget -	Attachment I
Annual Bookings -	Attachment II
Mental Health Caseload	Attachment IIa
Charge Level of Mental Health Caseload (2/91) -	Attachment III
Diagnosis of Inmates with Violent A/B Felony -	Attachment IV
Diagnostic Profile (MI&AD) - Bar Graph	Attachment V
Bibliography -	Attachment VI

# MULTNOMAH COUNTY CORRECTIONS MENTAL HEALTH SERVICES INTRODUCTION

The Corrections Mental Health services work group was formed to review current services and recommend more effective ways of serving people in the criminal justice system who also have mental health problems.

An initial concern was whether or not individuals with mental illness were being inappropriately placed in the corrections system. Examples of "inappropriate" placements:

1. People with mental illness who were held primarily for their own protection, without criminal charges being filed against them; and
2. People with mental illness who were held in jail for lessor charges than the rest of the inmate population.

The work group determined the initial concerns are not current critical problems. Due to Multnomah County's population control activities, procedures have been put in place over the years to prevent or minimize people being held in jail only for bizarre behavior resulting from mental illness. However, from the analysis equally pressing concerns have emerged and demand immediate attention.

The mental health system has been under simultaneous pressure to reduce the use of institutional beds. As a result, persons with mental illness who are diverted from jail do not receive mental health treatment. Frequently people with mental illness and criminal justice histories have fallen into the ever widening service gap in the mental health system which has forced the criminal justice system to extend beyond its traditional limits.

Another concern of the group was whether or not people with mental illness, who are incarcerated as a result of a felony charge, are appropriately assessed and treated for their mental disorders while in custody, and referred for follow-up services upon release from jail.

The findings of the group resulted in the recommendation that a comprehensive mental health and alcohol/drug treatment continuum be developed which would provide the specialized services needed for people within the criminal justice system. More specifically, in order to address present gaps in the system, the continuum of services would need to include the following:

1. Increase corrections mental health staff to assure adequate mental health assessments.
2. Increase the availability of mental health treatment in the jail.
3. Provide outpatient mental health services for justice system clients after release from custody.
4. Increase the availability of mental health services provided at probation and parole offices.
5. Increase interagency coordination to assure proper integration of services.

These recommendations will be expanded in the following sections of this report:

**I. Increase corrections mental health staff to assure adequate mental health assessments.**

Demographic

National bookings have increased 9.2% per year since 1983. Multnomah County's rate of booking has risen by 7.0% per year since 1985. Since 1985 the bookings have gone from 18,724 persons booked into jail per year to 32,467 persons booked in 1993. During this seven year period bookings have increased 68% and 514 additional beds have been added to the system. It must be noted that during this period of rapid growth the mental health staffing level has remained the same. (three psychiatric nurses and one psychiatric nurse practitioner).

In Multnomah County the estimated number of persons with alcohol/drug and/or mental illness is approximately 71% of those incarcerated. The actual number of persons with mental illness is unknown because the Mental Health Team sees only clients that are referred to them by other medical staff, client's family or attorneys, or other members of the criminal justice system. This referral process is dependent on non psychiatric staff and limits the actual number of clients identified as needing services within the correctional facilities. However, even this method results in overwhelming requests, and requires that the Mental Health Team prioritize services in order to meet the needs of clients in crisis. The Mental Health Team prioritizes the services provided as follows:

- Crisis Intervention - Suicide Attempts, Past History
- Major Mental Illness - Acute/Chronic
- Drug/Alcohol Addiction (Acute)
- Medication Management
- Classification/Hearing Officer - Consultation re: Competency
- Personality Disorders
- Developmentally Disabled/Brain Damage
- Physical/Sexual Abuse Issues

This prioritization results in individuals with less severe problems not being diagnosed, treated or referred for various mental illnesses or substance abuse issues.

Additional psychiatric nurses are needed to expand the number of assessments. This in depth assessment would allow identification of the actual number of persons with mental illness and substance abuse that are in our facilities. (See attachment I for Budget)

## **II. Increase the availability of mental health treatment in the jail.**

### Demographics

A profile of the Mental Health Team's caseload in February 1991 was as follows:

#### Diagnosis Profile (Primary Diagnosis) Total 123

- 38% Diagnosed with Drug (multiple) Dependence
- 19% Diagnosed with Post Traumatic Stress Disorder
- 14% Diagnosed with Schizophrenia
- 12% Diagnosed with Alcohol Dependence
- 11% Diagnosed with Bipolar
- 4% Diagnosed with Depression
- 3% Diagnosed with Other Misc.

#### Charge Profile (Highest Charge) Total 123

- 31% Charged with A Felony
- 33% Charged with C Felony
- 11% Charged with Parole Violation
- 10% Charged with B Felony
- 8% Charged with Misdemeanor
- 7% Charged with Holds for Other Jurisdictions

#### Class A & B Felony Profile By Diagnosis Total 26

- 34% Diagnosed with Schizophrenia Disorder
- 24% Diagnosed with Post Traumatic Stress Disorder
- 17% Diagnosed with Depression
- 14% Diagnosed with Drug Dependence
- 10% Diagnosed with Alcohol Dependence

The population that corrections mental health workers frequently has contact with appears to fall largely into three groups:

1. The chronically mentally ill (for whom fairly straight forward methods of treatment exist).
2. A fairly large group of who typically have childhood physical/sexual abuse histories, substance dependence, mood problems (primarily anxiety/depression), and some degree of organic or neurological impairment, all co-existent.
3. Those with "unusual appetites" and/or deviant arousal pattern, e.g. various kinds of sex offenders, alcoholics/addicts, and the severely personality disordered.

These groups have multiple treatment failures, some due to unwillingness to participate, fragmented service, total lack of service or discomfort with the method used in the mental health and alcohol/drug community.

Due to the large number of unsentenced inmates who are in for short periods of detention, early identification, information, crisis intervention and referral are minimum service needs. The sentenced inmates will remain in custody for a longer period of time and can be actually involved in treatment. An increase in mental health staff will allow for continued assessment, intervention, education in preparation for treatment and referrals upon release. This staff could follow-up with clients as out-patients on a referral basis for continuity of care.

### **III. Provide out-patient mental health services for clients from the Justice System who are not able to be connected to community programs.**

#### Demographics

Historically, Corrections clients have not been able to access mental health treatment or follow-up after release from custody. These clients are often deemed ineligible for community mental health programs because they either do not meet the prioritization criteria (based on the severity of their mental illness) and/or some clients potential for violence pose too great a risk to community programs. Also, the Community Mental Health Center caseloads are full and access into treatment requires being at risk of hospitalization, which the majority of our clients are not. This increase demand for services and lack of treatment slots has resulted in clients on medication not being able too continue medication management after release. If seen on an out-patient basis these clients may have more successful treatment outcomes.

Studies indicate that establishing prolonged stabilization may require one to twelve months of a combination of treatment modalities. Since these clients frequently have no mental health/drug alcohol treatment services available to them in the community, they often view corrections mental health staff as their primary treatment provider.

(See attachment I for Budget)

#### **IV. Increase the availability of mental health services provided at probation and parole offices.**

Multnomah County Community Corrections and Mt Hood Community Mental Health Center have initiated such a pilot project. This project provides assessment, medication management, individual and group therapy, anger management, and mental health consultation on-site for clients at probation and parole offices, who are not eligible for existing community mental health services. Whenever possible, referrals are facilitated to existing programs for those who are assessed as being appropriate. This project provides a key linkage in the continuum of care which is needed within the corrections mental health system.

Providing services at probation and parole offices also increases the likelihood of treatment compliance, as well as improving communication and coordination between mental health and corrections. This type of collaboration allows mental health and probation/parole workers to have distinct roles, rather than one person trying to force accountability and establish a therapeutic alliance at the same time.

As resources become increasingly limited, jails and hospitals are needed to serve the most severe cases in the criminal justice and mental health systems. People need to be more effectively served in the community to reduce the chronic problems of recidivism. A more comprehensive continuum of care in the community, including dual diagnosis treatment (mental health and substance abuse), will help decrease the length of stay in hospitals because better follow-up services will be available; and potential crisis situations can be prevented or stabilized before hospitalization or reincarceration becomes necessary.

#### **V. Increase Interagency coordination to assure proper integration of services.**

Three examples of interagency coordination include the Multnomah County Task Force on Potentially Dangerous and/or Chronically Mentally Ill Persons, Project Respond and the Target Cities Project.



**THE MULTNOMAH COUNTY TASK FORCE ON POTENTIALLY DANGEROUS AND/OR CHRONICALLY MENTALLY ILL PERSONS** was formed as a result of the 1986 task force on issues related to the services and responses of the mental health and criminal justice systems to persons who were potentially dangerous and/or chronically mentally ill. Representatives from law enforcement, community hospitals, and mental health agencies meet monthly to debrief critical incidents and coordinate system wide planning to improve community safety and the care of people with mental illness.

**PROJECT RESPOND**, a mobile outreach program sponsored by Mental Health Services West, is designed to assist people who are homeless and mentally ill in downtown Portland. This population frequently comes to the attention of law enforcement officers when they are picked up for misdemeanor complaints. Now, officers can call Project Respond for support. While it would be inappropriate to detain these people in jail for minor charges, releasing them to the street has often meant that they would go undiagnosed and untreated. Project Respond is intervening in a proactive way to reduce the potential incidence of homelessness and mental illness. This program needs to be expanded to 24 hours a day and have a place where the mentally ill persons can be taken. A location should be available for the non-criminal or minor non-bookable criminal who has a mental illness and is unable to care for themselves. Unfortunately, the priorities of the State funding of our Community Mental Health system generally exclude these persons from services. More local control will enable us to look at how we might want to change the priorities for use of very scarce mental health resources.

**TARGET CITIES PROJECT**, will improve access to alcohol/drug treatment, enhance the effectiveness of treatment and improve coordination and linkage between human service agencies. This will include the dually diagnosed since mental illness and substance abuse are often interrelated. Some people may suffer from both diseases. A person with mental illness may self-medicate with alcohol or drugs to reduce the level of anxiety created by the mental illness. In some people, mental impairment is caused by long-term substance abuse, but many people who are dually diagnosed get screened out by both programs as being more appropriate for care by the other treatment provider. The result is frequently no care. The alcohol and drug dependent person cannot be compelled to receive treatment, although they are so out of control or physically in crisis that emergency resources are used over and over without any ability to effectively intervene and stabilize the client. No long term evaluation or treatment can occur. Once the substance abuse is controlled, then a proper diagnosis can be made of psychiatric problems and appropriate medication or therapy can begin. Statutory changes are needed to civilly commit the late-stage alcoholic or drug abuser to appropriate treatment. This additional resource will maximize coordination, link clients to the most appropriate agency and establish a more collaborative relationship between alcohol/drug and mental health programs.

## SUMMARY

Mental Health Services in jail do need to be expanded and Community Mental Health services need to be available for the corrections client. Statutory changes are needed to civilly commit the late-stage alcoholic or drug abuser to appropriate treatment. A continuum of assessment and care must be available to assure that appropriate treatment is provided to persons detained with referrals to appropriate community services.

## MULTNOMAH COUNTY CORRECTIONS MENTAL HEALTH

- I. An increase in mental health staff is necessary to assure that adequate mental health assessments are completed by day 7 on all persons who remain in custody.

Resources Required: CHNs 5.5 FTE

- II. Increase the availability of mental health treatment in the jail. Establish treatment groups and/or referrals for persons identified.

Resources Required: CHNs 1.5 FTE  
OAI 1.5 FTE

- III. Provide outpatient mental health services for clients from the Justice System.

This would provide interim care for persons unable to access upon release from jail.

Resources Required: NP 1.0 FTE

- IV. Increase the availability of mental health services provided at probation and parole offices. The current cost of the program is \$60,000. Due to the newness of the program, its effectiveness has not yet been determined. Outcomes should be closely monitored by mental health and probation/parole staff to determine if it would be appropriate to expand the services.

Resources Required: To be Determined

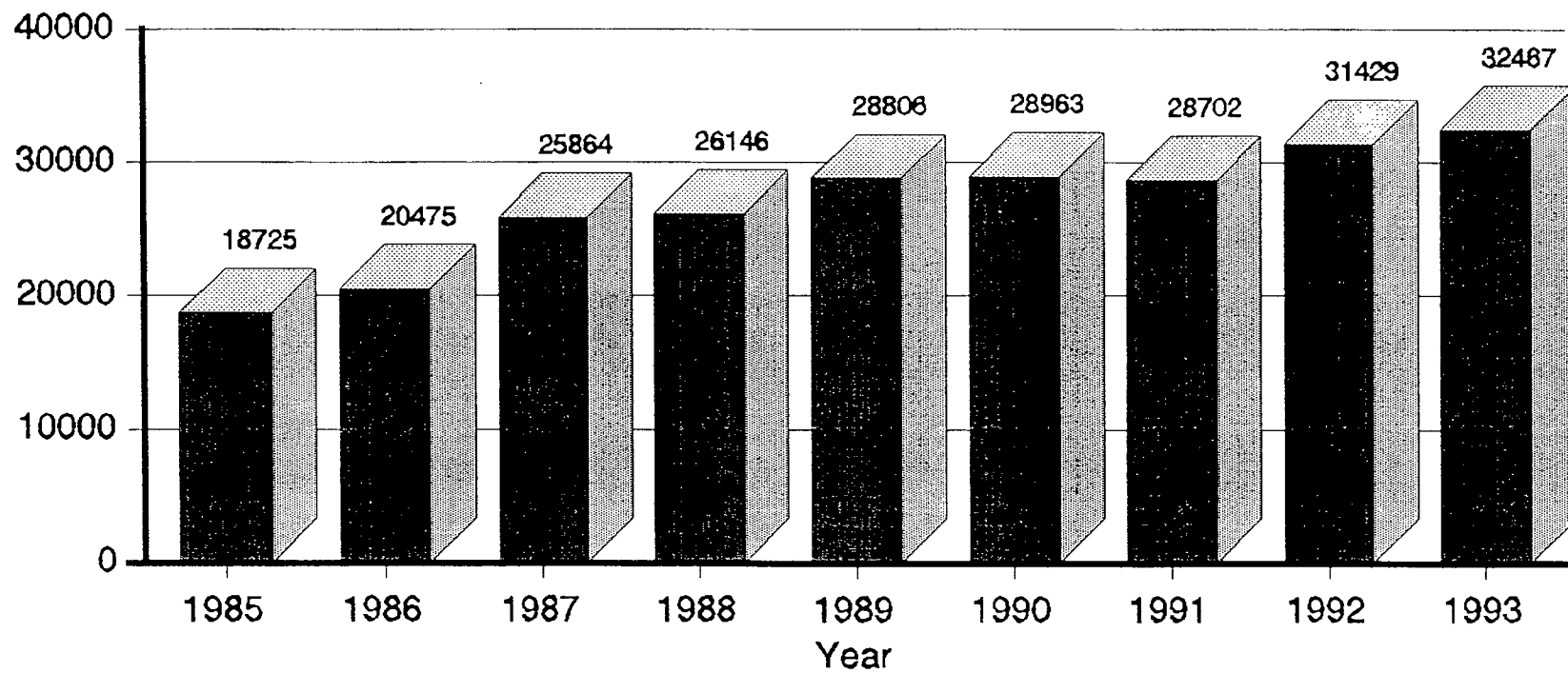
- V. Interagency coordination needs to be developed further and cross training needs to be provided to assure proper integration of services.

Resources Required: Existing

# Multnomah County Sheriff's Office

## *Annual Bookings*

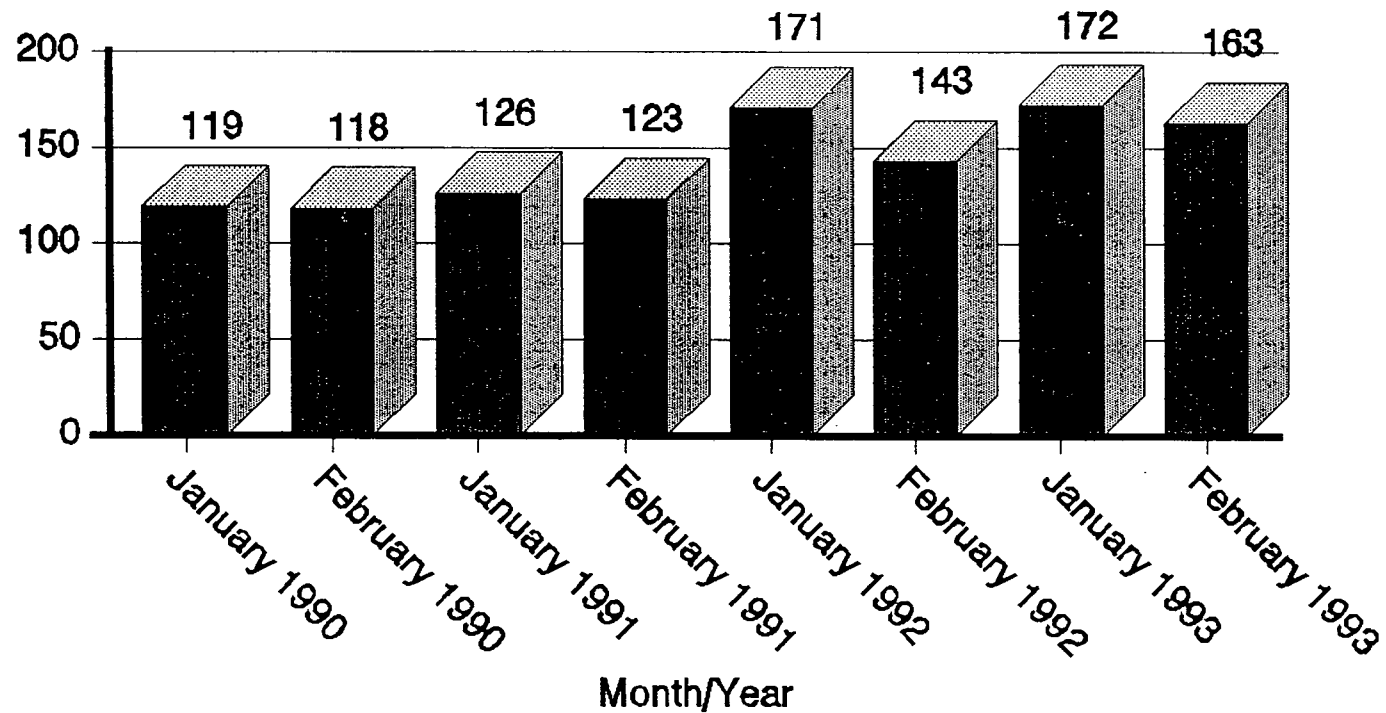
Number of persons booked



# Corrections Mental Health Caseload

*Selected Months/Years*

Persons Active

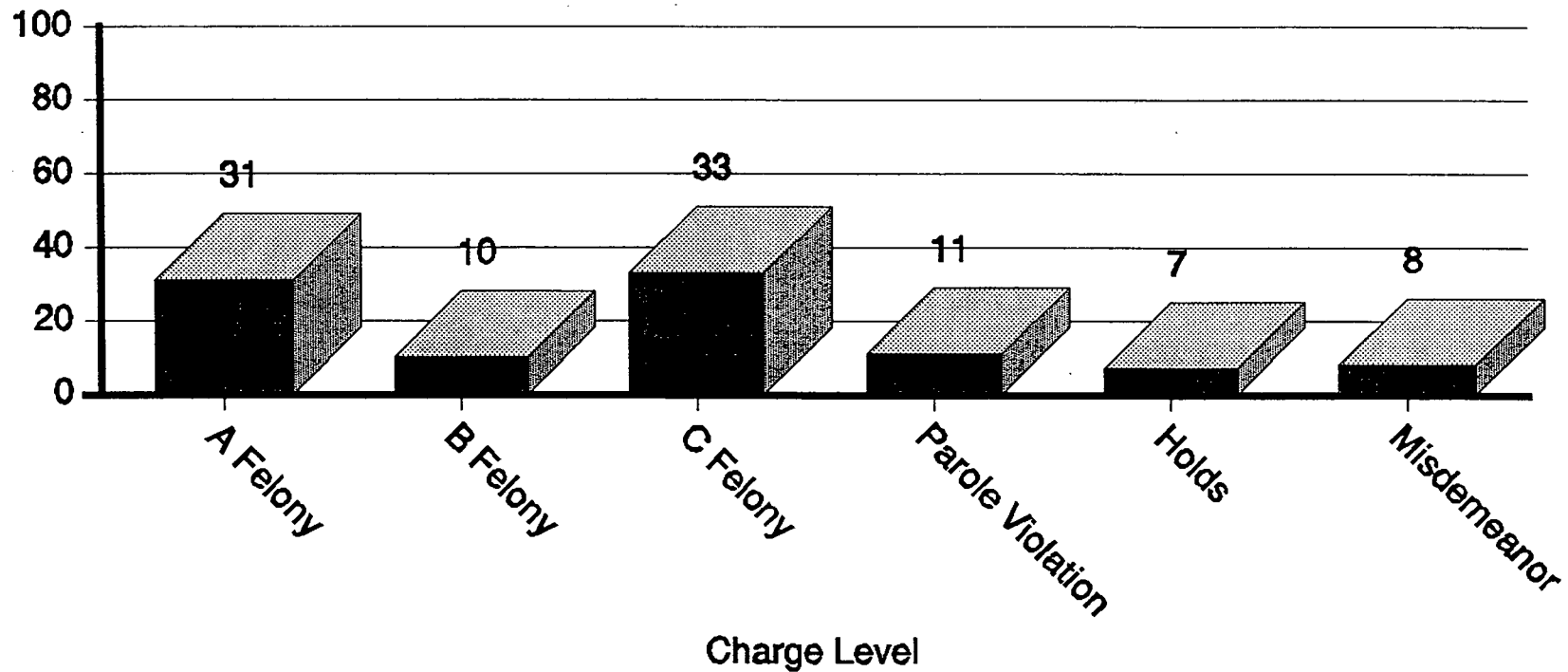


Corrections Mental Health

# Corrections Mental Health Caseload Charge Level

*Mental Health Population - 2/91*

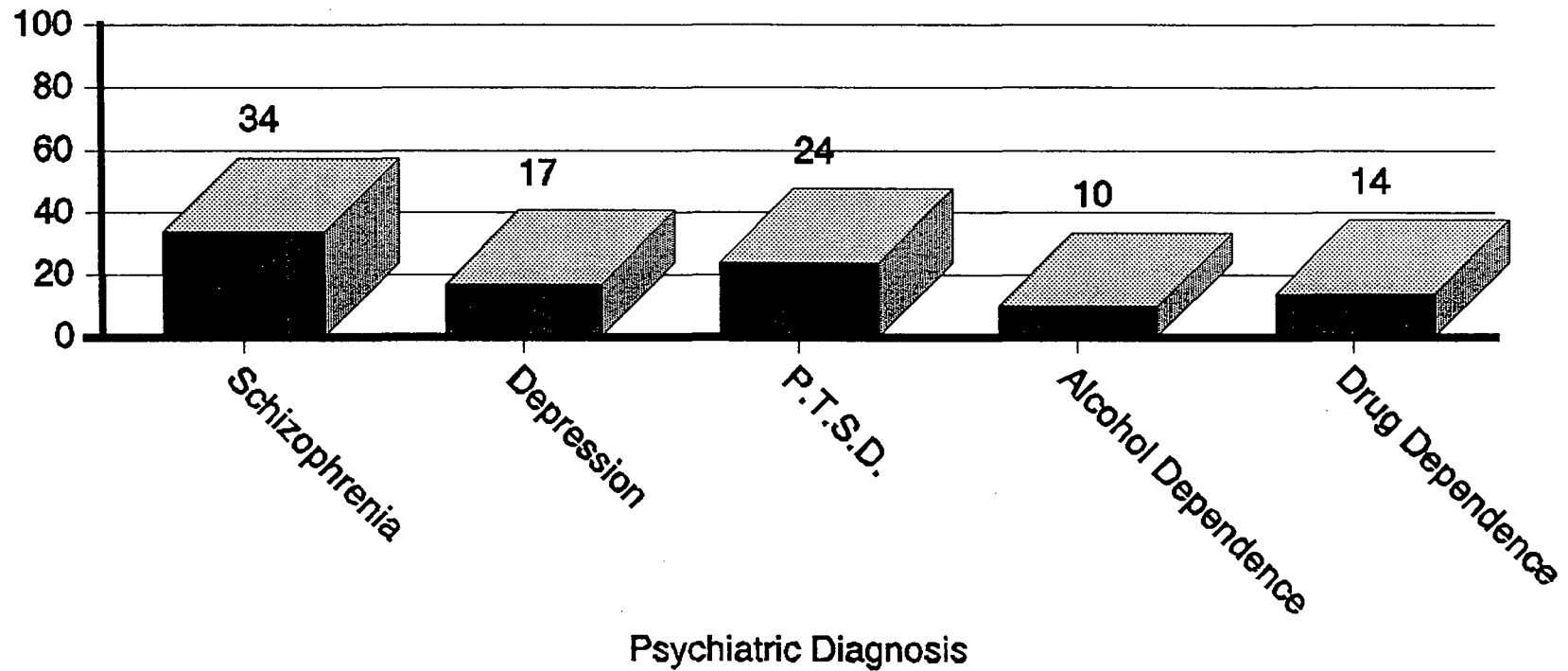
Mental Health Population (%)



# Diagnoses of Inmates with A/B Felony Charges

*Mental Health Population - 2/91*

Mental Health Population (%)



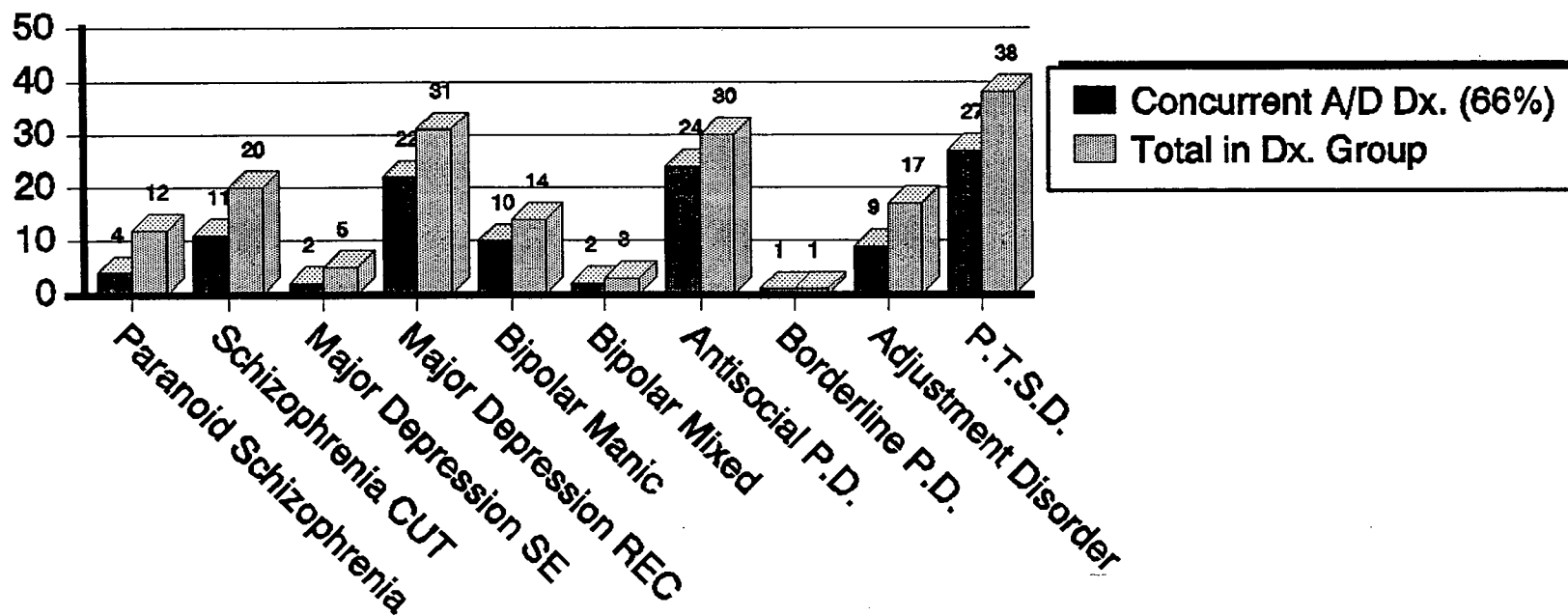
Total 123 Inmates

# Corrections Mental Health Caseload

## DIAGNOSTIC PROFILE

2/91 & 2/93

# In Diagnostic Group



Total 207 Inmates



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