

**ANNOTATED MINUTES**

*Tuesday, November 8, 1994 - 9:30 AM  
Portland City Hall, Second Floor Council Chambers  
1120 SW Fifth, Portland*

**CITY/COUNTY JOINT BRIEFING**

*B-1 City of Portland Commissioners and Multnomah County Commissioners Will Meet for a Joint Briefing to Discuss The Unfinished Agenda: The Community Effort to Break the Cycle of Homelessness. Presented by City Commissioner Gretchen Kafoury.*

**COMMISSIONER GRETCHEN KAFOURY, BOB DURSTON, DANA BROWN AND CHUCK CURRIE PRESENTATION AND RESPONSE TO QUESTIONS AND DISCUSSION OF COMMISSIONERS TANYA COLLIER, CHARLIE HALES, GARY HANSEN, MIKE LINDBERG, SHARRON KELLEY, EARL BLUMENAUER, DAN SALTZMAN, CHAIR BEVERLY STEIN AND MAYOR VERA KATZ. MARY MARSON, REY ESPAÑA, KATHY OLIVER, HELEN BARNEY AND ERIK STEN COMMENTS IN RESPONSE TO QUESTIONS AND DISCUSSION. STAFF DIRECTION GIVEN. COUNCIL AND BOARD MEMBERS TO SOLICIT CONGRESSIONAL SUPPORT FOR FEDERAL HOMELESS INITIATIVES FUNDING; ENCOURAGE COMMUNITY SUPPORT FOR "BOTTLES AND CANS FOR THE HOMELESS" CAMPAIGN; AND TO ENCOURAGE COMMUNITY COMMITMENT TO ASSIST WITH PROVIDING HOUSING FACILITIES, JOB TRAINING AND OTHER PROGRAMS TO ASSIST HOMELESS SINGLES, FAMILIES AND YOUTH.**

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*Tuesday, November 8, 1994 - 1:30 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**PLANNING ITEM**

*Chair Beverly Stein convened the meeting at 1:32 p.m., with Vice-Chair Tanya Collier, Commissioners Sharron Kelley, Gary Hansen and Dan Saltzman present.*

*P-1 C 21-94 First Reading of a Proposed ORDINANCE Amending the Zoning Code Text to Repeal Code Sections That Are No Longer in Use [Due to Annexation of Urban Areas]*

**PROPOSED ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER SALTZMAN MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF THE FIRST READING. JOHN DuBAY RESPONSE TO QUESTIONS OF COMMISSIONER KELLEY. NO ONE WISHED TO TESTIFY. FIRST READING UNANIMOUSLY APPROVED. SECOND READING SCHEDULED FOR TUESDAY, NOVEMBER 22, 1994.**

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*Tuesday, November 8, 1994 - 1:45 PM  
(Or Immediately Following Planning Item)  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**BOARD BRIEFINGS**

- B-2** *Budget Office Presentation and Request for Policy Direction Regarding Economic Assumptions for Five Year Financial Forecast for County's Revenue and Expenditure Requirements. Presented by Barry Crook.*

**BARRY CROOK AND MARK CAMPBELL PRESENTATION AND RESPONSE TO BOARD QUESTIONS, DISCUSSION AND POLICY DIRECTION. NOVEMBER 29, 1994 BRIEFING TO BE RESCHEDULED AFTER DECEMBER ECONOMIC ROUND TABLE MEETING.**

- B-3** *Budget Office and Health Department Update on the Status of CareOregon Based on Data from the First Quarter of 1994/95. Presented by Barry Crook, Kathy Innes and Tom Fronk.*

**BARRY CROOK, KATHY INNES, TOM FRONK, KATHLEEN FULLER-POE AND KAREN MAKI PRESENTATION AND RESPONSE TO BOARD QUESTIONS, DISCUSSION AND SUGGESTIONS. AT THE DIRECTION OF CHAIR STEIN, MR. FRONK TO RESPOND TO CONCERNS OF OUTSIDE INN DIRECTOR, AND TO PROVIDE UPDATE REGARDING \$35.00 CHARGE AT THE TIME OF SECOND QUARTER BRIEFING, TO BE SCHEDULED FOR FEBRUARY, 1995.**

*There being no further business, the meeting was adjourned at 3:20 p.m.*

**OFFICE OF THE BOARD CLERK  
for MULTNOMAH COUNTY, OREGON**

Deborah L. Bogstad

Deborah L. Bogstad

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Wednesday, November 9, 1994 - 9:30 AM  
Multnomah County Sheriff's Office  
12240 NE Glisan, 2nd Floor Conference Room

**BOARD BRIEFING**

B-4 Office of Emergency Management Emergency Center Tour and Briefing  
Regarding Annual Activities Update and Emergency Planning Matrix.  
Presented by Penny Malmquist.

**PENNY MALMQUIST PRESENTATION AND RESPONSE TO QUESTIONS, DISCUSSION AND SUGGESTIONS OF CHAIR BEVERLY STEIN, VICE-CHAIR TANYA COLLIER, COMMISSIONER SHARRON KELLEY, SHERIFF ROBERT SKIPPER, TAMARA HOLDEN, LOLENZO POE, JEAN MILEY, JOHN LEGRY, RHYS SCHOLLES AND MARK WIENER. STAFF DIRECTED TO SUBMIT PROPOSED ORDINANCE FOR BOARD CONSIDERATION; PROVIDE A BRIEF DESCRIPTION OF STATUTORY RESPONSIBILITIES OF CHAIR AND SHERIFF IN THE EVENT OF A LOCAL DISASTER; PURSUE VARIOUS SUGGESTIONS IN CONNECTION WITH COMPLETION OF MANDATED LOCAL EMERGENCY PLAN; LOOK INTO PROVISION OF INCIDENT COMMAND TRAINING FOR KEY PERSONNEL; AND TO PURSUE OBTAINING A RESULTS GRANT FOR SAID TRAINING. CHAIR STEIN ADVISED SHE WILL INITIATE DISCUSSION REGARDING DEPARTMENT LIAISONS ASSISTANCE IN COMPLETION OF EMERGENCY PLAN AT NEXT MANAGERS' MEETING.**

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Thursday, November 10, 1994 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

Chair Beverly Stein convened the meeting at 9:30 a.m., with Vice-Chair Tanya Collier, Commissioners Sharron Kelley and Gary Hansen present, and Commissioner Dan Saltzman excused.

## CONSENT CALENDAR

**UPON MOTION OF COMMISSIONER KELLEY,  
SECONDED BY COMMISSIONER HANSEN, THE  
CONSENT CALENDAR (ITEMS C-1 THROUGH C-10)  
WAS UNANIMOUSLY APPROVED.**

### SHERIFF'S OFFICE

- C-1 *Package Store OLCC License Renewal Application Submitted by Sheriff's Office with Recommendation for Approval, for ALBERTSON'S FOOD CENTER #502, 1350 NE 122ND AVENUE, PORTLAND*
- C-2 *Package Store OLCC License Renewal Application Submitted by Sheriff's Office with Recommendation for Approval, for BOB'S CORNER GROCERY AND DELI, 13110 SE DIVISION, PORTLAND*
- C-3 *Package Store OLCC License Renewal Application Submitted by Sheriff's Office with Recommendation for Approval, for CRACKER BARREL GROCERY, 15005 NW SAUVIE ISLAND ROAD, PORTLAND*
- C-4 *Package Store OLCC License Renewal Application Submitted by Sheriff's Office with Recommendation for Approval, for FRED'S MARINA, 12800 NW MARINA WAY, PORTLAND*
- C-5 *Package Store OLCC License Renewal Application Submitted by Sheriff's Office with Recommendation for Approval, for MINI MART EXPRESS, 16437 SE POWELL BOULEVARD, PORTLAND*
- C-6 *Package Store OLCC License Renewal Application Submitted by Sheriff's Office with Recommendation for Approval, for PLAID PANTRY #45, 4504 SE 122ND AVENUE, PORTLAND*
- C-7 *Package Store OLCC License Renewal Application Submitted by Sheriff's Office with Recommendation for Approval, for PLAID PANTRY #113, 13521 SE POWELL BOULEVARD, PORTLAND*
- C-8 *Package Store OLCC License Renewal Application Submitted by Sheriff's Office with Recommendation for Approval, for PLAID PANTRY #154, 16216 SE DIVISION, PORTLAND*
- C-9 *Package Store OLCC License Renewal Application Submitted by Sheriff's Office with Recommendation for Approval, for PLAINVIEW GROCERY, 11800 NW CORNELIUS PASS ROAD, PORTLAND*
- C-10 *Package Store OLCC License Renewal Application Submitted by Sheriff's Office with Recommendation for Approval, for QUICK STOP MARKET, 15400*

**SE POWELL BOULEVARD, PORTLAND**

**REGULAR AGENDA**

**SHERIFF'S OFFICE**

- R-1      *RESOLUTION in the Matter of a Housing Allowance for Chaplains Serving the County Jails*

**COMMISSIONER KELLEY MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-1. LARRY AAB EXPLANATION. RESOLUTION 94-213 UNANIMOUSLY APPROVED.**

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-2      *ORDER in the Matter of the Realignment of a Portion of Lower Rocky Point Road, a County Road, Establishing County Road No. 5005 to be Known as Lower Rocky Point Road, and Vacating a Portion of Existing County Road No. 445*

**COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-2. JOHN DORST EXPLANATION. ORDER 94-214 UNANIMOUSLY APPROVED.**

**NON-DEPARTMENTAL**

- R-3      *ORDER in the Matter of Authorizing Advance Distribution of Funds from the County General Fund to Property Taxing Districts as Allowed Under ORS 311.392*

**COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-3. DAVE BOYER EXPLANATION. ORDER 94-215 UNANIMOUSLY APPROVED.**

- R-4      *RESOLUTION in the Matter of Adopting the Guiding Principles for Alcohol Availability and Supporting the Existing Policy of the Sale of Alcoholic Beverages in the Memorial Coliseum*

**COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-4. COMMISSIONER HANSEN COMMENTS IN SUPPORT. NORMA JAEGER EXPLANATION AND COMMENTS IN SUPPORT. RESOLUTION 94-216 UNANIMOUSLY APPROVED.**

**PUBLIC CONTRACT REVIEW BOARD**

*(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)*

- R-5 *ORDER in the Matter of an Exemption from the Formal Competitive Bid Process to Purchase Used Dental Equipment from Stephen E. Waldram, D.M.D. for the North Lombard Dental Clinic*

**COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-5. FRANNA HATHAWAY AND DR. GORDON EMPEY EXPLANATION AND RESPONSE TO COMMISSIONER HANSEN'S COMMENTS IN SUPPORT. ORDER 94-217 UNANIMOUSLY APPROVED.**

*(Recess as the Public Contract Review Board and reconvene as the Board of County Commissioners)*

**PUBLIC COMMENT**

- R-6 *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

*The regular meeting was adjourned at 9:45 a.m. and the briefing was convened at 9:52 a.m.*

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*Thursday, November 10, 1994 - 9:45 AM  
(Or Immediately Following Regular Meeting)  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**BOARD BRIEFINGS**

- B-5 *Overview of Proposed Energy Management Program. Presented by Craig Calkins and Wayne George.*

**BETSY WILLIAMS AND CRAIG CALKINS PRESENTATION AND RESPONSE TO BOARD QUESTIONS. BUDGET MODIFICATION TO BE SUBMITTED FOR BOARD CONSIDERATION.**

*The briefing was recessed at 10:25 a.m. and reconvened at 10:32 a.m.*

- B-6 *Jail Population and Efforts of the System to Control the Demand for Jail Beds; History of the Development of the Matrix Process and Discussion of the Matrix*

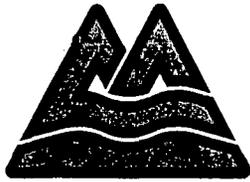
*Release Process. Presented by John Bunnell, Bill Wood and Larry Reilly.*

**JOHN BUNNELL, BILL WOOD AND LARRY REILLY  
PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS AND DISCUSSION. MR. WOOD  
RESPONSE TO QUESTIONS OF MARK WIENER. MR.  
WOOD SUBMITTAL OF WRITTEN RESPONSE TO  
QUESTIONS OF CHAIR STEIN.**

*There being no further business, the meeting was adjourned at 11:45 a.m.*

**OFFICE OF THE BOARD CLERK  
for MULTNOMAH COUNTY, OREGON**

*Deborah L. Bogstad*  
*Deborah L. Bogstad*



# MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK  
SUITE 1510, PORTLAND BUILDING  
1120 S.W. FIFTH AVENUE  
PORTLAND, OREGON 97204

| BOARD OF COUNTY COMMISSIONERS |            |            |
|-------------------------------|------------|------------|
| BEVERLY STEIN •               | CHAIR      | • 248-3308 |
| DAN SALTZMAN •                | DISTRICT 1 | • 248-5220 |
| GARY HANSEN •                 | DISTRICT 2 | • 248-5219 |
| TANYA COLLIER •               | DISTRICT 3 | • 248-5217 |
| SHARRON KELLEY •              | DISTRICT 4 | • 248-5213 |
| CLERK'S OFFICE •              | 248-3277   | • 248-5222 |

## AGENDA

### MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

#### FOR THE WEEK OF

#### NOVEMBER 7, 1994 - NOVEMBER 11, 1994

- Tuesday, November 8, 1994 - 9:30 AM - Board Briefing . . . . . Page 2*
- Tuesday, November 8, 1994 - 1:30 PM - Planning Item . . . . . Page 2*
- Tuesday, November 8, 1994 - 1:45 PM - Board Briefings . . . . . Page 2*
- Wednesday, November 9, 1994 - 9:30 AM - Board Briefing . . . . . Page 3*
- Thursday, November 10, 1994 - 9:30 AM - Regular Meeting . . . . . Page 3*
- Thursday, November 10, 1994 - 9:45 AM - Board Briefings . . . . . Page 5*
- Friday, November 11, 1994 - VETERANS DAY HOLIDAY - OFFICES CLOSED*

*Thursday Meetings of the Multnomah County Board of Commissioners are taped and can be seen by Paragon Cable subscribers at the following times:*

- Thursday, 6:00 PM, Channel 30*
- Friday, 10:00 PM, Channel 30*
- Saturday, 12:30 PM, Channel 30*
- Sunday, 1:00 PM, Channel 30*

**INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222, OR MULTNOMAH COUNTY TDD PHONE 248-5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.**

*Tuesday, November 8, 1994 - 9:30 AM*

*Portland City Hall, Third Floor Blue Room  
1120 SW Fifth, Portland*

**CITY/COUNTY JOINT BRIEFING**

- B-1 City of Portland Commissioners and Multnomah County Commissioners Will Meet for a Joint Briefing to Discuss The Unfinished Agenda: The Community Effort to Break the Cycle of Homelessness. Presented by City Commissioner Gretchen Kafoury. 2 HOURS REQUESTED.*
- 

*Tuesday, November 8, 1994 - 1:30 PM*

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**PLANNING ITEM**

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- B-3 Budget Office and Health Department Update on the Status of CareOregon Based on Data from the First Quarter of 1994/95. Presented by Barry Crook, Kathy Innes and Tom Fronk. 1 HOUR REQUESTED.*
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Wednesday, November 9, 1994 - 9:30 AM

Multnomah County Sheriff's Office  
12240 NE Glisan, 2nd Floor Conference Room

**BOARD BRIEFING**

- B-4 *Office of Emergency Management Emergency Center Tour and Briefing Regarding Annual Activities Update and Emergency Planning Matrix. Presented by Penny Malmquist. 2 HOURS REQUESTED.*
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Thursday, November 10, 1994 - 9:30 AM

Multnomah County Courthouse, Room 602  
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**REGULAR MEETING**

**CONSENT CALENDAR**

**SHERIFF'S OFFICE**

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*Office with Recommendation for Approval, for PLAID PANTRY #113, 13521 SE POWELL BOULEVARD, PORTLAND*

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**REGULAR AGENDA**

**SHERIFF'S OFFICE**

- R-1 *RESOLUTION in the Matter of a Housing Allowance for Chaplains Serving the County Jails*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

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**NON-DEPARTMENTAL**

- R-3 *ORDER in the Matter of Authorizing Advance Distribution of Funds from the County General Fund to Property Taxing Districts as Allowed Under ORS 311.392*
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**PUBLIC CONTRACT REVIEW BOARD**

*(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)*

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*(Recess as the Public Contract Review Board and reconvene as the Board of County Commissioners)*

**PUBLIC COMMENT**

- R-6**      *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*
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*Thursday, November 10, 1994 - 9:45 AM  
(Or Immediately Following Regular Meeting)*

*Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**BOARD BRIEFINGS**

- B-5**      *Overview of Proposed Energy Management Program. Presented by Craig Calkins and Wayne George. 45 MINUTES REQUESTED.*
- B-6**      *Jail Population and Efforts of the System to Control the Demand for Jail Beds; History of the Development of the Matrix Process and Discussion of the Matrix Release Process. Presented by John Bunnell, Bill Wood and Larry Reilly. 10:30 AM TIME CERTAIN, 1 HOUR REQUESTED.*

MEETING DATE: NOVEMBER 8, 1994

AGENDA NO: B-1

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

SUBJECT: CITY/COUNTY JOINT BRIEFING - THIRD FLOOR BLUE ROOM, CITY HALL

BOARD BRIEFING Date Requested: Tuesday, November 8, 1994

Amount of Time Needed: 2 Hours Requested

REGULAR MEETING: Date Requested: \_\_\_\_\_

Amount of Time Needed: \_\_\_\_\_

DEPARTMENT: Non-Departmental

DIVISION: Chair Beverly Stein

CONTACT: Terry Anderson

TELEPHONE #: 823-4151

City Commissioner Gretchen Kafoury

BLDG/ROOM #: 131/211

PERSON(S) MAKING PRESENTATION: Gretchen Kafoury

**ACTION REQUESTED:**

INFORMATIONAL ONLY     POLICY DIRECTION     APPROVAL     OTHER

SUMMARY (Statement of rationale for action requested, personnel and fiscal/budgetary impacts, if applicable):

The Unfinished Agenda: The Community Effort to Break the Cycle of Homelessness.

PLEASE NOTE: BRIEFING MATERIAL TO BE DELIVERED PRIOR TO TUESDAY MORNING.

BOARD OF  
COUNTY COMMISSIONERS  
1994 NOV - 2 AM 9:52  
MULTNOMAH COUNTY  
OREGON

**SIGNATURES REQUIRED:**

ELECTED OFFICIAL: Beverly Stein

OR

DEPARTMENT MANAGER: \_\_\_\_\_

**ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES**

Any Questions: Call the Office of the Board Clerk 248-3277/248-5222



CITY OF  
**PORTLAND, OREGON**

Gretchen Kafoury, Commissioner  
1220 S.W. 5th Avenue  
Portland, Oregon 97204  
Telephone: (503) 823-4151

**M E M O R A N D U M**

**DATE:** November 4, 1994

**TO:** Mayor Vera Katz  
Commissioner Earl Blumenauer  
Commissioner Charlie Hales  
Commissioner Mike Lindberg  
Barbara Clark, City Auditor  
Bev Stein, County Chair  
Commissioner Tanya Collier  
Commissioner Gary Hansen  
Commissioner Sharron Kelley  
Commissioner Dan Saltzman

**FROM:** Gretchen Kafoury *GK*

**SUBJECT:** Informal on November 8, 1994

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Please find attached the materials for the Joint City/County Informal on Homelessness. Due to the number of people participating, and the opportunity for Paragon Cable to tape the session, we have made arrangements to move the meeting from the Blue Room to **Council Chambers**.

Please feel free to contact Erik Sten (3028) in my office if you have any questions.

Thank you. I look forward to seeing you next week.

**THE UNFINISHED AGENDA**

**The Community Effort to Break the  
Cycle of Homelessness**

**A Briefing for the**

**PORTLAND CITY COUNCIL**  
**&**  
**MULTNOMAH COUNTY BOARD OF COUNTY  
COMMISSIONERS**

November 8, 1994

Presented by City Commissioner Gretchen Kafoury

Briefing packet prepared by Chuck Currie  
For more information call 823-4151



CITY OF  
**PORTLAND, OREGON**

Gretchen Kafoury, Commissioner  
1220 S.W. 5th Avenue  
Portland, Oregon 97204  
Telephone: (503) 823-4151

November 7, 1994

Fellow Commissioners:

I have asked you to join me on November 8 to focus on our unfinished homeless agenda. We will review what has been accomplished and consider the work ahead.

Our programs and our plans are considered national models. Yet we still leave thousands homeless each year.

Lack of affordable housing. Domestic violence. Mental illness. Lack of jobs. Alcohol and drug addiction. These are the issues we face. They are all related to the larger problem of poverty. Our choice is clear: either work to confront these challenges optimistically or sweep our problems under the bridges.

President Clinton is pushing the federal government to better support local solutions. Portland has already demonstrated the beginnings of most of those solutions.

We have the plans that form the building blocks of action. Our City-County shelter reconfiguration plan for downtown singles is backed by the community and recognized nationally. The Homeless Families Program has demonstrated how to succeed with this difficult group. But our programs to help families are terribly under-funded.

With new support from the federal government we can complete our agenda to break the cycle of homelessness. Although money alone is not the solution, we can't solve homelessness without it. We also need the community commitment that means local volunteers, jobs, funds and other help.

As elected leaders we must maintain our commitment that no one -- man, woman, or child -- should be homeless in our community.

Sincerely,

Gretchen

## FEDERAL PLANS

The Clinton Administration has made solutions to homelessness a top priority. We believe this new activism will translate into new funding for homeless programs in Portland.

### CURRENT SITUATION:

This Spring HUD released the Federal Plan to Break the Cycle of Homelessness, much of which is similar to the 1989 Portland Plan to Break the Cycle of Homelessness.

Multnomah County and the City of Portland have applied for \$10 million from the HUD Homeless Initiative Program.

### RECENT VICTORY:

Portland has attracted the attention of high-level federal officials, including Housing Secretary Henry Cisneros.

Rep. Furse added language to the House Budget Report that recognizes our successful programs and directs HUD to seriously consider our \$10 million request.

Rep. Furse is scheduling a meeting for her and Rep. Wyden with Housing Secretary Cisneros in early December to further encourage this funding.

### RECOMMENDED ACTION FOR THE COUNCIL AND BOARD:

\* Board and Council help persuade our Congressional delegation to actively help us secure the \$10 million Homeless Initiatives funding. Specific actions include letters of support and reminders in any conversations with members of our delegation. Other ideas for how to influence this decision are welcome.

\* Board and Council approve resolutions that support the new federal emphasis.

## SINGLE ADULTS

Single adults downtown are the most visible homeless people. In many ways their problems have received the most attention.

### CURRENT SITUATION:

In December 1993, the Council and Board both adopted the shelter reconfiguration plan. Consistent with the continuum of care the plan moves us from warehousing people in mass shelters. It focuses on getting people quickly into transitional or permanent housing. It creates specialized facilities for men, women, and the mentally ill.

### RECENT VICTORIES:

Mental Health Services West will open the Royal Palm facility for the mentally ill within the year.

We have hired housing placement specialists and begun to move people from shelters into housing. Occupancy rates for low-income housing downtown are near capacity.

We have identified and taken options on several possible sites for the new women's facility. We are now working with community and business groups to finalize selection and design. It will be a mixed-use facility that takes advantage of mass transit.

We have begun the "Bottles and Cans for the Homeless" fundraising campaign with several local grocers. Our (optimistic) goal is to raise \$2 million each year by 1996.

### GAP:

\* Assurance of full funding for the one-time capital and ongoing operational funds to implement the shelter reconfiguration plan.

### RECOMMENDED ACTION FOR THE COUNCIL AND BOARD:

\* Council adopt the planned women's facility as a demonstration site for the Livable Cities program.

\* Board and Council support the bottles and cans campaign through a resolution to local grocers (later this winter).

\* Board and Council support efforts to replace Recovery Inn with a facility consistent with the shelter reconfiguration plan.

\* Board and Council support continued funding of alcohol- and drug-free housing, including proposals for state funding.

## HOMELESS FAMILIES AND DOMESTIC VIOLENCE

The U.S. Conference of Mayors reports that Portland has the largest increase of all American cities in the number of homeless families. Domestic violence is a major cause of homelessness for women and children.

### CURRENT SITUATION:

Multnomah County Community Action coordinates the continuum of care. Limited emergency shelter is through motel vouchers, churches, and domestic violence facilities. Support services are included with available shelter and housing.

### RECENT VICTORIES:

In 1991, the County's Homeless Families Program was selected for a Robert Wood Johnson/HUD grant. The project is very successful.

In 1994 the Council and Board provided an additional \$300,000 one-time funds to help victims of domestic and sexual violence.

State and City funding has established a new domestic violence facility which adds 18 beds.

### GAPS:

\* Lack of transitional and permanent housing for homeless families. Four out of five homeless families who seek help are turned away.

\* Inadequate funding of transitional housing and support services for victims of domestic violence. Of women seeking shelter, 95% are turned away for lack of space. Of the 27,800 people turned away in 1993-94, 17,012 (62%) were children.

### RECOMMENDED ACTION FOR THE COUNCIL AND BOARD:

\* Board and Council should direct staff to develop more aggressive plans for improving services for families. Multi-year strategies should build on current County plans. Funds for the Homeless Families Program must be available beginning in FY 95-96.

\* Council should name Portland Impact's Division Street Project a demonstration site for the Livable Cities program.

\* Council and Board should continue last year's \$300,000 one-time only funding for domestic violence programs. This should not be at the cost of other programs for low-income people.

\* Council should allocate \$160,000 to complete the Turning Point project for homeless families.

## STREET KIDS

Those who work with homeless adolescents report a nearly 40% increase over the last few years in the number of street kids seeking services. Young people end up on the streets for many reasons: substance abuse, physical and sexual abuse from their parents, break-up of families, and issues of sexual orientation.

### CURRENT SITUATION:

An estimated 1,500 youth are homeless during the course of a year in Multnomah County. Services include: assessment, emergency shelter, drop-in centers, medical services, clean-up, recreation, meals, legal services, case management, transitional housing, employment and education, counseling, and substance abuse treatment.

### RECENT VICTORY:

In January 1991, Outside In began the Homeless Youth Self-Sufficiency Demonstration Project, funded by a grant from the Administration for Children and Families. It is working for 25 to 30 kids each year. Evaluation has shown that six months after the program 83% were living off the street, 83% were in schooling or employed, and 75% were self-sufficient by choice.

### GAPS:

- \* Lack of group homes for younger children, and transitional housing (with employment and education) for older teens.

- \* Timely implementation of the Community Action Commission's June 1994 report entitled "Shelter and Related Services for Homeless Youth in Downtown Portland."

- \* Acceptable shelter and drop-in facilities. The publicly funded drop-in center floods during rain storms. The Youth Shelter is over crowded.

### RECOMMENDED ACTION FOR BOARD AND COUNCIL:

- \* Board should work with their staff to overcome barriers to timely implementation of the June 1994 youth report.

- \* Board and Council direct and fund the BHCD and the CFSD to develop an adequate facility for drop-in and shelter services.

## WINTER PLANNING

Winter should not be an emergency. It arrives every year with plenty of advance warning. As we reduce our mass shelters we must be prepared to respond before cold winter weather.

### CURRENT SITUATION:

The Homeless Advisory Committee of the Community Action Commission adopted the first-ever winter response plan in October 1994. The plan calls for:

- \* Shelter for 300 youth, families, couples, and singles.
- \* Expansion of case management service for families and couples.
- \* Expansion of drop-in centers for youth and families.

### RECENT VICTORIES:

\* Multnomah County is providing nearly \$80,000 to implement the winter plan.

\* Several churches are opening shelters this year to reduce the demand on the public sector.

### GAPS:

\* The Homeless Advisory Committee believes at least another 15-20 emergency beds are needed for downtown youth.

\* Additional drop-in services for homeless families and youth.

\* Adequate funding to implement this year's plan (\$50,000).

### RECOMMENDED ACTION FOR THE BOARD AND COUNCIL:

\* Board and Council should direct the BHCD and CFSD to adjust their budgets to find \$50,000 to implement the plan.

\* Board should direct the CFSD to revise the winter shelter plan each year, as needed.

\* Board and Council should direct BHCD and CFSD to include in the next budget cycle funds adequate to implement winter plans.

## DEVELOPMENT OF LOW-INCOME HOUSING

A primary cause of homelessness is the lack of affordable housing. The cost of housing in Portland is increasing faster than other areas in the country. Unless we build more affordable housing, we can be assured of more homeless people as the population grows and housing costs rise.

### CURRENT SITUATION:

The Multnomah County Housing and Community Development Commission has set its ten-year goal to produce 10,000 units of affordable housing by 2004.

Between 1978 and 1988 at least 1,337 units of low-income housing were lost downtown. Another 194 units were lost when the Hamilton Hotel was torn down in 1993.

The Downtown Housing Preservation Partnership has completed eight projects for a total of 839 units.

There are 20 community development corporations in Multnomah County. In 1993-94 they produced 800 units of affordable housing.

### RECENT VICTORY:

We have reached a community consensus to focus our efforts on new affordable housing instead of more emergency shelter beds.

### GAPS:

- \* At least 5,000 units are needed to accommodate families, especially large families.

- \* 1,500 units of special-needs housing are needed.

- \* 500 permanent units are needed for homeless single adults, as called for in the shelter reconfiguration plan.

### RECOMMENDED ACTION FOR THE COUNCIL AND BOARD:

- \* Board and Council support regional policies to create affordable housing throughout the region.

- \* Board and Council develop new revenue sources to replace tax increment financing.

- \* County should continue its Affordable Housing Program to give tax-foreclosed properties to non-profit agencies to develop housing.

## EMPLOYMENT PROGRAMS

Lack of employment skills and jobs are the reason some low-income people become homeless. Jobs that are available are often service sector jobs that do not pay a living wage.

A study by the U.S. Conference of Mayors confirmed our belief that high unemployment rates are the reason many people are homeless.

### CURRENT SITUATION:

Unemployment is at a 25-year low in Oregon. But unemployment rates are much higher for minority groups, who make up a disproportionate percentage of homeless people.

Homeless people often need training for literacy and special skills in order to be successful on the job.

### RECENT VICTORY:

In 1992 Central City Concern began the Shoreline Hotel which combines transitional housing with job training and placement. It is funded partially by the City and County, but mostly by local business contributions. It can help 62 people at any one time. Since 1992 over 350 individuals have been through the program.

### GAPS:

\* The business community is not meeting its commitment for operating funds for the Shoreline.

\* Innovative programs are needed to help people work their way out of homelessness.

### RECOMMENDED ACTION FOR THE COUNCIL AND BOARD:

\* Direct BHCD to work with CFSD, the Private Industry Council, and the Association for Portland Progress to develop innovative work and training programs for homeless people.

\* Ask the Private Industry Council to give more attention to training and employment programs for homeless people, including youth.

## CONCLUSION AND ACTION PLAN

### PRIORITIES FOR THE NEXT 90 DAYS:

- \* Implement the winter shelter plan.
- \* Help persuade HUD to grant \$10 million of Homeless Initiatives funds for Portland to demonstrate solutions.
- \* Resolutions of support for President Clinton's new attention to the homeless.
- \* Propose more aggressive plans to help homeless families.
- \* Propose more aggressive plans to help homeless youth.

### PRIORITIES FOR NEXT FISCAL YEAR:

- \* Continue support of programs established under demonstration grants or one-time funding. This includes the Homeless Families and domestic violence programs.
- \* Full implementation of the shelter reconfiguration plan.
- \* An acceptable drop-in facility for youth.
- \* Support affordable housing projects that are now on the drawing board.
- \* Include affordable and transitional housing in livable cities projects. A portion of transitional housing must be linked to jobs programs.

### ON GOING PRIORITIES:

- \* Establish long-term support for funds to operate programs. This requires community commitment and action for solutions. It will require new revenue.
- \* Support regional policies to create affordable housing throughout the region.
- \* Develop revenue sources to replace tax increment financing.



## MULTNOMAH COUNTY COMMUNITY ACTION COMMISSION

421 S.W. Fifth, Suite 200  
Portland, OR 97204-2221



TEL: 503-248-5464  
FAX: 503-248-3332

### SOME FACTS ABOUT

### POVERTY AND HOMELESSNESS IN MULTNOMAH COUNTY

Prepared August 1994

#### Population Increase

Census

The population of Multnomah County grew by 4% between 1980 and 1990, from 562,640 to 583,887.

By 1993, the increase since 1980 was 5%, to 615,000.

#### Increase of Persons in Poverty

Census

The number of persons living at or below the Federal Poverty Level increased from 62,606 in 1980 to 74,885 in 1990. This is an increase of 20% in ten years.

The number of persons living at or below 125% of the FPL increased from 86,079 in 1980 to 100,284 in 1990. This is an increase of 17%.

#### Percentage of Population in Poverty

Census

The percentage of the population living at or below the FPL was 11% in 1980 and 13% in 1990.

The percentage of persons living at or below 125% of the FPL was 15% in 1980 and 17% in 1990.

#### 1994 Federal Poverty Guidelines

| Size of Household | Poverty Guideline | 125% of FPL |
|-------------------|-------------------|-------------|
| 1                 | \$ 7,360          | \$ 9,200    |
| 2                 | 9,840             | 12,300      |
| 3                 | 12,320            | 15,400      |
| each additional   | + 2,480           | + 3,100     |

## Homelessness

Community Action

On November 18, 1992, there were 1,699 persons counted as homeless. On November 17, 1993, there were 1,771 persons. This is a 4% increase in one year.

The number of children counted as homeless on November 18, 1992 was 454. On November 17, 1993, it was 606. This is an increase of 34% in one year.

It is estimated that over the course of one year, 15,000 persons are homeless in Multnomah County. This is 2% of the total population of the County.

## Housing Affordability

CHAS

In 1993, there were 22,737 households living at 30% of median income or below. (Median income is \$33,502. 30% of median income is \$10,051 or roughly the FPL for a 2-person household.)

In 1993, there were 12,039 housing units affordable to households at 30% of median income or below. This is a negative difference of 10,698 housing units. (Affordable housing is defined as housing for which the occupant pays no more than 30% of gross income for gross housing costs, including utilities.)

## Public Housing

Housing Authority of Portland

In April 1993, there were a total of 8,666 persons on the waiting lists for Section 8 and Public Housing. In April 1994, there were 10,040.

## Portland's Bibliography on Homelessness

Before One More Woman Dies: A Report on Domestic Violence in the Tri-County Area, November 1992, Tri-County Domestic and Sexual Violence Intervention Network.

Breaking the Cycle of Homelessness: The Portland Model, September 1988, Office of the Mayor, City of Portland.

Comprehensive Housing Affordability Strategy, October 1993, Housing and Community Development Commission.

From Harassment to Homicide: Update - A Community Confronts Violence in the Family, February 1994, Family Violence Intervention Steering Committee.

Homeless Youth Self-Sufficiency Project: Intermediate Evaluation Findings, December 1992, Multnomah County Community and Family Services Division, Community Action Program.

Improving Human Services for Low Income Hispanics in Multnomah County, February 1992, Multnomah County Community Action Commission.

Office Guide to Services for Homeless and Low Income Persons, January 1994, Multnomah County Community and Family Services Division, Community Action Program.

Plan for Coordination of Emergency Basic Needs Services, February 1988, City of Portland-Multnomah County Emergency Basic Needs Committee.

Report and Recommendations from the Task Force on Strategies for Fair Housing, June, 1993, City of Portland, Bureau of Housing & Community Development.

Resolving Homelessness in Portland and Multnomah County: A Report and Planning Framework, November 1989, Housing Authority of Portland.

Service Plan for Displaced Youth in Multnomah County, September 1991, Multnomah County Community and Family Services Division, Youth Program.

Shelter and Related Services for Homeless Youth in Downtown Portland, June 1994, Multnomah County Community and Family Services Division.

Snapshot of Homelessness: One Night Shelter Count in Multnomah County for November 1993, January 1994, Multnomah County Community and Family Services Division, Community Action Program.

Strategy for Serving Homeless Single Adults in Portland/Multnomah County, Oregon, November 1993, Multnomah County Community and Family Services Division.

### FOR MORE INFORMATION:

Erik Sten  
Office of Commissioner Gretchen Kafoury  
City of Portland  
(503) 823-4151

### FOR PRINTED MATERIALS:

Zola Andrews  
Bureau of Housing and Community Development  
City of Portland  
(503) 823-2379

THE UNFINISHED AGENDA

The Community Effort to Break the  
Cycle of Homelessness

AGENDA

Welcome - Commissioner Kafoury

Introductions - Bob Durston / Bureau of Housing & Community  
Development

Format - Dana Brown / Community Action Program Office

Briefing Topics - Chuck Currie

- \* Federal Plans
- \* Single Adults
- \* Homeless Families
- \* Domestic Violence
- \* Street Kids
- \* Winter Planning

PAM

103D CONGRESS  
2d Session

HOUSE OF REPRESENTATIVES

REPORT  
103-607

HOUSING AND COMMUNITY  
DEVELOPMENT ACT OF 1994

R E P O R T

OF THE

COMMITTEE ON BANKING,  
FINANCE AND URBAN AFFAIRS  
HOUSE OF REPRESENTATIVES

ON

H.R. 3838

together with

ADDITIONAL VIEWS



JULY 15, 1994.—Committed to the Committee of the Whole House on  
the State of the Union and ordered to be printed

Moderate Rehabilitation for SROs, for FY 1994 funding with some rule changes), was not issued until May 10, seven months into the fiscal year on programs not reauthorized for the fiscal year. The transition period envisioned by the Committee is just such a "Super NOFA" for FY 1995 with a continued allocation under the current Emergency Shelter Grants program. During this year, states, communities and HUD would make this program begin promptly and as appropriately as possible on October 1, 1995.

The Committee is frustrated in the Department's inability to meet the unfit transient facilities report deadline of July 1, 1994. At the time of the filing of this report, the report had not been received; nonetheless, the Committee would like the recommendations from HUD in consultation with the Department of Health and Human Services, at the earliest possible occasion. The strategy will include plans to eliminate the use of unfit transient facilities no later than July 1, 1997.

#### *Innovative homeless assistance program*

The Committee reauthorized the innovative homeless assistance program (IHAP) for FY 1995 only with the intent of providing the Department a resource to assist states and localities in their transition efforts. An integral part of the Department's transition efforts should be assisting states and localities with setting up the IHAPs, determining the overall needs of the homeless in the jurisdiction, and in understanding the statutes and regulations governing the program. The Committee did not reauthorize the IHAP for FY 1996 because it believes that each homeless assistance plan will be an innovative approach to address homelessness in their respective communities.

On another note, the Committee recognizes the fine work performed by the City of Portland, Oregon in providing the basis for the "continuum of care" for its homeless population. The Committee suggests that HUD review the City of Portland's proposal for \$10 million in funding under the innovative homeless assistance program to build upon the strong foundation it has already established.

#### STATEMENTS MADE IN ACCORDANCE WITH HOUSE RULES

In accordance with clauses 2(1)(2)(B), 2(1)(3), and 2(1)(4) of rule XI of the Rules of the House of Representatives, the following statements are made.

#### COMMITTEE VOTE

(Rule XI, clause 2(1)(2)(B))

The Committee on Banking, Finance and Urban Affairs, with a quorum present, ordered H.R. 3838, as amended, favorably reported by voice vote at its markup on June 15, 1994.



# MULTNOMAH COUNTY OREGON

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COMMUNITY & FAMILY SERVICES DIVISION  
COMMUNITY ACTION PROGRAM OFFICE (503) 248-5464  
426 SW STARK, 6TH FLOOR  
PORTLAND, OREGON 97204  
FAX # (503) 248-3332

BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN • CHAIR OF THE BOARD  
DAN SALTZMAN • DISTRICT 1 COMMISSIONER  
GARY HANSEN • DISTRICT 2 COMMISSIONER  
TANYA COLLIER • DISTRICT 3 COMMISSIONER  
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

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## **Clearinghouse Vouchers & Rent Assistance November 8th, 1994**

Between July 1st and October 31st, 1994, Vouchers & Rent assistance payments were made to a total of 876 Households.

The household composition of the total number is as follows:

**478 - Households with children**  
**162 - Single Women**  
**236 - Single Men**

Source: Clearinghouse records 11/7/94  
Mary Marson, Clearinghouse Coordinator



# MULTNOMAH COUNTY OREGON

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**TO:** Interested Persons  
**FROM:** Barbara Hershey  
**DATE:** November 2, 1994

*Family Stabilization Programs  
Community and Family Services Division/Community Action Program Office  
invite you to attend a presentation by*

**Debra J. Rog, Ph.D.**  
**Vanderbilt University Institute for Public Policy Studies**  
**Principal Investigator for the Robert Wood Johnson Foundation**  
**Homeless Families Program**

on

**Friday, November 18, 1994**  
**10:15 am - Noon**  
**Portland Building, 2nd floor**  
**Conference Room C**

Dr. Rog will report on Interim Findings from the nine participating sites across the country, with a focus on the data from the Portland/Multnomah County project.

The Homeless Families Program: provides case management and other supportive services to formerly homeless families in permanent, subsidized housing; explores system change to create a more effective system; and collects data to understand what issues homeless families face and how different systems can best function to address family needs.

We invite you to join us to learn more about our County's successes through this program, how our community meets the needs of homeless families and gaps that remain in our continuum of care.

***For more information, call Barbara Hershey at 248-5464, ext. 6323.***

**MULTNOMAH COUNTY**

**1994-95 WINTER RESPONSE PLAN  
FOR HOMELESS INDIVIDUALS AND FAMILIES**

Prepared by Multnomah County Community and Family Services Division  
Community Action Program Office

October 14, 1994

## OVERVIEW

Multnomah County's Winter Response Plan for Homeless Individuals and Families sets the framework for expanding resources to homeless persons during the winter months. The goal of the response plan is to provide an adequate system of services to prevent hardship or death of homeless persons which may be caused by severe weather conditions. The Plan provides for increasing shelter and services to homeless singles, youth and families. Each population's shelter and services were expanded based on needs and available resources and is described below in greater detail.

The Winter Response Plan was developed and will be coordinated by the Multnomah County Community and Family Services Division (CFSD)/Community Action Program Office (CAPO). The Homeless Action Committee (HAC) of the Community Action Commission, a citizen oversight body of the Community Action Program Office, recommended policy and guidelines for the plan. The Homeless Action Committee is made up of community-based agencies that provide homeless services, representatives of local officials and government agencies.

In addition to provider agencies who serve a target population, there are several system-wide entities, Clearinghouse, United Way, Office of Emergency Management, Portland Women's Crisis Line and Metro Crisis Intervention Services, that assist in the coordination of the Winter Emergency Shelter Plan. While these entities provide services year round, their function is critical to the success of a winter shelter plan.

The Clearinghouse, a component of the Community Action Program Office, provides daily information and referral to agency staff on the availability of shelter space. United Way Information and Referral provides day-time referral to services, and Metro Crisis Intervention Services provides after-hours information and referral, as well as access to shelter. The Portland Women's Crisis Line provides information and referral for victims of domestic violence. United Way, Metro and the Portland Women's Crisis Line are access points for the public, while the Clearinghouse is only an access point for agency staff. Further detail of these entities is provided on page 7.

The Multnomah County Office of Emergency Management (OEM) will work closely with CFSD/CAPO to leverage resources at their disposal, including blankets, transportation, and shelter space, to assist in the Winter Shelter Plan. The OEM is the local agency contacted by the Weather Bureau when severe winter weather is predicted, and the OEM will then contact CFSD with this information. When severe weather conditions are predicted and shelters are already full, OEM and CFSD will work together to determine if the Red Cross should be asked to open a facility to accommodate unsheltered individuals and families.

Pages 8 through 17 and Attachment A provide detailed information about shelter resources for each population. Shelter services which operate year round have been included to provide a complete picture of shelters available during the winter months. Clackamas and Washington counties' shelters are listed because they are accessed by people seeking shelter in Multnomah County when Multnomah County shelters are full.

## WEATHER IMPLEMENTATION PHASES

The Winter Response Plan has two phases which reflect the expansion of both shelter spaces and services based upon the severity of weather conditions and the needs of homeless individuals and families. These two phases are:

Phase One "Winter": Overall shelter capacity is expanded on an ongoing basis during the winter months of November through March.

Phase Two "Severe Weather": An additional shelter capacity is secured during snow/blizzard weather conditions in facilities and spaces which are not normally used for shelter. Additional services (e.g., food and transportation) also become available, depending on the severity of the weather, and operational status of the City and County services.

Phase two is activated by the Multnomah County Community Services Administrator, or his/her designees, during the winter months under the following severe conditions.

- temperatures are at or below 35 degrees for two or more consecutive days, taking into account wind chill factor; or
- snow conditions exceed or are expected to exceed two inches in depth; or
- other conditions are deemed severe enough to present a substantial threat to the health of homeless persons.

## PARTNERS

The combined collaborative efforts of many public and private entities provides temporary expanded shelter capacity, as well as additional food resources, clothing, blankets and other basic life support services to assist homeless individuals and families when they are most at risk of life threatening exposure. Below is a listing of the principal partners in this community effort.

### City of Portland

Bureau of Community Development

### Multnomah County

Community and Family Services Division  
Office of Emergency Management

### Community/Private Sector

Metro Crisis Intervention Service  
United Way of the Columbia-Willamette

First United Methodist Church  
Reedwood Friends Church  
Warner Pacific College  
Salvation Army  
Portland Rescue Mission

Sunnyside United Methodist Church  
Ascension Church  
Union Gospel Mission  
Pioneer United Methodist

Bradley-Angle House  
West Women's Shelter  
Transition Projects  
Outside-In

Raphael House  
YWCA  
Janus Youth Program  
Volunteers of America

Clackamas County Domestic Violence Center  
Washington County Community Action Agency  
Family Shelter  
Domestic Violence Resource Center

## **PROGRAM COMPONENTS**

### **Homeless Youth**

Homeless youth are provided night shelter at two shelters year round. During the winter months (Phase One), the capacity of the Streetlight Youth Shelter will increase from thirty (30) to forty-five (45) beds beginning November 1, 1994. Youth who are too ill or infectious to stay in the shelter are provided motel vouchers.

Year round day shelter for homeless youth is provided Monday through Friday 9 a.m. to 6 p.m. by Outside Inn at their drop-in center and seven (7) days a week from 6 p.m. to 9 a.m. by Salvation Army Greenhouse.

Blankets, warm clothing, shoes, etc. are provided by the youth serving agencies. Additional detail of services provided for youth is outlined on pages 8, 16, and 17.

### **Single Adults**

Multnomah County has a number of shelters serving single adults. Single homeless women who are victims of domestic violence may also access shelter through the domestic violence shelter system (see pages 13-15).

During the winter months (Phase One), the number of shelter beds will be expanded to 520. During severe weather (Phase Two) additional shelter spaces will be created by some of the current shelters allowing people to come in out of the cold and sleep in chairs or on the floor. Additionally, some shelters will either open their doors early or stay open 24-hours. The goal will be to ensure that all people are protected from the winter elements to prevent health hazards due to extreme cold temperatures.

To prevent injury due to severe weather, the Salvation Army and Portland Rescue

Mission will provide outreach services to homeless individuals living outside. The Portland Rescue Mission's van and Salvation Army staff will tour the County bringing hot food, beverages and blankets. They will encourage people to come inside to one of the shelters and transport people if necessary.

Union Gospel Mission, Transition Projects and Portland Rescue Mission will provide winter clothing and blankets to individuals to keep them warm during the winter months.

Homeless singles provider agencies meet regularly with funders to discuss the capacity and needs of the homeless singles population. They will monitor the winter needs of the homeless single population to assess what additional resources are needed to meet the demand. Pages 9, 15, and 17 outline in detail the shelter and services available during the winter months for single adults.

### **Families with children**

Families in Multnomah County are primarily provided emergency shelter year round through the Emergency Voucher Program. Community agencies are provided an allocation for voucher funding, and a voucher is available to a family for up to four weeks in a 12-month period. A family is defined as one or more adults with children under the age of eighteen, or a pregnant woman.

During the winter months, the primary expansion of shelter resources for families is the opening of family shelters operated by churches in conjunction with social service agencies. The churches provide a safe nighttime shelter space for the families. Food service at the shelters varies from a full meal to light snacks.

Several social service agencies are the points of intake for families into the church shelters. They also provide additional services to the families that may help them move out of homelessness. Some family shelters have day shelter space linked to them either through the church or the social service agency.

For families who have not been able to access shelter by 5 p.m. due to lack of existing resources, Metro Crisis Intervention Services will provide a referral to a the First United Methodist Church (FUMC) shelter. The FUMC allows families to stay up to seven days while they work with Friendly House, a community agency, to secure longer-term shelter and/or other remedies to their homelessness. If the FUMC shelter is full, a family will be given a one-night motel voucher until they can be seen by a service provider the next day.

A detailed description of available family shelters, services and providers is included on pages 10-15 and 17.

# FUNDING

| Service<br>Need                                      | Committed<br>Funds | Needed<br>Funds  | Notes  |
|--|--------------------|------------------|--|
| <b>YOUTH</b>   |                    |                  |  |
| 1. <u>Night Shelter</u><br>Streetlight Youth Shelter | \$20,000           | \$20,000         | 15 additional Beds at Streetlight. Current capacity is 30<br>Costs TBD, range of \$18,000 - \$21,000   |
| 2. Week-End Day Shelter                              | -0-                | \$16,009         | 42 week-end days, plus on additional 3 holidays = 45 days<br>Outside-In current rate is \$355.75/day   |
| 3. Week-Day Shelter<br>Outside In                    | -0-                | TBD              | Current capacity and space inadequate to provide<br>day shelter to increased numbers; especially in Winter   |
| 4. Housing for Sick Kids<br>Outside In               | \$15,740           | \$15,740         | In FY93-94, Outside In spent 75% (\$15,740.00) of their<br>Emergency Shelter Voucher funds on Youth too ill or<br>infectious to stay in the Streetlight shelter. |
| <b>SUBTOTAL</b>                                      | <b>\$35,740</b>    | <b>\$51,749</b>  |  |
| <b>ADULTS</b>  |                    |                  |  |
| 1. <u>Overflow Night Shelter</u><br>Harbor Light     | \$9,950            | \$16,655         | Currently funded for 92 nights. To remain open<br>from 11/1/94 - 3/31/95, 154 nights must be funded,<br>at a cost of \$108.15/night. Blankets will be provided.  |
| 2. Expanded Day Shelter                              | -0-                | ?                | In normal winter conditions, Union Gospel Mission has the<br>only public day room. Capacity for about 20.  |
| <b>SUBTOTAL</b>                                      | <b>\$9,950</b>     | <b>\$16,655</b>  |  |
| <b>FAMILIES</b>                                      |                    |                  |  |
| 1. <u>Night Shelter Services</u>                     |                    |                  |  |
| a. Friendly House                                    | \$13,851           | \$13,851         | Provides the case management and client assistance<br>for families housed at First United Methodist Church <i>24 beds</i>  |
| b. HSI   | \$20,491           | \$20,491         | Case management for couples in Winter months at<br>Ascension Church <i>20 beds</i>   |
| 2. Day Shelter                                       | -0-                | \$12,500         | Day shelter is needed for the persons<br>sheltered at the First United Methodist Church.   |
| <b>SUBTOTAL</b>                                      | <b>\$34,342</b>    | <b>\$46,842</b>  |  |
| <b>TOTAL</b>   | <b>\$80,032</b>    | <b>\$115,246</b> |  |

winter / ali-mcgee / 1094

## DOMESTIC VIOLENCE SHELTERS - YEAR ROUND

| Organization or Entity  | Activity  | Contact   |
|---|---|---|
| Bradley-Angle House<br>PO Box 14694<br>Portland, OR 97214<br>(503)232-7812<br><br><i>Shelter Address Confidential</i> | <b>Provides:</b> Assessment and intake, case management.<br>15 shelter beds for women & women with children<br>Dormitory type<br>Showers, Meals<br><br><b>Eligibility:</b> Emergency domestic violence only<br>No male children 12 yrs or older, Must agree to keep location confidential   | Intake Person of the Day<br>(24 hours)<br>281-2442                                      |
| Downtown YWCA<br>1111 SW 10th<br>Portland, OR 97205<br>(503) 223-6281 x3020   | <b>Provides:</b> Assessment and intake, Case management.<br>25 beds for women & women with children<br>Individual and shared rooms<br>Showers, No meals<br>Day use available<br><br><b>Eligibility:</b> No boys over 8 yrs old  | Intake Person of the Day<br>(24 hours)<br>Day # 223-6281 x3020<br>Night# 223-6281 x3022 |
| Raphael House<br>PO Box 10797<br>Portland, OR 97210<br>(503) 222-6222<br><br><i>Shelter Address Confidential</i>      | <b>Provides:</b> Assessment & Intake, Case management.<br>16 beds for women & women with children with day use<br>Individual rooms<br>Showers, Meals<br><br><b>Eligibility:</b> Escaping domestic violence or homeless due to domestic violence<br>No males over 12 years old   | Intake Person of the Day<br>(24 hours)<br>222-6222                                      |
| Volunteers of America<br>537 SE Alder<br>Portland, OR 97214<br>(503) 235-8655   | <b>Provides:</b> Assessment and Intake, Case management.<br>4 families, women with children only/with day use<br>Family rooms with beds<br>Showers, Meals (cost 1/3 of Food Stamps on AFS)<br><br><b>Eligibility:</b> Escaping domestic violence or homeless<br>No males over 12 years old  | Intake Person of the Day<br>(24 hours)<br>232-6562                                      |
| West Womens & Children's Shelter<br>Salvation Army<br>PO Box 2398<br>Portland, OR 97228<br>(503) 224-7718             | <b>Provides:</b> Assessment and Intake, Case management.<br>Dormitory, Family rooms/9 single women, 2 family rooms for women w/children (6-7)<br>Showers, Meals<br><br><b>Eligibility:</b> Escaping domestic violence/non-domestic violence homeless<br>Must be Alcohol & Drug free<br>No males over 12 year old<br><br>* 1 room of the 9 single women housing held for women fleeing an emergency domestic violence situation. | Intake Person of the Day<br>(24 hours)<br>224-7718                                      |
|   |   |   |

## 1994 - 1995 WINTER RESPONSE PLAN

| Organization or Entity  | Activity  | Contact   |
|---|---|---|
| <b>PORTLAND IMPACT</b><br>4147 SE Division<br>Portland, OR 97202<br>(503)231-9578 | <b>Provides:</b> Assessment, Intake, Case Management.<br>Day Shelter 8am - 7 pm, Monday - Friday  | Intake Person of the Day<br>231-9578<br>9am - 4 pm<br>Monday - Friday |
| Reedwood Friends Church   | <b>Provides:</b> 8 shelter beds for families including male head of household<br>Opens first week in October (closed every 3rd month)<br>Evening meal<br>Showers<br><b>Eligibility:</b> Must be Alcohol & Drug free     | Portland Impact<br>Intake person<br>231-9578                          |
| Sunnyside Church  | <b>Provides:</b> 9 shelter beds for families including male head of household<br>Oct - March<br>Cots, Showers<br>Dinner & Breakfast<br><b>Eligibility:</b> Must be alcohol & drug free                                  | Portland Impact<br>Intake person<br>231-9578                          |
| Warner Pacific  | <b>Provides:</b> 12 shelter beds for families including male head of household<br>Oct - April (Closes week of Thanksgiving & Christmas)<br>Showers<br>Dinner and Breakfast<br><b>Eligibility:</b> Alcohol and drug free | Portland Impact<br>Intake person<br>231-9578                          |
|   |   |   |
|   |   |   |

**1994 - 1995 WINTER RESPONSE PLAN  
FAMILY SHELTERS**

| <b>Organization or Entity</b>   | <b>Activity</b>  | <b>Contact</b>   |
|---|--|--|
| <b>HUMAN SOLUTIONS, Inc</b><br>2900 SE 122nd<br>Portland, OR 97236<br>(503) 248-5201<br>8:00 am - 5:00 pm Monday - Friday | <b>Provides:</b> Intake Assessment and case management   | Intake Person of the Day<br>248-5201   |
| Ascension Church  | <b>Provides:</b> Cots for 10 couples without children<br>Oct - March.<br>Showers<br>Breakfast<br><b>Eligibility:</b> No Alcohol or Drug use on premises.   | Human Solutions<br>Intake Person<br>248-5201                                       |
|   |  |  |
| <b>ST. JOHN'S YWCA</b><br>8010 N. Charleston<br>Portland, OR 97203<br>(503) 223-6281                                      | <b>Provides:</b> Assessment, Intake and Case management<br>Day Shelter 8:00 am - 6:00 pm, Monday - Friday<br>Clothes Closet  | Intake Person of the Day<br>223-6281 x3063<br>8:00 am - 5:00 pm<br>Monday - Friday |
| Pioneer United Methodist Church   | <b>Provides:</b> 10 beds and 3 cribs - up to 3 families<br>Oct 3 - March, 6 pm - 8:00 am<br>Hot dinner meal and breakfast<br>Showers<br>Washer/Dryer use<br><b>Eligibility:</b> Must agree to case management<br>Must be Alcohol & Drug free | St. John's YWCA Intake person<br>223-6281 x3063                                    |

**1994 - 1995 WINTER RESPONSE PLAN  
FAMILY SHELTER  
OVERFLOW**

| Organization or Entity  | Activity   | Contact   |
|---|--|---|
| Friendly House, Inc<br>1808 NW Irving<br>Portland, OR 97209<br>(503) 228-4335                                   | <b>Provides:</b> Assessment, Intake and Case Management  | Intake Person of the Day<br>228-4335                      |
| First United Methodist Church<br>(FUMC)<br><br>Multnomah Athletic Club<br>(provides laundry service for towels) | <b>Provides:</b> Shelter for 24 men and women with children<br><i>2-4 beds</i><br>7 pm - 7:30 am, 7 days a week, November - March<br>Access via Friendly House or Metro Crisis<br>Cots in open space<br>Showers<br>Meals and Snacks<br><br><b>Eligibility:</b> Must be screened through Metro Crisis or Friendly House | Barbara Baker<br>774-3451                                 |
| Metro Crisis Service<br>223-6161  | <b>Provides:</b> After hours Assessment and Intake Services<br>(5 pm and later)  | Response person of the Day<br>(after 5:00 pm)<br>223-6161 |
|   |  |   |
|   |  |   |
|   |  |   |

**CLACKAMAS AND WASHINGTON COUNTIES  
FAMILY & DOMESTIC VIOLENCE SHELTERS**

| Organization or Entity   | Activity  | Contact   |
|--|---|---|
| Clackamas Domestic Violence<br>654-2288                                    | <b>Provides:</b> Assessment, intake and case management<br>22 beds for single women and women with children<br>Rooms/Bunk beds<br>Showers<br><br><b>Eligibility:</b> Emergency Domestic violence only<br>Phone screening required<br>No male children over 12 years old | Intake Person of the Day<br>(24 hours)<br>654-2288  |
| Domestic Violence Reduction Center (DVRC)<br>Washington County<br>640-1171 | <b>Provides:</b> Assessment, intake and case management<br>21 beds - 3 single women, 18 women with children<br>Single and family rooms<br>Showers<br>Day Use<br><br><b>Eligibility:</b> Escaping domestic violence<br>No male children over 12 years old                | Intake Person of the Day<br>(24 hours)<br>640-1171  |
| Washington County Family Shelter<br>648-0829                               | <b>Provides:</b> Assessment, intake and case management<br>20 beds for single and 2 parent families with children (Couples if space permits)<br>Rooms, Showers, Meals<br>Day Use<br><br><b>Eligibility:</b> Homeless  | Intake Person of the Day<br>(24 hours)<br>648-0829  |
| Interfaith Outreach Services<br>Tigard, OR                                 | <b>Provides:</b> Assessment and Intake<br>14 beds for singles and family<br>Open mid-september to mid-may<br><br><b>Eligibility:</b> Homeless<br>Drug & Alcohol Free required   | Intake Person of the Day<br>9 am - 5 pm<br>598-0359 |
|  |   |   |
|  |   |   |

## SYSTEM-WIDE ACCESS FOR HOMELESS INDIVIDUAL AND FAMILIES

| Organization or Entity   | Activity  | Contact                                    |
|--|---|--|
| Metro Crisis Services<br>Business Line: 226-3099                             | <b>Provides:</b> 24 hour Information and Referral and Crisis Intervention   | Response Person of the Day<br>223-6161     |
| United Way<br>Business Line 228-9131   | <b>Provides:</b> Information and Referral regarding services within<br>Columbia-Willamette region<br>Monday - Friday, 9:00 - 5:00 pm  | Resource Person of the Day<br>222-5555     |
| Portland Women's Crisis Line<br>Business Line: 232-9751                      | <b>Provides:</b> 24 hour Information and Referral<br>Crisis Line  | Resource Person of the Day<br>235-5333     |
|  |   |  |
| Multnomah County<br>Clearinghouse<br>NOT FOR PUBLIC ACCESS<br>248-5464 x4105 | <b>Provides:</b> Information and referral for <b>CAPO Agency staff <u>only</u></b><br>regarding available shelter space throughout the County.<br>Not a Public Information & Referral<br>Monday - Friday, 9:00 am - 5:00 pm | Intake Person of the Day<br>248-5464 x4105 |

## 1994 - 1995 WINTER RESPONSE PLAN SINGLE ADULTS

| Organization or Entity  | Activity   | Contact   |
|---|--|---|
| <p>Portland Rescue Mission<br/>111 W. Burnside St.<br/>Portland, OR 97209</p>       | <p><b>Provides:</b> 48 beds for single men year round.<br/>During winter, provides an additional 150 beds for single men and women.<br/>Intake begins at 6:00 pm but during severe weather, intake begins at 4:00 pm.<br/>Hot Meal, Showers<br/>Blankets and clothes</p> <p><b>Eligibility:</b> All persons must attend a worship service before meals<br/>Must be quiet and sober.</p>                                | <p><b>Day:</b> Chaplain Hall - 227-0421<br/><b>Night:</b> Stan Atkins - 227-0421</p>          |
| <p>Salvation Army - Recovery Inn<br/>313 E. Burnside St.<br/>Portland, OR 97214</p> | <p><b>Provides:</b> Beds for 80 men and 20 women year round.<br/>In extreme weather the capacity increases to 120 men and 30 women.<br/>Intake begins at 5:00 pm till 10:00 pm but during severe weather, intake hours are extended and shelter stays open all day as a shelter.<br/>Bunks and mats available (Cost of Bunks - sliding fee up to \$3, Mats are free)<br/>Showers, Evening meal (served at 7:00 pm)</p> | <p><b>Day &amp; Night:</b> Staff person on duty<br/>239-1233</p>                              |
| <p>Salvation Army - Harbor Light<br/>30 SW 2nd<br/>Portland, Or 97209</p>           | <p><b>Provides:</b> Capacity of 60+ persons.<br/>Opens November 1 as a night shelter<br/>No meals available<br/>Will open prior to November 1 if weather conditions require it<br/>Benches, at capacity persons sit close together</p>   | <p><b>Day:</b> Dan Adair - 239-1259<br/><b>Night:</b> Staff person on duty<br/>239-1259</p>   |
| <p>Transition Projects, Inc<br/>435 NW Glisan<br/>Portland, OR 97209</p>            | <p><b>Provides:</b> Capacity of 90 men and 30 women (no additional capacity during winter)<br/>24 hour shelter, includes both day and night facilities<br/>Evening meal, showers<br/>Cots or bunks and Clothes Closet</p>  | <p><b>Day &amp; Night:</b> Staff person on duty<br/>274-7850</p>                              |
| <p>Union Gospel Mission<br/>15 NW 3rd (Shelter)<br/>Portland OR 97209</p>           | <p><b>Provides:</b> Day shelter available with capacity of 20.<br/>Day shelter hours will be extended in extreme weather.<br/>(Hours will be posted)<br/>No emergency overnight shelter is available anytime.<br/>Full lunch meal available daily for \$1<br/>Evening meal provided at no cost, sack lunches provided to persons with vouchers.<br/>In cold weather, jackets &amp; blankets are available</p>          | <p><b>Day:</b> Violet Hall - 274-4483<br/><b>Night:</b> Staff person on duty<br/>228-0319</p> |

## 1994 - 1995 WINTER RESPONSE PLAN YOUTH

| Organization or Entity  | Activity   | Contact   |
|---|--|---|
| <p>Streetlight Youth Shelter<br/>Janus Youth Program<br/>1316 SW Washington St 97209 (Shelter)<br/>3942 SE Hawthorne St. 97215 (Office)</p> | <p><b>Provides:</b> Shelter for 30 youth year round. Evenings only.<br/>No day shelter.<br/>During winter, capacity increases to 45 youth<br/>Shelter entry between 9:00 pm - 9:30 pm<br/>Cots, Blankets, Showers<br/>Meals<br/>Clothes</p> <p><b>Eligibility:</b> Youth must be referred from a youth service agency<br/>Youth between 14 and 20 years of age, no active run report</p> | <p><b>Day:</b> Staff person on duty<br/>233-8111</p> <p><b>Night:</b> Staff person on duty<br/>224-5988</p> |
| <p>Harry's Mother<br/>Janus Youth Program<br/>1316 SE Hawthorne St. (Shelter &amp; Office)</p>  | <p><b>Provides:</b> Shelter for 10 youth year round<br/>24 hour program<br/>3 meals, showers</p> <p><b>Eligibility:</b> Youth between 9 and 18 years of age.<br/>No Clackamas or Washington County residents</p>   | <p><b>Day &amp; Night:</b> Staff person on duty<br/>233-8111</p>  |
|   |  |   |

## MULTNOMAH COUNTY SHELTER INVENTORY

| Multnomah County<br>(Emergency Shelter Beds) | Population Served  | Year Round Capacity     | Phase 1-Winter Capacity<br>Nov - Mar | Phase II-Severe<br>Weather Capacity | Total<br>Capacity |
|--|--|-------------------------|--------------------------------------|-------------------------------------|-------------------|
| <b>SINGLES</b>                               |  |                         |                                      |                                     |                   |
| Portland Rescue Mission                      | Single Men   | 48 men                  | 150 + (men & women)                  | 150 + (men & women)                 | 200               |
| Salvation Army-Recovery Inn                  | Single Adults  | 100 (80 men & 20 women) | 150 (120 men & 30 women)             | 150 (120 men & 30 women)            | 150               |
| Salvation Army-Harbor Light                  | Single Adults  | N/A                     | 60 (men & women)                     | 60                                  | 60                |
| Transition Projects                          | Single Adults  | 120 (90 m, 30 w)        | 120                                  | 120                                 | 120               |
| Union Gospel Mission                         | Single Adults  | N/A                     | <b>NO WINTER SHELTER</b>             | <b>NO WINTER SHELTER</b>            | 0                 |
| Peniel Mission                               | Single Men   | 20                      | 20                                   | 20                                  | 20                |
| <b>FAMILIES/DV</b>                           |  |                         |                                      |                                     |                   |
| Ascension                                    | Couples (No Children)  | N/A                     | 10                                   | 10                                  | 10                |
| * Bradley-Angle House                        | Women and Children<br>(will take single women)   | 15                      | 15                                   | 15                                  | 15                |
| * Clackamas D.V.                             | Women and Children (will take single women)  | 22                      | 22                                   | 22                                  | 22                |
| * DVRC/Wash Co D.V.                          | Women and Children and Single Women  | 18/3                    | 18/3                                 | 18/3                                | 18/3              |
| First United Methodist Church                | Men, Women & Children  | N/A                     | 24                                   | 24                                  | 24                |
| Pioneer United Methodist Church              | Men, Women and Children  | N/A                     | 10 beds/3 cribs                      | 10 beds/3 cribs                     | 10 beds/3 cribs   |
| * Raphael House                              | Women & Children (will take single women)  | 16                      | 16                                   | 16                                  | 16                |
| Reedwood                                     | Men, Women & Children  | 8                       | 8                                    | 8                                   | 8                 |
| Sunnyside                                    | Men, Women & Children  | 9                       | 9                                    | 9                                   | 9                 |
| * Volunteers of America                      | Women & Children<br>(No single women)  | 4 families              | 4 families                           | 4 families                          | 4 families        |
| Warner Pacific                               | Men, Women & Children  | N/A                     | 12                                   | 12                                  | 12                |
| Wash Co Family Shelter                       | Single Parents (Male or female-HH) & Children,<br>Couples with children<br>Couples without children (space permitting) | 20                      | 20                                   | 20                                  | 20                |
| West Women's Shelter                         | Single Women & Children<br>9 Single women (1 reserved for emergency DV)  | 2 families<br>9         | 2 families<br>9                      | 2 families<br>9                     | 2 families<br>9   |
| YWCA - Downtown                              | Women & Children<br>Single Women   | 25                      | 25                                   | 25                                  | 25                |

## MULTNOMAH COUNTY SHELTER INVENTORY

| Multnomah County<br>Emergency Shelter Beds | Population Served        | Year Round<br>Capacity | Phase 1 -Winter Capacity<br>Nov - Mar | Phase II<br>Severe Weather Capacity | Total<br>Capacity |
|--|--------------------------|------------------------|---------------------------------------|-------------------------------------|-------------------|
| <b>YOUTH</b>                               |                          |                        |                                       |                                     |                   |
| Streetlight                                | Youth (ages 14 - 20 yrs) | 30                     | 45                                    | 45                                  | 45                |
| Harry's Mother                             | Youth (ages 9 - 18 yrs)  | 10                     | 10                                    | 10                                  | 10                |
|  |                          |                        |                                       |                                     |                   |

# WINTER SHELTER SYSTEM CAPACITY

| AGENCY                           | 1993-1994  | 1994-1995  |
|----------------------------------|------------|------------|
| <b>ADULTS</b>                    |            |            |
| Transition Projects              | 140        | 120        |
| Salvation Army-Recovery Inn      | 140        | 140        |
| Salvation Army-Harbo Light       | 60         | 60         |
| Union Gospel Mission             | 0          | 0          |
| Portland Rescue Mission          | 200        | 200        |
| <b>Subtotal</b>                  | <b>540</b> | <b>520</b> |
| <b>YOUTH</b>                     |            |            |
| Streetlight Yough Shelter        | 30         | 45         |
| First Congregational Church      | 15         | 0          |
| <b>Subtotal</b>                  | <b>45</b>  | <b>45</b>  |
| <b>FAMILIES</b>                  |            |            |
| St. John's YWCA                  |            |            |
| Pioneer Meth. Church             | 13         | 13         |
| Portland Impact                  |            |            |
| Reedwood Church                  | 8          | 8          |
| Sunnyside Church                 | 9          | 9          |
| Warner Pacific                   | 12         | 12         |
| Human Solutions, Inc.            |            |            |
| Ascension Church<br>(10 couples) | 0          | 20         |
| First United Methodist Church    | 24         | 24         |
| <b>Subtotal</b>                  | <b>66</b>  | <b>86</b>  |
| <b>Total Persons</b>             | <b>695</b> | <b>651</b> |

capacity/ali - mcgee/1094

**Shelter Providers  
Standard Capacity/Services and Cold Weather Response Information  
Winter 1994-1995**

**YOUTH**

**Harry's Mother**

Contact Person during Day: Staff on Duty

Day Phone Number: 233-8111

Contact Person at Night: Staff on Duty

Night Phone Number: 233-8111

**Standard Capacity/Services**

Shelter Capacity: 10

Hours of Intake: 24 Hours program

Cost of Bedding or Access to Shelter: Free

Type of Bedding: Beds

Provide Showers: Yes

Type/Time/Meals: 3 meals per day plus snacks

Eligibility: Youth between 9 and 18 years of age

Other Requirements to Access Services: No Clackamas or Washington County residents

Day Use: 24 Hours program

Cold Weather Response: No additional winter services

Hours of Intake: Same

Type of Bedding: Same

Requirements to Access Services: Same

Will Take Families? No

**Streetlight Youth  
Shelter**

Contact Person during Day: Staff on Duty

Day Phone Number: 233-8111

Contact Person at Night: Staff on Duty

Night Phone Number: 224-9588

**Standard Capacity/Services**

Shelter Capacity: 30

Hours of Intake: Enter 9:00 - 9:30 p.m.

Cost of Bedding or Access to Shelter: Free

Type of Bedding: Bunks

Provide Showers: Yes

Type/Time/Cost of Meals: Evening meal

Eligibility: Youth between 14-20 years of age. No active run report.

Other Requirements to Access Services: Must be referred by Youth Service Agency

Day Use: None

**Cold Weather Response: Shelter increases to 45 youth**

Hours of Intake: Same

Type of Bedding: Same

Requirements to Access Services: Same

Will Take Families? No

**Shelter Providers  
Standard Capacity/Services and Cold Weather Response Information  
Winter 1994-1995**

**SINGLE ADULTS**

|                       |
|-----------------------|
| <b>Peniel Mission</b> |
|-----------------------|

Contact Person during Day: Pat Davis  
526 S.E. Grand Ave.  
Portland, OR 97214  
Day Phone Number: 231-9334

Contact Person at Night: Same

Night Phone Number: 231-9334

**Standard Capacity/Services**

Shelter Capacity: 20                      Men  
Hours of Intake: 6:30 p.m. (sign up time); Closed Sun. & Wed.  
Cost of Bedding or Access to Shelter: 25 cents per night  
Type of Bedding: Mattresses on floor  
Provide Showers: Yes  
Type/Time/Cost of Meals: Dinner, Breakfast snack  
Eligibility: Over 18 years old  
Other Requirements to Access Services: Must attend evening service  
  
Day Use: Drop-in center from 10:00 a.m.-3:00 p.m., Mon-Fri.

**Cold Weather Response: None**

Hours of Intake:  
Type of Bedding:  
Requirements to Access Services:  
Will Take Families?

## Portland Rescue Mission

Contact Person during Day: Chaplain Hall or Director Teel  
111 W. Burnside  
Portland, OR 97209  
Day Phone Number: 227-0421

Contact Person at Night: Stan Atkins  
111 W. Burnside  
Portland, OR 97209  
Night Phone Number: 227-0421

### Standard Capacity/Services

Shelter Capacity: 48 Men; No Women  
Hours of Intake: 6 p.m. →  
Cost of Bedding or Access to Shelter: Free  
Type of Bedding: Bunks  
Provide Showers: Yes  
Type/Time/Cost of Meals: Hot meals, free of charge  
Eligibility: "Needy"  
Other Requirements to Access Services: Must be sober or quiet; must attend worship service before meals.

Day Use: No day use.

### Cold Weather Response

In extreme weather, shelter capacity increases to: 48 Men downstairs; 100 Men and 15 Women upstairs.  
Hours of Intake change to: 4 p.m. →  
Type of Bedding: Mattresses on floor  
Will Take Families? No

## Salvation Army Recovery Inn

Contact Person during Day: Dan Adair  
Harbor Light  
30 SW 2nd  
Portland, OR 97209  
Day Phone Number: 239-1259

Contact Person at Night: Staff on duty  
Recovery Inn  
313 E. Burnside  
Portland, OR 97214  
Night Phone Number: 239-1233

### Standard Capacity/Services

Shelter Capacity: 80 Men; 20 Women  
Hours of Intake: 5 p.m.-10 p.m.  
Cost of Bedding or Access to Shelter: Sliding scale-up to \$3.00  
Type of Bedding: Mats, bunk beds  
Provide Showers: Yes  
Type/Time/Cost of Meals: 7 p.m. dinner, no cost  
Eligibility: None  
Other Requirements to Access Services: None

Day Use: On cold weather response days, shelter stays open all day.

### Cold Weather Response

In extreme weather, shelter capacity of Recovery Inn increases to: 120 Men; 30 Women.  
Hours of Intake: 5-10 p.m., but extended during extreme weather  
Type of Bedding:

## **Union Gospel Mission**

Contact Person during Day: Violet Hill  
222 NW Couch Street  
Portland, OR 97209  
Day Phone Number: 274-4483

Contact Person at Night: Staff person on duty  
15 NW Third  
Portland, OR 97209  
Night Phone Number: 228-0319

### **Standard Capacity/Services**

Resident Capacity: 25 Men, 25 Women  
Hours of Intake: 9:00 a.m.-5:00 p.m. M-F  
Cost of Bedding or Access to Shelter: No overnight shelter  
Type of Bedding: n/a  
Provide Showers: Yes  
Type/Time/Cost of Meals: Full course lunch (11-noon), sack lunch with voucher  
\$1.00 per meal during day, free nightly meal  
Clothes closet: Yes  
Eligibility: Thirteen months resident recovery program  
Other Requirements to Access Services: All shelter individuals need a valid TB card.  
Commitment to recovery from substance dependence.

**Day Use:** Day room, capacity of about 20.

**Cold Weather Response:** In extreme weather day room will extend. Hours will be posted.  
In cold weather jackets and blankets available.

**Shelter Providers  
Standard Capacity/Services and Cold Weather Response Information  
Winter 1994-1995**

**FAMILIES WITH CHILDREN  
AND COUPLES**

|                  |
|------------------|
| <b>Ascension</b> |
|------------------|

Contact Person during Day: Case Manager on duty at Human Solutions

Day Phone Number: 248-5201

Contact Person at Night: None

Night Phone Number: None

**Standard Capacity/Services**

Shelter Capacity: 10 couples, no children

Hours of Intake: 8:00 a.m.-4:00 p.m.

Cost of Bedding or Access to Shelter: No cost

Type of Bedding: Cots with bedding

Provide Showers: Yes

Type/Time/Cost of Meals: Breakfast

Eligibility: Couples (together 6 mos. or more)

Other Requirements to Access Services: No alcohol or drug use on premises. Human Solutions screening and intake. Human Solutions is the only point of entry.

Day Use: None

Cold Weather Response: October - March

Hours of Intake: 8:00 a.m.-4:00 p.m.

Type of Bedding:

Requirements to Access Services:

Will Take Families?

**1st United Methodist  
Church - FUMC**

Contact Person during Day: Intake Worker at Friendly House

Day Phone Number: 228-3195

Contact Person at Night: Metro Crisis Service, after 5:00 p.m.

Night Phone Number: 228-1565

**Standard Capacity/Services**

Shelter Capacity: 24                      **Families with Children**

Hours of Intake: Metro Crisis 5:00 p.m.-8:00 p.m.

Friendly House 8:00 a.m. - noon

Cost of Bedding or Access to Shelter: None

Type of Bedding: Cots in open space

Provide Showers: Yes

Type/Time/Cost of Meals: Snacks - free

Eligibility: Homeless

Other Requirements to Access Services: Must be screened through Metro Crisis or Friendly House.

Day Use: No

**Cold Weather Response: Open only November to March 31st.**

Hours of Intake:

Type of Bedding:

Requirements to Access Services:

Will Take Families?

**Pioneer United  
Methodist Church**

Contact Person during Day: St. John's YWCA intake person of the day

Day Phone Number: 223-6281

Contact Person at Night: None

Night Phone Number: None

**Standard Capacity/Services**

Shelter Capacity: 10 beds, 3 cribs

Hours of Intake: 8:00 a.m. - 5 p.m. Monday - Friday

Cost of Bedding or Access to Shelter: None

Type of Bedding: beds

Provide Showers: Yes

Type/Time/Cost of Meals: Hot dinner, breakfast

Eligibility: low income, homeless

Other Requirements to Access Services: Must participate in case management,  
Alcohol and drug free

Day Use: yes, St. John's YWCA day shelter

**Cold Weather Response: none**

Hours of Intake:

Type of Bedding:

Requirements to Access Services:

Will Take Families?

## Reedwood

Contact Person during Day: Portland Impact I&R Worker  
4147 S.E. Division  
Portland, OR 97202  
Day Phone Number: 231-9578 (Before 4:00 p.m., Mon-Fri)

Contact Person at Night: None

Night Phone Number: None

### Standard Capacity/Services

Shelter Capacity: 8 persons      Men, Women, & Children

Hours of Intake: 9:00 a.m.-4:00 p.m.

Cost of Bedding or Access to Shelter: None

Type of Bedding: Bunk beds

Provide Showers: Yes

Type/Time/Cost of Meals: Dinner, Breakfast - free

Eligibility: Homeless families

Other Requirements to Access Services: Must be drug & alcohol-free

Day Use: Can come to Portland Impact

Cold Weather Response: Opens in 1st week in October (Open Oct., Nov., closes in Dec.)

Hours of Intake:

Type of Bedding:

Requirements to Access Services:

Will Take Families?

## Sunnyside

Contact Person during Day: Portland Impact I&R Worker  
4147 S.E. Division  
Portland, OR 97202  
Day Phone Number: 231-9578 (Before 4:00 p.m., Mon-Fri)

Contact Person at Night: None

Night Phone Number: None

### Standard Capacity/Services

Shelter Capacity: 9 person            Men, Women, & Children  
Hours of Intake: 9:00 a.m.-4:00 p.m.  
Cost of Bedding or Access to Shelter: None  
Type of Bedding: Cots  
Provide Showers: Yes  
Type/Time/Cost of Meals: Dinner, Breakfast - free  
Eligibility: Homeless families  
Other Requirements to Access Services: Must be drug & alcohol-free

Day Use: Portland Impact Day Center

Cold Weather Response: Opens October 1st - Closes March 31st.

Hours of Intake:  
Type of Bedding:  
Requirements to Access Services:  
Will Take Families?

## **Volunteers of America**

Contact Person during Day: Staff person on duty  
(Address Confidential)

Day Phone Number: 232-6562

Contact Person at Night: Staff person on duty

Night Phone Number: 232-6562

### **Standard Capacity/Services**

Shelter Capacity: 4 families      **Women & Children, No Single Womn**

Hours of Intake: 24-Hour intake

Cost of Bedding or Access to Shelter: None

Type of Bedding: Family rooms with beds

Provide Showers: Yes

Type/Time/Cost of Meals: One-third of food stamps if on AFS

Eligibility: Escaping domestic violence, or homeless

Other Requirements to Access Services: No male children over 12 years old

Day Use: Yes

Cold Weather Response: None

Hours of Intake:

Type of Bedding:

Requirements to Access Services:

Will Take Families?

## Warner Pacific

Contact Person during Day: Portland Impact I&R Worker  
4147 S.E. Division  
Portland, OR 97202  
Day Phone Number: 231-9578 (Before 4:00 p.m., Mon-Fri)

Contact Person at Night: None

Night Phone Number: None

### Standard Capacity/Services

Shelter Capacity: 12 persons      Men, Women, & Children

Hours of Intake: 9:00 a.m.-4:00 p.m.

Cost of Bedding or Access to Shelter: None

Type of Bedding: Bunks in large bedrooms

Provide Showers: Yes

Type/Time/Cost of Meals: Dinner, Breakfast - free

Eligibility: Homeless families

Other Requirements to Access Services:

Day Use: Portland Impact Day Center

Cold Weather Response: Opens October 1st (closed Thanksgiving week & Christmas week).  
Closes April 30th.

Hours of Intake:

Type of Bedding:

Requirements to Access Services:

Will Take Families?

**Washington County  
Family Shelter**

Contact Person during Day: Staff person on duty

Day Phone Number: 648-0829

Contact Person at Night: Staff person on duty

Night Phone Number: 648-0829

**Standard Capacity/Services**

Shelter Capacity: Approx. 20 Families with children, couples w/o children if space permits

Hours of Intake: 24-Hours

Cost of Bedding or Access to Shelter: None

Type of Bedding: Rooms

Provide Showers: Yes

Type/Time/Cost of Meals: Yes

Eligibility: Homeless

Other Requirements to Access Services:

Day Use: Yes

Cold Weather Response: None

Hours of Intake:

Type of Bedding:

Requirements to Access Services:

Will Take Families?

## **Downtown YWCA**

Contact Person during Day: Staff person on duty

1111 S.W. 10th

Portland, OR 97205

Day Phone Number: 223-6281, ext. 3020 (Womens Resource Center)

Contact Person at Night: Staff person on duty

Night Phone Number: 223-6281, ext. 3022

### **Standard Capacity/Services**

Shelter Capacity: 25 **Women & Children, Single Women**

Hours of Intake: 24-Hours (after 5:30 p.m. - domestic violence only)

Cost of Bedding or Access to Shelter: None

Type of Bedding: Individual rooms/Shared rooms

Provide Showers: Yes

Type/Time/Cost of Meals: None

Eligibility: Domestic violence or homelessness

Other Requirements to Access Services: No boys over 8 years old.

Day Use: Yes

Cold Weather Response: None

Hours of Intake:

Type of Bedding:

Requirements to Access Services:

Will Take Families?

## **INTERFAITH OUTREACH SERVICES**

Contact Person during Day: Intake Worker of the day

Day Phone Number: 598-0359

Open Mid September to Mid May

Contact Person at Night: N/A

Night Phone Number: N/A

### **Standard Capacity/Services**

Shelter Capacity: 14 men, women and children

Hours of Intake: 9:00 am - 5:00 pm

Cost of Bedding or Access to Shelter: None

Type of Bedding: Dormitory with mixed population

Provide Showers: Yes

Type/Time/Cost of Meals: Dinner, Breakfast

Eligibility: Homeless, Drug & Alcohol free

Other Requirements to Access Services: Parent/Child Program for Pre-School children  
Self-Sufficiency

Day Use: No

Cold Weather Response: Increased capacity when weather is severe

Hours of Intake: Same

Type of Bedding:

Requirements to Access Services:

Will Take Families?

**Shelter Providers  
Standard Capacity/Services and Cold Weather Response Information  
Winter 1994-1995**

**DOMESTIC VIOLENCE AND SINGLE WOMEN  
WOMEN WITH CHILDREN**

|                            |
|----------------------------|
| <b>Bradley Angle House</b> |
|----------------------------|

Contact Person during Day: Staff person on duty  
(Address Confidential)

Day Phone Number: 281-2442

Contact Person at Night: Staff person on duty

Night Phone Number: 281-2442

**Standard Capacity/Services**

Shelter Capacity: 15                      **Women & Children, Single Women**

Hours of Intake: 24-Hours

Cost of Bedding or Access to Shelter: Sliding scale

Type of Bedding: Dormitory

Provide Showers: Yes

Type/Time/Cost of Meals: Yes/free

Eligibility: Domestic violence/rape

Other Requirements to Access Services:    **No male children over 12 years old.  
Must agree to keep address confidential.**

**Day Use: Yes**

**Cold Weather Response: None**

Hours of Intake:

Type of Bedding:

Requirements to Access Services:

Will Take Families?

**Clackamas D.V.**

Contact Person during Day: Staff person on duty  
(Address Confidential)

Day Phone Number: 654-2288

Contact Person at Night: Staff person on duty

Night Phone Number: 654-2288

**Standard Capacity/Services**

Shelter Capacity: 22                      **Women & Children, Single Women**  
Hours of Intake: 24-Hours  
Cost of Bedding or Access to Shelter: None  
Type of Bedding: Rooms/Bunk beds  
Provide Showers: Yes  
Type/Time/Cost of Meals: None  
Eligibility: Emergency domestic violence only  
Other Requirements to Access Services: Phone screen required.  
No male children over 12 years old.

Day Use: Yes

Cold Weather Response: None

Hours of Intake:  
Type of Bedding:  
Requirements to Access Services:  
Will Take Families?

## **Raphael House D/V**

Contact Person during Day: Staff person on duty  
(Address Confidential)

Day Phone Number: 222-6222

Contact Person at Night: Staff person on duty  
(Address Confidential)

Night Phone Number: 222-6222

### **Standard Capacity/Services**

Shelter Capacity: 15 beds                      **Women & Children, single women**  
Hours of Intake: 24-Hour  
Cost of Bedding or Access to Shelter: Free  
Type of Bedding: Individual bedrooms  
Provide Showers: Yes  
Type/Time/Cost of Meals: Yes/free  
Eligibility: Escaping domestic violence/homeless because of domestic violence  
Other Requirements to Access Services: No male children over 12 years old

Day Use: Yes

Cold Weather Response: None



NOV 8 1994

MEETING DATE \_\_\_\_\_

AGENDA NUMBER B-2

**AGENDA PLACEMENT FORM**

SUBJECT: Presentation of Economic Assumptions for 5 Year Financial Forecast

BOARD BRIEFING: Date Requested: November 8, 1994

Amount of Time Needed: 45 Minutes

REGULAR MEETING: Date Requested: \_\_\_\_\_

Amount of Time Needed: \_\_\_\_\_

DEPARTMENT: Management Support Services DIVISION Budget & Quality

CONTACT: Barry Crook TELEPHONE : 248-3575

BLDG/ROOM: 106/1400

PERSON(S) MAKING PRESENTATION: \_\_\_\_\_

**ACTION REQUESTED**

INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL  OTHER

SUMMARY (Statement of rationale for action requested, personnel and fiscal/budgetary impacts, if applicable):

The Budget & Quality Office is currently engaged in preparing a 5 Year Financial Forecast for the County's revenue and expenditure requirements. The purpose of this briefing is to present the Board of County Commissioners with the assumptions upon which we will be basing our forecast. No formal action is requested, but we would like to receive some policy direction related to the applicability of our assumptions to the County's fiscal condition.

**SIGNATURES REQUIRED:**

ELECTED OFFICAL: Beverly Stein

OR

DEPARTMENT MANAGER: \_\_\_\_\_

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Office of the Board Clerk 248-3277/248-5222

BOARD OF  
COUNTY COMMISSIONERS  
MULTNOMAH COUNTY  
OREGON  
1994 NOV - 3 AM 11:25

**Multnomah County, Oregon  
5 Year Financial Forecast**



**Economic Assumptions  
November 3, 1994**

TO: Chair Beverly Stein  
Commissioner Tanya Collier  
Commissioner Gary Hansen  
Commissioner Sharron Kelley  
Commissioner Dan Saltzman

FROM: J. Mark Campbell, Budget & Quality Office

DATE: November 3, 1994

SUBJECT: Economic Assumptions

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The Budget & Quality Office has undertaken an effort to identify the economic indicators which impact, directly or indirectly, Multnomah County's revenue and expenditure forecasts. The economic assumptions presented to you in this document represent our first attempt at gaining a better understanding of the underlying factors which shape our fiscal environment.

Our intent in presenting this information to you is to provide insight into the assumptions which serve as the basis for the *Multnomah County 5 Year Forecast* and to seek your direction in developing that forecast. We have selected a number of indicators which we believe best describe the nature of the regional economy and have the most relevance to the economic condition of Portland and Multnomah County.

Trough the first half of 1994 it appears that both the State of Oregon, in general, and the Portland metropolitan area, in particular, continue to experience unprecedented growth based on a review of economic data. The regional economy as a whole has displayed a pattern of sustained growth since the late 1980's and we believe this pattern will continue at least through the next two years.

A number of factors contribute to the continued strength of the Portland Metropolitan Statistical Area's (MSA) economic performance. Among those factors are Portland's role as the cultural, services and trade center of the state, the emergence of high technology as a major industry and the Port of Portland's strategic positioning in the global economy. The construction sector has been buoyed recently by the commencement of a number of high profile projects such as the extension of the MAX line to the west side, the new "Rose Garden" arena and the federal courthouse.

We have compiled data from a number of sources in preparing this report. The economic assumptions upon which we will be basing our forecast of General Fund revenue and expenditures are laid out on the following pages.

## Economic Factors

We have selected seven economic factors as being critical to the regional economy. Of those seven, the change in the rate of inflation and projections for long term interest rates are probably of the most direct importance from a budgetary perspective. When we are in a period of low inflation (as we have been for the past few years) we can generally expect "normal" revenue growth to absorb ongoing cost increases. Long term interest rates tend to serve as a leading indicator of how the economy will perform.

### Consumer Price Index (CPI)

The rate of inflation, as measured by the CPI, has remained relatively stable at around 3% for the past three years. A number of factors comprise the total CPI; however, wage and compensation costs (which comprise roughly two-thirds of all business costs) appear to be the most significant factors in determining the overall rate of change. These costs have shown a modest increase of approximately 3.2% over the previous year. In addition, the Federal Reserve's pre-emptive action of increasing interest rates as a way of slowing economic growth indicates a desire to maintain inflation at a low level.

The current outlook calls for a continuation of slow to moderate inflationary growth during the forecast period. The projected annual CPI changes are highlighted below.

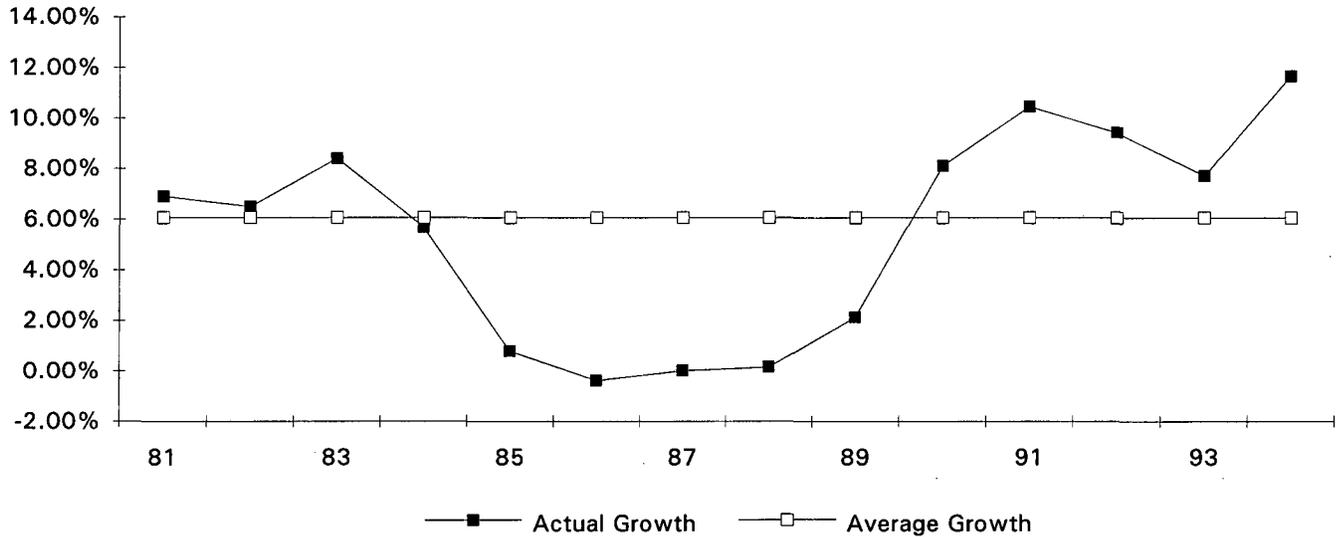
|          |      |
|----------|------|
| FY 95-96 | 3.5% |
| FY 96-97 | 3.4% |
| FY 97-98 | 3.6% |
| FY 98-99 | 3.7% |
| FY 99-00 | 3.7% |

In preparing our revenue and expenditure forecast we have assumed that most county costs will inflate at, or reasonably close to, these figures. The exceptions to this would be medical and dental benefits which are projected to increase from 2% to 6% above the CPI for the forecast period. We would also expect there to be certain "industry specific" (i.e., construction, utilities) cost increases which we will need to factor in as we prepare annual budgets.

### Property Value Growth

For FY 94-95 total assessed property values in Multnomah County **increased by 11.7% over the previous year**. It is unlikely that this level of growth can be sustained over an extended period of time. As the graph on the following page indicates actual property value growth has rarely exceeded eight percent over the past fifteen years. The average rate of growth over that period of time has been slightly more than six percent.

### Multnomah County Property Value Growth (1981-1994)



The Portland metropolitan area has benefited by being one of the few places on the west coast where housing prices are still considered "affordable." A recent survey by *Fortune* magazine predicts that Portland, Boise and Salt Lake City will all experience higher than average growth in housing prices between now and the turn of the century.

There is direct correlation between housing prices and new housing starts. The theory suggests that new homes are typically priced higher than comparable existing homes. The demand for "affordable" housing thereby stimulates increased demand in the existing home market which pushes up overall housing prices. The past few years have seen above average growth in single family housing starts in the Portland MSA (see **Housing Starts** section). For this reason we believe that property value growth in the 8% - 9% range is sustainable for at least two more years.

One of the interesting features of property tax limitation, however, is that it did not cap growth in assessed values. Because we have experienced value growth of nearly ten percent (on average) since the passage of Measure 5, the effects of "rate compression" have been somewhat mitigated. What this means, from the perspective of our revenue stream, is that if property values grow by eight percent or more in FY 95-96 we will effectively be out of compression.

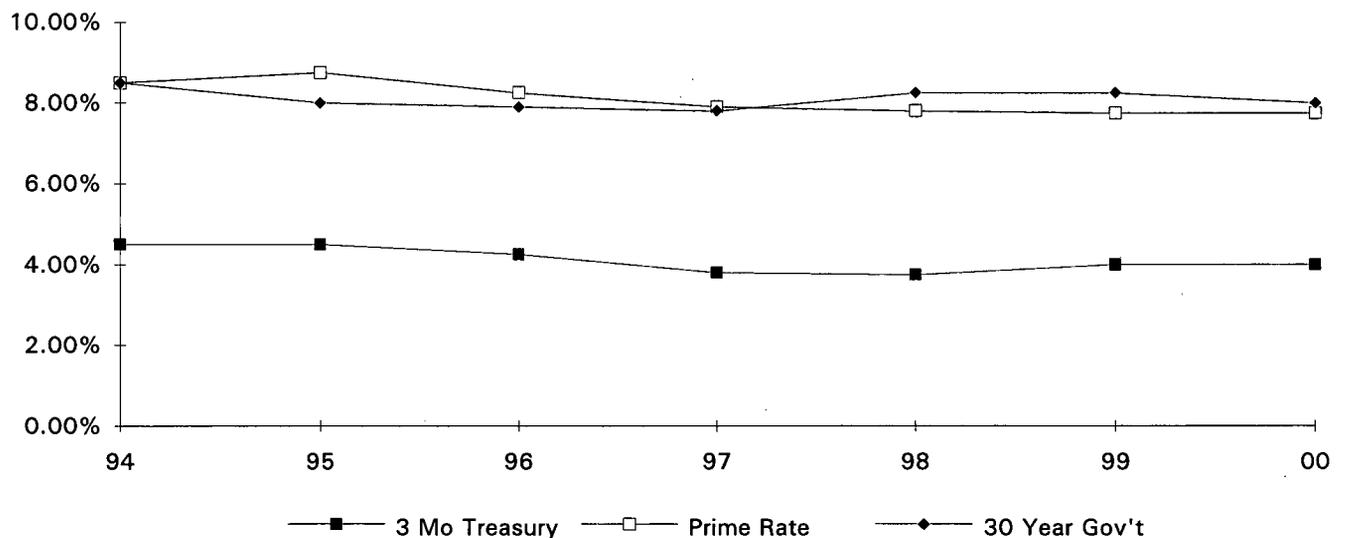
As you will recall, all governmental jurisdictions within a given county cannot have a combined total tax rate greater than ten dollars. If the rate exceeds ten dollars all governmental rates are compressed proportionally. But, if the total rate is less than ten dollars the revenue which any given jurisdiction can raise is limited by the statutorily allowed six percent increase in its tax base.

### Interest Rates

Consumer interest rates hit a thirty year low approximately one year ago. Since that time they have begun a slow, but inexorable, rise. For example, the average 30-year mortgage in the Portland metropolitan area recently reached nine percent. This represented the first time since October 1992 that mortgage rates have been at that level.

Low interest rates contributed to last year's fourth quarter economic boom. The Gross Domestic Product (GDP) grew at what most economists feel was an unsustainable level of 6.3% in the last three months of 1993. The Federal Reserve Board has begun to push interest rates higher as a hedge against inflation. It is the Fed's position that an increase in interest rates is preferable to a return to high inflation. This policy seems to be achieving its goal. Through the first quarter of 1994 GDP had returned to an annualized rate of three percent.

**Projected Long-Term  
Interest Rates**



Source: DRI/McGraw-Hill

The graph on the preceding page shows the current projections (as estimated by DRI/McGraw-Hill) for the prime lending rate, three month treasury bills and 30 year government bonds. There appears to be nothing in this forecast to raise concerns that changes in interest rates will have a deleterious impact on the regional economy in the short term. Should actual interest rates diverge radically from these projections we would expect to make adjustments to our revenue and expenditure forecasts.

### Personal Income

There is a definite correlation between personal income and economic performance. Expressed as an overall figure, personal income defines the purchasing power of the community; in other words, it measures how well the residents of Multnomah County, or the State of Oregon, are doing in comparison to other jurisdictions.

The data used in this forecast is taken from the *Oregon Economic and Revenue Forecast* and, thus, is perhaps not a totally accurate portrayal of personal income in the Portland MSA. However, one can generally draw the conclusion that gains statewide are representative of the overall strength of the regional economy.

A key factor stimulating the state's relatively strong economic performance over the past several years has been a competitive cost structure. Oregon wages are currently at 89% of the national average. The state's poor economy during the period 1980-87 was accompanied by high unemployment and falling relative wages. Wages fell from 97% of the national average in 1980 to 88% in 1987.

The figures reported in the following table summarize the anticipated change in total personal income for both the state and the U.S. We believe that income growth will actually occur at a higher rate in the Portland metropolitan area. We would expect higher income growth because the area's income is more diversified than the state as a whole and not as dependent on resource based, extractive industries.

**Table 1**  
**Total Personal Income**

|                      | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 |
|----------------------|------|------|------|------|------|------|
| Oregon<br>(% Change) | 6.1  | 6.5  | 6.8  | 6.5  | 6.4  | 6.3  |
| U.S.<br>(% Change)   | 5.4  | 6.2  | 6.4  | 5.8  | 5.5  | 5.4  |

Source: Oregon Economic and Revenue Forecast

Oregon wages have risen slightly faster than the U.S. average over the past five years, although the increase is probably not sufficient to erode the state's competitive position. For the forecast period, Oregon wages are expected to be approximately 90% of the national average. In other words, a company doing business in Oregon can expect to realize a wage savings of ten percent compared to other parts of the country.

### **Labor Market Growth**

The unemployment rate continues to drop as the economy strengthens. The unemployment rate in the Portland MSA dropped to 4.2% in July. This rate is nearly a full percent lower than the statewide unemployment rate and is almost two percent lower than the U.S. average of six percent. Portland area businesses have created nearly 20,000 new jobs since July 1993, furnishing more evidence of continued economic expansion. Most of that job growth has come in the non-manufacturing sector (primarily in the trade, services and construction industries.)

An indicator of an improving economy is that labor markets tighten up. Recent economic strength is evidenced by the fact that job growth is occurring faster than growth of the labor force. There is evidence of shortages in the supply of qualified candidates for some specific occupations, in some specific industries, and in all occupations at the low wage or entry level scale.

Evidence of labor shortages is somewhat anecdotal and there are a number of theories as to why we are currently experiencing such shortages. However, the Oregon Employment Department has put together a list of occupations which are experiencing labor shortages in the Portland MSA. **Attachment A** at the end of this report highlights some of the current labor shortages.

The Oregon economy has been undergoing a shift from manufacturing and production to services and high technology. The timber industry remains the single largest employer in the state. However, high technology, trade and construction have posted the largest gains in overall employment since the beginning of last year. Growth in these areas bodes well for the Portland MSA given that the regional economy is not as directly tied to the fortunes of logging and timber manufacturing.

### **Commercial Vacancy Rates**

According to a recent First Interstate Bank report, commercial real estate analysts see Portland as an emerging market. The mid-year industrial vacancy rate in the urban core was the lowest of any large U.S. metropolitan area. The recession of the mid-1980's caused a stagnation of industrial and commercial real estate development. Portland, thus, is one of the few metropolitan areas which did not overbuild during the past decade.

According to a survey undertaken by the Building Owners and Managers Association (BOMA) Portland's office vacancy rates have been declining for the past three years. The vacancy rate for all categories of commercial space in the four county survey area is currently at 11%, down from 11.7% in 1993 and 12.9% in 1992. Rates have dramatically fallen in the suburban areas surrounding Portland, particularly the Washington Square/Kruse Way corridor where the vacancy rate for all categories is approximately five percent.

Vacancy rates are an indicator of the relative strength of the local economy. The low rates being experienced now reflect the growth of the services sector particularly in the suburban areas of Lake Oswego, Wilsonville and Tualatin. This bodes well, not only in terms of the services sector, but for the construction sector as well. As vacancy rates continue to decline we should expect to see an increase in commercial construction starts.

### **Port Activity**

The Port of Portland is the U.S. leader in wheat exports, number one on the west coast in auto imports and number three in total tonnage of waterborne cargo. More than 13 million tons of waterborne cargo moved through the ports of the lower Columbia last year. Primary exports include wheat and barley, forest products, pulp and paper, scrap metal and aluminum products. Imports include mineral resources (limestone, iron ore and alumina), iron and steel products, petroleum products, salt and automobiles.

Air cargo tonnage has increased dramatically over the past ten years - by 225% since 1983. Portland International Airport's (PDX) position in Pacific Rim commerce has grown increasingly pivotal. One factor which leads to speculation that trade and commerce will play an increasingly important role in the regional economy is that Portland's port facilities have the potential for future expansion. Nearly every other major port on the west coast is currently at maximum capacity.

Portland's geographic position, coupled with a vast infrastructure of warehouses and freight movement facilities, give it a competitive advantage enjoyed by few other port facilities. Given the dramatic growth in cargo tonnage through the Port of Portland and PDX and projections for increased trade with the Pacific Rim nations it is likely that the Port will continue to be a strong factor in the regional economy well into the next century.

## Social/Demographic Factors

One of the key factors contributing to the strength of the Oregon economy has been the state's "quality of life." While quality of life can be difficult to quantify, the number of immigrants to the state in recent years is some indication of its importance. By the same token, tourism in Oregon has developed to a point where it is the third largest industry in the state. As more in-migration occurs and tourist visits continue to increase we would expect to see a direct relationship to growth in the economy.

### Population Growth

Projections prepared by Metro suggest a metropolitan area that will grow to more than two million residents within the next fifteen to twenty years. The region's population is now growing at a pace which is twice the national average. Most of this growth is taking place in the suburbs - most notably Washington County and Clark County, Washington. Projections for Multnomah County reflect a somewhat nominal growth rate of approximately .7% for the next few years. Current population estimates for Multnomah County are as follows:

|      |         |
|------|---------|
| 1994 | 615,000 |
| 1995 | 619,535 |
| 1996 | 624,071 |
| 1997 | 629,064 |
| 1998 | 633,782 |
| 1999 | 637,901 |
| 2000 | 641,006 |

Source: PSU/Center for Population Studies

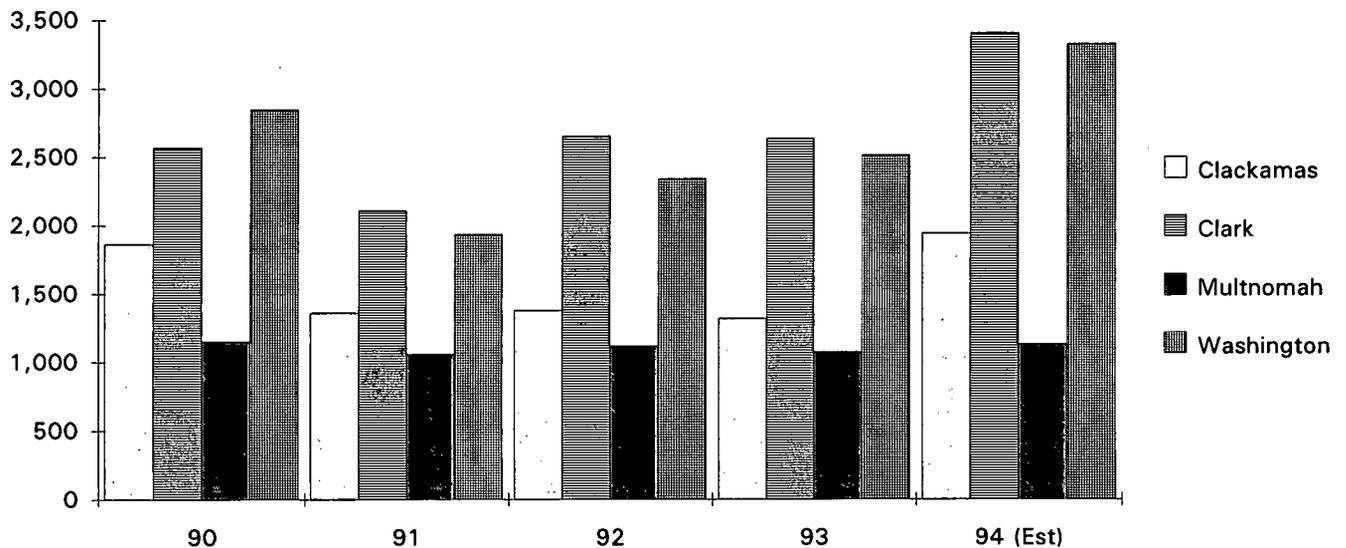
In-migration will continue to fuel population growth in the metropolitan region. Quality of life, continued labor market growth and a favorable cost environment are expected to continue into the foreseeable future thereby attracting more immigration to the Portland MSA. Noteworthy is the fact that fewer California residents are migrating to Oregon. By all indications the California economy has bottomed out and is showing signs of recovery. While the largest number of new immigrants to Oregon continue to come from California we are seeing greater representation from states in the south and midwestern part of the country.

Although most of the significant population growth will occur outside of Multnomah County, Portland's role as the services, trade and employment center of the region will continue to foster growth. One potential downside of continued suburban expansion is that businesses will relocate or expand to those areas. Should this, in fact, occur we would expect to see slower growth (particularly in the services sector) in relation to those other jurisdictions.

### Housing Starts

The regional housing market is currently experiencing record growth. Current estimates indicate there will be nearly 10,000 single family housing starts in the Portland MSA. The Metropolitan Homebuilder's Association of Portland had predicted a ten percent increase in housing starts this year. Some areas, notably Hillsboro and Vancouver, Washington have seen upwards of 30% growth in their residential building activity.

**Single Family Housing Starts  
(1990-94)**



Source: Metropolitan Homebuilder's Association

The graph on the preceding page highlights the building activity in the four major counties which make up the Portland MSA (Yamhill County is excluded.) Both Washington County and Clark County, Washington are on pace to have well over 3,000 housing starts. According to industry estimates, roughly 80% of all construction activity is in new single family homes. This graph provides visual evidence of the strength of the construction sector over the past few years.

Housing markets and residential construction nationwide are expected to weaken slightly as mortgage rates are anticipated to rise. In our estimation mortgage interest rates will need to rise above ten percent to place a significant brake on residential construction.

The Portland housing market remains fairly well positioned to absorb any effects of higher interest rates. Housing affordability in the Portland MSA remains very high by historical standards, job growth is projected to remain strong and in-migration continues to be a factor driving the region's population growth.

### Travel/Tourism

Tourism has become the third largest industry in the state. The opening of the Oregon Convention Center established Portland as a premiere site for national meetings and conventions. According to estimates provided by the Portland Oregon Visitors Association since 1992 convention activity has brought over \$150 million into the regional economy. Committed conventions (as of June 1994) through 2000 will bring in more than 250,000 visitors with an estimated economic impact of more than \$175 million.

To highlight this point, a report issued last week by the state Tourism Division indicated that Portland has experienced a 49% increase in the number of convention delegates over the previous year. And, the report also noted that two-thirds of the tourists who come to Oregon visit either the coast or Portland.

Air travel through the Portland International Airport continues to expand. For the past three years PDX has been the fastest growing airport in North America. Passenger traffic was up 18% in 1993 and it has risen by more than 88% since 1983. Current plans for expansion by Delta Airlines and the recent introduction of Southwest Airlines into the market suggest continued future growth for the airport.

### Political Factors

The political landscape in the state of Oregon is changing. The 1994 election could well be a watershed for Oregon politics. In January the state will have a new Governor and fully one-third of the legislature will be made up of first term representatives. Several of the statewide initiatives have potential to impact local government. In addition, the state is facing a projected General Fund deficit of nearly \$800 million in the coming biennium.

### Potential Impact of Statewide Ballot Measures

Our assessment of the regional economic condition does not factor in any of the statewide initiatives on the November 8th ballot. At this point, we believe it imprudent to predicate any assumptions based on how people choose to exercise their franchise. We are cognizant of the potential fiscal impact which may result from passage of the "key" ballot initiatives (namely #'s 5,10, 11, 15, 17 and 20) and will be ready to present our estimates of how those would effect the County's financial condition should any of them pass.

### State General Fund Shortfall

As you were alerted by Jim Scherzinger of the Legislative Revenue Office, the State of Oregon faces an estimated \$800 million budget shortfall in the FY 95-97 biennium. We have prepared some estimates of the potential trickle down effect this will have on County programs. The following is the best information regarding possible state cutbacks we have to date. It should be noted that these figures represent the incumbent Governor's budget instructions and are likely to change with a new administration.

|                          | <b><u>Reduction in<br/>Biennial Allocation</u></b> |
|--------------------------|--|
| Community Corrections    | \$ 3.8 Million                                     |
| Mental Health Programs   | 6.4 Million  |
| Developmentally Disabled | 4.2 Million  |
| Health Programs          | 1.4 Million  |
| CareOregon               | <u>6.4 Million</u>                                 |
| <b>Total</b>             | <b>\$22.2 Million</b>                              |

These figures represent the upper limit of the parameters we have placed on the impact of state budget cuts. It is probable that these amounts will change - however, it is likely to be next July or August before we have a full detailing of the budgetary impacts.

## Summary

All signs point to an Oregon, as well as a regional, economy which should continue to grow at a steady pace for the next 18 - 24 months. Population in-migration, fueled by job growth and a continued move toward diversification should keep economic growth well ahead of the national average.

Events of recent days suggest there may be some slowing ahead for the national economy. It is believed that the Federal Reserve Board will raise interest rates within the next few weeks as a safeguard against inflation. Not all analysts are in agreement as to when and/or if any economic adjustments will take place. We are optimistic that any potential slowing of the economy is at least two years away and that Oregon will be positioned better than most parts of the country to absorb any slowdown which may occur.

At this point the most uncertainty on our horizon relates to what may happen in the statewide political arena. We do know that some reduction in state funding is likely to affect our budgeting process. What we do not know is what the dollar impact of any reductions might be or which program areas will be affected.

We intend to use the indicators laid out in this report, as well as others we are able to collect data on, to track performance in the regional economy. It is our belief that we can make use of the data we collect to build a model of regional economic activity which we can use to periodically update the Board and alert you to any economic "danger signs" which may be impending.

## Attachment A

### Portland Area Labor Shortages

#### Multnomah County

East Metro - skilled construction trades (i.e.; roofers, carpenters, plumbers, electricians); highly skilled communications and technical occupations; auto mechanics, cooks, certified nursing assistants, long haul truck drivers

North Portland - emergency medical technicians, registered nurses, computer programmers and related occupations

#### Clackamas County

Computerized numeric control machine operators, general manufacturing laborers, auto mechanics and retail sales clerks

#### Washington County

Hillsboro - high tech workers of all kinds

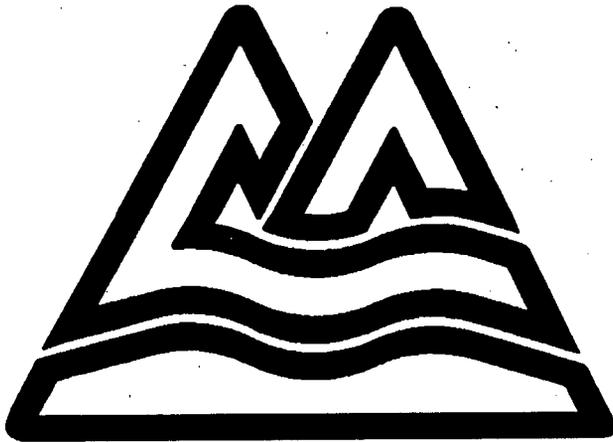
Beaverton - retail sales clerks

#### Portland PMSA (Area-Wide)

Cooks, light and heavy truck drivers, auto mechanics, retail clerks, laundry workers and housekeepers, computer programmers and related occupations, medical technicians, nurses, nurses aides, skilled construction workers, laborers, HVAC technicians, health services managers and mid-level manufacturing/production managers

Source: Oregon Employment Department

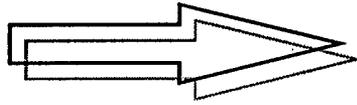
**Multnomah County, Oregon  
5 Year Financial Forecast**



**Economic Assumptions  
November 3, 1994**

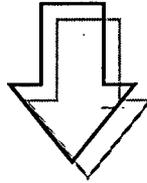
# 5 Year Financial Forecast Process

**Identify Multnomah County  
“Leading Indicators”**

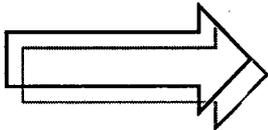


**Collect/Analyze Data**

**Present Assumptions to BCC**



**Present Assumptions to  
“Economic Roundtable”**



**Build 5 Year  
Revenue/Expenditure Projections**

# **Economic Factors**

- **Consumer Price Index**
- **Property Value Growth**
- **Interest Rates**
- **Personal Income**
- **Labor Market Growth**
- **Commercial Vacancy Rate**
- **Port Activity**

# **Social/Demographic Factors**

- **Population Growth**
- **Housing Starts**
- **Travel/Tourism**

# Political Factors

- **Statewide Ballot Initiatives**
- **State General Fund Shortfall**

# Consumer Price Index

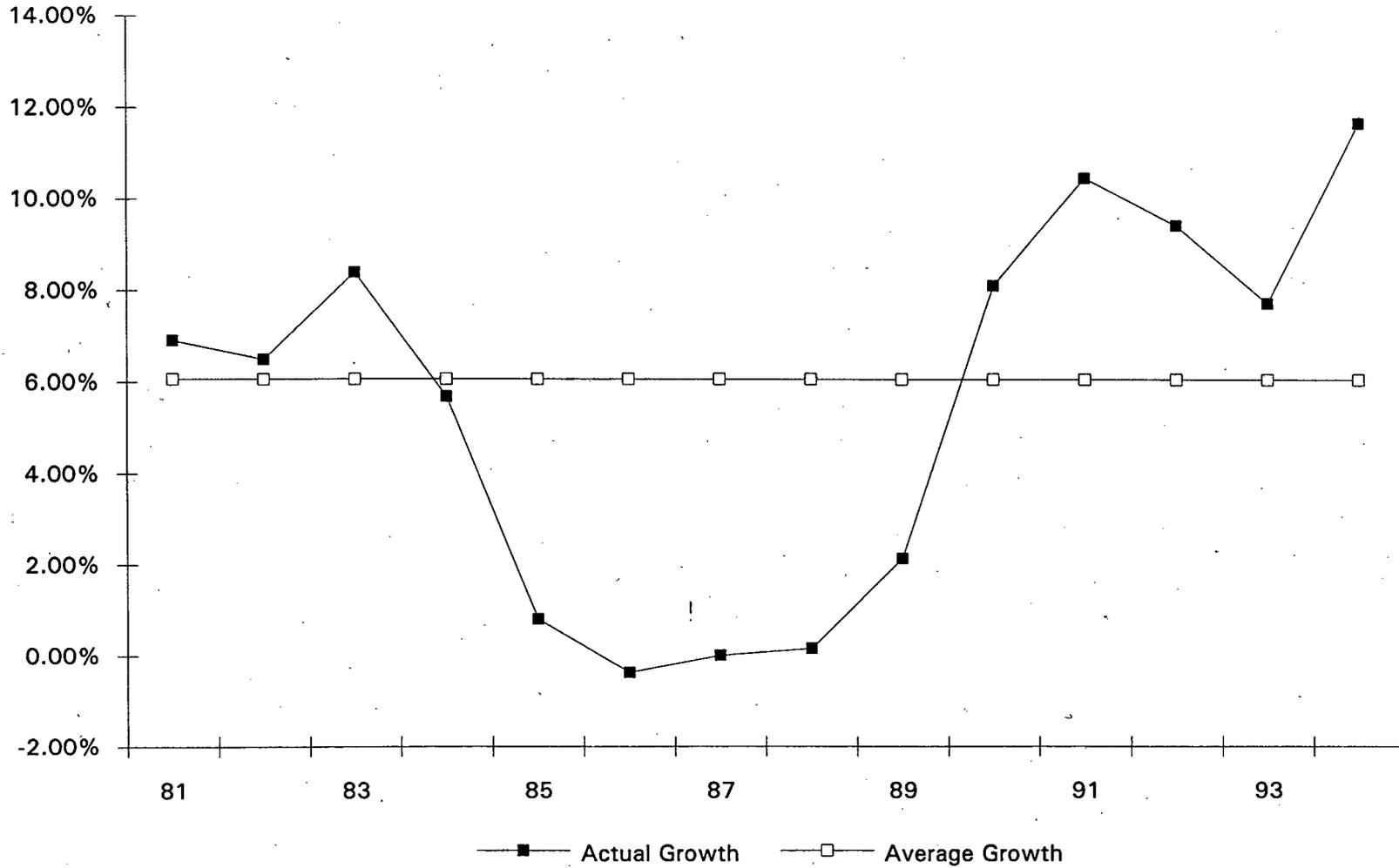
- **CPI Growth Projected to Remain Slow to Moderate Through Forecast Period**
- **Some Costs Will Grow Faster Than Inflation (i.e., Medical Benefits, Construction)**

|                 |             |
|-----------------|-------------|
| <b>FY 95-96</b> | <b>3.5%</b> |
| <b>FY 96-97</b> | <b>3.4%</b> |
| <b>FY 97-98</b> | <b>3.6%</b> |
| <b>FY 98-99</b> | <b>3.7%</b> |
| <b>FY 99-00</b> | <b>3.7%</b> |

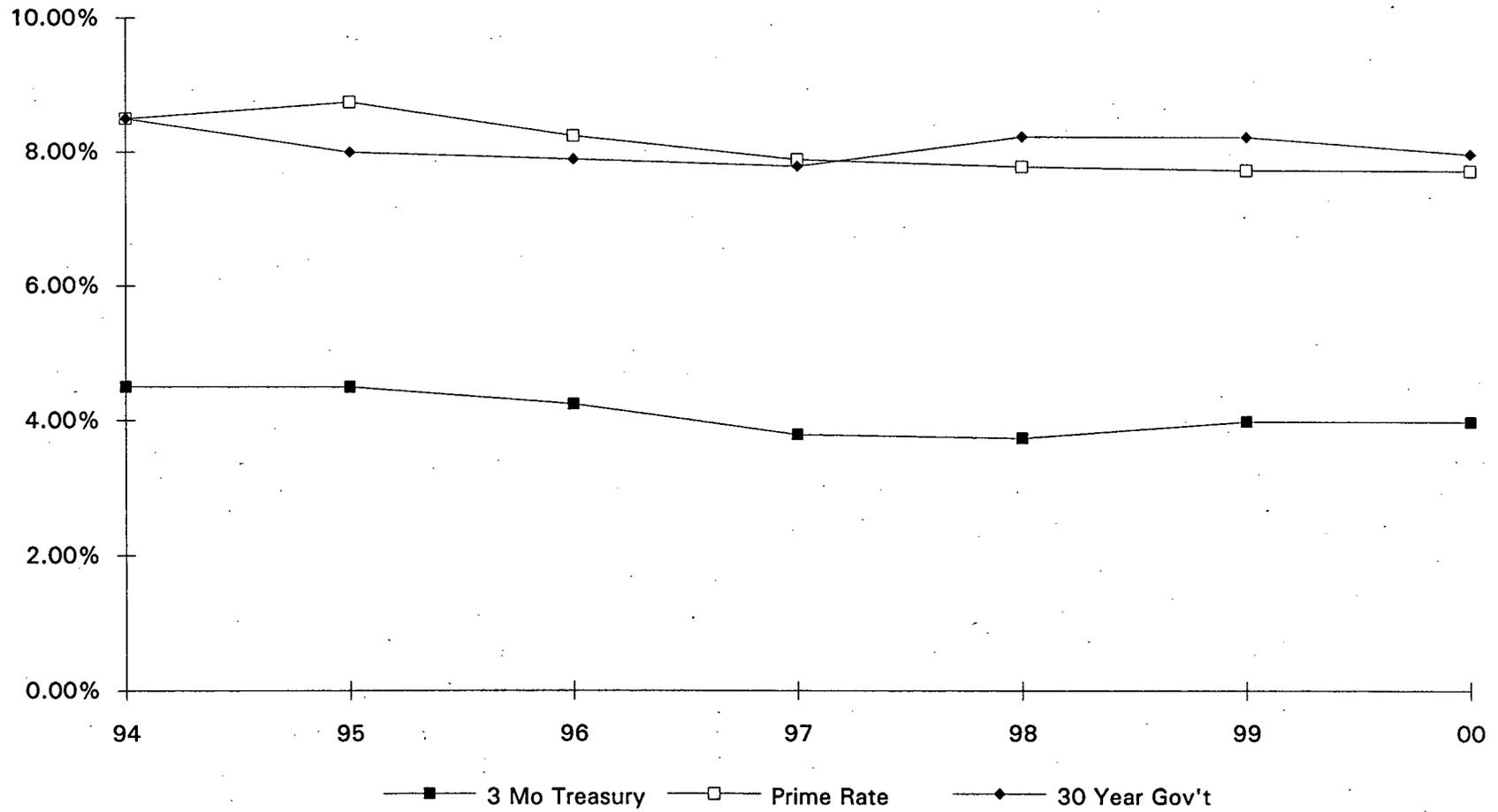
# Property Value Growth

- **Assessed Value Growth Has Averaged 6% Over Past 15 Years**
- **Projected Value Growth Should Be in the 8% - 9% Range Over the Next Few Years**

### Multnomah County Property Value Growth (1981-1994)



## Projected Long-Term Interest Rates



# Personal Income

- **High Correlation Between Personal Income and Economic Performance**
- **Oregon Personal Income Projected to Grow Faster Than National Average Over Forecast Period**
- **Portland Metro Area Will Retain Competitive Advantage in Labor Markets**

## **Labor Market Growth**

- **Portland Area Businesses Have Created 20,000 New Jobs Since July, 1993**
- **Current Unemployment Rates**

|                        |             |
|------------------------|-------------|
| <b>Portland MSA</b>    | <b>4.2%</b> |
| <b>State of Oregon</b> | <b>5.1%</b> |
| <b>U.S. Average</b>    | <b>6.0%</b> |

- **Portland Metro Area Showing Signs of Tightening in Some Labor Markets**

# **Commercial Vacancy Rates**

- **Portland Has Lowest Industrial Vacancy Rate of Any Major U.S. City**
- **Commercial Vacancy Rates Have Been on A Steady Decline For Past 3 Years**
- **Suburban Areas Are Leading the Way**

# Port Activity

- **Port of Portland a Leader on the West Coast in Cargo Tonnage**
- **Air Cargo Tonnage Projected to Show Continued Increase**
- **Port Well-Positioned for Increased Trade Opportunities w/ Pacific Rim Nations**

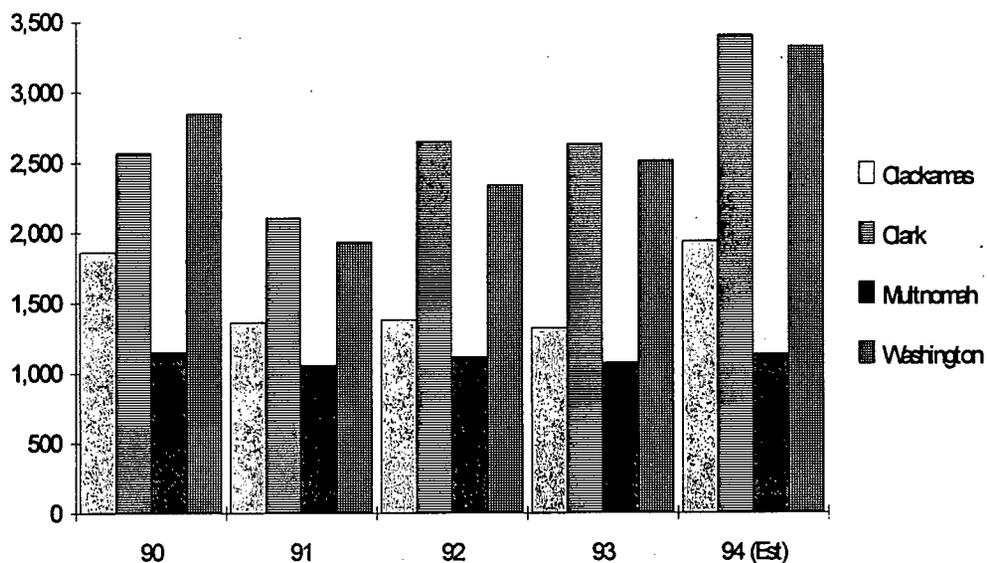
# Population Growth

- **Portland Metro Area Projected to Grow to Over 2 Million Residents by 2015**
- **Population Growth in the Region is Twice the National Average**
- **Most Growth Occurring North (Clark County) and West (Washington County)**
- **In-Migration Continues to Fuel the Regional Economy**

# Housing Starts

- **Housing Affordability in Portland Metro Area High by Historical Standards**
- **Housing Starts Up in Some Counties by More Than 30%**
- **Housing Markets Sensitive to Changes in Mortgage Interest Rates**

Single Family Housing Starts  
(1990-94)



# **Travel/Tourism**

- **Tourism Is Third Largest Industry in State of Oregon**
- **# of Convention Delegates in Portland Increased by 49% Since Summer 1993**
- **Two-Thirds of All Tourists in Oregon Visit Either Portland or the Coast**
- **PDX Has Been the Fastest Growing Airport in North America for the Past Three Years**

# **Statewide Ballot Initiatives**

- **Too Many Questions to Make Reliable Estimate of \$ Impact**
- **No Assumptions Built Into 5 Year Financial Forecast**
- **We Will Factor in Cost Estimates For Multnomah County Should Any of the “Key” Initiatives Pass**

## State GF Shortfall

- **Current Estimate of State GF Shortfall is \$800 Million for Next Biennium**
- **Governor Roberts' Budget Instructions for Next Biennium Indicate Potential Cuts for Multnomah County of:**

|                                   |                     |
|-----------------------------------|---------------------|
| <b>Community Corrections</b>      | <b>\$ 3.8 M</b>     |
| <b>Mental Health Programs</b>     | <b>6.4 M</b>        |
| <b>Developmental Disabilities</b> | <b>4.2 M</b>        |
| <b>Health Programs</b>            | <b>1.4 M</b>        |
| <b>CareOregon</b>                 | <b><u>6.4 M</u></b> |
| <b>Total</b>                      | <b>\$22.2 M</b>     |

- **It Will Likely Be Next Summer Before We Know the Full \$ Impact on County Programs**

# Summary

- **Outlook for the Regional Economy Predicts Continued Growth for the Next 18-24 Months**
- **Some Economists Feel A Slowing of the National Economy is In Store As the Federal Reserve Acts to Curb Inflation**
- **The Portland Regional Economy Will Continue to Grow Faster Than the National Economy**
- **We Will Continue to Monitor Economic Data and Provide You With Updates Should There Be Any Changes to the Forecast**

MEETING DATE NOV 8 1994

AGENDA NUMBER B-3

**AGENDA PLACEMENT FORM**

SUBJECT: CareOregon Update

BOARD BRIEFING: Date Requested: \_\_\_\_\_

Amount of Time Needed: \_\_\_\_\_

REGULAR MEETING: Date Requested: Nov 8, 1994

Amount of Time Needed: 1 Hour

DEPARTMENT: NONDEPART/HEALTH DIVISION BUDGET/HEALTH \_\_\_\_\_

CONTACT: Kathy Innes/Tom Fronk TELEPHONE : 248-3883(2306); 248-3056

BLDG/ROOM: \_\_\_\_\_

PERSON(S) MAKING PRESENTATION: Barry Crook; Tom Fronk; Kathy Innes

**ACTION REQUESTED**

INFORMATIONAL ONLY     POLICY DIRECTION     APPROVAL     OTHER

**Summary**

The Budget Office and the Health Department will provide the Board of County Commissioners an update on the status of CareOregon based on data from the first quarter of 1994/95. A two page summary prepared by Health and Budget together with a full report prepared by budget will be presented.

**SIGNATURES REQUIRED:**

ELECTED OFFICAL: Beverly Stein

OR

DEPARTMENT MANAGER: \_\_\_\_\_

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Office of the Board Clerk 248-3277/248-5222

BOARD OF  
COUNTY COMMISSIONERS  
1994 NOV - 1 AM 10:42  
MULTNOMAH COUNTY  
OREGON

# CareOregon Financial Performance

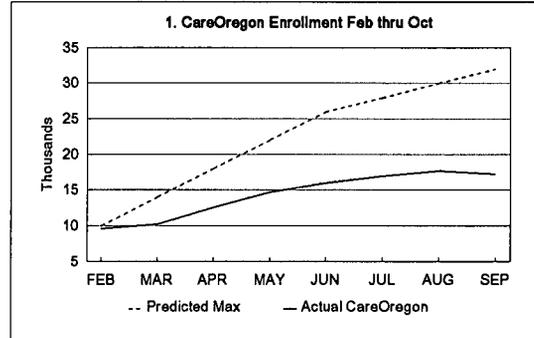
## Summary Report - Page 1

October 1994

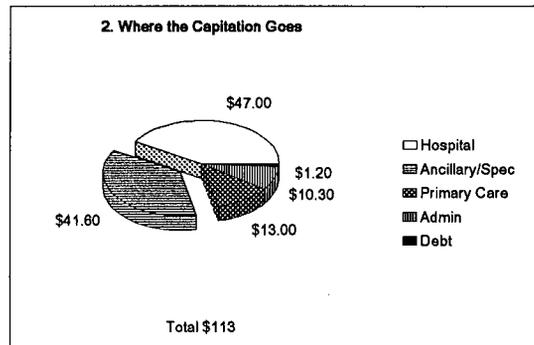
### CAREOREGON - Smaller but on Target

CareOregon, after several months of development, began operations as a fully capitated health plan (FCHP) on February 1994. CareOregon is operating as an entity within Multnomah County. Therefore, the financial risk associated with a F belong to the County. This report summarizes the financial performance of the FCHP since February.

\* CareOregon enrollment is trending at 64% of its maximum projected level. Enrollment is at 17,700. It expected to trend at 64% of the projected average of 36,000 for FY 1995 (Fig. 1). A budget modification will be necessary to adjust appropriations. However, this size adjustment is not an indicator of financial health. While revenues are dependent on enrollment, so are expenses. With fewer enrollees, ongoing health care costs will also be lower.

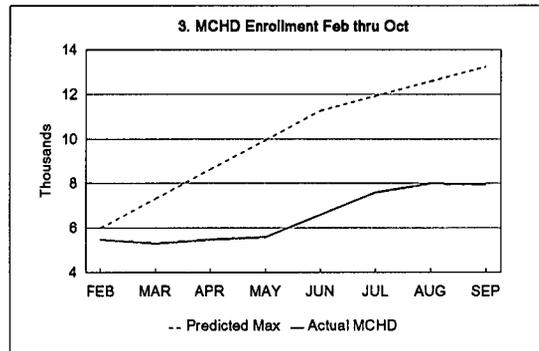


\* CareOregon capitates its primary care and hospital providers. Risk is passed on to these providers. CareOregon pays its specialty and ancillary care providers on a fee for service basis. Risk for these services is generally the County's. The risk is that the amount set aside by CareOregon to pay these claims out of the capitation paid by OMAP will not be enough. Data is late, due to claims processing lags at ODS, CareOregon's claims processor. However, early returns indicate that the CareOregon reserves for these claims will be more than sufficient, and will allow a significant incentive payment to plan participants (Fig. 2).

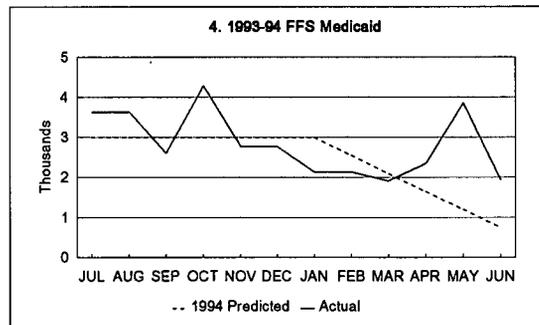


### MCHD - Over Optimistic Enrollment Projections

\* The Adopted 1995 budget assumes an average MCHD share of CareOregon enrollment of 15,000. As with CareOregon, the trend is at the 64% level. MCHD will average 9,600 enrollees for the year. This mathematically will produce a revenue shortfall on the \$1.3 million level. Unlike with CareOregon this is a true shortfall, as there are ongoing expenditures tied to this revenue estimate (Fig. 3).



\* This fall MCHD will bill OMAP for its FQHC reconciliation for FY 1994. OMAP will be billed for the difference between what was already paid for 93/94 and the total cost for 93/94. Since the number of FQHC visits has continued higher than projected, and because the out of court settlement between OMAP and OPCA was better than anticipated, the County will receive approx. \$1.6 million in reconciliation that isn't budgeted. Because of this reconciliation, it will be possible to maintain primary care programs at current levels in spite of capitation shortfalls. However, if enrollment does not reach sufficient levels before FY 1995-96, and fee for service visits decline, current service levels can not be maintained (Fig. 4).



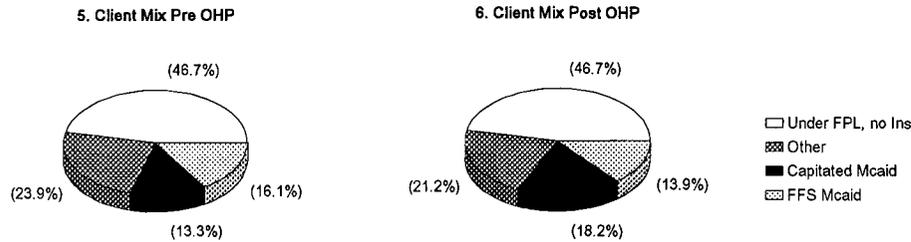
# CareOregon Financial Performance

## Summary Report - Page 2

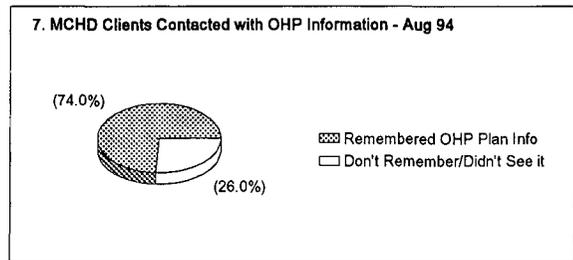
### The Task at Hand

While the FQHC reconciliation settlement for 1994 will allow continued clinical services through 1995, it is prudent to consider this a one time only solution. Fee for Service visit counts will decrease over time, and OMAP will continue its attempts to limit payments to FQHCs.

Our client mix has not changed significantly, other than a shift from Medicaid FFS to capitation. Of 45,000 clients:

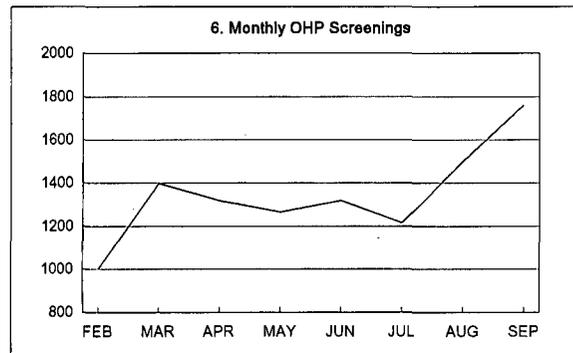


Why have not larger numbers of our client been enrolled? The information is largely anecdotal: administrative barriers at AFS, incomplete information and poor advertising, leakage within our clinical system. The Department is designing tools at this time to better capture this information. The first measure was of our efficiency in getting OHP counseling in front of our clients (Fig. 7).



### Action Plan

\* The agency is midway through the process of retraining all staff regarding their respective roles in getting OHP information to clients. Presentations to all providers, nursing staff, clinic managers, and clinical support staff have been completed. Reports from our information system regarding clinic performance in Medicaid screenings, along with system prompts alerting staff about probable client eligibility, are requested (Fig. 8).



- \* The agency is now designing a way to measure the accuracy of the Medicaid information it gains from clients. Data from this measurement is expected to be available in mid November.
- \* The Department has taken a more aggressive stance regarding the provision of client information. Signage in clinics has been improved. Additional efforts at outreach have been started.
- \* A revision to client fee collections procedures has been proposed, and is currently being readied for implementation by a cross cutting work group. In summary, the revised procedure would establish a \$35 co-pay for a client that resists the OHP screening process. This would apply to client applying for discounted services, and whose self reported income would indicate probable eligibility. The co-pay would be mandatory, with denial of service if the client does not pay. The co-pay would only be applied after the client has been informed of the change, and limited individual and programmatic exceptions would be allowed. The Department is targeting December 5 for implementation of this fee change.
- \* The Board should expect the next quarterly briefing in early February 1995. Results of the action plan should be availal



# MULTNOMAH COUNTY, OREGON

BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN  
DAN SALTZMAN  
GARY HANSEN  
TANYA COLLIER  
SHARRON KELLEY

PLANNING & BUDGET  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

To: Bev Stein  
Tanya Collier  
Gary Hansen  
Sharron Kelley  
Dan Saltzman  
Billi Odegaard  
Barry Crook

10/31/94

From: Kathy Innes

Subject: CareOregon Update

## **The CareOregon analysis has two main areas**

### **(I) Multnomah County's Primary Care Clinics**

The issues here are: What is the actual experience of the County's Primary Care Clinics? Are enrollment and revenue more or less than was expected when the budget was adopted? Has the population of the clinics changed in terms of the proportion of medicaid clients and the income level of clients?

### **(II) The CareOregon Agency and CareOregon Fund**

The issues here are: What is the actual enrollment, revenue, and expenditure experience of CareOregon? Are enrollment, revenue, and expenditure more or less than was expected when the budget was approved?

## **Conclusions:**

### **(I) Multnomah County's Primary Care Clinics**

(A) The 94/95 adopted budget assumes that Multnomah County Primary Clinics will average 15,000 OHP medicaid capitated clients per month. Actual experience to date indicates that the clinics will average 9600 OHP enrollees per month (64% of the assumed level). The clinics will collect an estimated \$1,300,000 less in CareOregon revenue than was budgeted for 94/95.

(B) Since February 1, 1994 33,000 clients have been added to the OHP in the tri-County area increasing the number of capitated clients from 38,300 to 71,403. Of these, 2,500 have been added to Multnomah County's Primary care Clinics, increasing the capitated clients from 5,600 to about 8,000.. HMOO has added 6,908. Good Health Plan has added 4,357.

(C) The composition of the County clinics has not changed significantly. About 30% of the clients are medicaid as of Oct. 1, 1994. 30% were medicaid when the OHP began. Demographics as to income level appear to have not changed.

(D) OMAP will pay the County a medicaid settlement for fee for service visits provided in 93/94. This money covers the difference in what OMAP paid for fee for service visits during 93/94 (about \$85 per visit) and the actual per visit cost as determined at year end. The County is paid on a cost basis because it is an FQHC. An estimated \$1,670,000 settlement will be paid. These funds are not included in the 94/95 budget. These funds, although not dedicated, could be used to offset the 94/95 revenue shortfall expected for Multnomah County's Primary Care Clinics due to fewer than expected OHP capitated clients. If the volume of fee for service visits decreases this fix will not be available in future years. A long term solution probably depends on increasing the number of Multnomah County Primary Care Clinic OHP capitated clients.

### **Conclusions:**

#### **(II) The CareOregon Agency and CareOregon Fund**

(A) CareOregon currently has 15,426 enrollees, 21.6% of the tri-county total. On February 1, 1994 CareOregon had 9,592 enrollees, 25% of the tri-county total. The 94/95 adopted budget assumes that CareOregon will average 35,000 OHP enrollees. Actual experience to date indicates that CareOregon will average 23,000 enrollees per month. Both revenue and expenses will be less than was budgeted. The financial position of CareOregon cannot be fully determined because only half of the claims for ancillary and specialty care have been processed by the claims processing contractor, ODS. Ancillary and specialty costs were expected to be about 40% of total costs. However, incomplete data indicate it is unlikely that CareOregon's actual expenses will exceed actual revenue.

(B) Incomplete claims processing data indicates that CareOregon might have significant funds left at the end of the year to redistribute to the partners. If the patterns observed continue, then CareOregon may have over \$3,000,000 to distribute. Multnomah County clinics would receive an estimated \$800,000. The savings result from actual costs being less than actuarial data used by OMAP to establish the capitation predicted. Managed care, with its emphasis on primary/preventive medicine and control of access to specialty and in patient care, is intended to result in lower costs than was experienced in the past. Whether CareOregon, a public sector managed care provider, will realize more or less savings than public sector providers is unknown.

### **Context/Background**

The Oregon Health Plan (OHP) began on February 1, 1994. The Oregon State Office of Medical Assistance Payments (OMAP) began contracting with Fully Capitated Health Plans (FCHP) and Health Maintenance Organizations (HMO) for the provision of a full range of health services including primary, specialty, and in patient care. Services were to be provided to Medicaid clients in a managed care environment on a capitated basis. Under a capitation system, a provider agrees to provide covered services for a fixed amount per member per month (PMPM) and assumes the risk of covering costs exceeding the total capitation paid. Prior to February 1, 1994 OMAP paid for health care on both a fee for service and a capitated basis. Some medicaid clients were enrolled in Physician Care Organizations (PCO). In fact, Multnomah County's Multicare program was a PCO responsible for delivering primary and specialty care to medicaid clients on a capitated basis. The County also served Medicaid clients who were not enrolled in a PCO and billed OMAP for these clients on a fee for service basis. Because the County is a Federally Qualified Health Center (FQHC), it was paid on a cost basis rather than according to OMAP's fee schedule. The OHP assumes that better care and better cost control can be achieved in a managed care capitated system than can be achieved in a fee for service environment. Under the OHP medicaid eligibles are asked

to choose from a slate of providers and to join a managed care organization. Presumably, one long term goal of OMAP is to reduce the fee for service activity and get medicaid clients into managed care capitated programs. Managed care is expected to reduce total medical costs by controlling use of specialty and inpatient care and focusing on primary and preventive medicine.

CareOregon is a (FCHP) contracting with the OMAP to provide health services to medicaid clients under the Oregon Health Plan(OHP). CareOregon, a division of Multnomah County's Health Department, is paid a fixed amount every month(a capitation) for each medicaid client who is enrolled in the OHP and chooses a CareOregon clinic or doctor for their primary care provider(PCP). Medicaid clients can also choose other FCHPs or HMOs such as Health Maintenance of Oregon(Legacy), Kaiser; or Good Health Plan(Sister's of Providence). The FCHPs or HMOs are obligated to provide all covered medical services including primary care, specialists, and hospital care for the fixed dollar amount received from OMAP for each medicaid enrollee..

CareOregon subcontracts with Oregon Health Sciences University(OHSU) for inpatient care. OHSU is paid by CareOregon a fixed amount, a sub-capitation, per CareOregon enrollee per month. OHSU is obligated to provide required inpatient care.

CareOregon also subcontracts with primary care clinics for primary care and pays them a subcapitation. Multnomah County's Primary Care clinics are a sub contractor of CareOregon. About 46% of CareOregon enrollees go to a Multnomah County Primary Care Clinic. About 23% of CareOregon enrollees go to OHSU's primary care clinic. CareOregon has other primary care subcontractors such as Clackamas County and migrant health centers in other counties. CareOregon pays the primary care clinics a fixed amount per enrollee per month to provide primary care to Oregon Health Plan enrollees.

#### **MULTNOMAH COUNTY CLINICS: UPDATE OF MEDICAID REVENUE ESTIMATE**

Multnomah County Primary Care Clinics receive several different types of medicaid revenue from CareOregon and directly from OMAP. CareOregon pays the clinics a fixed PMPM for each OHP enrollee selecting a County clinic or provider as their primary care provider. The PMPM is paid for primary care. In addition, the clinics receive payments from CareOregon for specialty services, ancillary services(lab, X-ray), pharmacy services, and services covered but not capitated. In addition, the clinics also receive fee for service payments directly from OMAP for clients on Medicaid but not yet enrolled in an FCHP or HMO or on an open card. The clinics also receive capitation payments for the Dental Care Organization(DCO) enrollees and fee for service dental payments for medicaid clients not yet enrolled in a DCO.

I have re estimated 94/95 medicaid revenue by entering data from February through September 1994 into a computer model.. Attachments 1 through 6 report the results of 6 examples. All the examples show shortfalls in revenue for OHP capitated clients received from CareOregon and that the shortfall is partially offset by dental revenue and fee for service revenue received from OMAP. The six estimates vary assumptions about the growth in the number of capitated medicaid clients from September through June, the amount paid for Ancillary and Specialty services, and the number of medicaid fee for service visits. For example, model 1 predicts enrollment using the results of regressing the actual enrollment data from February through September 1994. This model also assumes the volume of fee for service visits at 80% of pre OHP levels through December 94 and at 66% from January 95 to June 95. I am assuming that OMAP will respond to the continuing high level of fee for service visits, especially the relatively expensive FQHC visits, and develop strategies to get more medicaid clients shifted from fee for service Medicaid to capitated Medicaid.

The results of the 6 models show short falls ranging from \$421,000 to \$1,855,000

.Given the data available it appears there will be a shortfall of about \$1,300,000 in Medicaid revenue for 94/95.

The County will get less in 94/95 from CareOregon than was budgeted. The 94/95 budget assumes an average of 15,000 enrollees per month for Multnomah County Clinics. The actual enrollment as of Sept. 1 is about 8,000. A regression of actual enrollment data from February to September 1994 was used to project enrollments by month through June 1994. The regression results in an average of 9,612 enrollees per month, 64% of what was previously assumed. Since the number of enrollees is less, the actual revenue paid to County Primary Care Clinics by CareOregon for capitated medicaid clients will be less than was budgeted for 94/95. Another revenue category that appears to be less than what was budgeted is the amount the Primary Care Clinics receive from CareOregon for ancillary services, specialty care, and covered but not capitated services. The actual amount expected is still not known because most claims for reimbursement have not yet been processed by CareOregon's claims processing sub contractor, ODS. However the data available suggests the clinics will get less than half the amount expected.

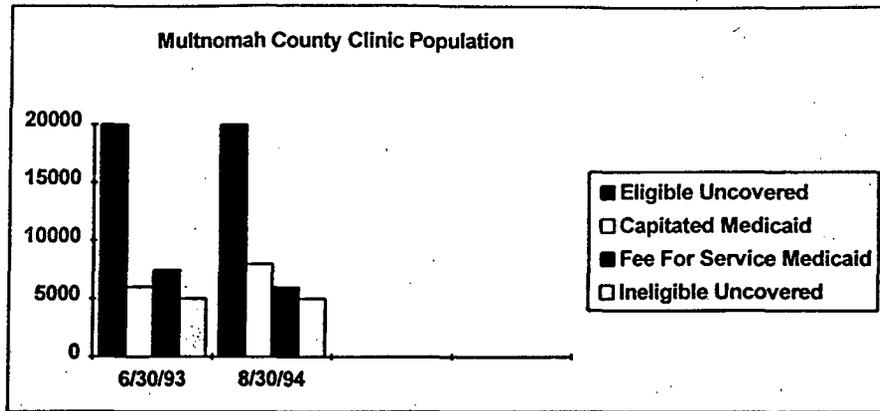
The County will get more in fee for service medicaid revenue from OMAP than was budgeted. OMAP pays the County clinics directly for fee for service visits provided to medicaid clients not yet enrolled in an FCHP or HMO or on an open card. In 92/93 the County was paid about \$135 per visit for about 36,000 visits. The Oregon Health Plan(OHP) was begun, in part, to get OMAP out of the fee for service business and to get medicaid clients into HMOs. One objective was to control costs. Therefore, it was assumed that when the OHP began, the fee for service visits would decrease to 25% of its pre OHP level. In fact, there were 34,000 fee for service visits in the County clinics during 93/94, almost as many as occurred in 92/93. The number of monthly fee for service visits since February appears to be at least 80% of the pre February level of 3,000 visits per month. Billings data indicate that this level of fee for service visits is continuing into 94/95. Therefore the County clinics will receive more revenue from OMAP for fee for service medicaid visits made during 94/95 than was budgeted for 94/95. I reviewed the bi-weekly billings data for Medicaid billings to OMAP through August 1994 and found no decrease in the number of visits billed to OMAP. Sample data provided by Health on 93/94 FQHC visits for which OMAP actually made partial payment suggest a 20% decrease in fee for service visits. One reason that fee for service visits have not decreased may be that for the first month OHP clients are on an open card fee for service basis. During this initial month, other plans may not be giving clients appointments because they find OMAP's fee schedule too low.

The County will receive a Medicaid settlement check for fee for service visits made during 93/94 covering the difference between what they paid already(about \$85 per visit) and the total visit cost as calculated at the end of the year. The settlement amount coming to the County for 93/94 visits should be about \$1,670,000. This money was not included in the budget. These funds, although not dedicated, could be used as an offset to the Medicaid shortfall for 94/95. Because one goal of the OHP is to get the State out of the fee for service mode, into the capitated HMO mode, it seems doubtful that the fee for service visits will remain at this level in future years. Therefore, if the Medicaid settlement for 93/94 is treated as an offset to the 94/95 Medicaid shortfall, this will probably not be a long term solution.

The longer term solution might be to get the County's Primary Care Clinic clients that are eligible for Medicaid but not currently signed up enrolled in the OHP.

#### **MULTNOMAH COUNTY CLINICS: CLIENT POPULATION**

Before the OHP began the County primary care clinics had about 45,000 clients. Of these, 6,000 were capitated medicaid(PCO) clients, about 7,500 were medicaid fee for service clients, and about 20,000 were uncovered but at or below 100% of Federal poverty level( by their own report). Presumably, on February 1st 1994 they became eligible for the OHP. On September 1 1994 the County's clinics appear to still have 45,000 unduplicated clients on an annual basis. The clinics now have 8,000 capitated(OHP) clients and an estimated 6,000 fee for service medicaid clients. The total medicaid population of 14,000 is only about 500 more than the 13,500 the clinics had on February 1st. The clinics apparently still have a population of uncovered eligibles that could be signed up for the OHP because the clinics have by and large been closed to new clients except for OHP clients.



# of unduplicated clients 92//93 44,848 # of visits 138,786

# of unduplicated clients 93/94 45,755 # of visits 138,650

The month of August 1994 had 14,914 fiscal year to date unduplicated clients compared with 14,653 in August 93

The Office of Medical Assistance Payments(OMAP) estimated that there were 120,000 people not covered by Medicaid who became eligible on February 1st 1994. An estimated 30,000 to 35,000 of these new eligibles were in the Portland Metro area. On February 1st 1994 there were 38,300 Medicaid capitated clients in the Portland area. On September 1, 1994, there were 71,403 Medicaid capitated clients enrolled in the various FQHCs and HMOs in the Tri County area. This is a gain of 33,000 clients and a 86% increase.. Multnomah County Primary Clinics gained 2,500(7.6% of the new enrollees) going from 5,500 to 8,000. The clinics have gained an average of 333 additional capitated Medicaid clients since February and may continue to gain. However a graph of enrollment suggests endrollment may have leveled off(attachment 7).

The other HMO plans have picked up about 30,000 of the new Medicaid eligible clients since February 1, 1994. If there were 35,000 new eligibles in the Portland metro area on Feruary 1st 1994 then the other plans should have taken away a significant number of our clients. But we still apparently have them. It would be useful to gather data relating to the uncovered clients in the County's clinics. Who are they? Are they the same people as were here before? Why haven't they signed up for the OHP? Is the self reported income data from the County clinic's clients reliable, i. e. are they really eligible? Are clients not signing upbecause they are getting service from us anyway and aren't motivated to sign up? Are there people who are signed up and enrolled in other plans, but continuing to get service in County clinics?

The long term solution to the revenue shortfall, to maintaining County clinic operations at the current level, and to continuning public health participation in the Medicaid HMO program depends on this this group of uncovered eligible people signing up for the OHP and selecting County clinics as their primary care provider Therefore, it would be useful to gather data relevant to answering the above questions. A sample could be drawn and research done, I think,.using current Budget Office and Health employees.

## CAREOREGON

CareOregon currently has about 17,000 enrollees. The adopted budget assumed 35,000 enrollees. Regressing data from February through September and projecting enrollment from September through June results in an average monthly enrollment of 23,000; 65% of what was assumed when the budget was adopted. Actual expenses for CareOregon are the primary care capitation for primary care services and the capitation for hospital care paid to OHSU. The actual cost for ancillary and specialty care is not yet known. Only claims for February have been received and processed from Multnomah County clinics (47% of CareOregon's enrollees) Only 40% of claims received from other contractors have been processed. The claims are for specialty, ancillary, pharmacy costs, and other fee for service care. These costs were expected to be about 43% of total costs. (\$45 of the \$105 PMPM paid to CareOregon by OMAP). The CareOregon budget is \$53,000,000, but has \$45,600,000 budgeted in pass through to pay subcontractors for the provision of medical care. The pass through includes approximately \$1,000,000 to be paid to ODS for claims processing. The personnel budget is \$1,121,000 and 23 FTE.. The personnel are responsible for policy, financial services, and provider contracts, data collection, quality control, and utilization review.

Because enrollment is less than was budgeted for, revenue and expenses will be less and it follows that the budget should be reduced. Reducing the personnel budget might be required but necessary functions such as utilization review and quality control should be maintained.

The balance sheet for the CareOregon fund for 93/94(not closed yet) lists payables and recognizes liabilities assuming that 90% of the specialty and ancillary pool dollars will be paid when all facts are known. CareOregon has also set up payables recognizing start up costs to be paid back to the partners(Multnomah County, OHSU, etc.). Start up costs are \$464,000. The total deficit in the CareOregon Fund as of June 30 1994 is \$729,000. The deficit is caused by recognizing start up cost and because in the early months enrollment was lower and administrative costs were greater than 10% of total costs. As enrollment climbs the proportion of total costs attributable to administration is declining.

The data available from claims that have been processed indicates that only 60% of these pool will actually be paid. However, due to the volume of unprocessed claims a conclusion can not be drawn yet. Of the 37,000 claims received 22,000 are processed but an estimated 14,000 claims from Multnomah County clinics are not yet received because the County has elected to do electronic claims processing and the system was not ready to process claims until September.

However, it is important to note that if only 60% of the ancillary and specialty care pools are required to cover costs, there will be significant "profits" available for distribution to the partners. In fact, if CareOregon averages 20,000 clients per month during 94/95 and saves 40% of the ancillary and specialty pools, then 3.3 million would remain in the pools for distribution after the 20% set aside to build up reserves is funded. About 50% of this would go to primary care providers under the agreed upon incentive model. This would mean \$800,000 to Multnomah County. Why would specialty/ancillary care costs be significantly less than predicted by the actuarial data OMAP used to set the capitation? One possible explanation is that the data was based on historical experience and that managed care does reduce costs below what was experienced in the past. It is possible that providers who were already focused on primary/preventive care when the OHP began have an advantage and can deliver care at less cost..

MODEL 1

ATTACHMENT 1

MULTNOMAH COUNTY PRIMARY CARE CLINICS

ESTIMATED ACTUAL MEDICAID REVENUE COMPARED TO BUDGET 94/95

0.3 124 116 12.87 333

|   | July 94   | August  | Sept    | Oct     | Nov     | Dec     | Jan     | Feb     | March   | April   | May     | June    | ANNUAL<br>Est Actual   | ANNUAL<br>Budgeted   | Shortfall     |  |
|---|---|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|------------------------|----------------------|---------------|--|
|   | <b>NUMBER OF<br/>CAPITATED<br/>CLIENTS</b>                                  |         |         |         |         |         |         |         |         |         |         |         |                        |                      |               |  |
| Primary Care                                    | 7155  | 7609    | 8062    | 8501    | 8955    | 9393    | 9846    | 10299   | 10709   | 11162   | 11601   | 12055   | 9,612                  | 15,000               |               |  |
| DCO   | 7675  | 7970    | 7970    | 8303    | 8636    | 8969    | 9302    | 9635    | 9968    | 10301   | 10634   | 10967   | 9,194                  | 8,053                |               |  |
| <b>NUMBER OF<br/>FEE FOR SERVICE<br/>VISITS</b> | 2500  | 2500    | 2500    | 2500    | 2500    | 2500    | 2000    | 2000    | 2000    | 2000    | 2000    | 2000    | 2,250                  | 850                  |               |  |
| <b>Revenue<br/>DOLLARS</b>                      |   |         |         |         |         |         |         |         |         |         |         |         |                        |                      |               |  |
| Primary Care Capitate                           | 92,085  | 97,928  | 103,758 | 109,408 | 115,251 | 120,888 | 126,718 | 132,548 | 137,825 | 143,655 | 149,305 | 155,148 | \$1,484,516            | \$5,330,867          | (\$3,400,996) |  |
| Primary Care Ancillary                          | 27,625  | 29,378  | 31,127  | 32,822  | 34,575  | 36,266  | 38,015  | 39,764  | 41,347  | 43,096  | 44,791  | 46,544  | \$445,355              |                      |               |  |
| DCO Enrollees                                   | 113,360   | 117,717 | 117,717 | 122,635 | 127,554 | 132,472 | 137,391 | 142,309 | 147,227 | 152,146 | 157,064 | 161,983 | \$1,629,574            | \$1,427,400          | \$202,174     |  |
| Fee For Service/FQHC                            | 310,000   | 310,000 | 310,000 | 310,000 | 310,000 | 310,000 | 232,000 | 232,000 | 232,000 | 232,000 | 232,000 | 232,000 | \$3,252,000            | \$1,367,000          | \$1,885,000   |  |
|   | Assumes increase in OHP enrollees as estimated by regression                |         |         |         |         |         |         |         |         |         |         |         | TOTAL                  | \$6,811,445          | \$8,125,267   |  |
|   | Assumes increase of 333 DCO enrollees /month                                |         |         |         |         |         |         |         |         |         |         |         |                        |                      |               |  |
|   | Assumes 2500 FFS visits/month dropping to 2000 FQHC visits per month in Jan |         |         |         |         |         |         |         |         |         |         |         |                        |                      |               |  |
|   | Assumes .33 of ancillary/spec claims to CareOregon paid                     |         |         |         |         |         |         |         |         |         |         |         |                        |                      |               |  |
|   |   |         |         |         |         |         |         |         |         |         |         |         | <b>94/95 SHORTFALL</b> | <b>(\$1,313,822)</b> |               |  |



MODEL 3

MULTNOMAH COUNTY PRIMARY CARE CLINICS

ATTACHMENT 3

ESTIMATED ACTUAL MEDICAID REVENUE COMPARED TO BUDGET 94/95

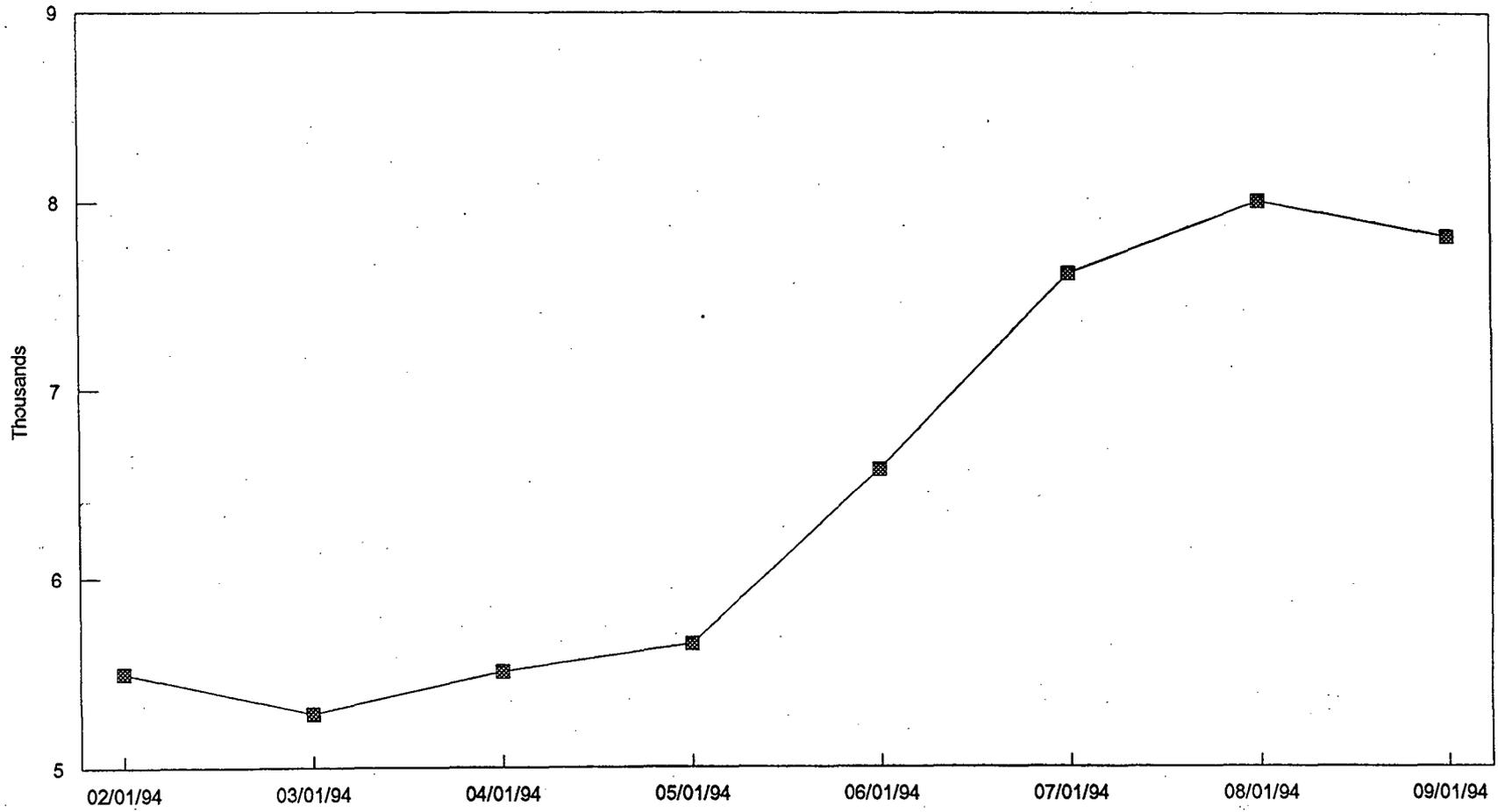
|   | 0.5  | 124     | 116     | 12.87   | 333     |         |         |         |         |         |         |         |             | ANNUAL      | ANNUAL                 |                      |
|---|--|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|-------------|-------------|------------------------|----------------------|
|   | July 94  | August  | Sept    | Oct     | Nov     | Dec     | Jan     | Feb     | March   | April   | May     | June    | Est         | Actual      | Budgeted               | Shortfall            |
| <b>NUMBER OF CAPITATED CLIENTS</b>      |  |         |         |         |         |         |         |         |         |         |         |         |             |             |                        |                      |
| Primary Care                            | 7625   | 8014    | 7825    | 8158    | 8491    | 8824    | 9157    | 9490    | 9823    | 10156   | 10489   | 10822   | 9,073       |             | 15,000                 |                      |
| DCO                                     | 7675   | 7970    | 7970    | 8303    | 8636    | 8969    | 9302    | 9635    | 9968    | 10301   | 10634   | 10967   | 9,194       |             | 8,053                  |                      |
| <b>NUMBER OF FEE FOR SERVICE VISITS</b> |  |         |         |         |         |         |         |         |         |         |         |         |             |             |                        |                      |
|   | 2500   | 2500    | 2500    | 2500    | 2500    | 2500    | 2000    | 2000    | 2000    | 2000    | 2000    | 2000    | 2,250       |             | 850                    |                      |
| <b>Revenue DOLLARS</b>                  |  |         |         |         |         |         |         |         |         |         |         |         |             |             |                        |                      |
| Primary Care Capitate                   | 98,134   | 103,140 | 100,708 | 104,993 | 109,279 | 113,565 | 117,851 | 122,136 | 126,422 | 130,708 | 134,993 | 139,279 | \$1,401,208 |             | \$5,330,867            | (\$3,229,054)        |
| Primary Care Ancillary                  | 49,067   | 51,570  | 50,354  | 52,497  | 54,640  | 56,782  | 58,925  | 61,068  | 63,211  | 65,354  | 67,497  | 69,640  | \$700,604   |             |                        |                      |
| DCO Enrollees                           | 113,360  | 117,717 | 117,717 | 122,635 | 127,554 | 132,472 | 137,391 | 142,309 | 147,227 | 152,146 | 157,064 | 161,983 | \$1,629,574 |             | \$1,427,400            | \$202,174            |
| Fee For Service/FQHC                    | 310,000  | 310,000 | 310,000 | 310,000 | 310,000 | 310,000 | 232,000 | 232,000 | 232,000 | 232,000 | 232,000 | 232,000 | \$3,252,000 |             | \$1,367,000            | \$1,885,000          |
|   | Assumes average ncrease of 333 OHP per month(Aged&Disabled added Jan 1,1995) |         |         |         |         |         |         |         |         |         |         |         | TOTAL       | \$6,983,387 | \$8,125,267            |                      |
|   | Assumes increase of 333 DCO enrollees /month                                 |         |         |         |         |         |         |         |         |         |         |         |             |             |                        |                      |
|   | Assumes 2500 FFS visits/month dropping to 2000 FQHC visits per month in Jan  |         |         |         |         |         |         |         |         |         |         |         |             |             |                        |                      |
|   | Assumes .45 of ancillary/spec claims to CareOregon paid                      |         |         |         |         |         |         |         |         |         |         |         |             |             |                        |                      |
|   |  |         |         |         |         |         |         |         |         |         |         |         |             |             | <b>94/95 SHORTFALL</b> | <b>(\$1,141,880)</b> |



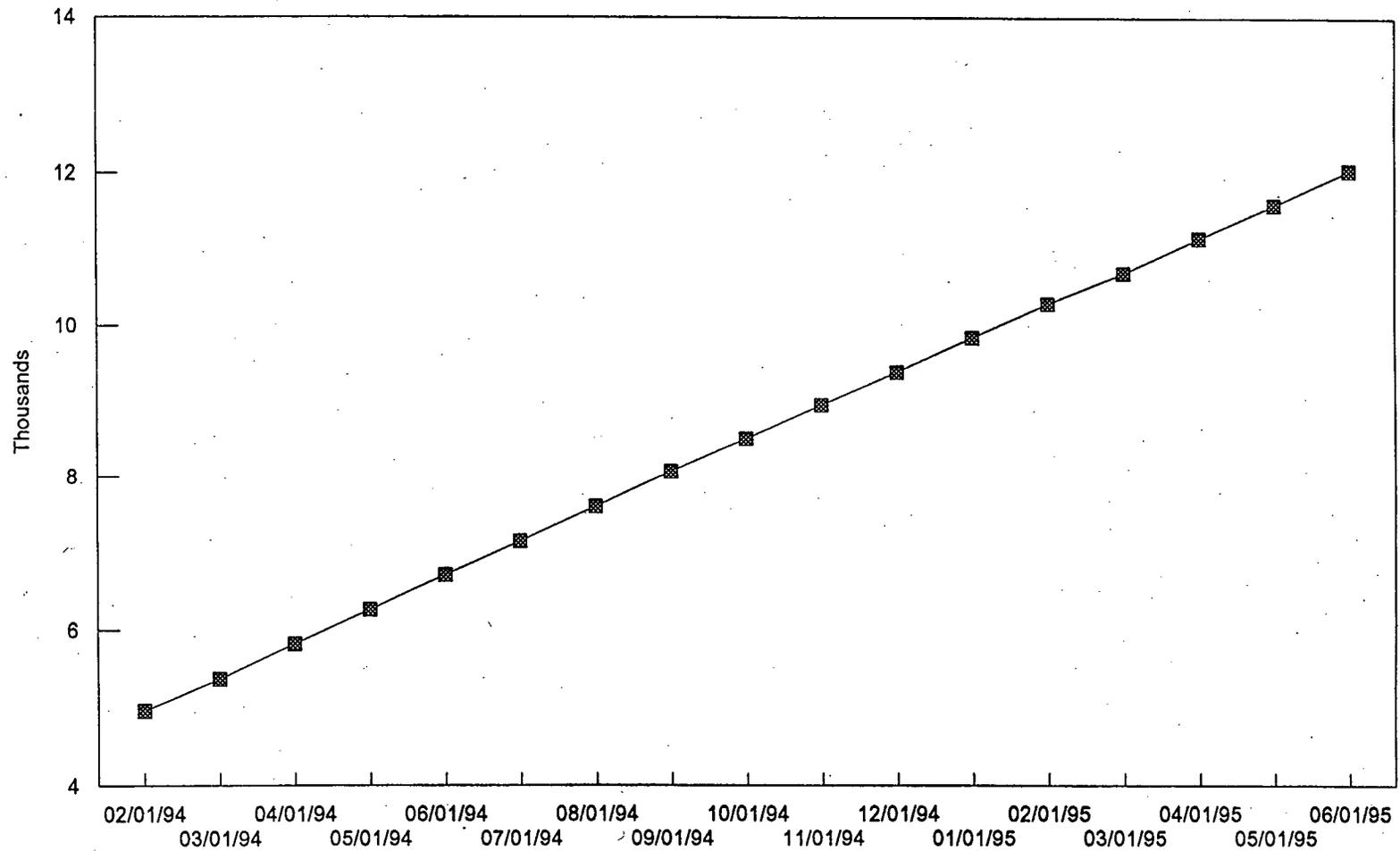




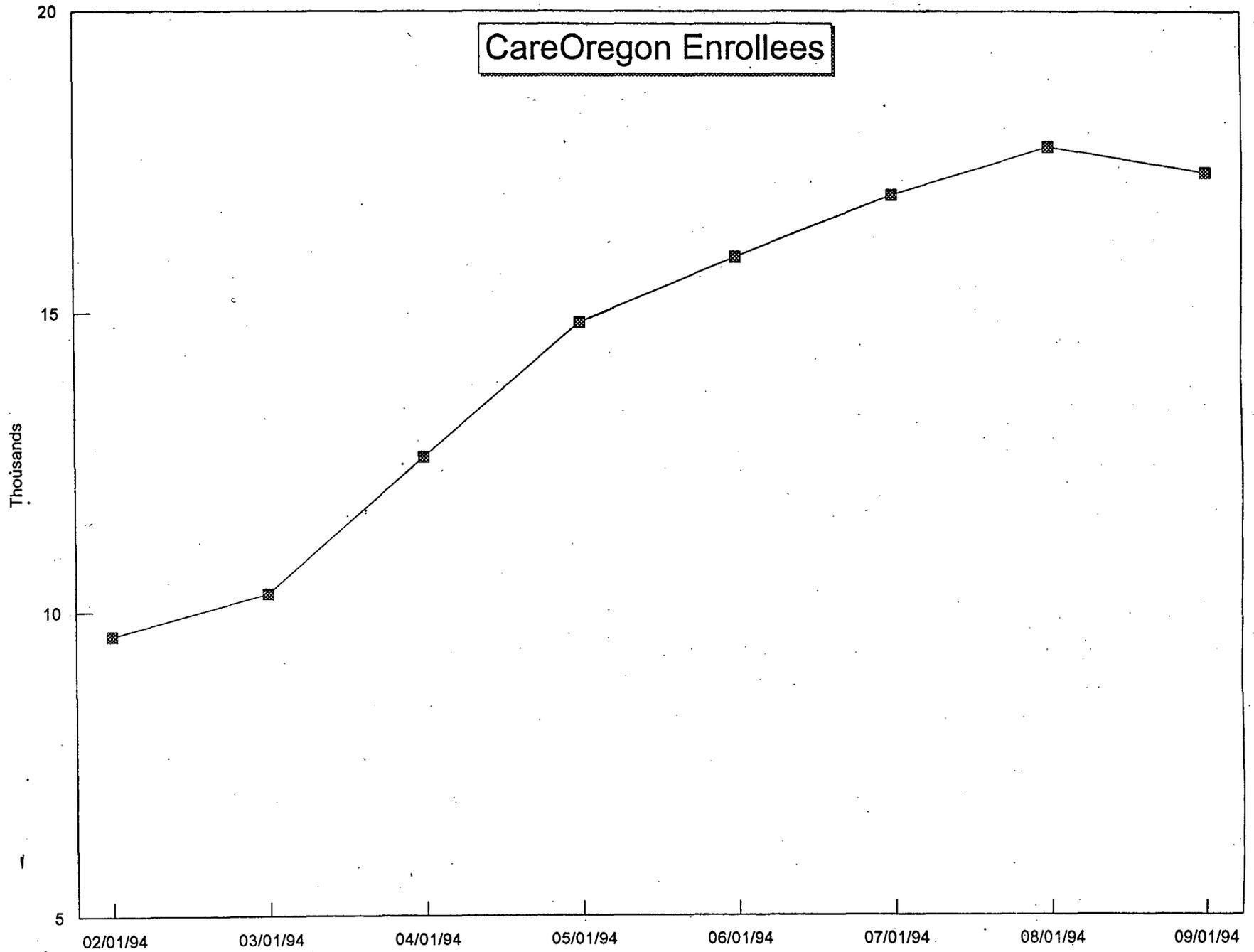
MULTNOMAH COUNTY CLINIC OHP ENROLLEES: ATTACHMENT 7



# Multnomah County OHP Enrollees: Regression: ATTACHMENT 8

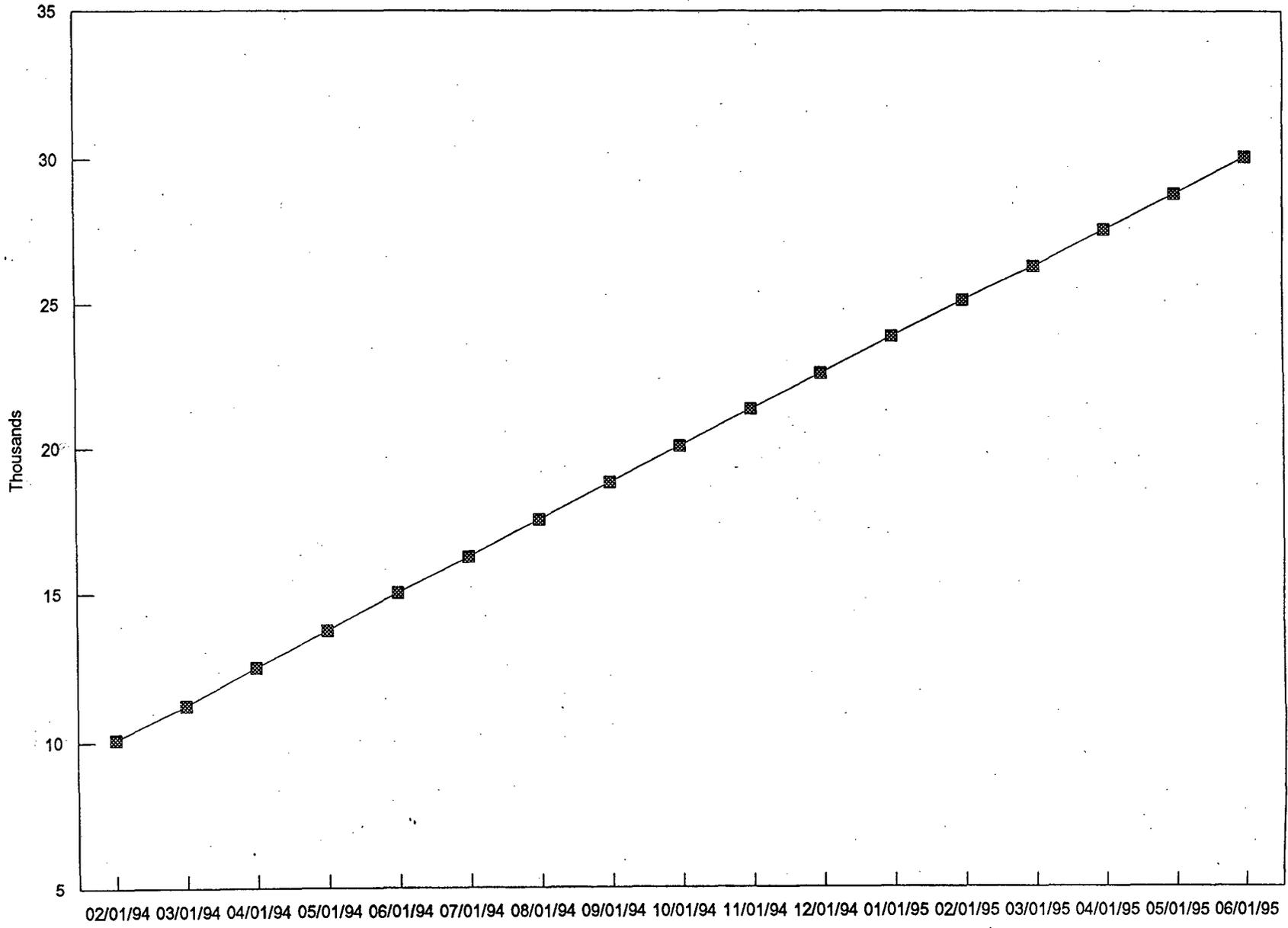


# CareOregon Enrollees

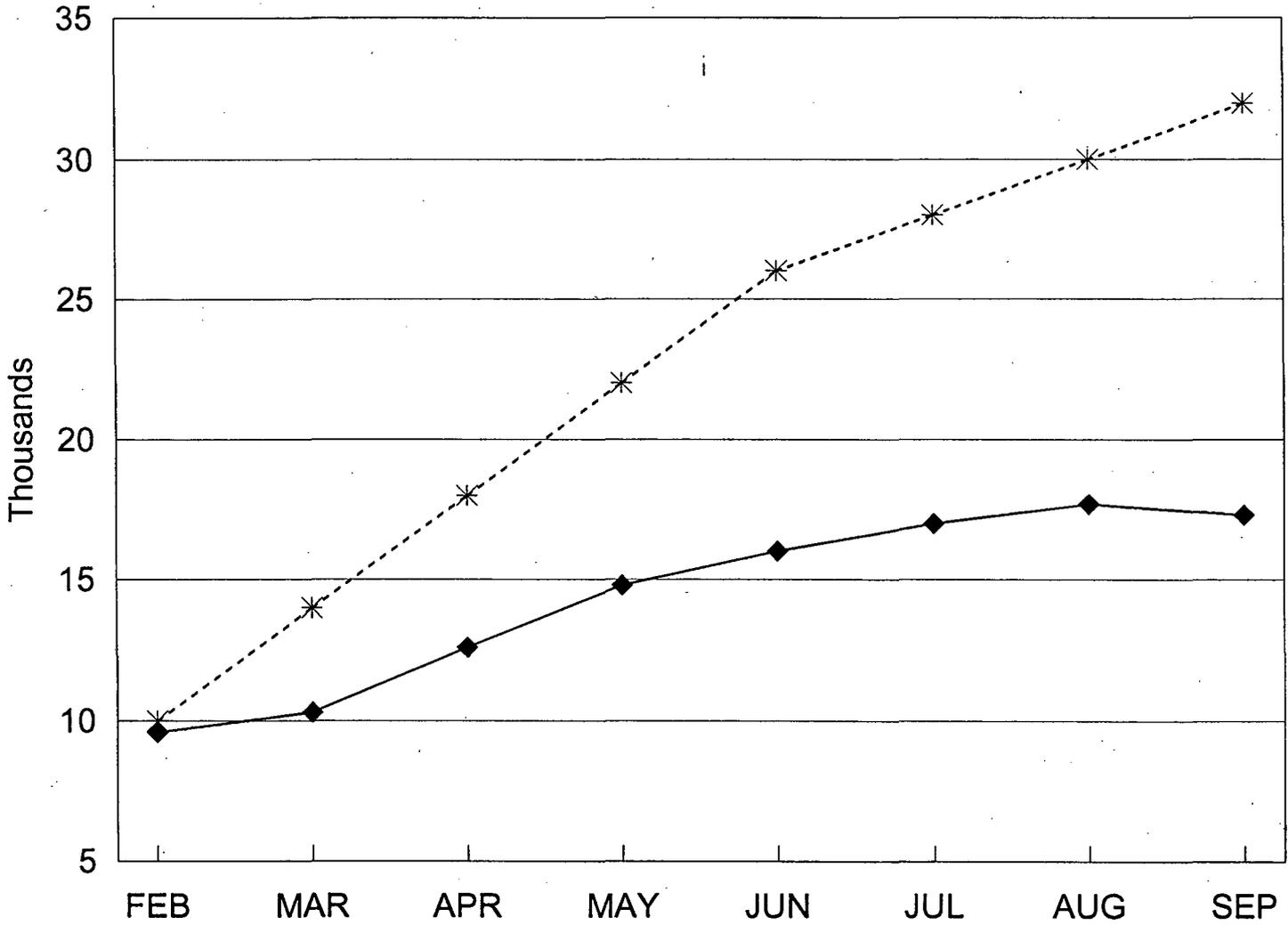


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### CareOregon Enrollees: Regression

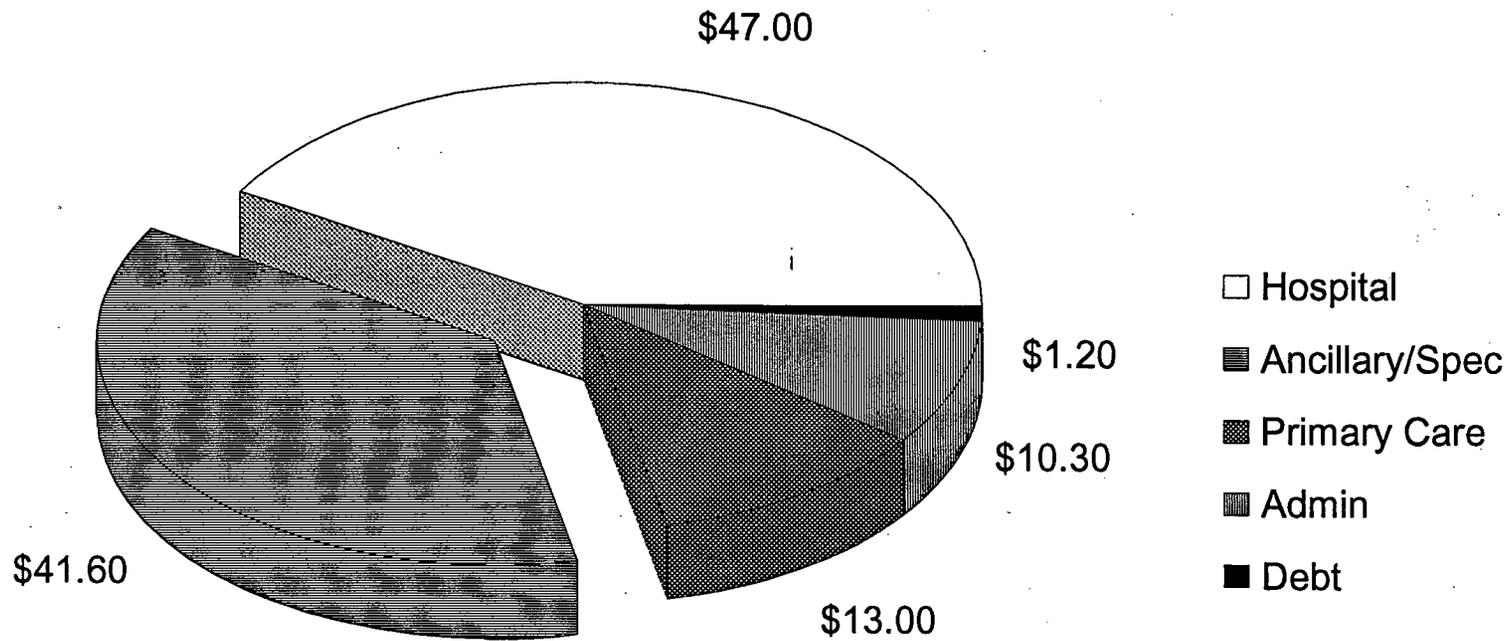


# 1. CareOregon Enrollment Feb thru Oct



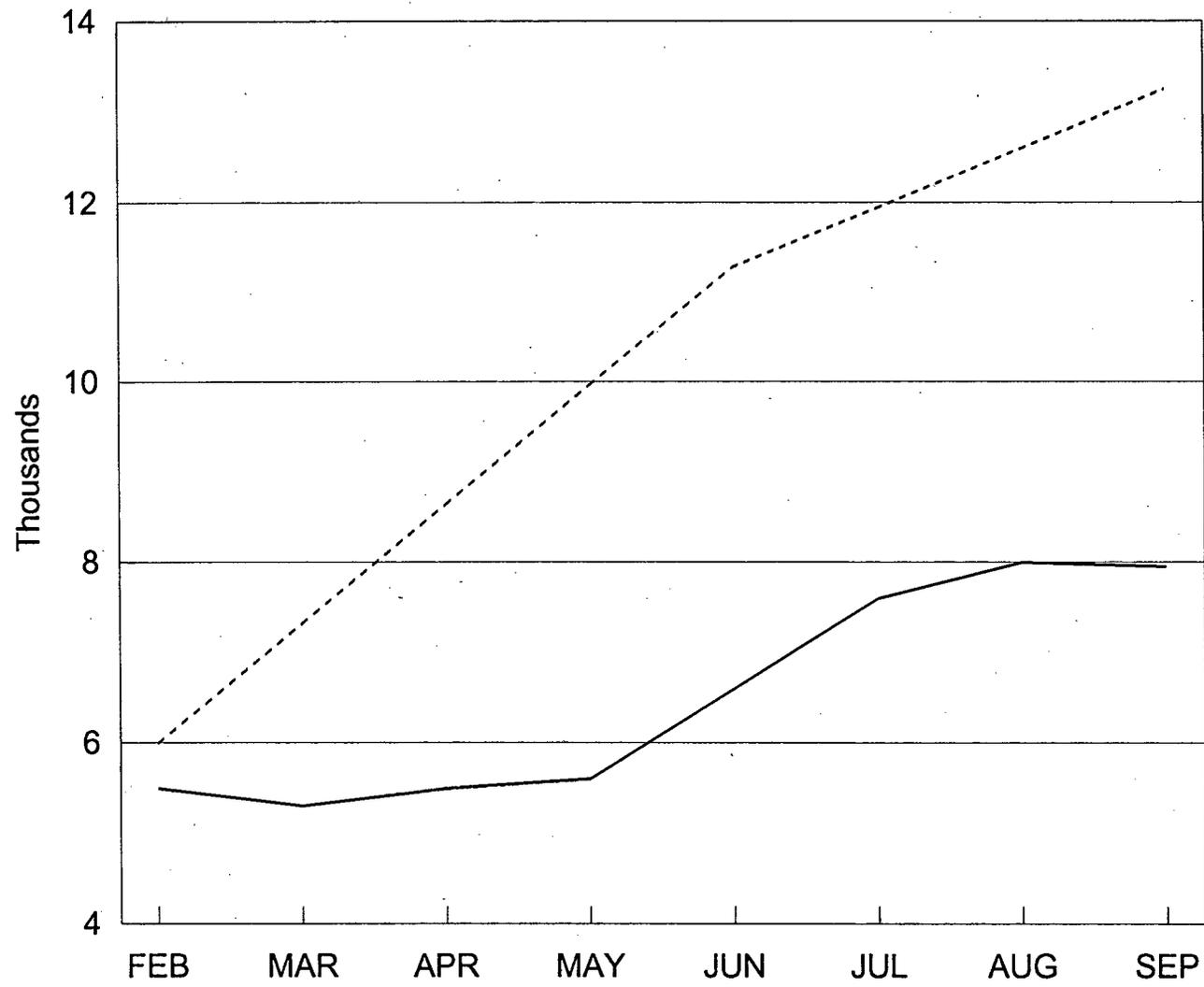
\* Predicted Max      ◆ Actual CareOregon

## 2. Where the Capitation Goes



Total \$113

### 3. MCHD Enrollment Feb thru Oct



--- Predicted Max – Actual MCHD

## 6. Monthly OHP Screenings

