

ANNOTATED MINUTES

Monday, February 22, 1993 - 9:30 AM and 1:30 PM
Multnomah County Courthouse, Room 602

WORK SESSION

- WS-1 Review the Budget of the District Attorney. Presented by District Attorney Michael Schrunk and Planning and Budget Manager Dave Warren.

PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND COMMENTS BY MICHAEL SCHRUNK, TOM SIMPSON, KELLY BACON AND DAVE WARREN. PROGRAM GOALS AND OBJECTIVES TO BE PROVIDED THIS WEEK. MR. SCHRUNK TO PROVIDE INFORMATION REQUESTED FROM CENTRAL CBAC MEMBER ALLEN ARMSTRONG. AFTERNOON SESSION CANCELLED.

Tuesday, February 23, 1993 - 9:30 AM
Multnomah County Courthouse, Room 602

PLANNING ITEMS

Vice-Chair Gary Hansen convened the meeting at 9:35 a.m., with Commissioners Sharron Kelley, Tanya Collier and Dan Saltzman present, and Chair Gladys McCoy excused.

- P-1 CS 3-93 Review the February 11, 1993 Planning and Zoning Hearings Officer Decision: APPROVING, SUBJECT TO A CONDITION, Change in Zone Designation from RR to RR, C-S, Community Service Designation, to Allow Installation of a Cellular Telephone Communications Monopole, with Associated Antennas, and to Erect an Electronics Equipment Building, for Property Located at 16300 NW SHELTERED NOOK ROAD.

DECISION READ, NO APPEAL FILED, DECISION STANDS.

- P-2 HV 22-92 Review the February 1, 1993 Planning and Zoning Hearings Officer Decision: APPROVING, SUBJECT TO CONDITIONS, the Application in Specified Part. Satisfaction of Certain Applicable Code Provisions is Deferred to a Subsequent Planning Director Review Before or in Conjunction with Issuance of a Placement Permit, Subject to Notice and the Opportunity for a Hearing as Indicated, for Property Located at 4425 SE 135TH AVENUE.

DECISION READ, NO APPEAL FILED, DECISION STANDS.

- P-3 CU 1-93 Review the January 21, 1993 Planning and Zoning Hearings Officer Decision: DENYING Applicant's Conditional Use Request to Allow a Non-Resource Related Single Family Residence for Property Located at 13156 NW MCNAMEE ROAD; and Request for March 23, 1993 Hearing in Connection with a Notice of Review Filed by Applicant James McGrew.

CU 2-93 Review the January 21, 1993 Planning and Zoning Hearings Officer Decision: DENYING Applicant's Conditional Use Request to Allow a Non-Resource Related Single Family Residence for Property Located at 13160 NW McNAMEE ROAD; and Request for March 23, 1993 Hearing in Connection with a Notice of Review Filed by Applicant James McGrew.

DECISION READ. PLANNING DIRECTOR SCOTT PEMBLE ADVISED NOTICE OF REVIEW APPEALS WERE FILED FOR CU 1-93 AND CU 2-93 BY APPLICANT JAMES MCGREW, REQUESTING A MARCH 23, 1993 HEARING. MR. PEMBLE ADVISED THAT APPLICANT'S ATTORNEY JEFF BACHRACH IS HERE TODAY AND OPPONENT ARNOLD ROCHLIN, BUT NOT OPPONENT CHRIS FOSTER, AND DISCUSSED COUNTY CODE 11.15.8270(B) & (E) CONCERNING THE SCOPE OF REVIEW, SUGGESTING THAT THE BOARD SET A DATE FOR A HEARING ON THE SCOPE OF REVIEW OPTIONS WITH ALL PARTIES IN ATTENDANCE, PRIOR TO CONDUCTING THE ACTUAL APPEAL HEARING.

IN RESPONSE TO A QUESTION OF COMMISSIONER SALTZMAN, MR. PEMBLE EXPLAINED THAT UNLESS THE BOARD SETS THE SCOPE OF REVIEW TO ON THE RECORD ONLY, IT MAY BE PREJUDICIAL FOR THE BOARD TO ALLOW APPLICANT'S COUNSEL TO ARGUE THE MERITS OF AN ON THE RECORD, WITH ADDITIONAL TESTIMONY HEARING WITHOUT HAVING GIVEN NOTICE TO THE OPPONENTS IN THIS CASE AND HEARING THEIR TESTIMONY.

COUNTY COUNSEL LAURENCE KRESSEL EXPLAINED THE PHASES OF A LAND USE APPEAL AND THE BOARD'S OPTIONS IN MAKING ITS DETERMINATION AS TO WHETHER TO HEAR THE CASE ON THE RECORD OR ON THE RECORD PLUS ADDITIONAL TESTIMONY.

IN RESPONSE TO A QUESTION OF COMMISSIONER COLLIER, MR. PEMBLE EXPLAINED THE HEARINGS OFFICER DECISION WAS BASED ON HIS INTERPRETATION OF THE COUNTY CODE. MR. PEMBLE ADVISED IT IS HIS OPINION THE INFORMATION PROVIDED BY APPLICANT WAS COMPLETE AND THERE WAS SUFFICIENT EVIDENCE IN WHICH TO MAKE A DECISION. MR. PEMBLE EXPLAINED THAT THE COMPATIBILITY WITH ADJOINING FOREST PRACTICE USES WAS ADDRESSED BY APPLICANT AND DOCUMENTATION WAS SUBMITTED CONCLUDING THE TWO SINGLE FAMILY DWELLINGS WOULD NOT NEGATIVELY IMPACT THE ADJOINING PROPERTY OWNERS' OPERATIONS, HOWEVER IN HIS DECISION, THE HEARINGS OFFICER FELT FUTURE PRACTICES SUCH AS AERIAL SPRAYING WOULD POTENTIALLY IMPACT MANAGEMENT OF THE ADJACENT FOREST.

FOLLOWING BOARD DISCUSSION AND STAFF RESPONSE TO BOARD QUESTIONS, COMMISSIONER KELLEY MOVED, SECONDED BY COMMISSIONER COLLIER, THAT A HEARING BE SCHEDULED FOR 9:30 AM, TUESDAY,

MARCH 23, 1993, ON THE RECORD, WITH TESTIMONY LIMITED TO 10 MINUTES PER SIDE. BOARD COMMENTS AND STAFF RESPONSE.

IN RESPONSE TO VICE-CHAIR HANSEN'S INVITATION, MR. JEFF BACHRACH, ATTORNEY FOR APPLICANT, TESTIFIED IN OPPOSITION TO THE MOTION BEFORE THE BOARD, SUGGESTING THAT 10 MINUTES IS NOT ENOUGH TIME TO PRESENT AN APPEAL. MR. BACHRACH EXPRESSED CONCERN THAT THE RECORD WAS NOT LEFT OPEN IN ORDER FOR APPLICANT TO REBUT THE OPPOSITION TESTIMONY PRESENTED AT THE HEARING BEFORE THE HEARINGS OFFICER AND COMMENTED ON STATEMENTS MADE BY MR. KRESSEL CONCERNING APPEALS HEARD BY OTHER JURISDICTIONS. IN RESPONSE TO A QUESTION OF COMMISSIONER KELLEY, MR. BACHRACH EXPLAINED THAT BASED ON HIS REVIEW OF THE WRITTEN RECORD, THE HEARINGS OFFICER DECISION WAS SWAYED BY THE OPPOSITION TESTIMONY.

MR. ARNOLD ROCHLIN TESTIFIED IN SUPPORT OF THE MOTION TO HEAR THE APPEAL ON THE RECORD ONLY, STATING APPLICANT WANTS TO INTRODUCE NEW EVIDENCE CONCERNING WHETHER OR NOT THE PROPERTY IS A LOT OF RECORD AS DETERMINED BY CODE. MR. ROCHLIN REPORTED THAT FOLLOWING THE HEARING, THE HEARINGS OFFICER KEPT THE RECORD OPEN FOR 7 DAYS FOR ADDITIONAL INFORMATION ON THE ISSUE OF LOT OF RECORD. MR. ROCHLIN STATED THAT THE NOTICE OF REVIEW FORM PROVIDES AN OPPORTUNITY FOR APPLICANT TO EXPLAIN WHY HE WANTS TO SUBMIT ADDITIONAL EVIDENCE AND THAT THE CRITERIA FOR THE BOARD TO CONSIDER IS WHETHER IT IS SATISFIED THAT ADDITIONAL TESTIMONY OR OTHER EVIDENCE COULD NOT REASONABLY HAVE BEEN PRESENTED AT THE PRIOR HEARING.

IN RESPONSE TO A QUESTION OF COMMISSIONER COLLIER, MR. PEMBLE REPORTED THAT SANDY MATTHEWSON ADVISED THE RECORD WAS KEPT OPEN AN ADDITIONAL 7 DAYS AND APPLICANT WAS NOTIFIED OF SAME.

MR. BACHRACH EXPLAINED HIS CLIENT DOES NOT WANT TO ADDRESS THE LOT OF RECORD ISSUE, BUT WISHES TO PRESENT TESTIMONY CONCERNING CLARIFICATION ON THE GENERAL SUITABILITY ISSUES, DISCUSS POSSIBLE CONFUSION ON THE HEARINGS OFFICER'S PART CONCERNING SURROUNDING PROPERTY USES AND PRESENT VISUAL EXHIBITS OF THE PROPERTY. MR. BACHRACH EXPLAINED THAT HIS CLIENT WAS NOT REPRESENTED BY COUNSEL AT THE TIME OF THE HEARING AND DID NOT UNDERSTAND THE PROCESS.

FOLLOWING BOARD COMMENTS, DISCUSSION AND STAFF RESPONSE, BOARD AMENDED THE PREVIOUS MOTION,

AND UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER KELLEY, IT WAS UNANIMOUSLY APPROVED THAT A HEARING, ON THE RECORD, PLUS ADDITIONAL TESTIMONY LIMITED TO COMPATIBILITY OF LAND USES, WITH TESTIMONY LIMITED TO 15 MINUTES PER SIDE, BE SCHEDULED FOR 9:30 AM, TUESDAY, MARCH 23, 1993.

AT THE RECOMMENDATION OF MR. PEMBLE AND UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER KELLEY, IT WAS UNANIMOUSLY APPROVED THAT PLANNING ITEMS P-3 AND P-4 (CU 1-93 AND CU 2-93) BE COMBINED.

P-5 LR 2-92 Request for Adoption of a FINAL ORDER in the Matter of the Review of the Hearings Officer's Decision Affirming the Planning Director's Approval of a Residential Building Permit Application

MR. PEMBLE REPORTED THAT THERE IS A REQUEST BY A PARTY TO THE PRIOR BOARD HEARING FOR AN OPPORTUNITY TO SPEAK ON THE FINAL ORDER.

MR. KRESSEL EXPLAINED THIS CASE IS AT THE END OF THE APPEAL PHASE, IT WAS DECIDED ON A 3-2 VOTE AND PURSUANT TO CODE REQUIREMENTS, THE BOARD DIRECTED STAFF TO PREPARE FINDINGS OF FACT AND CONCLUSIONS OF LAW, WHICH ARE CONTAINED IN THE FINAL ORDER BEFORE THE BOARD. MR. KRESSEL ADVISED THE DECISION ON WHETHER TO ALLOW ARGUMENT ON THE FINAL ORDER IS WITH THE BOARD.

IN RESPONSE TO A QUESTION OF COMMISSIONER SALTZMAN, MR. PEMBLE EXPLAINED THAT APPLICANT IS THE BENEFACTOR IN THIS CASE AND IF THE BOARD DECIDES NOT TO ADOPT FINDINGS TODAY, THE TIMELINE IS EXTENDED AND WILL DELAY THE PROCESS FOR OPPONENTS TO APPEAL TO A HIGHER COURT. MR. KRESSEL ADDED THAT IF FINDINGS ARE NOT ADOPTED AND AN APPEAL IS FILED WITH THE LAND USE BOARD OF APPEALS, THE CASE WILL BE REMANDED BACK TO THE BOARD.

COMMISSIONER COLLIER MOVED, SECONDED BY COMMISSIONER KELLEY, APPROVAL OF THE FINAL ORDER. FOLLOWING BOARD DISCUSSION AND STAFF RESPONSE, IT WAS DETERMINED THE FINDINGS CORRECTLY REFLECT THE BOARD'S DECISION AND THERE WOULD BE NO TESTIMONY ALLOWED. VOTE ON MOTION TO APPROVE FINAL ORDER 93-54 WAS UNANIMOUSLY APPROVED.

P-6 C 1-93 First Reading of an ORDINANCE Amending Comprehensive Framework Plan Policy 34, Trafficways, and the Accompanying Functional Classification of Trafficways Maps

PROPOSED ORDINANCE READ BY TITLE ONLY. COPIES

AVAILABLE. MR. KRESSEL EXPLAINED THIS IS A LAND USE LEGISLATION ISSUE, ESTABLISHING POLICY AND REQUIRES TWO READINGS.

IN RESPONSE TO A QUESTION OF VICE-CHAIR HANSEN, MR. PEMBLE RECOMMENDED THAT THE SECOND READING BE SCHEDULED FOR MARCH 23, 1993.

TRANSPORTATION DIVISION STAFF ED PICKERING EXPLAINED THE PROPOSED AMENDMENTS TO TRANSPORTATION POLICY 34 OF THE COMPREHENSIVE FRAMEWORK PLAN IN ORDER TO BRING IT UP TO DATE AND ADDRESS THE RURAL ROAD FUNCTIONAL HIERARCHY, FUNCTIONAL CLASSIFICATION PLAN AND ACCOMPANYING TRAFFICWAYS MAP. MR. PICKERING REVIEWED THE PUBLIC INPUT PROCESS USED IN PREPARATION OF THE PROPOSED ORDINANCE AND ADVISED THE PLANNING COMMISSION UNANIMOUSLY RECOMMENDED APPROVAL. MR. PICKERING EXPLAINED THE BOARD WILL BE ASKED TO ADDRESS REVISIONS TO TRANSPORTATION POLICY 34 IN RELATION TO STATE GOAL 12 TRANSPORTATION RULE LATER THIS YEAR.

IN RESPONSE TO QUESTIONS OF COMMISSIONER SALTZMAN, MR. PICKERING EXPLAINED THAT THE SCENIC OVERLAY INCLUDES THE COLUMBIA RIVER HIGHWAY, MARINE DRIVE AND THE COUNTY'S SECTION OF CORNELL ROAD AT THIS TIME, BUT IT IS POSSIBLE THAT CITIZENS MAY COME FORWARD AND REQUEST THAT SKYLINE BOULEVARD BE INCLUDED AT A LATER DATE.

IN RESPONSE TO QUESTIONS OF COMMISSIONER KELLEY, MR. PICKERING ADVISED THAT INPUT HAD BEEN SOLICITED BUT NO RESPONSE RECEIVED FROM PORTLAND, TROUTDALE OR GRESHAM, BUT INPUT WAS RECEIVED FROM THE OREGON DEPARTMENT OF TRANSPORTATION. MR. PICKERING EXPLAINED THAT GRESHAM HAS SOME CONCERNS REGARDING THE DESIGNATION OF 242ND AVENUE AS AN ARTERIAL ROAD. IN RESPONSE TO A REQUEST OF COMMISSIONER KELLEY, MR. PICKERING ADVISED HE WOULD REQUEST INPUT FROM THE CITIES AGAIN PRIOR TO THE SECOND READING.

HEARING HELD, NO ONE WISHED TO TESTIFY. UPON MOTION OF COMMISSIONER SALTZMAN, SECONDED BY COMMISSIONER COLLIER, THE FIRST READING WAS UNANIMOUSLY APPROVED, WITH THE SECOND READING SCHEDULED FOR 9:30 AM, TUESDAY, MARCH 23, 1993.

P-7 Recommendation for Approval of Business Location in the Matter of the Auto Wrecker's License Renewal of Duane S. Shaw, dba 82ND AVENUE AUTO WRECKERS, INC., for Property Located at 8555 SE 82ND AVENUE. (From January 26, 1993).

MR. PEMBLE EXPLAINED THAT ORDINANCE NO. 723 ESTABLISHED THE SHERIFF'S OFFICE AS THE COORDINATING BODY FOR THESE PERMITS AND

SUBSEQUENT REQUESTS WILL BE FORWARDED FROM THEM. UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER SALTZMAN, P-7 WAS UNANIMOUSLY APPROVED.

P-8 CU 22-92 PUBLIC HEARING, On the Record, Plus New Information, Testimony Limited to 10 Minutes Per Side, in the Matter of the January 14, 1993 Planning and Zoning Hearings Officer Decision DENYING Conditional Use Request to Allow a Non-Resource Related Single Family Dwelling on a 4.34 Acre Lot of Record in the Multiple Use Forest-19 Zoning District, for Property Located at 22401 NW ST HELENS ROAD

MR. KRESSEL REPORTED THAT THE BOARD WAS GIVEN A LETTER THIS MORNING REQUESTING A CONTINUANCE. IN RESPONSE TO BOARD QUESTIONS AND DISCUSSION, MR. KRESSEL WAS DIRECTED TO PREPARE CLARIFICATION OF THE COUNTY CODE CONCERNING REQUESTS FOR CONTINUANCE.

ARNOLD ROCHLIN TESTIFIED THAT THE DECISION IN THIS CASE WAS FILED WITH THE CLERK OF THE BOARD ON JANUARY 14, 1993 AND PURSUANT TO COUNTY CODE, THE PARTIES HAD 10 DAYS IN WHICH TO FILE AN APPEAL BEFORE THE DECISION BECAME FINAL ON JANUARY 25, 1993, AS JANUARY 24 WAS A SUNDAY, HOWEVER THE APPEAL WAS FILED ON JANUARY 26, 1993.

IN RESPONSE TO A REQUEST FOR BOARD RULING ON THE TIMING ISSUE, MR. KRESSEL EXPLAINED THAT JURISDICTION DEPENDS ON THE TIMELY FILING OF A NOTICE OF APPEAL. MR. KRESSEL SUGGESTED THAT THE BOARD REFER THE MATTER TO STAFF AND IN THE MEANTIME HEAR WHAT APPLICANT HAS TO SAY ABOUT THAT AND ABOUT THE CONTINUANCE.

BRUCE VINCENT ADVISED THAT HIS CONSULTING FIRM WAS RETAINED TO REPRESENT MR. KAPTUR YESTERDAY AND HAS NOT HAD SUFFICIENT TIME TO ASSESS THE CASE. MR. VINCENT REPORTED HIS RECORD SHOWS AN APPEAL WAS FILED BY AN ATTORNEY REPRESENTING THE KAPTUR ESTATE, VIA A CHECK DATED JANUARY 22, 1993. MR. VINCENT EXPLAINED THAT THE APPLICANT LISTED IN THE CASE WAS A MR. ALLISON, A POTENTIAL BUYER OF THE PROPERTY AND BASED UPON THE FINDINGS HE PRODUCED, PLANNING STAFF DENIED THE REQUEST AND THAT THE KAPTURS ARE NOW TAKING OVER THE LAND USE CASE AND REQUEST A 60 DAY CONTINUANCE IN WHICH TO ADDRESS ISSUES NOT BROUGHT UP BY MR. ALLISON, SUCH AS SUBMISSION OF EVIDENCE TO SHOW THAT THE PROPOSED DWELLING WILL BE COMPATIBLE WITH RESOURCE MANAGEMENT ACTIVITIES, SUBMISSION OF WATER AVAILABILITY AND SANITARY SEWER DISPOSAL PLANS, AND RESPONSE TO FIRE MARSHAL AND ZONING CONCERNS.

IN RESPONSE TO A QUESTION OF COMMISSIONER

SALTZMAN, MR. PEMBLE EXPLAINED THE HEARINGS OFFICER DECISION WAS REPORTED TO THE BOARD ON JANUARY 26, 1993, AT WHICH TIME STAFF ADVISED THE BOARD THAT AN APPEAL HAD BEEN FILED AND THE BOARD SET THE DATE FOR HEARING AND SCOPE OF REVIEW. COMMISSIONER SALTZMAN SUGGESTED THAT THE TIMING ISSUE RAISED BY MR. ROCHLIN BE ADDRESSED PRIOR TO GRANTING A CONTINUANCE.

IN RESPONSE TO A QUESTION OF COMMISSIONER KELLEY AS TO WHETHER AN APPEAL HEARING IS THE CORRECT PROCESS IN LIGHT OF CHANGES TO THE ORIGINAL APPLICATION, MR. PEMBLE ADVISED HE FEELS THE APPEAL PROCESS IS THE MOST EXPEDITIOUS WAY TO HANDLE THIS CASE.

MR. ROCHLIN TESTIFIED IN OPPOSITION TO GRANTING A CONTINUANCE, ADVISING HE SPENT A GREAT DEAL OF TIME PREPARING FOR THIS HEARING. MR. ROCHLIN ADVISED THAT MR. KAPTUR WAS GIVEN THE OPPORTUNITY AND TESTIFIED BEFORE THE HEARINGS OFFICER THAT THE PROXIMITY OF THE SUBJECT SITE TO NORTHWEST SAINT HELENS ROAD, TOGETHER WITH THE SETBACKS AND VEGETATION ON THE SUBJECT SITE, ARE SUFFICIENT TO INSURE THE DWELLING WILL BE COMPATIBLE WITH SURROUNDING FARM USES. MR. ROCHLIN URGED THE BOARD IN THE INTEREST OF FAIRNESS, NOT TO GRANT THE REQUESTED CONTINUANCE.

FOLLOWING BOARD AND STAFF DISCUSSION AND UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER COLLIER, IT WAS UNANIMOUSLY APPROVED THAT THE HEARING, ON THE RECORD, PLUS NEW INFORMATION, WITH TESTIMONY LIMITED TO 10 MINUTES PER SIDE, BE CONTINUED TO 9:30 AM, TUESDAY, APRIL 27, 1993, AND THAT IN THE INTERVAL, LEGAL COUNSEL PROVIDE THE BOARD WITH AN OPINION AS TO WHETHER THE APPEAL WAS TIMELY FILED.

COMMISSIONER COLLIER ADVISED SHE LOOKS FORWARD TO THE OPPORTUNITY TO WORK WITH COUNTY COUNSEL TO PREPARE ORDINANCE AMENDMENTS ADDRESSING CONTINUANCE ISSUES.

VICE-CHAIR HANSEN COMMENDED STAFF FOR IMPROVEMENTS TO THE PLANNING PACKET SUBMITTALS.

There being no further business, the Planning Items portion of the meeting was adjourned at 11:10 a.m.

OFFICE OF THE BOARD CLERK
for MULTNOMAH COUNTY, OREGON

By DEBORAH C. BOUSTAD

Tuesday, February 23, 1993 - 10:45 AM
Multnomah County Courthouse, Room 602

BOARD BRIEFING

- B-1 Background and Overview of the Metropolitan Interlibrary Exchange (MIX) Agreement. Presented by Ginnie Cooper.

LIBRARY DIRECTOR GINNIE COOPER PRESENTATION, DISCUSSION AND RESPONSE TO BOARD QUESTIONS. BOARD SUGGESTIONS AND POLICY DIRECTION CONCERNING CHARGING APPROPRIATE AMOUNT FOR NET IMBALANCE OF MIX AGREEMENT, CHARGING FOR LIBRARY CARDS FOR NON-COUNTY RESIDENTS AND CHARGING FOR REFERENCE CALLS. MS. COOPER TO PROVIDE BOARD WITH COST ANALYSIS INFORMATION. REFERENCE LINE BRIEFING TO BE SCHEDULED AFTER LIBRARY ENTREPRENEURIAL INITIATIVES TEAM SUBMITS ITS RECOMMENDATIONS.

Tuesday, February 23, 1993 - 11:30 AM
Multnomah County Courthouse, Room 602

AGENDA REVIEW

- B-2 Review of Agenda for Regular Meeting of February 25, 1993.

R-5 STAFF REQUESTED ONE WEEK SET OVER.

Wednesday, February 24, 1993 - 9:30 AM and 1:30 PM
Multnomah County Courthouse, Room 602

WORK SESSION

- WS-2 Review the Budget of the Sheriff's Office. Presented by Sheriff Robert Skipper and Planning and Budget Manager Dave Warren.

PRESENTATION AND RESPONSE TO BOARD QUESTIONS BY SHERIFF SKIPPER, GARY WALKER, LARRY AAB, LAURA HARRYMAN, DAVE WARREN AND MARK CAMPBELL. POLICE ATHLETIC LEAGUE PRESENTATION BY CITY POLICE BUREAU STAFF DAVE WILLIAMS AND MARA WHITE. COMMENTS FROM CITIZEN BUDGET ADVISORY COMMITTEE MEMBER MARK JONES.

PLANNING AND BUDGET STAFF TO INFORM FUTURE BUDGET PRESENTERS OF UNIFORM FORMAT TO FOLLOW, IE. 1) PROGRAM OVERVIEW; 2) MAJOR ISSUES; 3) ADD AND CUT PACKAGES.

Thursday, February 25, 1993 - 9:30 AM
Multnomah County Courthouse, Room 602

REGULAR MEETING

Vice-Chair Gary Hansen convened the meeting at 9:31 a.m., with Commissioners Sharron Kelley and Tanya Collier present, and Chair Gladys McCoy excused.

CONSENT CALENDAR

UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER KELLEY, THE CONSENT CALENDAR (ITEMS C-1 THROUGH C-5) WAS UNANIMOUSLY APPROVED.

NON-DEPARTMENTAL

C-1 In the Matter of the Appointments of Gene Ross and Norm Wyers to the MULTNOMAH COUNTY COMMUNITY ACTION COMMISSION

DEPARTMENT OF SOCIAL SERVICES

C-2 Ratification of Amendment No. 2 to Intergovernmental Agreement Contract No. 100113, Between Multnomah County and Portland Public School District No. 1, Providing Additional Juvenile Services Act Carryover Funds to Extend the TLC/TNT Program, for the Period Upon Execution to June 30, 1993

DEPARTMENT OF ENVIRONMENTAL SERVICES

C-3 ORDER in the Matter of the Execution of Quitclaim Deed D930777 to Correct an Historical Error in Title Precipitated by Tax Foreclosure

ORDER 93-55.

C-4 ORDER in the Matter of the Execution of Deed D930847 Upon Complete Performance of a Contract to ELIZABETH R. ROTHERY

ORDER 93-56.

C-5 ORDER in the Matter of the Execution of Quitclaim Deed D930857 to Correct an Historical Error in Title Precipitated by Tax Foreclosure

ORDER 93-57.

REGULAR AGENDA

NON-DEPARTMENTAL

R-1 PUBLIC HEARING and Consideration of a RESOLUTION in the Matter of Accepting the Supplemental 1992-93 Budget and Preparing the Approved Supplemental Budget for Submittal to the Tax Supervising and Conservation Commission

Commissioner Dan Saltzman arrived at 9:33 a.m.

BUDGET MANAGER DAVE WARREN RESPONDED TO BOARD QUESTIONS. COMMISSIONER KELLEY COMMENTED THAT IT IS NOT LIKELY THIS BOARD WILL APPROVE THE EXISTING PROPOSITION CONTAINED IN THE PLAN. HEARING HELD, NO ONE WISHED TO TESTIFY. UPON

**MOTION OF COMMISSIONER SALTZMAN, SECONDED BY
COMMISSIONER KELLEY, RESOLUTION 93-58 WAS
UNANIMOUSLY APPROVED.**

- R-2 In the Matter of a Request for Hiring Freeze Exception to Vacant Position Deletion Policy for Nurse Practitioners and Physicians

**UPON MOTION OF COMMISSIONER KELLEY, SECONDED
BY COMMISSIONER COLLIER, R-2 WAS UNANIMOUSLY
APPROVED.**

- R-3 Second Reading and Possible Adoption of an ORDINANCE to Amend Ordinance 738 Modifying the Membership for the Advisory Committee on Animal Control Policies and Procedures

**PROPOSED ORDINANCE READ BY TITLE ONLY. COPIES
AVAILABLE. HEARING HELD, NO ONE WISHED TO
TESTIFY. UPON MOTION OF COMMISSIONER KELLEY,
SECONDED BY COMMISSIONER COLLIER, ORDINANCE 752
WAS UNANIMOUSLY APPROVED.**

JUSTICE SERVICES

COMMUNITY CORRECTIONS

- R-4 Presentation of the 1993-1995 Community Corrections Plan (Draft Version) Approved by the Community Corrections Advisory Committee and Request for Approval of Submission to the State Community Corrections Advisory Board and the State Department of Corrections to Meet the March 1, 1993 Deadline

**PUBLIC TESTIMONY IN SUPPORT OF VARIOUS
PROPOSED PROGRAM AND POSITION CUTS AND RESPONSE
TO BOARD QUESTIONS BY PAUL FRANK, BILL
HOFFSTETTER, TOM CROPPER, RAY ALLEN, DOUG BRAY,
SUSAN HUNTER, SANDRA YOUNG, PAM MILLER, NANCY
DIETZLER, KATHY PATTEE, MARJORIE PRICE, ADRIANA
BLAKE, ANGE KUNZMANN, CYNTHIA MORRIS, DEE DEE
KOUNS, BOB KOUNS, CATHERINE CLOUTIER, JULIE
HANSEN AND GINA HARMON. COMMUNITY CORRECTIONS
DIRECTOR TAMARA HOLDEN RESPONSE TO PUBLIC
TESTIMONY AND BOARD QUESTIONS. UPON MOTION OF
COMMISSIONER KELLEY, SECONDED BY COMMISSIONER
COLLIER, SUBMISSION OF THE DRAFT PLAN (R-4) WAS
UNANIMOUSLY APPROVED, WITH THE BOARD RESERVING
THE RIGHT TO FINE TUNE THE PLAN PRIOR TO FINAL
ADOPTION.**

DEPARTMENT OF SOCIAL SERVICES

- R-5 Ratification of Intergovernmental Agreement Contract No. 104043 Between the City of Portland and Multnomah County, Providing Funds to the County Community Development Program for Processing Applications, Intake, Review and Approval Services for a City Loan Program Offered to Residents of the Mid County Sewer Project, for the Period Upon Execution to December 31, 1993

UPON MOTION OF COMMISSIONER SALTZMAN, SECONDED BY COMMISSIONER KELLEY, R-5 WAS UNANIMOUSLY APPROVED.

- R-6 Request for Approval of the Multnomah County Community Children and Youth Services Commission Biennial COMPREHENSIVE PLAN AMENDMENT, for Services to Begin July 1, 1993

UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER COLLIER, R-6 WAS UNANIMOUSLY APPROVED.

UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER KELLEY, CONSIDERATION OF THE FOLLOWING ITEM WAS UNANIMOUSLY APPROVED.

- UC-1 Ratification of Amendment #4 to Intergovernmental Agreement Contract 103982 Between Multnomah County and the Oregon Office of Medical Assistance Programs, Providing New Reimbursement Rates and Extending the Agreement Through March 31, 1993

UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER SALTZMAN, ON A ROLL CALL VOTE, THE CAPTIONED ITEM WAS UNANIMOUSLY APPROVED.

PUBLIC COMMENT

- R-7 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

MELINDA ANN WILSON TESTIFIED IN SUPPORT OF CONTINUED FUNDING FOR THE COUNCIL FOR PROSTITUTION ALTERNATIVES.

There being no further business, the meeting was adjourned at 11:22 a.m.

OFFICE OF THE BOARD CLERK
for MULTNOMAH COUNTY, OREGON

By Deborah C. Gusto

Thursday, February 25, 1993 - 1:30 PM
Multnomah County Courthouse, Room 602

WORK SESSION

- WS-3 Review the Budget of the Sheriff's Office. Presented by Sheriff Robert Skipper and Planning and Budget Manager Dave Warren.

PRESENTATION, DISCUSSION AND RESPONSE TO BOARD QUESTIONS BY LARRY AAB, GARY WALKER AND LAURA HARRYMAN. SHERIFF'S OFFICE DIRECTED TO PROVIDE COST PER BED ANALYSIS.

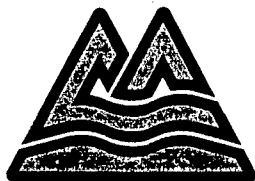
Friday, February 26, 1993 - 9:30 AM and 1:30 PM
Multnomah County Courthouse, Room 602

WORK SESSION

WS-4 Review the Budget of the Department of Community Corrections. Presented by Department Director Tamara Holden and Planning and Budget Manager Dave Warren.

PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND COMMENTS BY TAMARA HOLDEN, MARK MURRAY, SUSAN KAESER, CARY HARKAWAY AND DAVE WARREN. QUESTIONS AND COMMENTS FROM CITIZEN BUDGET ADVISORY COMMITTEE MEMBER AL ARMSTRONG.

STAFF DIRECTED TO PROVIDE BREAKDOWN OF DATA CONCERNING POTENTIAL OFFICE RELOCATION COSTS AND ACTUAL MATERIALS AND SUPPLIES COSTS. STAFF TO PROVIDE COMMISSIONERS COLLIER AND SALTZMAN COPIES OF THE DEPARTMENT'S ANNUAL REPORT. STAFF TO PROVIDE DATA ON ALL PROGRAM EVALUATIONS AND TESTING. STAFF DIRECTED TO LOOK INTO HEALTH DEPARTMENT PROVIDING DRUG TESTING SERVICES FOR DCC CLIENTS. STAFF TO PROVIDE INFORMATION ON THE STATE STANDARDS OF OFFICERS TO OFFENDERS AND POSSIBLE COLLAR ID PILOT PROJECT. BOARD BRIEFING ON THE ORGANIZATIONAL CHANGES OF DCC TO BE SCHEDULED IN THE NEAR FUTURE.



MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK
SUITE 1510, PORTLAND BUILDING
1120 S.W. FIFTH AVENUE
PORTLAND, OREGON 97204

BOARD OF COUNTY COMMISSIONERS		
GLADYS McCOY •	CHAIR •	248-3308
DAN SALTZMAN •	DISTRICT 1 •	248-5220
GARY HANSEN •	DISTRICT 2 •	248-5219
TANYA COLLIER •	DISTRICT 3 •	248-5217
SHARRON KELLEY •	DISTRICT 4 •	248-5213
CLERK'S OFFICE •	248-3277 •	248-5222

AGENDA

MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

FOR THE WEEK OF

FEBRUARY 22 - 26, 1993

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Tuesday, February 23, 1993 - 10:45 AM - Board Briefing . . .Page 3
Tuesday, February 23, 1993 - 11:30 AM - Agenda Review. . . .Page 3
Wednesday, February 24, 1993 - 9:30 & 1:30 - Work Session. .Page 3
Thursday, February 25, 1993 - 9:30 AM - Regular Meeting. . .Page 3
Thursday, February 25, 1993 - 1:30 PM - Work SessionPage 5
Friday, February 26, 1993 - 9:30 & 1:30 - Work Session . . .Page 5

Thursday Meetings of the Multnomah County Board of Commissioners are taped and can be seen at the following times:

Thursday, 10:00 PM, Channel 11 for East and West side subscribers

Thursday, 10:00 PM, Channel 49 for Columbia Cable (Vancouver) subscribers

Friday, 6:00 PM, Channel 22 for Paragon Cable (Multnomah East) subscribers

Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222 OR MULTNOMAH COUNTY TDD PHONE 248-5040 FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.

Monday, February 22, 1993 - 9:30 AM and 1:30 PM

Multnomah County Courthouse, Room 602

WORK SESSION

- WS-1 Review the Budget of the District Attorney. Presented by District Attorney Michael Schrunk and Planning and Budget Manager Dave Warren. 9:30 AM AND 1:30 PM STARTING TIMES REQUESTED.
-

Tuesday, February 23, 1993 - 9:30 AM

Multnomah County Courthouse, Room 602

PLANNING ITEMS

- P-1 CS 3-93 Review the February 11, 1993 Planning and Zoning Hearings Officer Decision: APPROVING, SUBJECT TO A CONDITION, Change in Zone Designation from RR to RR, C-S, Community Service Designation, to Allow Installation of a Cellular Telephone Communications Monopole, with Associated Antennas, and to Erect an Electronics Equipment Building, for Property Located at 16300 NW SHELTERED NOOK ROAD.
- P-2 HV 22-92 Review the February 1, 1993 Planning and Zoning Hearings Officer Decision: APPROVING, SUBJECT TO CONDITIONS, the Application in Specified Part. Satisfaction of Certain Applicable Code Provisions is Deferred to a Subsequent Planning Director Review Before or in Conjunction with Issuance of a Placement Permit, Subject to Notice and the Opportunity for a Hearing as Indicated, for Property Located at 4425 SE 135TH AVENUE.
- P-3 CU 1-93 Review the January 21, 1993 Planning and Zoning Hearings Officer Decision: DENYING Applicant's Conditional Use Request to Allow a Non-Resource Related Single Family Residence for Property Located at 13156 NW McNAMEE ROAD; and Request for March 23, 1993 Hearing in Connection with a Notice of Review Filed by Applicant James McGrew.
- P-4 CU 2-93 Review the January 21, 1993 Planning and Zoning Hearings Officer Decision: DENYING Applicant's Conditional Use Request to Allow a Non-Resource Related Single Family Residence for Property Located at 13160 NW McNAMEE ROAD; and Request for March 23, 1993 Hearing in Connection with a Notice of Review Filed by Applicant James McGrew.
- P-5 LR 2-92 Request for Adoption of a FINAL ORDER in the Matter of the Review of the Hearings Officer's Decision Affirming the Planning Director's Approval of a Residential Building Permit Application
- P-6 C 1-93 First Reading of an ORDINANCE Amending Comprehensive Framework Plan Policy 34, Trafficways, and the Accompanying Functional Classification of Trafficways Maps

- P-7 Recommendation for Approval of Business Location in the Matter of the Auto Wrecker's License Renewal of Duane S. Shaw, dba 82ND AVENUE AUTO WRECKERS, INC., for Property Located at 8555 SE 82ND AVENUE. (From January 26, 1993).
- P-8 CU 22-92 PUBLIC HEARING, On the Record, Plus New Information, Testimony Limited to 10 Minutes Per Side, in the Matter of the January 14, 1993 Planning and Zoning Hearings Officer Decision DENYING Conditional Use Request to Allow a Non-Resource Related Single Family Dwelling on a 4.34 Acre Lot of Record in the Multiple Use Forest-19 Zoning District, for Property Located at 22401 NW ST HELENS ROAD
-

Tuesday, February 23, 1993 - 10:45 AM

Multnomah County Courthouse, Room 602

BOARD BRIEFING

- B-1 Background and Overview of the Metropolitan Interlibrary Exchange (MIX) Agreement. Presented by Ginnie Cooper. (45 MINUTES REQUESTED.)
-

Tuesday, February 23, 1993 - 11:30 AM

Multnomah County Courthouse, Room 602

AGENDA REVIEW

- B-2 Review of Agenda for Regular Meeting of February 25, 1993.
-

Wednesday, February 24, 1993 - 9:30 AM and 1:30 PM

Multnomah County Courthouse, Room 602

WORK SESSION

- WS-2 Review the Budget of the Sheriff's Office. Presented by Sheriff Robert Skipper and Planning and Budget Manager Dave Warren. 9:30 AM AND 1:30 PM STARTING TIMES REQUESTED.
-

Thursday, February 25, 1993 - 9:30 AM

Multnomah County Courthouse, Room 602

REGULAR MEETING

CONSENT CALENDAR

NON-DEPARTMENTAL

- C-1 In the Matter of the Appointments of Gene Ross and Norm Wyers to the MULTNOMAH COUNTY COMMUNITY ACTION COMMISSION

DEPARTMENT OF SOCIAL SERVICES

- C-2 Ratification of Amendment No. 2 to Intergovernmental Agreement Contract No. 100113, Between Multnomah County and Portland Public School District No. 1, Providing Additional Juvenile Services Act Carryover Funds to Extend the TLC/TNT Program, for the Period Upon Execution to June 30, 1993

DEPARTMENT OF ENVIRONMENTAL SERVICES

- C-3 ORDER in the Matter of the Execution of Quitclaim Deed D930777 to Correct an Historical Error in Title Precipitated by Tax Foreclosure
- C-4 ORDER in the Matter of the Execution of Deed D930847 Upon Complete Performance of a Contract to ELIZABETH R. ROTHERY
- C-5 ORDER in the Matter of the Execution of Quitclaim Deed D930857 to Correct an Historical Error in Title Precipitated by Tax Foreclosure

REGULAR AGENDA

NON-DEPARTMENTAL

- R-1 PUBLIC HEARING and Consideration of a RESOLUTION in the Matter of Accepting the Supplemental 1992-93 Budget and Preparing the Approved Supplemental Budget for Submittal to the Tax Supervising and Conservation Commission
- R-2 In the Matter of a Request for Hiring Freeze Exception to Vacant Position Deletion Policy for Nurse Practitioners and Physicians
- R-3 Second Reading and Possible Adoption of an ORDINANCE to Amend Ordinance 738 Modifying the Membership for the Advisory Committee on Animal Control Policies and Procedures

JUSTICE SERVICES

COMMUNITY CORRECTIONS

- R-4 Presentation of the 1993-1995 Community Corrections Plan (Draft Version) Approved by the Community Corrections Advisory Committee and Request for Approval of Submission to the State Community Corrections Advisory Board and the State Department of Corrections to Meet the March 1, 1993 Deadline

DEPARTMENT OF SOCIAL SERVICES

- R-5 Ratification of Intergovernmental Agreement Contract No. 104043 Between the City of Portland and Multnomah County, Providing Funds to the County Community Development Program for Processing Applications, Intake, Review and Approval Services for a City Loan Program Offered to Residents of the Mid County Sewer Project, for the Period Upon Execution to December 31, 1993

- R-6 Request for Approval of the Multnomah County Community Children and Youth Services Commission Biennial COMPREHENSIVE PLAN AMENDMENT, for Services to Begin July 1, 1993

PUBLIC COMMENT

- R-7 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.
-

Thursday, February 25, 1993 - 1:30 PM

Multnomah County Courthouse, Room 602

WORK SESSION

- WS-3 Review the Budget of the Sheriff's Office. Presented by Sheriff Robert Skipper and Planning and Budget Manager Dave Warren.
-

Friday, February 26, 1993 - 9:30 AM and 1:30 PM

Multnomah County Courthouse, Room 602

WORK SESSION

- WS-4 Review the Budget of the Department of Community Corrections. Presented by Department Director Tamara Holden and Planning and Budget Manager Dave Warren. 9:30 AM AND 1:30 PM STARTING TIMES REQUESTED.
-



GLADYS McCOY, Multnomah County Chair

Room 1410, Portland Building
1120 S.W. Fifth Avenue
Portland, Oregon 97204
(503) 248-3308

M E M O R A N D U M

TO: Commissioner Sharron Kelley
Commissioner Dan Saltzman
Commissioner Gary Hansen
Commissioner Tanya Collier

FROM: Gladys McCoy
Multnomah County Chair

DATE: February 22, 1993

RE: Absence from the Office

Having completed radiation treatments, I am experiencing some side effects that will require total rest for the next week. I will not be in my office at all this week, but will listen to the Board meetings over the phone.

RECEIVED
COUNTY COMMISSIONER
1993 FEB 22 AM 9:02
MULTNOMAH COUNTY
OREGON

GM:ddf
9913G
cc: Office of Board Clerk

Date Submitted 02/12/93

Meeting Date **FEB 24 1993**
Agenda No. WS-2 am

REQUEST FOR PLACEMENT ON THE AGENDA

Subject **Board Budget Work Sessions**

Informal Only

Formal Only

DEPARTMENT **Nondepartmental**

DIVISION **Planning & Budget**

CONTACT **Dave Warren**

TELEPHONE **248-3822**

Brief Summary

On 02/24/93 the Board of County Commissioners will hold a work session to review the budget of Sheriff's Office at 9:30 a.m. in Room 602 of the Courthouse.

Action Requested:

☒ Information Only ☐ Preliminary Approval ☐ Policy Direction ☐ Approval

Estimated Time Needed on Agenda 2 and 1/2 hours

IMPACT:

- ☐ Personnel
☐ Fiscal/Budgetary
☐ General Fund
☐ Other

CLERK OF
COUNTY COMMISSIONERS
1993 FEB 18 PM 1:57
MULTNOMAH COUNTY
OREGON

SIGNATURES

Department Manager

Budget/Personnel

County Counsel

Other

David C. Warren

Date Submitted 02/12/93

Meeting Date **FEB 24 1993**
Agenda No. WS-2 pm

REQUEST FOR PLACEMENT ON THE AGENDA

Subject **Board Budget Work Sessions**

Informal Only

Formal Only

DEPARTMENT **Nondepartmental**

DIVISION **Planning & Budget**

CONTACT **Dave Warren**

TELEPHONE **248-3822**

Brief Summary

On 02/24/93 the Board of County Commissioners will hold a work session to review the budget of Sheriff's Office at 1:30 p.m. in Room 602 of the Courthouse.

Action Requested:



Information Only



Preliminary
Approval



Policy
Direction



Approval

Estimated Time Needed on Agenda 3 and 1/2 hours

IMPACT:



Personnel



Fiscal/Budgetary



General Fund



Other

BOARD OF
COUNTY COMMISSIONERS
MULTNOMAH COUNTY
OREGON
1993 FEB 18 PM 1:57

SIGNATURES

Department Manager

Budget/Personnel

County Counsel

Other

David C. Warren

BUDGET STATEMENT

February 24, 1993

As we begin the 1993-94 budget process, I wish to congratulate the Board on their choice of Program Budgeting as the budgeting tool of the 1990's. Program budgeting will allow the Board to assess the value of each program as you set priorities for the coming years.

As we contemplate the best way to provide public safety services to all citizens in the Multnomah County area, we should focus upon values and philosophy. It is necessary to talk about values because outcomes flow out of values. If we keep values in mind, I am convinced that a good product will be the result.

- ▶ **The Sheriff's Office is a 24 hour a day, 7 day a week primary care provider for all social services available to the citizens of Multnomah County. In this view we are not just a public safety agency. We are the 24 hour a day human service organization that helps people in need.**
- ▶ **Fundamentally, we see ourselves as peace keepers and social workers, not law enforcers and jailers. "What's the problem?", not "Where's the culprit?". Our mission is not simply to arrest and jail people, but to identify and resolve problems that are affecting our community.**

VALUES IN RECRUITING

We recruit people who care and who want to build a better society.

We look for people who have traits resembling teachers or human service social scientists.

We try to screen out highly aggressive people. They do not fit well in our style of public safety.

VALUES IN PERFORMING THE JOB

Our personnel are trained to do their jobs with great skill and judgement. Our officers are trained in the use of force, but are aware that its use may be the least desirable outcome.

Our personnel are rotated through all areas so that they will have experience in every facet of the job and learn how the various parts work together to serve our customers.

Our personnel practices are aimed at promoting good mental health and development of the whole person.

We believe in having a balanced work force and in taking advantage of those with special life experiences.

We think the values that underlie our agency are the kinds of values which should guide our budgeting process. It is time to think in terms of a value proposition. What is the public paying for and what is the customer getting? How do we provide the customer with the best value? This is not only a cost-effectiveness test, but a challenge to think in terms of what overall value are we seeking and receiving from public safety?

BUDGET CHANGES

You will see in my budget request that I have made several changes in the budget document. For example, the single budget category of facilities is now broken into the Detention Center, Booking and Release, the Restitution Center, the Court House Jail, the Correctional Facility, and Inverness Jail. Each of these will stand as cost centers for budgeting and collection of expenditures. In addition, you will see D.A.R.E. and Safety Action Teams budgeted as individual programs. The allocation of costs to all programs were based upon historical analysis, when available. In some cases we had to allocate through an "educated guess". However, as we develop a history of expenditures, we will allocate better in subsequent budgets.

As a part of our budget process, we conducted a thorough exam of our materials and services, especially contracts with third party vendors. Anywhere we found resources that historically exceeded expenditures the line item was reduced and reallocated to areas which we felt were under-funded. This "balancing" process further leaned our budget and reduced current service level amount we otherwise would have had to request.

The target number proposed by the Budget Office is \$2.6 million below the amount necessary to provide public safety services at their existing level. In order to reach the target number directed by the Office of Budget and Planning, it was necessary to prepare cut packages affecting the Enforcement Branch and Corrections Branches. This year

has been particularly difficult to identify cut packages because the past two years has resulted in a reduction of 16 positions in the Sheriff's Office. The Sheriff's Office is the only agency in the county that has suffered general fund personnel cuts.

In establishing cuts, the following priorities were made:

- 1. Revenue increases to offset elimination of public safety services.**
- 2. Keeping open existing jail beds.**
- 3. Maintenance of direct law enforcement services.**
- 4. Sheriff Office mandates.**
- 5. Funding in the Fiscal Year 91-92 budget.**

Applying the described priorities, the following items were identified for cut packages:

Community Corrections Act Deficit	67,396
Close Street Supervision Rent Increase	20,000
Phone Enhancement	4,000
Bar Coding for supply and commissary	80,151
OSHA Radio Settlement	12,000
Mobile Data Terminal Radios	403,879
1 Fiscal Specialist (Program Budget Need)	42,146
MDT Child Abuse Team	199,612
3 Court Guards	152,089
Community Policing Admin.	170,631
Brentwood Darlington SAT	88,354
David Douglas SAT	271,283
4 Inmate Work Crews	233,993
DARE	205,214
BOEC Revenue From East County Cities	73,514
Indirect to Alarm Ordinance	39,090
U.S. Marshal Revenue	<u>591,169</u>
Total:	<u>\$2,654,520</u>

PUBLIC SAFETY 2000

The recommendations by PS 2000 suggest six areas of functional consolidation. These six areas may create savings which could be reallocated to other areas of the system. The next step in the process is to meet in a committee called the Council of Law Enforcement Officials (CLEO) which will study the functional consolidation areas in greater detail. It is anticipated that this will take approximately 90 days.

In addition to functional consolidations, areas of civilianization and privatization within the Sheriff's Office were suggested. The Sheriff's Office is proud of its prior accomplishments in using nonsworn personnel in the office. In considering these new suggestions, I have decided to implement the following:

- ▶ **Equipment/Property Control - Law Enforcement and Corrections.**
I believe that it is possible to use non sworn positions in the management of the Equipment/Property Control Units of the Sheriff's Office. This will result in the reassignment of one Corrections Sgt., one Law Enforcement Sgt., and a Corrections Officer to more traditional sworn functions.
- ▶ **Laundry Supervisor -** The use of a non-sworn position as the Laundry/Commissary Manager will result in the reassignment of one Law Enforcement Sergeant to more traditional law enforcement functions.

Additional staffing changes are being evaluated and may prove to be prudent to implement. Some of them will require restructuring of the Sheriff's Office. Others will depend on attrition. Although we are uncertain at this time how much can be reallocated into law enforcement and corrections activities as a result of these moves, we anticipate that it will be approximately \$100,000 to \$150,000. If the reallocation is significant, we intend to use the additional staffing to address the Sheriff's mandate of warrant service. As the final details are worked out we will bring it to the Board in the form of technical amendments.

I wish to conclude by congratulating the Board on their spirit of cooperation. I look forward to our continued good working relationship. My staff and I will be available to answer your questions both now and at your convenience.

MCSO Work Session
2/24/93
Handout #2

MULTNOMAH COUNTY SHERIFF'S OFFICE

BOB SKIPPER, SHERIFF

FISCAL YEAR 1993-94 BUDGET PRESENTATION

FEBRUARY 24, 1993

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SERVICES BRANCH	9
ENFORCEMENT BRANCH	10
CORRECTIONS BRANCH	13

MULTNOMAH COUNTY SHERIFF'S OFFICE

FISCAL YEAR 1993-94 BUDGET

VALUES

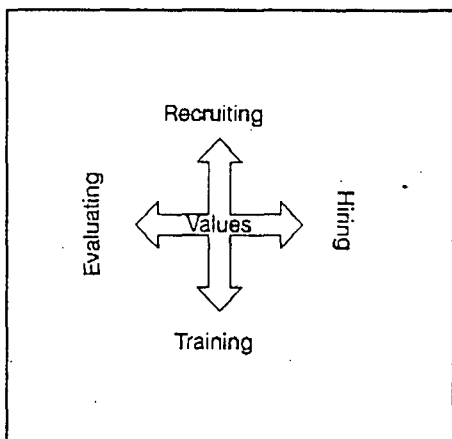
THE SHERIFF'S OFFICE PLACES A HIGH PRIORITY ON VALUES

As we contemplate the best way to provide public safety services to all citizens in the Multnomah County area, we should focus upon values and philosophy. It is necessary to talk about values because outcomes flow out of values. If we keep values in mind, I am convinced that a good product will be the result.

MCSO is not value neutral. The past three decades have brought national recognition to the agency. At the core is the belief that the Sheriff's Office is a 24 hour a day, 7 day a week primary care provider for all social services available to the citizens of Multnomah County. In this view we are not just a public safety agency. We are the 24 hour a day human service organization that helps people in need.

Fundamentally, we see ourselves as peace keepers and social workers, not law enforcers and jailers. "What's the problem?", not "Where's the culprit?". Our mission is not simply to arrest and jail people, but to identify and resolve problems that are affecting our community.

Perhaps the best way to begin to describe our values is to explain how we go about selecting people to serve in the MCSO:



- ▶ We recruit people who care and who want to build a better society.
- ▶ We look for people who have traits resembling teachers or human service social scientists.
- ▶ We try to screen out highly aggressive people. They do not fit well in our style of public safety.

VALUES

- ▶ We want educated people:

- *who will have a tolerance for diversity ...
- *who will understand other cultures and lifestyles...
- *who will have the ability to communicate...
- *who will understand the role of public safety in society, and...
- *who will have the sophistication to distinguish between the significant and insignificant, what's right and what's wrong, and what is fair and unfair.

LIFE EXPERIENCES CREATE A BALANCED WORK FORCE

After we have hired someone, our values show up in additional ways:

- ▶ Our personnel are trained to do their jobs with great skill and judgement. Our officers are trained in the use of force, but are aware that its use may be the least desirable outcome.
- ▶ Our personnel are rotated through all areas so that they will have experience in every facet of the job and learn how the various parts work together to serve our customers.
- ▶ Our personnel practices are aimed at promoting good mental health and development of the whole person.
- ▶ We believe in having a balanced work force and in taking advantage of those with special life experiences.

IT IS TIME TO BEGIN THINKING IN TERMS OF A VALUE PROPOSITION

I want to sell you on our values, not on the Multnomah County Sheriff's Office. We think the values that underlie our agency are the kinds of values which should guide our budgeting process. It is time to think in terms of a value proposition. What is the public paying for and what is the customer getting? How do we provide the customer with the best value? This is

VALUES

VALUES ARE THE TRUE TEST
OF AN AGENCY.

not only a cost-effectiveness test, but a challenge to think in terms of what overall value are we seeking and receiving from public safety? And, of course, the values that underlie an agency are the true test of what value the agency will provide to those it serves.

PROGRAM BUDGETING

Program budgeting has caused the Sheriff's Office to take a new look at the way we budget. I wish to commend the Board for suggesting that process. We have found that program budgeting, while more detailed and staff intensive, will cause us to examine our budget in a different light. I am very pleased with our effort.

You will see in my budget request that I have made several changes in the budget document. For example, the single budget category of facilities is now broken into the Detention Center, Booking and Release, the Restitution Center, the Court House Jail, the Correctional Facility, and Inverness Jail. Each of these will stand as cost centers for budgeting and collection of expenditures. In addition, you will see D.A.R.E. and Safety Action Teams budgeted as individual programs. The allocation of costs to all programs were based upon historical analysis, when available. In some cases we had to allocate through an "educated guess". However, as we develop a history of expenditures, we will allocate better in subsequent budgets.

PROGRAM HISTORY WILL
PROVIDE BETTER PROGRAM
BUDGETS

As a part of our budget process, we conducted a thorough exam of our materials and services, especially contracts with third party vendors. Anywhere we found resources that historically exceeded expenditures the line item was reduced and reallocated to areas which we felt were under-funded. This "balancing" process further leaned our budget and reduced current service level amount we otherwise would have had to request.

The unfortunate part of budgeting is that there is never sufficient revenue to provide all of the services which need to be provided. The target number proposed by the Budget Office is \$2.6 million below the amount necessary to provide public safety services at their existing level. Cuts sustained by my office in Fiscal Years 91-92 and 92-93 make it impossible to absorb cost of living increases in materials and services, and step increases and cost of living adjustments in

PROGRAM CUTS TO GET TO
TARGET ARE \$2.6 MILLION

PROGRAM BUDGETING

employee wages within the existing baseline. Program cuts and some revenue enhancements were used to adjust to our target number.

In establishing cuts, the following priorities were made:

1. Revenue increases to offset elimination of public safety services.
2. Keeping open existing jail beds.
3. Maintenance of direct law enforcement services.
4. Sheriff Office mandates.

The value of program budgeting to the Board is obvious. It is my desire to continue Program Budgeting in the Sheriff's Office. However, the test of success will be based upon our ability to monitor and assign expenditures to programs as they occur. Program Budgeting lends itself to Cost Center accounting methods. Originally developed for manufacturing operations, cost accounting quickly gained acceptance in other types of business activities. The allocation of both direct and indirect expenditures to cost centers for purposes of analyzing cost behavior is a useful tool to the manager. Cost accounting methods of reporting expenditures is the measurement tool of program budgeting. However, this is a staff intensive process and will require an increase in personnel for monitoring. I hope the Board will take a favorable look at increasing the staff in my office for this function.

PRIORITIES WERE SET FOR
PROGRAM CUTS

PROGRAM BUDGETING IS STAFF
INTENSIVE BUT WORTHWHILE

PUBLIC SAFETY 2000

During the past year, the Sheriff's Office has been involved with a citizen effort, coordinated through the Citizen's Crime Commission of the Portland Chamber of Commerce, to examine law enforcement in the metropolitan area. On January 15, 1993, they issued their final report. Although their conclusions differed somewhat as to the direction I believe law enforcement should take in the area, they did make several suggestions which merit further study and possible implementation.

A SYSTEMATIC APPROACH TO
PLANNING WILL HAVE A
POSITIVE RESULT.

As you know, I have supported the consolidation of the public safety function in an effort to address public safety issues as a "system". The examination of law enforcement as a single issue results in a disjointed outcome which impacts other areas of the system. When one can address public safety from a systematic approach, then better planning is bound to take place and the results will have a positive impact.

The recommendations by PS 2000 suggest six areas of functional consolidation. These six areas may create savings which could be reallocated to other areas of the system. The next step in the process is to meet in a committee called the Council of Law Enforcement Officials (CLEO) which will study the functional consolidation areas in greater detail. It is anticipated that this will take approximately 90 days.

In addition to functional consolidations, areas of civilianization and privatization within the Sheriff's Office were suggested. The Sheriff's Office is proud of its prior accomplishments in using nonsworn personnel in the office. Appendix A illustrates the history of converting sworn positions to nonsworn. In considering these new suggestions, I have decided to implement the following:

- **Equipment/Property Control - Law Enforcement and Corrections.** I believe that it is possible to use non sworn positions in the

SOME SWORN PERSONNEL MAY
BE REASSIGNED TO MORE
TRADITIONAL ACTIVITIES

PUBLIC SAFETY 2000

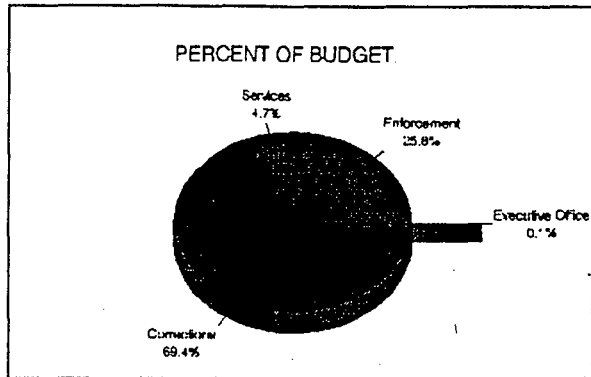
management of the Equipment/Property Control Units of the Sheriff's Office. This will result in the reassignment of one Corrections Sgt., one Law Enforcement Sgt., and a Corrections Officer to more traditional sworn functions.

- **Laundry Supervisor** - The use of a non-sworn position as the Laundry/Commissary Manager will result in the reassignment of one Law Enforcement Sergeant to more traditional law enforcement functions.

Additional staffing changes are being evaluated and may prove to be prudent to implement. Some of them will require restructuring of the Sheriff's Office. Others will depend on attrition. Although we are uncertain at this time how much can be reallocated into law enforcement and corrections activities as a result of these moves, we anticipate that it will be approximately \$100,000 to \$150,000. If the reallocation is significant, we intend to use the additional staffing to address the Sheriff's mandate of warrant service. As the final details are worked out we will bring it to the Board in the form of technical amendments.

REALLOCATIONS MAY BE
SUFFICIENT TO BEGIN A
WARRANT SERVICE UNIT

EXECUTIVE OFFICE



BUDGET DATA

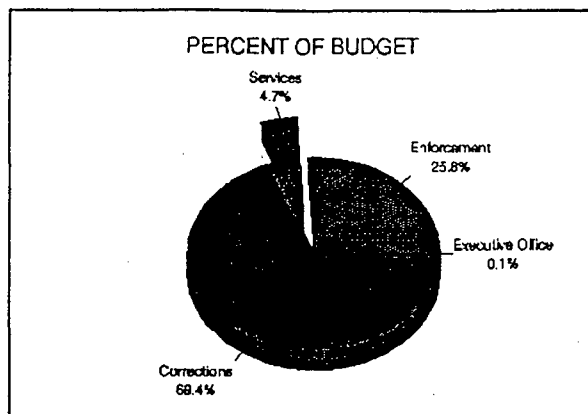
1993-94 CSL Budget:	\$772,836
Change from '92-93:	Up \$47,189
1993-94 Positions:	8 FTE's
Change from '92-93:	0 FTE's

The Executive Office establishes policy and operational direction for the Sheriff's Office. Included in this unit are the Sheriff, his staff assistant, the Undersheriff, the Public Information Office and the Chaplain.

ADD PACKAGES

During FY 1993-94 the Sheriff's Office has submitted an add package for \$44,690 to fund the Assistant Director of the Police Activities League (PAL). The PAL program is a multi-jurisdictional affiliation which reaches children at risk through sports related activities. The success of PAL is nation wide. Although in its fledgling stage in Multnomah County, it has already proved to be a useful tool in reaching children at risk and establishing strong relationships between youth and public safety. In order to ensure the continued success of this program, each law enforcement agency in the county which participates in PAL is approaching their respective governing body and requesting assistance in supporting the staff of the PAL program. The Sheriff's Office, along with Chief Potter of the Portland Police Bureau and Chief Knori of the Gresham Police Bureau are committed to its success and recognize the necessity of stabilizing the PAL's administrative funding.

SERVICES BRANCH



BUDGET DATA

1993-94 CSL Budget:	\$2,530,814
Change from '92-93:	Up \$75,484
1993-94 Positions:	38 FTE's
Change from '92-93:	Down 2 FTE's

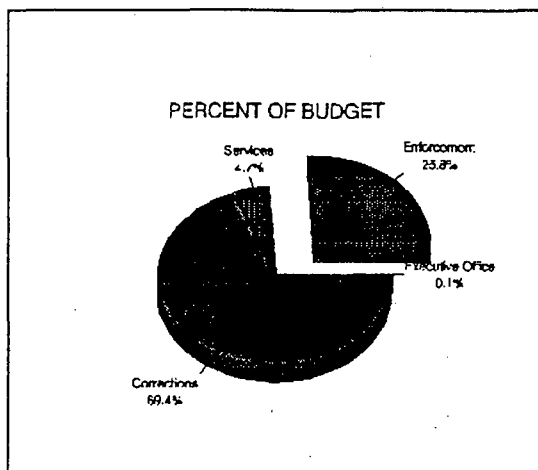
The Services Branch provides a full range of specialized support services to the agency at large, and also to the branches, divisions and units individually. Included in this Branch are Personnel, Training, Office Automation, Management and Fiscal Services, Information Systems, and Equipment/Property.

INCREASES IN CURRENT SERVICE LEVEL

The Services Branch has added three items into its FY 93-94 CSL. In order to monitor the program budgeting expenditures of the agency, additional staffing is necessary. In addition, a bar coding system was added to facilitate the tracking of supplies to the programs. Bar coding will also be used for inventory and charging purposes for the inmate commissary. Therefore, a \$30,000 contribution from the Inmate Welfare Fund will be made to assist in the Bar Coding purchase.

Finally, it has come to our attention that a change in long distance telephone formats will result in a four number area code sometime next year. In order to accommodate this change, a software upgrade will be necessary. An addition of \$4,000 is necessary to upgrade the software.

ENFORCEMENT BRANCH



BUDGET DATA

1993-94 CSL Budget:	\$13,869,229
Change from '92-93:	Up \$2,665,472
1993-94 Positions:	143.33 FTE's
Change from '92-93:	Up 8 FTE's

The Enforcement Branch of the Sheriff's Office provides direct law enforcement services to the unincorporated parts of the County and, through intergovernmental agreement, to the Cities of Maywood Park and Wood Village. The Branch also provides services county wide such as River Patrol, DARE, Special Investigations, Safety Action Teams, Alarm Ordinance administration, Civil Process, and Hazardous Materials and PUC Truck Enforcement. The Branch has a nationally recognized Community Policing Unit through an intergovernmental agreement with the Portland Housing Authority.

INCREASES IN CURRENT SERVICE LEVEL

In January and February, 1993, the Board heard testimony regarding the establishment of a Multi-Disciplinary Team on Child Abuse. This team would provide child abuse investigations in a cost effective, systematic manner. The Board responded favorably to this concept and requested that it be included in the FY 93-94 budget request.

Over the past two years, the City of Portland Bureau of Emergency Communications (BOEC) has begun a process of upgrading their dispatching hardware and software. The first step of that process will begin in July of 1993. At that time, all members who use BOEC for status changes or the dispatcher to make offender inquiries will have to have a Mobile Data Terminal in their vehicle. Purchase and training is scheduled to begin in July and implementation in November.

ENFORCEMENT BRANCH

As you are aware, we have recently settled a complaint with OSHA regarding "dead spots" in the BOEC coverage. This settlement requires us to install in any car which might be operated by an officer who could be in a hazardous situation, a cellular telephone so that the officer may have an ability to communicate in the event he is in a BOEC dead spot. OSHA accepted this as a reasonable solution and we are currently installing the phones in the cars which have been targeted. The proposed solution and the Sheriff's Office's demonstrated commitment to work with OSHA to deal with this problem has resulted in no fine to the Sheriff's Office or Multnomah County. However, in order to operate the phones over the next fiscal year, an increase in line charges of \$12,000 is expected.

PROPOSED CUT PACKAGES

In order to reach the target number directed by the Office of Budget and Planning, it was necessary to prepare cut packages affecting the Enforcement Branch. These were very difficult decisions to make. The following criteria was used to prioritize the cuts:

1. The identification of revenue increases wherever possible to offset the reduction of services.
2. The preservation of direct enforcement services. That is, those basic activities which provide direct on the street or follow up law enforcement services to the community.
3. Sheriff's office mandates.
4. Programs approved but not yet funded in the FY 93-94 Program Budget request.

With that criteria in mind, the following program cuts were made:

DARE - The DARE program is a very popular and desirable program. It has proven to be a valuable drug education tool for a target population of elementary children who would otherwise go unreached.

Community Policing Programs - Currently, the general fund provides funding for the David Douglas Safety Action Team and the Brentwood Darlington Safety Action Team. Both of these are joint efforts by the Sheriff's Office and the Portland Police Bureau. The Safety Action Teams are modeled after the successful efforts at Columbia Villa.

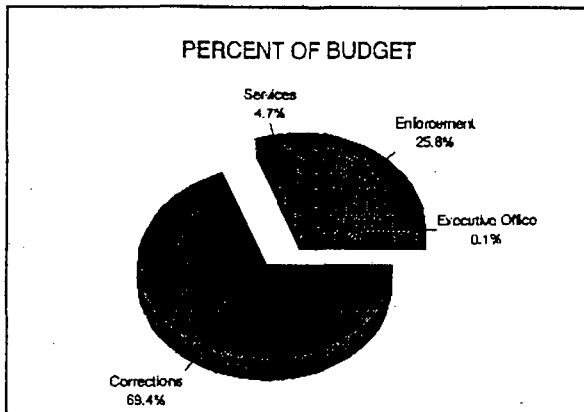
ENFORCEMENT BRANCH

Child Abuse Multi-Disciplinary Team - Conceptually approved by the Board in February, 1993, the program was not included in the FY 93-94 target number received from the Office of Budget and Planning.

Mobile Data Terminals - As referenced above, the Mobile Data Terminals are necessary for the conversion to the Bureau of Emergency Communications new radio system. The program was not included in the FY 93-94 target number received from the Office of Budget and Planning.

Cellular Phone Costs Required by OSHA - Also referenced above, the costs for line charges was not included in the FY 93-94 target number received from the Office of Budget and Planning.

CORRECTIONS BRANCH



BUDGET DATA

1993-94 CSL Budget: \$37,367,863

Change from '92-93: Up \$1,490,719

1993-94 Positions: 520.50 FTE's

Change from 92-93: Up 5.9 FTE's

The Corrections Branch provides a full range of corrections services, ranging from operating maximum security jail facilities to operating work release programs. The Corrections Branch is the largest branch in the Sheriff's Office.

Of great concern to the Sheriff's Office is the impact of potential reductions in the state prison system. According to the Department of Corrections 1993-95 Strategic Plan, the state can expect the need for 7,333 prison beds by July 1995, if no changes are made in sentencing and revocation policies. Yet the Governor proposes to cut the current number of prison beds to 6088 beginning July 1993, and maintain that level through 1995 when the beds will be most needed. I know from experience that the prisoners the state turns loose will eventually resurface in local jails, further adding to local jail overpopulation.

I am also concerned over the proposal to localize parole sanctions by delegating to local P.O.'s, Hearings Officers, and supervisors the authority to impose local jail time for violations. While this may appear a convenient method of handling violation hearings, it places the burden upon local resources to provide the sanction. The proposal to raise the Presumptive Probation Line on the Sentencing Guidelines Grid would allow more persons to be given probation — and jail time as a condition thereof. Again, the burden of providing a sanction for probation violators will be cast upon local corrections facilities.

On the other end of the "jail bed squeeze" is the increase of law enforcement officers hired by local police departments. Recently, the Cities of Gresham and Portland voted to increase their police departments by 16 and 100 officers respectively. These increases will have a severe effect upon the rest of the criminal justice system. Please don't think that I oppose these hirings. Quite the contrary. I strongly support the addition of these officers. However, I am concerned about the effect it will have on the jail bed population, the prosecution of offenders, the impact on the courts, and the increased case load for parole and probation in Multnomah County.

CORRECTIONS BRANCH

Appendix B is a short description of the jail bed crisis in Multnomah County and the current statistics relevant to the jail population.

CURRENT SERVICE LEVEL

In order to remain at current service level, two items were included in the budget request:

1. We have been notified of a \$20,000 rent increase in the Close Street Supervision lease. We are looking at new space, and it is possible that we can find cheaper space.
2. We have been notified by Community Corrections that funding under the Community Corrections Act has been reduced by \$67,396. Unless the Board wishes to supplement this activity with general fund revenue, we will have to reduce our budgeted counselor positions by 1.25 FTE's.

PROPOSED CUT PACKAGES

Like Enforcement, in order to reach the target number directed by the Office of Budget and Planning, it was necessary to prepare cut packages affecting the Corrections Branch. The following criteria was used to prioritize our cuts:

1. The identification of revenue increases wherever possible to offset the reduction of services.
2. The preservation of jail beds.
3. Sheriff's office mandates.
4. Programs approved but not yet funded in the FY 93-94 Program Budget request.

With that criteria in mind, the following cut packages were prepared to get to target level:

Four work crews - The work crews are used as a community service to non-profit agencies who would not otherwise have the ability to afford general labor. The program places low risk sentenced offenders in labor type activities and provides them with job skills and credits toward time served. While a source of value to the community, the work crew program does not meet the criteria established above.

CORRECTIONS BRANCH

Court Guards - Three court guard positions were approved in January, 1993. These positions were not placed in the FY 93-94 target number received from the Office of Budget and Planning.

Rent for Close Street Supervision - As referenced above, rent increases for close street supervision have not been included in the FY 93-94 target number received from the Office of Budget and Planning.

CCA Funding - As referenced above, failure to fund this will result in the reduction from our budget of 1.25 FTE's.

ADD PACKAGES

The Corrections Branch has four add packages for Board consideration.

Court Security - Nationally, increasing violence has created a need for court house security. On February 16, 1993, the Sheriff's Office made a presentation to the Board regarding recommendations for increased court house security.

3 Additional Court Guards - In January, the Sheriff's Office requested 6 additional deputy sheriff positions to deal with the increasing number of court trial needs. Three deputies were approved at that time. This request would add the other three if the above cut package was to remain within the budget for a total of six.

Hospital Guard Post - Any prisoner who is incarcerated, and is in need of hospitalization is the responsibility of the Sheriff's Office. When this was originally established, guarding the prisoner in the hospital was an occasional event. Now that the number of prison beds have grown, the need for guards at the hospital is nearly continual. This add package would establish a post of corrections officers for the hospital guard detail.

Expansion of MCRC to 120 Beds - Two years ago, the MCRC was at a capacity of 120 beds. Funding cuts reduced this to 80. This add package would bring the capacity back up to 120 beds.

APPENDIX A

Civilianization

The Sheriff's Office has a history of using civilians to replace sworn officers. Since 1974, several significant actions in this regard have taken place:

- ▶ Sworn personnel were removed from Police Records in the 1970's. In 1981, a civilian manager was hired.
- ▶ In 1974, the Personnel and Fiscal Management unit was placed under a civilian manager and personnel.
- ▶ In 1976, the Planning and Research Unit reduced its sworn staff and was staffed by civilian planners.
- ▶ The equipment unit has been civilianized as more positions have been required. Warehouse workers have taken over the duties, under a sworn supervisor.
- ▶ Property Control, both in Law Enforcement and Corrections is now staffed by civilian personnel, and in the mid 1980's, the sworn supervisor position in Law Enforcement Property Control was combined with the Equipment Unit Manager.
- ▶ Crime Prevention, originated with a mix of sworn and civilian is now exclusively staffed by civilian personnel.
- ▶ Existing nonsworn positions have been consolidated. In 1977, the clerical staff was trimmed, and those remaining assigned to an automated Word Processing Unit.
- ▶ When Corrections returned to the Sheriff's Office, the Training Units were merged, and sworn deputies were reassigned, with only one remaining. At the same time, the Corrections Officers assigned to the unit were reduced to a single position.
- ▶ The Public Safety Aide Program at the Justice Center has taken over for Corrections Officers in the management of public access to the Detention Center and operation of the inmate visiting program.
- ▶ Inmate Records Management, Inmate Money and Property Control, Clothing Exchange, Laundry, Matrix Scoring are all performed by civilian personnel, freeing up Corrections Officers.

APPENDIX B

February, 1993

Jail Population Situation

During the early portion of 1992 the jails operated at or slightly over capacity with only a small number of population releases being necessary. We have seen a change in this trend beginning in August. The number of jail population releases have been increasing since August of 1992. This increase reached the high point of 483 releases during January. During the first 15 days of February we have had to release 208 inmates.

Jail population is the result of many interrelated factors. Basically it is the result of the number of booking, the number of releases, and the length of time persons stay in custody.

In addition to total booking numbers, our need to release is also affected by the timing of the bookings and the groupings of the bookings. We are required to meet the federally imposed population limit each day at 4:00 a.m. Heavy bookings on weekends, when courts are not operating, and large numbers of booking due to unusual police actions cause a build up of inmates that throw off the usual balance of intake and release.

There are many things that affect how long persons stay in custody such as court processing, number of sentenced inmates, length of their sentences, recog rates, parole board procedures, etc. The Sheriff's Office has very little direct impact on any of these areas.

We attempt to monitor policy changes and related actions that may affect our population. We are not aware of policy changes during the past 6 months that would have caused the increase in the need to make population releases.

The Sheriff's Office has limited control over only two portions of the process. Within the limits of the law, the Sheriff's Office can set a booking policy. The current booking policy was established in February of 1991. This policy allows for the booking of all warrant arrests, and all felony charges. Only a limited number of dangerous misdemeanor charges can be booked; domestic relations arrests, retraining order violations, DUII, and assaulting a public safety officer. The only other portion of the process under limited control of the Sheriff's Office is population releases. This is controlled by the rules established in the federal court.

While we cannot say that our population problems are caused by one particular situation, we can identify a number of situations that definitely have had an effect.

- Bookings in 1992 are 13% higher than 1991.
- Bookings during the last four months (October, 1992 to January, 1993) were 19% higher than the same four month time period the year before.
- The number of Hispanics in custody has increased in the last year from 209 in January, 1992 to 234 in January of 1993.

- The number of probation and parole violators in custody remains high. Probation violators has slightly decreased from 371 in January, 1992 to 359 in January, 1993. Parole violators has shown a steady rise from 187 in 1992 to over 300 in December of 1992. This number has now been decreased to 230 as a result of changes in the parole violation process and the efforts of the Department of Community Correction's hearings officers. This is an example of cooperation to reduce the jail population problem.
- The number of recog release, in relation to the bookings, appears to have decreased during the last four months. We have very positive cooperation from the court's recog program. This situation is being reviewed by their program manager.

The Sheriff's Office is very concerned over developments in the State Correction's System. The State has recently published their 1993-95 Strategic Plan that attempts to deal with the Governor's proposed reduction in prison beds and with the anticipated future demand for prison beds. It is our concern that this currently prison bound population will be diverted to our jails or our communities.

Particular areas of concern are:

- The reduction of 602 prison beds.
- The development of probation violation sanctions with or without hearings officers.
- The reductions in criminal penalties; changing some crimes to misdemeanors and therefore making them eligible for longer jail sentences.
- The reductions in the lengths of probation and parole.
- The elimination of State funding of misdemeanor probation services.
- The reductions in the number of probation and parole officers.
- The requirements that local jail sentences that are consecutive to prison sentences be serviced in local jails (currently they are served at the prison).
- A percentage reduction in the Sentencing Guidelines Grid penalties.

These proposed changes would have a drastic affect on our Local Correctional System. The State through the Community Corrections funding is directing the development and use of local sanctions for this population. Jail would be a sanction and it would also be a leverage sanction for other local programs to be developed.

Jail Population

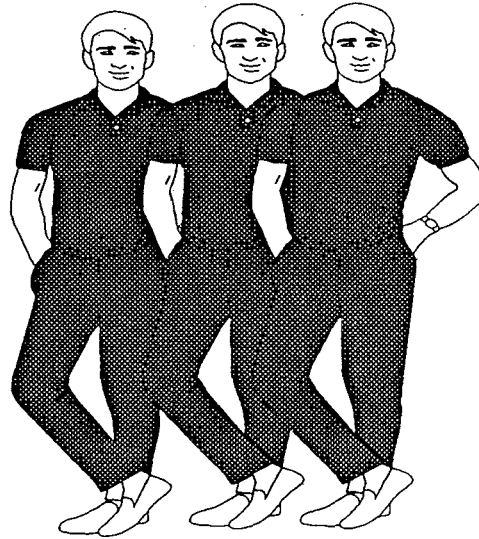
Multnomah County Sheriff's Office

February 1993

Population Variables

- Bookings
 - Total Number
 - Timing
 - Groups
- Releases
- Length of Stay

MCSO Corrections has minimal control



Areas of Limited Control to Maintain Population

- Booking Intake Policy
- Matrix Releases

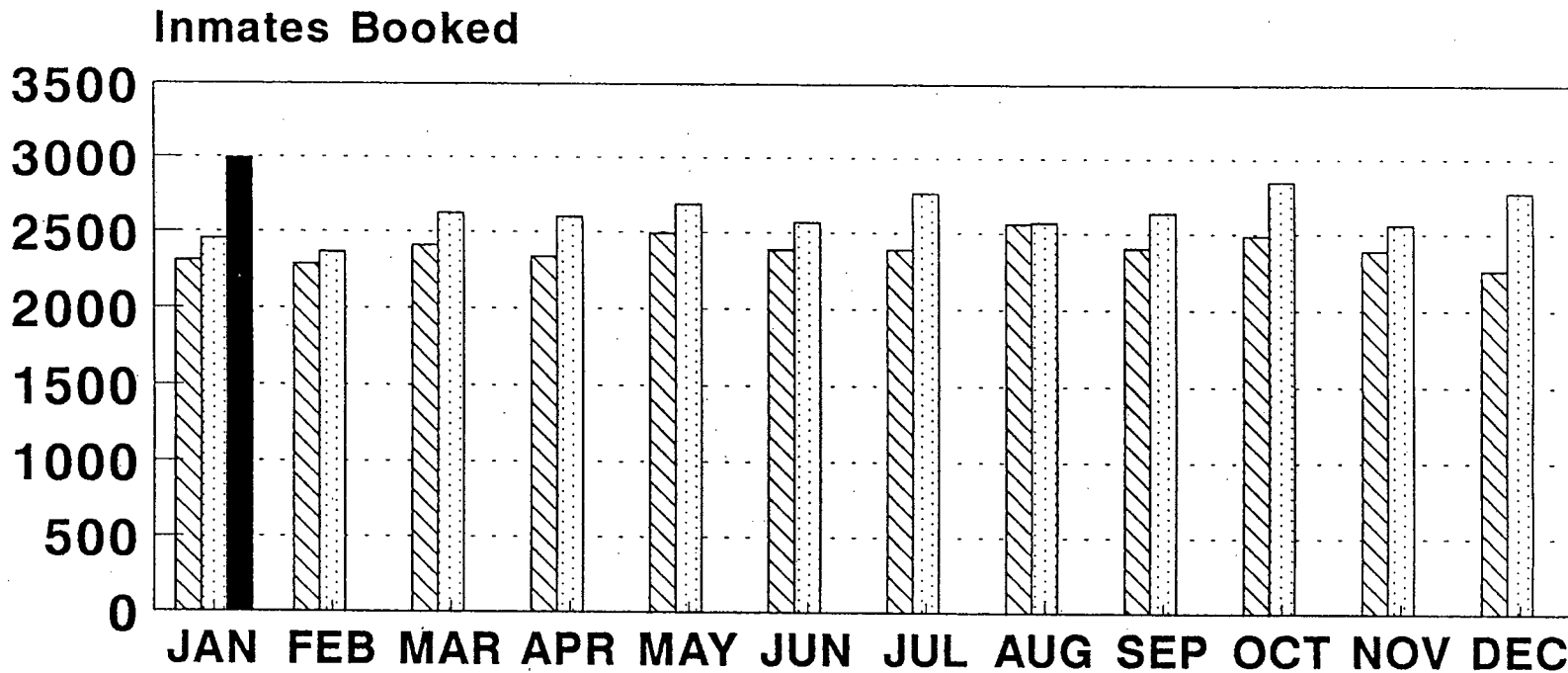
Booking Policy

The following may be admitted to jail.

- All Warrant Arrests
- All Felony Arrests
- Parole and Probation Violators
- Domestic Violence Arrests
- Violation of Restraining Order Arrests
- DUI Arrests
- Assaulting a Public Safety Officer Arrests
- Federal Holds and Warrants

JAIL BOOKINGS

Monthly Totals 1991-1993



	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
1991	2307	2285	2409	2338	2492	2385	2388	2562	2403	2486	2389	2258
1992	2451	2364	2623	2599	2684	2566	2763	2570	2633	2844	2559	2773
1993	2991											

Month

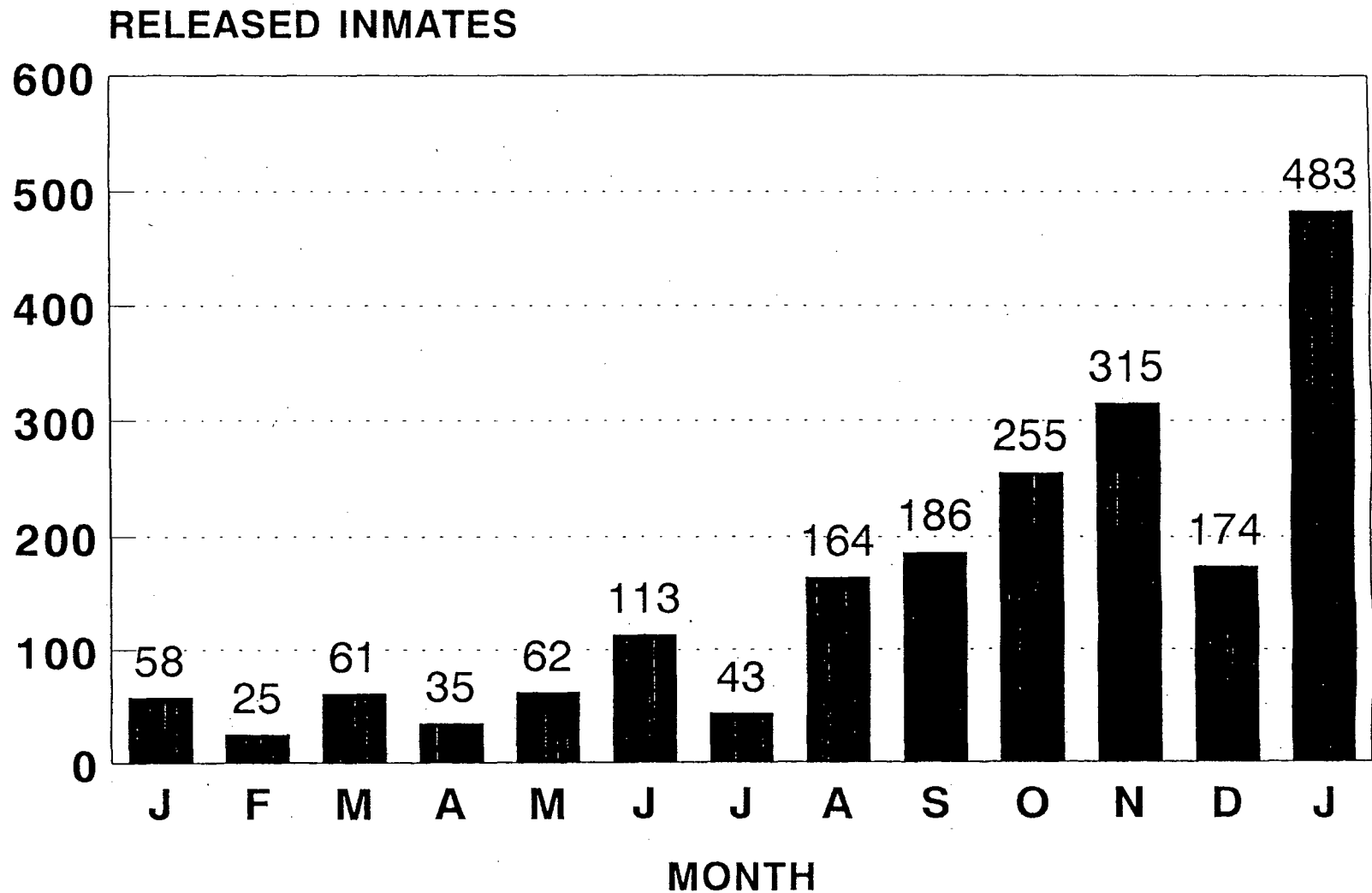
 1991
  1992
  1993

Booking Increase

- 1992 32,429 Jail Bookings
13% increase over 1991
- 10/92-1/93 19% increase over the same four month period the preceding year

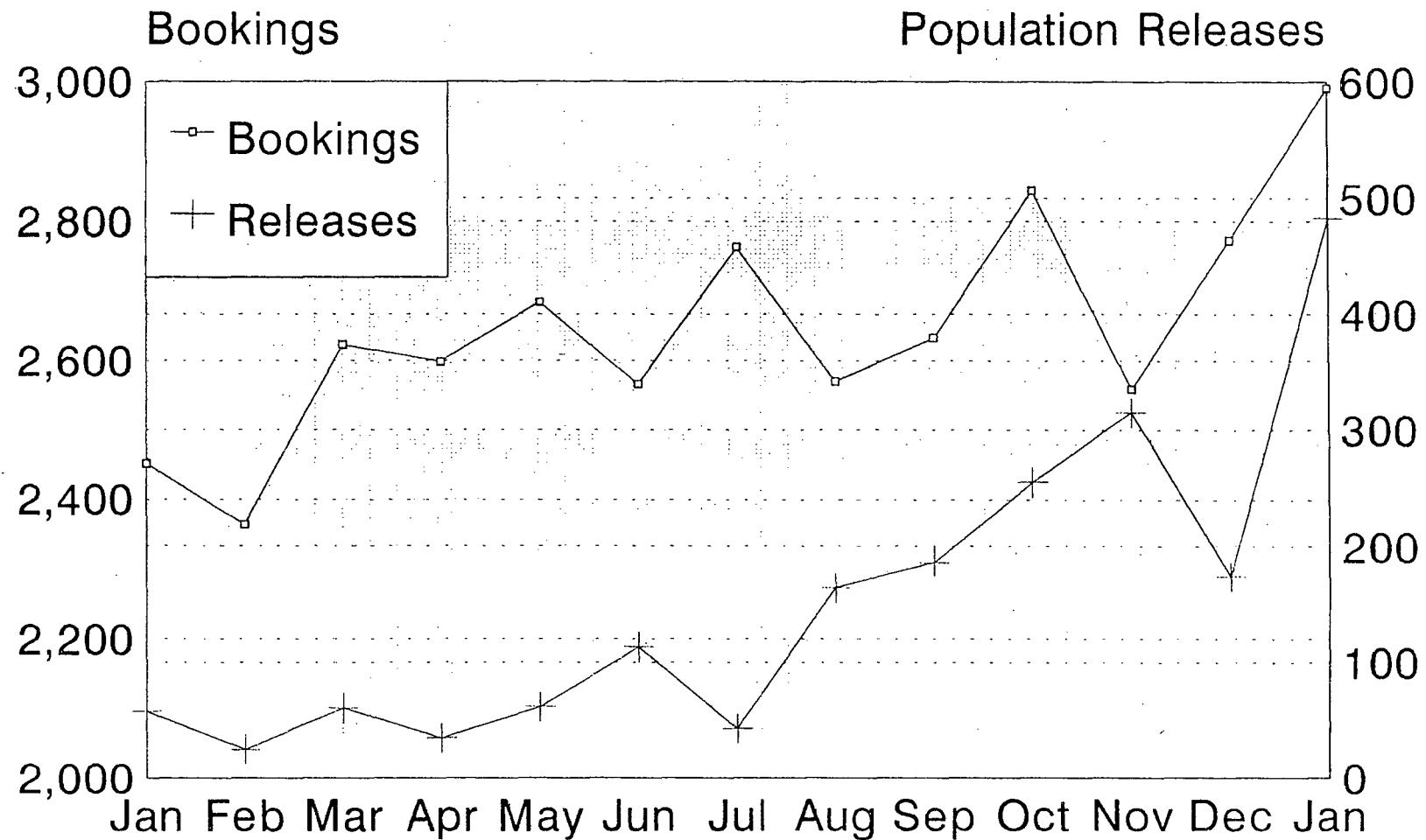
POPULATION RELEASE

1992+Jan.1993



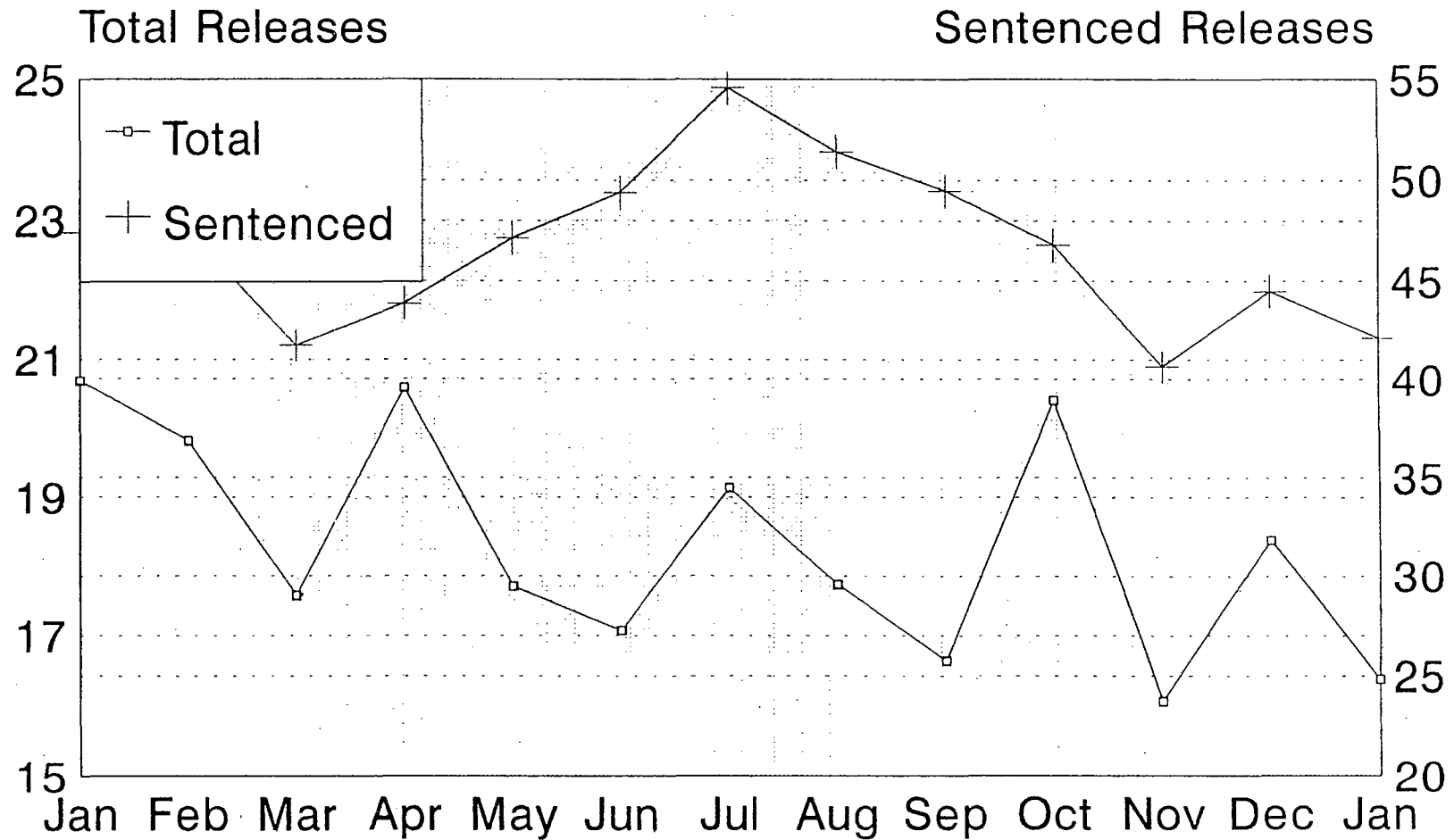
Bookings and Population Releases

1/92-2/93



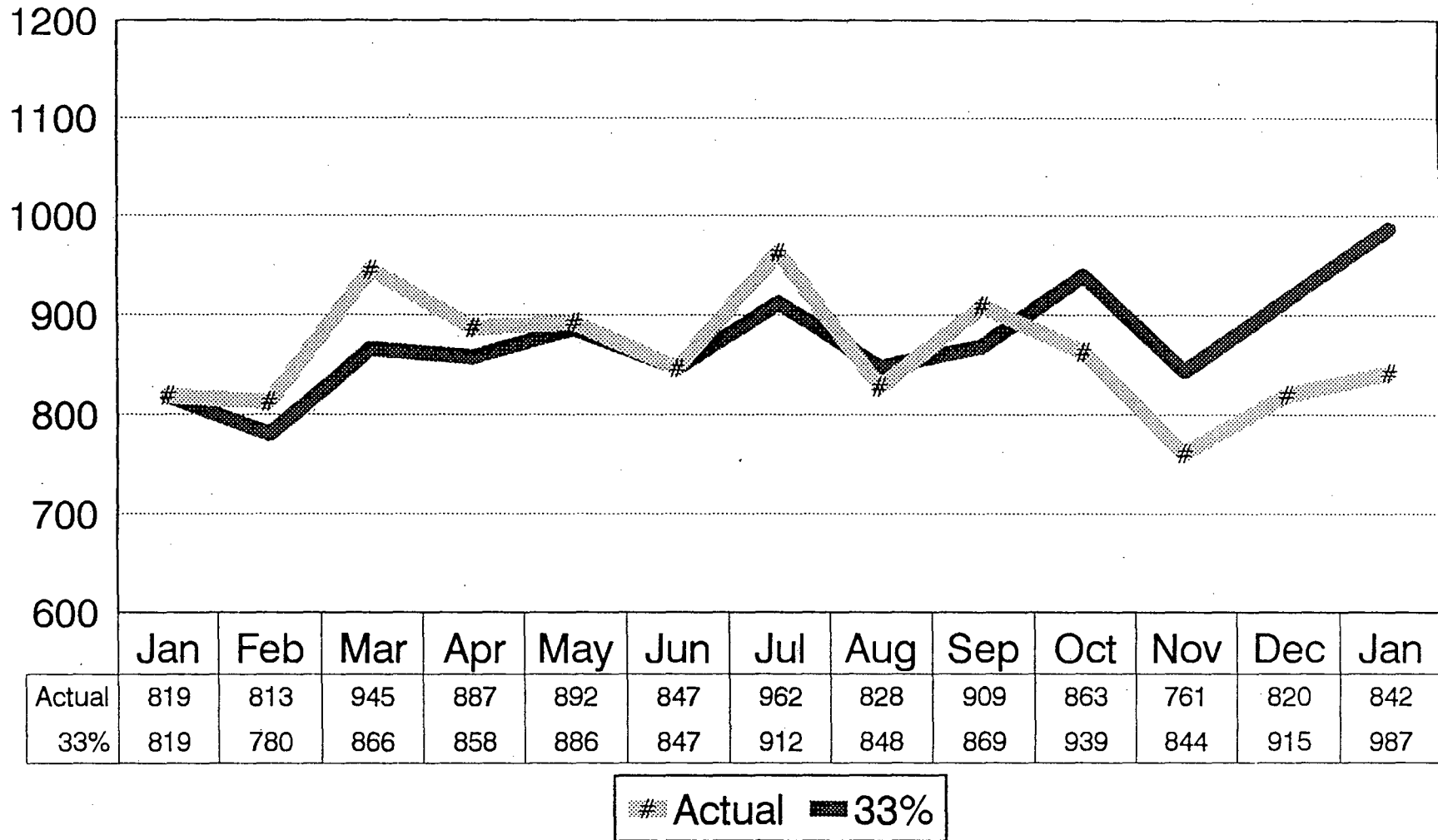
Length of Stay

1/92-2/93



Recog Releases

Actual vs. 33% of Bookings



1/92-1/93-- ror33