

## **ANNOTATED MINUTES**

Tuesday, January 21, 1997 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

### **BOARD BRIEFING**

*Chair Beverly Stein convened the meeting at 9:35 a.m., with Vice-Chair Gary Hansen and Commissioners Sharron Kelley and Tanya Collier present and Commissioner Dan Saltzman arriving at 9:37 a.m.*

- B-1 Follow Up on the Metro Urban Growth Management (UGM) Functional Plan Implementation within the City of Portland Planning Area. Presented by Scott Pemble and Invited Guests.

**SCOTT PEMBLE AND BOB CLAY PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION. BOARD CONSENSUS TO PROCEED WITH RECOMMENDATION TO AMEND THE EXISTING CITY OF PORTLAND MULTNOMAH COUNTY PLANNING AREA AGREEMENT FOR THE CITY OF PORTLAND TO COMPLETE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN REQUIREMENTS AND ADMINISTER THE CITY'S LAND USE CODE FOR URBAN UNINCORPORATED AREAS WITHIN THE CITY'S PLANNING AREA. STAFF DIRECTED TO PROCEED WITH IMPLEMENTATION WITHIN THE BUDGET PROCESS.**

*The briefing, was adjourned and the meeting convened at 10:14 a.m.*

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Tuesday, January 21, 1997 - 10:15 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

### **REGULAR MEETING**

#### **CONSENT CALENDAR**

**UPON MOTION OF COMMISSIONER KELLEY,  
SECONDED BY COMMISSIONER HANSEN, THE**

***CONSENT CALENDAR (ITEMS C-1 THROUGH C-12)  
WAS UNANIMOUSLY APPROVED.***

**NON-DEPARTMENTAL**

- C-1 Appointment of Michael H. Balter to the MULTNOMAH COMMISSION ON CHILDREN AND FAMILIES
- C-2 Appointment of Richard S. Drandoff to the MULTNOMAH COUNTY DUII COMMUNITY ADVISORY BOARD

**DISTRICT ATTORNEY'S OFFICE**

- C-3 Budget Modification DA 6 Authorizing \$42,890 Appropriation of the Americorps Grant through June 30, 1997
- C-4 Budget Modification DA 7 Reclassifying a Senior Fiscal Specialist as a Management Assistant, Using Salary Savings

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-5 CU 5-96, HV 10-96, SECh 13-96 Report the Hearings Officer Decision Regarding a Denial of a Conditional Use Permit, Major Variance and Significant Environmental Concern Permit to Establish a Single Family Residence, Barn and Arena on Property Designated as Commercial Forest Use on NW SKYLINE BOULEVARD, PORTLAND
- C-6 Amendment 1 to Intergovernmental Agreement 300547 with Oregon Department of Transportation, for Improvements to the Intersection of NE 238<sup>th</sup> Drive and NE Halsey Street, Revising Funding Source
- C-7 Amendment 1 to Intergovernmental Agreement 301836 with Oregon Department of Transportation, Accepting a Transportation and Growth Management Grant for the Revision of Multnomah County Street Standards

**DEPARTMENT OF JUVENILE AND ADULT COMMUNITY JUSTICE**

- C-8 Intergovernmental Revenue Agreement 700517 with Portland Public Schools District No. 1, Funding a Counselor and Attendance Specialists for the District's PPS and Partners Multi-Modal Truancy Diversion Project to Help Truant Students Return to District Schools

- C-9 Budget Modification DJJS 2 Adding \$74,869 in Portland Public Schools Truancy Grant Funds to Cover the Personnel Costs of a Juvenile Counselor and Two Counseling Assistants
- C-10 Intergovernmental Agreement 700547 with Oregon State Health Division, Providing Study Design, Implementation and Evaluation Activities for the Truancy Diversion Project Involving Fourth to Sixth Grade and Beginning High School Students in North/Northeast Portland

### **DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- C-11 Amendment 1 to Intergovernmental Revenue Agreement 103586 with Oregon Department of Energy, Providing Increased Funds for Weatherization Services for Low Income Households
- C-12 Amendment 1 to Intergovernmental Revenue Agreement 102897 with the City of Portland, Bureau of Housing and Community Development, Adding \$290,056 in City Funds for Ongoing Human Service Programs, Including Homeless, Housing, Public Safety and Youth Empowerment and Employment Programs

### **REGULAR AGENDA**

### **PUBLIC COMMENT**

- R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

***WALTER C. BAKER AND MARY JANE BAKER  
COMMENTED IN OPPOSITION TO CUTTING  
LIBRARY BRANCHES AND HOURS.***

### **DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-2 First Reading of an ORDINANCE Repealing Ordinance 770 and Abolishing the Bikeway Citizen Advisory Committee, and Establishing in its Place the Multnomah County Bicycle and Pedestrian Citizen Advisory Committee

***ORDINANCE READ BY TITLE ONLY. COPIES  
AVAILABLE. COMMISSIONER SALTZMAN MOVED  
AND COMMISSIONER KELLEY SECONDED,  
APPROVAL OF FIRST READING. KAREN***

**SCHILLING EXPLANATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION. NO ONE WISHED TO TESTIFY. FIRST READING UNANIMOUSLY APPROVED. SECOND READING THURSDAY, JANUARY 30, 1997.**

**BOARD DISCUSSION REGARDING POSSIBILITY OF REDUCING THE NUMBER OF CITIZEN ADVISORY GROUPS IN ORDER TO FREE STAFF PARTICIPATION IN LIGHT OF MEASURE 47 REDUCTIONS.**

*There being no further business, the meeting was adjourned at 10:37 a.m.*

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Tuesday, January 21, 1997 - 1:30 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**BOARD POLICY DISCUSSION**

*Chair Beverly Stein convened the meeting at 1:36 p.m., with Vice-Chair Gary Hansen and Commissioners Sharron Kelley, Tanya Collier and Dan Saltzman present.*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

C-5      CU 5-96, HV 10-96, SECh 13-96 Report the Hearings Officer Decision Regarding a Denial of a Conditional Use Permit, Major Variance and Significant Environmental Concern Permit to Establish a Single Family Residence, Barn and Arena on Property Designated as Commercial Forest Use on NW SKYLINE BOULEVARD, PORTLAND

**AT THE REQUEST OF CHAIR STEIN WHO ADVISED AN APPEAL WAS FILED THIS AFTERNOON, AND UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER SALTZMAN, IT WAS UNANIMOUSLY APPROVED THAT A DE NOVO HEARING BE SCHEDULED FOR 1:30 PM, TUESDAY, FEBRUARY 4, 1997, WITH TESTIMONY LIMITED TO 20 MINUTES PER SIDE.**

B-2 Briefing to Discuss How We Can Reduce Property Tax Support for Libraries While Maintaining Quality and Minimizing Access Issues for Our Citizens; and What Combination of Branch Closures, Reduced Hours, and Reduced Services is Minimally Acceptable. Presented by Ginnie Cooper and Staff.

**DAVE WARREN, GINNIE COOPER AND JEANNE GOODRICH PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION. BOARD CONSENSUS TO URGE CITIZENS TO CONTACT THEIR LEGISLATORS TO ADOPT STATUTES INCLUDING BOND TAXES IN THE BASE YEAR AND INCLUDING LIBRARIES AS A PRIORITY UNDER "PUBLIC EDUCATION" PER MEASURE 47. BOARD AND MS. COOPER ACKNOWLEDGED AND EXPRESSED APPRECIATION FOR LIBRARY STAFF.**

*There being no further business, the meeting was adjourned at 2:40 p.m.*

OFFICE OF THE BOARD CLERK  
FOR MULTNOMAH COUNTY, OREGON

*Deborah L. Bogstad*

*Deborah L. Bogstad*

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Thursday, January 23, 1997 - 7:00 PM  
Downtown  
Portland Building, Second Floor Conference Room C  
1120 SW Fifth, Portland

### **CITY/COUNTY JOINT COMMUNITY FORUM**

JM-1 Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format. Facilitated by City and County Elected Officials and Staff.

Saturday, January 25, 1997 - 10:00 AM  
Central Northeast Neighbors  
Southeast Asian Vicariate  
5404 NE Alameda, Portland

**CITY/COUNTY JOINT COMMUNITY FORUM**

- JM-2      Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format. Facilitated by City and County Elected Officials and Staff.
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Saturday, January 25, 1997 - 2:00 PM  
Northeast Coalition of Neighborhoods  
King Facility  
4815 NE 7th, Portland

**CITY/COUNTY JOINT COMMUNITY FORUM**

- JM-3      Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format. Facilitated by City and County Elected Officials and Staff.



## MULTNOMAH COUNTY OREGON

**BOARD CLERK**

OFFICE OF BEVERLY STEIN, COUNTY CHAIR  
1120 SW FIFTH AVENUE, SUITE 1515  
PORTLAND, OREGON 97204  
TELEPHONE • (503) 248-3277  
FAX • (503) 248-3013

**BOARD OF COUNTY COMMISSIONERS**

BEVERLY STEIN •	CHAIR	•248-3308
DAN SALTZMAN •	DISTRICT 1	•248-5220
GARY HANSEN •	DISTRICT 2	•248-5219
TANYA COLLIER •	DISTRICT 3	•248-5217
SHARRON KELLEY •	DISTRICT 4	•248-5213

# MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

# AGENDA

FOR THE WEEK OF  
**JANUARY 20, 1997 - JANUARY 25, 1997**

*Monday, January 20, 1997 - HOLIDAY - OFFICES CLOSED*

*Tuesday, January 21, 1997 - 9:30 AM - Board Briefing..... Page 2*

*Tuesday, January 21, 1997 - 10:15 AM - Regular Meeting.....Page 2*

*Tuesday, January 21, 1997 - 1:30 PM - Board Policy Discussion .....Page 4*

*Thursday, January 23, 1997 - 7:00 PM - City/County Joint Forum.....Page 4*

*Saturday, January 25, 1997 - 10:00 AM - City/County Joint Forum.....Page 5*

*Saturday, January 25, 1997 - 2:00 PM - City/County Joint Forum.....Page 5*

INDIVIDUALS WITH DISABILITIES MAY CALL THE BOARD CLERK AT (503) 248-3277, OR MULTNOMAH COUNTY TDD PHONE (503) 248-5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.

AN EQUAL OPPORTUNITY EMPLOYER

Tuesday, January 21, 1997 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**BOARD BRIEFING**

- B-1 Follow Up on the Metro Urban Growth Management (UGM) Functional Plan Implementation within the City of Portland Planning Area. Presented by Scott Pemble and Invited Guests. 45 MINUTES REQUESTED.
- 

Tuesday, January 21, 1997 - 10:15 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

**CONSENT CALENDAR**

**NON-DEPARTMENTAL**

- C-1 Appointment of Michael H. Balter to the MULTNOMAH COMMISSION ON CHILDREN AND FAMILIES
- C-2 Appointment of Richard S. Drandoff to the MULTNOMAH COUNTY DUII COMMUNITY ADVISORY BOARD

**DISTRICT ATTORNEY'S OFFICE**

- C-3 Budget Modification DA 6 Authorizing \$42,890 Appropriation of the Americorps Grant through June 30, 1997
- C-4 Budget Modification DA 7 Reclassifying a Senior Fiscal Specialist as a Management Assistant, Using Salary Savings

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-5 CU 5-96, HV 10-96, SECh 13-96 Report the Hearings Officer Decision Regarding a Denial of a Conditional Use Permit, Major Variance and Significant Environmental Concern Permit to Establish a Single Family Residence, Barn and Arena on Property Designated as Commercial Forest Use on NW SKYLINE BOULEVARD, PORTLAND



- C-6      *Amendment 1 to Intergovernmental Agreement 300547 with Oregon Department of Transportation, for Improvements to the Intersection of NE 238<sup>th</sup> Drive and NE Halsey Street, Revising Funding Source*
- C-7      *Amendment 1 to Intergovernmental Agreement 301836 with Oregon Department of Transportation, Accepting a Transportation and Growth Management Grant for the Revision of Multnomah County Street Standards*

#### **DEPARTMENT OF JUVENILE AND ADULT COMMUNITY JUSTICE**

- C-8      *Intergovernmental Revenue Agreement 700517 with Portland Public Schools District No. 1, Funding a Counselor and Attendance Specialists for the District's PPS and Partners Multi-Modal Truancy Diversion Project to Help Truant Students Return to District Schools*
- C-9      *Budget Modification DJJS 2 Adding \$74,869 in Portland Public Schools Truancy Grant Funds to Cover the Personnel Costs of a Juvenile Counselor and Two Counseling Assistants*
- C-10     *Intergovernmental Agreement 700547 with Oregon State Health Division, Providing Study Design, Implementation and Evaluation Activities for the Truancy Diversion Project Involving Fourth to Sixth Grade and Beginning High School Students in North/Northeast Portland*

#### **DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- C-11     *Amendment 1 to Intergovernmental Revenue Agreement 103586 with Oregon Department of Energy, Providing Increased Funds for Weatherization Services for Low Income Households*
- C-12     *Amendment 1 to Intergovernmental Revenue Agreement 102897 with the City of Portland, Bureau of Housing and Community Development, Adding \$290,056 in City Funds for Ongoing Human Service Programs, Including Homeless, Housing, Public Safety and Youth Empowerment and Employment Programs*

#### **REGULAR AGENDA**

#### **PUBLIC COMMENT**

- R-1      *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

## **DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-2      *First Reading of an ORDINANCE Repealing Ordinance 770 and Abolishing the Bikeway Citizen Advisory Committee, and Establishing in its Place the Multnomah County Bicycle and Pedestrian Citizen Advisory Committee*
- 

*Tuesday, January 21, 1997 - 1:30 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

### **BOARD POLICY DISCUSSION**

- B-2      *Briefing to Discuss How We Can Reduce Property Tax Support for Libraries While Maintaining Quality and Minimizing Access Issues for Our Citizens; and What Combination of Branch Closures, Reduced Hours, and Reduced Services is Minimally Acceptable. Presented by Ginnie Cooper and Staff. 2 HOURS REQUESTED.*
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*Thursday, January 23, 1997 - 7:00 PM  
Downtown  
Portland Building, Second Floor Conference Room C  
1120 SW Fifth, Portland*

### **CITY/COUNTY JOINT COMMUNITY FORUM**

- JM-1      *Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format. Facilitated by City and County Elected Officials and Staff. 2 HOURS REQUESTED.*

***Saturday, January 25, 1997 - 10:00 AM  
Central Northeast Neighbors  
Southeast Asian Vicariate  
5404 NE Alameda, Portland***

**CITY/COUNTY JOINT COMMUNITY FORUM**

***JM-2 Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format. Facilitated by City and County Elected Officials and Staff. 2 HOURS REQUESTED.***

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***Saturday, January 25, 1997 - 2:00 PM  
Northeast Coalition of Neighborhoods  
King Facility  
4815 NE 7th, Portland***

**CITY/COUNTY JOINT COMMUNITY FORUM**

***JM-3 Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format. Facilitated by City and County Elected Officials and Staff. 2 HOURS REQUESTED***

TANYA COLLIER  
Multnomah County Commissioner  
District 3



1120 SW Fifth St., Suite 1500  
Portland, OR 97204  
(503) 248-5217

## MEMORANDUM

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TO: Office of the Board Clerk  
Chair Beverly Stein  
Commissioner Dan Saltzman  
Commissioner Gary Hansen  
Commissioner Sharron Kelley

FROM: Michele Fuchs

DATE: January 14, 1997

SUBJECT: Commissioner Collier's absence from Board meetings

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Commissioner Collier will be unable to attend the January 23<sup>rd</sup>, 25<sup>th</sup>, 27<sup>th</sup>, and February 1<sup>st</sup> joint County/City/Community meetings on Ballot Measure 47 due to prior commitments.

BOARD OF  
COUNTY COMMISSIONERS  
97 JAN 15 AM 10:13  
MULTNOMAH COUNTY  
OREGON

MEETING DATE: January 25, 1997  
AGENDA #: JM-2  
ESTIMATED START TIME: 10:00 am

(Above Space for Board Clerk's Use ONLY)

## AGENDA PLACEMENT FORM

SUBJECT Joint Multnomah County/City of Portland Community Meeting

BOARD BRIEFING: DATE REQUESTED: Saturday, January 25, 1997  
REQUESTED BY: Chair Beverly Stein  
AMOUNT OF TIME NEEDED: Two Hours

REGULAR MEETING: DATE REQUESTED: \_\_\_\_\_  
AMOUNT OF TIME NEEDED: \_\_\_\_\_

DEPARTMENT: Non-Departmental DIVISION: Chair Beverly Stein  
CONTACT: Carol Ford TELEPHONE #: 248-3956  
BLDG/ROOM #: 106/1515

PERSON(S) MAKING PRESENTATION: Facilitated by County & City Elected Officials and Staff

### ACTION REQUESTED:

☒ INFORMATIONAL ONLY   ☐ POLICY DIRECTION   ☐ APPROVAL   ☐ OTHER

### SUGGESTED AGENDA TITLE:

**Community Meeting on Impact of Measure 47, Providing the Opportunity to Meet with Your Local Elected Officials and Discuss Government Services; Learn More about Budget Cuts and Service Reduction Options; and Share Your Opinions and Suggestions, in an Informal, Group Discussion Format.**

### SIGNATURES REQUIRED:

ELECTED  
OFFICIAL: \_\_\_\_\_  
(OR)  
DEPARTMENT  
MANAGER: \_\_\_\_\_

*Beverly Stein*

BOARD OF  
COUNTY COMMISSIONERS  
97 JAN 15 PM 12:02  
MULTNOMAH COUNTY  
OREGON

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions? Call the Board Clerk @ 248-3277

MEETING DATE: January 25, 1997  
AGENDA #: JM-3  
ESTIMATED START TIME: 2:00 pm

(Above Space for Board Clerk's Use ONLY)

## AGENDA PLACEMENT FORM

SUBJECT Joint Multnomah County/City of Portland Community Meeting

BOARD BRIEFING: DATE REQUESTED: Saturday, January 25, 1997  
REQUESTED BY: Chair Beverly Stein  
AMOUNT OF TIME NEEDED: Two Hours

REGULAR MEETING: DATE REQUESTED: \_\_\_\_\_  
AMOUNT OF TIME NEEDED: \_\_\_\_\_

DEPARTMENT: Non-Departmental DIVISION: Chair Beverly Stein  
CONTACT: Carol Ford TELEPHONE #: 248-3956  
BLDG/ROOM #: 106/1515

PERSON(S) MAKING PRESENTATION: Facilitated by County & City Elected Officials and Staff

### ACTION REQUESTED:

☒ INFORMATIONAL ONLY   ☐ POLICY DIRECTION   ☐ APPROVAL   ☐ OTHER

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### SIGNATURES REQUIRED:

ELECTED  
OFFICIAL: \_\_\_\_\_  
(OR)  
DEPARTMENT  
MANAGER: \_\_\_\_\_

*Beverly Stein*

BOARD OF  
COUNTY COMMISSIONERS  
97 JAN 15 PM 12:02  
MULTNOMAH COUNTY  
OREGON

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions? Call the Board Clerk @ 248-3277



# What to Cut?

## Community Meetings on the Impact of Measure 47

**Multnomah County and the City of Portland Invite You to:**

- *Meet with your local elected officials and discuss government services*
- *Learn more about budget cuts and service reduction options*
- *Share your opinions and suggestions*

**Jan. 23, Thursday, Downtown, 7-9:00pm**

Portland Bldg, 1120 SW 5th Ave., Room C.

**Jan. 25, Saturday, Central Northeast Neighbors, 10:00am to 12:00pm**

Southeast Asian Vicariate, 5404 NE Alameda.

**Jan. 25, Saturday, Northeast Coalition of Neighborhoods, 2:00- 4:00pm**

King Facility, 4815 NE 7th.

**Jan. 27, Monday, Southwest Neighbors Incorporated, 7:00-9:00pm**

Multnomah Center, 7688 SW Capitol Hwy.

**Jan. 29, Wednesday, East Portland, 7:00-9:00pm**

Floyd Light Middle School, 10800 SE Washington

**Jan. 30, Thursday, Southeast Uplift 7:00-9:00pm**

Mt. Tabor Community School, 5800 SE Ash.

**Feb. 1, Saturday, Neighbors West/Northwest, 10:00am- 12:00pm**

Scottish Rite Center, 1512 SW Morrison.

**Feb 1, Saturday, North Portland, 2:00-4:00pm**

Kaiser Town Hall, 3704 N Interstate.

*FY 1997-98*  
Your City - Your County - Your Choice  
Community Budget Forum

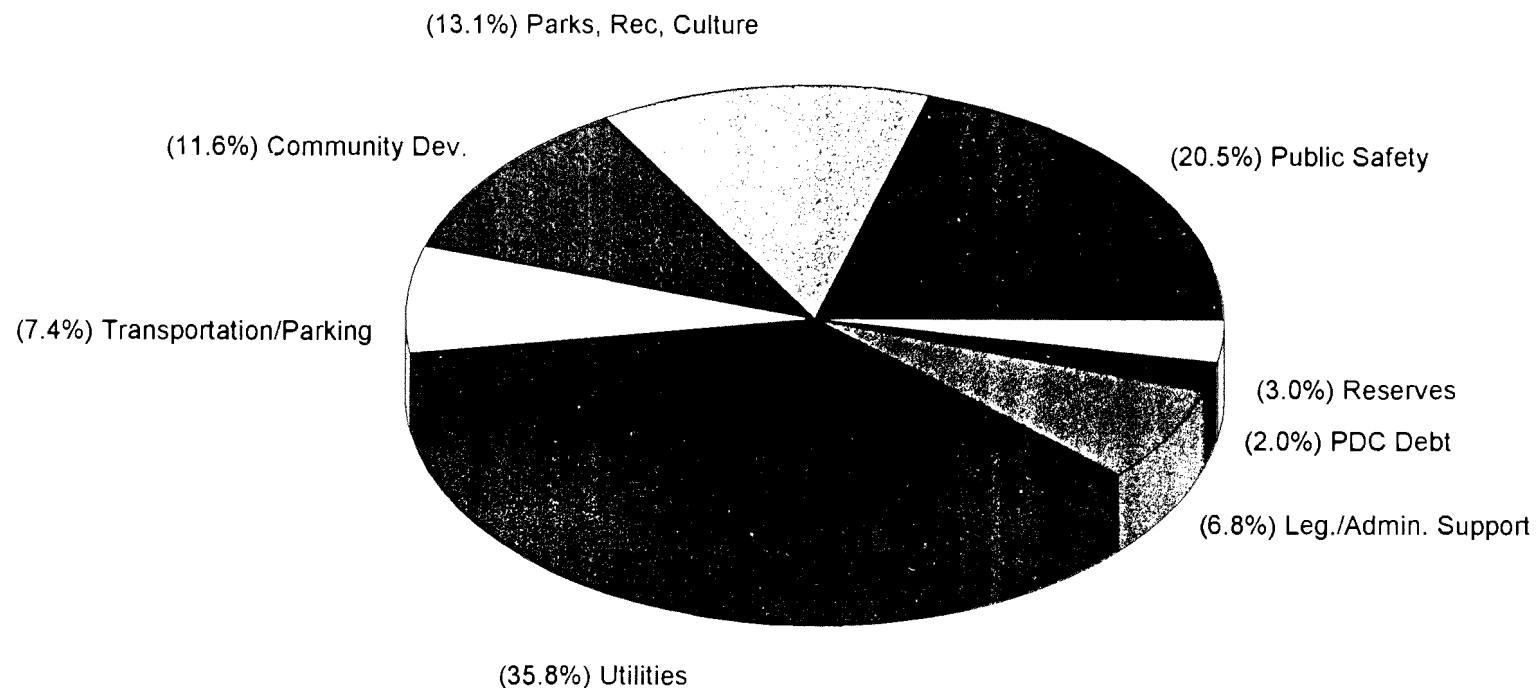
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**AGENDA**

- 2:00 - 2:05      **WELCOME & INTRO OF ELECTED OFFICIALS**
- 2:05 - 2:15      **REVIEW OF AGENDA &  
COUNTY BUDGET OVERVIEW**
- 2:15 - 2:25      **CITY BUDGET OVERVIEW &  
SURVEY RESULTS**
- 2:25 - 3:35      **SMALL GROUP DISCUSSION**  
                    Introductions (5 m)  
                    Review of City and County service sheets (5 m)  
                    Discuss Priority Areas/City Reductions (30 m)  
                    Discuss Priority Areas/County reductions (30 m)
- 3:35 - 3:55      **REPORT OUT FROM SMALL GROUPS**
- 3:55 - 4:00      **WRAP UP**
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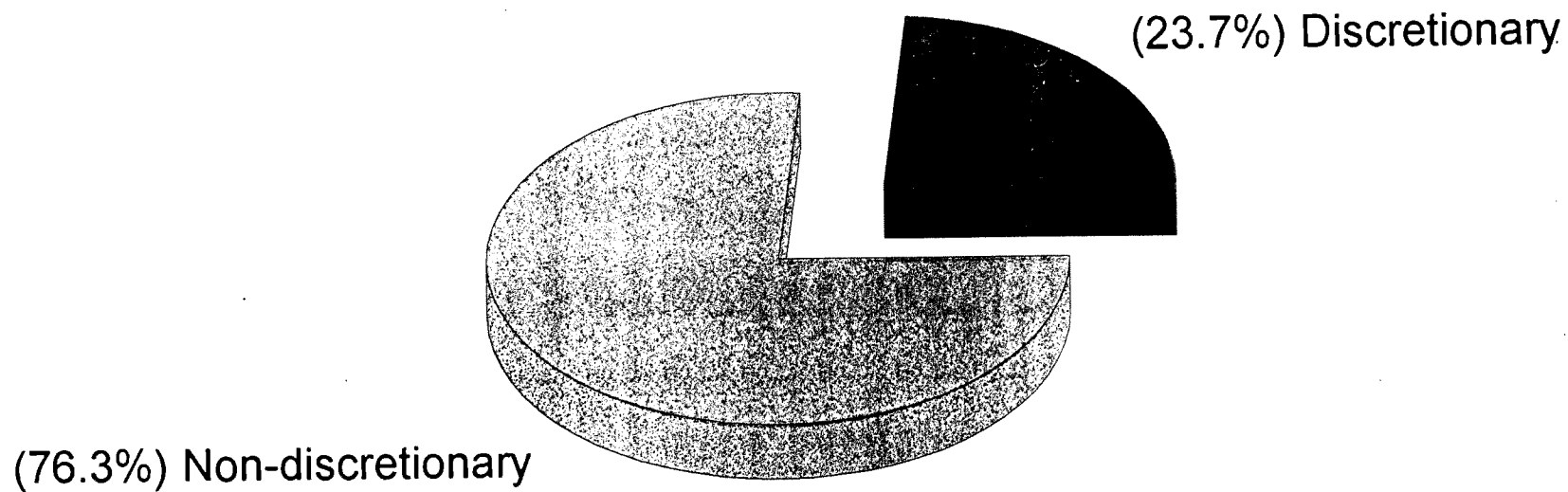


# TOTAL BUDGET - WHERE THE DOLLARS GO



Fiscal Year 1996-97  
Total Budget = \$1.27 billion

# Discretionary vs Non-Discretionary Resources

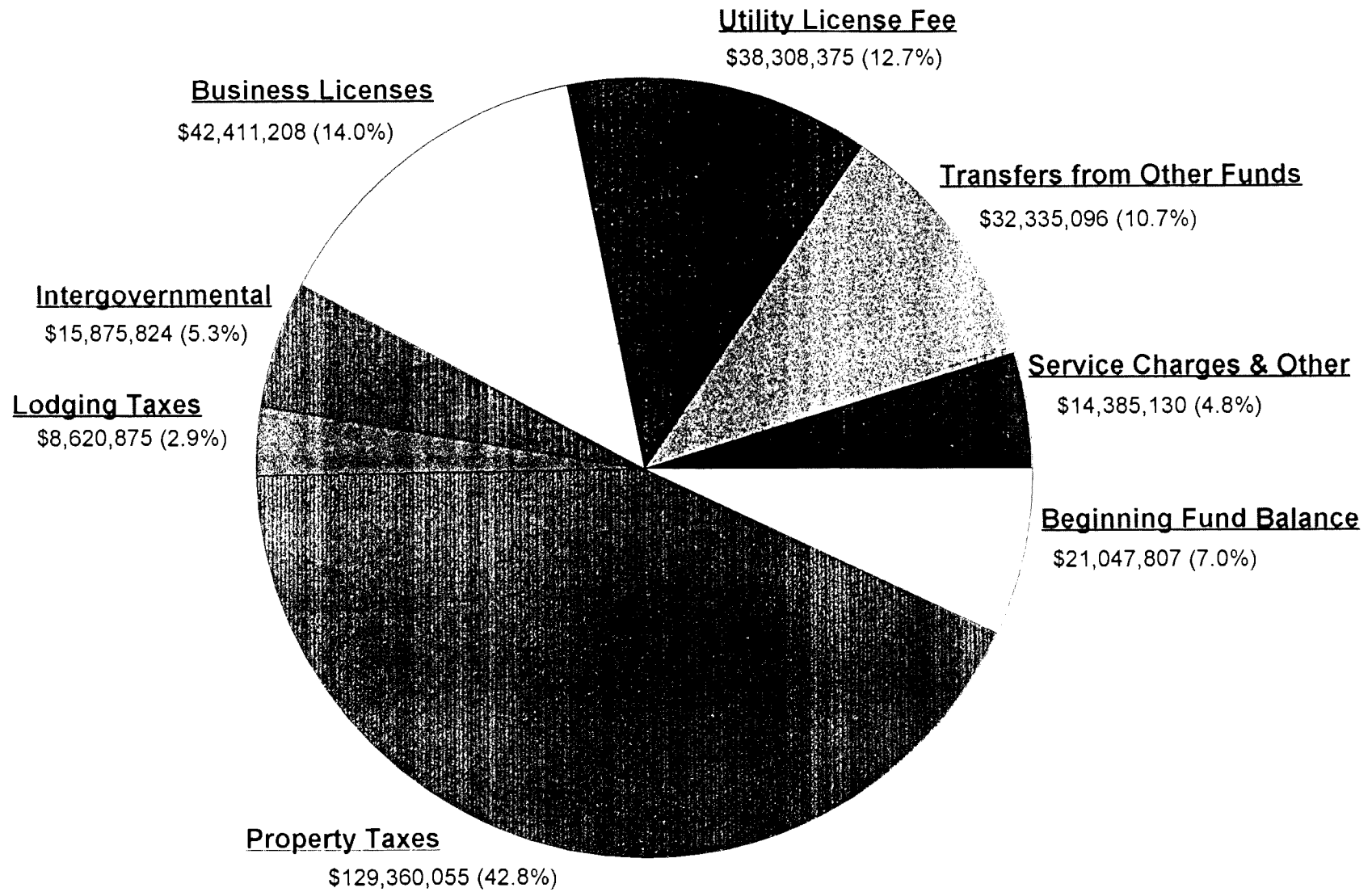


Fiscal Year 1996-97

Total Budget = \$1.27 billion

# GENERAL FUND BUDGET

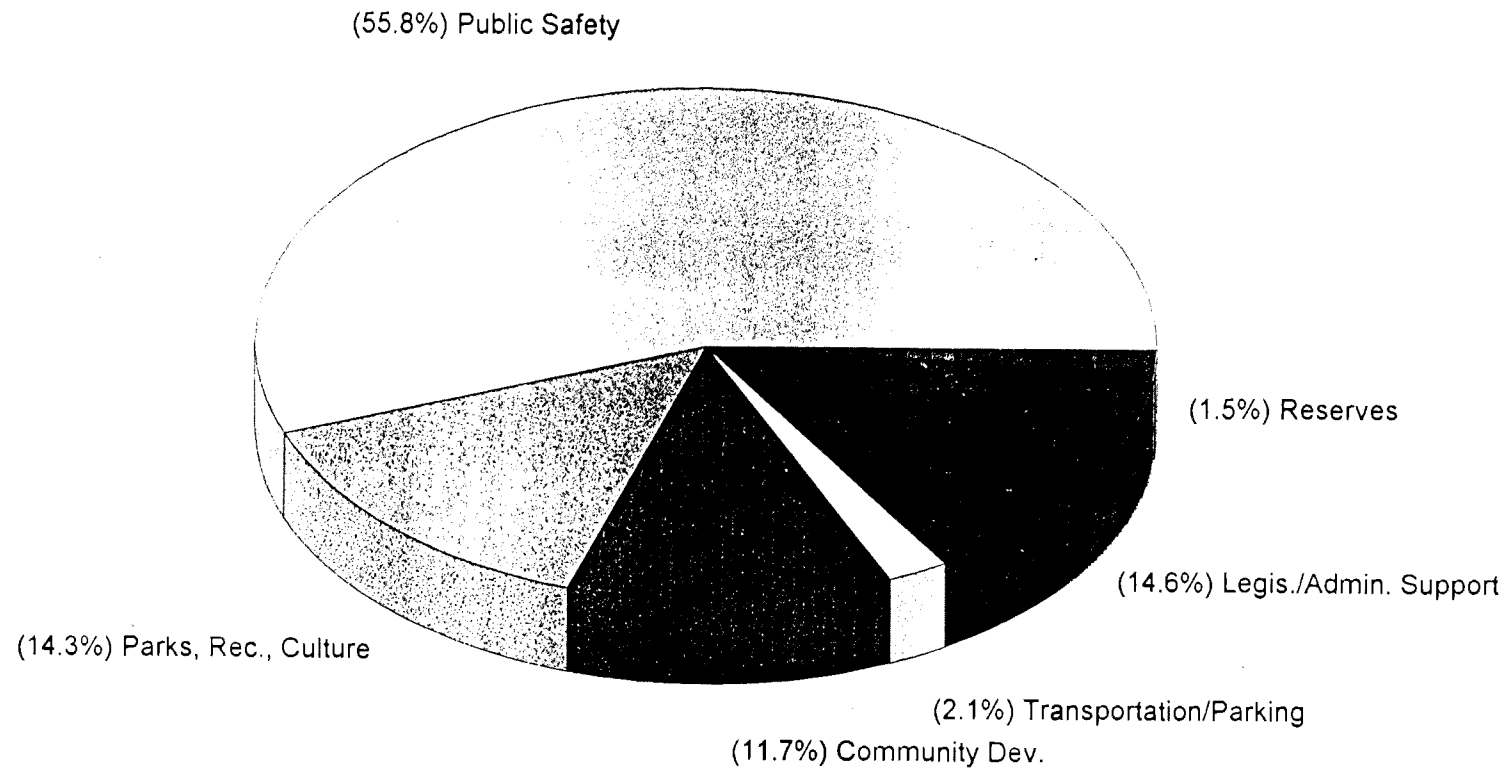
Where the Dollars Come From



**Total General Fund Revenues FY 96-97**

**\$302,344,370**

## GENERAL FUND - WHERE THE DOLLARS GO

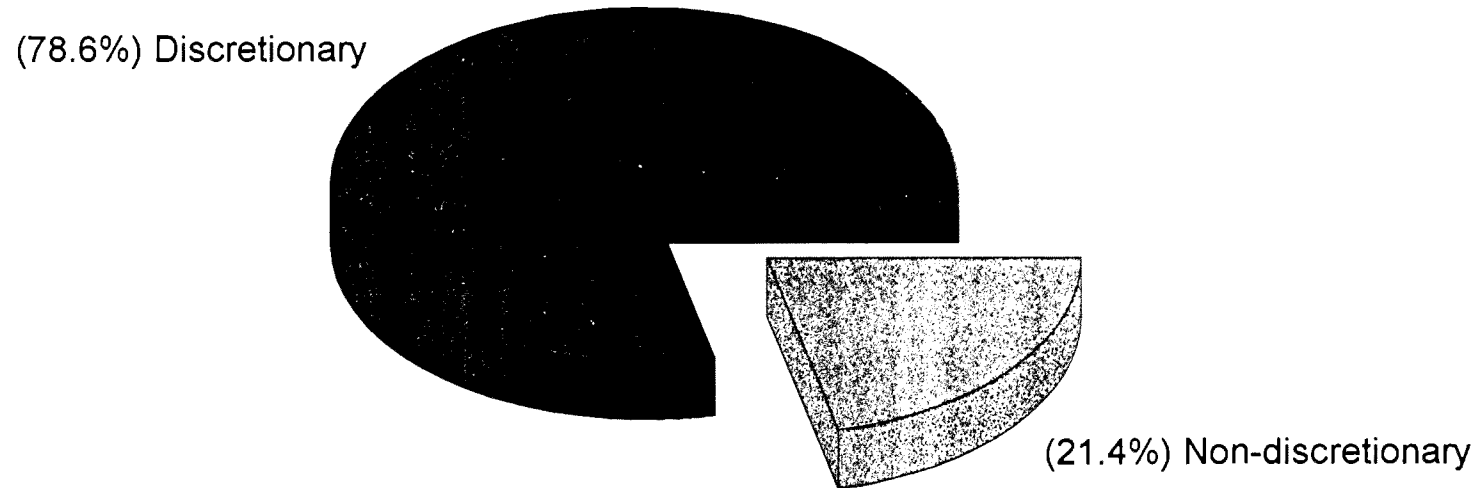


Fiscal Year 1996-97

TOTAL GF: \$302,344,370 m

# General Fund

## Discretionary vs Non-Discretionary Resources



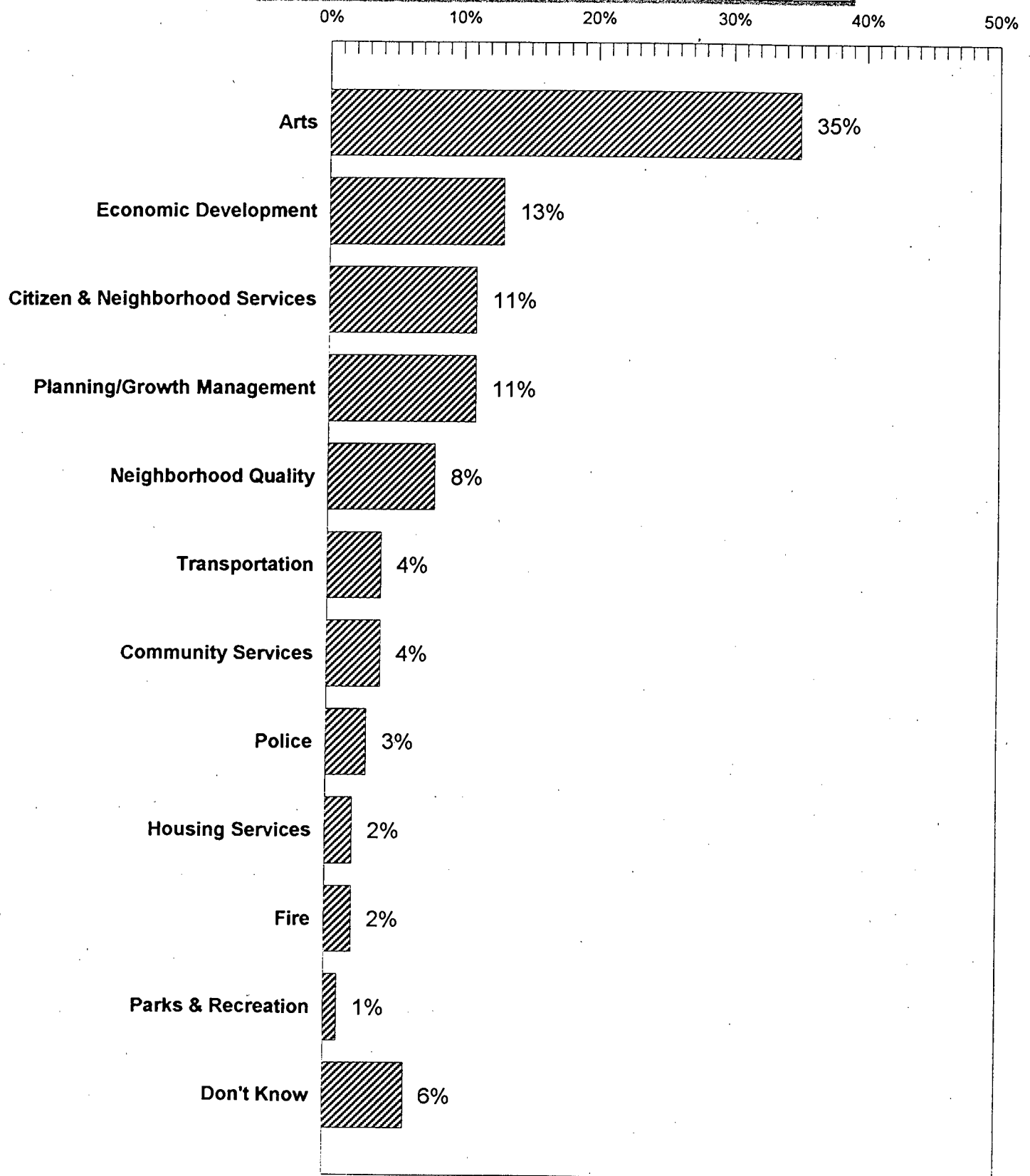
Fiscal Year 1996-97  
Total General Fund = \$249.1 million

## Measure 47 Impact

Cut Range	\$19 Million	\$32.5 Million
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Percent Change	(8.0%)	(14.5%)
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## City Service Areas to Cut First



# FY 1997-98 CITY BUDGET PROCESS

## ***DECEMBER***

Financial Plans  
Capital Improvement Programs  
Council Budget Retreat

## ***JANUARY***

Community Surveys & Forums  
Bureau Work Sessions

## ***FEBRUARY***

Bureaus submit annual budget

## ***MARCH***

Budget Recommendations

## ***APRIL***

Council Review  
Mayor's Proposed Budget

## ***MAY***

Public Testimony  
Council Review  
Rate Ordinances

## ***JUNE***

Budget Adopted  
End of Fiscal Year

## ***JULY***

New Fiscal Year



## **Measure**

# **47 Fact Sheet**

### **Measure 47 "Cuts and Caps" Property Taxes**

Ballot Measure 47 was passed by the voters of Oregon on November 5, 1996. It amends the State Constitution and includes many provisions that change the way public services are funded including:

- Cutting 1997 - 98 property taxes (on a per property basis) to the 1994 - 95 level or 10% below the 1995 - 96 level, whichever is less,
- Capping future property tax increases at 3% per year.

### **The Oregon Legislature Must "Interpret" Measure 47**

Measure 47 fails to define clearly the way in which it should be put into effect. As a result, the Oregon Legislature must pass laws to guide local governments in the implementation of the Measure. In addition, the Legislature must decide which local government services will now be funded by the State and how much money will be provided. The decisions of the State Legislature will have a tremendous impact on the level of services available in local communities. The following are some of the issues that the Legislature must decide:

#### **How should the decrease in property tax revenue be divided between local governments?**

Every property tax payment is divided into many pieces to support (at different levels) county government, school districts, city government and special districts. The proportional share that goes to each jurisdiction has been determined by voter-passed levies and tax bases. Measure 47 reduces the amount of each tax payment, but doesn't explain how that loss should be divided. This is complicated by the Measure's instructions to prioritize "public safety" and "public education."

- The Legislature's decision on tax distribution will affect which local services will suffer the largest cuts.

#### **How should the reduction in property taxes be calculated?**

The "cut" portion of Measure 47 ties individual tax payments in a future year to individual tax payments in a past year. The amount of the cut depends on which portions of the tax payment are considered in each of those years. Measure 47 clearly excludes tax payments for bonded indebtedness (the cost of constructing new school buildings for example) from the limits imposed on future years. It does not exclude those amounts from the past year (also known as the "base year") which serves as the basis for calculating the cut amount. Some legislators believe this is a "defect" in the Measure which should be fixed by passing a law excluding bonds from the base year calculation, thus becoming more restrictive than the Measure itself. Most estimates of revenue loss due to Measure 47 assume that taxes paid for bonds will not be included in the base year calculation.

- Including "bonds in the base year" will reduce the cuts needed in local services.

### **Which local services should receive State replacement funding?**

Ballot Measure 47 will cut property tax funding for local services by about \$1 billion around the State. Measure 47's sponsor stated in the Voters' Pamphlet that "100 percent of the reduction in property tax revenues can be made up from the State's abundance of State income tax and lottery dollars." Some legislators have indicated interest in providing replacement funding for some local services. The Governor has proposed providing some replacement funding for school districts but not for other local public services.

- The State Legislature will decide which local services receive replacement funding.

### **Will voters be able to choose to increase funding for local services?**

Ballot Measure 47 provides a procedure for voters to increase property taxes. Sponsors of the Measure have stated it was their intention to provide this only for bond measures (new construction for example) and not for operating expenses. However, the plain meaning of the Measure would allow elections for either purpose. Using this provision would allow voters to pass "levies outside the limit" and thus increase support for local services. Some legislators have stated they will introduce laws to correct this "defect" and provide more restrictions than the measure itself. Others believe that new laws should clarify the voters' right to fund local services.

- The State Legislature will decide whether voters can control funding for local services by passing "levies outside the limit."

### **What other support will local government receive from the State?**

Local governments are already required by State government to follow various state mandates. In some cases, some State funding is provided, in others local taxpayers must fund the mandates of State government. The State Legislature can help local governments reduce the cuts in local services by helping with the following issues:

- full implementation of vote by mail to reduce election expenditures
- remove requirement for physical appraisals of property every six years
- increase funding for the Oregon Health Plan
- not cutting other programs that support local government

Because there is a limited amount of money available to State Government, increased funding for some services will always result in cuts to other areas. The fundamental issue for the Legislature is finding a tax reform solution that reduces the over-reliance on property taxes and matches revenues to the need for State and local services.

- The State Legislature will decide how much to help local governments reduce the impact of local service reductions. The Legislature will decide whether or not to pursue tax reform.

# **Questions About Bonds and Levies and The Effects of Ballot Measure 47**

## **Didn't voters just approve more money for libraries and jails? Why are there proposed budget cuts?**

In May of 1996, Multnomah County voters overwhelmingly approved levy renewals for libraries and public safety that raised the level of property tax support for those County services. In November of 1996 Oregon voters approved Ballot Measure 47, a constitutional amendment that limits the amount of property tax that can be paid by each property in the state. The constitutional amendment effectively prohibits the full collection of taxes that the levies authorized.

Both the public safety and the library levies were renewals of existing levies that were expiring. In both cases the new levies were expected to produce more revenue than the old levies they replaced and thus fund new and expanded services. The cut imposed by Measure 47 will exceed the increase in the levies and thus prevents the collection of addition revenue which was expected to pay for operation of a new jail and increased library hours and services. The exact amount of budget cuts needed will not be known until the Oregon Legislature adopts laws to implement Ballot Measure 47.

## **Why is there money for construction but not operation?**

At the same time that voters approved levies for libraries and public safety, they also approved bonds for construction and renovation of library and public safety facilities. Levies are used to pay operating costs. Bonds are used to pay capital costs.

Ballot Measure 47 restricts taxes that can go to operating costs, but it does not restrict taxes that pay for bonds that are used for capital or construction costs.

This presents several problems for Multnomah County. Voters have approved money to renovate and remodel library branches; however, some branches may have to close because of inadequate operating funds. Voters have approved money to build a new jail that may not be able to open.

Various options will be studied. A new jail facility may be less expensive to operate than an existing one. Final decisions on capital improvements to library branches will not be made until more is known regarding the availability of funds to operate the branches. The Board of County Commissioners will review all of the choices and receive public comment before any final decisions are reached.

# CONTACTING THE CAPITOL

## GENERAL INFORMATION

How to make contact with the 1997 Oregon Legislature:

■ **CALL:** You can get your legislator's telephone number, or information about any bill or committee meeting, by calling the Legislative Information and Citizen Access Line toll-free at 1-800-332-2313.

■ **WRITE:** You can write your senator or representative at: State Capitol, Salem, Ore. 97310.

■ **GO ON LINE:** You can visit the Legislature on the Internet at: <http://www.leg.state.or.us>. You will find daily updates of the text of introduced bills; the status of legislation; scheduled meetings, agendas, committee membership and staff; contact information for legislators and staff, including e-mail addresses; and the text of the Oregon Revised Statutes and the Oregon Constitution.

■ **WATCH:** You can watch O-Span — a joint venture of Oregon Ed-Net, the Legislature and the Oregon Cable Television Association — on cable access television. Check your local listings for times and channels.

## THE GOVERNOR

### ■ PHONES:

John A. Kitzhaber, governor ..... 378-3111  
Patty Greenfield, scheduling ..... 373-7382  
Bill Wyatt, chief of staff ..... 373-1565  
Bob Applegate, spokesman ..... 378-6496

■ **ADDRESS:** Governor's Office, 254 State Capitol, Salem, Ore. 97310

■ **WEB PAGE:** [www.governor.state.or.us/governor.html](http://www.governor.state.or.us/governor.html)

■ **FAX:** 378-4863

## THE SENATE

Member (party-hometown)	Phone
Brady Adams (R-Grants Pass)	986-1600
Ken Baker (R-Clackamas)	986-1714
Kate Brown (D-Portland)	986-1707
Neil Bryant (R-Bend)	986-1727
Ginnv Rurdick (D-Portland)	986-1706

Gene Derfler (R-Salem)	986-1950
Joan Dukes (D-Svensen)	986-1701
Bill Dwyer (D-Springfield)	986-1721
Ted Ferrioli (R-John Day)	986-1728
Bill Fisher (R-Roseburg)	986-1723
Gary George (R-Newberg)	986-1702
Avel Gordly (D-Portland)	986-1710
Jeannette Hamby (R-Hillsboro)	986-1705
Lenn Hannon (R-Ashland)	986-1726
Tom Hartung (R-Portland)	986-1703
x-Bill Kennemer (R-Milwaukie)	986-1712
Bob Kintigh (R-Springfield)	986-1722
Randy Leonard (D-Portland)	986-1709
John Lim (R-Gresham)	986-1711
Randy Miller (R-West Linn)	986-1713
David Nelson (R-Pendleton)	986-1729
Eileen Qutub (R-Beaverton)	986-1704
Marilyn Shannon (R-Brooks)	986-1715
Susan Castillo (D-Eugene)	986-1720
Shirley Stull (R-Keizer)	986-1717
Veral Tarno (R-Coquille)	986-1724
Eugene Timms (R-Burns)	986-1730
Cliff Trow (D-Corvallis)	986-1700
Thomas A. Wilde (D-Portland)	986-1708
Mae Yih (D-Albany)	986-1719

x-Elected to another position. A replacement will be appointed to fill the rest of his term.

## HOUSE

Member (party-hometown)	Phone
Ron Adams (R-Marylhurst)	986-1427
Chris Beck (D-Portland)	986-1412
Lee Beyer (D-Springfield)	986-1442
Roger Beyer (R-Molalla)	986-1428
Jo Ann Bowman (D-Portland)	986-1419
Tom Brian (R-Tigard)	986-1409
Chuck Carpenter (R-Oak Hills)	986-1407
Margaret L. Carter (D-Portland)	986-1418
Tony Corcoran (D-Cottage Grove)	986-1444
Peter Courtney (D-Salem)	986-1900
Ryan Deckert (D-Beaverton)	986-1408
Richard Devlin (D-Tualatin)	986-1424
Randall Edwards (D-Portland)	986-1415
George Eighmey (D-Portland)	986-1414
Mike Fahey (D-Portland)	986-1417
Dan Gardner (D-Portland)	986-1413
Steve Harper (R-Klamath Falls)	986-1453
Jim Hill (R-Hillsboro)	986-1405
Bob Jenson (D-Pendleton)	986-1457
Eldon Johnson (R-Central Point)	986-1451

Bryan Johnston (D-Salem)	986-1431
Denny Jones (R-Ontario)	986-1460
Tim Josi (D-Bay City)	986-1402
Jeff Kruse (R-Roseburg)	986-1445
Mike Lehman (D-Coos Bay)	986-1447
Leslie Lewis (R-Newberg)	986-1429
Jane Lokan (R-Milwaukie)	986-1425
Dennis Luke (R-Bend)	986-1454
Lynn Lundquist (R-Powell Butte)	986-1200
Bill Markham (R-Riddle)	986-1446
Ken Messerle (R-Coos Bay)	986-1448
Patricia Milne (R-Woodburn)	986-1438
John Minnis (R-Wood Village)	986-1420
Bob Montgomery (R-Casc. Locks)	986-1456
Carolyn Oakley (R-Albany)	986-1436
Kitty Piercy (D-Eugene)	986-1439
Floyd Prozanski (D-Eugene)	986-1440
Anitra Rasmussen (D-Portland)	986-1411
Bob Repine (R-Grants Pass)	986-1449
Lonnie Roberts (D-Portland)	986-1421

Barbara Ross (D-Corvallis)	986-1435
Kurt Schrader (D-Canby)	986-1423
Lane Shetterly (R-Dallas)	986-1434
Frank Shields (D-Portland)	986-1416
Mark Simmons (R-Elgin)	986-1458
Lynn Snodgrass (R-Boring)	986-1410
Larry Sowa (D-Oregon City)	986-1426
Charles Starr (R-Hillsboro)	986-1403
Ken Strobeck (R-Beaverton)	986-1406
Ron Sunseri (R-Gresham)	986-1422
Jackie Taylor (D-Astoria)	986-1401
Terry Thompson (D-Newport)	986-1404
Judy Uherbelau (D-Ashland)	986-1452
Liz VanLeeuwen (R-Halsey)	986-1437
John Watt (R-Medford)	986-1450
Larry Wells (R-Jefferson)	986-1430
Jim Welsh (R-Elmira)	986-1443
Ben Westlund (R-Bend)	986-1455
Tom Whelan (D-Salem)	986-1432
Cynthia Wooten (D-Eugene)	986-1441

## House Revenue Committee

Tom Brian, Chair  
Lee Beyer, Vice-Chair  
Tony Corcoran  
Randall Edwards  
Leslie Lewis  
Anitra Rasmussen  
Lane Shetterly  
Mark Simmons  
Ken Strobeck

## Senate Revenue Committee

Ken Baker, Chair  
Neil Bryant, Vice-Chair  
Joan Dukes  
Tom Hartung  
Randy Leonard

## City-County Community Meetings

For Bev Stein:

### 1. Barchart Percentages

#### **Public Safety**

Sheriff 10% targeted for cut from \$6.5 million in property tax funding

#### **Community Justice**

Adult 70%, \$6.1 million

Juvenile 10%, \$9.9 million

District Attorney 10%, \$7.1 million

**Library** 25% out of \$18.5 million

**Health** 30%, \$23.1 million

**Aging** 30%, \$2.1 million

**Community/** 25%, \$14 million

#### **Family Services**

**Environmental** 70%, \$8.5 million

#### **Services**

**Support Services** 10%, \$6.6 million

**Non-departmental** 10%, \$6.5 million

### 2. What is included in Nondepartmental property tax total shown on matrix?

#### **Big Chunks**

- \$3 million

Board of County Commission

Auditor

Counsel

- \$1.4 million to School Fund

- \$2.0 million for operation and maintenance of County Courthouse

# Your City • Your County



## Your Choice

**Your guide to the City of Portland and Multnomah County  
Financial Directions for 1997-98**



City of Portland  
Vera Katz, Mayor



Multnomah County  
Beverly Stein, Chair

**F**or decades, the Portland area has been the envy of the nation. The City of Portland and Multnomah County play a vital role in the economic and cultural lifeblood for the State's largest metropolitan area. Our diverse neighborhoods, beautiful open green spaces, vibrant downtown, accessible arts and high quality school systems make this City a great place to live and work.

But like many local jurisdictions in Oregon, the City of Portland and Multnomah County are facing difficult challenges. In the last few years, voters in Oregon have approved two property tax initiatives that have reduced funds cities, counties and school districts use to provide services. Ballot Measure 5, passed in 1990, forced local governments to fund existing services within the rate \$10 of tax per \$1,000 of valued property. In November 1996, voters approved Measure 47 which rolls property taxes back to what they were two years before and caps the rate of growth at 3%. As a result of Measure 47, the City will need to cut its budget by approximately \$19 to \$32.5 million. Multnomah County must cut its budget by \$32 to 40 million.

*The purpose of this mailer and survey is to help you understand how local governments are funded and to encourage your participation in helping the City and County make some difficult decisions about our future.*

We need your help. The City and County are asking you to be our partner in sorting through these issues and to help plot the course for the upcoming years. You know what is important to your quality of life. We are preparing our 1997-98 budgets in the wake of Measure 47 and we want your priorities and ideas to help guide us as we make some difficult decisions on where to cut.

## Measure 47 Impacts

Measure 47 is a constitutional amendment that dramatically changes funding for local governments. The Measure limits voter's ability to fund local services and nullifies the effect of previous votes on property tax levies. It transfers many decisions about local government services from voters to the State Legislature.

Measure 47 will provide substantial property tax relief. The average Portland homeowner's taxes will decline approximately \$300 to \$500 next year. Taxes on large commercial buildings will decline by tens of thousands of dollars.

In addition to reducing property taxes and restricting future property tax increases, the Measure has many other effects. It reduces citizens voting rights by counting those who don't bother to vote on tax increases as "no" votes in many elections. According to the Attorney General's opinion, it will require votes to increase library fines, park recreation fees and many other miscellaneous fees for public services. And, it will lock in place the recent tax shift that increased the share of property taxes paid on homes and decreased the share paid by commercial property owners.

Now, the Oregon Legislature will be tackling tough issues as they try to clarify language and decide how the measure will be implemented. Key issues include the allocation formula, or how the revenue is shared among governments, the definition of terms such as "prioritization," "public safety," and "public education," procedures for voting on fees and bonded indebtedness, what "minimizing the loss of local control" means, and how new construction, annexations and rezoning will be treated. While the sponsor of the Measure stated in the Voter's Pamphlet that the State Legislature should replace 100% of local government revenue lost, that outcome seems very unlikely.



The City and County will not be able to wait for these clarifications before we are required to implement the reductions in our budgets. We will be making some assumptions as we move through the budget process, understanding that additional cuts may have to be made to balance our budgets when legislative decisions and clarifications are made.

## Multnomah County— Services At A Glance

Multnomah County delivers many services to county residents: Jails, family centers, disease control, libraries, Willamette River bridges, primary health care clinics, child development centers, support for the developmentally disabled, district attorney, suburban roads, mental health services, school-based health centers, aging services, adult care home regulation, assessment and taxation, elections, community corrections (parole and probation), alcohol and drug treatment, animal control, juvenile justice and much more.

In 1996, voters overwhelmingly renewed and increased serial levies to provide funding to operate County libraries and jails. The increased funding was targeted to keep libraries open longer and to staff additional jail beds to prevent the early release of offenders. By restricting the amount of property tax that can be collected, Measure 47 has effectively nullified the results of these votes.

In addition, statewide voters passed Measure 11 in 1994 that increases sentences for many crimes and sends more juvenile offenders to adult courts. This has dramatically increased the demand for services in the local public safety system at a time when funds are dropping.

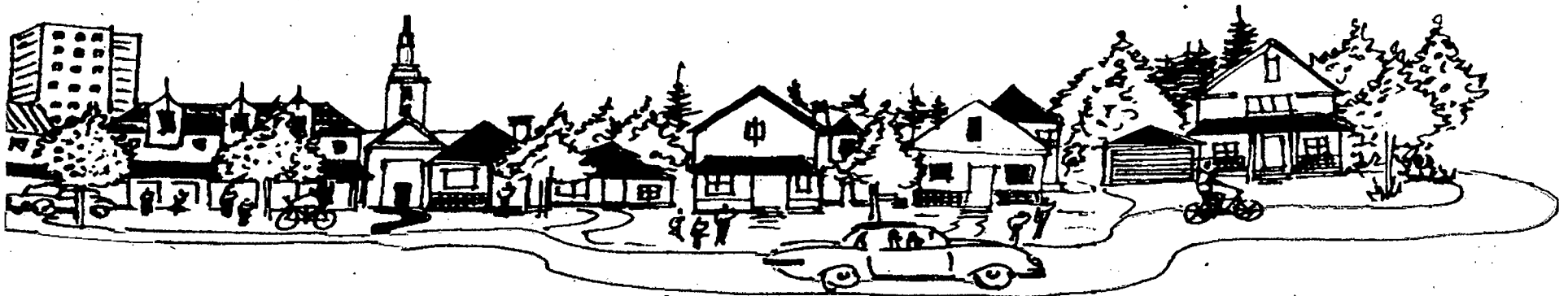
## City Of Portland— Services At A Glance

What services does the City provide to the residents of Portland? Police, fire fighting, emergency medical, repair and maintenance of city streets, water, sewer, building permits, traffic signals, parks, business development, 9-1-1, arts, recreation programs, street cleaning, community planning, street lights, stormwater disposal, transit planning, recycling, sidewalks, waste water treatment, neighborhood associations, environment and watershed protection, public golf courses, parking garages and meters, noise control, abandoned autos...and the list goes on.

The City has stewardship over 9,600 acres of land, 3,557 miles of improved streets, 125,000 sewer connections, 45,000 street lights, 1,800 miles of water lines serving one-third of Oregon's population...it's a big responsibility, one we take very seriously. The public investment made to date is significant and we are doing everything we can to preserve your investment.

But, after years of use, these public works...your streets, sewers, water lines, parks and facilities...are placing significant demands on our ability to maintain and improve them.

Add to that the stricter mandates on water and air quality, tougher earthquake building codes, growing population, a larger service area due to annexation and new demands on the system, inclement weather (floods, wind, snow and ice storms) that has done considerable damage to our infrastructure — no one could argue it's not a challenge. Now, we need to cut services to match reduced revenues under Measure 47. We are faced with some difficult choices as we try to maintain our quality of life.





## The City and County Checkbooks...Always Balanced

There are no credit cards to pay for government services; we must live within our means...despite the increasing demand for service from a fast-growing population base and the decreased availability of revenues to pay for such services.

The City and the County use two checkbooks, dedicated and discretionary. As you might guess, dedicated funds can only be used for certain services. For example, water revenues can only be used for water services. Gas tax and sewer fees are also dedicated, and most Federal and State funds are designated for particular programs that the Congress or the State Legislature has decided to fund. The County and City are prohibited by law from spending those funds on anything other than those specific programs.

Nearly 80 percent of the City's total budget is supported by dedicated funds. Most of the money the County receives are dedicated funds as well.

Discretionary funds come from property tax revenues, business licenses, utility franchises, hotel/motel taxes and other fees. Only \$249 million of the City's \$1.27 billion total city budget is discretionary. Of these funds, 55% are used to

support police and fire service. The balance pays for parks, administration, economic development, neighborhood organization, arts, street lighting, energy, and some for transportation as a result of the lack of State gas tax increase in four years.

In addition, the City has the unique responsibility to fund the pensions and disability payments of our police and fire personnel. This requirement is funded by a property tax levy that was also cut by Measure 47. The City must replace this cut, \$12 million the first year, by using existing general fund resources.

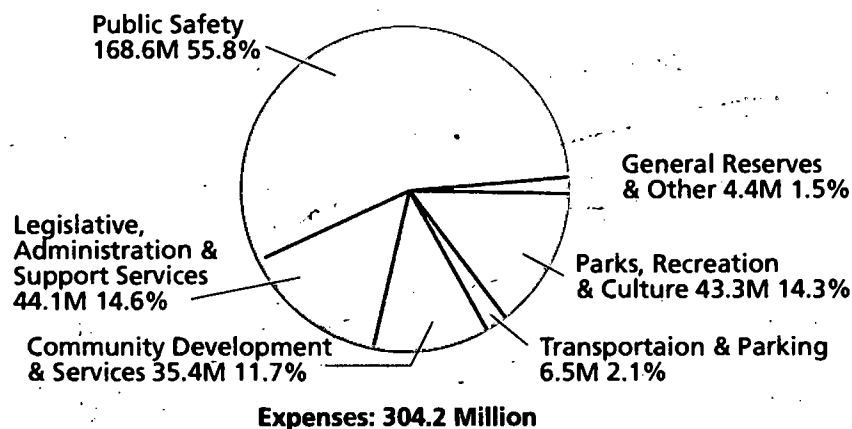
Multnomah County's general fund and levy funds are the part of the budget where the Board of County Commissioners can make choices about how the money will be spent. This part of the budget totals about \$250 million out of a \$800 million total budget. Property taxes make up \$144 million of that total. More than 60% of that discretionary spending goes to public safety, libraries and health programs.

The City will lose about \$19 to \$32.5 million from its discretionary checkbook and the County about \$32 to \$40 million. All cuts in services must be made from programs supported by the discretionary checkbook.

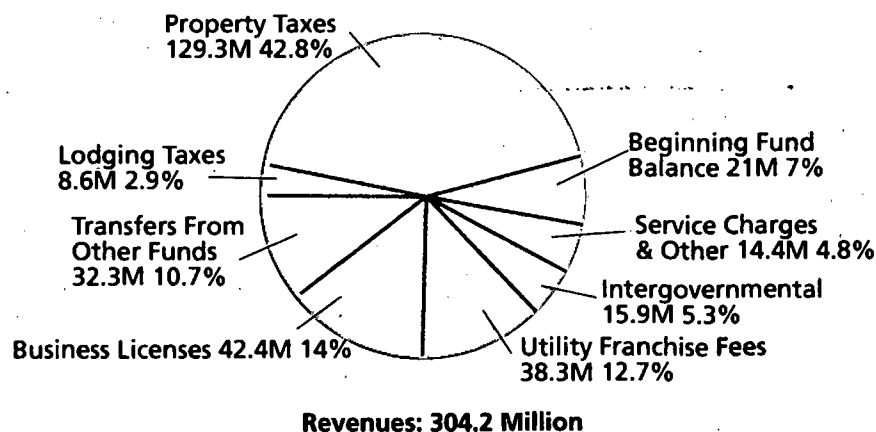
## Here's How the Discretionary Checkbook Balances Out:

### City of Portland

**Total Expenses, General Fund**



**Total Revenues, General Fund**



# Your City • Your Choice Survey

Dear City of Portland Resident:

This study will provide your City Council with valuable information to better plan for the future. The questions concern your attitudes on some key issues facing our city. Please be candid in your answers. We don't ask for your name, address, or telephone number, so be assured that your privacy is protected. Your participation is greatly appreciated and contributes to Portland's national reputation for citizen involvement in the shaping of our city. **Please return this questionnaire by February 15, 1997.**

Thank you.

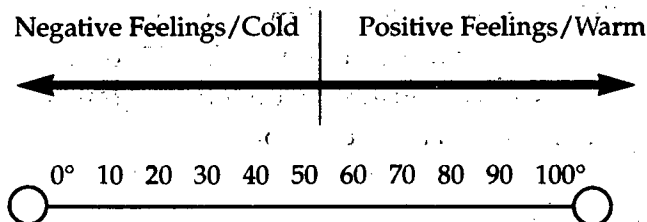
Mayor Vera Katz

Commissioners:

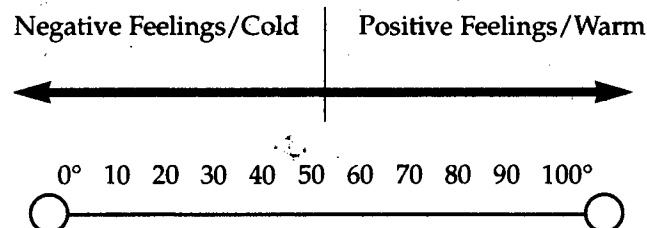
Jim Francesconi, Charlie Hales, Gretchen Kafoury, Erik Sten

- 1.) How would you describe your overall feelings toward the following:  
(Circle number on thermometers. Please do not circle between numbers.)

Your neighborhood:



Your city:



- 2.) Would you say things in Portland as a whole are generally headed in the right direction, or would you say things in Portland are going in the wrong direction? (Circle number)

1. Right Direction
2. Wrong Direction
3. Don't Know

- 3.) If wrong direction, why? (Record below)

- 4.) Are there any areas where you feel the City of Portland is being wasteful and inefficient? (Circle number)

1. Yes
2. No
3. Don't Know

- 5.) (IF YES) Please describe the area or areas. (Record below)

- 6.) As you may know, the voters in the last election passed *Ballot Measure 47*, which limits property taxes and reduces the amount of money local governments have for providing services. This includes essential services like fire and police, which receive most of the property tax money, with the rest going to a variety of other services. As a result of *Ballot Measure 47*, the City of Portland will likely have to cut government services.

The city will look for ways to reduce administrative costs and to operate more efficiently and smarter, but this will not be enough to do the job, and actual service cuts will have to be made. We now want to ask you about *where you think these cuts should occur*.

Which specific services in the following service areas do you personally feel should be considered for *first, second, and third cuts*.

Please read through each list. Then enter the number of the service in the appropriate box.

## The Arts

Consider for :

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Support for affordable family activities such as plays, exhibits, and concerts
2. Support for arts programs in the schools
3. Support for bringing arts programs into neighborhoods
4. Support for arts programs for at risk youth
5. Operating and maintaining the Performing Arts Center
6. Maintaining public art works
7. Foster cultural tourist attractions

## Citizen and Neighborhood Services

Consider for :

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Support for citizen involvement through neighborhood associations
2. Neighborhood mediation center (conflict resolution)
3. Citywide information and referral telephone service
4. Neighborhood-based community policing

### Community Services

Consider for:

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Employment and training for at-risk youth
2. Pick up street alcoholics
3. Gang-prevention programs
4. Revitalization of targeted low/moderate income neighborhoods
5. Technical assistance to non-profit agencies
6. Weatherization assistance for low income residents

### Economic Development

Consider for:

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Helping new and existing businesses grow
2. Creating and keeping jobs for city residents
3. Revitalizing neighborhood business districts
4. Helping people find jobs and get training
5. Developing programs to prepare residents for higher wage jobs in growing industries
6. Supporting community-based business ownership

### Fire

Consider for:

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Emergency medical response
2. Fire-fighting response
3. Fire-prevention/code enforcement
4. Emergency management/disaster planning
5. Hazardous materials response
6. Arson investigation

### Housing Services

Consider for:

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Emergency shelters for the homeless
2. Permanent housing for the homeless
3. Housing for battered women and children
4. Development of low/moderate income housing
5. Development of affordable housing for a range of income groups
6. Assistance to first-time home buyers
7. Development of housing for special needs groups like the elderly and disabled

### Neighborhood Quality

Consider for:

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Elimination of neighborhood nuisances
2. Enforcement of zoning regulations
3. Enforcement of noise regulations
4. Elimination of substandard housing

### Parks and Recreation

Consider for:

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Maintaining neighborhood parks
2. Urban forestry program (maintaining park trees; inspecting street trees; issuing tree permits)
3. Maintaining natural resources and open space area
4. Athletics and ball fields
5. Community schools/community center programs
6. Youth recreation programs
7. Adult recreation programs
8. Senior recreation programs
9. Aquatic programs (swimming pools)
10. Support for special facilities (i.e., Children's Museum, Pioneer Courthouse Square, etc.)

### Planning

Consider for:

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Facilitating new affordable housing and new jobs
2. Preparing for future growth
3. Planning reviews of proposed development
4. Planning to protect neighborhood livability
5. Setting and enforcing urban design standards
6. Managing growth

### Police

Consider for:

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Respond to crimes in progress or threats of violence
2. Patrol neighborhood streets
3. Investigate crimes against people, such as robbery and assault
4. Investigate property crimes, such as burglary and auto theft

5. Arrest criminals
6. Enforce neighborhood traffic speeding laws
7. Investigate child abuse and domestic violence crimes
8. Arrest street level drug dealers
9. Arrest violent youth gang offenders

### Transportation

Consider for :

☐

First Cut

☐

Second Cut

☐

Third Cut

1. Street cleaning
2. Street paving and potholes
3. Neighborhood traffic calming (safety)
4. Development of a safe bikeway network
5. Improved pedestrian safety
6. Roadside drainage of stormwater
7. Street lighting
8. Managing congestion and growth through transportation planning
9. Traffic signals and signs

*Comments regarding which specific services to cut and not cut:*

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**7.)** Which of the following changes in service levels would you personally find least objectionable or undesirable, second least objectionable, third least objectionable, and fourth least objectionable.

Please read through the entire list, then enter the number of the change in the appropriate box.

1. Slower fire and emergency medical response
2. Less police presence in my neighborhood
3. Less assistance to battered women and families
4. Less planning for population growth
5. Higher housing costs and reduced availability of housing for lower income families
6. Less attention to traffic speeds in neighborhoods
7. Slower response time to crimes in progress

8. More litter on the streets
9. Closing some community centers and pools
10. Reducing services for the homeless
11. Reducing programs for youth at risk
12. Reducing programs that create and keep good jobs for Portlanders
13. Closing some neighborhood parks
14. Fewer criminal investigations
15. Increased Traffic congestion

☐

Least Objectionable

☐

Second Least Objectionable

☐

Third Least Objectionable

☐

Fourth Least Objectionable

**8.)** Are you registered to vote ? (*Circle Number*)

1. Yes
2. No

**9.)** In the November election, just about 70% of Oregon's voters participated, while 30% did not. Did you choose to vote in that election, did you choose not to vote, or did things come up that kept you from voting? (*Circle Number*)

1. Chose to vote
2. Chose not to vote
3. Something kept me from voting

**10.)** (IF VOTER) Did you vote for or against Ballot Measure 47, the property-tax limitation measure? (*Circle Number*)

1. For
2. Against

**11.)** (IF VOTED FOR) Which of the following statements comes closest to representing your understanding of the effects of Ballot measure 47 when you voted in November? (*Circle Statement*)

**Statement A** — It would reduce my property taxes with the consequences being reduced government services.

**Statement B** — It would reduce my property taxes but would have no effect on the level of government services.

**12.)** Some city residents have expressed concern about Ballot Measure 47 and the likely cuts in city services and have said they would be willing to pay more in additional taxes or fees for specific services. Would you be willing to pay more to restore some city services?

1. Yes
2. No

(IF YES) Which specific services? (*Record Below*)

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We ask the following questions for statistical purposes only. For example, we will compare the results with census information to determine how the returned questionnaires compare with the city's total population. We thank you for your patience.

**13.) What is your gender ? (Circle Number)**

1. Male      2. Female

**14.) What is your age? (Circle Number)**

1. 18-24    2. 25-34    3. 35-44    4. 45-54    5. 55-64    6. 65+

**15.) Do any children under age 18 live in your household? (Circle Number)**

1. Yes    2. No

**16.) What is your zip code (Record in spaces below)**

97 \_ \_ \_

**17.) How long have you lived in the Portland area? (Circle Number)**

1. Less than 1 year    2. 1-2 Years    3. 3-5 Years    4. 6-10 Years  
5. 11-20 Years    6. 20+ Years

**18.) Which is the highest level of education you have completed? (Circle Number)**

1. Grade School    2. Attended High School    3. Graduated High School  
4. Attended College    5. Graduated from 2-Year College

6. Graduated from 4-Year College    7. Post Graduate Study Without Degree  
8. Post Graduate Degree (e.g., MD, MBA, MA, Ph.D., J.D.)

**19.) What was your major activity during the week before last? (Circle Number)**

1. Working full time (30 hrs. or more)  
2. Working part time (Less than 30 hrs.)  
3. Have job but not at work because of illness, vacation, strike, etc.  
4. Looking for work, unemployed, laid off  
5. Attending school    6. Retired    7. Keeping house    8. Other

**20.) Which of the following best describes your racial or ethnic group? (Circle Number)**

1. Asian or pacific Islander    2. Black/African-American  
3. Native American    4. Spanish/Hispanic  
5. White/Caucasian    6. Other

**21.) Which category best describes your 1996 gross household income, before taxes? Remember to include everyone living in your household. Your best estimate will do. (Circle Number)**

1. Less than \$15,000    2. \$15,001 to \$30,000  
3. \$30,001 to \$50,000    4. \$50,000 to \$75,000    5. Over \$75,000

*That concludes the worksheet. But before you finish, do you have any last words you would like to share? Anything goes!*

**Please return this questionnaire by February 15, 1997**

*Fold here*

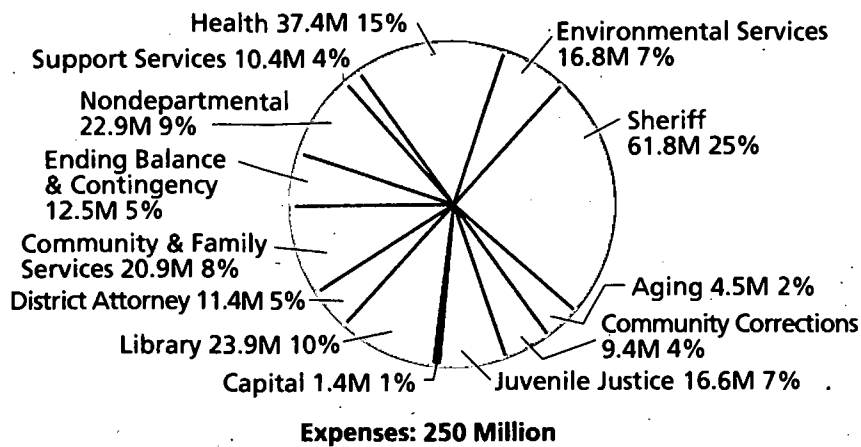
Mayor Vera Katz  
Portland City Hall  
1400 SW Fifth Avenue, Room 501  
Portland, OR 97204

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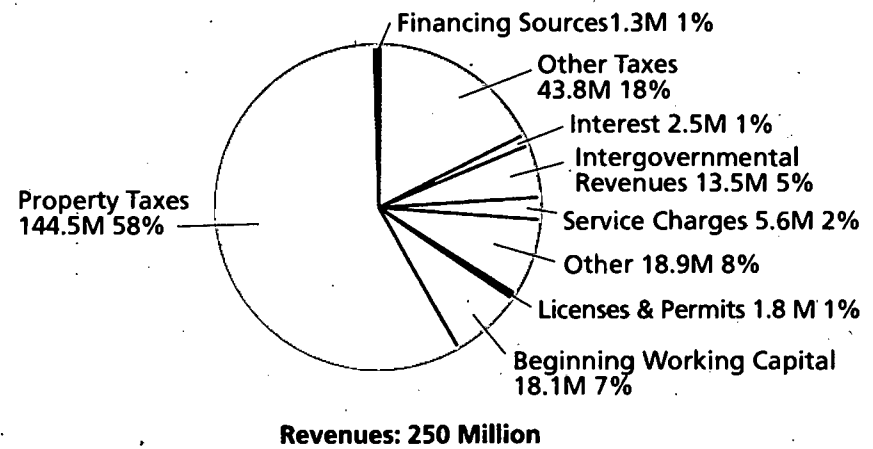
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# Multnomah County

## Total Expenses, General Fund/Levies



## Total Revenue, General Fund/Levies



## Where Do We Go From Here?

Both the City and the County have made great strides to improve efficiency and reduce costs. With those efficiency savings, we have expanded services to meet the needs of our growing community.

As we prepare our budgets for next year, the City of Portland and Multnomah County must cut spending to meet the revenue reductions imposed by Measure 47. Both governments have taken steps in the current fiscal year, ending June 30, to begin to meet the challenges created by Measure 47.

The City has taken several actions already to deal with the impacts including:

- Instituted restricted hiring with exceptions for critical positions. This is expected to generate about \$10 million in savings.
- New programs scheduled to start January 1, 1997 have been cancelled including civilianization of desk positions in the Police Bureau, expansion of arts in education and neighborhood arts programs, expansion of funding for neighborhood coalitions, initiation of a "jobs" initiative through PDC, and initiation of a neighborhood grants program. This is expected to generate about \$1.4 million in savings.

- Review and evaluation of all capital construction projects approved in the 96-97 budget but not yet started. It is anticipated that certain capital projects will be deferred or eliminated, particularly if they do not lead to a decrease in operating costs.

The County has made immediate reductions to ease the transitions to lower service levels. They include:

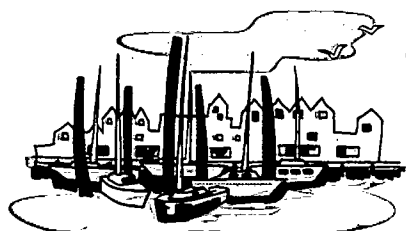
- Reduction in library hours and services
- Reduction in library purchase of materials and books
- Closing the jail work crew annex
- Elimination of funding for work release center
- Reduction in administrative, clerical and support positions
- New programs scheduled to start have been deferred including Parkrose library partnership project, and the expansion of neighborhood health programs, parent child development programs, mental health services to Head Start programs and services to combat child abuse and domestic violence

Even with efficiencies, reduction in overhead and administration and program delays, there will still be significant cuts in service needed in order to balance both the City and County budgets. Now we must identify the areas for much larger reductions which will take effect July 1, 1997.

## Budget Cut Choices Are Limited

The size of the needed budget cuts and the fact that they all must come from discretionary, General Fund spending limits

the options available. Multnomah County has identified the following areas as the most likely possibilities for achieving the needed level of spending reductions:



- additional administrative reductions

- library branch closures or further reduction of hours
- closure of County health clinics
- delaying the opening of new jail facilities
- cuts in mental health services
- cuts in juvenile justice
- cuts in animal control
- cuts in capital improvements
- reduced supervision of offenders on parole and probations.

In the pull-out survey, you will find a list of City services that are discretionary and paid for in part or fully by general fund resources. The cuts must come from police, fire, planning, parks, central administration and other general fund supported services. Over 55% of discretionary resources are used to cover police and fire services.

## Speak Up

Public services are important to all of us, but budget cuts must be made. We need your interest, the love of your community and your good ideas. We are asking help to determine where service cuts might be made. Each decision has its own set of trade-offs and we want to know what's important to you.

We've made it easy to be involved with eight joint City/County community workshops where you can bring your ideas and concerns and discuss the issues with City and County Commissioners and service managers.

The City of Portland has also developed a worksheet/survey to help prioritize your ideas into a workable tool the City Council can use during the budget process this year. If there is not one enclosed, please call 823-4519 and we'll send one to you. **Please return your survey to us by February 15.**

You can participate in City and County budget hearings held this spring. After these hearings, your elected officials will be making final budget decisions. **You can find out the schedule of budget hearings by calling the Mayor's office at 823-4120 and the County Chair's office at 248-3308.**

Our community faces some tough challenges ahead. We need your help. With you as our partner, we can keep Portland the best place to live, work and play. Let us hear from you!

## City Council

### Mayor Vera Katz

1400 SW Fifth Ave., Rm 501

Portland, OR 97204

823-4120 FAX: 823-3588

Email: mayorkatz@ci.portland.or.us

### Commissioner Jim

Francesconi

1400 SW Fifth Ave., Rm 703

Portland, OR 97204

823-3008 FAX: 823-3017

Email: jfrancesconi@ci-portland.or.us

### Commissioner Charlie

Hales

1400 SW Fifth Ave., Rm 701

Portland, OR 97204

823-4682 FAX: 823-4040

Email: hales@europa.com

### Commissioner Gretchen Kafoury

1400 SW Fifth Ave., Rm 704

Portland, OR 97204

823-4151 FAX: 823-3036

Email: gkafoury@ci.portland.or.us

### Commissioner Erik Sten

1400 SW Fifth Ave., Rm 702

Portland, OR 97204

823-3589 FAX: 823-3596

Email: c2sten@ci.portland.or.us



## Multnomah County Board Of Commissioners

### **Beverly Stein, Chair**

1120 SW 5th Ave., Room 1515

Portland, OR 97204

248-3308 FAX: 248-3093

Email: Mult.Chair@co.multnomah.or.us

### **Commissioner Dan Saltzman, District 1**

1120 SW 5th Ave., Room 1500

Portland, OR 97204

248-5220 FAX: 248-5440

Email: Dan.S.Saltzman@co.multnomah.or.us

### **Commissioner Gary Hansen, District 2**

1120 SW 5th Ave., Room 1500

Portland, OR 97204

248-5219 FAX: 248-5440

Email: gdhansen@teleport.com

### **Commissioner Tanya Collier, District 3**

1120 SW 5th Ave., Room 1500

Portland, OR 97204

248-5262 FAX: 248-5262

Email: Tanya.D.Collier@co.multnomah.or.us

### **Commissioner Sharron Kelley, District 4**

1120 SW 5th Ave., Room 1500

Portland, OR 97204

248-5213 FAX: 248-5262

Email: Sharron.E.Kelley@co.multnomah.or.us





# Joint Community Budget Workshops

You are welcome to join us at any of the following community forums. The Office of Neighborhood Associations will make arrangements for those with special needs who want to attend. If you need an interpreter, sign language interpreter, or want to know about wheelchair access, or any other special need, please call in advance, 823-4519, so that you may be accommodated.

## **Downtown Portland**

January 23, Thursday 7 - 9 pm  
Portland Building Room C  
1120 SW Fifth Ave.

## **Central Northeast Neighbors**

January 25, Saturday 10 am - 12 pm  
Southeast Asian Vicariate  
5404 NE Alameda Dr..

## **Northeast Coalition of Neighborhoods**

January 25, Saturday 2 - 4 pm  
King Facility  
4815 NE 7th Ave.

## **Southwest Neighborhoods Inc.**

January 27, Monday 7 - 9 pm  
Multnomah Center  
7688 SW Capitol Hwy.

## **East Portland District**

January 29, Wednesday 7 - 9 pm  
Floyd Light Middle School  
10800 SE Washington St,

## **Southeast Uplift Neighborhood Program**

January 30, Thursday 7 - 9 pm  
Mt. Tabor Middle School  
5800 SE Ash St.

## **Neighbors West/Northwest**

February 1, Saturday 10 am - 12 pm  
Scottish Rite Center  
1512 SW Morrison St.

## **North Portland**

February 1, Saturday 2 - 4 pm  
Kaiser Town Hall  
3704 N. Interstate Ave.

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