

BEFORE THE BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

**RESOLUTION NO. 99-76**

Authorizing the Chair to Purchase Land and the Sheriff to Obtain All Necessary Permits, and Start Construction of a New Jail and a Secure Treatment Facility for Mandatory Drug and Alcohol Treatment of Offenders at a Facility at the Rivergate Site

The Multnomah County Board of Commissioners Finds:

- a. In May of 1996 the voters of Multnomah County approved Ballot Measure No. 26-45, authorizing the issuing of \$79.7 million in General Obligation Bonds to be used for facilities that would improve public safety, including “ending early unsupervised release of prisoners by constructing, expanding jails, acquiring land” and “secure beds for mandatory substance abuse treatment for offenders;” and, on October 1, 1996 the County issued the Public Safety General Obligation Bonds.
- b. The Multnomah County Board of County Commissioners approved Resolution 96-148 creating a Siting Advisory Committee to recommend a site for a new jail and secure residential treatment center.
- c. The Siting Advisory Committee, as noted in Resolution 97-20, conducted an extensive public involvement process, including meetings, a series of public workshops, a public hearing, mail surveys and a project newsletter, and recommended the Radio Towers Site for the building of a new jail and secure residential treatment facility, with a Rivergate site as the first alternative.
- d. The Board of County Commissioners, in Resolution 97-173, authorized the Sheriff to purchase land and obtain all necessary permits to construct a new jail and secure residential alcohol and drug treatment center at the Radio Towers Site, and if it cannot be built at the Radio Towers site that Sheriff Noelle be authorized to proceed with securing the Rivergate site.
- e. The Board of County Commissioners found that the Radio Towers Site was unsuitable due to environmental concerns and the Sheriff secured a Rivergate

site, known as the Leadbetter Peninsula, located approximately 3000 feet east of the originally considered Rivergate Site, which is available for purchase.

- f. The County has made progress in expanding jail capacity over the past ten years, however the provision of beds for alcohol and drug treatment has not kept pace. The County needs to balance the system by expanding both treatment and jail capacity in a timely manner.
- g. The Sheriff's supervisory authority is established in Multnomah County Code 15.001, and the Director of Adult Community Justice's supervisory authority is established in Multnomah County Code 17.002.

The Multnomah County Board of Commissioners Resolves:

1. The Board authorizes the Chair to execute agreements necessary to purchase the Leadbetter Peninsula Site, consisting of approximately twenty-seven (27) acres, from the Port of Portland upon such terms and conditions as are in the best interests of the County. The agreements shall detail the legal resources, environmental mitigation, enhancement and capital to be contributed by the Port, if any, and the assistance to be provided by the Port in the acquisition of permits required to begin construction.
2. The Board authorizes the Sheriff to obtain the necessary permits, and begin construction of a facility at the Leadbetter Peninsula Site consisting of 225 jail beds and 300 secure residential alcohol and drug treatment beds.
3. The Board authorizes the Sheriff to commission a Citizens Working Group, with the assistance of the Director of Juvenile and Adult Community Justice, which will be comprised of representatives of local neighborhood, business, and environmental organizations. The Citizens Working Group will advise the Sheriff and the County on design, construction, building footprint, good neighbor plan, natural resource plan issues, and security plan.
4. The Board authorizes the existing Criminal Court Work Group, Chaired by Judge Julie Frantz, to monitor the development of protocols and procedures governing the operation of the Alcohol and Drug Treatment Center. The Criminal Court Work Group should finalize the draft attached operational guidelines agreed to by the Sheriff and Director of Community Justice covering admissions procedures, transport to and from the site, dealing with

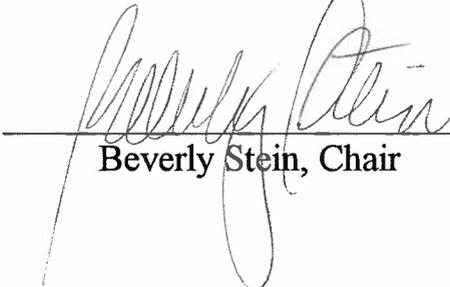
non-compliant treatment offenders, and release procedures. These guidelines are to provide clear distinctions between the operations of the jail and the treatment center. One such distinction is that security for both the 225 bed jail and 300 bed treatment areas are provided by the Sheriff, but authority over those receiving treatment and management of the treatment program is provided by the Director of Juvenile and Adult Community Justice. The Criminal Court Workgroup has agreed to report to the Board by July 1, 1999 and will continue to monitor the operational guidelines thereafter.

5. In accordance with the recommendations of the Siting Advisory Committee, the environmental mitigation to be completed by the County and its partners at the Rivergate Leadbetter Peninsula site shall exceed the minimum standards required by construction permits.

Adopted this 6th day of May, 1999.



BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

  
Beverly Stein, Chair

REVIEWED:

Thomas Sponsler, County Counsel  
For Multnomah County, Oregon

By   
Thomas Sponsler, County Counsel

## OPERATIONAL GUIDELINES FOR RIVERGATE ALCOHOL AND DRUG TREATMENT FACILITY

These guidelines will help the Sheriff and Department of Adult Community Justice (ACJ) design a locked residential alcohol and drug treatment facility co-located within the same physical facility as the jail. The treatment facility will be separated from the jail at the Rivergate site, and will be operated under the authority of ACJ.

### 1. SECURITY

The Sheriff is responsible for security of the perimeter of the entire Rivergate facility, and for security within the jail itself. ACJ is responsible for security within the treatment facility. In emergency situations, or by request of ACJ, the Sheriff will assist with security in the treatment facility.

### 2. ALCOHOL AND DRUG PROGRAM

ACJ has supervisory authority over program participants in the alcohol and drug program. Based upon a clinical evaluation performed at the treatment facility, ACJ will admit program participants to the treatment program.

Program participants may choose to refuse to comply with the treatment program at any time. If program participants leave before completing the program, probation officers will take them into custody. The Sheriff will transport program participants from Rivergate to the central booking facility.

ACJ will operate the treatment facility separately from the jail. The Sheriff will operate the jail. Program participants in the treatment program will have no contact with jail inmates except for some emergency or medical emergency situations.

ACJ will determine treatment facility operational schedules and procedures based upon treatment protocols. ACJ will establish visitation rules for

program participants. ACJ is responsible for all discipline of program participants within the treatment program.

ACJ treatment protocols will determine program participant length of stay at the treatment facility.

### 3. PARTICIPATION

Program participants will be referred to the program by various sentencing and sanctioning methods. Program participants will agree to participate in the treatment program. Program participants may refuse participation in the program at any time. Such refusal will violate the conditions of probation, or conditional release from jail, and will subject program participants additional sanctions.

### 4. ADMISSIONS PROCEDURES

The Sheriff will process program participants at the central booking facility. The admission process for program participants going into the treatment facility will be separate from the booking process for inmates going into jail. There will be a physical location within the booking facility for program participants separate from inmates booked into jail.

The Sheriff will search program participants' clothing and personal items at the booking facility for contraband including weapons and drugs. Searches will include the use of a metal detector. The Sheriff may use procedures that are more extensive as necessary to detect contraband.

Program participants will receive uniforms different from jail clothes. Program participants may take certain personal items with them to the treatment program. For the security of the Rivergate jail, the Sheriff and ACJ will determine what personal items are appropriate.

The stay in the booking facility will be short. ACJ will conduct the full clinical evaluations of program participants at the treatment facility.

## 5. TRANSPORT

The Sheriff will transport program participants admitted to the treatment program from the central booking facility to Rivergate separately from jail inmates.

Program participants will be transported in cage vans with appropriate security measures.

The Sheriff will operate the entrance reception area at the Rivergate facility. The Sheriff will segregate program participants and inmates in the reception area. This may be accomplished through scheduling.

## 6. TRANSITION OUT

After completion of the treatment program, the Sheriff will transport program participants from Rivergate to a transitional treatment site or a central location. ACJ will transport program participants from a central location to a transition program site. Program participants will be transported in their own clothes and unsecured.