

# ANNOTATED MINUTES

Monday, February 26, 1996 - 7:00 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

## PUBLIC HEARING

*Chair Beverly Stein convened the hearing at 7:00 pm., with Vice-Chair Dan Saltzman, Commissioners Sharron Kelley, Gary Hansen and Tanya Collier present.*

PH-1      The Multnomah County Board of Commissioners Will Meet to Hear Citizen Testimony Regarding Proposed Serial Levies for Library and Public Safety Services, and Proposed Bond Measures for Library and Public Safety Capital Projects.

**DAVE WARREN OVERVIEW EXPLANATION OF LIBRARY LEVY AND BOND MEASURES AND PUBLIC SAFETY LEVY AND BOND MEASURES. STAN GRUBBS, HELEN SMITH AND ANNA ROCKHILL TESTIMONY IN SUPPORT OF RECEIVING HOMES. MS. ROCKHILL RESPONSE TO BOARD QUESTIONS CONCERNING FEASIBILITY STUDY. ANGELA SHERBO TESTIMONY OUTLINING CONCERNS REGARDING RECEIVING HOMES CONCEPT AND ADVISING SHE FEELS PROPOSAL IS TOO VAGUE TO SUPPORT AT THIS TIME. PHIL SMITH AND TD MILLER TESTIMONY IN SUPPORT OF LIBRARIES AND IN OPPOSITION TO INCARCERATION OF CERTAIN CONTROLLED SUBSTANCE OFFENDERS AND JAIL EXPANSION. SUSAN HATHAWAY-MARXER, CHARLES FLAKE AND BILL NAITO TESTIMONY IN SUPPORT OF LIBRARY LEVY AND GO BOND MEASURES. BILL RESNICK TESTIMONY EXPRESSING CONCERN WITH RECEIVING HOMES PROPOSAL AND ADDITIONAL JAIL FACILITIES. KAY TORAN TESTIMONY IN SUPPORT OF RECEIVING CENTER CONCEPTS AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION. MS. TORAN TO PROVIDE INFORMATION REGARDING SIBLING**

**SEPARATION DATA. DON BAACH AND WESLEY RISHER TESTIMONY IN SUPPORT OF LIBRARY LEVY AND GO BOND MEASURES.**

*There being no further business, the hearing was adjourned at 8:10 p.m.*

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Tuesday, February 27, 1996 - 7:00 PM  
Gresham City Hall Council Chambers  
1333 NW Eastman Parkway, Gresham

**PUBLIC HEARING**

*Chair Beverly Stein convened the hearing at 7:09 pm., with Vice-Chair Dan Saltzman, Commissioners Sharron Kelley, Gary Hansen and Tanya Collier present.*

PH-2      The Multnomah County Board of Commissioners Will Meet to Hear Citizen Testimony Regarding Proposed Serial Levies for Library and Public Safety Services, and Proposed Bond Measures for Library and Public Safety Capital Projects.

**JAN BAYS AND MARY RIX TESTIMONY IN SUPPORT OF RECEIVING HOMES AND RESPONSE TO BOARD QUESTIONS. PAUL STANFORD TESTIMONY IN OPPOSITION TO INCARCERATION OF CERTAIN CONTROLLED SUBSTANCE OFFENDERS, IN SUPPORT OF LIBRARIES AND IN OPPOSITION TO JAIL EXPANSION. BONNIE MORRIS TESTIMONY IN SUPPORT OF LIBRARY LEVY AND GO BOND MEASURES. PHIL SMITH TESTIMONY IN OPPOSITION TO INCARCERATION OF CERTAIN CONTROLLED SUBSTANCE OFFENDERS AND EXPANSION OF JUSTICE SERVICES. WILLA HOLMES TESTIMONY IN SUPPORT OF LIBRARY LEVY AND GO BOND MEASURES. COMMISSIONER KELLEY THANKED MRS. HOLMES FOR HER VOLUNTEER SERVICES TO THE LIBRARY AND THE BOARD AND AUDIENCE RECOGNIZED TOM HOLMES FOR HIS 2,000 HOURS OF VOLUNTEER SERVICES TO THE LIBRARY. TD MILLER TESTIMONY IN OPPOSITION TO INCARCERATION OF CERTAIN CONTROLLED SUBSTANCE OFFENDERS AND**

**EXPANSION OF JUSTICE SERVICES. TOM  
HOLMES TESTIMONY IN SUPPORT OF LIBRARY  
LEVY AND GO BOND MEASURES.**

*There being no further business, the hearing was adjourned at 7:40 p.m.*

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Thursday, February 29, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

*Chair Beverly Stein convened the meeting at 9:36 a.m., with Vice-Chair Dan Saltzman, Commissioners Sharron Kelley, Gary Hansen and Tanya Collier present.*

**CONSENT CALENDAR**

**AT THE REQUEST OF CHAIR STEIN AND UPON  
MOTION OF COMMISSIONER KELLEY, SECONDED  
BY COMMISSIONER HANSEN, CONSENT  
CALENDAR ITEMS C-1 THROUGH C-3 WERE  
UNANIMOUSLY APPROVED.**

**DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

- C-1 Amendment 2 to Intergovernmental Agreement 101476 with Oregon Health Sciences University, Allocating \$15,300 to Purchase Psychiatric Consultation for Adult Mental Health and Alcohol/Drug Intake Services

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-2 ORDER Approving Contract 15804 for the Sale of Certain Tax Foreclosed Real Property to Former Owner Judy Abbott

**ORDER 96-27.**

- C-3 ORDER Authorizing Execution of Deed D961292 Upon Complete Performance of a Contract to Robert Hales

**ORDER 96-28.**

C-4            CS 5-95 Hearings Officer Decision APPROVING, With Conditions, Community Service Use to Construct New Facilities at the RIVERDALE SCHOOL, 11733 SW BREYMAN AVENUE, PORTLAND

***DECISION READ, APPEAL FILED. AT THE REQUEST OF CHAIR STEIN AND UPON MOTION OF COMMISSIONER SALTZMAN, SECONDED BY COMMISSIONER COLLIER, IT WAS UNANIMOUSLY APPROVED THAT A DE NOVO HEARING BE SCHEDULED FOR 9:30 AM, TUESDAY, MARCH 26, 1996, WITH TESTIMONY LIMITED TO 20 MINUTES PER SIDE.***

**REGULAR AGENDA**

**PUBLIC COMMENT**

R-1            Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

***NO ONE WISHED TO COMMENT.***

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

R-2            Portland General Electric Power Smart Award Presentation for Energy Efficiency at the Multnomah County Justice Center

***CHAIR STEIN PRESENTED POWER SMART AWARD TO FACILITIES MANAGEMENT STAFF IN RECOGNITION OF VARIOUS ENERGY CONSERVATION MEASURES UNDERTAKEN AND ADVISED PGE HAS ALSO PROVIDED MULTNOMAH COUNTY WITH A \$168,815 REBATE CHECK. WAYNE GEORGE RECOGNIZED CONTRIBUTIONS OF AMY JOSLIN OF HIS STAFF. BOARD AND AUDIENCE ACKNOWLEDGMENT.***

**DEPARTMENT OF SUPPORT SERVICES**

R-3            RESULTS Team Presentation of Information Services Division Work Request Team Regarding Improved Work Request Process. Presented by Bill Arnold and Elise Nicholson.

**SHERY STUMP PRESENTED RESULTS STATUS UPDATE AND INTRODUCED ISD TEAM PRESENTERS. BILL ARNOLD AND ELISE NICHOLSON PRESENTED PROBLEM SITUATION, GOALS, BENEFITS AND RECOMMENDATIONS FOR IMPROVEMENTS IN WORK REQUEST REPORTING.**

**NON-DEPARTMENTAL**

R-4 PROCLAMATION Proclaiming March, 1996 HUNGER AWARENESS MONTH in Multnomah County, Oregon

**COMMISSIONER COLLIER MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-4. COMMISSIONER COLLIER INTRODUCED LISA WIEBE OF OREGON FOODBANK AND JUDY ALLEY OF SNOW-CAP. MS. WIEBE AND MS. ALLEY EXPLANATION AND COMMENTS IN SUPPORT. PROCLAMATION READ. PROCLAMATION 96-29 UNANIMOUSLY APPROVED.**

R-5 PUBLIC HEARING and Consideration of ORDER Removing the Dedication to Cemetery Purposes for a Portion of Skyline Memorial Gardens Not Used for the Interment of Human Remains or Any Other Cemetery Purpose

**ANDREW BOWMAN, REPRESENTING PROPERTY OWNER SCI MANAGEMENT CORPORATION, EXPLANATION. COMMISSIONER KELLEY MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF R-5. MR. BOWMAN AND COUNTY COUNSEL LARRY KRESSEL EXPLANATION IN RESPONSE TO BOARD QUESTIONS AND DISCUSSION. ARNOLD ROCHLIN TESTIMONY AND REQUEST THAT BOARD DELAY ITS DECISION PENDING CITY OF PORTLAND ACTION ON LAND USE APPLICATION. RICHARD WITTMAN, REPRESENTING PROSPECTIVE PROPERTY PURCHASERS JOSEPH WESTIN AND ALLEN BAUMAN, CLARIFICATION IN RESPONSE TO BOARD QUESTIONS AND MR. ROCHLIN TESTIMONY. MR. WITTMAN AND MR. BOWMAN**

**RESPONSE TO BOARD DISCUSSION. MR. KRESSEL RESPONSE TO BOARD QUESTION. AT THE SUGGESTION OF CHAIR STEIN, COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, AN AMENDMENT TO "IT IS HEREBY ORDERED" PARAGRAPH ON PAGE 2 ADDING "BOARD ACTION TODAY DOES NOT CONSTITUTE A POSITION FOR OR AGAINST ANY LAND USE PROCEEDING ON THIS MATTER BEFORE THE CITY OF PORTLAND". COMMISSIONER COLLIER COMMENTED IN SUPPORT OF MOTION. AMENDMENT UNANIMOUSLY APPROVED. ORDER 96-30 UNANIMOUSLY APPROVED, AS AMENDED.**

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

R-8 Budget Modification DES 9 Authorizing Reclassification of Land Use Planning Director Position and Transfer of Funds within Land Use Planning for Capital Replacement Upgrade of Vehicle for Code Enforcement

**COMMISSIONER COLLIER MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-8. KATHY BUSSE EXPLANATION AND RESPONSE TO BOARD QUESTIONS AND COMMENTS IN SUPPORT OF DIVISION REORGANIZATION. BUDGET MODIFICATION UNANIMOUSLY APPROVED.**

**NON-DEPARTMENTAL**

R-9 First Reading of an ORDINANCE Amending Multnomah County Code Chapter 5.50.050 (Transient Lodging Tax) to Allow Certain Tax Receipts to be Used to Finance Construction of a New Hall at the Expo Center

**ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. AT THE REQUEST OF CHAIR STEIN AND UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER KELLEY, THE FIRST READING WAS UNANIMOUSLY CONTINUED TO THURSDAY, MARCH 7, 1996.**

**NON-DEPARTMENTAL**

R-7            Review of Proposal to Issue General Obligation Bonds for the Construction and/or Acquisition of Child Abuse Receiving Homes and Consider RESOLUTION Calling a Public Hearing [9:30 AM, THURSDAY, MARCH 21, 1996] on the Proposal to Submit a Measures Election on the Question of General Obligation Bonds

**COMMISSIONER SALTZMAN MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF RESOLUTION. CHAIR STEIN ADVISED COMMISSIONERS SALTZMAN AND COLLIER WOULD EACH BE PRESENTING SUBSTITUTE RESOLUTIONS FOR CONSIDERATION. CRAIG OPPERMAN TESTIMONY IN SUPPORT OF CHILD ABUSE RECEIVING HOMES AND RESPONSE TO BOARD QUESTION. LEE COLEMAN TESTIMONY IN SUPPORT OF RECEIVING HOMES CONCEPT AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION. MAGGY KHILNANI TESTIMONY IN SUPPORT OF RECEIVING HOMES. ANGELA SHERBO TESTIMONY EXPRESSING CONCERN THAT THE RECEIVING HOME PROPOSAL IS TOO AMBITIOUS, ADVISING AN \$1.8 MILLION ANNUAL OPERATIONAL GAP WOULD NOT BE FAIR TO CHILDREN OR THE COMMUNITY. IN RESPONSE TO A QUESTION OF COMMISSIONER COLLIER, MS. SHERBO ADVISED THE NEED FOR ADDITIONAL FOSTER PARENTS IS GREATER THAN THE NEED TO PURCHASE SHELTER HOMES. CHARLOTTE COOK TESTIMONY IN SUPPORT OF CHILD ABUSE RECEIVING HOMES AND RESPONSE TO BOARD QUESTION. FRANCES DEHLIN WRITTEN AND ORAL TESTIMONY IN SUPPORT OF RECEIVING HOMES AND RESPONSE TO BOARD QUESTION. COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF SUBSTITUTE RESOLUTION 1. COMMISSIONER COLLIER MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF SUBSTITUTE RESOLUTION 2. COMMISSIONER COLLIER EXPLANATION AND COMMENTS IN SUPPORT OF SUBSTITUTE RESOLUTION 2. CHAIR STEIN**

**EXPLANATION AND COMMENTS IN SUPPORT OF SUBSTITUTE RESOLUTION 2. COMMISSIONER HANSEN COMMENTS IN OPPOSITION TO SUBSTITUTE RESOLUTION 2 AND IN SUPPORT OF SUBSTITUTE RESOLUTION 1. SUBSTITUTE RESOLUTION 2 FAILED, WITH COMMISSIONERS COLLIER AND STEIN VOTING AYE AND COMMISSIONERS KELLEY, HANSEN AND SALTZMAN VOTING NO. COMMISSIONER SALTZMAN EXPLANATION AND COMMENTS IN SUPPORT OF SUBSTITUTE RESOLUTION 1. COMMISSIONER COLLIER MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF AMENDMENT TO SEPARATE THE CHILDREN'S FACILITIES GO BOND PROPOSAL FROM THE JUSTICE SERVICES GO BOND MEASURE, ALLOWING CITIZENS TO VOTE ON THE ISSUES SEPARATELY. COUNTY COUNSEL LARRY KRESSEL EXPLAINED IF MOTION TO EXCLUDE IS APPROVED, THE BOARD WOULD NEED TO ADOPT NOTICE AND BALLOT TITLE LANGUAGE. COMMISSIONER COLLIER COMMENTED IN SUPPORT OF MOTION. COMMISSIONERS SALTZMAN AND HANSEN COMMENTED IN OPPOSITION TO MOTION AND IN SUPPORT OF INCLUDING CHILDREN'S FACILITIES IN JUSTICE SERVICES GO BOND MEASURE. COMMISSIONER KELLEY COMMENTS REGARDING SUBSTITUTE RESOLUTION 1, ADVISING SHE SUPPORTS SUBSTITUTE RESOLUTION 1 AND WOULD SUPPORT MOTION TO SEPARATE AS WELL. COMMISSIONER SALTZMAN COMMENTED IN SUPPORT OF INCLUDING CHILDREN'S FACILITIES IN JUSTICE SERVICES GO BOND MEASURES. CHAIR STEIN COMMENTED IN SUPPORT OF MOTION TO SEPARATE. BOARD DISCUSSION. RAY MATHIS RESPONSE TO BOARD QUESTIONS AND DISCUSSION REGARDING POSITION OF PUBLIC SAFETY/CAMPAIGN COMMITTEE. MOTION TO SEPARATE FAILED, WITH COMMISSIONERS COLLIER AND STEIN VOTING AYE, AND COMMISSIONERS KELLEY, HANSEN AND SALTZMAN VOTING NO. UPON MOTION OF COMMISSIONER SALTZMAN,**

**SECONDED BY COMMISSIONER KELLEY, IT WAS UNANIMOUSLY APPROVED THAT THE SECOND SENTENCE IN THE FIRST BULLET ON PAGE 2 OF SUBSTITUTE RESOLUTION 1 BE AMENDED TO READ "THESE FACILITIES WILL BE OPERATED CONSISTENT WITH THE PROTOCOLS OF SCF." FOLLOWING DISCUSSION AND AT THE SUGGESTION OF CHAIR STEIN AND UPON MOTION OF COMMISSIONER SALTZMAN, SECONDED BY COMMISSIONER COLLIER, IT WAS UNANIMOUSLY APPROVED THAT THE THIRD SENTENCE IN THE FIRST BULLET ON PAGE 2 OF SUBSTITUTE RESOLUTION 1 BE AMENDED TO READ "THE COUNTY DOES NOT BELIEVE IT IS ITS ROLE TO PROVIDE OPERATIONAL COSTS TO FUND SERVICES IN THESE FACILITIES." AT THE REQUEST OF CHAIR STEIN AND UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER SALTZMAN, IT WAS UNANIMOUSLY APPROVED THAT THE FOURTH SENTENCE IN THE FIRST BULLET ON PAGE 2 OF SUBSTITUTE RESOLUTION 1 BE AMENDED TO READ "THE PLAN SHOULD BE JOINTLY DEVELOPED BY THE COUNTY AND SCF IN CONSULTATION WITH THE CHILD WELFARE PLANNING GROUP AND THE MULTNOMAH COUNTY CHILD ABUSE TEAM." AT THE REQUEST OF CHAIR STEIN AND UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER SALTZMAN, IT WAS UNANIMOUSLY APPROVED THAT THE THIRD BULLET ON PAGE TWO OF SUBSTITUTE RESOLUTION 1 BE AMENDED TO INCLUDE "AND SUPPORTING THE STRENGTHS AND NEEDS BASE INITIATIVE OF SCF." COMMISSIONERS STEIN AND COLLIER ADVISED THEY WILL SUPPORT SUBSTITUTE RESOLUTION 1 FOR THE PURPOSES OF BOARD UNANIMITY IN PLACING BOND MEASURES BEFORE THE PUBLIC. SUBSTITUTE RESOLUTION 96-31 IMPROVING THE FOSTER CARE SYSTEM IN MULTNOMAH COUNTY IN PARTNERSHIP WITH THE STATE OFFICE OF SERVICES TO CHILDREN AND FAMILIES**

**CHILDREN, UNANIMOUSLY APPROVED, AS AMENDED.**

R-6

PUBLIC HEARING Regarding Proposed Serial Levies for Library and Public Safety Services, and Proposed Bond Measures for Library and Public Safety Capital Projects

**PHIL SMITH, TD MILLER AND PAUL STANFORD TESTIMONY IN OPPOSITION TO INCARCERATION OF CERTAIN CONTROLLED SUBSTANCE OFFENDERS AND IN OPPOSITION TO JAIL EXPANSION. PENNY HUMMEL TESTIMONY IN SUPPORT OF LIBRARY LEVY AND GO BOND MEASURES.**

**AT THE REQUEST OF CHAIR STEIN AND FOLLOWING DISCUSSION, BOARD CONSENSUS TO PROCEED WITH PUBLIC EDUCATION REGARDING THE LIBRARY AND JUSTICE SERVICES LEVIES AND BONDS MEASURES AS ITEMIZED IN CHAIR'S OFFICE 2/29/96 SUMMARY OF PROPOSED BOND MEASURES, WITH THE ADDITION OF "\$4,000,000 TO EXPAND FACILITIES WHICH WILL ASSIST CHILDREN IN CRISES" UNDER THE PUBLIC SAFETY BOND. COMMISSIONER COLLIER NOTED THE ORIGINAL ITEMS UNDER DISCUSSION HAVE BEEN REDUCED \$40,000,000 BY REMOVING COURTHOUSE MEASURES AND CERTIFICATES OF PARTICIPATION.**

**CHAIR STEIN ADVISED THAT ON THURSDAY, MARCH 7, 1996 THE BOARD WILL CONSIDER RESOLUTIONS PASSING LIBRARY AND JUSTICE SERVICES LEVIES ONTO THE BALLOT; ON TUESDAY, MARCH 12, 1996 THE BOARD WILL CONSIDER RESOLUTIONS PASSING LIBRARY AND JUSTICE SERVICES BONDS ONTO THE BALLOT; AND IF THERE ARE CHALLENGES TO THE BALLOT TITLES, THE BOARD WILL ADDRESS THEM ON THURSDAY, MARCH 21, 1996.**

Thursday, February 29, 1996 - 10:30 AM  
(OR IMMEDIATELY FOLLOWING REGULAR MEETING)  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

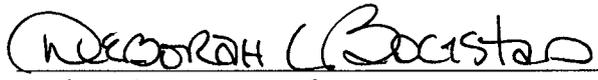
**BOARD BRIEFING**

B-1 Annual Report Regarding Citizens Grand Jury on Corrections. Presented by Michael Schrunk and Russell Ratto.

***CANCELED, TO BE RESCHEDULED.***

*There being no further business, the meeting was adjourned at 12:03 p.m.*

OFFICE OF THE BOARD CLERK  
FOR MULTNOMAH COUNTY, OREGON

  
\_\_\_\_\_  
Deborah L. Bogstad



# MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK  
 SUITE 1510, PORTLAND BUILDING  
 1120 SW FIFTH AVENUE  
 PORTLAND, OREGON 97204  
 CLERK'S OFFICE • 248-3277 • 248-5222  
 FAX • (503) 248-5262

BOARD OF COUNTY COMMISSIONERS

BEVERLY STEIN	CHAIR	•248-3308
DAN SALTZMAN	DISTRICT 1	• 248-5220
GARY HANSEN	DISTRICT 2	•248-5219
TANYA COLLIER	DISTRICT 3	•248-5217
SHARRON KELLEY	DISTRICT 4	•248-5213

## AGENDA

### MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

FOR THE WEEK OF

**FEBRUARY 26, 1996 - MARCH 1, 1996**

*Monday, February 26 , 1996 - 7:00 PM - Public Hearing ..... Page 2*

*Tuesday, February 27, 1996 - 7:00 PM - Public Hearing ..... Page 2*

*Thursday, February 29, 1996 - 9:30 AM - Regular Meeting ..... Page 2*

*Thursday, February 29, 1996 - 10:30 AM -Board Briefing ..... Page 4*

*Thursday Meetings of the Multnomah County Board of Commissioners are \*cablecast\* live and taped and can be seen by Cable subscribers in Multnomah County at the following times:*

*Thursday, 9:30 AM, (LIVE) Channel 30*

*Friday, 10:00 PM, Channel 30*

*Sunday, 1:00 PM, Channel 30*

*\*Produced through Multnomah Community Television\**

**INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222, OR MULTNOMAH COUNTY TDD PHONE 248-5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.**

**AN EQUAL OPPORTUNITY EMPLOYER**

Monday, February 26, 1996 - 7:00 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**PUBLIC HEARING**

PH-1      *The Multnomah County Board of Commissioners Will Meet to Hear Citizen Testimony Regarding Proposed Serial Levies for Library and Public Safety Services, and Proposed Bond Measures for Library and Public Safety Capital Projects.*

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Tuesday, February 27, 1996 - 7:00 PM  
**Gresham City Hall Council Chambers**  
1333 NW Eastman Parkway, Gresham

**PUBLIC HEARING**

PH-2      *The Multnomah County Board of Commissioners Will Meet to Hear Citizen Testimony Regarding Proposed Serial Levies for Library and Public Safety Services, and Proposed Bond Measures for Library and Public Safety Capital Projects.*

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Thursday, February 29, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

**CONSENT CALENDAR**

**DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

C-1      *Amendment 2 to Intergovernmental Agreement 101476 with Oregon Health Sciences University, Allocating \$15,300 to Purchase Psychiatric Consultation for Adult Mental Health and Alcohol/Drug Intake Services*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

C-2      *ORDER Approving Contract 15804 for the Sale of Certain Tax Foreclosed Real Property to Former Owner Judy Abbott*

- C-3        *ORDER Authorizing Execution of Deed D961292 Upon Complete Performance of a Contract to Robert Hales*
- C-4        *CS 5-95 Hearings Officer Decision APPROVING, With Conditions, Community Service Use to Construct New Facilities at the RIVERDALE SCHOOL, 11733 SW BREYMAN AVENUE, PORTLAND*

**REGULAR AGENDA**

**PUBLIC COMMENT**

- R-1        *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-2        *Portland General Electric Power Smart Award Presentation for Energy Efficiency at the Multnomah County Justice Center*

**DEPARTMENT OF SUPPORT SERVICES**

- R-3        *RESULTS Team Presentation of Information Services Division Work Request Team Regarding Improved Work Request Process. Presented by Bill Arnold and Elise Nicholson.*

**NON-DEPARTMENTAL**

- R-4        *PROCLAMATION Proclaiming March, 1996 HUNGER AWARENESS MONTH in Multnomah County, Oregon*
- R-5        *PUBLIC HEARING and Consideration of ORDER Removing the Dedication to Cemetery Purposes for a Portion of Skyline Memorial Gardens Not Used for the Interment of Human Remains or Any Other Cemetery Purpose*
- R-6        *PUBLIC HEARING Regarding Proposed Serial Levies for Library and Public Safety Services, and Proposed Bond Measures for Library and Public Safety Capital Projects*
- R-7        *Review of Proposal to Issue General Obligation Bonds for the Construction and/or Acquisition of Child Abuse Receiving Homes and Consider RESOLUTION Calling a Public Hearing [9:30 AM, THURSDAY, MARCH 21, 1996] on the Proposal to Submit a Measure Election on the Question of General Obligation Bonds*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

R-8            *Budget Modification DES 9 Authorizing Reclassification of Land Use Planning Director Position and Transfer of Funds within Land Use Planning for Capital Replacement Upgrade of Vehicle for Code Enforcement*

**NON-DEPARTMENTAL**

R-9            *First Reading of an ORDINANCE Amending Multnomah County Code Chapter 5.50.050 (Transient Lodging Tax) to Allow Certain Tax Receipts to be Used to Finance Construction of a New Hall at the Expo Center*

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*Thursday, February 29, 1996 - 10:30 AM*  
**(OR IMMEDIATELY FOLLOWING REGULAR MEETING)**  
*Multnomah County Courthouse, Room 602*  
*1021 SW Fourth, Portland*

**BOARD BRIEFING**

B-1            *Annual Report Regarding Citizens Grand Jury on Corrections. Presented by Michael Schrunk and Russell Ratto. 45 MINUTES REQUESTED.*

#4  
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**PLEASE PRINT LEGIBLY!**

**MEETING DATE** 2/26/96

**NAME**

ANGELA SHERRO

**ADDRESS**

5124 NE CLEVELAND

**STREET**

PORTLAND, OR 97211

**CITY**

**ZIP**

**I WISH TO SPEAK ON AGENDA ITEM NO. \_\_\_\_\_**

**SUPPORT \_\_\_\_\_**

**OPPOSE  \_\_\_\_\_**

**SUBMIT TO BOARD CLERK \_\_\_\_\_**

RECEIVING HOMES

#5

**PLEASE PRINT LEGIBLY!**

**MEETING DATE** 7-26-96

**NAME**

Phil Smith

**ADDRESS**

P.O. Box 9192

**STREET**

Portland OR 97207

**CITY**

**ZIP**

**I WISH TO SPEAK ON AGENDA ITEM NO.** \_\_\_\_\_

**SUPPORT** \_\_\_\_\_

**OPPOSE**

**SUBMIT TO BOARD CLERK**

JAILS FOR SUBSTANCE OFFENDERS

#6

**PLEASE PRINT LEGIBLY!**

**MEETING DATE** 2/26/96

**NAME**

TD Miller

**ADDRESS**

15520 SE River Forest Dr

**STREET**

Oak Grove 97267

**CITY** Director,

**ZIP**

"Portland Normal"

**I WISH TO SPEAK ON AGENDA ITEM NO.** \_\_\_\_\_

**SUPPORT** \_\_\_\_\_

**OPPOSE**

**SUBMIT TO BOARD CLERK** DRUG OFFENDER

JAIL EXPANSION & INCARCERATION

#7

**PLEASE PRINT LEGIBLY!**

MEETING DATE 2.26.96

NAME SUSAN HATHAWAY-MARVER

ADDRESS 2136 NE 22 WIL AVE

STREET Portland 97212

CITY Portland ZIP 97212

Library Board

I WISH TO SPEAK ON AGENDA ITEM NO. \_\_\_\_\_

SUPPORT ✓ OPPOSE \_\_\_\_\_

**SUBMIT TO BOARD CLERK**

LEVY - LIBRARY SERVICES - GO BOND

# 8

PLEASE PRINT LEGIBLY!

MEETING DATE 2-26-96

CHARLES FLAKE

NAME CHARLES FLAKE

ADDRESS 6200 NW 6th Avenue #3

STREET

PERTON'S 97211

CITY ZIP

I WISH TO SPEAK ON AGENDA ITEM NO. RI

SUPPORT  OPPOSE

SUBMIT TO BOARD CLERK

LIBRARY - UNDECIDED ON  
Jail issues

#9

**PLEASE PRINT LEGIBLY!**

**MEETING DATE**

2/26/96

**NAME**

BILL NAITO

**ADDRESS**

5 NW Front

**STREET**

PORTLAND

**CITY**

**ZIP**

LIBRARY BOARD

**I WISH TO SPEAK ON AGENDA ITEM NO.** \_\_\_\_\_

**SUPPORT** \_\_\_\_\_

**OPPOSE** \_\_\_\_\_

**SUBMIT TO BOARD CLERK**

Library

#10

**PLEASE PRINT LEGIBLY!**

**MEETING DATE** 2/26/96

**NAME**

Bill Resnick

**ADDRESS**

1615 SE 35th Place

**STREET**

Portland 97214

**CITY**

**ZIP**

District 1 Candidate

**I WISH TO SPEAK ON AGENDA ITEM NO.** \_\_\_\_\_

**SUPPORT** \_\_\_\_\_

**OPPOSE** \_\_\_\_\_

**SUBMIT TO BOARD CLERK**

CONCERNS <sup>e</sup> RECEIVING homes & jail facilities

#12

**PLEASE PRINT LEGIBLY!**

LIBRARY ~~☒~~

MEETING DATE 2-26-96

~~JAILS~~

NAME

Don Beach

ADDRESS

6495 SW Burlingame Pl.

STREET

POB

CITY

97201

ZIP

I WISH TO SPEAK ON AGENDA ITEM NO. \_\_\_\_\_

SUPPORT

OPPOSE

**SUBMIT TO BOARD CLERK**

#13

**PLEASE PRINT LEGIBLY!**

**MEETING DATE** 26 Feb 96

**NAME**

Wesley Risher

**ADDRESS**

1627 SW Troy St.

**STREET**

Portland OR 97219-2745

**CITY**

**ZIP**

**I WISH TO SPEAK ON AGENDA ITEM NO.** \_\_\_\_\_

**SUPPORT** Library Bond Levy **OPPOSE** \_\_\_\_\_

**SUBMIT TO BOARD CLERK**

## PREPARED TESTIMONY FOR RECEIVING HOMES

- #1 Lt. Stan Grubbs - Portland Police Bureau (Child Abuse Team)  
*The nature of the problem from a law enforcement perspective.*
- #2 Helen Smith - Multnomah County District Attorney's Office  
*Need from the DA's perspective / commissioning of the feasibility study.*
- #3 Anna Rockhill - Child Welfare Partnership  
*The process and findings of the feasibility study.*
- #11 Kay Toran - State Office of Services to Children and Families  
*The state's interest and willingness to partner with the County to establish child abuse receiving homes.*

MEETING DATE: FEB 26 1996

AGENDA #: PH-1

ESTIMATED START TIME: 7:00pm

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

SUBJECT: Hearing on Serial Levies and Bond Proposals

BOARD BRIEFING: DATE REQUESTED: February 26, 1996

REQUESTED BY: Dave Warren

AMOUNT OF TIME NEEDED: 2 hours

REGULAR MEETING: DATE REQUESTED: \_\_\_\_\_

AMOUNT OF TIME NEEDED: \_\_\_\_\_

DEPARTMENT: Support Services DIVISION: Budget & Quality

CONTACT: Dave Warren TELEPHONE #: 248-3822

BLDG/ROOM #: 106 / 1400

PERSON(S) MAKING PRESENTATION: Citizen Testimony

ACTION REQUESTED:

INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL  OTHER

SUGGESTED AGENDA TITLE:

Public Hearing in the matter of proposed serial levies for library and public safety services and in the matter of proposed bond measures for library and public safety capital projects.

SIGNATURES REQUIRED:

ELECTED OFFICIAL: Beverly Steud  
(OR) DEPARTMENT MANAGER: \_\_\_\_\_

BOARD OF COUNTY COMMISSIONERS  
96 FEB 22 PM 12:15  
MULTNOMAH COUNTY  
OREGON

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Office of the Board Clerk 248-3277 or 248-5222



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S**

**For Immediate Release:**  
February 15, 1996

**For More Information:**  
Rhys Scholes, 248-3928

## **County Slates Hearings on Bonds and Levies**

The Multnomah County Board of County Commissioners will hold three special hearings to take public testimony on proposals for general obligation bonds and the renewal of serial levies for public safety and libraries. The hearings are scheduled as follows:

**Monday, February 26, 7 PM**

**Multnomah County Courthouse  
1021 SW 4th, Portland**

**Tuesday, February 27, 7 PM**

**Gresham City Hall  
133 NW Eastman Pkwy., Gresham**

**Thursday, February 29, 10 AM**

**Multnomah County Courthouse  
1021 SW 4th, Portland**

In 1992, Multnomah County voters passed two three-year serial levies to fund operating costs of jails and libraries. Those levies will expire on June 30, 1996. Continued operation of these critical services requires renewal of these levies and that renewal requires a vote of the people.

The need for levy renewal provides an opportunity for County Commissioners and voters to consider the appropriate level of these services and consequently the funding necessary to provide those services.

County Commissioners will reach a decision in early March regarding the measures to be placed on the ballot. The voters of Multnomah County will consider the measures at the Primary Election to be held on Tuesday, May 21.

**# # #**



# MULTNOMAH COUNTY, OREGON

**BOARD OF COUNTY COMMISSIONERS**

BEVERLY STEIN  
DAN SALTZMAN  
GARY HANSEN  
TANYA COLLIER  
SHARRON KELLEY

BUDGET & QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Board of County Commissioners  
Ginnie Cooper, Library Director  
Tamara Holden, Community Corrections Director  
Dan Noelle, Sheriff  
Billi Odegaard, Health Director

FROM: Dave Boyer, Finance Director *DB*  
Dave Warren, Principal Budget Analyst *DCW*

DATE: February 15, 1996

SUBJECT: Levy Timeline and Bonds Timeline for the Primary Election

Since January, when we believe we last sent out a timeline, there has been a great deal of thinking and discussion about the schedule leading up to the May election. Some things have remained the same. To place a serial levy on the ballot at any special election, the County must file the measure with the Elections Office 61 days before the election date. For the Board of Commissioners to decide that such a measure should be voted on, it must approve the measure at a regular meeting. This means that we must give Elections our levy measure no later than March 21; no change here.

However, our bond counsel has brought it to our attention that anyone who wishes to make a legal challenge to the ballot titles or the substance of the measures can challenge them within seven days from the day the Board passes it. In order to make sure that such a challenge could be dealt with and still file the measure by March 21, we have recommended taking action by March 7. This leaves seven days for a challenge to be filed and seven days after that for a court ruling or for the Board to react.

With this as background, here are the dates that, as of today, would allow the maximum time for a public process and still permit a challenge to be addressed before March 21.

February 22	Thursday	Board calls for March 12 bond hearings for both the Public Safety and Library Bonds.
February 25	Sunday	First publication of notice of March 12 bond hearings.
February 26	Monday	Evening hearing in Courthouse on both levies and both bond measures (7 PM)
February 27	Tuesday	Evening hearing in Gresham City Hall on both levies and both bond measures (7 PM)
February 29	Thursday	Hearing on both levies and both bond measures during the regular Board meeting at 10:00.
March 2	Sunday	Second publication of notice of March 12 bond hearings.
March 7	Thursday	Board passes measures placing serial levies on Primary ballot. Measures filed with Elections (seven day clock begins)
March 12	Tuesday	Board holds hearings on both bond measures and places bond measures on Primary ballot. Measures filed with Elections (seven day clock begins).
March 14	Thursday	Last day for challenge to levy measures ballot titles.
March 19	Tuesday	Last day for challenge to bond measures ballot titles.
March 21	Thursday	Last day for Board to revise measures if they are challenged and the Board wishes to react.

February 15, 1996

As an option, the Board could delay considering the serial levies until March 12 and take up all the measures at a single session. In that case the calendar looks like this.

February 22	Thursday	Board calls for March 12 bond hearings for both the Public Safety and Library Bonds.
February 25	Sunday	First publication of notice of March 12 bond hearings.
February 26	Monday	Evening hearing in Courthouse on both levies and both bond measures (7 PM)
February 27	Tuesday	Evening hearing in Gresham City Hall on both levies and both bond measures (7 PM)
February 29	Thursday	Hearing on both levies and both bond measures during the regular Board meeting at 10:00.
March 2	Sunday	Second publication of notice of March 12 bond hearings.
March 12	Tuesday	Board holds hearings on both bond measures and places bond measures on Primary ballot. Board passes measures placing serial levies on Primary Ballot. Measures filed with Elections (seven day clock begins).
March 19	Tuesday	Last day for challenge to measures ballot titles.
March 21	Thursday	Last day for Board to revise measures if they are challenged and the Board wishes to react.

- c. Larry Aab
- Patrick Brun
- Becky Cobb
- Barry Crook
- Karyne Dargan
- Sandra Duffy
- Vicki Ervin
- Bill Farver
- Tom Fronk
- Larry Kressel
- Dan Oldham
- Kathy Page
- Rhys Scholes
- Barbara Simon
- Tom Simpson
- Diane Smith



# MULTNOMAH COUNTY, OREGON

BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN  
DAN SALTZMAN  
GARY HANSEN  
TANYA COLLIER  
SHARRON KELLEY

BUDGET AND QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Board of County Commissioners

FROM: Dave Warren

TODAY'S DATE: February 22, 1996

REQUESTED PLACEMENT DATE: February 26, 1996

SUBJECT: Hearing on Proposed Serial Levies and Bond Measures

---

## I. Recommendation / Action Requested:

Hold public hearings and receive testimony relative to the proposed Public Safety and Library serial levies and bond measures.

## II. Background / Analysis:

As part of the effort to establish the rates for the serial levies and the projects to include in the bonds, it is important to give citizens an opportunity to make their feelings known before the Board formally approves the measures and places them on the ballot.

Three hearings have been scheduled to allow for citizen testimony:  
February 26, 1996 at 7:00 PM in the Courthouse, Room 602  
February 27, 1996 at 7:00 PM in the Gresham City Hall  
February 29, 1996 during the regular Board meeting beginning at 9:30 AM in the Courthouse.

## III. Financial Impact:

The attached summaries show the financial impact of the proposed serial levies for the three years.

The Library levy is proposed to be extended at the current authorized rate, \$0.4034 per thousand dollars of assessed valuation.

The Public Safety levy is proposed to be renewed at a rate of \$0.7796 per thousand dollars of assessed valuation. This rate is higher than the current authorized rate of \$0.5288 per thousand. The scope of the

levy is expanded to add approximately 330 jail spaces in Inverness Jail and another, new, jail, and 75 secure alcohol and drug spaces. The full authorized rate will not be charged until the third year of the levy, when the new jail spaces, which will be constructed during the first eighteen months of the levy, will be operated for a full year.

The items to include in the bond measures are not certain. The proposed Library bond is \$28.5 million for technology, building renovation, and reconstruction of branches. Items proposed for the Public Safety bond measure include paying for construction of additional jail spaces at Inverness Jail, a new jail facility, secure alcohol and drug facilities, renovation of existing facilities, computerized criminal tracking, juvenile detention beds under construction, land acquisition for a courthouse, refinancing of certificates of participation for the juvenile detention facility, and child abuse receiving facility. The amount depends on the projects finally included, but the range is between \$74 million and \$125 million.

#### IV. Legal Issues:

The Board must make final decisions about any measure for the Primary Election ballot no later than March 21, 1996. I recommend decisions on the levies on March 7 and on the bonds on March 12 to allow time before the deadline to respond to any legal or procedural challenges that might occur.

#### V. Controversial Issues:

All of the proposed services could be subject to discussion.

#### VI. Link to Current County Policies:

The Board has a policy in place to consider replacing the short term funding of programs through serial levies with an increased tax base.

#### VII. Citizen Participation:

The hearings will provide an initial opportunity for citizens to testify.

#### VIII. Other Government Participation:

The City of Portland has expressed discomfort with the size of the levies as they would increase the County's percentage of total property taxes. I believe the City now understands that the County will not levy the full authorized amounts unless property value growth is sufficient to permit that levy without infringing on the share of property taxes available to other jurisdictions.

SUMMARY OF PROPOSED LEVIES

**LIBRARY LEVY**

	<b>1995-96</b>	<b>1996-97</b>	<b>1997-98</b>	<b>1998-99</b>
<i>Support for Base Budget at Current Service Level</i>	12,163,707	12,692,107	13,100,658	13,592,834
Expand Hours Branches Are Open		874,379	1,203,145	1,242,849
Expand Hours Central Library Is Open		229,400	473,517	489,144
Increase Books and Materials to Average Level of Comparable Libraries		466,440	531,077	596,278
Open a Branch in Northwest Portland		0	0	441,671
Joint Operation of Parkrose School Project		<u>225,688</u>	<u>224,271</u>	<u>225,417</u>
Total Levy Needed		14,488,014	15,532,669	16,588,192
<b>Levy (including discounts and delinquencies)</b>		<b>15,250,541</b>	<b>16,350,178</b>	<b>17,461,255</b>
<b>AUTHORIZED TAX RATE</b>	<b>0.4034</b>	<b>0.4034</b>	<b>0.4034</b>	<b>0.4034</b>

SUMMARY OF PROPOSED LEVIES

**PUBLIC SAFETY LEVY**

	<b>1995-96</b>	<b>1996-97</b>	<b>1997-98</b>	<b>1998-99</b>
<i>Support for Base Budget at Current Service Level</i>	<i>16,500,830</i>	<i>20,019,338</i>	<i>19,840,530</i>	<i>19,824,732</i>
Expand Restitution Center by 40 Jail Spaces		616,639	636,263	655,189
Operate 120 Additional Jail Spaces at Inverness Jail		0	4,827,748	6,039,866
Operate New Jail of 210 Jail Spaces		0	1,554,441	4,097,468
Operate 75 Space Alcohol and Drug Secure Facility		0	957,890	1,301,974
Staffing Remodeled Space in Existing Jails		0	788,998	656,439
Data Processing for New Jails		214,379	113,288	116,883
In-Jail A&D		<u>0</u>	<u>615,964</u>	<u>714,115</u>
Total Levy Needed		20,850,356	29,335,122	33,406,666
<b>Levy (including discounts and delinquencies)</b>		<b>21,495,213</b>	<b>29,933,798</b>	<b>33,744,107</b>
<b>AUTHORIZED TAX RATE</b>	<b>0.5288</b>	<b>0.5686</b>	<b>0.7386</b>	<b>0.7796</b>



## DAN SALTZMAN, Multnomah County Commissioner, District One

1120 S.W. Fifth Avenue, Suite 1500 • Portland, Oregon 97204 • (503) 248-5220 • FAX (503) 248-5440

### CHILD ABUSE RECEIVING HOMES

Currently, almost 1000 children per year are removed from the home for their own safety, generally by law enforcement officers. The particular circumstances can vary. Sometimes the child has been physically or sexually abused. Sometimes it is a case of neglect severe enough to immediately threaten the child's well-being. Sometimes the child's caretaker has been taken into custody, and there are no relatives or others available to take the child in.

Right now, the system for taking care of these children is very dysfunctional. There is a severe shortage of foster care beds for them: after sometimes spending hours in the back of a police car or at a caseworker's desk, they are often sent to foster homes that are already overcrowded, and perhaps unsuitable. Children also suffer from multiple placements, sometimes as many as four or five in a three week period. This adds severe additional trauma to already victimized children. It also represents a significant burden to law enforcement officers who at times must try to find placements themselves, instead of returning to their patrol duties. The State Office of Services to Children and Families (SCF, formerly known as CSD) has identified this as one of the two most critical shortfalls in the child protective system.

Last year, the Multnomah County District Attorney's commissioned a study to examine the feasibility of creating a system of child abuse receiving homes in Multnomah County. That study by the Child Welfare Partnership was delivered in November 1995. Its findings included:

- There is a definite need to change how children brought into protective custody are cared for.
- That change should include specialized, dedicated and professionally staffed short-term residential care.
- There should also be a timely and coordinated, comprehensive assessment of the child's physical, medical and emotional needs.
- A receiving home model would be a highly effective way to meet these urgent goals.
- That a receiving home model is effective not simply because it increases the number of shelter care beds, but because it represents an important and needed change to the child welfare system.

(over)

After the delivery of this report a series of discussions occurred among the state, the county and a wide range of children's services providers about how best to proceed. The goal was to come up with an innovative partnership of those players that could establish and operate child abuse receiving homes in Multnomah County. As a result, the State Office of Services to Children and Families has created and endorsed a model that includes:

- **A Centralized Reception Center** - This would be the place to which children would be immediately taken to insure their safety, well-being and given initial assessment. This facility would also provide the opportunity for supervised family visits. Currently, families can visit their sheltered children a maximum of 1 hour per week at an SCF office, making family reunification more difficult.
- **Receiving homes** - This is the basic residential component. These homes would be distributed geographically throughout the community, professionally staffed, and would be a comforting, "home-like" setting. They are designed for short term stays, generally up to 21 days. These homes will also permit sibling groups to be kept together. Currently, 90% of sibling groups are split up as they enter the system.
- **A Secure Facility** - One of the system's most urgent current needs is a secure facility for children with serious behavioral problems.

SCF has estimated the capital costs of building this system at a bit under \$6,000,000.

This problem transcends jurisdictional "turf," and requires us to look beyond the traditional boundaries that have fragmented our response to children in desperate need of our care. That is the highly successful premise behind the operation of the Multnomah County Child Abuse Team. This spirit of partnership is the foundation of the receiving home proposal.

That proposal is that Multnomah County builds the Multnomah County Child Abuse Receiving Homes by adding bonding authority of no more than \$6,000,000 to this May's Public Safety General Obligation Bond. This represents approximately \$2 per year to the owner of a \$150,000 home.

### OPERATING THE RECEIVING HOMES

The homes would be operated by a qualified private contractor. Operational funds would come primarily from the state, with some participation by the county and private funding sources. Based on the funds SCF currently has available, and their estimates of the cost of operating the receiving homes according to the SCF-preferred model, there is an anticipated operational deficit. Currently, SCF estimates that annual deficit to be in the \$1.5 million range. This proposal anticipates the closure of that gap by splitting the deficit between the County and the operator. The County has pursued a similar strategy with the Mental Health Crisis Center, where potential operators were required to provide operational funding as part of their proposals. Additional deficit reduction may be possible through refinements in the operating model, pursuant to discussions among stakeholders.

2/26/96  
RECEIVED  
Chare Stein  
FEB 16 1996  
HANDOUT  
State Office for Services  
to Children and Families



FOUNDED 1855

THE BOYS  
AND GIRLS  
AID SOCIETY  
OF OREGON

MEMORANDUM

To: Participants in the "Receiving Homes Feasibility Study".  
From: The Positioning Task Force  
The Boys and Girls Aid Society of Oregon  
Date: February 9, 1996  
RE: Agency Response

Agency staff of The Boys and Girls Aid Society who participated in the feasibility study would like to share with you the agency's response, in the attached letter to Commissioner Dan Saltzman. This response was developed by the Society's Positioning Task Force.

Thank you.

/cts  
Attachment



ACCREDITED



A United Way Agency

February 2, 1996

The Honorable Dan Saltzman  
Multnomah County Commissioner, District One  
1120 S.W. Fifth Avenue, Suite 1500  
Portland, Oregon 97204

Dear Mr. Saltzman,

Staff from The Boys and Girls Aid Society of Oregon were pleased to be included in all of the work groups involved in developing the "Receiving Homes Feasibility Study" conducted by Child Welfare Partnership at Portland State University. The Report was reviewed and discussed by the Society's Positioning Task Force.\* In response to the request in your cover letter accompanying the Report, we offer comments about the Report's findings as well as some suggestions.

Since 1971, The Boys and Girls Aid Society has provided services to Oregon's children in partnership with the State Office for Services to Children and Families (SCF) (and its predecessor CSD). Our experience supports the Report's analysis of the crisis in the current shelter system.

Our experience also suggests, however, that the following child welfare values must be standards for planning for services to children and families facing their first contact with SCF. These same values are mentioned in the Report. They include assuring services which:

- provide housing that is the least restrictive, most familiar and in the most family-like surroundings possible;
- maintain continuity of neighborhood, school, friends and community;
- provide families with timely, accessible, available local resources with flexible hours;
- offer family unity efforts immediately;
- include a flexible array of shelter resources able to provide appropriate responses to differing family and youth situations.

Most of the Report's recommendations regarding service alternatives, particularly with regard to housing services, do not meet all of the above standards.

Of particular concern to us is the relationship of these services to the larger system issues. The Report acknowledged that none of the alternatives considered would address the variety of system issues which have contributed to the current shelter care crisis. Because this program, whatever design is chosen, will



THE BOYS  
AND GIRLS  
AID SOCIETY  
OF OREGON

BOARD OF DIRECTORS

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Dr. Ethel Simon-McWilliams

Ann Swindells

W. Wells Talmadge



Page 2

operate within the current environment, problems will still occur related to lack of adequate aftercare resources and caseload pressures on caseworkers. The long-term effect of shrinking fiscal resources for services to children and families will still exist.

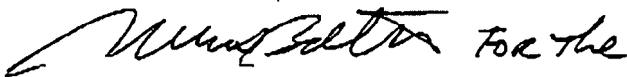
We would like to suggest consideration of alternatives which were outside the scope of the report. While there are clearly successful receiving home models, there are also successful foster family based services. These models provide the support and caseload size which allow caseworkers the time to provide quality child welfare services, case management and foster parent support. These models are more flexible and more family-focused. These models would use the resources to reconfigure and support improvement in current services.

Finally, our agency's vision for Oregon's children and families emphasizes the "work (necessary) to create communities that value children and families....(and) are committed to their success and growth." Consistent with this vision, we believe that local communities must be engaged in all efforts to respond to abuse and neglect. Community organizations and institutions, including Caring Communities, schools, family service centers and block homes, can be called upon to support and assist in sheltering and providing resources to youth and families. Services which are provided in models which emphasize, through housing choice, the separateness of these children, do not re-enforce the important role that the community has in supporting Oregon's children and families.

We would be more than happy to discuss any of these comments. We genuinely appreciate the opportunity to participate in this study process. These issues and these children and families have been important to the Society since we began providing family homes for children in 1885.

The Report has brought new and needed focus to this challenging and growing concern.

Sincerely,



Positioning Task Force, The Boys and Girls Aid Society of Oregon

PTF:cts

cc: All participating institutions, agencies and individuals.

\*The Positioning Task Force is a cross-section of agency staff including executive, management and direct service staff. This group of staff reviews and discusses current issues impacting Oregon's children and families.

2/26/96 KAY TORAN  
HANDOUT

# Oregon

February 26, 1996

DEPARTMENT OF  
HUMAN  
RESOURCES

Ms. Beverly Stein, Chair  
Multnomah Board of Commissioners  
1120 SW 5th, Room 1410  
Portland, OR 97204



State Office for  
SERVICES TO  
CHILDREN  
AND FAMILIES

Dear Ms. Stein:

Good Evening Madame Chair and Commissioners, I am Kay Toran, Administrator of the State Office for Services to Children and Families and I am here to comment on the proposed "Child Abuse Receiving Homes" offered by Commissioner Saltzman.

The mission of the State Office for Services to Children and Families (SCF) is to protect Oregon's abused and neglected children and to provide them with safe and permanent families. I especially want to put emphasis on the "families" part of our mission for you tonight in relation to the proposal before you. We recognize that the "families" of abused and neglected children include extended families, foster and adoptive families. An important part of the receiving home proposal is its involvement of families in providing care and safety to children in a family home environment. This is what children need-particularly when in crisis due to abuse or neglect.

We have been looking at our needs for increased services for the children we serve both here in Multnomah County and statewide. We want to increase kinship care for abused and neglected children and increase the number of children who can obtain permanent homes through adoption. In addition, we recognize the need for more treatment services for severely emotionally disturbed young children. Increased access to shelter care in Multnomah County is also an unmet need that we have identified.

I am in support of the Receiving Center concepts that were developed after the meeting of SCF management and Commissioner Saltzman.

These include:

1. A Receiving Center where the children in crisis would first be brought. The Receiving Center would be the central point for assessment and family visitation as well.
2. The Receiving Homes which ideally would be the homes of professional foster parents providing care and nurturing in a community based family environment. These families would



John A. Kitzhaber  
Governor

Human Resources Building  
500 Summer Street NE  
Salem, OR 97310-1017  
Salem - (503) 945-5651  
FAX - (503) 581-6198  
HRB 1017 (8/95)

need to be compensated adequately, given back up assistance and time off and recognition of their competence in caring for these needy and sometimes very difficult children. These families would also be an important part of the team that would be working with those families of children that can be quickly returned home.

3. The Secure Shelter program for those few children with severe behavior problems who could not be handled in the preferred family environment of the Receiving Homes and are in need of more professional assessment and intervention.

Children who may be served by the "Child Abuse Receiving Homes" are currently served in SCF certified foster homes which are reimbursed by SCF at the rate of \$18 per day per child. These foster homes currently serve an average of 39 children per day in Multnomah County. The funds paid these foster parents are the only funds that SCF could make available for participation in this project at this time. The only other funds that could be identified would require a cost shift from other existing service areas such as residential treatment, professional shelter or group home care because of the overwhelming need we experience for these services.

To participate we would need assurance that family home settings would be used to provide the majority of the care for the children, that SCF would have immediate access when we must take custody of an abused or neglected child and that established standards of care and treatment would be met.

I very much appreciate the opportunity to comment on this proposal and I am very pleased that Multnomah County is making this effort to address the needs of children and families involved in abuse and neglect.

Cordially,

Kay D. Toran  
Director



**M E M O R A N D U M**

---

DATE: August 9, 1995  
TO: Interested parties  
FROM: Virginia Tribe *Virginia Tribe*  
Branch Supervisor, Hillsdale Branch Library  
SUBJECT: Facts about the Hillsdale Branch Library

---

Hillsdale Branch Library is the fourth busiest of the 14 Multnomah County branch libraries. The branch was built in 1957 to serve the newly developing residential community in southwest Portland. At that time the building housed about 10,000 books compared to the more than 47,000 books, cassettes, videos and CD's owned by 1995. As the following figures demonstrate, our business continues to grow.

Annual circulation for fiscal year 94-95 was 423,065 (compared to 400,585 for FY93-94)

Circulation for the month of June 1995 was 42,555 (compared to 36,805 for June 1994)

Square footage: 5700 square feet

Registered borrowers: 13,782

Items owned - circulating - 47,377  
reference - 1,153

Open 45 hours per week

Staff - 5 full time and 5 part time

The staff of 5 part time and 5 full time employees check material in and out, provide reference and information service, and make referrals to other libraries and agencies in the community. We also provide preschool storytimes, special children's programs, outreach to daycare providers and preschools, and some adult programming. The Hillsdale Book Discussion Group is about to enter its 22nd year.

2/26/96  
Ginnie Cooper  
HANDOUT

## 1996 Library General Obligation Bond

### CONNECTING THE COMMUNITY

A Library General Obligation Bond is proposed to be before the voters in May, 1996. Also before the voters at this same election are the continuation of the library levy at the same rate authorized in 1993, and the public safety levy and general obligation bond measures. Passing the library bond measure will provide money to upgrade **library technology and complete needed repairs to branch libraries.**

1. **TECHNOLOGY IMPROVEMENTS.** At newly-renovated Central Library and all branch libraries, replace dumb terminals with personal computers. Upgrade connections for branches and those who dial-in from home, school or work to the internet and library data bases. Improve connections to schools in Multnomah County to make public library resources easily available to school children and teachers.

\$15.5 million

2. **MAJOR BRANCH IMPROVEMENTS.** Repair deteriorated branches, especially roofs, heating systems, out-dated electrical systems. Special attention will be given to four very busy branch libraries: Hillsdale, Hollywood, Belmont, St. Johns. These libraries lack parking and are too small to accommodate heavy use.

\$13 million

3. **PROVIDING FOR BOND ISSUE** and underwriting costs.

\$500,000

**Total \$29 million**

**NOTE:** This general obligation bond would require a tax rate of about 7 cents per \$1000 of assessed valuation. The annual tax on a home assessed at \$150,000 would be about \$11.

Prepared by Ginnie Cooper  
Director of Libraries  
February 24, 1996

## 1996 Library Levy Services and Budget

Included in this library budget are all present library services, the new Midland Library, construction completed June, 1996, and operating in the renovated Central Library beginning early in 1997.

Also included are additional services outlined below:

- **Additional Hours at Branches.** This is the highest priority and begins as soon as possible after the election is passed. Libraries will be open on Mondays for the first time in twenty years.
- **Additional Hours at Central.** With the return to the renovated Central Library, the Library would open at 9 Monday through Saturday, and remain open until 9 Monday through Thursday. Sunday afternoon hours continue.
- **Additional Book/Library Materials.** This increase will improve the library's collection of books and other library materials.
- **NW Branch.** A new, much-needed Northwest Portland Branch Library will be funded before the end of the levy cycle. Equipment, furniture, and books for beginning operation are included.
- **Parkrose School Branch.** A public library operated in conjunction with the Parkrose School District opens early in FY 97-98, with start-up costs included in the first year.

**NOTE:** The rate for the library levy will be at the same rate as the present library levy -- \$.4034 per thousand dollars of assessed valuation. We anticipate collecting the full rate of the levy. Because of the property tax compression, the full amount is not collected now. Local government in Multnomah County is projected to be out of compression beginning July 1, 1996.

Prepared by Ginnie Cooper, Director of Libraries  
February 26, 1996