

7/11 Meeting



# MULTNOMAH COUNTY OREGON

MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE

1120 S.W. Fifth Avenue  
Suite 1500  
Portland, Oregon 97204  
(503) 248-3525

## MEMBERS

Ann Porter, *Chair*  
Mark Johnson, *Vice-Chair*  
Florence Bancroft  
Lana Butterfield  
David J. Chambers  
Liberty Lane  
Monica Little  
Bruce McCain  
Paul Norr  
Marcia Pry  
Casey Short  
Nicholas Teeny  
LaVelle VandenBerg

## STAFF

William C. Rapp  
*Administrator*  
Shirley Winter  
*Secretary*

## PUBLIC MEETING NOTICE

Wednesday, July 11, 1990  
7:00 p.m.

Multnomah County Courthouse  
Board Room (Room 602)  
1021 S.W. Fourth Avenue  
Portland, Oregon 97204

## AGENDA

- I. PUBLIC HEARING
- II. WORK SESSION
  - A. Approval of minutes of June 6 and June 13, 1990 meetings.
  - B. First review of Multnomah County Charter Review Committee Report
- III. OTHER BUSINESS

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## PUBLIC MEETING NOTICE

Wednesday, July 18, 1990  
7:00 p.m.

Multnomah County Courthouse  
Board Room (Room 602)  
1021 S.W. Fourth Avenue  
Portland, Oregon 97204

## AGENDA

- I. PUBLIC HEARING
- II. WORK SESSION
  - A. Second and final review of Multnomah County Charter Review Committee Report
- III. OTHER BUSINESS



# MULTNOMAH COUNTY OREGON

MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE

1120 S.W. Fifth Avenue  
Suite 1500  
Portland, Oregon 97204  
(503) 248-3525

## MINUTES JULY 11, 1990

### MEMBERS

Ann Porter, *Chair*  
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William C. Rapp  
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*Secretary*

Pursuant to notice by press release to newspapers of local circulation throughout Multnomah County and mailed to persons on the mailing list of the committee, a public meeting of the Multnomah County Charter Review Committee was held at the Multnomah County Courthouse Board Room, 1021 S.W. 4th Avenue, Portland, Oregon. The meeting convened at 7:05 p.m.

### Members Present

Ann Porter, Chair  
Mark Johnson, Vice-Chair  
Florence Bancroft  
Lana Butterfield  
Liberty Lane  
Monica Little  
Bruce McCain  
Paul Norr  
Marcia Pry  
Casey Short  
Nicholas Teeny

### Members Absent

David Chambers  
La Velle Vanden Berg

### Staff Present

Bill Rapp, Administrator  
Ginger Hawkins, Secretary

### COMMITTEE WORK SESSION:

The committee reviewed the first draft of the "Report of the Multnomah County Charter Review Committee" section by section.

### Chair/County Manager

Paul Norr began the discussion by stating that he would prefer that the word "potential" be deleted on page 3, Finding #3, because the current structure causes an actual conflict, not a potential conflict.

Marcia Pry asked who will be reading the Multnomah County Charter Review Committee Report. Bill Rapp responded that the report is a public record and will be reviewed by the board.

Mark Johnson agreed with Norr's preference that the word "potential" be deleted. Bruce McCain agreed that there is a current conflict.

The committee agreed that the word "potential" be deleted from Finding #3.

McCain stated that he would like to see a differentiation made between legislative and executive functions in this section. Rapp responded that that comparison is made in Findings #3 and #4.

Ann Porter interjected that it is better that the word "executive" not be used to avoid confusion with the elected executive form of government.

#### Lobbyist

Casey Short stated that Finding #7 should be changed to refer to every legislative session since passage of Ballot Measure #6. Short added that the word "shall" should be replaced with the word "should" in Conclusion #2.

Johnson suggested that the dates be deleted entirely from Finding #7.

The committee approved Short's and Johnson's recommended changes.

Blanche Schroeder, of the Chamber of Commerce, suggested that the language in Finding #6 should be reworded.

Norr agreed that the wording should be changed.

Bill Rapp reported the results of the survey of the state legislators. He stated that 15 (out of 20) questionnaires have been returned and 14 of those favor repeal of the prohibition of a county lobbyist. Rapp continued that several of those who responded felt that they do not have the expertise to represent the county.

It was agreed by the committee that rewording the paragraph should be explored.

#### Salaries

Monica Little stated that the language, in Finding #5, pertaining to the cut the current sheriff took when elected to the office does not pertain to the need for the ballot measure.

Ann Porter stated that one of the arguments in favor of a pay increase for the sheriff is not only that there is a \$14,000

difference in salary between what the current sheriff earns and what he earned before he became sheriff, but that it will increase in the future.

Bill Rapp stated that he had debated over including salary figures because the committee is not actually increasing salaries for elected officials. Rapp went on to state that the sentence could be removed if the committee desired.

Short added that the language could read that currently the sheriff's salary is \$14,000 less per year than that of his chief deputy.

The committee agreed that the language should be rewritten so as not to refer specifically to the current sheriff.

Norr stated that the phrase "general law county" should be defined for the public. He also emphasized that it should be made clear that requiring that the sheriff's salary be set by the board at not less than that of any other member of the sheriff's office is only state law for general law counties (it is not state law for home rule counties).

Porter agreed with Norr and asked that the recommended changes be made.

Norr went on to state that Finding #3 is appropriate, however he feels that the wording is patronizing.

Rapp stated that he would reword the sentence.

McCain asked if the Explanations in Part II of the Report go to the voters. Rapp responded in the affirmative.

#### Charter Review Committee

Norr asked whether the language in Finding #1 could be summarized or eliminated. Porter stated that the language in this section is taken directly from the charter and provides information to the public.

#### Running for Office Mid-Term

Norr stated that the word "crippling" in Finding #2 is an oversell. Rapp stated that he would use a less inflammatory word.

McCain stated that the charter language uses the word "file" for office rather than "run" for office. McCain asked what it means to run for office. Rapp answered that the words have the same meaning.

McCain stated that a person can run for office before filing.

Rapp stated that the word "run" for office was used in the Findings and Conclusions section because it was used in the ballot title.

Short stated that the word "file" is also used in the charter language.

Short stated that as he understands it, running for office is forming a committee, raising money, announcing for office etc. Short continued that if the charter referred to "filing" for office in mid-term then Commissioner Kafoury could have run for office earlier. Short went on to state that it is the intent of the committee that this change would allow an official to run for a different office in the last 18 months of a term.

McCain stated that the words "run" and "file" are used differently in the current charter which is confusing.

Johnson asked if the word "run" should be changed to "file" in the ballot measure.

Dick Roberts stated that the intent of Section 6.50(5) of the charter was that "run" mean "file." Roberts went on to state that the intent of the committee would be met if the ballot measure were enacted as written.

Porter stated that the intent of the proposed ballot measure is to allow Multnomah County elected officials to run for another office six months earlier than the current charter allows them to run.

Lana Butterfield explained that for the state offices, filing is the first step in raising money. Butterfield went on to say that a person must file for an office before forming a committee.

Fred Christ, of Commissioner Bauman's office, stated that a person may file a prospective PAC before filing for office, which allows a person to form a campaign committee. Christ explained that a person does not have to file for office before forming a committee.

After further discussion, the committee decided that the wording should not be changed.

#### Limitations on Terms

Casey Short stated that Finding #3 does not reflect his view. Monica Little agreed as did Mark Johnson. Johnson went on to state that the current limitation creates an artificial restriction on an official's career.

The committee agreed that Finding #3 would be reworded.

McCain stated that Finding #2 is not accurate in that the current provision does allow the voters to decide which elected officials may continue in office for more than two terms.

The committee decided to change the wording to reflect that the current provision precludes the voters from retaining an elected official for more than two terms.

#### Regional Issues

Johnson stated that he would like to thank Bill Rapp for the new information in Finding #2.

McCain stated that Finding #1 should refer to "some" discontent with county services.

The committee agreed with McCain.

#### Part II: Charter Amendments

##### Ordinance

Rapp stated that Larry Kressel, County Counsel, will be making his revision to the ordinance and the changes will be included in the next draft of the report.

Paul Norr stated that Section 3 on page 19 should reflect that the ballot measures are actually coming from the charter review committee, not the board of commissioners.

Rapp responded that he believes that the voters' pamphlet will state that the measures are referred by the board, but will also state that the measures are the charter review committee's recommendations. In any case, Larry Kressel has recommended that certain sections be deleted and Section 3 is one of those sections.

##### Ballot Measure No. 1

Johnson asked if the changes recommended by the committee in Part I of the Report would also be included in Part II of the report. Rapp replied that the changes would be made in both sections of the Report.

McCain asked if the voters will see all of the language in Part II. Rapp responded that everything that is in the second part of the report will be in the voters' pamphlet.

Short stated that language on page 22 referring to the chair's responsibility to sign all contracts should be reconsidered so that the public does not assume more staff is needed for the chair. Short suggested that the chair's responsibility for signing contracts could be delegated to the county manager.

Johnson and Monica Little agreed with Short.

Florence Bancroft stated that she feels the chair should be responsible for signing contracts because of their importance.

Dick Roberts suggested that the chair sign contracts except where the board delegates that authority to the county manager.

Paul Norr agreed and Bancroft responded that she approved of Roberts' suggestion.

Norr stated that he had requested information regarding the provision on page 23 requiring county counsel to be responsible to the board of commissioners.

Roberts responded that he spoke with Larry Kressel who stated that he prefers that county counsel be responsible to the board of commissioners rather than the county manager.

Rapp reported that county counsel in both Clackamas and Washington Counties are responsible to their respective board of commissioners.

#### Ballot Measure No. 2

Norr noted that Subsection (2) on page 26 is left blank. Roberts interjected that Subsection (2) was previously repealed but the actual number was not deleted.

Norr stated that he preferred that language referring to the repeal be included in that blank space. Roberts stated that he would refer that request to county counsel.

Casey Short stated that paragraph number three on page 27 read "the advocating of a position on issues."

#### Ballot Measure No. 3

Norr stated that the language referring to state law should be changed so that it is clear that it currently only applies to counties without charters. Short agreed.

Ann Porter stated that the definition of a general law county would be included.

Ballot Measure No. 4

Norr stated that he preferred that the words "pursuant" and "report" not be used in the ballot question.

Johnson recommended "based upon a salary commission's recommendation."

Porter requested that the language be revised.

Norr then stated that the statement of purpose is not accurate and should be rewritten.

Roberts agreed and suggested that the language read "If this measure is approved: the County Charter would continue to require the County Auditor to appoint a salary commission which would be required to report to the Board."

Norr stated that on page 33, paragraph four should read "salary commission's independent judgment." Norr went on to state that the the word "raise" should be changed to "salary increase" in the appropriate places.

The committee approved the recommendations made by Norr.

McCain stated that the state statute for non-home rule counties deals with commissioners as well as the sheriff. McCain suggested that this be included in the explanation if possible.

Ballot Measure No. 5

Ballot Measure No. 5 was approved as written.

Ballot Measure 6

Norr noted that the statement of purpose should include the word "except" between "filing" and "during" in the second sentence. Norr continued by stating that the change should also be included in the explanation.

The committee approved of the changes.

Short stated that he would like a statement in the explanation informing the voters that currently there is not enough time to run for office and that this change would put sitting county elected officials on the same footing as members of the public running for office.

Ballot Measure No. 7

Short noted that the text is not accurate on page 41.

OTHER BUSINESS:

District Attorney's Salary

Dick Roberts stated that he spoke with the District Attorney's Office and with Larry Kressel regarding increasing the salary for the district attorney. Roberts stated that it is his opinion that the D.A.'s salary need not be addressed by this committee.

Part-time County Commissioners

Ann Porter stated that she feels, based on comments from many people in the community, that the charter review committee package should be accompanied by a reduction in costs.

Porter suggested two alternatives regarding part-time commissioners: (1) that the role of commissioners be reviewed in two years if the ballot measure for the county manager passes; and (2) that the county manager ballot measure be amended to require that the commissioner positions become part-time in two years.

Mark Johnson stated that he feels the commissioner positions should not be made part-time. Johnson stated that the commissioners have too much work to be considered part-time.

Florence Bancroft stated that some of the commissioners are currently working over forty hours per week. Bancroft expressed her discontent with the recommendation of part-time commissioners.

Monica Little stated that the issue is really how much the commissioners earn; their salary will determine whether they are part or full-time. Little suggested a method currently used by Metropolitan Service District councilors which compensates them only for the time they actually work. Little stated that she supports the recommendations and believes that the issue needs to be reviewed.

McCain agreed that the voters need to be shown that the county manager will not cost them more money. McCain recommends part-time or even volunteer commissioners.

Bancroft stated that the county cannot find qualified people who will work without a salary.

Nicholas Teeny agreed that there needs to be a cost savings presented to the voters.

Lana Butterfield suggested, due to her discontent with the proposal of part-time commissioners, that money can be saved by changing the board staffing structure.

Liberty Lane suggested that the county manager provide support staff for the board of commissioners and the chair.

Norr stated that the commissioners should have the discretion to hire the staff they want. Norr asked about the potential to eliminate some of the chair's staff.

Short agreed that the chair's staff should be limited.

McCain recommended that the staff members of the board be controlled by the county manager.

Ann Porter stated that it is the desire of the committee to encourage the voters to pass the measure for the county manager and to also save the voters money.

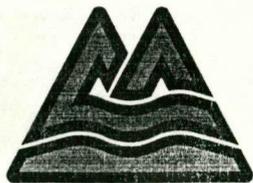
Short stated that the committee does not have the expertise to restructure the staff of the chair and the board. He also believes that it should be left up to the board and the county manager to decide how to arrange administrative staff.

After continued discussion on the issue of part-time commissioners and reduction in board staff, Short moved to include a provision in the county manager ballot measure requiring that the total budget for all five members of the board of county commissioners and the county manager for the next fiscal year be no more than 90 percent of the amount approved for members of the board in this fiscal year. Florence Bancroft seconded the motion.

The motion passed 8-3 with Mark Johnson, Bruce McCain and Paul Norr opposed.

The meeting adjourned at 9:40 p.m.

137 Draft - Bill Rapp



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## STAFF

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Shirley Winter  
*Secretary*

REPORT OF THE  
MULTNOMAH COUNTY  
CHARTER REVIEW COMMITTEE

AUGUST 2, 1990

PART I: FINDINGS, CONCLUSIONS AND RECOMMENDATIONS

## CHAIR/COUNTY MANAGER

### Findings

The committee finds:

1. The Multnomah County Home Rule Charter provides for the structure of government in Multnomah County.
2. The current structure of government with the chair as the executive and a member of the board of commissioners was adopted by the people in 1984 and is now in its fourth year of existence.
3. The current structure of government causes a ~~potential~~ conflict because the chair is both a policy-maker and the elected official responsible for putting that policy into effect.
4. County government is not currently as effective as it would be if the legislative functions were separate from the day-to-day administration of the county.
5. Multnomah County has the potential to be run more efficiently with a professional county manager administering the day-to-day operations of the county.

### Conclusions:

The committee concludes:

1. The governmental structure of Multnomah County should operate in an efficient, business-like manner.
2. Multnomah County should not continue to allow the conflict of having the chair as both a policy-maker and administrator of the county.

3. A council/manager structure is a compromise between the current structure, with minimal separation of powers, and the elected executive form of government which existed prior to 1987.
4. The chair should continue to be the spokesperson <sup>low</sup> in the county but the chair should not continue to occupy the dual role of policy-maker and administrator for the county.
5. A professional county manager should be hired to administer the county in an efficient, business-like manner.
6. To allow a reasonable period of transition for this form of county government, these recommended changes should go into effect July 1, 1991.

Recommendations:

The committee recommends the following ballot measure for charter amendments to the people and to the board of county commissioners:  
Ballot Measure No. 1, Chair, County Manager Responsibilities.

## LOBBYIST

### Findings

The committee finds:

1. Section 6.50(3) of the charter, adopted by the people in 1982 as part of ballot measure #6, provides:  

Multnomah County shall not employ or hire a paid lobbyist.
2. Public sector lobbying is the conveying of information of a public policy nature and the advocating of a position.
3. Prior to ballot measure #6, Multnomah County was able to represent the county's interests before other bodies of government at state and national levels in accordance with statutory provisions.
4. Subsequent to the passage of ballot measure #6, Multnomah County has not been able to adequately represent the county's interests before other governmental bodies making decisions affecting Multnomah County and its citizens.
5. By virtue of the lobbyist prohibition, Multnomah County is restricted more than any other government in the state, if not the country, in being able to represent its current interests. Not having a lobbyist drastically reduces the county's ability to represent local interests in the state legislature. Without a lobbyist, the county's citizens have a limited ability to influence state fiscal and statutory changes which may increase costs and reduce the effectiveness of county government.
6. Neither Multnomah County Commissioners, nor Multnomah County State Legislators, have the time, resources or expertise to serve as lobbyists for the county.

7. As a result of Section 6.50(3) of the charter, Multnomah County's ability to represent the interests of the county and its residents before the ~~1989~~ Oregon Legislature Assembly was diminished. *ive*

### Conclusions

The committee concludes:

1. Since the state and federal governments make decisions affecting Multnomah County, it is in the best interests of Multnomah County for the county to be able to represent its interests before other bodies of government.
2. The charter *should* shall be amended to repeal the lobbying restriction in Section 6.50(3) of the charter and to permit the county to employ an advocate to represent county interests.

### Recommendations

The committee recommends the following ballot measure for a charter amendment to the people and to the board of county commissioners:  
Ballot Measure No. 2, County Lobbyist.

## SALARIES

### Findings

The committee finds:

1. Section 4.30 of the charter, amended by the last charter review committee and approved by the voters in 1984, provides for a salary commission appointed by the auditor to recommend salary adjustments which are voted on by the people for all county elected officials, except the auditor.
2. The current structure has not proved successful in that the voters have rejected the salary commission's recommendation three times since 1986. The result is that the commissioners have not had a raise since 1981 and the sheriff has not had a raise since 1982.
3. Although voters have a demonstrated ability to make policy decisions, they do not have sufficient objective information to make operational decisions, nor should they be expected to.
4. A salary commission's objectivity is a valuable component in the setting of commissioners' salaries.
5. The position of sheriff in Multnomah County is the highest position in the Sheriff's Office and is of a professional nature; it is primarily an administrative or managerial position. The current sheriff took a \$12,000 annual wage cut to move from chief deputy to his current position; the sheriff has not had a raise since 1982. If the board of commissioners sets the sheriff's salary in an amount which is not less than any other member of the sheriff's office, that salary would be set in accordance with current procedures for exempt personnel. State law for general law counties currently requires that the board of commissioners set the salary of the sheriff in an amount not less than any other member of the sheriff's office.

see notes.

### Conclusions

The committee concludes:

1. A salary commission should provide the independent and objective judgement necessary to recommend reasonable salary levels for the county chair and the board of commissioners.
2. The county chair and commissioners should set their own salaries at levels not to exceed those recommended by the salary commission.
3. The sheriff's salary should be set by the board of commissioners at an amount which is not less than that of any other member of the sheriff's office.

### Recommendations

The committee recommends the following ballot measures for charter amendments to the people and to the board of county commissioners: Ballot Measure No. 3, Sheriff's Salary and Ballot Measure No. 4, Chair and Commission Salaries.

## CHARTER REVIEW COMMITTEE

### Findings

The committee finds:

1. Sections 12.30 to 12.70 of the charter relate to the charter review committee:

12.30 CHARTER REVIEW COMMITTEE. There shall be convened a Charter Review Committee for the purpose of making a comprehensive study of the Multnomah County Home Rule Charter and, if the committee chooses, submitting to the people of Multnomah County amendments to the Charter.

12.40 APPOINTMENT OF COMMITTEE MEMBERS. The Charter Review Committee shall be composed as follows:

- (1) The Committee shall have two electors appointed from each senatorial district having the majority of its voters within Multnomah County, and shall have one elector appointed from each senatorial district having less than a majority of its voters within Multnomah County. The Committee shall choose their chairperson from among themselves and shall have authority to establish their own procedures and organization.
- (2) The state senator and the two state representatives who represent residents in each state Senate district located in Multnomah County shall appoint the electors for the district. Appointees shall reside in the district and

Multnomah County. If the three appointers from any Senate district cannot agree upon an appointment, any two of the three appointers may make the appointment.

- (3) If two electors are appointed from a Senate district, they shall not be registered in the same political party.
- (4) The following persons are not eligible for appointment to the Committee: The state senators and representatives who represent districts located in Multnomah county, the members of the Multnomah County Board of Commissioners, and the chair of the board of commissioners, if any, serving at the time of appointment.
- (5) Any vacancy in the Committee shall be filled by the senator and representatives from the senate district from which the previous member was appointed, using the same method as used for the original appointment.
- (6) Appointments shall be made not later than June 30, 1989.

12.50 SCOPE OF COMMITTEE REVIEW.

- (1) The Committee shall commence study of the Charter by all appropriate means including open hearings and meetings, the taking of testimony and interviewing witnesses.
- (2) The Committee shall review the county charter and any issues relating thereto.

12.60 REPORT OF COMMITTEE. At least ninety-five days prior to the primary or general election or both of 1990, the Committee shall report to the people and to the Board of County Commissioners their findings, conclusions, and recommendations including any amendments they propose to the Charter.

12.70 SUBMISSION OF AMENDMENTS TO THE PEOPLE. All amendments proposed by the Committee shall be submitted to the people of

Multnomah County at the 1990 primary or general election, or both.

2. The charter does not provide for a future charter review committee.
3. A charter review is a valuable process ensuring that the charter provides for the most effective governing structure for the county.
4. An eight year interval between charter reviews would provide the optimal balance between necessity for a review and stability in county government.

#### Conclusions

The charter should be formally reviewed again and a report issued to the people and to the board of county commissioners prior to the 1998 primary or general elections.

#### Recommendations

The committee recommends the following ballot measure for charter amendments to the people and to the board of county commissioners: Ballot Measure No. 5, 1997 Charter Review Committee.

## RUNNING FOR OFFICE MID-TERM

### Findings

The committee finds:

1. Section 6.50(5) of the charter prohibits any elected official from running for another office in mid-term:

No elected official of Multnomah County may run for another office in mid-term. Filing for another office in mid-term shall be the same as resignation, effective as of date of filing. "Midterm" does not include the final year of an elected official's term. Filing for another office in the last year of an elective term shall not constitute a resignation.

2. The prohibition against running for office in mid-term has a ~~crippling~~ <sup>detrimental</sup> effect on attracting qualified and competent political candidates.
3. A prohibition against running for office in mid-term creates a hardship on office-holders and on the county which must fill vacancies in elective county offices.
4. Present charter language prohibits an office-holder from running for another office not only in the middle of a term, but during the first three years of the term.
5. Allowing an elected official to run for another elective office during the last eighteen months of the term would provide a reasonable period of time for that official to prepare for a primary election.

### Conclusions

The charter prohibition against running for office in mid-term should be modified so that elected officials are allowed to file for another elective office during the last eighteen months of their terms.

### Recommendations

The committee recommends the following ballot measure for charter amendments to the people and to the board of county commissioners:  
Ballot Measure No. 6, Running for Office Mid-Term.

## LIMITATIONS ON TERMS

### Findings

The committee finds:

1. Section 6.50(4) of the charter speaks to the two-term limit:

Effective January 1, 1985, no incumbent or future elected officer of the county shall be eligible to serve more than two full consecutive four-year terms in any one elective county office within any twelve year period. If an officer of the county is elected or appointed to an elective county office for a term of less than four years, the time so served shall not be counted against the limitation on terms within any twelve-year period.

2. The current provision precludes the voters from deciding whether an elected official should continue in office for more than two terms.

3. The possible advantage of removing some elected officials on a regular basis is outweighed by the disadvantage of losing other elected officials.

### Conclusions

The provision restricting elected officials to two terms should be repealed.

### Recommendations

The committee recommends the following ballot measure for a charter amendment to the people and to the board of county commissioners:  
Ballot Measure No. 7, Limitations on Terms.

## REGIONAL ISSUES

### Findings

The committee finds:

1. There is <sup>some</sup> county-wide discontent with ~~county services,~~ <sup>service delivery</sup> including police, roads, planning, parks and human services.
2. Municipal services are currently being delivered in the metropolitan area by three counties, 32 incorporated cities, 137 special districts (not including school districts) and one regional government.
3. There is currently a lack of cooperation among local governments in the tri-county area which hinders the most efficient delivery of services.

### Conclusions

The committee concludes:

1. Efficient and orderly delivery of services in the tri-county area is a desirable goal and the means to achieve that goal is cooperation among local governments and a logical local government organizational plan in the tri-county area.
2. In order to facilitate the efficient delivery of services in the tri-county area, the board of county commissioners should initiate a study of service delivery and local government organization in the tri-county area.

### Recommendations

The committee recommends that the Multnomah County Board of Commissioners appoint a citizens commission to study the issue of service delivery in the tri-county area, including the study of

local government organization. The commission should encourage the participation of Washington and Clackamas Counties.

The citizens commission should have the authority to study this issue by all appropriate means including open hearings and meetings, the taking of testimony and interviewing witnesses.

The citizens commission should report to the board of county commissioners their findings, conclusions and recommendations at the completion of their study.

PART II: CHARTER AMENDMENTS

This part contains the ordinance presented to the board of county commissioners, the proposed ballot titles, explanatory statements and charter amendments.

BEFORE THE BOARD OF COUNTY COMMISSIONERS FOR  
MULTNOMAH COUNTY, OREGON  
ORDINANCE NO. \_\_\_\_\_

An Ordinance submitting proposed County Charter amendments to the voters at the general election to be held November 6, 1990; and declaring an emergency.

WHEREAS, the Multnomah County Charter created a Charter Review Committee and directed the Committee to make its report to the Board, including any amendments proposed to the Charter, ninety-five (95) days prior to the 1990 primary or general election; and

WHEREAS, the Committee has concluded its review and has submitted its report to the Board within which the Committee recommends that seven (7) separate measures containing amendments to the Charter be submitted to the voters at the 1990 general election; and

WHEREAS, the Charter requires that amendments proposed by the Committee be submitted to the voters at the 1990 primary or general election; now, therefore,

MULTNOMAH COUNTY ORDAINS AS FOLLOWS:

Section 1. There shall be submitted to the voters of Multnomah County at the election to be held November 6, 1990, seven (7) measures containing amendments to the Multnomah County Charter. The election shall be held concurrently with the statewide general election and notice thereof shall be given as is required by law.

Section 2. Exhibit A, attached hereto and by this reference incorporated herein, contains the proposed measures, proposed ballot titles and explanatory statements and, when adopted by this Ordinance, shall be filed with the Director of the Elections Division in accordance with Ordinance No. 416 and the County Code. The Director shall file the measures, ballot titles, and explanatory statements with the Secretary of State in accordance with the County Code.

Section 3. Each measure, as hereinafter provided, shall be placed on the appropriate ballot and each shall indicate that they are measures "Referred to the people by the Board of County Commissioners." The measures, ballot titles and explanatory statements shall be in substantially the form shown on Exhibit A. Brackets indicate language to be deleted and underlines indicate language to be added to the Charter.

Section 4. This Ordinance is adopted in compliance with Ordinances 159 and 167 of Multnomah County and their further provisions shall apply to this election.

Section 5. The Board of County Commissioners is required by the Charter to submit these measures to an election of the voters and it is in the best interests of the voters of Multnomah County that the measures, ballot titles and explanatory statements appear in the voters' pamphlet. An emergency is therefore declared to exist to facilitate maximum compliance with the County Code and this Ordinance shall take effect upon its adoption, pursuant to Section 5.50(2) of the Multnomah County Charter.

ADOPTED this \_\_\_\_\_ day of \_\_\_\_\_, 1990 being the date of its first reading before the Board of County Commissioners of Multnomah County.

BOARD OF COUNTY COMMISSIONERS OF  
MULTNOMAH COUNTY, OREGON

By \_\_\_\_\_  
Chair

APPROVED AS TO FORM:

LARRY KRESSEL, County Counsel  
for Multnomah County, Oregon.

By \_\_\_\_\_

EXHIBIT A

BALLOT MEASURE NO. 1

TITLE:

Multnomah County Charter Review Committee's  
Recommendations: Chair, County Manager Responsibilities.

QUESTION:

Shall the Board of County Commissioners appoint a professional County Manager to perform the administrative functions of the County?

STATEMENT OF PURPOSE:

If this measure is approved: the County Charter will be amended to transfer the administrative functions of the Chair of the Board to a professional County Manager who shall be appointed by the Board. The Chair of the Board will retain the non-administrative functions and will be the chief spokesperson for the Board.

TEXT OF AMENDMENT FOR BALLOT MEASURE NO. 1

6.10 CHAIR OF THE BOARD. The Chair of the Board of County Commissioners:

(1) [shall be chief executive officer and personnel office of the County;]

shall be the chief spokesperson for the Board;

~~(2)~~ (2) shall preside over meetings of the Board and have a vote on each matter before the Board; and

[(3) shall have sole authority to appoint, order, direct and discharge administrative officers and employees of the County, except for the personal staff, employees or agents of elective county offices. Appointment of department heads shall be subject to consent of a majority of the board of commissioners;]

[(4) shall execute the policies of the Board and ordinances of the County;]

(3) [(5)] shall sign all contracts, bonds and other instruments requiring county consent[;]\_

[(6) shall prepare the county budget for submission to the Board;]

[(7) may delegate his or her administrative powers but shall retain full responsibility for the acts of his or her subordinates; and]

[(8) shall perform all functions assigned in this County Charter to the County Executive. The Chair shall receive the same salary as the County Executive unless changed in accordance with Section 4.30 of this Charter. This Charter may be restated by the office of County Counsel to replace all references to the County Executive with references to the Chair of the Board Commissioners.]

6.15 COUNTY MANAGER.

(1) The Board of County Commissioners shall, effective July 1, 1991, and thereafter, employ, a County Manager to serve at the pleasure of the Board.

(2) The Manager shall be the head of the administration of the county government and shall be responsible to the Board for proper administration of the affairs of the County and for carrying out the policies of the Board.

- (3) The Board shall select the Manager on the basis of his or her professional qualifications.
- (4) Except as otherwise specifically provided in this County Charter, the Manager shall:
- (a) Submit an annual report on the affairs of the County and otherwise keep the Board informed about the affairs and needs of the County;
  - (b) Appoint, supervise, transfer and remove all county department heads, administrative officers and employees except for the staff and employees of elected officials and the County Counsel; provided, however, the appointment of department heads shall be subject to confirmation by the Board;
  - (c) See that county ordinances are enforced and that the terms of all county franchises, leases, contracts, permits and licenses are observed;
  - (d) Prepare the annual budget estimates to submit to the Board, including the manager's recommendations as to proposed expenditures and the revenue necessary to balance the budget;
  - (e) Have charge of all county purchases and custody and management of all county property and facilities; and
  - (f) Perform such other duties and exercise such other responsibilities as the Board deems necessary and appropriate to the Manager's function as head of County administration.

7.10 CLASSIFIED SERVICE. The classified service of the County shall consist of all positions in the government of the County except those of:

- (1) elective officers,
- (2) their personal assistants and secretaries,
- (3) department heads, [and]
- (4) the County Manager, and
- ~~[(4)]~~ (5) employees excluded by County Ordinance.

## EXPLANATION

This measure amends the county charter provisions concerning the Multnomah County Chair.

The measure transfers the administrative functions of the chair of the board to a professional county manager who shall be appointed by the board. The chair of the board will retain nonadministrative functions and will remain the chief spokesperson for the board.

The measure provides an effective date of July 1, 1991.

The Charter Review Committee found that county government is not currently as effective as it would be if legislative/policy functions were separate from day-to-day administration of the county.

The Committee also found that the county has the potential to be run more efficiently, and in a more cost-effective manner, if a professional county manager administers the day-to-day operations of the county.

Finally, the Committee found that the current structure of government causes a potential conflict because the chair is both a policy-maker and the elected official responsible for putting that policy into effect. For example, the chair is the elected official responsible for preparing the county budget and then also presents that budget to herself and the rest of the board for approval.

The Committee concluded that the ~~potential~~ conflict of interest should be reduced by eliminating the dual role of the county chair and that county government would be more cost-effective if administrative tasks were performed by a professional county manager.

BALLOT MEASURE NO. 2

TITLE:

Multnomah County Charter Review Committee's  
Recommendation: Advocate, County Lobbyist.

QUESTION:

Shall the County be permitted to employ an advocate to represent County interests by repealing the prohibition of County lobbyist?

STATEMENT OF PURPOSE:

If this measure is approved: the County will be permitted to employ an advocate to represent the County's interests before the state legislature and other governmental bodies; and, the County Charter's prohibition on employing or hiring a paid lobbyist will be repealed.

TEXT OF AMENDMENT FOR BALLOT MEASURE NO. 2

6.50 SHERIFF--[PAID LOBBYIST] ADVOCATE. The people of Multnomah County shall elect:

- (1) A County Sheriff for the function of said office as prescribed by State Law and he or she shall have sole administration of all county jails and correctional institutions located in Multnomah County.
- (2)
- [(3)] [Multnomah County shall not employ or hire a paid lobbyist.]
- (3) The County may employ an advocate to represent the County's interests before the state legislature and other governmental bodies.
- (4) Effective January 1, 1985, no incumbent or future elected officer of the County shall be eligible to serve more than two full consecutive four-year terms in any one elective county office within any twelve-year period. If an officer of the County is elected or appointed to an elective county office for a term of less than four years, the time so served shall not be counted against the limitation on terms within any twelve-year period.
- (5) No elected official of Multnomah County may run for another office in mid-term. Filing for another office in mid-term shall be the same as a resignation, effective as of date of filing. "Midterm" does not include the final year of an elected official's term. Filing for another office in the last year of an elective term shall not constitute a resignation.

EXPLANATION

This measure amends the county charter provision concerning a lobbyist.

This measure permits the county to employ an advocate to represent the county's interests before the state legislature and other governmental bodies. The measure also repeals the prohibition on employing or hiring a paid lobbyist.

The Charter Review Committee found that lobbying is the conveying of information and the advocating of ~~information~~. *a position on issues.*

The Committee also found that because of the current charter provision, Multnomah County has not been able to adequately represent the county's interests before other governmental bodies making decisions affecting Multnomah County and its citizens.

The Committee further found that without an ~~advocate~~ lobbyist, the county's citizens are not adequately represented which may increase costs and reduce the effectiveness of county government.

Finally, the Committee found that neither Multnomah County Commissioners, nor Multnomah County State Legislators, have the time, resources or expertise to serve as lobbyists for the county.

The Committee concluded that since the state and federal governments make decisions affecting Multnomah County, it is in the best interests of Multnomah County citizens for the county to be able to employ an advocate to represent the county's citizens' interests.

*The lobbyist prohibition diminishes the ability of the co. to run efficiently + completely perform a function which is already performed.*

BALLOT MEASURE NO. 3

TITLE:

Multnomah County Charter Review Committee's  
Recommendations: Sheriff's Salary.

QUESTION:

Shall the salary of the Sheriff be fixed at not less  
than any other member of the Sheriff's Office?

STATEMENT OF PURPOSE:

If this measure is approved: the County Charter  
will be amended to conform with current state law. The Board of  
County Commissioners would set the salary of the Sheriff in an  
amount which is not less than any other member of the Sheriff's  
Office.

*9 or courts  
w.o. - Justice*

TEXT OF AMENDMENT FOR BALLOT MEASURE NO. 3

6.50 SHERIFF--PAID LOBBYIST. The people of Multnomah County shall elect:

- (1) A County Sheriff for the function of said office as prescribed by State Law and he or she shall have sole administration of all county jails and correctional institutions located in Multnomah County.
  - (a) The salary for the Sheriff shall be fixed by the Board of County Commissioners in an amount which is not less than that for any member of the Sheriff's Office.
- (2)
- (3) Multnomah County shall not employ or hire a paid lobbyist.
- (4) Effective January 1, 1985, no incumbent or future elected officer of the County shall be eligible to serve more than two full consecutive four-year terms in any one elective county office within any twelve-year period. If an officer of the County is elected or appointed to an elective county office for a term of less than four years, the time so served shall not be counted against the limitation on terms within any twelve-year period.
- (5) No elected official of Multnomah County may run for another office in mid-term. Filing for another office in mid-term shall be the same as a resignation, effective as of date of filing. "Mid-term" does not include the final year of an elected official's term. Filing for another office in the last year of an elective term shall not constitute a resignation.

EXPLANATION

This measure amends the county charter provision concerning setting the Multnomah County Sheriff's salary.

The measure would require the board of commissioners to set the salary of the sheriff in an amount which is not less than the salary of any other member of the sheriff's office.

The Charter Review Committee found that the position of sheriff is the highest position in the sheriff's office and is a professional position with required professional qualifications.

The Committee also found that the current sheriff took a \$12,000 annual wage cut to move from chief deputy to his current position and that the sheriff has not had a raise since 1982.

The Committee further found that if the board of commissioners sets the sheriff's salary in an amount which is not less than the salary of any other member of the sheriff's office, that salary would be set in accordance with current procedures for exempt personnel.

Finally, the Committee found that if this measure is approved, the county charter will be amended to comply with current state law for general law counties *1 counties w.o. charters*

The Committee concluded that since the position of sheriff is a professional/managerial position, the board of commissioners should be required to set the sheriff's salary in an amount not less than the salary of any other member of the sheriff's office in accordance with state law *1 9a counties w.o. charters.*

The current sal for the sheriff's  
pos. is 14K less than  
the highest paid emp. in  
the S.O.

BALLOT MEASURE NO. 4

TITLE:

Multnomah County Charter Review Committee's  
Recommendation: Chair and Commissioner Salaries.

QUESTION:

Shall the Board of County Commissioner establish  
Chair and Commissioner salaries pursuant to a salary commission's  
report?

STATEMENT OF PURPOSE:

If this measure is approved: the County Charter  
~~will be amended to allow the Board of County Commissioners to ask~~  
~~the County Auditor to appoint a salary commission. The Board would~~  
~~be allowed to establish salaries of the Board Chair and~~  
~~Commissioners, but only after receiving a salary commission report.~~  
No salaries could exceed the salaries recommended by the salary  
commission.

*wd continue to  
require.*

*alaska  
be required to  
report to the  
BO.*

TEXT OF AMENDMENT FOR BALLOT MEASURE NO. 4

4.30 COMPENSATION[.] OF THE CHAIR AND COMMISSIONERS. [Except as provided in Section 8.10(2), the compensation of all holders of elective office of Multnomah County shall be fixed by the registered voters of Multnomah County at a primary or general election only.] The auditor shall appoint a five member salary commission, composed of qualified people with personnel experience, by January 1, 1986, and by January 1 in each even year thereafter. The commission's salary adjustment recommendations, if any, for [elected officials] the Chair of the Board of County Commissioners and the Commissioners shall be submitted to the [voters at each subsequent primary election.] Board. The Board shall establish salaries for the Chair and the Commissioners, and such salaries ~~cannot exceed the salaries recommended by the salary commission.~~ *shall not* All elected or appointed Multnomah County officials and employees are prohibited from serving on the salary commission.

EXPLANATION

This measure amends the county charter concerning the salaries of the chair and commissioners.

The measure would allow the board to establish salaries of the board chair and commissioners, but only after receiving a salary commission report. No salaries could exceed the salaries recommended by the salary commission.

The Charter Review Committee found that the current structure has not proved successful in that the salary commission's recommendations have been rejected three times since 1986. The result is that the chair and the commissioners have not had a raise since 1981.

The Committee also found that the salary commission's judgment is necessary in establishing salary adjustment recommendations for elected officials.

The Committee further found that the board of commissioners has sufficient objective information to set chair and commission salaries, at an amount not to exceed the salary commission's recommendations.

Finally, the Committee found that prohibiting the board of commissioners from setting the chair and commissioners' salaries above those recommended by the salary commission provides a reasonable restraint on the authority of the board of commissioners.

The Committee concluded that the board of county commissioners should set chair and commission salaries at an amount not to exceed the salary commission's recommendations.

*Handwritten note:*  
The County also had that authority  
the board of county to set board +  
chair salaries based upon the rec.  
of a sal. comm. and comply w/  
state law for co. w.o. charter

BALLOT MEASURE NO. 5

TITLE:

Multnomah County Charter Review Committee's  
Recommendation: 1997 Charter Review Committee.

QUESTION:

Shall a Charter Review committee be convened to  
recommend County Charter changes to the voters at the 1998  
elections?

STATEMENT OF PURPOSE:

If this measure is approved: the County Charter  
will be amended to provide for the appointment of another Charter  
Review Committee in 1997 which will prepare recommendations to be  
submitted to the voters at the 1998 primary or general election.

TEXT OF AMENDMENT FOR BALLOT MEASURE NO. 5

12.40 APPOINTMENT OF COMMITTEE MEMBERS. The Charter Review Committee shall be composed as follows:

- (1) The Committee shall have two electors appointed from each senatorial district having the majority of its voters within Multnomah County, and shall have one elector appointed from each senatorial district having less than a majority of its voter within Multnomah County. The Committee shall choose their chairperson from among themselves and shall have authority to establish their own procedures and organization.
- (2) The state senator and the two state representatives who represent residents in each state Senate district located in Multnomah County shall appoint the electors for the district. Appointees shall reside in the district and Multnomah County. If the three appointers from any Senate district cannot agree upon an appointment, any two of the three appointers may make the appointment.
- (3) If the two electors are appointed from a Senate district, they shall not be registered in the same political party.
- (4) The following persons are not eligible for appointment to the Committee: the state senators and state representatives who represent districts located in Multnomah County, the members of the Multnomah County Board of County Commissioners, and the chair of the Board, if any, serving at the time of appointment.
- (5) Any vacancy in the Committee shall be filled by the senator and representatives from the senate district form which the previous member was appointed, using the same method as used for the original appointment.
- (6) Appointments shall be made not later than June 30, [1989] 1997.

12.60 REPORT OF COMMITTEE. At least ninety-five days prior to the primary or general election or both of [1990] 1998, the Committee shall report to the people and to the Board of County Commissioners their findings, conclusions, and recommendations including any amendments they propose to the County Charter.

12.70 SUBMISSION OF AMENDMENTS TO THE PEOPLE. All amendment proposed by the Committee shall be submitted to the people of Multnomah county at the [1990] 1998 primary or general election, or both.

## EXPLANATION

This measure amends the county charter provision concerning the charter review committee.

The measure provides for the appointment of another charter review committee in 1997 which will prepare recommendations to be submitted to the voters at the 1998 primary or general election.

The Charter Review Committee found that a charter review is a necessary and valuable process ensuring that the charter provides for the most effective governing structure for the county.

The Committee also found that an eight year interval between charter reviews would provide the optimal balance between necessity for a regular review and stability in county government.

The Committee concluded that the charter should be formally reviewed again and a report issued to the people and to the board of commissioners prior to the 1998 primary or general election.

BALLOT MEASURE NO. 6

TITLE:

Multnomah County Charter Review Committee's  
Recommendation: Running for Office Mid-term.

QUESTION:

Shall County elected officials be allowed to file  
for another elective office during the last eighteen months of  
their terms?

STATEMENT OF PURPOSE:

If this measure is approved: the County Charter  
will be amended to allow elected officials to file for another  
elective office in the last eighteen months of their term of  
office. The County Charter currently prohibits filing during the  
final twelve months of a term of office. The amendment is  
recommended to allow elected officials more time to prepare for  
primary elections.

*except.*

TEXT OF AMENDMENT FOR BALLOT MEASURE NO. 6

6.50 SHERIFF--PAID LOBBYIST. The people of Multnomah County shall elect:

- (1) A County Sheriff for the function of said office as prescribed by State Law and he or she shall have sole administration of all county jails and correctional institutions located in Multnomah County.
- (2) Multnomah County shall not employ or hire a paid lobbyist.
- (3) Effective January 1, 1985, no incumbent or future elected officer of the County shall be eligible to serve more than two full consecutive four-year terms in any one elective county office within any twelve-year period. If an officer of the County is elected or appointed to an elective county office for a term of less than four years, the time so served shall not be counted against the limitation on terms within any twelve-year period.
- (4) No elected official of Multnomah County may run for another office in mid-term. Filing for another office in mid-term shall be the same as a resignation, effective as of date of filing. "Midterm" does not include the final [year] eighteen months of an elected official's term. Filing for another office in the last [year] eighteen months of an elective term shall not constitute a resignation.

EXPLANATION

This measure amends the county charter provision concerning running for another elective office in mid-term.

The measure allows elected officials to file for another elective office in the last eighteen months of their term of office. The charter currently prohibits filing for another office during the final twelve months of a term of office.

*except*

The Charter Review Committee found that present charter language prohibits an office-holder from running for another office not only in the middle of a term, but during the first three years of the term.

The Committee also found that allowing an elected official to run for another elective office during the last eighteen months of the term would provide a reasonable period of time for that official to prepare for a primary election.

The Committee concluded that the current charter provision should be modified so that an elected official is allowed to run for another elective office during the final eighteen months of a term of office.

Prohibit an elected official  
from running for another public  
office except during the final  
12 months of their term of  
office. <sup>co.</sup> elected official at a  
disadvantage to a public office  
public seeing the

BALLOT MEASURE NO. 7

TITLE:

Multnomah County Charter Review Committee's  
Recommendations: Limitation on Terms.

QUESTION:

Shall the County Charter limitation on serving two  
consecutive four-year terms in any one elective County office be  
repealed?

STATEMENT OF PURPOSE:

If this measure is approved: the County Charter  
will be amended to repeal the existing prohibition of elected  
~~officers~~ from serving more than two consecutive four-year terms in  
any one elective County office.

*Article*

TEXT OF AMENDMENT FOR BALLOT MEASURE NO. 7

6.50 SHERIFF--PAID LOBBYIST. The people of Multnomah County shall elect:

- re #
- (1) A County Sheriff for the function of said office as prescribed by State Law and he or she shall have sole administration of all county jails and correctional institutions located in Multnomah County.
  - (2) Multnomah County shall not employ or hire a paid lobbyist.
  - [ (3) ] [Effective January 1, 1985, no incumbent or future elected officer of the County shall be eligible to serve more than two full consecutive four-year terms in any one elective county office within any twelve-year period. If an officer of the County is elected or appointed to an elective county office for a term of less than four years, the time so served shall not be counted against the limitation on terms within any twelve-year period.]
  - [ (4) ] <sup>(3)</sup> No elected official of Multnomah County may run for another office in mid-term. Filing for another office in mid-term shall be the same as a resignation, effective as of date of filing. "Midterm" does not include the final year of an elected official's term. Filing for another office in the last year of an elective term shall not constitute a resignation.

EXPLANATION

This measure amends the county charter provision concerning limitations on terms of office for elected officials.

The measure repeals the current charter provision which prohibits elected <sup>officials</sup> ~~officers~~ of the county from serving more than two consecutive four-year terms in any one elective office within any twelve year period.

The Charter Review Committee found that the current provision precludes the voters from deciding whether an elected official should continue in office for more than two terms.

The Committee also found that the possible advantage of removing some elected officials on a regular basis is outweighed by the disadvantage of losing other elected officials.

The Committee concluded that the provision restricting elected officials to two terms should be repealed.

~~for FY 1991-92~~ ....

The ~~total~~ budget for ~~the~~ the  
Board of Co. Commissioners  
and the ~~office of the~~ office of the  
Co. Manager shall not exceed  
90% of the budget for fiscal  
year 1990-91.

~~for FY 1991-92~~

The budget for the Board of Co.  
Commissioners and the office of the  
Co. Manager <sup>for FY 1991-92</sup> shall not exceed  
90% of the budget for fiscal FY  
1990-91. of the Chair and the Board.

- language
- where

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

X

YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

Don't call her/him a "lobbyist" - Try govt affairs rep. and expand job description to include all local/state/fed. affairs. Legislators are NOT lobbyists for a city, county or anyone else. We do NOT have a day-to-day working knowledge of county depts or duties. AOC does NOT adequately represent Urban counties. Please contact me for details, <sup>if you</sup> wish.

I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

Dech Sprunger

State Legislator

5 JUL 90

Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

           YES, I believe that Multnomah County should be able to  
hire a lobbyist to represent the interests of the county.

  ✓   NO, I do not believe that Multnomah County should be able  
to hire a lobbyist to represent the interests of the  
county.

Additional Comments:

*I believe that government representatives  
to legislators should be required to  
respond to questions for information  
and not be allowed to play the  
political games so many now  
play.*

I understand that my response will be included in the Multnomah  
County Charter Review Committee's official public record.

John Minnis  
State Legislator

6/11/90  
Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

       YES, I believe that Multnomah County should be able to  
hire a lobbyist to represent the interests of the county.

       NO, I do not believe that Multnomah County should be able  
to hire a lobbyist to represent the interests of the  
county.

Additional Comments:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
*See attached*  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

I understand that my response will be included in the Multnomah  
County Charter Review Committee's official public record.

*Don Chase*  
State Legislator  
*House District 19*

*June 23, 1990*  
Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

RON CEASE  
MULTNOMAH COUNTY  
DISTRICT 19

REPLY TO ADDRESS INDICATED:

- House of Representatives  
Salem, OR 97310  
 2625 NE Hancock  
Portland, OR 97212



HOUSE OF REPRESENTATIVES  
SALEM, OREGON  
97310

COMMITTEES  
Chairperson:  
Environment and Energy  
Member:  
Intergovernmental Affairs  
Revenue and School Finance

Multnomah County is the largest county in the state. It has some very special issues and problems which are shared--in part--only by the state's other urban counties. Like them, it gets only limited service from the Association of Oregon Counties. The Association most effectively represents and, in fact, reflects the interests of the smaller counties.

Legislators must respond to many interests. However, they are not substitute lobbyists. A unit of government as large as Multnomah County must have its own lobbyist. The prohibition in the county charter against the use of a county lobbyist is utterly ridiculous. It results in inadequate representation for the county during legislative sessions and forces the county to represent its interests through subterfuge. The prohibition is poor public policy and should be removed.

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

X

YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

\_\_\_\_\_

NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

*See letter*

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I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

*Senator Jane Hardy Cease*

State Legislator

\_\_\_\_\_  
Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

JANE HARDY CEASE  
MULTNOMAH COUNTY  
DISTRICT 10

REPLY TO ADDRESS INDICATED:

- Senate Chamber  
Salem, OR 97310  
 2625 NE Hancock  
Portland, OR 97212



COMMITTEES  
Chairperson:  
Revenue & School Finance  
Vice-Chairperson:  
Government Operations &  
Elections  
Member:  
Transportation  
Water Policy  
Rules  
Legislative Administration

June 18, 1990

OREGON STATE SENATE  
SALEM, OREGON  
97310

Ann Porter, Chair & Members  
Multnomah County Charter Review Committee  
1120 SW Fifth Avenue, Suite 1500  
Portland, OR 97204

Dear Chair Porter:

I believe strongly that Multnomah County must have a lobbyist to represent the taxpayers of the state's most populous county.

There can be 1000 or more bills which affect Multnomah County. Since all work on bills is done in committee, it is necessary to have someone following each committee. Multnomah County does not have legislators on all committees to follow all bills. Indeed, on the powerful Way and Means Committee, there are only two of eighteen and they do not sit on all of the Ways and Means subcommittees. And, in fact, if they were supposed to serve as lobbyists, it would be against the rules and ethics of the legislature, since the rules forbid lobbyists sitting on the floor of either House or even on the side aisles as guests.

All of us in the Multnomah County delegation try to do our best to watch out for our county, but we all have assignments as chairs of major committees. This means we must look at what is the best state policy, since that is our charge as legislators.

To ask us to turn into special interest lobbyists, pork barrelling it for one county, seems to me against ethical conduct.

Without a lobbyist, Multnomah County is at a disadvantage. I'm sure that Lane County, Jackson County and Marion County enjoy us being at a disadvantage since it gives them an opportunity to grab programs which could serve people here.

Multnomah County simply must have a lobbyist in Salem, serving as a watchdog for our taxpayers. I understand how distasteful the idea of lobbying can be to the public. But it is a vital information gathering and communication function.

As reapportionment approaches and we continue to lose legislative seats in Multnomah County to population growth in Clackamas, Washington, Jackson and Deschutes Counties, we will serve on fewer committees. That will make it even more imperative that Multnomah County has a lobbyist.

I hope this is helpful. Please let me know if I can help in other ways on this issue.

Sincerely,

Jane Hardy Cease

Jane Hardy Cease  
State Senator

P.S. Just to add one more thought - we legislators don't always agree with the country's positions on bills, so it would be impossible in that case to help on bills where we disagree.

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

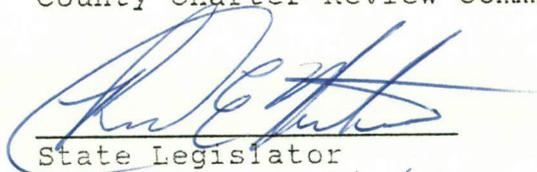
YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

There are simply too many other concerns a legislator has ~~that~~ that prevents a single minded concentration on any specific need like the county. Legislators are elected to be decision makers, not researchers, not clerks, not co-ordinators. That's what a lobbyist does.

I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.



State Legislator

Kotulski

6/20/90  
Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

  ✓    
YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

        
NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

The Oregon legislature spends more than 4 billion general fund dollars in addition to federal funds some of which it passes on to cities, counties, and other jurisdictions. These funds, of course, are sought by all local government entities. Multnomah County does need a full time lobbyist to inform legislators and follow legislation pertaining to the needs of the county. Furthermore, every large government body in the state has a lobbyist representing their interest. It is necessary that Multnomah County be allowed to do the same.

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I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

  
State Legislator

June 13, 1990  
Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

Multnomah County needs to support its own interests in the legislature - and the good intentions of its legislative coalition - with an acknowledged lobbyist who can put full time attention to the County's priorities. Anything less does put Multnomah County at a disadvantage in spite of the best efforts of its legislative representatives and its Commissioners,

I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

Quincy Bauman  
State Legislator

10-13-90  
Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

The number of bills that affect the County are so great that a legislator or his/her staff cannot keep track of their status. Without the tracking by a lobbyist, I cannot do justice to the County's (and my constituents') interests

I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

Frank Robal  
State Legislator

6/12/90  
Date

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Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

Ann - Good luck - let me know how else I can help!

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

X

YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

\_\_\_\_\_

NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

Local government issues have grown so complex that legislators can benefit greatly from being able to draw on the expertise of county personnel on a wide range of topics. ~~A~~ Lobbyists not only can be an effective advocate for the interest of Multnomah County taxpayers; I believe such a person can play an invaluable role in helping to ensure the state does not unfairly increase local govt. costs, which must be borne by the county's already beleaguered property tax payers.

I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

Phil Henry  
State Legislator

6/12/90...  
Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

*I agree with your observations. We are not lobbyists - and it would be inappropriate for us to serve as advocates; even assuming we could become instant experts on all county issues.*

*A lobbyist - as much as anything - is (or should be) an informed, reliable source of information about his/her assigned area. That is how we learn what we need to know to do our jobs well.*

I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

*Bob Shoemaker*  
State Legislator

*Jun 11 '90*  
Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

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I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

*Sen. Shirley Gold*  
State Legislator

6-9-90  
Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

X

YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

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NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

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I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

*Shawn E. Otto*

State Legislator

*6-11-90*

Date

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Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204



STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

X

YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

\_\_\_\_\_

NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

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I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

Gow Layler  
State Legislator

6-9-90  
Date

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Multnomah County Charter Review Committee  
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Portland, OR 97204

STATE LEGISLATOR'S RESPONSE TO THE  
MULTNOMAH COUNTY CHARTER REVIEW COMMITTEE  
REGARDING THE COUNTY'S ABILITY TO HIRE A LOBBYIST

X

YES, I believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

\_\_\_\_\_

NO, I do not believe that Multnomah County should be able to hire a lobbyist to represent the interests of the county.

Additional Comments:

Legislator's can't adequately represent the county. We don't have enough time to gather the proper background. The assistance of a lobbyist would be very helpful.

I understand that my response will be included in the Multnomah County Charter Review Committee's official public record.

Frederick Otten  
State Legislator

6/10/90  
Date

Please return this completed questionnaire to:

Multnomah County Charter Review Committee  
1120 S.W. 5th Avenue, Suite 1500  
Portland, OR 97204

# PORTLAND

COMMUNITY  
NEWS AND  
FEATURES

## Poll finds some discontent with county services

Citizens committee says results reflect the effects of jurisdictional changes

By KERI BRENNER

Correspondent, *The Oregonian*

A Multnomah County citizens committee reports finding increasing dissatisfaction among a number of county residents responding to its survey on government services.

Although the survey by the county's Citizen Involvement Committee was informal, some residents who responded indicated they have become increasingly dissatisfied since 1983 with county operations involving human services, policing, parks, planning and roads.

The questionnaires concerning those services were mailed to residents this spring. The five-year period since 1983 was used in the survey because in that time Portland began annexing parts of the county, and services in many areas of government were shifted and restructured.

Of 1,227 responses shown in the survey, 497

answers reflected opinions that services in the five areas mentioned were worse, while 209 other answers indicated the respondents thought services were better. Others answering the survey said services were the same, or they were undecided.

John Legry, executive director of the Citizen Involvement Committee, said the results reflect the people's feeling that they miss their close link to local services when annexations cause changes in government jurisdictions.

"The April 1990 issue of National Civic Review talks about what happens when a government pulls out of an area," he said. "It's much more a dislocation and disenfranchisement of people than when a business pulls out, for example."

Legry will give a presentation on the survey results at the next meeting of the East County Coordinating Committee. The meeting is set for 7:30 p.m. Monday, July 2, at the David Douglas Administration Building, 1500 S.E. 130th Ave.

The greatest dissatisfaction registered in the survey was with police services.

Of 248 responses given to that area of the survey, 130 were that police services had become worse since 1983, while 42 responses

said police services are better.

In a related question, a majority of the respondents said they favored having a single, comprehensive police plan for the entire county, including Portland and Gresham.

Law enforcement officials have acknowledged that the changes in police territories caused by the annexations can be confusing.

"The main theme of the survey results was that people want coordination and cooperation between the various government agencies," said Legry. "They are fed up the fact that there is so much turf protection."

John Larkin, resource officer for the Portland Police Bureau's East Precinct, said a single police operation for Multnomah County, Portland and Gresham could be more efficient.

"I think it would be much more cohesive," he said. "I don't think anyone cares whether it's all-county or all-city. That's just playing word games."

"There's hardly any rural area left in the county," said Larkin. "It's silly trying to have two or three police departments operating in it."

Besides police service, a large number of respondents indicated they thought the quality

of services for roads, planning, parks and human services also had declined in the five-year period.

The committee survey, which cost \$380, was the result of a request in April from Multnomah County Commissioner Gladys McCoy, according to Legry. McCoy asked the committee to look into the status of government services countywide.

In response, the Citizens Involvement Committee sent out 4,500 questionnaires, Legry said.

Recipients included all seven city coalitions, 90 neighborhood associations in Portland, all the Gresham neighborhood associations, the community groups in the unincorporated areas, and a 3,500-person mailing list that the committee uses to distribute its newsletter, the Conduit.

Although more than 300 questionnaires were returned, Legry said some were from groups, so that more than 400 people were represented.

The survey results will be used as the basis for discussions at the Second Annual George Muir Regional Citizen Participation Conference this fall, Legry said.

FUND: 100 GENERAL  
 ORGANIZATION: 9305 CHARTER COMMISSION

AGENCY: 050 NON DEPT

OBJECT CODE-DESCRIPTION	CURRENT PERIOD				FISCAL YEAR-M-DATE				CURRENT BUDGETED AMOUNT	UNOBLIGATED BUDGET BALANCE	PCT UNSPENT	PCT UNOBLI
	I-ENCUMBRANCES	EXPENDITURES	TOTAL OBLIGATIONS	I-OUTSTANDING ENCUMBRANCES	EXPENDITURES	TOTAL OBLIGATIONS	I					
5100 PERMANENT	0.00	0.00	0.00	0.00	792.00	792.00			792.00-	.0	.0	
5200 TEMPORARY	0.00	3,672.80	3,672.80	0.00	26,070.80	26,070.80	28,396		2,325.20	8.1	8.1	
5500 FRINGE BNFTS	0.00	869.77	869.77	0.00	3,418.65	3,418.65	4,684		1,265.35	27.0	27.0	
5550 INS BENEFITS	0.00	91.83	91.83	0.00	747.84	747.84	710		37.84-	5.3-	5.3-	
SUB TOTAL	0.00	4,634.40	4,634.40	0.00	31,029.29	31,029.29	33,790		2,760.71	8.1	8.1	
6060 PASS-THRU	0.00	0.00	0.00	0.00	0.00	0.00	1,909		1,909.00	100.0	100.0	
6110 PROF SVCS	1,556.50-	0.00	1,556.50-	0.00	1,607.04	1,607.04	3,091		1,483.96	48.0	48.0	
6120 PRINTING	0.00	686.35	686.35	0.00	1,266.00	1,266.00	600		666.00-	111.0-	111.0-	
6170 RENTALS	0.00	0.00	0.00	0.00	680.00	680.00	850		170.00	20.0	20.0	
6200 POSTAGE	0.00	733.72	733.72	0.00	1,789.56	1,789.56	500		1,289.56-	257.9-	257.9-	
6230 SUPPLIES	0.00	5.00	5.00	0.00	445.88	445.88	1,000		554.12	55.4	55.4	
6330 TRAVEL	0.00	0.00	0.00	0.00	30.95	30.95			30.95-	.0	.0	
6620 DUS/SUBSCR	0.00	0.00	0.00	0.00	10.00	10.00			10.00-	.0	.0	
7150 TELEPHONE	0.00	79.87	79.87	0.00	1,924.50	1,924.50	1,100		824.50-	74.9-	74.9-	
SUB TOTAL	1,556.50-	1,504.94	51.56-	0.00	7,753.93	7,753.93	9,050		1,296.07	14.3	14.3	
8400 EQUIPMENT	0.00	0.00	0.00	0.00	0.00	0.00	160		160.00	100.0	100.0	
SUB TOTAL	0.00	0.00	0.00	0.00	0.00	0.00	160		160.00	100.0	100.0	
<b>TOTAL ORGN 9305</b>	<b>1,556.50-</b>	<b>6,139.34</b>	<b>4,582.84</b>	<b>0.00</b>	<b>38,783.22</b>	<b>38,783.22</b>	<b>43,000</b>		<b>4,216.78</b>	<b>9.8</b>	<b>9.8</b>	