

Monday, April 13, 1992 - 9:30 AM - 12:00 PM
Multnomah County Courthouse, Room 602

BUDGET HEARING

- BH-1 Department Presentation, Citizens Budget Advisory Committee Presentation and Board Discussion, (Approximately 45 Minutes) Followed by Opportunity for Public Testimony Regarding the DISTRICT ATTORNEY'S BUDGET.
- BH-2 Department Presentation, Citizens Budget Advisory Committee Presentation and Board Discussion, (Approximately 45 Minutes) Followed by Opportunity for Public Testimony Regarding the DEPARTMENT OF LIBRARY SERVICES BUDGET.
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Monday, April 13, 1992 - 1:30 - 5:00 PM
Multnomah County Courthouse, Room 602

BUDGET REVIEW FOLLOWED BY PUBLIC TESTIMONY

- BH-3 From 1:30 to 3:00 PM, Department Presentations, Citizens Budget Advisory Committee Presentations and Board Discussion. From 3:00 to 5:00 PM, Opportunity for Public Testimony Regarding INTERNAL AND EXTERNAL NON-DEPARTMENTAL BUDGETS.

Budget Review Schedule

- 1) Auditor and Auditor CBAC
 - 2) Citizens Involvement Committee and Non-Departmental CBAC
 - 3) Chair
 - Board Clerk
 - Affirmative Action
 - County Counsel
 - Emergency Management
 - 4) Board of Commissioners
 - 5) City/County Organizations
 - Metro Arts Commission
 - Metro Human Relations Commission
 - PMCoA
 - 6) County Supplements
 - Extension Service
 - Oregon Historical Society
 - East and West Soil and Water Conservation District
 - 7) Management Support Services
 - Finance
 - Purchasing
 - Employee Services
 - Labor Relations
 - Risk Management
 - Planning and Budget
-

Tuesday, April 14, 1992 - 9:30 AM
Multnomah County Courthouse, Room 602

BOARD BRIEFING

- B-1 Presentation and Discussion of the April 1, 1992 Multnomah County Youth Action Plan Task Force Draft Report. Presented by Harold Ogburn and Judge Linda Bergman.
-

Tuesday, April 14, 1992 - 10:00 AM
Multnomah County Courthouse, Room 602

AGENDA REVIEW

- B-2 Review of Agenda for Regular Meeting of April 16, 1992.
-

Tuesday, April 14, 1992 - 7:00 PM
Sheriff's Office/Auditorium
12240 NE Glisan, Portland

BUDGET HEARING

- BH-3 Opportunity for Public Testimony Regarding the 1992-1993 Multnomah County Budget.
-

Wednesday, April 15, 1992 - 7:00 PM
Multnomah County Courthouse, Room 602

BUDGET HEARING

- BH-1 Opportunity for Public Testimony Regarding the 1992-1993 Multnomah County Budget.
-

Thursday, April 16, 1992 - 9:30 AM
Multnomah County Courthouse, Room 602

REGULAR MEETING

CONSENT CALENDAR

DEPARTMENT OF ENVIRONMENTAL SERVICES

- C-1 FINAL ORDER Denying PR 6-91, ZC 6-91, CS 6-91, and WRG 7-91 in the Matter of the Review of the Planning Commission Decision Which Denied the Proposed "Alder Creek Marina", in an EFU Zoning District
- C-2 FINDINGS OF FACT, CONCLUSIONS AND ORDER for CS 3-92 and HV 2-92 in the Matter of the Appeal of the Application of Interstate Mobilephone Company dba Cellular One for Approval of Conditional Use to Install a Cellular Telephone Transmitter and for Approval of Variances to Permit Reduced Front and Side Yard Setbacks

DEPARTMENT OF SOCIAL SERVICES

- C-3 Ratification of Amendment No. 5 to the Intergovernmental Agreement Between Multnomah County, Developmental Disabilities Program Office and Oregon Health Sciences University, Child Development and Rehabilitation Center, Providing Increased Work Activity Center Services Funds

PUBLIC CONTRACT REVIEW BOARD

(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)

- C-4 Ratification of an Intergovernmental Agreement Between Multnomah County and Washington County Education Service District, to Allow the District to Purchase Herman Miller Furnishings in Accordance with Multnomah County Contract Bid #B43-100-6044

(Recess as the Public Contract Review Board and reconvene as the Board of County Commissioners)

REGULAR AGENDA

JUSTICE SERVICES

SHERIFF'S OFFICE

- R-1 NOTICE OF INTENT Requesting Approval to Apply for a Bureau of Justice Assistance Grant for a Drug Abuse Resistance Education (D.A.R.E.) Enhancement for Unserved Portland Public Schools Program to be Conducted Jointly by Portland School District Police and Multnomah County Sheriff's Deputies

NON-DEPARTMENTAL

- R-2 RESOLUTION in the Matter of Rules to Process Petitions for Statutory Ways of Necessity
- R-3 RESOLUTION in the Matter of Adopting a Final Regional Strategy Document for Submission to the Oregon Economic Development Department for Funding Consideration Under the Regional Strategies Program in the 1991-93 Biennium

DEPARTMENT OF SOCIAL SERVICES

- R-4 Opportunity for PUBLIC TESTIMONY and Request for Board Approval in the Matter of Requests for Transfer of Certain Tax Foreclosed Property to Local Agencies Pursuant to County Housing Affordability Demonstration Program Guidelines
- R-5 First Reading of an ORDINANCE to be Adopted in Partnership with the Cities of Portland and Gresham to Create a Housing and Community Development Commission (HCDC), Advisory to the Jurisdictions Participating in the Multnomah County Comprehensive Housing Affordability Strategy (CHAS)
- R-6 Ratification of an Intergovernmental Agreement Between Multnomah County, Social Services Division Youth Program

Office and Oregon Community Children and Youth Services Commission, Providing Grant Funds to be Contracted to International Refugee Center of Oregon for the Southeast Asian Youth Services Project, from April 1, 1992 through December 31, 1992

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-7 Request for Approval of the Multnomah County Information Systems Plan for FY 1992-93
- R-8 ORDER Setting a Hearing Date in the Matter of the Request for Approval to Transfer Tax Foreclosed Property to the City of Portland, Oregon
- R-9 ORDER Setting a Hearing Date in the Matter of the Request for Approval to Transfer Tax Foreclosed Property to the City of Gresham, Oregon

DEPARTMENT OF HEALTH

- R-10 Request for Approval of Revision to EMERGENCY MEDICAL SERVICES (EMS) RULE 6.32-090 (Establishment of User Fees), Requiring Payment of Fees Based Upon the Provider's Percentage of 9-1-1 Medical Transports Adjusted for Collectability of Patient Charges
- R-11 NOTICE OF INTENT Requesting Approval to Apply for an Outreach and Primary Health Services for Homeless Children and Children at Risk of Homelessness Grant from the Public Health Service
- R-12 Budget Modification MCHD #4 Requesting Authorizing to Increase the Health Department Budget, Support Services Division, to Reflect a Contract with the State Health Division and Oregon Medical Assistance Program, to Provide State Wide Informational Services (SafeneT) through the Health Department

Friday, April 17, 1992 - 9:30 AM
Multnomah County Courthouse, Room 602

BUDGET HEARING

- BH-1 Department Presentation, Citizens Budget Advisory Committee Presentation and Board Discussion, (Approximately 45 Minutes) Followed by Opportunity for Public Testimony Regarding the DEPARTMENT OF COMMUNITY CORRECTIONS BUDGET.

Friday, April 17, 1992 - 1:30 PM
Multnomah County Courthouse, Room 602

BUDGET WORK SESSION

- WS-2 Board Work Session Regarding the 1992-1993 Multnomah County Budget.

PROPOSED WORK SESSIONS FOR 1992-93 BUDGET

Friday April 17:

9:30 - Noon	BUDGET HEARING/COMMUNITY CORRECTIONS	
1:30 - 2:30	JDH Construction/Financing	Craghead, Ogburn, Yarborough, George, Boyer
2:30 - 3:30	DSS Work Session: Juvenile Programs Family Service Centers	Craghead
3:30 - 5:00	Health Dept. Work Session	Odegaard

Monday April 20:

9:30 - 11:00	MCSO: INS/MCRC Revenue Courthouse Jail	Skipper
11:00 - Noon	District Attorney	Schrunk
1:30 - 2:30	Environmental Services	Yarborough
2:30 - 3:30	Library/Community Corrections	Cooper/
3:30 - 5:00	General Discussion	

Wednesday April 22:

9:30 - 11:00	NOND: Travel/Training Limited Light Program W/MBE Study Calendar	Reynolds
11:00 - Noon	NOND: Legislative Office Emergency Management Affirmative Action MHRC	Miggins
1:30 - 3:00	NOND/County Support: Metro Arts Extension Service PMCoA	
3:00 - 5:00	General Work Session	



GLADYS McCOY, Multnomah County Chair

Room 1410, Portland Building
1120 S.W. Fifth Avenue
Portland, Oregon 97204
(503) 248-3308

M E M O R A N D U M

TO: Board of County Commissioners
Department Managers
Division Managers

FROM: Gladys McCoy *G.M.C.*
Multnomah County Chair

DATE: April 14, 1992

RE: Appointment of Acting Director/Department of Community
Corrections

Effective immediately I am appointing Paul Yarborough
Acting Director of the Department of Community Corrections.

BOARD OF
COUNTY COMMISSIONERS
1992 APR 15 PM 2:09
MULTNOMAH COUNTY
OREGON

GM:ddf
8757G

CLARENCE MAGDOV
CLATSOP COUNTY CHAIR
101/606A ROOM 134
FOUNTAIN, OREGON 97204

Office of the Board Clerk

101/606A

MULTNOMAH COUNTY DEPARTMENT OF COMMUNITY CORRECTIONS

FISCAL YEAR 1992-93 BUDGET

FIELD SERVICES DIVISION

1. OBJECTIVES OF THE DIVISION: Provide community supervision of just over 10,400 offenders - approximately 1,900 misdemeanants and over 8,500 felons. Supervision include monitoring offenders' behavior in the community to prevent recidivism by making home and other contacts. Staff are also engaged in involving offenders in meaningful activities. Probation Officers help offenders look for full-time employment, counsel offenders, and program them for treatment as needed. Refer to budget document for further information.

2. CHANGES SINCE LAST YEAR: Since last year when Multnomah County assumed management control of all probation & parole operations from the State, a number of changes have been made:

- Diagnostic Center with 12 POs, 3 Corrections Techs, a Manager, a Supervisor and clerical staff was moved to the Diagnostic & Program Services Division
- Parole Transition was created by transferring 2 POs from Field Services
- Hearings Officers were designated to handle parole hearings by transferring 2 POs from Field Services
- A Court Liaison Officer was designated through the transfer of 1 PO from Field Services
- A Domestic Violence Pilot Project is in the development stages which will require moving 2 POs from Field Services
- Casebanks have been consolidated to allow specialization
- Felony and misdemeanor cases are being assigned to all offices creating a more even distribution of workload
- Supervision fee collection system has been improved - collections are up 28% above pre Option I rates
- Many safety issues have been addressed through the purchase of additional safety equipment [e.g. radios, Capstun, belts, cuff cases]
- Administration has pulled one Supervisor and one Lead Worker from Field Services [those individuals will be returning to Field Operations as soon as possible]

- Vacant positions created by moving field POs to other positions are currently being filled. The interview process is near completion.

3. NEW INITIATIVES: The Field Services Division provides the basic service for which the Department exists - the supervision of offenders. The primary goal of Field Services for the 1992-93 budget year is to work with the other Divisions of the Department to fulfill our fundamental mission of enhancing public safety and promote the reformation of offenders in the community through an integrated array of supervisory, rehabilitative and enforcement interventions.

The only new program currently in the Field Services budget is the Domestic Violence Pilot Project.

**DIAGNOSTIC & PROGRAM DEVELOPMENT DIVISION
BUDGET PRESENTATION**

I. Our overall Division objectives for 1992-93 include the following:

1. Increased efficiency of presentence investigation and intake services by centralizing many related functions at the Diagnostic Center.
2. Provision of enhanced diagnostic information and program recommendations at key decision points.
3. Case planning to begin as early as possible by identifying and responding to risk and need factors.
4. Reduce the number of parole revocations that occur within the first two months of supervision.
5. Assure delivery of cost effective contract services consistent with local priorities for interventions and target populations.
6. Continue to enhance the integration of supervision, treatment and sanction services through program development, management, and evaluation efforts based on the participation of all Divisions, other County organizations, and community agencies.

II. Changes from 1991-92 Budget

1. The Diagnostic Center (26 FTE) was shifted from Field Services to this Division
2. The Parole Transition Project (5 FTE) was implemented.
3. The reduction in Contract Services indicated in the Proposed Budget is explained by a loss of Federal grant revenue, budget reductions in the early part of the year, and a shift of some funds to the Specialized Programs and Services Division. With the exception of a grant-funded program, all current contracts will continue at current levels. New contract services include Mental Health Services at the Branches, Hispanic Services, Polygraph Examinations, and Sex Offender Evaluations.
4. Program Services Administration (actually Diag & Prog Dev Admin) is reduced by 3 FTE. Those positions were shifted to the Field consistent with the jobs that they were actually doing.

5. Comprehensive Drug Testing reduced by expiration of Federal grant. Add package to continue drug testing at present levels.
6. Alcohol & Drug Residential reduced to new constraint figure. This organization is in Fund 169 (Levy) and includes our two 40 bed residential treatment centers and a small, intensive outpatient program.
7. Recog/Intake is in the Proposed Budget at about the same level of funding as the present operating budget. That is a reduction from the 1991-92 Adopted Budget, but consistent with the level of funding after early 1991-92 budget reductions. I am aware that the Board had intended to increase the FTE last year. We intend to resolve that issue during the work sessions.

III. Initiatives/Key Strategies

1. New client assessment resources.
 - A & D Evaluators
 - Sex Offender Evaluations
 - Psychological Evaluations
 - Mental Health Services at the Branches
2. Enhanced technical assistance to contractors.
3. Implement a program evaluation plan based on recommendations of Reed College report.
4. **DELIVER A DAY REPORTING CENTER**, by working cooperatively with all parties sharing a common vision of an intermediate sanction rich in services (and made richer through an integration of supervision, treatment, and sanctions).
5. Continue the progress of our program development committees in needs assessment, planning, and training.

4/17/92 #3
JOANNE FULLER

**SPECIALIZED PROGRAMS AND SERVICES DIVISION
BUDGET PRESENTATION**

I. Overall Division objectives for 1992-93 include the following:

1. Create and implement effective intermediate sanctions, programming and services to meet the specific needs of offenders in Multnomah County.

2. Provide supervision, support, housing and case management services to 75 female offenders and their families.

3. Provide case management, counseling, drug and alcohol intervention, and other essential services to 100 pregnant substance abusing women and their children.

4. Provide a learning, work and rehabilitative intermediate sanction in a forest setting for approximately 350 male offenders per year.

5. Provide community service sentencing alternatives for approximately 5,000 offenders per year.

6. Implement and evaluate the effectiveness of a deferred sentencing alternative for 240 domestic violence offenders.

II. Changes from the 1991-92 Budget

1. Consolidation of the three units: The Forest Project, Alternative Community Service, and Women's Transition Services are consolidated into one unit. This allows for increased support for program development, and staff supervision.

2. Increased spending on Safety supplies and training for Forest Project and Alternative Community Services Staff.

III. New Initiatives

1. One FTE Crew Leader Position in Alternative Community Services to provide Crews for Non-Profit Community Agencies.

2. Domestic Violence Program: Budgeted in the Administrative Services Division and Field Services Divisions will be implemented in Specialized Programs and Services Division. Creating Deferred Sentencing Program for Domestic Violence Offenders, working closely with the Harassment to Homicide Committee. Total of three Probation Officers and Contracted Treatment and Education for Offenders.

3. Continue the planning of Female Offender Services in connection with the Day Reporting Center Concept.

4. Continue Safety Initiatives for all services.

5. Explore the viability of fifth year funding for the ADAPT Program.

6. Explore the possibility and funding options for a female offenders Forest Project.

1

PLEASE PRINT LEGIBLY!

MEETING DATE

4/17/92

NAME

Liza Andrew Miller

ADDRESS

537 SE Alder

STREET

Portland

97214

CITY

ZIP CODE

I WISH TO SPEAK ON AGENDA ITEM #

BH-1

SUPPORT



OPPOSE

SUBMIT TO BOARD CLERK

2

PLEASE PRINT LEGIBLY!

MEETING DATE

4/17/92

NAME

Dwain Blackall

ADDRESS

4621 NE 13TH

STREET

Portland, Oregon

CITY

97211

ZIP CODE

I WISH TO SPEAK ON AGENDA ITEM #

11

SUPPORT

FF

OPPOSE

SUBMIT TO BOARD CLERK

#3

PLEASE PRINT LEGIBLY!

MEETING DATE

4-17-92

NAME

Joyce Boyd

ADDRESS

200 SE. 7th

STREET

Phd, Oregon.

CITY

97214
ZIP CODE

I WISH TO SPEAK ON AGENDA ITEM #

BH1

SUPPORT

OPPOSE

SUBMIT TO BOARD CLERK

(HAD TO LEAVE)

PLEASE PRINT LEGIBLY!

MEETING DATE

4-17-92

NAME

Greg Stone

ADDRESS

~~20~~ 537 SE. 17th

STREET

PHD, Ore.

CITY

97214

ZIP CODE

I WISH TO SPEAK ON AGENDA ITEM #

BH1

SUPPORT



OPPOSE

SUBMIT TO BOARD CLERK

VOLUNTEERS OF AMERICA
Women's Residential Center

FACT SHEET -WOMEN OFFENDERS AND SUBSTANCE ABUSE

The number of women in prisons across the country has almost tripled in the last ten years, and women are being incarcerated at a higher rate than men.

- In the first half of 1991, the number of female inmates in State and Federal prisons grew 4.5%, compared to a 3.9% increase for men (Bureau of Justice Statistic, 1992).
- According to Oregon State Department of Corrections data, the number of Oregon women in prison increased from 156 in 1985 to 385 in 1991, up 154 percent. During the same period, the number of women on parole or probation jumped from 3,100 to 6,600, up 155 percent.

A significant number of women have substance abuse problems. And while alcohol and drug abuse problems are pervasive among all offenders, women offenders have exceptionally high rates of drug abuse.

- A 1988 task force study by the State Office of Alcohol and Drug Abuse Programs estimated that women constituted 40% of the addicted population.
- The Oregon Department of Corrections has documented that 75% of women prison inmates have serious alcohol or drug abuse histories, and that approximately 70% of women offenders under supervision in the community have serious alcohol and drug abuse problems.
- The National Institute of Justice Drug Use Forecasting Program estimated that 61 percent of female arrestees in Portland in 1990 tested positive for drug use at the time of arrest (1990).

Women's position in society shape both her illness and her recovery. Women have unique issues that require specialized treatment services.

- Many women addicts are poly-drug abusers, and also have a significantly higher rate of prescription drug use than do men.
- Many women offenders have been physically or sexually abused. These experiences cause low self-esteem and social dysfunction among women offenders which may inhibit their progress in traditional correctional programs.
- Women have a much higher rate of depression and eating disorders, along with other psychiatric disturbances, accompanying their addiction. Women also tend to be more self-destructive than other-directed, with higher rates of suicide.
- At the same time women offenders generally have more positive

attitudes about treatment and counseling than their male counterparts, and, therefore, are more likely to participate in alcohol and drug treatment programs.

- Women offenders also pose a lower risk than male inmates. Sixty four percent of women inmates did not use violence or the threat of violence to commit their crimes. Eighty nine percent have no prior history of person-to-person crimes.

The vast majority of women offenders have legal custody of their children. These women are often single parents with sole responsibility for raising their children, and without family support for their parenting.

- A 1991 survey of women in the Oregon state penitentiary, 75% of whom have a substance abuse history, revealed that 81% had children.

- Figures from a 1986 national study indicate that 76% of incarcerated women had children, and 85% planned to maintain custody upon release.

- Children of female offenders suffer social and interpersonal dysfunction as a result of having mothers in prison who are chemically addicted and involved in a criminal lifestyle.

TREATMENT MAKES "CENTS"

- The Multnomah County Sheriff's Department reports that the average cost of incarceration is \$89.98 per day; a monthly cost of \$2,699.40.

- CSD's Research Department estimates the monthly direct costs of a child in foster care is \$622.00, not counting indirect costs.

- The average monthly cost for a woman and her child in Volunteers of America's residential program is \$2,300.00 per month.

- For a woman without a child, placement at Volunteers of America's residential treatment program saves tax payers about \$800 per month. For a woman with custody of a child, with no appropriate family member to place the child, the monthly savings is \$1,400.

TREATMENT WORKS

- Four out of five Americans favor innovative community corrections programs over prison for non-dangerous criminal offenders (International Association of Residential and Community Alternatives (IARCA)1991).

- Federal Bureau of prisons reports that offenders released from privately-operated community residential centers had a 22.4% rearrest rate compared to 32.1% for those directly released from federal prisons (1981). The recidivism in state prisons is 62% (Bureau of Justice

Statistics, 1989).

- Sixty eight percent of federal prisoners (both male and female) had no history of violence, and the average security level for federal inmates is minimum to low (Federal Bureau of Prisons, 1990).
- National Institute of Drug Abuse study of 10,000 persons who participated in drug treatment found that there were 20% fewer substance abusers after three years following treatment.
- Rand Corporation study of three California counties providing intensive supervision programs found that lower recidivism rates were realized in those programs which offered drug counseling, high level of surveillance, victim restitution, employment services and community services (1990).
- A study done at the Cornerstone Program in Salem showed that the recidivism rate for addicted offenders paralleled the time spent in the program. Three years later, only 26% of the graduates of the program had served prison time. Eighty five percent of non-graduates, who had left before sixty days in the program, had served prison time (Field, 1989).

VOLUNTEERS OF AMERICA

MEN'S RESIDENTIAL CENTER

The Men's Residential Center (MRC) is a 120 day residential alcohol and drug and managing criminality treatment program funded by the Multnomah County Department of Community Corrections. The MRC has capacity to serve 40 non-violent men referred through the criminal justice system.

PROGRAM COMPONENTS

1. **INTENSIVE PHASE** - Nine Weeks

The MRC provides 32 hours of structured treatment each week during the first nine weeks of the program. The goal of this phase is to respectfully confront and break through the client's denial system centered around substance abuse and criminal thinking errors.

2. **TRANSITIONAL PHASE** - Eight Weeks

During the eight week transitional stage seven hours of structured treatment occur. Primary emphasis is placed on finding stable employment, accessing alcohol and drug free housing, money management, building a clean and sober support system, and developing a viable relapse prevention plan.

3. **AFTERCARE PHASE** - Six Months

All men who complete the four month residential program enter into a six month aftercare phase. Aftercare services consist of weekly group counseling, individual counseling, 12 Step meetings, referral to community agencies, and networking with probation/parole officers.

PROGRAM SERVICES

1. Alcohol and drug education.
2. Managing criminality and thinking errors education.
3. Process groups.
4. Individual counseling.
5. Anger management treatment.
6. Relaxation and stress management training.
7. Communication skills and assertiveness training.
8. Cultural sensitivity training.
9. Job readiness training.
10. Money management training.
11. Family education and parenting training.
12. Health care and HIV-AIDS education.
13. GED and literacy training.
14. Community service work.
15. Recreation.
16. Theater group.
17. Transport to 12 Step meetings.
18. Transport to church services.
19. Network with probation/parole officer.
20. Information, referral and advocacy with other agencies.

The goal of our treatment services is to utilize a therapeutic community and respectful confrontation to provide our clients with the opportunity to make the choices to engage in recovery both from their disease of substance abuse and from their criminal lifestyle.

PROGRAM HISTORY

The MRC Program has operated for the past 18 months in a temporary site in Milwaukie, while in the process of acquiring a conditional use permit through the City of Portland. The MRC will be moving to our permanent site on N.E. MLK, Jr. Blvd. and Sacramento Street before the end of April.

During these past 18 months we have served a total of 183 clients.

The State Alcohol and Drug Office completed a pre-onsite visit after one year of service and found that the program was functioning very smoothly and that it demonstrated a level of sophistication of a program that had been in operation for several years.

As the MRC settles into our permanent site we will focus on enhancing our treatment services and developing a system to track the long term success of our clients.

As you consider funding requests from a variety of programs, please keep in mind that the dollars for treatment help to break the cycle of crime.

The MRC plays a vital role in Multnomah County of breaking that cycle. VOA's commitment is to continue providing quality treatment services to offer the tools and choices for our clients to engage in a clean and sober and crime free lifestyle.