

# ANNOTATED MINUTES

Tuesday, April 9, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

## PLANNING ITEMS

*Chair Beverly Stein convened the meeting at 9:38 a.m., with Commissioners Sharron Kelley, Gary Hansen and Tanya Collier present, and Vice-Chair Dan Saltzman arriving at 9:40 a.m.*

P-1      CU 10-94; HV 28-95 Hearings. Officer Decision APPROVING Conditional Use Approval and a Minor Variance to the Minimum Yard Setback Requirement, to Construct a Single Family Dwelling Not Related to Forest Management on a 17.8 Acre Lot of Record in the Commercial Forest Use Zoning District, on Property Located at 21574 NW GILKISON ROAD, PORTLAND

***DECISION READ, NO APPEAL FILED, DECISION STANDS.***

P-2      HDP 21-95 Hearings. Officer Decision DENYING Appeal and Approving the Administrative Decision Approving a Hillside Development Permit to Allow the Construction of a Driveway and Single Family Dwelling in the Rural Residential Zoning District, on Property Located at 12625 NW GERMANTOWN ROAD, PORTLAND

***DECISION READ, NO APPEAL FILED, DECISION STANDS.***

P-3      PRE 2-95 DE NOVO HEARING, Testimony Limited To 20 Minutes Per Side Regarding Appeal of Hearings Officer Decision DENYING Appeal and AFFIRMING Planning Director's Decision Which Made a Determination of Substantial Development for a Single Family Dwelling on Property Located at 6125 NW THOMPSON ROAD, PORTLAND

***CHAIR STEIN EXPLAINED QUASI-JUDICIAL PROCESS. AT CHAIR STEIN'S REQUEST FOR DISCLOSURE, COMMISSIONER SALTZMAN REPORTED EX PARTE CONTACTS WITH DAN MCKENZIE AND A SITE VISIT, AND ADVISED HE HAS NO BIAS IN THE MATTER. AT CHAIR STEIN'S***

**REQUEST FOR CHALLENGES, DAN MCKENZIE REQUESTED THAT HE BE ALLOWED TO RESPOND TO THE APRIL 1 MEMO SUBMITTED BY ARNOLD ROCHLIN. MR. ROCHLIN RESPONDED THAT HIS MEMO WAS SUBMITTED TO THE PLANNING OFFICE PER STANDARD PROCEDURE, AND AT THE REQUEST OF CHAIR STEIN, PROVIDED A COPY OF HIS APRIL 1 MEMO TO MR. MCKENZIE. AT CHAIR STEIN'S REQUEST FOR SAME, NO PROCEDURAL OBJECTIONS WERE RAISED. PLANNER BARRY MANNING PRESENTED CASE HISTORY. HEARINGS OFFICER JOAN CHAMBERS PRESENTED APPEAL HISTORY AND EXPLAINED CONDITIONS, FINDINGS OF FACT AND CONCLUSIONS APPLIED IN HER DECISION. IN RESPONSE TO A QUESTION OF COMMISSIONER SALTZMAN, MS. CHAMBERS ADVISED MR. ROCHLIN HAD STANDING TO APPEAL THE PLANNING DIRECTOR DECISION PURSUANT TO THE CONDITIONAL USE SECTION OF THE COUNTY CODE. ARNOLD ROCHLIN PRESENTED ORAL AND WRITTEN TESTIMONY IN OPPOSITION TO THE HEARINGS OFFICER DECISION AND INTERPRETATION OF PERMIT TIMING ISSUES. DAN MCKENZIE TESTIMONY IN SUPPORT OF HEARINGS OFFICER DECISION AND REBUTTAL TO MR. ROCHLIN'S TESTIMONY. MR. ROCHLIN PRESENTED REBUTTAL TO MR. MCKENZIE'S TESTIMONY. IN RESPONSE TO A QUESTION OF CHAIR STEIN, COUNSEL SANDRA DUFFY AND MS. CHAMBERS EXPLAINED THAT SINCE APPLICATION CU 5-91a WAS WITHDRAWN, AND THE THREE SEPTEMBER, 1995 BOARD DECISIONS WERE NOT APPEALED, THE ISSUES RAISED BY MR. ROCHLIN ARE MOOT. IN RESPONSE TO INQUIRIES OF CHAIR STEIN, THERE WAS NO REQUEST FOR CONTINUANCE OR OBJECTION TO HEARING RAISED. CHAIR STEIN ADVISED ALL PARTIES WILL RECEIVE A COPY OF THE BOARD'S WRITTEN DECISION, WHICH MAY BE APPEALED TO LUBA. HEARING CLOSED. MS. DUFFY, CHAIR STEIN AND MR. MANNING EXPLANATION IN RESPONSE TO QUESTIONS AND CONCERNS OF COMMISSIONER COLLIER. COMMISSIONER**

**KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, TO DENY THE APPEAL AND AFFIRM THE HEARINGS OFFICER DECISION. CHAIR STEIN ADVISED HER CONCERNS HAVE BEEN ADDRESSED AND SHE IS PERSUADED BY THE HEARINGS OFFICER DECISION. MS. DUFFY AND MR. MANNING RESPONSE TO QUESTION OF COMMISSIONER HANSEN REGARDING TIME LIMIT BETWEEN WITHDRAWING AND FILING NEW PERMIT APPLICATIONS. MS. DUFFY CONCURRED WITH STATEMENT OF CHAIR STEIN THAT CODE PROVIDES OPPORTUNITY FOR APPLICANTS TO REAPPLY FOR PERMITS WITHIN SIX MONTHS TO A YEAR. HEARINGS OFFICER DECISION UNANIMOUSLY UPHELD.**

*The planning meeting was adjourned at 10:50 a.m. and the briefing convened at 11:00 a.m.*

---

Tuesday, April 9, 1996 - 11:00 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

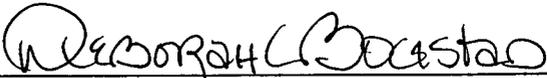
**BOARD BRIEFING**

B-1 Update on Renewal of Paragon Cable Franchise, Changes in Federal Telecommunications Law, and TCI-West Cable Franchise. Presented by Ernie Bonner, David Olson and Mary Beth Henry of Mt. Hood Cable Regulatory Commission.

**ERNIE BONNER AND DAVID OLSON  
PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS AND DISCUSSION.**

*There being no further business, the briefing was adjourned at 11:50 a.m.*

OFFICE OF THE BOARD CLERK  
FOR MULTNOMAH COUNTY, OREGON

  
\_\_\_\_\_  
Deborah L. Bogstad

Thursday, April 11, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

*Chair Beverly Stein convened the meeting at 9:35 a.m., with Vice-Chair Dan Saltzman, Commissioners Sharron Kelley and Tanya Collier present, and Commissioner Gary Hansen excused.*

**NON-DEPARTMENTAL**

C-1 Appointment of Craig A. Schulstad to the REGIONAL STRATEGIES BOARD

***AT THE REQUEST OF CHAIR STEIN AND UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER SALTZMAN, C-1 WAS UNANIMOUSLY POSTPONED INDEFINITELY.***

**CONSENT CALENDAR**

**SHERIFF'S OFFICE**

C-2 Ratification of Intergovernmental Agreement 800067 with the Housing Authority of Portland to Provide a Supervised Inmate Work Crew to Perform General Labor Such as Ground Maintenance, Light Carpentry, Painting, Etc.

***UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER SALTZMAN, CONSENT CALENDAR ITEM C-2 WAS UNANIMOUSLY APPROVED.***

**REGULAR AGENDA**

**DEPARTMENT OF SUPPORT SERVICES**

R-2 Presentation of Employee Service Awards Honoring 36 Multnomah County Employees with 5 to 25 Years of Service

***WITH THE ASSISTANCE OF SHERY STUMP AND GAIL FOSTER, THE BOARD GREETED,***

**ACKNOWLEDGED AND PRESENTED 5 YEAR AWARDS TO GLORIA BELLEAU, C. LYNN BETTERIDGE, D. RANDALL MORRISON AND LYDA OVERTON OF ASD; BARBARA HERSHEY, JACKIE JOHNSON, CATHY LILLY, JOSE MARTINEZ AND BRENT MATTHEWS OF DCFS; JILL ALSPACH OF DA; SHARON BAKER, MATTHEW MATTILA AND TRACY PUGLIANO OF DCC; SUZANNE BERGERON, PATRICIA READ, CAROL ZURAWSKI AND FRANK KAMINSKI OF DES; MARSHA EHLERS OF DSS; HELEN FERRIER OF DJJS; AND SUZANNE FLYNN AND GARY HANSEN OF NOND; 10 YEAR AWARDS TO REBECCA CORNETT OF ASD; DIANA CHAMBERLAIN AND DIANA LOVING-BLACK OF DA; HOWARD KLINK OF DCFS; AND KIP COURSER OF DES; 15 YEAR AWARDS TO GAYLE KRON OF DFCS; SHARON DAY AND SHARON HENLEY OF DA; HORACE HOWARD OF DCC; DWIGHT ROOFE OF DES; AND KENNETH CLINTON OF DSS; 20 YEAR AWARD TO GLENN HARDING OF DCC; AND 25 YEAR AWARDS TO WILLIAM JACKSON OF DCC AND SUSAN DANIELL OF DSS.**

**DISTRICT ATTORNEY'S OFFICE**

R-4 PROCLAMATION Proclaiming the Week of April 21-27, 1996 as OREGON CRIME VICTIMS RIGHTS WEEK in Multnomah County

**COMMISSIONER KELLEY MOVED AND  
COMMISSIONER SALTZMAN SECONDED,  
APPROVAL OF R-4. MICHAEL SCHRUNK  
EXPLANATION. PROCLAMATION READ.  
PROCLAMATION 96-62 UNANIMOUSLY  
APPROVED.**

**DEPARTMENT OF SUPPORT SERVICES**

R-3 Second Reading and Adoption of an ORDINANCE Amending MCC Chapter 5.40 (Car Rental Tax) in Order to Clarify the Responsibilities of Commercial Enterprises for Collecting and Remitting this Tax, and to Strengthen and Clarify the County's Ability to Administer it

**ORDINANCE READ BY TITLE ONLY. COPIES  
AVAILABLE. COMMISSIONER KELLEY MOVED**

**AND COMMISSIONER COLLIER SECONDED, APPROVAL OF SECOND READING AND ADOPTION. NO ONE WISHED TO TESTIFY. ORDINANCE 849 UNANIMOUSLY APPROVED.**

**PUBLIC COMMENT**

R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

**NO ONE WISHED TO COMMENT.**

**SHERIFF'S OFFICE**

R-5 Intergovernmental Agreement 800756 with the City of Portland Police Bureau, to Provide Certain Law Enforcement Services Involving DUII

**COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-5. LARRY AAB AND DAVE HADLEY EXPLANATION AND RESPONSE TO BOARD QUESTIONS. AGREEMENT UNANIMOUSLY APPROVED.**

**NON-DEPARTMENTAL**

R-6 First Reading of an ORDINANCE Making Procedural Changes in the Bylaws of the Metropolitan Human Rights Commission

**ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF FIRST READING. STEVE FREEDMAN EXPLANATION. NO ONE WISHED TO TESTIFY. FIRST READING UNANIMOUSLY APPROVED. SECOND READING THURSDAY, APRIL 18, 1996.**

**DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

R-7 Intergovernmental Agreement 105036 with the Housing Authority of Portland, Allocating U.S. Department of Housing and Urban Development Funds to Construct the Turning Point Project as Transitional Housing for Homeless Families

**COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-7. REY ESPAÑA AND ROB TUCKER EXPLANATION. COMMISSIONER SALTZMAN COMMENTS IN SUPPORT. AGREEMENT UNANIMOUSLY APPROVED.**

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

R-8 ORDER Authorizing Cancellation of Uncollectible Personal Property Taxes for 1983/84 through 1994/95

**COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-8. COMMISSIONER COLLIER EXPLANATION. ORDER 96-63 UNANIMOUSLY APPROVED.**

R-9 Intergovernmental Agreement 301446 with the Oregon Department of Transportation and Metro, to Conduct a Pre-Project Study of Congestion Pricing in the Portland Region

**COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-9. ED ABRAHAMSON EXPLANATION AND RESPONSE TO BOARD QUESTIONS. AGREEMENT UNANIMOUSLY APPROVED.**

R-10 Second Reading and Adoption of an ORDINANCE Amending Multnomah County Animal Control Code 8.10.005 et. seq.

**ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF SECOND READING AND ADOPTION. COUNSEL MATT RYAN EXPLANATION OF PROPOSED NON-SUBSTANTIVE AMENDMENTS. UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER KELLEY, NON-SUBSTANTIVE AMENDMENTS TO PAGES 28 AND 34 WERE UNANIMOUSLY APPROVED. COMMISSIONER COLLIER ACKNOWLEDGED EFFORTS OF STAFF AND COMMITTEE PARTICIPATING IN ORDINANCE REVISION. MR. RYAN, CHAIR STEIN,**

**COMMISSIONER KELLEY AND COMMISSIONER SALTZMAN COMMENTS IN SUPPORT OF EFFORTS OF COMMISSIONER COLLIER AND HER STAFF AND EVERYONE WHO WORKED ON ORDINANCE REVISION. ORDINANCE 850 UNANIMOUSLY APPROVED, AS AMENDED.**

*The regular meeting was adjourned at 10:14 a.m. and the executive session convened at 11:05 a.m.*

---

Thursday, April 11, 1996 - 11:00 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**EXECUTIVE SESSION**

- E-1      The Multnomah County Board of Commissioners Will Meet in Executive Session Pursuant to ORS 192.660(1)(d) for Labor Negotiator Consultation Concerning Labor Negotiations. Presented by Kenneth Upton.

***EXECUTIVE SESSION HELD.***

*There being no further business, the executive session was adjourned at 12:00 p.m.*

---

Thursday, April 11, 1996 - 2:00 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**PUBLIC HEARING**

*TSCC Chair Charles Rosenthal convened the hearing at 2:02 p.m., with TSCC staff Courtney Wilton and Commissioners Roger McDowell and Anthony Jankans present, and Commissioner Dick Anderson arriving at 2:35 p.m.*

- PH-1      The Tax Supervising and Conservation Commission Will Meet to Conduct a Public Hearing on the County's Proposed Library Serial Levy, Public Safety Levy, Library General Obligation Bond, Public Safety General Obligation Bond, and 1995-96 Supplemental Budget

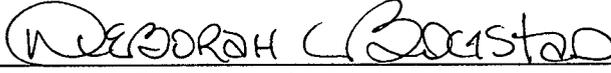
**DAVE WARREN, JIM MUNZ, DAVE BOYER,  
JEANNE GOODRICH, BARBARA SIMON AND  
LARRY AAB PRESENTATION AND RESPONSE TO  
TSCC QUESTIONS AND DISCUSSION.  
COMMISSIONERS TANYA COLLIER, DAN  
SALTZMAN AND SHARRON KELLEY RESPONSE TO  
TSCC QUESTIONS AND DISCUSSION.**

*Commissioner Gary Hansen arrived at 2:42 p.m.*

*Commissioner Anthony Jankans left at 2:46 p.m.*

*There being no further business, the hearing was adjourned at 2:57 p.m.*

**OFFICE OF THE BOARD CLERK  
FOR MULTNOMAH COUNTY, OREGON**

---

*Deborah L. Bogstad*



**MULTNOMAH COUNTY OREGON**

OFFICE OF THE BOARD CLERK  
SUITE 1510, PORTLAND BUILDING  
1120 SW FIFTH AVENUE  
PORTLAND, OREGON 97204  
CLERK'S OFFICE • 248-3277 • 248-5222  
FAX • (503) 248-5262

**BOARD OF COUNTY COMMISSIONERS**  
BEVERLY STEIN • CHAIR • 248-3308  
DAN SALTZMAN • DISTRICT 1 • 248-5220  
GARY HANSEN • DISTRICT 2 • 248-5219  
TANYA COLLIER • DISTRICT 3 • 248-5217  
SHARRON KELLEY • DISTRICT 4 • 248-5213

# AGENDA

## MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

FOR THE WEEK OF

**APRIL 8, 1996 - APRIL 12, 1996**

*Tuesday, April 9, 1996 - 9:30 AM - Planning Items .....Page 2*

*Tuesday, April 9, 1996 - 11:00 AM - Board Briefing .....Page 2*

*Thursday, April 11, 1996 - 9:30 AM - Regular Meeting.....Page 3*

*Thursday, April 11, 1996 - 11:00 AM - Executive Session.....Page 4*

*Thursday, April 11, 1996 - 2:00 PM - TSCC Hearing.....Page 5*

*1996-97 Multnomah County Budget Hearing Schedule .....Page 6*

*Thursday Meetings of the Multnomah County Board of Commissioners are \*cablecast\* live and taped and can be seen by Cable subscribers in Multnomah County at the following times:*

*Thursday, 9:30 AM, (LIVE) Channel 30*

*Friday, 10:00 PM, Channel 30*

*Sunday, 1:00 PM, Channel 30*

*\*Produced through Multnomah Community Television\**

*Tuesday, April 9, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**PLANNING ITEMS**

- P-1      CU 10-94; HV 28-95 Hearings Officer Decision APPROVING Conditional Use Approval and a Minor Variance to the Minimum Yard Setback Requirement, to Construct a Single Family Dwelling Not Related to Forest Management on a 17.8 Acre Lot of Record in the Commercial Forest Use Zoning District, on Property Located at 21574 NW GILKISON ROAD, PORTLAND*
- P-2      HDP 21-95 Hearings Officer Decision DENYING Appeal and Approving the Administrative Decision Approving a Hillside Development Permit to Allow the Construction of a Driveway and Single Family Dwelling in the Rural Residential Zoning District, on Property Located at 12625 NW GERMANTOWN ROAD, PORTLAND*
- P-3      PRE 2-95 DE NOVO HEARING, Testimony Limited To 20 Minutes Per Side Regarding Appeal of Hearings Officer Decision DENYING Appeal and AFFIRMING Planning Director's Decision Which Made a Determination of Substantial Development for a Single Family Dwelling on Property Located at 6125 NW THOMPSON ROAD, PORTLAND*
- 

*Tuesday, April 9, 1996 - 11:00 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**BOARD BRIEFING**

- B-1      Update on Renewal of Paragon Cable Franchise, Changes in Federal Telecommunications Law, and TCI-West Cable Franchise. Presented by Ernie Bonner, David Olson and Mary Beth Henry of Mt. Hood Cable Regulatory Commission. 45 MINUTES REQUESTED.*

Thursday, April 11, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

**CONSENT CALENDAR**

**NON-DEPARTMENTAL**

C-1        *Appointment of Craig A. Schulstad to the REGIONAL STRATEGIES BOARD*

**SHERIFF'S OFFICE**

C-2        *Ratification of Intergovernmental Agreement 800067 with the Housing Authority of Portland to Provide a Supervised Inmate Work Crew to Perform General Labor Such as Ground Maintenance, Light Carpentry, Painting, Etc.*

**REGULAR AGENDA**

**PUBLIC COMMENT**

R-1        *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

**DEPARTMENT OF SUPPORT SERVICES**

R-2        *Presentation of Employee Service Awards Honoring 36 Multnomah County Employees with 5 to 25 Years of Service*

R-3        *Second Reading and Adoption of an ORDINANCE Amending MCC Chapter 5.40 (Car Rental Tax) in Order to Clarify the Responsibilities of Commercial Enterprises for Collecting and Remitting this Tax, and to Strengthen and Clarify the County's Ability to Administer it*

**DISTRICT ATTORNEY'S OFFICE**

R-4        *PROCLAMATION Proclaiming the Week of April 21-27, 1996 as OREGON CRIME VICTIMS RIGHTS WEEK in Multnomah County*

**SHERIFF'S OFFICE**

R-5            *Intergovernmental Agreement 800756 with the City of Portland Police Bureau, to Provide Certain Law Enforcement Services Involving DUII*

**NON-DEPARTMENTAL**

R-6            *First Reading of an ORDINANCE Making Procedural Changes in the Bylaws of the Metropolitan Human Rights Commission*

**DEPARTMENT OF COMMUNITY AND FAMILY SERVICES**

R-7            *Intergovernmental Agreement 105036 with the Housing Authority of Portland, Allocating U.S. Department of Housing and Urban Development Funds to Construct the Turning Point Project as Transitional Housing for Homeless Families*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

R-8            *ORDER Authorizing Cancellation of Uncollectible Personal Property Taxes for 1983/84 through 1994/95*

R-9            *Intergovernmental Agreement 301446 with the Oregon Department of Transportation and Metro, to Conduct a Pre-Project Study of Congestion Pricing in the Portland Region*

R-10          *Second Reading and Adoption of an ORDINANCE Amending Multnomah County Animal Control Code 8.10.005 et. seq.*

---

*Thursday, April 11, 1996 - 11:00 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**EXECUTIVE SESSION**

E-1            *The Multnomah County Board of Commissioners Will Meet in Executive Session Pursuant to ORS 192.660(1)(d) for Labor Negotiator Consultation Concerning Labor Negotiations. Presented by Kenneth Upton. 45 MINUTES REQUESTED.*

*Thursday, April 11, 1996 - 2:00 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**PUBLIC HEARING**

*PH-1      The Tax Supervising and Conservation Commission Will Meet to  
Conduct a Public Hearing on the County's Proposed Library Serial  
Levy, Public Safety Levy, Library General Obligation Bond, Public  
Safety General Obligation Bond, and 1995-96 Supplemental Budget*

**1996-97 BUDGET HEARING SCHEDULE**  
**BEFORE THE**  
**MULTNOMAH COUNTY BOARD OF**  
**COMMISSIONERS**

APRIL 30	TUESDAY	9:30 AM	BUDGET REVENUES AND OVERVIEW
MAY 2	THURSDAY	9:30 AM	EXECUTIVE BUDGET MESSAGE
7	TUESDAY	1:30 PM	COMMUNITY & FAMILY SERVICES
8	WEDNESDAY	9:30 AM	HEALTH DEPARTMENT
14	TUESDAY	1:30 PM	AGING SERVICES DEPARTMENT
15	WEDNESDAY	9:30 AM	ENVIRONMENTAL SERVICES
21	TUESDAY	1:30 PM	JUVENILE JUSTICE SERVICES
22	WEDNESDAY	9:30 AM	COMMUNITY CORRECTIONS
22	WEDNESDAY	2:00 PM	DEPARTMENT OF LIBRARY SERVICES
23	THURSDAY	1:30 PM	SHERIFF'S OFFICE
JUNE 4	TUESDAY	1:30 PM	DEPARTMENT OF SUPPORT SERVICES
5	WEDNESDAY	9:30 AM	DISTRICT ATTORNEY'S OFFICE
5	WEDNESDAY	1:30 PM	NON-DEPARTMENTAL
6	THURSDAY	11:00 AM	TSCC BUDGET HEARING
6	THURSDAY	7:00 PM	HEARING @ COUNTY COURTHOUSE
11	TUESDAY	2:00 PM	OPEN
12	WEDNESDAY	9:30 AM	OPEN - IF NEEDED
12	WEDNESDAY	1:30 PM	OPEN - IF NEEDED
12	WEDNESDAY	7:00 PM	HEARING @ GRESHAM CITY HALL
13	THURSDAY	9:30 AM	HEARING/ADOPT BUDGET

The Board welcomes this opportunity for you to provide input in the County budget process. Public comment will be limited to three minutes per person. All hearings will be held in room 602 of the Multnomah County Courthouse, 1021 SW Fourth Avenue, Portland, with the exception of the 7:00 pm, Wednesday, June 12, 1996 hearing which will be held in the Gresham City Council Chambers, 1333 NW Eastman Parkway, Gresham (the single story Public Safety and Schools building). Questions? Call Deb or Aimee in the Office of the Board Clerk, (503) 248-3277.



## Beverly Stein, Multnomah County Chair

Room 1515, Portland Building  
1120 S.W. Fifth Avenue  
Portland, Oregon 97204

Phone: (503) 248-3308  
FAX: (503) 248-3093  
E-Mail: MultChair@aol.com

### M E M O R A N D U M

TO: Commissioner Sharron Kelley  
Commissioner Tanya Collier  
Commissioner Gary Hansen  
Commissioner Dan Saltzman  
Office of the Board Clerk

FROM:  Lynne Martin

DATE: April 9, 1996

RE: Beverly's Absence from TSCC Hearing

---

Beverly will be unable to attend the TSCC Hearing on Thursday April 11 at 2:00pm.

cc: Chair's Staff

BOARD OF  
COUNTY COMMISSIONERS  
96 APR - 9 AM 10: 24  
MULTNOMAH COUNTY  
OREGON



GARY HANSEN  
Multnomah County Commissioner  
District 2



1120 S.W. Fifth Avenue, Suite 1500  
Portland, Oregon 97204  
(503) 248-5219

M E M O R A D U M

TO: Office Of The Board Clerk  
Chair Beverly Stein  
Commissioner Tanya Collier  
Commissioner Sharron Kelly  
Commissioner Dan Saltzman

FROM: Juana Arredondo, Commissioner Hansen's Office

RE: Absence From April 11th BCC Board Meetings

DATE: April 11, 1996

---

Commissioner Hansen will be in a Legislative Hearing in Salem all day today, which will make him unable to attend the 9:30am Executive Session and the 2pm Public Safety Hearing.

BOARD OF  
COUNTY COMMISSIONERS  
96 APR 11 PM 1:03  
MULTNOMAH COUNTY  
OREGON

c/ojma

MEETING DATE: APR 11 1996

AGENDA #: PH-1

ESTIMATED START TIME: \_\_\_\_\_

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

SUBJECT: Tax Supervising Hearing on the levies, bonds, and the ISD Mainframe Supplemental Budget

HEARING TIME: \_\_\_\_\_ DATE REQUESTED: APRIL 11, 1996, 2:00 PM

REQUESTED BY: \_\_\_\_\_

AMOUNT OF TIME NEEDED: One Hour

REGULAR MEETING: \_\_\_\_\_ DATE REQUESTED: \_\_\_\_\_

AMOUNT OF TIME NEEDED: \_\_\_\_\_

DEPARTMENT: DSS DIVISION: Budget and Quality / Finance

CONTACT: Dave Warren / Dave Boyer TELEPHONE #: 248-3822 / 3903

BLDG/ROOM #: \_\_\_\_\_

PERSON(S) MAKING PRESENTATION: Dave Warren

ACTION REQUESTED:

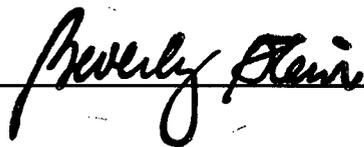
INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL  OTHER

SUGGESTED AGENDA TITLE:

Public Hearing of the Tax Supervising and Conservation Commission on the County's proposed Library Serial Levy, Public Safety Serial Levy, Library Bond, Public Safety Bond, and 1995-96 Supplemental Budget.

SIGNATURES REQUIRED:

ELECTED  
OFFICIAL: \_\_\_\_\_  
(OR)  
DEPARTMENT  
MANAGER: \_\_\_\_\_



BOARD OF  
COUNTY COMMISSIONERS  
96 APR -4 AM 8:45  
MULTNOMAH COUNTY  
OREGON

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Office of the Board Clerk 248-3277 or 248-5222



# MULTNOMAH COUNTY, OREGON

BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN  
DAN SALTZMAN  
GARY HANSEN  
TANYA COLLIER  
SHARRON KELLEY

BUDGET AND QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

TO: Board of County Commissioners

FROM: Dave Warren *DCW*

TODAY'S DATE: April 3, 1996

REQUESTED PLACEMENT DATE: April 11, 1996

SUBJECT: Tax Supervising Hearing on Levies, Bonds, and ISD Mainframe Supplemental Budget

---

## I. Recommendation / Action Requested:

A quorum of the Board and appropriate staff from the Sheriff's Office and the Library should attend the hearing.

## II. Background / Analysis:

Tax Supervising is required by statute to hold a public hearing on all ballot measures that increase property taxes. The April 11 hearing is in response to that requirement.

Generally, the TSCC staff reviews the measures and sends me questions that they have on a staff to staff basis. I will forward such questions to you for your information, but, unless you want the air time, Dave Boyer and I will happily deal with the ones that have been telegraphed in advance, if they are numbers questions or technical questions.

Generally, the Commissioners themselves are interested in things like what the ballot measure will accomplish, alternatives we considered and rejected, and what we will do if the measures fail.. These often are policy questions. The views of Board members and departmental staff are far more welcome than Budget Office or Finance opinions. Please feel no hesitation in jumping in on such questions.

Attached are copies of materials Dave Boyer and I sent to TSCC. They summarize the levy and bond measures and address a number of standing questions that TSCC requires be answered. They are bulky, but probably contain nothing of which the Board is not already thoroughly aware.

## III. Financial Impact:

None from the hearing. Tax Supervising is required to hold the hearing for the purpose of guaranteeing some minimal level of public information about the ballot measures. As far as I am aware, TSCC makes no recommendations, and has no authority to alter or delay the tax measures.

With regard to the Supplemental Budget, Tax Supervising might make recommendations to which the Board would respond when the Supplemental Budget comes before you for final adoption.

IV. Legal Issues:

None other than the fact that the hearing is mandated.

V. Controversial Issues:

Presumably, alert opponents to the measures could come to the hearing and testify. I do not recall such an event happening in any prior hearing.

VI. Link to Current County Policies:

NA

VII. Citizen Participation:

The hearing is conducted by TSCC for the purpose of allowing citizen input. Other than that, there is no citizen participation process involved in this event.

VIII. Other Government Participation:

None likely, although any local government that wanted to be heard on the tax measures could come and testify. Again, I am sure that no government has done that at any such hearing in the past.



# MULTNOMAH COUNTY, OREGON

BOARD OF COUNTY COMMISSIONERS  
 BEVERLY STEIN  
 DAN SALTZMAN  
 GARY HANSEN  
 TANYA COLLIER  
 SHARRON KELLEY

BUDGET & QUALITY  
 PORTLAND BUILDING  
 1120 S.W. FIFTH - ROOM 1400  
 P. O. BOX 14700  
 PORTLAND, OR 97214  
 PHONE (503)248-3883

TO: Courtney Wilton, TSCC Administrative Officer  
 FROM: Dave Warren, Principal Budget Analyst, Multnomah County **DCW**  
 DATE: April 3, 1996  
 SUBJECT: Property Tax Proposals for the May 21, 1996 Election

The following documents contain the information responding to the ten informational requirements imposed by TSCC regulation for all property tax measures. I hope they adequately summarize what the proposals are.

Multnomah County has placed two serial levy measures on the May 21, 1996 ballot.

1. a rate based serial levy measure (\$ 0.4034 per thousand) for library operations replacing the expiring library levy of \$.4034 per thousand, the revenue dedicated to continuing current services and adding expanded programs.
2. a rate based serial levy measure (\$ 0.7796 per thousand) for public safety programs replacing the expiring jail levy of \$.5288 per thousand and expanding corrections programs

The two proposed serial levies and the County's tax base fall under the constitutional local government \$10 limit. The resulting tax authorization within the \$10 cap for the next three years compared with the 1995-96 County taxes follows:

	Library Levy —Amount	Authorized Rate	Effective Rate	Jail Levy Amount	Authorized Rate	Effective Rate	Tax Base	Rate	Total Amount	Rate
1995-96	12,614,849	<del>0.4034</del>	0.3637	16,536,272	0.5288	0.4768	102,264,329	2.9485	131,415,450	3.7890
1996-97	15,250,000	<del>0.4034</del>	0.4034	24,400,000	0.7796	0.6454	108,400,189	2.8674	148,050,189	3.9162
1997-98	16,350,000	<del>0.4034</del>	0.4034	31,600,000	0.7796	0.7796	114,904,200	2.8347	162,854,200	4.0176
1998-99	17,460,000	<del>0.4034</del>	0.4034	33,800,000	0.7796	0.7796	121,798,452	2.8095	173,058,452	3.9918

In addition, the County also has placed two general obligation bond measures on the May 21 ballot. Dave Boyer has forwarded the information about those measures to you separately.

Please contact me if you have questions about any or all of this information. I will be happy to discuss it with you.

copies to:	Sharron Kelley	Larry Nicholas	Dave Boyer
Beverly Stein	Dan Noelle	Ginnie Cooper	Larry Kressel
Dan Saltzman	Mike Schrunk	Jeanne Goodrich	Larry Aab
Gary Hansen	Bill Farver	Becky Cobb	Tom Simpson
Tanya Collier	Billi Odegaard	Tamara Holden	

## THE COMBINED PROPERTY TAX PROPOSALS

TSCC Regulation 655-1 requires three kinds of information about serial levies that can best be answered for the combination of the proposed levies:

- A statement whether the levying body is planning to submit a tax base, bonding or other special levy proposal to the voters within the next twelve months.
- A schedule identifying current and projected levy amounts and tax rates for existing authorized and future anticipated tax levies for the term of years assigned this proposed serial levy.
- A statement explaining the extent of citizen involvement in planning the serial levy; a copy of informational material prepared and furnished by the levying board to citizens; and, a statement of planned public information activities to be conducted before the election.

### Projections of Current Authorized and Anticipated Tax Levies

Multnomah County has requested voter approval for four tax measures: two rate based serial levies and two general obligation bond measures. The rate based levies will fall under the \$10 limit established by Measure 5. The tax levied to amortize bonds will fall outside the \$10 limit.

The following table shows for the next three years the County's estimate of:

- amounts levied,
- annual tax rates, and
- current year property tax receipts (after adjustments for discounts and delinquencies).

We do not expect the proposals to put any local government in the County into compression. Please refer to the section of this memo titled "Effect of the Proposals on Portland Property Taxes" for a more thorough discussion.

This table assumes assessed value growth of 9% in 1996-97, 7.2% in 1997-98, and 6.8% in 1998-99. It assumes the combined discounts and delinquencies will total 6% of the taxes imposed for each year.

The serial levy rates used are the rates each levy will require, under the above projections, in order to meet the expenses in 1997-98 and 1998-99, the years the requirements will be highest. The table assumes that we will levy the amounts shown in the ballot titles.

The tax imposed for the General Obligation Bond assumes total new bonds of \$108.7 million for 20 years, and additional annual principal and interest payments totaling \$ 9.5 million.

Combined Property Tax Proposals

	<u>1995-96</u>	<u>1996-97</u>	<u>1997-98</u>	<u>1998-99</u>
<b>Total Assessed Value (in \$1,000's)</b>	<b>34,683,495</b>	<b>37,805,000</b>	<b>40,535,000</b>	<b>43,353,000</b>
Tax Base Amount	102,264,329	108,400,189	114,904,200	121,798,452
Estimated Rate/\$1,000	2.9485	2.8674	2.8347	2.8095
Current Year Receipts	96,128,469	101,896,177	108,009,948	114,490,545
Library Levy Amount	12,614,849	15,250,000	16,350,000	17,460,000
Estimated Rate/\$1,000	0.3637	0.4034	0.4034	0.4034
Current Year Receipts	11,857,958	14,335,000	15,369,000	16,412,400
Justice Levy Amount	16,536,272	24,400,000	31,600,000	33,800,000
Estimated Rate/\$1,000	0.4768	0.6454	0.7796	0.7796
Current Year Receipts	15,544,096	22,936,000	29,704,000	31,772,000
<b>Total Levy Amount <i>within \$10 cap</i></b>	<b>131,415,450</b>	<b>148,050,189</b>	<b>162,854,200</b>	<b>173,058,452</b>
Estimated Rate/\$1,000	3.7890	3.9162	4.0176	3.9918
Current Year Receipts	123,530,523	139,167,177	153,082,948	162,674,945

General Obligation Bond tax imposed ( <i>outside \$10 cap</i> )*	2,626,332	12,711,537	12,704,073	12,704,022
Estimated Rate/\$1,000	0.0757	0.3362	0.3134	0.2930
Current Year Receipts	2,468,752	11,948,845	11,941,829	11,941,781

\*Library bonds only in 1995-96

Public Information and Involvement

The board of County Commissioners feels that it is important to place before the public at a single election the jail and library programs, the question of the resources necessary to meet expanded service levels, and the issue of capital needs for both sets of programs. The combined approach will provide the public with information about the total picture instead of asking voters to make piecemeal decisions at separate special elections.

The County Commissioners intend to work in each of their districts to provide information to the residents of Multnomah County on the importance of both the library and public safety levy programs and on the need for general obligation bonds for capital aspects of the programs. The Library Board is committed to working to assure operating and capital financial support for library services and facilities.

The County Tax Base

Since 1976-77, the County has had at least one serial levy in place during seventeen of the twenty fiscal years. The Board has considered replacing the existing levies with an expanded tax base. However, should such a proposed tax base fail in May, the County would be faced with an immediate funding crisis. This risk has persuaded the Board to continue with serial levies. It is

possible that the Board will either pursue rolling the levies into a tax base in 1998, or substituting another revenue source.

#### Effect of the Proposals on Portland Property Taxes

Discussing the effects on Portland property taxes of the combined effect of the County's tax base and serial levies is surprisingly complicated. To understand it, several variables must be borne in mind. First, the County and cities have agreed to "shares" of the \$10 constitutional limit on local government property taxes. Second, the authorized rates for the serial levies will produce different tax amounts depending on property value growth. Third, the amounts shown in the ballot titles limit how much the County can spend in any given fiscal year from the taxes levied in that year, but do not limit how much the County can receive – only the rate limits the amount to be received. Fourth, the County does not anticipate levying the full rate for the public safety levy in the first year – the ongoing expenditures will not be required until buildings are in place and that will not occur until the second year of the levy.

Multnomah County has a long standing agreement with Portland, Fairview, Troutdale, and Wood Village not to increase its share of property taxes under the \$10 cap unless the cities acquiesce. The serial levy rates shown in the discussions of the individual levies are the rates that would support the proposed expanded services to be funded by those levies. The County's average share of property taxes since 1992-93 in the City of Portland has been 37.2%. The County anticipates that, by the final year of the levies, our percentage "share" would be approximately 38% if the County levies the amounts shown in the ballot titles.

Computing the "share" Multnomah County would receive involves a number of assumptions. Some are reasonably easy, e.g., the tax bases of both Multnomah County and Portland will grow 6% each year. Others become more difficult to determine: the percentage increase in property value, the percent of discounts and delinquencies to expect. Some are subject to affirmative decisions by Portland -- the amount of annexation, the rate Portland imposes to cover the costs of the Police and Fire Retirement and Disability plan, and the urban renewal obligations of PDC for which Portland has the authority to levy.

The issue is complicated by the fact that in the first year of the three year levies, the County expenditures for operating public safety programs will not reach a level that would require levying at the full authorized rate of \$0.7796 per thousand. Until the additional detention spaces are constructed, operational costs for about 330 beds will not be required. By 1997-98, however, the full authorized rate would be required, if the assumptions we make about property value growth are valid.

The explanation of the public safety levy shows the potential impacts of levying at less than the level we expect to be authorized by the voters. The County will be required to supplement the levy proceeds with General Fund support in order to keep the rate low enough not to infringe on the City of Portland's historical share of the total local government taxes in Portland.

The following table summarizes (1) the County's "share" (37.2%) of the \$10 rate allowed to local governments, (2) the impact of imposing the full authorized rate in the public safety levy in each of the three years, (3) the impact of levying in 1996-97 only the estimated amount in the ballot measure for the public safety levy, and (4) the impact of levying the lower amounts that

Combined Property Tax Proposals

would keep the County within 37.2% of the estimated total property tax levies in Portland. All scenarios assume property value growth rates of 9%, 7.2%, 6.8% for the three years of the levies.

	Estimated County "Share"	Levy at Authorized Rates	Levy at Authorized Amounts	Anticipated Levy
1996-97	148,066,058	153,123,504	148,050,189	148,050,189
1997-98	158,865,864	162,854,200	162,854,200	158,865,864
1998-99	<u>169,824,920</u>	<u>173,058,452</u>	<u>173,058,452</u>	<u>169,824,920</u>
	476,756,842	489,036,156	483,962,841	476,740,973

Over the three years of the levy, if the County levied the full authorized rates, the County would collect \$12.3 million more than we currently expect we will levy. Levying the amounts in the "Anticipated Levy" column, however, will keep within the historical 37.2% of the property taxes collected in Portland.

Of course, if property values grow at rates greater than we have assumed, our "share" of property taxes will be a larger amount and we will levy more, receive more, and draw less from the General Fund to cover the cost of public safety levy programs.

## 1996-1999 MULTNOMAH COUNTY LIBRARY LEVY PROPOSAL

### Overview

The County proposes to levy \$0.4034 per thousand of assessed value for three years beginning July 1, 1996 for operations of the County Library system. This rate based levy will replace the \$0.4034 per thousand rate based levy that expires on June 30, 1996.

The levy will be on the May 21, 1996 ballot.

### Revenue to be Raised

The ballot measure will show the annual levy amounts from this rate based levy as:

1996-97	15,250,000
1997-98	16,350,000
1998-99	17,460,000

Attachment A is a three year financial summary showing estimated revenues and expenditures in the Library Levy Fund. It shows that the Library Levy Fund will require \$ 19.5 million of General Fund support over the next three years to pay for the proposed level of program.

The rate based levy itself will not be sufficient to cover the cost of the proposed operations.

### Purpose of the Levy

These receipts will be used for continued operation of the Library system consisting of the Central Library and 14 existing branches. During the first year of the levy, the Central Library will reopen after two years of structural repair and remodeling. The Midland Branch will open in a new building. Each of the construction projects was financed with a general obligation bond. In addition, the levy will support expanded hours at the branches and at the Central Library, a higher level of materials purchase, opening a branch in Northwest Portland (probably in the third year of the levy), and operating a cooperative school/public library in the Parkrose School District.

Detailed estimate sheets for the three years of the levy are attached (Attachment B)

### Other Property Taxes

The proposed Library Levy and the proposed Justice Levy both replace three year tax rate levies that expire at the end of 1995-96. In addition, the County plans to seek voter authorization to issue \$108.7 million of General Obligation Bonds for justice and library related capital.

A discussion of the combined impact of this levy and the other measures accompanies this memorandum.

Service Indices

Hours the libraries are open will increase after passage of the levy. The following summary is the current thinking about how many hours at which branches. It is not a final plan, however, and some adjustments will occur.

Library	Schedule	Additional hours
Central Library	Open an hour earlier and close an hour later on weekdays	10 hours per week
Gresham and Midland	Open Monday through Thursday 10-9, Friday and Saturday 10-5:30, and Sundays 1-5	14 hours per week each
Hillsdale and Hollywood	Monday through Thursday 10-8, Friday and Saturday 10-5:30	10 hours per week each
Belmont and Holgate	Monday through Thursday 10-8, Friday and Saturday 10-5:30	9 hours per week each
Albina and Sellwood	Tuesday through Thursday 1-8, Friday and Saturday 10-5:30	5.5 hours per week each
Capitol Hill, Gregory Heights, Rockwood, St. Johns, and Woodstock	Tuesday through Thursday 1-8, Friday and Saturday 10-5:30	No change

**BASE AND ADDS**

**Cost of Current Operations**

1996-7 Cost	22,011,141
1997-8 Cost	22,601,102
1998-9 Cost	23,381,160

The base budget covers the cost of the current library system, including the full year cost of operating the new Midland Library branch (significantly larger than the building it replaced.)

**1. Additional Hours at Branches**

1996-7 Cost	569,911
1997-8 Cost	743,660
1998-9 Cost	777,932

This is the Library's highest priority, and will begin in October 1996. Major branches will be open on Mondays. Gresham and Midland Libraries will be open Sunday from 1 to 5.

**2. Additional Hours at Central**

1996-7 Cost	229,400
1997-8 Cost	472,565
1998-9 Cost	486,742

The budget assumes the move back to the Central Library will occur January 1997. With the return to the renovated Central Library, the Library will open at 9 Monday through Saturday, and remain open until 9 Monday through Thursday. Sunday afternoon hours will continue.

**3. Additional Book / Library Materials**

1996-7 Cost	466,440
1997-8 Cost	480,433
1998-9 Cost	494,846

This increase will put the County Library's materials budget nearly at the average per capita spending for books of 10 comparable libraries, and above the average for all libraries in the country.

**4. Technology Tutors**

1996-7 Cost	50,331
1997-8 Cost	51,500
1998-9 Cost	53,045

The Library intends to begin an education program on an ongoing basis where patrons can receive instruction on the use of the computer technology being added to the Library system.

**5. Northwest Branch**

1996-7 Cost	0
1997-8 Cost	0
1998-9 Cost	172,820

This plan assumes a Northwest Portland Branch Library branch would open in 1998-99. If an appropriate site becomes available prior to that time, the Library intends to open earlier, reconfiguring other programs as necessary to cover the cost. The full year cost of such a branch is estimated to be approximately \$700,000.

**6. Joint Parkrose School Operation**

1996-7 Cost	63,660
1997-8 Cost	229,538
1998-9 Cost	236,424

Startup costs are included in 1996-7, and full operating costs in the subsequent years. The concept is to staff a library in the new Parkrose High School during the hours the school is closed. Parkrose will provide the building and staff the library during school hours

## LIBRARY LEVY -- ATTACHMENT A

### Levy Amounts Authorized

REVENUES	1996-97 Projected	1997-98 Projected	1998-99 Projected	1999-2000	2000-2001
BWC	387,062	289,860	0		
Prior Years Levy	371,277	446,509	508,981	525,459	208,329
Current Interest	11,529	12,164	12,991	14,954	15,851
Prior Years Interest	74,255	89,302	101,796	128,897	133,132
Interest on Investments	78,000	80,000	80,000		
Grants	215,887	222,364	229,035		
OCF Gift	465,075	479,027	493,398		
Other Revenues	1,398,624	1,182,070	1,200,634		
Subtotal	3,001,709	2,801,296	2,626,835	669,310	357,312
General Fund Transfer	6,320,234	6,509,841	6,705,136		
Current Levy	14,411,761	15,369,000	16,412,400		
TOTAL REVENUES	23,733,704	24,680,137	25,744,371	669,310	357,312
<b>Levy Amount</b>	<b>15,250,000</b>	<b>16,350,000</b>	<b>17,460,000</b>		

### REQUIREMENTS

Personal Services	14,863,122	15,744,850	16,503,538		
Materials & Services	8,580,722	8,935,286	9,240,833		
Capital Outlay	0	0	0		
TOTAL EXPENDITURES	23,443,844	24,680,136	25,744,371	0	0
Contingency / Fund Balance	289,860	0	0		
TOTAL REQUIREMENTS	23,733,704	24,680,137	25,744,371	0	0

# LIBRARY LEVY -- ATTACHMENT B

## Expenditure Detail

<u>Object</u>	<u>Line Item</u>	<u>96-7</u>	<u>97-8</u>	<u>98-9</u>
	5100 PERMANENT	10,939,587	11,607,367	12,198,135
	5200 TEMPORARY	380,272	400,389	415,775
	5300 OVERTIME	48,562	51,017	54,028
	5400 PREMIUM	1,846	2,015	2,312
	5500 SALARY RELATED	1,952,554	2,054,478	2,141,618
Direct Personal Svcs		13,322,821	14,115,266	14,811,868
	5550 INSURANCE	1,540,301	1,629,584	1,691,670
<b>Total Personal Svcs</b>		<b>14,863,122</b>	<b>15,744,850</b>	<b>16,503,538</b>
	6050 SUPPLEMENTS	98,602	101,757	105,115
	6060 PASS-THROUGH	0	0	0
	6110 PROFESSIONAL SVCS	417,594	430,957	445,179
	6120 PRINTING	113,396	117,025	120,886
	6130 UTILITIES	0	0	0
	6140 COMMUNICATIONS	71,648	73,941	76,381
	6170 RENTALS	38,659	42,196	45,813
	6180 REPAIRS AND MTCE	25,925	26,855	27,838
	6190 MTCE CONTRACTS	137,703	142,109	146,799
	6200 POSTAGE	145,780	150,445	155,460
	6230 SUPPLIES	429,072	381,838	395,406
	6270 FOOD	45,409	46,862	48,409
	6310 EDUCATION & TRAINING	30,300	31,938	33,510
	6330 TRAVEL	27,099	28,026	29,109
	6520 INSURANCE	0	0	0
	6530 EXTERNAL D.P.	0	0	0
	6610 AWARDS & PREMIUMS	7,300	7,534	7,782
	6620 DUES & SUBSCRIPTIONS	18,891	19,649	20,435
	6650 SPECIAL PROGRAMS	102,815	106,518	110,033
	6700 BOOKS & MATERIAL	3,464,228	3,681,149	3,792,803
Direct Materials & Svcs		5,174,421	5,388,799	5,560,957
	7100 INDIRECT COSTS	1,342,837	1,413,754	1,474,769
	7150 TELEPHONE	131,324	138,763	143,836
	7200 DATA PROCESSING	38,537	39,770	41,082
	7300 MOTOR POOL	17,772	18,341	18,946
	7400 BLDG MGMT	1,792,674	1,850,040	1,912,591
	7500 OTHER INTERNAL	80,758	83,342	86,093
	7550 LEASE PAYMENTS	0	0	0
	7560 MAIL/DISTRIBUTION	2,400	2,477	2,559
Internal Svc Reimbursements		3,406,301	3,546,487	3,679,875
<b>Total Materials &amp; Svcs</b>		<b>8,580,722</b>	<b>8,935,286</b>	<b>9,240,833</b>
	8100 LAND	0	0	0
	8200 BUILDINGS	0	0	0
	8300 OTHER IMPROVEMENTS	0	0	0
	8400 EQUIPMENT	0	0	0
<b>Total Capital Outlay</b>		<b>0</b>	<b>0</b>	<b>0</b>
<b>Total Direct Budget</b>		<b>18,497,242</b>	<b>19,504,066</b>	<b>20,372,825</b>
<b>Total Expenditures</b>		<b>23,443,844</b>	<b>24,680,136</b>	<b>25,744,371</b>

## 1996-1999 MULTNOMAH COUNTY PUBLIC SAFETY LEVY PROPOSAL

### Overview

The County proposes authority to levy \$0.7796 per thousand of assessed value for three years beginning July 1, 1996 for operations of County public safety services. This rate based levy will replace the \$0.5288 per thousand rate based levy that expires on June 30, 1996.

The levy is proposed for the May 21, 1996 ballot.

### Revenue to be Raised

The ballot measure shows the estimated annual levy amounts from this rate based levy as:

1996-97	24,400,000
1997-98	31,600,000
1998-99	33,800,000

Attachment A-1 is a three year financial summary showing estimated revenues and expenditures in the Jail Levy Fund assuming the amounts shown in the table above are actually levied.

Attachment A-2 is a three year financial summary showing estimated revenues and expenditures assuming the County levies no more than is available in our "share" of the \$10 rate for local government property taxes.

### Purpose of the Levy

This measure extends or replaces the expiring justice levy, increasing the rate. The county would collect approximately 78 cents per \$1,000 of assessed value, about \$117 per year on a home assessed at \$150,000.

Approval of the levy will allow the county to:

- Continue to operate the 605 jail space Inverness Jail
- Operate 120 additional jail spaces at Inverness Jail
- Operate 210 jail spaces in a new jail
- Pay for 155 residential drug and alcohol treatment spaces for offenders, an increase of 75
- Expand the adult work release Restitution Center by 40 jail spaces

If the county is not able to operate Inverness jail, about 40 percent of the county's total jail spaces, additional offenders will have to be released without supervision. Estimated releases would range from 700 to 1,000 offenders per month.

Other Property Taxes

The proposed Library Levy and the proposed Public Safety Levy both replace three year tax rate levies that expire at the end of 1995-96. In addition, the County plans to seek voter authorization to issue \$108.7 million of General Obligation Bonds for justice and library related capital.

Since 1976-77, the County has had at least one serial levy in place during seventeen of the twenty fiscal years. The Board has considered replacing the existing levies with an expanded tax base. However, the risk associated with proposing a tax base has persuaded the Board to continue with serial levies. It is possible that the Board will either pursue rolling the levies into a tax base in 1998, or substituting another revenue source for these County property taxes.

A discussion of the combined impact of this levy and the other measures accompanies this memorandum.

Service Indices

The proposed changes in the level of funding are directed at increasing the number of jail spaces. The number of people arrested exceeds the space available to detain them until trial. The following table shows estimates of how many individuals the additional spaces will house during the year.

Sheriff's Programs Enhancement	Beds	Days	Bed Days	Turnover Rate*	Annual Pop Impact
MCRC Expansion	40	365	14,600	8.11	324
MCIJ Expansion SB 1145	330	365	120,450	1.38	456
Levy	120	365	43,800	10.43	1,251
New Jail Expansion	210	365	76,650	10.43	2,190

\* Turnover rate is the number of times per year a jail space is used for a different inmate.

**BASE AND ADDS**

**PUBLIC SAFETY LEVY**

**BASE OPERATIONS**

	Sheriff	Health	Community Corrections	Total
1996-97	16,003,466	2,200,163	1,815,709	20,019,338
1997-98	15,700,196	2,266,522	1,873,812	19,840,530
1998-99	15,557,811	2,331,272	1,935,648	19,824,732

The base budget covers the operation of Inverness Jail (including the 50 space annex), 80 contractual alcohol and drug treatment spaces, the transport functions to move prisoners through the system, and all the support costs directly attributable to Inverness Jail (such as Corrections Health, food costs, work crew supervision, etc.).

1996-99 Public Safety Levy

**MCRC Expansion**

	Sheriff	Health	Total
1996-7 Cost	605,040	11,599	616,639
1997-8 Cost	624,264	11,999	636,263
1998-9 Cost	642,812	12,377	655,189

This will increase the capacity of the Multnomah County Restitution Center to 160 beds. MCRC is operated as an adult residential work release center. MCRC provides work release, inmate programs, and other services to inmates who are serving sentences in Multnomah County. The estimated cost is net of room and board revenue.

**MCIJ Expansion**

	Sheriff	Health	less SB 1145 Revenue	Total
1996-7 Cost	0	0	0	0
1997-8 Cost	12,970,341	1,558,874	(9,701,467)	4,827,748
1998-9 Cost	16,454,171	2,202,629	(12,616,934)	6,039,866

This expansion of 450 jail spaces will increase the Inverness Jail campus to its maximum capacity. The 1997-98 cost assumes the facility will begin to operate in January 1998. Of the 450 planned jail spaces, 330 are expected to be paid for using SB 1145 funds. Only 120 are assumed to be part of the levy cost.

**New Jail Expansion**

	Sheriff	Health	Total
1996-7 Cost	0	0	0
1997-8 Cost	2,190,054	130,008	2,320,061
1998-9 Cost	3,785,198	312,270	4,097,468

The construction of a new jail, with 210 jail spaces, is designed to keep pace with the growing need for additional jail spaces as the Portland Metropolitan region grows. Construction is anticipated to be the same type as the Inverness Jail and is anticipated to be ready for occupancy by January 1998.

**Data Processing for New Jail Space**

1996-7 Cost	260,063
1997-8 Cost	113,288
1998-9 Cost	116,683

The addition of jail spaces, and the construction of additional facilities, will require staffing and other charges to assure that the expansions are included in the Sheriff's Office data processing systems.

**Staffing Remodeled Space in Existing Jails**

1996-7 Cost	0
1997-8 Cost	788,998
1998-9 Cost	656,439

## 1996-99 Public Safety Levy

The public safety bond proposal includes remodeling of the Justice Center to increase the size of the booking facility and remodeling of Inverness Jail to incorporate the transport function there rather than downtown. The enhanced space will allow additional prisoners to be processed. The increased processing will require additional staff which is covered by this proposal.

### In Jail Alcohol and Drug Treatment

1996-7 Cost	0
1997-8 Cost	615,964
1998-9 Cost	714,115

Alcohol and drug evaluation and treatment programs in jail are currently funded by the Target Cities grant. This proposal will extend the programs, at a reduced level, when the grant expires.

### Substance Abuse Treatment and Work Release Centers

1996-7 Cost	0
1997-8 Cost	957,890
1998-9 Cost	1,301,974

Three centers, each with a 75 bed capacity, are planned. Two of the three centers are expected to be funded with SB 1145 revenue. The costs of the remaining 75 beds, which are to be funded by the levy, are shown here. The 1997-98 cost assumes the levy funded center will be operational by October 1997.

Most of the beds will be dedicated to residential treatment because data indicates that a significant percentage of local offenders are drug-involved and unable to make positive changes in their lives without intensive intervention. A limited number of spaces will be reserved for a structured work release program focusing on pre-employment training and job development

## PUBLIC SAFETY LEVY -- ATTACHMENT A -1

### Levy Amounts Authorized

REVENUES	1996-97 Projected	1997-98 Projected	1998-99 Projected	1999-2000	2000-2001
BWC	0	2,843,177	1,828,951		
Prior Years Levy	482,824	600,580	754,735	983,765	390,033
Current Interest	12,890	13,324	14,107	14,954	15,851
Prior Years Interest	79,317	99,940	115,791	128,897	133,132
Interest on Investments	143,000	128,000	150,000		
SB 1145 Revenue		9,701,467	12,616,934		
General Fund Support		0	0		
Other Revenues	98,000	100,940	103,968		
Subtotal	816,031	13,487,428	15,584,487	1,127,616	539,016
Current Levy	23,058,000	29,704,000	31,772,000		
<b>TOTAL REVENUES</b>	<b>23,874,031</b>	<b>43,191,428</b>	<b>47,356,487</b>	<b>1,127,616</b>	<b>539,016</b>
<b>Levy Amount</b>	<b>24,400,000</b>	<b>31,600,000</b>	<b>33,800,000</b>		

#### REQUIREMENTS

Personal Services	14,408,214	26,586,676	31,456,375		
Materials & Services	6,400,212	12,885,369	14,882,992		
Capital Outlay	<u>222,428</u>	<u>1,890,431</u>	<u>98,833</u>		
<b>TOTAL EXPENDITURES</b>	<b>21,030,854</b>	<b>41,362,476</b>	<b>46,438,200</b>	<b>0</b>	<b>0</b>
Contingency / Fund Balance	2,843,177	1,828,951	918,287		
<b>TOTAL REQUIREMENTS</b>	<b>23,874,031</b>	<b>43,191,428</b>	<b>47,356,487</b>	<b>0</b>	<b>0</b>

## PUBLIC SAFETY LEVY -- ATTACHMENT A -2

### Levy to Stay within "Share"

REVENUES	1996-97 Projected	1997-98 Projected	1998-99 Projected	1999-2000	2000-2001
BWC	0	2,843,177	0		
Prior Years Levy	482,824	600,580	754,735	0	0
Current Interest	12,890	13,324	14,107	14,954	15,851
Prior Years Interest	79,317	99,940	115,791	128,897	133,132
Interest on Investments	143,000	128,000	150,000		
SB 1145 Revenue		9,701,467	12,616,934		
<b>General Fund Support</b>		<b>1,918,750</b>	<b>3,950,452</b>		
Other Revenues	98,000	100,940	103,968		
Subtotal	816,031	15,406,177	17,705,987	143,851	148,983
Current Levy	23,058,000	25,956,299	28,732,213		
<b>TOTAL REVENUES</b>	<b>23,874,031</b>	<b>41,362,476</b>	<b>46,438,200</b>	<b>143,851</b>	<b>148,983</b>
<b>Levy Amount</b>	<b>24,400,000</b>	<b>27,613,084</b>	<b>30,566,184</b>		

#### REQUIREMENTS

Personal Services	14,408,214	26,586,676	31,456,375		
Materials & Services	6,400,212	12,885,369	14,882,992		
Capital Outlay	<u>222,428</u>	<u>1,890,431</u>	<u>98,833</u>		
<b>TOTAL EXPENDITURES</b>	<b>21,030,854</b>	<b>41,362,476</b>	<b>46,438,200</b>	<b>0</b>	<b>0</b>
Contingency / Fund Balance	2,843,177	0			
<b>TOTAL REQUIREMENTS</b>	<b>23,874,031</b>	<b>41,362,476</b>	<b>46,438,200</b>	<b>0</b>	<b>0</b>

- 2 -

# PUBLIC SAFETY LEVY -- ATTACHMENT B

## Expenditure Detail

Object	Line Item	96-7	97-8	98-9
	5100 PERMANENT	9,499,696	17,369,635	20,558,104
	5200 TEMPORARY	94,541	204,678	254,776
	5300 OVERTIME	796,661	1,743,605	2,140,524
	5400 PREMIUM	143,954	295,724	350,304
	5500 SALARY RELATED	2,348,324	4,047,251	4,708,129
Direct Personal Svcs		12,883,176	23,660,891	28,011,837
	5550 INSURANCE	1,525,038	2,925,785	3,444,538
Total Personal Svcs		14,408,214	26,586,676	31,456,375
	6050 SUPPLEMENTS	0	0	0
	6060 PASS-THROUGH	0	0	0
	6110 PROFESSIONAL SVCS	2,051,566	3,334,483	3,809,810
	6120 PRINTING	17,184	46,916	37,649
	6130 UTILITIES	0	0	0
	6140 COMMUNICATIONS	68,386	134,533	146,781
	6170 RENTALS	6,618	7,299	7,890
	6180 REPAIRS AND MTCE	85,569	159,622	223,227
	6190 MTCE CONTRACTS	516	6,080	11,905
	6200 POSTAGE	110	476	864
	6230 SUPPLIES	411,382	1,888,651	1,520,046
	6270 FOOD	875,994	1,736,035	2,652,790
	6310 EDUCATION & TRAININ	33,713	120,359	116,220
	6330 TRAVEL	866	1,468	2,040
	6520 INSURANCE	0	0	0
	6530 EXTERNAL D.P.	0	4,170	0
	6550 DRUGS	44,677	82,296	106,596
	6610 AWARDS & PREMIUMS	0	0	0
	6620 DUES & SUBSCRIPTIO	1,014	2,132	2,993
	6650 SPECIAL PROGRAMS	0	0	0
	6700 BOOKS & MATERIAL	0	0	0
Direct Materials & Svcs		3,597,595	7,524,520	8,638,811
	7100 INDIRECT COSTS	1,764,489	3,358,266	3,949,590
	7150 TELEPHONE	61,953	116,995	113,890
	7200 DATA PROCESSING	22,489	420,992	61,545
	7300 MOTOR POOL	234,292	568,497	545,153
	7400 BLDG MGMT	553,846	690,877	1,314,734
	7500 OTHER INTERNAL	156,561	185,920	230,991
	7550 LEASE PAYMENTS	0	0	0
	7560 MAIL/DISTRIBUTION	8,987	19,303	28,278
Internal Svc Reimbursements		2,802,617	5,360,849	6,244,180
Total Materials & Svcs		6,400,212	12,885,369	14,882,992
	8100 LAND	0	0	0
	8200 BUILDINGS	0	0	0
	8300 OTHER IMPROVEMENT	0	30,000	0
	8400 EQUIPMENT	222,428	1,860,431	98,833
Total Capital Outlay		222,428	1,890,431	98,833
Total Direct Budget		16,703,199	33,075,842	36,749,482
Total Expenditures		21,030,854	41,362,476	46,438,200



# MULTNOMAH COUNTY, OREGON

**COUNTY COMMISSIONERS**

BEVERLY STEIN, CHAIR  
TANYA COLLIER  
GARY HANSEN  
SHARRON KELLEY  
DAN SALTZMAN

**FINANCE DIVISION**

DIRECTORS OFFICE	PORTLAND BUILDING	CENTRAL STORES	FORD BUILDING
ACCOUNTS PAYABLE	1120 SW FIFTH AVENUE, SUITE 1430	CONTRACTS	2505 S.E. 11TH 1ST FLOOR
GENERAL LEDGER	P.D. BOX 14700	PURCHASING	PORTLAND, OR 97202
PAYROLL	PORTLAND, OR 97293-0700		PHONE (503) 248-5111
TREASURY	PHONE (503)248-3312		FAX (503)248-3252
LAN ADMINISTRATION	FAX (503) 248-3292		

## MEMORANDUM

TO: Courtney Wilton, TSCC

From: David Boyer, Finance Director

Date: March 19, 1996

SUBJECT: General Obligation Bond Proposal for May 21, 1996 Election

Multnomah County intends to place a Public Safety General Obligation Bond and Library Bond measure before the voters at the May 21, 1996 election.

This GO Bond measures will be outside the \$10 cap and the attached General Obligation Bond Proposals covers the information required by TSCC. Attached are the Resolutions and Board Orders, calling for the election, ballot title. Also attached are other documents relating to these bond measures that may be of interest to TSCC.

Please contact me at ext 3903 if you have any questions regarding this information. Thank you.

### Attachment

c: Bev Stein  
Tanya Collier  
Gary Hansen  
Sharron Kelley  
Dan Saltzman  
Dan Noelle  
Michael Schrunk  
Gary Blackmer  
Bill Farver  
Barry Crook

Dave Warren  
Harry Morton  
Rhys Scholes  
Bob Nilsen  
Wayne George  
Larry Kressel

**MULTNOMAH COUNTY, OREGON**

**TWO GENERAL OBLIGATION BOND PROPOSALS**

**PUBLIC SAFETY AND LIBRARY**

**1. Amount of bond issue:**

Public Safety	\$79,700,000
Library	\$29,000,000

**2. Date of election:** May 21, 1996

**3. Use of bond proceeds:**

**PUBLIC SAFETY**

Purchase, if necessary, an unidentified piece of property and construct a 210 bed jail facility; expand the Inverness Jail facility by replacing the current 45 bed temporary Warehouse Annex Jail and adding 75 beds (120 beds total); purchase property, if necessary, and construct two 75 bed (150 total beds) residential drug and alcohol treatment centers; repay the line of credit for the expansion of the Juvenile Justice Complex; Restructure the public safety computer systems which link the sheriff, police, prosecutors, corrections and courts to a criminal tracking system; Construct or acquire child abuse facilities; Improve the booking and jail facilities at the Courthouse, Inverness Jail and Multnomah County Detention Center. Pay all related bond issue costs. (See attached Public Safety Bond Explanatory Statement)

**LIBRARY**

The Multnomah County Library system requires additional computer and other informational technology infrastructure to augment and replace obsolete dumb terminals now in use at branch libraries. In addition several branch library facilities are in need of modifications, major improvements, additional parking and/or replacement. (See attached Library Bond Explanatory Statement)

**4. Statement of need:**

**PUBLIC SAFETY**

This general obligation bond financing is in conjunction with Multnomah County's year long public safety planning and as a result of input received during several public hearings. See attached Resolution 95-239 and Construction Application for background and need.

**LIBRARY**

The Multnomah County Library system requires additional computer and other informational technology infrastructure to augment and replace obsolete dumb terminals now in use at branch libraries. In addition several branch library facilities are in need of modifications, major improvements, additional parking and/or replacement.

**5. Operating expenses:**

Both measures to be supported by Three Year Serial Levy.

**6. Original or repeat proposal:**

Both are Original issue

**7. Project design:**

**PUBLIC SAFETY**

Inverness Jail, new jail, Courthouse, Detention Center, child abuse facilities, computer system and alcohol and drug facility has not been designed. Juvenile Justice Complex will be, or very close to being completed by the election date.

**LIBRARY**

Design not yet begun on improvements.

**8. Project time schedule:**

Projects will be begun and completed at various times with the last project estimated to be completed in five or six years.

**9. Status of land ownership:**

**PUBLIC SAFETY**

County owns the Inverness Jail site. Property for new 210 bed jail, A&D beds and child abuse facilities have not yet been identified. The Juvenile Justice Complex's title belongs to First Trust through a lease agreement but once the 1992 COP's are paid off in 2013 title will be transferred to the County.

**LIBRARY**

All branch Libraries are owned by Multnomah County. Additional parking land or property for expansion may be needed at one or two branch Library sites depending on availability.

**10. Classified project costs:**

A. DESCRIPTION	Public Safety	Library
New 210 bed jail and land	\$ 30,730,000	\$ -
Expand Inverness Jail 120 beds	11,500,000	
Two 75 bed (150 beds total) alcohol & drug centers	13,150,000	
Modify Courthouse, Detention Center, Inverness Jail		
Booking facilities and electrical	4,485,000	
Computer equipment for criminal records processing	7,500,000	
Facilities to assist abused children	4,000,000	
Financing for 64 bed expansion Juvenile Justice Complex	7,000,000	
Modifying, improving library branches		13,000,000
Computer equipment		15,500,000
Bond issue costs	1,335,000	500,000
<b>SUBTOTAL</b>	<b>\$ 79,700,000</b>	<b>\$ 29,000,000</b>

**11. Classified resources:**

Bond sale proceeds	\$ 79,700,000	\$ 29,000,000
Other - specify		
Interest on Investments	\$ 600,000	\$ 200,000
Internal contributions	N/A	N/A
<b>Total</b>	<b>\$ 80,300,000</b>	<b>\$ 29,200,000</b>

**12. Term of bonds: (years)**

20 20

**13. Multnomah County G.O. Bond Rating:**

AA1 AA1

**14. Estimated date of bond sale:**

Various ( first sale) August 1996 August 1996

**15. Debt service schedule (total estimate based on 6% interest rate)**

Fiscal Year	Public Safety	Library	Existing Tax Supported Debt
1995-96			\$ 2,468,752
1996-97	\$ 6,950,000	\$ 2,525,000	2,471,884
1997-98	6,950,000	2,525,000	2,464,868
1998-99	6,950,000	2,525,000	2,468,820
1999-00	6,950,000	2,525,000	2,469,213
2000-01	6,950,000	2,525,000	2,465,710

**16. Legal Debt Limit:**

ORS 287.054 provides for a limit of 2% of real market value of all taxable property within the County	\$ 693,669,900
	(2,471,884)
# Available Capacity	<u>\$ 691,198,016</u>

**17. Estimated debt service funding and tax levy**

	Public Safety	Library	Existing Tax Supported Debt
<b>Fiscal year 1995-96</b>			
Interest			\$ 1,443,752
Principal			995,000
Discount			146,325
Interest earnings			(45,849)
Levy needed			<u>\$ 2,539,229</u>
Assessed Value in (\$000)	\$ 34,683,495	\$ 34,683,495	\$ 34,683,495
Tax rate per thousand	N/A	N/A	\$ 0.07
<b>Fiscal year 1996-97</b>			
Interest	\$ 4,782,000	\$ 1,740,000	\$ 1,436,884
Principal	2,168,000	785,000	1,035,000
Discount & Delinquent	347,500	126,250	123,594
Interest earnings	(198,075)	(71,963)	(70,449)
Levy needed	<u>\$ 7,099,425</u>	<u>\$ 2,579,288</u>	<u>\$ 2,525,030</u>
Assessed Value in (\$000)	\$ 37,805,010	\$ 37,805,010	\$ 37,805,010
Tax rate per thousand	\$ 0.19	\$ 0.07	\$ 0.07
<b>Fiscal year 1997-98</b>			
Interest	\$ 4,650,000	\$ 1,692,000	\$ 1,394,868
Principal	2,300,000	833,000	1,070,000
Discount & Delinquent	347,500	126,250	123,243
Interest earnings	(198,075)	(71,963)	(70,249)
Levy needed	<u>\$ 7,099,425</u>	<u>\$ 2,579,288</u>	<u>\$ 2,517,863</u>
Assessed Value in (\$000)	\$ 40,526,970	\$ 40,526,970	\$ 40,526,970
Tax rate per thousand	\$ 0.18	\$ 0.06	\$ 0.06
<b>Fiscal year 1998-99</b>			
Interest	\$ 4,514,000	\$ 1,642,000	\$ 1,394,868
Principal	2,436,000	883,000	1,070,000
Discount & Delinquent	347,500	126,250	123,243
Interest earnings	(198,075)	(71,963)	(70,249)
Levy needed	<u>\$ 7,099,425</u>	<u>\$ 2,579,288</u>	<u>\$ 2,517,863</u>
Assessed Value in (\$000)	\$ 43,282,804	\$ 43,282,804	\$ 43,282,804
Tax rate per thousand	\$ 0.16	\$ 0.06	\$ 0.06

**18. Project Planning.**

**MULTNOMAH COUNTY, OREGON  
BOARD OF COUNTY COMMISSIONERS**  
has held public hearings on the following  
dates and locations as listed:

Day: February 26, 1996  
Time: 7:00 p. m.  
Place: Multnomah County  
Board Room 602  
1021 SW 4th Avenue  
Portland, OR 97204

Day: February 27, 1996  
Time: 7:00 p. m.  
Place: Gresham City Hall

Day: February 29, 1996  
Time: 9:30 a. m.  
Place: Multnomah County  
Board Room 602  
1021 SW 4th Avenue  
Portland, OR 97204

Day: March 12, 1996  
Time: 11:00 a. m.  
Place: Multnomah County  
Board Room 602  
1021 SW 4th Avenue  
Portland, OR 97204

Submitted by: \_\_\_\_\_  
David Boyer, Finance Director

Date: March 19, 1996



## **MULTNOMAH COUNTY OREGON**

OFFICE OF THE BOARD CLERK  
SUITE 1510, PORTLAND BUILDING  
1120 SW FIFTH AVENUE  
PORTLAND, OREGON 97204  
CLERK'S OFFICE ▪ 248-3277 ▪ 248-5222  
FAX ▪ (503) 248-5262

BOARD OF COUNTY COMMISSIONERS

BEVERLY STEIN ▪	CHAIR	▪248-3308
DAN SALTZMAN ▪	DISTRICT 1	▪ 248-5220
GARY HANSEN ▪	DISTRICT 2	▪248-5219
TANYA COLLIER ▪	DISTRICT 3	▪248-5217
SHARRON KELLEY ▪	DISTRICT 4	▪248-5213

### ***PUBLIC SAFETY BOND MEASURE***

***\$79,700,000***

***TSCC HEARING***



# MULTNOMAH COUNTY, OREGON

**COUNTY COMMISSIONERS**

BEVERLY STEIN, CHAIR  
TANYA COLLIER  
GARY HANSEN  
SHARRON KELLEY  
DAN SALTZMAN

**FINANCE DIVISION**

DIRECTORS OFFICE	PORTLAND BUILDING	CENTRAL STORES	FORD BUILDING
ACCDUNTS PAYABLE	1120 SW FIFTH AVENUE, SUITE 1430	CONTRACTS	2505 SE 11TH 1ST FLOOR
GENERAL LEDGER	PO BOX 14700	PURCHASING	PORTLAND, OR 97202
PAYROLL	PORTLAND, OR 97214-0700		PHONE (503) 248-5111
TREASURY	PHONE (503)248-3312		FAX (503)248-3252
LAN ADMINISTRATION	FAX (503) 248-3292		

## MEMORANDUM

TO: Bev Stein, Chair  
Tanya Collier, Commissioner  
Gary Hansen, Commissioner  
Sharron Kelley, Commissioner  
Dan Saltzman, Commissioner

FROM: Dave Boyer, Finance Director *DB*

DATE: March 14, 1996

SUBJECT: Declaration of Official Intent to Reimburse Expenditures

As required by the County's Financial and Budget Policies, enclosed are two Certificates of Declaration of Official Intent to Reimburse the County for any expenditures incurred prior to issuing General Obligation Bonds.

The two Certificates are for expenditures incurred or to be incurred in preparing for the Public Safety and Library General Obligation Bonds that you approved to be placed on the May 21, 1996 Ballot. The declaration was signed March 12, 1996 and we will be able to recover any costs associated with the bonds 60 days prior to March 12 or since January 12, 1996. This is consistent with U.S. Treasury Regulations.

If you have any questions please contact me by E-Mail or at extension 3903.

c: Ginnie Cooper  
Dan Noelle

**CERTIFICATE OF DECLARATION OF OFFICIAL INTENT  
TO REIMBURSE EXPENDITURES**

**MULTNOMAH COUNTY, OREGON  
PUBLIC SAFETY GENERAL OBLIGATION BONDS, SERIES 1996 B  
(PUBLIC SAFETY PROJECTS)**

I David A. Boyer, on behalf of Multnomah County, Oregon (the "County" ), hereby certify as follows:

1. I am the duly appointed Director, Finance Division (the "Director" ), for the County.
2. The Chair of the Board of County Commissioners (the "Board" ) has delegated the management of the County's financial operations to the Director.
3. Pursuant to Resolution No. 95-182 adopted on August 15, 1995, the Board adopted the County's Financial and Budget Policies (the "Policies" ), which policies specify the procedure for declaring reasonable expectations to reimburse expenditures.
4. The County anticipates incurring expenditures (the "Expenditures" ) to (1) finance modifications, reconstruction, construction, renovations and equipment for certain public safety facilities and acquire land; (2) purchase computer equipment, technology, technology resources and technology infrastructure for public safety and criminal records processing; and (3) pay all financing costs incidental thereto ( the "Project" ).
5. The County reasonably expects to finance the costs of the Project, including reimbursement of Expenditures, with the proceeds of the General Obligation Bonds, Series 1996B (Public Safety Projects), to be issued by the County (the " Bonds" ).
6. The maximum principal amount of the Bonds anticipated to be issued to finance the Project shall not exceed \$79,700,000.
7. I hereby declare the County's official intent to reimburse itself with the proceeds of the Bonds for any of the Expenditures incurred by it prior to the issuance of the Bonds in conformity with the requirements of the United States Treasury Regulations Section 1.150-2
8. A copy of this certificate shall be provided to the Board.

DATED this 12th day of March, 1996

**MULTNOMAH COUNTY, OREGON**

By   
David A. Boyer  
Director, Finance Division

**BEFORE THE BOARD OF COUNTY COMMISSIONERS**

**FOR MULTNOMAH COUNTY, OREGON**

An Order of the Board of County )  
Commissioners of Multnomah County, )  
Oregon calling a Measure Election to submit )  
to the electors of the County the question of )  
contracting general obligation bonded ) ORDER NO. 96 - 38  
indebtedness to finance certain Public Safety )  
facilities and equipment, to obtain permanent )  
financing on other such facilities, and to )  
provide for the acquisition of land for such )  
facilities in an amount not to exceed \$79,700,000 )

WHEREAS, Multnomah County engaged a broad range of public stakeholders and community members in a year long public safety planning process to address the public safety needs in Multnomah County; and

WHEREAS, Resolution 95-239 states the Board will forward for public review a plan to issue General Obligation Bonds to finance various public safety facilities and refinance other such facilities; and

WHEREAS, Resolution 95-190 adopted by the Board of County Commissioners on August 31, 1995, authorized the County to obtain a line of credit to fund a 64 bed expansion of the Juvenile Justice Complex on an interim basis, the Resolution listed as an option that the County would pay off the line of credit with general obligation bonds; and

WHEREAS, based on the above considerations, the Board of County Commissioners is considering submitting the question of issuing general obligation bonds to a vote of the electors of the County on May 21, 1996, in an amount not to exceed \$79,700,000 to finance the following:

1. Constructing and equipping a new 210 bed jail facility and acquiring land.
2. Expanding the Inverness Jail by 120 beds and equipping the expansion.
3. Constructing or acquiring and equipping two 75 bed (150 beds total) alcohol and drug treatment center(s) and acquiring land.
4. Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center.

5. Providing for computer equipment and technology infrastructure for criminal records processing and tracking.
6. Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex.
7. Constructing or acquiring and equipping facilities to assist abused children.
8. Providing for bond issuance costs and underwriter fees related to the issuance of general obligation bonds.

WHEREAS, State Law requires the calling and holding of a public hearing concerning the proposal to submit the measure to the voters; and

WHEREAS, the Board of County Commissioners convened a public hearing on March 12, 1996 and publication of such notice was published in the Oregonian by the County on February 25, 1996 and March 3, 1996.

NOW THEREFORE IT IS ORDERED that:

1. The measure election is hereby called for the purpose of submitting to the electors of the County the question of contracting a general obligation bonded indebtedness in an amount not to exceed \$79,700,000. The general obligation bond proceeds will be used to finance the following:
  - a) Constructing and equipping a new 210 bed jail facility and acquiring land.
  - b) Expanding the Inverness Jail by 120 beds and equipping the expansion.
  - c) Constructing or acquiring and equipping two 75 bed (150 beds total) alcohol and drug treatment center(s) and acquiring land.
  - d) Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center.
  - e) Providing for computer equipment and technology infrastructure for criminal records processing and tracking.
  - f) Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex.
  - g) Constructing or acquiring and equipping facilities to assist abused children.

- h) Providing for bond issuance costs and underwriter fees related to the issuance of general obligation bonds.
2. That the measure election hereby called shall be held by the County on May 21, 1996.
  3. That the Ballot Title attached hereto as Exhibit "A" is adopted and incorporated herein.
  4. The Voters Pamphlet Statement attached hereto as Exhibit "B" is adopted and incorporated herein.
  5. The County Clerk of Multnomah County, Oregon shall conduct the election and shall cause the Notice of Measure Election to be published in accordance with the laws of the state of Oregon.

APPROVED this 12th day of March, 1996.



MULTNOMAH COUNTY, OREGON

By

Beverly Stein  
Beverly Stein, Chair

REVIEWED:  
LAURENCE KRESSEL, COUNTY COUNSEL  
for MULTNOMAH COUNTY, OREGON

By

Laurence Kressel  
Laurence Kressel

## **EXHIBIT A**

### **Public Safety Bond**

#### **Caption**

Bonds to expand adult, juvenile corrections facilities; improve criminal tracking.

#### **Question**

Shall Multnomah County build jails, booking and corrections facilities; strengthen criminal tracking, by issuing \$79.7 million in General Obligation Bonds?

If bonds are approved, they will be payable from taxes on property not subject to the limits of section 11b, Article XI of the Oregon Constitution .

#### **Summary**

Bonds used for:

- Ending early unsupervised release of prisoners by constructing, expanding jails, acquiring land;
- Allowing police to quickly book suspects, return to patrol;
- Secure beds for mandatory substance abuse treatment for offenders;
- Restructuring computer systems of police, corrections, prosecutors, courts for tighter criminal tracking.
- Financing additional juvenile beds
- Facilities to assist abused children.

Measure authorizes up to \$79.7 million Multnomah County General Obligation bonds maturing in 30 years or less. Cost estimate: 18 cents per \$1,000 assessed value, about \$28 annually on typical home.

## **EXHIBIT B**

### **Public Safety Bond Explanatory Statement**

The Multnomah County Public Safety Bond authorizes the sale of up to \$79.7 million general obligation bonds to pay for facilities that will improve public safety.

#### **What Measure 26-45 Will Do**

Measure 26-45 will fund a balanced approach to making our community safer. The increase in jail space would allow the Sheriff to end unsupervised releases due to lack of space, meaning that criminals will actually serve time. It would restructure booking and tracking facilities to make the system more effective and accountable. The bond would fund added capacity to the juvenile system to respond to dangerous juvenile offenders. It also pursues crime prevention by effective intervention in substance abuse and child abuse and neglect.

#### **Increased Jail Beds to End Unsupervised Early Release of Prisoners**

The bonds will build a new 210 bed jail and a 120 bed expansion at Inverness Jail. This responds to a 47% increase in criminal bookings in Multnomah County over the past five years (28,702 in 1991 to 42,288 in 1995.) During the same period of time, the number of jail beds has increased by only 10% (1,331 in 1991 to 1,461 in 1995).

As a result, last year the Sheriff was forced to release about 3,700 prisoners with no supervision simply because there was no room in the jails. Based on current trends, the bonds to build new jail beds will end the unsupervised release of prisoners due to lack of space.

#### **Secure Treatment Facilities for Mandatory Drug and Alcohol Treatment of Offenders**

The bonds will pay for two, 75 bed secure facilities which respond to a lack of resources for treatment of offenders whose substance abuse is a factor in their repeated criminal activity.

#### **Computer Systems and High-Tech Equipment for Tighter Tracking of Criminals**

The bonds will pay for restructured and upgraded computer and technology systems that will link police, corrections, prosecutors and courts to more tightly track criminals throughout the criminal justice system.

#### **Restructured Booking Facilities To Eliminate Long Delays For Police**

The bonds will pay for completely restructured booking and transport facilities, which respond to bottlenecks in the current system which often lead to hours-long lines of police waiting to book suspects, keeping them off the streets and away from their other law-enforcement duties.

## **Expansion of the Juvenile Justice Complex**

The bonds will fund the 64 bed expansion of the Juvenile Justice Complex, which responds to the increase in dangerous crime by juveniles.

### **Child Abuse Center**

The bonds will pay for a Child Abuse Center that responds to increased victimization of children, and the excess amount of time many children spend in police custody waiting for placement and evaluation. The facility will co-locate several important services to abused and neglected children to cut long waits and insure children's safety and care.





# MULTNOMAH COUNTY, OREGON

## COUNTY COMMISSIONERS

BEVERLY STEIN, CHAIR  
TANYA COLLIER  
GARY HANSEN  
SHARRON KELLEY  
DAN SALTZMAN

DIRECTORS OFFICE  
ACCOUNTS PAYABLE  
GENERAL LEDGER  
PAYROLL  
TREASURY  
LAN ADMINISTRATION

PORTLAND BUILDING  
1120 SW FIFTH AVENUE, SUITE 1430  
PD BOX 14700  
PORTLAND, OR 97214-0700  
PHONE (503)248-3312  
FAX (503) 248-3292

## FINANCE DIVISION

CENTRAL STORES  
CONTRACTS  
PURCHASING

FORO BUILDING  
2505 SE 11TH  
PORTLAND, OR 97202  
PHONE (503) 248-5111  
FAX (503)248-3252

## MEMORANDUM

TO: Board of County Commissioners

FROM: Dave Boyer, Finance Director 

DATE: March 12, 1996

BOARD MEETING: March 12, 1996

SUBJECT: Board Order regarding the Public Safety General Obligation Bond Proposals

### I. Recommendation / Action:

Approve Board Order calling a Measure Election to submit the question of contracting general obligation bonded indebtedness to finance certain Public Safety facilities, land, computer equipment and technology infrastructure and obtain permanent financing for other such facilities and approve Ballot Title for Public Safety Bond Measure.

### II. Background / Analysis:

During the past year Multnomah County engaged a broad range of public stakeholders and community members in a year long public safety planning process to address the public safety needs in Multnomah County. As a result of the public safety planning, Multnomah County passed Resolution 95-239 stating that the Board would forward, for public review, a plan to issue General Obligation Bonds to finance various public safety facilities.

The Board also adopted Resolution 95-190 on August 31, 1995. This Resolution authorized the County to obtain a line of credit to fund a 64 bed expansion of the Juvenile Justice Complex on an interim basis, the Resolution listed as an option that the County would pay off the line of credit with general obligation bonds. The Board of County Commissioners have held public hearings on February 26, 27 and 29, 1996 to discuss this general obligation bond proposal.

III. Financial Impact:

The estimated cost of these improvements is about \$78,365,000. Another \$1,335,000 is estimated to be needed for bond issue and underwriter costs. The estimated annual debt amortization on \$79.7 million would be about \$6.9 million and would require a tax rate of about 18 cents per thousand of assessed value. The annual tax on a home assessed at \$150,000 would be about \$28.

IV. Legal Issues:

The requirement for placing a bond before the voters include formally calling a hearing on the proposed bond measure, two weeks of advertisement of that public hearing on the proposal to submit a measure election on the question of general obligation bonds. The last date to legally place the bond on the May Primary ballot will be March 21, 1996. We have met all of the legal requirements. The formal call for the hearing was made on February 22, Resolution 96-26, and the notices were published in the Oregonian on February 25 and March 3, 1996.

V. Controversial Issues:

The board has had discussion and has held public hearings to determine what to include in the bond measure. The following facilities, and equipment have been discussed as capital items and estimated costs to be included in a Public Safety general obligation bond measure.

1. Constructing and equipping a new 210 bed jail facility and acquiring land. \$30,730,000
2. Expanding the Inverness Jail by 120 beds and equipping the expansion. \$11,500,000
3. Constructing or acquiring and equipping two 75 bed (150 bed total) alcohol and drug treatment center(s) and acquiring land. \$13,150,000
4. Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center. \$4,485,000
5. Providing for computer equipment and technology infrastructure for public safety and criminal records processing and tracking. \$7,500,000
6. Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex. \$7,000,000
7. Constructing or acquiring and equipping facilities to assist abused children and acquiring land. \$4,000,000
8. Providing for bond issuance costs and underwriting fees related to the issuance of general obligation bonds. \$1,335,000

VI. Link to Current County Policy:

The "short-term and long-term Debt Financing" policy directs the County to evaluate the feasibility of issuing long-term general obligation bonded indebtedness if the capital requirement cannot be met on a pay as you go basis and the project has been determined to benefit future citizens of the County.

VII. Citizen Participation:

Three public hearings have been held February 26, 27 and 29 and several citizens have testified.

VIII. Other Government Participation:

The City of Portland has been involved in the discussions regarding the increase in total property taxes that will result from the general obligation bond measures under consideration by the County.

BEFORE THE BOARD OF COUNTY COMMISSIONERS

FOR MULTNOMAH COUNTY, OREGON

In the Matter of Calling a Public Hearing )  
Concerning the Proposed Submission of a )  
Measure Election for General Obligation )  
Bonds to Finance Certain Public Safety ) RESOLUTION NO. 96- 26  
Facilities and Equipment, to Refinance and )  
Obtain Permanent Financing on other Such )  
Facilities, and to Provide for the Acquisition )  
of Land for such Facilities. )

WHEREAS, Multnomah County engaged a broad range of public stakeholders and community members in a year long public safety planning process to address the public safety needs in Multnomah County; and

WHEREAS, Resolution 95-239 states the Board will forward for public review a plan to issue General Obligation Bonds to finance various public safety facilities and refinance other such facilities; and

WHEREAS, Resolution 95-99A adopted by the Board on May 4, 1995, stated that the Board may advance refund (refinance) the August 1992 Certificates of Participation issued to finance the construction of the Juvenile Justice Complex with general obligation bonds; and

WHEREAS, Resolution 95-190 adopted by the Board of County Commissioners on August 31, 1995, authorized the County to obtain a line of credit to fund a 64 bed expansion of the Juvenile Justice Complex on an interim basis, the Resolution listed as an option that the County would pay off the line of credit with general obligation bonds; and

WHEREAS, based on the above considerations, the Board of County Commissioners is considering submitting the question of issuing general obligation bonds to a vote of the electors of the County on May 21, 1996, in an amount not to exceed \$131,600,000 to fund eleven items.

WHEREAS, the following capital items have been identified by the Board of County Commissioners as essential to meet the public safety requirements of the County:

1. Constructing and equipping a new 210 bed jail facility and acquiring land.

2. Expanding the Inverness Jail by 120 beds and equipping the expansion.
3. Constructing or acquiring and equipping two 75 bed (150 beds total) alcohol and drug treatment center(s) and acquiring land.
4. Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center.
5. Providing for computer equipment and technology infrastructure for criminal records processing and tracking.
6. Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex.

WHEREAS, the following are capital items that various County Commissioners want to discuss as possible candidates for a general obligation bond proposal:

1. Constructing and equipping of child abuse receiving home(s).
2. Providing for the refinancing of the Juvenile Justice Complex COP's issued in August 1992.
3. Providing for design work on new courthouse.
4. Providing for the acquisition of land for new a courthouse.

WHEREAS, bond issuance costs and underwriter fees related to the issuance of general obligation bonds are allowable to be included; and

WHEREAS, State Law requires the calling and holding of a public hearing concerning the proposal to submit the general obligation bond measure election to the voters; and

WHEREAS, State Law requires that the public hearing shall be held after notice to the public is published once each week for two successive weeks in a paper published in the County and of general circulation throughout the County; and

WHEREAS, all capital items that the Board wishes to discuss at the Public Hearing must be included in the Public Notice. However, after discussing the merits of each item the Board can decide not to include any item in the bond proposal.

NOW THEREFORE IT IS RESOLVED that:

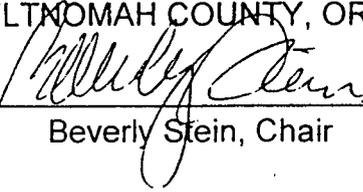
1. The hearing on the proposal to submit a measure election on the question of general obligation bonds shall be held on March 12, 1996, at 11:00 a.m. in room 602 of the Multnomah County Courthouse;
2. The attached Notice of Public Hearing shall be published in the Oregonian as required by law.

APPROVED this 22nd day of February, 1996.



MULTNOMAH COUNTY, OREGON

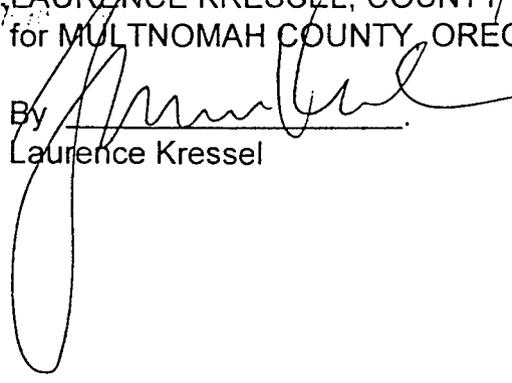
By

  
Beverly Stein, Chair

REVIEWED:

LAURENCE KRESSEL, COUNTY COUNSEL  
for MULTNOMAH COUNTY, OREGON

By

  
Laurence Kressel

**NOTICE OF HEARING ON ISSUANCE OF  
GENERAL OBLIGATION BONDS  
OF MULTNOMAH COUNTY, OREGON**

On March 12, 1996, at 11:00 a.m. in Room 602 of the Multnomah County Courthouse, 1021 SW Fourth Avenue, Portland, Oregon, the Board of County Commissioners of Multnomah County will hold a public hearing on the submission to the voters of a Measure Election authorizing Multnomah County to issue general obligation bonds in an amount not to exceed \$131,600,000 dollars. The bonds would mature over a period not to exceed 20 years.

The following capital items have been identified by the Board of County Commissioners as essential to meet the public safety requirements of the County:

1. Constructing and equipping a new 210 bed jail facility and acquiring land.
2. Expanding the Inverness Jail by 120 beds and equipping the expansion.
3. Constructing or acquiring and equipping two 75 bed (150 beds total) alcohol and drug treatment center(s) and acquiring land.
4. Modifying the Courthouse Jail, Multnomah County Detention Center and Inverness Jail Release Center.
5. Providing for computer equipment and technology infrastructure for criminal records processing and tracking.
6. Providing permanent financing for the 64 bed expansion of the existing Juvenile Justice Complex.

The following are capital items that various County Commissioners want to discuss as possible candidates for a general obligation bond proposal:

1. Constructing and equipping of child abuse receiving home(s).
2. Providing for the refinancing of the Juvenile Justice Complex COP's issued in August 1992.
3. Providing for design work on new courthouse.
4. Providing for the acquisition of land for a new courthouse.

Providing for bond issuance costs and underwriter fees related to the issuance of general obligation bonds are allowable to be included; and

Following the public hearing, the Multnomah County Board of Commissioners will determine whether to submit the question of issuing and selling general obligation bonds for the above - stated purposes to the voters at the May 21, 1996, election. All interested persons may attend the hearing and shall be given a reasonable opportunity to be heard.

  
\_\_\_\_\_  
Beverly Stein, Chair  
Board of County Commissioners  
for Multnomah County

BEFORE THE BOARD OF COUNTY COMMISSIONERS

MULTNOMAH COUNTY, OREGON

A Resolution of the Board of County Commissioners )  
of Multnomah County, Oregon Authorizing the Issuance )  
of Interim Financing in an amount not exceeding )  
\$8,400,000; Designating an Authorized Representative, )  
Financial Advisor, Special Counsel, and Paying )  
Agent and Registrar; Declaring Intent to Reimburse )  
Expenditures; and Other Matters. )

RESOLUTION NO. 95- 190

WHEREAS, the above-entitled matter is before the Board of County Commissioners of Multnomah County, Oregon (the "County"), upon a showing by the Director, Finance Division, that, the County is authorized pursuant to the Charter of the County and Oregon Revised Statutes Section 288.165(4) to issue and sell at a private negotiated sale of Capital Asset Notes, Series 1995 (the "Notes") or a Line of Credit or other credit agreement (the "Line of Credit") in an amount not to exceed \$8,400,000, to (1) finance the interim costs of construction and equipping of additional juvenile detention facilities which will provide an additional 64 beds within the existing Juvenile Justice Complex (the "1995 Project"); and (2) pay all costs incidental thereto; and

WHEREAS, the County, in the alternative, may enter into a credit agreement with a credit provider for financing the 1995 Project pursuant to Oregon Revised Statutes Section 288.165; and

WHEREAS, proceeds from the County's issuance of general obligation bonds, certificates of participation or other permanent financing shall be available for payment of the Notes or the Line of Credit (collectively referred to herein as the "Interim Financing");

NOW, THEREFORE, BE IT RESOLVED, as follows:

1. Interim Financing Authorized. The Board authorizes the issuance of an Interim Financing for the County in an aggregate principal amount not to exceed \$8,400,000 for the purpose of financing the interim costs of the 1995 Project and to pay all costs incidental thereto. The Authorized Representative, as hereinafter defined, shall determine the date of the interim financing, the maturity date and the interest rate payable at maturity pursuant to Section 4 hereof. Issuance of Notes shall be in denominations of \$5,000 or integral multiples thereof after consultation with the purchaser of the Notes and may be initially issued in book-entry-only form as a single certificate for the single maturity, registered in the name of Cede & Co., the nominee of The Depository Trust Company, New York, New York ("DTC"). The book-entry-only form of Notes will be issued without printed certificates being made available to the noteowners.

CERTIFIED TRUE COPY OF THE ORIGINAL ON FILE HEREIN

By Wendy H. Coaster  
CLERK OF THE BOARD  
MULTNOMAH COUNTY, OREGON

2. Security. The Interim Financing shall be payable from one of the following three sources:
  - A. Proceeds of general obligation bonds issued and sold by the County for the purpose of providing permanent financing for the 1995 Project;
  - B. Proceeds of certificates of participation to be issued and sold by the County for the 1995 Project; or
  - C. Proceeds of any other permanent financing arranged by the County for the 1995 Project.
3. Designation of Authorized Representative. The County authorizes the Director, Finance Division, or his designee (the "Authorized Representative") to act on behalf of the County and determine the remaining terms of the Interim Financing as specified in Section 4.
4. Delegation of Terms and Sale of Interim Financing and Additional Documents. The Authorized Representative is authorized, on behalf of the County, to:
  - A. approve of and authorize the distribution of preliminary and final official statements, if required, to prospective purchasers of the Interim Financing;
  - B. select an underwriter and negotiate the terms under which the Notes shall be sold and to execute and deliver a Note Purchase Agreement for sale of the Notes; or in the alternative, enter into a Line of Credit with a credit provider to obtain a line of credit for the financing of the interim costs of the 1995 Project;
  - C. establish the maturity and interest payment dates, dated date, principal amounts, optional redemption provisions, if any, interest rates, and denominations and to establish other terms under which the Interim Financing shall be issued, sold, executed, and delivered;
  - D. obtain rating(s) on the Notes, if determined by the County and the Authorized Representative to be in the best interest of the County;
  - E. determine whether the Notes shall be Book-Entry notes and to take such actions as are necessary to qualify the Notes for the Book-Entry System of DTC;
  - F. approve, execute and deliver the closing documents for the Interim Financing, including but not limited to, a continuing disclosure certificate as required by SEC Rule 15c2-12;
  - G. execute and deliver a Tax Certificate specifying the action taken pursuant to this Resolution, and any other documents or agreements that the Authorized Representative determines are necessary and desirable to cause the issuance, sale and delivery of the Interim Financing in accordance with this Resolution.
5. Maintenance of Tax-Exempt Status. The County covenants to use the Interim Financing proceeds and the 1995 Project financed with the Interim Financing proceeds in such manner that the Interim Financing shall not become "arbitrage bonds" within the meaning of Section 148 of the Internal Revenue Code of 1986, as amended (the "Code") and the regulations issued thereunder. The County covenants that, within its lawful powers, it will not do, and will refrain from doing, anything in the issuance of Interim Financing and in the investment and expenditure of the proceeds thereof which would

result in the interest on the Interim Financing becoming taxable for federal income tax purposes. The County makes the following specific covenants with respect to the Code:

- A. The County shall use and operate the 1995 Project financed with the Interim Financing so that the Interim Financing which were not issued as "private activity bonds" within the meaning of Section 141 of the Code do not become private activity bonds.
- B. The County shall comply with appropriate Code reporting requirements.
- C. The County shall pay, when due, all rebates and penalties with respect to the Interim Financing which are required by Section 148(f) of the Code.

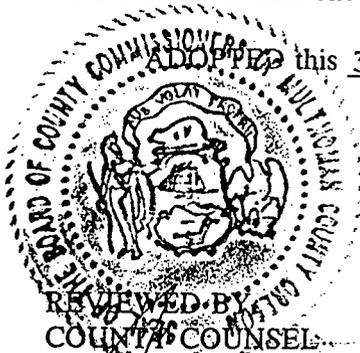
The Authorized Representative may enter into covenants on behalf of the County to protect the tax-exempt status of the Interim Financing.

6. Appointment of Special Counsel, Financial Advisor and Paying Agent and Registrar. The County appoints Ater Wynne Hewitt Dodson & Skerritt as special counsel for the issuance of the Interim Financing, Regional Financial Advisors, Inc. as Financial Advisor to the County for the issuance of the Interim Financing and Bank of America Oregon as paying agent and registrar for the Interim Financing.

7. Declaring Intent to Reimburse. The County hereby declares its official intent to reimburse itself with Interim Financing proceeds for any of the expenditures incurred by it prior to the issuance of the Interim Financing.

8. Resolution to Constitute Contract. In consideration of the purchase and acceptance of any or all of the Notes or the Line of Credit by those who shall own the same from time to time (the "Owners"), the provisions of this Resolution shall be part of the contract of the County with the Owners and shall be deemed to be and shall constitute a contract between the County and the Owners, subject to the conditions set forth in paragraph 2 herein. The pledges contained herein, including without limitation the County's covenants and the other covenants and agreements herein set forth to be performed by or on behalf of the County shall be for the equal benefit, protection and security of the Owners, all of whom shall be of equal rank without preference, priority or distinction of any of such Notes or Line of Credit over any other thereof.

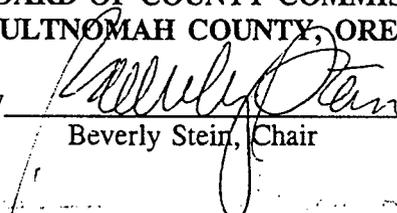
9. Maturity of Interim Financing. Pursuant to ORS 288.165(4), the Interim Financing shall mature not later than one year from the estimated completion or acquisition of the 1995 Project.



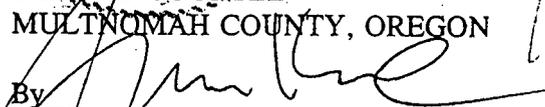
ADOPTED this 31st day of August, 1995.

BOARD OF COUNTY COMMISSIONERS  
MULTNOMAH COUNTY, OREGON

By

  
Beverly Steir, Chair

By

  
Laurence Kressel

BEFORE THE BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

Multnomah County's Application                    )  
for SB1145 Construction                            ) RESOLUTION  
Funds and Public Safety Strategy                )       95-239

WHEREAS SB1145, enacted into law during the 1995 Legislative session, will shift to the counties responsibility for felons currently sentenced to a year or less to state prison. The law is scheduled to go into effect January, 1997; and

WHEREAS the State Legislature established a construction fund of \$59,000,000 and set up a process for allocating those funds to be approved by the Governor and the Legislature during a February, 1996 special session. County applications for construction dollars are due November 22, 1995. The Governor expressed his intent to request additional construction funds from the Legislature in 1997; and

WHEREAS the State Legislature also established a funding formula which allocates operational resources to the county. Multnomah County is expected to receive \$12,900,000 annually (adjusted for inflation and population increases) once SB1145 is in effect; and

WHEREAS Multnomah County engaged a broad range of public safety stakeholders and community members in a year long public safety planning process to address the corrections needs in our County. The need for a comprehensive continuum of sanctions was identified and the need for at least 200 additional jail beds to eliminate unsupervised matrix releases from county jails was identified; and

WHEREAS all criminal justice agencies support the elimination of matrix releases and the ability of supervising authorities to return offenders to jail to provide a swift and sure sanction. The ability to sanction offenders in this manner greatly enhances the effectiveness of community corrections programs and supervision; and

WHEREAS Multnomah County currently operates a number of effective alcohol and drug residential intervention and diversion programs, work release programs, and community supervision approaches. These strategies have proven to be effective in dealing with the estimated 70% to 80% of offenders who have alcohol and drug problems; and

WHEREAS in addition to the expanded jail and residential sanctions, the "empty bed" will not be possible without the cooperation of the District Attorney and the Judiciary in recommending and applying consistent sanctions across the population; and

WHEREAS, the Local Public Safety Coordinating Council established under SB1145 will provide an opportunity for a continuation of effective cross-departmental and cross-jurisdictional planning efforts with citizen involvement; and

WHEREAS, the public safety strategy was developed with the following Multnomah County Urgent Benchmarks in mind:

- reduce violent crimes against people
- increase success of diversion programs
- reduce recidivism of felons
- increase drug treatment services
- increase mental health services
- reduce domestic abuse
- increase percentage of drug free babies; and

WHEREAS, Multnomah County supports the concept of SB1145 and believes counties are in a better position to reduce the recidivism rate by changing the criminal behavior patterns of offenders sentenced under the scope of SB1145. Swift and sure jail stays, coupled with effective residential alcohol and drug intervention and/or employment programs with continuing supervision, can be more effective in reducing recidivism than jail stays alone. The effectiveness of this type of sentence is greatly enhanced by the ability to place the offender back into jail for short stays for non-compliance with the agreed upon sanctions; and

WHEREAS, additional construction and operating resources from the State will enable the County to be more effective in dealing with this population and will benefit the state programmatically and financially in future years because of Multnomah County's ability to reduce the re-offense rate.

NOW THEREFORE IT IS RESOLVED that:

1. Multnomah County approves the attached Application to the State for 1145 Construction Funds. The attached application requests funds to construct 330 jail beds at the current Inverness Jail site and 150 secure residential beds at a site or sites to be determined.
2. Multnomah County urges the Legislature to expand the construction fund during its special session to fully fund the request of Multnomah County and the other Counties in the state. In addition, the County urges the Legislature to increase the operating funds available to the Counties.
3. Multnomah County will request that the Legislature delay implementation of SB1145 in Multnomah County for at least one year until new facilities can become operational.

4. Multnomah County endorses the attached Continuum of Sanctions (Exhibit A) for offenders as the best approach for achieving the Benchmarks listed above. The continuum provides:
  - An appropriate mix of jail beds and programs necessary to effectively manage the SB1145 offender.
  - An initial jail stay for the offender, followed by community sanctions and programs. While in jail, the offender must begin intensive alcohol and drug treatment when appropriate
  - An opportunity for the offender in residential treatment programs to acknowledge behavior changes which are necessary to reintegrate back into society.
  - Follow up supervision in the community
  - Enough jail beds to place the offender back in jail when s/he fails to comply with the conditions of non-jail sanctions.
  
5. Because funds from the State cannot and will not address the current corrections capacity and systems problems in Multnomah County, Multnomah County is committed to placing before the voters in May, 1996, a General Obligation Bond and a renewed and expanded Public Safety Serial Levy.
  
6. The Board will forward for public review a General Obligation Bond proposal which will include, but may not be limited to:
  - a new facility on an as yet unidentified property which will expand the capacity of the system by 210 beds;
  - expand the capacity of the new Inverness facility by 75 beds and replace the current 45 bed Warehouse Annex temporary jail,
  - at least 150 beds providing supervised residential drug and alcohol, work release, and/or mental health services for offenders as they begin the transition back to the community and
  - debt financing for the newly constructed and expanded Multnomah County Juvenile Detention Facility.
  
7. To reduce the construction time on the new Inverness Facility, Multnomah County will advance the estimated \$900,000 costs for design and site preparation during this fiscal year. These funds will be repaid from 1145 Construction Funds and the General Obligation Bond.
  
8. The Board will forward for public review a Public Safety Serial Levy focusing on operational funding for the new jail, the additional beds at the new Inverness site, the residential facilities, the temporary Warehouse jail, and expanding the Multnomah County Restitution Center from 120 to 160 beds.

8. The Board will develop a plan to fund operating costs of these new facilities through SB1145 operational funding and public safety serial levies. With the completion of the two jails and the residential beds, the corrections capacity in Multnomah County will be increased by 655 jail beds and 300 residential beds. If 330 jail beds are used for SB1145 offenders and 200 jail beds are needed to eliminate the matrix release problem, Multnomah County will have 125 beds available to deal with the growth in pretrial population. Growth in the SB1145 population should be addressed in future Legislative sessions.
9. Multnomah County is committed to using funds currently devoted to retirement of debt financing of the new and expanded Juvenile Facility to provide cost effective interventions earlier in the lives of potential offenders and their families. Components include:
  - child abuse treatment for victims and offenders;
  - programs to keep at risk children in schools;
  - programs and shelter space to reduce the incidence of domestic violence;
  - developing a pilot community court to resolve neighborhood quality of life crimes;
  - residential alcohol and drug services for juvenile offenders;
  - counselors to work with families of juvenile offenders to assist them in ending the criminal patterns of their children;
  - conflict resolution services.
  - short-term residential evaluation, treatment, placement planning and family reunification services for children removed from the home for their own safety.
10. During the jail construction phase Multnomah County will use levy resources to improve the information technology systems of the public safety agencies. These improvements will provide better information collection and more efficient use of current resources and assist in tracking offenders through the system.
11. During the jail construction phase Multnomah County will also use levy resources to enhance the system's ability to evaluate the effectiveness of different corrections sanctions in meeting the benchmarks.
12. The Board of County Commissioners commits to holding a series of public meetings in conjunction with the new Local Public Safety Coordinating Council to discuss the public safety strategy and seek additional community input; and

IT IS FURTHER RESOLVED that Multnomah County is committed to continuing to work in partnership with the City of Portland to positively impact public safety. In connection with the proposed General Obligation Bond and Public Safety Levy, Multnomah County will ask the City of Portland to jointly develop proposals for joint funding in the areas of:

- alcohol and drug free housing;
- domestic violence;
- after school activities for youth;
- community courts to more effectively address quality of life crimes;
- opening a Mental Health Triage Center; and

IT IS FURTHER RESOLVED that the Board is also committed to sharing the strategy with the Multnomah County legislative delegation and seeking their support.

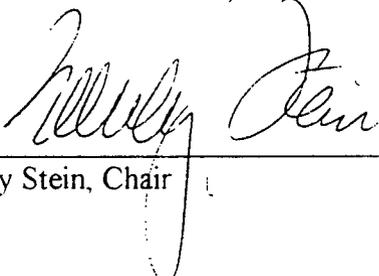
IT IS FURTHER RESOLVED, that following public review, the Board of County Commissioners will approve appropriate ballot title language for the Bond and the Levy in February, 1996.

APPROVED this 21st day of November, 1995.



MULTNOMAH COUNTY, OREGON

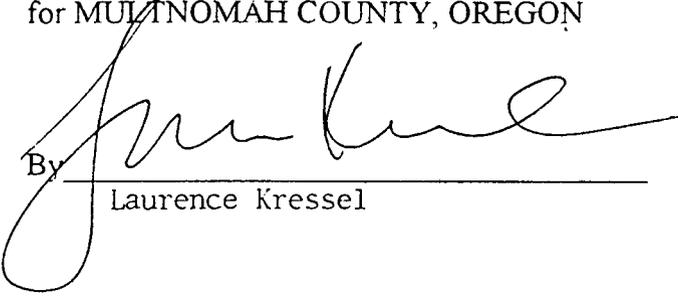
By

  
Beverly Stein, Chair

REVIEWED:

LAURENCE KRESSEL, COUNTY COUNSEL  
for MULTNOMAH COUNTY, OREGON

By

  
Laurence Kressel

## **EXHIBIT A**

### **MULTNOMAH COUNTY'S SB1145 CONSTRUCTION APPLICATION**

#### **Construction Proposal Narrative**

##### *SB1145 Population Management Strategies*

1. Describe the impact of SB1145 on the County's existing incarceration capacity based on the projected share of the 1,764 additional offenders in the community.

Based upon projections by the Oregon Department of Corrections ("DOC"), SB1145 is expected to increase Multnomah County's average daily population of felony offenders in 1997 by 700. Without additional jail space and community corrections sanctions, the impact of SB1145 will overwhelm the County's corrections resources and capacity. The County is currently forced by federal court order to release approximately 2,900 pretrial and sentenced offenders into its communities each year before the imposition or expiration of their sentences under a risk-assessment "matrix" developed by the Sheriff's Office. In order to end these "matrix releases" and restore the credibility of its criminal justice system, Multnomah County estimates the need for at least 200 additional jail beds without regard to the impact of SB1145.

According to DOC's data, from July 1994 through July 1995 Multnomah County sanctioned 1,532 felony offenders who will now be subject to SB1145. From that data, DOC projects that the County's average daily population of SB1145 offenders will be 700 by July 1997. Assuming the same growth rate for this offender population that has occurred over the past five years, and without factoring in a likely increase in its general population, Multnomah County estimates that its population of SB1145 offenders will increase to over 1150 by the year 2010.

Among the 1,532 felony offenders committed from Multnomah County in 1994-95 who would now be subject to SB1145, DOC incarcerated 76 percent in minimum custody, 22 percent in medium custody, and 2 percent in close or maximum custody. Eighty nine percent of those offenders were on parole or probation at the time of their commitment to DOC. Sixty-one percent of these parolees and probationers were revoked for technical violations, such as failure of a drug detection test or to report to a probation or parole officer. Of the 39 percent of parolees and probationers revoked for new crimes, 7 percent were convicted of person crimes, 30 percent were convicted of property crimes, and 57 percent were convicted of drug crimes. Among the 11 percent of the 1,532 offenders who were not on parole or probation at the time of their commitment to DOC, 12 percent were convicted of person crimes, 24 percent were convicted of property crimes and 59 percent were convicted of drug crimes. Multnomah County's Department of Community Corrections also estimates that 70 to 80 percent of this entire population of offenders has an alcohol or drug abuse problem relating to their involvement in crime.

From a detailed analysis of the crimes of conviction, risk profiles and history of performance on supervision of this projected SB1145 offender population (set forth in Appendix A), Multnomah County concludes that the impact of SB1145 will be felt across the County's continuum of corrections sanctions and programs. The County will need additional jail space in order to impose proportionate punishment on SB1145 offenders, and to safely manage those offenders who pose a risk to public safety by their failure under community corrections supervision or custody. In order to further protect the public, reduce the rate of recidivism of this population of offenders, and address their pervasive problems of alcohol and drug abuse, Multnomah County will also need to increase the capacity of its community corrections facilities and intervention programs.

**2. Describe the County's strategy and continuum of local sanctions for the SB1145 offenders.**

Multnomah County's primary strategy for SB1145 offenders is (a) to incarcerate those offenders for periods of time commensurate with the seriousness of their crimes and the risks they pose to the public, and (b) to further increase public safety and reduce the rate of recidivism among those offenders by intervening aggressively with programs designed to address their alcohol and drug abuse problems and their lack of job skills.

For nearly two decades, this same population of offenders has frustrated DOC's attempts to reduce recidivism and protect the public, and has driven a continuing demand for more prisons in Oregon. In 1988, noting that Oregon's per capita reported crime rate and national ranking in that regard had remained relatively stable for over a decade, the Governor's Task Force on Corrections Planning observed:

A major factor contributing to the increase in [Oregon's] prison populations is that large numbers of offenders are failing on community supervision, resulting in a "recycling" of the some offenders through the system. \*\*\*. Many offenders are going from probation, to prison, to parole, and then back to prison again.

\*\*\* [O]ver 61 percent of the admissions to Oregon prisons were offenders whose probation or parole was being revoked \*\*\*. A [DOC] study of parolees released in 1980 showed that 35 percent of [these offenders] returned to correctional institutions within three years. A comparable failure rate existed during the 1970s. However, of inmates released on parole in 1984, 40.5 percent of them returned within three years. \*\*\* [A]t the current parole failure rate, at least 49 percent of parolees will be returning to prison within three years. The parole failure rate [alone] has a significant impact on future prison populations and the need for additional prison capacity. \*\*\* [T]he current parole failure rate of 49 percent will add 1,063 more offenders to the Oregon prison \*\*\* population over the next 10 years than if the parole rate were reduced to the 1980 rate of 34 percent, and 568 more than if the parole failure rate were reduced to 40 percent.

A Strategic Corrections Plan for Oregon: Restoring the Balance, pp. 9-10.

Concluding that "[t]his trend represents a failure of Oregon's corrections system, both in terms of the threat to public safety caused by increased violations of the conditions of community supervision and the added costs to the taxpayer for incarcerating these offenders in state prison," the Governor's Task Force explained why it proposed to reverse this trend by increasing the participation of Oregon counties in the management of the state's corrections system under "Option I" of the Community Corrections Act:

"In general, Option I counties have reduced Class C felony commitments to state prison to a greater extent than Option II or III counties. They have also established a clearer sense of purpose in the delivery of community sanctions, developed a wider range of additional services and sanctions and a closer working relationship with other agencies in the criminal justice system, and generated more local funds to supplement their CCA operations. Finally, Option I counties have developed personnel practices under which staff attain higher certification levels, receive significantly more in-service training each year, and are more satisfied with their jobs.

Id. at pp. 66, 101.

SB1145 represents further recognition of the capacity of Oregon's counties to provide more effective corrections sanctions and programs to successfully manage and control this offender population. With adequate support under SB1145, Multnomah County believes it can reverse the trend identified by the Governor's Task Force as "a failure of Oregon corrections system" through an integrated continuum of custodial and programmatic sanctions, backed up by swift and certain punishment in the form of an "empty jail bed." Multnomah County also believes it can develop corrections sanctions and programs that are more responsive to the public safety concerns of its citizens, and can administer those in a manner that better reflects the ethnic, cultural and economic diversity of its local communities.

Another of the County's key strategies under SB1145 will be the prudent and cost-effective use of its corrections sanctions, reserving the longest terms of incarceration for more serious, high-risk offenders, while targeting the pervasive problem alcohol and drug abuse among these offenders with aggressive program intervention supported by the backup sanction of available jail beds. The County also intends to continue its strategy of "tourniquet sanctioning," by reducing corrections sanctions and relaxing management control as offenders successfully progress through the County's continuum of sanctions, and by increasing those sanctions and tightening those controls when offenders fail to perform under community supervision and programs. These corrections strategies will require close cooperation and coordination among law enforcement agencies, corrections staff and sentencing judges through their active participation on the County's Local Public Safety Coordinating Council.

Multnomah County recently established a Public Safety Coordinating Council, which will include over 25 public officials, interested citizens and criminal justice professionals from across the County. (The Ordinance establishing the Council and a list of the Council's proposed membership is attached as Appendix B.) The County's Board of Commissioners has sought representation on the Council from all constituencies of its criminal justice system and communities, including representatives from local governments and minority communities across the County.

Because of the critical importance of the Council's long-term effectiveness in developing and implementing Multnomah County's public safety strategies, the complexity of selecting a diverse and representative Council membership, and the short timeline for submitting this application, Multnomah County did not seek its Public Safety Council's approval of this application. The risks of appearing to seek the Council's "rubber stamp" approval of this application in the short time available and undermining the long-term trust and confidence of Council members as a result outweighed the advantages of a potentially higher evaluation of the application by the Selection Committee.

Nevertheless, Multnomah County believes this application qualifies for the same consideration it would have received with the Public Safety Coordination Council's approval. This application is the result of the close cooperation and input by the County's public safety officials, law enforcement agencies and private citizens over the past year. In January, 1995, the County formed a Public Safety Facilities Task Force to evaluate the County's need for additional corrections facilities and to develop proposals to meet those needs. (A list of the Task Force's membership is attached as Appendix C.) The integrated continuum of sanctions proposed in this application, including the mix of proposed jail beds and alcohol and drug intervention facilities, originated with the work of that Task Force.

This construction application is based upon a "data-driven" analysis of the County's construction needs under SB1145, which is outlined in Appendix A. The County first analyzed the nature of the crimes committed by the projected SB1145 offender population and the sanctions those offenders have received in the past (see Appendix A, p. 1, "Target Population Detail"). The County then evaluated the appropriate continuum of sanctions applicable to these offenders—from jail and residential alcohol and drug intervention to intensive case management—assigning those sanctions to specific groups of offenders based upon the seriousness of their crimes, their risk to the community, and their expected progress under community sanctions and corrections programs (See Appendix A, pp. 2-5, "Population Flow and Cost"). This data-driven analysis highlighted the critical need for aggressive alcohol and drug program intervention, as well as additional jail beds to serve as backup sanctions for offenders who fail under community corrections sanctions. Multnomah County is convinced that without a sufficient reserve of "empty beds" the innovative and cost-effective community corrections programs it proposes under SB1145 cannot achieve the County's objectives of promoting public safety and reducing offender recidivism.

**3. Describe the need for the requested additional incarceration capacity. How does it fit in the County strategy and continuum of local sanctions for the SB1145 population?**

Based upon the data-driven analysis described above, Multnomah County requires the following incarcerative capacity to carry out its SB1145 strategy of community protection and defense through cost-effective sanctions designed to reduce recidivism:

- 330 jail beds through an expansion of the County's Inverness Jail to provide initial sentencing capacity and "empty beds" to backup other community corrections sanctions and programs.
- 150 beds in two new or remodeled community corrections residential facilities to provide alcohol and drug intervention and work programs and training;

Multnomah County estimates that the total cost of constructing these facilities will be \$43.3 million. Appendix D to this application sets forth the County's projected construction and operating costs under SB1145. Appendix D also contains the Board of Commissioner's November 21, 1995 Resolution describing the County's strategy to fund the construction and operation of additional incarcerative capacity—most notably, to address the County's "matrix release" problem—through the issuance of general obligation bonds and a serial property tax levy.

### *Facility Plans and Schedules*

**1. Describe the proposed type of facility, bed space capacity, program areas and security levels.**

#### *Inverness Jail*

The Inverness Jail is a medium security jail with a current bed count of 559. Multnomah County proposes to add 330 beds to this jail complex, along with new and remodeled infrastructure to this jail complex. Program space will be incorporated into this jail addition in order to provide alcohol and drug treatment, continuing education and job and life skills training.

#### *Alcohol & Drug Intervention and Work Training Facilities*

Two community-based residential facilities of 80 beds and 70 beds will be established to provide alcohol and drug intervention and work training and programs. These two facilities will be residential in nature, with perimeter landscaping designed to minimize the impact on surrounding neighborhoods. Construction will be no more than two stories in height, with security provided by locked doors at night.

**2. Include copies of the proposed facility construction plan. These plans consist of line drawings and other documents illustrating and describing the general scope, scale and relationship of the facility components.**

See Appendix E.

3. Describe the County's proposed construction project management plan including, but not limited to project staffing. Provide a schedule of when key activities will be initiated and completed. Key activities would include, but should not be limited to:

- |   |                              |
|---|------------------------------|
| ■ Acquire Property  | ■ Start construction         |
| ■ Request for Proposal Architect/Engineer                               | ■ All Construction Completed |
| ■ Request for Proposals for Construction Management/ General Contractor | ■ Shake Down Period          |
- Ready for Occupancy

These construction projects will be managed under the umbrella of Multnomah County's Facilities and Property Management, which has provided construction management services to the County for projects with budgets of up to \$40,000,000. Current County staff will be assigned to the Inverness Jail Project in a project management role using a CM/GC [?] contracting format. Two staff members will be assigned to the two Alcohol & Drug Intervention and Work Training Facilities Projects in a project management role.

4. Indicate when the new bed space will be available for the SB1145 population.

Inverness Jail Project

March 1998\*

Alcohol & Drug Intervention and Work Training Facility - 80 beds

December 1997\*

Alcohol & Drug/L.S./W.P./Treatment Facility - 70 beds

December 1997\*

\* See "Time Schedule/Matrix" attached as Appendix F).

#### *Construction and Operating Budgets*

1. Complete budget documents [attached]. These documents must be reviewed and approved by the County's Finance Office.

See Appendix G.

2. If the County or group of Counties intends to use local funds to pay any portion of the cost of this construction project, describe the plan and status of voter approval. Identify the portion of funds, the estimated costs and what actions are required for the County or group of Counties to obtain legal authority to raise, if necessary, and spend those funds. Identify time lines within which the County or group of Counties expects this authorization to be completed.

Multnomah County intends to increase its incarcerative capacity facilities by issuance of general obligation bonds. (See Appendix D for details.) This funding proposal will be submitted to the County's voters in May 1996.

3. Describe proposed funding strategies for operation of the new or expanded correctional facility.

The annual cost of operating the facilities for SB1145 offenders sought by this application will be \$15,270,000. (See Appendix A at p. 5 and Appendix D, pp. 2-3.) Multnomah County intends to use SB1145 "impact funds" to cover these operating costs. The operation of additional facilities and expanded capacity through general obligation bonds will be funded by a serial property tax levy.

#### *Siting and Property Acquisition Requirements*

1. Attach a legal description of the property intended as the site for the proposed correctional facility. *[This property will be leased to the State to serve as COP financing collateral.]*

- Inverness Jail Property

Block 991/2, Parkrose, and Tax Lots 29 & 47, Section 15, T1N, R2E

- Alcohol & Drug Intervention and Work Training Facility - 80 Beds

The location of a building or site has not yet been determined.

- Alcohol & Drug Intervention and Work Training Facility - 70 Beds

The location of a building or site has not yet been determined.

2. Does the County or group of Counties currently own the property? If not, explain the method and time line for acquisition of the property.

- Inverness Jail Property

Multnomah County owns this property.

- Alcohol & Drug Intervention and Work Training Facility - 80 Beds

The location of the building or site has not yet been determined. Several options are available. Analysis of these options is under way, but will not be completed in time for submission with this application. The process for acquisition of this facility or site would start in February of 1996.

- Alcohol & Drug Intervention and Work Training Facility - 70 Beds

The status of this facility's site is the same as the 80 bed facility above.

3. Is the County or group of Counties willing to lease the property to the State for securing the Certificates of Participation (COP's) as provided in SB1145? *[The county will retain title to the property and improvements during the term of the lease. When the COP's are fully retired, the lease will terminate.]*

Yes.

4. Is the title to the property free and clear of all debt obligations?

- Inverness Jail

Yes.

- Alcohol & Drug Intervention and Work Training Facility - 80 Beds

The location of the facility's building or site has not yet been determined.

- Alcohol & Drug Intervention and Work Training Facility - 70 Beds

The location of the facility's building or site has not yet been determined.

5. Is the property zoned for use as a correctional facility? If not, describe the plan and status for obtaining proper zoning that will be required before COP financing.

- Inverness Jail

This site is zoned IG2h (General Industrial) which allows jail usage through the "Conditional Use" process.

- Alcohol & Drug Intervention and Work Training Facility - 80 Beds

The location of this facility's building or site has not yet been determined. Zoning processes and other required processes will start in February of 1996.

- Alcohol & Drug Intervention and Work Training Facility - 70 Beds

The location of this facility's building or site has not yet been determined. Zoning processes and other required processes will start in February of 1996.

6. Provide a report describing the result of a "Level One" environmental hazards study performed on the proposed correctional facility site by a qualified environmental consultant. *[If the proposed property has had a prior Level One Environmental Site Survey, conducting a new one is not necessary. In that case, the county should include a copy of the existing report. If the survey cannot be found, the Board of County Commissioners should submit certification from the Board that one was conducted by a qualified environmental engineer. A brief description of a Level One Environmental Site Survey is included in this packet.]*

- Inverness Jail Site

A "Level One" environmental hazards study has not yet been performed on this site. This study will begin in December of 1995.

- Alcohol & Drug Intervention and Work Training Facility - 80 Beds

The location of this facility's site has not yet been determined.

- Alcohol & Drug Intervention and Work Training Facility - 70 Beds

The location of this facility's site has not yet been determined.

S.B. 1146 TARGET POPULATION DETAIL

	TOTAL AVG		MAJOR COMMITTING OFFENSE					GENDER		NEW CONVICTION				ABSC
	PER YEAR	LOS (MO)	Person # (%)	Property # (%)	Drugs # (%)	Statute # (%)	Unkn # (%)	Male # (%)	Female # (%)	Person # (%)	Property # (%)	Drugs # (%)	Statute # (%)	
NEW CONVICTIONS	169	5.5	21 (12%)	41 (24%)	100 (58%)	7 (4%)	0	148 (88%)	21 (12%)	N/A	N/A	N/A	N/A	N/A
PAR REV (TECH)	362	2.3	185 (51%)	107 (30%)	38 (10%)	12 (3%)	20 (8%)	338 (93%)	26 (7%)	N/A	N/A	N/A	N/A	133 (37%)
PAR REV (NEW CRIME)	463	4.2	125 (27%)	201 (43%)	113 (24%)	9 (2%)	15 (3%)	411 (89%)	52 (11%)	27 (6%)	151 (33%)	257 (56%)	28 (6%)	100 (22%)
ROB REV (TECH)	299	4.2	57 (19%)	109 (36%)	120 (40%)	13 (4%)	0	239 (80%)	60 (20%)	N/A	N/A	N/A	N/A	151 (51%)
ROB REV (NEW CRIME)	239	5.1	29 (12%)	85 (36%)	117 (49%)	8 (3%)	0	203 (85%)	36 (15%)	20 (8%)	59 (25%)	138 (58%)	22 (9%)	72 (30%)
TOTAL	1532	4.0	417 (27%)	543 (35%)	488 (32%)	49 (3%)	35 (2%)	1337 (87%)	195 (13%)	47 (3%)	210 (14%)	395 (26%)	50 (3%)	456 (30%)

S.B. 1145 POPULATION FLOW AND COST

		JAIL \$80	WK REL \$65	RES TX \$65	RESID CT \$55	FOR PRO \$49	DAY REP \$42	HOM DET \$10	ICM \$9	SUBTOT	TOTALS	COST/DA
NEW CONV	PERSON 21	21						21				
169 OFFENDERS	OFF. DAYS	120						60				
LOS 165 DA	SLOT DY	2,520	0	0	0	0	0	1,260	0	3,780	3,780	
27, 885 SLOT DY	COST	201,600	0	0	0	0	0	12,600	0	214,200	\$214,200	\$57
	PROP 41											
	OFF. DAYS	31			31			31				
	SLOT DY	60			60			60				
	COST	1,860	0	0	1,860	0	0	1,860	0	5,580		
		148,800	0	0	102,300	0	0	18,600	0	269,700		
	OFF. DAYS	5				5			5			
	SLOT DY	30				70			60			
	COST	150	0	0	0	350	0	0	300	800		
		12,000	0	0	0	17,150	0	0	2,700	31,850		
	OFF. DAYS	5		5			5					
	SLOT DY	30		90			60					
	COST	150	0	450	0	0	300	0	0	900	7,280	
		12,000	0	29,250	0	0	12,600	0	0	53,850	\$355,400	\$49
	DRUG 100											
	OFF. DAYS	40		40			40					
	SLOT DY	30		90			60					
	COST	1,200	0	3,600	0	0	2,400	0	0	7,200		
		96,000	0	234,000	0	0	100,800	0	0	430,800		
	OFF. DAYS	60		60				60				
	SLOT DY	30		90				60				
	COST	1,800	0	5,400	0	0	0	0	3,600	10,800	18,000	
		144,000	0	351,000	0	0	0	0	32,400	527,400	\$958,200	\$53
	STATUTE 7											
	OFF. DAYS	4			4				4			
	SLOT DY	30			60				60			
	COST	120	0	0	240	0	0	0	240	600		
		9,600	0	0	13,200	0	0	0	2,160	24,960		
	OFF. DAYS	3				3			3			
	SLOT DY	30				70			60			
	COST	90	0	0	0	210	0	0	180	480	1,080	
		7,200	0	0	0	10,290	0	0	1,620	19,110	\$44,070	\$41

MULTNOMAH COUNTY DEPARTMENT OF COMMUNITY CORRECTIONS

S.B. 1145 POPULATION FLOW AND COST

		JAIL \$80	WK REL \$65	RES TX \$65	RESID CT \$55	FOR PRO \$49	DAY REP \$42	HOM DET \$10	ICM \$9	SUBTOT	TOTALS	COST/DA
PRO REV TECH	OFF.	100							100			
299 OFFENDERS	DAYS	60							90			
LOS 126 DA	SLOT DY	6,000	0	0	0	0	0	0	9,000	15,000		
37,674 SLOT DA	COST	480,000	0	0	0	0	0	0	81,000	561,000		
	OFF.	100	100						100			
	DAYS	30	30						90			
	SLOT DY	3,000	3,000	0	0	0	0	0	9,000	15,000		
	COST	240,000	195,000	0	0	0	0	0	81,000	516,000		
	OFF.	50		50			50					
	DAYS	30		90			60					
	SLOT DY	1,500	0	4,500	0	0	3,000	0	0	9,000		
	COST	120,000	0	292,500	0	0	126,000	0	0	538,500		
	OFF.	29							29			
	DAYS	30							120			
	SLOT DY	870	0	0	0	0	0	0	3,480	4,350		
	COST	69,600	0	0	0	0	0	0	31,320	100,920		
	OFF.	20				20			20			
	DAYS	30				70			60			
	SLOT DY	600	0	0	0	1,400	0	0	1,200	3,200	46,550	
	COST	48,000	0	0	0	68,600	0	0	10,800	127,400	\$1,843,820	\$40
PRO REV CRIME	OFF.	150						150				
239 OFFENDERS	DAYS	120						60				
LOS 153 DA	SLOT DY	18,000	0	0	0	0	0	9,000	0	27,000		
36,567 SLOT DA	COST	1,440,000	0	0	0	0	0	90,000	0	1,530,000		
	OFF.	50		50			50					
	DAYS	30		90			60					
	SLOT DY	1,500	0	4,500	0	0	3,000	0	0	9,000		
	COST	120,000	0	292,500	0	0	126,000	0	0	538,500		
	OFF.	25			25				25			
	DAYS	60			60				60			
	SLOT DY	1,500	0	0	1,500	0	0	0	1,500	4,500		
	COST	120,000	0	0	82,500	0	0	0	13,500	216,000		
	OFF.	14				14			14			
	DAYS	30				70			60			
	SLOT DY	420	0	0	0	980	0	0	840	2,240	42,740	
	COST	33,600	0	0	0	48,020	0	0	7,560	89,180	\$2,373,680	\$56

APPENDIX A

S.B. 1145 POPULATION FLOW AND COST

	JAIL \$80	WK REL \$65	RES TX \$65	RESID CT \$55	FOR PRO \$49	DAY REP \$42	HOM DET \$10	ICM \$9	SUBTOT	TOTALS	COST/DA
PAR REV TECH	100			100				100			
362 OFFENDERS	30			60				60			
LOS 70 DA	3,000	0	0	6,000	0	0	0	6,000	15,000		
25,340 SLOT DA	240,000	0	0	330,000	0	0	0	54,000	624,000		
OFF.	142		142	0		142					
DAYS	30		90	0		60					
SLOT DY	4,260	0	12,780	0	0	8,520	0	0	25,560		
COST	340,800	0	830,700	0	0	357,840	0	0	1,529,340		
OFF.	20				20			20			
DAYS	30				70			60			
SLOT DY	600	0	0	0	1,400	0	0	1,200	3,200		
COST	48,000	0	0	0	68,600	0	0	10,800	127,400		
OFF.	100							100			
DAYS	30							90			
SLOT DY	3,000	0	0	0	0	0	0	9,000	12,000	55,760	
COST	240,000	0	0	0	0	0	0	81,000	321,000	\$2,601,740	\$47
PAR REV CRIME	150							150			
463 OFFENDERS	120							60			
LOS 126 DA	18,000	0	0	0	0	0	0	9,000	27,000		
58,338 SLOT DA	1,440,000	0	0	0	0	0	0	81,000	1,521,000		
OFF.	100		100					100			
DAYS	30		90					60			
SLOT DY	3,000	0	9,000	0	0	0	0	6,000	18,000		
COST	240,000	0	585,000	0	0	0	0	54,000	879,000		
OFF.	213							213			
DAYS	90							90			
SLOT DY	19,170	0	0	0	0	0	0	19,170	38,340	83,340	
COST	1,533,600	0	0	0	0	0	0	172,530	1,706,130	\$4,106,130	
TOTALS											
OFF./PROG	1,532	100	447	160	62	287	202	1,043			
SLOT DAYS	92,310	3,000	40,230	9,600	4,340	17,220	12,120	79,710		258,530	
COST	7,384,800	195,000	2,614,950	528,000	212,660	723,240	121,200	717,390		\$12,497,240	\$48
SLOT NEED/YR	253	8	110	26	12	47	33	218			

APPENDIX A n A

S.B. 1145 POPULATION FLOW AND COST

	JAIL	WK REL	RES TX	RESID CT	FOR PRO	DAY REP	HOM DET	ICM	SUBTOT	TOTALS	COST/DA
FAILURE ADJ	\$80	\$65	\$65	\$55	\$49	\$42	\$10	\$9			
ADJ SLOT DAYS	120,573	2,250	34,643	7,600	3,565	13,633	9,595	66,673		258,530	
ADJ COST	9,645,800	146,250	2,251,763	418,000	174,685	572,565	95,950	600,053		\$13,905,065	\$54
ADJ SLOT NEED	330	6	95	21	10	37	26	183			
EST ALLOC	\$12,902,750										
ADJ COST	\$13,905,065										
AVAILABLE	(\$1,002,315)										
OUTPAT A&D											
1145 POP											
60% OF POP	919										
NON-HLTH PLN	500										
COST/OFF.	\$800										
A&D COST	\$400,000										
ADJ COST	\$14,305,065										
AVAILABLE	(\$1,402,315)										
DRG FREE HSG											
OFFENDERS	500										
COST/OFF.	\$1,200										
HSG COST	\$600,000										
ADJ COST	\$14,905,065										
AVAILABLE	(\$2,002,315)										
RES COORD											
1 FTE/DIST+JAIL	5										
COST/FTE	\$50,000										
COST/YR	\$250,000										
ADJ COST	\$15,155,065										
AVAILABLE	(\$2,252,315)										

APPENDIX A 5

Proposed Membership of the  
Public Safety Coordinating Council

Chair

Beverly Stein

Statutory Members

Sharron Kelley  
Commissioner  
Multnomah County

Donald Londer  
Presiding Judge  
Circuit Court  
Multnomah County

Dan Noelle, Sheriff  
Multnomah County

Mike Schrunk  
District Attorney  
Multnomah County

Roger Vonderharr, Mayor  
Fairview

Art Kanori  
Chief of Police  
Gresham

Bernie Guisto  
Oregon State Police

Erik Kavarsten, City Manager  
Troutdale

Elyse Clawson, Director  
Department of Juvenile Justice  
Multnomah County

Michael Greenlick  
Defense Attorney appointed  
by the Circuit Court

Tamara Holden  
Director, Department of Community  
Corrections, Multnomah County

Lorenzo Poe, Director  
Department of Children and Families  
Multnomah County

Ray Mathis  
Executive Director  
Citizens' Crime Commission

Discretionary Members

Vera Katz, Mayor  
Portland

Charles Moose  
Chief of Police  
Portland Police Bureau

Avel Gordly  
State Representative  
District 19

Kris Olsen  
US Attorney

Bill Keys  
District Court Judge  
Multnomah County

Mike Balter  
Boys and Girls Aid Society

Judith Hadley, Chair  
Community Corrections Advisory Committee

Bill Hovey  
Citizens' Crime Commission

Linda Hutchinson  
Crime Victims United  
Attorney

Linda Jaramillo  
Violence Prevention Coordinator  
Multnomah County

Gary Perlstein, Chair  
Administration of Justice Dept.  
Portland State University

Judy-Ellen Low  
Oregon Domestic Violence Council

Gerald McFadden  
Volunteers of America

Steve Moskowitz  
Attorney

Donna Redwing  
Gay & Lesbian Alliance Against Defamation

Chiquita Rollins  
Domestic Violence Coordinator  
Multnomah County

Ingrid Swenson  
Attorney

## PUBLIC SAFETY FACILITIES TASK FORCE

Bill Hovey 15800 Oswego Shore Ct Lake Oswego, OR 97034 697-8773	Vera Poole 313/Sheriff 251-2542 FAX: 253-2663	Tim Moore 313/Sheriff 251-2544
Dan Oldham 313/Sheriff 251-2400 FAX: 253-2663	Tom Slyter 331/MCCF 248-5080 FAX: 248-5489	Merlin Juilfs 313/104/Hansen 251-2515
Greg Schar 314/MCIJ 248-5129 FAX:248-5069	Larry Aab 313/231 251-2489 FAX 251-2439	Dave Williams Portland PD 119/1526 823-0009 FAX: 823-0342
Barbara Simon 313/Sheriff 251-2503 FAX:251-2428	Norm Monroe 106/1500 248-3962 FAX: 248-3093	Ray Mathis 221 NW 2nd Portland, OR 97209 228-9411 FAX 228-5126
Cameron Warren Three Oaks Development Corp P.O. Box 30929 Portland, OR 97230-0929	Philip Abraham Multnomah County Courthouse 1021 SW 4th Ave, Rm 616 Portland, OR 97204 248-3804 FAX: 248-3425	Commander Rich Haug 313/Sheriff 251-2514 FAX: 253-2663
Mike Schrunk 101/600 248-3162 FAX: 248-3643	Jerry Johnson Gresham PD 1333 NW Eastman Pkwy Gresham, OR 97030 661-3000 FAX:665-1639	Dave Warren Finance 106/1430 248-3822 FAX 248-3292
Tamara Holden Community Corrections 161/600 248-3701 FAX: 248-3990	Art Knori Gresham PD 1333 NE Eastman Pkwy Gresham, OR 97030 661-3000 FAX: 665-1639	Commissioner Sharron Kelley 106/1530 248-5213 FAX: 248-5262
Susan Clark Children Family Svcs 166/6 248-6344 FAX: 248-3926	Betsy Williams Dept. Environmental Svcs 412/206 248-5012 FAX: 248-3048	Elyse Clawson Juvenile Justice Division 311/1 248-3594 FAX: 248-3218
Jim Hennings Public Defenders Office 630 SW 5th Avenue Portland, OR 97204 225-9100 FAX: 295-0316	Gerald McFadden Volunteers of America 527 SE Alder Portland, OR 97214 235-8655	Joanne Fuller Juvenile Justice Division 311/1 306-5599 FAX: 248-3218
Doug Bray Court Administration 101/236 248-3957 FAX: 248-3425	Kathy Page 119/4th Floor/Medical 248-3959	Jim Street 15790 NW St. Andrews Dr Portland, OR 97229
Bill Wood 313/Sheriff 251-2428 FAX: 253-2663	Mark Weiner 106/1530 248-5137 FAX 248-5440	

Bernie Guisto  
City of Gresham

FAX: 731-3031

Barbara Grider  
ASAP Treatment  
224-0075 FAX: 274-7642

Maria Rojo de Steffey  
Multnomah County Chair's Ofc  
106/1500  
248-3308 FAX: 248-3093

Cary Harkaway  
Community Corrections  
161/600  
248-3039 FAX: 248-3990

Charles Cameron  
Washington County  
Administrator  
155 North First Avenue  
Hillsboro, OR 97124  
648-8685 FAX :693-4545

David Blanchard  
PSU Center for Urban Studies  
725-8034

Kris Olsen Rogers  
US Attorney  
888 SW Fifth Avenue, Suite 100  
Portland, OR 97204  
727-1000 FAX: 727-1117

Paul Lorenzini  
Pacific Corp  
464-6305 FAX: 464-6305

Bill Farver  
106/1515  
248-3958 FAX: 248-3093

Mayor Vera Katz  
City of Portland  
1220 SW Fifth  
Portland, OR 97204  
823-4120 FAX: 823-3588

Pat Bozanich  
OSU, Extension Energy  
Program  
800 NE Oregon #10  
Portland, OR 97232  
731-4104 FAX: 731-4570

Darrell Milner  
PSU, PO Box 751  
Portland, OR 97207  
725-3472 FAX: 725-4882

Dr. Annette Jolin  
PSU-Public Administration  
Urban Studies  
PO Box 751  
Portland, OR 97207  
725-5199 FAX: 725-5199

Jim Emerson  
Facilities Management  
421/3  
248-3322 FAX: 248-5082

Judi Hammerstad  
Clackamas County Chair  
906 Main Street  
Oregon City, OR 97045  
655-8581 FAX: 650-8944

Linda Hutchinson  
Crime Victims United  
1020 SW Taylor Street  
Portland, OR 97205-2512

Reg Madsen  
US Marshall  
620 SW Main, Room 423  
Portland, OR 97205  
326-2209 FAX: 326-4176

Shayla Herzog  
3084 SW Fairmont Blvd  
Portland, OR 97201

Darlene Carlson  
106/1500  
248-5217 FAX: 248-5262

Mayor Paul Thalhoffer  
City of Troutdale  
104 SE Kibling Avenue  
Troutdale, OR 97060  
665-3242 FAX: 667-6403

Judith Hadley  
2921 SE Tibbetts  
Portland, OR 97202  
234-9438

Jeff Kushner  
Department of Corrections  
945-5760 FAX: 945-5760

Elizabeth Warman  
Boeing  
667-8733 FAX: 667-8775

George Hanson  
3823 NE View Court  
Gresham, OR 97030

Barry Crook  
Budget/Finance  
106/1430  
248-3575 FAX: 248-3292

Steven Wax  
Federal Public Defender  
851 SW Sixth Ave, Ste 1375  
Portland, OR 97204  
326-2123 FAX: 326-5524

Robert Trachtenberg  
106/1530  
248-5213 FAX: 248-5262

# REVISED 11-20

## Construction Costs and Funding

<b>Program</b>	<b>SB 1145</b>	<b>GO Bond</b>	<b>Cost per Bed</b>
Remodels of existing facilities - MCDC (cells and booking) Courthouse Jail Release Center		\$1,485,000	
Inverness Expansion	330 \$31,775,000	120 \$11,500,000 replaces Annex net 75	\$96,300
4 A & D and Work release minimum security facilities (including Residential Housing and Mental Health Triage)	150 \$11,650,000 (assumes land acquisition for one facility and one remodeled facility)	150 \$13,150,000 (assumes land acquisition for two facilities)	
Minimum/medium Sec. Facility Potential Regional Site - Expansion possibilities		210 \$26,730,000 (assumes no land acquisition)	\$127,000
New Juvenile Detention Facility Including Recent Expansion of Beds		192 Beds (Juv) \$38,400,000 (not all collected from property taxes)	

Net Bed Increase 405 (MCIJ) + 40 (MCRC) + 210 (new site) = 655

<b>TOTAL</b>	<b>\$43,425,000</b>	<b>\$91,265,000</b>

# 11-20 REVISED

## Operational Costs and Funding

Program	Funding Source				
	SB 1145	New Property Tax, County Share	Juvenile Facility on Go Bond	Requested Assistance from City of Portland	Cost per Offender per year
MCRC Expansion		40 Beds \$670,000			
Annex Expansion		9 Beds \$480,000 to annualize \$400,000 included in ongoing budget			
MCIJ III - Inverness Expand. including Alcohol and Drug treatment in jail	330 Beds \$9,645,000 165 with treatment 165 without	120 Beds \$2,400,000 with treatment (45 funded from Annex)			
Public Safety Information Systems Improvements Across Jurisdictions and Program Evaluation		(\$7,000,000) (from late start up )			
Minimum/Medium Security Facility- New, Expanded MCCF - potential capacity 550 beds		210 Beds \$4,200,000 est. (lower with new facility design) (55 unfunded)			
4 A&D and work release Residential Facilities including Specialized Residential Housing and Mental Health Triage Facility	150 Beds \$2,815,000 (25 unfunded)	150 Beds \$2,300,000 (50 unfunded)		\$500,000 (Triage Center)	
Pretrial Release		300 slots \$360,000			
Post Sentence Supervision and	25 slots				

Home Detention	\$95,000				
Day Reporting Centers	\$575,000 staffing 40 slots				
Forest Camp Expansion	\$175,000 added staffing 10 slots				
A&D and Mental Health Outpatient	\$400,000 500 slots (900 total w. insr)				\$ 1,825
Intensive Supervision	\$600,000 180 slots				\$ 2,857
Alcohol and Drug Free Housing	\$600,000 support services 500 clients/slots			\$1,500,000	
Residential Housing Coordination	\$250,000				
Domestic Violence Intervention			? slots \$500,000	\$500,000	
Sanctions: quality of life crime Community courts			? slots \$500,000	\$500,000	
Juvenile A&D			15 slots \$508,000		\$33,867
Family Preservation			? slots \$396,000		
Conflict Resolution			? slots \$125,000		
Child Abuse Treatment			50 slots \$700,000		\$14,000
Juvenile Truancy			300 slots \$825,000		\$ 2,750
After School Programs				\$500,000	

<b>Total Need</b>	<b>\$15,115,000</b>	<b>\$10,410,000</b>	<b>\$3,554,000</b>	<b>\$3,500,000</b>
<b>Amount Available</b>	<b>\$12,900,000</b>	<b>\$9,300,000</b>	<b>\$3,000,000</b>	<b>?</b>



### TIME SCHEDULE/MATRIX

	1995					1996					1997					1998										
Inverness Jail						A	B	C	D	E											**	F				
A&D Facility 80 Beds							G		*		I											F				
A&D Facility 80 Beds							G		*		I											F				

- A - Select Architect
- B - Select CM/GC Contractor
- C - Foundations Bid
- D - Start Construction Work - Foundation Systems
- E - Full Construction Bid
- F - Finish Construction Work
- G - Start Site Selection Process
- H - Site Clear to Start Construction
- I - Start Construction

\* May be effected by site availability, negotiations, and zoning and neighborhood issues.

\*\* May be effected by weather conditions, materials availability and labor issues.

Inverness Jail (450 New Beds)

- Construction Costs	\$30,949,100.00
- Architect/Eng. Costs	2,500,000.00
- Testing & Inspection	
- Project Admin.	
- Site Dev. Costs	
- Movable Equip.	
- Start Up	5,579,600.00
- Project Contingency	<u>4,300,000.00</u>
	<u>\$43,328,700.00</u>

Square footage costs are based on costs experienced by a contractor currently building similar facilities in this area. Square footages for new construction associated with various functions (i.e. dorms, cells, and medical services) are based upon existing, corresponding functions at the Inverness Jail. Architect/Engineering costs are calculated at 8%. A 10% contingency is being carried with regard to total project costs. In addition to the state's budget category for "owner's soft costs," which includes testing and inspections, project administration, site development costs, movable equipment and start up costs, the County's relevant cost of \$5,579,600 above, also includes percent for art, jurisdictional permits and fees, temporary work and phasing of construction.

Two Alcohol & Drug Intervention and Work Training Facilities

- Construction Costs	\$6,630,000.00
- Architect/Eng. Costs	763,000.00
- Testing & Inspection	
- Project Admin.	
- Site Dev. Costs	
- Movable Equip.	
- Start Up	1,257,000.00
- Project Contingency	<u>1,500,000.00</u>
	<u>\$10,150,000.00</u>

Square footage costs are based on costs experienced by a contractor working in this area. Architect/Engineering costs are calculated at 12%. A 15% contingency is being carried with regard to total project costs. In addition to the state's budget category for "owner's soft costs," which includes testing and inspections, project administration, site development costs, movable equipment and start up costs, the County's relevant cost of \$1,257,000 also includes percent for art, jurisdictional permits and fees.



# **MULTNOMAH COUNTY OREGON**

**OFFICE OF THE BOARD CLERK**  
SUITE 1510, PORTLAND BUILDING  
1120 SW FIFTH AVENUE  
PORTLAND, OREGON 97204  
CLERK'S OFFICE ▪ 248-3277 ▪ 248-5222  
FAX ▪ (503) 248-5262

## **BOARD OF COUNTY COMMISSIONERS**

BEVERLY STEIN ▪	CHAIR	▪248-3308
DAN SALTZMAN ▪	DISTRICT 1	▪ 248-5220
GARY HANSEN ▪	DISTRICT 2	▪248-5219
TANYA COLLIER ▪	DISTRICT 3	▪248-5217
SHARRON KELLEY ▪	DISTRICT 4	▪248-5213

## ***LIBRARY BOND MEASURE***

***\$29,000,000***

***TSCC HEARING***

**CERTIFICATE OF DECLARATION OF OFFICIAL INTENT  
TO REIMBURSE EXPENDITURES**

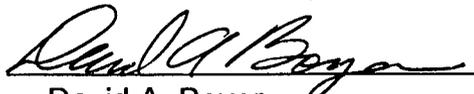
**MULTNOMAH COUNTY, OREGON  
LIBRARY GENERAL OBLIGATION BONDS, SERIES 1996 A  
(LIBRARY PROJECTS)**

I David A. Boyer, on behalf of Multnomah County, Oregon (the "County" ), hereby certify as follows:

1. I am the duly appointed Director, Finance Division (the "Director" ), for the County.
2. The Chair of the Board of County Commissioners (the "Board" ) has delegated the management of the County's financial operations to the Director.
3. Pursuant to Resolution No. 95-182 adopted on August 15, 1995, the Board adopted the County's Financial and Budget Policies (the "Policies" ), which policies specify the procedure for declaring reasonable expectations to reimburse expenditures.
4. The County anticipates incurring expenditures (the "Expenditures" ) to (1) finance modifications, reconstruction, construction, renovations and equipment for certain library facilities and acquiring land; (2) purchase computer equipment, technology, technology resources and technology infrastructure for the library system ; and (3) pay all financing costs incidental thereto(the "Project" ).
5. The County reasonably expects to finance the costs of the Project, including reimbursement of Expenditures, with the proceeds of the General Obligation Bonds, Series 1996A (Library Projects), to be issued by the County (the " Bonds" ).
6. The maximum principal amount of the Bonds anticipated to be issued to finance the Project shall not exceed \$29,000,000.
7. I hereby declare the County's official intent to reimburse itself with the proceeds of the Bonds for any of the Expenditures incurred by it prior to the issuance of the Bonds in conformity with the requirements of the United States Treasury Regulations Section 1.150-2
8. A copy of this certificate shall be provided to the Board.

DATED this 12th day of March, 1996

**MULTNOMAH COUNTY, OREGON**

By   
David A. Boyer  
Director, Finance Division

BEFORE THE BOARD OF COUNTY COMMISSIONERS

FOR MULTNOMAH COUNTY, OREGON

An Order of the Board of County )  
Commissioners of Multnomah County, )  
Oregon calling a Measure Election to submit ) ORDER NO. 96-37  
the question of contracting general obligation )  
bonded indebtedness to finance certain )  
Library facilities, land and equipment )

WHEREAS, several Multnomah County branch Library facilities need major improvements, additions or replacement; and

WHEREAS, as several other branch library facilities need major improvements and modifications; and

WHEREAS, computer equipment, library resources, technology and computer infrastructure are needed to augment and replace the outdated systems currently being used; and

WHEREAS, based on the above considerations, the Board of County Commissioners is considering submitting the question of issuing general obligation bonds to a vote of the electors of the County on May 21, 1996, in an amount not to exceed \$29,000,000. The proceeds of the general obligation bonds will finance the following:

1. Providing for computer equipment, library resources, and technology infrastructure for the Library system .
2. Acquiring land and modifying , reconstructing, constructing or making improvements to several branch library facilities.
3. Bond proceeds would also be used for bond issuance costs and underwriter fees related to the issuance of the general obligation bonds.

WHEREAS, State Law requires the calling and holding of a public hearing concerning the proposal to submit the measure to the voters; and

WHEREAS, the Board of County Commissioners convened a public hearing on March 12, 1996 and publication of such notice was published in the Oregonian by the County on February 25, 1996 and March 3, 1996.

NOW THEREFORE IT IS ORDERED that:

1. The measure election is hereby called for the purpose of submitting to the electors of the County the question of contracting a general obligation bonded indebtedness in an amount not to exceed \$29,000,000. The general obligation bond proceeds will be used to finance the following:

- a) Providing for computer equipment, library resources and technology infrastructure for the Library system.
  - b) Acquiring land and modifying , reconstructing, constructing or making improvements to several branch library facilities.
  - c) Bond proceeds would also be used for bond issuance costs and underwriter fees related to the issuance of the general obligation bonds.
2. That the measure election hereby called shall be held by the County on May 21, 1996.
  3. That the Ballot Title attached hereto as Exhibit "A" is adopted and incorporated herein.
  4. The Voters Pamphlet Statement attached hereto as Exhibit "B" is adopted and incorporated herein.
  5. The County Clerk of Multnomah County, Oregon shall conduct the election and shall cause the Notice of Measure Election to be published in accordance with the laws of the state of Oregon.

APPROVED this 12th day of March, 1996.



MULTNOMAH COUNTY, OREGON

By Beverly Stein  
Beverly Stein, Chair

REVIEWED  
LAURENCE KRESSEL, COUNTY COUNSEL  
for MULTNOMAH COUNTY, OREGON

By Laurence Kressel  
Laurence Kressel

## **EXHIBIT A**

### **Library Bond**

#### **Caption**

Bonds to repair library branches; improve access to computers, technology.

#### **Question**

Shall Multnomah County repair, improve deteriorated branch libraries; increase access to computer technology; issue \$29 million in general obligation bonds?

If bonds are approved, they will be payable from taxes on property not subject to the limits of section 11b, Article XI of the Oregon Constitution

#### **Summary**

Improve county library branches:

- Repair deteriorated branches including roofs, electrical and heating systems in libraries throughout the county;
- Renovate busiest branch libraries: Hillsdale, St. Johns, Belmont, Hollywood
- Upgrade library computer systems, provide public Internet access, improve student access to library resources during school hours.

Measure authorizes up to \$29 million Multnomah County General Obligation Bonds to enhance library facilities, acquire land. Bonds mature in 30 years or less. Cost estimate approximately 7 cents per \$1,000 assessed value annually. Typical home pays about \$10 per year.

## EXHIBIT B

### LIBRARY BOND EXPLANATORY STATEMENT

The Multnomah County Library system includes downtown's historic Central Library, the Gresham Library, the Midland Library and 12 more branch libraries located throughout Multnomah County. It is our community's most significant information and education resource, open to all.

The system is excellent, but aging. Many facilities are reaching the end of their useful lives, and new information technology has outstripped the Library's ability to keep up. Two problems have already been solved: renovation of the historic Central library will be completed in early 1997; and the new Midland Branch opens in June, 1996. Now we need to repair and enhance our other 12 libraries to complete the upkeep and improvement of our library system.

### PROTECTING OUR VALUABLE INVESTMENT

Over the years, citizens have made a significant investment in our libraries. This bond would protect that investment by making needed repairs to a number of library buildings. Deteriorated roofs must be replaced. Heating, cooling and electrical systems for many branches are obsolete, and will be replaced as well. These and other repairs will not only fix the immediate, urgent problems, but will also provide ongoing operational cost savings due to more energy efficient systems.

### IMPROVING PUBLIC ACCESS TO INFORMATION

The best library in the world is of little use if the public cannot get to what's inside. A vast amount of information is available today, including access to the information highway beyond the walls of the library, if you have the technology to gain access to it. This bond would increase access to library materials for those who come in to one of our buildings or those who dial-in, through:

- **Purchase computers and upgrade technology** infrastructure systems and equipment to allow public access to information electronically. This means many more people will have access to much more information in much less time -- getting better use of library resources.
- **Internet access** will allow citizens free admission to the information highway. The public will have worldwide information at their fingertips in every branch and by dialing in to the library's computer system from home, school and work.

### HOOKING UP WITH THE SCHOOLS

Our community faces great challenges in giving our young people a quality education. This bond will help. This measure will provide direct connections between the library and Multnomah County schools, making our community's best information resources more available to the students who need it, and helping the schools do their job.

## **HELPING OUR MOST CROWDED BRANCHES**

This bond measure will help all branches in the system. However, four in particular have been stressed to the breaking point. The Hollywood, Hillsdale, Belmont and St. Johns branches have serious deficiencies, and are far busier than their structures can handle. The library bond will allow major renovation and/or construction at these locations so they can better meet the needs of the community.

The Library Bond would cost about 7 cents per \$1000 of assessed value. That is about \$10 per year for the owner of a typical home.





# MULTNOMAH COUNTY, OREGON

**COUNTY COMMISSIONERS****FINANCE DIVISION**

BEVERLY STEIN, CHAIR  
 TANYA COLLIER  
 GARY HANSEN  
 SHARRON KELLEY  
 DAN SALTZMAN

DIRECTORS OFFICE  
 ACCOUNTS PAYABLE  
 GENERAL LEDGER  
 PAYROLL  
 TREASURY  
 LAN ADMINISTRATION

PORTLAND BUILDING  
 1120 SW FIFTH AVENUE, SUITE 1430  
 PO BOX 14700  
 PORTLAND, OR 97214-0700  
 PHONE (503)248-3312  
 FAX (503) 248-3292

CENTRAL STORES  
 CONTRACTS  
 PURCHASING

FORD BUILDING  
 2505 SE 11TH  
 PORTLAND, OR 97202  
 PHONE (503) 248-5111  
 FAX (503)248-3252

## MEMORANDUM

TO: Board of County Commissioners

FROM: Dave Boyer, Finance Director *DB*

DATE: March 8, 1996

BOARD MEETING: March 12, 1996

SUBJECT: Board Order regarding the Library General Obligation Bond Proposals

### I. Recommendation / Action:

Approve Board Order calling a Measure Election to submit the question of contracting general obligation bonded indebtedness to finance certain Library facilities, land, computer equipment, computer resources and technology infrastructure and approve Ballot Title for Library Bond Measure.

### II. Background / Analysis:

The Multnomah County Library system requires additional computer equipment and other information technology infrastructure to augment and replace obsolete dumb terminals now in use at branch libraries. In addition several branch Library facilities are in need of modifications, major improvements and/or replacement. The Board of County Commissioners have held public hearings on February 26, 27 and 29, 1996 to discuss this general obligation bond proposal.

### III. Financial Impact:

The estimated cost of these improvements is about \$28.5 million. Another \$500,000 is estimated to be needed for bond issue and underwriter costs. The estimated annual debt amortization on \$29 million

would be about \$2.5 million and would require a tax rate of about 7 cents per thousand of assessed value. The annual tax on a home assessed at \$150,000 would be about \$10.

#### IV. Legal Issues:

The requirement for placing a bond before the voters include formally calling a hearing on the proposed bond measure, two weeks of advertisement of that public hearing on the proposal to submit a measure election on the question of general obligation bonds. The last date to legally place the bond on the May Primary ballot will be March 21, 1996. We have met all of the legal requirements. The formal call for the hearing was made on February 22, Resolution 96-25, and the notices were published in the Oregonian on February 25 and March 3, 1996.

#### V. Controversial Issues:

The board has had discussion and has held public hearings to determine what to include in the bond measure. The following facilities, land and equipment have been discussed as capital items and estimated costs to be included in a Library general obligation bond measure.

1. Modifying, improving and equipping several branch libraries and acquiring land. \$13,000,000
2. Providing for computer equipment, computer resources and technology infrastructure for the Library system. \$15,500,000
3. Providing for bond issue and underwriter costs. \$500,000

#### VI. Link to Current County Policy:

The "short-term and long-term Debt Financing" policy directs the County to evaluate the feasibility of issuing long-term general obligation bonded indebtedness if the capital requirement cannot be met on a pay as you go basis and the project has been determined to benefit future citizens of the County.

#### VII. Citizen Participation:

Three public hearings have been held February 26, 27 and 29 and several citizens have testified.

#### VIII. Other Government Participation:

The City of Portland has been involved in the discussions regarding the increase in total property taxes that will result from the general obligation bond measures under consideration by the County.

BEFORE THE BOARD OF COUNTY COMMISSIONERS

FOR MULTNOMAH COUNTY, OREGON

In the Matter of Calling a Public Hearing )  
Concerning the Proposed Submission of a )  
Measure Election for General Obligation ) RESOLUTION NO. 96-25  
Bonds to Finance Certain Library Facilities )  
and Equipment. )

WHEREAS, several Multnomah County branch Library facilities need expansion or replacement; and

WHEREAS, as several other branch library facilities need major improvements and modifications; and

WHEREAS, computer equipment, technology and computer infrastructure are needed to augment and replace the outdated systems currently being used; and

WHEREAS, based on the above considerations, the Board of County Commissioners is considering submitting the question of issuing general obligation bonds to a vote of the electors of the County on May 21, 1996, in an amount not to exceed \$29,000,000 to finance the following:

1. Providing for computer equipment and technology infrastructure for the Library system .
2. Modifying , reconstructing, constructing or making improvements to several branch library facilities.
3. Providing for bond issuance costs and underwriter fees related to the issuance of general obligation bonds; and

WHEREAS, State Law requires the calling and holding of a public hearing concerning the proposal to submit the general obligation bond measure election to the voters; and

WHEREAS, State Law requires that the public hearing shall be held after notice to the public is published once each week for two successive weeks in a paper published in the County and of general circulation throughout the County.

WHEREAS, all capital items that the Board wishes to discuss at the Public Hearing must be included in the Public Notice. However, after discussing the merits of each item the Board can decide not to include any item in a bond proposal.

NOW THEREFORE IT IS RESOLVED that:

1. The hearing on the proposal to submit a measure election on the question of general obligation bonds shall be held on March 12, 1996, at 11:00 a.m. in room 602 of the Multnomah County Courthouse;
2. The attached Notice of Public Hearing shall be published in the Oregonian as required by law.
3. Providing for bond issuance costs and underwriter fees related to the issuance of general obligation bonds.

APPROVED this 22nd day of February, 1996.



MULTNOMAH COUNTY, OREGON

By Beverly Stein  
Beverly Stein, Chair

REVIEWED  
LAURENCE KRESSEL, COUNTY COUNSEL  
for MULTNOMAH COUNTY, OREGON

By Laurence Kressel  
Laurence Kressel

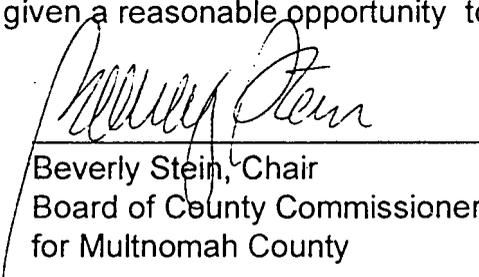
**NOTICE OF HEARING ON ISSUANCE OF  
GENERAL OBLIGATION BONDS  
OF MULTNOMAH COUNTY, OREGON**

On March 12, 1996, at 11:00 a.m. in Room 602 of the Multnomah County Courthouse, 1021 SW Fourth Avenue, Portland, Oregon, the Board of County Commissioners of Multnomah County will hold a public hearing on the submission to the voters of a Measure Election authorizing Multnomah County to issue general obligation bonds in an amount not to exceed \$29,000,000 dollars. The bonds would mature over a period not to exceed 20 years.

The proceeds would be used to finance the following:

1. Providing for computer equipment and technology infrastructure for the Library system .
2. Modifying , reconstructing, constructing or making improvements to several branch library facilities.
3. Providing for bond issuance costs and underwriter fees related to the issuance of general obligation bonds.

Following the public hearing, the Multnomah County Board of Commissioners will determine whether to submit the question of issuing and selling general obligation bonds for the above - stated purposes to the voters at the May 21, 1996, election. All interested persons may attend the hearing and shall be given a reasonable opportunity to be heard.

  
\_\_\_\_\_  
Beverly Stein, Chair  
Board of County Commissioners  
for Multnomah County



## 1996 Library Levy Services

Included in this library budget are the following:

- All present library services.
- New Midland Library, opening June, 1996.
- Operating in renovated Central Library, beginning early in 1997.

Also included are additional services outlined below:

- **Additional Hours at Branches.** This is the highest priority and begins in September, ~~after the election is passed~~. Branch libraries will be open on Mondays for the first time in more than twenty years. Daytime and evening hours will be increased.
- **Additional Hours at Central.** With the return to the renovated Central Library, the Library would open at 9 Monday through Saturday, and remain open until 9 Monday through Thursday. Sunday afternoon hours continue.
- **Additional Book/Library Materials.** This increase will put our materials budget at the average per capita spending for books of 10 comparable libraries.
- **NW Branch.** Partial funding for start-up costs for a new Northwest Portland Branch Library is included for the final year of the levy. We anticipate this new library will be open by the end of the levy period.
- **Parkrose School Cooperative Project.** A public library operated in conjunction with the Parkrose School District opens early in FY 97-98, with start-up costs included in the first year.

Prepared by Ginnie Cooper, Director of Libraries  
January 27, 1996



## 1996 Library Proposal

### CONNECTING THE COMMUNITY

We've discussed the potential for additional money to be included in the levy or on a Library General Obligation Bond. What follows are estimated needs. The focus is on technology and branch libraries.

#### LIBRARY BONDS MEASURE

- **Technology Infrastructure and Equipment Improvements.** Purchase computers and upgrade technology infrastructure systems and equipment to allow the community access to information electronically. Connections to schools in Multnomah County in order to make public library resources easily available to school children and teachers.  
\$15.5 mil.
- **Building Renovation.** Replace deteriorated roofs, and heating and cooling systems. Renovations will provide operational cost savings due to energy efficient systems.  
\$3 mil.
- **Branch Renovation/Construction.** Expand and/or replace buildings at Hollywood, Hillsdale, Belmont, and St. Johns branches.  
\$10 mil.

**Total \$28.5 mil.**

Prepared by Ginnie Cooper, Director of Libraries  
January 27, 1996





## NOTICE OF ELECTION MULTNOMAH COUNTY

NOTICE IS HEREBY GIVEN that the Multnomah County Board of County Commissioners has referred the following measure to the voters at the May 21, 1996 primary election which will be held at the polls. Any registered voter dissatisfied with the ballot title or the explanatory statement for the voters' pamphlet may file a petition with the Multnomah County Circuit Court for review on or before 5:00 p.m., Thursday, March 21, 1996. Any person filing a challenge must also file a copy of the challenge with the Director of Elections, 1040 SE Morrison St., Portland, by the end of the next business day after the petition is filed with the Circuit Court.

### BALLOT TITLE

**CAPTION:** BONDS TO REPAIR LIBRARY BRANCHES; IMPROVE ACCESS TO COMPUTERS, TECHNOLOGY

**QUESTION:** Shall Multnomah County repair, improve deteriorated branch libraries; increase access to computer technology; issue \$29 million in general obligation bonds?

If bonds are approved, they will be payable from taxes on property not subject to the limits of section 11b Article XI of the Oregon Constitution.

**SUMMARY:** Improve county library branches:

- Repair deteriorated branches including roofs, electrical and heating systems in libraries throughout the county;
- Renovate busiest branch libraries: Hillsdale, St. Johns, Belmont, Hollywood
- Upgrade library computer systems, provide public Internet access, improve student access to library resources during school hours.

Measure authorizes up to \$29 million Multnomah County General Obligation Bonds to enhance library facilities, acquire land. Bonds mature in 30 years or less. Cost estimate approximately 7 cents per \$1,000 assessed value annually. Typical home pays about \$10 per year.

## VOTERS' PAMPHLET EXPLANATORY STATEMENT

The Multnomah County Library system includes downtown's historic Central Library, the Gresham Library, the Midland Library and 12 more branch libraries located throughout Multnomah County. It is our community's most significant information and education resource, open to all.

The system is excellent, but aging. Many facilities are reaching the end of their useful lives, and new information technology has outstripped the Library's ability to keep up. Two problems have already been solved: renovation of the historic Central library will be completed in early 1997; and the new Midland Branch opens in June, 1996. Now we need to repair and enhance our other 12 libraries to complete the upkeep and improvement of our library system.

### PROTECTING OUR VALUABLE INVESTMENT

Over the years, citizens have made a significant investment in our libraries. This bond would protect that investment by making needed repairs to a number of library buildings. Deteriorated roofs must be replaced. Heating, cooling and electrical systems for many branches are obsolete, and will be replaced as well. These and other repairs will not only fix the immediate, urgent problems, but will also provide ongoing operational cost savings due to more energy-efficient systems.

### IMPROVING PUBLIC ACCESS TO INFORMATION

The best library in the world is of little use if the public cannot get to what's inside. A vast amount of information is available today, including access to the information highway beyond the walls of the library. If you have the technology to gain access to it, this bond would increase access to library materials for those who come in in one of our buildings or those who dial in through

- **Purchase computers and upgrade technology** infrastructure systems and equipment to allow public access to information electronically. This means many more people will have access to much more information in much less time — getting better use of library resources.

- **Internet access** will allow citizens free admission to the information highway. The public will have worldwide information at their fingertips in every branch and by dialing in to the library's computer system from home, school and work.

### HOOKING UP WITH THE SCHOOLS

Our community faces great challenges in giving our young people a quality education. This bond will help. This measure will provide direct connections between the library and Multnomah County schools, making our community's best information resources more available to the students who need it, and helping the schools do their job.

### HELPING OUR MOST CROWDED BRANCHES

This bond measure will help all branches in the system. However, four in particular have been stressed to the breaking point. The Hollywood, Hillsdale, Belmont and St. Johns branches have serious deficiencies, and are far busier than their structures can handle. The library bond will allow major renovation and/or construction at these locations so they can better meet the needs of the community.

The Library Bond would cost about 7 cents per \$1000 of assessed value. That is about \$10 per year for the owner of a typical home.

Vicki K. Ervin,  
Director of Elections  
Multnomah County

CHANGING



## NOTICE OF ELECTION MULTNOMAH COUNTY

NOTICE IS HEREBY GIVEN that the Multnomah County Board of County Commissioners has referred the following measure to the voters at the May 21, 1996 primary election which will be held at the polls. Any registered voter dissatisfied with the ballot title or the explanatory statement for the voters' pamphlet may file a petition with the Multnomah County Circuit Court for review on or before 5:00 p.m., Thursday, March 21, 1996. Any person filing a challenge must also file a copy of the challenge with the Director of Elections, 1040 SE Morrison St., Portland, by the end of the next business day after the petition is filed with the Circuit Court.

### BALLOT TITLE

**CAPTION:** BONDS TO EXPAND ADULT, JUVENILE CORRECTIONS FACILITIES; IMPROVE CRIMINAL TRACKING

**QUESTION:** Shall Multnomah County build jails, booking and corrections facilities; strengthen criminal tracking, by issuing \$79.7 million in General Obligation Bonds?

If bonds are approved, they will be payable from taxes on property not subject to the limits of section 11b, Article XI of the Oregon Constitution.

### SUMMARY: Bonds used for:

- Ending early unsupervised release of prisoners by constructing, expanding jails, acquiring land;
- Allowing police to quickly book suspects, return to patrol;
- Secure beds for mandatory substance abuse treatment for offenders;
- Restructuring computer systems of police, corrections, prosecutors, courts for tighter criminal tracking..
- Financing additional juvenile beds.
- Facilities to assist abused children.

Measure authorizes up to \$79.7 million Multnomah County General Obligation bonds maturing in 30 years or less. Cost estimate: 18 cents per \$1,000 assessed value, about \$28 annually on typical home.

## VOTERS' PAMPHLET EXPLANATORY STATEMENT

The Multnomah County Public Safety Bond authorizes the sale of up to \$79.7 million general obligation bonds to pay for facilities that will improve public safety.

### What Measure 26-45 Will Do

Measure 26-45 will fund a balanced approach to making our community safer. The increase in jail space would allow the Sheriff to end unsupervised releases due to lack of space, meaning that criminals will actually serve time. It would restructure booking and tracking facilities to make the system more effective and accountable. The bond would fund added capacity to the juvenile system to respond to dangerous juvenile offenders. It also pursues crime prevention by effective intervention in substance abuse and child abuse and neglect.

### Increased Jail Beds to End Unsupervised Early Release of Prisoners

The bonds will build a new 210 bed jail and a 120 bed expansion at Inverness Jail. This responds to a 47% increase in criminal bookings in Multnomah County over the past five years (28,702 in 1991 to 42,288 in 1995.) During the same period of time, the number of jail beds has increased by only 10% (1,331 in 1991 to 1,461 in 1995).

As a result, last year the Sheriff was forced to release about 3,700 prisoners with no supervision simply because there was no room in the jails. Based on current trends, the bonds to build new jail beds will end the unsupervised release of prisoners due to lack of space.

### Secure Treatment Facilities for Mandatory Drug and Alcohol Treatment of Offenders

The bonds will pay for two, 75 bed secure facilities which respond to a lack of resources for treatment of offenders whose substance abuse is a factor in their repeated criminal activity.

### Computer Systems and High-Tech Equipment for Tighter Tracking of Criminals

The bonds will pay for restructured and upgraded computer and technology systems that will link police, corrections, prosecutors and courts to more tightly track criminals throughout the criminal justice system.

### Restructured Booking Facilities To Eliminate Long Delays For Police

The bonds will pay for completely restructured booking and transport facilities, which respond to bottlenecks in the current system which often lead to hours-long lines of police waiting to book suspects, keeping them off the streets and away from their other law-enforcement duties.

### Expansion of the Juvenile Justice Complex

The bonds will fund the 64 bed expansion of the Juvenile Justice Complex, which responds to the increase in dangerous crime by juveniles.

### Child Abuse Center

The bonds will pay for a Child Abuse Center that responds to increased victimization of children, and the excess amount of time many children spend in police custody waiting for placement and evaluation. The facility will co-locate several important services to abused and neglected children: cut long waits and ensure children's safety and care.

Vicki K. Ervin  
Director of Elections

## BOYER Dave A

---

**From:** COLDWELL Shaun M  
**To:** BOYER Dave A; WARREN Dave C  
**Cc:** JOSLIN Amy M  
**Subject:** RE: Energy Loans  
**Date:** Wednesday, March 13, 1996 11:05AM

The original amendment which appropriated this program was for the Justice Center, and budgeted energy loans, rebates and City of Portland share of costs as the revenues. After the amendment was made, it was decided that the Justice Center could absorb the project costs within their base budget, which would also be included in the City's rent. The original budgeted amount has been used for other projects. Sooooooo, all that being said, I like your first option.

When Amy gets the figures completed, we can put the paperwork together.  
Thanks.

-----  
**From:** WARREN Dave C  
**To:** COLDWELL Shaun M; BOYER Dave A  
**Subject:** Energy Loans  
**Date:** Wednesday, March 13, 1996 10:41AM

As I think about this, I wonder if we could do something like the following:

1. If, as I think might be true, the costs of the program budgeted in Fund 410 are offset by loan proceeds, could we not simply record the loan proceeds in Fund 240 and add appropriations in that fund based on the increased revenue? I mean, what difference does it make which fund we receive the outside funding source? If this will work, it would only require a supplemental budget of the type that consists of a bud mod announcing we are increasing Fund 240 by less than 10%. That won't be very difficult. Of course, we'll also have to reduce Fund 410 by a similar amount, but again, that's finger exercises.
2. On the other hand, if we aren't now budgeted to receive outside revenue to pay for these projects, but are, instead, paying for them in Fund 410 and offsetting the cost with service reimbursements from other County funds, could we not decide to make the expenditure for these projects in Fund 240 and cover that cost with a service reimbursement from Fund 410 based on actual costs incurred? Fund 410 won't change in total. We could shift the appropriation from Capital Outlay, or whatever M&S line items currently constitute it, to line item 7500, other internal services. This would allow us to increase appropriations in Fund 240 based on a service reimbursement. Again, we would have to do a Bud Mod/Supplemental Budget where we advertise the increase in Fund 240, but it would still be less than 10% of the Fund, as adopted, wouldn't it?

I hope this isn't too confusing to follow. I'd appreciate thoughts from both of you.



# MULTNOMAH COUNTY, OREGON

---

BOARD OF COUNTY COMMISSIONERS

BEVERLY STEIN  
DAN SALTZMAN  
GARY HANSEN  
TANYA COLLIER  
SHARRON KELLEY

BUDGET & QUALITY  
PORTLAND BUILDING  
1120 S.W. FIFTH - ROOM 1400  
P. O. BOX 14700  
PORTLAND, OR 97214  
PHONE (503)248-3883

---

TO: Board of County Commissioners  
FROM: Dave Warren, Principal Budget Analyst *DCW*  
DATE: April 9, 1996  
SUBJECT: Tax Supervising Hearing, April 11, 1996 at 2:00 PM

---

Attached is the briefing document TSCC is receiving from the Tax Supervising staff about the two serial levies and the bond issues.

Notice that it consists largely of a lot of questions, many of them interesting. Whether the Commission will ask all these questions, I doubt, but they will ask some of them. Any help you could give me in answering them at the hearing, I will be grateful for.

cc.

Sheriff Dan Noelle  
Larry Aab  
Barbara Simon

Ginnie Cooper  
Jeanne Goodrich  
Becky Cobb

Barry Crook  
Keri Hardwick  
Dave Boyer  
Karyne Dargan

BOARD OF  
COUNTY COMMISSIONERS  
96 APR -9 PM 1:56  
MULTNOMAH COUNTY  
OREGON



(grants/fines/gifts/interest etc.) -12.7%. The proposal would shift these levels of support somewhat -away from the general fund, and to the serial levy. That's because levy impositions will grow faster than the other resources. For example, year 3 costs are estimated to be funded: 63.8% serial levy, 26% general fund, and 10.2% other. The general fund's contribution to the library fund will actually decline in 96/97 (from \$6.5m to \$6.3m), and increase an estimated 3% thereafter.

An estimate of operating costs categories over the three year period is as follows:

	<u>1996-97</u>	<u>1997-98</u>	<u>1998-99</u>
Current base operations	\$22,011,141	\$22,601,102	\$23,381,160
Additional Branch Hours	569,911	743,660	777,932
Additional Central Hours	229,400	472,565	486,742
Additional books/materials	466,440	480,433	494,846
Technology Tutors	50,331	51,500	53,045
Northwest Branch	0	0	172,820
Joint Parkrose Branch	63,660	229,538	236,424
<b>Total Costs</b>	<b><u>23,390,883</u></b>	<b><u>24,578,798</u></b>	<b><u>25,602,969</u></b>
Levy (less disc.\delinq.)	14,411,761	15,369,000	16,412,400
<b>Other Resources</b>	<b>8,979,122</b>	<b>9,209,798</b>	<b>9,190,569</b>

Note that base operations do not include dollars to operate the Midland branch (currently closed due to construction), or the Central library above its current scaled back operation (due to construction and temporary facilities).

***Operating enhancements include:***

1. The opening of new branches (NW Portland and Parkrose) At the joint Parkrose branch, the County will staff the library during the hours the new school is closed; district staff will operate the building during school hours.
2. Additional hours at seven existing branch locations (in addition to the Midland branch and the Central library).
3. Increases in the library's materials budget above the national average for all libraries and near the average per capita spending for books of 10 selected libraries.
4. Technology education

***Possible Questions:***

1. Was any of the additional hour cost (of the Central and Midland locations) initially funded by the 94-96 three year levy? If so, then should probably show as part of the base continuation rather than a new service, or an enhancement.
2. How have service indices changes since last levy renewal in 92/93:  
 -circulation of 6.1m / 770k info. requests /Central library -7/days/wk -59hrs/wk

Are these enhancements now base costs?

3. General fund contribution to the library fund is expected to decline next year from \$6.5m to \$6.3m, despite approximate 11% increase in total operating costs (\$21.4 to \$23.7). How was levy sized? Are costs being shifted from general fund to levy?
4. The full year costs of operating NW branch is estimated at \$700k. Only \$173k is budgeted in year 3 due to branch opening later in year / partial year operation. How plan to fund full year costs of this branch's operations?
5. Any idea of percentage of system's use by individuals living outside Multnomah County? Are costs related to these services subsidized by county taxpayers? Could the costs and benefits of library service be "regionalized", or spread across the tri-county area? Any idea how Mult. Co. per capita library costs relate to Washington and Clackamas county?
6. Joint operation of school library is a terrific idea. Congrats! Any joint use potential in NW Portland? Oregonian editorial mentioned Clackamas county locations in Clackamas Town Center. Does this type of operation make sense?
7. Other operating cost estimates:
  - How many total / additional fte assumed? Were vacancies assumed when calculating costs?
  - Why nothing budgeted for capital outlay? Will all c/o be picked up by g/o bond, including maintenance? Why no operating budget commitment?
  - What sort of analysis done to determine the need for expanded hours? It seems like technology improvements make offsite access easier, and possibly shift lessen importance of on site hours.
  - Are adequate funds available to continue implementation of the library's automation plan? What are additional operational costs related to the \$15.5m in technology improvements included in the g/o bond?
  - Promotional material mentions that county has lagged behind in buying new books and replacing old ones -and that additional money will bring library back up to standard. What standard lagging / referring to? Historical county, national averages, or select libraries whose service levels you aspire to? I'm not arguing for the lowest common denominator. However, it's my understanding that current service levels exceed recent history, and national averages.

**B. Library Capital (G.O. Bond Request)**

Listed below is a recap of the request. Also listed for context is the '93 issue.

	<u>93 (issued)</u>	<u>96 (request)</u>
\$ Amount	\$22m / \$9m	\$29m
Term -Amort / Authorized	20 / 30 years	20/30 years
Interest Rate	5.2% / 5.92%	6%
Debt Service Levy Rate /thousand	9.5 cents/\$1,000	7 cents
Debt Service Payment	\$3.3m	\$2.58m
Estimated Date of Sale	3/94 & 9/94	8/96
Purpose	Central Lib renovation / Midland Lib. expansion	Detail below

***Estimated Use of Bond Proceeds:***

**-New Construction:**

- New NW branch (facility will be donated)
- Parkrose branch (facility constructed by school)

**-Deferred Maintenance (\$3m)**

- roof replacement / electrical, heating and cooling system repair

**-Renovations (10m)**

- Hillsdale / St Johns / Hollywood / Belmont branches

**-Technology Improvements (\$15.5m)**

**-Bond Issue Costs (.5m)**

The County proposes a number of improvements to their branch library system including upgrades of inadequate sized and/or designed branches, repairs such as roofing, electrical, and new heating/cooling systems. The request also includes \$15.5 million for computer equipment and technology infrastructure improvements. This will allow the community direct access to information electronically. It will also allow the schools to connect to the library to give children and teachers better access to information.

***Possible Questions:***

1. Preliminary estimates (three months ago) of the bond proceeds use show big changes from current, proposed use.

	<u>Tax Coord.</u>	<u>Proposed</u>
New-construction/	.....	.....
Renovations (3)	18.0m	10.0
Deferred Maintenance	6.0m	3.0
Technology	1.0m	15.5
Issue costs / reserve	<u>3.3m</u>	<u>0.5m</u>
Total	28.5m	29.0m

1. How much deferred maintenance remains in system (14 branches and Central Lib)? Why decreased amount of planned deferred maintenance outlay in measure?
2. Need detail of technology expenditures. Why large shift in the proposal? The connection with the public schools is intriguing. Can you explain? Current use of technology is, in my opinion, pretty impressive. Why is this department so far ahead of others, some of which whose applications seem more adaptable to advanced automation?
3. Need break out of anticipated renovation costs -by location.
4. I noted that reimbursement resolution was included in packet. What expenditures plan to reimburse for? Prior technology improvements? Will transaction be budgeted in 96/97?
5. How will Parkrose start up costs be budgeted? Operating or capital?
6. Over half of the bond proceeds would be used for computer and technology upgrades. A lot of the system will, no doubt, be obsolete long before the bonds are repaid (20 years). Has there been any thought of structuring the debt service payments so that these bonds would be paid off earlier to match the life of the asset?
7. You mention that certain operating efficiencies will be generated from renovations. Did you quantify these? Could these be programmed into a separate repair/replacement fund so that in the future these type expenditures could be financed on a pay as you go basis? What other options are available for needed roof and structure repairs if the bond measure is not successful? Are there any seismic issues involved in the repairs needed at branch libraries?
8. Will some of the financed construction not take place until year 3? If so, could the taxpayer be spared some \$ by splitting the issue -much like you did the prior \$31 authorization?
9. If you don't intend to split the issue, then how did you estimate the \$200k in interest earnings? Is this on unexpended proceeds, or the debt service fund's un-appropriated balance? How will these be expended? Offsetting levy?
10. Any contingency budgeted?
11. Any temporary facility lease costs assumed?

**A. Public Safety Capital - (G. O. Bond Request)**

\$ Amount of Request	\$79.7 million
Term -Expected / Authorized	20 years /30 years
Estimated Annual Debt Service	\$6,950,000
Estimated Tax Rate	19 cents /\$1,000 AV- first year
Estimated interest rate	6%
Estimated date of bond sale	August, 1996

*Estimated Use of Proceeds - Public Safety Bonds:*

New 210 bed jail and land	\$ 30,730,000
Expand Inverness Jail by 120 beds	11,500,000
Two 75 bed alcohol & drug centers	13,150,000
Restructure booking/transport/tracking facilities	4,485,000
Computer equipment for criminal records processing	7,500,000
Facilities to assist abused children	4,000,000
Financing for 64 bed expansion Juvenile Justice	7,000,000 (reimb)
Bond Issue Costs	<u>1,335,000</u>
Total	\$ 79,700,000

***Discussion:***

The County recently completed an extensive review of current corrections capacity problems, as well as anticipated changes to the system due to passage of SB 1145. A recap of the current system capacity and proposed additions is as follows:

	Existing	G/O Bond	SB 1145	Total
Inverness Jail	559	120	330	1,009
Juvenile Justice Ctr.	64	64		128
Restitution Center	120			120
Drug Treatment	80*	150	150	380
New Jail		210		210
Justice Center	430			430
Troutdale	190			190
Courthouse Jail	70			70
Abused Children				
<b>Total</b>	<b>1,513</b>	<b>544</b>	<b>480</b>	<b>2,537</b>

\* contracted

The 480 new locally funded, adult beds should ease overcrowding, and end the practice of releasing offenders before their case is resolved. The county early released approximately 3,000 inmates last year. The 480 state funded beds will be necessary to meet, at least in

part, the shifting of state prisoners to the local level. SB 1145 requires prisoners with sentences of less than one year to be housed in county facilities rather than sent to state prisons. The County feels that maintaining these prisoners will give them more control and a better chance to ensure that sentencing sanctions imposed are effected. The sheriff estimates the county will gain approximately 700 new offenders from the state in the first six months of 1997.

The corrections system analysis identified needs and desired improvements in addition to capacity. The remodeling of the Justice Center will increase the size of its booking facility, and the Inverness remodel will allow the jail to incorporate the transport function on site, rather than downtown. Enhancements to tracking facilities, records system improvements and facilities to assist abused children are also included.

***Possible Questions:***

1. Will additional space end all unsupervised releases? Are the 960 total new beds enough to offset the current under-capacity, plus anticipated increases due to growth and SB 1145 (forecasted at 700)? Is difference between mandate's supply and demand (480 and 700) to be on supervised release? Also, are bonds funding 480 new beds, or a net of 445 -this assumes closure of Inverness annex due to remodeling?
2. Will construction of g/o bond and SB 1145 Inverness beds occur at the same time? How split the design costs?
3. SB 1145 application shows Inverness beds coming on line in March, 1998, though isn't
4. Measure 11 effective 1/97? How handle delay? If housing state inmates in local facility during interim, will taxpayers be somehow reimbursed for capital subsidy? Also, will SB 1145 and local inmates be somehow tracked separately? For example, if the mix of inmates shifts towards SB 1145 in the future, what's plan to handle this? Will early releases be effected by category (state/local), or will matrixing be applied to overall population?
4. In the past, there's been discussion of "regionalizing" jails. Does this make sense? Would a very large, regional facility be more efficient to operate?
5. Does cost estimate for new, minimum security jail include estimate for land? Same question for alcohol and drug beds, and child abuse facility? If so, then is it to be assumed that the facilities will not be located on existing county property such as Troutdale or Inverness?
6. Approximately what are the operational savings generated from the enhancements to the booking/transport/tracking enhancements. Also, to the new records system. If other agencies such as the City of Portland will benefit from these investments, why can't they share in their costs?
7. Any dollars included for courthouse design or land acquisition?

8. Promotional material cites prior year early releases at 3,700. Is this accurate? I thought new sheriff cut this back.
9. Should computer system improvements (\$7.5m) be amortized over 20 years. What's their useful life?
10. What costs reimbursing for? \$7m juvenile justice COPS; also design costs of Inverness? Any other? How budgeted?
11. Are considering splitting bond authorization into two phases? If not, then what's estimate of interest earnings on unexpended proceeds? How intend to use?
12. Is issuance of the bonds contingent upon passage of the serial levy?

**B. Public Safety Operations (3 year serial levy)**

The County proposes to levy approximately 78 cents per thousand assessed value for three years generating an estimated \$24.4m, \$31.6m, and \$33.8m per year. The amount currently levied is \$16.5m, or an effective rate of 48 cents. Note that due to uneven funding need over the levy period, it's not expected the county will levy its full authority until year 3.

The jail levy currently pays for operation of the Inverness jail, 9 work crews, and 80 contract residential alcohol and drug beds and subsidy of 35 outpatient lots. The new levy would expand the amount and purpose to cover:

	Year 3 costs
1. Base Operations (Inverness/ transport/ 80 contract drug treatment)	19.8m
2. Additional 40 beds at Restitution Center	0.65m
3. Additional 120 beds at Inverness Jail	6.04m
4. New jail -210 beds	4.1m
5. New jail space support charges	0.1m
6. Existing jail additional staffing due to remodel	0.65m
7. Existing drug and alcohol treatment (grant funded)	0.7m
8. Funding for 75 drug treatment beds	1.3m

No general fund support is planned to be transferred. The balance is made up mainly from prior year levy payments and interest income.

**Possible Questions:**

1. If related facility construction is delayed, and operating costs are not incurred, will the county levy less than planned?

2. Funding is included for the operating costs of 40 additional restitution center beds. Does the capacity already exist? The capital costs aren't included in the g/o bond proposal.
3. Staff write up shows additional operating costs for 75 new drug beds. G/O bond funds 150. Is it 75 or 150? Is difference related to eighty contract spots currently in the base budget. In other words, is the bond's net capacity increase 70?
4. Detail of operating expenditures lists approx. \$2.2m in capital outlay. Could these be shifted to the g/o bond, or possibly funded with interest on the unexpended proceeds?
5. According to staff analysis, SB 1145 jail beds operating costs price out at approx. \$38,000/year (\$12.6m/330), while local beds cost approx. \$50,000/bed/year (\$6m/120). Why the difference? Are local taxpayer's subsidizing state beds? Also, why new local beds more expensive to operate than old (\$20m/559) -approx. \$36,000. Isn't new design more efficient? Finally, I've saw somewhere that state prison bed's cost approximately \$27,000/yr. Why less expensive? If SB 1145 is shifting beds to more expensive, local space, is the state really saving money?
6. Will state inmates housed in county space be subject to Measure 17's work requirement?
7. I don't see any dollars budgeted for neglected children facilities funded by the G/O bond. How plan to fund -from savings from the Donald E Long COP's refunding?
8. Are there any other operating or capital costs relating to SB 1145? Will it cause increases to D/A's budget? Additional courtroom overload?
9. How will the Federal Jail/Law Enforcement project being pushed for by Senator Hatfield affect the long term need for jail space at the county level if the federal jail becomes a reality? Still considering Justice Center swap?
10. Any thought to splitting out quasi public safety components (child abuse treatment centers) and present voters with menu vs. all or nothing choice?
11. What is the planned effective rate on the public safety levy if the related bond measure does not pass?

**Combined:**

1. Funding essential services via three year levies not ideal. County financial policy indicates desire to move away from this type funding, yet these proposals increase reliance on serial levies. Is there a plan to seek a new tax base at some point in the next three years?
2. Are the rate levies limited by the dollar amounts included in the ballot explanation?  
See attached letter.
3. Will the existing City/County split of roughly 60%-37% be maintained in year's two and three of the levy? Dave Warren has pointed out in his memo how difficult it is to maintain this split given the large increases forecasted for the public safety operating levy. So, is it possible to reconcile these? If not, then either the county will levy less and be required to fund certain public safety operations via the general fund, or their percentage of the total will rise above the existing split. What's plan? Also, plan to extend LB 50 and M-5 this year until assessed values known?
4. The National Association of Home Builders recently gave Portland's housing market the dubious honor of being the sixth least affordable. The housing opportunity index measures the proportion of homes sold in a specific market that a family earning the median income can afford. Differences in property taxes and insurance rates are factored in as well. Is the County concerned with local housing affordability and what are its long term plans make the market more affordable, especially in the area a property taxes? How reconcile public safety needs with necessity of keeping property taxes at moderate levels?

**TAX SUPERVISING & CONSERVATION COMMISSION**  
**MULTNOMAH COUNTY, OREGON**

724 Mead Building      421 S.W. Fifth Avenue  
Portland, Oregon 97204-2189      Voice (503) 248-3054  
FAX (503) 248-3053      E Mail TSCC@aol.com

April 12, 1996

Board of County Commissioners  
Multnomah County  
1510 Portland Building  
Portland, Oregon 97204

Dear Board Members:

The Tax Supervising and Conservation Commission met on April 11, 1996 to review, discuss and conduct a public hearing on the Multnomah County 1995-96 Supplemental Budget. This hearing was conducted pursuant to ORS 294.605-705 to confirm compliance with applicable laws and to determine the adequacy of estimates necessary to support efficient and economical administration of the county.

The 1995-96 Supplemental Budget is hereby certified without recommendation or objection. Estimates were judged to be reasonable for the purposes shown and the document was found to be in substantial compliance with the law.

Supplemental budget estimates certified are as follows:

	<u>Supplemental Budget Request</u>	<u>Revised Budget</u>
Data Processing Fund	\$ <u>1,436,520</u>	\$ <u>9,604,579</u>
Total	\$ 1,436,520	\$ 9,604,579

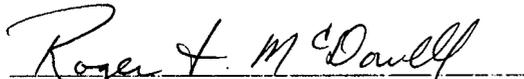
BOARD OF  
COUNTY COMMISSIONERS  
MULTNOMAH COUNTY  
OREGON  
96 APR 25 AM 11:52

Please file a copy of the adopted supplemental budget within 15 days of adoption. This filing should include a copy of the budget, proof of publication and the adopting resolution.

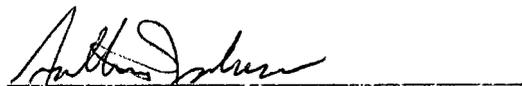
Yours very truly,

TAX SUPERVISING & CONSERVATION COMMISSION

  
\_\_\_\_\_  
Charles Rosenthal, Commissioner

  
\_\_\_\_\_  
Roger McDowell, Commissioner

\_\_\_\_\_  
Richard Anderson, Commissioner

  
\_\_\_\_\_  
Anthony Jankans, Commissioner

**TAX SUPERVISING & CONSERVATION COMMISSION**  
**MULTNOMAH COUNTY, OREGON**

724 Mead Building      421 S.W. Fifth Avenue  
Portland, Oregon 97204-2189      Voice (503) 248-3054  
FAX (503) 248-3053      E Mail TSCC@aol.com

April 12, 1996

Board of County Commissioners  
Multnomah County  
1510 Portland Building  
Portland, Oregon 97204

BOARD OF  
COUNTY COMMISSIONERS  
96 APR 25 AM 11:52  
MULTNOMAH COUNTY  
OREGON

Dear Board Members:

The Tax Supervising and Conservation Commission met on April 11, 1996 to review, discuss and conduct a public hearing on the Multnomah County general obligation bond and serial levy elections scheduled for May 21, 1996. The bond measures are in the amount of \$79,700,000 - Public Safety, and \$29,000,000 - Library. The three year rate based serial levy measures are for authorized amounts of \$0.4034 (per thousand for library operations) and \$0.7796 (per thousand for public safety operations).

The public hearing was conducted in compliance with ORS 294.655. Listed below are our recommendations.

***Recommendations:***

***1. Identify Operating Resources for all G/O Bond Capital Improvements***

Additional operating funds have not been identified for several improvements to be financed with proposed general obligation bonds. These include seventy five drug and alcohol treatment beds, the child abuse reception center and full year operations of the NW library branch. We recommend you either identify the planned method of funding these service expansions, or make clear to the public the fact that their future operation is contingent upon such identification.

***2. Match Bond Repayment to Life of Assets Financed***

Approximately \$23m in technology improvements are included in the library and public safety general obligation bond proposals. Staff indicates that the repayment of these assets will occur over approximately five years. However, the bond rates per thousand listed in the promotional material assume a twenty year pay-back period. We support your efforts to link debt repayment with anticipated asset lives. It's likely that most of the technology improvements will be obsolete long before twenty years. We recommend you modify estimates of the library and public safety bond costs per \$1,000 to reflect the accelerated repayment schedules, and communicate the revised totals to the public.

---

Multibond

**Commissioners**  
**Richard Anderson, Anthony Jankans, Roger McDowell,**  
**Charles Rosenthal, Ann Sherman**

***3. Monitor Library Facilities Deferred Maintenance***

The proposed library bond includes \$4m in recurring maintenance expenditures such as roofs, windows and paving. Under ideal circumstances, these type expenditures would be financed out of the operating budget. Deferring maintenance until long-term funding is available can significantly shorten the life of public assets. We realize that the majority of repairs proposed for financing were the result of resource allocation decisions of prior County Commissions. However, we also note that the current proposed and expanded library operations levy includes no anticipated capital outlay expenditures. In other words, it appears that future library operating budgets will not attempt to fund any "big ticket" recurring facility maintenance. We recommend you analyze the cost effectiveness of continuing to defer library facility maintenance.

***4. Continue to Abide by Tax Coordination Agreements***

Multnomah County has a long standing agreement with the City of Portland not to increase its pro rata share of property taxes imposed within the \$10 constitutional rate limitation. The current split is roughly 60.9% (city) vs. 37.2% (county). Planned increases to the public safety operating levy in year two (from \$24.4m to \$31.6m) will exceed the rate of assessed valuation growth. Therefore, it's likely that you will need to reduce the planned levy amounts in year two and/or three in order to stay within current pro rata confines. Otherwise, you will likely increase your proportionate share of the \$10 limit at the expense of other general governments, and possibly trigger what could become a levying competition with the City, Port and Metro. As noted by staff, estimating "shares" with certainty is just about impossible due to all the variables involved. We recommend you continue to abide by the current coordination agreement, and offer our assistance in facilitating year end coordination efforts once assessed valuations become known.

***5. Decrease Reliance on Serial Levies***

As noted by staff, the County has had at least one serial levy in place during most of the past twenty five years. Thus, the practice of funding on-going, essential operating costs with limited duration revenues is not new. However, the large levy increases currently being proposed only increases your reliance on these type financing mechanisms. We support your future plans to incorporate the levies into an expanded tax base request.

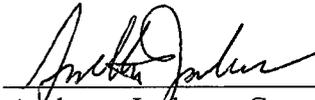
We appreciate the open and candid discussion at our hearing. Thank you for your assistance.

Yours very truly,

TAX SUPERVISING & CONSERVATION COMMISSION



Charles Rosenthal, Commissioner



Anthony Jankans, Commissioner



Roger McDowell, Commissioner



Dick Anderson, Commissioner