

# **ANNOTATED MINUTES**

Thursday, October 12, 2006 - 9:00 AM  
Multnomah Building, First Floor Commissioners Conference Room 112  
501 SE Hawthorne Boulevard, Portland

## **EXECUTIVE SESSION**

*Chair Diane Linn convened the meeting at 9:05 a.m., with Commissioners Lisa Naito and Serena Cruz Walsh present, and Vice-Chair Lonnie Roberts and Commissioner Maria Rojo de Steffey excused.*

- E-1 The Multnomah County Board of Commissioners will meet in Executive Session Pursuant to ORS 192.660(2)(d),(e) and (h). Only Representatives of the News Media and Designated Staff are allowed to attend. News Media and All Other Attendees are Specifically Directed Not to Disclose Information that is the Subject of the Session. No Final Decision will be made in the Session. Presented by Sandra Duffy. 15-30 MINUTES REQUESTED.

### ***EXECUTIVE SESSION HELD.***

*There being no further business, the meeting was adjourned at 9:31 a.m.*

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Thursday, October 12, 2006 - 9:30 AM  
Multnomah Building, First Floor Commissioners Boardroom 100  
501 SE Hawthorne Boulevard, Portland

## **REGULAR MEETING**

*Chair Diane Linn convened the meeting at 9:32 a.m., with Commissioners Lisa Naito and Serena Cruz Walsh present, and Vice-Chair Lonnie Roberts and Commissioner Maria Rojo de Steffey excused.*

### **CONSENT CALENDAR**

**UPON MOTION OF COMMISSIONER CRUZ,  
SECONDED BY COMMISSIONER NAITO, THE  
CONSENT CALENDAR (ITEMS C-1 THROUGH C-4)  
WAS UNANIMOUSLY APPROVED.**

## **NON-DEPARTMENTAL**

- C-1 Appointment of Bill Panaretos Jr., Sharon Cowley, Yvonne B. Weber, Michael Mace, Robert Heimbucher, William Ross, Chris Noble, Janice Williams and Harvey Rice to the 2006-2007 BOARD OF PROPERTY TAX APPEALS
- C-2 Reappointment of Diane McKeel to the Multnomah County LIBRARY ADVISORY BOARD

## **DEPARTMENT OF COMMUNITY SERVICES**

- C-3 RESOLUTION Authorizing Repurchase of a Tax Foreclosed Property by the Former Owner, HELLOISE WILLIAMS

### ***RESOLUTION 06-172***

## **DEPARTMENT OF HEALTH**

- C-4 Intergovernmental Revenue Agreement 0607083 with Washington County Health and Human Services, for the Multnomah County Health Officer to Provide Public Health and Medical Consultation Services to Washington County on a Temporary Basis

## **REGULAR AGENDA** **PUBLIC COMMENT**

Opportunity for Public Comment on non-agenda matters. Testimony is limited to three minutes per person. Fill out a speaker form available in the Boardroom and turn it into the Board Clerk.

***NO ONE WISHED TO COMMENT.***

## **DEPARTMENT OF COMMUNITY JUSTICE**

- R-1 Budget Modification DCJ-06 Appropriating \$50,000 Portland Public Schools Revenue to the Department of Community Justice to Support Collaboration with Portland Public Schools in the Delayed Expulsion School Counseling Center Program

***COMMISSIONER CRUZ MOVED AND  
COMMISSIONER NAITO SECONDED, APPROVAL  
OF R-1. DAVID KOCH EXPLANATION AND***

**RESPONSE TO QUESTIONS OF COMMISSIONER  
NAITO. COMMISSIONER NAITO AND CHAIR LINN  
EXPRESSED THEIR APPRECIATION AND  
SUPPORT. BUDGET MODIFICATION  
UNANIMOUSLY APPROVED.**

- R-2 Budget Modification DCJ-07 Appropriating \$50,000 in Annie E. Casey Foundation Funds to Conduct a Study of the Effectiveness of Youth Probation Programs, Interventions, Treatment and Supervision and the Youth's Ability to Connect to their Communities and Families After Probation

**COMMISSIONER NAITO MOVED AND  
COMMISSIONER CRUZ SECONDED, APPROVAL  
OF R-2. DAVID KOCH EXPLANATION. BUDGET  
MODIFICATION UNANIMOUSLY APPROVED.**

- R-3 Budget Modification DCJ-08 Reducing Portland Community College Department of Education Revenue by \$20,115 for the Department of Community Justice Londer Learning Center Program

**COMMISSIONER CRUZ MOVED AND  
COMMISSIONER NAITO SECONDED, APPROVAL  
OF R-3. SHAUN COLDWELL EXPLANATION.  
BUDGET MODIFICATION UNANIMOUSLY  
APPROVED.**

**DEPARTMENT OF COMMUNITY SERVICES**

- R-4 Authorizing Chair to Execute a Quitclaim Deed of a Property Interest to the City of Fairview

**COMMISSIONER NAITO MOVED AND  
COMMISSIONER CRUZ SECONDED, APPROVAL  
OF R-4. ROBERT MAESTRE AND ASSISTANT  
COUNTY ATTORNEY MATTHEW RYAN  
EXPLANATION AND RESPONSE TO QUESTIONS  
OF CHAIR LINN AND COMMISSIONER CRUZ.  
AUTHORIZATION UNANIMOUSLY APPROVED.**

**NON-DEPARTMENTAL**

- R-5 RESOLUTION Opposing Measures 41 and 48

**CHAIR LINN EXPLAINED A RESOLUTION WAS NOT PREPARED ON THIS ITEM BECAUSE THE COUNTY ATTORNEY ADVISED THAT STATE LAW PRECLUDES STAFF FROM DRAFTING OR WORKING ON BALLOT MEASURE POSITION DOCUMENTS ON COUNTY TIME. FOLLOWING DISCUSSION AND UPON MOTION OF COMMISSIONER NAITO, SECONDED BY COMMISSIONER CRUZ, THE MOTION OPPOSING MEASURES 41 AND 48 WAS UNANIMOUSLY APPROVED.**

*There being no further business, the regular meeting was adjourned and the briefing convened at 9:45 a.m.*

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Thursday, October 12, 2006 - 9:45 AM  
Multnomah Building, First Floor Commissioners Boardroom 100  
501 SE Hawthorne Boulevard, Portland

## **BOARD BRIEFING**

- B-1 Briefing on the River Public Safety Services Report. Presented by Portland Commissioner Sam Adams, County Sheriff Bernie Giusto, Laurie Ohmann from PSG, and River Safety Committee Members Brad Howton and Marilyn Roach. 1 HOUR REQUESTED.

**SHERIFF BERNIE GIUSTO, PORTLAND COMMISSIONER SAM ADAMS, CITIZENS CRIME COMMISSION BOARD MEMBER THANE TIENSON, LAURIE OHMANN FROM THE PUBLIC STRATEGIES GROUP, AND RIVER SAFETY COMMITTEE MEMBERS BRAD HOWTON AND MARILYN ROACH PRESENTATIONS REGARDING THE RIVER SAFETY REPORT; GENERAL FINDINGS; REVIEW OF THE RECOMMENDATIONS AND WHY THEY WERE MADE; COMMENTS ON THE PROCESS; EXPRESSIONS OF ACKNOWLEDGEMENT AND APPRECIATION FOR THE WORK OF COMMITTEE MEMBERS AND CITY AND COUNTY STAFF; AND DECLARATIONS OF COMMITMENT**

**TO CONTINUE THE PROCESS. CHAIR LINN AND COMMISSIONERS NAITO AND CRUZ EXPRESSED THEIR APPRECIATION FOR THE JOINT PUBLIC SAFETY COLLABORATION OF THE COMMITTEE, ELECTED OFFICIALS, OTHER AGENCIES AND CITY AND COUNTY STAFF, AND COMMENTED IN SUPPORT FOR IMPLEMENTING THE RECOMMENDATIONS OF THE RIVER PUBLIC SAFETY SERVICES REPORT. COMMISSIONER CRUZ EXPLAINED THAT A RESOLUTION ADOPTING THE RECOMMENDATIONS IS SCHEDULED FOR BOARD VOTE ON THURSDAY, OCTOBER 19, 2006.**

*There being no further business, the meeting was adjourned at 10:12 a.m.*

BOARD CLERK FOR MULTNOMAH COUNTY, OREGON

*Deborah L. Bogstad*



Multnomah County Oregon

## Board of Commissioners & Agenda

connecting citizens with information and services

### BOARD OF COMMISSIONERS

**Diane Linn, Chair**

501 SE Hawthorne Boulevard, Suite 600  
Portland, Or 97214

Phone: (503) 988-3308 FAX (503) 988-3093

Email: [mult.chair@co.multnomah.or.us](mailto:mult.chair@co.multnomah.or.us)

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**OCTOBER 12, 2006**

**Revised**

### BOARD MEETINGS

#### FASTLOOK AGENDA ITEMS OF INTEREST

Pg 2	9:00 a.m. Executive Session Pursuant to ORS 192.660(2)(d),(e) and (h)
Pg 3	9:30 a.m. Opportunity for Public Comment on Non-Agenda Matters
Pg 3	9:40 a.m. Authorizing Chair to Execute a Quitclaim Deed of a Property Interest to the City of Fairview
Pg 3	9:42 a.m. Resolution Opposing Measures 41 and 48
Pg 4	9:45 a.m. Briefing on the River Public Safety Services Report

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## **REGULAR MEETING**

### **CONSENT CALENDAR - 9:30 AM** **NON-DEPARTMENTAL**

- C-1 Appointment of Bill Panaretos Jr., Sharon Cowley, Yvonne B. Weber, Michael Mace, Robert Heimbucher, William Ross, Chris Noble, Janice Williams and Harvey Rice to the 2006-2007 BOARD OF PROPERTY TAX APPEALS
- C-2 Reappointment of Diane McKeel to the Multnomah County LIBRARY ADVISORY BOARD

### **DEPARTMENT OF COMMUNITY SERVICES**

- C-3 RESOLUTION Authorizing Repurchase of a Tax Foreclosed Property by the Former Owner, HELLOISE WILLIAMS

### **DEPARTMENT OF HEALTH**

- C-4 Intergovernmental Revenue Agreement 0607083 with Washington County Health and Human Services, for the Multnomah County Health Officer to Provide Public Health and Medical Consultation Services to Washington County on a Temporary Basis

**REGULAR AGENDA - 9:30 AM**  
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- R-3 Budget Modification DCJ-08 Reducing Portland Community College Department of Education Revenue by \$20,115 for the Department of Community Justice Londer Learning Center Program

**DEPARTMENT OF COMMUNITY SERVICES – 9:40 AM**

- R-4 Authorizing Chair to Execute a Quitclaim Deed of a Property Interest to the City of Fairview

**NON-DEPARTMENTAL - 9:42 AM**

- R-5 RESOLUTION Opposing Measures 41 and 48



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**Multnomah County Oregon**

## **Board of Commissioners & Agenda**

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**OCTOBER 12, 2006**

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- 

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## **REGULAR MEETING**

### **CONSENT CALENDAR - 9:30 AM** **NON-DEPARTMENTAL**

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- R-3 Budget Modification DCJ-08 Reducing Portland Community College Department of Education Revenue by \$20,115 for the Department of Community Justice Londer Learning Center Program

**DEPARTMENT OF COMMUNITY SERVICES – 9:40 AM**

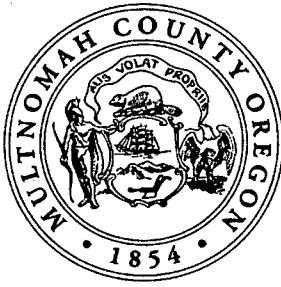
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Thursday, October 12, 2006 - 9:45 AM  
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**Maria Rojo de Steffey**  
Multnomah County Commissioner, District 1

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## **MEMORANDUM**

TO: Chair Diane Linn  
Commissioner Serena Cruz  
Commissioner Lisa Naito  
Commissioner Lonnie Roberts  
Clerk of the Board Deb Bogstad

FROM: April Fernandes - Staff Assistant to Commissioner Maria Rojo de Steffey

DATE: October 12, 2006

RE: October 12, 2006 Board Meeting Excuse

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Commissioner Rojo de Steffey will be unable to attend the Executive Session and Regular Board meeting on October 12, 2006 due to illness.

**Lonnie Roberts**  
Multnomah County Commissioner  
District 4



501 SE Hawthorne Boulevard, Suite 600  
Portland, Oregon 97214  
(503) 988-5213 phone  
(503) 988-5262 fax  
Email: [lonnie.j.roberts@co.multnomah.or.us](mailto:lonnie.j.roberts@co.multnomah.or.us)  
[www.co.multnomah.or.us/cc/ds4/](http://www.co.multnomah.or.us/cc/ds4/)

## **MEMORANDUM**

DATE: October 12, 2006

TO: Chair Diane Linn  
Commissioner Maria Rojo de Steffey, District 1  
Commissioner Serena Cruz, District 2  
Commissioner Lisa Naito, District 3  
Board Clerk Deb Bogstad

FROM: Kristen West  
Staff Assistant to Commissioner Lonnie Roberts

RE: Notice of Meeting Excuse

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Commissioner Roberts will be unable to attend both the Executive Session and Board Meeting for 10/12/2006 due to illness. Thank you.



## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

### Board Clerk Use Only

Meeting Date: 10/12/06  
Agenda Item #: E-1  
Est. Start Time: 9:00 AM  
Date Submitted: 10/03/06

### BUDGET MODIFICATION:

**Agenda Title:** Executive Session Pursuant to ORS 192.660(2)(d),(e) and (h)

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

<b>Date Requested:</b>	October 12, 2006	<b>Time Requested:</b>	15 -30 mins
<b>Department:</b>	Non-Departmental	<b>Division:</b>	County Attorney's Office
<b>Contact(s):</b>	Agnes Sowle		
<b>Phone:</b>	503 988-3138	<b>Ext.</b>	83138
<b>I/O Address:</b>	503/500		
<b>Presenter(s):</b>	Sandra Duffy and Invited Others		

### General Information

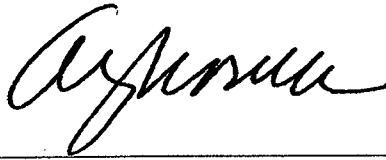
1. What action are you requesting from the Board?  
No Final Decision will be made in the Executive Session.
2. Please provide sufficient background information for the Board and the public to understand this issue.  
Only Representatives of the News Media and Designated Staff are allowed to Attend.  
Representatives of the News Media and All Other Attendees are Specifically Directed Not to Disclose Information that is the Subject of the Executive Session.
3. Explain the fiscal impact (current year and ongoing).
4. Explain any legal and/or policy issues involved.  
ORS 192.660(2)(e) and/or (h)
5. Explain any citizen and/or other government participation that has or will take place.

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## Required Signatures

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**Department/  
Agency Director:**



**Date:** 10/03/06

**Budget Analyst:**

**Date:** \_\_\_\_\_

**Department HR:**

**Date:** \_\_\_\_\_

**Countywide HR:**

**Date:** \_\_\_\_\_





## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

### Board Clerk Use Only

Meeting Date: 10/12/06  
Agenda Item #: C-1  
Est. Start Time: 9:30 AM  
Date Submitted: 09/28/06

### BUDGET MODIFICATION: -

**Agenda Title:** Appointment of Bill Panaretos Jr., Sharon Cowley, Yvonne B. Weber, Michael Mace, Robert Heimbucher, William Ross, Chris Noble, Janice Williams and Harvey Rice to the 2006-2007 BOARD OF PROPERTY TAX APPEALS

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

<b>Date Requested:</b>	10/12/2006	<b>Time Requested:</b>	Consent Agenda
<b>Department:</b>	Non-Departmental	<b>Division:</b>	Chair's Office
<b>Contact(s):</b>	Chair Diane Linn, Andy Smith		
<b>Phone:</b>	503/988-3308	<b>Ext.</b>	83308
	<b>I/O Address:</b>	503/600	
<b>Presenter(s):</b>	N/A		

### General Information

#### 1. What action are you requesting from the Board?

Request the Board approve appointments of Bill Panaretos Jr., Sharon Cowley, Yvonne B. Weber, Michael Mace, Robert Heimbucher, William Ross, Chris Noble, Janice Williams and Harvey Rice to the 2006-2007 Board of Property Tax Appeals

#### 2. Please provide sufficient background information for the Board and the public to understand this issue.

The Board of Property Tax Appeals (BoPTA) hears petitions for reductions for real market or assessed value of property (as specified in ORS 309.026). BoPTA also considers applications to excuse liability for penalty imposed under ORS 308.295. Membership includes a pool of the County governing body or non-office holding County residents to serve in their place; a pool of non-office holding residents of the County who are not employees of the County or of any taxing district within the County; a pool of members of the governing body of a school district within the County. Members are appointed annually by the Board of County Commissioners on or before October 15th. Pat Frahler, of the Department of County Management, is the BoPTA Clerk.

**3. Explain the fiscal impact (current year and ongoing).**

No current year/ongoing fiscal impact.

**4. Explain any legal and/or policy issues involved.**

No legal and/or policy issues involved.

**5. Explain any citizen and/or other government participation that has or will take place.**


N/A

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**Required Signatures**

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**Department/  
Agency Director:**



**Date:** 09/28/2006

**Budget Analyst:**

**Date:**

**Department HR:**

**Date:**

**Countywide HR:**

**Date:**



## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

### Board Clerk Use Only

Meeting Date: 10/12/06  
Agenda Item #: C-2  
Est. Start Time: 9:30 AM  
Date Submitted: 09/28/06

**BUDGET MODIFICATION:** -

**Agenda Title:** Reappointment of Diane McKeel to the Multnomah County LIBRARY  
**ADVISORY BOARD**

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

<b>Date Requested:</b>	October 12, 2006	<b>Time Requested:</b>	Consent Calendar
<b>Department:</b>	Non-Departmental	<b>Division:</b>	Chair's Office
<b>Contact(s):</b>	Chair Diane Linn, Andy Smith		
<b>Phone:</b>	503 988-3308	<b>Ext.</b>	83308
<b>I/O Address:</b>	503/600		
<b>Presenter(s):</b>	N/A		

### General Information

**1. What action are you requesting from the Board?**

Request the Board approve the reappointment of Diane McKeel to the Multnomah County Library Advisory Board

**2. Please provide sufficient background information for the Board and the public to understand this issue.**

The Multnomah County Library Advisory Board (LAB) advises the Board of County Commissioners on matters relating to library services, policies and funding. The LAB also serves as the Citizen Budget Advisory Committee for the County's Library Department. The LAB is comprised of 17 members including two youth members between the ages of 13 and 17. Non-youth members are appointed to 4-year terms by the County Chair with approval of the Board of County Commissioners. Youth members are appointed to 2-year terms by the County Chair with approval of the Board of County Commissioners.

**3. Explain the fiscal impact (current year and ongoing).**

No current year/ongoing fiscal impact.

4. Explain any legal and/or policy issues involved.

No legal and/or policy issues involved.

5. Explain any citizen and/or other government participation that has or will take place.

N/A

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**Required Signatures**

---

**Department/  
Agency Director:**



**Date:** 09/28/2006

**Budget Analyst:**

**Date:** \_\_\_\_\_

**Department HR:**

**Date:** \_\_\_\_\_

**Countywide HR:**

**Date:** \_\_\_\_\_



## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

### Board Clerk Use Only

Meeting Date: 10/12/06  
Agenda Item #: C-3  
Est. Start Time: 9:30 AM  
Date Submitted: 10/03/06

### BUDGET MODIFICATION:

**Agenda Title:** RESOLUTION Authorizing the Repurchase of a Tax Foreclosed Property to the Former Owner HELLOISE WILLIAMS

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

<b>Date Requested:</b>	October 12, 2006	<b>Time Requested:</b>	Consent Item
<b>Department:</b>	Community Services	<b>Division:</b>	Tax Title
<b>Contact(s):</b>	Gary Thomas		
<b>Phone:</b>	503-988-3590	<b>Ext.</b>	22591
<b>I/O Address:</b>	503/4/TT		
<b>Presenter(s):</b>	Gary Thomas		

### General Information

**1. What action are you requesting from the Board?**

The Tax Title Section is requesting the Board to approve the repurchase of a tax foreclosed property by the former owner HELLOISE WILLIAMS.

**2. Please provide sufficient background information for the Board and the public to understand this issue.**

The subject property (as shown in Exhibit A) was foreclosed on for delinquent property taxes and came into County ownership on September 25, 2006. Fidelity Title was in the process of transferring ownership for the former owner and sent the full payment to redeem the property but it arrived a day late September 26, 2006. Tax Title would like to transfer the title to the former owner of record so the transaction that Fidelity Title was working on can be completed.

**3. Explain the fiscal impact (current year and ongoing).**

The repurchase will allow for the recovery of the delinquent taxes, fees, and expenses. The sale will also reinstate the property on the tax roll (see Exhibit B).

**4. Explain any legal and/or policy issues involved.**

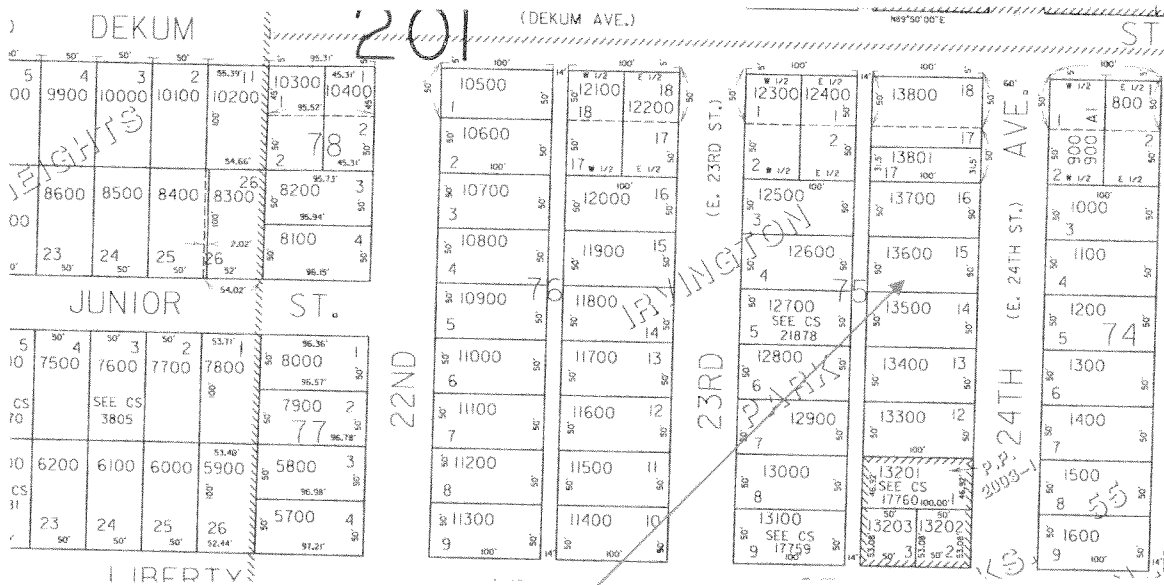
Multnomah County Code Section 7.402 provides for 30 days notice to the former owner of record to repurchase a property foreclosed on for delinquent property taxes.

**5. Explain any citizen and/or other government participation that has or will take place.**

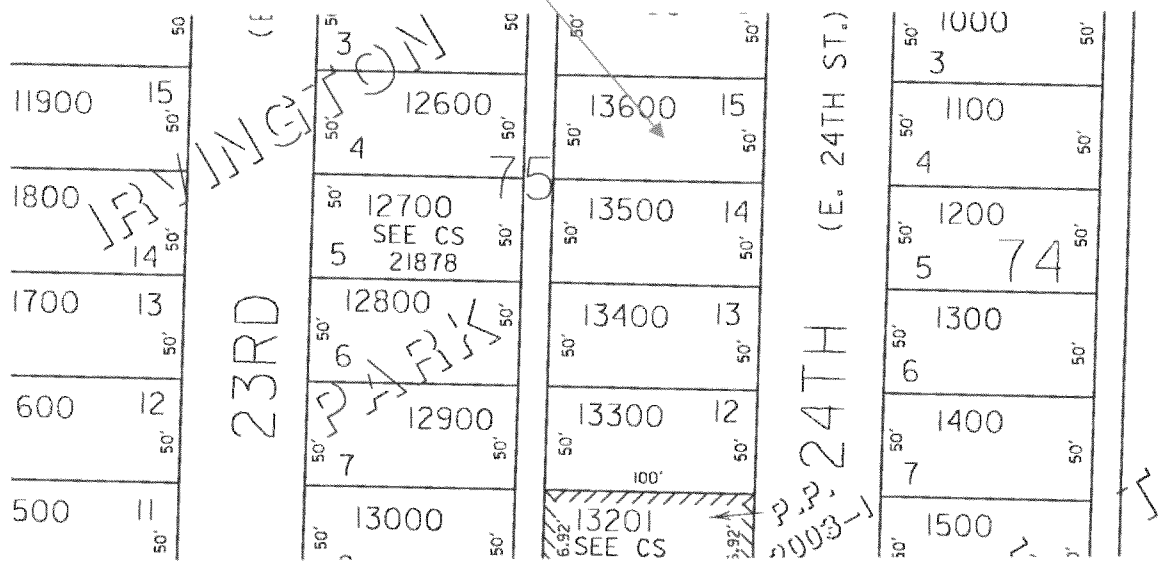
None is anticipated.

# EXHIBIT A

R190937



Subject



**EXHIBIT B  
PROPOSED PROPERTY LISTED FOR REPURCHASE  
FISCAL YEAR 2007**

**LEGAL DESCRIPTION:**

Lot 15, Block 75, IRVINGTON PARK located in the City of Portland, Multnomah County, Oregon.

**PROPERTY ADDRESS:** 6707 NE 24<sup>TH</sup> AVE  
**TAX ACCOUNT NUMBER:** R190937  
**GREENSPACE DESIGNATION:** No designation  
**SIZE OF PARCEL:** 5,000 Square Feet  
**ASSESSED VALUE:** \$210,730

**ITEMIZED EXPENSES FOR TOTAL PRICE OF PRIVATE SALE**

**BACK TAXES & INTEREST:**  
**TAX TITLE MAINTENANCE COST & EXPENSES:**  
**PENALTY & FEE:**  
**CITY LIENS:** (Proof of Payment to the City has been requested.)  
**SUB-TOTAL**  
**MINIMUM PRICE REQUEST FOR REPURCHASE**

	\$19,689.51
	\$55.45
	\$791.65
	00.00
	\$20,536.61
	\$20,536.61



---

## Required Signatures

---

Department/  
Agency Director:



Date: 10/03/06

Budget Analyst:

Date:

Department HR:

Date:

Countywide HR:

Date:

## BOGSTAD Deborah L

---

**From:** GRACE Becky J  
**Sent:** Tuesday, October 03, 2006 9:05 AM  
**To:** BOGSTAD Deborah L  
**Subject:** FW: October 12 Agenda Williams Repurchase

-----Original Message-----

**From:** RYAN Matthew O  
**Sent:** Monday, October 02, 2006 4:55 PM  
**To:** GRACE Becky J  
**Cc:** THOMAS Gary A; KINOSHITA Carol  
**Subject:** FW: October 12 Agenda Williams Repurchase

Becky,  
The resolution in the attached email has been reviewed and is approved for placement on the BCC Agenda.

Matthew O. Ryan  
Assistant County Attorney  
Multnomah County, Oregon  
Tel: 503-988-3138; Fax: 503-988-3377  
[matthew.o.ryan@co.multnomah.or.us](mailto:matthew.o.ryan@co.multnomah.or.us)

CONFIDENTIALITY: This email transmission may contain confidential and priveleged information. The information contained herein is intended for the addressee only. If you are not the addressee, please do not review, disclose, copy or distribute this transmission. If you have received this transmission in error, please contact the sender immediately.

-----Original Message-----

**From:** KINOSHITA Carol  
**Sent:** Monday, October 02, 2006 4:33 PM  
**To:** GRACE Becky J; RYAN Matthew O  
**Subject:** RE: October 12 Agenda Williams Repurchase

I did a little reformatting of Matt's revision so I guess it's ok if you've gotten Matt's electronic approval?

-----Original Message-----

**From:** GRACE Becky J  
**Sent:** Monday, October 02, 2006 3:50 PM  
**To:** RYAN Matthew O  
**Cc:** KINOSHITA Carol  
**Subject:** RE: October 12 Agenda Williams Repurchase

Hi Matt and Carol,  
Were you able to approve this document so that I can send it to everyone?  
Thanks,

-----Original Message-----

**From:** RYAN Matthew O  
**Sent:** Friday, September 29, 2006 2:43 PM  
**To:** GRACE Becky J  
**Subject:** RE: October 12 Agenda Williams Repurchase

10/3/2006

Thanks I'll let Carol take a look on Monday, and then send it on.

Matthew O. Ryan  
Assistant County Attorney  
Multnomah County, Oregon  
Tel: 503-988-3138; Fax: 503-988-3377  
[matthew.o.ryan@co.multnomah.or.us](mailto:matthew.o.ryan@co.multnomah.or.us)

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-----Original Message-----

**From:** GRACE Becky J  
**Sent:** Friday, September 29, 2006 2:24 PM  
**To:** RYAN Matthew O  
**Subject:** RE: October 12 Agenda Williams Repurchase

Looks great Matt - Thanks

-----Original Message-----

**From:** RYAN Matthew O  
**Sent:** Friday, September 29, 2006 1:51 PM  
**To:** GRACE Becky J; HILTON Albert B  
**Cc:** KINOSHITA Carol  
**Subject:** FW: October 12 Agenda Williams Repurchase

Becky & Ben,  
I rewrote the findings in the Resolution to track with what happened, look ok?  
Thanks.

Matthew O. Ryan  
Assistant County Attorney  
Multnomah County, Oregon  
Tel: 503-988-3138; Fax: 503-988-3377  
[matthew.o.ryan@co.multnomah.or.us](mailto:matthew.o.ryan@co.multnomah.or.us)

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-----Original Message-----

**From:** GRACE Becky J  
**Sent:** Friday, September 29, 2006 1:00 PM  
**To:** RYAN Matthew O  
**Cc:** KINOSHITA Carol  
**Subject:** October 12 Agenda Williams Repurchase

Hi Matt,

Attached for your review and approval are the Oct 12 Board Agenda Documents for the Williams Repurchase.

Thanks,

Becky Grace  
Multnomah County Tax Title  
PO Box 2716  
Portland OR 97208  
503-988-3590

BEFORE THE BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

RESOLUTION NO. \_\_\_\_\_

Authorizing Repurchase of a Tax Foreclosed Property by the Former Owner, HELLOISE WILLIAMS

**The Multnomah County Board of Commissioners Finds:**

- a. Multnomah County acquired the real property described below through the foreclosure of liens for delinquent property taxes, and HELLOISE WILLIAMS is the former owner of record.
- b. The County learned on or about September 26, 2006 that HELLOISE WILLIAMS, had attempted to sell the property prior to the close of the ORS 312.120 statutory redemption period on September 22, 2006 by executing and recording a deed to Priority Properties LLC on September 21, 2006. Unfortunately the redemption payment of \$20,536.61 for the delinquent taxes owed on the former Williams' property was not received by the County until September 26, 2006.
- c. The County processed the late redemption payment, but it occurred after the recording of the Tax Foreclosure Deed to the County, which included the former Williams' property, on September 25, 2006. Although the redemption payment was received to late to prevent the recording of the tax foreclosure deed, it clearly supports the conclusion that Ms. Williams wished to regain full ownership and control of her former property, if at least for the purpose of completing the above discussed sale.
- d. The County's Tax Title Section has now received the late redemption payment in the amount of \$20,536.61 from HELLOISE WILLIAMS, which would be an amount acceptable under ORS 275.180 for the sale of the property directly to her; therefore, for all the reasons above stated, it is in the best public interest that the property now be sold to HELLOISE WILLIAMS for that amount with the understanding the County has been paid in full.

**The Multnomah County Board of Commissioners Resolves:**

1. The Chair is authorized to execute Bargain and Sale Deed D072094 conveying to the former owner the following described real property:

Lot 15, Block 75, IRVINGTON PARK, in the City of Portland, Multnomah County, Oregon.

ADOPTED this 12th day of October, 2006.

BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

\_\_\_\_\_  
Diane M. Linn, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY  
FOR MULTNOMAH COUNTY, OREGON

By \_\_\_\_\_  
Matthew O. Ryan, Assistant County Attorney

Until a change is requested, all tax statements  
Shall be sent to the following address:  
HELLOISE WILLIAMS  
6707 NE 24th AVE  
PORTLAND OR 97211-5903

After recording, return to:  
MULTNOMAH COUNTY  
TAX TITLE DIVISION  
503/4

**Bargain and Sale Deed D072094 for R190937**

MULTNOMAH COUNTY, a political subdivision of the State of Oregon, Grantor, conveys to HELLOISE WILLIAMS, Grantee, the following described real property:

Lot 15, Block 75, IRVINGTON PARK, located in the City of Portland, Multnomah County, Oregon.

The true consideration paid for this conveyance is \$20,536.61.

BEFORE SIGNING OR ACCEPTING THIS INSTRUMENT, THE PERSON TRANSFERRING FEE TITLE SHOULD INQUIRE ABOUT THE PERSON'S RIGHTS, IF ANY, UNDER ORS 197.352. THIS INSTRUMENT DOES NOT ALLOW USE OF THE PROPERTY DESCRIBED IN THIS INSTRUMENT IN VIOLATION OF APPLICABLE LAND USE LAWS AND REGULATIONS. BEFORE SIGNING OR ACCEPTING THIS INSTRUMENT, THE PERSON ACQUIRING FEE TITLE TO THE PROPERTY SHOULD CHECK WITH THE APPROPRIATE CITY OR COUNTY PLANNING DEPARTMENT TO VERIFY APPROVED USES, TO DETERMINE ANY LIMITS ON LAWSUITS AGAINST FARMING OR FOREST PRACTICES AS DEFINED IN ORS 30.930 AND TO INQUIRE ABOUT THE RIGHTS OF NEIGHBORING PROPERTY OWNERS, IF ANY, UNDER ORS 197.352.

IN WITNESS WHEREOF, MULTNOMAH COUNTY has caused these presents to be executed by the Chair of the Multnomah County Board of Commissioners the 12th day of October 2006, by authority of a Resolution of the Board of County Commissioners heretofore entered of record.

BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

---

Diane M. Linn, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY  
FOR MULTNOMAH COUNTY, OREGON

By \_\_\_\_\_  
Matthew O. Ryan, Assistant County Attorney

STATE OF OREGON                    )  
  ) ss  
COUNTY OF MULTNOMAH        )

This Deed was acknowledged before me this 12th day of October 2006, by Diane M. Linn, to me personally known, as Chair of the Multnomah County Board of Commissioners, on behalf of the County by authority of the Multnomah County Board of Commissioners.

---

Deborah Lynn Bogstad  
Notary Public for Oregon  
My Commission expires: 6/27/09

BEFORE THE BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

**RESOLUTION NO. 06-172**

Authorizing Repurchase of a Tax Foreclosed Property by the Former Owner, HELLOISE WILLIAMS

**The Multnomah County Board of Commissioners Finds:**

- a. Multnomah County acquired the real property described below through the foreclosure of liens for delinquent property taxes, and HELLOISE WILLIAMS is the former owner of record.
- b. The County learned on or about September 26, 2006 that HELLOISE WILLIAMS, had attempted to sell the property prior to the close of the ORS 312.120 statutory redemption period on September 22, 2006 by executing and recording a deed to Priority Properties LLC on September 21, 2006. Unfortunately the redemption payment of \$20,536.61 for the delinquent taxes owed on the former Williams' property was not received by the County until September 26, 2006.
- c. The County processed the late redemption payment, but it occurred after the recording of the Tax Foreclosure Deed to the County, which included the former Williams' property, on September 25, 2006. Although the redemption payment was received to late to prevent the recording of the tax foreclosure deed, it clearly supports the conclusion that Ms. Williams wished to regain full ownership and control of her former property, if at least for the purpose of completing the above discussed sale.
- d. The County's Tax Title Section has now received the late redemption payment in the amount of \$20,536.61 from HELLOISE WILLIAMS, which would be an amount acceptable under ORS 275.180 for the sale of the property directly to her; therefore, for all the reasons above stated, it is in the best public interest that the property now be sold to HELLOISE WILLIAMS for that amount with the understanding the County has been paid in full.

**The Multnomah County Board of Commissioners Resolves:**

1. The Chair is authorized to execute Bargain and Sale Deed D072094 conveying to the former owner the following described real property:

Lot 15, Block 75, IRVINGTON PARK, in the City of Portland, Multnomah  
County, Oregon.

ADOPTED this 12th day of October, 2006.

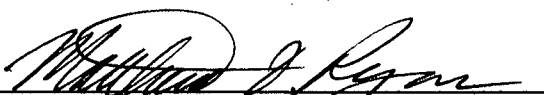


BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

  
Diane M. Linn, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY  
FOR MULTNOMAH COUNTY, OREGON

By   
Matthew O. Ryan, Assistant County Attorney

Until a change is requested, all tax statements  
Shall be sent to the following address:  
HELLOISE WILLIAMS  
6707 NE 24th AVE  
PORTLAND OR 97211-5903

After recording, return to:  
MULTNOMAH COUNTY  
TAX TITLE DIVISION  
503/4

**Bargain and Sale Deed D072094 for R190937**

MULTNOMAH COUNTY, a political subdivision of the State of Oregon, Grantor, conveys to HELLOISE WILLIAMS, Grantee, the following described real property:

Lot 15, Block 75, IRVINGTON PARK, located in the City of Portland, Multnomah County, Oregon.

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IN WITNESS WHEREOF, MULTNOMAH COUNTY has caused these presents to be executed by the Chair of the Multnomah County Board of Commissioners the 12th day of October 2006, by authority of a Resolution of the Board of County Commissioners heretofore entered of record.

BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

\_\_\_\_\_  
Diane M. Linn, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY  
FOR MULTNOMAH COUNTY, OREGON

By \_\_\_\_\_  
Matthew O. Ryan, Assistant County Attorney

STATE OF OREGON                     )  
  ) ss  
COUNTY OF MULTNOMAH            )

This Deed was acknowledged before me this 12th day of October 2006, by Diane M. Linn, to me personally known, as Chair of the Multnomah County Board of Commissioners, on behalf of the County by authority of the Multnomah County Board of Commissioners.

\_\_\_\_\_  
Deborah Lynn Bogstad  
Notary Public for Oregon  
My Commission expires: 6/27/09



Until a change is requested, all tax statements  
Shall be sent to the following address:  
HELLOISE WILLIAMS  
6707 NE 24th AVE  
PORTLAND OR 97211-5903

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MULTNOMAH COUNTY  
TAX TITLE DIVISION  
503/4

**Bargain and Sale Deed D072094 for R190937**

MULTNOMAH COUNTY, a political subdivision of the State of Oregon, Grantor, conveys to  
HELLOISE WILLIAMS, Grantee, the following described real property:

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Oregon.

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BEFORE SIGNING OR ACCEPTING THIS INSTRUMENT, THE PERSON TRANSFERRING FEE  
TITLE SHOULD INQUIRE ABOUT THE PERSON'S RIGHTS, IF ANY, UNDER ORS 197.352. THIS  
INSTRUMENT DOES NOT ALLOW USE OF THE PROPERTY DESCRIBED IN THIS  
INSTRUMENT IN VIOLATION OF APPLICABLE LAND USE LAWS AND REGULATIONS. BEFORE  
SIGNING OR ACCEPTING THIS INSTRUMENT, THE PERSON ACQUIRING FEE TITLE TO THE  
PROPERTY SHOULD CHECK WITH THE APPROPRIATE CITY OR COUNTY PLANNING  
DEPARTMENT TO VERIFY APPROVED USES, TO DETERMINE ANY LIMITS ON LAWSUITS  
AGAINST FARMING OR FOREST PRACTICES AS DEFINED IN ORS 30.930 AND TO INQUIRE  
ABOUT THE RIGHTS OF NEIGHBORING PROPERTY OWNERS, IF ANY, UNDER ORS 197.352.

IN WITNESS WHEREOF, MULTNOMAH COUNTY has caused these presents to be executed by  
the Chair of the Multnomah County Board of Commissioners the 12th day of October 2006, by  
authority of a Resolution of the Board of County Commissioners heretofore entered of record.



BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

  
Diane M. Linn, Chair

REVIEWED:

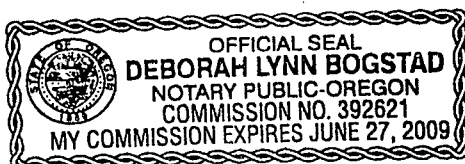
AGNES SOWLE, COUNTY ATTORNEY  
FOR MULTNOMAH COUNTY, OREGON

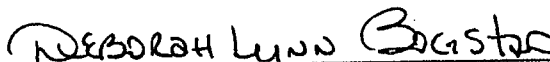
By   
Matthew O. Ryan, Assistant County Attorney

STATE OF OREGON )

COUNTY OF MULTNOMAH ) ss

This Deed was acknowledged before me this 12th day of October 2006, by Diane M. Linn, to me personally known, as  
Chair of the Multnomah County Board of Commissioners, on behalf of the County by authority of the Multnomah County Board of  
Commissioners.





Deborah Lynn Bogstad  
Notary Public for Oregon  
My Commission expires: 6/27/09



## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

### Board Clerk Use Only

Meeting Date: 10/12/06  
Agenda Item #: C-4  
Est. Start Time: 9:30 AM  
Date Submitted: 10/02/06

**BUDGET MODIFICATION:** -

**Agenda Title:** **Intergovernmental Revenue Agreement 0607083 with Washington County Health and Human Services, for the Multnomah County Health Officer to Provide Public Health and Medical Consultation Services to Washington County on a Temporary Basis**

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

Date Requested: October 12, 2006 Time Requested: N/A  
Department: Health Dept. Division: \_\_\_\_\_  
Contact(s): Gary Oxman / LaRisha Baker x27499  
Phone: 503-988-3674 Ext. 22640 I/O Address: 160/8  
Presenter(s): Consent Calendar

### General Information

**1. What action are you requesting from the Board?**

Approval of of revenue IGA for the term October 1, 2006 - June 30, 2007

**2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action effects and how it impacts the results.**

The purpose of this agreement is for Multnomah County's Health Officer to serve as the Health Officer of record and provide public health and medical consultant. Washington County is currently without a Health Officer, Multnomah County will provide this service on a temporary basis.

**3. Explain the fiscal impact (current year and ongoing).**

Washington County will pay Multnomah County \$100 per hour for services provided.

**4. Explain any legal and/or policy issues involved.**

5. Explain any citizen and/or other government participation that has or will take place.

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**Required Signatures**

---

**Department/  
Agency Director:**

*Lillian Shuly*

**Date:** 10/02/06

/wl

**Budget Analyst:**

**Date:**

**Department HR:**

**Date:**

**Countywide HR:**

**Date:**

# MULTNOMAH COUNTY CONTRACT APPROVAL FORM (CAF)

Pre-approved Contract Boilerplate (with County Attorney signature) ☒ Attached ☐ Not Attached

Contract #: 0607083

Amendment #:

CLASS I Based on Informal / Intermediate Procurement	CLASS II Based on Formal Procurement	CLASS III Intergovernmental Contract (IGA)
<input type="checkbox"/> Personal Services Contract PCRB Contract <input type="checkbox"/> Goods or Services <input type="checkbox"/> Maintenance or Licensing Agreement <input type="checkbox"/> Public Works / Construction Contract <input type="checkbox"/> Architectural & Engineering Contract	<input type="checkbox"/> Personal Services Contract PCRB Contract <input type="checkbox"/> Goods or Services <input type="checkbox"/> Maintenance or Licensing Agreement <input type="checkbox"/> Public Works / Construction Contract <input type="checkbox"/> Architectural & Engineering Contract	<input type="checkbox"/> Expenditure Contract <input checked="" type="checkbox"/> Revenue Contract <input type="checkbox"/> Grant Contract <input type="checkbox"/> Non-Financial Agreement
<input type="checkbox"/> Revenue Contract <input type="checkbox"/> Grant Contract <input type="checkbox"/> Non-Financial Agreement	<input type="checkbox"/> Revenue Contract <input type="checkbox"/> Grant Contract <input type="checkbox"/> Non-Financial Agreement	<input type="checkbox"/> <b>INTER-DEPARTMENTAL AGREEMENT (IDA)</b>

Department: Health

Division/

Program: Regulatory Health

Date: 10/02/06

Originator: Gary Oxman

Phone: x22640

Bldg/Room: 160/8

Contact: LaRisha Baker

Phone: x27499

Bldg/Room: 167/210

Description of Contract: The purpose of this agreement is for Multnomah County to provide on a temporary basis a Health Officer to provide public health and medical consultation services to WA County.

RENEWAL: ☐ PREVIOUS CONTRACT #(S) \_\_\_\_\_

EEO CERTIFICATION EXPIRES \_\_\_\_\_

PROCUREMENT,  
EXEMPTION OR  
CITATION #

ISSUE  
DATE:

EFFECTIVE  
DATE:

END  
DATE:

CONTRACTOR IS: ☐ MBE ☐ WBE ☐ ESB ☐ QRF State Cert# \_\_\_\_\_ or ☐ Self Cert ☐ Non-Profit ☒ N/A (Check all boxes that apply)

Contractor	Washington County Health and Human Services		Remittance address (If different)	Susan Irwin, Director Susan_Irwin@co.washington.or.us
Address	155 N First Ave., MS 5			
City/State	Hillsboro, OR			
ZIP Code	97124			
Phone	(503) 846-4915 Fax (503) 846-4490			
Employer ID# or SS#	93-6002316			
Contract Effective Date	10/01/06	Term Date	06/30/07	
Amendment Effect Date		New Term Date		
Original Contract Amount	\$	Original PA/Requirements Amount	\$	Requirements
Total Amt of Previous Amendments	\$	Total Amt of Previous Amendments	\$	
Amount of Amendment	\$	Amount of Amendment	\$	
Total Amount of Agreement	\$	Total PA/Requirements Amount	\$	Requirements

## REQUIRED SIGNATURES:

Department Manager

*Julian Shulley*

DATE 10/2/06

County Attorney

*Jacqueline A. Weber*

DATE 09/27/06

CPCA Manager

*Quinn Meyer*

DATE

County Chair

DATE 10/12/06

Sheriff

DATE

Contract Administration

DATE

COMMENTS:

APPROVED: MULTNOMAH COUNTY  
BOARD OF COMMISSIONERS

AGENDA # C-4 DATE 10/12/06

DEBORAH L. BOGSTAD, BOARD CLERK

**INTERGOVERNMENTAL AGREEMENT**  
**Contract 0607083**

This is an intergovernmental agreement between **Washington County Health and Human Services (WCHHS)**, and **Multnomah County (COUNTY)**, pursuant to the authority granted in ORS Chapter 190.

**I. PURPOSE:**

The purpose of this agreement is for the COUNTY Health Officer to 1) serve as the Health Officer of record for WCHHS, and 2) provide public health and medical consultation services to WCHHS either directly or through other qualified Multnomah County public health physicians.

It is understood the services will be primarily consultative and that these services will be primarily performed offsite. It is further understood that this agreement will be in place during the period of time in which Clackamas, Washington and Multnomah counties pursue the goal of a regional health officer structure.

**II. STATEMENT OF WORK**

The parties agree as follows:

1. The term of this agreement shall be from **October 1, 2006** through **June 30, 2007**.
2. COUNTY Health Officer or other designated staff will provide the following on an "as needed" basis:
  - a. Communicable disease consultation.
  - b. Consultation specific to emergency preparedness plans and activities.
  - c. Consultation to assist compliance with applicable Oregon statutes, rules, county codes and contractual obligations.
  - d. Consultation to the Public and Environmental Health managers and Department administrator regarding program structure, operations and media contacts.
  - e. Consultation to community health staff and/or community medical providers regarding evaluation, monitoring and treatment of tuberculosis; perform in-clinic patient examinations.
  - f. Provide 24/7 support for urgent communicable disease or unexpected community emergencies requiring immediate public health intervention.
  - g. Consultation and supporting assessment activities relevant to development of a regional health officer structure

**III. LIAISON RESPONSIBILITY**

Susan Irwin will act as the liaison from WCHHS and Gary Oxman, MD, MPH will act as the liaison from COUNTY.

#### **IV. TERMS**

WCHHS agrees to pay \$100 per hour for services provided by the COUNTY Health Officer or other designated staff. Payment will be issued on a monthly basis upon receipt of an invoice from COUNTY detailing the individual doing the work and the number of hours expended in support of this agreement. WCHHS will pay appropriate invoices within 15 days of receipt. Payment is not to exceed \$20,000.

Invoice Mailing Address:

Washington County Health and Human Services  
Administrative Office MS 4  
155 North First Avenue  
Hillsboro, Oregon 97124

#### **V. TERMINATION**

This agreement may be terminated by mutual consent of both parties at any time, or by either party upon 30 days' written notice.

#### **VI. INDEMNIFICATION**

Subject to the conditions and limitations of the Oregon Constitution and the Oregon Tort Claims Act, ORS 30.260 through 30.300, WCHHS shall indemnify, defend and hold harmless COUNTY from and against all liability, loss and costs arising out of or resulting from the acts of WCHHS, its officers, employees and agents in the performance of this agreement. Subject to the conditions and limitations of the Oregon Constitution and the Oregon Tort Claims Act, ORS 30.260 through 30.300, Multnomah County shall indemnify, defend and hold harmless WCHHS from and against all liability, loss and costs arising out of or resulting from the acts of COUNTY, its officers, employees and agents in the performance of this agreement.

#### **VII. INSURANCE**

Each party shall each be responsible for providing worker's compensation insurance as required by law. Neither party shall be required to provide or show proof of any other insurance coverage.

#### **VIII. ADHERENCE TO LAW**

Each party shall comply with all federal, state, and local laws and ordinances applicable to this agreement

#### **IX. NON-DISCRIMINATION**

Each party shall comply with all requirements of federal and state civil rights and rehabilitation statutes and local non-discrimination ordinances.

#### **X. ACCESS TO RECORDS**

Each party shall have access to the books, documents and other records of the other which are related to this agreement for the purpose of examination, copying and audit, unless otherwise limited by law.

#### **XI. SUBCONTRACTS AND ASSIGNMENT**

Neither party will subcontract or assign any part of this agreement without the written consent of the other party.

#### **XII. DEBT LIMITATION**

This agreement is expressly subject to the debt limitation of Oregon counties set forth in Article XI, Section 10, of the Oregon Constitution, and is contingent upon funds being appropriated therefor. Any provisions herein that would conflict with law are deemed inoperative to that extent.

#### **XIII. SPECIAL REQUIREMENTS**

WCHHS and COUNTY agree to comply with all applicable provisions of the Health Insurance Portability and Accountability Act of 1996 (HIPAA), PL 104-191, 45 CFR Parts 160-164.

#### **XIV. THIS IS THE ENTIRE AGREEMENT.**

This agreement consists of fourteen sections and constitutes the entire agreement between the parties. This agreement may be modified or amended only by the written agreement of the parties.

**MULTNOMAH COUNTY, Oregon**

By Gary Oxman

Title Health Officer

Date 10/02/06

By Jillian Shirley / wst

Title \_\_\_\_\_

Date 10/2/06

Reviewed:

By: Jacqueline A. Weber  
Jacqueline A. Weber, Assistant County Attorney

Date: 09/27/06

**WASHINGTON COUNTY**

By \_\_\_\_\_

Title \_\_\_\_\_

Date \_\_\_\_\_

APPROVED : MULTNOMAH COUNTY  
BOARD OF COMMISSIONERS

AGENDA # C-4 DATE 10-12-06

DEBORAH L. BOGSTAD, BOARD CLERK





## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

APPROVED: MULTNOMAH COUNTY  
BOARD OF COMMISSIONERS  
AGENDA # 12-1 DATE 10-12-06  
DEBORAH L. BOGSTAD, BOARD CLERK

### Board Clerk Use Only

Meeting Date: 10/12/06  
Agenda Item #: R-1  
Est. Start Time: 9:30  
Date Submitted: 09/14/06

### BUDGET MODIFICATION: DCJ - 06

**Agenda Title:** Budget Modification DCJ-06 Appropriating \$50,000 Portland Public Schools Revenue to the Department of Community Justice to Support Collaboration with Portland Public Schools in the Delayed Expulsion School Counseling Center Program

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

<b>Date Requested:</b>	<u>October 12, 2006</u>	<b>Time Requested:</b>	<u>3 minutes</u>
<b>Department:</b>	<u>Dept. of Community Justice</u>	<b>Division:</b>	<u>Juvenile Services Division</u>
<b>Contact(s):</b>	<u>Shaun Coldwell</u>		
<b>Phone:</b>	<u>503-988-3961</u>	<b>Ext.</b>	<u>83961</u>
<b>Presenter(s):</b>	<u>Dave Koch/Thach Nguyen</u>	<b>I/O Address:</b>	<u>503/250</u>

### General Information

#### 1. What action are you requesting from the Board?

The Department of Community Justice (DCJ) requests approval of a budget modification to appropriate \$50,000 in Portland Public Schools [PPS] revenue to support the Department's collaboration with PPS in the PPS Delayed Expulsion School Counseling Center [DESCC] program.

#### 2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action effects and how it impacts the results.

In FY05, the Department of Community Justice [DCJ] received \$50,000 in Portland Public Schools revenue to fund a portion of a Juvenile Counselor [JCC] position to work with students referred to the Portland Public Schools' Delayed Expulsion School Counseling Center [DESCC] program. Funding was not available to DCJ in FY06 but now has been made available in FY07 to continue this collaborative effort. The FY07 program offers impacted by this budget modification are as follows:

Program Offer # 50013, Juvenile Informal Intervention: Addition of \$50,000 grant revenue and 0.85 FTE Juvenile Counselor. \$46,537 DESCC grant funds cover the cost of 0.63 FTE. The remaining 0.22 FTE is covered by \$27,698 general fund transferred from the Juvenile SE Office.

Program Offer # 50014, Juvenile Formal Probation Supervision: The SE Office is reduced by the \$27,698 general fund transferred out to support the remainder of the grant-funded position in the above Juvenile Informal Intervention program.

The DESCC program provides an alternative to school expulsion for youth involved in high-risk behavior [possession of drugs and weapons, fighting, etc]. PPS identifies and refers students who fit the DESCC service guidelines and provides supervision to coordinate program activities in the District's facilities. The DCJ Counselor provides intervention and support for gang-involved/gang-affected youth and their families; identifies effective gang intervention strategies and shares information with District staff on how to apply these strategies to youth in classroom settings; facilitates lessons in anger management, drug and alcohol prevention and refusal skills, healthy choice-making, problem solving skills and conflict resolution skills; travels to referring schools and consults with staff upon re-entry of students following their completion of the DESCC program curriculum; collaborates with DESCC staff, school psychologists and program psychologists; and assists District counseling staff in the classrooms.

Upon completion of the DESCC program, the youth return to their regular school programs on probationary status. If the students were not in the delayed expulsion program, they would be out on the streets and the propensity for them to commit crimes would be increased.

Program outcomes for previous years include the following:

2002 school year: 163 students; 79% completed the 3-week course; 65% completed the remainder of the school year without expulsion from school.

2003 school year: 189 students; 81% completed the 3-week course; 69% completed the remainder of the school year without being expelled.

2004: 167 students; 86% completed the three-week course; 75% completed the remainder of the school year without being expelled.

2005: 161 students; 94% completed the three-week course; 84% completed the remainder of the school year without being expelled.

### **3. Explain the fiscal impact (current year and ongoing).**

The \$50,000 grant covers 63% of a Juvenile Counselor for the period of August 28, 2006 through June 30, 2007 and the central and department indirect charges associated with the grant. General fund transferred from the Southeast office covers the remainder of the JCC expense through June 30, 2007.

The grant is scheduled to end June 30, 2007 but may continue in FY08 if PPS funding is available.

**4. Explain any legal and/or policy issues involved.**

It is the policy of Multnomah County to make all employment decisions without regard to race, religion, color, national origin, sex, age, marital status, disability, political affiliations, sexual orientation, or any other non-merit factor.

**5. Explain any citizen and/or other government participation that has or will take place.**

N/A

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## ATTACHMENT A

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### Budget Modification

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If the request is a **Budget Modification**, please answer all of the following in detail:

- **What revenue is being changed and why?**

Portland Public Schools DESCC grant revenue increases by \$50,000.

Central Indirect increases by \$1,145.

Department Indirect increases by \$2,318.

Insurance increases by \$7,186.

- **What budgets are increased/decreased?**

Personnel increases by \$46,537 and 0.63 FTE.

Central Indirect increases by \$1,145.

Department Indirect increases by \$2,318.

Insurance increases by \$7,186.

- **What do the changes accomplish?**

A .63 FTE Juvenile Counselor position is added to DCJ effective August 28, 2006. 22% of a full-time JSD Southeast Office Juvenile Counselor position is transferred to the Informal Intervention unit to extend the new position to June 30, 2007.

- **Do any personnel actions result from this budget modification? Explain.**

A 0.63 FTE JCC is added to Juvenile Services Division. 0.22 FTE JCC is transferred from the juvenile Southeast Office to the Informal Intervention unit to complete the full-time Juvenile Counselor position for the period of August 28, 2006 through June 30, 2007.

- **How will the county indirect, central finance and human resources and departmental overhead costs be covered?**

County and Departmental indirect costs are covered by the Portland Public Schools DESCC revenue.

- **Is the revenue one-time-only in nature? Will the function be ongoing? What plans are in place to identify a sufficient ongoing funding stream?**

If no funding is received for this collaboration in FY08, the new personnel position will be terminated.

- **If a grant, what period does the grant cover?**

July 1, 2006 through June 30, 2007.

- **If a grant, when the grant expires, what are funding plans?**

The collaboration between DCJ and Portland Public Schools in the delayed expulsion program will end when the grant expires.

<p><i>NOTE: If a Budget Modification or a Contingency Request attach a Budget Modification Expense &amp; Revenues Worksheet and/or a Budget Modification Personnel Worksheet.</i></p>
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## ATTACHMENT B

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**BUDGET MODIFICATION: DCJ - 06**

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### Required Signatures

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**Department/  
Agency Director:**

*Sharon Collins for Joanne Fuller*

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**Date:** 09/13/06

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**Budget Analyst:**

*CEE*

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**Date:** 09/14/06

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**Department HR:**

*James J. Opoka*

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**Date:** 09/14/06

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**Countywide HR:**

*Heidi Quinn*

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**Date:** 09/14/06

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Budget Modification ID: **DCJ-06****EXPENDITURES & REVENUES**

Please show an increase in revenue as a negative value and a decrease as a positive value for consistency with MERLIN.

Budget/Fiscal Year: 2006

Line No.	Fund Center	Fund Code	Func. Area	Accounting Unit			Cost Element	Current Amount	Revised Amount	Change Increase/ (Decrease)	Subtotal	Description
				Internal Order	Cost Center	WBS Element						
1	50-50	32147	50			CJ006.DESCC.PPS	60000	0	29,791	29,791		Incr Perm, 0.63 FTE JCC
2	50-50	32147	50			CJ006.DESCC.PPS	60130	0	9,560	9,560		Incr Sal-Rel, 0.63 FTE JCC
3	50-50	32147	50			CJ006.DESCC.PPS	60140	0	7,186	7,186		Incr Ins, 0.63 FTE JCC
4	50-50	32147	50			CJ006.DESCC.PPS	60350	0	1,145	1,145		Incr Central Indirect, 2.46%
5	50-50	32147	50			CJ006.DESCC.PPS	60355	0	2,318	2,318		Incr Dept Indirect, 4.98%
6								0			50,000	Total PPS DESCC grant exp
7	50-50	32147	50			CJ006.DESCC.PPS	50200	0	(50,000)	(50,000)	(50,000)	Incr PPS DESCC grant revenue
8	50-50	1000	50		507700		60000	189,996	172,912	(17,084)		Decr Perm, (0.22) FTE JCC
9	50-50	1000	50		507700		60130	62,185	56,703	(5,482)		Decr Sal-Rel, (0.22) FTE JCC
10	50-50	1000	50		507700		60140	41,548	37,427	(4,121)		Decr Ins, (0.22) FTE JCC
11								0			(26,687)	TOTAL JSD SE Office exp
12	50-50	1000	50		507410		60000	572,066	589,150	17,084		Incr Perm, 0.22 FTE JCC
13	50-50	1000	50		507410		60130	186,201	191,683	5,482		Incr Sal-Rel, 0.22 FTE JCC
14	50-50	1000	50		507410		60140	139,316	143,437	4,121		Incr Ins, 0.22 FTE JCC
15								0			26,687	TOTAL JSD Informal Unit exp
16	72-10	3500	20		705210		50316	(7,186)	(7,186)	(7,186)	(7,186)	Insurance Revenue
17	72-10	3500	20		705210		60330	7,186	7,186	7,186	7,186	Offsetting Insurance Exp
18	19	1000	20		9500001000		50310	(1,145)	(1,145)	(1,145)	(1,145)	Indirect Reimb Rev in GF
19	19	1000	20		9500001000		60470	1,145	1,145	1,145	1,145	CGF Contingency Exp
20	50-00	1000	50		509600		50370	(2,318)	(2,318)	(2,318)	(2,318)	Incr Dept Indirect
21	50-00	1000	50		509600		60170	2,318	2,318	2,318	2,318	Incr Prog Svc/Busn Svcs
22								0				
23								0				
24								0				
25								0				
26								0				
27								0				
28								0				
29								0				
										0	0	Total - Page 1
										0	0	GRAND TOTAL

**ANNUALIZED PERSONNEL CHANGE**

Change on a full year basis even though this action affects only a part of the fiscal year (FY).

						ANNUALIZED			
Fund	Job #	HR Org Unit	Position Title	Position Number	FTE	BASE PAY	FRINGE	INSUR	TOTAL
50-50	6272	64281	Juvenile Counselor [KS]	712814	0.63	29,791	9,560	7,186	46,537
50-50	6272	64281	Juvenile Counselor [KS]	712814	0.22	17,084	5,482	4,121	26,687
50-50	6272	61894	Juvenile Counselor [KS]	700669	(0.22)	(17,084)	(5,482)	(4,121)	(26,687)
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
TOTAL ANNUALIZED CHANGES					0.63	29,791	9,560	7,186	46,537

**CURRENT YEAR PERSONNEL DOLLAR CHANGE**

Calculate costs/savings that will take place in this FY; these should explain the actual dollar amounts being changed by this Bud Mod.

						CURRENT YEAR			
Fund	Job #	HR Org Unit	Position Title	Position Number	FTE	BASE PAY	FRINGE	INSUR	TOTAL
50-50	6272	64281	Juvenile Counselor [KS]	712814	0.63	29,791	9,560	7,186	46,537
50-50	6272	64281	Juvenile Counselor [KS]	712814	0.22	17,084	5,482	4,121	26,687
50-50	6272	61894	Juvenile Counselor [KS]	700669	(0.22)	(17,084)	(5,482)	(4,121)	(26,687)
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
TOTAL CURRENT FY CHANGES					0.63	29,791	9,560	7,186	46,537



## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

APPROVED: MULTNOMAH COUNTY  
BOARD OF COMMISSIONERS  
AGENDA # R-2 DATE 10-12-06  
DEBORAH L. BOGSTAD, BOARD CLERK

### Board Clerk Use Only

Meeting Date: 10/12/06  
Agenda Item #: R-2  
Est. Start Time: 9:33 AM  
Date Submitted: 09/20/06

### BUDGET MODIFICATION: DCJ - 07

**Budget Modification DCJ-07 Appropriating \$50,000 in Annie E. Casey  
Foundation Funds to Conduct a Study of the Effectiveness of Youth Probation  
Agenda Programs, Interventions, Treatment and Supervision and the Youth's Ability to  
Title: Connect to their Communities and Families After Probation**

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions,  
provide a clearly written title.*

Date Requested:	<u>October 12, 2006</u>	Time Requested:	<u>5 minutes</u>
Department:	<u>Dept. of Community Justice</u>	Division:	<u>Juvenile Services Division</u>
Contact(s):	<u>Shaun Coldwell</u>		
Phone:	<u>503-988-3961</u>	Ext.	<u>83961</u>
		I/O Address:	<u>503/250</u>
Presenter(s):	<u>Rick Jensen and Dave Koch</u>		

### General Information

#### 1. What action are you requesting from the Board?

The Department of Community Justice (DCJ) requests approval of a budget modification to appropriate \$50,000 from the Annie E. Casey Foundation to conduct a study of the effectiveness of youth probation programs, interventions, treatment and supervision and the youth's ability to connect to their communities and families after probation.

#### 2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action effects and how it impacts the results.

In 1992 the Annie E. Casey Foundation created the Juvenile Detention Alternatives Initiative (JDAI) to demonstrate that jurisdictions can establish more effective and efficient systems to accomplish the purposes of juvenile detention. The objectives of JDAI are to reduce the number of children unnecessarily or inappropriately detained; to minimize the number of youth who fail to appear in court or reoffend pending adjudication; to redirect public funds toward successful reform strategies; and to improve conditions of confinement.



For the past 12 years, DCJ has received funding from the Annie E. Casey Foundation which has resulted in Multnomah County becoming a national model for jurisdictions nation-wide. DCJ has joined partnerships with community based providers, expedited case processing practices, reduced disproportionate minority confinement and has created a system based on the principle that youth offenders have an obligation to repair the harm done to victims and the community by establishing accountability programs. For FY07 DCJ has been awarded \$197,500 for the Juvenile Detention Alternatives Initiative.

DCJ will receive an additional \$50,000 to be used to conduct a study on how to better prepare youth to be connected as adults to their communities and families. Being connected to the community includes living arrangements, employment, education, pro social activities and sobriety. Youth on probation often lack adult support, mental health issues, drug issues and problems with maturity. The survey will identify what helps youth connect to their communities and be successful and what services are needed to make the connection. By identifying how probation and programming can help youth best deal with these challenges, DCJ can help youth grow up to have positive adult relationships, be employed and not become involved in the adult justice system. A study of youth connectivity will measure the effectiveness of probation programs, interventions, treatment and supervision and help determine the impact probation has on how youth succeed as adults. This project will be linked to the current commitment by Multnomah stakeholders to the Connected by Twenty-five Project.

This project plan includes 3 phases and this grant funds Phase One. DCJ will have the opportunity to apply for grant funds for the next two years.

Phase One of the implementation plan includes staff training utilizing experts in the field to identify the correct measures of community connectedness and how to evaluate the success of post-probation youth. Phase One will include selecting criteria and identify the youth and families to be surveyed and will occur during the months of October 2006 through June 2007.

Phase Two will include applying the survey, data collection and analysis to define, categorize and link the needs of the youth on probation to a client profile of post-probation youth needs. Phase Two will occur during the months of July 2007 through December 2007.

Phase Three is the implementation of the post-probation program evaluation. DCJ will design and implement a multi-year study of post probation youth and their ability to stay connected to their community based on the indicators identified in phase one. A yearly report will be added to the current list of yearly outcome measures. Phase Three will occur during the months of January 2008 through December 2008.

This project is a continuation of system reform and a measurement study of new probation programming and improved outcome measures for post probation youth.

Program Offer 50007 Juvenile Services Management.

**3. Explain the fiscal impact (current year and ongoing).**

This budget modification includes revenue and expenditures covering the period July 1, 2006 through June 30, 2006.

**4. Explain any legal and/or policy issues involved.**

N/A

**5. Explain any citizen and/or other government participation that has or will take place.**

N/A

## ATTACHMENT A

### Budget Modification

If the request is a **Budget Modification**, please answer all of the following in detail:

- **What revenue is being changed and why?**  
Annie E. Casey Foundation Grant revenue increases by \$50,000.
- **What budgets are increased/decreased?**  
Juvenile Services Division increases by \$47,583  
Central Indirect increases by \$1,170  
Department Indirect increases by \$1,247
- **What do the changes accomplish?**  
Professional Services increases \$19,583 to contract with experts to identify the correct measures of community connectedness and how to evaluate the success of post-probation youth.  
Education and Travel increases by \$20,000 for staff training on data collection and analysis.  
Materials & Supplies increases by \$8,000 to be used for survey incentives, food and printing of materials.
- **Do any personnel actions result from this budget modification? Explain.**  
N/A
- **How will the county indirect, central finance and human resources and departmental overhead costs be covered?**  
The grant provides for Central Indirect and Department Indirect costs for a maximum of 5.08%
- **Is the revenue one-time-only in nature? Will the function be ongoing? What plans are in place to identify a sufficient ongoing funding stream?**  
The revenue is one-time only with the opportunity to apply for additional Grant funds to implement Phase Two and Phase Three.
- **If a grant, what period does the grant cover?**  
January 1, 2006 through December 31, 2006. The program will begin October 1, 2006 and any unspent funds will be continued through June, 2007.
- **If a grant, when the grant expires, what are funding plans?**  
DCJ will apply for year 2 funding.

*NOTE: If a Budget Modification or a Contingency Request attach a Budget Modification Expense & Revenues Worksheet and/or a Budget Modification Personnel Worksheet.*

**BUDGET MODIFICATION: DCJ - 07**

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**Required Signatures**

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**Department/  
Agency Director:**



**Date:** 09/19/06

**Budget Analyst:**



**Date:** 09/19/06

**Department HR:**

**Date:**

**Countywide HR:**

**Date:**

Budget Modification ID: **DCJ-07****EXPENDITURES & REVENUES**

Please show an increase in revenue as a negative value and a decrease as a positive value for consistency with MERLIN.

Budget/Fiscal Year: 2007

Line No.	Fund Center	Fund Code	Func. Area	Accounting Unit			Cost Element	Current Amount	Revised Amount	Change Increase/ (Decrease)	Subtotal	Description
				Internal Order	Cost Center	WBS Element						
1	50-50	68010	50			CJ009.HOSTSITE	50210	(197,500)	(247,500)	(50,000)		Incr Revenue Hostsite
2	50-50	68010	50			CJ009.HOSTSITE	60170	59,000	78,583	19,583		Incr Prof Svc survey contract
3	50-50	68010	50			CJ009.HOSTSITE	60240	260	5,260	5,000		Incr Supplies incentives for surveys
4	50-50	68010	50			CJ009.HOSTSITE	60250	0	1,000	1,000		Incr Food for clients
5	50-50	68010	50			CJ009.HOSTSITE	60180	0	2,000	2,000		Incr Printing
6	50-50	68010	50			CJ009.HOSTSITE	60260	7,598	27,598	20,000		Incr Travel & Training
7	50-50	68010	50			CJ009.HOSTSITE	60350	4,641	5,811	1,170		Incr Central Indirect 2.46%
8	50-50	68010	50			CJ009.HOSTSITE	60355	4,208	5,455	1,247		Incr Dept Indirect 2.62%
9								0			0	CJ009.HOSTSITE
10								0				
11								0				
12								0				
13								0				
14								0				
15								0				
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										0	0	Total - Page 1
										0	0	GRAND TOTAL



## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

APPROVED : MULTNOMAH COUNTY  
BOARD OF COMMISSIONERS  
AGENDA # R-3 DATE 10-12-06  
DEBORAH L. BOGSTAD, BOARD CLERK

### Board Clerk Use Only

Meeting Date: 10/12/06  
Agenda Item #: R-3  
Est. Start Time: 9:38 AM  
Date Submitted: 09/06/06

### BUDGET MODIFICATION: DCJ - 08

**Budget Modification DCJ-08 Reducing Portland Community College**  
**Agenda Department of Education Revenue by \$20,115 for the Department of**  
**Title: Community Justice Londer Learning Center Program**

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

<b>Date Requested:</b>	<u>October 12, 2006</u>	<b>Time Requested:</b>	<u>3 minutes</u>
<b>Department:</b>	<u>Dept. of Community Justice</u>	<b>Division:</b>	<u>Adult Services Division</u>
<b>Contact(s):</b>	<u>Shaun Coldwell</u>		
<b>Phone:</b>	<u>503-988-3961</u>	<b>Ext.</b>	<u>83961</u>
		<b>I/O Address:</b>	<u>503/250</u>
<b>Presenter(s):</b>	<u>Kevin Criswell</u>		

### General Information

#### 1. What action are you requesting from the Board?

The Department of Community Justice (DCJ) requests approval of a budget modification to reduce the Portland Community College [PCC] Department of Education [DOE] revenue in DCJ's Adult Services Division by \$20,115.

#### 2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action effects and how it impacts the results.

Portland Community College has shared varying amounts of Department of Education revenue with DCJ beginning with fiscal year 2004. The revenue has supported a portion of the personnel costs for a Basic Skills Educator position in the Londer Learning Center. The Basic Skills Educator provides Adult Basic Education [ABE] and GED preparation services to adult offenders on formal supervision to DCJ and to adult offenders supervised by the Courts on bench probation and/or participating in alcohol and drug diversion programs.

The services include educational assessments in reading comprehension and math. Students reading

below a secondary level are further assessed to determine skills in word analysis, spelling, fluency and vocabulary. The tests are administered at the Londer Learning Center and scores are reported to the Oregon Department of Community Colleges and Workforce Development Program.

The grant funds from PCC for current FY07 now are reduced from an anticipated \$38,760 to \$18,645. Salary savings from the difference in expense budgeted for the Learning Center's former CJ Manager with years of seniority, who recently retired, and the recently-promoted incumbent, pick up the 0.23 FTE dropped by the reduction in the PPS grant revenue, resulting in no change to the program's total FTE.

Program Offer # 50037, Adult Londer Learning Center's PCC DOE revenue is reduced from \$38,760 to \$18,645, a total decrease of \$20,115. Funding for a Basic Skills Educator changes from 48% grant funds and 52% DOC funds to 23% DOE grant funds and 77% state DOC funds. There is no change in total FTE.

**3. Explain the fiscal impact (current year and ongoing).**

The current fiscal year revenue is reduced by \$20,115. At this time, no information is available as to the grant revenue availability for the forthcoming fiscal year 2008.

**4. Explain any legal and/or policy issues involved.**

N/A

**5. Explain any citizen and/or other government participation that has or will take place.**

The local grant revenue represents collaboration between Portland Community College and Multnomah County towards educational assessments and GED instruction services provided to adult offenders referred to the Center.

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## ATTACHMENT A

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### Budget Modification

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If the request is a **Budget Modification**, please answer all of the following in detail:

- **What revenue is being changed and why?**

Portland Community College DOE grant revenue decreases by \$20,115.

Insurance decreases by \$859.

- **What budgets are increased/decreased?**

The Londer Learning Center's personnel expense decreases by \$20,115.

Insurance decreases by \$859.

- **What do the changes accomplish?**

The funding for a Basic Skills Educator changes from 48% local grant and 52% state DOC to 23% local grant and 77% state DOC, with no change in FTE. Salary savings from a staffing change in the Center's CJ Manager position pick up the cost of 25% of the Basic Skills Educator personnel position.

- **Do any personnel actions result from this budget modification? Explain.**

The funding for a Basic Skills Educator changes from 48% local grant and 52% state DOC to 23% local grant and 77% state DOC, with no change in FTE. A CJ Manager positions budgeted personnel cost is reduced to the cost of the current incumbent. There is no change in total FTE.

- **How will the county indirect, central finance and human resources and departmental overhead costs be covered?**

The local grant does not cover central indirect or departmental indirect costs.

- **Is the revenue one-time-only in nature? Will the function be ongoing? What plans are in place to identify a sufficient ongoing funding stream?**

No information currently is available regarding the potential for this local grant funding in FY08.

- **If a grant, what period does the grant cover?**

July 1, 2006 through June 30, 2007.

- **If a grant, when the grant expires, what are funding plans?**

The collaboration between DCJ and Portland Community College in the Londer Learning Center program will end when the grant expires.



**BUDGET MODIFICATION: DCJ - 08**

**Required Signatures**

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**Department/  
Agency Director:**

*Sharon Anderson for Joanne Fuller*

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**Date:** 08/31/06

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**Budget Analyst:**

*CE*

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**Date:** 09/06/06

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**Department HR:**

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**Date:**

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**Countywide HR:**

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**Date:**

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Budget Modification ID: **DCJ-08****EXPENDITURES & REVENUES**

Please show an increase in revenue as a negative value and a decrease as a positive value for consistency with MERLIN.

**Budget/Fiscal Year: 2007**

Line No.	Fund Center	Fund Code	Func. Area	Accounting Unit			Cost Element	Current Amount	Revised Amount	Change Increase/ (Decrease)	Subtotal	Description
				Internal Order	Cost Center	WBS Element						
1	50-10	1505	50		505500		60000	357,372	355,660	(1,712)		Decr Perm, CJ Mgr/BSE
2	50-10	1505	50		505500		60130	116,296	115,402	(894)		Decr Sal-Rel, CJ Mgr/BSE
3	50-10	1505	50		505500		60140	92,818	95,424	2,606		Incr Ins, CJ Mgr/BSE
4									0		0	<b>Total LLC DOC Cctr 505500</b>
5	50-10	27041	50		CJ030.DOE.PCC. LONDER		60000	24,440	11,835	(12,605)		Decr Perm, BSE xfr out
6	50-10	27041	50		CJ030.DOE.PCC. LONDER		60130	7,843	3,798	(4,045)		Decr Sal-Rel, BSE xfr out
7	50-10	27041	50		CJ030.DOE.PCC. LONDER		60140	6,477	3,012	(3,465)		Decr Ins, BSE xfr out
8									0		(20,115)	<b>Total grant exp decrease</b>
9	50-10	27041	50		CJ030.DOE.PCC. LONDER		50195	(38,760)	(18,645)	20,115	20,115	<b>Total grant revenue decr.</b>
10									0			
11	72-10	3500	20		705210		50316		859	859	859	<b>Decr Insurance revenue</b>
12	72-10	3500	20		705210		60330		(859)	(859)	(859)	<b>Decr Offsett'g Ins expense</b>
13									0			
14									0			
15									0			
16									0			
17									0			
18									0			
19									0			
20									0			
21									0			
22									0			
23									0			
24									0			
25									0			
26									0			
27									0			
28									0			
29									0			
										0	0	<b>Total - Page 1</b>
										0	0	<b>GRAND TOTAL</b>

**ANNUALIZED PERSONNEL CHANGE**Change on a full year basis even though this action affects only a part of the fiscal year (FY).

						ANNUALIZED			
Fund	Job #	HR Org	Position Title	Position Number	FTE	BASE PAY	FRINGE	INSUR	TOTAL
50-10	9620	61848	CJ Manager [was Sta, now Sch]	705915	0.00	(14,317)	(4,939)	(859)	(20,115)
50-10	6344	61848	Basic Skills Educator [Loa] DOC	700551	0.25	12,605	4,045	3,465	20,115
50-10	6344	61848	Basic Skills Educator [Loa] grnt	700551	(0.25)	(12,605)	(4,045)	(3,465)	(20,115)
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
TOTAL ANNUALIZED CHANGES					0.00	(14,317)	(4,939)	(859)	(20,115)

**CURRENT YEAR PERSONNEL DOLLAR CHANGE**Calculate costs/savings that will take place in this FY; these should explain the actual dollar amounts being changed by this Bud Mod.

						CURRENT YEAR			
Fund	Job #	HR Org	Position Title	Position Number	FTE	BASE PAY	FRINGE	INSUR	TOTAL
50-10	9620	61848	CJ Manager [was Sta, now Sch]	705915	0.00	(14,317)	(4,939)	(859)	(20,115)
50-10	6344	61848	Basic Skills Educator [Loa] DOC	700551	0.25	12,605	4,045	3,465	20,115
50-10	6344	61848	Basic Skills Educator [Loa] grnt	700551	(0.25)	(12,605)	(4,045)	(3,465)	(20,115)
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
									0
TOTAL CURRENT FY CHANGES					0.00	(14,317)	(4,939)	(859)	(20,115)



## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

### Board Clerk Use Only

Meeting Date: 10/12/06  
Agenda Item #: R-4  
Est. Start Time: 9:40 AM  
Date Submitted: 09/18/06

### BUDGET MODIFICATION:

**Agenda Title:** Authorizing Chair to Execute a Quitclaim Deed of a Property Interest to the City of Fairview

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

<b>Date Requested:</b>	October 12, 2006	<b>Time Requested:</b>	5 mins
<b>Department:</b>	Dept. of Community Services	<b>Division:</b>	Transportation
<b>Contact(s):</b>	Robert Maestre,		
<b>Phone:</b>	503-988-5001	<b>Ext.</b>	85001
<b>I/O Address:</b>	455/2/224		
<b>Presenter(s):</b>	Robert Maestre		

### General Information

#### 1. What action are you requesting from the Board?

Approve the quitclaim deed of a property interest to the City of Fairview.

#### 2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action effects and how it impacts the results.

The City of Fairview, has requested the County execute a quitclaim deed to the City for the interest if any the County still has; in the public right of-way commonly known as "Wistful Vista Drive", which the County acquired through a quitclaim road purposes deed in 1944. This 1944 deed did not convey fee title to the County, but only the right to use the property for the purpose of: "constructing, maintaining and operating thereon and thereover (sic) a public highway." The County never established the public right-of-way known as Wistful Vista as a "county road" under ORS 368.001(1). Wistful Vista was a "local access road" as defined under ORS 368.001(3)

In the intervening years since 1944, the territory within which Wistful Vista is located has been annexed into the City of Fairview. Because Wistful Vista was never established as a county road, upon annexation (which occurred in 1989), road jurisdiction for Wistful Vista was transferred to the City of Fairview. With the construction of NE 207<sup>th</sup> (a county road) in the 1990's, the County does

retain possession of a portion of the old Wistful Vista right-of-way that is necessary for NE 207<sup>th</sup>. The proposed quitclaim deed to the City excludes from the conveyance that portion of the old Wistful Vista that crosses the NE 207<sup>th</sup> right-of-way.

An Assistant County Attorney had advised Land Use and Transportation Program that because the County did not acquire fee title and that the road jurisdiction for Wistful Vista was now held by the City, there should not be a need for the County to issue this quitclaim deed to the City, as the County no longer holds any interest. The City Attorney was supportive of the County's position but advised that the title insurance provider insuring the City's proposed transaction involving the Wistful Vista area requested the County execute the quitclaim deed out of an abundance of caution and the County Attorney ultimately had no objection to that action.

**3. Explain the fiscal impact (current year and ongoing).**

none

**4. Explain any legal and/or policy issues involved.**

See No 2 above.

**5. Explain any citizen and/or other government participation that has or will take place.**

The County has had extensive communication with the City of Fairview. The City has taken responsibility for communication with abutting property owners

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**Required Signatures**

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**Department/  
Agency Director:**



**Date:** 09/18/06

**Budget Analyst:**

**Date:** \_\_\_\_\_

**Department HR:**

**Date:** \_\_\_\_\_

**Countywide HR:**

**Date:** \_\_\_\_\_

After recording return to:  
Patrick Hinds  
Transportation Division Bldg. #455

Until a change is requested,  
tax statements shall be sent to:  
City of Fairview  
1300 NE Village Street  
Fairview, OR 97024

Wistful Vista  
Item No. 06-39

## QUITCLAIM DEED

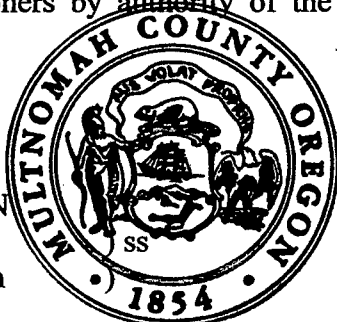
MULTNOMAH COUNTY, a Political Subdivision of the State of Oregon, "Grantor", releases and quitclaims all right, title and interest to the City of Fairview, a Municipal Corporation of the State of Oregon, "Grantee", the following described real property:

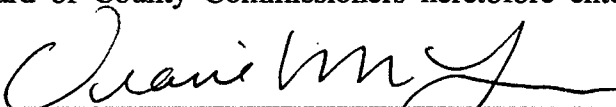
See attached EXHIBIT "A"

BEFORE SIGNING OR ACCEPTING THIS INSTRUMENT, THE PERSON TRANSFERRING FEE TITLE SHOULD INQUIRE ABOUT THE PERSON'S RIGHTS, IF ANY, UNDER CHAPTER 1, OREGON LAWS 2005 (BALLOT MEASURE 37 (2004)). THIS INSTRUMENT DOES NOT ALLOW USE OF THE PROPERTY DESCRIBED IN THIS INSTRUMENT IN VIOLATION OF APPLICABLE LAND USE LAWS AND REGULATIONS. BEFORE SIGNING OR ACCEPTING THIS INSTRUMENT, THE PERSON ACQUIRING FEE TITLE TO THE PROPERTY SHOULD CHECK WITH THE APPROPRIATE CITY OR COUNTY PLANNING DEPARTMENT TO VERIFY APPROVED USES TO DETERMINE ANY LIMITS ON LAWSUITS AGAINST FARMING OR FOREST PRACTICES AS DEFINED IN ORS 30.930 AND TO INQUIRE ABOUT THE RIGHTS OF NEIGHBORING PROPERTY OWNERS, IF ANY, UNDER CHAPTER 1, OREGON LAWS 2005 (BALLOT MEASURE 37 (2004)).

The true and actual consideration paid for this transfer stated in terms of dollars is \$0.00.

MULTNOMAH COUNTY has caused this deed to be executed by the Chair of the Multnomah County Board of Commissioners by authority of the Board of County Commissioners heretofore entered of record.



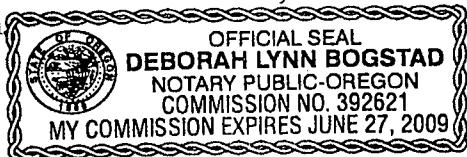
  
Diane M. Linn, Multnomah County Chair

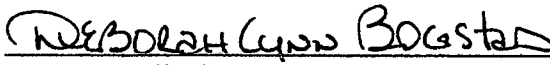
STATE OF OREGON

County of Multnomah

This instrument was acknowledged before me on October 12, 2006, 2006, by Diane M. Linn, County Chair, Multnomah County, authorized to execute the instrument.

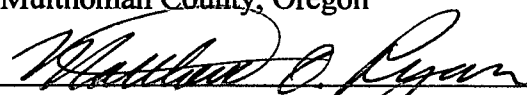
IN WITNESS WHEREOF, I have hereunto set my hand and official seal the day and year last above written



  
Notary Public for Oregon  
My Commission Expires: 06.27.09

REVIEWED:

Agnes Sowle, County Attorney  
For Multnomah County, Oregon

By   
Matthew O. Ryan, Assistant County Attorney

## **EXHIBIT "A"**

**All of that real property situated in the City of Fairview as described in a deed recorded on July 25, 1944 in Book 854, Page 474, Multnomah County Deed Records, being described as follows:**

"A strip of land 100 feet in width and 3949.9 feet in length extending from the east line of Road No. 385 in Section 29, Township 1 North, Range 3 East of the Willamette Meridian, Multnomah County, Oregon, to the west line of Division Street in the Town of Fairview, the said strip of land being 50 feet in width on either side of a centerline described as follows:

Beginning at a point in the east side line of said Road No. 385 at Engineer's Station 192+55 of the Troutdale Division of the Pacific Northwest Public Service Company's Railway right-of-way, the said point being also the beginning point of that certain right-of-way conveyed to Oregon Water Power and Railway Company by Wade H. Osburn, et ux. By deed dated February 2<sup>nd</sup>, 1906 and recorded in Book 353 at page 243 of deed records of Multnomah County. Thence on a 3° curve to the right, the initial tangent at the beginning point bearing North 27° 26' East, through an angle of 76°57' a distance of 2565 feet, to Engineer's Station 218+20. Thence tangent to said curve South 75°37' East a distance of 1384.9 feet more or less to the west line of Division Street in the Town of Fairview. The strip of land as above described being those certain Rights-of-ways as described by the following deeds, to wit:

That certain right-of-way situated in Sections 28 and 29, said Township and Range, conveyed by Wade h. Osburn, et ux. To Oregon Water Power and Railway Company by deed dated February 2, 1906 and recorded in Book 353 at page 243, Deed records of Multnomah County.

An undivided one-half in and to the certain right-of-way situated in Section 28, said Township and Range, conveyed by Portland Trust Company of Oregon to Oregon Water

Power and Railway Company by deed dated April 6<sup>th</sup>, 1906 and recorded in Book 361 at page 114 Deed records of Multnomah County, and an additional undivided one-half in the said right-of-way, conveyed by S.P. Osburn to Portland Railway Light and Power Company by deed dated July 26<sup>th</sup>, 1907 and recorded in Book 396 at page 382, Deed records of Multnomah County.

That certain right-of-way situated in said Section 28, conveyed by Abraham L. Turner, et ux. to Oregon Water Power and Railway Company by deed dated January 12, 1906 and recorded in Book 351 at page 139, Deed records of Multnomah County.

That certain right-of-way situated in said Section 28, conveyed by A.W. Lambert, et ux. to Oregon Water Power and Railway Company by deed dated February 1<sup>st</sup>, 1906 and recorded in Book 350 at page 406, Deed records of Multnomah County.”<sup>1</sup>

**Reserving unto Grantor that portion of the above described tract being a portion of NE 207<sup>th</sup> Avenue, County Road No. 4998 described in Document No. 2003-109264, Multnomah County Deed Records being described as follows:**

“A parcel of land, situated in the Southwest One-quarter of Section 28, Township 1 North, Range 3 East, W.M., Multnomah County, Oregon, being more particularly described as follows:

Commencing at the S.E. Corner of the Zimmerman D.L.C. No. 39; thence N02°01’52”E along the East line of said Zimmerman D.L.C., a distance of 151.68 feet to the point of intersection with the South line of a 100 foot wide strip of land as described in a Multnomah County Board of County Commissioners ORDER, recorded in Book 854, Page 472, recorded on July 25, 1944, in Multnomah County Deed Records, said point of intersection also being the point of beginning of the parcel to be described; thence N75°44’40”W along the South line of said 100 foot wide strip, a distance of 192.90 feet, to a point being the N.W. corner of a tract of land conveyed to Multnomah County by a deed recorded on Dec. 21, 1992, in Book 2627, Page 1011, Multnomah County Deed



Records; thence N35°07'13"W, a distance of 153.59 feet, to a point on the North line of said 100 foot wide strip, said point being the S.W. corner of a tract of land conveyed to Multnomah County by a deed recorded on August 25, 1992, in Book 2580, Page 1495, Multnomah County Deed Records; thence S75°44'40"E, along the North line of said 100 foot wide strip, a distance of 258.00 feet to a point being the S.E. corner of a tract of land conveyed to Multnomah County by a deed recorded on August 25, 1992, in Book 2580, Page 1495, Multnomah County Deed Records; thence S12°59'01"E, a distance of 112.48 feet to the point of beginning.

Containing 22,545 square feet, more or less." <sup>2</sup>

1. Book 854, Page 474 recorded on July 25, 1944, Multnomah County Deed Records.
2. Document No. 2003-109264, Multnomah County Deed Records.

**BOGSTAD Deborah L**

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**From:** SOWLE Agnes  
**Sent:** Thursday, October 05, 2006 1:17 PM  
**To:** MATTIODA Gina M; BOGSTAD Deborah L; DARGAN Karyne A; CAMPBELL Mark  
**Cc:** BRUNER Thomas  
**Subject:** RE: Title: Resolution Opposing Measures 41 and 48

None of you can work on this resolution; only one of the elected officials or a non-employee can do so. From the Restrictions on Political campaigning by Public Employees (2006):

**11. Resolutions (Vote taken) by an Elected Governing Body, Advocating a Political Position**

A public employee, in regards to an elected governing body's resolution that advocates a political position:

- **May not** draft, type, format or edit the resolution. (Edits to insert the appropriate jurisdiction's name and board member names are allowed, to conform it to the standards for a resolution.) Such a resolution should be drafted and prepared by a member of the elected board or someone who is not a public employee;
- **May not** prepare or recommend to the governing body which way to vote on such a resolution;
- 10
- **May not** sign such a resolution, unless the employee's signature is only ministerial and clearly included to attest that the board took the vote. Language labeling the signature as such must be included;
- **May not** use work time to prepare a news release or other announcement of the resolution;
- **May not** announce the governing body's position on such a vote to the media in an advocating manner (employee may respond to direct questions from media about the resolution by impartially stating the board's vote); and
- **May not** include the position or vote on such a resolution in a jurisdiction's newsletter or other publication. In very limited circumstances, there may be an exception: if the jurisdiction has a history of listing all resolutions and action items at a board meeting in a regularly published format and the advocating resolution is listed in an impartial manner. In any case, it is not advisable to include any text from the resolution that advocates for or against a

10/5/2006

ballot measure.

**Note:** A board or commission consisting of appointed members are considered to be public employees for purposes of ORS 260.432.

Therefore, they may not act in official capacity to pass a resolution advocating a political position.

A public employee, in regards to an elected governing body's resolution that advocates a political position:

- **May** use work time in an incidental way to record the vote if that is part of the employee's normal work duties. For example, a public employee may take the board's minutes and, in a clerical manner, incorporate amendments into a finalized version of a governing body's resolution on an issue;
  - **May** prepare strictly neutral, factual information for a board to use in taking a position on a measure, such as financial impacts of a ballot measure;
  - **May** be available at the board meeting to offer neutral information about a ballot measure to the board upon the board's request;
  - **May** make copies of the proposed resolution and include the drafted resolution in the board packet to be distributed as usual before the board meeting;
  - **May** prepare impartial information that indicates the impact that a ballot measure would have on the jurisdiction;
  - **May**, following passage of a resolution, retype the resolution to conform to the jurisdiction's usual resolution format and place the resolution and related documents into the official public record of the meeting; and
  - **May** fill public record requests as usual.
- Activities, beyond these, related to the elected official's vote, or that are intended to help in implementing a campaign strategy in some way, are not allowed on the public employee's work time.

Elected officials may not request public employees to perform prohibited activities as outlined above. They may not compel public employee staff to become involved in a ballot measure campaign.

Deb can put on the agenda and copy into the packet; I can sign "as to form only"; Deb can record vote and put on the web. That's just about it. In the past to avoid this difficulty, I believe the Board has written letters and that either one of them did it personally or had their campaign staff do so.

*Agnes Sowle*  
*Multnomah County Attorney*  
*501 SE Hawthorne Blvd., Ste. 500*  
*Portland, OR 97214*  
*(503)988-3138*

-----Original Message-----

**From:** MATTIODA Gina M  
**Sent:** Thursday, October 05, 2006 11:24 AM  
**To:** BOGSTAD Deborah L; DARGAN Karyne A; CAMPBELL Mark  
**Cc:** SOWLE Agnes  
**Subject:** Title: Resolution Opposing Measures 41 and 48  
**Importance:** High

Deb, Above is the title. Thank you!  
Gina Mattioda  
Director  
Multnomah County Public Affairs Office  
[gina.m.mattioda@co.multnomah.or.us](mailto:gina.m.mattioda@co.multnomah.or.us)  
Newsroom: <http://www.co.multnomah.or.us/news>

phone: 503.988.5766  
cell: 503.708.5692  
fax: 503.988.6800



## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

### Board Clerk Use Only

Meeting Date: 10/12/06  
Agenda Item #: B-1  
Est. Start Time: 9:45 AM  
Date Submitted: 10/03/06

**BUDGET MODIFICATION:** -

**Agenda Title:** Briefing on the River Public Safety Services Report

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

**Date Requested:** October 12, 2006  
**Time Requested:** 1 hour  
**Department:** Sheriff's Office and Non-Departmental  
**Division:** Sheriff Bernie Giusto and Commissioner Serena Cruz Walsh  
**Contact(s):** Christine Kirk / Mary Carroll  
**Phone:** 503.988.4301 **Ext.** 84301 / 85275 **I/O Address:** 503/350 / 503/600  
**Presenter(s):** City of Portland Commissioner Sam Adams, Multnomah County Sheriff Bernie Giusto, Laurie Ohmann from PSG, and River Safety Committee Members Brad Howton and Marilyn Roach

### General Information

**1. What action are you requesting from the Board?**

Board Briefing

**2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.**

On September 22, 2005, the Board approved Resolution 05-163 authorizing participation in a joint City of Portland and Multnomah County public safety system planning and budget process.

In December 2005, the City and County appointed a Project Sponsor Committee consisting of Mayor Tom Potter, Chair Diane Linn, City Commissioner Sam Adams, County Commissioner Serena Cruz Walsh and Citizen Crime Commission members Jim Jeddelloh and Greg Goodman

The Project Sponsor Committee agreed to undertake the following activities: survey the community's public safety priorities; research best practices in public safety service delivery;

identify gaps, duplications, and immediate opportunities for collaboration across the public safety system; and develop a strategy map for achieving priority public safety outcomes.

As a result of the collaborative effort, a report titled Portland – Multnomah County Public Safety Collaborative; was completed which identified four immediate areas of potential collaboration: 1) a coordinated Homeland Security Grant proposal; 2) merger of the City and County emergency management functions; 3) service strategies for improving Westside Patrol activities; and 4) service strategies for improving river public safety services.

At the Board Briefing, Laurie Ohman will provide a summary and update on the Public Safety Collaborative. Members of the River Safety Team, Brad Howton and Marilyn Roach will provide an overview of the Team's process, the findings and the recommendations.

**3. Explain the fiscal impact (current year and ongoing).**

**4. Explain any legal and/or policy issues involved.**

There are many providers of public safety services on the riverways. The findings in the report raise many policy issues in how we provide and can improve services.

The River Safety Team has prepared and published the River Public Safety Services Report which includes the following findings:

- Public jurisdictions providing safety services on the river are generally cooperative with each other;
- Some level of unnecessary service overlap and duplication exists, principally caused by a commitment to delivering an adequate response to all calls in an environment providing insufficient triage/dispatch;
- Improved information relating specifically to the marine environment is necessary for the most effective dispatch and response;
- Distress and non-distress calls are not well differentiated;
- Performance and budget data are inconsistent, absent, and un-reliable as comparative or absolute measurement tools;
- Radio communications are complex and sometimes undependable due to the use of different radio channels and the lack of standard radio communication protocols by each agency;
- Command systems and operating protocols are not consistent between agencies;

**5. Explain any citizen and/or other government participation that has or will take place.**

The River Public Safety Services Team (River Safety Team) was lead by City Commissioner Adams and County Sheriff Giusto and included citizens Brad Howton, Jim Butler and Marilyn Roach; representatives from public agencies involved with river safety including: Mark Herron and Monte Reiser from the County Sheriff's Office, Mike Leloff from the Portland Police Bureau, Mike Uskoski from the Portland Fire Bureau and Mitch Cline from the US Coast Guard.

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**Required Signatures**

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**Department/  
Agency Director:**

*Berrie Lefko*

**Date:** October 3, 2006

*Sarah Walsh*

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**Budget Analyst:**

**Date:** \_\_\_\_\_

**Department HR:**

**Date:** \_\_\_\_\_

**Countywide HR:**

**Date:** \_\_\_\_\_

**BOGSTAD Deborah L**

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**From:** KIRK Christine A  
**Sent:** Thursday, October 05, 2006 11:34 AM  
**To:** CARROLL Mary P; BOGSTAD Deborah L; Ames, Jane; Maggie Miller; Brad Howton  
**Subject:** Slight change to our agenda on the 12th

Hi there,

The Crime Commission is able to join us for the 12<sup>th</sup>. Board Member Thane Tienison will be participating in the opening comments. I have extended the timelines a bit to ensure each party has enough time. I anticipate that we will move through the first two items faster than the time allotted.

Christine

**County Briefing on River Safety Report**

**Opening Comments 9:45** – Sheriff Giusto, Commissioner Adams, and Crime Commission Board Member Thane Tienison

Comments on the process and the report.  
 Appreciation for Committee members.  
 Commitment to continue the process.

**Joint Public Safety Collaborative 9:55** – Laurie Ohmann PSG

**River Safety Report 10:05** – Brad Howton and Marilyn Roach

Review of Participants and how picked  
 Review of process  
 General Findings  
 Review of Recommendations and why they were made (Majority of time).

**Q and A/Discussion 10:25** (Brad, Marilyn, Christine and Jane if needed).

**Expected end time 10:35**

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10/5/2006





## MULTNOMAH COUNTY SHERIFF'S OFFICE

501 SE HAWTHORNE BLVD., SUITE 350 • PORTLAND, OR 97214

*Exemplary service for a safe, livable community*

BERNIE GIUSTO  
SHERIFF

503 988-4300 PHONE  
503 988-4500 TTY  
[www.sheriff-mcso.org](http://www.sheriff-mcso.org)

### MEMORANDUM

---

TO: Chair Linn  
Chair-Elect Wheeler  
Commissioner Rojo de Steffey  
Commissioner Cruz  
Commissioner Naito  
Commissioner Roberts

CC: Thomas Burner, Chair's Office  
Matthew Lashua, District 1  
Mary Carroll, District 2  
Carol Wessinger, District 3  
Gary Walker, District 4  
Judy Shiprack, LPSCC

FROM: Sheriff Giusto

DATE: August 31, 2006

RE: River Public Safety Services Report

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Please find the attached "River Public Safety Services Report." Commissioner Sam Adams and I championed the effort to review services being provided on our waterways and recommend areas for improvement.

The Charter Team, lead by citizen member Brad Howton, worked diligently to inventory current services, learn of service structures in other jurisdictions, determine areas of overlap and create recommendations for next steps. Upon reading the report, I believe that one would concur that this was a well done, thoughtful and meaningful process. The structure of the committee, with citizen and public agency participation, is a key reason that this process was successful.

Upon completion of briefings to Commissioners by Charter Team members, this report will be officially brought to the Board with a resolution for your consideration. One of the key recommendations in this report is that there needs to be the appointment of a River Safety Policy Coordination Committee. I hope that you will join me in supporting the continuation of these efforts.



CITY OF

## PORTLAND, OREGON

OFFICE OF PUBLIC UTILITIES

**Sam Adams, Commissioner**  
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Dear Mayor Potter;

I am very pleased to be providing you with the final draft of the River Public Safety Services Report. As part of the City and County Public Safety Budgeting Partnership, Sheriff Giusto and I charged Brad Howton, our citizen team leader, and the River Public Safety Team with an immense job. They were to inventory the public safety services on the waterways within the city and county, design a service delivery strategy for fire and law enforcement and protection services on the waterways, and develop outcome measures to ensure service quality. The team and the support staff who worked with them have dug in and done an excellent job.

Members of the team look forward to meeting with you to discuss the project, our results, conclusions and recommendations. Jane Ames from my staff will follow up shortly and set times for team members to talk with you. I look forward to your thoughts and to moving forward for City and County Council acceptance of the report and support for implementation of many of the recommendations.

Effectiveness and efficiency have been our goals, and I believe this thorough and thoughtful report provides clear routes for the City and County, as well as other involved jurisdictions, to meet these goals.

If you have any questions please contact Jane Ames: 503-823-1126, or [james@ci.portland.or.us](mailto:james@ci.portland.or.us). Thank you.

Sincerely,

*Sam Adams*

Sam Adams  
City Commissioner  
Office of Public Utilities

# **River Public Safety Services Report**

## **River Safety Services Charter Team**

Brad Howton, Citizen, Team Leader  
Jim Butler, Citizen  
Mitch Cline, United States Coast Guard, Civilian Employee  
Mark Herron, Detective, Multnomah County Sheriff's Office  
Mike Leloff, Lieutenant, Portland Police Bureau  
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Jacquie Weber, Attorney, Multnomah County Attorney's Office

## **Charter Team Champions**

Sam Adams, City Commissioner of Public Utilities  
Bernie Giusto, Multnomah County Sheriff

## TABLE OF CONTENTS

Executive Summary.....	1
I. Inventory and Description of River Public Safety Services .....	4
II. River Safety Workload and Calls for Service .....	7
III. Areas of Duplication and Overlap of River Public Safety Service .....	9
IV. Input from Stakeholders and River Users .....	11
V. Statements of Major Findings .....	14
VI. Recommendations.....	15
VII. Performance Measures for River Public Safety Services.....	23
VIII. Implementation Actions.....	24

## APPENDIX

Appendix A – River Safety Services Team Charter .....	25
Appendix B – List of People and Groups Interviewed .....	28
Appendix C – Operations in Other Jurisdictions .....	29
Appendix D – Draft Model Memorandum of Understanding (MOU).....	32
Appendix E – Proposed River Safety User Survey .....	36
Appendix F – Draft River Safety Implementation Team Charter.....	39

# **River Public Safety Services Report**

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## **Executive Summary**

Over the past year, the City of Portland and Multnomah County have been involved in a Public Safety Collaborative to improve the systems for planning and budgeting public safety services and to identify immediate and long term opportunities to improve service delivery. This report by the River Public Safety Service Team results from a charge to design improvements in the delivery of fire and law enforcement services on the Willamette, Columbia and other waterways within Multnomah County.

The intent of this new design is to eliminate duplication of service delivery and to better align public safety service delivery. For a complete explanation of the charge to the team and the goals of the effort see Appendix A of this report.

### **Major Findings**

Based on the Team's research efforts, we identified the following major findings:

- Public jurisdictions providing safety services on the river are generally cooperative with each other.
- Some level of unnecessary service overlap and duplication exists, principally caused by a commitment to delivering an adequate response to all calls in an environment providing inadequate triage/dispatch.
- Current dispatch services lack adequate knowledge of the marine environment, and do not have adequate tools to dispatch resources efficiently.
- Distress and non-distress calls are not well differentiated at dispatch.
- Performance and budget data are inconsistent, absent, and un-reliable as comparative or absolute measurement tools.
- Radio communications are complex and sometimes undependable due to the use of different radio channels and the lack of standard radio communication protocols.
- Command systems and operating protocols are not consistent between agencies.
- Education and community outreach programs are not well coordinated and do not share a common vision or goals.

## **River Public Safety Services Report**

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- Potential opportunities for income enhancement have not been thoroughly investigated.
- There is no common forum for discussion of river safety issues or coordinated planning.

### **Recommendations for Improved Design of River Public Safety**

In order to address the findings listed above, the River Public Safety Team Makes the following recommendations to improve the delivery of river public safety services in Multnomah County:

1. Develop and adopt comprehensive operating protocols for all agencies in the Multnomah County area that provide river public safety services.
2. Develop improved radio communication and standardized emergency dispatch methods for all public agencies providing public safety on waterways in Multnomah County.
3. Develop a unified reporting system that defines and collects data needed to effectively manage a coordinated river safety system and standardizes river safety workload, calls for service, and cost information.
4. Involve independent contractors in non-distress responses under a well-defined permitting agreement.
5. Periodically conduct a broad satisfaction survey of recreational and commercial users of waterways in Multnomah County.
6. Establish a River Safety Policy Coordination Committee to jointly solve coordination problems as they occur and to address other river safety issues including but not limited to:
  - a. Provide joint, interagency river-related training for all agencies.
  - b. Provide a common public relations and information voice for all agencies.
  - c. Develop improved and coordinated water safety public education programs.
  - d. Explore opportunities to initiate new fees to support river safety activities.

In addition to these recommendations, the Team proposes five Scenarios for improved organizational delivery of these services. The Scenarios are described beginning on page 14 (check page) of the report. The Team strongly endorses the implementation of Scenarios One and Two.

## **River Public Safety Services Report**

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### **Indicators of Success**

The Team has developed a set of performance indicators to track the progress of improvement in River Public Safety. These measures are listed on page 23 of this report. In brief, the Team believes that implementing the recommendations will result in the following improvements:

- Increased feelings of safety when using the river for commercial and recreational purposes
- Fewer emergency incidents
- More knowledgeable boaters and waterway users
- Fewer unnecessary public safety agency dispatches

## **River Public Safety Services Report**

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### **I. Inventory and Description of River Public Safety Services**

Waterways within Multnomah County include the Columbia, Willamette, and Sandy Rivers and several smaller lakes and streams. With a population of over 677,850 and 100 miles of shoreline, rivers within Multnomah County continually rank as the most used bodies of water in the state and make Portland the number one overall destination for boating in Oregon. There are over 1000 houseboats and over 80,000 registered boats in the county. The Ports of Portland and Vancouver handle over 14,457,979 metric tons of commerce annually, primarily grains, and mineral bulk cargo. Several governmental jurisdictions border waterways within Multnomah County including the cities of Portland, Gresham, and Vancouver, WA and the counties of Multnomah and Clark, WA.

This report focuses on those public jurisdictions providing public safety services along both the Columbia and Willamette Rivers within or adjacent to Multnomah County. For the purposes of this report, "river" is defined as both water and land between "the top of the banks" on both sides of the river. While this is not a legal definition, it will give the reader the perspective used by the River Safety Services Committee in conducting this review. River public safety services include law enforcement, emergency medical and boater assistance, boating/water safety and education, boat safety inspections/boardings and fire fighting. The full charge to the River Safety Services Committee is shown in Appendix A.

#### **A. Public Agencies Providing River Safety Services**

Several agencies provide public safety services on the rivers in Multnomah County, all in partnership with each other.

The Multnomah County Sheriff's Office (MCSO) River Patrol provides public safety services to all waterways within Multnomah County including the Columbia, Willamette and Sandy rivers, Blue Lake, and other smaller bodies of water. MCSO has three public safety facilities and 14 waterway response vehicles. These vehicles include eight river patrol boats, four smaller response craft, and a barge and dive van. The MCSO River Patrol is staffed with 12.75 full-time equivalent employees year round and six to eight seasonal employees during the busy summer months.

The City of Portland Bureau of Fire and Rescue (Fire Bureau) responds to marine emergencies and, as a member of the Marine Fire Safety Association, can be called to incidents on the Columbia from the Sandy River to Astoria and on the Willamette River south to Oregon City. Portland Fire and Rescue has two primary and two ancillary river public safety facilities, three fireboats, and four other waterway response vehicles. All 24 full-time employees assigned to the two stations provide response to incidents on Multnomah County waterways.

The Clark County Sheriff's Office River Patrol Unit provides service on the Columbia River with six waterway response vehicles. The Clark County Sheriff's Office has a



## River Public Safety Services Report

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memorandum of understanding (MOU) with the City of Vancouver, WA to handle their water incidents. Clark County River Patrol is staffed with two full-time equivalent employees and five seasonal staff.

The Port of Portland has a primary mission to provide search and rescue response in the event of an aircraft crash in the Columbia River. Also, they respond to river emergencies when requested by partner agencies and when self dispatched. They have one boathouse and one boat that can be manned with three staff on an ongoing basis.

The United States Coast Guard (USCG), one of the nation's Armed Services, has a mission to protect the public, the environment, and US economic interests. The USCG Portland Base is responsible for portions of the Columbia and Willamette Rivers and has five response boats. The Portland Base operates 24 hours per day / seven days a week with 18 Operation Center personnel and 25 Station Portland personnel. The Base has a 25 vessel volunteer USCG Auxiliary Unit that assists with recreational boating safety patrols and other services as needed.

### ***B. Comparison of Primary Service Providers and Services in Multnomah County***

The following table is an inventory of services provided by the primary river service agencies in Multnomah County. Although available services are indicated on the table, the full scope of these services is not presented except as shown in the footnotes.

The River Public Safety Team interviewed other public agencies but did not include them in this table because of the relatively minor role they play on the river. For example, the Portland Police Bureau and Vancouver Police Department respond to service requests on bridges and on the banks of rivers but do not respond to incidents on the waterways. The Oregon State Police efforts focus primarily on fish and game law enforcement and the State DEQ utilize state watercraft when needed for environmental quality activities.

During the inventory phase of this project, other agencies in the County were discovered as providing river safety services. These include the City of Gresham and Rural Fire Protection District 14 (Corbett-Springdale-Columbia River area).

## River Public Safety Services Report

Inventory of Services					
Services Provided	MCSO River Patrol	Portland Fire Bureau	Clark County Sheriff's Office	Port of Portland	US Coast Guard
Search and Rescue	X	X	X	X	X
Law Enforcement (a)	X	-	X	-	X
Fire Service (b)	X	X	X	X	X
Hazardous Materials Response (c)	X	X	X	-	X
Code Enforcement (d)	X	X	X	-	X
Medical Service (e)	X	X	X	X	X
Water Safety Education (f)	X	X	X	-	X
Dive Team (g)	X	X	-	-	-
24 hour / 7 day on duty (h)	-	X	-	-	X

- a. The MCSO River Patrol and Clark County Sheriff's Office are responsible for enforcing local and state laws. The US Coast Guard enforces federal laws.
- b. The Portland Fire Bureau is the primary fire service provider on the rivers. MCSO has water pump and dewatering capabilities on each of their patrol vessels. The US Coast Guard provides command/coordination on major fire incidents.
- c. Portland Fire Bureau fireboats carry hazardous materials mitigation equipment. All members are trained in oil spill booming techniques. All members are certified Haz-Mat first responders.
- d. The local agencies enforce local and state codes and the US Coast Guard is responsible for enforcing federal maritime codes.
- e. The Portland Fire Bureau provides personnel with EMT-Basic and EMT-P advanced medical service (trained paramedics).
- f. The US Coast Guard provides water safety education through the volunteer citizen Coast Guard Auxiliary.
- g. Both Dive Teams are trained on-call units that are assigned full-time to other duties.
- h. Currently, only the Fire Bureau and Coast Guard provided 24/7 service coverage. Other agencies are available on-call to provide 24/7 services.

## River Public Safety Services Report

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### II. River Safety Workload and Calls for Service

There is not a common methodology used by all service providers to record and track river safety incidents and calls for service. Consequently, it is difficult to obtain complete and reliable information on river safety workload and calls for service. While workload and call data for City and County agencies is provided primarily by the Bureau of Emergency Communications (BOEC) 911 system, there is no tracking within a defined geographic "river district". Information from this system must be culled from combined river and land incidents, which is labor intensive and must rely on location estimates. The Portland Bureau of Fire and Rescue uses BOEC data and internal reporting to develop more specific information on river calls and response times. Overall, response times for river incidents range from 13 minutes to 15 minutes but these estimates may not include all calls responded to by river public safety agencies that may increase or decrease response times.

Workload and calls for service also vary by season of year, day of week, and time of day. Workload is highest in the summer months during daylight hours and on the weekends. Although some serious emergency incidents can occur during bad winter weather and during the night, calls decline significantly during the winter months and at night.

Given these caveats, below is a listing of workload estimates for several of the river public safety service providers for fiscal year 2005. Because multiple service providers typically respond to an incident, the following workload estimates include an undetermined number of incidents that are counted by more than one agency.

#### *a. Fire*

In 2005, Portland Bureau of Fire and Rescue responded to 294 river incidents on waterways or on or near the bank. Of these, 11% were for fires (Boat, Brush, Commercial, Grass/Bark dust/Tree, Illegal Burn, Miscellaneous, Residential, Ship, Smoke in Area), 41% were described as "Marine Incident", 24% "Drowning/Any River Incident", and 17% were "River Dive Response." Other types of incidents amounted to 7%.

Of the incidents where a response time was indicated, the average response time from dispatch to on-scene was 13.5 minutes. While there is no standard for response to river safety incidents, land-based fire and medical incidents are responded to less than six minutes at least 70% of the time.

#### *b. MCSO*

Bureau of Emergency Communication (BOEC) recorded 505 incidents by an MCSO River Patrol Unit in 2005. Of these, 58% were described as "Marine." The average response time for these "Marine" incidents was 14.6 minutes. The average response time for all Sheriff Office calls was under 15 minutes.

## River Public Safety Services Report

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As part of a law enforcement agency, MCSO River Patrol performs services on land as well as waterways. It is difficult to distinguish whether incidents occurred on land or waterways with BOEC data. Of River Patrol Unit incidents that were mappable (73%), 75% occurred on waterways or within 1000 feet of the water. The MCSO staff indicated that incident data may be understated because deputies do not consistently report and record all the calls and incidents to which they respond.

### *c. Others*

The USCG responded to 170 emergency calls and nine non-emergency calls during FY 2004-05 within its local service area (Bonneville Dam to Puget Island on the Columbia and Willamette Falls to Kelly Point Park on the Willamette). The 170 emergency incidents were completed in 138 mission hours. In addition, the Base conducted 638 water boardings and issued 153 boating citations.

The Portland Police Bureau reported responding to 1472 calls for service within a 100 foot distance from the river in FY 2004-05. Of these calls, approximately 70 were determined to be "marine" related. Most of these latter calls were determined to be "bridge related".

Although not part of the 911 dispatch protocols, the Port of Portland reported that they provided assistance on over 300 emergency incidents the past five years.

## **River Public Safety Services Report**

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### **III. Areas of Duplication and Overlap of River Public Safety Services**

#### **A. *Some Level of Service Overlap and Assistance is Desirable***

As noted earlier, core river public safety services include law enforcement, emergency medical and boater assistance, fire fighting, water safety education, and inspections of various kinds. Consequently, it may appear from the matrix above that there are significant areas of duplication and overlap of river public safety services by several agencies. However, the team learned that some overlap in service capability is a desired and necessary element to ensure river public safety and to provide "back-up" to other service providers. Each of the agencies we talked to felt it was desirable to have some level of service overlap in order to provide assistance to other agencies on some incidents. It is believed that no one agency has the capability to provide full public safety services on the river. In addition, although MCSO River Patrol and Clark County Sheriff's Office indicate that they can provide all types of emergency services, their ability to respond to fires and to provide higher level medical assistance is very limited.

#### **B. *Unnecessary Service Overlap and Duplication***

It is difficult to specifically identify the amount of duplication of public safety services that exists on the river due to the lack of detailed and comparable data on incident responses from BOEC and the agencies. However, testimony from all the agencies we interviewed indicates that some level of unnecessary and duplicative response occurs frequently. For example, a preliminary analysis of data from January to June 2005 of MCSO River Patrol and Portland Fire data indicate that both agencies responded to approximately one quarter of their total incidents. Most of these incidents are categorized simply as "Marine" or "Drowning/Any River Incident"; therefore, it is difficult to understand the role each agency had in the response. In addition, officials have described situations when they arrive at incidents and find that their help is not needed because two or three other responders have also arrived at the incident. At other times, agencies describe seeing emergency agencies responding to calls that they lacked any knowledge or notification about.

#### **C. *Cost of Services***

It is difficult to identify a precise cost of service for river public safety in Multnomah County due to the number of agencies with partial responsibilities, differences in budgeting approaches, and the mix of federal, state, and local agencies. The following are estimates for each agency with a major role in river public safety:

- The MCSO River Patrol unit operates with a FY04-05 budget of \$1,551,862 with approximately 30% of this revenue coming from the Oregon State Marine Board for various contracted services.
- The Portland Fire Bureau does not budget specifically for river safety duties. Marine costs are part of the larger budget for land and river activities provided by

## River Public Safety Services Report

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Stations 6 and Station 17. The Team developed two cost estimates for marine services provided by Stations 6 and 17 during FY 04-05. The first estimate of \$220,000 is based on the incremental additional costs of personnel and materials and services to support river safety activities. The second estimate of \$645,455 is based on allocating a share of the total station budgets based on the percentage of their annual workload that is comprised of marine call responses.

- The USCG provides a number of services to a geographic area that stretches from Astoria to Lewiston Island and cannot provide an accurate, marine-specific breakout for the Portland area without extensive analysis. The estimated cost of operating cost for its Portland Station vessels in FY 2004-05 is \$473,856.
- Clark County operates with an approximate \$186,000 annual marine budget.
- Gresham Fire Department does not have a marine-specific budget.
- The Port of Portland has an annual marine-specific budget of approximately \$40,000,

### ***D. Savings Opportunities***

Savings from implementing operational changes recommended in this report will come from various areas. By reducing the "overlapping" response to many calls, service providers will save an undeterminable amount of overtime, fuel, equipment, and capital replacement costs. A more cohesive approach to training, scheduling, and dispatching of calls should also reduce duplicative use of resources.

There is also potential to generate additional revenues from a variety of different local, state, and federal sources. For example, the team discussed approaching the Marine Board to request that a greater share of boat registration revenues flow to the Multnomah County waterways in light of the high use of waterways in this area. During the course of this review, the Marine Board provided an additional \$118,000 to the County to support the MCSO river patrol operations. However, the MSCO budget was reduced by \$180,000 during the same budget process.

In addition, the team also discussed pursuing new revenues from boat launching and parking fees, cost recovery from large private events that significantly impact resource use such as the Rose Festival, and additional reimbursements or in-kind resources from public safety partners in Clark County and the City of Vancouver. Finally, there may also be a possibility to generate additional revenue from federal homeland security and other grants through a better organized, more efficient, multi-agency river response team.

## **River Public Safety Services Report**

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### **IV. Input from Stakeholders and River Users**

In response to the River Public Safety Team Charter requirements to obtain input from river customers-citizens and stakeholders, the team members held focus groups with six different user and interest groups involving about 30 individuals in total. These groups included:

- Vessel Assist and Sea Tow – commercial towing and rescue companies
- USCG Auxiliary – volunteer association that provides assistance to boaters
- Waterfront Owners and Operators of Oregon (WOO) – private citizens and businesses that live and operate businesses on the waterways
- Kayakers – recreational users of the rivers and waterways
- Columbia River Yachting Association – private recreational boat owners.

The focus groups ranged in size from three to eight and covered a number of topics including perceptions of safety, satisfaction with the current system, biggest public safety problems, and ideas for improvements. The results of the focus groups should not be considered representative of all the recreational and commercial users of the river. However, they do provide some valuable insights from knowledgeable groups that use waterways in Multnomah County and their satisfaction with public river public safety.

#### **A. Areas of Satisfaction**

- Most users feel relatively safe on the rivers, confident of their own skills, but skeptical about others' skills
- Calling for help is not a problem with cell phones and 911 and/or VHF radio.
- Most believe that if there is an emergency distress call, there will be a competent response.

#### **B. Major Concerns about River Public Safety**

- From these river users' perspective, communication, coordination, and public education are the biggest concerns. Some perceived inadequate law enforcement with regard to alcohol and boating traffic rules.
- Response to and resolution of non-distress calls can be disorganized, excessive, inconsistent or unreasonably expensive.
- A consistent complaint was an uneducated public, for example: poor knowledge of the "right-of-way" rules and the location of the shipping channel.

## River Public Safety Services Report

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- No one seems to be clearing hazardous debris such as logs floating down the river.

### **C. *Ideas and Suggestions for Improvement***

- Coordinate responses better with improved dispatch and communication. Define agency roles more clearly. Develop common standards and guidelines, especially standards for differentiating distress versus non-distress calls and medical emergencies versus others, such as those the Coast Guard uses. Use clearer incident command protocols.
- Conduct joint training exercises and operations.
- Establish common geographic locations for emergency access and triage.
- Train 911 or another dispatch on river geography and improved triage.
- Communicate on a separate channel during an incident.
- Coordinate messages to educate the public about common problems such as right-of-way. Require more boating safety education, including use of jet skis and water toys. Use law enforcement as an education tool.
- Establish a River Safety Committee with review power and a process for complaints and suggestions.
- Secure more funding and staff.
- Partner with all service providers on the water.



## River Public Safety Services Report

The table below shows responses from the focus groups. On both scales, 1 was Poor.

Responses from Focus Groups						
	USCG Auxiliary	WOO	Sea Tow	Vessel Assist	Kayakers	Yachters
<b>Satisfaction</b>	(1-5 scale) 3	(1-7 scale) 6			(1-7 scale) 7	(1-5 scale) 4
<b>Feel safe</b>	(1-5 scale) 4	(1-7 scale) 6	Good	Good	(1-7 scale) 7	(1-5 scale) 4
<b>Call for help</b>	VHF 16 or USCG by cell phone	VHF 16, 911, River Patrol	VHF 16 or USCG	VHF 16	911	VHF 16, 911, family, or friends
<b>Perceived Problems</b>	Alcohol Recklessness Make-way PFDs Debris More law enforcement	River rage Alcohol Reckless kids Excess wake More law enforcement	Uneducated public Coordination Excess wake More law enforcement	Uneducated public Inconsistent MCSO response	Jet skis Fast big boats Fishermen block channel	BUII Excess wake
<b>Ideas for Improvement</b>	Emergency access Better incident command Train 911 dispatch for triage & river geography	Coordinate Respond Better 911 Know river More funding Joint protocol Distinguish medical vs. other	USCG for SAR Define roles River Committee Review process Use USCG non-distress rules	All calls to 16 Require class Communicate Coordinate Better non- distress	More staff Non-911 number	More patrol Coordinate Communicate Educate boaters
<b>Can help</b>	Use us		Have role	As partner	Call us	

### Internal and External Interviews and User Satisfaction Survey

The River Safety Services Team also interviewed stakeholders in the area and marine safety organizations on the West Coast. The full list of interviewees is shown in Appendix B. The Team's findings on marine safety operations in other major West Coast ports are found in Appendix C.

The team also explored the possibility of administering a broader, more representational survey of recreational and commercial users of waterways in Multnomah County. However, limited time and funding for the survey precluded conducting it during this review. The team prepared a model River Safety User Survey for administration in the future that is attached as Appendix E.

## **River Public Safety Services Report**

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### **V. Statements of Major Findings**

Based on the team's review and analysis of river public safety services on Multnomah County waterways, the River Public Safety Team identified the following major findings:

1. Public jurisdictions providing safety services on the river are generally cooperative with each other.
2. Some level of unnecessary service overlap and duplication exists, principally caused by a commitment to delivering an adequate response to all calls in an environment providing inadequate triage/dispatch.
3. Current dispatch services lack adequate knowledge of the marine environment, and do not have adequate tools to dispatch resources efficiently.
4. Distress and non-distress calls are not well differentiated at dispatch.
5. Performance and budget data is inconsistent, absent, and un-reliable as comparative or absolute measurement tools.
6. Radio communications are complex and sometimes undependable due to the use of different radio channels and the lack of standard radio communication protocols.
7. Command systems and operating protocols are not consistent between agencies.
8. Education and community outreach programs are not well coordinated and do not share common vision or goals.
9. Potential opportunities for income enhancement have not been thoroughly investigated.
10. There is no common forum for discussion of river safety issues or coordinated planning.

## River Public Safety Services Report

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### VI. Recommendations

In order to address the Major Findings, the River Public Safety Team has developed a number of recommendations. We have developed a set of Universal Recommendations that are the essential set of actions needed to address problems we found in the delivery of river public safety services.

In addition, the team developed five different scenarios that implement the Universal Recommendations in different operational and organizational approaches. Scenario #1 requires the least change in current organizational structure and responsibilities, while Scenario #5 creates a new legal entity with full responsibility for river safety responsibilities. The team recommends immediate implementation of Scenario #1 and a long-term phasing to Scenario #2 based on experiences learned.

#### Universal Recommendations for Change

1. **Develop and adopt comprehensive operating protocols for all agencies in the Multnomah County area that provide river public safety services.** To ensure that public safety agencies coordinate their efforts a Memorandum of Understanding needs to be developed that clearly defines each agency's role and responsibility. Each agency should also agree to operate using the National Incident Management System (NIMS) requirements. We have developed a generic Memorandum of Understanding to guide the development of these new protocols that is contained in Appendix D.
2. **Develop improved radio communication and standardized emergency dispatch methods for all public agencies providing public safety on waterways in Multnomah County** – To reduce duplicative dispatch and response and to improve agency communication, agencies in cooperation with BOEC should a.) identify and use a common 800MH radio channel for all water safety responses, b.) define a river service area and one or more defined river districts with specific geographic service boundaries, and c.) develop agreed-upon BOEC protocols to dispatch the most appropriate units to river incidents consistent with the Memorandum of Understanding. Improvements to the marine radio and dispatch system need to be coordinated with the current five-county and City of Portland effort to develop an interoperable communication and record keeping system.
3. **Develop a unified reporting system that defines and collects data needed to effectively manage a coordinated river safety system. Define and standardize river safety workload, calls for service, and cost information.** – In order to ensure that public agencies produce useful, comparable, and complete data on the amount and cost of river public safety services, a needs analysis should be performed which identifies data needs and methods for capturing data. Each agency should cooperate with BOEC and Clark County emergency communication

## River Public Safety Services Report

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agencies to develop standard definitions for types and categories of service calls, response times, and geographic locations. Each agency should also specifically identify and track costs for providing river safety services. The unified reporting system should be coordinated with the City of Portland efforts to replace the current communication system utilized by local agencies in the County.

4. **Involve independent contractors in non-distress responses under a well-defined permitting agreement.** In order to reduce public agency costs and involve the private sector in non-distress river calls, the MCSO in cooperation with other agencies should develop agreements with private tow and assistance businesses that provide for defined services at a set fee.
5. **Periodically conduct a broad satisfaction survey of recreational and commercial users of waterways in Multnomah County** – In order to systematically monitor public satisfaction with river safety services, public agencies in cooperation with the Oregon Marine Board should periodically survey users of the waterways to determine perceptions of safety, knowledge of safety requirements, and satisfaction with services received. We have developed a model survey form to serve as the basis for this survey. See Appendix E.
6. **Establish a River Safety Policy Coordination Committee to provide an ongoing forum to solve coordination problems and to jointly address river safety issues.** In order to help improve public safety agency coordination on an ongoing basis, each agency should appoint a responsible official authorized to act on behalf of their agency to develop a Policy Coordination Committee that would address river issues from a multi-agency and multi-jurisdictional standpoint. This committee should meet periodically throughout the year to monitor progress in implementing the Memorandum of Understanding, to address new challenges in agency coordination, and to solve problems. The Committee should also develop and recommend approaches to:
  - a. Providing joint, interagency river-related training for all agencies.
  - b. Providing a common public relations and information voice for all agencies.
  - c. Developing improved and coordinated water safety public education programs.
  - d. Exploring opportunities to initiate new fees to support river safety activities.

## **River Public Safety Services Report**

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### **Scenario #1 – Bureau of Emergency Communications (BOEC) Dispatch**

#### **Description:**

- BOEC receives all calls for service on the river and riverbanks.
- Provides dispatch services to all water safety agencies.
- Uses new protocols and dispatch matrix to send appropriate and closest unit.
- Informs USCG on all incidents and coordinates response.
- USCG manages non-distress calls for service.
- BOEC maintains real-time public safety unit status.
- Records and reports calls for service data with the computer aided dispatch system (CAD).

#### **Strengths:**

- More fully utilizes capabilities of existing 911 emergency dispatch and communications system.
- Able to capture, record, and report complete local government call data on fire, medical, and police incidents.
- Utilizes 800 MHz radio communication system capabilities.
- Existing BOEC dispatchers trained in fire, medical, and law enforcement dispatch.

#### **Weaknesses:**

- Does not include USCG assets in the dispatch protocols – USCG dispatches own units.
- May not fully eliminate duplicate federal and local response.
- Does not take full advantage of federal assets, capital resources, and search/rescue expertise.
- BOEC does not have marine emergency capabilities (VHF) and has limited marine knowledge.

#### **Opportunities for Cost Savings:**

- Reduces duplicative, unnecessary local government emergency and non-emergency (distress and non-distress) responses.

#### **Apparent/Unresolved Issues and Questions**

- Coordination between local agencies and Coast Guard for receiving and dispatching calls.

## **River Public Safety Services Report**

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### **Scenario #2: United States Coast Guard (USCG) Dispatch**

#### **Description:**

- USCG maintains track of status and location of all local agency, contractor, and USCG auxiliary units.
- BOEC identifies call as from a river district & transfers to CG.
- USCG triages call & records initial incident data.
- USCG Dispatch sends most appropriate unit - CG unit is dispatched in all distress cases.
- USCG Dispatch provides coordination of mission and commits additional assets as needed.
- USCG Dispatch captures data and provides incident record and performance information to BOEC and other interested parties.

#### **Strengths:**

- Specifically trained and river-knowledgeable dispatch personnel on duty 24/7
- Advanced computer-aided mission management.
- Effective use of a landmark aided recognition system (LARS).
- Able to use VHF "Notice to Mariners" process to alert Good Samaritan response to calls.

#### **Weaknesses:**

- Current USCG data management system currently unable to speak directly with the 911 CAD system.
- Current data system cannot give real-time information to responders through CAD system.
- USCG dispatchers not currently trained in CAD operations or medical or fire triage
- May provide weaker documentation for litigation.
- USCG lacks full access to Law Enforcement Data System (LEDS).

#### **Opportunities for Cost Savings:**

- More consistently accurate triage and reduced need for duplicative dispatch.
- Training cost savings – fixed expense for USCG.
- Take advantage of Federal Operating and Capital Budgets
- May provide access to Federal \$\$ for development of the program
- Opportunity for joint responder training under the federal umbrella

#### **Apparent/Unresolved Issues/Questions**

- Protocols must be aligned with local agencies.
- No real understanding of how USCG and CAD systems might communicate.
- Need to get USCG access to LEDS.

## **River Public Safety Services Report**

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### **Scenario #3: United States Coast Guard (USCG) is Responsible for Managing River Emergency Response**

#### **Description:**

- USCG would manage (do incident command) all responses utilizing NIMS protocols to distress and non-distress incidents on rivers.

#### **Strengths:**

- Current 24/7 response capabilities.
- Assets and staff are dedicated to this role.
- Have access to Helicopter resource
- USCG applies higher level search planning and rescue protocols.

#### **Weaknesses:**

- Would require resolution of issues raised by current state and local responsibilities and public safety statutes.
- May require notice to and negotiation with public safety unions.
- Need to address coordination with land based emergency response.

#### **Opportunities for Cost Savings:**

- No variable or overtime expense to community.
- Could be significantly fewer community agency dispatches.

#### **Apparent/Unresolved Issues/Questions**

- Feasibility of formal USCG and local government agreement.
- USCG may need additional financial resources.

## **River Public Safety Services Report**

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### **Scenario #4: A Cooperative Partnership with Common Facilities**

#### **Description:**

- Principal agencies currently providing River Safety Services would enter into a cooperative agreement to share facilities and assets under a new, independent organizational structure.
- Operations will be managed and dispatched from a single location.
- Staffing requirements and budgets would be allocated to existing agencies based on demand.
- Units stationed and dispatched from existing locations.

#### **Strengths:**

- 24/7 response capabilities
- Single budget and management control
- Potential reduction in facilities and assets
- Coordinated multi-agency teams
- BOEC could be on-site participant

#### **Weaknesses:**

- Likely require the development of a new facility
- Would require resolution of issues raised by current state and local responsibilities and public safety statutes.
- May require notice to and negotiation with public safety unions.

#### **Opportunities for Cost Savings:**

- Reduction in total staffing
- Reduction in total operating expense
- Potential reduction in facilities and assets



## **River Public Safety Services Report**

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### **Scenario #5: Metropolitan River Safety Agency**

#### **Description:**

- Develop a new, independent Public Water Safety Agency providing all current river safety services.
- Agency to be directed by a community board.
- Independently developed budget allocated between participating municipalities.
- All staff would be directly employed by this agency, and identified as such.
- Central facility with administrative, training and maintenance resources.
- New stations at strategic points on the waterways.

#### **Strengths:**

- 24/7 response capabilities
- Single budget and management control
- Reduction in facilities and assets
- Broadly skilled and cross-trained officers

#### **Weaknesses:**

- Would require the development of a new facility
- Would require resolution of issues raised by current state and local responsibilities and public safety statutes.
- Would require notice to and negotiation with public safety unions.

#### **Opportunities for Cost Savings:**

- Reduction in total staffing
- Reduction in total operating expense
- Potential reduction in facilities and assets

## **River Public Safety Services Report**

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### **Unexplored Issues and Opportunities**

In addition to the Universal Recommendations and the Scenarios presented on the previous pages, the team identified a number of other opportunities that may hold potential for improving the efficiency and effectiveness of river public safety services. These issues and opportunities were not reviewed in detail and may warrant additional effort to identify those that hold most promise for success.

- Develop GPS mapping and asset control.
- Review all agencies to see if there are surplus assets – boats, equipment, buildings.
- Review opportunities to generate operating funds from federal grants.
- Explore revenue opportunities by initiating additional parking and launch fees and public launching sites, and by exploring reimbursement for services provided to public and private events such as the Rose Festival.
- Explore additional grant opportunities from the State Marine Board.
- Explore possible Clark County participation in peak season patrols.
- Explore the possibility of private donations for operating funds.
- Explore the possibility of coordinating/sharing education programs between agencies and the State Marine Board.
- Provide a common public relations and information voice for all agencies.
- Look into coordination with Homeland Security efforts and funding sources.
- Determine whether or not the Fire Bureau has law enforcement responsibilities (City Code, Title 19 law enforcement issue).
- Share capital equipment and other physical assets.
- Create multi-agency units such as a dive team.

## **River Public Safety Services Report**

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### **VII. Performance Measures for River Public Safety Services**

In response to the charge in the team charter, the River Public Safety Team has developed a set of performance measures against which service quality will be judged. The measures listed below are intended to show progress in achieving the following River Public Safety goals:

#### **Desired Goals**

- Users of the rivers and waterways in Multnomah County are safe.
- The river community feels safe using Multnomah County waterways and banks.
- River public safety agencies ensure activities are well coordinated.
- Waterways and rivers are desirable places to live, play, and work.
- River users are knowledgeable and safe users of the waterways.

#### **Performance Measures**

1. Number of emergency incidents per capita on waterways in Multnomah County (e.g., accidents, crimes, fires).
2. Percent of river community who feel safe or very safe when using the river for work or play.
3. Average response time to river/marine emergency incidents.
4. Average number of public safety agency dispatch activations per emergency incident.
5. Percent of river and waterway users that feel knowledgeable about boating and river safety requirements.
6. Property loss and lives lost due to accidents and emergency incidents on waterways in Multnomah County.

#### **Common data needed to monitor and track public agency workload and performance:**

- Type and category of marine incident and service call
- Call volume
- Categorization by priority of call (distress vs. non-distress)
- Dispatched and self-initiated calls
- Response time to incidents
- Amount of time spent on each call
- Location of marine incident
- Property loss and lives loss information

## **River Public Safety Services Report**

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### **VIII. Implementation Actions**

In order to implement the Universal Recommendations and Scenarios contained in this report, the River Public Safety Team believes the Charter sponsors should take the following implementation steps:

- A. Develop a joint resolution for adoption by City Council and the County Commission. The resolution would formally accept the Report of the River Public Safety Team and direct that the Universal Recommendations and Scenarios 1 and 2 be implemented.
- B. The resolution would also stipulate that an interagency and intergovernmental Implementation Team be formed to address the report recommendations. The Implementation Team would include officials with decision-making authority from the MCSO, Portland Fire and Rescue, USCG, and the BOEC. In addition, the Implementation Team should work in cooperation with officials from Gresham Fire and Rescue, and Clark County, WA to implement the report recommendations.
- C. The resolution would contain a Charter that outlines the duties, roles and responsibilities of the Implementation Team and would require specific milestones and timelines for completion of priority actions such as the adoption of the MOU or other necessary and appropriate agreements defining service responsibilities, standardization of radio and communications protocols, and development of BOEC river and marine dispatch protocols. A Draft Implementation Team Charter is shown in Appendix F.

## APPENDIX A

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These documents are directly related to the work of the River Public Safety Services Team. They have been used by the Team to develop the findings and recommendations included in the report.

### **Appendix A – River Safety Services Team Charter**

**Authorizer:** Mayor Tom Potter and Commissioner Sam Adams  
Chair Diane Linn and Commissioner Serena Cruz  
Sheriff Bernie Giusto

The Citizens Crime Commission endorses this work. **Commissioner Adams and Sheriff Giusto** will serve as champions for this effort on behalf of the sponsor group and provide authority, oversight, empowerment and encouragement.

#### **Purpose: Why does the team exist? What result is it to produce?**

The purpose of the River Public Safety Services Team is to design a service delivery strategy for ongoing fire and police safety protection services on the Willamette and Columbia rivers and other waterways in Multnomah County. The intent of this design is to eliminate duplication of services and align service delivery. This design is to assume the following:

1. Multnomah County Sheriff's Office is required to see that law enforcement services are provided in Multnomah County, including on the Columbia and Willamette Rivers.
2. Multnomah County may procure law enforcement services for areas of the County in need of service.
3. The County and/or the City have, or could develop, capacity for river public safety functions.
4. Personnel can be cross-trained for all functions.
5. Savings (e.g., at least 5% over adopted FY06 amounts) and/or service enhancement (e.g., addressing service gaps) must be achieved.

## APPENDIX A

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### **Goal: What will be produced? When?**

The team will produce specifications for police and fire protection and other services for the Willamette and Columbia Rivers and other waterways in Multnomah County. These specifications will:

1. Inventory the services provided by the City and Multnomah County and other jurisdictions on the Willamette and Columbia Rivers, and other waterways.
2. Offer service strategies that allow for alignment of service provision by one or multiple operators, public or private, while eliminating duplication of effort.
3. Calculate the price to be paid for services, including scaled options based on services provided.
4. Offer options that scale the level of service to be provided. Options must articulate assumptions for response time, level of coverage, seasonal variations, capacity, and other considerations important to citizens.
5. Provide authorizers with a reasonable mechanism for third party verification of the team's conclusions regarding the value of the services to be delivered at the established price.
6. Develop performance or outcome measures against which service quality will be judged.

In addition to the design specifications for river public safety services, the team will outline the issues that need to be resolved in order to implement its design including, but not limited to, statutory authority, charter authority, labor contracts (e.g., seniority, rank, post-employment retirement, certification, etc.), training needs, communication with river stakeholders (e.g., houseboat and yacht associations), involvement of other jurisdictions, and funding streams and limitations.

The team will develop its recommended design for river public safety services by May 12, 2006.

### **Boundaries: What is the team's authority?**

- Current public safety employees will be protected from layoff as a result of the proposed service strategy. Personnel issues will be managed through attrition or reassignment, in cooperation with appropriate unions.

## **APPENDIX A**

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### **Team Membership: Who are team members? Team lead?**

Champions will appoint team lead(s) from the community to provide objective leadership who will fully participate as a member of the team.

- Team lead will be supported by eight members, some of whom will provide operational experience and knowledge, someone with financial expertise, and at least two members unrelated to city/county river public safety delivery services who will bring additional creative thinking and experience outside the status quo.
- Team members are expected to commit 200-250 hours per person to this effort.

### **Approach: What are the process expectations of the team?**

- The team is to seek input from customer-citizens who receive river services (e.g., individual boaters, yacht clubs, houseboat associations, etc.).
- The team is expected to interview other key stakeholders to understand full range of services provided, including but not limited to, the Coast Guard, the Port of Portland, OR State Police, OR State Marine Board, Clark County (WA), Portland Bureau of Emergency Communication, Bonneville Power Administration, Waterfront Organization of Oregon, and SEATOW Portland.
- The team will meet with the full sponsor group at 2 to 3 junctures for "tollgate" sessions to review progress, receive direction and make decisions.

### **Support: How will this team be supported?**

- Staff support will be provided to the team, especially for team lead(s). Team may call on internal budget and legal staff to provide financial information and analytical support.

## **APPENDIX B**

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### **Appendix B – List of People and Groups Interviewed**

American Medical Response - Rocco Roncarati  
Bureau of Emergency Communications  
Clark County Sheriff's River Unit - Deputy Jim Drew  
Corbett  
Corp of Engineers/Bonneville Dam - Park Manager – Jim Runkles  
EPA  
Gresham Fire and Emergency Services - Battalion Chief Mark Maunder  
King County Sheriff Marine Patrol and Dive Unit - Keith Bennett  
Multnomah County Sheriff  
Oregon State Police, Portland Office - Sgt. Chris Allori  
Port of Portland Fire – Captain Chris Bryant  
Portland Fire Bureau  
Portland Police  
Sacramento County Sheriff - Charlie Slabaugh  
San Francisco Police Dept. - Danny Lopez  
San Joaquin Co. Sheriffs - Sgt. Sam Malcolm  
Seattle Fire Dept. - Assistant Chief of Operations Alan Vickery  
Seattle Mayor's Office - Jordan Royer  
Seattle Police Dept. Harbor Patrol Unit - Lt. Dave Emerick  
Tacoma Fire Dept. - Assistant Chief and Harbor Master Dale Vaughn  
Tacoma Police Dept. - Media Relations, Mark Fulghum  
Tacoma Police Marine Services Unit - Traffic Commander Lt. Robert Ruiz  
U.S. Coast Guard - Portland, Seattle, San Francisco  
Vancouver Fire Dept. - Captain Jeff Johnson  
Vancouver Police Dept. - Sgt. Rex Gunderson

Focus Groups -  
Alder Creek kayakers  
Columbia River Yachting Association  
Sea Tow - Deb Horan and Lyman Louis  
U.S. Coast Guard Auxiliary  
Vessel Assist - Ted Carr  
Waterfront Operators and Owners of Oregon



## APPENDIX C

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### Appendix C – Operations in Other Jurisdictions

The committee looked at operations in five other similar communities to see how they do things: Seattle/King County, Tacoma/Pierce County, Sacramento, Stockton/San Joaquin County, and San Francisco. Portland/Multnomah County could learn from each of them, but none is ideal. We have the opportunity to become the model in public safety services on the water.

#### *a. Tacoma/Pierce County*

Tacoma/Pierce County has Commencement Bay, South Puget Sound, numerous lakes and rivers. Tacoma has a population of 196,000, about 40 miles of shoreline, no houseboats but some people living on their boats at marinas, 60,000 boat registrations, the State's Vashon Ferry line, and an 11.5 million metric ton port commerce, primarily containers, grain, autos, and Weyerhaeuser. Many jurisdictions border, use and cooperate on the water, from Ft. Lewis to Gig Harbor. All service agencies respond to 911, cell phone, and dedicated marine band calls. Dispatch is coordinated through a contracted civilian agency. The Coast Guard is based in Seattle 30 miles away and sometimes calls upon Tacoma agencies.

The Tacoma Fire Department is the First Responder 24/7 on the water in Tacoma. They have one big fire boat that is used all over the South Sound when needed, and a smaller boat. All officers are EMTs, with in-house training provided, and they train other jurisdictions. A couple of private vessels have small pumps on board. Tacoma Fire has its own call center, in addition to responding to 911 dispatch.

In Tacoma, a new Police Marine Services Unit began operating with money from Homeland Security July 2005 and is still feeling its way. They have one boat and two donated jet skis. Six officers and one supervisor work the unit, with land patrol responsibilities as well. The boat is run only part-time, staffed as manpower is available, although they expect the water to take priority during the heavy summer months. The Police expect a new facility to open in December, when the Unit expects to offer public education classes in water safety.

The Pierce County Sheriff's Office Marine Services Unit has been operating for some 30 years. They do search and rescue on still and swift water, and body and vehicle recovery, with 26 trained officers including a dive team. They use a variety of boats for the variety of situations they find - a twin diesel engine, a rigid hull inflatable, an aluminum out drive, and donated jet skis. They assist others when called upon, cooperating with private boat operators and the fire department.

Information from Tacoma was obtained from official websites and telephone interviews with Tacoma Marine Services Unit Traffic Commander Lt. Robert Ruiz, Tacoma Fire Department Assistant Chief and Harbor Master Dale Vaughn, and Tacoma Police Department's Media Relations Officer Mark Fulghum.

## APPENDIX C

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### *b. Seattle/King County*

Seattle/King County has Puget Sound up to 600 ft. deep, Elliott Bay, Lake Union, 400 ft. deep Lake Washington, and other waterways. The City of Seattle proper has a population of 570,000; King County 1,780,000. They have 200 miles of shoreline, 147 of that freshwater. The largest houseboat association has 450 members and there are numerous yacht clubs. Petroleum storage facilities near saltwater have a capacity of 2,052,000 bbls; on freshwater 187,000 bbls. In 2005, the Port reports that 686,357 cruise passengers visited, 1345 vessels called (container, cruise, barge and bulk), with a value of \$29 billion worth of cargo coming and going to and from 165 countries. 800 commercial fishing vessels and plenty of recreational boaters fish in their waters. Seven jurisdictions communicate on VHF 16 and 800 MHz radios, all trained to NIMS, but with their own protocols. 911 has 120 dispatchers who send primarily to Police or secondarily to Fire. Police and Fire have their own dispatch as well. Whoever arrives on the scene first handles a situation until the primary agency responsible arrives. All fire and police officers have 1<sup>st</sup> Responder training.

In Seattle, the primary marine service agency is the Police Department's Harbor Patrol Unit, which has been operating since 1920. In service 24/7, they have a budget of \$3.4 million, 28 sworn officers, 26 divers (seven of whom have special training to detect underwater terror attachments to vessels), two civilians, one lieutenant, four sergeants, one administrator, and one mechanic. They have ten boats of various sizes, an SUV command vehicle and a dive van. They handle 3000-6000 calls per year plus 46 special events such as Seafair and visiting dignitaries, but do little public education.

King County Sheriff's Department has a small water service unit of seven full-time members, all master divers, who work 10:00 to 6:00, adding five or six members in the summer. They handle the swift water calls and recoveries, leaving Lake Union and the Sound to the Harbor Patrol unless they're requested.

The Seattle Fire Department's Marine Division has two land-based companies, one water-based one and a Battalion Chief, totaling 64 members. The fireboat company handles more than 200 calls per year for fire, rescue and EMS, with patrols and inspections exceeding 1500 hours per year. The budget is approximately \$12 million per year, one tenth of the entire department's.

For the area services to work together, communication at all levels is vital. For example, various mutual training exercises are held. Every week about 20 people from various agencies and jurisdictions meet for the Coast Guard's weekly security meeting. Some gear is standardized throughout the area for safety reasons, such as standard dive, communications, and decontamination equipment.

Information from Seattle was obtained from official websites and interviews with Seattle Fire Department's Diane Hansen and Assistant Chief of Operations Alan Vickery,

## APPENDIX C

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Jordan Royer in the Mayor's Office, King County Sheriff's Keith Bennett, and the Seattle Police Department Harbor Patrol Unit Lt. Dave Emerick.

### *c. San Francisco*

The City of San Francisco and the county share the same boundaries with the mayor and city council running everything. The Police Department Marine Enforcement Division patrols the area around the city. They help other areas and agencies when requested, working especially closely with the Coast Guard, which does some dispatch for other local agencies on a Computer Aided Dispatch (CAD) system. Communications and coordination are problems for the San Francisco area, as for everyone else. Danny Lopez was the contact.

The San Francisco Coast Guard station shares the same phone system as the local 911 centers and is tied into all local county lines. Calls can be passed along to the Coast Guard with the address, phone number, and a map showing up on the screen. Each of the three controllers (for operations, situation, and communications control) has a stand alone system. The station plans to install two more for the sector duty officer and a back-up. They cover communications of local marine units underway to know where they are at all times. The Coast Guard establishes an ICS command post when needed and is outfitting a command post trailer to be taken to the scene of a large incident to avoid overloading the central command center during the incident. The Coast Guard supplied this information.

### *d. Stockton/ San Joaquin County*

The County Sheriff's department does patrol and rescue for both the city and county. They have problems similar to Portland's with not enough deputies or funding and problems with communications. Information is from Sgt. Sam Malcolm.

### *e. Sacramento County*

City police and fire serve the city, not the county sheriff, although they assist each other when requested. They suffer from budget and communication problems like everyone else. Charlie Slabaugh, who is also a member of the California Boating Safety Officers Association Executive Board, provided the information.

## **APPENDIX D**

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### **Appendix D – Draft Model Memorandum of Understanding (MOU) Regarding River Public Safety Services in Multnomah County**

This Memorandum of Understanding (MOU) is made and entered into between the City of Portland Fire Bureau, City of Portland Police Bureau, City of Gresham Fire Department, City of Gresham Police Department, Port of Portland Fire Department and the United States Coast Guard and the Multnomah County Sheriff's Office and other potential partners (hereinafter "the parties").

#### **1. Purpose**

The purpose of this MOU is to establish unified protocols and procedures for responding to water-safety and other water-related incidents thereby reducing costs and increasing efficiencies by avoiding the dispatching of "overlapping" resources unless warranted.

#### **2. Background**

Emergency waterway incidents in Multnomah County are primarily serviced by the Multnomah County Sheriff's Office, Portland Fire Bureau, Gresham Fire Department, Port of Portland Fire Department, Clark County Sheriff's Office and the United States Coast Guard.

All Multnomah County waterway public service providers recognize the need for efficiencies in both the delivery of service and the reduction of costs associated with those services for the taxpayers of Multnomah County. In March 2006, Portland and Multnomah County initiated a River Public Safety Committee to review the process of responding to marine incidents and the general operating assumptions and jurisdictional issues of the various public service agencies. In reviewing the issues concerning waterway public service, the parties recognized and discussed the complexities and limitations in achieving costs savings such as: varying and changing environmental circumstances, the seasonality of river usage and causal factors such as weather, high fuel costs and water flows all of which reflect the intensity of river usage and an increase in incidents and their corresponding responses.

#### **3. Recitals**

Based upon the report of the River Public Safety Committee, the parties agree to the following principals:

- a.) There is a need to increase efficiencies and reduce costs by developing and adopting comprehensive operating protocols and procedures for all water safety agencies.

## APPENDIX D

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- b.) Cost savings may be attained by discovering the areas of inefficiencies between agencies and in reducing the "overlapping" response to certain categories of calls.
- c.) Current dispatch services are inadequate and lead to an inefficient allocation of response resources. Furthermore, dispatch currently does not have adequate tools to dispatch resources efficiently. It is agreed that dispatch needs additional Marine-specific training, clearer jurisdictional protocols and education in methods of triaging incidents to help differentiate the distress calls from the non-distress calls.
- d.) A more cohesive approach to the training of dispatchers and responders is critical, along with providing improved public education, and community outreach programs.

### 4. Project

A Project Team shall be formed by representatives from each public service agency and will meet (weekly/monthly) to formulate Operating Protocols and Procedures for responding to marine incidents and to propose areas of cost savings.

The parties hereby agree to the following members of the Project Team.

- **MCSO River Patrol representative:**
- **USCG representative:**
- **City of Portland representative (Fire and/or Police):**
- **Gresham representative (Fire and/or Police):**
- **Other?:**

The Project Team shall develop a plan which will outline the deliverables of the project and their corresponding schedule. Project deliverables will address each of the following aspects of River Public Safety services:

#### 4.1 Jurisdictional Assumptions (Insert assumptions here)

•

#### 4.2 Current Response Obligations/Expectations of Parties. [insert responsibilities here]

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## **APPENDIX D**

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### **4.3 Definitions**

- a.) Waterways within Multnomah County
- b.) Search and Rescue
- c.) Death Investigation
- d.) Dive Operations
- e.) Evidence Recovery
- f.) Distress Calls
- g.) Non-Distress Calls

### **4.4 River Safety Functions**

The parties agree to the development of efficient and standardized operating protocols and procedures between agencies relating to the following River Safety functions:

#### **4.4.1 Dispatch**

- Reported Boating Accidents
- Search And Rescue
- Marine Law Enforcement Activities
- Agencies agree to utilize guidelines that govern Incident Command System (ICS) and National Incident Management System (NIMS) protocols to govern multi-agency response to waterway incidents.
- "After-Hour" response to marine events
- Agencies shall provide their staffing schedules to central dispatch.

#### **4.4.2 Search and Rescue**

#### **4.4.3 Death Investigations**

#### **4.4.4 Dive Operations**

## APPENDIX D

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### **4.5 Multnomah County River Safety Planning Committee**

A committee comprised of members of public river service providers, private service providers and citizens. The committee will meet monthly to discuss river service delivery strategies, analyze river response protocols/MOU, and share information to strengthen the quality of public service to the marine community.

### **5. General**

The understanding of the parties is as follows:

**5.1 Term.** The term of this MOU shall be from [insert date] through [insert date].

**5.2 Termination.** Any party may withdraw from this MOU for their convenience and without penalty by giving each other party thirty (30) days written notice of its intention to withdraw. In the event of termination, each party shall be solely responsible for their own expenses incurred during the term of the MOU.

**5.3 Indemnification.**

**5.4 Revenue/Cost Considerations.**

## APPENDIX E

### Appendix E – Proposed River Safety User Survey

1. Do you use the Willamette and Columbia Rivers, or other waterways within Multnomah County for recreational or commercial purposes?

Yes \_\_\_\_ (continue with survey)      Recreational? \_\_\_\_      Both? \_\_\_\_  
No \_\_\_\_ (end survey)      Commercial? \_\_\_\_

2. How frequently do use rivers within Multnomah County?

5	4	3	2	1	NA
Every day	once or more a week	once or more a month	more than 6 times yearly	less than 6 times a year	

3. How safe do you feel when using rivers and waterways in Multnomah County?

5	4	3	2	1	NA
Very safe	safe	neither safe nor unsafe	unsafe	very unsafe	

4. Have you ever received emergency assistance from a public safety agency (Sheriff patrol, Fire department, Police dept, other) while on the river?

Yes \_\_\_\_      No \_\_\_\_

5. If yes, for the most recent event, which public agency responded to your emergency?

(If more than one agency responded, check all that responded)

Sheriff River Patrol ____	Port of Portland ____
Fire Bureau River boat ____	
Coast Guard or CG auxiliary ____	
Private tow service ____	Other ____



## APPENDIX E

### 6. How would you rate the quality of assistance you received?

5	4	3	2	1	NA
Very good	Good	Neither good Nor bad	Bad	Very bad	

### 7. What number did you call to obtain assistance?

911\_\_\_\_ Coast Guard #\_\_\_\_ Sheriff river patrol #\_\_\_\_

Marine radio channel\_\_\_\_ Another party initiated the call\_\_\_\_

### 8. Have you had any other non-emergency interactions with a public safety agency while using waterways in Multnomah County? (Non-distress assistance, public education, inspection, citation)

No\_\_\_\_ (skip to question 9) Yes\_\_\_\_

### 9. For the most recent event, how would you rate quality of the interaction with the public safety employee?

- Knowledgeable

5	4	3	2	1	NA
Very Knowledgeable	Knowledgeable	Neither knowledgeable Or unknowledgeable	Unknowledgeable	Very unknowledgeable	

- Helpful

5	4	3	2	1	NA
Very helpful	Helpful	Neither helpful Nor unhelpful	Unhelpful	Very unhelpful	

- Courteous

5	4	3	2	1	NA
Very courteous	Courteous	Neither courteous Nor uncourteous	Uncourteous	Very uncourteous	

## APPENDIX E

**10. How knowledgeable are you regarding boating safety and boating use rules?**

5	4	3	2	1	NA
Very Knowledgeable	Knowledgeable	Neither Knowledgeable nor unknowledgeable	Unknowledgeable	Very Knowledgeable	

**11. Would like to receive educational materials on boating use and safety?**

No \_\_\_\_\_

Yes \_\_\_\_\_

(Please provide name and address for mailing)

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

**12. How willing are you to help public safety agencies improve safety on the Willamette and Columbia rivers?**

5	4	3	2	1	NA
Very willing	Willing	Neither willing Or unwilling	Unwilling	Very unwilling	

**13. Overall, how would you rate the quality of river safety services provided by public agencies on waterways within Multnomah County?**

5	4	3	2	1	NA
Very good	Good	Neither good Nor bad	Bad	Very bad	

**14. In your opinion, what are the biggest public safety problems on the river?  
Limit of three comments.**

1. \_\_\_\_\_  
2. \_\_\_\_\_  
3. \_\_\_\_\_

## **APPENDIX F**

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### **Appendix F – Draft River Safety Implementation Team Charter**

**Authorizer:** (To Be Determined)

The River Safety Policy Coordinating Committee is responsible for the work of the Implementation Team. The Chair of the Implementation Team will be the primary liaison to the Policy Coordinating Committee.

**Purpose: Why does the team exist? What result is it to produce?**

The purpose of the Implementation Team is to develop specific plans and actions for the implementation of recommendations in the River Safety Services Report. The plans and actions shall cover the following:

- Comprehensive operating protocols for all agencies in the Multnomah County area that provide river public safety services.
- An improved radio communication and standardized emergency dispatch system for all public agencies providing public safety on waterways in and adjacent to Multnomah County.
- A unified reporting system which identifies data needed to efficiently and effectively manage the collaborative river public safety system and defines and standardizes river safety workload, calls for service and cost information for all agencies providing river public safety services.
- A system to involve independent contractors in non-distress responses through a well-defined permitting agreement.
- A River Safety Facility Plan, which identifies locations and types of river safety facilities necessary to provide efficient and effective river safety services. The plan shall provide recommendations on ways and means for implementation.
- Other items identified by the River Safety Policy Coordinating Committee.

**Goal: What will be produced? When?**

The Team shall prepare the necessary legal instruments (Memorandum of Understandings/Intergovernmental Agreements/Interagency Agreements) for implementing the plans and actions for adoption by the Policy Coordinating Committee and if needed by the respective governing bodies and agencies. The Team shall complete its work on the above items within six months of its creation.

## **APPENDIX F**

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### **Boundaries: What is the team's authority?**

- The Team will work for and report to the River Safety Policy Coordinating Committee. Implementation of recommendations dealing with communication improvements and a unified reporting system shall be coordinated with the current five-county and City of Portland efforts to develop an interoperable public safety communication system.

### **Team Membership: Who are team members?**

- Team members are those individuals identified by each member of the Policy Coordinating Committee.

### **Approach: What are the process expectations of the team?**

- Team members shall be positively engaged in the work of the Team and shall function in a collaborative manner. Where and when additional information is needed, the jurisdictions and agencies participating on the River Safety Policy Coordinating Committee will provide it in a timely and professional manner.

### **Support:**

- Staff support will be provided to the team.
- Team may call on internal budget and legal staff to provide financial information, drafting and analytical support.