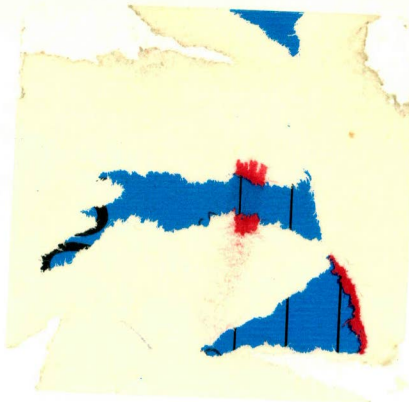


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A
PRELIMINARY REPORT
ON THE
METROPOLITAN YOUTH COMMISSION

PRELIMINARY REPORT ON THE METROPOLITAN YOUTH COMMISSION

In January of 1957, a Portland-Multnomah County Citizens Committee on Juvenile Delinquency consisting of twenty-five members began a study of delinquency problems. The committee was appointed by the Mayor of Portland and the Board of County Commissioners following extensive publicity resulting from an outbreak of violent juvenile offenses in the several weeks preceding.

The Citizens Committee on Juvenile Delinquency reported their findings in March, 1958 and included approximately twenty positive recommendations. Recognizing that their recommendations would create little more than momentary interest and comment in the press and the community, the committee recommended the creation of a Metropolitan Youth Commission to be established by ordinance and resolution of both the city and county. They further recommended that the Commission consist of fifteen members interested in youth problems, that the Commission be adequately staffed, and that the Commission hire a competent and experienced director.

In the Spring of 1960, the City of Portland and the County of Multnomah entered into an agreement to establish a Metropolitan Youth Commission of eleven members to be the overall coordinating, consulting, and activating body for the prevention of juvenile delinquency. The Commission has a full time professional Executive Director.

A Youth Advisory Council representing the twenty-two high schools in the area meets every two weeks during the school year and act as liaison between youth and adults providing a "listening post" for knowing the real concerns of young people.

A group of thirty-three professional leaders from all fields allied in youth interest for the Adult Advisory Council bringing together the expert knowledge and counsel of myriad inter-related sources when and where it is required. Members are appointed by the Mayor and the Board of County Commissioners.

The Metropolitan Youth Commission has the following long range goals:

1. To provide information on the nature of delinquency in this metropolitan area, the causes of such delinquency, and the extent and current effectiveness of existing public and private services and facilities dealing with the prevention of delinquency or treatment of the delinquent child.
2. To determine the needs and shortcomings of youth guidance practices and the present methods of combatting delinquency.
3. To conduct programs and carry on and coordinate activities for the prevention, reduction and control of juvenile delinquency.
4. To cooperate with existing governmental and private agencies and organizations having an established responsibility for child guidance and delinquency prevention and control so as to obtain maximum services, and to determine whether there is unnecessary duplication.

5. To study and recommend new techniques and practices to prevent and reduce delinquency, including recommendations of the ways and means by which such techniques and services may be carried out within the framework of existing budget restrictions and available facilities.

6. To recommend changes in existing laws, statutes and ordinances pertaining to juvenile delinquency and control, and to recommend such new legislation as is deemed desirable.

7. Report all recommendations, findings and activities to the Multnomah County Commissioners and the Portland City Council.

A copy of the Agreement for Establishment of a Metropolitan Youth Commission between the City of Portland and Multnomah County is appended hereto. A copy of the report of the Citizens Committee on Juvenile Delinquency of March, 1958 is on file in the Home Rule Charter Committee office.

METROPOLITAN YOUTH COMMISSION
OF
PORTLAND AND MULTNOMAH COUNTY

A school for parents of children in trouble, job training and placement, increased guidance programs and many other lines of attack on the juvenile delinquency problem are included in a statement of long-range objectives and proposed programs adopted by the Metropolitan Youth Commission.

The Commission sees its long-range objectives as follows:

1. To provide information on the nature of delinquency in this metropolitan area, the causes of such delinquency, and the extent and current effectiveness of existing public and private services and facilities dealing with the prevention of delinquency or treatment of the delinquent child.
2. To determine the needs and shortcomings of youth guidance practices and the present methods of combatting delinquency.
3. To conduct programs and carry on and coordinate activities for the prevention, reduction and control of juvenile delinquency.
4. To cooperate with existing governmental and private agencies and organizations having an established responsibility for child guidance and delinquency prevention and control so as to obtain maximum services, and to determine whether there is unnecessary duplication.
5. To study and recommend new techniques and practices to prevent and reduce delinquency, including recommendations of the ways and means by which such techniques and services may be carried out within the framework of existing budget restrictions and available facilities.
6. To recommend changes in existing laws, statutes and ordinances pertaining to juvenile delinquency and control, and to recommend such new legislation as is deemed desirable.
7. Report all recommendations, findings and activities to the Multnomah County Commissioners and the Portland City Council.

Many action programs were proposed by Jack Frost, Executive Director of the Commission, and were approved as desirable by the Commission. These included:

1. A voluntary county-wide job training and placement program for high school youth. Emphasis should be placed upon the training and employment of high school graduates not planning further schooling, as well as those who are released before graduating. The above recommendation is presently being pursued in accordance with recommendations of the workshop of March 31.
2. Many school children of today are familiar in their homes with economic distress, divorce, alcoholism and the feeling of frustration in coping with such problems. Such school courses as "Family Living and Self-Understanding," and "American Problems," which are taught in the twelfth grade need to be more widely used and extended into the lower grades.
3. The city park program should be examined to determine if it is adequately staffed. Citizens of the community should be urged to support through taxation and voluntary contribution adequate programs for the parks, and youth groups, and urged to volunteer as youth leaders. Assistance should be given to plans for an adequate number of swimming pools, community centers, gymnasiums and other facilities to serve a growing child population.
4. It is recommended that schools and other agencies institute through cooperative effort within the juvenile court, a school for parents of children who are in trouble. Such schools have been tried with some success in Boston and Detroit, and other metropolitan areas have shown an interest in similar programs. Most studies point to some type of family-connected theory or maladjustment as being related to a child's trouble.
5. Churches should be encouraged to join in a unified approach to the delinquency problem, with possibilities of an orientation program for clergymen on the local delinquency problem and the role churches may play in cooperation with the government agencies dealing with juveniles.
6. Because of the key role played by social workers and juvenile counselors in both prevention treatment programs and in juvenile delinquency, a graduate school of social work should be established in Portland.
7. A planned education program, directed toward recruitment of more, strong foster homes, should be supported.
8. An examination of juvenile police activities in the handling of youth could be conducted. The Portland Police Department is fairly well staffed in the juvenile division at this time, but the sheriff's juvenile department is understaffed. There

appears to be an inconsistency in the handling of children in trouble in county school systems, and this should be examined with the goal of establishing a uniform policy and handling procedure. Consideration should be given in the near future to having a full time judge devoted to juvenile matters, also to the appointment of a deputy district attorney for part-time duty at the juvenile court as legal advisor to the juvenile court and its staff, and as prosecutor for some cases.

9. Additional child guidance clinics are needed. The one child guidance clinic in our community is greatly oversubscribed, and cannot come close to handling the needs.

10. Salary scales of those who are working in the juvenile field should be examined. It is indicated that at present qualified personnel are being lost to the Portland-Multnomah area because of inadequate compensation, and new workers are not being attracted because of the existing pay scale.

The Youth Commission indicated that specific recommendations would be made on some of the programs after careful study, pointing out that the prevention of juvenile delinquency is a continuing thing and will not be alleviated except through cooperative and planned effort, not only of the agencies and governmental units involved, but of all citizens.

The Commission is composed of eleven members, appointed jointly by the city and the county.

Adopted by Commission June 1, 1961

AGREEMENT FOR ESTABLISHMENT OF A
METROPOLITAN YOUTH COMMISSION

WHEREAS, the City of Portland, a municipal corporation of the State of Oregon (hereinafter called "City") and the County of Multnomah, a political subdivision of the State of Oregon, (hereinafter called "County") have determined, by and through their City Council and Board of County Commissioners, respectively, that a special program should be inaugurated in the interest of youth guidance and the prevention and control of delinquency; and

WHEREAS, because of the present day mobility of youth and the expected increase in our youth population, the problem of juvenile delinquency is necessarily metropolitan in scope; and

WHEREAS, the relative past success in dealing with delinquency may be attributed to work of those governmental and voluntary agencies and organizations in this area having an established responsibility for child guidance and the prevention and control of delinquency, yet there is need to increase cooperation among these agencies and organizations, and evidence of a willingness on their part to do so; and

WHEREAS, to bring the program into being, a commission is necessary to act as liaison between the general public, our metropolitan youth, and the aforesaid governmental and voluntary agencies and organizations, in order that the purposes hereinbelow set forth may be accomplished; and

WHEREAS, it was the recommendation of the Portland, Multnomah Citizens Committee on Juvenile Delinquency, in its report dated March, 1958, that a Metropolitan Youth Commission be established by the City and County; and

WHEREAS, the Metropolitan Youth Commission should not have officers or employees of the City or the County included in its membership, but should be composed of residents from within the City or the County at large who have heretofore demonstrated an interest in young people, who are respected in the community, and who desire to serve in the promotion of youth welfare, to accomplish through investigation, research, hearings and other methods, the following purposes:

- (a) To provide information on the nature of delinquency in this metropolitan area, the causes of such delinquency, and the extent and current effectiveness of existing public and private services and facilities dealing with the prevention of delinquency or treatment of the delinquent child;

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- (b) To determine the needs and shortcomings in youth guidance practices and in present methods of combating delinquency among our metropolitan youth;
- (c) To conduct programs and carry on and coordinate activities for the prevention, reduction and control of juvenile delinquency;
- (d) To provide the leadership needed to direct the activities of existing governmental and private agencies and organizations having an established responsibility for child guidance and delinquency prevention and control along lines that will provide maximum services and remove unnecessary duplication;
- (e) To recommend new techniques and practices to prevent and reduce delinquency, including recommendation of the ways and means by which such techniques and services may be carried out within the framework of existing budget restrictions and available facilities;
- (f) To recommend needed changes in existing laws, statutes and ordinances pertaining to juvenile delinquency and control, and to recommend such new legislation as is deemed desirable;
- (g) To prepare and submit to the City and the County only, all reports, findings, recommendations minutes of meetings, proposed budgets, and an annual report containing an accounting of its expenditures, a description of its activities, an evaluation of its work, and recommendations regarding the subjects of its concern including a recommendation as to the desirability of continued Commission operation; and

WHEREAS, the Metropolitan Youth Commission may be aided by a Youth Advisory Board, composed of persons whose professions are in the field of, or related to, education, health, child guidance, recreation, juvenile correction, and the like, for the purpose of affording the Metropolitan Youth Commission a source of technical assistance and advice; and

WHEREAS, the Metropolitan Youth Commission also may be aided by a Junior Advisory Council, composed of one student representative from each secondary school in the City and the County, to represent the teen-agers in our public parochial and private schools, to express their views, problems and needs to the Metropolitan Youth Commission, and to encourage, among their student bodies, co-operation and interest in programs initiated by recommendation of the Metropolitan Youth Authority;

NOW, THEREFORE, it hereby is agreed between the City and County as follows:

1. City and County agree to create and maintain a commission to act within the geographical jurisdiction of the City and County solely for the purposes set forth hereinabove. Said commission shall be designated the Metropolitan Youth Commission and shall consist of eleven members to be appointed by the Mayor of the City (hereinafter called "Mayor") and the Chairman of the Board of County Commissioners, (hereinafter called "Chairman of the Board") as follows:

1960: The Mayor shall appoint five members and the Chairman of the Board shall appoint six members, all members to serve until June 30, 1961.

Effective July 1, 1961:

The Mayor shall appoint three members to serve for two years and three members to serve for one year. The Chairman of the Board shall appoint three members to serve for two years and two members to serve for one year.

Effective July 1, 1962:

The Mayor shall appoint two members to serve for two years. The Chairman of the Board shall appoint three members to serve for two years.

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In each odd-numbered year after 1962, the Mayor and the Chairman of the Board shall each appoint three members to serve for two years. In each even-numbered year after 1962, the Mayor and the Chairman of the Board shall each appoint two members to serve for two years, and shall alternate between themselves in the appointment of one additional member to serve for two years. Members of the Metropolitan Youth Commission shall serve at the pleasure of the appointing authority, but may discontinue their services by resignation. Filing as a candidate for any public office, or accepting a compensated employment or office with the City or County, shall be deemed a resignation. If any member resigns or is removed, the authority who appointed him shall appoint another to serve the balance of his unexpired term.

2. Within three months following the initial appointment of eleven members to the Metropolitan Youth Commission, as provided in paragraph 1 of this agreement, the Mayor and the Chairman of the Board shall jointly appoint a temporary chairman of the Metropolitan Youth Commission and set a date, time and place for its first meeting. At the first meeting, the Metropolitan Youth Commission shall elect a chairman, vice-chairman, and such other officers as it deems needful, to serve through the fiscal year ending June 30, 1961. Thereafter election of such officers shall

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be held annually, to serve for the fiscal year of the Metropolitan Youth Commission, which will be from July 1 to June 30. One member of the Metropolitan Youth Commission shall be designated to keep minutes of the first meeting, and of subsequent meetings, until a permanent secretary is employed as hereinafter provided. Within eight weeks following its first meeting, the Metropolitan Youth Commission shall:

- a. Adopt by-laws, including designation of a date, time and place for annual meetings;
- b. Nominate a person to serve in the office of Director, as hereinafter provided.

A majority of eight votes of the membership shall be necessary to adopt or amend by-laws and to nominate or recommend removal of the Director.

3. Permanent staff of the Metropolitan Youth Commission shall consist of a Director and a Secretary. The Director shall be nominated by, and his removal may be recommended by, the Metropolitan Youth Commission. His appointment or removal shall be effective only upon approval of said nomination or recommendation by the Mayor and the Chairman of the Board. The Secretary shall be employed, and may be discharged, by the Director, subject to approval of the Metropolitan Youth Commission. Salaries of the Director and the Secretary shall be fixed by the Mayor and the Chairman of the Board.

4. The County agrees to furnish office space for the Metropolitan Youth Commission. City and County agree to each pay one-half of expenditures of the Metropolitan Youth Commission as hereinafter provided. All such expenditures shall be within budgeted appropriations, except as hereinafter provided, and shall be subject to state law.

5. On or before March 1 annually, the Metropolitan Youth Commission shall submit to the City and the County a tentative budget for the ensuing fiscal year. City and County agree, upon approval of the budget, to each appropriate funds equal to one-half the amount budgeted. All payments shall be disbursed by the County. One-half of the amount budgeted will be reimbursed to the County by the City, semi-annually, in July and January of each fiscal year. If, in any fiscal year, either less or more than the budgeted amount is spent, the City will proportionately either reduce or increase its reimbursement to the County in the ensuing year, in order that actual disbursements be equally shared by City and County.

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6. Upon the recommendation of the Metropolitan Youth Commission, a Youth Advisory Board may be created for the purposes hereinabove set forth. Said Board shall consist of twenty members, one-half thereof to be appointed, respectively, by the Mayor and by the Chairman of the Board. The Metropolitan Youth Commission may suggest names of persons to serve on the Youth Advisory Board, and the total number of persons serving on said Board may be modified by mutual agreement between the Mayor and the Chairman of the Board. Persons appointed to the Youth Advisory Board shall serve during the current fiscal year, and, if a member thereof resigns, the authority who appointed him may appoint another person to fill the vacancy thereby created. Members of the Youth Advisory Board shall serve on committees, perform studies, investigations and other duties as are assigned by the Chairman of the Metropolitan Youth Commission.

7. Upon the recommendation of the Metropolitan Youth Commission, a Junior Advisory Council may be created for the purposes hereinabove set forth. Said Council shall consist of one representative voluntarily elected or selected for a one-year term, beginning July 1st, from each public, parochial and private secondary school in the City and the County. Invitation to designate a member shall be by joint request of the Mayor and Chairman of the Board addressed to the official in charge of each of said schools. Representatives on the Junior Advisory Council shall serve on committees, perform studies, investigations and other duties as are assigned by the Chairman of the Metropolitan Youth Commission.

8. Members of the Metropolitan Youth Commission, the Youth Advisory Board, and the Junior Advisory Council shall serve without compensation.

9. This Agreement may be terminated 30 days following passage of an ordinance by the City, or adoption of a resolution by the County, authorizing the same.

IN WITNESS WHEREOF, the City, pursuant to Section 2-102 of the Charter of the City of Portland, Oregon, and Ordinance No. _____ passed by the Council _____, by and through its Mayor and Auditor, and the County, pursuant to Section 419.010, Oregon Revised Statutes, and Resolution No. _____, adopted _____ by and through its Board of County Commissioners, have caused

this Agreement to be executed in quadruplicate on this _____
day of 1960.

CITY OF PORTLAND

Approved as to form:

By _____
Mayor

By _____
Auditor

City Attorney

MULTNOMAH COUNTY

Approved:

Charles E. Raymond,
District Attorney

By _____
Chairman of the Board

By _____
Commissioner

By _____
Chief Civil Deputy

By _____
Commissioner

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ORDINANCE NO. 111828

An Ordinance authorizing the Mayor and Auditor to enter into an agreement with the Board of County Commissioners of Multnomah County for the establishment of a metropolitan youth commission, authorizing the drawing and delivery of warrants, and declaring an emergency.

The City of Portland does ordain as follows:

Section 1. The Council finds that there is need for a commission to act as liaison between the general public, our metropolitan youth, and those governmental and voluntary agencies and organizations in this area having an established responsibility for child guidance and the prevention and control of delinquency, to make studies, determine needs and shortcomings, recommend new techniques and practices and needed changes in existing laws, to provide needed leadership, and to conduct programs and carry on and coordinate activities for the prevention, reduction and control of juvenile delinquency; that the problem of juvenile delinquency is metropolitan in scope; that the Portland-Multnomah Citizens Committee on juvenile delinquency, in its report dated March, 1958, recommended that a Metropolitan Youth Commission be established by the City and the County of Multnomah to accomplish the aforesaid ends; and that it is in the best interests of the public health, safety and morals of the City of Portland that an agreement be entered into with the County of Multnomah for the establishment of such a commission; now, therefore, the Mayor and Auditor hereby are authorized to execute, in quadruplicate, an agreement for establishment of a Metropolitan Youth Commission, said agreement being substantially in accordance with the form of agreement attached hereto, marked Exhibit "A" and hereby made a part of this ordinance.

Section 2. The Mayor and Auditor hereby are authorized to draw and deliver warrants to the County of Multnomah to reimburse one-half of the expenditures of the Metropolitan Youth Commission, pursuant to the aforesaid agreement, said warrants to be charged to the General Fund appropriation Bureau of Health, Metropolitan Youth Commission (952).

Section 3. Inasmuch as this ordinance is necessary for the immediate preservation of the public health, peace and safety of the City of Portland in this: In that there is an urgent and immediate need for the establishment of a metropolitan youth commission; there-

fore an emergency hereby is declared to exist and this ordinance shall be in force and effect from and after its passage by the Council.

Passed by the Council APR 20 1960

Zerry A. Schrank
Mayor of the City of Portland

Attest

Ray Smith
Auditor of the City of Portland

Mayor Schrank
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