

ANNOTATED AGENDA

Tuesday, June 5, 1990 - 9:30 AM
Multnomah County Courthouse, Room 602

FORMAL MEETING

Chair Gladys McCoy convened the meeting at 9:35 a.m., with Commissioners Pauline Anderson, Rick Bauman and Sharron Kelley present, and Vice-Chair Gretchen Kafoury excused.

1. Proclamation in the Matter of Proclaiming the Formation of the Rockwood Water People's Utility District

**COUNTY COUNSEL EXPLANATION.
COMMISSIONER BAUMAN MOVED AND
COMMISSIONER KELLEY SECONDED, APPROVAL
OF PROCLAMATION. BILL STALLINGS, HERB
BROWN, DUANE ROBINSON AND JEAN HOOD
TESTIMONY IN SUPPORT. PROCLAMATION 96-86
UNANIMOUSLY APPROVED.**

The following Planning Decisions are reported to the Board for acknowledgement by the Presiding Officer:

2. **CU 7-90 APPROVE, subject to conditions, conditional use request to allow development of the subject property with a non-resource related single family residence, for property located at 34214 SE Smith Road**
3. **LD 13-90 APPROVE, subject to conditions, request for a three-lot land division, for property located at 2930 SE 174th Avenue**
4. **HV 5-90 APPROVE, subject to conditions, requested seven foot front yard setback variance to allow a thirteen foot yard instead of a twenty foot front yard for an existing residence after dedication of additional right-of-way for completion of the cul-de-sac that abuts the property, for property at 2930 SE 174th Avenue**

CHAIR McCOY ACKNOWLEDGED DECISIONS.

There being no further business, the meeting was adjourned at 9:40 a.m.

Tuesday, June 5, 1990 - 1:30 PM
Multnomah County Courthouse, Room 602

INFORMAL BRIEFINGS

Chair Gladys McCoy convened the meeting at 1:37 p.m., with Commissioners Pauline Anderson, Rick Bauman and Sharron Kelley present, and Vice-Chair Gretchen Kafoury excused.

5. City/County Plastic Waste Reduction Task Force Interim Report. Presented by Judy Wyers, Quincy Sugarman and Jerry Hermann.

JUDY WYERS, QUINCY SUGARMAN, JERRY HERMANN AND DAVID McMANN PRESENTATIONS AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION. MS. WYERS EXPLANATION IN RESPONSE TO QUESTIONS OF MARGARET BAX.

6. Informal Review of Formal Agenda of June 7, 1990

R-1 BOARD DISCUSSION WITH PAUL YARBOROUGH, BILL BULICK AND CHIP LAZENBY. MR. YARBOROUGH TO CHECK WITH COUNTY COUNSEL LAURENCE KRESSEL REGARDING ORDINANCE EFFECTIVE DATE.

C-1 FOLLOWING BOARD DISCUSSION WITH JACK HORNER, BOARD CONSENSUS TO REMOVE ITEM FROM CONSENT CALENDAR FOR FURTHER DISCUSSION THURSDAY.

R-2 DES DIRECTED TO REPORT TO BOARD ON STATUS OF EARNEST MONIES ON DEPOSIT IN CONNECTION WITH EDGEFIELD PROPERTY.

UNANIMOUS CONSENT ITEMS R-14 AND R-15 TO BE RESCHEDULED FOR THURSDAY, JUNE 14, 1990.

There being no further business, the meeting was adjourned at 3:45 p.m.

Wednesday, June 6, 1990 - 12:30 PM to 3:30 PM
Justice Center - 1111 SW 2nd
14th Floor - Conference Room A

POLICY DEVELOPMENT COMMITTEE

1. Strategic Planning Special Meeting Regarding the Juvenile Justice Population Crisis (Previously scheduled for Thursday, June 7)
-

Thursday, June 7, 1990 - 9:30 AM
Multnomah County Courthouse, Room 602

FORMAL MEETING

Chair Gladys McCoy convened the meeting at 9:32 a.m., with Commissioners Pauline Anderson, Rick Bauman and Sharron Kelley present, and Vice-Chair Gretchen Kafoury excused.

CONSENT CALENDAR

- C-2 In the Matter of the Appointments of Vincent Wannassay, Cecil Thompson and Elsie Hastings to the Portland Multnomah Commission on Aging

UPON MOTION OF COMMISSIONER BAUMAN, SECONDED BY COMMISSIONER KELLEY, C-2 WAS UNANIMOUSLY APPROVED.

- C-1 In the Matter of Acceptance of Alternate Revenue Source Evaluation

UPON MOTION OF COMMISSIONER ANDERSON, SECONDED BY COMMISSIONER BAUMAN, C-1 WAS UNANIMOUSLY ACCEPTED. UPON SUGGESTION OF COMMISSIONER BAUMAN, CHAIR McCOY ADVISED THAT PUBLIC TESTIMONY AND BOARD DISCUSSION WOULD PROCEED IMMEDIATELY FOLLOWING FORMAL AGENDA.

ORDINANCES - NON-DEPARTMENTAL

- R-1 First Reading of an Ordinance Expanding the Scope of the "Percent for Art" Acquisition Program; Amending MCC Chapter 11.90

ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER ANDERSON MOVED AND COMMISSIONER BAUMAN SECONDED, APPROVAL OF FIRST READING. PAUL YARBOROUGH AND BILL BULICK EXPLANATION AND COMMENTS IN SUPPORT. MICHAEL GRICE, JUDITH FAWKES AND BOB FRASCA TESTIMONY IN SUPPORT. MR. YARBOROUGH RESPONSE TO BOARD QUESTIONS. COMMISSIONER ANDERSON COMMENTS IN SUPPORT. FOLLOWING DISCUSSION, COMMISSIONER KELLEY MOVED TO AMEND PROPOSED ORDINANCE TO REDUCE THE PERCENTAGE FROM 1.33% TO .67%. COUNTY COUNSEL LAURENCE KRESSEL REQUEST FOR CLARIFICATION OF COMMISSIONER KELLEY'S MOTION. CHAIR McCOY PASSED THE GAVEL IN ORDER THAT SHE MIGHT SECOND THE MOTION FOR DISCUSSION. COMMISSIONER KELLEY EXPLAINED IT IS HER INTENT TO REDUCE THE PERCENT FOR ART TO .67%. COMMISSIONERS BAUMAN, ANDERSON AND McCOY COMMENTS IN OPPOSITION TO MOTION. COMMISSIONER KELLEY COMMENTS IN SUPPORT. MOTION TO AMEND FAILED, WITH COMMISSIONER KELLEY VOTING AYE, AND COMMISSIONERS ANDERSON, BAUMAN AND McCOY VOTING NO. FIRST READING APPROVED, WITH COMMISSIONERS ANDERSON, BAUMAN AND McCOY VOTING AYE, AND COMMISSIONER KELLEY VOTING NO. SECOND READING THURSDAY, JUNE 14, 1990.

DEPARTMENT OF ENVIRONMENTAL SERVICES

R-2 Appointment of Task Force to Develop Solicitation for Offers to Purchase Edgefield Property (Continued from May 31, 1990)

COMMISSIONER KELLEY MOVED AND COMMISSIONER ANDERSON SECONDED, APPROVAL OF R-2. WAYNE GEORGE REPORTED ON THE STATUS OF EARNEST MONIES ON DEPOSIT AND ADVISED THAT COUNTY COUNSEL JOHN DuBAY HAS SUGGESTED THEY BE RETURNED TO THE WINMAR COMPANY AND

PRICE DEVELOPMENT. FOLLOWING BOARD DISCUSSION, THE APPOINTMENTS OF WAYNE ATTEBERRY, CANDACE BREWER, BRAD FLETCHER, RON KAWAMOTO, MARGE ILLE, BARBARA WALKER AND DON DRAKE WERE APPROVED, WITH COMMISSIONERS ANDERSON, KELLEY AND McCOY VOTING AYE, AND COMMISSIONER BAUMAN VOTING NO. COUNTY COUNSEL LAURENCE KRESSEL CLARIFIED THE CHARGE OF THE TASK FORCE.

NON-DEPARTMENTAL

- R-3 In the Matter of Ratification of an Intergovernmental Agreement Between the City of Portland and Multnomah County for Planning and Development of the Civic Action Teams Program within the Social Services Division of the Department of Human Services

COMMISSIONER BAUMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-3. AGREEMENT UNANIMOUSLY APPROVED.

DEPARTMENT OF GENERAL SERVICES

- R-4 Order in the Matter of the Cancellation of Certain Warrants Heretofore Issued by Multnomah County more than Seven (7) Years Prior to July 1, 1990, and not Heretofore Presented for Payment

COMMISSIONER ANDERSON MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-4. CHAIR McCOY EXPLANATION. ORDER 90-87 UNANIMOUSLY APPROVED.

ORDINANCES - DEPARTMENT OF HUMAN SERVICES

- R-5 First Reading of an Ordinance Amending MCC 7.20, Nuisances, to Delete Certain Provisions and to Include New Definitions and to Regulate Solid Wastes and Hazardous Materials on Private Property and Vacant and Unsecured Buildings (Continued from May 24, 1990)

ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER KELLEY MOVED AND COMMISSIONER ANDERSON SECONDED, APPROVAL OF FIRST READING. TOM OXLEY

EXPLANATION OF PROPOSED AMENDMENTS. CHAIR McCOY DIRECTED TOM OXLEY TO SUBMIT PROPOSED ORDINANCE AMENDMENTS TO COUNTY COUNSEL LAURENCE KRESSEL PRIOR TO SECOND READING. FIRST READING OF AN ORDINANCE AMENDING MCC 7.20, NUISANCES, TO DELETE CERTAIN PROVISIONS AND TO CHANGE CERTAIN DEFINITIONS AND TO REGULATE VACANT AND UNSECURED BUILDINGS UNANIMOUSLY APPROVED. SECOND READING THURSDAY, JUNE 14, 1990.

DEPARTMENT OF HUMAN SERVICES

R-6 In the Matter of Ratification of an Intergovernmental Agreement Between Multnomah County Health Department and Mt. Hood Community College to Provide Clinical Training, Supervision, Instructional Materials, and Equipment Necessary for Julie Gerber to Complete RN Relicensure Training

COMMISSIONER BAUMAN MOVED AND COMMISSIONER ANDERSON SECONDED, APPROVAL OF R-6. AGREEMENT UNANIMOUSLY APPROVED.

R-7 Budget Modification DHS #54 Authorizing Approval of Transfer of \$22,064 from Equipment to Professional Services in Corrections Health Within the Health Division

COMMISSIONER BAUMAN MOVED AND COMMISSIONER ANDERSON SECONDED, APPROVAL OF R-7. BUDGET MODIFICATION UNANIMOUSLY APPROVED.

R-8 Budget Modification DHS #56 Authorizing Appropriation of \$15,000 in the Social Services Division, Youth Program Office Budget Received from the Public Private Ventures, Urban Corp. Expansion Project in Support of the Urban Youth Corp. Project

COMMISSIONER BAUMAN MOVED AND COMMISSIONER ANDERSON SECONDED, APPROVAL OF R-8. BUDGET MODIFICATION UNANIMOUSLY APPROVED.

R-9 In the Matter of Ratification of Intergovernmental Agreement Amendment #6 Between Multnomah County Social Services Division and Oregon Health Sciences University Authorizing Funding for Additional Clients within the Developmental Disabilities Program

**COMMISSIONER BAUMAN MOVED AND
COMMISSIONER ANDERSON - SECONDED,
APPROVAL OF R-9. AGREEMENT UNANIMOUSLY
APPROVED.**

R-10 In the Matter of Ratification of an Intergovernmental Agreement Between Multnomah County and Oregon Health Sciences University to provide Physicians ("Chest Fellows") in training to staff half-day Tuberculosis Clinics

**COMMISSIONER BAUMAN MOVED AND
COMMISSIONER ANDERSON SECONDED,
APPROVAL OF R-10. DUANE ZUSSY
EXPLANATION. AGREEMENT UNANIMOUSLY
APPROVED.**

R-11 In the Matter of Ratification of an Intergovernmental Agreement Between Multnomah County and Oregon Health Sciences University for Collection of Trauma Care Data, Provision of On-line Control and Trauma Communication Coordination Functions

**COMMISSIONER BAUMAN MOVED AND
COMMISSIONER ANDERSON SECONDED,
APPROVAL OF R-11. AGREEMENT UNANIMOUSLY
APPROVED.**

R-12 In the Matter of Ratification of an Intergovernmental Agreement Between Clackamas County and Multnomah County to Provide Detention Facilities and Supervision at the Donald E. Long Detention Facility for Juveniles Referred by Clackamas County

**COMMISSIONER KELLEY MOVED AND
COMMISSIONER ANDERSON SECONDED,
APPROVAL OF R-12. HAL OGBURN
EXPLANATION. AGREEMENT UNANIMOUSLY
APPROVED.**

R-13 In the Matter of Ratification of an Intergovernmental Agreement Between Washington County and Multnomah County to Provide

Detention Facilities and Supervision at the Donald E. Long Detention Facility for Juveniles Referred by Washington County

COMMISSIONER KELLEY MOVED AND COMMISSIONER ANDERSON SECONDED, APPROVAL OF R-13. AGREEMENT UNANIMOUSLY APPROVED.

DEPARTMENT OF GENERAL SERVICES

- R-14 Resolution in the Matter of Authorizing and Approving of the Issuance and Negotiated Sale of the Series 1990B Taxable Certificates of Participation; Approving and Authorizing the Certificate Purchase Agreement, the Lease-Purchase and Escrow Agreement, and the Preliminary Official Statement and Official Statement; and Designating an Authorized Officer
- R-15 Resolution in the Matter of Authorizing and Approving of the Issuance and Negotiated Sale of the Series 1990C Tax Exempt Certificates of Participation, Approving and Authorizing Certificate Purchase Agreement, the Lease-Purchase and Escrow Agreement, and the Preliminary Official Statement and Official Statement; and Designating an Authorized Officer

CHAIR McCOY ADVISED R-14 AND R-15 WOULD BE CONSIDERED THURSDAY, JUNE 14, 1990.

UPON MOTION OF COMMISSIONER ANDERSON, SECONDED BY COMMISSIONER BAUMAN, CONSIDERATION OF THE FOLLOWING ITEM WAS UNANIMOUSLY APPROVED.

DEPARTMENT OF HUMAN SERVICES

Budget Modification DHS #58 Authorizing Adjustment of Personnel, Materials and Services, and Capital Improvement Categories within the Juvenile Justice Division to Enable the Division to Implement the Gang Related Intervention Team Unit for the Month of June, 1990

DUANE ZUSSY EXPLANATION AND RESPONSE TO BOARD QUESTIONS. UPON MOTION OF COMMISSIONER ANDERSON, SECONDED BY COMMISSIONER BAUMAN, BUDGET

MODIFICATION DHS #58 WAS UNANIMOUSLY APPROVED.

C-1 In the Matter of Acceptance of Alternate Revenue Source Evaluation

TOM CROPPER TESTIMONY AND COMMENTS CONCERNING PROPOSED RECOMMENDATIONS.

R-2 Appointment of Task Force to Develop Solicitation for Offers to Purchase Edgefield Property (Continued from May 31, 1990)

BOARD DISCUSSION CONCERNING CHAIR McCOY'S PROPOSED ORDINANCE AND THE USEFULNESS OF APPOINTING A CITIZEN TASK FORCE AT THIS TIME. CHAIR DIRECTED MERLIN REYNOLDS TO DRAFT A MEMO TO BOARD SEEKING INPUT REGARDING FUNDING OPTIONS, SUGGESTIONS AS TO OTHER JURISDICTIONS WHO MAY WISH TO PARTICIPATE, AND PROPOSED TIMELINES FOR FUTURE PUBLIC INVOLVEMENT. UPON MOTION OF COMMISSIONER BAUMAN, SECONDED BY COMMISSIONER ANDERSON, ADOPTED "CHARGE TO EDGEFIELD TASK FORCE" DOCUMENT PRESENTED BY CHAIR McCOY. CHAIR McCOY ADVISED THE TASK FORCE WILL REPORT BACK TO THE BOARD NO LATER THAN JULY 26, 1990.

There being no further business, the meeting was adjourned at 11:05 a.m.

OFFICE OF THE BOARD CLERK
FOR MULTNOMAH COUNTY, OREGON

Deborah L. Bogstad

Deborah L. Bogstad



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
ROOM 605, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

GLADYS McCOY • CHAIR • 248-3308
PAULINE ANDERSON • DISTRICT 1 • 248-5220
GRETCHEN KAFOURY • DISTRICT 2 • 248-5219
RICK BAUMAN • DISTRICT 3 • 248-5217
SHARRON KELLEY • DISTRICT 4 • 248-5213
JANE McGARVIN • Clerk • 248-3277

AGENDA

MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

FOR THE WEEK OF

JUNE 4 - 8, 1990

- Tuesday, June 5, 1990 - 9:30 AM - Formal Item Page 2
- Tuesday, June 5, 1990 - 9:30 AM - Planning Items Page 2
- Tuesday, June 5, 1990 - 1:30 PM - Informal Briefings . . Page 2
- Thursday, June 7, 1990 - 9:30 AM - Formal Meeting Page 3
- Thursday, June 7, 1990 - 1:30 PM - Policy Development
Committee Meeting . . Page 4

Thursday Meetings of the Multnomah County Board of Commissioners are recorded and can be seen at the following times:

- Thursday, 10:00 PM, Channel 11 for East and West side subscribers
- Friday, 6:00 PM, Channel 27 for Paragon Cable (Multnomah East) subscribers
- Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

Tuesday, June 5, 1990 - 9:30 AM

Multnomah County Courthouse, Room 602

FORMAL ITEM

1. Proclamation in the Matter of Proclaiming the Formation of the Rockwood Water People's Utility District
-

PLANNING ITEMS

The following Decisions are reported to the Board for acknowledgement by the Presiding Officer:

2. CU 7-90 APPROVE, subject to conditions, conditional use request to allow development of the subject property with a non-resource related single family residence, for property located at 34214 SE Smith Road
 3. LD 13-90 APPROVE, subject to conditions, request for a three-lot land division, for property located at 2930 SE 174th Avenue
 4. HV 5-90 APPROVE, subject to conditions, requested seven foot front yard setback variance to allow a thirteen foot yard instead of a twenty foot front yard for an existing residence after dedication of additional right-of-way for completion of the cul-de-sac that abuts the property, for property at 2930 SE 174th Avenue
-

Tuesday, June 5, 1990 - 1:30 PM

Multnomah County Courthouse, Room 602

INFORMAL BRIEFINGS

5. City/County Plastic Waste Reduction Task Force Interim Report. Presented by Judy Wyers, Quincy Sugarman and Jerry Hermann (TIME CERTAIN 1:30 PM)
6. Informal Review of Formal Agenda of June 7, 1990
(NOTE: TIME CERTAIN 2:00 PM FOR REVIEW OF ITEM R-1)

PUBLIC TESTIMONY WILL NOT BE TAKEN AT INFORMAL MEETINGS

Thursday, June 7, 1990 - 9:30 AM

Multnomah County Courthouse, Room 602

FORMAL MEETING

ORDINANCES - NON-DEPARTMENTAL

R-1 First Reading of an Ordinance Expanding the Scope of the "Percent for Art" Acquisition Program; Amending MCC Chapter 11.90 (Time Certain 9:30 AM)

CONSENT CALENDAR

C-1 In the Matter of Acceptance of Alternate Revenue Source Evaluation

C-2 In the Matter of the Appointments of Vincent Wannassay, Cecil Thompson and Elsie Hastings to the Portland Multnomah Commission on Aging

DEPARTMENT OF ENVIRONMENTAL SERVICES

R-2 Appointment of Taskforce to Develop Solicitation for Offers to Purchase Edgefield Property (Continued from May 31, 1990)

NON-DEPARTMENTAL

R-3 In the Matter of Ratification of an Intergovernmental Agreement Between the City of Portland and Multnomah County for Planning and Development of the Civic Action Teams Program within the Social Services Division of the Department of Human Services

DEPARTMENT OF GENERAL SERVICES

R-4 Order in the Matter of the Cancellation of Certain Warrants Heretofore Issued by Multnomah County more than Seven (7) Years Prior to July 1, 1990, and not Heretofore Presented for Payment

ORDINANCES - DEPARTMENT OF HUMAN SERVICES

R-5 First Reading of an Ordinance Amending MCC 7.20, Nuisances, to Delete Certain Provisions and to Include New Definitions and to Regulate Solid Wastes and Hazardous Materials on Private Property and Vacant and Unsecured Buildings (Continued from May 24, 1990)

DEPARTMENT OF HUMAN SERVICES

R-6 In the Matter of Ratification of an Intergovernmental Agreement Between Multnomah County Health Department and Mt. Hood Community College to Provide Clinical Training, Supervision, Instructional Materials, and Equipment Necessary for Julie Gerber to Complete R.N. Relicensure Training

DEPARTMENT OF HUMAN SERVICES - Continued

- R-7 Budget Modification DHS #54 Authorizing Approval of Transfer of \$22,064 from Equipment to Professional Services in Corrections Health Within the Health Division
- R-8 Budget Modification DHS #56 Authorizing Appropriation of \$15,000 in the Social Services Division, Youth Program Office Budget Received from the Public Private Ventures, Urban Corp Expansion Project in Support of the Urban Youth Corp Project
- R-9 In the Matter of Ratification of Intergovernmental Agreement Amendment #6 Between Multnomah County Social Services Division and Oregon Health Sciences University Authorizing Funding for Additional Clients within the Developmental Disabilities Program
- R-10 In the Matter of Ratification of an Intergovernmental Agreement Between Multnomah County and Oregon Health Sciences University to provide Physicians ("Chest Fellows") in training to staff half-day Tuberculosis Clinics
- R-11 In the Matter of Ratification of an Intergovernmental Agreement Between Multnomah County and Oregon Health Sciences University for Collection of Trauma Care Data, Provision of On-line Control and Trauma Communication Coordination Functions
- R-12 In the Matter of Ratification of an Intergovernmental Agreement Between Clackamas County and Multnomah County to Provide Detention Facilities and Supervision at the Donald E. Long Detention Facility for Juveniles Referred by Clackamas County
- R-13 In the Matter of Ratification of an Intergovernmental Agreement Between Washington County and Multnomah County to Provide Detention Facilities and Supervision at the Donald E. Long Detention Facility for Juveniles Referred by Washington County

Thursday, June 7, 1990 - 1:30 PM to 4:30 PM

Portland Building - 1120 SW Fifth
14th Floor - Conference Room A

POLICY DEVELOPMENT COMMITTEE

Strategic Planning Special Meeting Regarding the Juvenile Justice Population Crisis



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
ROOM 605, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

GLADYS McCOY • CHAIR • 248-3308
PAULINE ANDERSON • DISTRICT 1 • 248-5220
GRETCHEN KAFOURY • DISTRICT 2 • 248-5219
RICK BAUMAN • DISTRICT 3 • 248-5217
SHARRON KELLEY • DISTRICT 4 • 248-5213
JANE McGARVIN • Clerk • 248-3277

SUPPLEMENTAL AGENDA

NOTICE OF MEETING CHANGE

Wednesday, June 6, 1990 - 12:30 PM to 3:30 PM

Justice Center - 1111 SW 2nd
14th Floor - Conference Room A

POLICY DEVELOPMENT COMMITTEE

1. Strategic Planning Special Meeting Regarding the Juvenile Justice Population Crisis - (Previously scheduled for Thursday, June 7)

Thursday, June 7, 1990 - 9:30 AM

Multnomah County Courthouse, Room 602

UNANIMOUS CONSENT ITEMS

- R-14 Resolution in the Matter of Authorizing and Approving of the Issuance and Negotiated Sale of the Series 1990B Taxable Certificates of Participation; Approving and Authorizing the Certificate Purchase Agreement, the Lease-Purchase and Escrow Agreement, and the Preliminary Official Statement and Official Statement; and Designating an Authorized Officer
- R-15 Resolution in the Matter of Authorizing and Approving of the Issuance and Negotiated Sale of the Series 1990C Tax Exempt Certificates of Participation, Approving and Authorizing Certificate Purchase Agreement, the Lease-Purchase and Escrow Agreement, and the Preliminary Official Statement and Official Statement; and Designating an Authorized Officer

0701C/60/dr
6/4/90



GLADYS McCOY, Multnomah County Chair

Room 134, County Courthouse
1021 S.W. Fourth Avenue
Portland, Oregon 97204
(503) 248-3308

MEMORANDUM

TO : Debbie and Carrie
FROM : Delma
DATE : 5/29/90
RE : Board Agenda Submissions
Week of June 4-8, 1990

1990 MAY 31 3 41
MULTNOMAH COUNTY
OREGON

INFORMAL SUBMISSIONS

No Submissions.

FORMAL SUBMISSIONS

1. Submitted by Jan Vlahos/DHS X-2439. Ratification of an agreement with Mt. Hood Community College to provide clinical training, instructional materials and equipment necessary for Mt. Hood Community College student to complete R.N. Relicensure training with Multnomah County. No budget impact.
2. Submitted by Scott Clement/Tom Fronk/DHS X-3674. Budget Modification #54 requests the movement of \$22,064 from Equipment to Professional Services in Corrections Health.
3. Submitted by Susan Clark/DHS X-3691. Budget Modification DHS #56 appropriates \$15,000 in the Social Services Division, Youth Program Office budget received from the Public Private Ventures, Urban Corp. Expansion Project in support of the Urban Youth Corp project.
4. Submitted by Kathy Tinkle/DHS X-3691. Ratification of an IGA amendment #6 between the Developmental Disabilities Program and OHSU adding clients to OHSU previously on a wait list.
5. Submitted by Dave Houghton/DHS X-3149. Ratification of a \$1300 IGA with Oregon Health Sciences University whereby OHSU agrees to continue to provide Physicians in training to staff half-day TB clinics to provide diagnosis, treatment, evaluation and consultation services in County's TB clinic.
6. Submitted by Joe Acker/DHS X-3320. Ratification of IGA w/OHSU for collection of trauma care data, provision of on-line control and trauma communication coordination functions.

Memorandum to Clerk of the Board

From: Delma

DATE: 5/29/90

RE : Agenda Submissions
Week of June 4-8, 1990

7. Submitted by Harold Ogburn/DHS X-3460. IGA w/Washington County for portion of operation and maintenance of Juvenile Justice Division detention facility for temporary custody of juveniles pending disposition of cases referred to the program.
8. Submitted by Harold Ogburn/DHS X-3460. IGA w/Clackamas County Same as Above.
9. WORK SESSION - TO BE HELD IMMEDIATELY FOLLOWING FORMAL AGENDA ON THURSDAY JUNE 7, 1990.

Work Session on Juvenile Justice Division Budget Rebalancing.

DATE SUBMITTED 5-30-90

(For Clerk's Meeting Date JUN 07 1990)
Agenda No. R-1

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: ORDINANCE EXPANDING THE SCOPE OF THE "PERCENT FOR ARTS" ACQUISITION PROGRAM 6-7-90

Informal Only* 6-5-90
(Date)

Formal Only _____
(Date)

DEPARTMENT Non-Dept. DIVISION BCC--Pauline Anderson

CONTACT Bill Farver TELEPHONE 248-3740

*NAME(s) OF PERSON MAKING PRESENTATION TO BOARD Bill Bullick and Paul Yarborough

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

This is an ordinance amending MCC Chapter 11.90 so as to expand the scope of the "Percent for Art" acquisition program.

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

INFORMATION ONLY PRELIMINARY APPROVAL POLICY DIRECTION APPROVAL

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA 15 minutes

IMPACT:

PERSONNEL

FISCAL/BUDGETARY

-General Fund

Other _____

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: Pauline Anderson

BUDGET / PERSONNEL Shawn Corrow

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) John D. Bay

OTHER _____
(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.

JUN 07 1990
11:02
COUNTY CLERK
OREGON

#1

6/7/90

NAME

Bob FRASCA

Date

ADDRESS

320 S.W. Oak

Street

Portland

City

Zip

I wish to speak on Agenda Item #

Subject

R-1

 FOR AGAINST

#3

Date 6/7/90

NAME

Bill Bunk

ADDRESS

1606 SE Poplar Ave

Street

Portland, Oregon 97214

City

Zip

I wish to speak on Agenda Item #

Subject

R-1

public art

 FOR AGAINST

PLEASE WRITE LEGIBLY!

#2

Date 6-7-90

NAME

Judy FAWKES

ADDRESS

3139 NW Thurman St.

Street

City

97210

Zip

I wish to speak on Agenda Item #

Subject

RI

~~to art~~ FOR AGAINST

#4

Date 6/7/90

NAME

MICHAEL GRICE

ADDRESS

6330 NE 39th

Street

PORTLAND

City

97211

Zip

I wish to speak on Agenda Item #

Subject

R-1

 FOR AGAINST

ORDINANCE FACT SHEET

Ordinance Title: Expanding the Scope of the "Percent for Arts" Acquisition Program

Give a brief statement of the purpose of the ordinance (include the rationale for adoption of ordinance, description of persons benefited, other alternatives explored):

The ordinance would expand the funding sources for the 1.33% for art program operated by the Metropolitan Arts Commission for Multnomah County.

The rationale for the ordinance and the persons who would benefit are included in the Purpose and Findings section of the ordinance.

What other local jurisdictions in the metropolitan area have enacted similar legislation?

The City of Portland and Metro have similar ordinances. This ordinance expands the funding sources for the program.

What has been the experience in other areas with this type of legislation?

See the Purpose and Findings section of the ordinance.

What is the fiscal impact, if any?

The fiscal impact would be minimal but ongoing for Sections B and C of the ordinance. Sections A and D would have larger impacts, but would be less frequent.

The largest short term impact would be on the purchase and improvements to the Commercial Security Building. 1.33% of that price would be approximately \$200,000.
(If space is inadequate, please use other side)

1990 MAY 31 10:21 AM
COMMUNITY DEVELOPMENT
COMMUNITY DEVELOPMENT
COMMUNITY DEVELOPMENT

SIGNATURES:

Person Filling Out Form: Bill Fawer

Planning & Budget Division (if fiscal impact): _____

Department Manager/Elected Official: Pauline Anderson

1 BEFORE THE BOARD OF COUNTY COMMISSIONERS

2 FOR MULTNOMAH COUNTY, OREGON

3 ORDINANCE NO. _____

4 An ordinance expanding the scope of the "Percent for Art"
5 acquisition program; amending MCC Chapter 11.90.

6 (Language in brackets [] is to be deleted; underlined
7 language is new)

8 Multnomah County ordains as follows:

9
10 Section I. Purpose.

11 A. Multnomah County wishes to continue to support the
12 establishment of public art in public buildings, parks and
13 neighborhood projects.

14 B. Public art contributes directly to our quality of life
15 because citizens view and interact with it daily in public
16 buildings, plazas, along streets, in parks, business districts
17 and neighborhoods.

18 C. Public art instills concern for beauty and good design
19 in the public and private sectors by setting aesthetic
20 standards.

21 D. Public art reflects and communicates the history,
22 character, and values of our community.

23 E. The public art process involves citizens and artists by
24 inviting them to participate in important decisions about the
25 design of their environment.

26 F. This ordinance is intended to carry out the

5/29/90:1

Page

1 above-stated purposes.

2
3 Section II. Findings

4 A. Since March 1980, Multnomah County has set aside a
5 portion of the cost of construction or alteration
6 appropriations for the acquisition of public art.

7 B. Partly as a result of the County's leadership, the City
8 of Portland has an expanded public art ordinance and Metro and
9 the Portland public schools have passed similar ordinances.

10 C. Since 1980, almost \$500,000 of county funds has been
11 spent on the acquisition of public art. Examples of
12 particularly successful projects include the Justice Center,
13 the murals of African-American artists, and art work in county
14 parks.

15
16 Section III. Amendment.

17 MCC 11.90.030 is amended to read:

18 11.90.030 Funding.

19 (A) One and thirty-three
20 one-hundredths (1.33) percent of the
21 construction costs, capital improvement
22 costs, budgets, development funds and
23 purchase prices listed in MCC 11.90.035
24 [construction cost of a major county
25 construction project which involves the
26 construction or alteration of a county
building] shall be set aside for the
acquisition of art[; which]. The acquired
art may be an integral part of the newly
acquired building or property, attached
thereto, or be capable of display in other
public buildings or on other public
property. Siting variances may be granted

Page

1 by the Board.

2 (B) Thirty-three one-hundredths (.33)
3 percent of the one and thirty-three
4 one-hundredths (1.33) percent in subsection
5 (A) of this section shall be dedicated
6 solely for use by the Metropolitan Arts
Commission for the purpose of payment of
administration, public education, or
maintenance costs of the Commission's
percent for art program.

7 Section IV. Amendment.

8 The following section is added to MCC Chapter 11.90:

9 11.90.035 Funding Sources.

10 The following shall be subject to the
11 art acquisition policy referred to in MCC
11.90.030:

12 (A) Construction cost of a major
13 county construction project involving the
construction or alteration of a county
14 building;

15 (B) The capital improvement budgets in
the Division of Facilities Management and
16 the Exposition Center;

17 (C) The general fund portions of the
Parks Development Account and the
18 Recreational Facilities Fund devoted to
parks development;

19 (D) The purchase price of any building
purchased by the county for use by the
20 county.

21 ADOPTED this _____ day of _____,

22 //

23 //

24 //

25 //

26

Page

1 1990, being the date of its _____ reading before the Board
2 of County Commissioners of Multnomah County.

3

4 (SEAL)

5

By _____
Gladys McCoy, Chair
Multnomah County, Oregon

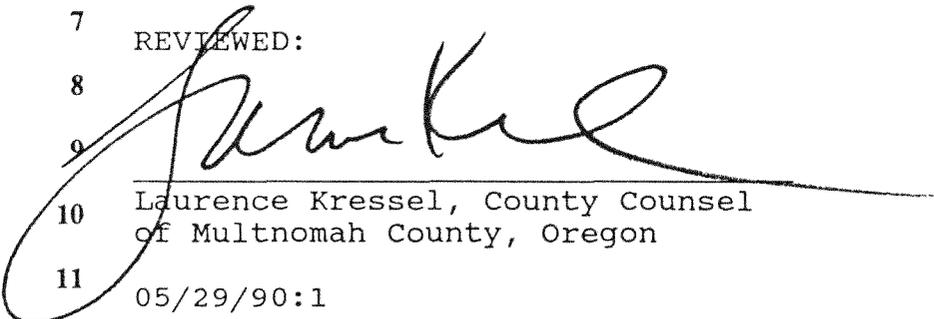
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REVIEWED:

8

9



10

Laurence Kressel, County Counsel
of Multnomah County, Oregon

11

05/29/90:1

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1ATTY.129/mw

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MULTNOMAH COUNTY OREGON

OFFICE OF COUNTY COUNSEL
1120 S.W. FIFTH AVENUE, SUITE 1530
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PORTLAND, OREGON 97207-0849
(503) 248-3138
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BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY, CHAIR
PAULINE ANDERSON
RICK BAUMAN
GRETCHEN KAFOURY
SHARRON KELLEY

M E M O R A N D U M

TO: Clerk of the Board
(101/605)

FROM: Larry Kressel 
County Counsel (106/1530)

DATE: June 6, 1990

RE: Percent for Arts Ordinance

COUNTY COUNSEL
LAURENCE KRESSEL
CHIEF ASSISTANT
JOHN L. DU BAY
ASSISTANTS
SANDRA N. DUFFY
J. MICHAEL DOYLE
GERALD H. ITKIN
H. H. LAZENBY, JR.
PAUL G. MACKEY
MATTHEW O. RYAN
MARK B. WILLIAMS

Attached is a revised page 3 of the Percent for Arts ordinance that will be heard by the Board June 7, 1990. The new language is intended to make clear that fiscal year 1990-91 is the start-up point for the expanded program. The language would also cover acquisition of the Commercial Securities Building.

This substitute page is marked "6/6/90:1" for identification. Please circulate it.

1ATTY.181/mw
Encl.

Faxed to: Dave Boyer (hand delivered)
Paul Yarborough
Bill Farver
Howard Rankin, Esq.

1990 JUN 11 11:44 27
COUNTY CLERK
MULTNOMAH COUNTY
OREGON

1 by the Board.

2 (B) Thirty-three one-hundredths (.33)
3 percent of the one and thirty-three
4 one-hundredths (1.33) percent in subsection
5 (A) of this section shall be dedicated
6 solely for use by the Metropolitan Arts
7 Commission for the purpose of payment of
8 administration, public education, or
9 maintenance costs of the Commission's
10 percent for art program.

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11 art acquisition policy referred to in MCC
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13 county construction project involving the
14 construction or alteration of a county
15 building;

14 (B) The capital improvement budgets in
15 the Division of Facilities Management and
16 the Exposition Center for fiscal years
17 beginning July 1, 1990;

17 (C) The general fund portions of the
18 Parks Development Account and the
19 Recreational Facilities Fund devoted to
20 parcs development for fiscal years beginning
21 July 1, 1990;

20 (D) The purchase price of any building
21 acquired on or after July 1, 1990 by the
22 county for use in whole or part by the
23 county.

22 ADOPTED this _____ day of _____,

23 //
24 //
25 //
26 //

NAME Tom CROPPER Date 6-07-90
ADDRESS 2534 NE 63 Ave.
Street
PORTLAND, OR 97213
City Zip

I wish to speak on Agenda Item # C-1
Subject Alternate Revenue Sources
 FOR AGAINST

MULTNOMAH COUNTY

ALTERNATE REVENUE SOURCE EVALUATION

Prepared
for

Planning and Budget Division
Department of General Services
Multnomah County, Oregon

May 1990

by

Western Economic Services
P.O. Box 13671
Portland, OR 97213
(503) 228-6325

Western Economic Services

May 26, 1990

MULTNOMAH COUNTY

ALTERNATE REVENUE SOURCE EVALUATION

ABSTRACT

This study investigates several alternate Multnomah County general fund revenue sources and presents inferences about *who pays* and *what happens* in the economy with a change in the tax structure. The County can select from three tax base options, an income, sales, or property tax base. A target revenue level of \$24 million was selected as this equals the sum of the current jail and library serial levies.

If the county were to select a new property tax base, the current jail and library serial levies would be deleted and that same amount would be included with the property tax base. Initially, there would be no change in property taxes, no change in *who pays* or *what happens*. However, the \$24 million target could grow at 6% per year, unlike the fixed and voter approved levies; and, unfortunately, the voter's tolerance for rising property taxes is being pressed and a property tax limitation measure is an attendant risk.

As an alternate revenue source, the County could select a sales tax, either as a general sales tax on many goods and services or a selective tax on such things as eating establishments. A general sales tax of 3/4 of 1% would raise \$24 million if the taxable categories were similar to those in Washington State. If a selective sales tax was assessed, for example, on eating establishments, a 5% tax would be sufficient to raise \$24 million. The consumer would bear the burden of the tax in most cases. Further, non residents that spend money in the county would bear a portion of the tax burden. However, there are two complications. Businesses at County boundaries would have difficulty competing with business in nearby out-of-county areas; and, the Advisory Commission on Intergovernmental Relations strongly recommends against unilateral taxing by local jurisdictions, it causes market imperfections and encourages business relocation.

Another alternate revenue source the County could select is an income tax. There are two types, income by place-of-residence or income by place-of-work. An income tax by place-of-residence, a tax on the adjusted gross income of residents, would average about \$100. The burden of the tax would fall on individual households of the County's residents. However, this may cause higher income households to locate in other areas. A tax levied on place-of-work income would take two forms; the tax could be levied as a payroll excise tax or on individual employee wages, as a withholding tax. For these latter mechanisms, 30% of the tax revenues would be derived from non-residents of the County. Commuters who work here and use the County's services, but do not live here, would be required to pay. This option would export a large portion of the tax burden and would diversify the County's tax base beyond the current dependence on property taxes. However, these two latter income tax methods have different economic impacts. A tax on wages would fall on individual wage earners; but, an excise tax on payrolls would, over time, be born by consumers, employees, and enterprise operators; it would interfere with the market place. Furthermore, it would discourage business location in the County.

Administrative and collection costs for these options vary widely. While there are no additional costs from a new property tax base, a sales tax with no State collection mechanism would require a large start-up cost and ongoing cost equalling 1.8% to 4½% of revenues. Income taxes administered through the State Department of Revenue might cost up to \$500,000 for any revenue level.

Lastly, while property tax receipts are very stable in the face of changes in the local economy, they grow the slowest of all options. Sales taxes are the least stable, fluctuating with the up-turns and down-turns in the economy. Yet, income taxes have the better of both; they are stable and grow at a fast rate. They present an opportunity for the County to gain greater revenues during economic boom times and fund increasing demands for County services.

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Western Economic Services

May 26, 1990

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Western Economic Services

May 26, 1990

ALTERNATE REVENUE SOURCE EVALUATION

EXECUTIVE SUMMARY

Multnomah County has three tax options; each can offset elimination of the Jail and Library levies, a total of \$23.8 million. The tax options are an income, property, and sales tax. Each has a different set of advantages and disadvantages; some provide a faster growing stream of revenues, others increase the certainty of predicting the revenues. As with all the options, though, some people will experience a reduction in taxes and others an increase. A better understanding of the impacts of such change is the goal of the Alternate Revenue Source (ARS) Evaluation.

If the County were to reduce property taxes, homeowners would have an increase in their disposable incomes; and, business enterprises would pass on their reduced property tax savings as lower prices for goods and services, higher wages for employees, and greater returns to the business owners. However, if the County were to choose this path, an alternate revenue source would need to be found. The objective of the ARS is to review the three revenue options: income, property, and sales.

INCOME TAX

The income tax base has two definitions, income by place-of-work, and income by place-of-residence. The former is a much larger and broader income concept, as it relates to incomes of workers who reside in surrounding areas. In 1987, workers earned nearly \$9 billion in Multnomah County, but even after adjusting for all dividends, interest, and rent there remained a net export of \$1.6 billion. In fact, after exemptions, and deductions, and credits, Multnomah County adjusted gross taxable income dropped to \$4.3 billion, less than $\frac{1}{2}$ its place-of-work counterpart and about \$17,500 per household.

An income tax assessed on income by place-of-work would export 30% of the tax revenue requirement to outlying areas. A $\frac{1}{4}$ of 1% rate would only cost a worker earning \$25,000 per year about \$60. This would be more than enough to displace \$24 million in property taxes. However, an income tax placed on the County's residents would increase income taxes for the average household, with net earnings of only \$17,500, about \$100. The administrative cost of an income by place-of-work tax would run only \$500,000 a year.

Income by place-of-work is relatively insensitive to fluctuations in the economy. During the 1981-1983 recession, Multnomah County income by place-of-work continued to increase. However, income by place-of-residence declined. Further, if implemented as a flat rate, an income by place-of-work tax would have an elasticity equal to one; or, if

incomes changed 1%, so would tax revenues. As well, implementing a new tax option would increase the diversity of the tax system and spread the tax liabilities among a larger population, increasing overall tax equity, and increasing the potential for future returns.

PROPERTY TAX

If the County asked voters to move the serial levies into a new property tax base, there would be effectively no change in tax revenues. However, in ten years, Multnomah County's property tax revenues would be much greater than continually relying on fixed serial levies. Too, the property tax base is a most dependable and stable tax base. Administrative procedures are already in place and no perceptible change in administrative or compliance costs would occur. The County would be securely funded.

Yet, if a new property tax base were placed into service, residents of the County would agree to continue paying for services used by others, even though others are able to help pay for the services. And, if the voters gave broad approval to the new tax base, all equity concerns could be dismissed. But this favorable vote, even with continuing approval of serial levies, is not too certain. Multnomah County has the fifth highest County tax in the State; and, Oregon has the second highest property taxes in the Nation. Multnomah County's tax rates are therefore already extremely high.

Still, as the total burden rises, current impacts would be compounded. Some people would escape paying their fair share. The property tax burden would not be shifted away from residential housing; tenants of rental housing would bear that burden; and, business would continue to attempt shifting the burden to employees, customers, and the owners of the business. Lastly, an increasing tax burden will apply pressure on businesses to relocate to lower taxing jurisdictions, such as Washington, Clackamas, or Clark Counties.

SALES TAX

The sales tax can take two forms, as a general sales tax or selective taxes on particular activities. Both types of tax are very popular and used widely around the United States. The average general sales tax rate for local jurisdictions is about 1%. In Multnomah County, the 1987 general sales tax base represented the larger base of the two, \$3.2 billion versus only \$687 million.

The general sales tax option exempts food and drugs, automobiles, and liquor sales; the selected sales taxes include only sales by eating establishments, recreational facilities (i.e., sporting events, video rentals, public golf courses), and auto rentals. Either option would shift a large portion of the tax from those who pay property taxes to all those who shop or play in the County. This would be particularly true for tourism, business and convention traffic, and commuters. In this regard, much of the tax burden could be shifted outside of the County.

Further, sales tax revenues are elastic; as economic activity increases, so do revenues. Revenues from this source can decline in periods of economic dislocation; the tax base is therefore less predictable and stable than the above options. Nevertheless, by including an alternate method of taxation, the County is able to increase the diversity of its taxing portfolio, spreading the burden to others, many of whom would have been able to escape payment for services consumed. By properly structuring the taxes to exempt goods and service categories that are considered necessities, considerable equity can be obtained.

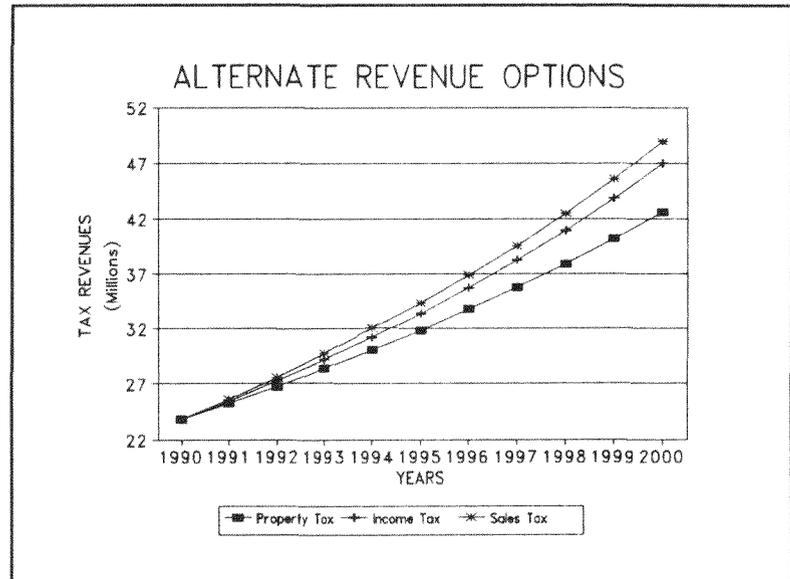
Still, businesses will attempt to shift all the sales tax directly onto the consumer. However, market inefficiencies would be created by the County. Consumers may choose lower cost areas to shop. Businesses in adjoining Oregon counties would not have the added cost burden and would be able to compete more effectively. Interjurisdictional competition may result, with businesses at County boundaries experiencing difficulties. This will encourage businesses to relocate in areas lacking the tax.

As well, implementation and administration of a local sales tax can be an administrative nightmare. Costs can range upwards toward 5% of the revenue stream. It would tend to be much higher during the implementation phase of the tax system. Lastly, the ACIR has recommended that local jurisdictions implement sales taxes after the lead of the State. The State would then act as the collection agency, streamlining reporting procedures, minimizing market interferences, and decreasing the costs of collection.

COMPARISON OF THE REVENUE OPTIONS

Forecasts of collections from the three revenue options, an income base, a property base, and a sales base, are presented in the Diagram Box on the following page. The sales tax revenues rise the greatest, but have the highest risk, least dependability, and most administrative complexity. The income tax revenues rise the next quickest. These have

a solid degree of dependability, grow quickly, are stable, export large amounts of the tax burden, and are administratively simple to implement. While a new property tax base possesses the greatest predictability, it is the slowest growing revenue stream, does not ask others to contribute their fare share to the cost of the County's services, and will contribute the County's already high cost property tax base.



INTRODUCTION

The Multnomah County Board of County Commissioners (the Board) is interested in reviewing new ways to collect current levels of tax revenue. This study, the Alternate Revenue Source (ARS) Evaluation, springs from that concern. It inspects a number of prospective revenue options; but, it does not recommend one for the Board to accept.

Instead, the primary purpose has been in assisting the Planning and Budget Division with the research, analysis, and presentation of revenue options. Six prospective choices are offered in terms of three alternate tax bases available to the County. Each tax base is in turn evaluated for its structural and performance characteristics; and, the research continues by interpreting the effects of the prospective revenue options for the County and then forecasting revenue streams from the tax bases. This report weighs options in terms of economic viability and economic impact for the County, not the political viability or any associated political ramifications.

The economic impacts caused by making a choice have political implications, though, as either desirable or objectionable results can occur. Concerns here relate to the administrative desirability of each tax base, the dependability and growth of the revenue stream, *who pays* the burden, and *what happens* in the economy. These are issues born for policy choice. So, considering all these issues together will help define what is best for the County; i.e., who should pay, what should happen, which revenue option has the best performance, and which tax structure is the least painful to administer.

In assessing these perspectives, a number of activities were involved. First, considerable data was gathered, analyzed, and interpreted regarding technical issues; second, prospective shifts in tax burden as well as induced economic impacts were evaluated; and, third, the structural advantages and disadvantages of each alternate tax base to the County were reviewed. Each of the discussions are presented herein.

STRUCTURE OF THIS REPORT

This report is presented in three parts. **Overview of a Revenue System** presents a review of potential taxing options and the concept of economic incidence. The next section, **Revenue Options**, begins with a discussion of the economic and demographic characteristics of the citizens in Multnomah County. It then details the characteristics of each selected revenue option as well as its advantages and disadvantages for the County. It also compares Multnomah County tax levels with other jurisdictions around the State and country. The **Conclusion** succinctly reviews the content of the report; and it closes with comments about additional analysis that may be required.

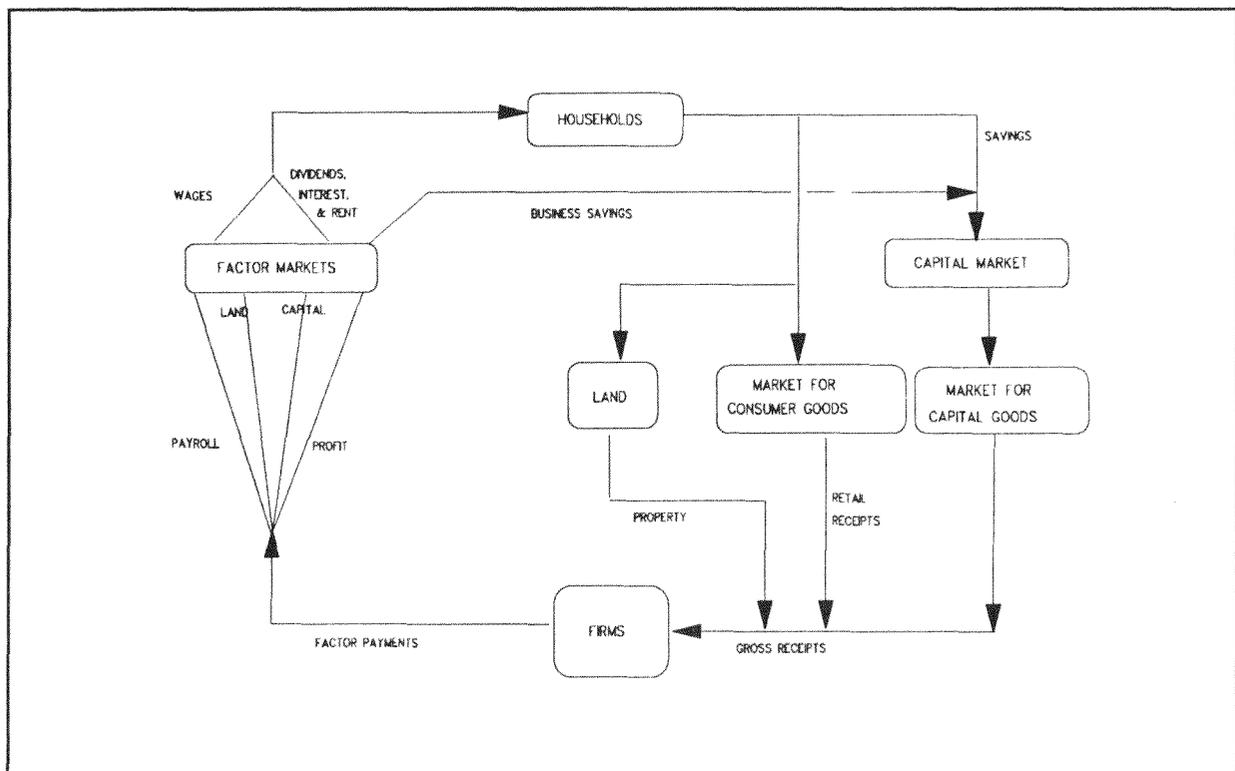
Lastly, a more technical discussion of tax incidence analysis is presented in Appendix A; and, Appendix B enumerates the methodology, assumptions, and background data used to develop the tax base and revenue forecasts.

OVERVIEW OF A REVENUE SYSTEM

Developing a good tax system has been a concern of public administration officials for many centuries. Adam Smith popularized the notion that those who pay taxes should pay according to how much the individual consumes public services. John Stuart Mill advocated a taxing system based solely on one's ability to pay. Our modern societies have evolved to draw upon both these principles, benefits and ability-to-pay, in attempting to develop equitable tax structures.

Most of the ways these principles are applied can be represented in an income flow diagram. This is a diagram that shows how money travels in an economy, how it is spent and how income is paid. The flow diagram is presented in Diagram 1, below. Households are paid income and either save (making money available for borrowers) or

DIAGRAM 1
POTENTIAL TAX MECHANISMS



spend their earnings on land or consumer goods and services. Firms receive these monies, through sales revenues or from borrowing for the capital market. The firms then either

purchase equipment or distribute the money in the form of factor payments to stockholders, employees, or other factors of production. The County has the option to collect revenues at eight points within the income flow. The county can receive revenues from individual income taxes, sales and excise taxes, residential property taxes, gross receipts taxes, business property tax, payroll taxes on employers, business income taxes, or employment taxes on employee wages.

However, the range of options reviewed in the ARS Evaluation was narrowed in light of one specific revenue goal. The goal was to evaluate replacing the current Jail and Library Levies with an alternate form of revenue. A secondary goal is also occasionally referenced, this was replacing the serial levies as well as a portion of the existing Multnomah County Business Income Tax. Therefore, the alternatives are revenue replacement options comprising two revenue levels, \$24 or \$40 million in fiscal year 1990-91. But, to make the comparisons of the forecast results more easily understood only the former target, \$24 million, is presented.

The set of revenue options reviewed herein can be grouped into three tax base categories, income, property, or sales. Income and sales taxes both have more than one alternative. But, just one property tax option exists, replacement of the levies with a new property tax base.

In each tax base category, different economic impacts will occur; a change in the distribution of income occurs when altering *who pays* the taxes. Depending on the revision, there can also be employment and output changes. Both individuals and firms can modify their economic behavior, and can also relocate to avoid taxation. Considering the impacts of policy choice is key to a well structured tax plan. These types of impacts, and subsequent adjustments, are best described by the concept of tax incidence.

TAX INCIDENCE

There are two types of tax incidence, statutory incidence and economic incidence. Statutory incidence indicates the party upon whom the tax is legally assessed, on employers in the case of a payroll tax. However, economic incidence is more complicated; it begins

with the statutory incidence as the initial economic stimulus but includes the after tax redistribution of incomes. This is known as "tax shifting" or moving the tax burden to others. An example of a shift in the tax burden would be if an employer charged more for the product or service in response to an employer payroll tax, shifting the burden of the payroll tax forward to consumers. Analysis of economic incidence is concerned with *who pays* after an alteration in the tax structure.

Yet, looking at only this aspect is incomplete; the employer that experiences additional payroll costs due to a payroll tax can shift the burden to other resources (factor inputs) used in the business activity. Resource reallocation decisions are made in relation to changes in market costs. So, employment and output changes can occur with a change in tax structure because the cost of production has changed. Hence, economic incidence is also concerned with *what happens* in the economy.

The degree of tax shifting is a product of the structure of the respective markets. A tax on a good with few or no substitutes, like cigarettes, will be shifted almost exclusively onto the consumer. On the other hand, goods with many substitutes would force producers to absorb the reduced revenues. Further clouding the incidence picture is that shifts in the tax burden are time dependent; it may take awhile for the shift to fully occur. For example, for an increase in property taxes, renters would probably see a rise in rents very soon. However, with a decrease in property taxes, renters would likely see nothing, only a slower rate of increase in rates over time.

Identifying the *precise* shift in household incomes is beyond the scope of this analysis. However, a set of incidence assumptions prepared from other secondary resources and presented in Exhibit 1 on the following page. One can deduce incidence effects from Multnomah County alternate revenue options.

A personal income tax can not be shifted, it rests completely on the individual. One quarter of a business income tax is shifted forward to consumers of the goods or services, one quarter to employees, and the other half back to stockholders. Sales taxes are passed directly onto the consumer of the good. Residential property tax falls on the owners, taxes on rental housing fall on the renter, and property taxes on businesses are split just as business income taxes, $\frac{1}{4}$, $\frac{1}{4}$ and $\frac{1}{2}$ to stockholders. Payroll taxes placed on

businesses are shifted in an identical fashion; but taxes placed on employees stays on the employee.

EXHIBIT 1 INCIDENCE ASSUMPTIONS

<u>Type of Tax</u>	<u>Tax Shift</u>	<u>Allocated According To:</u>
Individual Income Tax	Stays put on individual	Tax Payments
Business Income Tax	¼ on to employees ¼ forward to Consumers ½ backwards to stockholders	Covered Earnings Consumption Capital Income
Sales Taxes	On consumers	Type of Consumption
Property Tax		
Residences	Homeowners	Ownership
Rental Housing	Tenants	Rental Payments
Business	¼ on to employees ¼ forward to Consumers ½ backwards to stockholders	Covered Earnings Consumption Capital Income
Payroll Tax		
Employer	¼ on to employees ¼ forward to Consumers ½ backwards to stockholders	Covered Earnings Consumption Capital Income
Employee	Employees	Covered Earnings

Yet, these are just general guidelines for how incomes are shifted; exceptions will occur in nearly every specific case. A particular market may be highly competitive and shifting a tax forward to consumers would not be possible. In this case a change in employment or output could occur. Further, both residents and businesses can elect to relocate, shifting their earlier share of the tax burden to all others in Multnomah County. Regardless, using the above incidence assumptions along with economic reasoning will help to explore the advantages and disadvantages of each revenue option, and assist in identifying a better and more equitable revenue structure.

REVENUE STRUCTURE

A well designed revenue structure exhibits fairness and equity in taxation. But, it possesses other attributes as well. The characteristics relate to longer term revenue and

funding needs; that is, measuring the performance of the revenue structure in relation to changes in economic activity. The performance measures can be grouped three ways: stability, elasticity, and diversity.

Stability relates to the degree to which the tax base, and subsequent tax revenues, can be predicted. A stable tax base will help to ensure a higher bond rating, increase the accuracy of budget activities, and help ensure better financial management.

Elasticity refers to the change in revenue flow associated with a change in another economic measure, such as income. The greater the elasticity, the greater that revenues change with a change in income. The revenue stream can expand much more rapidly during economic growth, allowing government jurisdictions more revenue to pay for increasing demands for services and infrastructure development.

Diversity relates to the degree that a taxing jurisdiction depends on a number of tax resources, rather than being dependent predominantly upon a single source. It can be considered analogous to an investment portfolio in which one has a set of investment objectives: conservative and modest with dependable returns, or more risky with the potential for far greater returns. It also enables the local jurisdictions to spread the tax burden across a much larger set of prospective tax bases. An individual's requirement to pay any one tax form would be reduced, increasing overall tax equity.

Determining the best tax structure for a particular jurisdiction is highly subjective. One must identify the preferred structure characteristics; i.e., stable versus fast growth, or simple and inexpensive to administer. Each type of characteristic, along with pertinent advantages and disadvantages, need to be considered.

Therefore, reviewing a tax structure, even if only to maintain the current system, is paramount to determining *who pays, what happens, and the performance* of the selected tax structure.

REVENUE OPTIONS

There are a number of revenue options available to the county; each has the potential to greatly relieve tax burdens for some while shifting the burden to others. The options spring from three types of tax base: an income tax base, a new property tax base, or a sales tax base. The latter includes both general sales taxes and selected sales taxes. But before proceeding to review the options, a few comments about the County's population is in order.

ECONOMIC AND DEMOGRAPHIC BACKGROUND

Viewing tax equity concerns in the proper light required comparisons of Multnomah, Clackamas, and Washington Counties in terms of income per household and the age groups of the respective populations. Table 1 presents 1988 Multnomah County income stratified by income bracket per household. Multnomah County has more households; but, the average household income is considerably lower than either Washington or Clackamas counties.

TABLE 1
TRI-COUNTY HOUSEHOLD INCOME 1988

1,000's \$	< 7.5	7.5 TO 15	15 TO 22.5	22.5 TO 30	30 TO 37.5	37.5 TO 52.5	52.5 TO 75	75 AND OVER	AVERAGE INCOME
NUMBER OF HOUSEHOLDS									
MULTNOMAH	32,247	41,560	37,201	34,678	30,469	39,109	20,373	10,180	29.7
CLACKAMAS	8,112	12,189	13,019	13,244	14,134	19,888	12,657	6,952	36.3
WASHINGTON	7,750	12,691	14,713	15,989	16,144	25,300	16,311	8,215	37.7

SOURCE: METRO

Diagram 2 displays this data graphically and demonstrates that the county has a considerably higher portion of households in the under \$15,000 range than either Washington or Clackamas Counties. In fact, over 30% of Multnomah County households are below a \$15,000 annual income, and 45% are below \$22,500 per year. Only 17% and 20% of the households in Washington and Clackamas counties, respectively, earn less than \$15,000 per year.

**DIAGRAM 2
TRI-COUNTY HOUSEHOLD INCOME**

Furthermore, Multnomah County has only 12% of the households having incomes over \$52,500, rather than 21% for Washington and 20% for Clackamas counties. Therefore, households in Multnomah County have lower incomes than those in neighboring urban Oregon Counties.

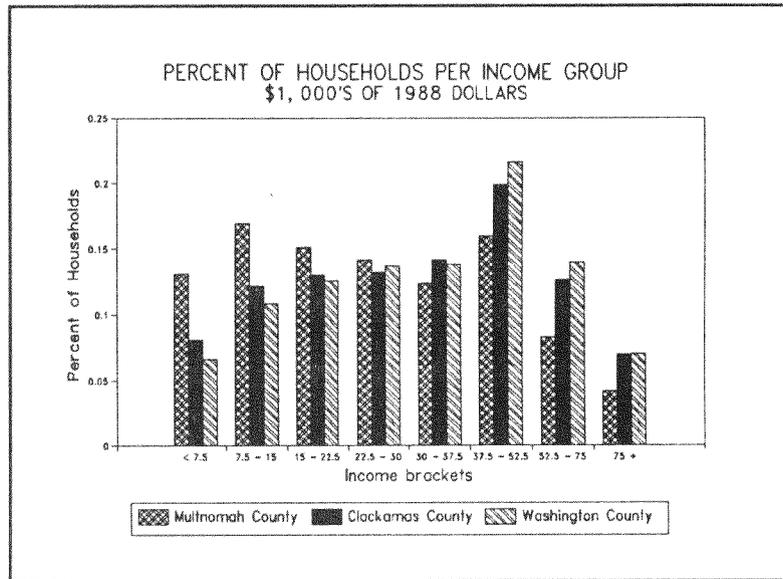


Table 2 presents the number of people in each age group, from the 0-4 through 75+ years of age. Certainly, Multnomah County has a larger population in all age groups.

**TABLE 2
TRI-COUNTY AGE DISTRIBUTION
1989**

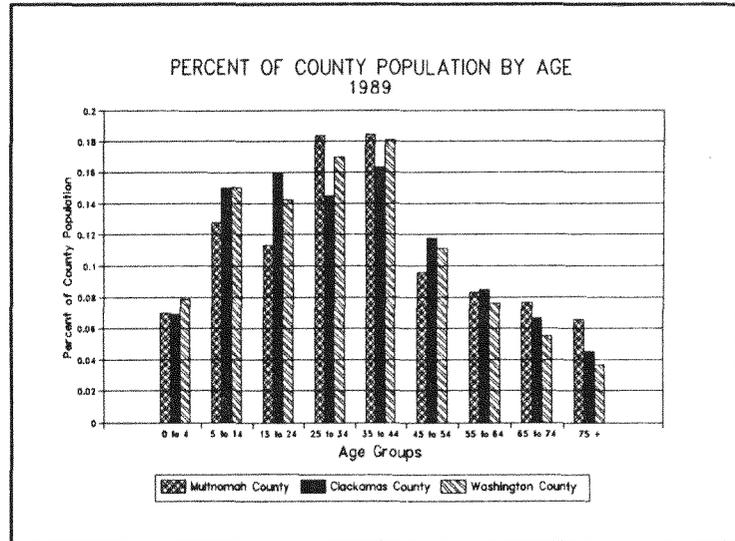
AGE	0-4	5-14	15-24	25-34	35-44	45-54	55-64	65-74	75+	TOTAL
MULTNOMAH	40,248	73,249	65,124	105,500	106,103	55,020	47,903	43,894	37,845	574,886
CLACKAMAS	18,416	39,979	42,535	38,657	43,581	31,422	22,664	17,808	12,046	267,108
WASHINGTON	23,643	45,121	42,786	51,167	54,359	33,414	22,824	16,605	11,070	300,989

SOURCE: METRO

But, as Diagram 3 demonstrates, the County has a different distribution of age groups. A larger percent of those over 64, 14%, reside in the County. Washington and Clackamas Counties have only 9% and 11%, respectively. Further, Multnomah County has fewer children, teenagers, and young adults, 2-3% less; but, the county has a slightly larger proportion of the age brackets of 25 to 44, the prime earning years. Therefore, Multnomah County has a relatively older population, but with a higher portion of prime age workers available for the labor force. Hence, the County has a population that has lower earnings and is more elderly than neighboring urban Oregon counties.

**DIAGRAM 3
TRI-COUNTY AGE GROUPS**

These facts bare witness to the importance of tax shifting; incidence effects need to be kept in mind, as each option will offset, or counteract, the income benefits obtained from the reduced property and business tax goals. The same revenue level will be gathered in a different way, possibly from entirely different people. Each of the three tax bases possess specific revenue options for the County; the following presents each of the options.



INCOME TAX BASE

The prospective income tax base offers the most alterations, three. Significant efforts have been devoted to properly defining and estimating a tax base that represents local income. There are a number of ways to compute the base, each with different implications and outcomes.

First, income has two designations, place-of-work or place-of-residence. Income by place-of-work comprises wages, salaries, and proprietor's incomes from the respective employment site. On the other hand, income by place-of-residence includes 'place-of-work' income plus all dividends, interest, and rent. Taxable income is computed from this later residence basis, with associated deductions and adjustments. This is the income definition that is used by the State and Federal authorities in assessing and collecting taxes. One would think, too, that 'place-of-residence', or the sum of all income sources would be greater than just earnings by place-of-work. However, for Multnomah County that is not true, place-of-work income is greater.

The 1987 Multnomah County place-of-work income totaled \$9 billion while place-of-residence was \$7.4 billion, nearly 20% less. Further, Table 3 displays both income concepts for a ten year period, 1978 through 1987. Note that income by place-of-work has grown from \$5.3 billion to nearly \$9 billion. Income by place-of-residence has grown from \$4.5 billion in 1978 to \$7.4 billion in 1987. Income by place-of-work has grown faster than total income by place-of-residence, 6.0% instead of the 5.7% annual growth rate.

Income by place-of-work pertains to all earnings in Multnomah County. Income by place-of-residence is all income of *residents*. Many people who work inside the county do not live here. These people carry the income earned within the County to their own place of residence. The concept 'residence adjustment' attests to the fact that employees and proprietor's exported nearly \$3 billion dollars in 1987 alone, swamping unearned income by place-of-residence, for a net loss of \$1.6 billion in income. Furthermore, the growth rate of exported earnings is rising at a faster rate than growth in total earnings. The share of income escaping the county increased from 25% of earnings in 1978 to over 30% today; and, this trend can be expected to continue.

Therefore, Multnomah County has two alternate income tax bases, earnings by place-of-work and income by place-of-residence. The former is a larger, broader tax base, the latter is smaller and more narrowly defined. Too, the values represented by income by place-of-residence vastly overstate taxable income. Actual taxable income can be considered as a gross adjusted income, after accounting for all exemptions, deductions, and credits. That value, for Multnomah County and reported by the Oregon Department of Revenue, comprised only \$4.3 billion in 1987, or \$3.1 billion less than the "place-of-residence" income presented above, and fully \$5.7 billion less than income by place-of-work.

TABLE 3
MULTNOMAH COUNTY PERSONAL INCOME
1978-87
(Thousands of Nominal Dollars)

YEAR	1978	1979	1980	1981	1982
Wages and Salaries	4,487,847	5,031,711	5,486,258	5,804,673	5,818,111
Other Labor Income	408,119	454,330	506,530	535,663	590,210
Proprietors' Income	439,795	480,029	456,886	391,276	458,739
TOTAL EARNINGS BY PLACE OF WORK	5,335,761	5,966,070	6,449,674	6,731,612	6,867,060
Less: Personal Contributions for Social Insurance	306,737	358,503	394,055	445,718	450,275
Less: Adjustment for Residence	1,318,735	1,472,085	1,608,705	1,703,178	2,094,778
NET EARNINGS BY PLACE OF RESIDENCE	3,710,289	4,135,482	4,446,914	4,582,716	4,322,007
Plus: Dividends, Interest, and Rent	750,739	877,671	1,040,563	1,298,097	1,316,712
TOTAL PERSONAL INCOME BY PLACE OF RESIDENCE*	4,461,028	5,013,153	5,487,477	5,880,813	5,638,719
YEAR	1983	1984	1985	1986	1987
Wages and Salaries	5,891,245	6,363,832	6,666,508	7,035,929	7,520,528
Other Labor Income	588,988	614,748	738,743	660,715	706,715
Proprietors' Income	509,535	592,130	643,906	704,000	768,171
TOTAL EARNINGS BY PLACE OF WORK	6,989,768	7,570,710	8,049,157	8,400,644	8,995,414
Less: Personal Contributions for Social Insurance	455,066	496,427	544,943	581,668	617,806
Less: Adjustment for Residence	2,081,377	2,248,857	2,404,949	2,468,117	2,709,886
NET EARNINGS BY PLACE OF RESIDENCE	4,453,325	4,825,426	5,099,265	5,350,859	5,667,722
Plus: Dividends, Interest, and Rent	1,371,645	1,501,386	1,559,464	1,612,463	1,709,388
TOTAL PERSONAL INCOME BY PLACE OF RESIDENCE*	5,824,970	6,326,812	6,658,729	6,963,322	7,377,110

Source: Bureau of Economic Analysis, Local Area Personal Income, Table 5

* Excludes non-taxable transfer payments.

Before presenting specific revenue options, though, it is useful to note one hypothesized revenue option, taxing the adjusted gross income of all Multnomah county workers, regardless of place of residence. Unfortunately, administration and compliance issues make this option unworkable. There is no way to learn of the place of residence from existing filing procedures. It is unclear as to what authority Multnomah County may have for compliance by non-residents; and, further, few, if any U.S. local jurisdictions attempt to tax non-residents for both earned and unearned income. Multnomah County would be alone in experimenting with this. Therefore, the County's only income tax base choices pertain to earned income by place-of-work or income by place-of-residence. The County has the statutory authority to tax on either basis.

TAXES ON EARNINGS

If using the place-of-work tax base, up to 30% of the tax burden could be shifted to non residents of Multnomah County. In accordance with the benefits principle, non-residents use the County's services. They desire safe and clean streets, use the library system, and work and shop in the county, using its other available services. Also, in accordance with the ability-to-pay principle, the surrounding counties have higher household incomes and can better afford to carry their fair share.

An assessment on about $\frac{1}{4}$ of 1% of 1987 earnings would have raised revenues sufficient for the \$24 million requirement. This would have amounted to about a \$60 annual payment for a worker earning \$25,000 per year. In terms of administrative and compliance costs to the County, an excise tax on employer payrolls or a withholding on employee wages would be very inexpensive to administer. The State anticipates the cost for collection and administration to run approximately \$500,000 in 1990.

In terms of *who pays*, an assessment on employee wages is born by the individual. Yet, the employee may have some ability to shift the reduced income back to the employer, especially those workers with strong bargaining units. However, a tax placed directly on the employer is shifted partially to employees, forward to consumers, and backwards to stockholders. Such a change would also cause the business owner to review the mix of resources used and encourages altering that resource mix, decreasing employment levels in favor of other factors of production that will provide better returns with the new mix of operation costs.

The firm may also be forced to reduce output in order to trim costs and maintain its costs at the prevailing market price. Too, because there would be interjurisdictional tax differences facing the business firm, firms having high employment expenses may consider moving to non-taxing jurisdictions. In this case, the burden would be shifted back to the county and all others still paying the required revenues. Furthermore, the business owner who chooses not to leave experiences additional administrative expenses in complying with the regulations. These costs have, for now, been assumed equal to the prospective decline in business property taxes.

TAXES ON ALL PERSONAL INCOME

If using a place-of-residence tax base, the local income tax would fall on individuals and would not be shifted. Residents would be asked to continue to fund all services, even though some individuals using the services do not pay; but residents would then be asked to pay more. Generating the same level of revenues would cost the average Multnomah County household about \$100 per year. Recall the Multnomah County households earn less than their counterparts in adjoining counties and, hence, the value of the \$100 is higher to Multnomah County residents. Residents would be burdened with inequities for the benefits and ability-to-pay principles.

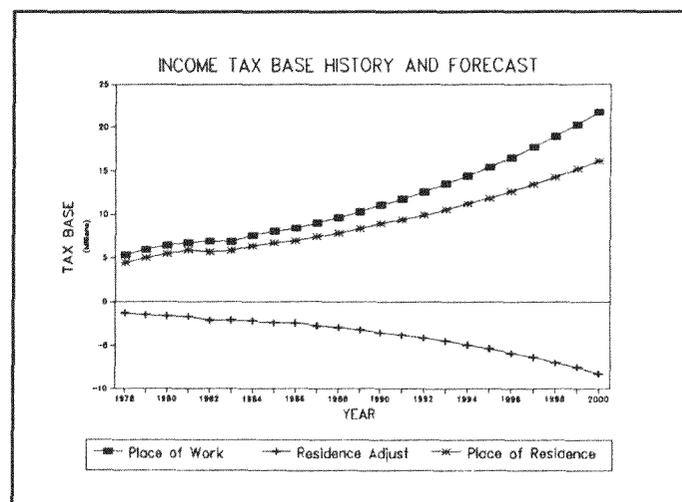
In terms of administration and compliance costs, a tax on income by place of residence, implemented as a "piggy backed" mechanism in the State forms, would entail a number of processing changes at the Oregon Department of Revenue. Consequently, expenses are much more difficult to calculate, but are anticipated to run two to three times higher than the income by place-of-work tax base.

FUTURE PERFORMANCE OF THE TAX BASE

Diagram 4 presents a graph of both income tax base classifications 1978 through the year 2000. An in-depth discussion of the assumptions supporting the 1989-2000 forecast is contained in Appendix B.

Note that total earnings by place-of-work will rise from \$9 billion in 1987 to about \$22 billion by the year 2000, a 7.1 % annual growth rate. However, income by place of residence will rise from \$7.4 to about \$16 billion, a slower growth rate. A ¼ of 1% rate assessed against earnings by place-of-

**DIAGRAM 4
FUTURE INCOME TAX BASES**



work, raising \$23.7 million dollars in 1988, would generate \$55 million dollars by the year 2000; over \$20 million of that will be from non-resident workers in the county.

Both types of tax base offer a significant increase in the diversity of the total local tax structure. Individuals who may currently escape paying for services would be more likely to pay. As well, during periods of economic growth, the county would have greater benefits by being partially tied to economic performance. Both forms of income tax are also income elastic; as incomes rise, so will the revenues. And if implemented as a flat rate tax, the elasticity would be equal to 1; in other words, a 1% change in income would result in a 1% change in tax revenues. Yet, as seen in Diagram 4, one revenue stream is more stable than the other.

Income by place-of-residence actually declined in 1982 and 1983 while income by place of work continued to rise throughout the recessionary period. This is due to the fact that dividend, interest, and rental payments stayed flat over the 1981-1983 period while the residence adjustment, or the income being exported, accelerated. One can infer that incomes of the County's residents suffered more than non-county resident incomes. Therefore, earnings by place-of-work represent a larger, broader tax base. And, while increasing the diversity of funding sources, it is also a more stable and quickly growing income tax base.

PROPERTY TAX BASE

Another option available for the county, while contrary to the study guidelines, is to place before the voters a revised property tax base. Such an action is allowed in either May or November of even numbered election years. The revised tax base would entail rolling into the current property tax base the sum of the Jail and Library levies, or approximately \$24 million dollars in additional tax base revenues in fiscal year 1990-1991.

While a revised tax base was successfully completed in 1953, it is now felt that significant pressure exists against such a proposal. Regardless, Table 4 explores the impact of a new tax base. The general fund tax base revenue would grow at a 6% per year annual rate, and if voters maintained serial levies at constant levels, the County would receive \$160 million in funding by the close of the century.

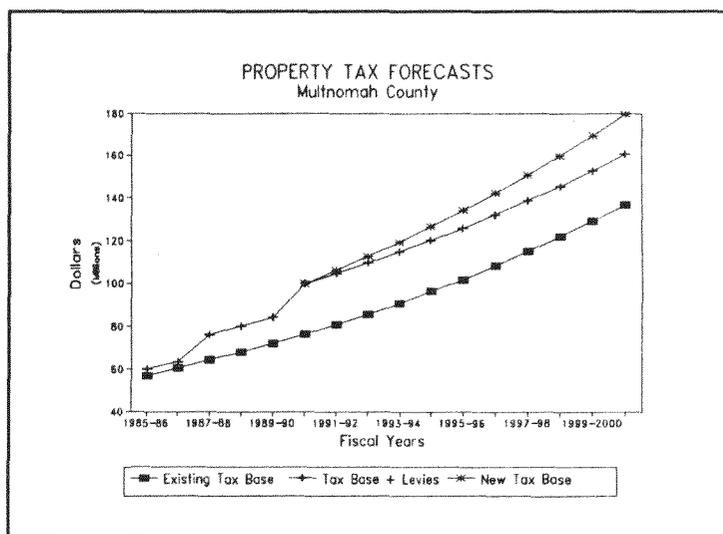
Western Economic Services

TABLE 4
PROPERTY TAX BASE REVENUES

	Nominal Dollars				
	1985-86	1989-90	1990-91	1995-96	2000-2001
General Fund-Tax Base	\$57,106,246	\$72,095,320	\$76,421,039	\$102,268,589	\$136,858,442
Library Levy	3,000,000	7,500,000	10,300,000	10,300,000	10,300,000
Corrections Fund Levy		4,700,000	13,500,000	13,500,000	13,500,000
TOTAL TAX LEVY	\$60,106,246	\$84,295,320	\$100,221,039	\$126,068,589	\$160,658,442
NEW TAX BASE REVENUES			\$100,221,039	\$134,118,358	\$179,480,617
DIFFERENCE IN REVENUES					\$ 18,822,175

However, if the levies were included in the tax base, the new tax base revenues would grow at the same rate, resulting in almost \$180 million dollars in revenues. The \$18.8 million dollar difference is a lost opportunity due to the lack of a single tax base structure. Growing a larger tax base at the same rate will yield a greater total revenue stream. This is graphically displayed in Diagram 5, Future Property Tax Revenues. Furthermore, the property tax base is extremely stable, it expands at a constant growth rate regardless of what else happens in the economy; and, administration and compliance costs of a property tax are low with all administrative procedures already in place. As well, such dependability helps to maintain a quality bond rating. From an administration and compliance standpoint, it is the easiest revenue option to implement.

DIAGRAM 5
FUTURE PROPERTY TAX REVENUES



However, the county would continue to increase its dependence upon the property tax, thereby reducing the diversity of the current tax system. Under a tax system that depends heavily on one source for its revenues, some individuals are able to avoid their fair share of funding local government. Residential property owners would bear the burden, just as is done today; renters would be passed the new tax revenue amounts; and business would attempt to pass the tax on the employees, consumers, and stockholders. Still, business would face a reallocation of resources and be encouraged to migrate to lower taxing jurisdictions, especially Vancouver, Washington. Yet, if the voters were to approve the new tax base, a discussion of the *who pays* or *what happens* is mute. The issue is whether residents would be willing to increase the general fund in Multnomah County. To illustrate the enormity of that achievement, the following presents some current statistics comparing Multnomah County to other jurisdictions.

Table 5 presents a list of Oregon property tax rates for all the counties in the state, by tax code area. The consolidated rate comprises all property taxes placed on residents in the code area. These would include taxes levied by City, County, School, Fire District, and other agencies (if applicable). Multnomah County has the fifth highest consolidated rate and the sixth highest county rate in the state; the latter is best seen on Table 6. However, it is recognized that the lions' share of the levies are from cities and schools, rarely the county.

TABLE 5
OREGON PROPERTY TAX RATES BY CONSOLIDATED TAX RATE¹
FISCAL YEAR 1988-89

<u>COUNTY</u>	<u>CITY</u>	<u>CODE AREA</u>	<u>CONS</u>	<u>COUN</u>	<u>CITY</u>	<u>SCHOOL</u>
GILLIAM	CONDON	1	44.99	5.54	11.70	22.90
UMATILLA	ATHENA	29-1	40.98	2.89	10.59	22.98
WASCO	THE DALLES	12-7	40.60	7.17	8.19	19.74
LANE	EUGENE	4-48	36.94	1.53	10.92	17.90
MULTNOMAH	PORTLAND	068	35.96	4.38	7.41	20.13
SHERMAN	GRASS VALLEY	17-03	35.10	10.99	3.26	18.24
MARION	SALEM	924-30-00-3	34.80	4.66	10.20	15.98
BENTON	CORVALLIS	9-32	33.76	3.77	7.16	18.64
UNION	LA GRANDE	1-1	33.05	3.68	9.69	16.73
POLK	MONMOUTH	13-2	32.53	2.63	5.46	19.01
CLATSOP	ASTORIA	1-00	31.45	2.29	9.96	14.90
LINN	ALBANY	8-1	30.42	2.93	8.77	15.72
WALLOWA	ENTERPRISE	21-1	30.38	3.43	5.97	7.82
COOS	COOS BAY	9-00	29.46	1.79	8.01	14.95
LAKE	LAKEVIEW	07-01	28.33	2.66	9.30	12.83
WASHINGTON	BEAVERTON	51-51	28.08	2.95	4.41	16.48
MORROW	BOARDMAN	25-1	27.03	5.47	9.01	9.69
TILLAMOOK	TILLAMOOK	9	26.91	2.66	3.53	17.92
MALHEUR	ONTARIO	1	26.55	2.46	6.07	12.37
DOUGLAS	ROSEBURG	4-33	26.51	1.15	7.56	13.42
BAKER	BAKER	5-36	26.32	3.66	7.47	11.64
CROOK	PRINEVILLE	5	26.24	4.15	3.94	13.09
WHEELER	FOSSIL	1	26.11	2.16	7.69	0.07
CLACKAMAS	LAKE OSWEGO	0-002	25.99	2.17	4.60	16.08
YAMHILL	MCMINNVILLE	40	25.88	3.80	5.79	13.33
JEFFERSON	MADRAS	1	25.11	3.66	5.94	10.60
KLAMATH	KLAMATH FALLS	63	24.86	2.82	7.10	14.37
COLUMBIA	CLATSKANIE	5-12	24.13	1.17	7.07	13.34
DESCHUTES	BEND	1-1	23.96	2.25	5.27	12.87
LINCOLN	LINCOLN CITY	408	23.58	2.86	7.69	9.95
HOOD RIVER	HOOD RIVER	1	23.35	1.91	4.53	16.86
HARNEY	BURNS	1-1	22.99	3.95	4.68	1.74
GRANT	JOHN DAY	3-1	22.46	3.78	7.87	3.67
JOSEPHINE	GRANTS PASS	1	21.96	0.31	4.85	15.34
CURRY	GOLD BEACH	3-1	20.57	0.76	2.68	13.85
JACKSON	ASHLAND	5-1	20.07	0.23	2.47	15.25
	MEAN VALUES		28.82	3.19	6.86	14.18

SOURCE: Oregon Property Tax Statistics, Oregon Department of Revenue

¹The property tax rates shown represent the highest consolidated rate for the code are in the city chosen for each county.

TABLE 6
OREGON PROPERTY TAX RATES BY COUNTY
FISCAL YEAR 1988-89

<u>COUNTY</u>	<u>CITY</u>	<u>CODE AREA</u>	<u>COUN</u>	<u>CITY</u>	<u>SCH</u>	<u>CONSOL</u>
SHERMAN	GRASS VALLEY	17-03	10.99	3.26	18.24	35.10
WASCO	THE DALLES	12-7	7.17	8.19	19.74	40.60
GILLIAM	CONDON	1	5.54	11.70	22.90	44.99
MORROW	BOARDMAN	25-1	5.47	9.01	9.69	27.03
MARION	SALEM	924-30-00-3	4.66	10.20	15.98	34.80
MULTNOMAH	PORTLAND	068	4.38	7.41	20.13	35.96
CROOK	PRINEVILLE	5	4.15	3.94	13.09	26.24
HARNEY	BURNS	1-1	3.95	4.68	1.74	22.99
YAMHILL	MCMINNVILLE	40	3.80	5.79	13.33	25.88
GRANT	JOHN DAY	3-1	3.78	7.87	3.67	22.46
BENTON	CORVALLIS	9-32	3.77	7.16	18.64	33.76
UNION	LA GRANDE	1-1	3.68	9.69	16.73	33.05
JEFFERSON	MADRAS	1	3.66	5.94	10.60	25.11
BAKER	BAKER	5-36	3.66	7.47	11.64	26.32
WALLOWA	ENTERPRISE	21-1	3.43	5.97	7.82	30.38
WASHINGTON	BEAVERTON	51-51	2.95	4.41	16.48	28.08
LINN	ALBANY	8-1	2.93	8.77	15.72	30.42
UMATILLA	ATHENA	29-1	2.89	10.59	22.98	40.98
LINCOLN	LINCOLN CITY	408	2.86	7.69	9.95	23.58
KLAMATH	KLAMATH FALLS	63	2.82	7.10	14.37	24.86
TILLAMOOK	TILLAMOOK	9	2.66	3.53	17.92	26.91
LAKE	LAKEVIEW	07-01	2.66	9.30	12.83	28.33
POLK	MONMOUTH	13-2	2.63	5.46	19.01	32.53
MALHEUR	ONTARIO	1	2.46	6.07	12.37	26.55
CLATSOP	ASTORIA	1-00	2.29	9.96	14.90	31.45
DESCHUTES	BEND	1-1	2.25	5.27	12.87	23.96
CLACKAMAS	LAKE OSWEGO	0-002	2.17	4.60	16.08	25.99
WHEELER	FOSSIL	1	2.16	7.69	0.07	26.11
HOOD RIVER	HOOD RIVER	1	1.91	4.53	16.86	23.35
COOS	COOS BAY	9-00	1.79	8.01	14.95	29.46
LANE	EUGENE	4-48	1.53	10.92	17.90	36.94
COLUMBIA	CLATSKANIE	5-12	1.17	7.07	13.34	24.13
DOUGLAS	ROSEBURG	4-33	1.15	7.56	13.42	26.51
CURRY	GOLD BEACH	3-1	0.76	2.68	13.85	20.57
JOSEPHINE	GRANTS PASS	1	0.31	4.85	15.34	21.96
JACKSON	ASHLAND	5-1	0.23	2.47	15.25	20.07

SOURCE: Oregon Property Tax Statistics, Oregon Department of Revenue

Table 7 presents an alphabetic and a descending rank comparing 1987 state average property tax rates. Oregon has the second highest in the nation. One can reasonably infer from this that Multnomah County tax rates are very high in the state and hence among the highest in the nation. The implication is that the capacity to tax property for General Fund purposes may be poorly viewed by the electorate.

TABLE 7
AVERAGE EFFECTIVE PROPERTY TAX RATES BY STATE
SINGLE FAMILY HOMES WITH FHA-INSURED MORTGAGES
1987

ALPHABETICAL LIST			RANKING LIST		
STATE	RATE	RANK	STATE	RATE	RANK
ALABAMA	0.39	48	NEW JERSEY	2.38	1
ALASKA	0.81	37	OREGON	2.26	2
ARIZONA	0.66	44	SOUTH DAKOTA	2.17	3
ARKANSAS	0.64	45	MICHIGAN	2.10	4
CALIFORNIA	1.05	23	NEW YORK	2.07	5
COLORADO	0.93	29	WISCONSIN	2.03	6
CONNECTICUT	1.46	12	NEBRASKA	2.01	7
DELAWARE	0.68	43	IOWA	1.96	8
FLORIDA	0.92	30	NEW HAMPSHIRE	1.55	9
GEORGIA	1.03	24	ILLINOIS	1.55	10
HAWAII	0.51	47	RHODE ISLAND	1.49	11
IDAHO	0.87	34	CONNECTICUT	1.46	12
ILLINOIS	1.55	10	TEXAS	1.41	13
INDIANA	1.25	17	PENNSYLVANIA	1.40	14
IOWA	1.96	8	NORTH DAKOTA	1.38	15
KANSAS	1.11	20	MONTANA	1.34	16
KENTUCKY	0.87	33	INDIANA	1.25	17
LOUISIANA	0.22	49	MARYLAND	1.22	18
MAINE	1.22	19	MAINE	1.22	19
MARYLAND	1.22	18	KANSAS	1.11	20
MASSACHUSETTS	0.84	35	WASHINGTON	1.10	21
MICHIGAN	2.10	4	OHIO	1.06	22
MINNESOTA	1.00	26	CALIFORNIA	1.05	23
MISSISSIPPI	0.76	39	GEORGIA	1.03	24
MISSOURI	0.83	36	NORTH CAROLINA	1.01	25
MONTANA	1.34	16	MINNESOTA	1.00	26
NEBRASKA	2.01	7	VIRGINIA	0.98	27
NEVADA	0.69	42	UTAH	0.97	28
NEW HAMPSHIRE	1.55	9	COLORADO	0.93	29
NEW JERSEY	2.38	1	FLORIDA	0.92	30
NEW MEXICO	0.88	32	TENNESSEE	0.89	31
NEW YORK	2.07	5	NEW MEXICO	0.88	32
NORTH CAROLINA	1.01	25	KENTUCKY	0.87	33
NORTH DAKOTA	1.38	15	IDAHO	0.87	34
OHIO	1.06	22	MASSACHUSETTS	0.84	35
OKLAHOMA	0.76	38	MISSOURI	0.83	36
OREGON	2.26	2	ALASKA	0.81	37
PENNSYLVANIA	1.40	14	OKLAHOMA	0.76	38
RHODE ISLAND	1.49	11	MISSISSIPPI	0.76	39
SOUTH CAROLINA	0.72	40	SOUTH CAROLINA	0.72	40
SOUTH DAKOTA	2.17	3	WEST VIRGINIA	0.69	41
TENNESSEE	0.89	31	NEVADA	0.69	42
TEXAS	1.41	13	DELAWARE	0.68	43
UTAH	0.97	28	ARIZONA	0.66	44
VERMONT	NA	NA	ARKANSAS	0.64	45
VIRGINIA	0.98	27	WYOMING	0.57	46
WASHINGTON	1.10	21	HAWAII	0.51	47
WEST VIRGINIA	0.69	41	ALABAMA	0.39	48
WISCONSIN	2.03	6	LOUISIANA	0.22	49
WYOMING	0.57	46	VERMONT	NA	NA

SOURCE: Significant Features of Fiscal Federalism, 1989, Advisory Commission on Intergovernmental Relations

SALES TAX BASE

The sales tax base considered here takes two forms, a general sales tax or selective sales taxes. Both types of taxes are very popular and common as tax revenue methods. They are assessed in small increments and are perceived to have small individual impacts upon the consumer of the goods or services.

GENERAL SALES TAXES

Many jurisdictions have local sales taxes; these are administered by either the state or local government, depending upon the circumstances of the local jurisdiction. As well, the range of rates assessed within other states is wide.

Table 8 presents a list of States that have local sales taxes, and the rates that are encountered. These range from as low as .13% to up to 5%, but average about 1%. Note that those with higher sales taxes have lower property tax rates. For example, Louisiana, with the lowest property tax rate, has one of the highest local sales tax rates in the nation.

Applying an estimate of a general sales tax base for Multnomah County involved analysis of a number of details. The 1987 Census of Retail and Service Trade was used to first identify total expenditures on goods and services in Multnomah County. Next, Washington State's tax method was approximated; hence, sales from food and drug stores, and a variety of personal services were exempted. Further, Oregon statute does not allow sales taxes on automobiles or liquor, and these amounts were also subtracted from the prospective tax base. Table 9 presents the results of this set of calculations. Given these assumptions, the Multnomah County general sales tax base would have comprised over \$3.2 billion dollars in 1987. As noted on the table, very small tax rates would allow the County to generate the two desired revenue levels. A .75% would have generated \$24.6 million, and a 1.25% rate would have generated \$41 million in 1987. These cluster around the national average local general sales tax rate of 1%.

TABLE 8
COUNTY SALES TAXES BY STATE
1988

	STATE	RANGE IN TAX RATES (%)
All counties levy tax		
	California	1.25
	Illinois	1.00-1.25
	Louisiana	0.50-5.00
	Missouri	0.25-0.50
	North Carolina	1.50-2.00
	Tennessee	1.00-2.25
	Utah	0.75-0.91
	Virginia	1.00
	Washington	0.50-1.00
Most counties levy tax		
	Alabama (84% levy tax)	0.50-3.00
	Arkansas (47%)	1.00
	Colorado (50%)	0.25-3.00
	Georgia (91%)	1.00
	Kansas (57%)	0.50-1.00
	New Mexico (85%)	0.13-0.63
	New York (93%)	1.00-4.25
	Ohio (90%)	0.50-1.00
	Wyoming (65%)	2.00

SOURCE: A Revenue Guide for Local Government, International City Management Association, 1989.

However, a critical concern in the development of a general sales tax option is the attendant costs associated with administration and compliance. These can be significant if the tax is wholly administered at the local level. The cost of a locally administered sales tax can be expected to range from 1.8% of total revenues up to 4.5% of total revenues, or from \$440,000 to \$1.5 million annually. These costs would likely soar even higher during the first few years of implementation of the tax. Yet, a local sales tax is considerably less expensive when administered at the State level. For example, Washington state encounters a .71% cost of collections, or about \$200,000 if allocated to Multnomah County.

This form of tax base is also elastic; and, it will track the performance of the local economy very closely. As the County gains additional retail investment, its prospective general sales tax base will swell accordingly. However, the structure of this tax base lends itself to mimic both the ups and downs of the local economy. Therefore, while

TABLE 9
MULTNOMAH COUNTY SALES TAX REVENUES
 1987 NOMINAL DOLLARS

TOTAL RETAIL SALES	\$4,055,587,000
Less Food Stores	(632,123,000)
Less Auto Sales	(651,756,000)
Less Drug Stores	(63,459,000)
Less Drinking Establishments	(54,153,000)
Less Liquor Stores	(49,059,000)
 TAXABLE RETAIL SALES	 \$2,605,037,000
 TOTAL SALE OF SERVICES	 \$2,607,334,000
Less Beauty and Barber Shops	(21,717,000)
Less Business Services	(609,311,000)
Less Health Services	(562,704,000)
Less Legal Services	(346,888,000)
Less Educational Services	(20,314,000)
Less Social Services	(34,304,000)
Less Misc Professional Services	(338,834,000)
 TAXABLE SALES OF SERVICES	 \$673,262,000
 TOTAL TAXABLE SALES	 \$3,278,299,000

TAX RATE	REVENUE	COST (A)	COST (B)	COST (C)
0.50%	\$16,391,495	116,380	295,047	737,617
0.75%	\$24,587,243	174,569	442,570	1,106,426
1.00%	\$32,782,990	232,759	590,094	1,475,235
1.10%	\$36,061,289	256,035	649,103	1,622,758
1.25%	\$40,978,738	290,949	737,617	1,844,043

A Washington State administrative cost for sales tax collection (.71% of Revenue).

B Estimate of City administrative costs for local sales tax collection by Steve Hutt, Denver City Treasurer (1.8%).

C Local Income Taxes: Economic Effects and Equity, Institute of Government Studies, UC Berkeley, 1972, page 28, (4.5%).

- * County does not have the authority to tax automobile or liquor sales.
- * Total drug store sales; prescription drug sales data not available.
- * Retail and Service exclusions modeled as per State of Washington.
- * Retail and service establishments bear total private administrative cost.

SOURCE: 1987 Census of Retail and Service Industries; State of Washington Department of Revenue

following boom times, it will follow the bust too. Tax revenues could decline in a recessionary period similar to that experienced during the early 1980's. Yet with proper revenue planning, the local sales tax can help to diversify the tax base, bringing in many who might escape paying for use of the county's services, such as commuters, convention traffic, and tourists.

Unfortunately, what happens to the local economy is important. Granted, many purchases would be relatively unaffected by a 1% sales tax; but, unilateral taxing by jurisdictions has seen some difficulties. Firms at the boundaries may have difficulty competing with lower cost competitors who are out of the tax jurisdiction. Furthermore, business location decisions would be directly impacted - especially for the larger ticket items, such as durable goods. Consumers would be able to shop in non-taxing jurisdictions, forcing businesses to locate where business traffic is greater. The greatest difficulties appear with local jurisdictions unilaterally implementing a sales tax.

However, the Advisory Commission on Intergovernmental Relations (ACIR) strongly recommends that local jurisdictions implement sales taxes only after the lead of the State. This is due to a number of reasons. A universal rate and tax base will help prevent local jurisdictions from competing with one another for retail sales. As well, if administered by the state, there will be simplified compliance procedures, economies of scale in collection costs, and many marketplace inefficiencies can be eliminated.

SELECTIVE SALES TAXES

The county also has the option of focussing its sales tax efforts on selective goods or services groups. Selective sales and excise taxes are very widely used. Even Multnomah County currently uses a form of these in its' automobile rental tax; and, the county has broad authority to assess these via ordinance. Yet, while the family of prospective taxes is as big as one's imagination, efforts were devoted to identify one or two that have the potential to generate the \$24 and \$40 million revenue levels required for the ARS Evaluation.

Table 10 displays some options regarding the selective sales taxes. If the County were to implement entertainment and amusement taxes, sufficient revenues could be

TABLE 10
MULTNOMAH COUNTY SELECTED SALES TAXES

CURRENT SOURCES	REVENUE	PERCENT	ESTIMATED TAX BASE
CAR RENTAL TAX	4,300,000	4.00%	107,500,000
TOTAL CURRENT REVENUE	\$4,300,000		
ALTERNATE SOURCES	ESTIMATED REVENUE	PERCENT	ESTIMATED TAX BASE
CAR RENTAL TAX	4,568,750	4.25%	107,500,000
ENTERTAINMENT TAX	19,776,228	4.25%	465,323,000 ¹
AMUSEMENT TAX	4,832,122	4.25%	113,697,000 ²
REVENUE	\$29,177,100		
CHANGE IN TOTAL REVENUE	\$24,877,100		

CHANGE IN ADMINISTRATIVE COSTS

	REVENUE	PERCENT	COST	NET REVENUE
CAR RENTAL TAX	\$ 4,568,750	0%	\$ 0	\$ 268,750
ENTERTAINMENT TAX	\$19,776,228	1.80% ³	\$355,972	\$19,420,256
AMUSEMENT TAX	\$ 4,832,122	1.80%	\$ 86,978	\$ 4,745,144
CHANGE			\$442,950	\$24,434,150

generated. The entertainment tax would apply to all sales at eating establishments and the amusement tax would apply to all sales at establishments such as movie theaters, video rental establishments, commercial sporting events, public golf courses, and amusement parks. A tax rate of 4¼% would allow the County enough revenues to replace the current \$24 million in serial levies. Further, over the future, the selective sales tax revenues would track along with all retail sales activity. Therefore, these types of selective sales taxes have similar characteristics to that of the general sales taxes.

¹ 1987 Annual sales in Multnomah County for SIC code 5813, Eating Establishments, 1987 Census of Retail Trade.

² 1987 Annual Sales in Multnomah County for the 2 digit SIC Codes 78, 79, and 84, Amusement and Recreation Services, 1987 Census of Service Industries.

³ This percentage is an estimate given by Steve Hutt, City Treasurer, Denver, CO. Denver collects their own local sales tax. The figure is an estimate because the property tax is collected by the same unit.

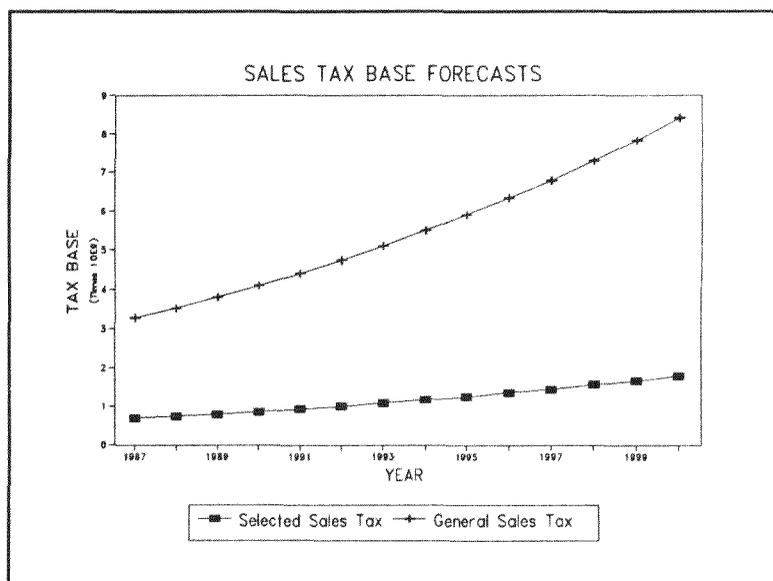
The performance of the tax structure, when in a sales tax form, is highly elastic; it will keep up with the pace of retail and service sales. However, because it is elastic, revenues can also turn down during times of economic recession. Regardless, this type of revenue mechanism promotes significant diversity in the tax structure of Multnomah County. These options would help to spread the burden of the tax to non residents, whether workers or visitors, who shop and play in the county. Further, for each sales tax option, there are border problems and, if unilaterally implemented, the tax options may cause some reallocation of business resources. In summary, it is best to follow the lead of the state, if it were to implement a tax structure.

FUTURE PERFORMANCE OF TAX BASE

Diagram 6 presents a graph of both sales tax base classifications, the general and selected sales, for the period 1987 through the year 2000. For a detailed discussion of the forecast methodology, refer to Appendix B.

Both will grow at similar rates and have similar structural characteristics. The general sales tax base is anticipated to rise from the \$3.2 billion to over \$8 billion by the year 2000. The selective sales tax will rise from \$687 million to close to \$2 billion during the same period. However, the general sales base is significantly broader increasing the diversity of the revenue base.

**DIAGRAM 6
SALES TAX BASES**



COMPARISONS OF TAX BURDENS

Before concluding the discussion of the implications of the tax base and revenue source options, step back to see how Multnomah County and Oregon fit in the general tax structure picture. Table 11 displays a set of sources of revenue for a number of Oregon Counties; these are Multnomah, Clackamas, Jackson, Lane, Marion, and Washington Counties. As seen, the counties have large differences in population, ranging from 566,990 to as few as 139,966. They also differ greatly in total revenues, from \$161 million down to \$33 million.

TABLE 11
COMPARISON OF PER CAPITA TAXES -- OREGON COUNTIES
1986-87 REVENUE SOURCES AND AMOUNTS
 (Thousands of Dollars)

	MULTNOMAH	CLACKAMAS	JACKSON	LANE	MARION	WASHINGTON
POPULATION, 1986	566,990	256,917	139,966	263,179	215,379	271,367
TOTAL INTERGOVERNMENTAL REVENUE	64,568	36,414	24,795	60,149	23,463	81,155
Property Tax	57,682	20,078	2,794	8,672	13,837	29,730
General Sales Tax	0	0	0	0	0	0
Selective Sales Taxes	10,477	626	40	1,030	137	4,296
Income Taxes	0	0	0	0	0	0
Other Taxes	11,861	1,958	638	1,033	849	5,258
TAX REVENUE, OWN GENERAL SOURCES	80,020	22,662	3,472	10,735	14,823	39,284
CHARGES AND MISC REVENUE, OWN OTHER SOURCES	16,433	26,424	5,380	13,359	9,830	25,366
TOTAL REVENUE FROM OWN SOURCES	96,453	49,086	8,852	24,094	24,653	64,650
TOTAL COUNTY REVENUE	161,021	85,500	33,647	84,243	48,116	145,805
PER CAPITA TAX ESTIMATES:						
PER CAPITA INCOME, 1986	\$14,824	\$15,002	\$11,805	\$12,311	\$12,352	\$15,525
Per Capita Taxes, Own General Sources	\$141.13	\$88.21	\$24.81	\$40.79	\$68.82	\$144.76
Per Capita Taxes, Charges and Misc Revenue	\$28.98	\$102.85	\$38.44	\$50.76	\$45.64	\$93.47
AMOUNT PAID PER CAPITA	\$170.11	\$191.06	\$63.24	\$91.55	\$114.46	\$238.24
Per Capita Intergovernmental Revenue	\$113.88	\$141.73	\$177.15	\$228.55	\$108.94	\$299.06
TOTAL PER CAPITA TAX REVENUE	\$283.99	\$332.79	\$240.39	\$320.10	\$223.40	\$537.30
% OF PER CAPITA INCOME PAID TO COUNTY,						
OWN GENERAL SOURCES	0.95%	0.59%	0.21%	0.33%	0.56%	0.93%

SOURCE: US Census Bureau, 1987 County Government Finances

The tax burden placed on each citizen varies significantly, depending upon the local jurisdiction's circumstances. Clackamas County gets a larger portion of its funding from the Oregon & California Land Grant Fund; Washington County gets a large portion of its revenues from user charges and miscellaneous revenue sources. But of concern is the amount of revenue generated from each county's own general fund sources. The per capita amounts of tax assessed from each county's own sources ranges from a high of \$144.76 to a low of \$24.81. Yet, Multnomah County has the highest percent of per capita income paid in taxes.

An alternate view is presented in Table 12; it reflects upon various tax rates from a number of larger Western cities. These are Denver, Seattle, San Francisco, Los Angeles, and Portland. The state income tax rates are roughly comparable, peaking at about 9%, except Washington which does not have an income tax. Furthermore, while Portland is the only jurisdiction without a sales tax, it is over twice as high as any other in terms of property taxes. This illustrates the fact that Oregon is in a less advantageous position if competing for business and population on a property tax basis.

TABLE 12
TAX RATES FOR SELECTED WESTERN U.S. CITIES
1988

	<u>DENVER</u>	<u>SEATTLE</u>	<u>SAN FRAN</u>	<u>LA</u>	<u>PORTLAND</u>
STATE INCOME TAX:	5.00%	NA	1-9.3%	1-9.3%	5-9.0%
State Sales Tax:	3.00%	6.50%	4.75%	4.75%	NA
City/County Sales Tax:	3.50%	1.60%	1.25%	1.25%	NA
Transit District Sales Tax:	0.60%	NA	0.50%	0.50%	NA
TOTAL SALES TAX:	7.10%	8.10%	6.50%	6.50%	NA
PAYROLL/INCOME TAX:	NA	NA	1.50%	0.75%	0.60%
PROPERTY TAX:	0.93%	1.10%	1.05%	1.05%	2.26%

SOURCE: Significant Features of Fiscal Federalism, Volume II, Advisory Commission on Intergovernmental Relations, 1989.

Table 13 presents the results of a study of tax burden on larger cities throughout the United States. The tax burden is broken down into income, property, sales, and auto taxes. Note that, for a family of four on a \$25,000 annual income, Portland is rated as the second highest taxing jurisdiction in the Nation. This is due to the high levels of income and property taxes already assessed on citizens. Portland has the dubious position of being the highest taxing jurisdiction for a family of four on a \$100,000 annual income. Note that if the tax burden were spread to include those that currently escape payment for services used in the county (via a sales tax, for example), Portland's position would drop accordingly.

TABLE 13
COMPARISON OF TAX BURDEN BY STATE'S MAJOR CITIES
\$25,000 INCOME, FAMILY OF FOUR
MAJOR TAXES 1988

RANK	CITY	STATE	TAXES				BURDEN	
			INCOME	PROP	SALES	AUTO	TOTAL	PERCENT
01.	MILWAUKEE	WI	\$633	\$2227	\$358	\$207	\$3,425	13.7%
02.	PORTLAND	OR	982	2208	N/A	142	\$3,332	13.3%
03.	PHILADELPHIA	PA	1775	894	274	130	\$3,073	12.3%
04.	DETROIT	MI	1178	1319	336	169	\$3,002	12.0%
05.	BALTIMORE	MD	1076	1265	278	190	\$2,809	11.2%
06.	NEWARK	NJ	358	2022	275	96	\$2,751	11.0%
07.	DES MOINES	IA	675	1385	340	240	\$2,640	10.6%
08.	PROVIDENCE	RI	420	1594	284	316	\$2,614	10.5%
09.	HONOLULU	HI	1051	716	530	225	\$2,522	10.1%
10.	WASHINGTON	DC	1060	840	432	182	\$2,514	10.1%
11.	CLEVELAND	OH	870	1048	434	156	\$2,508	10.0%
12.	NEW YORK	NY	773	917	664	111	\$2,465	9.9%
13.	SIOUX FALLS	SD	N/A	1481	706	150	\$2,337	9.3%
14.	NORFOLK	VA	626	849	388	464	\$2,327	9.3%
15.	SALT LAKE	UT	782	656	589	258	\$2,285	9.1%
16.	CHARLOTTE	NC	776	745	484	250	\$2,255	9.0%
17.	OMAHA	NE	454	1013	409	365	\$2,241	9.0%
18.	INDIANAPOLIS	IN	830	559	439	411	\$2,239	9.0%
19.	LOUISVILLE	KY	1056	589	306	242	\$2,193	8.8%
20.	BRIDGEPORT	CT	0	1353	347	488	\$2,188	8.8%
21.	COLUMBIA	SC	547	779	447	358	\$2,131	8.5%
22.	MINNEAPOLIS	MN	735	753	320	307	\$2,115	8.5%
23.	ATLANTA	GA	631	664	593	219	\$2,107	8.4%
24.	CHARLESTON	WV	582	715	432	368	\$2,097	8.4%
25.	ST. LOUIS	MO	720	523	556	277	\$2,076	8.3%
26.	CHICAGO	IL	508	682	643	198	\$2,031	8.1%
27.	WICHITA	KS	495	599	499	433	\$2,026	8.1%
28.	BURLINGTON	VT	421	1270	173	151	\$2,015	8.1%
29.	DENVER	CO	608	785	315	296	\$2,004	8.0%
30.	BOISE	ID	582	756	447	188	\$1,973	7.9%
31.	PORTLAND	ME	290	1025	305	346	\$1,966	7.9%
32.	JACKSON	MS	292	524	657	448	\$1,921	7.7%
33.	ALBUQUERQUE	NM	369	727	636	166	\$1,898	7.6%
34.	MEMPHIS	TN	0	968	737	185	\$1,890	7.6%
35.	LITTLE ROCK	AR	514	590	524	250	\$1,878	7.5%
36.	FARGO	ND	256	1043	352	219	\$1,870	7.5%
37.	SEATTLE	WA	N/A	960	543	340	\$1,843	7.4%
38.	BILLINGS	MT	608	892	N/A	333	\$1,833	7.3%
39.	OKLAHOMA CITY	OK	630	361	567	270	\$1,828	7.3%
40.	BOSTON	MA	829	510	202	278	\$1,819	7.3%
41.	BIRMINGHAM	AL	593	303	632	200	\$1,728	6.9%
42.	WILMINGTON	DE	804	763	N/A	135	\$1,702	6.8%
43.	LOS ANGELES	CA	198	750	469	246	\$1,663	6.7%
44.	HOUSTON	TX	N/A	920	528	191	\$1,639	6.6%
45.	PHOENIX	AZ	292	472	451	359	\$1,574	6.3%
46.	LAS VEGAS	NV	N/A	703	340	339	\$1,382	5.5%
47.	MANCHESTER	NH	0	1082	N/A	253	\$1,335	5.3%
48.	CASPER	WY	N/A	488	420	254	\$1,162	4.6%
49.	NEW ORLEANS	LA	305	0	619	236	\$1,160	4.6%
50.	JACKSONVILLE	FL	N/A	422	491	65	\$978	3.9%
51.	ANCHORAGE	AK	N/A	867	N/A	106	\$973	3.9%
	AVERAGE		\$632	\$894	\$452	\$251	\$2,085	8.3%
	MEDIAN		\$608	\$779	\$447	\$242	\$2,031	8.1%

SOURCE: Tax Rates and Tax Burdens in the District of Columbia; A Nationwide Comparison, Government of the District of Columbia, Department of Finance and Revenue, Table 1, Page 10, 1989.

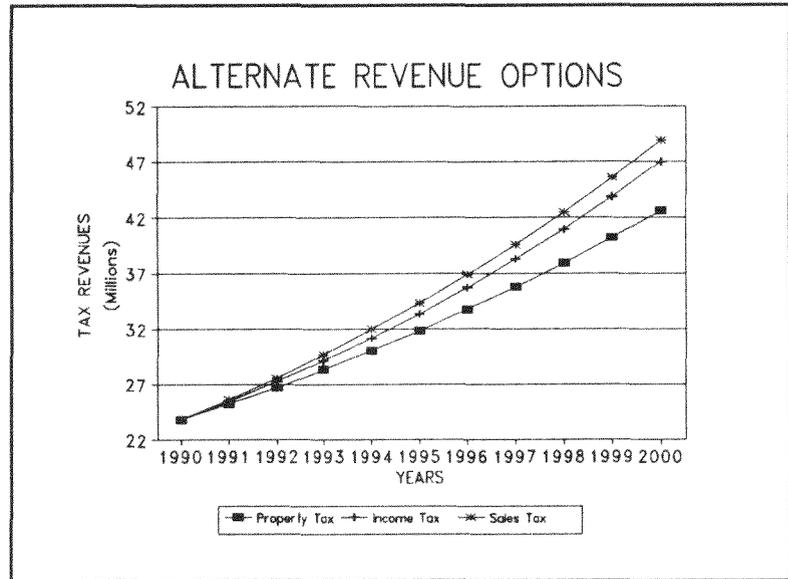
FUTURE REVENUES FROM TAX BASE OPTIONS

While each of the six revenue options possess differing implications for *who pays* and *what happens* in the economy due to tax shifting, one revenue stream is presented for each tax base option. All are shown in Diagram 7.

Sales taxes provide the greatest potential for revenue returns; income tax forms the second largest revenue option; and, the property tax base is the slowest growing of the three tax

base options. While all three would have generated \$24 million in 1990, sales tax revenues would rise to close to \$49 million in the year 2000, with income tax revenues at \$47 million, and property tax revenues at \$42 million.

**DIAGRAM 7
REVENUE FORECASTS**



CONCLUSION

While it has been recognized for a very long time that no one tax form is perfect, that to best cover the principles of benefits and ability-to-pay guidelines, a blend of taxes require implementing. Herein, three tax bases were reviewed along side six revenue options. The tax bases are income, property, and sales. The revenue options comprise an income tax placed on personal income of residents, earnings by place-of-work, payrolls of all county businesses, a new property tax base, a general sales tax, and selective taxes on amusement and entertainment.

The three tax bases each have different performance characteristics. The property tax base is the most stable and dependable but is the slowest to grow. Rather than being 'inelastic', the growth in the County's property tax base is only related to unrealized capital gains. Further, a property tax is extremely difficult to avoid, but increasing dependence on one tax source reduces the diversity of the tax structure. This means that some individuals can escape paying their fair share of the tax burden.

The 'place-of-work' income tax base can be the broadest and exports from 30% to 38% of the tax burden to neighboring areas. The income tax base, while less stable than the property tax, did not decline in nominal terms during the 1981 through 1983 recessionary period. Hence, it is also considered stable. It promotes diversity in the tax base by including many who use the county's services, but have not been required to pay for them. The elasticity of this tax base, when assessed as a flat rate, has an elasticity equal to one. In other words, a 1% change in income will cause a 1 % change in tax revenues.

One of the revenue options pertaining to income is to place a tax on adjusted gross income on the County's residents. In this case, there is no shifting of the tax burden, it rests on the individual. However, some individuals may leave the county to avoid this tax. The administrative costs associated with this type of tax could be significant, even if 'piggy-backed' on the State tax form, perhaps as high as \$1 million annually.

Another revenue option pertaining to income is to place a tax on the payrolls of employers in Multnomah County. The shifting of this tax burden will be spread between employees, stockholders, and consumers of the good or service. However, the increased

cost of operating a business may cause employment and output impacts as the businesses adjust to a new market equilibrium for both market price and factor inputs. In other words, the firm may reduce employment and output to return to market prices. Furthermore, businesses would have the option of deciding to relocate capital to areas with higher returns -- outside of the County. Partially offsetting these impacts will be the fact that business property taxes would decline. Administrative costs for the County would be extremely low for this option, running approximately \$500,000 per year. The collection would be handled by the State Department of Revenue.

The other form of income tax that can be placed into service is a tax on employee wages. The tax shifting, being on an individual, is very small. Some shifting may occur by employee bargaining units that are able to negotiate with the firm. In this case, the firm would shift their share of that burden onto both consumers and stockholders. Nevertheless, this form of tax exports at least 30% of the tax burden to persons employed here, using the county services, but residing in other jurisdictions. No measurable employment or output effects are anticipated. Administration and compliance costs in this case would also be handled by the State Department of Revenue and are analogous to the immediately preceding example; it will cost the County about \$500,000 per year. The firms' compliance costs, in the way of a periodic withholding tax, is assumed to be offset by the prospective reduction in property taxes, or property taxes and the reduced Business Income Tax.

The property tax option is more an evaluation of the marginal change in prospective tax revenues if a new tax base is allowed by the voters. Here, the residential owner would be unable to shift the tax burden; but, the rental property owner would shift the burden to renters; and, the business property owner would attempt to shift the burden to consumers, employees, and stockholders. Such an action would also encourage migration of business to lower taxing jurisdictions.

Both a general sales or selective sales tax are very popular mechanisms for collecting tax revenues in the United States. While the consumer of the good or service typically is considered to bear the burden of the tax, the consumer does not perceive the expense as an undue burden due to the small, yet periodic nature of the expense. However, there are extreme problems for a local jurisdiction to unilaterally implement a

sales tax. The action will introduce inefficiencies in the marketplace and cause jurisdictions to compete for retail and service trade. As well, there will be border problems for businesses. Those who will be required to place a tax on their products will experience increased costs of doing business while competitors do not have the same pressures. This may cause business to choose reallocation of resources; either employment, output, or location of capital equipment. Furthermore, administration and compliance costs for the county could be very high, rising up to \$1.5 million dollars. This would be much higher during implementation of the tax mechanism. The ACIR strongly recommends that a local jurisdiction follow the lead of their respective State in the implementation and collection of sales tax revenues.

In conclusion, the sales tax base would generate the greatest revenues over time, with the greatest risk of fluctuation during economic cycles. The property tax base is the slowest growing, but has extremely high dependability. Yet, the County's composite tax rate is already among the highest in the nation. Lastly, an income tax placed on earnings is a stable, faster growing revenue base that can add diversity and security to the county's future revenue picture.

FURTHER ANALYSIS

As in many studies that review a set of options, the results here raise additional questions, specific questions on individual aspects of the revenue options. For example, in terms of the revenues derived from income by place-or-work, one may wish to evaluate the effects of exempting certain levels of wages. Recall that about 30% of the households in the County take home less than \$15,000 per year. Exempting a portion of wages would increase the elasticity of the revenue stream, increase the export of the revenue requirement, and better serve income equity concerns.

Another example would entail a more exactly quantified study of the administrative and compliance costs. A formal request can be placed before the Oregon Department of Revenue to estimate their costs; and, the County would need to develop a set of implementation guidelines pertinent to a specific option.

Further, while the reduced property tax (or property and prospective reduction in the BIT) would decrease the costs of doing business in the County, estimates of the cost to business of complying with the new tax laws would be necessary. The current cost of doing business should be compared with the prospective alternative costs. As well, additional quantification of the type of tax option would be especially necessary, such as a withholding on employee wages or a tax on employer payrolls. Questions pertaining to when the payments should be sent and what are sorts of anticipated compliance difficulties will all contribute to refining the initial costs.

Another aspect of needed analysis relates to predicting the revenue stream. While the forecasts presented herein are not scientific, being designed to illustrate the advantages and disadvantages of the options, choosing an option entails analyzing anticipated tax revenues. Planning and budgeting efforts will be enhanced with a more scientific evaluation of employment and income and it will help to better weigh and compare the options with the current tax structure. Furthermore, a more detailed analysis of the second revenue goal, the \$40 million level, would be appropriate if an option were selected. This latter task would entail specific quantitative analysis, who would benefit and by how much, with a change in the BIT.

Lastly, depending upon the options selected, it could be very important to consider what would have happened if the County had the option in place for a number of years; i.e., what kinds of revenue stream would the county have experienced over history. Each of these concerns will help the Board to better choose the right course of action.

APPENDIX A

INCIDENCE ANALYSIS

The following presents a more technical discussion of tax incidence. First, statutory incidence must be distinguished from economic incidence. The former designates the party who is responsible for paying the tax; the latter relates to how the tax burden is shifted to others. This discussion will be specific to economic incidence.

Most analysis of economic incidence is designed to estimate the change in the distribution of income brought about by a change in the tax structure. Yet, to better understand the "shifting process", other aspects to incidence analysis must be kept in mind. These relate to the concept of economic burden and there are four types of effects: excess burden, employment impacts, output effects, and the shifting of household income.

Excess burden is analogous to the concept of externalities; it is very difficult to empirically measure because it is not in the marketplace. Excess burden addresses the degree to which a tax interferes with market choice. What is observable is only the choice, but what is of concern is the choice that was forsaken due to altered markets and market prices. An example of excess burden would involve a tax on automobiles. If the consumer were to purchase an auto other than the one they desired because of a higher price due to a tax, this places an excess burden on the individual. The individual would have to accept something less than they might otherwise consume, their purchasing power declined.

Employment impacts associated with a change in tax are those that alter the mix of factor inputs used by the firm. With a change in tax structure, the returns from each type of factor input (land, labor, capital, etc.) may have changed. The business is a profit maximizing enterprise and therefore reallocated the mix of input factors to minimize cost and maximize revenues. For example, a fee placed on employers for each employee, a head count tax, increases the cost of employees, decreases their overall returns and encourages the business to use more profitable inputs, shifting to more capital or land.

Output impacts are similar to the employment effects. However, instead of altering the input mix, the business reduces output (hence reducing cost and price). For example, the firm that experiences a rise in unit cost due to a tax while facing price competitive

markets will lower its use of input factors, incurring less cost per unit, and therefore produce less. The business can not pass the costs forward onto the consumer due to the competitive markets. The above two aspects relate to revenue decisions of the firm.

The shifting of household income encompasses all the effects of how the tax burden, moves through the economy. The way the shift occurs depends on the structure of the markets involved. Nevertheless, some general assumptions were chosen. The basic set of incidence assumptions are presented below.

EXHIBIT A.1 INCIDENCE ASSUMPTIONS

Type of Tax	Tax Shift	Allocated According To:
Individual Income Tax	Stays put on individual	Tax Payments
Business Income Tax	¼ on to employees ¼ forward to Consumers ½ backwards to stockholders	Covered Earnings Consumption Capital Income
Sales Taxes	On consumers	Type of Consumption
Property Tax		
Residences	Homeowners	Ownership
Rental Housing	Tenants	Rental Payments
Business	¼ on to employees ¼ forward to Consumers ½ backwards to stockholders	Covered Earnings Consumption Capital Income
Payroll Tax		
Employer	¼ on to employees ¼ forward to Consumers ½ backwards to stockholders	Covered Earnings Consumption Capital Income
Employee	Stays on Employees	Covered Earnings

INCIDENCE MEASUREMENT

The quantifiable effects of incidence are estimated in two separate fashions, partial equilibrium analysis or general equilibrium analysis. The former attempts to measure changes to one aspect of the economy, *ceteris paribus* -- all other things held constant; and, then allocate changes in income to the directly effected parties. This type of analysis

assumes constant and unchanged government expenditures. It is also known as differential analysis.

On the other hand, general equilibrium analysis attempts to analyze the total economic change. In this regard, the analysis attempts to capture all incidence effects, from the shifts in income to the changes in resource decisions of the firms; and, it can include changes in either government revenues or expenditures. It can also be used to assess tax reform with no changes in revenues or expenditures. This is called budget incidence; and, it is especially useful for the analysis of changes in revenue when the change affects large portion of the prospective revenue stream.

Unfortunately, measurement of differential analysis is occasionally successful and the measurement of budget incidence is rarely successful. While there are many empirical problems with the estimation techniques, the degree that the income shifting process occurs is related to the elasticities of supply and demand in each respective market; or, it is related to the structure of the market and the types of transactions in each market. Further, the type of incidence will depend on how the tax is implemented, how the tax is imposed, how large an area the tax covers, and the time period that is used in the adjustment process. Regardless of the precise measurement complications, though, incidence follows the above logical guidelines.

THE SHIFTING PROCESS

Two examples will now be presented, in graphical form, to assist in exploring how the shifting process of differential incidence works. The first is an imposition of a cigarette tax and the second an employer tax on payrolls. The first helps explain how a tax burden is shifted forward to consumers, the latter shifted to many markets (to labor, forward to consumers, and backwards to the business owner).

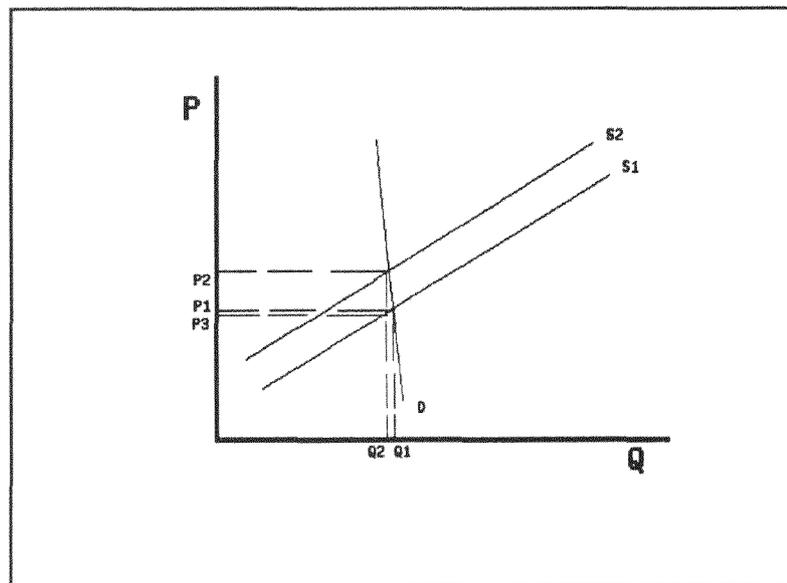
In Diagram A.1, the demand for cigarettes is represented by the line D. It is the amount of cigarettes people will purchase at various prices. The slope of the line represents its 'elasticity'. The lines designated as S1 and S2 represent the supply of cigarettes. These lines are also known as the producer's cost functions; S2 represents a higher cost of supply than S1. If there is a tax assessed on cigarettes, there is an increase

in the cost of doing business. Therefore the cost function, that is the supply curve, will move upwards and to the left. In the Diagram, S1 represents supply before the tax and S2 after the tax.

However, because the demand for cigarettes is price *inelastic* (the demand curve runs nearly up and down), consumption declines very little with an increase in price, only from Q1 to Q2.

The area of the rectangle, P1 to P2 represents the new costs that consumers bear. However, there is a slight decline in the amount of cigarettes sold. The underlying market price the vendor receives has declined to P3, where Q2 intersects the original supply function. The vendor's revenues decline. Nevertheless, it is the consumer that bears nearly all of the burden of a tax on goods with little price elasticity. This is also true for other 'sin' taxes.

DIAGRAM A.1
EFFECT OF CIGARETTE TAX

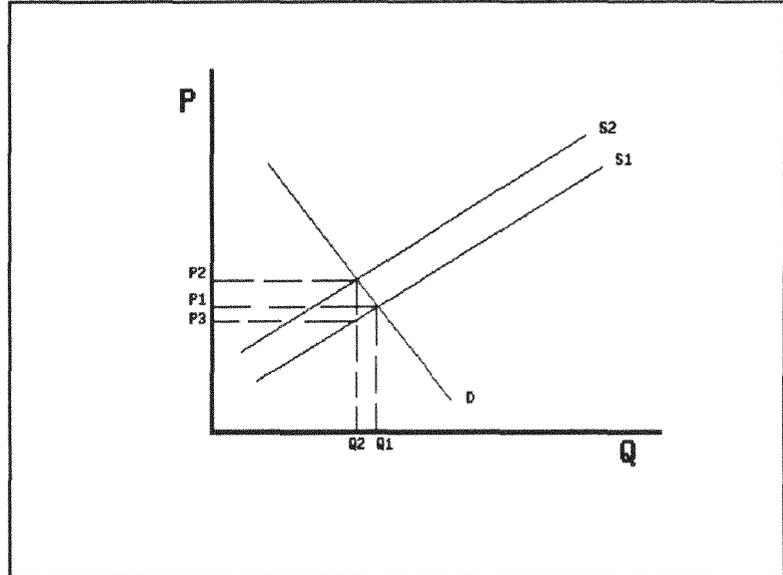


On the other hand, Diagram A.2 displays how an employer tax on payrolls will influence the markets. The line D represents the quantity of labor demanded at various prices. The lines S1 and S2 represent alternate supply curves for labor, or alternate cost functions. With the imposition of the tax, the cost of labor will have increased from S1 to S2, raising its cost function accordingly. However the labor markets are more elastic than the previous example. The demand curve for labor, D, is not straight up-and-down. This means that business will make choices to reallocate resources and attempt to push the new costs onto labor, forward to consumers, or backwards to shareholders.

With a shift in S, from S1 to S2, the price of labor increases. Yet, the quantity of labor demanded drops from Q1 to Q2. This means that there has been a reduction in labor use. While the rate paid to employees was originally P1, the new cost to the firm is P2; but the underlying value of the labor to the firm is only P3, the price that

DIAGRAM A.2
EFFECT OF EMPLOYER TAX

corresponds with the P_3Q_2 supply level. Therefore, the P_1P_3 cost will be passed forward to consumers. The employer will at first absorb the entire costs of P_1P_2 , but will later attempt to shift a portion of that burden to employees in the form of lower wages and to shareholders in the form of lower returns to equity.



While the above two examples illustrate how the shifting process works, it is incomplete. The diagrams portray just one shift. Yet, other shifts will occur in response to the initial stimulus. By adopting a set of incidence assumptions, developing detailed income characteristics for each income category, and identifying the revenue option and its structure, estimates of the final shift can be made. However, these specific structures are beyond the scope of the present report.

APPENDIX B

DATA AND FORECAST METHODOLOGY

The following discussion presents the data, methodology, and assumptions used in the development of the tax base and revenue forecasts for each of the Options. The forecasts are not scientifically derived; statistical procedures or other sets of systematic forecasting methods have not been applied. The data is designed to *illustrate* the advantages and disadvantages of each revenue option. Hence, the methodology builds upon an incomplete set of data, makes sets of assumptions, and results in a number of forecasts. The revenue streams and their comparison are herein presented. First, all data is presented in nominal terms; in other words, inflation is included. The inflation rate is assumed to be 4.5% per year over the 1987 through 2000 forecast period.

INCOME TAX BASE FORECAST

There are five components that comprise the income forecast. Income by place-of-work, contributions to social security, residence adjustment, dividends, interest, and rent payments, and net income by place-of-residence. Each will be described here.

Income by place-of-work is derived from employment and earnings per employee. The employment forecast has been trended from the Metropolitan Service District June 1989 Regional Forecast, which is through the year 2010. This means that Multnomah County employment changes at the same rate as that of the Multnomah County portion of the Metro Regional forecast. Employment grows at .9339% per year from 1987 through 1995, and 1.0137% per year from 1995 through the year 2000. Earnings per employee is a product of inflation and increases in productivity in the area's workforce. Here, inflation has been assumed to increase at 4.5% per year and increasing productivity changes comprise an additional 1.5% per year in productivity increases. Therefore, nominal income per worker increases at 6% per year. The product of these two components is income by place-of-work.

Contributions to social insurance have been held at a constant percent of the total income-by-place of work, 6.868% for all years. Even though minor increases in the contributions to social security are rising over the period, the flat percent was chosen to

simplify the forecast illustration. Dividends, interest, and rental payments are similarly treated, maintained at 19.0029% of total income by place-of-work. Fluctuations in the economy are not predicted here, just a steady stream of income. Note that dividends, interest, and rental payments are by place-of-residence. This implies that the returns that the residents of the county receive are increasing at a faster rate than those outside of the county. This anomaly was allowed as it also contributes to simplification of the forecast system.

The residence adjustment is computed as a share of income by place-of-work. From 1978 through 1987, the residence adjustment expanded from 24.715% of income by place-of-work, to 30.1752% of the income. The percent that the residence adjustment comprises of income by place-of-work is incremented by the annual average change, .6011% over the forecast period. This results in the residence adjustment increasing from 30% in 1987 to almost 38% by the year 2000.

Net income by place of residence is the sum of the income by place-of-work minus contributions to social insurance minus the residence adjustment (an outflow of income from the county) plus the dividends, interest, and rental payments. The complete forecast is presented in Table B.1.

TABLE B.1
MULTNOMAH COUNTY INCOME TAX BASE FORECAST
(Thousand of Nominal Dollars)

Year	Income by Workplace	(-) Soc Sec Payment	(-) Residence Adjustment	(+) Div, Int and Rent	(=) Income by Residence*
1987	8,995,414	(617,806)	(2,709,886)	1,709,388	7,377,110
1988	9,623,987	(660,976)	(2,957,095)	1,828,835	7,834,750
1989	10,296,697	(707,178)	(3,225,687)	1,956,669	8,320,500
1990	11,016,429	(756,610)	(3,517,381)	2,093,439	8,835,878
1991	11,786,470	(809,496)	(3,834,092)	2,239,769	9,382,652
1992	12,610,337	(866,079)	(4,177,893)	2,396,328	9,962,692
1993	13,491,791	(926,618)	(4,551,024)	2,563,829	10,577,979
1994	14,434,858	(991,388)	(4,955,905)	2,743,039	11,230,604
1995	15,443,845	(1,060,685)	(5,395,153)	2,934,776	11,922,783
1996	16,536,424	(1,135,723)	(5,876,235)	3,142,397	12,666,863
1997	17,706,297	(1,216,070)	(6,398,383)	3,364,707	13,456,550
1998	18,958,932	(1,302,102)	(6,965,000)	3,602,744	14,294,575
1999	20,300,186	(1,394,219)	(7,579,765)	3,857,621	15,183,823
2000	21,736,327	(1,492,853)	(8,246,654)	4,130,529	16,127,349

* Excludes non-taxable transfer payments

Note that transfer payments, while a component of income, is not presented here. This is due to the fact that most

transfer payments are non-taxable forms of income. The definition of transfer payments is presented as a list of transfer types in Exhibit B.1, below.

EXHIBIT B.1 TRANSFER PAYMENTS

- Total Transfer Payments
 - Government Payments to Individuals
 - Ret. and Disab. Insurance Benefit Payments
 - Old-Age, Survivor, and Disability Insurance Payments
 - Railroad Retirement and Disability Payments
 - Federal Civil. Employee Retirement Payments
 - Military Retirement Payments
 - State and Local Government Employee Retirement Payments
 - Worker's Compensation Payments (Federal and State)
 - Other Government Disability Insurance and Ret. Payments
 - Medical Payments
 - Income Maintenance Benefit Payments
 - Social Security Income Payments
 - Aid to Families with Dep. Child
 - Food Stamps
 - Other Income Maintenance
 - Unemployment Insurance Benefit Payments
 - State Unemployment Insurance Compensation
 - Unemployment Compensation for Federal Civ. Employees
 - Unemployment Compensation for Railroad Employees
 - Unemployment Compensation for Veterans
 - Other Unemployment Compensation
 - Veterans Benefit Payments
 - Vets Pensions and Company Payments
 - Education Assistance to Vets, Dependents and Survivors
 - Veterans Life Insurance Benefit Payments
 - Other Assistance to Veterans
 - Federal Education and Training Assistance Payments
 - Other Payments to Individuals
 - Payments to Nonprofit Institutions
 - Federal Government Payments
 - State and Local Government Payments
 - Business Payments
 - Business Payments to Individuals

SALES TAX BASE FORECAST

The sales tax base forecast is computed in a fashion similar to that of the income forecast; however, it is employment and sales per employee that determine total sales. First, the 1987 BEA employment figures for the retail and service sectors are based upon

Western Economic Services

the percent changes in Multnomah County's portion of both retail and non-retail employment presented in the METRO Regional forecast. The 1987 Census of Retail and Service Industries annual sales figures (less those items and services which would not be subject to sales tax) divided by the employment levels provides a proxy value of the sales per employee. The sales per employee and employment forecasts result in an estimate of future sales.

The employment figures trended from the METRO forecast change at the rates of:

Retail Employment	1988-94	1.69%
	1995-20	1.23%
Non-retail Employment	1988-94	.79%
	1995-20	.97%

However, the Retail and Service sector sales per employee figures are trended at the US historic average of 6.0774% per year, 1972 through 1982. This value comprises both the changes in employee productivity and the changes in inflation. This means that the 4.5% inflation assumption is augmented by a 1.5774% annual change in productivity of the labor force.

The 1978-1987 Multnomah County employment data is presented in Table B.2. Total earnings by employment group is presented in Table B.3. The companion report, earnings per employee, from 1978-1987, is presented in Table B.4. The data pertaining to the regional employment forecast is presented in Table B.5. The sales tax base forecast for the period 1987 through 2000 is presented in Table B.6.

TABLE B.2
MULTNOMAH COUNTY EMPLOYMENT BY INDUSTRY
1978-87

YEAR	1978	1979	1980	1981	1982
FARM EMPLOYMENT	2,261	1,945	1,988	1,804	1,705
Agricultural Services, Forestry, Fisheries, and Other	1,601	1,576	1,684	1,682	1,687
Mining	523	396	510	677	680
Construction	17,168	18,071	16,839	14,937	12,544
Manufacturing	56,215	56,891	54,516	50,950	45,269
Transportation and Public Utilities	28,708	30,658	31,137	30,990	29,709
Wholesale Trade	34,515	35,747	35,467	34,377	30,927
Retail Trade	62,695	64,948	64,045	63,179	60,573
Finance, Insurance, and Real Estate	36,167	38,699	40,084	39,791	39,131
Services	92,240	96,310	98,660	97,790	97,801
TOTAL PRIVATE INDUSTRY EMPLOYMENT	329,832	343,296	342,942	334,373	318,321
Federal, Civilian	12,192	12,275	12,293	12,303	12,183
Federal, Military	3,921	3,402	3,461	2,220	2,481
State and Local	40,281	40,360	41,886	38,123	37,091
TOTAL GOVERNMENT AND GOVERNMENT ENTERPRISES	56,394	56,037	57,640	52,646	51,755
TOTAL EMPLOYMENT BY PLACE OF WORK	388,487	401,278	402,570	388,823	371,781
YEAR	1983	1984	1985	1986	1987
FARM EMPLOYMENT	1,746	1,715	1,659	1,655	1,677
Agricultural Services, Forestry, Fisheries, and Other	1,826	1,893	1,886	2,120	2,197
Mining	690	572	551	522	556
Construction	11,897	13,262	13,858	14,411	14,672
Manufacturing	40,926	44,731	45,344	44,920	47,636
Transportation and Public Utilities	29,052	29,920	29,735	29,110	29,988
Wholesale Trade	30,601	30,808	31,165	31,433	31,345
Retail Trade	61,548	64,262	64,251	65,198	66,000
Finance, Insurance, and Real Estate	38,713	39,267	39,788	41,324	42,578
Services	101,342	108,157	112,555	118,090	124,307
TOTAL PRIVATE INDUSTRY EMPLOYMENT	316,595	332,872	339,133	347,128	359,279
Federal, Civilian	12,206	12,498	12,731	12,802	13,090
Federal, Military	2,624	2,450	2,791	3,192	3,159
State and Local	36,682	37,099	38,363	39,687	41,236
TOTAL GOVERNMENT AND GOVERNMENT ENTERPRISES	51,512	52,047	53,885	55,681	57,485
TOTAL EMPLOYMENT BY PLACE OF WORK	369,853	386,634	394,677	404,464	418,441

SOURCE: Bureau of Economic Analysis, Table CA25, 1978-87

TABLE B.3

MULTNOMAH COUNTY EARNINGS BY PLACE OF WORK
1978-87
 (Thousands of Nominal Dollars)

YEAR	1978	1979	1980	1981	1982
TOTAL FARM EARNINGS	16,913	18,973	25,128	27,231	9,716
Agricultural Services, Forestry, Fisheries, and Other	(D)	10,411	11,897	12,269	15,862
Mining	(D)	6,127	9,290	12,914	29,681
Construction	332,556	387,395	393,099	353,809	324,808
Manufacturing	1,016,033	1,137,375	1,216,287	1,248,935	1,172,758
Transportation and Public Utilities	593,294	680,239	759,481	825,398	823,080
Wholesale Trade	620,882	694,814	745,018	766,422	730,025
Retail Trade	554,250	611,168	638,201	654,452	684,415
Finance, Insurance, and Real Estate Services	469,148	522,379	553,131	577,523	575,957
	968,146	1,092,268	1,230,140	1,308,632	1,494,653
TOTAL PRIVATE EARNINGS	4,572,715	5,142,176	5,556,544	5,760,354	5,851,239
Federal, Civilian	231,209	247,832	266,984	293,716	308,353
Federal, Military	19,796	19,852	21,067	14,811	18,386
State and Local	495,128	537,237	579,951	635,500	679,366
TOTAL GOVERNMENT EARNINGS	746,133	804,921	868,002	944,027	1,006,105
TOTAL EARNINGS BY PLACE OF WORK	5,335,761	5,966,070	6,449,674	6,731,612	6,867,060
YEAR	1983	1984	1985	1986	1987
TOTAL FARM EARNINGS	8,615	14,024	14,003	17,776	22,152
Agricultural Services, Forestry, Fisheries, and Other	18,333	16,634	16,318	17,221	18,444
Mining	24,635	25,000	30,161	14,634	17,602
Construction	290,332	324,222	343,669	361,037	367,275
Manufacturing	1,073,121	1,208,723	1,233,115	1,299,313	1,398,353
Transportation and Public Utilities	841,989	900,812	911,734	910,157	978,539
Wholesale Trade	744,777	786,723	824,280	847,932	877,643
Retail Trade	726,553	767,425	766,905	810,946	834,947
Finance, Insurance, and Real Estate Services	617,351	637,930	683,993	750,454	814,503
	1,596,512	1,782,969	1,951,142	2,134,199	2,344,479
TOTAL PRIVATE EARNINGS	5,933,603	6,450,438	6,761,317	7,145,893	7,651,785
Federal, Civilian	329,349	356,433	371,382	375,813	403,181
Federal, Military	19,242	17,213	22,694	28,713	30,695
State and Local	698,959	732,602	879,761	832,449	887,601
TOTAL GOVERNMENT EARNINGS	1,047,550	1,106,248	1,273,837	1,236,975	1,321,477
TOTAL EARNINGS BY PLACE OF WORK	6,989,768	7,570,710	8,049,157	8,400,644	8,995,414

SOURCE: Bureau of Economic Analysis, Local Area Personal Income, Table 5

TABLE B.4
MULTNOMAH COUNTY
EARNINGS PER WORKER BY PLACE OF WORK
1978-87
(Nominal Dollars)

YEAR	1978	1979	1980	1981	1982
TOTAL FARM EARNINGS PER WORKER	7,480	9,755	12,640	15,095	5,699
Agricultural Services, Forestry, Fisheries, and Other	(D)	6,606	7,065	7,294	9,402
Mining	(D)	15,472	18,216	19,075	43,649
Construction	19,371	21,437	23,345	23,687	25,893
Manufacturing	18,074	19,992	22,311	24,513	25,906
Transportation and Public Utilities	20,667	22,188	24,392	26,634	27,705
Wholesale Trade	17,989	19,437	21,006	22,295	23,605
Retail Trade	8,840	9,410	9,965	10,359	11,299
Finance, Insurance, and Real Estate Services	12,972	13,499	13,799	14,514	14,719
	10,496	11,341	12,468	13,382	15,283
TOTAL PRIVATE EARNINGS PER WORKER	13,864	14,979	16,203	17,227	18,382
Federal, Civilian	18,964	20,190	21,718	23,874	25,310
Federal, Military	5,049	5,835	6,087	6,672	7,411
State and Local	12,292	13,311	13,846	16,670	18,316
TOTAL GOVERNMENT EARNINGS PER WORKER	13,231	14,364	15,059	17,932	19,440
TOTAL EARNINGS PER WORKER BY PLACE OF WORK	13,735	14,868	16,021	17,313	18,471
YEAR	1983	1984	1985	1986	1987
TOTAL FARM EARNINGS PER WORKER	4,934	8,177	8,441	10,741	13,209
Agricultural Services, Forestry, Fisheries, and Other	10,040	8,787	8,652	8,123	8,395
Mining	35,703	43,706	54,739	28,034	31,658
Construction	24,404	24,447	24,799	25,053	25,032
Manufacturing	26,221	27,022	27,195	28,925	29,355
Transportation and Public Utilities	28,982	30,107	30,662	31,266	32,631
Wholesale Trade	24,338	25,536	26,449	26,976	27,999
Retail Trade	11,805	11,942	11,936	12,438	12,651
Finance, Insurance, and Real Estate Services	15,947	16,246	17,191	18,160	19,130
	15,754	16,485	17,335	18,073	18,860
TOTAL PRIVATE EARNINGS PER WORKER	18,742	19,378	19,937	20,586	21,298
Federal, Civilian	26,983	28,519	29,171	29,356	30,801
Federal, Military	7,333	7,026	8,131	8,995	9,717
State and Local	19,055	19,747	22,933	20,975	21,525
TOTAL GOVERNMENT EARNINGS PER WORKER	20,336	21,255	23,640	22,215	22,988
TOTAL EARNINGS BY PLACE OF WORK PER WORKER	18,899	19,581	20,394	20,770	21,497

**TABLE B.5
MULTNOMAH COUNTY
RETAIL AND SERVICE EMPLOYMENT**

Year	<—EMPLOYMENT—>	
	Retail	Service
1987	66,000	124,307
1988	67,114	125,292
1989	68,247	126,285
1990	69,399	127,285
1991	70,570	128,294
1992	71,761	129,310
1993	72,972	130,335
1994	74,204	131,367
1995	75,115	132,643
1996	76,038	133,931
1997	76,971	135,232
1998	77,916	136,545
1999	78,873	137,871
2000	79,842	139,210

**TABLE B.6
MULTNOMAH COUNTY
GENERAL SALES TAX BASE**

Year	(Nominal Dollars)		
	Retail	Service	Total
1987	2,605,037	673,262	3,278,299
1988	2,809,997	719,837	3,529,834
1989	3,031,083	769,635	3,800,717
1990	3,269,563	822,877	4,092,440
1991	3,526,806	879,803	4,406,609
1992	3,804,289	940,666	4,744,956
1993	4,103,604	1,005,741	5,109,345
1994	4,426,469	1,075,316	5,501,785
1995	4,753,139	1,151,744	5,904,884
1996	5,103,918	1,233,604	6,337,522
1997	5,480,584	1,321,283	6,801,867
1998	5,885,047	1,415,193	7,300,240
1999	6,319,360	1,515,777	7,835,137
2000	6,785,725	1,623,511	8,409,236

SELECTIVE SALES TAX BASE

The selective sales tax base is comprised of those sales made from the car rental tax, the entertainment tax (a tax on eating establishment sales), and the amusement tax. The latter is a tax on forms of entertainment such as video rentals, movie theaters, or sporting events. Here, the employment and sales forecast assumptions are similar to the general sales tax base forecast. The employment forecast is multiplied by a proxy value that estimates sales per employee. The proxy value also increases at the national average of 6.0774% per year. The future tax base estimate is presented in Table B.7.

**TABLE B.7
MULTNOMAH COUNTY
SELECTIVE SALES TAX BASE
(Nominal Dollars)**

Year	Taxable Sales
1987	686,520,000
1988	740,534,210
1989	798,798,165
1990	861,646,227
1991	929,439,066
1992	1,002,565,729
1993	1,081,445,872
1994	1,166,532,168
1995	1,252,621,480
1996	1,345,064,126
1997	1,444,328,979
1998	1,550,919,513
1999	1,665,376,359
2000	1,788,280,046

REVENUE OPTIONS COMPARED

In order to accurately compare the future revenues derived from the three basic tax base options available to the county, a number of assumptions were implemented. The tax base options have been presented according to the year of the most available data, hence, the base year has varied. However, a 'level playing field' was created upon which the options could be more easily compared. The first forecast year is 1990 and the prediction continues through the year 2000. To simplify the comparison of the options, each was scaled to collect only the revenues required to replace the Jail and Library levies in the year 1990-91. This value is \$23,800,000. Next, for the property tax option, it was easy, no changes were assumed. However, for both the income and the sales options, a tax rate and administrative and compliance cost rates were developed.

The administrative cost assumptions are: the new property tax base would require no added administration or compliance costs, the income tax rate was estimate at 2.0664% of total income tax revenues, and the sales tax costs would comprise 4.0312% of the revenue stream. The income tax cost rate is an approximation of the Oregon Department of Revenue estimate of \$500,000 per year for collection of an employment tax. The sales tax rate represents a best guess of the cost of local administration of a sales tax. It is a very conservative estimate, as costs will tend to be higher.

The revenue tax rate assumptions are .2206% on income by place-of-work, and just over ½ of 1%, .606%, for the general sales tax. In this fashion, each of the options begins by collecting the same number of net revenues in 1990-91, or \$23,800,000. The set of assumptions outlined is applied to the base values and each revenue stream grows over time. But, each grow at different rates due to their respective structural characteristics. Lastly, the results are displayed in Table B.8.

TABLE B.8
MULTNOMAH COUNTY
REVENUE OPTIONS
(Nominal Dollars)

Year	Property Tax	Income Tax	Sales Tax
1990	23,800,000	23,800,061	23,800,049
1991	25,228,000	25,463,670	25,627,135
1992	26,741,680	27,243,563	27,594,829
1993	28,346,181	29,147,871	29,713,975
1994	30,046,952	31,185,288	31,996,256
1995	31,849,769	33,365,119	34,340,521
1996	33,760,755	35,725,541	36,856,580
1997	35,786,400	38,252,952	39,557,026
1998	37,933,584	40,959,166	42,455,373
1999	40,209,599	43,856,831	45,566,129
2000	42,622,175	46,959,492	48,904,863

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**ALTERNATE
REVENUE
SOURCE
EVALUATION**

ANALYSIS OF:

- o INCOME TAX**
- o GROSS PAYROLL TAX**
- o INDIVIDUAL PAYROLL TAX**
- o PROPERTY TAX BASE**
- o GENERAL SALES TAX**
- o SELECTED SALES TAX**

THE STUDY ASKS:

**WHAT WOULD BE THE
IMPACT OF RAISING \$24
MILLION?**

(SERIAL LEVIES)

**ALTERNATIVELY -- \$40
MILLION?**

(LEVIES + BIT)

INCOME TAX
BY PLACE OF RESIDENCE

FOR \$24 MILLION:
\$100 PER HOUSEHOLD
ANNUALLY

FOR \$40 MILLION:
\$167 PER HOUSEHOLD
ANNUALLY

ADMINISTERED BY STATE
WITHHOLDING?
APRIL 15TH?

GROSS PAYROLL TAX

GROSS WAGES AT PLACE OF WORK

FOR \$24 MILLION:

\$240 PER \$100,000 PAYROLL

FOR \$40 MILLION:

**\$400 PER \$100,000 PAYROLL
(TRI-MET = \$600 + PER)**

**ADMINISTERED BY STATE
QUARTERLY RECEIPTS**

INDIVIDUAL PAYROLL TAX

**GROSS WAGES OF
EACH EMPLOYEE AT
PLACE OF WORK**

FOR \$24 MILLION:

\$60 PER \$25,000 IN WAGES

FOR \$40 MILLION:

\$100 PER \$25,000 IN WAGES

**NOTE: ABOUT 30% COMES
FROM NON-RESIDENTS**

**ADMINISTERED BY STATE
QUARTERLY RECEIPTS**

**INCREASED PROPERTY TAX
BASE**

FOR \$24 MILLION:

\$1.30 PER \$1000 VALUE

\$78 ON A \$60,000 PROPERTY

FOR \$40 MILLION:

\$2.17 PER \$1000 VALUE

\$130 ON A \$60,000

PROPERTY

**NOTE: TAX BASE GROWS 6%
ANNUALLY. SPECIAL LEVIES
DO NOT.**

A & T ADMIN COSTS SMALL

GENERAL SALES TAX

FOR \$24 MILLION:

ABOUT 0.75%

FOR \$40 MILLION:

ABOUT 1.25%

WHAT TO TAX?

PREPARED FOOD, SHOES?

WHAT NOT TO TAX?

GROCERIES, MEDICAL?

LEGISLATION IS COMPLEX

NO STATE HELP

HIGH STARTUP COSTS

SPECIFIC SALES TAX

RESTAURANT FOOD RECEIPTS

FOR \$24 MILLION:

5% ON FOOD RECEIPTS

LIQUOR TAX ILLEGAL

FOR \$40 MILLION:

8.33% ON FOOD RECEIPTS

NO STATE HELP

MODERATE STARTUP COSTS

DHS SANITARIAN FUNCTION

HAS ADDRESSES

TO RAISE \$24 MILLION:

- o INCOME TAX
\$100 PER HOUSEHOLD**
- o GROSS PAYROLL TAX
\$240 PER \$100,000 PAYROLL**
- o INDIVIDUAL PAYROLL TAX
\$100 PER \$25,000 WAGES**
- o PROPERTY TAX BASE
\$1.30 PER \$1000 VALUE**
- o GENERAL SALES TAX
0.75% ON SELECT ITEMS**
- o SPECIFIC SALES TAX
5% ON RESTAURANT FOOD**

TO RAISE \$40 MILLION:

- o INCOME TAX
\$167 PER HOUSEHOLD**
- o GROSS PAYROLL TAX
\$400 PER \$100,000 PAYROLL**
- o INDIVIDUAL PAYROLL TAX
\$100 PER \$25,000 WAGES**
- o PROPERTY TAX BASE
\$2.17 PER \$1000 VALUE**
- o GENERAL SALES TAX
0.1.25% ON SELECT ITEMS**
- o SPECIFIC SALES TAX
8.3% ON RESTAURANT
FOOD**

COMPARISONS

Percent of County residents under 25 and over 64 is higher than Washington or Clackamas counties.

Average County gross household income is about \$30,000.

Clackamas County about \$36,000, Washington County about \$38,000.

COMPARISONS

County property tax rate of \$4.38 per \$1000 valuation (1988-89) is higher than Washington County (\$2.95) or Clackamas County (\$2.17). County rate is sixth highest in Oregon.

Consolidated property tax rates display a similar pattern:
Multnomah \$36 per \$1000 (5th)
Washington \$28 per \$1000 (16th)
Clackamas \$26 per \$1000 (24th)

COMPARISONS

Local tax burden (State income, property, sales, auto taxes totaled) for Portland residents (family of 4) second highest of 51 metropolitan areas in U.S. for \$25,000, \$50,000, and \$75,000 family income ranges. First at \$100,000.

Property tax receipts remain stable during economic shifts. Income and payroll tax receipts somewhat less, and sales taxes most likely to drop in downturns as spenders concentrate on non-taxed necessities.

Meeting Date: JUN 07 1990

Agenda No.: C-2

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: Appointments to the Portland/Multnomah Commission on Aging

BCC Informal _____ (date) BCC Formal 5/7/90 (date)

DEPARTMENT Nondepartmental DIVISION County Chair's Office

CONTACT Judy Boyer TELEPHONE 248-3308

PERSON(S) MAKING PRESENTATION _____

ACTION REQUESTED:

INFORMATIONAL ONLY POLICY DIRECTION APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 5 minutes

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: _____

BRIEF SUMMARY (include statement of rationale for action requested, as well as personnel and fiscal/budgetary impacts, if applicable):

Appointments to the Portland/Multnomah Commission on Aging

Name:	Term:
Vincent Wannassay	7/92
Cecil Thompson	7/92
Elsie Hastings	7/91

1990 MAY 20 11:20 AM
CLERK OF COUNTY
OREGON

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL Gladys McCaig

Or

DEPARTMENT MANAGER _____

(All accompanying documents must have required signatures)

GLADYS McCOY ✓
MULTNOMAH COUNTY CHAIR
15 W 4th, ROOM 134
PORTLAND, OREGON 97204
5/22/90
cc: JB

PORTLAND
MULTNOMAH
COMMISSION
ON AGING

Aging

1120 S.W. 5th AVE., 5th FLOOR
PORTLAND, OR 97204-1978
(503) 796-5269

May 18, 1990

The Honorable Gladys McCoy
1021 S.W. 4th, Room 134
Portland, OR 97204

Dear Commissioner McCoy:

The Portland/Multnomah Commission on Aging would like to forward these recommendations to you for appointment to fill terms on the Commission effective immediately.

NEW APPOINTMENTS:

<u>NAME</u>	<u>REPRESENTING</u>	<u>TERM</u>	<u>REPLACING</u>
Vincent Wannassay	At Large	to 7/92	Kate Drew
Cecil Thompson	At Large	to 7/92	Nancy Gorshe
Elsie Hastings	At Large	to 7/91	Jane Spence

We have enclosed the applications for these candidates for your review. We feel these individuals have made outstanding contributions to the elderly of our community and feel that they will be an excellent addition to the Commission on Aging.

Sincerely,

Wanda Moman, Chair
Nominating Committee

cc: Appointees



The City of Portland



APPLICATION

for Membership on the

PORTLAND/MULTINOMAH COMMISSION ON AGING (PMCOA)

for BOTH Commission and Committee Positions

1. Name VINCENT WANNASSAY
Address 1828 S.E. Tibbets (zip) 97202
Phone (Home) 236-3029 (Work) 236-0026

2. Education: Please indicate highest level completed.
High School 12th College (Undergraduate) Bachelor of Arts
Other _____ College (Post-Graduate) _____

3. Employment Status:
Employed Full Time _____ Retired _____
Part Time Contract Not Employed _____

4. Current or past place of employment:

Organization/Address	Dates	Responsibilities
<u>Portland Area Siletz Tribal Office</u>		<u>STUDENT</u>
<u>Northwest Indian Child Welfare Assoc.</u>		<u>Public Relation</u>
<u>Bureau of Commerce (Census)</u>		<u>MINORITY RECRUITER</u>

5. Current and past volunteer/civic activities:

Organization/Address	Dates	Responsibilities
<u>UNITED WAY</u>		
<u>MULT CO. Chemical Dependency</u>		<u>MINORITY PANEL</u>
<u>AMERICAN INDIAN ASSOCIATIONS OF PORTLAND</u>		<u>PAST PRESIDENT</u>

6. Why do you want to serve on the Commission/Committee?
THERE IS NO AMERICAN INDIAN REPRESENTATION

JUL 1 1990

APPLICATION

for Membership on the

PORTLAND/MULTNOMAH COMMISSION ON AGING (PMCoA)

for BOTH Commission and Committee Positions

1. Name CECIL M. THOMPSON
 Address 2137 N.E. 57th AVE. (Zip) 97213
 Phone (Home) 287-8415 (Work) _____

2. Education: Please indicate highest level completed.
 High School JEFFERSON College (Undergraduate) _____
 Other DICKINSON BUSINESS COLLEGE College (Post-Graduate) _____

3. Employment Status:
 Employed Full Time _____ Retired X
 Part Time _____ Not Employed _____

4. Current or past place of employment:

Organization/Address	Dates	Responsibilities
<u>DALE'S DRAPERIES 12540 S.W. DIVISION</u>	<u>4/78 - 6/89</u>	<u>IN HOME SALESMAN</u>

5. Current and past volunteer/civic activities:

Organization/Address	Dates	Responsibilities
<u>LONG TERM CARE OMBDSMAN</u>	<u>10/88 to present</u>	<u>CARE VISTA NURSING HOME UNTIL CLOSED</u>
<u>BOARD OF TRUSTEES ROSE CITY PARK METHODIST CHURCH</u>	<u>1/89 to 12/89</u>	<u>VICE CHAIRMAN</u>

6. Why do you want to serve on the Commission/Committee?
TO BECOME MORE INVOLVED WITH THE NEEDS OF LONG TERM CARE FACILITIES

7. What are your specific areas of interest?

- Health Nursing Homes Community Services Medicare
- Media Transportation Social Security Employment
- Housing Nutrition Elder Abuse Mental Health
- Other (Please Specify) _____

8. I am interested in serving as a: Commission Member _____
Committee Member _____

9. What PMCoA Committee are you interested in serving on?

- Health & Well Being Transportation Long-Term-Care Ombudsman
- Continuum of Care Area Agency on Aging

10. Give two references:

<u>Name</u>	<u>Address</u>	<u>Phone</u>	<u>Relationship</u>
REV. TOM WHITEHEAD	5830 N.E. ALAMEDA	281-1229	PASTOR
WALLACE C. CARRINGTON		287-2340	FRIEND

.....
THIS SECTION IS VOLUNTARY AND WILL REMAIN CONFIDENTIAL

Since our bylaws require representation from certain categories of individuals we request your assistance in supplying this information.

Are you over 60? Under 60? Are you low-income? Yes No

Do you have a disability? Yes No

Ethnic origin: Black Native American Hispanic
 Asian White Other

All Commission members must live in Portland or Multnomah County.

The following persons shall be ineligible for membership on the PMCoA: Board members, paid professionals, or individuals with ownership interest in agencies who contract with/or receive substantial funds or benefit personally from the Area Agency on Aging (OAA, XIX, SSBG, OPI, etc.), County Dept. of Human Services, City Human Resources Bureau, State Dept. of Human Resources or Senior Service Division.

* Those ineligible for membership due to conflict of interest may serve on committees in a non-voting status.

Signature Cecil M. Thompson Date 7/8/39

Return completed application to: Becky Wehrli, Portland/Multnomah Commission on Aging, 1120 SW 5th Avenue, Room 518, Portland, OR 97204, PHONE 796-5269.

APPLICATION

for Membership on the

PORTLAND/MULINOMAH COMMISSION ON AGING (PMCoA)

for BOTH Commission and Committee Positions

1. Name Elsie A. Hastings
 Address 3535 S.E. 86th Ave, #128, Portland, Or. (Zip) 97266
 Phone (Home) (503) 775-1919 (Work) none

2. Education: Please indicate highest level completed.
 High School graduated College (Undergraduate) 1 year
 licensed-Life & Health and Accident Insurance
 Other licensed - Real Estate College (Post-Graduate) _____

3. Employment Status:
 Employed Full Time _____ Retired X (2 1/2 years)
 Part Time _____ Not Employed _____

4. Current or past place of employment:

Organization/Address	Dates	Responsibilities
Berg Christian Enterprises, 4525 SE 63rd, Ptd. 97206; Organized phone room inc filing system. Solicited & sold Christian book Stores on watts line. (I worked 8 hrs a day or more) My 2nd job was at RCA, 2645 SE 50th Portland 97206. I was a telephone soliciter to service contract.	Feb 1982 to May 1985	
Blind Industries of NW, 2216 NE Irving, Portland. I was self employed as a retail merchant of blind mfg. products. I set up the office did bookkeeping, purchasing, hired and trained employees from Aug, 1963 to Sep 1971.		

5. Current and past volunteer/civic activities:

Organization/Address	Dates	Responsibilities
Gresham Historical Society, PO Box 65, Gresham, 97030; Charter & Organizing member on 11, 8, 1976 as trustee and oral Historian. Lifetime member.		
Daughters of the American Revolution member prospects, typed most of the 25 members on Organizing day, Oct 12, 1978. I was appointed Organizing Regent of Celilo Chapter DAR. Was Regent for two years. Went to National Conf. in Washington D.C. both years. Attended all State conf. for several years. Elected District Director 1980-1981. I am a payed up lifetime member.		
Appointed Or. State Commissioner for Clan Campbell July, 1981 and Organized and in this capacity 1983. I am still the Commissioner and a paid up lifetime member. As a disabled person, I believe I can be a useful Committee member, especially on the telephone.		

7. What are your specific areas of interest?

Health Nursing Homes Community Services Medicare
 Media Transportation Social Security Employment
 Housing Nutrition Elder Abuse Mental Health
 Other (Please Specify) The disabled people s interests.

8. I am interested in serving as a: Commission Member
Committee Member

9. What PMCoA Committee are you interested in serving on?

Health & Well Being Transportation Long-Term-Care Ombudsman
 Continuum of Care Area Agency on Aging

10. Give two references:

<u>Name</u>	<u>Address</u>	<u>Phone</u>	<u>Relationship</u>
William G. Lumm,	1919 S.E. 20th, Portland, Or 97214;	234-4054	Friend
Martha Lorenz,	630 S.W. Liberty Bell Dr., Beaverton 97006;	645-1573,	Friend
Gayle M. Brux,	Box 1452 Sandy, Or 97055(work)	668-5016,	Daughter

.....
THIS SECTION IS VOLUNTARY AND WILL REMAIN CONFIDENTIAL

Since our bylaws require representation from certain categories of individuals we request your assistance in supplying this information.

Are you over 60? Under 60? Are you low-income? Yes No

Do you have a disability? Yes No

Ethnic origin: Black Native American Hispanic
 Asian White Other

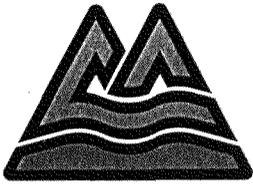
All Commission members must live in Portland or Multnomah County.

The following persons shall be ineligible for membership on the PMCoA: Board members, paid professionals, or individuals with ownership interest in agencies who contract with/or receive substantial funds or benefit personally from the Area Agency on Aging (OAA, XIX, SSBG, OPI, etc.), County Dept. of Human Services, City Human Resources Bureau, State Dept. of Human Resources or Senior Service Division.

* Those ineligible for membership due to conflict of interest may serve on committees in a non-voting status.

Signature Elise A. Hastings Date July 18, 1989

Return completed application to: Becky Wehrli, Portland/Multnomah Commission on Aging, 1120 SW 5th Avenue, Room 518, Portland, OR 97204, PHONE 796-5269.



MULTNOMAH COUNTY OREGON

JUN 07 1990

R-2

BOARD OF COUNTY COMMISSIONERS
ROOM 605, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

GLADYS McCOY • CHAIR • 248-3308
PAULINE ANDERSON • DISTRICT 1 • 248-5220
GRETCHEN KAFOURY • DISTRICT 2 • 248-5219
RICK BAUMAN • DISTRICT 3 • 248-5217
SHARRON KELLEY • DISTRICT 4 • 248-5213
JANE McGARVIN • Clerk • 248-3277

DRAFT

EDGEFIELD MARKETING TASK FORCE

1. Wayne Atteberry
Standard Insurance Company
Vice-President
(503) 243-7784
2. Candace Brewer
Pacific Development Corporation
Director, Marketing & Communications
(503) 233-4048
3. Ethan Seltzer
METRO
Land Use Coordinator
(503) 221-1646
4. Brad Fletcher
Oregon Economic Development Department
Senior Business Development Officer and
Regional Business Development Officer
(503) 229-5625
5. Ron Kawamoto (Tentative)
Norris, Beggs & Simpson
Associate Broker
(503) 223-7181



GLADYS McCOY, Multnomah County Chair

Room 134, County Courthouse
1021 S.W. Fourth Avenue
Portland, Oregon 97204
(503) 248-3308

CHARGE TO EDGEFIELD TASK FORCE

WHAT:

Advise the Board how to develop a "Solicitation for Offers" document to foster creative development proposals for the property, consistent with criteria adopted by the Board and designed to maximize sale value.

Identify the type and scope of retail development appropriate, considering the nature of the site, its location, and the needs of the region.

Evaluate the desirability and feasibility of a 99 year lease approach (or similar device).

Advise the Board on a process to market the property, i.e. strategies, methods and timelines.

Offer any other guidance, individually or collectively, to the Board leading to the successful disposition of the property, including recommended changes to the adopted criteria.

Recommend standards for evaluating purchase offers.

HOW:

Department of Environmental Services will staff the meetings, make available personnel for technical assistance, and assist in preparing the final report of the Task Force.



MULTNOMAH COUNTY OREGON

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Regional Business Development Officer
(503) 229-5625
4. Ron Kawamoto
Norris, Beggs & Simpson
Associate Broker
(503) 223--7181
5. Marge Ille
Planning, Development & Inter-governmental
Relations Department
Housing Authority of Portland
(503) 249-5579
6. Barbara Walker
Board of Directors
40-Mile Loop Land Trust
7. Don Drake
Investment Sales Department
Melvin Mark Properties
(503) 223-4777

DATE SUBMITTED _____

(For Clerk's Use)
Meeting Date MON 07 1990
Agenda No. R-3

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: Ratification of an IGA Revenue Agreement

Informal Only* _____
(Date)

Formal Only 5/7/90
(Date)

DEPARTMENT Non-Departmental

DIVISION Chair's Office

CONTACT Michael Morrissey

TELEPHONE 248-3691

*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD _____

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

City of Portland is awarding the Social Services Division - Youth Program Office \$25,000 to further continue an Urban Corps project in the Multnomah County area. The funds will be used to hire staff, locate an office site, recruit youths and implement a funding and operating plan.

6/8/90 originals to Mike Morrissey to distribute to Susan and Portland
(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

- INFORMATION ONLY
- PRELIMINARY APPROVAL
- POLICY DIRECTION
- RATIFICATION

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA _____

IMPACT:

PERSONNEL

- FISCAL/BUDGETARY Revenue
- General Fund

Other _____

1990 MAY 21 11:30 AM
MULTNOMAH COUNTY
CLERK OF COUNTY

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: *Quane Gassey (dc)*

BUDGET / PERSONNEL 1

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) _____

OTHER _____
(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
SOCIAL AND FAMILY SERVICES DIVISION
ADMINISTRATIVE OFFICES
426 S.W. STARK ST., 6TH FLOOR
PORTLAND, OREGON 97204
(503) 248-3691

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER
RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Gladys McCoy
Multnomah County Chair

VIA: Duane Zussy *Duane Zussy (ae)*
Director, Department of Human Services

FROM: Gary Smith *GS*
Director, Social Services Division

DATE: May 30, 1990

SUBJECT: Recommendation to Approve Revenue Agreement with the City of
Portland.

RECOMMENDATION: Social Services Division recommends County Chair and Board approval of a revenue agreement between the City of Portland and the Youth Program Office for the period June 1, 1990 through December 31, 1990.

ANALYSIS/BACKGROUND: A committee of representatives from the City and County will assist in the development of an Urban Youth Corps for Multnomah County. The Youth Program Office received a \$40,000 grant from Public Private Ventures for support of the Corps. The City of Portland has granted \$50,000 to further assist in the development of the Corps; \$25,000 of this grant will be awarded June 6, 1990. The remainder will be awarded after July 1, 1990.

The funds will be assigned to the Youth Program Office, but can be contracted out to a private, non-profit agency in July, or August at the latest. The non-profit agency will act as the fiscal agent for the Civic Action Teams until the agency establishes a board of directors and can function independently.

[CityRev]



CONTRACT APPROVAL FORM
(See Administrative Procedure #2106)

MULTNOMAH COUNTY OREGON

Contract # 103430

Amendment # -

<p align="center">CLASS I</p> <input type="checkbox"/> Professional Services under \$10,000	<p align="center">CLASS II</p> <input type="checkbox"/> Professional Services over \$10,000 (RFP, Exemption) <input type="checkbox"/> PCRB Contract <input type="checkbox"/> Maintenance Agreement <input type="checkbox"/> Licensing Agreement <input type="checkbox"/> Construction <input type="checkbox"/> Grant <input type="checkbox"/> Revenue	<p align="center">CLASS III</p> <input checked="" type="checkbox"/> Intergovernmental Agreement <p align="center">RATIFIED</p> <p align="center">Multnomah County Board of Commissioners</p> <p align="center">R-3 June 7, 1990</p>
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Contact Person Susan Clark Phone 248-3691 Date 5-31-90

Department Human Services Division Social Services Bldg/Room 160/6

Description of Contract Awards \$25,000.00 to the Youth Program Office from the City of Portland.

RFP/BID # N/A - IGA Date of RFP/BID _____ Exemption Exp. Date _____

ORS/AR # _____ Contractor is MBE WBE QRF

Contractor Name City of Portland
Bureau of Community Development
 Mailing Address 808 SW 3rd #600
Portland, OR 97204
 Phone 796-5166
 Employer ID # or SS # _____
 Effective Date June 1, 1990
 Termination Date December 31, 1990
 Original Contract Amount \$ 25,000.00
 Amount of Amendment \$ _____
 Total Amount of Agreement \$ 25,000.00

Payment Term
 Lump Sum \$ Upon contract execution.
 Monthly \$ _____
 Other \$ _____
 Requirements contract - Requisition required.
 Purchase Order No. _____
 Requirements Not to Exceed \$ _____

REQUIRED SIGNATURES:

Department Manager [Signature]
 Purchasing Director _____
 (Class II Contracts Only)
 County Counsel [Signature]
 County Chair/Sheriff [Signature]

Date 5/31/90
 Date _____
 Date 5-31-90
 Date 6-7-90

VENDOR CODE			VENDOR NAME						TOTAL AMOUNT \$		
LINE NO.	FUND	AGENCY	ORGANIZATION	SUB ORG	ACTIVITY	OBJECT	SUB OBJ	REPT CATEG	LGFS DESCRIPTION	AMOUNT	INC/DEC IND
01.											
02.											
03.											

INSTRUCTIONS ON REVERSE SIDE

WHITE - PURCHASING CANARY - INITIATOR PINK - CLERK OF THE BOARD GREEN - FINANCE

AGREEMENT FOR SERVICES

An Agreement between the City of Portland ("City") and Multnomah County ("County") for planning and development of the Civic Action Teams program.

RECITALS:

1. There is a need to unite young adults from diverse backgrounds in providing service to their local community through a program of challenging work projects, experience-based education, leadership development and team building.
2. A citizen task force with representation from the County and the City was awarded a national demonstration grant from Public-Private Ventures, Inc. to help establish an urban youth service corp.
3. Civic Action Teams has incorporated and is now in a program planning and development phase. There is a need for seed funding from the City and the County to launch a successful private sector and fee-for-service funding plan.
4. The City now desires to enter into a formal agreement with the County in the amount of \$25,000 to partially fund the planning and development costs of Civic Action Teams.

AGREED:

I. Scope of Services

The County will provide the services described below relative to the Civic Action Teams (CATS) program.

- A. The County, through the Youth Program Office, will directly operate the CATS program during the planning and development phase.
- B. The County may enter into an agreement with a private, non-profit organization to operate the CATS program.
- C. The County will be responsible for implementing the contract and for coordinating contract management.
- D. Work performed under the contract will include hiring of staff, securing a site, recruiting young adults as work crews for CATS, and implementing a funding and operations plan. The term for this contract will be June 1, 1990 to December 31, 1990.
- E. The County will not charge the City an administrative or overhead cost for administering this program.

- F. The County will prepare a final report and evaluation upon completion of the planning project. This report is to include at a minimum a narrative on performance and program evaluation.
- G. Recordkeeping - The County will maintain all accounting, payroll, client information, program logs, and program evaluation reports and records as required under General Contract Provisions.

II. Compensation and Method of Payment

The County will be compensated for the above described services by the City. Total payment will be made in one lump sum upon request for payment by the County.

It is agreed that total funding under this agreement shall not exceed TWENTY-FIVE THOUSAND DOLLARS (\$25,000.00).

III. City Project Manager

- A. The City Project Manager shall be Steve Rudman or such other person as shall be designated in writing by the Director of the Bureau of Community Development.
- B. The Project Manager is authorized to approve work and billings hereunder, to give notices referred to herein, to terminate this Agreement as provided herein, and to carry out any other City action referred to herein.

IV. General Contract Provisions

- A. TERMINATION FOR CAUSE. In accordance with 24 CFR 85.43, if, through any cause, the Contractor shall fail to fulfill in timely and proper manner his/her obligations under this Contract, or if the Contractor shall violate any of the covenants, agreements, or stipulations of this Contract, the City may avail itself of such remedies as cited in 24 CFR 85.43 by giving written notice to the Contractor of such action and specifying the effective date thereof at least 30 days before the effective date of such action. In such event, all finished or unfinished documents, data, studies, and reports prepared by the Contractor under this Contract shall, at the option of the City, become the property of the City and the Contractor shall be entitled to receive just and equitable compensation for any satisfactory work completed on such documents.

Notwithstanding the above, the Contractor shall not be relieved of liability to the City for damages sustained by the City by virtue of any breach of the Contract by the Contractor, and the City may withhold any payments to the Contractor for the purpose of setoff until such time as the exact amount of damages due the City from the Contractor is determined.

- B. TERMINATION FOR CONVENIENCE. In accordance with 24 CFR 85.44, the City and Contractor may terminate this contract at any time by mutual written agreement. If the Contract is terminated by the City as provided herein, the Contractor will be paid an amount which bears the same ratio to the total compensation as the services actually performed bear to the total services of the Contractor covered by this Contract less payments of compensation previously made.
- C. ENFORCEMENT AND REMEDIES. In the event of termination under section A hereof by the City due to a breach by the Contractor, then the City may complete the work either itself or by agreement with another contractor, or by a combination thereof. In the event the cost of completing the work exceeds the amount actually paid to the Contractor hereunder plus the remaining unpaid balance of the compensation provided herein, then the Contractor shall pay to the City the amount of excess. Allowable costs shall be determined in accordance with 24 CFR 85.43(c).

The remedies provided to the City under sections A and C hereof for a breach by the Contractor shall not be exclusive. The City also shall be entitled to any other equitable and legal remedies that are available.

In the event of breach of this contract by the City, then the Contractor's remedy shall be limited to termination of the contract and receipt of payment as provided in section B hereof.

In the event of termination under Section A, the City shall provide the Contractor an opportunity for an administrative appeal.

- D. CHANGES. The City may, from time to time, request changes in the scope of services or terms and conditions hereunder. Such changes, including any increase or decrease in the amount of the Contractor's compensation, shall be incorporated in written amendments to this contract. Any change that increases the amount of compensation payable to the Contractor must be approved by ordinance of the City Council. Other changes may be approved by the Director of the Bureau of Community Development.
- E. NON-DISCRIMINATION. During the performance of this Contract, the Contractor agrees as follows:
1. The Contractor will comply with the provision of Title VI of the Civil Rights Act of 1964 which provides that no person in the United States shall on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity funded in whole or in part with federal financial assistance.

2. The Contractor will comply with the provisions of Title VIII of the Civil Rights Act of 1968 which provides that it is the policy of the United States to provide, within constitutional limitations, for fair housing throughout the United States and prohibits any person from discriminating in the sale or rental of housing, or the provision of brokerage services, including in any way making unavailable or denying a dwelling to any person, because of race, color, religion, sex, or national origin.
3. The Contractor will comply with 24 CFR Section 107.10 of the Housing and Community Development Act of 1974, as amended which requires that no person in the United States shall on the ground of race, color, national origin, or sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program funded in whole or in part with community development (HCD) funds.

The Housing and Community Development Act of 1974 at 24 CFR Section 107.10 further provides that any prohibition against discrimination on the basis of age under the Age Discrimination Act of 1975 or with respect to an otherwise qualified handicapped individual as provided in Section 504 of the Rehabilitation Act of 1973 as implemented by 24 CFR Part 8 shall also be applied to any program or activity funded in whole or in part with funds made available under this contract.

4. Equal Employment Opportunity:

During the performance of this contract, the Contractor agrees as follows:

- a. The Contractor will not discriminate against any employee or applicant for employment because of race, color, religion, sex, or national origin. The Contractor will take affirmative action to ensure that applicants are employed, and that employees are treated during employment, without regard to their race, color, religion, sex, or national origin. Such action shall include, but not be limited to the following: employment, upgrading, demotion, or transfer; recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training, including apprenticeship. The Contractor agrees to post in conspicuous places, available to employees and applicants for employment, notices to be provided by the contracting officer setting forth the provisions of this nondiscrimination clause.

- b. The Contractor will, in all solicitations or advertisements for employees placed by or on behalf of the Contractor, state that all qualified applicants will receive consideration for employment without regard to race, color, religion, sex, or national origin.
- c. The Contractor will send to each labor union or representative of workers with which he/she has a collective bargaining agreement or other contract or understanding, a notice, to be provided by the City contracting officer, advising the labor union or workers' representative of the Contractor's commitments under Section 202 of Executive Order No. 11246, as amended by Executive Order No. 11375, and shall post copies of the notice in conspicuous places available to employees and applicants for employment.
- d. The Contractor will comply with all provisions of Executive Order 11246, as amended by Executive Order 11375, and the rules, regulations, and relevant orders of the Secretary of Labor.
- e. The Contractor will furnish all information and reports required by Executive Order 11246, as amended by Executive Order 11375, and by the rules, regulations, and orders of the Secretary of Labor, or pursuant thereto, and will permit access to these books, records, and accounts by the City, the Secretary of Labor and the Secretary of Housing and Urban Development for purposes of investigation to ascertain compliance with such rules, regulations, and orders.
- f. In the event of the Contractor's noncompliance with the nondiscrimination clauses of the contract or with any of such rules, regulations, or orders, this contract may be canceled, terminated or suspended in whole or in part and the Contractor may be declared ineligible for further Government contracts or federally assisted construction contract procedures authorized in Executive Order 11246, as amended by Executive Order 11375 and such other sanctions may be imposed and remedies invoked as provided in Executive Order 11375, or by rules, regulations, or orders of the Secretary of Labor, or as otherwise provided by law.
- g. The Contractor will include the portion of the sentence immediately preceding paragraph 5.a and the provisions of paragraphs 5.a through 5.g in every sub-contract or purchase order unless exempted by rules, regulations, or orders of the Secretary of Labor issued pursuant to

Section 204 of Executive Order 11246, as amended, so that such provision will be binding upon each subcontractor or vendor. The Contractor will take such action with respect to any subcontract or purchase order as the City or HUD may direct as a means of enforcing such provisions, including sanctions for noncompliance: provided, however, that in the event a contractor becomes involved in, or is threatened with litigation with a subcontractor or vendor as a result of such direction by the City or HUD, the Contractor may request the United States to enter into such litigation to protect the interest of the United States.

- F. 24 CFR Section 135: The work to be performed under this contract is on a project assisted under a program providing direct federal assistance from the Department of Housing and Urban Development and is subject to the requirements of Section 3 of the Housing and Urban Development Act of 1968 as amended. Section 3 requires that to the greatest extent feasible opportunities for training and employment be given to lower income residents of the project area and contracts for work in connection with the project be awarded to businesses which are located in or owned in substantial part by persons residing in the project area.

The parties to this contract will comply with the provisions of said Section 3 and the regulations issued pursuant thereto by the Secretary of Housing and Urban Development set forth in 24 CFR Part 135, and all applicable rules and orders of HUD issued thereunder prior to the execution of this contract. The parties to this contract certify and agree that they are under no contractual or other disability which would prevent them from complying with these requirements.

- G. ACCESS TO RECORDS. The City, HUD, the Comptroller General of the United States, or any of their duly authorized representatives, shall have access to any books, documents, papers, and records of the Contractor which are directly pertinent to this contract, for the purpose of making audit, examination, excerpts, and transcriptions. All required records must be maintained by the Contractor for three years after the City makes final payments and all other pending matters are closed.
- H. MAINTENANCE OF RECORDS. The Contractor shall maintain records on a current basis to support its billings to the City. The City or its authorized representative shall have the authority to inspect, audit, and copy on reasonable notice and from time to time any records of the Contractor regarding its billings or its work here under. The Contractor shall retain these records for inspection, audit, and copying for 3 years from the date of completion or termination of this contract.

- I. AUDIT OF PAYMENTS. The City, either directly or through a designated representative, may audit the records of the Contractor at any time during the 3 year period established by Section H above.

If an audit discloses that payments to the Contractor were in excess of the amount to which the Contractor was entitled, then the Contractor shall repay the amount of the excess to City.

- J. INDEMNIFICATION. The Contractor shall hold harmless, defend, and indemnify the City and the City's officers, agents and employees against all claims, demands, actions, and suits (including all attorney fees and costs) brought against any of them arising from the Contractor's work or any subcontractor's work under this contract.

- K. LIABILITY INSURANCE. The Contractor shall maintain public liability and property damage insurance that protects the Contractor and the City and its officers, agents, and employees from any and all claims, demands, actions, and suits for damage to property or personal injury, including death, arising from the Contractor's work under this contract. The insurance shall provide coverage for not less than \$200,000 for personal injury to each person, \$500,000 for each occurrence involving property damages; or a single limit policy of not less than \$500,000 covering all claims per occurrence. The insurance shall be without prejudice to coverage otherwise existing and shall name as additional insured the City and its officers, agents, and employees. The insurance shall provide that it shall not terminate or be canceled without 30 days written notice first being given to the City Auditor. Notwithstanding the naming of additional insured, the insurance shall protect each insured in the same manner as though a separate policy had been issued to each, but nothing herein shall operate to increase the insurer's liability as set forth elsewhere in the policy beyond the amount or amounts for which the insurer would have been liable if only one person or interest had been named as insured on the policy. The limits of the insurance shall be subject to statutory changes as to maximum limits of liability imposed on municipalities of the State of Oregon during the term of this contract. If the insurance is canceled or terminated prior to completion of the contract, Contractor shall provide a new policy with the same terms. Contractor agrees to maintain continuous, uninterrupted coverage for the duration of the contract. The insurance shall include coverage for any damages or injuries arising out of the use of automobiles or other motor vehicles by Contractor. The coverage must apply as to claims between insureds on the policy.

The Contractor shall maintain on file with the City Auditor a certificate of insurance certifying the coverage required under this section. The adequacy of the insurance shall be subject to the approval of the City Attorney. Failure to maintain liability

insurance shall be cause for immediate termination of this agreement by the City.

In lieu of filing the certificate of insurance required herein, Contractor shall furnish a declaration that Contractor is self-insured for public liability and property damage for a minimum of the amounts set forth in ORS 30.270.

L. WORKERS' COMPENSATION INSURANCE.

1. The Contractor, its subcontractors, if any, and all employees working under this Agreement are subject employers under the Oregon Workers' compensation law and shall comply with ORS 656.017 which requires them to provide workers compensation coverage for all their subject workers. A certificate of insurance, or copy thereof, shall be attached to this Agreement as Exhibit B, if applicable, and shall be incorporated herein and made a term and part of this Agreement. The Contractor further agrees to maintain workers' compensation insurance coverage for the duration of this Agreement.
2. In the event the Contractor's workers' compensation insurance coverage is due to expire during the term of this Agreement, the Contractor agrees to timely renew its insurance, either as a carrier-insured employer or a self-insured employer as provided by Chapter 656 of the Oregon Revised Statutes, before its expiration, and the Contractor agrees to provide the City of Portland such further certification of workers' compensation insurance as renewals of said insurance occur.
3. The Contractor agrees to accurately complete the City of Portland's Questionnaire for Worker's Compensation Insurance and Qualification as an Independent Contractor prior to commencing work under this Agreement. Questionnaire is attached to this Agreement as Exhibit A and shall remain attached to this Agreement and become a part thereof as if fully copied herein. Any misrepresentation of information on the Questionnaire by the Contractor shall constitute a breach of this Agreement. In the event of breach pursuant to this subsection, City may terminate the Agreement immediately and the notice requirement contained in subsection IVA, TERMINATION FOR CAUSE, hereof shall not apply

M. SUBCONTRACTING AND ASSIGNMENT. The Contractor shall not subcontract its work under this contract, in whole or in part, without the written approval of the City. The Contractor shall require any approved subcontractor to agree, as to the portion subcontracted, to fulfill all obligations of the Contractor as specified in this contract. Notwithstanding City approval of a subcontractor, the Contractor shall remain obligated for full performance hereunder, and the City shall incur no obligation other than its obligations to the Contractor hereunder. The Contractor agrees that if sub-contractors are employed in the performance of this contract, the Contractor and its subcontractors are subject to the requirements and sanctions of ORS Chapter 656, Workers' Compensation. The Contractor shall not assign this contract in whole or in part or any right or obligation hereunder, without prior written approval of the City.

N. INDEPENDENT CONTRACTOR STATUS. The Contractor is engaged as an independent contractor and will be responsible for any federal, state, or local taxes and fees applicable to payments hereunder.

The Contractor and its subcontractors and employees are not employees of the City and are not eligible for any benefits through the City, including without limitation, federal social security, health benefits, workers' compensation, unemployment compensation, and retirement benefits.

O. REPORTING REQUIREMENTS. The Contractor shall report on its activities in a format and by such times as prescribed by the City.

P. CONFLICTS OF INTEREST. No City officer or employee, during his or her tenure or for one year thereafter, shall have any interest, direct, or indirect, in this contract or the proceeds thereof.

No City Officer or employees who participated in the award of this contract shall be employed by the Contractor during the contract.

Q. CONTRACT ADMINISTRATION, 24 CFR 570.502(b). The Contractor shall comply with the applicable provisions of OMB Circular Nos. A-122, A-21, and A-110 as described by 24 CFR 570.502(b).

R. OREGON LAW AND FORUM. This contract shall be construed according to the law of the State of Oregon.

Any litigation between the City and the Contractor arising under this contract or out of work performed under this contract shall occur, if in the state courts, in the Multnomah County court having jurisdiction thereof, and if in the federal courts, in the United States District Court for the State of Oregon.

S. AVAILABILITY OF FUNDS. It is understood by all parties to this contract that the funds used to pay for services provided herein are provided to the City through a grant from the U.S. Department of Housing and Urban Development under the Community Development Block Grant program. In the event that funding is reduced, recaptured, or otherwise made unavailable to the City as a result of federal action, the City reserves the right to terminate the contract as provided under Section B hereof, or change the scope of services as provided under Section D hereof.

T. PROGRAM INCOME/PERSONAL PROPERTY. Program income shall be returned to the City.

In all cases in which personal property is sold, the proceeds shall be program income, and personal property not needed by the Contractor for CDBG activities shall be transferred to the City for the CDBG program or shall be retained after compensating the City.

U. COMPLIANCE WITH LAWS. In connection with its activities under this contract, the Contractor shall comply with all applicable federal, state, and local laws and regulations. The Contractor shall carry out its activities in compliance with 24 CFR Subpart K, excepting the responsibilities identified in 24 CFR 570.604 and 570.612.

In the event that the Contractor provides goods or services to the City in the aggregate in excess of \$2,500 per fiscal year, the Contractor agrees it has certified with the City's Equal Employment Opportunity certification process.

V. MONITORING. The City through the Bureau of Community Development shall monitor at least once each year that portion of the Contractor's project funded with Community Development Block Grant Funds. Such monitoring shall ensure that the operation of the project conforms to the provisions of this contract.

W. EXPIRATION/REVERSION OF ASSETS. In accordance with 24 CFR Section 570.503(i)(8), upon expiration, the Contractor shall transfer to the City any CDBG funds on hand at the time of expiration and any accounts receivable attributable to the use of CDBG funds. Any real property under the Contractor's control that was acquired or improved in whole or in part with CDBG funds in excess of \$25,000 shall be either:

1. Used to meet one of the National Objectives cited in 24 CFR 570.208 until five years after expiration of the agreement, or such longer period of time as determined appropriate by the City; or
2. Disposed of in a manner which results in the City being reimbursed in the amount of the current fair market value of

the property less any portion thereof attributable to expenditures of non-CDBG funds for acquisition of, or improvement to, the property. Such reimbursement is not required after the period of time specified in (1) above.

X. LOBBYING. No Federal appropriated funds have been paid or will be paid, by or on behalf of the Contractor, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a member of Congress, an officer or employee of any agency, a member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the Contractor shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

The Contractor shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans and cooperative agreement) and that all Subcontractors shall certify and disclose accordingly.

VII. Period of Agreement

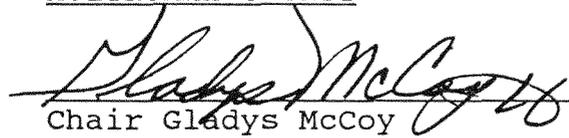
The terms of this Agreement shall be effective as of June 1, 1990 and shall remain in effect during any period the Contractor has control over Federal funds, including program income. Work under this agreement shall terminate as of December 31, 1990.

Dated this _____ day of _____, 1990

CITY OF PORTLAND

MULTNOMAH COUNTY

Mayor J.E. Bud Clark


Chair Gladys McCoy

Barbara Clark, Auditor

APPROVED AS TO FORM:

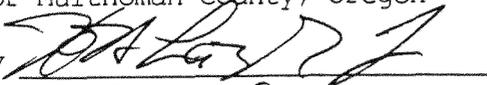
Jeffery L. Rogers, City Attorney

RATIFIED
Multnomah County Board
of Commissioners
JUNE 7, 1990

11

REVIEWED:

Laurence Kressel, County Counsel
for Multnomah County, Oregon

By 

Date 5.31.90

DATE SUBMITTED _____

(For Clerk's Use)
Meeting Date JUN 07 1990
Agenda No. R-4

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: _____

Informal Only* _____
(Date)

Formal Only _____
(Date)

DEPARTMENT General Services DIVISION Finance

CONTACT David Boyer TELEPHONE 248-3312

*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD _____

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

Attached is a listing of warrants issued more than seven years prior to July 1, 1990 and still outstanding as of this date. In accordance with ORS 287.454, 287.456 and a Board Order authorizing warrants listed be cancelled if not presented for payment during the 60 day period.

*6/11/90 copy to David Boyer
6/11/90 notice to THE OREGONIAN for publish 6/22/90*

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

INFORMATION ONLY PRELIMINARY APPROVAL POLICY DIRECTION APPROVAL

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA _____

IMPACT:

PERSONNEL

FISCAL/BUDGETARY

General Fund

Other _____

CLERK OF
SHERIFF
1990 MAY 30 AM 10:44
MULTI-COUNTY
OREGON

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER *DB*

BUDGET / PERSONNEL _____

COUNTY COUNSEL (Ordinances, Resolution, Agreements, Contracts) *Paul Mackey*

OTHER _____

(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY
PAULINE ANDERSON
GRETCHEN KAFOURY
RICK BAUMAN
SHARRON KELLEY

DEPARTMENT OF GENERAL SERVICES
PORTLAND BUILDING
1120 SW FIFTH, 14TH FLOOR
PORTLAND, OR 97204-1934

OFFICE OF THE DIRECTOR (503) 248-3303
EMPLOYEE SERVICES (503) 248-5015
FINANCE (503) 248-3312
LABOR RELATIONS (503) 248-5135
PLANNING & BUDGET (503) 248-3883

AT OTHER LOCATIONS:

ADMINISTRATIVE SERVICES (503) 248-5111
ASSESSMENT & TAXATION (503) 248-3345
ELECTIONS (503) 248-3720
INFORMATION SERVICES (503) 248-3749

MEMORANDUM

TO: Larry Kressel, County Counsel
FROM: David Boyer, Finance Director *DB*
DATE: May 22, 1990
SUBJECT: Warrants Outstanding for Over Seven (7) Years

Attached is the documentation required to cancel warrants outstanding for more than seven years as required by ORS.

Please review these items, sign off on the Board Order, and forward same to the Clerk of the Board for placement on the Agenda and publication.

6668FIN/DB/1d

Attachment

RECEIVED
MAY 29 1990
COUNTY COUNSEL FOR
MULTNOMAH COUNTY, ORE.



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
ROOM 605, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

GLADYS McCOY • CHAIR • 248-3308
PAULINE ANDERSON • DISTRICT 1 • 248-5220
GRETCHEN KAFOURY • DISTRICT 2 • 248-5219
RICK BAUMAN • DISTRICT 3 • 248-5217
SHARRON KELLEY • DISTRICT 4 • 248-5213
JANE McGARVIN • Clerk • 248-3277

June 11, 1990

Paul Kelly/Dana
The Oregonian
1320 SW Broadway
Portland, Oregon 97201

Re: Notice to Holders of Present Unpaid County Warrants

Dear Paul and Dana:

The enclosed notice is for one time only publication on Friday, June 22, 1990.

Please have the typesetters incorporate the 6 page cancellation list into the body of the notice where indicated.

If you have any questions, do not hesitate to call. Thank you for your courtesies and assistance in this matter.

Sincerely,


Deborah Rogers
Assistant Clerk of the Board
248-3277



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
ROOM 605, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

GLADYS McCOY • CHAIR • 248-3308
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GRETCHEN KAFOURY • DISTRICT 2 • 248-5219
RICK BAUMAN • DISTRICT 3 • 248-5217
SHARRON KELLEY • DISTRICT 4 • 248-5213
JANE McGARVIN • Clerk • 248-3277

NOTICE TO HOLDERS OF PRESENT UNPAID COUNTY WARRANTS (CHECKS)

TO WHOM IT MAY CONCERN:

The following listed warrants (checks) issued by Multnomah County have not been presented for payment for more than seven (7) years from the date of issuance:

(TYPESETTERS: INSERT ATTACHED LISTS HERE)

NOTICE IS HEREBY GIVEN that if said warrants (checks) are not presented for payment to the Multnomah County Treasurer within sixty (60) days from the date of publication, each of said warrants (checks) will be officially cancelled by an Order of the Board of County Commissioners and payment thereafter will be refused.

FOR FURTHER INFORMATION, contact Jean Uzelac in the Multnomah County Finance Division office at 248-3312.

PUBLISH: The Oregonian
June 22, 1990

BEFORE THE BOARD OF COUNTY COMMISSIONERS FOR
MULTNOMAH COUNTY, OREGON

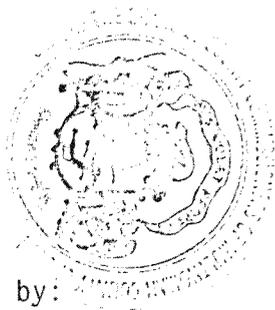
In the matter of the Cancellation)
of Certain Warrants Heretofore)
Issued by Multnomah County more)
than Seven (7) Years Prior to)
July 1, 1990, and not Heretofore)
presented for Payment.)

ORDER
90-87

The above entitled matter is before the Board upon presentation by the Director of the Department of General Services of Multnomah County of a list of all warrants issued more than seven (7) years prior to July 1, 1990 which have not been paid, showing the amount of each warrant, to whom issued and date of issuance, or other pertinent information; and

It now appearing to the Board, in accordance with the provisions of ORS 287.454 to 287.458, that it is incumbent upon the Board to publish notice in a newspaper in Multnomah County of general circulation, notifying the public that if the warrants are not presented for payment within sixty (60) days from date of publication they will be cancelled and payment thereof will be refused; and the board being fully advised in the premises, it is therefore hereby

ORDERED that the Clerk of the Board, acting on behalf of the Board of County Commissioners of Multnomah County, publish a notice as hereinabove prescribed.



By Gladys McCoy
Gladys McCoy, Chair
Multnomah County, Oregon

Reviewed by:
LAURENCE KRESSEL, County Counsel

By Paul Gmader

1989-90 CANCELLATION LIST
GENERAL WARRANTS

DATE	WARRANT	NAME	AMOUNT
07/22/82	11973	City of Portland	\$ 31.50
08/09/82	38552	Karen Zabloudil	90.24
08/11/82	38753	Brent Jon Barron	208.40
09/27/82	44134	CHS/CRTC	350.00
09/29/82	44629	James E. McCandlish	210.00
10/19/82	02210	United Grocers Inc.	94.50
10/25/82	02917	Parke-Davis Co.	277.87
11/08/82	04251	John G. Nutt	25.00
11/10/82	05066	Judy Hand	30.00
11/17/82	05710	Gary Moller	39.58
12/08/82	07874	Boicourt & Walker	470.00
12/08/82	08153	Vivian Peterson	150.00
12/20/82	09276	Robert W. Myers	421.82
12/22/82	10210	Lydia Mueller	200.31
03/02/83	18356	Clyde W. Leach	88.32
03/14/83	19593	Larae Spencer	50.00
03/16/83	20456	Cancilla & Son	170.39
04/18/83	23311	Richard L. Dorton	172.13
04/18/83	23412	Rosalyn E. Miller	92.91
04/18/83	23494	Louise Lee	72.50
04/25/83	24351	Donald K. Denman	813.91
04/27/83	24823	Olivia B. Wade	171.34
04/27/83	24826	Helen Schick	685.66
04/27/83	24892	Iving Schlemmer	182.09
05/02/83	25678	Byte Northwest Inc.	77.71
05/02/83	25708	A. Larry Grayson	170.18
05/02/83	25806	Curtis L. Farber	850.59
05/04/83	26300	Ivan Kafoury Jr.	42.96
05/18/83	27732	William J. Donahue	91.57
05/18/83	27777	Charles F. Curry Mtg.	204.51
06/13/83	30640	Westover Land Corp.	120.64
06/13/83	30647	Casco Eng. Rebuild. Inc.	237.88
06/13/83	30692	Louie T. Hickok	109.34
06/20/83	31557	Harvey Winkler	45.04
			\$ 7,048.89

1989-90 CANCELLATION LIST
ELECTION WARRANTS

DATE	WARRANT	NAME	AMOUNT
11/29/82	1301	Dora M. Graham	\$ 48.58
11/29/82	1452	Marjorie K. Bauer	46.23
11/29/82	1481	Doris A. Davidson	48.58
11/29/82	1715	Joyce Fagerberg	46.90
04/14/83	4343	Mary Ellen Crawford	<u>61.15</u>
			\$ 251.44

1989-90 CANCELLATION LIST
RETIREMENT WARRANTS

DATE	WARRANT	NAME	AMOUNT
07/21/82	36699	Vivian Patton	\$ 366.99
01/25/83	32161	Vivian Patton	<u>321.61</u>
			\$ 688.60

1989-90 CANCELLATION LIST
COUNTY FAIR

DATE	WARRANT	NAME	AMOUNT
08/01/82	4289	Vern Sorenson	\$ 75.00
08/01/82	4292	Vivian W. Freeman	<u>75.00</u>
			\$ 150.00

1989-90 CANCELLATION LIST
DISTRICT COURT

DATE	WARRANT	NAME	AMOUNT
Warrants over <u>\$25.00</u>			
09/14/82	50173	Clinton W. Bradley	\$ 55.00
10/25/82	37191	District Court	110.00
07/21/82	46223	Katherine Keniston	25.00
08/24/82	50777	Jene Giles	35.00
11/04/82	52711	Deborah K. Josephson	25.00
07/07/82	64898	Newton N. Harris Jr.	34.00
07/23/82	65501	Barbara L. Eldridge	40.00
08/20/82	66554	Marlo Brown	75.00
09/30/82	67353	Del Mar Dickenson	34.00
10/02/82	67377	Frank W. Montgomery	50.00
10/15/82	67516	Patrick Harrow	52.00
10/29/82	67866	Chris Lamarr Hostetler	46.00
08/13/82	67857	Gerlad M. Chase	161.75
12/28/82	68212	John B. Pherson	57.71
08/13/82	74945	Ann Kent	218.00
12/02/82	75925	Gail Hollett	50.00
12/10/82	76001	Diane Kendall	50.00
08/19/82	73550	Kimberlee Nielsen	56.00
10/08/82	73917	Mark L. Clover	53.00
10/12/82	73948	Alice Marie Haney	34.00
10/12/82	74222	Michael L. Curley	30.00
11/12/82	78132	Peggy Kelsey	<u>30.00</u>
			\$1,321.46

1988-89 CANCELLATION LIST
CIRCUIT COURT

DATE	WARRANT	NAME	AMOUNT
07/30/82	31529	Nordstrom	\$ 240.88
09/30/82	33324	John Stitt	40.00
09/30/82	33381	Mike Ropar	50.00
09/30/82	33383	Federal Drug Enforcement	40.00
10/30/82	33521	USNB/VISA	42.50
10/30/82	33548	Craig Blair	91.00
10/30/82	33860	Westinghouse Credit	168.00
10/30/82	33861	Commercial Union Ins.	182.00
11/30/82	33949	Risk Management	25.00
11/30/82	33950	State Farm Ins.	705.00
11/30/82	3430	West American Ins.	50.00
11/30/82	34382	Radcliffe's Stereo Warehouse	<u>25.00</u>
			\$1,659.38

NOTICE TO HOLDERS OF PRESENT UNPAID COUNTY WARRANTS

TO WHOM IT MAY CONCERN:

The following listed warrants issued by Multnomah County have not been presented for payment for more than seven (7) years from the date of issuance.

NOTICE IS HEREBY GIVEN that if said warrants are not presented for payment to the Multnomah County Treasurer within sixty (60) days from date of publication each of said warrants will be officially cancelled by an Order of the Board of County Commissioners and payment thereafter will be refused.

6668FIN/3

* REVISED

Meeting Date: JUNE 7, 1990

Agenda No.: R-5

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: Amendment to Nuisance Code/Ordinance

BCC Informal June 5, 1990 BCC Formal June 7, 1990
(date) (date)

DEPARTMENT DHS DIVISION Vector Control

CONTACT Peter DeChant TELEPHONE 289-1405

PERSON(S) MAKING PRESENTATION Peter DeChant

ACTION REQUESTED:

INFORMATIONAL ONLY POLICY DIRECTION APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 15 minutes

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: _____

BRIEF SUMMARY (include statement of rationale for action requested, as well as personnel and fiscal/budgetary impacts, if applicable):

Expands authority of nuisance control, permitting better enforcement against unsecured, vacant houses. Co-sponsored by Sharron Kelley.

CLERK OF COUNTY CLERK'S OFFICE
JUN 14 11:16 AM '90
OREGON

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL Sharron Kelley

Or

DEPARTMENT MANAGER _____

(All accompanying documents must have required signatures)

NAME Tom Oxley - Oregon Apartment Assoc. Date 6/7/90
ADDRESS 3102 SE 67th Ave.
Portland OR 97206
Street City Zip

I wish to speak on Agenda Item # R-5
Subject Nuisances
 FOR AGAINST

RentFinders, Inc.

"The rental professionals"

771-4400 24-hour listings message

771-6282 Owner's & Tenant's line

Tom Oxley, president

3102 SE 67th Avenue, Portland, OR 97206

ORDINANCE FACT SHEET

Ordinance Title: Ordinance Amending MCC 7.20, Nuisances

Give a brief statement of the purpose of the ordinance (include the rationale for adoption of ordinance, description of persons benefited, other alternatives explored):

Expand the authority of nuisance control to permit better enforcement against unsecured, vacant houses.

What other local jurisdictions in the metropolitan area have enacted similar legislation?

City of Portland

What has been the experience in other areas with this type of legislation?

Portland now uses a more sophisticated, labor-intensive approach through a different ordinance.

What is the fiscal impact, if any?

\$0.00 - \$5,000/year

(If space is inadequate, please use other side)

SIGNATURES:

Person Filling Out Form: *Blat Drafts*

Planning & Budget Division (if fiscal impact): *Thomas J. Sp...*

Department Manager/Elected Official: *Sharon Kelly*

1 BEFORE THE BOARD OF COUNTY COMMISSIONERS

2 FOR MULTNOMAH COUNTY, OREGON

3 ORDINANCE NO. _____

4 An ordinance amending MCC 7.20, Nuisances, to delete
5 certain provisions and to change certain definitions and to
6 regulate vacant and unsecured buildings.

7 (Language in brackets [] is to be deleted; underlined
8 language is new)

9
10 Multnomah County ordains as follows:

11 Section I. Section Title and Pleading.

12 This ordinance shall be known as the amending ordinance to
13 MCC 7.20, Nuisances, may be so pleaded, and shall be referred
14 to as "this ordinance."

15
16 Section II. Findings.

17 The Board finds as follows:

18 A. MCC 7.20, Nuisances, requires amendment to provide for
19 improved definitions, delete certain provisions and to provide
20 for regulation of certain nuisances on both private and public
21 property.

22 B. Administration of this ordinance more appropriately
23 should be performed by the Department of Human Services.

24 C. Increasing evidence of vacant and open structures
25 requires the Board to include such conditions within its
26 ordinance.

Page

1
2 Section III. Amendments.

3 Chapter 7.20 of the Multnomah County Code is amended as
4 follows:

5 7.20.010 Definitions. As used in MCC 7.20.005 to 7.20.130
6 and 7.20.990, unless the context requires otherwise:

7 (C) "Director" means the Director of the Department of
8 [Environmental] Human Services of Multnomah County or the
9 director's authorized representative.

10 (J) "Nuisance" means any [annoying, unpleasant or
11 obnoxious] condition or practice causing or capable of causing
12 an unreasonable threat to the public health, safety or welfare
13 in the circumstances, but does not include noise, provided,
14 however, that anything defined as a nuisance in MCC 7.20.060
15 shall be a nuisance.

16 (S) "Vector" means any insect organism, including but not
17 limited to flies, fleas, [lice,] ticks, [fly maggots] and
18 mosquitoes [larvae], capable of bearing or carrying a disease
19 transmittable to human beings.

20
21 7.20.060 Nuisances Prohibited.

22 (A) It shall be unlawful for any person to maintain or
23 allow to exist the following things, practices or conditions on
24 any property or within public road rights of way adjacent to
25 that property, which shall be nuisances:

26 (7) Uncontrolled or uncultivated growth of weeds,

Page

1 brush, [berry vines, poison oak, poison ivy, tansy ragwort] or
2 grasses which offer vector or rodent harborage, contribute
3 noxious pollens to the atmosphere, constitute a fire hazard or
4 [unreasonably interfere with the use and enjoyment of abutting
5 public or private property.] produce toxins that are harmful to
6 humans, pets, livestock or wildlife.

7 (9) [Any accumulation of dirt, sand, gravel, pieces
8 or chunks of concrete or other similar inorganic material,
9 which is unsightly and reduces the aesthetic appearance of the
10 neighborhood.] Any vacant building, left unsecured and
11 unattended and accessible to the public.

12
13 SECTION IV. Effective Date.

14 This Ordinance shall take effect thirty (30) days after its
15 execution by the County Chair, pursuant to chapter 5.50 of the
16 Charter of Multnomah County.

17
18 ADOPTED this _____ day of _____,

19 //
20 //
21 //
22 //
23 //
24 //
25 //
26 //

1 1990, being the date of its _____ reading before the Board
2 of County Commissioners of Multnomah County.

3

4 (SEAL)

5

By _____
Gladys McCoy, Chair
Multnomah County, Oregon

6

7

REVIEWED:

8

LAURENCE KRESSEL, COUNTY COUNSEL
FOR MULTNOMAH COUNTY, OREGON

9

10

By Paul G. Mackey
Paul G. Mackey
Assistant County Counsel

11

12

3ATTY.52/mw
6/4/90:1

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Page

JUN 07 1990
R-5

Meeting Date: MAY 24 1990

Agenda No.: R-2

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: Amendment to Nuisance Code / Ordinance

BCC Informal May 22, 1990 (date) BCC Formal May 24, 1990 (date)

DEPARTMENT DHS DIVISION Vector Control

CONTACT Peter DeChant TELEPHONE 289-1405

PERSON(S) MAKING PRESENTATION Peter DeChant

ACTION REQUESTED:

INFORMATIONAL ONLY POLICY DIRECTION APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 15 minutes

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: X

BRIEF SUMMARY (include statement of rationale for action requested, as well as personnel and fiscal/budgetary impacts, if applicable):

Expands authority of nuisance control permitting better enforcement against solid waste hazards and unsecured, vacant houses used for drug activity. Co-sponsored by Sharron Kelley.

REC'D
MAY 24 1990
9:20
DHS

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL Sharron Kelley

Or

DEPARTMENT MANAGER _____

(All accompanying documents must have required signatures)

ORDINANCE FACT SHEET

Ordinance Title: Ordinance Amending MCC 7.20, Nuisances

Give a brief statement of the purpose of the ordinance (include the rationale for adoption of ordinance, description of persons benefited, other alternatives explored):

Expand the authority of nuisance control to permit better enforcement against solid waste problem sites and unsecured, vacant houses associated with drug problems.

What other local jurisdictions in the metropolitan area have enacted similar legislation?

Unknown

What has been the experience in other areas with this type of legislation?

Unknown

What is the fiscal impact, if any?

None

(If space is inadequate, please use other side)

SIGNATURES:

Person Filling Out Form: *Blair Craft*

Planning & Budget Division (if fiscal impact): *n/a*

Department Manager/Elected Official: *Sharon Kelly*

1 BEFORE THE BOARD OF COUNTY COMMISSIONERS

2 FOR MULTNOMAH COUNTY, OREGON

3 ORDINANCE NO. _____

4 An ordinance amending MCC 7.20, Nuisances, to delete
5 certain provisions and to include new definitions and to
6 regulate solid wastes and hazardous materials on private
7 property and vacant and unsecured buildings.

8 (Language in brackets [] is to be deleted; underlined
9 language is new)

10
11 Multnomah County ordains as follows:

12 Section I. Section Title and Pleading.

13 This ordinance shall be known as the amending ordinance to
14 MCC 7.20, Nuisances, may be so pleaded, and shall be referred
15 to as "this ordinance."

16
17 Section II. Findings.

18 The Board finds as follows:

19 A. MCC 7.20, Nuisances, requires amendment to provide for
20 improved definitions, delete certain provisions and to provide
21 for regulation of certain nuisances on both private and public
22 property.

23 B. Administration of this ordinance more appropriately
24 should be performed by the Department of Human Services.

25 C. Increasing evidence of accumulated hazardous materials
26 in residential zones and vacant, open structures requires the

Page

1 Board to include such conditions within its ordinance.

2
3 Section III. Amendments.

4 Chapter 7.20 of the Multnomah County Code is amended as
5 follows:

6
7 7.20.010 Definitions. As used in MCC 7.20.005 to 7.20.130
8 and 7.20.990, unless the context requires otherwise:

9 (C) "Director" means the Director of the Department of
10 [Environmental] Human Services of Multnomah County or the
11 director's authorized representative.

12 (J) "Nuisance" means any [annoying, unpleasant or
13 obnoxious] condition or practice causing or capable of causing
14 an unreasonable threat to the public health, safety and welfare
15 in the circumstances, but does not include noise, provided,
16 however, that anything defined as a nuisance in MCC 7.20.060
17 shall be a nuisance.

18 (S) "Vector" means any insect organism, including but not
19 limited to flies, fleas, [lice,] ticks, [fly maggots] and
20 mosquitoes [larvae], capable of bearing or carrying a disease
21 transmittable to human beings.

22 (U) "Hazardous material" means a solid, liquid or gas
23 which is highly toxic, flammable, corrosive, reacts violently
24 with moisture or is capable of causing serious environmental
25 damage if released.

26
Page

1 7.20.060 Nuisances Prohibited.

2 (A) It shall be unlawful for any person to maintain or
3 allow to exist the following things, practices or conditions on
4 any property or within public road rights of way adjacent to
5 that property, which shall be nuisances:

6 (7) Uncontrolled or uncultivated growth of weeds,
7 brush, [berry vines, poison oak, poison ivy, tansy ragwort] or
8 grasses which offer vector or rodent harborage, contribute
9 noxious pollens to the atmosphere, constitute a fire hazard or
10 [unreasonably interfere with the use and enjoyment of abutting
11 public or private property.] produce toxins that are harmful to
12 humans, pets, livestock or wildlife.

13 (9) [Any accumulation of dirt, sand, gravel, pieces
14 or chunks of concrete or other similar inorganic material,
15 which is unsightly and reduces the aesthetic appearance of the
16 neighborhood.] Any vacant building, left unsecured and
17 unattended and accessible to the public.

18 (17) Accumulation, collection or storage of
19 hazardous materials in a residential zone other than those
20 materials which could reasonably be used for maintenance of the
21 property or vehicles kept in amounts appropriate for those
22 purposes.

23
24 SECTION IV. Effective Date.

25 This Ordinance shall take effect thirty (30) days after its
26 execution by the County Chair, pursuant to chapter 5.50 of the

1 Charter of Multnomah County.

2

3

4 ADOPTED this _____ day of _____,
5 1990, being the date of its _____ reading before the Board
6 of County Commissioners of Multnomah County.

7

8 (SEAL)

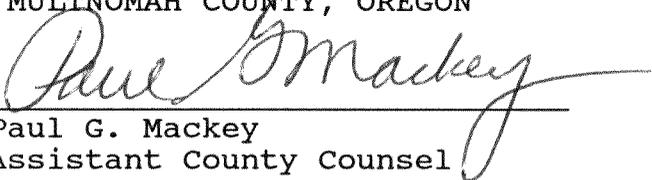
9

By _____
Gladys McCoy, Chair
Multnomah County, Oregon

10

11 REVIEWED:

12 LAURENCE KRESSEL, COUNTY COUNSEL
13 FOR MULTNOMAH COUNTY, OREGON

14 By 
15 Paul G. Mackey
Assistant County Counsel

16 3ATTY.52/mw
17 5/8/90:2

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Page

DATE SUBMITTED _____

(For Clerk's Use)
Meeting Date JUN 07 1990
Agenda No. R-6

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: Relicensure Agreement with Mt. Hood Comm. College

Informal Only* _____
(Date)

Formal Only 6/1/90
(Date)

DEPARTMENT Human Services DIVISION Health

CONTACT Jan Vlahos TELEPHONE 2439

*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD Duane Zussy/Scott Clement

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

Ratification of an agreement with Mt. Hood Community College to provide clinical training, supervision, instructional materials, and equipment necessary for Mt. Hood Community College student Julie Gerber to complete R.N. Relicensure training with Multnomah County. There is no budget impact.

6/1/90 originals to H. Beane

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

INFORMATION ONLY PRELIMINARY APPROVAL POLICY DIRECTION RATIFICATION

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA _____

IMPACT:

PERSONNEL
 FISCAL/BUDGETARY
 GENERAL FUND
OTHER _____ N/A

CLERK OF COUNTY
MAY 22 PM 10:07
MULTNOMAH COUNTY
OREGON

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: D. Duane Zussy (cc)

BUDGET / PERSONNEL: _____

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) [Signature]

OTHER _____
(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
HEALTH DIVISION
426 S.W. STARK STREET, 8TH FLOOR
PORTLAND, OREGON 97204
(503) 248-3674
FAX (503) 248-3676

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER
RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Gladys McCoy
County Chair

VIA: Duane Zussy, Director *Duane Zussy(cc)*
Department of Human Services

FROM: *Bill* Odgaard, Director
Health Services Division

DATE: April 27, 1990

SUBJECT: RN Relicensure Agreement with Mt. Hood Community College for Julie Gerber

Retroactive: This agreement is being submitted late because of delays in negotiating terms and the necessity to start the student immediately in order to insure timely completion of the course.

Recommendation: The Health Division recommends approval of the attached agreement with Mt. Hood Community College for the period April 16, 1990, through June 30, 1990.

Analysis: Mt. Hood Community College operates a program to prepare students for RN relicensure. The Health Division will provide the clinical learning situation, the necessary supervision, instructional materials, and equipment necessary to provide an adequate learning experience.

Background: The Health Division has an ongoing "clinical affiliation agreement" with Mt. Hood Community College for dental hygiene students, but has no similar agreement for RN relicensure students. Health Division program staff expect to only have an RN relicensure agreement for one student.



CONTRACT APPROVAL FORM

(See Administrative Procedure #2106)

Contract # 103390

MULTNOMAH COUNTY OREGON

Amendment # -

<p style="text-align: center;">CLASS I</p> <p>Professional Services under \$10,000</p>	<p style="text-align: center;">CLASS II</p> <p><input type="checkbox"/> Professional Services over \$10,000 (RFP, Exemption)</p> <p><input type="checkbox"/> PCRB Contract</p> <p><input type="checkbox"/> Maintenance Agreement</p> <p><input type="checkbox"/> Licensing Agreement</p> <p><input type="checkbox"/> Construction</p> <p><input type="checkbox"/> Grant</p> <p><input type="checkbox"/> Revenue</p>	<p style="text-align: center;">CLASS III</p> <p><input checked="" type="checkbox"/> Intergovernmental Agreement</p> <p style="text-align: center; font-size: 1.2em;">RATIFIED</p> <p style="text-align: center;">Multnomah County Board of Commissioners</p> <p style="text-align: center;">R-6 June 7, 1990</p>
--	---	---

Contact Person Brame Phone 3056 Date 5-17-90

Department Human Services Division Health Bldg/Room 160/2

Description of Contract An agreement in which Multnomah County will Provide Supervision of Mt Hood Community College student, Julie Gerber, as part of the College's program to prepare students for R.N. re-licensure.

RFP/BID # _____ Date of RFP/BID _____ Exemption Exp. Date _____

ORS/AR # _____ Contractor is MBE WBE QRF

Contractor Name Mt Hood Community College

Mailing Address 26000 SE Stark
Gresham OR 97030

Phone _____

Employer ID # or SS # 93-0546890

Effective Date April 16, 1990

Termination Date June 30, 1990

Original Contract Amount \$ _____

Amount of Amendment \$ _____

Total Amount of Agreement \$ -0-

Payment Term

Lump Sum \$ -00- N/A

Monthly \$ _____

Other \$ _____

Requirements contract - Requisition required.

Purchase Order No. _____

Requirements Not to Exceed \$ _____

REQUIRED SIGNATURES:

Department Manager D. Duane Zussy (cc)

Date 5/18/90

Purchasing Director
(Class II Contracts Only)

Date _____

County Counsel [Signature]

Date 5.18.90

County Chair/Sheriff [Signature]

Date 5-7-90

VENDOR CODE			VENDOR NAME						TOTAL AMOUNT	\$		
LINE NO.	FUND	AGENCY	ORGANIZATION	SUB ORG	ACTIVITY	OBJECT	SUB OBJ	REPT CATEG	LGFS DESCRIPTION	AMOUNT	INC/ DEC IND	
01.	-	No budget impact -										
02.												
03.												

INSTRUCTIONS ON REVERSE SIDE

WHITE - PURCHASING CANARY - INITIATOR PINK - CLERK OF THE BOARD GREEN - FINANCE

M T. H O O D C O M M U N I T Y C O L L E G E
26000 S.E. Stark Street, Gresham, Oregon 97030

CLINICAL AFFILIATION AGREEMENT

THIS AGREEMENT made as of the 16th day of April, 1990, by and between Multnomah County Health Department, 426 SW Stark, Portland, OR 97204 (hereinafter called "INSTITUTION") and Mt. Hood Community College (hereinafter called "COLLEGE")

W I T N E S S E T H:

WHEREAS COLLEGE AND INSTITUTION desire to provide a clinical placement for
Julie Gerber

NOW, THEREFORE, it is mutually agreed as follows:

1. INSTITUTION will provide clinical affiliation for Julie Gerber as part of the COLLEGE'S program to prepare students for R.N. relicensure.
2. Student will be under direct supervision of the INSTITUTION staff accepted by COLLEGE. COLLEGE will assign an instructor to be responsible for coordination of the student's learning experience in cooperation with INSTITUTION staff. Initially, student will observe and assist in various procedures, and as she becomes skilled, under supervision she will administer appropriate techniques. The INSTITUTION shall in all cases have responsibility for patient care.
3. The COLLEGE will plan for the learning experiences of its student; this will include case selection, hours for class and laboratory practice, course content, methods of teaching, and evaluation of student's program in meeting course objectives.
4. INSTITUTION will provide the clinical learning situation, the necessary supervision, instructional materials, and equipment necessary to provide an adequate learning experience.
5. COLLEGE student will abide by all policies, procedures, protocols, rules and regulations of INSTITUTION insofar as they may pertain to her activities while on INSTITUTION'S premises. COLLEGE will attempt to insure student's health by an admission health examination and immunizations. Health re-examinations will be required as needed.
6. COLLEGE agrees to provide professional liability insurance with limits of not less than \$1,000,000/1,000,000 for personal injury and \$100,000 for property damage covering the activities of COLLEGE and its student pursuant to this agreement. COLLEGE will provide INSTITUTION with a certificate of insurance evidencing compliance with this paragraph.
7. All students of the COLLEGE are insured against personal accident or injury for the amount of \$100,000 while in supervised clinical practice which is part of a regular COLLEGE class.
8. This AGREEMENT shall be in full force and effect from the 16th day of April 1990 through the 30th day of June 1990.

9. Each of the parties agrees to hold the other harmless from and indemnify the other against any and all cost, damage, or expense arising out of any claim, action, or suit related to the performance of the obligations and services by each of the parties hereto.

IN WITNESS WHEREOF the parties hereto have executed this AGREEMENT as of the date first hereinabove written.

MT. HOOD COMMUNITY COLLEGE:

By _____ Date _____
Deputy Clerk/Business Mgr.
Representative of Mt. Hood
Community College District

Federal I.D. Number

MULTNOMAH COUNTY, OREGON:

By Gladys McCoy 6-7-90 Date
Gladys McCoy
Multnomah County Chair

HEALTH DIVISION

By Billi Odegaard 5/11/90 Date
Billi Odegaard, Director

HEALTH DIVISION

By Janice E. Klahos 5/9/90 Date
Program Manager

REVIEWED:

LAURENCE KRESSEL, County Counsel
for Multnomah County, Oregon

By [Signature] 5.18.90 Date

RATIFIED
Multnomah County Board
of Commissioners
JUNE 7, 1990

BUDGET MODIFICATION NO. DHS #54

(For Clerk's Use) Meeting Date:

JUN 07 1990

Agenda No.:

R-7

1. REQUEST FOR PLACEMENT ON THE AGENDA FOR

DEPARTMENT Human Services DIVISION Health
CONTACT Scott Clement/Tom Fronk TELEPHONE ext. 3674

NAME OF PERSON MAKING PRESENTATION TO BOARD Duane Zussy

SUGGESTED AGENDA TITLE (To assist in preparing a description for the printed agenda:

Budget Modification DHS#54 requests the movement of \$22,064 from Equipment to Professional Services in Corrections Health.

(ESTIMATED TIME NEEDED ON THE AGENDA)

2. DESCRIPTION OF MODIFICATION (Explain the changes this bud mod makes. What budget does it increase? What do changes accomplish? Where does the money come from? What budget is reduced? Attach additional information if you need more space.)

PERSONNEL CHANGES ARE SHOWN IN DETAIL ON THE ATTACHED SHEET

The Adopted 1989-90 budget included \$30,000 in Corrections Health to pay for a hardware and software necessary for computerization of the Corrections Health inmate medical records system. This entire amount was budgeted in Equipment.

ISD has obtained bids for the software development portion of this project. The best bid was \$22,064.

This budget modification would move \$22,064 from Equipment to Professional Services for the software development phase of this project. The remainder would be retained in Equipment to begin purchasing of computer terminals.

3. REVENUE IMPACT (Explain revenues being changed and the reason for the change.)

None.

4. CONTINGENCY STATUS (To be completed by Finance/Budget.) NONE.

Originated by: Tom Fronk by go	Date: 5/16/90	Department Director: D. Duane Zussy (vc)	Date: 5/18/90
Finance/Budget: Thomas A. Spivey	Date: 5/24/90	Employee Relations:	Date:
Board Approval: Rebecca Rogers	Date: 6/7/90		

1990 MAY 10 10 00 AM
REGON

EXPENDITURE TRANSACTION EB [] GM [] TRANSACTION DATE ACCOUNTING PERIOD BUDGET FISCAL YEAR

Document Number	Action	Fund	Agency	Organization	Object Code	Current Amount	Revised Amount	Increase (Decrease)	Subtotal	Description
		100	010	0950	8400			(22064)		Equipment
		100	010	0950	6110			22064		Prof Svcs
TOTAL EXPENDITURE CHANGE //////////////////////////////////////									0	TOTAL EXPENDITURE CHANGE



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
HEALTH DIVISION
426 S.W. STARK STREET, 8TH FLOOR
PORTLAND, OREGON 97204
(503) 248-3674
FAX (503) 248-3676

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER
RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

M E M O R A N D U M

TO: Gladys McCoy
Multnomah County Chair

VIA: Duane Zussy, Director *Duane Zussy (cc)*
Department of Human Services

FROM: *Bill* Odegaard, Director
Health Division

DATE: May 8, 1990

SUBJECT: Recommendation to Approve a Modification to the
Health Division Budget

RECOMMENDATION: That the Board of County Commissioners consider and approve budget modification DHS #54, moving monies from one line item to another in Corrections Health.

ANALYSIS: This budget modification moves spending authority from Equipment to Professional Services. This move is necessary to allow the execution of a professional services agreement for software development in line with the purpose of the original appropriation.

BACKGROUND: The Adopted 1989-90 budget included \$30,000 for an inmate medical records system. These funds were placed in the Equipment line.

The bids for the software development phase of the project have been received by ISD. The best bid came in at \$22,064. This budget modification moves enough of the original appropriation to Professional Services to allow a contract to be executed with the successful bidder.

1. REQUEST FOR PLACEMENT ON THE AGENDA FOR _____
(Date)

DEPARTMENT Human Services DIVISION Social Services
CONTACT Susan Clark TELEPHONE 248-3691
*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD Duane Zussy

SUGGESTED

AGENDA TITLE (to assist in preparing a description for the printed agenda)

Budget Modification DHS# 56 appropriates \$15,000 in the Social Services Division, Youth Program Office budget received from the Public Private Ventures, Urban Corp Expansion Project in support of the Urban Youth Corp project.

(Estimated Time Needed on the Agenda)

2. DESCRIPTION OF MODIFICATION (Explain the changes this Bud Mod makes. What budget does it increase? What do the changes accomplish? Where does the money come from? What budget is reduced? Attach additional information if you need more space.)

[] PERSONNEL CHANGES ARE SHOWN IN DETAIL ON THE ATTACHED SHEET

Budget Modification DHS# 56 appropriates \$15,000 in the Social Services Division, Youth Program Office budget received from the Public Private Ventures, Urban Corp Expansion Project in support of the Urban Youth Corp project.

This grant will be used to fund materials and services related to the Urban Youth Corp project. Professional Services will increase \$12,000 for consultant fees and expenses. Education and training will increase \$3,000 for travel to UCEP workshops and visits to existing corps programs.

In addition, this budget modification re-appropriates the \$25,000 County General Fund that was added via budget modification NOND# 3 approved on 1/25/90. The funds originally budgeted in professional services are being moved to the area of actual expenditure needs.

3. REVENUE IMPACT (Explain revenues being changed and the reason for the change)

Increase Public Private Ventures \$15,000
Increase County General Fund \$ 1,035
Increase Service Reimbursement Fed/State to General Fund \$1,035
Increase Service Reimbursement Fed/State to Insurance Fund \$500
Increase Service Reimbursement Fed/State to Telephone Fund \$1,500

4. CONTINGENCY STATUS (to be completed by Finance/Budget)

_____ Contingency before this modification (as of _____)
(Specify Fund) (Date)
After this modification

Originated By Susan Clark Date 5/14/90 Department Manager D. Duane Zussy (ac) Date 5/21/90
Budget Analyst Thoms J. Sp... Date 5/24/90 Personnel Analyst _____ Date _____

Board Approval Deborah C. Rogers Date June 7, 1990

EXPENDITURE

TRANSACTION EB []		GM []	TRANSACTION DATE		ACCOUNTING PERIOD		BUDGET FY		Change	Sub-	Description
Document Number	Action	Fund	Agency	Organi- zation	Reporting Category	Object	Current Amount	Revised Amount	Increase (Decrease)	Total	
		156	010	1502		5200			14,400		Temporary
		156	010	1502		5500			1,100		Fringe
		156	010	1502		5550			500		Insurance
										16,000	PS Subtotal
		156	010	1502		6110			(13,000)		Professional Services
		156	010	1502		6120			500		Printing
		156	010	1502		6170			3,000		Rental
		156	010	1502		6200			500		Postage
		156	010	1502		6230			3,500		Supplies
		156	010	1502		6310			3,000		Education and Training
		156	010	1502		7100			1,035		Indirect Costs
		156	010	1502		7150			1,500		Telephones
										35	M&S Subtotal
		100	010	0104		7608			1,035		CT GF to F/S Fund
		165	040	7990		6140			1,500		Telephone Fund
		400	040	7531		6520			500		Insurance Fund

////////////////////////////////////
 TOTAL EXPENDITURE CHANGE ////////////////////////////////////// 19,070 TOTAL EXPENDITURE CHANGE

REVENUE

TRANSACTION RB []		GM []	TRANSACTION DATE		ACCOUNTING PERIOD		BUDGET FY		Change	Sub-	Description
Document Number	Action	Fund	Agency	Organi- zation	Reporting Category	Revenue Source	Current Amount	Revised Amount	Increase (Decrease)	Total	
		156	010	1502		6815			15,000		Public Private Ventures
		156	010	1502		7601			1,035		County General Fund
		100	045	7410		6602			1,035		Svs Reim F/S to GF
		165	040	7990		6602			1,500		Svs Reim F/S to Tele Fund
		400	040	7531		6602			500		Svs Reim F/S to Ins fund

////////////////////////////////////
 TOTAL REVENUE CHANGE ////////////////////////////////////// 19,070 TOTAL REVENUE CHANGE



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
SOCIAL AND FAMILY SERVICES DIVISION
ADMINISTRATIVE OFFICES
426 S.W. STARK ST., 6TH FLOOR
PORTLAND, OREGON 97204
(503) 248-3691

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER
RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Gladys McCoy
Multnomah County Chair

VIA: Duane Zussy, Director *Duane Zussy (cc)*
Department of Human Services

FROM: Gary Smith, Director *GWS*
Social Services Division

DATE: May 7, 1990

SUBJECT: Recommendation to Approve Budget Modification DHS # 56

RECOMMENDATION: That the Board of County Commissioners approve budget modification DHS # 56. The modification requests to appropriate \$15,000 grant in the Social Services Youth Program Office budget, which was received from Public Private Ventures, Urban Corp Expansion Project.

ANALYSIS: This modification appropriates changes in YPO budget in support of the Urban Youth Corp project. The appropriation changes reflect the receipt of a second planning grant from Public Private Ventures in the amount of \$15,000 and the reallocation of the \$25,000 County General Fund that was approved in budget modification NOND#3 in January 1990.

BACKGROUND: In January the Board of County Commissioners directed \$25,000 from General Fund Contingency to fund "pre-operational" development of an Urban Youth Corps. The County had a previous revenue agreement with Public Private Ventures, Urban Corp Expansion Project in the amount of \$10,000 toward the planning and development of a local youth corp. This \$15,000 represents award of a second planning grant from Public Private Ventures in their efforts to expand youth corps around the country. Multnomah County is one of 17 finalists who are eligible for two year operating grants of \$100,000 each year.

This \$15,000 together with the City and County one time only allocations of \$25,000 each, constitute a "pre-operational" budget to carry the corps, now named Civic Action Teams, through September 1990.

The Youth Program Office is managing this project on an interim basis until the Civic Action Team program can be incorporated as an independent not-for-profit agency.

DATE SUBMITTED _____

(For Clerk's Use)
Meeting Date JUN 07 1990
Agenda No. R-9

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: Ratification of Intergovernmental Agreement (OHSU)

Informal Only* _____
(Date)

Formal Only _____
(Date)

DEPARTMENT Human Services DIVISION Social Services

CONTACT Kathy Tinkle TELEPHONE 248-3691

*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD Duane Zussy

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

Ratification of an IGA amendment (#6) between the Developmental Disabilities Program Office and OHSU.

This contract amendment adds clients to OHSU previously on a waiting list. This is a routine occurrence within the DD program area.

6/11/90 originals to Susan Clark

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

- INFORMATION ONLY
- PRELIMINARY APPROVAL
- POLICY DIRECTION
- RATIFICATION

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA _____

IMPACT:

PERSONNEL

FISCAL/BUDGETARY Org 1250 increases \$2,393.10

-General Fund

Other Federal/State

COUNTY CLERK
 CLERK OF COUNTY
 OREGON
 JUN 07 1990

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: D. Duane Zussy (cc)

BUDGET / PERSONNEL /

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) [Signature]

OTHER _____

(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
SOCIAL AND FAMILY SERVICES DIVISION
ADMINISTRATIVE OFFICES
426 S.W. STARK ST., 6TH FLOOR
PORTLAND, OREGON 97204
(503) 248-3691

BOARD OF COUNTY COMMISSIONERS
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PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
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RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Gladys McCoy
Multnomah County Chair

VIA: Duane Zussy *Duane Zussy (rc)*
Director, Department of Human Services

FROM: Gary Smith *GS*
Director, Social Services

DATE: May 15, 1990

SUBJECT: Recommendation to Approve Oregon Health Sciences University
Amendment #6.

RETROACTIVE STATUS: This amendment is due to clients being added for services previously on a waiting list. Paperwork typically follows new client.

RECOMMENDATION: Social Services Division recommends County Chair approval of amendment #6 between the Developmental Disabilities Program Office and OHSU for the period May 1, 1990 through June 30, 1990.

ANALYSIS/BACKGROUND: Clients often have to wait on a waiting list before receiving services. In this instance, four slots are added. Supported Employment (DD43) increases \$2,393.10 with a new service element total of \$58,696.02. The new contract total is \$135,188.08.

[OHSU6]



CONTRACT APPROVAL FORM

(See Administrative Procedure #2106)

MULTNOMAH COUNTY OREGON

Contract # 100980

Amendment # 6

<p style="text-align: center;">CLASS I</p> <input type="checkbox"/> Professional Services under \$10,000	<p style="text-align: center;">CLASS II</p> <input type="checkbox"/> Professional Services over \$10,000 (RFP, Exemption) <input type="checkbox"/> PCRB Contract <input type="checkbox"/> Maintenance Agreement <input type="checkbox"/> Licensing Agreement <input type="checkbox"/> Construction <input type="checkbox"/> Grant <input type="checkbox"/> Revenue	<p style="text-align: center;">CLASS III</p> <input checked="" type="checkbox"/> Intergovernmental Agreement <p style="text-align: center; font-size: 1.2em;">RATIFIED</p> <p style="text-align: center;">Multnomah County Board of Commissioners</p> <p style="text-align: center;">R-9 June 7, 1990</p>
--	--	--

Contact Person Susan Clark Phone 248-3691 Date 5/16/90

Department Human Services Division Social Services Bldg/Room 160/6

Description of Contract Supported Employment (DD43) increases \$2,393.10 to add additional client slots previously on a waiting list.

RFP/BID # N/A - IGA Date of RFP/BID _____ Exemption Exp. Date _____

ORS/AR # _____ Contractor is MBE WBE QRF

Contractor Name OHSU-CDRC
 Mailing Address 3181 Sam Jackson Park Road
Portland, OR 97201
 Phone 223-8634
 Employer ID # or SS # 93-6001786
 Effective Date May 1, 1990
 Termination Date June 30, 1990
 Original Contract Amount \$ 106,428.00
 Amount of Amendment \$ 2,393.10
 Total Amount of Agreement \$ 135,188.08

Previous Amount #5: \$132,794.98

Payment Term

Lump Sum \$ _____

Monthly \$ Allotment

Other \$ _____

Requirements contract - Requisition required.

Purchase Order No. _____

Requirements Not to Exceed \$ _____

REQUIRED SIGNATURES:

Department Manager D. Duane Zussy (cc)

Purchasing Director _____
(Class II Contracts Only)

County Counsel _____

County Chair/Sheriff _____

Date 5/18/90

Date _____

Date 5-23-90

Date 6-7-90

VENDOR CODE			VENDOR NAME						TOTAL AMOUNT	\$	
LINE NO.	FUND	AGENCY	ORGANIZATION	SUB ORG	ACTIVITY	OBJECT	SUB OBJ	REPT CATEG	LGFS DESCRIPTION	AMOUNT	INC/ DEC IND
01.	156	010	1250		DD43	6060		1243		2,393.10	
02.											
03.											

INSTRUCTIONS ON REVERSE SIDE

WHITE - PURCHASING CANARY - INITIATOR PINK - CLERK OF THE BOARD GREEN - FINANCE

MULTNOMAH COUNTY SOCIAL SERVICES DIVISION
 CONTRACT AMENDMENT NUMBER 6

DURATION FROM: 05/01/90 TO: 06/30/90
 CONTRACTOR NAME: OREGON HEALTH SCIENCES UNIVERSITY TELEPHONE: 225-8634
 CONTRACTOR ADDRESS: 3181 SAM JACKSON PARK RD L-106 IRS NO.: 93-6001786
 PORTLAND OR 97201

This AMENDMENT to the Contract for Social Services is made between:
 The Multnomah County Social Services Division, referred to as the COUNTY, and
 OREGON HEALTH SCIENCES UNIVERSITY, referred to as the CONTRACTOR.
 It is understood by the parties that all conditions and agreements in the original
 Contract not superseded by this AMENDMENT are still in force and apply to this
 AMENDMENT.

PART I - Financial Summary DATE: 05/08/90

Service Element	Funding Source	Current Amount	Increase (Decrease)	Revised Amount	Payment Basis
1.) DD40 WAC - SMHD Work Activity Center		\$5,584.06	\$0.00	\$5,584.06	Monthly Allotment per Contracted Slots
2.) DD43 SEP - SMHD Supported Employment Program		\$56,302.92	\$2,393.10	\$58,696.02	Monthly Allotment per Enrolled Clients
3.) DD49 FAM - SMHD Family Support Program		\$13,500.00	\$0.00	\$13,500.00	Monthly Allotment with Expenditure Adjustment
4.) DD55 EI - SMHD Early Intervention		\$57,408.00	\$0.00	\$57,408.00	Monthly Allotment per Contracted Slots
TOTALS:		\$132,794.98	\$2,393.10	\$135,188.08	

Above amounts are subject to the Notes and Special Conditions in Part II below.

Multnomah County Social Services Division
Contract AMENDMENT Number 6

CONTRACTOR:
OREGON HEALTH SCIENCES UNIVERSITY

DATE: 05/08/90

Part II - Notes and Special Conditions

Notes:

-
- 2.) DD43 SEP Supported Employment Program funding is increased by the addition of 2 slots effective 5/1/90-6/30/90 for a total of 12, and another 2 slots effective 6/1/90-6/30/90 for a total of 14, all at a rate of \$398.85/mo.

Special Conditions:

All existing Special Conditions remain in effect, and the following are added:

NONE

CONTRACTOR: OREGON HEALTH SCIENCES UNIVERSITY
AMENDMENT # 6

In witness whereof, the parties hereto have caused this Agreement to be executed by their authorized officers.

CONTRACTOR:

MULTNOMAH COUNTY, OREGON

By _____
Agency Executive Director Date

By Jon Minchon 5-9-90
Program Manager Date

By _____
Agency Board Chairperson Date

By Dory V. Smith 5/16/90
Social Services Division Director Date

By Gladys McCoy 5-7-90
Gladys McCoy Date
Multnomah County Chair

RATIFIED
Multnomah County Board
of Commissioners

JUNE 7, 1990

REVIEWED:

Laurence Kressel, County Counsel
for Multnomah County, Oregon

By [Signature] 5.23.90
Date

DATE SUBMITTED _____

(For Clerk's Use)
Meeting Date JUN 07 1990
Agenda No. R-10

REQUEST FOR PLACEMENT ON THE AGENDA

Ratification of Intergovernmental agreement with
Subject: Oregon Health Sciences University "Chest Fellows"

Informal Only* _____
(Date)

Formal Only _____
(Date)

DEPARTMENT Human Services/County Chair DIVISION Health

CONTACT Dave Houghton TELEPHONE 3149

*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD Duane Zussy/Scott Clement

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

Ratification of a \$1300.00 Intergovernmental agreement with Oregon Health Sciences University, whereby (OHSU) agrees to continue to provide: Physicians ("Chest Fellows") in training to staff half-day TB clinics to provide diagnosis, treatment, evaluation, and consultation services in county's TB clinic.

6/1/90 originals to Brame

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

INFORMATION ONLY PRELIMINARY APPROVAL POLICY DIRECTION RATIFICATION

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA _____

IMPACT:

PERSONNEL

FISCAL/BUDGETARY

GENERAL FUND

OTHER _____

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: *D. Duane Zussy (dc)*

BUDGET / PERSONNEL: _____

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts): *[Signature]*

OTHER: _____

(Purchasing, Facilities Management, etc.)

CLERK OF COUNTY
1990 MAY 30 AM 8 37
CLERK OF COUNTY
OREGON

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
HEALTH DIVISION
426 S.W. STARK STREET, 8TH FLOOR
PORTLAND, OREGON 97204
(503) 248-3674
FAX (503) 248-3676

BOARD OF COUNTY COMMISSIONERS
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RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Gladys McCoy
Multnomah County Chair

VIA: Duane Zussy, Director
Department of Human Services

FROM: Bill Odegaard, Director
Health Division

DATE: May 4, 1990

SUBJECT: Intergovernmental Agreement with Oregon Health Sciences University
(OHSU) for TB "Chest Fellows"

Recommendation: The Health Division and the Department of Human Services recommend County Chair and County Board approval of this Intergovernmental Agreement with the Oregon Health Sciences University for the period July 1, 1990 to June 30, 1991.

Analysis: This Agreement provides for OHSU to schedule physicians ("Chest Fellows") in training to staff half-day TB clinics to provide diagnosis, treatment, evaluation, and consultation services in the county's TB Clinic.

Background: This contract is being renewed.

[7100K/p]



OREGON
HEALTH
SCIENCES
UNIVERSITY

3181 S.W. Sam Jackson Park Rd.
Portland, Oregon 97201-3098

Department of Medicine
Division of Pulmonary and
Critical Care Medicine
UHN 3321
Mail Code UHN-67

A. Sonia Buist, MD
Division Head
(503) 279-8267

Alan F. Barker, MD
(503) 279-7680

Miles J. Edwards, MD
(503) 279-7680

Janice M. Liebler, MD
(505) 279-7680

Molly L. Osborne, MD, PhD.
(503) 279-7680

Raymond D'Silva, BSc, CPFT
Pulmonary Function Laboratory
(503) 279-7682

Schools:

*Dentistry, Medicine
and Nursing*

Clinical Facilities:

*University Hospital
(including Doernbecher
Children's Hospital)
Child Development and
Rehabilitation Center,
University Clinics*

Special Research Division:

*Vollum Institute for
Advanced Biomedical
Research, Center for
Occupational
Disease Research*

APR 24 1990

April 17, 1990

Gary Oxman, M.D.
Multnomah County
Department of Human Resources
Health Division
426 S.W. Stark St., 3rd Floor
Portland, OR 97204

Dear Dr. Oxman:

I was very glad to have the opportunity to meet with you and David Houghton last week. I would like to reaffirm the commitment of the Pulmonary and Critical Care Division at OHSU to the Multnomah County TB Clinic.

As we discussed, I would like to propose that the compensation for the clinic be increased. This was meant to have happened for FY 1989-90 but unfortunately fell through the cracks. I would like to propose that the compensation be increased from \$120.00 per clinic to \$150.00 per clinic.

Sincerely,

A. Sonia Buist, M.D.
Professor of Medicine
Head, Pulmonary and Critical
Care Medicine Division

ASB:mt



CONTRACT APPROVAL FORM
(See Administrative Procedure #2106)

MULTNOMAH COUNTY OREGON

Contract # 100051 ^{90/91}
Amendment # -

<p align="center">CLASS I</p> <input type="checkbox"/> Professional Services under \$10,000	<p align="center">CLASS II</p> <input type="checkbox"/> Professional Services over \$10,000 (RFP, Exemption) <input type="checkbox"/> PCR B Contract <input type="checkbox"/> Maintenance Agreement <input type="checkbox"/> Licensing Agreement <input type="checkbox"/> Construction <input type="checkbox"/> Grant <input type="checkbox"/> Revenue	<p align="center">CLASS III</p> <input checked="" type="checkbox"/> Intergovernmental Agreement <p align="center">RATIFIED</p> <p align="center">Multnomah County Board of Commissioners</p> <p align="center">June 7, 1990 R-10</p>
---	--	---

Contact Person Brame Phone 3056 Date 5-17-90

Department Human Services Division Health Bldg/Room 160/2

Description of Contract Contractor agrees to continue to provide medical care at TB clinic.

RFP/BID # _____ Date of RFP/BID _____ Exemption Exp. Date _____

ORS/AR # _____ Contractor is MBE WBE QRF

Contractor Name Oregon Health Sciences University

Mailing Address Division of Pulmonary & Critical Care

3181 SW Sam Jackson Rd, Portland OR 97201

Phone 494-7680

Employer ID # or SS # 93-0692164

Effective Date July 1, 1990

Termination Date June 30, 1991

Original Contract Amount \$ 1300.00

Amount of Amendment \$ _____

Total Amount of Agreement \$ 1300.00

Payment Term

- Lump Sum \$ _____
- Monthly \$ _____
- Other \$ 150. per half-day TB clinic
- Requirements contract - Requisition required.
- Purchase Order No. _____
- Requirements Not to Exceed \$ _____

REQUIRED SIGNATURES:

Department Manager *D. Duane Gussy (ac)* Date 5-22-90

Purchasing Director _____ Date _____
(Class II Contracts Only)

County Counsel *[Signature]* Date 5-25-90

County Chair/Sheriff *[Signature]* Date 6-7-90

VENDOR CODE			VENDOR NAME						TOTAL AMOUNT	\$	
LINE NO.	FUND	AGENCY	ORGANIZATION	SUB ORG	ACTIVITY	OBJECT	SUB OBJ	REPT CATEG	LGFS DESCRIPTION	AMOUNT	INC/ DEC IND
01.	156	010	0700			6110		0399	requirements		
02.										1300	
03.											

INSTRUCTIONS ON REVERSE SIDE

WHITE - PURCHASING CANARY - INITIATOR PINK - CLERK OF THE BOARD GREEN - FINANCE

MULTNOMAH COUNTY
AND
OREGON HEALTH SCIENCES UNIVERSITY
TB CLINIC AGREEMENT

THIS INTERGOVERNMENTAL AGREEMENT, made and entered into as of the ____ day of ____, 1990, by and between MULTNOMAH COUNTY, a home rule political subdivision of the State of Oregon (hereinafter referred to as "COUNTY"), and the OREGON HEALTH SCIENCES UNIVERSITY, acting by and through Oregon State Board of Higher Education on behalf of the State of Oregon (hereinafter referred to as "STATE").

W I T N E S S E T H :

WHEREAS, STATE has the responsibility to train physicians to diagnose and treat pulmonary diseases; and

WHEREAS, COUNTY has the responsibility to operate a Tuberculosis (TB) clinic; and

WHEREAS, it is mutually beneficial to both parties to enter into an agreement under those terms and conditions set forth, now, therefore,

IN CONSIDERATION of those mutual promises and the conditions set forth hereafter, the parties agree as follows:

1. Term.

The term of this Agreement shall be from July 1, 1990, through and including June 30, 1991, subject to earlier termination under Section 5 hereof.

2. Services.

A. COUNTY's services under this Agreement shall consist of the following:

- 1) Administer, fund, staff, and schedule patients for its TB clinic.
- 2) Inform STATE of any changes or modifications to TB Clinic hours.

B. STATE's services under this Agreement shall consist of the following:

Schedule physicians ("chest fellows") in training to staff half-day TB clinics to provide diagnosis, treatment, evaluation, and consultation services in COUNTY's TB Clinic.

3. Compensation.

A. COUNTY agrees to pay STATE for the performance of those services provided hereunder, which payment shall be based upon the following applicable terms:

- 1) \$150 per clinic upon submission of an invoice.
- 2) Payments to STATE shall not exceed \$1,300.

B. COUNTY certifies that either federal, state or local funds are available and authorized to finance the costs of this Agreement. In the event that funds cease to be available to COUNTY in the amounts anticipated, COUNTY may terminate or reduce Agreement funding accordingly. COUNTY will notify STATE as soon as it receives notification from funding source. Reduction or termination will not effect payment for accountable expenses prior to the effective date of such action.

C. All final billings affecting Agreement payments must be received within thirty (30) days after the end of the Agreement period. Agreement payments not triggered or billed within this specified time period will be the sole responsibility of CONTRACTOR.

D. COUNTY will verify clinic hours and send payments quarterly.

4. Contractor is Independent Contractor

A. STATE is an independent contractor and is solely responsible for the conduct of its programs. STATE, its employees and agents shall not be deemed employees or agents of COUNTY.

B. STATE shall indemnify, defend and hold harmless COUNTY, its officers, agents, and employees from damages arising out of the tortious acts of STATE, or its officers, agents, and employees acting within the scope of their employment and duties in performance of this Agreement subject to the limitations and conditions of the Oregon Tort Claims Act, ORS 30.260 through 30.300, and any applicable provisions of the Oregon Constitution.

C. COUNTY shall hold and save harmless STATE, its officers, agents, and employees from damages arising out of the tortious acts of COUNTY, or its officers, agents, and employees acting within the scope of their employment and duties in performance of this Agreement subject to the limitations and conditions of the Oregon Tort Claims Act, ORS 30.260 through 30.300, and any applicable provisions of the Oregon Constitution.

5. Workers Compensation

A. STATE shall maintain Workers' Compensation insurance coverage for all non-exempt workers, employees, and subcontractors either as a carrier insured employer or a self-insured employer as provided in Chapter 656 of Oregon Revised Statutes.

6. Contractor Identification

STATE shall furnish to COUNTY its employer identification number, as designated by the Internal Revenue Service.

7. Subcontracts and Assignment

STATE shall neither subcontract with others for any of the work prescribed herein, nor assign any of STATE'S rights acquired hereunder without obtaining prior written approval from COUNTY. COUNTY by this Agreement incurs no liability to third persons for payment of any compensation provided herein to STATE.

8. Access to Records

A. STATE agrees to permit authorized representatives of COUNTY, and/or the applicable Federal or State government audit agency to make such review of the records of the STATE as COUNTY or auditor may deem necessary to satisfy audit and/or program evaluation purposes. STATE shall permit authorized representatives of COUNTY Health Division to site visit all programs covered by this Agreement. Agreement costs disallowed as the result of such audits, review or site visits will be the sole responsibility of STATE. If a Agreement cost is disallowed after reimbursement has occurred, STATE will make prompt repayment of such costs.

9. Waiver of Default.

Waiver of a default shall not be deemed to be a waiver of any subsequent default. Waiver of breach of any provision of this Agreement shall not be deemed to be a waiver of any other or subsequent breach and shall not be construed to be a modification of the provisions of this Agreement.

10. Adherence to Law

A. STATE shall adhere to all applicable laws governing its relationship with its employees, including but not limited to laws, rules, regulations and policies concerning workers' compensation, and minimum and prevailing wage requirements.

B. STATE shall not unlawfully discriminate against any individual with respect to hiring, compensation, terms, conditions or privileges or employment, nor shall any person be excluded from participation in, be denied the benefits or, or be subjected to discrimination under any program or activity because of such individual's race, color, religion, sex, national origin, age or handicap. In that regard, STATE must comply with all applicable provisions of Executive Order Number 11246 as amended by Executive Order Number 11375 of the President of the United States dated September 24, 1965, Title VI of the Civil Rights Act of 1964 (42 U.S.C. §2000(d)) and Section 504 of the Rehabilitation Act of 1973 as implemented by 45 C.F.R. 84.4. STATE will also comply with all applicable rules, regulations and orders of the Secretary of Labor concerning equal opportunity in employment and the provisions of ORS Chapter 659.

11. Modification

A. In the event that COUNTY's Agreement obligation is amended by a federal or state initiated change, COUNTY shall amend this Agreement through written notification of changes sent to STATE by mail. STATE shall sign the amendment and return to COUNTY within twenty (20) working days of receipt of COUNTY's notification document.

B. Any other amendments to the provisions of this Agreement, whether COUNTY or STATE initiated, shall be reduced to writing and signed by both parties.

12. Integration

This Agreement contains the entire Agreement between the parties and supersedes all prior written or oral discussions or Agreements.

13. Record Confidentiality

STATE agrees to keep all client records confidential in accordance with State and Federal statutes and rules governing confidentiality.

14. Early Termination

A. Violation of any of the rules, procedures, attachments, or conditions of this Agreement may, at the option of either party, be cause for termination of the Agreement and, unless and until corrected, of funding support by COUNTY and services by STATE, or be cause for placing conditions on said funding and/or services, which may include withholding of funds. Waiver by either party of any violation of this Agreement shall not prevent said party from invoking the remedies of this paragraph for any succeeding violations of this Agreement.

B. This Agreement may be terminated by either party by sixty (60) days written notice to the other party.

C. Immediate termination or amendment by COUNTY may occur under any of the following conditions; or

1) Upon notice of denial, revocation, suspension or nonrenewal of any license or certificate required by law or regulation to be held by STATE to provide a service under this Agreement.

2) Upon notice if STATE fails to start-up services on the date specified in this Agreement, or if STATE fails to continue to provide service for the entire Agreement period.

3) Upon notice to COUNTY of evidence that STATE has endangered or is endangering the health and safety of clients/residents, staff, or the public.

D. Payment to STATE will include all services provided through the day of termination and shall be in full satisfaction of all claims by STATE against COUNTY under this Agreement.

E. Termination under any provision of this section shall not affect any right, obligation or liability of STATE or COUNTY which accrued prior to such termination.

15. Litigation.

A. STATE shall give COUNTY immediate notice in writing of any action or suit filed or any claim made against STATE or any subcontractor of which STATE may be aware of which may result in litigation related in any way to this Agreement.

16. Oregon Law and Forum

This Agreement shall be construed according to the law of the state of Oregon.

IN WITNESS WHEREOF, the parties have caused this Agreement to be executed by their duly appointed officers the date first written above.

OREGON HEALTH SCIENCES UNIVERSITY

MULTNOMAH COUNTY, OREGON

By _____

By *Gladys McCoy*
Gladys McCoy
Multnomah County Chair

Date _____

Date JUNE 7, 1990

93-6001786W
Federal I.D. Number

HEALTH DIVISION

By: *Billi Odegaard*
Billi Odegaard, Director

Date: 5/11/90

HEALTH DIVISION

By: *[Signature]*
Program Manager

Date: 5/2/90

APPROVED AS TO FORM:

LAURENCE KRESSEL
County Counsel for
Multnomah County, Oregon

By: *[Signature]*
Deputy County Counsel

RATIFIED
Multnomah County Board
of Commissioners
JUNE 7, 1990

DATE SUBMITTED _____

(For Clerk's Use)
Meeting Date JUN 07 1990
Agenda No. R-11

REQUEST FOR PLACEMENT ON THE AGENDA

subject: Intergovernmental Agreement with Oregon Health Sciences University

Informal Only* _____
(Date)

Formal Only _____
(Date)

DEPARTMENT Human Services DIVISION Health

CONTACT Joe Acker TELEPHONE 3220

*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD Duane Zussy/Scott Clement

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

Ratification of an intergovernmental agreement with Oregon Health Sciences University for collection of trauma care data, provision of on-line control and trauma communication coordination functions. Multnomah County Code (MCC) and Emergency Medical Services (EMS) require a single point for medical direction, data collection and research.

6/11/90 originals to Beane

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

INFORMATION ONLY PRELIMINARY APPROVAL POLICY DIRECTION RATIFICATION

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA 5 minutes

IMPACT:

PERSONNEL

FISCAL/BUDGETARY

GENERAL FUND

OTHER _____

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: *D. Duane Zussy (ac)*

BUDGET / PERSONNEL: _____

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) *[Signature]*

OTHER _____
(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.

RECEIVED
MAY 29 11 37 AM '90
MULTNOMAH COUNTY
OREGON



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
HEALTH DIVISION
426 S.W. STARK STREET, 2ND FLOOR
PORTLAND, OREGON 97204
(503) 248-3406

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER
RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Gladys McCoy
Multnomah County Chair

VIA: Duane Zussy, Director
Department of Human Services

FROM: Bill Odegaard, Director
Health Division

DATE: May 10, 1990

SUBJECT: Agreement with Oregon Health Sciences University

Recommendation: The Health Division and the Department of Human Services recommend County Chair approval and County Board ratification of this intergovernmental agreement with Oregon Health Sciences University for the period July 1, 1990 to June 30, 1991.

Analysis: Multnomah County has made \$10,000 available to pay Oregon Health Sciences University for the collection of data on trauma care in Multnomah County that is gathered from the Trauma Registry and prehospital care forms as well as provision of on-line control and trauma communication coordination functions.

Background: This contract is being renewed. Multnomah County Code (MCC) and Emergency Medical Services' (EMS) rules require a single medical direction point, a single point of data collection, and research which the state's Oregon Health Sciences University is capable of continuing to provide.



CONTRACT APPROVAL FORM

(See Administrative Procedure #2106)

MULTNOMAH COUNTY OREGON

Contract # 100061 (90-91)

Amendment #

<p style="text-align: center;">CLASS I</p> <input type="checkbox"/> Professional Services under \$10,000	<p style="text-align: center;">CLASS II</p> <input type="checkbox"/> Professional Services over \$10,000 (RFP, Exemption) <input type="checkbox"/> PCRB Contract <input type="checkbox"/> Maintenance Agreement <input type="checkbox"/> Licensing Agreement <input type="checkbox"/> Construction <input type="checkbox"/> Grant <input type="checkbox"/> Revenue	<p style="text-align: center;">CLASS III</p> <input checked="" type="checkbox"/> Intergovernmental Agreement <p style="text-align: center; font-size: 1.2em;">RATIFIED</p> <p style="text-align: center;">Multnomah County Board of Commissioners</p> <p style="text-align: center;">R-11 June 7, 1990</p>
--	--	--

Contact Person Brame Phone 2670 Date 5-22-90

Department Human Services Division Health Bldg/Room 160/2

Description of Contract Collection and correlation of data related to trauma care in Multnomah County. This data will be gathered from the Trauma Registry and pre-hospital care forms. Provision of on-Line control and trauma communication coordination functions. This contract sets standards for development and approval of SOPS, complaint resolving mechanisms and advice.

RFP/BID # N/A - 16A Date of RFP/BID Exemption Exp. Date

ORS/AR # Contractor is MBE WBE QRF

Contractor Name OHSU MRH Ambulance/Emergency Services

Mailing Address 3181 SW Sam Jackson Park Road

Portland, OR 97201 MBS

Phone 270-7500/ 279-8525

Employer ID # or SS # 93-6001-786 W

Effective Date July 1, 1990

Termination Date June 30, 1991

Original Contract Amount \$10,000.00

Amount of Amendment \$

Total Amount of Agreement \$ 10,000

Payment Term

- Lump Sum \$
- Monthly \$
- Other \$ 1/4 upon execution; balance in 3 quarterly installments
- Requirements contract - Requisition required.
- Purchase Order No.
- Requirements Not to Exceed \$

REQUIRED SIGNATURES:

* Department Manager D. Diane Juszy (ac) Date 5/24/90

Purchasing Director Date
(Class II Contracts Only)

County Counsel Date

County Chair/Sheriff Date 6-7-90

VENDOR CODE			VENDOR NAME						TOTAL AMOUNT	\$	
LINE NO.	FUND	AGENCY	ORGANIZATION	SUB ORG	ACTIVITY	OBJECT	SUB OBJ	REPT CATEG	LGFS DESCRIPTION	AMOUNT	INC/ DEC IND
01.	100	010	0240			6110				\$10,000.00	
02.											
03.											

INSTRUCTIONS ON REVERSE SIDE

WHITE - PURCHASING

CANARY - INITIATOR

PINK - CLERK OF THE BOARD

GREEN - FINANCE

MULTNOMAH COUNTY
AND
OREGON HEALTH SCIENCES UNIVERSITY
EMERGENCY MEDICAL SERVICE AGREEMENT

THIS INTERGOVERNMENTAL AGREEMENT is made and entered into this ____ day of _____, 1989, by and between MULTNOMAH COUNTY, a political subdivision of the State of Oregon (hereinafter referred as "COUNTY"), and the OREGON HEALTH SCIENCES UNIVERSITY, acting by and through the Oregon State Board of Higher Education on behalf of the State of Oregon (hereinafter referred to as "STATE"),

WITNESSETH:

WHEREAS, COUNTY's Health Division requires services which Contractor is capable of providing, under terms and conditions hereinafter described, and

WHEREAS, STATE is able and prepared to provide such services as COUNTY does hereinafter require, under those terms and conditions set forth; now, and

WHEREAS, Multnomah County Code (MCC) and Emergency Medical Services (EMS) rules require a single medical direction point, a single point of data collection, and research, therefore

IN CONSIDERATION of those mutual promises and the terms and conditions set forth hereafter, the parties agree as follows:

1. Term.

The term of this Agreement shall be from July 1, 1990, to and including June 30, 1991, unless sooner terminated under the provisions hereof.

2. Services.

A. STATE shall furnish on-line medical direction and comply with the following performance indicators:

1) All calls requesting on-line medical direction must be answered by the appropriate physician in fifty-five (55) seconds at least ninety percent (90%) of the time.

2) STATE must provide a process to assure that staff physicians are knowledgeable of the protocols. This process may include but not be limited to: educational sessions, tests, and inservice for protocol updates. The process must be approved by COUNTY.

3) STATE will develop a process for Standard Operating Procedures (SOP) adoption which governs on-line medical direction. COUNTY will review operating procedures prior to their implementation. STATE will adhere to the SOPs at all times. Failure to provide these SOP's for COUNTY review is a breach of Contract.

4) A plan must be developed and approved by the COUNTY which details a problem solving process for any complaint or issues presented to the STATE's medical director or communications coordinator. This plan must assure a complaint resolution which will be furnished to the COUNTY no more than thirty (30) days from date of complaint filing.

5) The STATE must provide a peer review process approved by the COUNTY which provides for input from the COUNTY. The peer review group must meet a minimum of once a month.

6) The STATE will participate in the COUNTY's quality assurance process by providing a staff member.

7) The STATE must provide a meeting with physician supervisors on a regular basis to discuss on-line medical control. All such meetings will be reported to the COUNTY. A copy of the minutes of all such meetings will be provided to the COUNTY within thirty (30) days.

B. The STATE shall provide trauma communications coordination and comply with the following performance indicators. The trauma communications coordination function is being provided at the request of the Area Trauma Advisory Board (ATAB I).

1) All trauma communication coordination requests must be answered within ten (10) seconds ninety percent (90%) of the time.

2) The STATE must develop a process which allows for Standard Operating Procedures (SOP) adoption and includes the Area Trauma Advisory Board and COUNTY review prior to implementation. The STATE will adhere to the SOPs at all times.

3) The STATE must provide a plan which details a problem solving process for any complaint. The plan must assure that the STATE has an outcome from the complaint which will be furnished to the COUNTY no more than thirty (30) days from the date of complaint filing.

C. The state will assist in provision of inservice training to emergency medical technicians in Multnomah County and comply with the following performance indicators:

1) The number of inservices which will be offered in each year is twenty-two (22), but is adjustable to fewer at COUNTY and STATE discussion.

2) The coordination of those courses will be carried out through a joint arrangement with the STATE, COUNTY, and other hospitals in Multnomah County.

3) STATE services required are that cases and case summary for case review will be provided. One MRH physician will be in attendance to provide the case review.

D. STATE shall be responsible for central data collection for medical direction and trauma communication coordination activities. STATE shall comply with the following performance indicators:

1) STATE is to collect this data from Emergency Medical Technicians at the time that they contact STATE for on-line medical direction or Trauma Communications Coordination (TCC) functions.

2) The specific data points to be collected are referenced in appendix A.

3) Raw data points are to be provided to COUNTY for monthly periods. These will be in the form of diskettes in dBase 3 form, provided no later than the 30th of the following month.

4) The data points as described in appendix A may be modified upon the concurrence of COUNTY and STATE.

5) STATE shall provide a trauma communications center monthly report which complies with the format in appendix B.

6) The data (voice tapes, written reports, and all data points collected) is the sole property of COUNTY, which has the sole authority for release of the data. COUNTY shall prescribe guidelines to be used for the release of the data and STATE must follow these guidelines. It is the intent of guidelines that they facilitate and not impede academic research (see appendix C).

7) STATE shall also provide COUNTY proof of Joint Commission of American Hospitals (JCAH) accreditation and that it meets or exceeds all requirements of MCC 6.31.060 (A-6) and rules adopted pursuant thereto.

3. Compensation.

A. COUNTY agrees to pay STATE \$10,000 based on the following terms:

1) COUNTY agrees to maintain MRH radio base station, six UHF portable radios, and the multichannel recorder used to provide MRH communications.

2) One quarter advance of the total amount upon execution of this Agreement, balance payable in three (3) quarterly installments upon receipt of billings from STATE.

3) Expenditure reports are to be sent to the EMS Director, Health Division, 426 SW Stark, 9th Floor, Portland, Oregon 97204.

B. COUNTY certifies that either federal, state or local funds are available and authorized to finance the costs of this Agreement. In the event that funds cease to be available to COUNTY in the amounts anticipated, COUNTY may terminate or reduce Agreement funding accordingly. COUNTY will notify STATE as soon as it receives notification from funding source. Reduction or termination will not effect payment for accountable expenses prior to the effective date of such action.

C. All final billings affecting Agreement payments must be received within thirty (30) days after the end of the Agreement period. Agreement payments not triggered or billed within this specified time period will be the sole responsibility of STATE.

4. Contractor is Independent Contractor

A. STATE is an independent contractor and is solely responsible for the conduct of its programs. STATE, its employees and agents shall not be deemed employees or agents of COUNTY.

B. STATE shall defend, hold and save harmless COUNTY, its officers, agents, and employees from damages arising out of the tortious acts of STATE, or its officers, agents, and employees acting within the scope of their employment and duties in performance of this Agreement subject to the limitations and conditions of the Oregon Tort Claims Act, ORS 30.260 through 30.300, and any applicable provisions of the Oregon Constitution.

C. COUNTY shall defend, hold and save harmless STATE, its officers, agents, and employees from damages arising out of the tortious acts of COUNTY, or its officers, agents, and employees acting within the scope of their employment and duties in performance of this Agreement subject to the limitations and conditions of the Oregon Tort Claims Act, ORS 30.260 through 30.300, and any applicable provisions of the Oregon Constitution.

5. Workers Compensation

A. STATE shall maintain Workers' Compensation insurance coverage for all non-exempt workers, employees, and subcontractors either as a carrier insured employer or a self-insured employer as provided in Chapter 656 of Oregon Revised Statutes.

6. Contractor Identification

STATE shall furnish to COUNTY its employer identification number, as designated by the Internal Revenue Service.

7. Subcontracts and Assignment

STATE shall neither subcontract with others for any of the work prescribed herein, nor assign any of STATE'S rights acquired hereunder without obtaining prior written approval from COUNTY. COUNTY by this Agreement incurs no liability to third persons for payment of any compensation provided herein to STATE.

8. Access to Records

A. STATE agrees to permit authorized representatives of COUNTY, and/or the applicable Federal or State government audit agency to make such review of the records of the STATE as COUNTY or auditor may deem necessary to satisfy audit and/or program evaluation purposes. STATE shall permit authorized representatives of COUNTY Health Division to site visit all programs covered by this Agreement. Agreement costs disallowed as the result of such audits, review or site visits will be the sole responsibility of STATE. If a Agreement cost is disallowed after reimbursement has occurred, STATE will make prompt repayment of such costs.

9. Waiver of Default.

Waiver of a default shall not be deemed to be a waiver of any subsequent default. Waiver of breach of any provision of this Agreement shall not be deemed to be a waiver of any other or subsequent breach and shall not be construed to be a modification of the provisions of this Agreement.

10. Adherence to Law

A. STATE shall adhere to all applicable laws governing its relationship with its employees, including but not limited to laws, rules, regulations and policies concerning workers' compensation, and minimum and prevailing wage requirements.

B. STATE shall not unlawfully discriminate against any individual with respect to hiring, compensation, terms, conditions or privileges or employment, nor shall any person be excluded from participation in, be denied the benefits or, or be subjected to discrimination under any program or activity because of such individual's race, color, religion, sex, national origin, age or handicap. In that regard, STATE must comply with all applicable provisions of Executive Order Number 11246 as amended by Executive Order Number 11375 of the President of the United States dated September 24, 1965, Title VI of the Civil Rights Act of 1964 (42 U.S.C. §2000(d)) and Section 504 of the Rehabilitation Act of 1973 as implemented by 45 C.F.R. 84.4. STATE will also comply with all applicable rules, regulations and orders of the Secretary of Labor concerning equal opportunity in employment and the provisions of ORS Chapter 659.

11. Modification

A. In the event that COUNTY's Agreement obligation is amended by a federal or state initiated change, COUNTY shall amend this Agreement through written notification of changes sent to STATE by mail. STATE shall sign the amendment and return to COUNTY within twenty (20) working days of receipt of COUNTY's notification document.

B. Any other amendments to the provisions of this Agreement, whether COUNTY or STATE initiated, shall be reduced to writing and signed by both parties.

12. Integration

This Agreement contains the entire Agreement between the parties and supersedes all prior written or oral discussions or Agreements.

13. Record Confidentiality

STATE agrees to keep all client records confidential in accordance with State and Federal statutes and rules governing confidentiality.

14. Early Termination

A. Violation of any of the rules, procedures, attachments, or conditions of this Agreement may, at the option of either party, be cause for termination of the Agreement and, unless and until corrected, of funding

support by COUNTY and services by STATE, or be cause for placing conditions on said funding and/or services, which may include withholding of funds. Waiver by either party of any violation of this Agreement shall not prevent said party from invoking the remedies of this paragraph for any succeeding violations of this Agreement.

B. This Agreement may be terminated by either party by sixty (60) days written notice to the other party.

C. Immediate termination or amendment by COUNTY may occur under any of the following conditions; or

1) Upon notice of denial, revocation, suspension or nonrenewal of any license or certificate required by law or regulation to be held by STATE to provide a service under this Agreement.

2) Upon notice if STATE fails to start-up services on the date specified in this Agreement, or if STATE fails to continue to provide service for the entire Agreement period.

3) Upon notice to COUNTY of evidence that STATE has endangered or is endangering the health and safety of clients/residents, staff, or the public.

D. Payment to STATE will include all services provided through the day of termination and shall be in full satisfaction of all claims by STATE against COUNTY under this Agreement.

E. Termination under any provision of this section shall not affect any right, obligation or liability of STATE or COUNTY which accrued prior to such termination.

15. Litigation.

A. STATE shall give COUNTY immediate notice in writing of any action or suit filed or any claim made against STATE or any subcontractor of which STATE may be aware of which may result in litigation related in any way to this Agreement.

16. Oregon Law and Forum

This Agreement shall be construed according to the law of the state of Oregon.

IN WITNESS WHEREOF, the parties have caused this Agreement to be executed by their duly appointed officers the date first written above.

OREGON HEALTH SCIENCES UNIVERSITY

MULTNOMAH COUNTY, OREGON

By _____

By *Gladys McCoy*
Gladys McCoy
Multnomah County Chair

Date _____

Date JUNE 7, 1990

93-6001786W
Federal I.D. Number

HEALTH DIVISION

By: *Billi Odegaard*
Billi Odegaard, Director

Date: 5/16/90

HEALTH DIVISION

By: *[Signature]*
Program Manager

Date: 5/14/90

REVIEWED:

LAURENCE KRESSEL, County Counsel
for Multnomah County, Oregon

By: *[Signature]*

Date: 5.25.90

RATIFIED
Multnomah County Board
of Commissioners
JUNE 7, 1990

MRH RECORD

Chief Complaint/Physical Findings

Date: _____
Time: _____
Index: _____
ALS unit: _____
Destination: _____
ETA: _____

100
101
102
103
104
105
106
107
108
109
110
111
112
113
114

HR _____
BP _____
RR _____

Paramedic Request

Please indicate the following in the record:

- age/sex
- vital signs
- pertinent history
- pertinent (+) (-) findings

M.D. Response

Signature

Purpose of call

- ___ information only
- ___ request for consultation
- ___ request for triage
- ___ request for hospital notification

Evaluation

- ___ of critical importance
- ___ helpful
- ___ of no immediate med significance
- ___ inappropriate

Transmission:

Request/Response:

Case Review:

Notes:

MEDICAL ADVICE

Total calls

Calls by nature

- Altered mental status
- Anaphylaxis
- Cardiac
- Cardiac arrest
- Hypertensive emergency
- Hypothermia
- Near drowning
- Ob/gyn
- Poison/overdose
- Respiratory
- Seizures
- Toxic exposure
- Trauma
- Other:

- abdominal pain
- amputation
- burns
- hyperthermia

Hospital distribution

- Emanuel
- University
- Portland Adventist
- St. Vincent
- Providence
- Mt. Hood
- Bess Kaiser
- Eastmoreland General
- Forest Grove
- Good Samaritan
- Holladay Park
- Meridian Park
- Sunnyside Kaiser
- Tuality
- Willamette Falls
- Woodland Park

Calls by request

- Death in the field (without ALS)
- Discharge from trauma system
- Dispute at the scene
- DNR (after ALS)
- Documentation only
- Drug information
- Enter into trauma system
- Extended scene time
- Hospital notification
- How to proceed
- Medical professionals at the scene
- Refusal

Unit calling

AA

48

51

53

61

64

67

BUCH

1

2

3

6

7

30

31

32

33

34

35

68

71

75

80

88

89

91

94

95

96

97

CARE

62

65

74

82

83

METRO WEST

M1

M2

M3

M4

M5

M6

M7

M8

M9

PORTLAND FIRE RESCUE

1

21

22

25

41

48

49

MEDICAL ADVICE DATA
COMPUTER CODE

1. NUMBER six digit case number
2. YEAR last two digits of current year 99=unknown
3. MONTH self explanatory
4. DAY day date of the incident 99=unknown
5. DAY/WEEK day of the week the incident occurred
 - 1 = Sunday
 - 2 = Monday
 - 3 = Tuesday
 - 4 = Wednesday
 - 5 = Thursday
 - 6 = Friday
 - 7 = Saturday

6. TIME military time 9999=unknown
7. EMS EMS run number from Kelly Butte
9999 if there is no run number

8. ALSNR see ALSNR code sheet
9. SEX
 - F = female
 - M = male
 - X = unknown

10. AGE self explanatory 999 if unknown
11. HOSP patient destination - refer to hospital
code sheet

12. ETA self explanatory 99 if unknown
13. NATURE refer to nature code on back of MRH form
14. REQTYPE refer to request type code on back of MRH
form

15. MDORDER refer to data complete by K.N.
16. MD initials of physician
 - JS = John Schriver
 - BN = Bob Norton
 - JJ = Jon Jui
 - EB = Brent Burton
 - MD = Mohamud Daya
 - RM = Roy Magnusson
 - KD = Kurt Duffens
 - HT = Hal Thomas
 - BA = Bob Barriatua
 - MS = Mike Sequeira

DOCTORS: NOTE WHERE DISCHARGED PATIENTS GO

TRAUMA HOSPITAL LOG

Date: _____ Location: _____
Time: _____ Grid: _____
Tape Index: _____ Catchment Hospital: _____
EMS run number: _____

Patient #1 Age _____ Sex _____
Destination _____ ETA _____ min G Y R Transporting Unit: _____
Mechanism _____
Site of Injury _____ Notes:
Name _____
DOB _____

Patient #2 Age _____ Sex _____
Destination _____ ETA _____ min G Y R Transporting Unit: _____
Mechanism _____
Site of Injury _____ Notes:
Name _____
DOB _____

Patient #3 Age _____ Sex _____
Destination _____ ETA _____ min G Y R Transporting Unit: _____
Mechanism _____
Site of Injury _____ Notes:
Name _____
DOB _____

County: _____
MECH Code: #1 _____ #2 _____ #3 _____
SOFE Code: #1 _____ #2 _____ #3 _____
VS Code: #1 _____ #2 _____ #3 _____
COMORBID CODE: #1 _____ #2 _____ #3 _____
COMMENTS: _____
OPERATOR: _____

TRAUMA DATE
COMPUTER CODE

Field Name	Definition
1. YEAR	last two digits of current year 99=unknown
2. MONTH	self explanatory 99=unknown
3. DAY	the day date of the incident 99=unknown
4. DAYWK	the day of the week of the incident 1 = Sunday 2 = Monday 3 = Tuesday 4 = Wednesday 5 = Thursday 6 = Friday 7 = Saturday 9 = unknown
5. TIME	military time 9999=unknown
6. GRID (see back of this page)	Pittman map grid location of incident (J25, M50, etc.)
7. ALSNR	of transporting unit 999=unknown see ALS unit number code sheet
8. EMS	EMS run number from Kelley Butte 9999 if there is no EMS number
9. AGE	self explanatory 999 if unknown
10. SEX	F = female M = male X = unknown
11. MECH	see mechanism of injury code sheet 99=unknown
12. SITE	body part injured 1 = head/neck 2 = face 3 = chest 4 = abdominal/pelvic contents 5 = extremities/pelvic girdle 6 = external 7 = unknown
13. VS	1 = blood pressure less than 90 2 = respiratory rate less than 10 or greater than 29 3 = Glasgow Coma Score less than 13 8 = not applicable - patient entered on mechanism alone 9 = unknown
14. COMORBID	1 = hostile environment (heat/cold) 2 = medical illness 3 = pregnancy 8 = not applicable 9 = unknown

15.DEST

patient destination
UH = University
EM = Emanuel
XX = Other hospital
99 = Unknown

16.CATCHMENT

hospital catchment area incident
occurred in:
UH = University
EM = Emanuel

17.ETA

18.COUNTY

self explanatory 99 if unknown
MULT = Multnomah
WASH = Washington
CLAC = Clackamas
TILL = Tillamook
CLAT = Clatsop
COLU = Columbia
YAMH = Yamhill
MARI = Marion
CLAR = Clark County, Washington
XXXX = Others
9999 = Unknown

19.NAME

20.DOB

21.XFER

last name, first name, MI
leave blank if unknown
date of birth month/day/year
leave blank if unknown
y = patient was a transfer
default to NO (N)

MECHANISM OF INJURY

- 1 = stab
- 2 = gunshot wound
- 3 = burns 20% or burns to face, airway, hands, feet, or genitalia
- 4 = associated with trauma
- 5 = flail chest
- 6 = two or more proximal long bone fractures
- 7 = amputation of wrist or ankle
- 8 = paralysis of one or more limbs
- 9 = extrication greater than 20 minutes
- 10 = death in the same passenger space
- 11 = ejection from an enclosed vehicle
- 12 = falls
- 13 = auto/ped
- 14 = rollover
- 15 = motorcycle accident/ATU
- 16 = intrusion
- 17 = discretion

ALS NUMBER CODE

M1	Metro West	1	1	Buck	1
M2	Metro West	2	2	Buck	2
M3	Metro West	3	3	Buck	3
M4	Metro West	4	6	Buck	6
M4	Metro West	4	7	Buck	7
M5	Metro West	5	30	Buck	30
M6	Metro West	6	31	Buck	31
M7	Metro West	7	32	Buck	32
M8	Metro West	8	33	Buck	33
M9	Metro West	9	34	Buck	34
			35	Buck	35
W4	Willamette Falls	4	44	AA	44
W5	Willamette Falls	5	45	AA	45
W6	Willamette Falls	6	51	AA	51
W7	Willamette Falls	7	52	Buck	52
			53	AA	53
1	Portland Fire Rescue	1	61	AA	61
21	Portland Fire Rescue	21	62	CARE	62
22	Portland Fire Rescue	22	64	CARE	64
25	Portland Fire Rescue	25	65	CARE	65
41	Portland Fire Rescue	41	67	AA	67
48	Portland Fire Rescue	48	68	Buck	68
49	Portland Fire Rescue	49	71	Buck	71
			74	CARE	74
LH1	Life Flight	1	75	Buck	75
LH2	Life Flight	2	80	Buck	80
			82	CARE	82
			83	CARE	83
			84	TVA	84
			85	TVA	85
			86	TVA	86
			88	Buck	88
			89	Buck	89
			91	Buck	91
			95	Buck	95
			96	Buck	96
			97	Buck	97
221	Tualatin Fire District	Rescue 221			
225	Tualatin Fire District	Rescue 225			
226	Tualatin Fire District	Rescue 226			
251	Washington County Fire District	Rescue 251			
252	Washington County Fire District	Rescue 252			
253	Washington County Fire District	Rescue 253			
255	Washington County Fire District	Rescue 255			
257	Beaverton Fire Department	Rescue 257			
210	Oaklodge Fire Department	Rescue 10			
251	Milwaukie Fire Department	Rescue 51			
271	Gresham Fire Department	Rescue 11			
XXX	Other				

3/23/88

TRAUMA COMMUNICATIONS CENTER CALLS

Total calls to MRH

Total patients entered
 Blunt trauma
 Penetrating trauma

Discharge requests
 Agree
 Deny

Deaths in the field

Refusals

Total patients by county

Multnomah
 Washington
 Clackamas
 Clatsop
 Columbia
 Tillamook
 Marion
 Yamhill
 Clark
 Other

Patient distribution by hospital

Emanuel
 University
 Portland Adventist
 St. Vincent
 Providence
 Mt. Hood
 Bass Kaiser
 Eastmoreland General
 Forest Grove

Good Samaritan
 Holladay Park
 Meridian Park
 Sunnyside Kaiser
 Tuality
 Willamette Falls
 Woodland Park

ETA distribution

less than 5 minutes
 6 minutes - 10 minutes
 11 minutes - 15 minutes
 16 minutes - 20 minutes
 21 minutes - 30 minutes
 Greater than 30 minutes

(see details on ETA's over 15 minutes on page 3)

Calls per unit

AA	SUCK	CARE	METRO WEST	TVA
		62	M1	84
48	1	65	M2	86
51	2	74	M3	
53	3	82	M4	
61	6	83	M5	
64	7		M6	
67	30		M7	
	31		M8	
	32		M9	
	33			
	34			
	35			
	68			
	71			
	75			
	80			
	88			
	89			
	91			
	94			
	95			
	96			
	97			

LIFE FLIGHT

LF1
LF2

Mechanism of injury

Motor vehicle accidents:

- MVA/intrusion
- MVA/ejection
- MVA/death
- MVA/rollover
- MVA/extrication
- MVA/other/unknown
- Auto/pedestrian
- Auto/ped/thrown
- Auto/ped/child
- Motorcycle accident
- Stab wounds
- Fall
- Gunshot wounds
- Assault/struck by object
- Other/unknown

ETA'S GREATER THAN 15 MINUTES

DATE	LOCATION	HOSP	ETA	BYPASSED
------	----------	------	-----	----------

Appendix C.

Purpose: This policy establishes guidelines for use and release of data that protects patient confidentiality and provides the data necessary for operation/monitoring of the trauma and EMS system.

Types of Data:

MRH maintains three forms of data:

- 1) Written logs;
- 2) Audio tapes;
- 3) automated aggregate data.

Types of Requests Made of MRH for Data:

- 1) Written reports;
- 2) Tapes and written documentation for peer review committees, quality assurance, and case reviews;
- 3) Ongoing provision for system monitoring;
- 4) General requests from individuals and agencies for specific information;
- 5) Data for research;
- 6) Data for patient distribution evaluation.

Proposed Methods for Dealing with Each Request:

1. **Written Reports:** There will be two written reports generated
 - 1) Monthly trauma data that is currently reported;
 - 2) Monthly MRH data.

Policy: Databases will be agreed to.
 Formats will be agreed to.
 Reports will be sent monthly.

2. **Audio Tapes:** Tapes are necessary for quality assurance and case reviews and are currently distributed widely.

Policy: Requests funneled through County.

Written record established if request is forwarded to MRH.

Tapes sent only to Peer Review Committees, Quality Assurance, case reviews (not sent to individuals), and other uses agreed to by County/Contractor.

Statement sent with each tape: Return or pay \$5. Use only for purpose specified. If not, future requests will be denied.

3. Ongoing Provision of Data for System Monitoring Separate from Area Trauma Advisory Board (Quality Assurance).

Policy: Requesting agency must be an EMS agency/facility.

Statement of need must be in writing to County.

Requesting agency supplies staff for review/copying.

4. Requests From (General) Public and Agencies on Specific Cases:

Specific questions include:

OSHD: Checking to see which/if individuals were entered into system. This helps keep their data accurate.

Families: Asking why patients were sent to certain hospitals.

Attorneys: When was system put in place; why are patients sent to certain hospitals?

Policy: For information on specific individuals, Contractor will research at the request of County. Contractor may charge for research and production costs to recoup expenses. Information provided will be subject to all state and local legislative requirements for confidentiality.

5. Data Request for Research:

A variety of researchers and institutions need MRH data for academic research.

Policy: All aggregate data will be placed onto diskette and made available through County.

Submission of a research protocol is sufficient for the release of data for the purposes of the research project.

Diskettes are not given to the public (non-institution).

County reserves the right to take requests for data and the protocol to the Medical Advisory Board for advice and guidance.

6. Data Requests for Patient Distribution Evaluation for Level 1 and 2 Hospitals in the AT&E 1 Service Area.

Policy: Level 1 and 2 Hospitals will be given a disk monthly containing aggregate trauma system data.

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: Intergovernmental Agreement
with Clackamas County

Informal Only* _____ (Date) Formal Only _____ (Date)

DEPARTMENT Human Services DIVISION Juvenile Justice

CONTACT Harold Oburn TELEPHONE 248-3460

*NAME(s) OF PERSON MAKING PRESENTATION TO BOARD Duane Zussy/Harold Ogburn

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

The Juvenile Justice Division operates and maintains a detention facility for temporary custody of juveniles pending disposition of cases referred to the program. Clackamas County desires to utilize space for detention of juveniles as Multnomah County make space available. The Juvenile Justice Division requests Board's approval of this Intergovernmental Agreement with Clackamas County which is in effect from July 01, 1990 through and including June 30, 1991, whereas MULTNOMAH COUNTY shall be paid by Clackamas County \$153,087 in three equal payments for the duration of this agreement.

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

6/11/90 originals to Harold Ogburn

ACTION REQUESTED:

INFORMATION ONLY PRELIMINARY APPROVAL POLICY DIRECTION APPROVAL

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA 10 minutes

IMPACT:

PERSONNEL

FISCAL/BUDGETARY

General Fund

Other _____

CLACKAMAS COUNTY
JUN 07 1990 11:03 AM
OREGON

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: D. Duane Zussy (ac)

BUDGET / PERSONNEL _____

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) [Signature]

OTHER _____
(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
JUVENILE JUSTICE DIVISION
1401 N.E. 68th
PORTLAND, OREGON 97213
(503) 248-3460

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER
RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Gladys McCoy, Chair
Board of County Commissioners

VIA: Duane Zussy, Director *Duane Zussy (cc)*
Department of Human Services

FROM: *H* Harold Ogburn, Director
Juvenile Justice Division

DATE: May 16, 1990

SUBJECT: APPROVAL OF INTERGOVERNMENTAL AGREEMENT

Recommendation: The Juvenile Justice Division requests Board's approval on the Intergovernmental Agreement to provide detention facilities and supervision for juveniles referred by Clackamas County.

Background: The Juvenile Justice Division operates and maintains a detention facility known as the Donald E. Long Home for temporary custody of juveniles pending disposition of cases referred to the program, which detention facility includes housing space not presently required by Multnomah County for effective maintenance of its local program; and Clackamas County desires to utilize space for detention of juveniles as Multnomah County may make available the detention facilities and supervision within the Donald E. Long Home as Clackamas County may require.

Analysis: The Juvenile Justice Division requests Board's approval of this Intergovernmental Agreement with Clackamas County which is effective July 1, 1990, whereas Multnomah County shall be paid by Clackamas County for the duration of this Agreement the sum of \$153,087 in three equal payments.

9044V/CL/ijm



CONTRACT APPROVAL FORM

(See Administrative Procedure #2106)

MULTNOMAH COUNTY OREGON

Contract # 100071 ^{FY} (90-91)

Amendment # -

<p>CLASS I</p> <input type="checkbox"/> Professional Services under \$10,000	<p>CLASS II</p> <input type="checkbox"/> Professional Services over \$10,000 (RFP, Exemption) <input type="checkbox"/> PCRFB Contract <input type="checkbox"/> Maintenance Agreement <input type="checkbox"/> Licensing Agreement <input type="checkbox"/> Construction <input type="checkbox"/> Grant <input type="checkbox"/> Revenue	<p>CLASS III</p> <input checked="" type="checkbox"/> Intergovernmental Agreement <p style="text-align: center;">RRATIFIED</p> <p style="text-align: center;">Multnomah County Board of Commissioners</p> <p>R-12 <u>June 7, 1990</u></p>
--	---	---

Contact Person Harold Ogburn Phone 248-3460 Date 05/15/90

Department Human Services Division Juvenile Justice Bldg/Room 311

Description of Contract Provide detention facility and supervision at MULTNOMAH COUNTY Donald E. Long Home for Clackamas County.

RFP/BID # _____ Date of RFP/BID _____ Exemption Exp. Date _____

ORS/AR # _____ Contractor is MBE WBE QRF

Contractor Name Clackamas County
 Mailing Address 2121 Kaen Rd
Oregon City, Or 97045
 Phone 655-8342
 Employer ID # or SS # _____
 Effective Date July 01, 1990
 Termination Date June 30, 1991
 Original Contract Amount \$153,087
 Amount of Amendment \$ _____
 Total Amount of Agreement \$153,087

Payment Term

Lump Sum \$ _____

Monthly \$ _____

Other \$ 51,029 In three equal payments

Requirements contract - Requisition required.

Purchase Order No. _____

Requirements Not to Exceed \$ _____

REQUIRED SIGNATURES:

Department Manager D. Duane Gussy (ac)

Date 5-22-90

Purchasing Director _____
(Class II Contracts Only)

Date _____

County Counsel [Signature]

Date 5.25.90

County Chair/Sheriff [Signature]

Date 6-7-90

VENDOR CODE			VENDOR NAME						TOTAL AMOUNT		\$
			Clackamas County								153,087
LINE NO.	FUND	AGENCY	ORGANIZATION	SUB ORG	ACTIVITY	OBJECT	SUB OBJ	REPT CATEG	LGFS DESCRIPTION	AMOUNT	INC/DEC IND
01.	100	010	2514						REV CODE 2701	153,087	
02.											
03.											

INSTRUCTIONS ON REVERSE SIDE

WHITE - PURCHASING CANARY - INITIATOR PINK - CLERK OF THE BOARD GREEN - FINANCE

CLACKAMAS-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT

THIS AGREEMENT, made and entered into by and between the County of Clackamas, hereinafter referred to as Clackamas, and Multnomah County, a home-rule subdivision of the State of Oregon, hereinafter referred to as Multnomah, deals with the delivery of detention services by Multnomah to Clackamas as described below. The following provisions shall comprise this Agreement:

I. RECITATIONS:

- A. Multnomah operates and maintains a juvenile detention facility known as the Donald E. Long Home, designed and operated primarily as a temporary secure custody facility for juveniles pending disposition of cases referred to the Juvenile Justice System and for juveniles ordered held in temporary secure custody as a consequence of dispositional proceedings. Space exists in the Donald E. Long Home rendering it satisfactory for use by counties other than and in addition to Multnomah without a negative effect on either county or on the juvenile detainee.
- B. Clackamas wishes to continue to utilize space in the Donald E. Long Home for the detention of juveniles referred to the Clackamas County Juvenile Justice System and in need of secure custody.
- C. Any proposed detention of Clackamas juveniles pursuant to Chapter 462, Section 1, Oregon Laws 1989, commonly known as the 30 day detention law, is excluded from the terms of this Agreement. Any such juvenile is subject to detention, if at all, solely on the basis of a separate agreement which Clackamas may negotiate with Multnomah County, and such detained juveniles shall not effect the guaranteed bed space, rates of payment, or any other terms of this Agreement.
- D. The combining of the referred Clackamas County population with the Multnomah and Washington County juvenile populations in the Donald E. Long Home is in the best interests of Clackamas and Multnomah, both fiscally and programmatically.
- E. ORS Chapter 190 provides for intergovernmental cooperation agreements for the performance of functions and activities of either party by the other in the interest of furthering economy and efficiency in local government and to that end declares that the provisions of ORS 190.003 to 190.110 shall be liberally construed.

CLACKAMAS-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT
Page 2

II. SERVICES TO BE PROVIDED:

A. Multnomah shall perform as follows:

1. Admission services.

- a. Any child shall be admitted by Multnomah to the Donald E. Long Home upon authorization for secure custody communicated by an appropriate employee of the Clackamas County Juvenile Department as defined in this Agreement or upon order of the Clackamas County Juvenile Court to require detention of such juvenile, all subject to the conditions hereinafter provided.
- b. Acting through its on-duty intake supervisor, Multnomah shall have discretion to refuse acceptance of any juvenile referred pursuant to this Agreement in those circumstances where Multnomah reasonably believes the referral does not comply with lawful requirements of the facility regulations pertaining to the Donald E. Long Home, where Multnomah lacks adequate bed space in excess of those it has agreed to make available to the use of Clackamas, or where it appears that the physical condition of the referred juvenile requires immediate medical attention.
- c. No less than four bed spaces within the Donald E. Long Home shall be available for the use of Clackamas at any time.
- d. It is understood and agreed between the parties that coincident with the execution of this Intergovernmental Cooperation Agreement Clackamas and Washington Counties likewise are entering into an Intergovernmental Cooperation Agreement which notes that as a consequence of each County's agreement with Multnomah County a combined bed space count of nine is reserved exclusively for the combined use of Clackamas and Washington Counties. That Agreement defines the method of allocating the use of these nine beds between Clackamas and Washington Counties on a day-to-day basis and stipulates the fiscal results of the joint use of these nine beds. It is agreed as part of this Intergovernmental Cooperation Agreement between Clackamas and Multnomah County that any requirement of

CLACKAMAS-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT
Page 3

Clackamas for bed space in excess of those available as the result of the Clackamas/Washington County Agreement shall be furnished by Multnomah on a space available basis.

- e. In the event a juvenile resident of Clackamas is taken into custody by law enforcement in Multnomah other than as a consequence of an Order of the Clackamas County Juvenile Court and that juvenile resident of Clackamas is delivered to the Donald E. Long Home, admission shall be as in the case of any local Multnomah referral, and no charge or cost shall accrue against Clackamas pursuant to this Agreement until and unless an appropriate referral for ongoing custody is made in accordance with this Agreement.
- f. Multnomah shall not be required to provide notice to parents or guardians of juveniles referred upon admission or otherwise pursuant to this Agreement.
- g. Multnomah shall provide Clackamas a daily roster indicating all juveniles held by Multnomah pursuant to this Agreement. Multnomah shall include with that roster a listing of those juveniles accepted by Multnomah who are subject to the juvenile court jurisdiction of Clackamas but who are not admitted pursuant to the terms of this agreement.

2. Supervision Services.

- a. An admitted Clackamas juvenile shall be placed in a detention unit deemed by Multnomah appropriate to the sex, age and circumstance of the juvenile, consistent with the existing facility population and the best interests of the total facility population and operation.
- b. Clackamas juveniles admitted pursuant to this Agreement shall receive the quality, level and type of care and supervision by Multnomah as is furnished to the rest of the detention population, regardless of the county of residence.
- c. Each referred Clackamas juvenile shall be assigned a Multnomah staff worker to act in a

liaison capacity with Clackamas for purposes of tracking progress of Clackamas toward disposition of the referred juvenile and for implementing agreed arrangements incident to the expeditious release or coordinated planning for disposition, provided that no such Multnomah worker shall be required to provide those counseling services customarily furnished to referred juveniles preparatory to any adjudicative or dispositive process.

- d. The terms of this Agreement do not contemplate the provision of emergency services by Multnomah within the calculated per diem costs. In the event it is determined that a Clackamas detainee is in need of emergency medical services, whether as a result of a unilateral decision by Multnomah or of a consultation between Multnomah and Clackamas, Multnomah is authorized to take appropriate action to secure such services, including transportation as required, and Clackamas shall reimburse Multnomah for any expense connected therewith. Multnomah shall provide Clackamas with immediate notice of those services provided unilaterally.

3. Release Services.

- a. Multnomah shall release Clackamas juveniles referred pursuant to this Agreement only upon receipt of notification by an authorized employee of the Clackamas County Juvenile Department. That notice may be by telephone, in person, or in writing, but any nonwritten communication will be confirmed in due course by a written authorization for release. Multnomah shall release Clackamas juveniles to such individuals or agencies as indicated in the notification.
- b. Upon notification to Clackamas, Multnomah may act to require release of any juvenile it reasonably believes is being detained in excess of statutory authority.
- c. No provision of this Agreement is intended to relieve Clackamas of the duty to monitor the number, identity, and appropriate periods of detention for those Clackamas juveniles detained in Multnomah pursuant to this Agreement. It shall be the responsibility of Clackamas to

CLACKAMAS-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT
Page 5

defend and hold Multnomah harmless from any claim of detention in excess of lawful limits brought by or on behalf of any juvenile referred as provided herein.

B. Clackamas shall perform as follows:

1. It shall be the responsibility of law enforcement authorities in Clackamas County to deliver juveniles authorized for secure custody to the Donald E. Long Home. Clackamas shall provide Multnomah current information identifying Clackamas Juvenile Department staff who may authorize the detention of juveniles as provided herein.
2. Clackamas shall provide or arrange all nonemergency transportation of Clackamas residents once a juvenile has been delivered by law enforcement officers.
3. Clackamas shall provide Multnomah written evidence of authorization to detain or release any juvenile referred pursuant to this Agreement, but actual receipt of written evidence is not a condition precedent to any specific detention or release.
4. Except as provided in Section III-B of this Agreement, Clackamas shall compensate Multnomah for all expenses reasonably incurred by Multnomah in providing emergency medical, dental, or psychological services, including transportation therefor, on behalf of any juvenile referred pursuant to this Agreement.
5. Clackamas shall reimburse Multnomah for any unusual expenses reasonably incurred in the care and supervision of a referred juvenile which would exceed the level of care and supervision customarily furnished to detained youngsters, including but not limited to specially tailored clothing or custom footwear, prostheses, remedial tutoring, eyeglasses, dentures, hearing aids, or similar devices. Nothing in this Agreement shall be construed to authorize Multnomah to incur these expenses without prior authorization from Clackamas except in those circumstances constituting a medical emergency.
6. Clackamas shall be responsible for providing Clackamas juveniles placed with Multnomah pursuant to this Agreement any of the usual counseling services attendant to a child subject to the juvenile court system.

CLACKAMAS-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT
Page 6

7. It shall be the responsibility of law enforcement agencies to provide statutorily necessary notifications of temporary custody to the parent or guardian of any juvenile placed by that agency pursuant to this Agreement.
8. Clackamas shall provide Multnomah rapid actual and, in due course, written notice of all judicial orders, visitation restrictions and specialized programming which affect detention care and supervision for a referred Clackamas juvenile.

C. Compensation Rates and Mode of Payments:

1. Subject to the provisions of II A 1 d, for the duration of this annual Agreement Clackamas shall pay to Multnomah the sum of \$153,087 for the reservation and utilization of four bed spaces and normal care and maintenance of those Clackamas juveniles in residence. The above sum shall be paid by Clackamas to Multnomah in three equal installments of \$51,029, payable on October 1, 1990, February 1, 1991, and June 1, 1991.
2. On those occasions when Clackamas requires bed space of Multnomah in excess those available jointly to Clackamas and Washington pursuant to Section II A 1 d, the rate for such additional space shall be \$105 per day unless and until the bed space shared by Clackamas and Washington reaches 17 or more, in which case the rate for such additional space beyond 16 shall be \$157 per day.
3. In computing daily populations the day of admission shall be considered a full day, the day of release shall not be counted, each irrespective of the time of day on which the event occurs.
4. Those expenses for excess bed space or emergency services which may be incurred shall be billed to Clackamas by Multnomah on a monthly basis and shall be paid by Clackamas to Multnomah on a monthly basis.

III. CONSTRAINTS:

- A. It is understood and agreed that any and all employees of the Donald E. Long Home and of Multnomah are not employees, agents, or representatives of Clackamas for any purpose.

- B. Clackamas and Multnomah, each as to the other, shall indemnify, save harmless, and defend the sister county, its officers, commissioners and employees from and against all claims and actions, and all expenses incidental to the investigation and defense thereof, arising out of or based upon damage or injuries to persons or property caused by the errors, omissions, fault, or negligence of the indemnifying county or that county's employees. More specifically, and only by way of example and not as an exclusive listing, Multnomah shall hold Clackamas harmless for responsibility or any liability arising from operation of the Donald E Long Home and shall indemnify Clackamas for any loss proximately and legally caused by the conduct of Multnomah's officers, agents, and employees; Clackamas shall hold Multnomah harmless and shall be responsible for any liability arising from illegal detention caused by the failure of Clackamas to properly monitor the detention periods for juveniles referred herein and held beyond a legal period not as a consequence of a failure or absence of duty by Multnomah.
- C. This Agreement is expressly subject to the debt limitation of Oregon counties set forth in Article XI, Section 10, of the Oregon Constitution, and is contingent upon funds being appropriated therefore. Any provisions herein which would conflict with law are deemed inoperative to that extent.

IV. AGREEMENT TERM AND TERMINATION:

- A. This Agreement shall apply from July 1, 1990, through June 30, 1991, and is subject to renewal.
- B. Both Clackamas and Multnomah must be protected from precipitous decisions by either to discontinue or not to renew this Intergovernmental Cooperation Agreement. As a consequence this Agreement may be terminated by mutual written consent at any time, but may be terminated by either party alone or otherwise unilaterally modified only as follows:
1. Either county may unilaterally terminate this Agreement on six month's written notice.
 2. In the event that Clackamas does not intend to renew this Agreement for the subsequent fiscal year, Clackamas shall notify Multnomah on or before January 1, 1991, of its intent not to renew. In the event Clackamas fails to so notify Multnomah of an

intent not to renew this Agreement, and thereafter does not renew this Agreement, Clackamas shall reimburse Multnomah at the rate of \$9,568 per month for six months from the date of receipt by Multnomah of a written notice of intent by Clackamas to discontinue or not renew this Agreement. During this six month period Clackamas shall have a right of access to three detention beds at all times and may subcontract with other counties at its discretion to mitigate its costs pursuant to this subsection.

3. In the event Multnomah does not intend to renew this Agreement for the next fiscal year, Multnomah shall notify Clackamas on or before January 1, 1991, of its intent not to renew. In the event that Multnomah fails to notify Clackamas of its intention not to renew this Agreement and thereafter does not renew this Agreement, Multnomah shall continue to provide services under terms of this Agreement for a period of six months following the date Clackamas receives notice of Multnomah's intent not to renew this Agreement.
4. Although renewable, this Agreement may be subject to modification in subsequent years. In the event either county intends a modification of this Agreement which produces a fiscal impact on either county it shall be deemed subject to provision IV B-2 or 3 related to an intent not to renew the Agreement. In the event a modification of this Agreement in a subsequent year has no fiscal impact, the county intending to modify the Agreement shall notify the other county of that fact on or before February 15, 1991.

V. MISCELLANEOUS PROVISIONS:

- A. This Agreement and any amendments to this Agreement will not be effective until approved by the Boards of County Commissioners of Clackamas and Multnomah.
- B. This Agreement supersedes and cancels any and all prior agreements or contracts between Multnomah and Clackamas for similar services.

CLACKAMAS-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT
Page 9

Board of County Commissioners
MULTNOMAH COUNTY, OREGON

Reviewed:
Laurence Kressel,
County Counsel
for Multnomah County
By: BN Lazenty, Jr
Date: 5.25.90

By: Gladys McCoy
Gladys McCoy
Multnomah County Chair

Date: JUNE 7, 1990

RATIFIED
Multnomah County Board
of Commissioners
JUNE 7, 1990

Board of County Commissioners
CLACKAMAS COUNTY, OREGON

County Counsel
Clackamas County, Oregon

Chair

Commissioner

Commissioner

Date: _____

REQUEST FOR PLACEMENT ON THE AGENDA

Subject: Intergovernmental Agreement
with Washington County
Informal Only* _____ Formal Only _____
(Date) (Date)

DEPARTMENT Human Services DIVISION Juvenile Justice

CONTACT Harold Ogburn TELEPHONE 248-3460

*NAME(s) OF PERSON MAKING PRESENTATION TO BOARD Duane Zussy/Harold Ogburn

BRIEF SUMMARY Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

The Juvenile Justice Division operates and maintains a detention facility for temporary custody of juveniles pending disposition of cases referred to the program. Washington County desires to utilize space for detention of juveniles as MULTNOMAH COUNTY make space available. The Juvenile Justice Division requests Board's approval of this Intergovernmental Agreement with Clackamas County which is in effect from July 01, 1990 through and including June 30, 1991, whereas MULTNOMAH COUNTY shall be paid by Washington County \$191,359 in three equal payments for the duration of this agreement.

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED: 6/11/90 originals to Harold Ogburn

- INFORMATION ONLY PRELIMINARY APPROVAL POLICY DIRECTION APPROVAL

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA 10 minutes

IMPACT:

PERSONNEL

FISCAL/BUDGETARY

General Fund

Other _____

CLACKAMAS COUNTY
OREGON
1990 MAY 30 AM 8:32
CLERK OF COUNTY

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: D. Duane Zussy

BUDGET / PERSONNEL /

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) [Signature]

OTHER _____
(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
JUVENILE JUSTICE DIVISION
1401 N.E. 68th
PORTLAND, OREGON 97213
(503) 248-3460

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER
RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Gladys McCoy, Chair
Board of County Commissioners

VIA: Duane Zussy, Director *Duane Zussy (cc)*
Department of Human Services

FROM: *H* Harold Ogburn, Director
Juvenile Justice Division

DATE: May 16, 1990

SUBJECT: APPROVAL OF INTERGOVERNMENTAL AGREEMENT

Recommendation: The Juvenile Justice Division requests Board's approval on the Intergovernmental Agreement to provide detention facilities and supervision for juveniles referred by Washington County.

Background: The Juvenile Justice Division operates and maintains a detention facility known as the Donald E. Long Home for temporary custody of juveniles pending disposition of cases referred to the program, which detention facility includes housing space not presently required by Multnomah County for effective maintenance of its local programs; and Washington County desires to utilize space for detention of juveniles as Multnomah County may make available the detention facilities and supervision within the Donald E. Long Home as Washington County may require.

Analysis: The Juvenile Justice Division requests Board's approval of this Intergovernmental Agreement with Washington County which is effective July 1, 1990, whereas Multnomah County shall be paid by Washington County for the duration of this Agreement the sum of \$191,359 in three equal payments.

9044V/CL/ijm



CONTRACT APPROVAL FORM
(See Administrative Procedure #2106)

MULTNOMAH COUNTY OREGON

Contract # 100081 (90-91) ^{FY}
Amendment # —

<p>CLASS I</p> <input type="checkbox"/> Professional Services under \$10,000	<p>CLASS II</p> <input type="checkbox"/> Professional Services over \$10,000 (RFP, Exemption) <input type="checkbox"/> PCRB Contract <input type="checkbox"/> Maintenance Agreement <input type="checkbox"/> Licensing Agreement <input type="checkbox"/> Construction <input type="checkbox"/> Grant <input type="checkbox"/> Revenue	<p>CLASS III</p> <input checked="" type="checkbox"/> Intergovernmental Agreement <p style="text-align: center;">RATIFIED</p> <p style="text-align: center;">Multnomah County Board of Commissioners</p> <p style="text-align: center;">R-13 June 7, 1990</p>
--	--	--

Contact Person Harold Ogburn Phone 248-3460 Date May 15, 1990
 Department Human Services Division Juvenile justice Bldg/Room 311
 Description of Contract Provide detention facility and supervision at MULTNOMAH COUNTY
Donald E. Long Home for Washington County.

RFP/BID # _____ Date of RFP/BID _____ Exemption Exp. Date _____
 ORS/AR # _____ Contractor is MBE WBE QRF

Contractor Name Washington County
 Mailing Address 232 "W" N.E. Lincoln
Hillsboro, Or 97123
 Phone 648-8655
 Employer ID # or SS # _____
 Effective Date July 01, 1990
 Termination Date June 30, 1991
 Original Contract Amount \$191,359
 Amount of Amendment \$ _____
 Total Amount of Agreement \$191,359

Payment Term
 Lump Sum \$ _____
 Monthly \$ _____
 Other \$63,786 Three payments
 Requirements contract - Requisition required.
 Purchase Order No. _____
 Requirements Not to Exceed \$ _____

REQUIRED SIGNATURES:

^{KM} Department Manager D. Deane Zussy (ac) Date 5-22-90
 Purchasing Director _____ Date _____
 County Counsel [Signature] Date 5-25-90
 County Chair/Sheriff [Signature] Date 6-7-90

VENDOR CODE			VENDOR NAME						TOTAL AMOUNT	\$	
			Washington County						191,359		
LINE NO.	FUND	AGENCY	ORGANIZATION	SUB ORG	ACTIVITY	OBJECT	SUB OBJ	REPT CATEG	LGFS DESCRIPTION	AMOUNT	INC/ DEC IND
01.	100	010	2514						REV CODE 2701	\$191,359	
02.											
03.											

WASHINGTON-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT

THIS AGREEMENT, made and entered into by and between the County of Washington, hereinafter referred to as Washington, and Multnomah County, a home-rule subdivision of the State of Oregon, hereinafter referred to as Multnomah, deals with the delivery of detention services by Multnomah to Washington as described below. The following provisions shall comprise this Agreement:

I. RECITATIONS:

- A. Multnomah operates and maintains a juvenile detention facility known as the Donald E. Long Home, designed and operated primarily as a temporary secure custody facility for juveniles pending disposition of cases referred to the Juvenile Justice System and for juveniles ordered held in temporary secure custody as a consequence of dispositional proceedings. Space exists in the Donald E. Long Home rendering it satisfactory for use by counties other than and in addition to Multnomah without a negative effect on either county or on the juvenile detainee.
- B. Washington wishes to continue to utilize space in the Donald E. Long Home for the detention of juveniles referred to the Washington County Juvenile Justice System and in need of secure custody.
- C. Any proposed detention of Washington juveniles pursuant to Chapter 462, Section 1, Oregon Laws 1989, commonly known as the 30 day detention law, is excluded from the terms of this Agreement. Any such juvenile is subject to detention, if at all, solely on the basis of a separate agreement which Washington may negotiate with Multnomah County, and such detained juveniles shall not effect the guaranteed bed space, rates of payment, or any other terms of this Agreement.
- D. The combining of the referred Washington County population with the Multnomah and Clackamas County juvenile populations in the Donald E. Long Home is in the best interests of Clackamas and Multnomah, both fiscally and programmatically.
- E. ORS Chapter 190 provides for intergovernmental cooperation agreements for the performance of functions and activities of either party by the other in the interest of furthering economy and efficiency in local government and to that end declares that the provisions of ORS 190.003 to 190.110 shall be liberally construed.

II. SERVICES TO BE PROVIDED:

A. Multnomah shall perform as follows:

1. Admission services.

- a. Any child shall be admitted by Multnomah to the Donald E. Long Home upon authorization for secure custody communicated by an appropriate employee of the Washington County Juvenile Department as defined in this Agreement or upon order of the Washington County Juvenile Court to require detention of such juvenile, all subject to the conditions hereinafter provided.
- b. Acting through its on-duty intake supervisor, Multnomah shall have discretion to refuse acceptance of any juvenile referred pursuant to this Agreement in those circumstances where Multnomah reasonably believes the referral does not comply with lawful requirements of the facility regulations pertaining to the Donald E. Long Home, where Multnomah lacks adequate bed space in excess of those it has agreed to make available to the use of Washington, or where it appears that the physical condition of the referred juvenile requires immediate medical attention.
- c. No less than five bed spaces within the Donald E. Long Home shall be available for the use of Washington at any time.
- d. It is understood and agreed between the parties that coincident with the execution of this Intergovernmental Cooperation Agreement Clackamas and Washington Counties likewise are entering into an Intergovernmental Cooperation Agreement which notes that as a consequence of each County's agreement with Multnomah County a combined bed space count of nine is reserved exclusively for the combined use of Clackamas and Washington Counties. That Agreement defines the method of allocating the use of these nine beds between Clackamas and Washington Counties on a day-to-day basis and stipulates the fiscal results of the joint use of these nine beds. It is agreed as part of this Intergovernmental Cooperation Agreement between Washington and Multnomah County that any requirement of

WASHINGTON-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT

Page 3

Washington for bed space in excess of those available as the result of the Clackamas/Washington County Agreement shall be furnished by Multnomah on a space available basis.

- e. In the event a juvenile resident of Washington is taken into custody by law enforcement in Multnomah other than as a consequence of an Order of the Washington County Juvenile Court and that juvenile resident of Washington is delivered to the Donald E. Long Home, admission shall be as in the case of any local Multnomah referral, and no charge or cost shall accrue against Washington pursuant to this Agreement until and unless an appropriate referral for ongoing custody is made in accordance with this Agreement.
- f. Multnomah shall not be required to provide notice to parents or guardians of juveniles referred upon admission or otherwise pursuant to this Agreement.
- g. Multnomah shall provide Washington a daily roster indicating all juveniles held by Multnomah pursuant to this Agreement. Multnomah shall include with that roster a listing of those juveniles accepted by Multnomah who are subject to the juvenile court jurisdiction of Washington but who are not admitted pursuant to the terms of this agreement.

2. Supervision Services.

- a. An admitted Washington juvenile shall be placed in a detention unit deemed by Multnomah appropriate to the sex, age and circumstance of the juvenile, consistent with the existing facility population and the best interests of the total facility population and operation.
- b. Washington juveniles admitted pursuant to this Agreement shall receive the quality, level and type of care and supervision by Multnomah as is furnished to the rest of the detention population, regardless of the county of residence.
- c. Each referred Washington juvenile shall be assigned a Multnomah staff worker to act in a

liaison capacity with Washington for purposes of tracking progress of Washington toward disposition of the referred juvenile and for implementing agreed arrangements incident to the expeditious release or coordinated planning for disposition, provided that no such Multnomah worker shall be required to provide those counseling services customarily furnished to referred juveniles preparatory to any adjudicative or dispositive process.

- d. The terms of this Agreement do not contemplate the provision of emergency services by Multnomah within the calculated per diem costs. In the event it is determined that a Washington detainee is in need of emergency medical services, whether as a result of a unilateral decision by Multnomah or of a consultation between Multnomah and Washington, Multnomah is authorized to take appropriate action to secure such services, including transportation as required, and Washington shall reimburse Multnomah for any expense connected therewith. Multnomah shall provide Washington with immediate notice of those services provided unilaterally.

3. Release Services.

- a. Multnomah shall release Washington juveniles referred pursuant to this Agreement only upon receipt of notification by an authorized employee of the Washington County Juvenile Department. That notice may be by telephone, in person, or in writing, but any nonwritten communication will be confirmed in due course by a written authorization for release. Multnomah shall release Washington juveniles to such individuals or agencies as indicated in the notification.
- b. Upon notification to Washington, Multnomah may act to require release of any juvenile it reasonably believes is being detained in excess of statutory authority.
- c. No provision of this Agreement is intended to relieve Washington of the duty to monitor the number, identity, and appropriate periods of detention for those Washington juveniles detained in Multnomah pursuant to this Agreement. It shall be the responsibility of Washington to

WASHINGTON-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT
Page 5

defend and hold Multnomah harmless from any claim of detention in excess of lawful limits brought by or on behalf of any juvenile referred as provided herein.

B. Washington shall perform as follows:

1. It shall be the responsibility of law enforcement authorities in Washington County to deliver juveniles authorized for secure custody to the Donald E. Long Home. Washington shall provide Multnomah current information identifying Washington Juvenile Department staff who may authorize the detention of juveniles as provided herein.
2. Washington shall provide or arrange all nonemergency transportation of Washington residents once a juvenile has been delivered by law enforcement officers.
3. Washington shall provide Multnomah written evidence of authorization to detain or release any juvenile referred pursuant to this Agreement, but actual receipt of written evidence is not a condition precedent to any specific detention or release.
4. Except as provided in Section III-B of this Agreement, Washington shall compensate Multnomah for all expenses reasonably incurred by Multnomah in providing emergency medical, dental, or psychological services, including transportation therefor, on behalf of any juvenile referred pursuant to this Agreement.
5. Washington shall reimburse Multnomah for any unusual expenses reasonably incurred in the care and supervision of a referred juvenile which would exceed the level of care and supervision customarily furnished to detained youngsters, including but not limited to specially tailored clothing or custom footwear, prostheses, remedial tutoring, eyeglasses, dentures, hearing aids, or similar devices. Nothing in this Agreement shall be construed to authorize Multnomah to incur these expenses without prior authorization from Washington except in those circumstances constituting a medical emergency.
6. Washington shall be responsible for providing Washington juveniles placed with Multnomah pursuant to this Agreement any of the usual counseling services attendant to a child subject to the juvenile court system.

WASHINGTON-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT
Page 6

7. It shall be the responsibility of law enforcement agencies to provide statutorily necessary notifications of temporary custody to the parent or guardian of any juvenile placed by that agency pursuant to this Agreement.
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C. Compensation Rates and Mode of Payments:

1. Subject to the provisions of II A 1 d, for the duration of this annual Agreement Washington shall pay to Multnomah the sum of \$191,359 for the reservation and utilization of five bed spaces and normal care and maintenance of those Washington juveniles in residence. The above sum shall be paid by Washington to Multnomah in three equal installments of \$63,786.33, payable on October 1, 1990, February 1, 1991, and June 1, 1991.
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- A. It is understood and agreed that any and all employees of the Donald E. Long Home and of Multnomah are not employees, agents, or representatives of Washington for any purpose.

WASHINGTON-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT
Page 7

- B. Washington and Multnomah, each as to the other, shall indemnify, save harmless, and defend the sister county, its officers, commissioners and employees from and against all claims and actions, and all expenses incidental to the investigation and defense thereof, arising out of or based upon damage or injuries to persons or property caused by the errors, omissions, fault, or negligence of the indemnifying county or that county's employees. More specifically, and only by way of example and not as an exclusive listing, Multnomah shall hold Washington harmless for responsibility or any liability arising from operation of the Donald E Long Home and shall indemnify Washington for any loss proximately and legally caused by the conduct of Multnomah's officers, agents, and employees; Washington shall hold Multnomah harmless and shall be responsible for any liability arising from illegal detention caused by the failure of Washington to properly monitor the detention periods for juveniles referred herein and held beyond a legal period not as a consequence of a failure or absence of duty by Multnomah.
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 2. In the event that Washington does not intend to renew this Agreement for the subsequent fiscal year, Washington shall notify Multnomah on or before January 1, 1991, of its intent not to renew. In the event Washington fails to so notify Multnomah of an

intent not to renew this Agreement, and thereafter does not renew this Agreement, Washington shall reimburse Multnomah at the rate of \$9,568 per month for six months from the date of receipt by Multnomah of a written notice of intent by Washington to discontinue or not renew this Agreement. During this six month period Washington shall have a right of access to three detention beds at all times and may subcontract with other counties at its discretion to mitigate its costs pursuant to this subsection.

3. In the event Multnomah does not intend to renew this Agreement for the next fiscal year, Multnomah shall notify Washington on or before January 1, 1991, of its intent not to renew. In the event that Multnomah fails to notify Washington of its intention not to renew this Agreement and thereafter does not renew this Agreement, Multnomah shall continue to provide services under terms of this Agreement for a period of six months following the date Washington receives notice of Multnomah's intent not to renew this Agreement.
4. Although renewable, this Agreement may be subject to modification in subsequent years. In the event either county intends a modification of this Agreement which produces a fiscal impact on either county it shall be deemed subject to provision IV B-2 or 3 related to an intent not to renew the Agreement. In the event a modification of this Agreement in a subsequent year has no fiscal impact, the county intending to modify the Agreement shall notify the other county of that fact on or before February 15, 1991.

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- A. This Agreement and any amendments to this Agreement will not be effective until approved by the Boards of County Commissioners of Washington and Multnomah.
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WASHINGTON-MULTNOMAH COUNTY JUVENILE DETENTION
INTERGOVERNMENTAL COOPERATION AGREEMENT
Page 9

Board of County Commissioners
MULTNOMAH COUNTY, OREGON

Reviewed:
Laurence Kressel,
County Counsel
for Multnomah County
By: [Signature]
Date: 5.25.90

By: [Signature]
Gladys McCoy
Multnomah County Chair

RATIFIED
Multnomah County Board
of Commissioners
June 7, 1990

Date: June 7, 1990

Board of County Commissioners
WASHINGTON COUNTY, OREGON

County Counsel
Washington County, Oregon

Chair

Date: _____

Meeting Date: JUN 07 1990

Agenda No.: R-14 & R-15

(Above space for Clerk's Office Use)

Unanimous Consent
AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: Certificates of Participation

BCC Informal _____ (date) BCC Formal June 7, 1990 (date)

DEPARTMENT of General Services DIVISION Finance

CONTACT Dave Boyer TELEPHONE 248-3312

PERSON(S) MAKING PRESENTATION Dave Boyer

ACTION REQUESTED:

INFORMATIONAL ONLY POLICY DIRECTION APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 5 minutes

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: _____

BRIEF SUMMARY (include statement of rationale for action requested, as well as personnel and fiscal/budgetary impacts, if applicable):

Resolutions authorizing the sale of Certificates of Participation for purchase of Commercial Securities Building and Postal Credit Union Building

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL _____

Or

DEPARTMENT MANAGER *AB* Senda Alexander *ba*

(All accompanying documents must have required signatures)

BEFORE THE BOARD OF COUNTY COMMISSIONERS

MULTNOMAH COUNTY, OREGON

In the matter of authorizing)
and approving of the issuance)
and negotiated sale of the)
Series 1990B Taxable Certifi-)
cates of Participation;)
approving and authorizing the) RESOLUTION
Certificate Purchase Agreement,)
the Lease-Purchase and Escrow) #90-
Agreement, and the Preliminary)
Official Statement and Official)
Statement; and designating an)
Authorized Officer.)

WHEREAS, the Board of County Commissioners of Multnomah County, Oregon (the "Board") desires to acquire the land and building known as the Commercial Securities Building (the "County Government Center") in Portland, Oregon and to make certain renovations and remodeling of the interior of the building, including asbestos removal, for the purpose of housing the County's General Services Division and such other agencies, divisions and departments of the County as may be located therein from time to time;

WHEREAS, the sellers of the Commercial Securities Building desire to close the purchase before July 10, 1990;

WHEREAS, the Board has reviewed a proposed plan to provide funds for the payment of the costs of such acquisition and renovation through the issuance of Taxable Certificates of Participation under a Lease-Purchase and Escrow Agreement to be entered into between Multnomah County (the "County") and a Vendor and Escrow Agent (the "Vendor" and "Escrow Agent") and the Board does determine that the proposed issuance of Certificates of Participation would be in the best interests of the County;

WHEREAS, the Board is advised that pursuant to the provisions of the Internal Revenue Code of 1986, as amended, and regulations promulgated thereunder, the County may not issue tax-exempt Certificates of Participation in that the Commercial Securities Building will continue to be substantially leased and occupied by private activity tenants during the remaining terms of their existing commercial leases. Therefore, it is proposed that the Certificates of Participation in the principal amount not to exceed \$18,500,000 will be taxable certificates issued for the purpose of the

acquisition of the Commercial Securities Building and the renovation and remodeling thereof and to pay the costs of issuance of the Certificates. The interest component payable on the Certificates of Participation will be includable in gross income for federal income tax purposes;

WHEREAS, the Finance Director has negotiated documents for the issuance of the Certificates and has received from Kidder, Peabody & Co., Incorporated (the "Underwriter") a Certificate Purchase Contract for the purchase of the Certificates evidencing proportionate interests in the Lease-Purchase payments to be made by the County;

WHEREAS, the Board does find and determine that it is reasonable and necessary to approve and authorize the execution of the financing documents and being advised by the Finance Director that the documents are in substantially final form and ready for approval and authorization;

THEREFORE BE IT RESOLVED THAT:

1. The Board does authorize and approve of the disbursement of appropriated funds from the Lease/Purchase Project Fund to purchase the Commercial Securities Building prior to the issuance of Certificates of Participation and the Lease/Purchase Project Fund shall be reimbursed from the proceeds of the sale of the Certificates of Participation.

2. The Board does authorize and approve of the Lease-Purchase financing of the acquisition and renovation of the Commercial Securities Building land and property (the "Facilities") as more fully described in the Series 1990B Lease-Purchase and Escrow Agreement (the "Agreement"), does authorize and approve of the Agreement, and does designate the Finance Director or designee, with the advice and consent of the Chair, as the Authorized Officer to execute these documents for and on behalf of the County.

3. The Board does accept the terms and provisions of the Series 1990B Certificate Purchase Contract (the "Purchase Contract") and does approve of the purchase price and interest rate to be borne by the Certificates and does authorize the authorized officer, with the advice and consent of the Chair, to execute the Purchase Contract on behalf of the County.

4. Pursuant to the authority of Oregon Revised Statutes Sections 271.390 and 279.101(2) and 288.600 and applicable provisions of the Charter of the County, the Board does approve of and authorize and direct that the Series 1990B Certificates of Participation be issued and that the interest component of the Certificates shall be taxable for federal income tax purposes to the holders of the Certificates and the County does consent to such taxation of the interest component

of the Certificates and does direct that the adoption of this Resolution and the execution thereof by the Chair of the Board shall constitute the written consent as provided by law.

5. The County does approve of the issuance of the Series 1990B Certificates in fully registered form, in denominations of Five Thousand Dollars (\$5,000) each or integral multiples thereof, to be dated July 1, 1990 and to be numbered sequentially beginning with Number R-1. The Certificates shall mature serially on the first day of July of each year as stated in the Certificate Purchase Agreement.

6. The Certificates shall bear interest payable semiannually on the first day of January and the first day of July of each year commencing January 1, 1991. Interest shall be calculated on the basis of a 30-day month, 360-day year and shall be payable by check or draft mailed on the interest payment date to the Certificate owners whose names appear on the registration books of the County maintained by the Paying Agent as of the close of business on the fifteenth day of the month wherein an interest payment is due.

7. The County may elect to redeem the Certificates maturing after July 1, 1997 in whole or in part, and if in part, in inverse order of maturity, and by lot within a single maturity and in such amounts that equal \$5,000 or any integral multiple thereof, on any interest payment date on or after July 1, 1998 at a price equal to the principal component of the Certificates to be redeemed plus the interest component accrued to the redemption date.

8. In addition, the Certificates are redeemable, if, in the opinion of the County, the Facilities suffer substantial damage or destruction to the extent it cannot be reasonably used for its intended purposes or in the event of prepayment of the Lease Payments by the deposit by the County with the Escrow Agent of sufficient cash or government obligations to prepay the outstanding Lease Payments.

9. Notice of such redemption will be given by first-class mail, postage prepaid, at least thirty (30) days but not more than sixty (60) days prior to the date fixed for redemption to the owners of the Certificates to be redeemed at the addresses of such owners as shown on the Certificate Register.

10. The County may budget and appropriate expenditures sufficient to pay the Lease Payments for each fiscal year in the amount of the annual principal component maturities and the accruing interest components on the outstanding Certificates, but the County is not obligated to budget and appropriate such expenditures unless the Board of County Commissioners includes such payments in the County budget for each fiscal year. In the event of appropriation of funds for Lease Payments, the County covenants to maintain such appropriation in full force

and effect during that fiscal year and shall expend such appropriated funds only for Lease Payments. In the event the County determines not to appropriate funds sufficient for Lease Payments in any fiscal year, such failure shall constitute a termination of the Agreement and the Escrow Agent may exercise such remedies as are provided in the Agreement.

11. The Board does authorize the establishment of certain trust accounts as provided in the Agreement including the "Multnomah County, Oregon Series 1990B Facilities Reserve Account". There shall be deposited at the close of the sale of the Certificates to the Reserve Account moneys to be held in trust as a reserve for the payment of Lease Payments pursuant to the Agreement. In the event of the failure to appropriate funds in any fiscal year for the Lease Payments or the insufficiency of funds appropriated and available for the Lease Payments, the Escrow Agent is authorized to transfer from the Reserve Account such moneys, until the Reserve Account is exhausted, in sufficient amount to make up any deficiency in the amount of the Lease Payments due during the ensuing fiscal year. Funds in the Reserve Account shall be applied only upon Lease Payments including unappropriated Lease Payments.

12. The Certificates shall be secured by a pledge and covenant of the County to apply appropriated funds from the general funds of the County upon the Lease Payments and to secure the Lease Payments by funds in the Reserve Account and by a pledge of the County's leasehold interest in the Facilities.

13. The County does designate and appoint Security Pacific Bank Oregon as the Vendor, Escrow Agent and Paying Agent and Registrar for the Certificates and does request the Paying Agent and Registrar to authenticate the Certificates as of the date of delivery to the purchasers thereof.

14. The County does approve of the preparation and distribution of the Preliminary Official Statement, does ratify the distribution thereof to prospective purchasers of the Certificates and does authorize the preparation and distribution of the Official Statement. When the Authorized Officer has been advised that the final Official Statement does not contain any untrue statement of a material fact or omit to state any material fact necessary to make the statements contained in the Official Statement not misleading in the light of the circumstances under which they are made, then the Authorized Officer may certify the accuracy of the Official Statement on behalf of the County.

15. The County does authorize the Authorized Officer of the County to execute such other and necessary documents as are proper to consummate the financing.

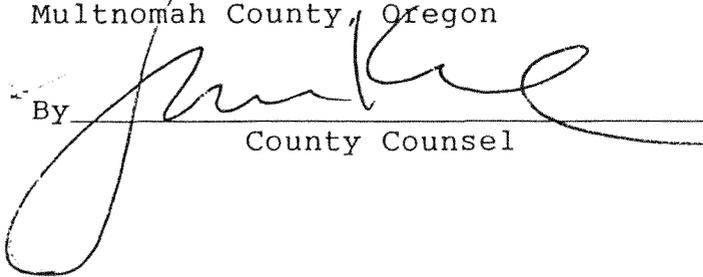
ADOPTED this _____ day of June, 1990.

BOARD OF COUNTY COMMISSIONERS
MULTNOMAH COUNTY, OREGON

By _____
Multnomah County Chair

Reviewed by:

LAURENCE KRESSEL
County Counsel for
Multnomah County, Oregon

By  _____
County Counsel

327F

BEFORE THE BOARD OF COUNTY COMMISSIONERS

MULTNOMAH COUNTY, OREGON

In the matter of the authorizing)
and approving of the issuance and)
negotiated sale of the Series 1990C)
Tax-Exempt Certificates of)
Participation Approving and)
Authorizing Certificate Purchase) RESOLUTION
Agreement, the Lease-Purchase and)
Escrow Agreement, and the) #90-
Preliminary Official Statement and)
Official Statement and designating)
an Authorized Officer.)

WHEREAS, the Board of County Commissioners of Multnomah County, Oregon (the "Board") desires to acquire the land and the building known as the Postal Credit Union Building in Portland, Oregon (the "Probation Services Facility");

WHEREAS, the sellers of the Postal Credit Union Building desire to close the purchase before June 30, 1990;

WHEREAS, the Board has reviewed a proposed plan to provide funds for the payment of the costs of such acquisition through the issuance of Certificates of Participation under a Lease-Purchase and Escrow Agreement to be entered into between Multnomah County (the "County") and a Vendor and Escrow Agent (the "Vendor" and "Escrow Agent") and the Board does determine that the proposed issuance of Certificates of Participation would be in the best interests of the County;

WHEREAS, the certificates of participation will be issued and designated as Series 1990C Certificates of Participation (the "Certificates"). The Series 1990C Certificates in the principal amount not to exceed \$475,000 will be tax-exempt certificates issued for the purpose of the acquisition of the Probation Services Facility and to pay the costs of issuance of the Certificates; and

WHEREAS, the Finance Director has negotiated documents for the issuance of the Certificates and has received from Kidder, Peabody & Co., Incorporated (the "Underwriter") a Certificate Purchase Contract for the purchase of the Certificates evidencing proportionate interests in the Lease-Purchase payments to be made by the County;

WHEREAS, the Board does find and determine that it is reasonable and necessary to approve and authorize the execution of the financing documents and being advised by the Finance Director that the documents are in substantially final form and ready for approval and authorization;

THEREFORE BE IT RESOLVED THAT:

1. The Board does authorize and approve of the disbursement of appropriated funds from the Lease/Purchase Project Fund to purchase the Commercial Securities Building prior to the issuance of Certificates of Participation and the Lease/Purchase Project Fund shall be reimbursed from the proceeds of the sale of the Certificates of Participation.

2. The Board does authorize and approve of the Lease-Purchase financing of the acquisition of the Probation Services Facility (the "Facility") as more fully described in the Series 1990C Lease-Purchase and Escrow Agreement (the "Agreement"), does authorize and approve of the Agreement, and does designate the Finance Director as the Authorized Officer with the advice and consent of the Chair, to execute these documents for and on behalf of the County.

3. The Board does accept the terms and provisions of the Series 1990C Certificate Purchase Contract (the "Purchase Contract") and does approve of the purchase price and interest rate to be borne by the Certificates and does authorize the Finance Director, with the advice and consent of the Chair, to execute the Purchase Contract on behalf of the County.

4. Pursuant to the authority of Oregon Revised Statutes Sections 271.390 and 279.101(2) and the applicable provisions of the Charter of the County, the County does approve of and authorize and direct the issuance of the Series 1990C Certificates in fully registered form, in denominations of Five Thousand Dollars (\$5,000) each or integral multiples thereof, to be dated July 1, 1990 and to be numbered sequentially beginning with Certificate No. R-1. The Certificates shall mature serially on the first day of July of each year as stated in the Certificate Purchase Agreement.

5. The Certificates shall bear interest payable semiannually on the first day of January and the first day of July of each year commencing January 1, 1991. Interest shall be calculated on the basis of a 30-day month, 360-day year and shall be payable by check or draft mailed on the interest payment date to the Certificate owners whose names appear on the registration books of the County maintained by the Paying Agent as of the close of business on the fifteenth day of the month wherein an interest payment is due.

6. In addition, the Certificates are redeemable, if, in the opinion of the County, the Facilities suffer substantial damage or destruction to the extent it cannot be reasonably used for its intended purposes or in the event of prepayment of the Lease Payments by the deposit by the County with the Escrow Agent of sufficient cash or government obligations to prepay the outstanding Lease Payments.

7. Notice of such redemption will be given by first-class mail, postage prepaid, at least thirty (30) days but not more than sixty (60) days prior to the date fixed for redemption to the owners of the Certificates to be redeemed at the addresses of such owners as shown on the Certificate Register.

8. The County may budget and appropriate expenditures, sufficient to pay the Lease Payments for each fiscal year in the amount of the annual principal component maturities and the accruing interest components on the outstanding Certificates, but the County is not obligated to budget and appropriate such expenditures unless the Board of County Commissioners includes such expenditures in the County budget for each fiscal year. In the event of appropriation of funds for Lease Payments, the County covenants to maintain such appropriation in full force and effect during that fiscal year and shall expend such appropriated funds only for Lease Payments. In the event the County determines not to appropriate funds sufficient for Lease Payments in any fiscal year, such failure shall constitute a termination of the Agreement and the Escrow Agent may exercise such remedies as are provided for in the Agreement.

9. The Certificates shall be secured by a pledge and covenant of the County to apply appropriate funds from the general funds of the County upon the Lease Payments and by a pledge of the County's leasehold interest in the Facilities.

10. The County does designate and appoint Security Pacific Bank Oregon as the Vendor, Escrow Agent and Paying Agent and Registrar for the Certificates and does request the Paying Agent and Registrar to authenticate the Certificates as of the date of delivery to the purchasers thereof.

11. The County does approve of the preparation and distribution of the Preliminary Official Statement, does ratify the distribution thereof to prospective purchasers of the Certificates and does authorize the preparation and distribution of the Official Statement. When the Authorized Officer has been advised that the final Official Statement does not contain any untrue statement of a material fact or omit to

state any material fact necessary to make the statements contained in the Official Statement not misleading in the light of the circumstances under which they are made, then the Authorized Officer may certify the accuracy of the Official Statement on behalf of the County.

12. The proceeds of the Series 1990C Certificates shall be used by the County and invested by the Escrow Agent in such manner that the Certificates will not become "arbitrage bonds" within the meaning of Section 148 of the Internal Revenue Code of 1986, as amended, and regulations issued thereunder.

13. The County does authorize the Authorized Officer of the County to execute such other and necessary documents as are proper to consummate the financing.

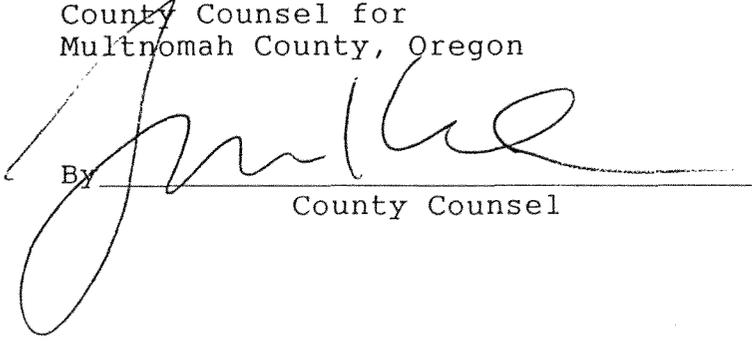
ADOPTED this _____ day of June, 1990.

BOARD OF COUNTY COMMISSIONERS
MULTNOMAH COUNTY, OREGON

By _____
Multnomah County Chair

Reviewed by:

LAURENCE KRESSEL
County Counsel for
Multnomah County, Oregon

By  _____
County Counsel

pa 2 - 1990C has been
REVISED 6/5/90

WHEREAS, the Board does find and determine that it is reasonable and necessary to approve and authorize the execution of the financing documents and being advised by the Finance Director that the documents are in substantially final form and ready for approval and authorization;

THEREFORE BE IT RESOLVED THAT:

1. The Board does authorize and approve of the disbursement of appropriated funds from the Lease/Purchase Project Fund to purchase the Commercial Securities Building prior to the issuance of Certificates of Participation and the Lease/Purchase Project Fund shall be reimbursed from the proceeds of the sale of the Certificates of Participation.

2. The Board does authorize and approve of the Lease-Purchase financing of the acquisition of the Probation Services Facility (the "Facility") as more fully described in the Series 1990C Lease-Purchase and Escrow Agreement (the "Agreement"), does authorize and approve of the Agreement, and does designate the Finance Director as the Authorized Officer with the advice and consent of the Chair, to execute these documents for and on behalf of the County.

3. The Board does accept the terms and provisions of the Series 1990C Certificate Purchase Contract (the "Purchase Contract") and does approve of the purchase price and interest rate to be borne by the Certificates and does authorize the Finance Director, with the advice and consent of the Chair, to execute the Purchase Contract on behalf of the County.

4. Pursuant to the authority of Oregon Revised Statutes Sections 271.390 and 279.101(2) and the applicable provisions of the Charter of the County, the County does approve of and authorize and direct the issuance of the Series 1990C Certificates in fully registered form, in denominations of Five Thousand Dollars (\$5,000) each or integral multiples thereof, to be dated July 1, 1990 and to be numbered sequentially beginning with Certificate No. R-1. The Certificates shall mature serially on the first day of July of each year as stated in the Certificate Purchase Agreement.

5. The Certificates shall bear interest payable semiannually on the first day of January and the first day of July of each year commencing January 1, 1991. Interest shall be calculated on the basis of a 30-day month, 360-day year and shall be payable by check or draft mailed on the interest payment date to the Certificate owners whose names appear on the registration books of the County maintained by the Paying Agent as of the close of business on the fifteenth day of the month wherein an interest payment is due.

HENRY KANE
ATTORNEY AT LAW
12275 S.W. 2ND
P.O. BOX 518
BEAVERTON, OREGON 97075

AREA CODE 503
TELEPHONE 646.0566

FAX 644-9574
May 28, 1990

BCC
R-16
5-31-90

Chairman and Commissioners
Multnomah County Board of Commissioners
1021 S.W. 4th Avenue
Portland, OR 97204

Re: Notice of Possible Litigation

Public Records Law request to inspect and copy documents

Dear Chairman and Commissioners:

Paragraphs are numbered for clarity.

1. This letter is written on behalf of my client, the Oregon Homeowners Association.

2. The May 25, 1990 Oregonian contains an article titled:

"County board votes to purchase old
Boise Cascade office building."

3. The article states in part:

"The county plans to pay \$11,950,000 for the 123,000-square foot building owned by Commercial Securities (Oregon) Ltd. The building has been on the market at \$13 million for several months.

"The county will raise the money through certificates of participation, which are sold to private and institutional investors through brokerage firms. Dave Boyer, county finance director, said that selling certificates does not require voter approval.

"The certificates will be paid off through county general funds and savings from other building leases during the next 20 years, Boyer said. The building purchase will cost the county \$500,000 to \$800,000 annually for the next 20 years and already was included in the 1990-91 budget, he said."

RECORDED
INDEXED
MAY 29 1990
CLERK OF COUNTY

Chairman and Commissioners
Multnomah County Board of Commissioners
May 28, 1990
Page Two

4. The article indicates that the County does not at this time have \$11,950,000 on hand as contingent, surplus or unappropriated funds. It is assumed that the County will not have the offsetting \$11,950,000 on or about July 9, 1990, the scheduled date to complete the purchase.

5. Multnomah County Counsel Laurence Kressel discussed the financing aspect of the purchase last Friday. During our brief telephone discussion three Oregon cases were discussed:

State ex rel Kane v. Goldschmidt, 308 Or 573 (1989)

Terry v. Multnomah County, 279 Or 127, 566 P2d 878 (1977)

Cole v. Baker, 82 Or App 108, 727 P2d 171 (1986).

6. Mr. Kressel did not state or imply that the County at this time, or on or about July 9, 1990, has/would have \$11,950,000 on hand as contingent, surplus or unappropriated funds to offset the purchase.

7. Equally important, Mr. Kressel did not state the theory or rationale the County is using to avoid asking Multnomah County voters to authorize the \$11,950,000 expenditure.

8. Perhaps Mr. Kressel is relying on Kane v. Goldschmidt, supra, which held that a debt is not a debt because the state of Oregon does not promise to repay the borrowed money, and that County certificates of participation (bonds) will state that the County does not promise to repay the \$11,950,000. If so, Kane v. Goldschmidt was based on an express 1989 statute. Perhaps Mr. Kressel will invite my attention to a statute similar to the one relied upon by the Supreme Court. I haven't found any.

9. Article XI, § 10 of the Oregon Constitution provides that:

"No county shall create any debt or liabilities which shall singly or in the aggregate, with previous debts or liabilities, exceed \$5,000 * * * ."

10. ACCORDINGLY, PLEASE CONSIDER THIS LETTER FORMAL NOTICE THAT IF NOT SATISFIED THAT MULTNOMAH COUNTY CAN BORROW THE \$11,950,000 WITHOUT VIOLATING ARTICLE XI, § 10 OF THE OREGON CONSTITUTION, THE OREGON HOMEOWNERS ASSOCIATION RESERVES THE RIGHT TO TAKE APPROPRIATE LEGAL ACTION AND MAY CHALLENGE THE TRANSACTION.

Chairman and Commissioners
Multnomah County Board of Commissioners
May 28, 1990
Page Two

11. The decision whether to litigate will be determined by facts/legal theory offered by the County and the result of the following Public Records Law request to inspect and copy documents.
12. A subsequent letter will restate paragraph 10, supra.

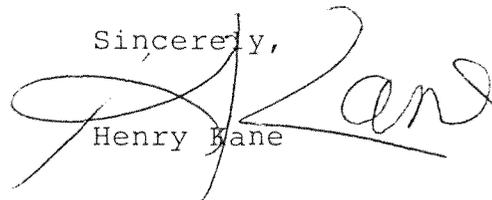
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PUBLIC RECORDS LAW REQUEST TO INSPECT AND COPY DOCUMENTS

13. Pursuant to ORS 192.410 to 192.505, the Public Records Law, I request the opportunity to inspect the following documents during regular office hours and to order selected copies of the following documents:

- (a) all resolutions/orders authorizing aquisition of the old Boise Cascade building by Multnomah County;
- (b) all resolutions/orders authorizing Multnomah County to finance acquisition of said building by issuance of certificates of participation (COPs) in the sum of \$11,950,000;
- (c) the latest draft of agreements/contracts/etc., however denominated, to implement the County's decision to finance acquisition of said building by issuance of certificates of participation (COPs) in the sum of \$11,950,000;
- (c) An Opinion Letter by Bond Counsel that Multnomah County has the authority to issue the \$11,950,000 COPS, and
- (e) the proposed 1990-91 Multnomah County budger and all other financial documents, if any, Multnomah County claims demonstrates that the County has available funds of \$11,950,000 to offset the \$11,950,000 COPS.

Sincerely,



Henry Kane

cc: client
Multnomah County Counsel Kressel - FAX 248-3377
Oregonian - FAX 227-5306



MULTNOMAH COUNTY OREGON

GLADYS MCCOY
MULTNOMAH COUNTY CHAIR
1021 S.W. 4th, ROOM 134
PORTLAND, OREGON 97204
6/5/90

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY
PAULINE ANDERSON
GRETCHEN KAFOURY
RICK BAUMAN
SHARRON KELLEY

DEPARTMENT OF GENERAL SERVICES
PORTLAND BUILDING
1120 SW FIFTH, 14TH FLOOR
PORTLAND, OR 97204-1934

OFFICE OF THE DIRECTOR (503) 248-3303
EMPLOYEE SERVICES (503) 248-5015
FINANCE (503) 248-3312
LABOR RELATIONS (503) 248-5135
PLANNING & BUDGET (503) 248-3883

AT OTHER LOCATIONS:

ADMINISTRATIVE SERVICES (503) 248-5111
ASSESSMENT & TAXATION (503) 248-3345
ELECTIONS (503) 248-3720
INFORMATION SERVICES (503) 248-3749

MEMORANDUM

TO: Chair's Office

FROM: David Boyer, Finance Director *DB*

DATE: June 5, 1990

SUBJECT: Certificates of Participation

The above items, on the approval to issue Certificates of Participation for the Commercial Securities Building and the Portland Postal Credit Union Building needs to be removed from the June 7, 1990 agenda and be placed on the Board Agenda for June 14, 1990.

Thank you for your assistance.

340F/DAB/ts

Meeting Date: JUN 07 1990

Agenda No.: R-14

(Above space for Clerk's Office Use)

Unanimous Consent

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: Budget Modification DHS-58

BCC Informal _____ BCC Formal 6/7/90
(date) (date)

DEPARTMENT Human Services DIVISION Juvenile Justice

CONTACT Duane Zussy/Hal Ogburn TELEPHONE x3782/x3460

PERSON(S) MAKING PRESENTATION Duane Zussy

ACTION REQUESTED:

INFORMATIONAL ONLY POLICY DIRECTION APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 15 minutes

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: _____

BRIEF SUMMARY (include statement of rationale for action requested, as well as personnel and fiscal/budgetary impacts, if applicable):
In anticipation of the approval of the "Downsizing Agreement" with CSD, the BCC can by unanimous consent authorize a Budget Modification to reallocate monies within the current year's approved budget for DHS to allow immediate implementation of the activities to be supported by these State Funds. Once the "downsizing agreement" is approved, these County General Funds can be replaced from those State funds, leaving no net change in your beginning cash balance.

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL _____

Or

DEPARTMENT MANAGER Duane Zussy (ac)

(All accompanying documents must have required signatures)

1990 JUN 09 11 20 AM
CLERK OF COUNTY
OREGON

6-6-90
11:00 AM

Kelma-

Deane Zussy wants to put a Bud Mod on Thurs. (6/7/90) Agenda as a Unanimous Consent item. It will be discussed in the Wed. POC meeting & they should decide then whether or not they want to do it.

The Bud Mod is "in process" will have it to you this afternoon or Thurs. A.M. Thanks!
Wally

NEW

Meeting Date: _____

Agenda No.: _____

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: Budget Modification DHS-58

BCC Informal _____ (date) BCC Formal 6/7/90 (date)

DEPARTMENT Human Services DIVISION Juvenile Justice

CONTACT Duane Zussy/Hal Ogburn TELEPHONE x3782/x3460

PERSON(S) MAKING PRESENTATION Duane Zussy

ACTION REQUESTED:

INFORMATIONAL ONLY POLICY DIRECTION APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 15 minutes

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: _____

BRIEF SUMMARY (include statement of rationale for action requested, as well as personnel and fiscal/budgetary impacts, if applicable):
In anticipation of the approval of the "Downsizing Agreement" with CSD, the BCC can by unanimous consent authorize a Budget Modification to reallocate monies within the current year's approved budget for DHS to allow immediate implementation of the activities to be supported by these State Funds. Once the "downsizing agreement" is approved, these County General Funds can be replaced from those State funds, leaving no net change in your beginning cash balance.

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL _____

Or

DEPARTMENT MANAGER Duane Zussy (cc)

(All accompanying documents must have required signatures)

BUDGET MODIFICATION NO. DHS#58

(For Clerk's Use) Meeting Date JUN 07 1990

Agenda No. ~~10~~
unanimous consent

1. REQUEST FOR PLACEMENT ON THE AGENDA FOR _____

DEPARTMENT Human Services (Date) _____
CONTACT Harold Ogburn DIVISION Juvenile Justice
TELEPHONE 248-3460
*NAME(s) OF PERSON MAKING PRESENTATION TO BOARD Dwayne Zussy/Harold Ogburn

SUGGESTED

AGENDA TITLE (to assist in preparing a description for the printed agenda)
Budget Modification DHS #58, adjusts Personnel, Materials and Services, and Capital Improvement categories to enable the Division to implement the Gang Related Intervention Team Unit for the Month of June 1990.

(Estimated Time Needed on the Agenda)

2. DESCRIPTION OF MODIFICATION (Explain the changes this Bud Mod makes. What budget does it increase? What do the changes accomplish? Where does the money come from? What budget is reduced? Attach additional information if you need more space.)

[X] PERSONNEL CHANGES ARE SHOWN IN DETAIL ON THE ATTACHED SHEET

This budget modification will transfer existing Personnel savings from Organizations within the Division structure into the Gang Unit's Personnel, Materials & Services, and Capital Improvement categories to support the 31 newly created positions, and perform necessary remodelling to accommodate staff, as a result of the \$1.85 Million granted to the Division by The State Of Oregon.

3. REVENUE IMPACT (Explain revenues being changed and the reason for the change)

NONE

4. CONTINGENCY STATUS (to be completed by Finance/Budget)

N/A Contingency before this modification (as of _____) \$ _____
(Specify Fund) (Date)
After this modification \$ _____

Originated By <u>Harold Ogburn</u> Budget Analyst	Date <u>6/6/90</u> Date	Department Manager <u>D. Duane Zussy</u> Personnel Analyst	Date <u>6-6-90</u> Date
---	-------------------------------	--	-------------------------------

Board Approval REBORAH ROGERS Date June 7, 1990

EXPENDITURE TRANSACTION EB []

GM [] TRANSACTION DATE _____

ACCOUNTING PERIOD _____

BUDGET FY _____

Document Number	Action	Fund	Agency	Organi- zation	Reporting Category	Activity	Object	Current Amount	Revised Amount	Change Increase (Decrease)	Sub-Total	Description
		100	010	2520			5100			(98,769)		dec. Permanent
		100	010	2536			5100			31,900		Inc. Permanent
		100	010	2536			5500			2,439		Inc. Fringe
		100	010	2536			5550			1,430		INC. Insurance
		100	010	2536			6110			18,000		INC. Prof SVCE
		100	010	2536			7400			30,000		INC. Bld Mngt
		100	010	2536			8400			15,000		INC. Equipment

//////
 TOTAL EXPENDITURE CHANGE X TOTAL EXPENDITURE CHANGE

REVENUE TRANSACTION RB []

GM [] TRANSACTION DATE _____

ACCOUNTING PERIOD _____

BUDGET FY _____

Document Number	Action	Fund	Agency	Organi- zation	Reporting Category	Revenue Source	Current Amount	Revised Amount	Change Increase (Decrease)	Sub-Total	Description	

//////
 TOTAL REVENUE CHANGE X TOTAL REVENUE CHANGE

BUDGET MODIFICATION NO. DHS#58

(For Clerk's Use) Meeting Date _____
Agenda No. _____

1. REQUEST FOR PLACEMENT ON THE AGENDA FOR _____

DEPARTMENT Human Services
CONTACT Harold Ogburn

(Date) _____
DIVISION Juvenile Justice
TELEPHONE 248-3460

*NAME(S) OF PERSON MAKING PRESENTATION TO BOARD Dwayne Zussy/Harold Ogburn

SUGGESTED

AGENDA TITLE (to assist in preparing a description for the printed agenda)
Budget Modification DHS #58, adjusts Personnel, Materials and Services, and Capital Improvement categories to enable the Division to implement the Gang Related Intervention Team Unit for the Month of June 1990.

(Estimated Time Needed on the Agenda)

2. DESCRIPTION OF MODIFICATION (Explain the changes this Bud Mod makes. What budget does it increase? What do the changes accomplish? Where does the money come from? What budget is reduced? Attach additional information if you need more space.)

PERSONNEL CHANGES ARE SHOWN IN DETAIL ON THE ATTACHED SHEET

This budget modification will transfer existing Personnel savings from Organizations within the Division structure into the Gang Unit's Personnel, Materials & Services, and Capital Improvement categories to support the 31 newly created positions, and perform necessary remodeling to accommodate staff, as a result of the \$1.85 Million granted to the Division by The State Of Oregon.

3. REVENUE IMPACT (Explain revenues being changed and the reason for the change)

NONE

4. CONTINGENCY STATUS (to be completed by Finance/Budget)

N/A Contingency before this modification (as of _____) \$ _____
(Specify Fund) (Date)
After this modification \$ _____

Originated By <u>Harold Ogburn</u>	Date <u>6/6/90</u>	Department Manager <u>D. Dwayne Zussy (cc)</u>	Date <u>6-6-90</u>
Budget Analyst	Date	Personnel Analyst	Date

Board Approval

Date

EXPENDITURE TRANSACTION EB [] GM [] TRANSACTION DATE _____ ACCOUNTING PERIOD _____ BUDGET FY _____

Document Number	Action	Fund	Agency	Organi- zation	Reporting Activity Category	Object	Current Amount	Revised Amount	Change Increase (Decrease)	Sub-Total	Description
		100	010	2510			5100		(32,256)		DECREASE PERMANENT
		100	010	2520			5100		(32,256)		DECREASE PERMANENT
		100	010	2531			5100		(16,130)		DECREASE PERMANENT
		100	010	2532			5100		(16,128)		DECREASE PERMANENT
		100	010	2533			5100		(16,128)		DECREASE PERMANENT
		100	010	2534			5100		(16,128)		DECREASE PERMANENT
		100	010	2520			5500		(3,765)		DECREASE FRINGE
		100	010	2520			5550		(5,989)		DECREASE INSURANCE
		100	010	2536			5100		+66,026		INCREASE PERMANENT
		100	010	2536			5500		+ 3,765		INCREASE FRINGE
		100	010	2536			5550		+ 5,989		INCREASE INSURANCE
		100	010	2536			6110		+18,000		INCREASE PROF. SRV
		100	010	2536			7400		+30,000		INCREASE PLDS. MGMT
		100	010	2536			8400		+15,000		INCREASE EQUIPMENT
									0		TOTAL EXPENDITURE CHANGE

REVENUE TRANSACTION RB [] GM [] TRANSACTION DATE _____ ACCOUNTING PERIOD _____ BUDGET FY _____

Document Number	Action	Fund	Agency	Organi- zation	Reporting Activity Category	Revenue Source	Current Amount	Revised Amount	Change Increase (Decrease)	Sub-Total	Description
									0		TOTAL REVENUE CHANGE

PERSONNEL ORGANIZATION: JJD: DATE: 06-Jun-90
 DETAIL
 FUND: 100 AGENCY: 010 ORG: 2536 PREPARED BY: LOLENZO POE
 WJ2

FTE	JOB TITLE	JCN	NAME	BASE	FRINGE	INS BENEFITS	TOTAL
1.00	JUVENILE COUNSELOR	6271	VACANT	26,700	1,872	2,356	30,928
2.00	JUVENILE GROUPWORKER	6273	VACANT	23,412	1,791	2,548	27,751
1.00	PROGRAM SUPERVISOR		VACANT	2,982	19	216	3,217
1.00	FINANCE SPECIALIST II		VACANT	2,472	16	214	2,702
1.00	CONTRACT SPECIALIST		VACANT	2,182	14	213	2,409
1.00	DATA ANALYST		VACANT	2,281	15	214	2,509
4.00	OFFICE ASSISTANT II		VACANT	5997	38	227	6,263

TOTAL							
FTE	31.00	3100 PERMANENT		66,026	3,765	5,989	75,780
		5200 TEMPORARY					0
REVIS	0	5300 OVERTIME					0
		5400 PREMIUM					0
		TOTAL		66,026	3,765	5,989	75,780



GLADYS McCOY, Multnomah County Chair

Room 134, County Courthouse
1021 S.W. Fourth Avenue
Portland, Oregon 97204
(503) 248-3308

Unanimous
Consent

CHARGE TO EDGEFIELD TASK FORCE

WHAT:

Advise the Board how to develop a "Solicitation for Offers" document to foster creative development proposals for the property, consistent with criteria adopted by the Board and designed to maximize sale value.

Identify the type and scope of retail development appropriate, considering the nature of the site, its location, and the needs of the region.

Evaluate the desirability and feasibility of a 99 year lease approach (or similar device).

Advise the Board on a process to market the property, i.e. strategies, methods and timelines.

Offer any other guidance, individually or collectively, to the Board leading to the successful disposition of the property, including recommended changes to the adopted criteria.

Recommend standards for evaluating purchase offers.

HOW:

Department of Environmental Services will staff the meetings, make available personnel for technical assistance, and assist in preparing the final report of the Task Force.



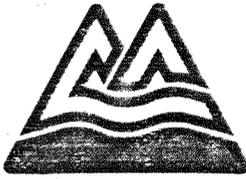
MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
ROOM 605, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

GLADYS McCOY • CHAIR • 248-3308
PAULINE ANDERSON • DISTRICT 1 • 248-5220
GRETCHEN KAFOURY • DISTRICT 2 • 248-5219
RICK BAUMAN • DISTRICT 3 • 248-5217
SHARRON KELLEY • DISTRICT 4 • 248-5213
JANE McGARVIN • Clerk • 248-3277

EDGEFIELD MARKETING TASK FORCE

1. Wayne Atteberry
Standard Insurance Company
Vice-President
(503) 243-7784
2. Candace Brewer
Pacific Development Corporation
Director, Marketing & Communications
(503) 221-5625
3. Brad Fletcher, Chair
Oregon Economic Development Dept
Senior Business Development Officer and
Regional Business Development Officer
(503) 229-5625
4. Ron Kawamoto
Norris, Beggs & Simpson
Associate Broker
(503) 223--7181
5. Marge Ille
Planning, Development & Inter-governmental
Relations Department
Housing Authority of Portland
(503) 249-5579
6. Barbara Walker
Board of Directors
40-Mile Loop Land Trust
7. Don Drake
Investment Sales Department
Melvin Mark Properties
(503) 223-4777



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY
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GRETCHEN KAFOURY
RICK BAUMAN
SHARRON KELLEY

DEPARTMENT OF GENERAL SERVICES
PORTLAND BUILDING
1120 SW FIFTH, 14TH FLOOR
PORTLAND, OR 97204-1934

OFFICE OF THE DIRECTOR (503) 248-3223
EMPLOYEE SERVICES (503) 248-5015
FINANCE (503) 248-3312
LABOR RELATIONS (503) 248-5135
PLANNING & BUDGET (503) 248-3883

AT OTHER LOCATIONS:

ADMINISTRATIVE SERVICES (503) 248-5111
ASSESSMENT & TAXATION (503) 248-3345
ELECTIONS (503) 248-3720
INFORMATION SERVICES (503) 248-3749

REVISED

REVISED

REVISED

REVISED

REVISED

MEMORANDUM

TO: Policy Development Committee

FROM: Jack Horner, Director *JH*
Planning and Budget

DATE: June 1, 1990

SUBJECT: Strategic Planning Special Meeting - Juvenile Justice Housing Issues (Crisis)
Time Change

We will hold the next Policy Development Committee meeting, in lieu of the previously scheduled Board Informal, on Wednesday, June 6, 1990, in Conference Room A on the 14th Floor of the Justice Center.

The meeting is scheduled to begin at 12:30 and work until 3:30. The DPMC will immediately follow the Policy Development Committee at the same location.

A briefing packet will be sent to you on Tuesday, June 5, including a detailed agenda. The general topic, however, will be to try to get a complete understanding of the problem, its implications, and to determine a course of action based on the situation, budget requirements, etc. to recommend to the BCC.

322F/JH

c: Gary Walker
Kelly Bacon

MULTNOMAH COUNTY
1990 JUN 14 AM 10:03
BOARD OF COUNTY COMMISSIONERS



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS GLADYS McCOY PAULINE ANDERSON GRETCHEN KAFOURY RICK BAUMAN SHARRON KELLEY	DEPARTMENT OF GENERAL SERVICES PORTLAND BUILDING 1120 SW FIFTH, 14TH FLOOR PORTLAND, OR 97204-1934	OFFICE OF THE DIRECTOR EMPLOYEE SERVICES FINANCE LABOR RELATIONS PLANNING & BUDGET	(503) 248-3303 (503) 248-5015 (503) 248-3312 (503) 248-5135 (503) 248-3883
	AT OTHER LOCATIONS:	ADMINISTRATIVE SERVICES ASSESSMENT & TAXATION ELECTIONS INFORMATION SERVICES	(503) 248-5111 (503) 248-3345 (503) 248-3720 (503) 248-3749

MEMORANDUM

TO: Policy Development Committee

FROM: Jack Horner, Director
Planning and Budget 

DATE: May 31, 1990

SUBJECT: Strategic Planning Special Meeting - Juvenile Justice Housing Issues (Crisis)

1990 MAY 31 11:30
 COUNTY OF MULTNOMAH
 OREGON

We will hold the next Policy Development Committee meeting in lieu of the previously scheduled Board Informal on Thursday, June 7, 1990, in Conference Room A on the 14th Floor of the Portland Building.

The meeting is scheduled to begin at 1:30 p.m. and conclude at 4:30 p.m.

A briefing packet will be sent to you on Tuesday, June 5 including a detailed agenda. The general topic, however, will be to try to get a complete understanding of the problem, its implications, and to determine a course of action based on the situation, budget requirements, etc. to recommend to the BCC.

322F/JH

c: Gary Walker
Kelly Bacon

Meeting Date: JUN 07 1990

Agenda No.: _____

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: Juvenile Justice Division Budget Rebalancing

BCC Work Session 6/7/90 BCC Formal _____
(date) (date)

DEPARTMENT DHS DIVISION Juvenile Justice

CONTACT Hal Ogburn TELEPHONE 248-2470

PERSON(S) MAKING PRESENTATION Duane Zussy, Hal Ogburn

ACTION REQUESTED:

INFORMATIONAL ONLY POLICY DIRECTION APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 1 hr

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: _____

BRIEF SUMMARY (include statement of rationale for action requested, as well as personnel and fiscal/budgetary impacts, if applicable):

DHS Director and staff will review options for solution to Juvenile Detention Space Crisis presented on 5/29/90, with additional fiscal analysis as requested by BCC.

BOARD OF COUNTY COMMISSIONERS
MULTNOMAH COUNTY
OREGON
1990 MAY 30 AM 8 41

(If space is inadequate, please use other side)

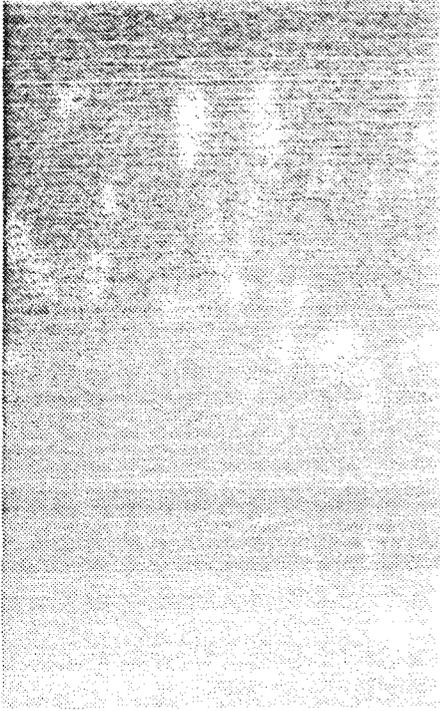
SIGNATURES:

ELECTED OFFICIAL _____

Or

DEPARTMENT MANAGER Duane Zussy (ac)

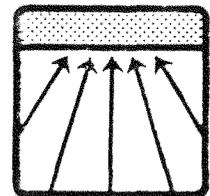
(All accompanying documents must have required signatures)



MULTNOMAH COUNTY OREGON

Policy Development Committee
Special Meeting
June 6, 1990

Juvenile Crime Program Impact Discussion



MULTNOMAH COUNTY
POLICY DEVELOPMENT COMMITTEE
Juvenile Crime Program Impact Discussion

Justice Center
14th Floor, Conference Room A
Wednesday, June 6th
12:30 P.M.

CONTENTS

1. Agenda
2. Decisions to Be Made
3. Fact Sheet and Options Benefits and Liabilities
4. Zussy Memoranda - June 5, 1990, "Budgetary Action with Regard to Emergency Board Funding.."
- May 30, 1990, "Juvenile Detention Space Crisis and Impact of Legislative Emergency Board's Deferral ..."
5. Ogburn
Memorandum - May 24, 1990, "Juvenile Detention Population Crisis"
6. Tillinghast
Memorandum - May 30, 1990, "Juvenile Custody Problems"

Policy Development Committee Meeting

June 6, 1990 12:30-3:30 PM

Conference Room A 14th Floor Justice Center

A G E N D A

I. State Gang Intervention problem

- A. Background, overview of Emergency Board decision
(Duane Zussy) 15 minutes
- B. Proposed actions - PDC discussion and decision
(Jack Horner) 25 minutes

II. Detention overcrowding

- A. Overview of problem
(Duane Zussy) 25 minutes
- B. Questions and discussion - PDC
(Jack Horner) 40 minutes
- C. Review Options
(Duane Zussy) 20 minutes
- D. PDC discussion and direction to DHS about which
option to embody in an amendment to 1900-91 budget
(Jack Horner) 60 minutes

DECISIONS TO BE MADE

1. The Department of Human Services recommends acceptance of State Children's Services Division revenue (\$750,000), State Downsizing IGA revenue (\$1,100,000), and appropriation of General Fund support for these programs (\$21,000).

ACTION: 1. Approve 1989-90 Budget Modification "front-ending" start up expenditures for these programs (\$75,000) to be reimbursed from State revenues when received.

2. Approve 1990-91 amendments to appropriate additional State and Federal money with General Fund supplement.

2. The Department of Human Services recommends approval of Option 2, "Detention and Community-Based Alternatives" from the list of four options to deal with the population of detainees at the Donald E. Long Home.

ACTION: Choose one of the four options for addressing the problem, direct Human Services to prepare appropriate amendment to 1990-91 Budget.

Fact Sheet

STATE GANG INTERVENTION PROBLEM

- Source of Funding:
- State Children's Services Division \$750,000.
 - State Downsizing IGA \$1,100,000.
 - USDA food reimbursement, \$19,815
 - County General Fund for food and laundry costs, \$20,815 (24 juveniles for one year)

- Items Funded:
- 30 positions for 30 day detention program, expanded GRIT and Admissions & Support
 - House of Umoja, Mainstream and other contracts
 - Service fund
 - Equipment and space remodel costs

DETENTION OVERCROWDING

Source of Funding: County General Fund

Program Options

Detention Only \$630,000

- Two additional boys units
- Additional staff and medical coverage

Detention and Community-Based Alternatives \$740,182

- Two additional boys units
- Additional staff and medical coverage
- Permanent and on-call staff at JDH
- Accountability Work Project
- Mental Health Services
- Expanded alcohol and drug services
- Provide prevention/intervention services for gang-involved young women and children

Minimal Detention \$406,000

- One additional boys unit
- Appropriate staffing and medical coverage

Population Limitation \$0

- Set population cap

Benefits and Liabilities on following page.

Attachment #
Benefits and Liabilities of Each
Option for Correcting Juvenile Detention Overcrowding

Option #1. The "Detention Only" Solution

This option would cost \$629,236 over and above the currently approved budget for FY 1990-91.

Benefits

Short-term community protection

Diminishes the County's potential liability for release decisions

Enhances unit safety and security

Increases medical services

Allows separation of combative youth

Allows age-appropriate separation

Reduces detention staff stress and union conflicts

Allows the continued use of detention as a sanction for probation violators

Increases consistency with the use of full-time, permanent employees rather than on-call staff

Liabilities

Costs \$629,236 above the currently approved FY 1990-91 budget

Encourages a "maximum security" response rather than a "balanced approach"

Fails to address long-term treatment issues

Fails to address causative factors of illegal behavior

Exacerbates the number of minorities held in close custody

Option #2. The "Mixed Detention/Community Based Alternative" Solution

This option would cost \$740,182 above the amount currently budgeted for FY 1990-91.

Benefits

Allows the hiring of full-time, permanent staffs in all units

Increases the consistency of care between units

Enhances the Division's training capabilities

Increases the unit safety and security

Retains sufficient on-call money to expand supervision when indicated

Increases security and safety in Admissions during selected periods

Medical care improvement

Offers alternatives to detention

Allows intervention services when dealing with the causative factors of delinquency

Liabilities

\$405,609 new resources and \$334,273 for alternative programs

Boys Unit will continuously operate at full capacity

Staff tension and stress will remain relatively high

Limits ability to separate combative youth and/or age-appropriate separation

Limits the use of detention as a sanction for probation violators

Inability to manage any future increases for boys

Option #3. The Minimal Detention Solution

This option will cost \$405,909 over and above the current FY 1990-91 budget.

Benefits

Allows the hiring of full-time, permanent staffs in all units

Increases the consistency of care between units

Enhances the Divison's training capabilities

Increase unit safety and security

Retains sufficient on-call money to expand staff coverage to supervise difficult groups

Liabilities

\$405,909 new resources

Boys Unit will operate at full capacity at all times

Staff tension and stress will remain relatively high

Limits ability to separate combative youth and/or age-appropriate separation

Limits the use of detention as a sanction for probation violators

An inability to manage any future increases for boys

Fails to address any long-term treatment issues

Fails to address causative factors of illegal behavior

Continuation of the disproportionate numbers of minorities in close custody

Option #4. The "Population Limitation" Solution

This is the only option that will not cost more than the amount currently budgeted for FY 1990-91.

Benefits

Legislatively mandate through Board action that no more than 34 boys and 10 girls may be detained at any one time

No new dollars required

Liabilities

Community protection may be compromised

Children who require secure custody for their own well being will be released

Unit safety and security remains at current level

Staff stress and tension remains unchanged

No assistance is provided to identify and treat causative factors of delinquency

Litigation between the County and the judiciary may result

Medical services remain below desired level



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
7th FLOOR J. K. GILL BUILDING
426 S.W. STARK STREET
PORTLAND, OREGON 97204
(503) 248-3782

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
GRETCHEN KAFOURY • DISTRICT 2 COMMISSIONER
RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Gladys McCoy, Multnomah County Chair
Commissioner Pauline Anderson
Commissioner Rick Bauman
Commissioner Gretchen Kafoury
Commissioner Sharron Kelley
Sheriff Bob Skipper
DA Mike Schrunk
DES Director Paul Yarrow
DGS Director Linda Alexander
DCC Director Grant Nelson
Hal Ogburn
Jack Horner

FROM: Duane Zussy, Director 
Department of Human Services

DATE: June 5, 1990

SUBJECT: Budgetary Action With Regard to Emergency Board Funding and Local
Funding to Address the Two Detention Population Issues Discussed
Last Tuesday

Recommendations:

1. With regard to the proposed Emergency Board Funding issues, I recommend:
 - A. That, in anticipation of receiving \$1.1 million from the Legislative Emergency Board plus \$750,000 in CSD Downsizing funds, the BCC approve a Budget Modification reappropriating certain monies within the current year DHS Budget to:
 - o Create thirty (30) new full-time positions effective June 25 to staff the 30-day program; the GRIT Team; Admissions and Support functions;
 - o Authorize immediate equipment purchases to support those 30 new employees; and
 - o Authorize immediate M&S expenditures in a total amount not to exceed \$18,000 for purchasing of summer activities through the House of Umoja, Mainstream, and other third-party providers.

- B. That the BCC direct Facilities Management to proceed immediately with conversion of space on the second floor of the Donald E. Long Home for interim use as office space to house ten of these new employees at an approximate one-time-only contract \$30,000, to be paid for by reallocating funds as needed within the Capital Improvement budget; and
 - C. That the BCC direct DHS and Budget Office to prepare a technical program amendment adding the anticipated \$1,850,000 to the Juvenile Justice Division's FY 1990-91 operating budget. This amendment should anticipate reimbursing the County General Fund for the allowable amounts advanced above.
2. With regard to the proposed Local Funding to Address the Detention Population issue, I recommend:
- A. That the BCC direct DHS and the Budget Office to prepare a separate technical program amendment adding \$445,000 to the Juvenile Justice Division: FY 1990-91 operating budget to begin implementation on July 1, 1990, that will:
 - o Provide permanent full-time staffing for the second double coverage boys detention unit and in Admissions as needed;
 - o Restore the close supervision program to its original staffing;
 - o Provide proportionally increased Corrections Health services;
 - o Establish an "Accountability Work Project" for probation violators in lieu of staffing a third boys unit;
 - o Provide sufficient "on-call" staffing to operate the two boys' and one girls' units and accommodate seasonal and weekend peaking.
 - B. That the BCC consider which, if any, of the following they wish to have included in an additional technical program amendment to the JJD FY 1990-91 operating budget:
 - o Provide a program for prevention/intervention services to gang-affected young women and their infant children, and/or
 - o Provide additional alcohol and drug and/or mental health treatment funding for non-gang involved youth comparable to that provided through the E-Board-funded service fund for gang involved youth. (We will present you with various options for funding these optional services from the optimal to the minimal levels.)

Memo: Budgetary Action

June 5, 1990

Page 3

- C. That the BCC consider which programs within the previously approved FY 1990/91 operating budget you wish to be cut by technical program amendment(s) in order to balance the increase authorized in 2 A and B above. (We will present you with various options within the DHS budget for your consideration in this regard.)

Background:

On Monday, June 4, a special subcommittee of the Legislative Emergency Board met in Salem at the request of House Speaker Vera Katz and Senate President John Kitzhaber. The subcommittee acted as follows:

The special E-Board subcommittee recommended approval of Multnomah County's 1.1 million Youth Gang Demonstration Project subject to final action by the full E-Board on July 13. Additionally, the subcommittee adopted a motion that would require Multnomah County to match 50% of the biennial roll-up cost of the program. There is disagreement among subcommittee members as to whether this matching requirement would allow Multnomah County to count funds recently allocated for gang programs or require an additional allowance of 1.1 million to match the State's contribution. This disagreement will likely be a subject of discussion at the July E-Board meeting.

Pursuant to the E-Board action, the state Children's Services Division is proposing to issue Multnomah County a "Downsizing Agreement" by which means they intend to advance us monies from the \$750,000 already included in their approved biennial budget in anticipation of final E-Board action in July to appropriate the additional \$1.1 million as recommended by the subcommittee. This intergovernmental agreement, once approved, will give the BCC a dependable revenue stream to support urgently needed expenditures referenced in recommendation number one above, both for the remainder of the current year and for the 1990-91 Fiscal Year as well.

Analysis:

In anticipation of the approval of the "Downsizing Agreement" with CSD, the BCC can by unanimous consent authorize a Budget Modification to reallocate monies within the current year's approved budget for DHS to allow immediate implementation of the activities to be supported by these State funds. Once the "downsizing agreement" is approved, these County General Funds can be replaced from those State funds, leaving no net change in your beginning cash balance.

State funding of the Youth Gang Proposal will provide badly needed services for gang involved youth and will provide some limited relief for your detention population problems. It will not, as you know, relieve us of the necessity to provide some additional local resources to address other aspects of the detention problem.

Memo: Budgetary Action
June 5, 1990
Page 4

We are recommending that you approve full-time staffing to cover two boys detention units, creation of an "Accountability Work Project," with proportionate adjustments in the admissions and on-call staffing and the Corrections Health Services. This combination should enable us to safely manage the anticipated population without imposing a population cap and at a cost of \$224,000 per year less than that of staffing a third boys unit full time.

Additional programming funds for gang affected young women and their infants and/or for treatment services is funded for A&D problems and/or Mental Health problems are desirable but not as essential as the above referenced detention solutions.

The intervention program targeting gang affected young women is intended to be truly preventative of future gang proliferation. The A&D and Mental Health treatment funding is desirable in light of the fact that--through state funding--such treatment will be available to gang involved youth, but will not be similarly available to youth who--though equally troubled--are not gang affiliated.

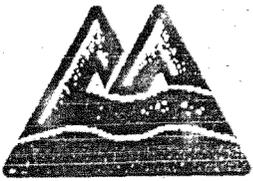
It is probable, however, that our need for Mental Health and A&D treatment funding may decline early in the new fiscal year if the state Mental Health Division and A&D office comply with recent changes in Medicaid eligibility. Since over 80% of the youth in the system appear to meet Medicaid eligibility standards and can, via a more aggressive utilization of Early and Periodic Screening, Detection, and Treatment (EPSDT) screenings. Some treatment funding would still be needed for those youth in the system who do not meet those recently liberalized Medicaid eligibility standards.

The Office of Planning and Budget has recommended (and I agree) that the PDC at their meeting on the afternoon of Wednesday, June 6, should decide upon the level of increased local funding that they are willing to authorize for the Juvenile Justice Division in this regard. Once that has been decided, we will meet with the Planning and Budget Office to prepare a list of possible offsetting cuts to be made in some other programs that would otherwise have been funded in the 1990-91 Fiscal Year. This can best be accomplished after June 11 when all proposed technical and program amendments will be in the hands of the Budget staff.

Your final decision in the offsetting cuts can thus, be made at the time the Budget is finally adopted.

Should you have further question, we will attempt to answer these at the Policy Development Committee meeting on Wednesday, June 6, at 12:30 p.m.

[5980A]



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
JUVENILE JUSTICE DIVISION
1401 N.E. 68th
PORTLAND, OREGON 97213
(503) 248-3460

BOARD OF COUNTY COMMISSIONERS
GLADYS MCCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
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RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Duane Zussy, Director
Department of Human Services

FROM:  Harold Ogburn, Director
Juvenile Justice Division

DATE: June 5, 1990

SUBJECT: OPTION #2 - REVISITED

You asked me to revisit the budgets in Option #2 described in the May 24, 1990, memorandum to you entitled Juvenile Detention Population Crisis. Our goal in doing so is to determine the absolute bottom line for the costs of the various program components.

Double Coverage Boys Unit:

If we establish an informal cap of 44 boys in the two detention units during weekdays, we could reduce the proposed 1990/1991 budget in the on-call category by \$51,927. Since the average daily population for boys in the first four months of 1990 was 51 boys with population peaks thus far in 1990 of 64 boys we calculated sufficient on call funds to provide necessary overflow coverage on weekends. (See D under Option #2, page 3, May 24, 1990, Juvenile Detention Population Crisis Memorandum)

Assuming alternatives to detention are funded by the Board of County Commissioners sufficient to provide alternatives for the six youths on a daily basis that are over the average number held in detention, we could reduce the on-call fund by \$51,927.

The second Boys Unit could be reduced from \$405,909 to \$353,982.

We will revisit each of the alternatives to detention programs.

1. Accountability Work Project:

Since this component includes but one staff position for a total of \$38,826 we believe reducing this component would not leave a viable program. We estimate that 520 youth would be served annually in this program component.

OPTION #2 - REVISITED
June 5, 1990
Page 2

2. Prevention/Intervention for Female Gang Associates and Their Children:

This component includes two Juvenile Court Counselors, a Community Health Nurse, mental health consultation and related costs for a total of \$139,514. We anticipate that 100 youth would be served on an annual basis.

This component could be reduced by one Counselor with the deletion of \$20,000 in mental health consultation. We believe to reduce the component further would seriously jeopardize our ability to provide meaningful measurable service. The reduced component would cost \$82,423. The reduced program component would allow us to serve 60 youth annually.

3. Drug and Alcohol Assessment and Services:

The cost of this component is \$80,000 and includes one and one-half Alcohol and Drug Specialists, a Tracker and funds for alcohol and drug testing. Two-hundred youth and 50 parents would be served annually.

This component could be reduced by one-half Alcohol and Drug Specialist and one half-time Tracker along with reduced alcohol and drug testing capability. The reduced program component would be \$40,000. The reduced component would allow us to serve 100 youth and 25 parents.

4. Mental Health Services for Juvenile Offenders:

This component included two Mental Health Specialists for a cost of \$75,933. Our intent was to contract with the Mental Health Division for the services. We could reduce this component by one Mental Health Specialist. The reduced component would cost \$37,966. We estimated that two Mental Health Specialists could serve 200 youth each year. One Mental Health Specialist could serve 100.

We are cognizant of the budget difficulties that these problems raise for the Board of County Commissioners and we are scrutinizing the budgets with due care and diligence. We are concerned due to the increased average daily populations experienced thus far in 1990 and the velocity at which the trend line appears to be increasing in terms of peak populations. However, we believe the alternatives to detention will be effective and allow us to utilize two Boys Units during weekdays and continue to provide necessary coverage at peak times on weekends.

We look forward to discussing this matter further with you and very much appreciate your concern and support in helping us deal with this most difficult crisis.

9579V/HU/bev



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
426 S.W. STARK, 7TH FLOOR
PORTLAND, OREGON 97204
(503) 248-3782

BOARD OF COUNTY COMMISSIONERS
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PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
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RICK BAUMAN • DISTRICT 3 COMMISSIONER
POLLY CASTERLINE • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: County Chair Gladys McCoy
Commissioner Pauline Anderson
Commissioner Rick Bauman
Commissioner Gretchen Kafoury
Commissioner Sharron Kelley

FROM: Duane Zussy, Director *Duane Zussy (vc)*
Department of Human Services

DATE: May 30, 1990

SUBJECT: Juvenile Detention Space Crisis and Impact of the Legislative
Emergency Board's Deferral of Action on the Youth Gang
Demonstration Project

I. BACKGROUND

As a result of recent Legislative Emergency Board (E-Board) action and an increasing rate of severity of juvenile crime, Multnomah County is facing two distinct crisis situations.

Crisis #1 was precipitated by last week's E-Board deferral of the Governor's \$15.1 million Drug Control package. Included in this package was a \$1.1 million state general fund appropriation that was to be used for local detention space and community correctional services for gang involved youth in Multnomah County. This \$1.1 million was to be "matched" with a \$750,000 allocation from the Children's Services Division to create a comprehensive \$1.9 million project that would provide better protection for the community from gang involved youth, reduce the number of youth being committed to the McLaren School for Boys, and stem the tide of Black males flowing into juvenile correctional facilities. This package included funding for a 30-day detention program, an increase in the number of probation officers available to supervise gang youth, House of Umoja, and community corrections services.

The anticipated May action by the E-Board would have allowed a summer implementation schedule and enabled the juvenile justice system to keep abreast of the expected summer increase in youth gang activity. A July allocation by the E-Board delays the first phase of program start-up until fall, after youth are back in school.

Two political factors that threaten this allocation and should not be ignored are:

- o E-Board allocations made later than July require special action to be included in the state base budget for the subsequent biennium.
- o All E-Board reservations to be considered in July will be competing with an estimated \$14 million Corrections deficit reduction plan.

Crisis #2 has been precipitated by a significant increase in the number of youth detained at the County's Donald E. Long Detention Facility. This is due to an increase in the juvenile crime rate that started in January, changes in average length of stay at our detention facility, and a heightened focus on youth gangs by probation and law enforcement. Currently, the Juvenile Justice Division is spending \$17,188 per month or 17.9% more than has been authorized for this function to cover the costs of overtime, etc. Additional costs for extra food, laundry, etc., affect the Sheriff's budget but still impact the County General Fund.

There is no question that these problems are related but we are asking you to consider the solutions separately. The problem of an overflowing juvenile detention facility is one that must be addressed by County resources or BCC action that would establish a capacity limit on the detention facility and allow operation within budgetary constraints. It should be noted that an expedited allocation from the E-Board would ease but not eliminate this problem.

The path to resolution of the problems caused and exacerbated by the E-Board deferral of action on the Youth Gang Demonstration Project lies through negotiation with the Governor, the legislature, and state Children's Services Division.

Specific recommendations in both of these areas are outlined later in the memo.

II. RELEVANT FACTS (See attached charts for more detailed information)

- o 2,843 youth were admitted to detention in 1989. 3,342 (a 15% increase) are projected to be admitted in 1990, based on first quarter data.
- o Juveniles spent a total of 12,004 days in detention in 1988, 14,092 in 1989, and are projected to spend 14,814 days in 1990.
- o A comparison of yearly first quarter bed day usage indicated a 35% increase from 1987 to 1989.
- o The average daily population of boys held in detention rose from 31 in 1988 to 37 in 1989, to 47 in 1990. Budgeted capacity is 24.
- o The peak daily population of boys held in detention has risen from 48 in 1988, to 58 in 1989, to 64 in 1990. Budgeted capacity is 24.

- o Multnomah County's Gang Resource Intervention Team (GRIT) is now tracking 187 gang involved youth who have been charged with 1,804 separate crimes.
- o From 1987-1989 the juvenile crime rate for offenses involving weapons and drugs increased over 200%. Other serious crimes against people are up even more dramatically.

III. RECOMMENDATIONS

Largely as a result of youth gang activity, Multnomah County's Juvenile Justice System cannot continue as it is without additional resources. The juvenile detention facility is operating above budgeted capacity, community-based correctional services in general are underfunded, and culturally appropriate community programs for minorities and Black males in particular, are virtually nonexistent.

I have attached a detailed report from Hal Ogburn that documents the serious overpopulation problem we are now facing and suggests four possible courses of action. In light of Mr. Ogburn's analysis and the uncertainty of future E-Board action, I offer you the following recommendations:

- 1) The BCC should seek the assistance of the Multnomah County's legislative delegation, legislative leadership and the Governor to gain approval of the Youth Gang Demonstration Project as soon as possible. It is understood that this will not solve the detention population crisis, but will, through the creation of some additional bed space and community services, ease the situation.
- 2) The BCC should authorize staff to accelerate the Youth Gang Demonstration Project's implementation timetable, as soon as a reliable indication of the approval is evident.
- 3) To address the immediate detention space crisis, the BCC should appropriate available county general funds to provide increased permanent staff for a second boys unit, additional on-call and close supervision staff, supervised work crews, and expand community services for gang affected youth (see option 2 for details).
- 4) The BCC should set a detention capacity limit of 34 boys and 10 girls youth, unless funding is available per the above recommendation. This "cap" could be increased as additional resources become available. This recommendation will result in matrix release of 20 to 40 youth per day, and have serious public safety and county liability implications.

Attachment

[5976A-w]



MULTNOMAH COUNTY OREGON

DEPARTMENT OF HUMAN SERVICES
7TH FLOOR J. K. GILL BUILDING
426 S.W. STARK STREET
PORTLAND, OREGON 97204
(503) 248-3782

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
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SHARRON KELLEY • DISTRICT 4 COMMISSIONER

MEMORANDUM

TO: Duane Zussy, Director
Department of Human Services

FROM: Harold Ogburn, Director
Juvenile Justice Division

DATE: May 24, 1990

SUBJECT: Juvenile Detention Population Crisis

Problem: Due to the increase in the number of youth detained at the Donald E. Long Home, the Detention Program and the Juvenile Justice Division is now operating at 17.9% over our base monthly staffing cost for this operation. In hard dollar terms, this means we are spending approximately \$17,188 per month more than we are authorized to spend for this function, and it will continue to get worse after July 1, 1990. The additional costs for excess food, laundry, etc. would show up in the Sheriff's budget rather than ours, but still represent an unbudgeted impact on the county general fund.

More importantly, we are being forced into increasingly questionable detention practices that cannot be allowed to continue unabated.

History: The Juvenile Justice Division has experienced a steady growth in the detention population over the past three years culminating in critical overpopulation problems during the first four months of 1990.

The total number of custody days (a 24-hour period of time a youth is in detention) increased over the past three years from 11,187 in 1987 to 12,004 in 1988, and 14,092 in 1989. Based upon the first four months of 1990, the custody days are projected to approach 14,814 by the end of the current year (Please see chart on page 6).

The average daily population in detention has steadily increased over the same three-year period as follows: 37 youth per day in 1987, 40 per day in 1988, and 44 per day in 1989. During the first four months of 1990 the average daily population has been 51. Peak populations for boys has been as follows: 44 in 1987, 49 in 1988, 56 in 1989, and so far in 1990, 64 boys (Please see page 8).

The Detention budget for the current year is predicated upon the assumption that we would operate one 24-bed Boys Unit and one 10-bed Girls Unit. Additionally, funds were allocated to hire enough on-call group workers to allow us to operate the second Boys Unit on an intermittent basis in order to manage surges in the population of the size and frequency we have historically experienced. The Detention budget also assumes the inclusion of \$322,908 which we receive from Clackamas and Washington Counties for use of 12 beds per day, 365 days per year.

The population surges become more frequent, the "exception" has become the norm. The second Boys Unit has become operational with increasing frequency until it has now become a permanent fixture.

In order to accommodate these population increases, the Juvenile Justice Division has utilized an inordinate number of on-call workers and has reassigned staff from the Close Supervision program to cover the "extra" detention units. By reassigning staff from the Close Supervision Program, we have reduced the effectiveness of that program, the original intent of which was to provide an alternative to detention for youth who otherwise would remain in custody pending their Court hearing. Four staff were initially assigned to Close Supervision, thus giving the program the capacity to serve 48 youth per day. Due to the reduction in staff hours assigned to the Close Supervision Program, the current daily average population served in this way is only 32.25 youth.

Even with a well-qualified on-call staff, it is difficult to operate a detention unit with consistency when we have a number of different individuals working multiple and varying shifts. The level of stress experienced by the full-time staff as well as on-call staff has increased significantly as we have begun experiencing increasing numbers of assaults upon staff by detainees and other similar security problems. All this is exacerbated by the increase in the number of youth within our detention population who are being held for serious violent person-to-person crimes (Please see page 9).

The growth in the detention population has now passed the point at which the Division can continue to absorb the demands placed upon us by this problem. Therefore, we must approach the Board of County Commissioners for a solution to this problem.

Alternatives:

We have developed a series of alternatives for your consideration, any one of which we believe could provide a workable solution to the current detention population problem.

Option #1 - The "Detention Only" Solution:

The Board of County Commissioners could fund two additional Boys Units and increase admissions staffing and medical coverage accordingly.

Facts: This option would cost \$629,236 over and above the currently approved budget for FY 1990/91. It would result in a configuration with the following elements:

- A. Three double-coverage Boys Units
- B. One single-coverage Girls Unit
- C. Capacity of 64 boys and 10 girls

- D. Double coverage in Admissions during high-volume hours
- E. Proportionately increased medical coverage consistent with the population to be housed

Analysis: This option provides immediate relief to the pressing detention population crisis. The availability of 74 beds would allow the Division to reduce the number of children housed in each unit, to separate youth to more appropriately meet their security and safety needs while in custody, to increase security measures and efficiency in the Admissions area, to utilize detention as a sanction for probation violations and to increase both the quantity and quality of the medical care provided to detainees.

Option #2 - The Mixed Detention/Community-Based Alternative Solution:

The BCC could fund one additional Boys Unit as well as appropriate alternatives to detention in sufficient quantity to handle all those for whom such alternatives are appropriate, together with proportionate increases in the Admissions staff and medial services.

This option would cost \$740,182 (\$405,909 for custody resources plus an additional \$334,273 for alternative programs) over and above the current FY 1990/91 budget. It would result in a configuration with the following elements:

- A. Two double-coverage Boys Units
- B. One single-coverage Girls Unit
- C. Capacity of 44 boys and 10 girls
- D. Retain sufficient on-call funds to provide additional staff coverage for difficult groups
- E. Provide for double coverage in Admissions from 5 p.m. to 1 a.m., Wednesday through Saturday
- F. Proportionately increased medical coverage
- G. Create an "Accountability Work Project" for probation violators that would be used in lieu of detention
- H. Fund appropriate mental health services for seriously disturbed youth
- I. Expand drug and alcohol services for chemically dependent youth
- J. Provide prevention/intervention services to gang-affected young women and their infant children

Analysis: This option seeks to provide a "middle ground" between total reliance upon secure custody and allowing the detention program to continue at its present level without the possibility of relief. This option would create additional services that heretofore have not been within the Division's capabilities and should, in the long run, reduce the level of incarceration of young people and begin to mitigate the over-representation of minority youth in the incarcerated population.

Mental health services, expanded alcohol and drug treatment, an immediately accessible work project in lieu of detention and the Intervention Program with females involved in gang activities addresses underlying causative factors of delinquency and provides long-term benefits.

Option #3 - The "Minimal Detention" Solution:

The BCC could fund one additional Boys Unit and increase admissions staffing and medical coverage proportionately.

Facts: This option would cost \$405,909 over and above the current FY 1990/91 budget and would result in a configuration with the following elements:

- A. Two double-coverage Boys Units
- B. One single-coverage Girls Unit
- C. A capacity of 44 boys and 10 girls
- D. Retain sufficient on-call money to expand staff coverage for difficult groups
- E. Double coverage in Admissions from 5 p.m. to 1 a.m. Wednesday through Saturday
- F. Increased medical coverage
- G. No additional resources for alternatives to detention

Option #4 - The "Population Limitation" Solution:

The BCC is authorized by a recently enacted state statute to set a "Cap" on the detention population consistent with current budgetary constraints and safe detention practices. This would, however, result in "Matrix Releases" of youthful offenders similar to those the Sheriff is forced to make from the Downtown Justice Center.

Facts: This option is the only one which will not cost more than is currently budgeted for FY 1990/91. It would create a configuration with the following elements:

- A. One double-coverage Boys Unit with full-time permanent staff
- B. One double-coverage Boys Unit with on-call staff
- C. One single-coverage Girls Unit
- D. Capacity of 34 boys and 10 girls
- E. Set a cap of 34 boys and 10 girls
- F. Single-coverage Admissions
- G. Current level medical services

Recommendation:

We recommend Option #2.

The combination of an additional fully-staffed Boys Unit, additional Admissions coverage, along with proportionate increases in medical services would bring the Detention Program and staffing levels more in line with the population demands. The addition of programs capable of providing alternatives to detention would be designed to provide accountability through community service and other options rather than through incarceration. Mental health and expanded alcohol and drug services are an essential element in dealing with problems that, if left unchecked, would inevitably lead to incarceration. Services to females, since they have a significant role in perpetuating negative "gang values," must be addressed. Therefore, even though this option is the more expensive in the short run, it would result in the most effective intervention and, thus, the lowest "life cycle" cost for the County.

Discussion:

The detention population crisis must be resolved. We simply cannot maintain the "status quo." The recent news that the Emergency Board has delayed action

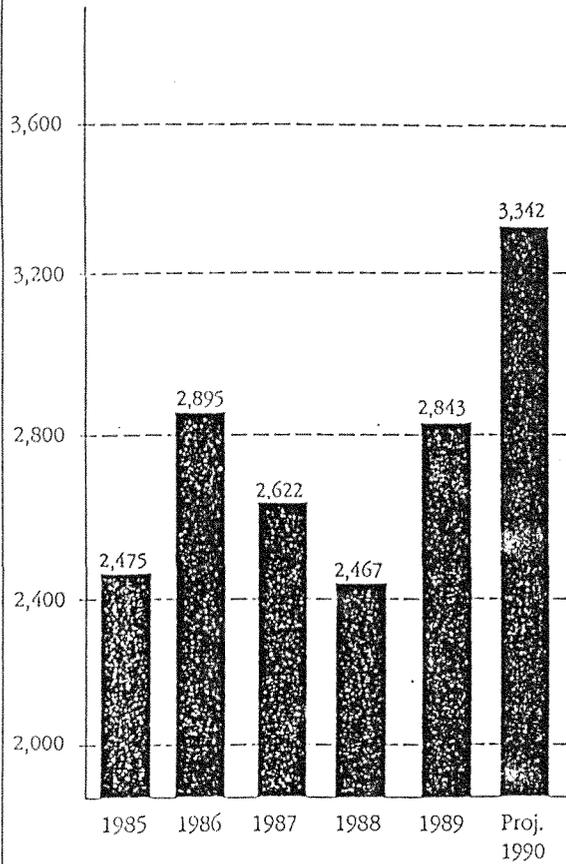
in allocating the \$1.1 million designated to assist Multnomah County in providing programs for gang-affected youth could not have come at a worse time and will only add to our already serious problems.

Although the intent of the programs proposed for funding through the Emergency Board is to provide interventions that will decrease the number of gang-affected youth being committed to the state institutions, it would also have had some beneficial impact upon our current detention crisis. Assuming that we were funded to operate a 30-day Detention Program, we could reasonably assume that six to eight of the youths currently being held in our Detention Center for short periods of time would be eligible for admission to that 30-day program. Thus, the absence of the E-Board funding further exacerbates an already very real and continually growing detention population crisis.

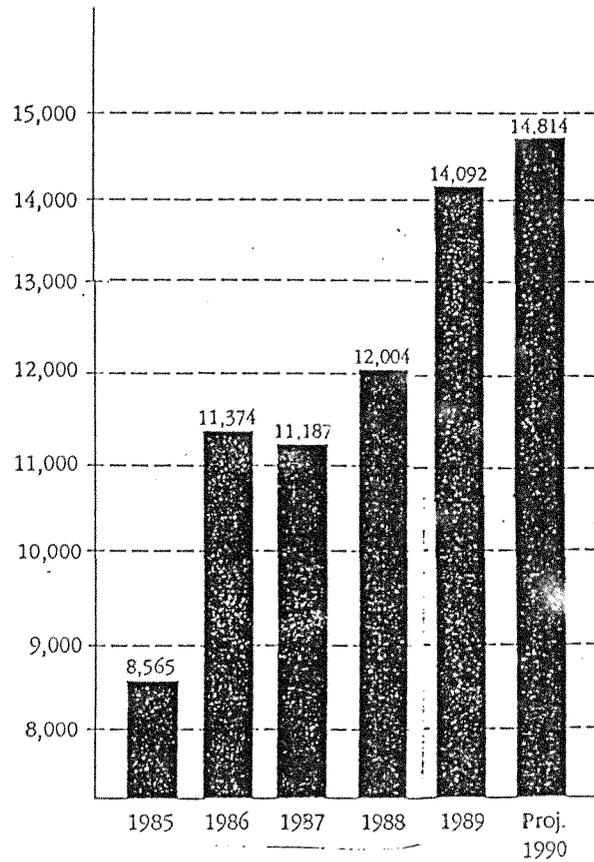
The Juvenile Justice Division is truly on the horns of a dilemma. We cannot continue current detention practices within available funding for all the reasons provided above. Yet, the only affordable option - that of establishing a population cap based upon the current budget - may involve problems that are even less acceptable than those we are currently facing.

We are fully aware of the scarcity of resource experienced by the Board of County Commissioners and are not pleased to be forced to present this unwelcomed news. However, the magnitude of the growing youth gang problem, the unconscionable numbers of minority youths being committed to the secure custody system, and the lack of adequate, safe detention space and alternatives to detention leaves us with no practical alternative but to bring this matter to the Board's attention and seek assistance in resolving these problems.

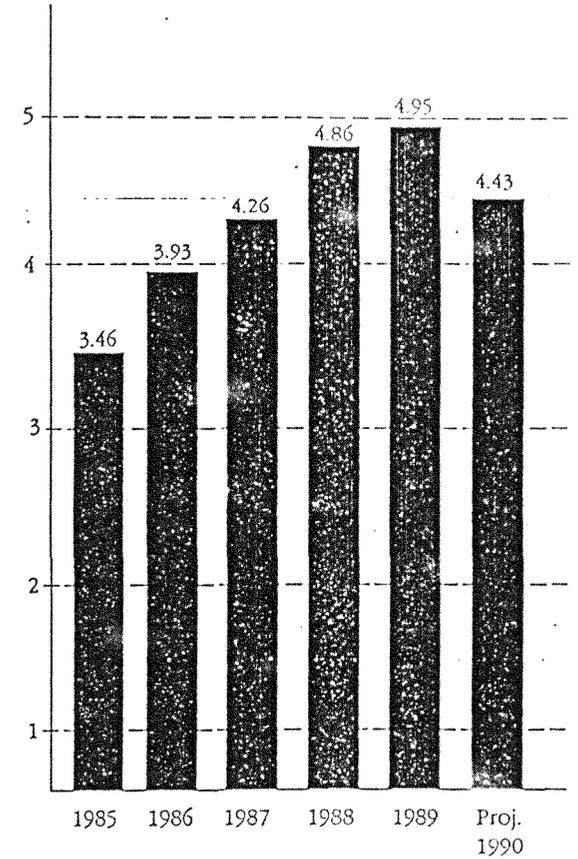
of youth admitted to detention



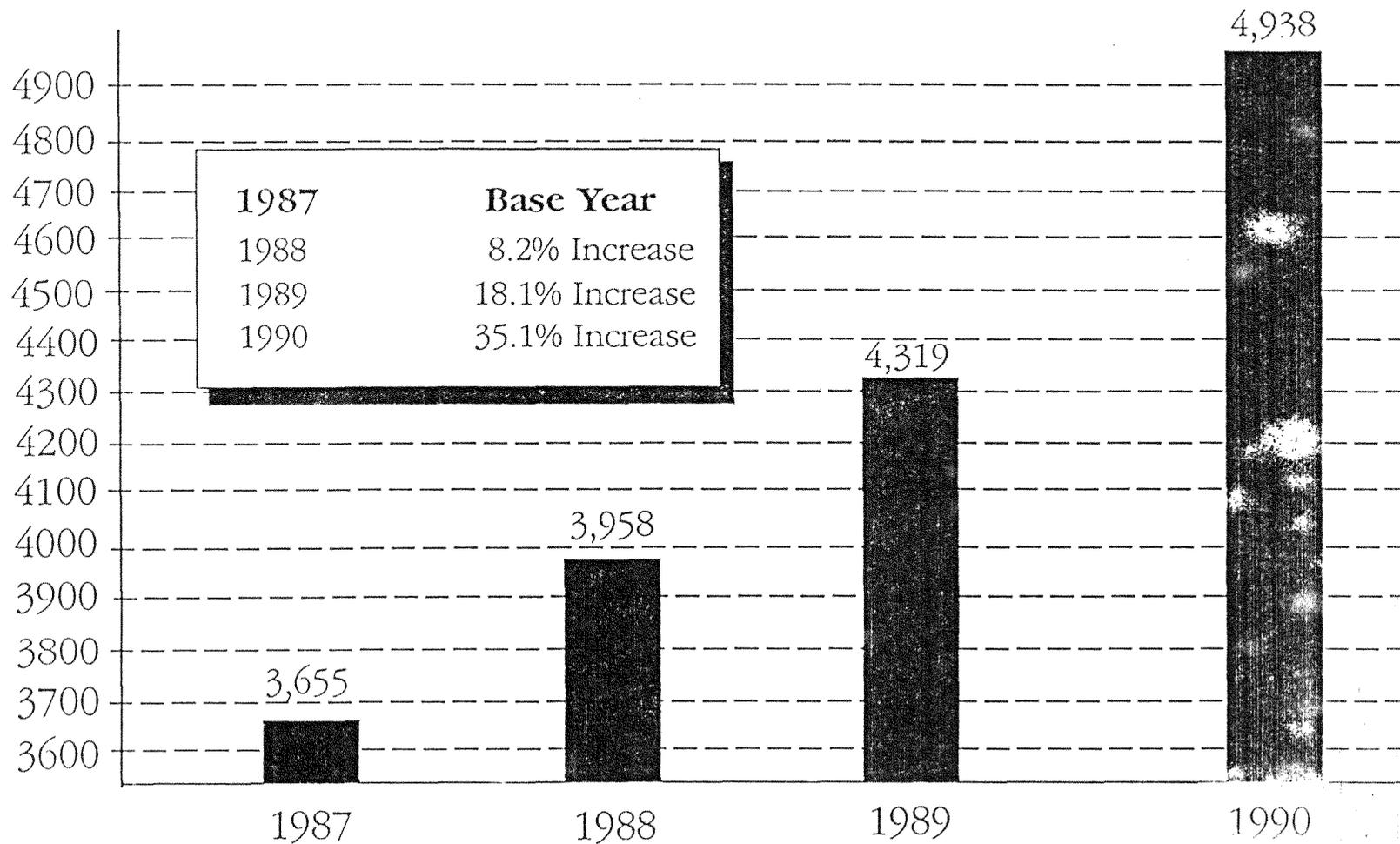
Total Detention Bed Days



Average Length of Stay (Days)



of detention bed days recorded January - April 1987-1990

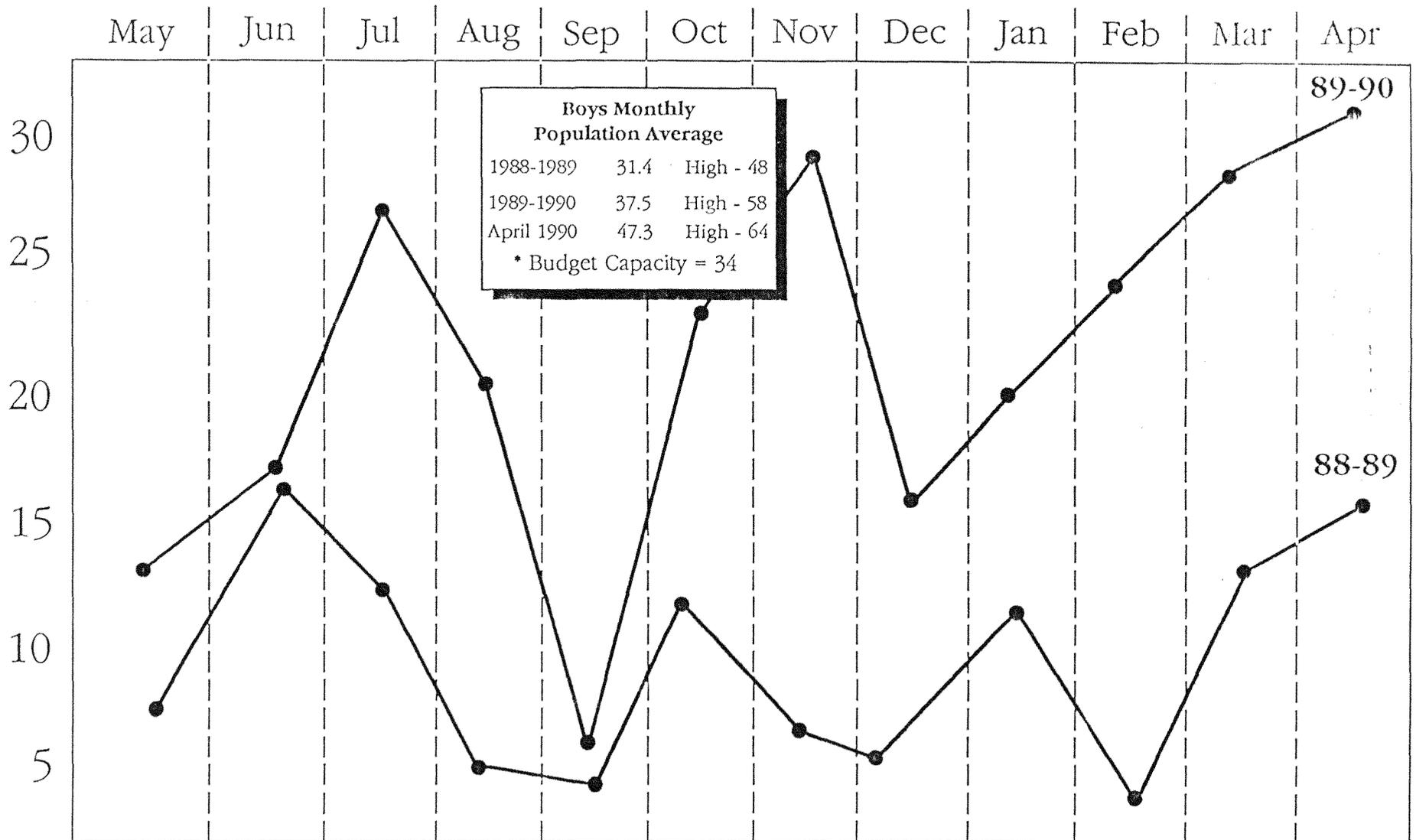


MULTNOMAH COUNTY
Department of Human Services
Juvenile Justice Division

Equal Opportunity in Employment and Services

5/90

of days per month that population
in boys units exceeded budget capacity*



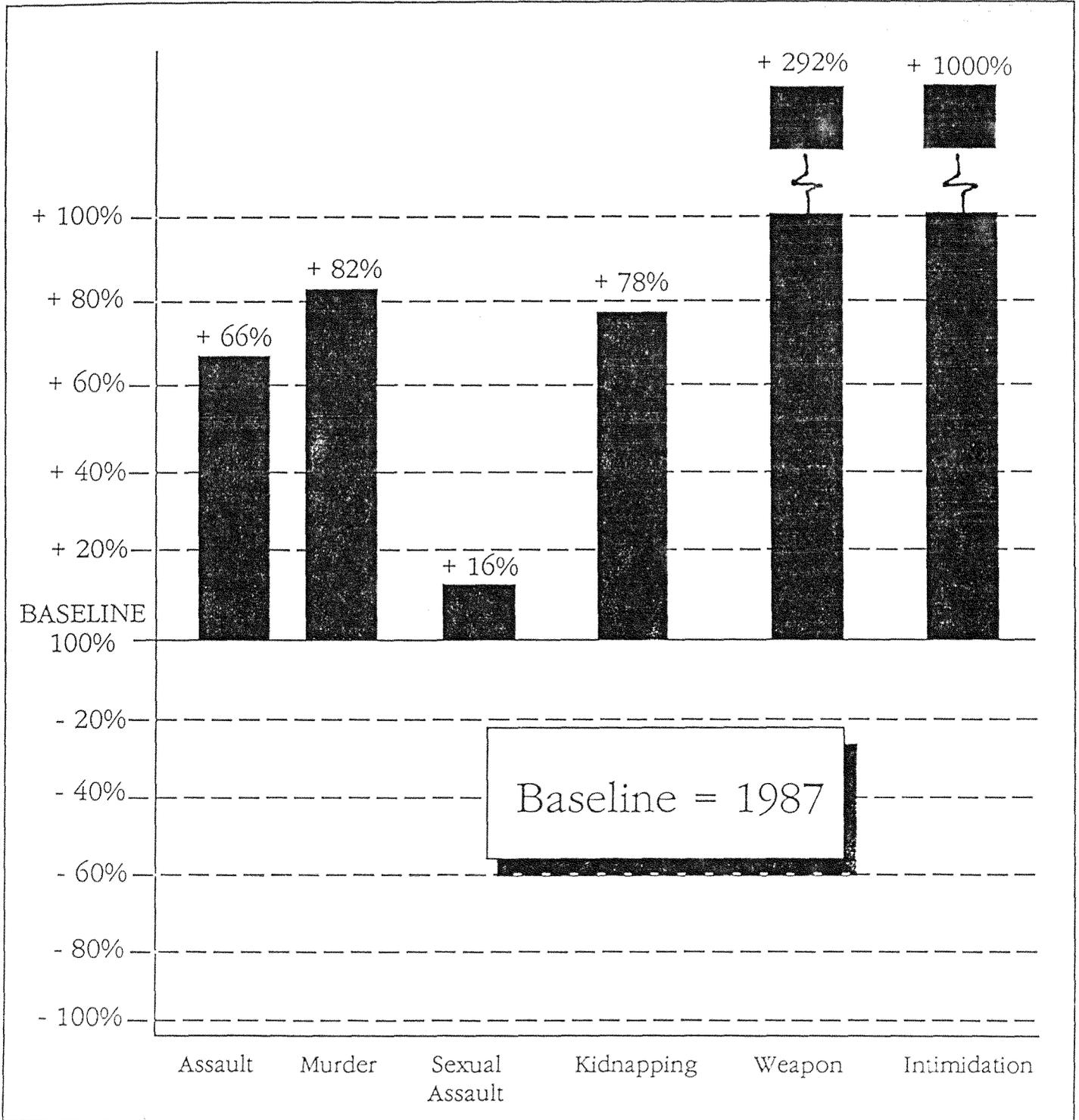
MULTNOMAH COUNTY
Department of Human Services
Juvenile Justice Division

Equal Opportunity in Employment and Services

5/90

Crimes To People

Percentage Change from 1987 - 1989
Multnomah County

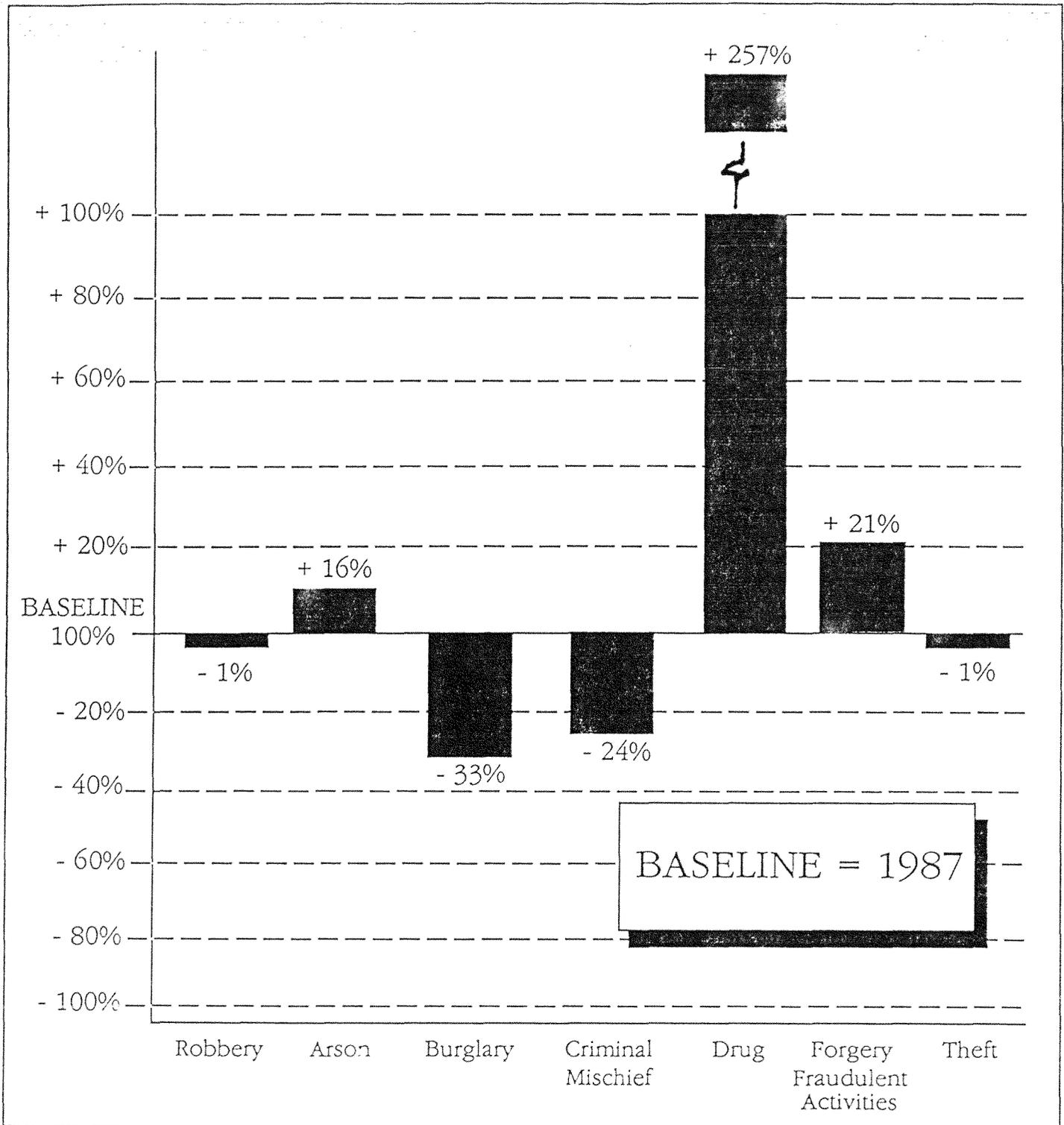


MULTNOMAH COUNTY
Department of Human Services
Juvenile Justice Division

Equal Opportunity in Employment and Services
5/90

Crimes To Property

Percentage Change from 1987 - 1989
Multnomah County



MULTNOMAH COUNTY
Department of Human Services
Juvenile Justice Division

Equal Opportunity in Employment and Services
5/90

Juvenile Justice Division

Profile of Gang Resource Intervention Team Case Load
on May 24, 1990 - 187 Youth

Age: Average age is 16.2 years

Sex: 169 males, 18 females

Race: 110 Black	59 %
41 White	22 %
27 Asian	14.5%
3 Hispanic	1.5%
3 Mixed	1.5%
2 Indian	1 %
1 Other	0.5%

Referrals: These 187 youth have been referred 1,435 times to the juvenile system.

Average number of referrals is 7.7.

Charges: Looking at their overall history with the juvenile system, these 187 youth had 1,804 charges or allegations of which 463 were for felonies, 601 for misdemeanors, and 740 for other allegations such as probation or contract violations, status offenses, ordinance violations, or traffic offenses.

Average number of charges is 9.6.

Past Year Charges from May 1989 - May 1990:

These 187 youth had 912 charges for the period May 1989 through May 1990. These charges include 232 felonies, 254 misdemeanors, 199 probation and contract violations, 161 status offenses, and 66 other (ordinance, traffic, reviews).

Average number of charges during the past year is 4.9.

Daily Population in Boys II Detention Unit on May 20, 1990 - 29

<u>Age</u>	<u>Admit Date</u>	<u>Charge</u>
15	5-19	P.V. - Menacing/UPW
15	5-19	PCS
13	5-18	P.V. UUMV, Attempt Arson I
15	5-18	P.V. - Attempted Murder
14	5-18	P.V. - Arson I
16	5-19	Warrant - PTA Automatic Report, run since 4-20, on probation for Burglary II
15	5-18	P.V. - UUMV
14	3-16	Murder/Arson I
15	5-18	P.V. - Menacing
15	5-15	Warrant - Violated Conditional Release, failed to report for weekend detention
14	3-22	Rape I
15	5-14	UUMV (P.V.)
13	5-14	PCS (I)
14	5-17	Warrant - PTA Automatic Report
13	5-18	P.V. - Burglary II
15	4-17	Harassment (P.V.)
15	4-18	DCS (I)
16	5-11	DCS
14	5-18	P.V. - Criminal Mischief I
14	4-24	P.V. (Runaway CSD) - Sodomy I
16	5-18	P.V. - Assault IV/Menacing
16	5-18	P.V. - Theft I
		Washington County
		Washington County
		Clackamas County
		Clackamas County
		Clackamas County
		Clackamas County
		Can't identify youth

Daily Population in Boys III Detention Unit on May 20, 1990 - 24

<u>Age</u>	<u>Admit Date</u>	<u>Charge</u>
16	5-7	Assault I
15	5-18	P.V. - UUMV, Forgery I, Theft II
15	5-9	P.V. - Public Indecency
17	5-17	Burglary II (P.V.)
17	1-24	Murder
15	2-23	Murder
17	5-18	P.V. - UUMV
17	5-5	Assault I
16	4-18	Menacing/UPW
17	5-15	Violation Condition Release/Burglary II
17	5-1	Arson I/Murder
16	4-27	UUMV (P.V.)
17	5-7	Rape I
17	5-10	P.V. - Robbery III
16	5-17	P.V. - Robbery III
15	5-18	P.V. - Sex Abuse I
16	5-18	Warrant (FTA)
16	5-18	P.V. - UUMV
17	5-18	UUMV
16	5-18	P.V. - Burglary II
		Washington County
		Washington County
		Washington County
		Can't identify youth



Multnomah County Sheriff's Office

ROBERT G. SKIPPER
SHERIFF

12240 N.E. GLISAN ST., PORTLAND, OREGON 97230

(503) 255-3600

RECEIVED
JUN 1 1990

RECEIVED
ADMINISTRATIVE DIV
MULTNOMAH COUNTY

Memo

TO: DUANE ZUSSY
FROM: STEVE TILLINGHAST *ST*
DATE: May 30, 1990
SUBJECT: JUVENILE CUSTODY PROBLEMS

=====

Just for your information at this time, the attached memo addresses one aspect of a growing problem that eventually will need some joint planning between our agencies. The frequency and severity of juvenile cases needing adult-level court security, transport, and custody is surging along with the gang/drug boom. These are mostly cases where the juvenile has been subpoenaed to testify in an adult's trial. For a number of years Juvenile Services has managed by borrowing a single Deputy Sheriff [currently Ralph Kernan] supported by our Court services unit, which has statutorily-mandated responsibility for adult court custody only.

We have reached a point where a single Deputy cannot handle the load; so that we are expending overtime for which we have no systematic way of budgeting and tying up our adult custody staff and facilities. Because there are no adequate physical facilities for juveniles, it means staff must personally attend them, taking staff from their mandated work setting which is done on a "mass production" basis, using facility-design to enable relatively few staff to control large numbers of adults. The way we have to handle juveniles is expensive for us and appears to place us in a liability situation since none of us is trained for juvenile-handling as required by law.

Our most immediate need is for physical space to temporarily hold several juveniles out of sight/sound, etc. from adult inmates with separation between sexes, dangerous, etc., as near to the courts as possible, with staff assigned to appropriately supervise them.



MULTNOMAH COUNTY OREGON

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BOARD OF COUNTY COMMISSIONER
GLADYS McCOY, CHAIR
PAULINE ANDERSON
RICK BAUMAN
GRETCHEN KAFOURY
SHARRON KELLEY

M E M O R A N D U M

TO: Jackie Jamieson
MCDC (119/312)

FROM: Sandra Duffy *Sandy*
Assistant County Counsel (106/1530)

DATE: May 22, 1990

RE: Juveniles at MCDC Awaiting Court
Appearances

COUNTY COUNSEL
LAURENCE KRESSEL
CHIEF ASSISTANT
JOHN L. DU BAY
ASSISTANTS
SANDRA N. DUFFY
J. MICHAEL DOYLE
GERALD H. ITKIN
H. H. LAZENBY, JR.
PAUL G. MACKEY
MATTHEW O. RYAN
MARK B. WILLIAMS

ISSUE: You made an inquiry into the legality of holding juveniles from the Donald E. Long Home at MCDC for short periods of time when their presence is required (generally as a witness) for a court appearance. You indicate that these juveniles are within sight and sound of adult inmates at times.

ANSWER: The Federal Court ruling in D.B. v. Tewksbury, 545 F.Supp. 896 (D.OR. 1982) held that lodging a child in an adult jail pending adjudication of criminal charges against that child is a violation of that child's due process rights under the Fourteenth Amendment to the U.S. Constitution at 907. It follows, therefore, that holding a child in an adult jail pending adjudication of charges against someone else is a more egregious violation.

DISCUSSION: Tewksbury is the Columbia County case which set out horrific facts concerning confinement of juveniles at Columbia County Correctional Facility (CCCF), most of which do not exist here. However, I assume our Corrections Officers are not trained to handle juveniles, that there may not be female Corrections Officers available at all times for female juveniles and, you have informed me, there is not sight and sound separation. These factors all raise liability issues.

Jackie Jamieson

May 22, 1990

Page 2

First, the lack of sight and sound separation is a violation of State law. ORS 419.575; ORS 169.740. Assuming then, that sight and sound screening was instituted, juveniles could be legitimately incarcerated in an adult facility under Oregon law. However, Judge Frye in Tewksbury held, that, notwithstanding compliance with State law, the state can never hold juveniles in adult jails without violating federal constitutional requirements. It should be remembered that this is not an appellate decision. Additionally, if juveniles were kept out of sight and sound of adult inmates, were supervised by Corrections Officers trained to handle juveniles and other protections for juveniles were in place, a new legal challenge could end in a result different from Tewksbury.

CONCLUSION: To avoid liability, juvenile residents of the Donald E. Long Home brought downtown for court appearances must be held somewhere separate from adult inmates (and other juveniles who may constitute a threat), where the surroundings do not constitute "punishment" (lack of light, heat, basic needs facilities, etc.), and where they are supervised by someone trained to deal with juveniles.

I have enclosed a copy of Tewksbury for your information.

Enclosure

6ATTY.132/ac



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
 GLADYS McCOY
 PAULINE ANDERSON
 GRETCHEN KAFOURY
 RICK BAUMAN
 SHARRON KELLEY

DEPARTMENT OF GENERAL SERVICES
 PORTLAND BUILDING
 1120 SW FIFTH, 14TH FLOOR
 PORTLAND, OR 97204-1934

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 LABOR RELATIONS (503) 248-5135
 PLANNING & BUDGET (503) 248-3883

AT OTHER LOCATIONS:

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 ASSESSMENT & TAXATION (503) 248-3345
 ELECTIONS (503) 248-3720
 INFORMATION SERVICES (503) 248-3749

MEMORANDUM

TO: Policy Development Committee, County Management, and Board Staff

FROM: Jack Horner, Director
 Planning and Budget

DATE: May 22, 1990

SUBJECT: Strategy Planning Report

Attached is the final published document for this year's Strategic Planning Process.

I hope each of you will take the time to read the report. As we begin to work on next year, your input will be not only valuable but vital.

Thanks for your help and your tolerant and usually sympathetic criticism over the last year. With the publication of the Adopted Budget, we have completed Year One. During it we learned what the tools were. In Year Two, we can really put them to good use.

310F/JH

Attachment

1990 JUN 20 11:09 AM
 MULTNOMAH COUNTY
 OREGON

PHASE

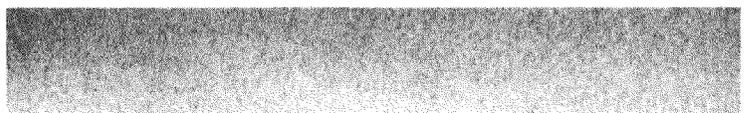
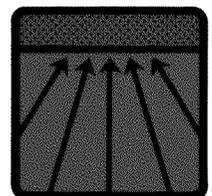


MULTNOMAH COUNTY OREGON

STRATEGY PLAN REPORT

Current Status

March 1990



In early 1988, the Multnomah County Board of County Commissioners considered how they reviewed major issues facing the County. They concluded that their primary method, the annual budget process, was inadequate. First, the budget process did not help the Commissioners adopt a policy perspective. Second, it did not direct a look at the long-range effects of budget decisions. Finally, it did not ensure that County resources were focused on the priorities of the Community or the Board.

The County Chair, Gladys McCoy, asked County staff to propose a method for correcting these deficiencies. The recommended approach approved by the Commissioners was to use strategic planning, with budgeting incorporated as a final step in the process. Strategic planning will become the County's primary policy making, program planning, and budgeting vehicle by July 1, 1990.

INTRODUCTION

From the old days, when it was merely an arm of state government, the County has developed into...it's sometimes hard to say just what. To most people, it is an indistinct "something," in between City and State. The reality is that Multnomah County is big business, employing 2500, soon to be 3000 with the inclusion of the Library, and managing the distribution of more than \$350 million of local, state and federal money into the community.

Until recently, the County hadn't considered its state of evolution or probable direction very carefully. But that's changing. The County has embarked on a major effort to take stock of its present state and to chart its own future.

To do that, it has borrowed a management tool from the business world, *strategic planning*, to use as its main program-planning and budgeting vehicle. Our County is one of only a small handful of U.S. governmental entities to have employed this approach.

Our first year's involvement with the process has been an intense get-acquainted session. The experience has been eye-opening and rewarding. It has provoked some difficult thinking about and talking through of our problems. It has also challenged our old assumptions.

Strategic planning itself has proven very difficult. But then, if it were easy, everyone else would have done it.

One reason the old days seem so rosy may be that our recollections of them are so fuzzy. At any rate, it seems like in days past things were simple. County functions were straightforward, and pretty much distinct from one another: Collecting taxes, keeping the peace, handling public records...

Today the problems facing a county are complex and very much interrelated. They no longer fit into neatly defined categories, or lend themselves to being "handled" by this department or that one. Increasingly, a traditional government structure has seemed to be a square peg in a round hole.

Departments have arisen and grown to each address loosely connected issues. There has seemed to be different needs for planning, and almost no requirement to plan in a coordinated way.

Planning as a County function at first involved only financial matters and early farm-to-market road systems. (Later, as urbanization increased, land-use planning was added.) The budgeting process and its annual review of planned activities and expenditures provided the only overall review.

But that process fell short. Budgeting tends to be reactive, caught up in issues of the moment or the very near future. It often tends to departmentalize complex interrelated matters, rather than encourage a broad policy perspective. Budgeting has a one-year timebase; long-range planning, by definition, can't work within those constraints. The budget process does not always require that departments uniformly state the intended results of programs, nor provide ways to measure success or failure.

You either manage change or you get swept away by it. In 1988 the Board of County Commissioners decided to take another look at how the County planned its resource distribution. Citizen input, especially from the Citizen Involvement Committee, supported this action. Strategic planning was chosen as the process, having proved itself as a valuable tool for forecasting and managing change.

The board first undertook the planning process alone, but the scope of the effort soon revealed the need for broader participation. Strategic planning was expanded to include elected officials, department managers and relevant staff as a Policy Development Committee (PDC), which eventually comprised 12 persons.

It is true that major companies and a few governments have made excellent use of strategic planning. It is also true that almost none of them learned to do it in one year. Neither did we. As we got into it, we began to realize that strategic planning is a *major* effort, requiring depth of analysis, a change in mindset by many people, and a great deal of bootstrapping in the way of self-education.

We needed the latter. None of us were expert in strategic planning. We all learned together, the net result being a broad education for key members of County government. We have learned a lot--not only about how strategic planning should work, but also about how difficult it was. As the PDC got further into strategic planning, it soon realized that the planning model would have to be shaped specifically to fit Multnomah County.

Businesses tend to set specific operational goals--generally in terms of profit or market share and they usually operate in a competitive situation. But our County has no set of specific goals, although most officials--and citizens--share some general hopes about the future. So the PDC has had to work on two things at once: Setting long-range goals, and at the same time, working toward an enabling strategy to make them happen.

For that reason, a lot of the material in the following pages may not seem "strategic." Yet it is recommended reading because it synthesizes the hopes and intent of the framers for the years ahead.

The planning process has been highly productive--including in ways other than what we had expected. The successes of strategic planning to date are substantial:

- o For the first time in our County's history, elected officials and department heads met together--as individuals--in regular, frank sessions sharing perspectives on County needs and program directions. A team rather than a turf approach has emerged.
- o The County's services and activities were grouped into five functional areas, with no regard for current departmental jurisdictions. Each area was assigned to a committee, to analyze its issues, trends, impact and future funding requirements. The work of these functional committees has been invaluable to the PDC's deliberations.
- o Constituents' input was brought to bear early and effectively, in the form of the Citizen Involvement Committee, whose carefully thought-out 80-page "Visions" statement was influential on PDC thinking. Citizen representatives also sat on each of the five functional committees.
- o Within the five functional areas, County services were specifically defined. Lest that not seem like a major achievement, consider that previous such definitions have tended toward "soft" generalities, leading to citizen misunderstanding.

Much of the remainder of this report describes the PDC's position on each area of service, its long-range goals and its major issues. Because each committee was free to work independently, these areas are sometimes described in inconsistent terms, ranging from general to specific proposals.

- o A mechanism was set up to insure continuity of strategic planning, and--realizing that the future is bound to contain surprises--to allow for changes when needed.
- o Several "strategic initiatives" were developed, to improve County service levels or increase efficiency. The recently published *Multnomah County Operational Plan*, (December 1989) documents these along with other background material used to frame the 1990-91 Multnomah County budget.
- o The 1990-91 proposed budget incorporates those strategic initiatives that the PDC prioritized as important to accomplish within this next fiscal year.

There is work still to be done. A lot of work. So the process continues, and will serve us better as we gain more expertise.

Participants in the process--even those skeptical at the outset--have become enthusiastic about strategic planning. Managers and officials alike have shown great openness to change and to fresh insights. The strong citizen input will continue.

We are unmistakably on the move in the County.

The County must shape the disciplines of strategic planning to a different purpose than they may have traditionally served. But those disciplines--shared rather than fragmented responsibility for managing the future; broad, long-range policy-making; specific assignment of responsibility; priority setting, and measurement of results--all are directly applicable to our government and will benefit citizens for years to come.

What we are seeing evolve is a new process for County planning that will guide us into the future.

As to our first year with strategic planning: We've made a good start.....

STRATEGY PLAN REPORT---March 1990

BEGINNINGS

As the planning process started, it was apparent that the way the County was structurally organized was not necessarily the way to clearly group its functions. So, instead of using the existing Department definitions of functions, County business was sorted into five functional program areas:

- o Environmental Programs
- o Human Programs
- o Justice Programs
- o Support Services Programs
- o General Government Programs

What function each includes is noted later in the individual program area summaries.

To ensure a broad base of input to the process, two advisory functions were enlisted. One, the Multnomah County Citizen Involvement Committee (CIC), continued to supply valued contributions to the process. Their participation in planning discussions and their 80-page document, *Multnomah County Visions--The 1990's and Beyond*, reflect their commitment to strategic planning and to the County.

For a second view, five Functional Planning Committees were named, one for each of the program areas. Each committee was made up of at least one Commissioner, one Department manager, one or more County employees, and several interested citizens. Each committee was chartered to decide the

important issues in their program area, who needed to be involved to make things happen, and who would be affected by program changes. Each committee was also asked to review how their area might change over time.

Key to the success of the process was the formation of the team responsible for making it work in the County, the Policy Development Committee (PDC). This group is made up of the five County Commissioners, the District Attorney and the Sheriff, the County Chair's Executive Assistant and the managers of each of the four County operational departments (Environmental Services, General Services, Human Services, and Justice Services). These twelve people began with the findings of the five Functional Planning Committees and the CIC. They met regularly, and continue to meet, to share their expertise in identifying and documenting long-range issues facing the County and discussing programs to deal with the problems. Each individual is a contributor, and each has the opportunity to gain from exposure to the experience and knowledge of the others.

KEY SUCCESSES

Strategic Planning has so far produced several significant products. The first is a definition of the County's services to its constituents. The PDC has defined its position on the County's roles in each of the five functional areas. Long-range goals and major concerns of each functional area have been clarified and documented. The final

pages of this report are the essentials of that work.

Another key product is a series of *strategic initiatives*. Each strategic initiative describes a program to improve service levels or internal performance of the County. A strategic initiative may be a new program or an improvement to an existing function.

The 1990-91 Operational Plan was the second major step in the strategic planning process. Given direction by the PDC, the Departments documented the details (descriptions, mandates, interdependencies, objectives, costs, revenue sources) of current and proposed programs as they fit within a three-year window of the long-range plan. The included strategic initiatives are highlighted. The Operational Plan helped formulate the 1990-91 County Budget.

The PDC continues to also work on more immediate items and issues. Much effort has been recently put into issues as diverse as additional jail beds and library governance.

WHAT LIES AHEAD

The 1990-91 Budget is being prepared, with review, hearings and approval expected before the end of April.

The planning process continues. The PDC, using the strategic planning process, continues to examine:

- o Community-based services.
- o Partnering with the community (government and business) on youth programs.
- o Keeping youth off drugs.
- o Space planning.

- o Funding capital equipment replacement.
- o Integrating similar Human and Justice services.
- o Regional cooperation on overlapping services.

In late summer of 1990, the process will pick up speed, aiming toward a complete five-year plan and updating the operational plan and the subsequent budget. We will add some refinements, but this past year's experience will make the process more clear-cut. Fewer groups will be formed. Those that are involved will meet on a tighter schedule to maintain the continuity. They will work toward developing a strategy plan which narrates the County's long-term direction with more specifics than was done this year.

The CIC will be encouraged to update their "Visions" document and there will be public hearings on the Operational Plan.

The following pages represent the essence of strategy planning to date. Each of the five program areas is defined in terms of its role within the County and the major goals within its authority.

ENVIRONMENTAL PROGRAMS

Role within the County

Environmental programs encompass the Exposition Center and County Fair, parks, land-use planning, community development block grants, animal and insect control, transportation engineering and survey, road and bridge maintenance, bicycle paths, and emergency management.

Multnomah County's tasks in providing environmental services have changed significantly over the last five years. Building inspections, neighborhood parks and the responsibilities for sewers have been shifted to the cities. County roads incorporated into the city of Portland are now maintained by Portland. Given these changes, the County should direct its environmental programs and services into areas available to all County residents, whether or not they live in a city.

The County should focus its environmental resources on:

- o Regional and local parks.
- o Recreation facilities other than parks.
- o Transportation methods within the County, more than roads, looking toward a regional role.
- o Roads and bridges.
- o Leadership in land-use-planning standards setting.
- o Land-use planning outside the Urban Growth Boundary.
- o Agricultural and wetland protection, including the Columbia Gorge.

- o Involvement with siting community facilities to meet needs.
- o Leadership in planning for "assisted and special-needs" housing.
- o Phasing out the use of Community Development Block Grants.
- o Environmental health--animal control, vector control.
- o Toxic material control and clean-up.
- o Helping create jobs, job training, and economic development--a cooperative role.
- o Aggressive recycling.

Major Goals

Provide all programs adequately and equitably to County residents.

Follow through on a coordinated effort to decide the County's specific role in planning, acquisition, and maintenance of roads, streets, and bridges.

Decide which environmental services are best performed regionally, and which locally; and work to resolve the regionalization issue.

Define and assign responsibility for carrying out the County's environmental health role (including pollution control).

Develop a strategy for "assisted and special-need" housing.

Specifically, the County will convene a "Housing Summit" of all parties involved -- agencies, governments, housing owners, contractors, etc.--

intended to increase the supply of available and dedicated housing stock. A detailed action plan for the Housing Summit is being developed. The results of the Summit will be presented to the Board of County Commissioners after completion.

Update the County's comprehensive land-use plan and regulations.

Work to finish the annexation of the urban unincorporated areas.

Define the County's role in economic development. Carry out an appropriate strategy.

Develop a vision for existing and future open spaces and parks. Develop a strategy for carrying out that vision.

Develop a plan for Sauvie Island (see *Multnomah County Operational Plan*, December 1989, page EP - 46 for the relevant Strategic Initiative), participate in the Columbia Gorge planning process, and identify other lands to be reserved for parks or open space (*op. cit.*, p. EP - 45).

Continue support for recycling.

HUMAN PROGRAMS

Role within the County

Human programs involve promoting the health and well-being of the County by providing community services, health, social and aging services to the indigent, handicapped, and aged, and juvenile detention, counseling and resource development.

The County should allocate its human program resources to:

- o Health care for low-income residents, with specialty health programs and clinics, *i.e.*, Teen Clinics.
- o Public health services for the general population.

- o Drug abuse control, treatment, and prevention.
- o Leadership in focusing resources on human programs needs.
- o Implementation of State human service programs.
- o Providing youth and juvenile justice and prevention services.
- o Being an advocate in the protection of the public's health, and in influencing State and Federal policies.
- o Prevention, through early intervention, instead of treatment.

- o Continuing treatment of established, critical-status situations.
- o Addressing needs at the local level by influence on and cooperation with others (City, State, Federal, private, non-profit, etc.).
- o Being the government of last resort when no other aid is available.

Major Goals

Evaluate current services provided. Set new or enhanced standards where necessary. Improve or discontinue activities not meeting established criteria.

Get resources redistributed so that more of them are available for solving problems at the local level, where they can best be focused.

Specifically, identify programs and services that should be provided by the County. Investigate and propose possible funding alternatives for existing programs and services. Identify funding gaps and present alternative funding strategies. This goal area will be examined by staff over the next year. The results will initiate next year's human programs' Strategy Planning process.

Lead in the creation of an integrated alcohol and drug strategy.

Select a target population where the probability of success is highest.

Improve the way services are provided to improve the success rate. (See *Multnomah County Operational Plan*, December 1989, HP - 87 through HP - 94 for the relevant Strategic Initiatives.) Continue to serve all populations at a fundamental level.

Define how human services and justice services are and should be integrated.

Identify populations served by both systems. Merge the service flow of both the Department of Human Services and the Department of Justice Services to identify shared and overlapped coverages. Identify opportunities for providing shared intensive services, such as alcohol and drug treatment. Set up an interdepartmental coordinating body that meets quarterly to review key program activities. This area will be reviewed by staff for introduction in next year's Strategy Planning process.

Re-examine the County's approach and policies concerning contracting for services. Examine existing contracts and explore opportunities for further contracting.

Explore the possibilities of using community centers (or other innovative approaches) for the delivery of human and justice services--the "caring community" approach.

JUSTICE PROGRAMS

Role within the County

Justice programs include those of the District Attorney and the Sheriff's office, and those relating to corrections, probation management, community corrections, women's and family services, and the medical examiner.

Programs considered as County justice programs have undergone a shift in focus in the last decade. Annexation has reduced the physical area where the Sheriff is responsible for public safety. This allows a shift of programs and resources to correction activities, both traditional and alternative procedures.

Justice program resources should be applied to:

- o Protecting the public by removing and housing the most dangerous lawbreakers.
- o Preventing crime.
- o Applying sanctions to lawbreakers.
- o Designing and operating programs that successfully return people to society.
- o Escalating or de-escalating sanctions based on results.

Major Goals

Increased coordination among law enforcement and corrections agencies about program options and available/effective sanction for criminals. A shift away from justice organizations working independently toward departments and agencies working together in

an integrated justice-services system. Linked responsibility between justice programs and human programs and systems. Allocation of resources to be planned from a systems viewpoint.

Specifically, the County will define the justice services continuum. This is the range of cultural, social, economic, political and legal factors that result in contact with justice programs. Standards will be determined for County responsibilities. The gap between current activities and desired standards will be assessed. This assessment will aid in identifying resource and structural implications and making recommendations for change. Defining the continuum will be addressed throughout the year. This information will be used for program development and as an input for next year's Strategy Plan.

Make available adequate sanctions for lawbreakers. Everyone who breaks the law gets put into an appropriate program. Develop more programs and methods for today's lawbreakers who are not now dealt with effectively.

Shift from an undefined responsibility for justice programs and results to a clear understanding of what the County's responsibilities are and take more responsibility for those programs.

Work toward a single police force for the County. Develop a consistent philosophy with

balanced, well-defined policies that recognize the needs of all elements of the County.

The County will take the leadership role in developing discussions with the City of Portland about coordinated law enforcement. The County will also seek to participate in the City of Portland's law-enforcement strategic planning. The intergovernmental Justice Coordinating Council will be expanded to include a member from the City of Gresham. The Justice Coordinating Council will be a policy advisory committee for all County jurisdictions.

Move toward community policing.

Develop the concept of "community policing." Describe how it applies to various areas--within the cities of Portland, Gresham, and Troutdale, unincorporated areas both in and out of the urban growth boundary--anywhere in the County. Determine what policies and strategies should be endorsed by the County in support of the community policing concept. (See *Multnomah County Operational Plan*, December 1989, page JP - 73 for the relevant Strategic Initiative.)

SUPPORT SERVICES PROGRAMS

Role within the County

Support Services programs include those necessary for supporting the County's operations. Included are facilities management, fleet, electronic services, labor relations, employee services, legal counsel, finance, planning and budget, information services, purchasing, central stores and records management.

Issues involved with Support Services include:

With current funding, revenues cannot fund added activities.

There are deteriorating facilities and scattered support services.

Some support systems appear to be designed for the support provider, not the customer. More attention should be paid to customer needs.

Support Services programs must focus on:

- o Centralizing County facilities as appropriate --deciding what should be centralized and what should not.
- o Developing an adequate funding base and financial resources.
- o Establishing more-accountable, more-efficient, less-expensive methods of mail, printing, and copy service.
- o Investing, enrolling, and enlisting County employees in the County vision.

Employees will be involved with vision development and implementation.

Major Goals

Establishment of capital reserves for replacement of the County infrastructure-- buildings, facilities, computer hardware, and other capital equipment.

Specifically, the Planning and Budget Division will develop and coordinate the effort to develop a capital - improvement planning process. This will provide for reserves to fund major facilities projects and improvements. A capital-asset-inventory system will be developed to allow reserves to be established based on the useful life of the asset. (See *Multnomah County Operational Plan*, December 1989, page SP - 50 for the relevant Strategic Initiative.)

Development of funding for continuing data-processing and information management, and determining what should be funded.

The Data Processing Management Committee (DPMC) will be the primary planning vehicle for County

data management systems. The DPMC's annual report will address the required Personal Computer reserve fund development, as well as support services and standards supplied by the Information Services Division (*op. cit.*, SP - 50 and SP - 53).

The DPMC report will also address integration of data processing systems to maximize savings (*op. cit.*, p. SP - 52).

Development of proactive and meaningful Affirmative Action programs.

The Board of County Commissioners has asked for more frequent comprehensive Affirmative Action reporting (*op. cit.*, p. SP - 49).

Using value-based management.

When this Strategic Planning process is completed, the planning team will review and update the County "guiding principles" as a first step toward a values-based approach. The Department of General Services will work with Policy Development Committee members throughout the next year to develop a definition of this area.

GENERAL GOVERNMENT PROGRAMS

Role within the County

General Government functions include those of the County Chair, the Board of County

Commissioners, the Auditor, citizens involvement, library, assessment and taxation, and elections; plus allotment of funds to non-County organizations.

In the General Government area, the County should focus on:

- o Separating and clearly defining the executive and legislative functions.
- o Defining its "general government" role and mission. Setting priorities for providing service to the public and to other governments.
- o Shifting the library system to a publicly operated facility.
- o Effectively communicating County views and philosophy to those employees and citizens who represent the County on Boards and Commissions.
- o Defining service boundaries--Metro's or the County's land-use plans.
- o Defining the level and timing of financial aid to cities to support annexation.
- o Deciding how, and to what level, urban services can be delivered to people within the urban services boundary.
- o Investigating active participation in the development of an area cultural plan.

Major Goals

Moving to an appropriate Assessment and Taxation system (modern, state-of-the-art, fair and accurate).

Specifically, the County will follow the mandates of the recent legislative bill to aggressively

improve statewide tax appraisal activities (See *Multnomah County Operational Plan*, December 1989, GG - 32 through GG - 35 for the relevant Strategic Initiatives.)

Establishing an integrated data base.

The Information Services Division is to study and present an integrated County database based on the linking of other information to the computerized mapping of County land (*op. cit.*, p. SP - 54).

Being a positive force toward regionalization of government services. Integrating State and Federal programs with those of the County.

The County will seek to gradually regionalize services or service delivery using existing governmental structures. Conduct a feasibility study with other governments to determine which services could be regionalized. Possibly start with the Juvenile Detention Project. This subject will be addressed during the year and re-evaluated when Strategy Planning is begun next year.

Reviewing alternatives for broadening the revenue base beyond increasing property taxes.

Alternative approaches to funding County programs and activities are to be proposed. The Planning and Budget Division has been directed to prepare a study by April 1990 for Board consideration.

ACKNOWLEDGMENTS

This is the first phase of Strategic Planning in Multnomah County. Strategy Planning has been the result of the efforts of many people. To be especially recognized are:

The citizens of Multnomah County and their input through the Citizen's Involvement Committee, Dennis Paine, Chair; with particular mention of John Miller, Sarah Lamb and Merlin Reynolds.

The five Functional Planning Committees:

Human Services

Pauline Anderson, Commissioner
Linda Crum, CIC appointee
Jeff Lewis, CIC appointee
Doug Montgomery, CIC appointee
Lorraine Santos, CIC appointee
Tom Zelenka, CIC appointee
Duane Zussy, Dept Manager
Facilitator, John Cronise

Justice Services

John Angell, Dept Manager
Pat Brothers, CIC appointee
Kurt Engelstad, CIC appointee
Gretchen Kafoury, Commissioner
Robert Skipper, Sheriff
Tanna Reynolds, CIC appointee
Roosevelt Robinson, CIC appointee
Mike Schrunk, District Attorney
Facilitator, Dave Warren

Environmental Services

Polly Casterline, Commissioner
Sheila Driscoll, CIC appointee
Dick Feeney, CIC appointee
Tom Griffith, CIC appointee
Nancy Loughmiller, CIC appointee
Ed Washington, CIC appointee
Paul Yarborough, Dept Manager
Facilitator, Ardys Craghead

Support Services

Linda Alexander, Dept Manager
Rick Bauman, Commissioner
Paul Eisenberg, CIC appointee
John Frewing, CIC appointee
Robert Gaudin, CIC appointee
Thomas Wright, CIC appointee
James Dusevoir, Sheriff's Office/MCCOA
Facilitator, Ben Buisman

General Government

Phyllis Cole, CIC appointee
Bud Farm, CIC appointee
Ned Look, CIC appointee
Terry McCall, CIC appointee
Gladys McCoy, County Chair
Caroline Miller, Commissioner
Joe Devlaeminck, ISD/Local 88
Facilitator, Tom Simpson

and the Policy Development Committee¹

Gladys McCoy	Chair of the Board
Pauline Anderson	Commissioner, District 1
Gretchen Kafoury	Commissioner, District 2
Rick Bauman	Commissioner, District 3
Sharron Kelley	Commissioner, District 4
Robert Skipper	Sheriff
Michael Schrunk	District Attorney
Hank Miggins	Exec Assistant to the Chair
Linda Alexander	Director, Dept of General Svcs
Duane Zussy	Director, Dept of Human Svcs
Paul Yarborough	Director, Dept of Environmental Svcs
Grant Nelson	Acting Director, Dept of Justice Svcs

¹By Ordinance, the Policy Development Committee is limited to the Chair and the Board. The other members sit at the pleasure of the Board as members of the working committee which has developed and maintained the strategic planning process since June of 1988.

Multnomah County strategic planning is coordinated by the:
Department of General Services, Linda Alexander, Director,
Planning and Budget Division, Jack Horner, Manager.
John Cronise was the Project Supervisor for Strategy Planning.