



MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

(revised 12/31/09)

APPROVED: MULTNOMAH COUNTY
BOARD OF COMMISSIONERS
AGENDA # R-11 DATE 6/3/2010
LYNDA GROW, BOARD CLERK

Board Clerk Use Only

Meeting Date: 6/3/2010
Agenda Item #: R-11
Est. Start Time: 10:40 AM

Agenda Title: **Approval of 2009-2011 Biennial Update to the OCCF 2008-2014 Six-Year Community Plan**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title sufficient to describe the action requested.

Requested Meeting Date:	<u>June 3, 2010</u>	Amount of Time Needed:	<u>30 minutes</u>
Department:	<u>Non-Department</u>	Division:	<u>CCFC</u>
Contact(s):	<u>Joshua Todd, Director</u>		
Phone:	<u>503-988-6981</u>	Ext.	<u>X86981</u>
I/O Address:	<u>167/2/200</u>		
Presenter(s):	<u>Joshua Todd, Carla Piluso</u>		

General Information

1. What action are you requesting from the Board?

The CCFC requests the County Board adopt the 2009-2011 Biennial Update to the 2008-2014 Six-Year Community Comprehensive Plan to Improve Outcomes for Children and Families in Multnomah County. The Plan and Biennial Updates are required by the Oregon Commission on Children and Families (OCCF) based on Senate Bill 555, which is legislation from 1999. Oregon Administrative Rules require counties to update their coordinated, community, comprehensive plans each biennium throughout the six year process.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

Comprehensive Community Plans are intended to advise Boards of County Commissioners, State Agencies, the Legislative Assembly, and the Governor (ORS 417.735) concerning:

- possible solutions to problems facing children, youth and families,
- measurable progress of plans in meeting community intermediate outcomes,
- the development of innovative projects or practices that benefit children and families,
- the integration of services,
- assisting agencies listed in the statute to design future economic resources and services, and

in the coordination of services, and

- providing information and policy advice on current research and proven practices of effectiveness, including successful local strategies.

The Biennial Update is intended to report the progress of implementation and capture revisions since the January 2008 submission.

The Local Commissions are responsible for convening, facilitating and leading the community in monitoring their local progress to:

- Reassess the Comp Plan to test its relevancy to current community conditions, resource coordination and expectations; reference data trends, and the current environment.
- Revise the Plan as needed to incorporate any revisions in gaps, barriers/solutions, community issues, focus issues, to include focus issue strategies and community intermediate outcomes.
- Expand and strengthen formal and informal partnerships within the community, furthering strategic development for local issues as desired.

The 2008-2014 Comp Plan was developed with the assistance of a volunteer Plan Steering Committee, input from more than 150 community members, local organizations and agencies, and local data reports to determine where the most impact and tangible results relevant to the health and well-being of children, youth and families living in Multnomah County could be obtained.

The two local overarching goals selected for the 2008-2014 Comp Plan are poverty reduction and increasing student success for all young people. The CCFC and its community partners have been and will continue to track interim indicators to show meaningful improvements that will impact these goals.

As required in statute, Early Childhood planning for children prenatal to 8 years of age should also continue to be, and is by the CCFC, incorporated in the Comp Plan and Biennial Updates. Juvenile Crime Prevention Planning guidelines were released in June 2009, and now more clearly interface with Comp Plans.

Since the submission of the 2008-2014 Comp Plan, CCFC has continued to work with community members and groups on the two overarching goals and has expanded its work in the areas of Early Childhood Development and Planning, Foster Care Reduction, and Education and Life Success for School-Aged Children.

3. Explain the fiscal impact (current year and ongoing).

There is no direct fiscal impact to 2009-2011 Biennial Update to the 2008-2014 Comp Plan. The Comp Plan and its Biennial Updates establish the framework for local funding through the OCCF.

4. Explain any legal and/or policy issues involved.

Adoption of the 2009-2011 Update is required under Senate Bill 555. The Update is meant to shape County planning and investments in areas identified by community members and the Board's advisors on Children, Youth, Families, and Poverty policy, and the CCFC

5. Explain any citizen and/or other government participation that has or will take place.

The development of the 2008-2014 Comp Plan was driven by a volunteer citizen steering committee

comprised of service providers, students, advocates, CCFC Board members, staff from the City of Portland and Representative Blumenauer's office. Additionally, more that 150 community members were engaged in the development process.

The CCFC takes the lead role in convening community partners around each of the 2008-2014 Comp Plan focus issues and continues to build community buy-in and investment in the areas of Early Childhood Development, Foster Care Reduction, Education and Life Success, Family Economic Security, and youth engagement through the Multnomah Youth Commission.

The CCFC does not necessarily lead the work in each area, but helps bring resources (people, research and funding) to the community coalitions that coalesce around implanting each focus issue.

Required Signature

**Elected Official or
Department/
Agency Director:** _____

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Date: 5-12-10



Multnomah County Commission on Children, Families & Community 2010 Biennial Update to the Oregon Commission on Children & Families 2008-2014 Six-Year Community Plan



CCFC PLANNING OVERVIEW

The Multnomah County Commission on Children, Families and Community's (CCFC) mission statement sets the tone for the evidenced-based community planning processes and strategic approaches it uses everyday—past, present and future—to *impact policy, leverage resources and make strategic investments to build a thriving community.*

The CCFC's daily work revolves around working collaboratively with its own community-based councils (and subcommittees): The Poverty Action Council (Senior Hunger Task Force), Multnomah Youth Commission (YouthVote!, Health and Wellness, Education, Sustainability), Early Childhood Council (Early Childhood Care and Education, Social-Emotional Development, Family Support), Foster Care Reduction Steering Committee, and Education and Life Success Workgroup (family engagement and disproportionate suspension and expulsions) to identify not only pressing community issues and the gaps and barriers that impede improvements and/or progress, but also to identify and spearhead evidence-based strategies and activities to improve the overall health and well-being of Multnomah County residents.

As Oregon's smallest yet most densely populated county, Multnomah County continues to change and grow, but the CCFC's focus areas have become more targeted and centered around the Six-year Plan to improve outcomes for Children and Families. Since submitting its current Oregon Commission on Children and Families (OCCF) Six-Year Community Plan in January 2008, the CCFC has focused its state reporting and monitoring in two major areas Education and Poverty but has continued working in the areas of early childhood development, positive youth development, and most recently begun work to safely and equitably reduce the number of children in the child welfare system.

During the 2008-2010 biennium, CCFC's community-based planning processes deepened its collaboration with the Multnomah County Department of Community Justice (DCJ) to develop the Juvenile Crime Prevention Plan (JCP), a 2009 OCCF community planning component intended to complement its Six-Year Community Plan. The JCP Plan is approved by the CCFC, the Local Public Safety Coordinating Council (LPSCC) and its Juvenile Justice Council, the OCCF, and the Board of County Commissioners.

The 2010 Biennial Update, required by OCCF, is intended to report on the progress and implementation of Six-Year Plan focus areas and strategies, and to capture any needed revisions as well as to strengthen and expand formal and informal partnerships within the community to further strategic development for emerging local issues.

The aim of the 2010 Biennial Update is to advise Boards of County Commissioners, State agencies, the Legislative Assembly, and the Governor concerning possible solutions to problems facing children; measurable progress of plans in meeting community intermediate outcomes; the development of innovative projects or practices that benefit children and families; the integration of services; assisting agencies to design future economic resources and services, and in the coordination of services; and providing information and policy advice on current research and proven practices of effectiveness, including local strategies.

The 2010 Biennial Update is approved by the CCFC Board of Commissioners and the Board of County Commissioners and its adoption is required by Senate Bill 555 (1999 legislation governing OCCF and the local county commissions).

ANALYSIS

The planning process for the 2008-2010 biennium included four critical components:

- Collaborative, community-informed process to update the Juvenile Crime Prevention Plan that informed multiple pieces of the Biennial Community Plan update related to juvenile crime, emerging community needs, gaps and barriers as well as educational issues and racial justice considerations.
- The CCFC board met and discussed changes in community conditions, emerging issues and needs as well as future concerns or areas of interest.
- DHS, Multnomah County Family Courts, Department of Community Justice, the CCFC, and community partners engaged in a year of work to determine the most pressing needs of children and families in the child welfare system. This included community forums with over 400 community members.
- Review and analysis of a demographic report recently released by the Coalition of Communities of Color, *Communities of Color in Multnomah County: An Unsettling Profile*, which adds community-validated population counts and reporting of needs and barriers from 6 culturally specific communities of Multnomah County.

Highlights of key Multnomah County analysis points in the aforementioned areas include:

Foster Care Reduction

- 15.2 of every 1,000 children in Multnomah County are placed in foster care
- 4.7 of every 1,000 Asian children are in foster care
- 7.4 of every 1,000 Hispanic children are in foster care
- 32 of every 1,000 African American children are in foster care
- 218 of every 1000 Native American are in foster care

Juvenile Crime Prevention

- Overall, crime and recidivism continue to trend downward in Multnomah County
- Of youth screened by the juvenile justice system:
 - 1 in 4 youth had a school failure or disconnection problem
 - 5 in 8 youth had peer relationship problems
 - 2 in 5 youth had substance use beyond experimental stage
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 - 1 in 4 youth had a school failure or disconnection problem
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STRATEGIC THEMES

Since the submission of the Six-Year Plan, several key shifts have occurred in Multnomah County. The collaboration with DHS, the courts, and the CCFC to safely and equitably reduce the number of children in the child welfare system has become a critical and central focus of the work of the CCFC and the increasingly the community. Our focus on disproportional involvement of youth of color in the child welfare system has brought to our attention the disproportionality in the juvenile justice system, suspension and expulsions from school, poor health outcomes, income and wealth of families of color and almost every area which we study. The CCFC is focused on ensuring that Multnomah County is a great place for EVERYONE to grow up and live but we have become more aware that if we don't focus our attentions on those most at-risk in our community our efforts often fail to improve their lives. In Multnomah County, the data is clear our central work should be on racial and economic justice. Children and families of color and low-income children and families fare the worst on multiple measures and have the most barriers to success; not the least of which is institutional racism and classism.

COMMUNITY ISSUES, GAPS, BARRIERS, STRATEGIES & ACTIVITIES

The planning process identified community issues and gaps and barriers within the issue areas. It became clear that many of the gaps and barriers identified were related to ineffective collaboration with families and community and between the organizations serving them.

Participants proposed strategies and activities to address the gaps and barriers. Many current activities will continue into the next biennium, thus rounding out comprehensive strategies to safely and equitably reduce the number of children in the child welfare system; continue the allocation of JCP Prevention funds to outpatient substance abuse and mental health treatment as well as cognitive behavioral skill development courses with DCJ; and identify how to best address the racial and ethnic inequalities and injustices highlighted in the Communities of Color report.

Following are lists of community issues with proposed strategies and activities prioritized in the planning process in the areas of foster care and juvenile crime prevention:

Foster Care

Community Issue—Reducing Number of Children in Foster Care

- **Strategy—Increase Relative Placements by 50%**
 - Developing a new protocol for requiring relative searches at various points throughout the life of a case.
- **Strategy—Reduce Children entering care by 10%**
 - Increase dependency alternatives- promote and expand upfront in-home services for families to prevent out of home placement
- **Strategy—Increase foster care exits by 20%**
 - Collaborate with businesses and faith communities to address the concrete needs that are preventing children from finding permanent placements
 - Reviewing all APPLA cases to determine if there are more permanent options for those children
- **Strategy—Reduce the disproportionality index for Native and African American children**
 - Host community forums to illicit the participation and wisdom of community leaders in the Native American and African American Communities
 - Develop strategic plans to prevent dependency for African American and Native American children at risk of entering the system.
- **Strategy- Maintain or reduce current child abuse/neglect recurrence rate**

Juvenile Crime Prevention

Community Issue—Systemic Improvements

- **Strategy—Overall Quality Improvement:**
 - Implement an evidence-based case management system
 - Develop an action plan to improve outcomes for African American and Latino youth in the justice system.
 - Develop an action plan to prevent delinquency for African American and Latino youth at risk of entering the system.
- **Strategy—Developing Culturally Competent Services**
 - Address needs of other youth populations experiencing over-representation in the juvenile justice system.
- **Strategy—Multi-Agency Networking**
 - Continue existing collaborations and partnerships to specifically address resource gaps in East county (e.g., David Douglas neighborhood) and ser and research target outcomes.
- **Strategy—Building Capacity**
 - Increase detention alternatives: Community detention/electronic monitoring, and shelter beds.

Community Issue—System Review of Measure 11 on Youth and Public Safety

- **Strategy—Engaging Individuals and Organizations:**
 - Convene a cross-system local M-11 policy group with broad community involvement focused on optimizing community safety outcomes.

Community Issue—School Discipline

- **Strategy—Develop a Program:**
 - Through collaboration with education stakeholders to develop consistent discipline policies aimed at correcting racial and ethnic disparity in school discipline.
 - Expand suspension alternatives programming for youth, and expand restorative justice programming in other area schools.

Community Issue—Career and Vocational Supports

- **Strategy—Develop a Program:**
 - Increase GED/vocational program capacity with a focus on maximum academic achievement for increased educational opportunities and earning capacity.
 - Develop community service experiences with real-world partners
 - Increase vocational and peer mentorship programs to enhance employment skills including real-world work experience.

Community Issue—Community/Environmental Factors

- **Strategy—Alter or New Practices, Approaches, Methods:**
 - Utilize community project model similar to Harlem Children's Zone to develop block by block outreach in targeted area(s), and build community projects with all ages involved.

Community Issue—Resources and Relationships

- **Strategy—Building Advocacy:**
 - Provide education and cultural-responsive training and information to help families navigate complicated systems (e.g., school, justice, etc.) and effectively advocate for their children.
 - Strengthen and expand the network of support for youth and increased access to services for high-risk youth. Work with partners in the community to reflect all areas: schools, extra-curricular, volunteering, community service, mentoring, after school, sports, work experience, faith-based, and so forth.
- **Strategy—Develop or Alter an Activity:**
 - Implement a parent/family mentorship program focusing on parents of high-risk, African American and Latino gang-affected youth.
 - Enhance partnership with schools and districts to provide training in juvenile justice systems and approaches.
- **Strategy—Developing Culturally Competent Services:**
 - Increase multi-systemic training and education around racism, implicit bias, prejudice, systemic exclusion, equity and disproportionality. Work with system partners to develop accountability measures.

PLANNING PARTICIPANTS

Engaged in CCFC Planning

Board of CCFC Commissioners 2008-2010

Current Commissioners

Carla Piluso – Chair

Rob Abrams – Project Director, Wraparound Oregon: Early Childhood,
Multnomah Education Service District

Diane Cohen Alpert – Community Member, CCFC Poverty Action Council

Ernesto Dominguez – Community Member, Multnomah Youth Commission

Chris Edmonds – Community Member, Multnomah Youth Commission

Carolyn Graf – State of Oregon, Department of Human Services

Nay'Chelle Harris – Community Member

Deborah Kafoury – Multnomah County Commissioner, District 1

Olga Kaganova – Community Member

Dr. Leila Keltner – CARES Northwest

Shalonda Menefee – Community Member, Sistas Enterprise

Pat Moffitt – Multnomah Early Childhood Program, Multnomah Education Service District

Linda Ridings, Community Member, CCFC Poverty Action Council

Emily Ryan – Community Member

Michael Ware – Black Parent Initiative and Self-Enhancement Inc.

Former Commissioners

Monica Ford – Mental Health Program Director, Morrison Child and Family Services

Alissa Keny-Guyer – Community Member

Patricia Martinez-Orozco – Executive Director, Oregon Council of Hispanic Advancement

Charles McGee – Black Parent Initiative

Keith Vann – Community Member, CCFC Poverty Action Council

Klondy Karina Canales – Community Member, Multnomah Youth Commission

Pam Greenough – Mount Hood Community College Head Start

Kelly Henderson – Community Member, Multnomah Youth Commission

David Wang – Community Member, Attorney

Engaged in JCP Community Stakeholders Planning Sessions

Dave Koch – Director, Department of Community Justice, Juvenile Services Division

Karen Gray – Superintendent, Parkrose School District

Carla Piluso – Chair, Commission on Children, Families and Community

Corie Wiren – Chief of Staff, Multnomah County District 4 – Diane McKeel

Abbey Stamp – Department of Community Justice

Laura Burgess – Department of Community Justice

Michelle DeShazer – Department of Community Justice

Erica Finstad – Center for Family and Adolescent Research

Craig Bachman – Department of Community Justice

Lorena Campbell – Public Affairs Liaison, East County Schools

Rebecca Stavenjord – Staff, Commission on Children, Families and Community

Sgt. Dave Thoman – Portland Police Bureau, School Resource Officer, Marshall HS

Elizabeth Davies – Staff, Local Public Safety Coordinating Council

Debbie Hansen - Oregon Youth Authority

Julie LaChapelle – Oregon Department of Human Services, District 2

Joan Williams – Portland Public Schools
 Jessie Dudley – Oregon Commission on Children and Families
 Diane Cohen-Alpert – Commission on Children, Families and Community
 Joshua Todd – Director, Commission on Children, Families and Community
 Scott Taylor – Director, Department of Community Justice
 Rob Ingram – Director, City of Portland Office of Youth Violence Prevention
 Rick Jensen – Department of Community Justice
 Tom Cleary – Multnomah County District Attorney's Office
 Tina Edge – Department of Community Justice
 Amy Parkhurst – Worksystems Inc., Workforce Investment Act Region 2
 Anya Sekino – Oregon Commission on Children and Families
 Matthew Lashua – Chief of Staff, Multnomah County District 3 – Judy Shiprack
 Jan Bishop – Department of Community Justice
 Linda Ridings - Commission on Children, Families and Community
 Greg Belisle – Impact NW
 Andre Channel – Portland Opportunities Industrialization Center
 Deidra Gibson-Cairnes – Department of Community Justice
 Hon. Merri Souther Wyatt – Oregon Judicial Department
 Elizabeth M. Levi – Metropolitan Public Defender, Portland Office
 Julia Mitchell – Community Member
 Mark McKechnie – Juvenile Rights Project
 Keith Bickford - Multnomah County Sheriff's Office
 Lynn Magnum – Department of Community Justice
 Kris Bella – Northwest Behavioral Health Care Services
 Shannon Wight – Partnership for Safety and Justice
 Pam Hiller – Multnomah County Health Department
 Lonnie Nettles – Department of Community Justice
 Ricardo Lopez – Catholic Charities, El Programa Hispano
 Olga Kaganova - Commission on Children, Families and Community
 Shalonda Menefee - Commission on Children, Families and Community
 Larry Fritz – Department of Community Justice
 Cathy Sherick – Greater Gresham Area Prevention Partnership
 Judy Griswold – Oregon Department of Human Services, District 2
 Sharon Maxwell-Hendricks – Community Member
 Rob Halverson – Department of Community Justice
 Thach Nguyen – Department of Community Justice
 Peter Ozanne – Director, Local Public Safety Coordinating Council
 Gabriel Cruz – Central City Concern, Alcohol and Drug Prevention
 Ivette Iparraguirre – Central City Concern, Alcohol and Drug Treatment
 Raidel Leon – Central City Concern, Alcohol and Drug Treatment
 Vickie Parker – Department of Community Justice

Involved through planning with the Juvenile Justice Council

Hon. Nan Waller - Oregon Judicial Department
 Neal Japport, Oregon Judicial Department
 Bill Feyerherm - Portland State University
 Joanne Fuller - Multnomah County Department of County Human Services
 Carolyn Graf - Assistant SDA2 Manager DHS Child Welfare
 Carol Herzog - Oregon Judicial Department

Linda Hughes - Oregon Judicial Department
Julie McFarlane - Juvenile Rights Project
David Knofler - Oregon Judicial Department
Hon. Paula Kurshner - Oregon Judicial Department
Hon. Michael Loy - Oregon Judicial Department
Hon. Keith Meisenheimer - Oregon Judicial Department
Hon. Maureen McKnight, Oregon Judicial Department
Lisa Fithian-Barrett - Oregon Judicial Department
Tammy Jackson, Portland Public Schools
Louise Palmer - Brindle, McCaslin & Lee Attorneys At Law
Christine Pedersen - Oregon Judicial Department
Hon. Tom Ryan - Oregon Judicial Department
Charlene Rhyne - Department of Community Justice
Thuy Vanderlinde - Department of Community Justice
Suzanne Wehrley - State of Oregon Department of Human Services, District 2
Hon. Diana Stuart - Oregon Judicial Department
Susan Svetkey - Oregon Judicial Department
Steve Walker - Department of Community Justice
Karen Rhein - Department of Community Justice
Katherine Tennyson - Oregon Judicial Department
Rod Underhill - Deputy District Attorney/Chief
Heather Updike - Department of Community Justice
Michael Ware - Black Parent Initiative
Donna Henderson - Portland Police Bureau
Cynthia Thomas-Johnson, New Decision Treatment Foster Care
Jodi Shaw - Multnomah County Department of County Human Services
Dana Schnell - Department of Community Justice
Lori Arnett - Department of Community Justice
Lore Cop - Department of Community Justice
Gloria Martin - Oregon Judicial Department