

MULTNOMAH COUNTY OREGON

May 22, 2013

Due back to the Budget Office on May 31st by noon



FY 2014 Budget Worksession – Sheriff's Office

Issues/Discussions/Findings

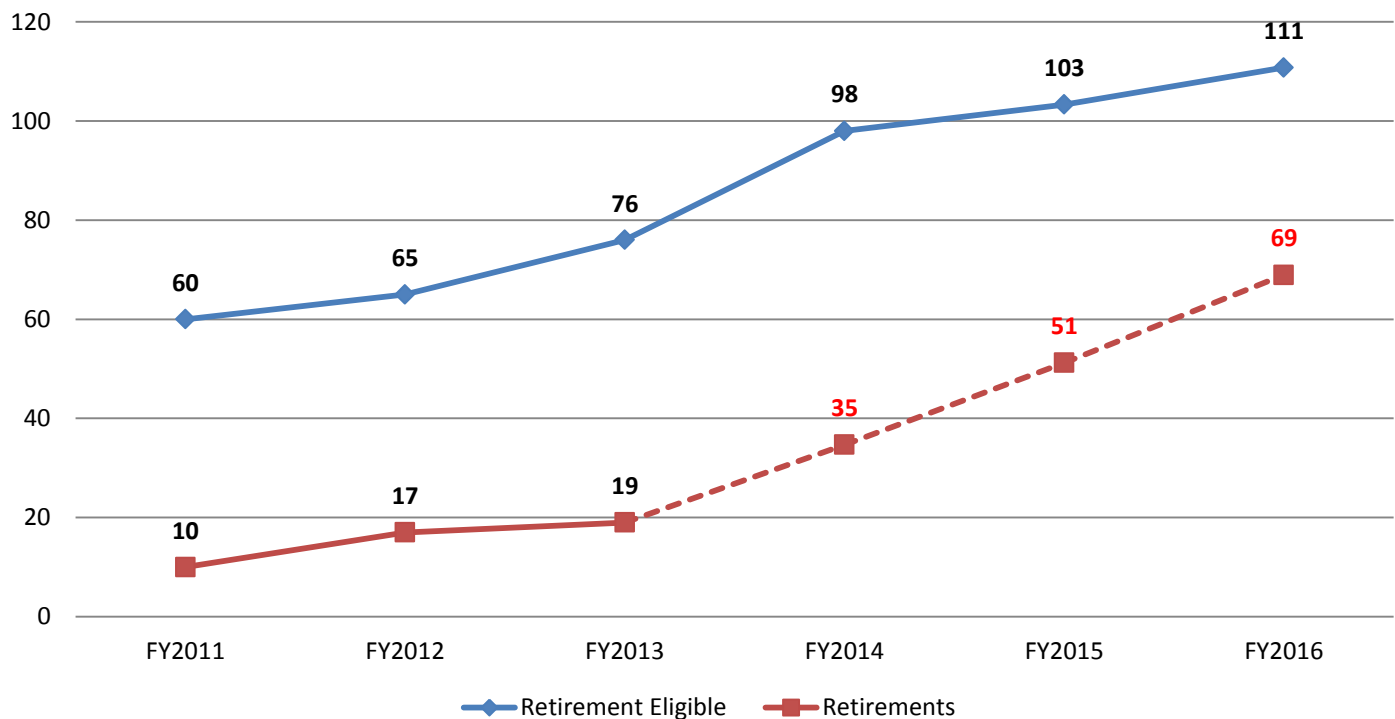
Sheriff's Office

1. Commissioner Kafoury: Can you provide an analysis for historical retirements and a projection for the next 5 years?

Response:

During FY13, 76 (17%) Corrections Deputies and Sergeants will be eligible to retire. By FY16, we estimate this number will increase to 111 (approximately 25%). Over the past three years, an average of 16% of retirement eligible Corrections Deputies and Sergeants retired. Chart 1 compares historical retirement eligibility numbers to actual retirements since FY11 and projects the number of Corrections Deputies and Sergeants who will retire by year.

Chart 1: Corrections Deputies Retirement Eligible vs Actual and Estimated Retirements



2. Commissioner Kafoury: Please provide an analysis of the recidivism rate for the inmates who are released for Emergency Population Releases. Compare the rate of recidivism of the EPR population to that of the rest of the jail population. How does length of stay effect recidivism rates (i.e. if someone is EPR'd 3 days early is their greater increase in their recidivism rate?).

Response:

To answer this question, we conducted a three-month targeted sample of releases between July 1 and September 30, 2012. During that time, there were a total of 8,995 releases from our jail. Of these, 351 were forced released and 8,644 were released for any other reason. Table 1 below shows, between their release data and May 15, 2013, 66% of those forced released due to emergency population conditions were rearrested. During that same time, slightly fewer, (61%) of those released by any other mechanism were rearrested.

Table 1: Releases & Rearrests between July - September 2012 as of May 15, 2013

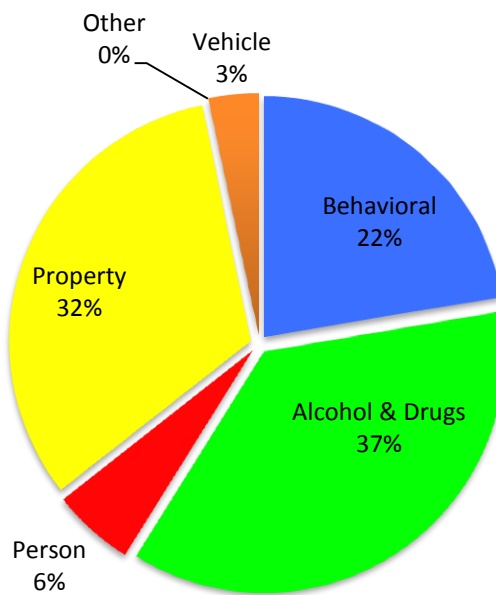
| | Releases | Rearrests | Percent Rearrested |
|---------------------|----------|-----------|--------------------|
| Forced Released | 351 | 231 | 66% |
| NOT Forced Released | 8,644 | 5,237 | 61% |

*This is an updated analysis following our original analysis published in the September 2012 Monthly Jail Stats Report. Rearrest rates here are slightly higher than those in the previous report due mainly to the extended length of time that individuals have been out of custody and the inclusion of arresting agencies outside of Multnomah County.

3. Commissioner Smith – Can you provide charts comparing who is in jail by offense type to those offenders who are being released?

Response:

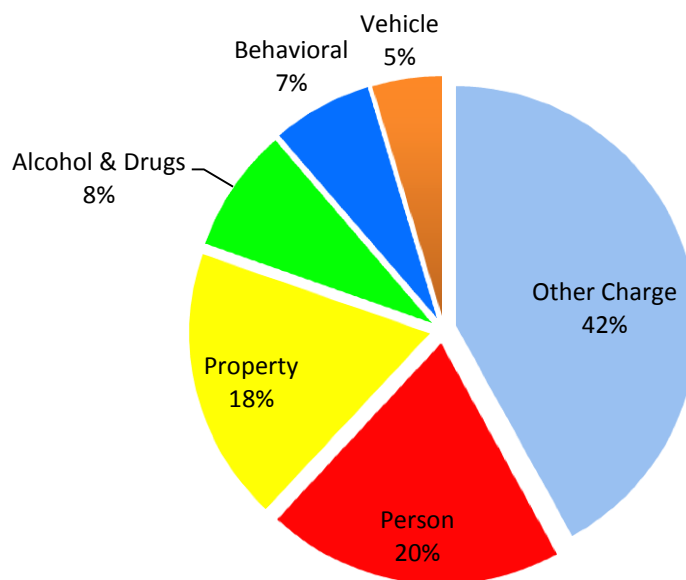
Chart 2: 2013 Emergency Population Releases (EPRs) by Crime Type



Behavioral Crime Examples:

- Felon in possession of a firearm
- False Info to Officer of the Court
- Forgery I
- Harassment
- Discharge Of Weapon

Chart 3: 2013 All Individuals in Custody by Crime Type



“Other Charges” include: holds (49.3% including: Judicial, State DOC, Federal); parole violations (35.5%); fugitive from another state (5.6%); failure to register as a sex offender (3.4%); violation of a restraining order (3.2%); contempt of court (1.1%).

4. Commissioner Smith – Can you provide data on the impact of the ICE policy change?

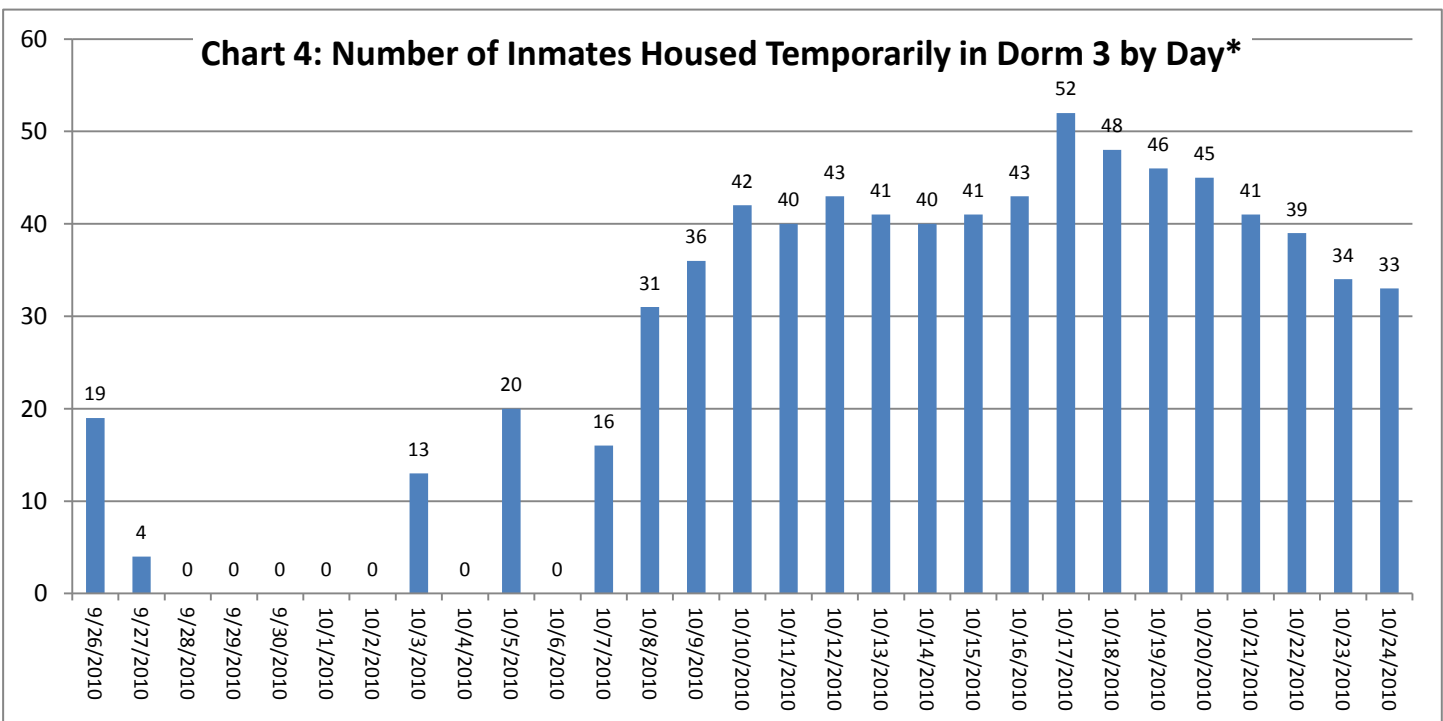
Response:

To date, we have denied placing 12 detainees for ICE, since the change in policy on April 15, 2013. As a result of the policy change, ICE has also notified the Sheriff's Office that they are changing their use of detainees as well. Although it is too early to assess the total impact, it appears that ICE is now making fewer detainee requests.

5. Commissioner Kafoury – Can you provide the data/results for the "flex" dorm that was funded in FY 2010? Please include: the total cost and cost by month, use by days and by number of inmates.

Response:

In the fall of 2010 during the months of September and October (FY2011), Dorm 3 was opened for a total of **22 days** on a flex basis to avoid EPR's. The Sheriff used this flex dorm option in FY11 as a Stage 3 population measure to avoid letting Measure 11 inmates, and other individuals with serious charges, out of jail. For this flex dorm opening, 371 hours were worked on OT by corrections Deputies at a cost of \$74.50 per hour and 22 hours worked on OT by corrections Sergeants at a cost of \$95.84 for a total cost to operate the flex dorm of **\$29,747.98** with an average inmate population of **34.9** inmates per day opened in the 57 bed dorm. The September cost was \$1,628.81 and October cost was \$28,119.18.



* The number of inmates housed in dorms does not directly translate into the number of avoided Emergency Population Releases.

6. Commissioner Kafoury – Can you provide an analysis of the relationship between Personnel Costs and Overtime costs (i.e. using savings from the Personnel budgets to pay for overages in the overtime budget)? If the Sheriff's Office hits the sweet spot of ~7 vacancies how will that impact budgeting for personnel costs and overtime.

Response:

Table 2 below is extracted from an overtime analysis conducted by the County Auditor in 2008. It provides a comparison of overtime staffing versus full time staffing of the 24/7 posts in the Sheriff's Office, and demonstrates that the cost of staffing a post on straight time only slightly less than staffing using overtime to fill the post.

Table 2: Jail Personnel Costs Follow Up – December 2008

| Cost of Staffing One 24/7 Post per Year | | |
|---|------------------|------------------|
| | Overtime | Full-Time Staff |
| Base Pay | \$415,750 | \$191,922 |
| Coverage of Absences | | \$108,118 |
| Paid Absences | | \$72,590 |
| Sub Total | \$415,750 | \$372,630 |
| Salary Related | \$144,307 | \$129,340 |
| Variable Insurance | \$37,417 | \$33,537 |
| Fixed Health Insurance | | \$59,448 |
| Total | \$597,474 | \$594,955 |
| Cost per Hour | \$68.20 | \$67.92 |

Source: Auditor's Office Analysis

We are closely monitoring our overtime costs rather than solely depending on a static vacancy "sweet spot" equation. This is because the vacancy equation changes as new hires replace retirees. Newly hired deputies have higher Net Annual Work Hours (NAWH) available than senior deputies as they have less vacation eligibility as well as a lower per hour cost.

Table 3: FY 14 Salary Comparison

| | Base | Salary Related | Insurance | TOTAL | % of Avg Deputy | NAWH |
|---|--------|----------------|-----------|---------|-----------------|-------|
| Newly Hired Fully Trained Deputy | 57,900 | 21,933 | 19,797 | 99,630 | 77.9% | 1,827 |
| Average Corrections Deputy | 74,993 | 31,456 | 21,464 | 127,913 | 100.0% | 1,580 |

This can be best illustrated by comparing the Corrections Division budget (Chart 5) with actual expenses (Chart 6) for FY12:

Chart 5: FY12 Corrections Division Budget

GF & SB1145

Total budget = \$64.0 Million

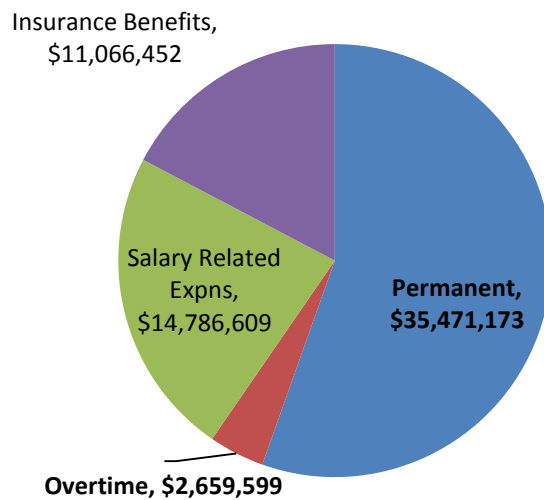
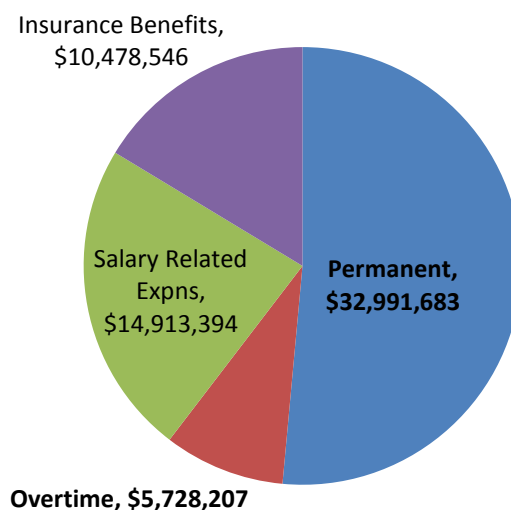


Chart 6: FY12 Corrections Division Actuals

GF & SB1145

Total spent = \$64.1 Million



The overall personnel spending for the Corrections Division was virtually equal to the \$64.1 million budgeted. This is because, although overtime was \$3.1 million over the budgeted amount, the "Permanent" budget line was under the budgeted expenditure.

7. Commissioner Shiprack – Can you provide a revenue analysis for the addition of a DUII Traffic safety team (as identified by the MCSO CBAC). It was stated that the revenue generated by the team would cover the costs. Please provide historical actual revenue compared to actual and anticipated revenue and anticipated expenses.

Response:

Table 4: Revenue Analysis for the Addition of a DUII Traffic Safety Team

Historical actual revenue compared to actual and anticipated revenue and anticipated expenses.

| Data Year Periods Citations | Avg. # of Cites per Year | NOTES |
|--|---------------------------------|--------------------------|
| 1999 – 2005 | 14,542 | Calendar year. 4 FTE TSU |
| 2006 – 2012 | 6,861 | Calendar year, no TSU |
| 53% decrease in period 2006 – 2012 without TSU | | |

| Data Year Periods DUII | Avg. # DUII per Year | NOTES |
|--|-----------------------------|--------------------------|
| 1999 – 2005 | 387 | Calendar year. 4 FTE TSU |
| 2006 – 2012 | 132 | Calendar year, no TSU |
| 66% decrease in period 2006 – 2012 without TSU | | |

| | Avg. # of Cites per Year** | Avg. Revenue/Cite = \$35.00* |
|-------------|-----------------------------------|--|
| 1999 – 2005 | 14,542 | \$508,970.00 Potential w/ 4 FTE TSU |
| 2006 – 2012 | 6,861 | \$240,135.00 current |

* This average is based on general fund revenue data from FY09 through FY13 (through April). Actual amounts collected vary significantly year to year. (Revenue/#cites = Avg. cost per cite; Sum of year avg. cost per cite/ 5 = Avg. Revenue/Cite)

** Only using citation totals for this calculation as it is uncertain whether or not our DUII totals are reflected in this number.

For FY14 the average fully funded cost for Deputy Sheriff = \$127,647.00.

Potential revenue, in addition to the current average, with 4 FTE TSU = \$268,835.00

The cost for a **4 FTE TSU in FY14 = \$510,588.00**

Source: Chief Deputy Jason Gates, Enforcement Division.

8. Commissioner Shiprack – Please provide the amount of fees the MCSO Training facility has earned by fiscal year. Also include the total cost of the training facility.

Response:

Table 5: MCSO Training Facility Rent and Revenue By Fiscal Year

| Fiscal Year | Annual Rent and Utilities | Revenue Collected |
|-------------------------|----------------------------------|--------------------------|
| FY 2011 | \$ 99,081 | \$ - |
| FY 2012 | \$ 92,801 | \$ 9,802 |
| FY 2013 (through April) | \$ 87,160 | \$ 4,018 |

9. Budget Office – What is the status of the PPB funded ID Technicians?

Response:

Per the City of Portland approved budget (dated 5/29/13) , the Jail Identification Technicians provide jail intake identification processing services to the Multnomah County Sheriff's Office and the Portland Police Bureau. The City's Jail ID technician program offer package restores \$1,566,692 in ongoing General Fund and \$1,846,692 total resources for 18 positions. Two Jail Identification Technicians will be eliminated (out of 20), but the other 18 will be funded.

To date, we have had no notice of a change in service.