



Multnomah County Oregon

## Board of Commissioners & Agenda

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### BOARD OF COMMISSIONERS

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### MAY 8, 9 & 10, 2007 BOARD MEETINGS FASTLOOK AGENDA ITEMS OF INTEREST

Pg 2	9:00 a.m. Tuesday Executive Session
Pg 2	9:30 a.m. Tuesday Budget Work Session
Pg 3	6:00 p.m. Tuesday Public Budget Hearing
Pg 3	8:30 a.m. Wednesday Gresham Joint Meeting
Pg 4	9:30 a.m. Thursday Consolidated Plan and Annual Action Plan for the Community Development Block Grant Program
Pg 5	10:00 a.m. Thursday Resolution Creating a Multnomah County Library Funding Task Force
Pg 5	10:15 a.m. Thursday Proclaiming May 13-19, 2007 National Transportation Week
Pg 5/ 6	10:25 a.m. Thursday Public Hearings on 11 Measure 37 Claims

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Thursday, 9:30 AM, (LIVE) Channel 30  
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Tuesday, May 8, 2007 - **9:00 AM**  
Multnomah Building, Sixth Floor Commissioners Conference Room 635  
501 SE Hawthorne Boulevard, Portland

## **EXECUTIVE SESSION**

- E-1 The Multnomah County Board of Commissioners will meet in Executive Session Pursuant to ORS 192.660(2)(d),(e) and/or (h). Only Representatives of the News Media and Designated Staff are allowed to attend. News Media and All Other Attendees are Specifically Directed Not to Disclose Information that is the Subject of the Session. No Final Decision will be made in the Session. Presented by County Attorney Agnes Sowle. 15-30 MINUTES REQUESTED.
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Tuesday, May 8, 2007 - **9:30 AM**  
Multnomah Building, First Floor Commissioners Boardroom 100  
501 SE Hawthorne Boulevard, Portland

## **BUDGET WORK SESSION**

- WS-1 Multnomah County 2007-2008 Health, County Human Services and Commission on Children, Families and Community Department Budget Work Session. This meeting is open to the public however no public testimony will be taken. Presentations by Joanne Fuller, Lillian Shirley, Wendy Lebow, and Invited Others. 2.5 HOURS REQUESTED.

### **CABLE PLAYBACK INFO:**

**Tuesday, May 8 - 9:30 AM LIVE Channel 29**  
**Friday, May 11 - 8:00 PM Channel 29**  
**Saturday, May 12 - 2:00 PM Channel 29**  
**Sunday, May 13 - 11:00 AM Channel 29**

Tuesday, May 8, 2007 - 6:00 PM  
North Portland Library, Second Floor Conference Room  
512 N Killingsworth, Portland

## **BUDGET HEARING**

PH-2 Public Hearing on the 2007-2008 Multnomah County Budget. Testimony is limited to three minutes per person. Fill out a speaker form available in the conference room and turn it into the Board Clerk. The conference room will be open one hour prior to the hearing.

### **CABLE PLAYBACK INFO:**

(No Live Coverage)

Friday, May 11 - 10:30 PM Channel 29  
Saturday, May 12 - 4:30 PM Channel 29  
Sunday, May 13 - 1:30 PM Channel 29

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Wednesday, May 9, 2007 - 8:30 AM  
Gresham City Hall, Conference Center  
1333 NW Eastman Parkway, Gresham

## **JOINT MEETING**

JM-1 The Gresham City Council and Multnomah County Board of Commissioners Will Meet to Discuss Public Safety; Business Income Tax; and Fiscal Year 2008 Budget Issues. This meeting is open to the public; however no public testimony will be taken. 2 HOURS, 30 MINUTES REQUESTED.

Thursday, May 10, 2007 - 9:30 AM  
Multnomah Building, First Floor Commissioners Boardroom 100  
501 SE Hawthorne Boulevard, Portland

## **REGULAR MEETING**

### **CONSENT CALENDAR - 9:30 AM**

#### **DEPARTMENT OF COMMUNITY SERVICES**

- C-1 RESOLUTION Authorizing the Private Sale of a Tax Foreclosed Property to STARK STREET PROPERTY LLC
- C-2 RESOLUTION Approving U.S. Environmental Protection Agency Assistance Amendment, Extending the Clean-up Grant for the Former Gas Station Property at 1949 SE Division to September 30, 2007

### **REGULAR AGENDA**

#### **PUBLIC COMMENT - 9:30 AM**

Opportunity for Public Comment on non-agenda matters. Testimony is limited to three minutes per person. Fill out a speaker form available in the Boardroom and turn it into the Board Clerk.

#### **DEPARTMENT OF COUNTY HUMAN SERVICES – 9:30 AM**

- R-1 PUBLIC HEARING to Consider and Approve the 2007-08 Consolidated Plan and Annual Action Plan for the Community Development Block Grant Program
- R-2 NOTICE OF INTENT to Apply for a \$15,000 Sustainable Communities Grant from the BlueMoon Fund

#### **DEPARTMENT OF COUNTY MANAGEMENT – 9:40 AM**

- R-3 Approve Fiscal Year 2007 Supplemental Budget for Submission to Tax Supervising and Conservation Commission
- R-4 RESOLUTION Authorizing the Issuance and Sale of Short-Term Promissory Notes, (Tax and Revenue Anticipation Notes), Series 2007 in an Amount Not to Exceed \$30,000,000

#### **DEPARTMENT OF HEALTH – 9:50 AM**

- R-5 NOTICE OF INTENT to Apply for Grant Funding through the Centers for Disease Control (CDC) to Support the Healthy People and Healthy Communities through Improved Environmental Health Service Delivery Initiative
- R-6 NOTICE OF INTENT to Apply for a \$900,000 Grant from the Health Resources and Services Administration's Maternal and Child Health Bureau to Support a Collaborative Research Project with the Kaiser Center for Health Research
- R-7 Budget Modification HD-16 Appropriating \$299,782 from CareOregon Grant Awards
- R-8 Budget Modification HD-21 Appropriating \$74,047 from Department of Health and Human Services Health Resources and Services Administration Ryan White Title III HIV Capacity Development and Planning Grants
- R-9 Budget Modification HD-23 Appropriating \$25,000 from Providence Health System-Oregon to Assist in the Ongoing Operation of Multnomah County Health Department's Mobile Medical Clinic and Appropriating \$72,532 from the Department of Health and Human Services Health Resources and Services Administration to Continue the Health Department's Efforts to Reduce Chronic Homelessness

**DEPARTMENT OF LIBRARY SERVICES – 10:00 AM**

- R-10 RESOLUTION Creating a Multnomah County Library Funding Task Force

**DEPARTMENT OF COMMUNITY SERVICES – 10:15 AM**

- R-11 PROCLAMATION Proclaiming the Week of May 13-19, 2007 NATIONAL TRANSPORTATION WEEK and Recognizing the Contributions of all Multnomah County Transportation Employees
- R-12 PUBLIC HEARING to consider and possibly act upon a Measure 37 Claim for Charles Maxson for up to \$385,000 in compensation or relief from land use regulations to allow the partition of each lot into two lots with four residential home sites overall on properties located at 38755 and 39062 E. Knieriem Rd., Corbett [T1N, R4E, Sec 36C, TL 300 & 400] (Case File T1-06-095) **continued from April 26, 2007**

**R-13 PUBLIC HEARINGS to consider and possibly act upon ten Measure claims seeking compensation or relief from land use regulations that prevent development of lots or parcels in unincorporated portions of the County**

1	T1-05-026	Mary Hoppert
2	T1-05-028	Virginia Atkinson
3	T1-06-050	Jim Ellis
4	T1-06-109	Douglas Pontifex
5	T1-06-118	Daniel and Doris Boyd
6(a)	T1-06-127	Gerald and Carol Egger
6(b)	T1-06-127	Gerald and Carol Egger
7	T1-06-129	Milton and Helena Lankton
8	T1-06-133	Marcia Randall
9	T1-06-137	Dorothy Larson
10	T1-06-142	M. Keith Evans, Jr.

**BOARD COMMENT**

Opportunity (as time allows) for Commissioners to provide informational comments to Board and public on non-agenda items of interest or to discuss legislative issues.

# MULTNOMAH COUNTY 2007-2008 BUDGET WORK SESSIONS AND HEARINGS

## ALL MEETINGS ARE OPEN TO THE PUBLIC

Public testimony will be taken at the public hearings listed in red (*italic*) below.  
Unless otherwise noted, all sessions will be held in the Multnomah Building, First  
Floor Commissioners Boardroom 100, 501 SE Hawthorne, Portland.  
Contact Board Clerk Deb Bogstad 503 988-3277 for further information.

Cable coverage of the 2007-2008 budget work sessions, hearings and Thursday Board meetings are produced through MetroEast Community Media. Call 503 667-8848, extension 332 or log onto <http://www.mctv.org> for cable channel program information. The budget work sessions, hearings and Board meetings will be available for viewing via media streaming at <http://www.co.multnomah.or.us/cc/pastmeetings.shtml>. Contact Board Clerk Deb Bogstad 503 988-3277 for further information.

**Tue, May 1**

**10:00 a.m. to 11:30 a.m.**

**Fiscal Year 2008 Facilities and Transportation  
Capital Program Briefing**

### CABLE PLAYBACK INFO:

**Tuesday, May 1 - 10:00 AM LIVE Channel 29**

**Friday, May 4 - 8:00 PM Channel 29**

**Saturday, May 5 - 2:00 PM Channel 29**

**Sunday, May 6 - 11:00 AM Channel 29**

**Tue, May 8**

**9:30 a.m. to 12:00 p.m.**

**Health and Human Services Department Budget  
Presentations**

### CABLE PLAYBACK INFO:

**Tuesday, May 8 - 9:30 AM LIVE Channel 29**

**Friday, May 11 - 8:00 PM Channel 29**

**Saturday, May 12 - 2:00 PM Channel 29**

**Sunday, May 13 - 11:00 AM Channel 29**

**Tue, May 8**

**6:00 p.m. to 8:00 p.m.**

***Public Hearing on the 2007-2008 Multnomah County  
Budget - North Portland Library Conference Room,  
512 N Killingsworth, Portland***

### CABLE PLAYBACK INFO:

**(No Live Coverage)**

**Friday, May 11 - 10:30 PM Channel 29**

**Saturday, May 12 - 4:30 PM Channel 29**

**Sunday, May 13 - 1:30 PM Channel 29**

# MULTNOMAH COUNTY 2007-2008 BUDGET WORK SESSIONS AND HEARINGS

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**Monday, May 14**

**6:00 p.m. to 8:00 p.m.**

***Communities of Color Coalition Budget Forum  
with the Multnomah County Commissioners  
Immigrant and Refugee Community Organization  
(IRCO) Gymnasium  
10301 NE Glisan, Portland***

### CABLE PLAYBACK INFO:

**(No Live Coverage)**

**Thursday, May 17 - 8:30 PM Channel 29**

**Friday, May 18 - 10:30 PM Channel 29**

**Saturday, May 19 - 4:30 PM Channel 29**

**Sunday, May 20 - 1:30 PM Channel 29**

**Tue, May 15**

**9:30 a.m. to 12:00 p.m.**

**Public Safety Department Budget Presentations**

### CABLE PLAYBACK INFO:

**Tuesday, May 15 - 9:30 AM LIVE Channel 29**

**Friday, May 18 - 8:00 PM Channel 29**

**Saturday, May 19 - 2:00 PM Channel 29**

**Sunday, May 20 - 11:00 AM Channel 29**



# MULTNOMAH COUNTY 2007-2008 BUDGET WORK SESSIONS AND HEARINGS

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**Tue, May 22**

**6:00 p.m. to 8:00 p.m.**

***Public Hearing on the 2007-2008 Multnomah County  
Budget - Multnomah Building, Commissioners  
Boardroom 100, 501 SE Hawthorne, Portland***

### CABLE PLAYBACK INFO:

**Tuesday, May 22 - 6:00 PM LIVE Channel 29**

**Friday, May 25 - 10:30 PM Channel 29**

**Saturday, May 26 - 4:30 PM Channel 29**

**Sunday, May 27 - 1:30 PM Channel 29**

**Wed, May 23**

**9:30 a.m. to 12:00 p.m.**

**Budget Work Session - Proposal and Review of  
Amendments**

### CABLE PLAYBACK INFO:

**Wednesday, May 23 - 9:30 AM LIVE Channel 29**

**Saturday, May 26 - 6:30 PM Channel 29**

**Sunday, May 27 - 3:30 PM Channel 29**

**Monday, May 28 - 8:00 PM Channel 29**

**Tue, May 29**

**9:30 a.m. to 12:00 p.m.**

**Budget Work Session if needed**

### CABLE PLAYBACK INFO:

**Tuesday, May 29 - 9:30 AM LIVE Channel 29**

**Friday, June 1 - 8:00 PM Channel 29**

**Saturday, June 2 - 2:00 PM Channel 29**

**Sunday, June 3 - 11:00 AM Channel 29**

# MULTNOMAH COUNTY 2007-2008 BUDGET WORK SESSIONS AND HEARINGS

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**Thu, Jun 7  
9:30 a.m.**

***Public Hearing and Resolution Adopting the 2007-2008 Budget for Dunthorpe Riverdale Sanitary Service District No. 1 and Making Appropriations***  
***Public Hearing and Resolution Adopting the 2007-2008 Budget for Mid-County Street Lighting Service District No. 14 and Making Appropriations***

**Thu, Jun 7  
10:00 a.m.**

***Tax Supervising and Conservation Commission Public Hearing on the 2006-2007 Multnomah County Supplemental Budget***  
***Tax Supervising and Conservation Commission Public Hearing on the Multnomah County 2007-2008 Budget***

**Thu, Jun 7  
10:45 a.m. to 12:00 p.m.**

***Public Hearing and Resolution Adopting the 2006-2007 Multnomah County Supplemental Budget and Making Appropriations***  
***Public Hearing and Resolution Adopting the 2007-2008 Budget for Multnomah County Pursuant to ORS 294***

## **CABLE PLAYBACK INFO:**

**Thursday, June 7 - 9:30 AM LIVE Channel 30**  
**Saturday, June 9 - 10:00 AM Channel 29**  
**Sunday, June 10 - 11:00 AM Channel 30**  
**Tuesday, June 12 - 8:00 PM Channel 29**

**JOINT MEETING OF THE GRESHAM CITY COUNCIL AND  
THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS**

**CONFERENCE CENTER, GRESHAM CITY HALL, 1333 NW EASTMAN  
PARKWAY, GRESHAM, OR**

**WEDNESDAY, MAY 9, 2007**

**8:30 TO 11:00 AM**

8:30 am            Coffee and Bagels

8:45 am            Introductions – opportunity for each elected official to introduce themselves and talk briefly about their priorities (45 minutes)

9:30 am            Program updates/briefings (1 hour 30 minutes)

10:50 am          Next steps

<b>PUBLIC SAFETY – 9:30 AM</b>	<b>PRESENTERS</b>	<b>45 minutes</b>
East County Justice Center ; siting; joint planning on collocating MCSO and Gresham police	Doug Butler	15 minutes
Emergency Management ; County role; regional cooperation and commitments	George Whitney Cathy Harrington, Gresham Emergency Management	10 minutes
Public Safety Planning Process	Ted Wheeler	10 minutes
Bureau of Emergency Communications budget and equipment issues	Frank Ray, Gresham	10 minutes
<b>BUSINESS INCOME TAX - 10:15 AM</b>	<b>PRESENTERS</b>	<b>15 minutes</b>
Process for responding to County resolution of 6-06; goal clarification	Ted Wheeler; Shane Bemis	
<b>BUDGETS FY 08 – 10:30 AM</b>	<b>PRESENTERS</b>	<b>30 minutes</b>
Timelines and major issues – questions		
Gresham	Shane Bemis	15 minutes
Multnomah County	Ted Wheeler	15 minutes
<b>FOLLOW UP IMPLEMENTATION</b>	Erik Kvarsten    Bill Farver Tom Mack	

**FUTURE ITEMS:**

**POTENTIAL LEVIES/BONDS COORDINATION**

- Process for coordination of requests
- Gresham public safety levy
- Multnomah County public safety levy
- Multnomah County Courthouse

**LAW ENFORCEMENT PLANNING PRINCIPLES AND PROCESS**

**ROCKWOOD URBAN RENEWAL DISTRICT AND SUPPORT SERVICES**

- Update on current district and potential service needs, including anti-poverty services, affordable housing and support services

**JOINT MEETING OF THE GRESHAM CITY COUNCIL AND  
THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS**

**CONFERENCE CENTER, GRESHAM CITY HALL, 1333 NW EASTMAN  
PARKWAY, GRESHAM, OR  
WEDNESDAY, MAY 9, 2007  
8:30 TO 11:00 AM**

8:30 am            Coffee and Bagels

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Emergency Management ; County role; regional cooperation and commitments	George Whitney Cathy Harrington, Gresham Emergency Management	10 minutes
Public Safety Planning Process	Ted Wheeler	10 minutes
Bureau of Emergency Communications budget and equipment issues	Frank Ray, Gresham	10 minutes
<b>BUSINESS INCOME TAX - 10:15 AM</b>	<b>PRESENTERS</b>	<b>15 minutes</b>
Process for responding to County resolution of 6-06; goal clarification	Ted Wheeler; Shane Bemis	
<b>BUDGETS FY 08 – 10:30 AM</b>	<b>PRESENTERS</b>	<b>30 minutes</b>
Timelines and major issues – questions		
Gresham	Shane Bemis	15 minutes
Multnomah County	Ted Wheeler	15 minutes
<b>FOLLOW UP IMPLEMENTATION</b>	Erik Kvarsten    Bill Farver Tom Mack	

**FUTURE ITEMS:**

**POTENTIAL LEVIES/BONDS COORDINATION**

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- Multnomah County Courthouse

**LAW ENFORCEMENT PLANNING PRINCIPLES AND PROCESS**

**ROCKWOOD URBAN RENEWAL DISTRICT AND SUPPORT SERVICES**

- Update on current district and potential service needs, including anti-poverty services, affordable housing and support services



## **Multnomah County Office of Emergency Management Information Update May 9, 2007**

In January 2007, Multnomah County began efforts to significantly enhance the County's ability to prepare for, respond to, and recover from emergencies and catastrophic disasters. Below are examples of recent accomplishments and work that continues to shape this important effort.

- **Multnomah County Emergency Management Advisory Council** – On April 25, 2007 Multnomah County convened the Emergency Management Advisory Council - an effort to inform and seek regular program input from all jurisdictions and disciplines within Multnomah County.
- **Emergency Management Center** – Multnomah County is now working with the City of Portland and other jurisdictions to accomplish a co-location of all major emergency management operations within the County at the Yeon Annex by next summer.
- **Additional Staff** – The Chair's budget this year includes two additional staff positions for the County's Office of Emergency Management. With a total of four staff and some redirection from other departments, the office will be able to focus on three key roles:
  - **Internal County Response** – Efforts to clearly define the disaster roles, responsibilities and necessary resources of county departments and to guide their planning, training and exercising. This also has involved the creation of a 24/7 duty officer program, Disaster Management Team and Emergency Operations Center Command Staff cadre.
  - **Inter-jurisdictional Response** – Efforts to develop a broad mutual aid framework within the county and throughout the region, and to develop regional preparedness, response and recovery plans
  - **Citizen and Community Preparedness** – Efforts to increase disaster awareness in the community, business, industry and community-based organizations and to engage individuals and organizations in preparedness, response and recovery.
- **Meetings Gresham and East County Jurisdictions Joint Response Group** – Because so much of our response to catastrophic disaster will require effective information and resource sharing among jurisdictions, these regular meetings have allowed participants to describe practices, expectations and needs as we develop a shared concept of operation. One of the priorities includes training for Elected Officials and coordination has begun for implementation in the near future.
- **Field Response Resources** – Multnomah County continues to invest in resources designed to support disaster operations in the field including a state-of-the art mobile command vehicle, portable radio caches and personnel trained to support incident management.
- **TOPOFF-4** – In October 2007, the Portland metropolitan area will participate in a highly-visible, national homeland security exercise. Multnomah County and Gresham are preparing for key roles in this exercise and using this occasion to focus and set the pace for overall preparedness efforts.



## Ted Wheeler, Multnomah County Chair

501 SE Hawthorne Blvd., Suite 600  
Portland, Oregon 97214  
Phone: (503) 988-3308  
Email: [mult.chair@co.multnomah.or.us](mailto:mult.chair@co.multnomah.or.us)

May 4, 2007

To: Commissioner Maria Rojo De Steffey  
Commissioner Jeff Cogen  
Commissioner Lisa Naito  
Commissioner Lonnie Roberts

Cc: Mike Weatherby, Mayor of Fairview  
Shane Bemis, Mayor of Gresham  
Paul Thalhofer, Mayor of Troutdale  
David Fuller, Mayor of Wood Village

From: Ted Wheeler

Re: BIT IGA with East County cities

At our Wednesday joint meeting with the Gresham City Council, we are scheduled to discuss the status of our Inter-governmental Agreement on the Business Income Tax with East County cities.

After speaking with each of you, there are basically three approaches that have been suggested by various Commissioners: 1) support the status quo (i.e. let the termination of the BIT pass-through to East County jurisdictions take effect per the prior notice given by the board); 2) cancel the notice of termination and continue the pass-through as specified in the IGA; or 3) negotiate a new agreement with the East County jurisdictions that falls somewhere in the middle.

I believe that the Board needs a more in depth discussion of the implications of the Board's termination notice of last June in order to establish what our next steps are with regard to this issue. Given the complexity of this issue and the workload associated with the current budget process, I suggest we take this up after the final budget is adopted in early June.

In the meanwhile, I have asked the budget office and county counsel to compile a report for us providing the following information.

- a) Clarify the history of the intergovernmental agreement and the business income tax involving the Cities.
- b) Clarify the current financial impact of the BIT and the portion of general revenue that the BIT offers to the County and the Cities. Explain other actual and potential revenue sources for the respective jurisdictions.
- c) Clarify current services provided by the Cities to their residents and the role of the BIT in providing those services.
- d) Clarify current services provided by the County to residents of the Cities.

Secondly, I would ask the budget office to evaluate the following three options, based on revenue impact, service impact, and institutional impact on the local governments involved:

- a) Support the status quo – BIT terminates in July, 2008
- b) Cancel notice of termination and continue current IGA
- c) New agreement

I will ask the Budget office to consult with all impacted cities and to solicit other information from concerned civic bodies as appropriate. (e.g. Chambers of Commerce).

When the report is complete and following the adoption of our budget, I will schedule a Board work session to hear from the budget office and from representatives of each of the cities and others who would like to provide input on this subject. It is my expectation that having that factual information and input from the cities will help us decide on our next steps.

As always, do not hesitate to contact me with any further questions.



May 9, 2007

Multnomah County Board of Commissioners  
501 SE Hawthorne Blvd, Suite 600  
Portland OR 97214-3587

Dear Multnomah County Board of Commissioners:

We are writing you on the matter of the Multnomah County Business Income Tax (BIT). As President of the Gresham Area Chamber of Commerce and Chair of its Government Affairs Council, we urge you to move forward and review the current business income tax revenue sharing agreement which will be terminated July 1, 2008, by Multnomah County Resolution #06-102.

The loss of revenue to Gresham's general fund is approximately \$4,000,000 or approximately 10% of the total general fund revenues used to support public safety, planning, and park services. The Gresham Area Chamber of Commerce understands the impact this substantial reduction will have on the livability of the community and the vitality of the business environment. Our business community relies on adequately staffed Police and Fire Departments to protect citizens, reduce crime, and maintain the city's infrastructure. As the City grows, we must invest in these vital services in order to retain our businesses and attract new industry in the future.

Recently Mayor Bemis conducted a community-wide public safety summit where many important topics related to crime which affect the lives of Gresham citizens and businesses were discussed. The Gresham Area Chamber of Commerce supports Mayor Bemis' efforts to draw attention to and directly address public safety issues. With this summit recently behind us and the implementation of the Mayor's Blue Ribbon Task Force on Community Safety meeting for the first time next week, now is the time to sustain this community's investments in public safety to ensure our economic vitality into the future.

Gresham's economic vitality and growth will reap many financial rewards as we look toward the development of Pleasant Valley and Springwater. These developments will eventually increase the County's tax base through more residential and business taxpayers. The prospect of losing 10% of the general fund may hinder that growth, and in turn, reduce tax revenue for the County.



We respectfully request this body to discuss rescinding Multnomah County Resolution #06-102, and negotiate a new approach to the BIT that protects Gresham's business community and citizens.

Additionally, we are willing to work with you through this process as representatives of the over 650 business members of the Gresham Area Chamber of Commerce.

Sincerely,



Travis Stovall, President  
Board of Directors  
Gresham Area Chamber of Commerce



Robert Brown, Chair  
Government Affairs Council  
Gresham Area Chamber of Commerce

*Gresham Area Chamber of Commerce  
700 N.E. Hood St.  
Gresham, Oregon 97030  
503.665.1131*



## East Metro Economic Alliance

PO Box 422  
Gresham OR 97030

**President:**  
Mark Garber

**Vice President:**  
Dave Earnest

**Secretary:**  
Steve Entenman

**Treasurer:**  
Barb Cardinale

**Exec Director:**  
Travis Stovall

May 7, 2007

Multnomah County Board of Commissioners  
501 SE Hawthorne Blvd, Suite 600  
Portland OR 97214-3587

Dear Multnomah County Board of Commissioners:

Over the past year, the resolution to terminate Multnomah County's longstanding business income tax revenue sharing agreement with the cities of Fairview, Gresham, Troutdale, and Wood Village has prompted widespread concern among business and community leaders. This decision holds serious implications not only for East County, but for all of Multnomah County. On behalf of businesses and public agencies throughout the region, the East Metro Economic Alliance (EMEA) urges the Board of Commissioners to reinstate the business income tax revenue sharing agreement with the four East County cities.

The revenue received by the cities under the current Intergovernmental Agreement (IGA) represents a significant portion of their respective budgets. It is used to provide critical services to local businesses. Failure to reinstate the IGA poses a major obstacle to the cities' ability to continue providing these services.

The loss of this revenue also threatens economic development. In order to compensate for budget shortfalls caused by the termination of the IGA, the cities will have to levy new taxes, increasing the burden on local businesses. This will cripple growth in an area that arguably offers more developable lands and new economic opportunities than anywhere else in Multnomah County. It will also strengthen the sentiment that Multnomah County is not business friendly, further hindering its ability to compete with neighboring counties.

As we work together to achieve the common goals of financial stability and economic growth, EMEA thanks the Board of Commissioners for its careful consideration of this important issue. If you have further questions, I invite you to contact me or EMEA Executive Director Travis Stovall at 971-506-1493.

Sincerely,

J. Mark Garber  
President, East Metro Economic Alliance

**"Creating Community Wealth Through Smart Growth,  
Smart Kids and Smart Industry"**



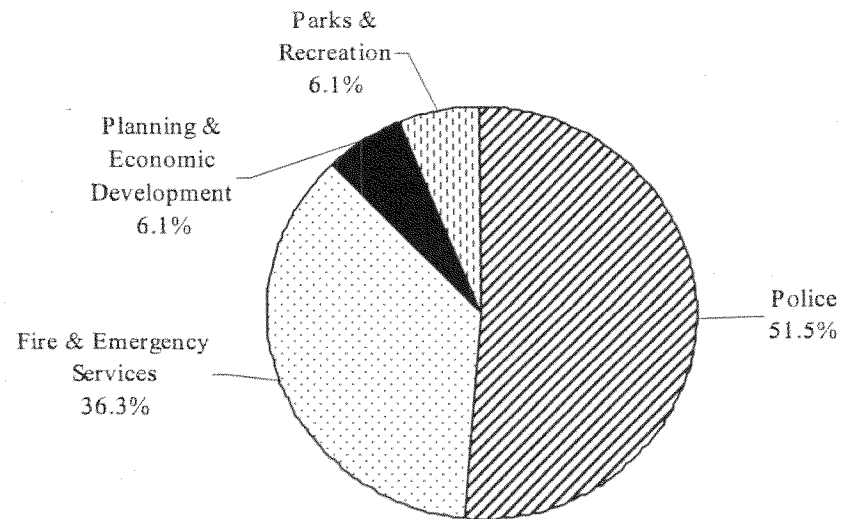
# **City of Gresham**

2007/08 General Fund Overview

Joint City Council/County Board Meeting  
May 9, 2007

# 2007/08 General Fund Operating Budget Expense

Total operating requirements \$44.8 million



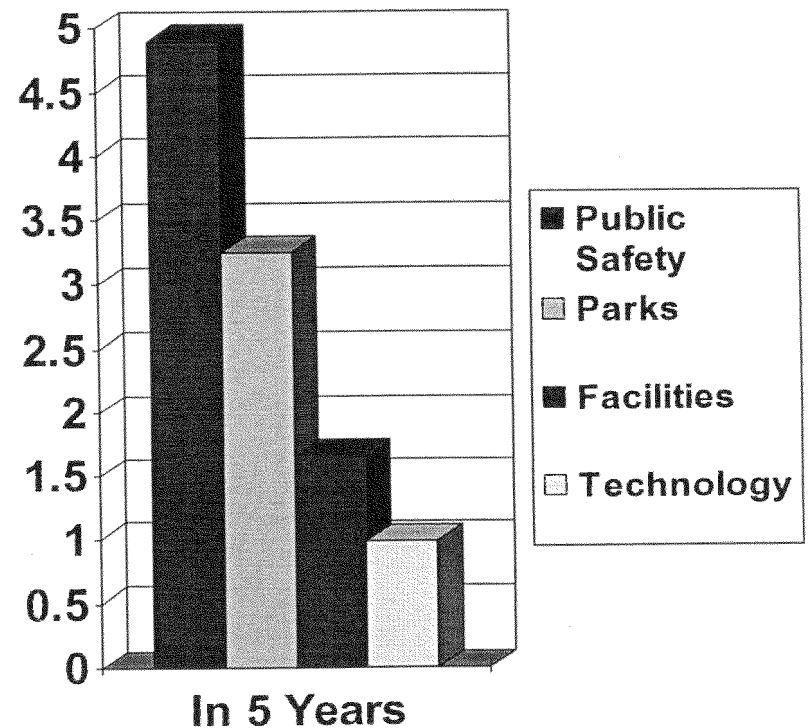
# Property Tax Comparison

on a home with \$200,000 taxable value

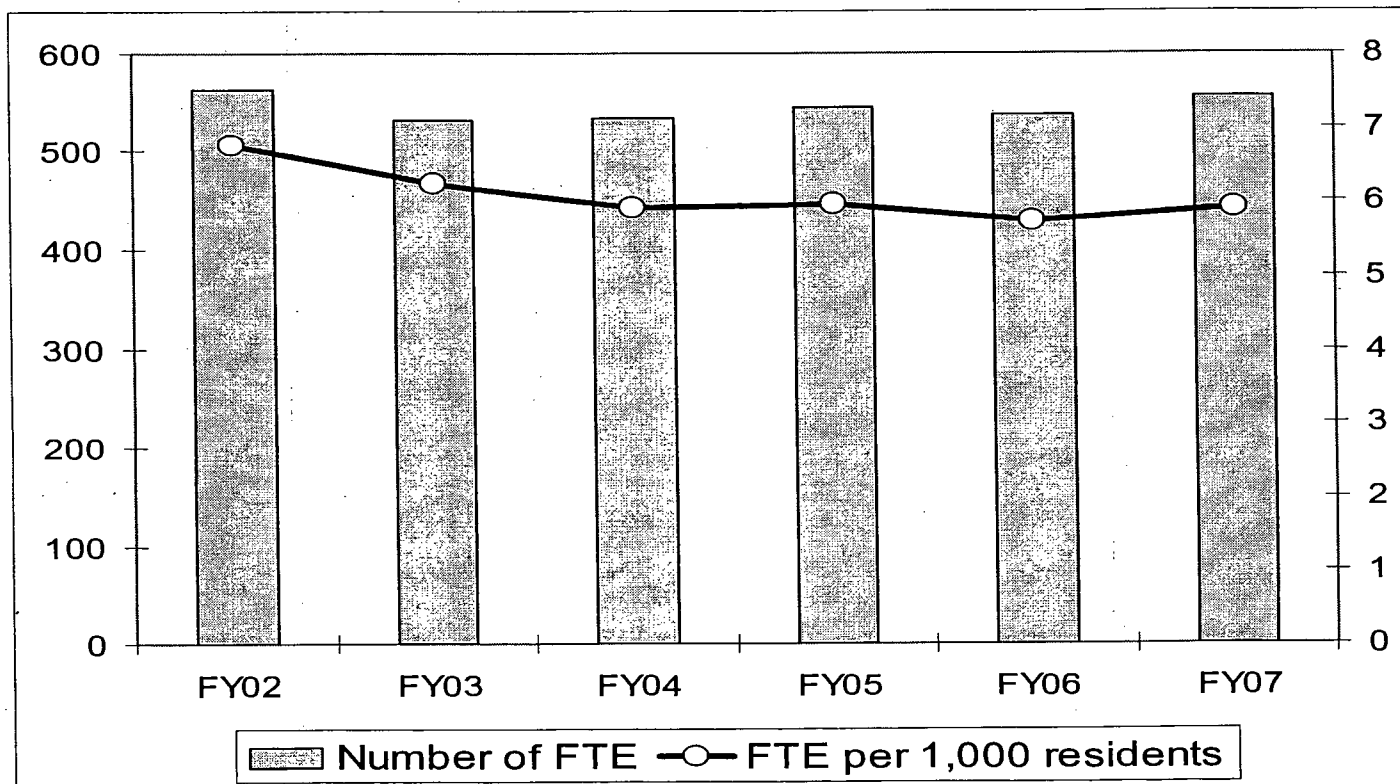
City	Property Tax Rate per \$1,000 TAV	Additional Voter Approved Tax Rate	Amount of Taxes Received by City
Eugene	7.01	1.38	\$1,678
Portland	6.97*	.79	\$1,552
Albany	6.40	95	1,470
Salem	5.83	-	\$1,166
Troutdale	3.77	-	753
Beaverton	3.66	1.78	\$1,088
<b>Gresham</b>	<b>3.61</b>	-	<b>\$722</b>
Fairview	3.49	-	\$698
Wood Village	3.12	-	\$624

# Updated 5 Year Capital Needs

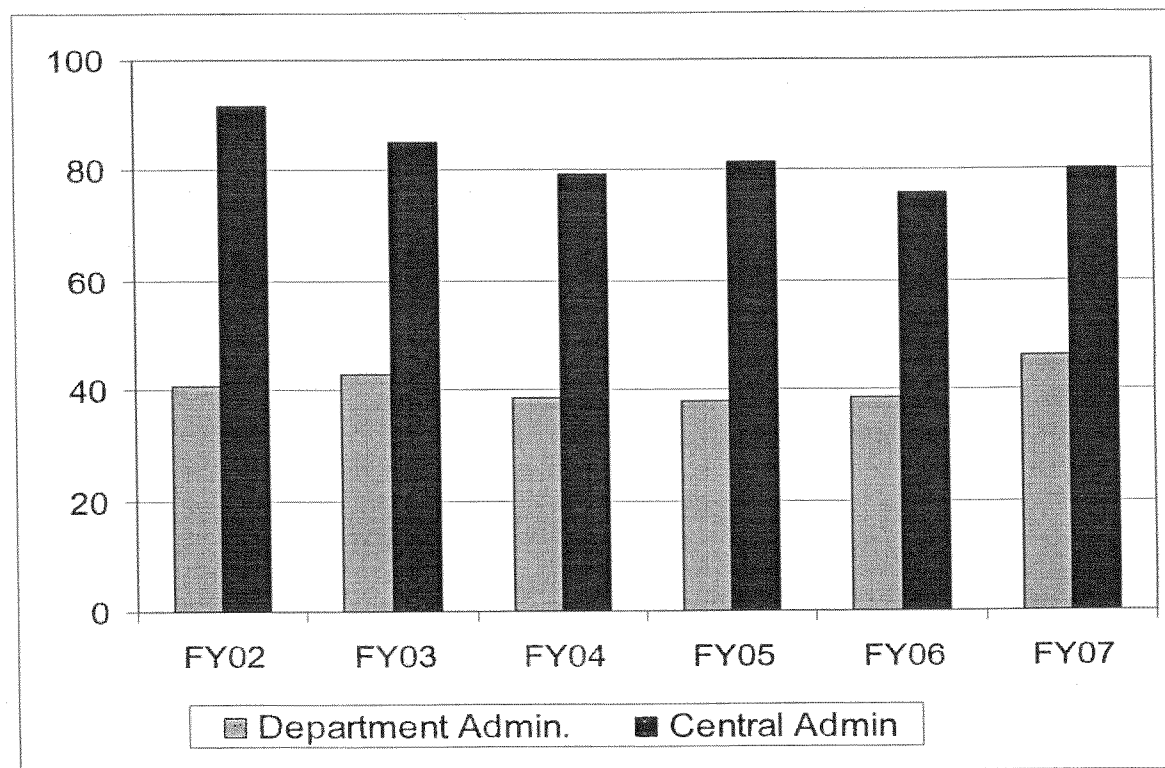
Public Safety	
Fire Engines	\$ 2,632,500
Equipment	2,262,100
Parks	3,246,800
City Facilities	1,649,000
Technology	<u>976,100</u>
TOTAL	<u>\$10,766,500</u>



# Targeted Service Cuts & Staffing Level Controls

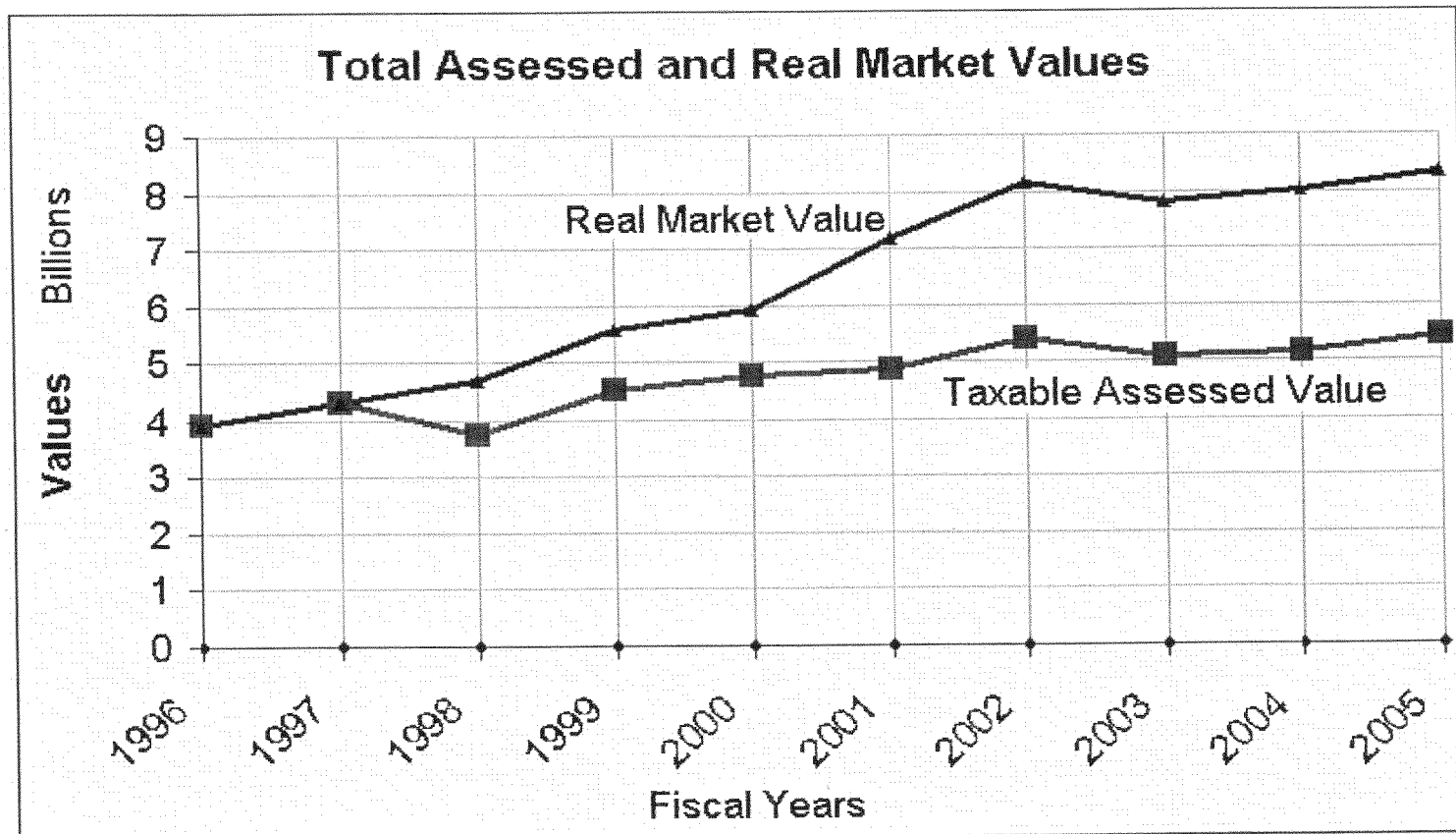


# Overhead Reduction





# Change Property Ratios



## Chair's Budget Message: Executive Summary

### April 19, 2007

I am pleased to present my Executive Budget for fiscal 2007-2008. I am confident that this budget will serve as an effective blueprint for my administration during the coming fiscal year and beyond.

This year's budget reflects hard choices and significant spending reductions. Reasonable people will disagree over individual funding decisions, but it is my hope that the community will agree that the Executive Budget process was inclusive, fair and consistent. This budget will bring intensified fiscal restraint to a jurisdiction that is already struggling to cope with the impact of the six previous consecutive years of budget cuts. On the other hand, it also lays out a clear path toward financial security and stability for Multnomah County government.

#### **Goals of My Executive Budget**

This budget accomplishes two key objectives: 1) it stabilizes the County's financial condition, and 2) it focuses my administration's priorities and provides clear strategic direction for the coming year and beyond.

#### **Financial Stability**

My Executive Budget ensures that Multnomah County will live within its means. This balanced budget includes over \$15 million in general fund reductions representing one of the largest single-year reductions ever taken by a local jurisdiction in Oregon. These cuts are necessary for two reasons: first, the County must reduce its spending to account for the expiration of the Multnomah County temporary income tax which supported nearly \$32 million in program spending. **This budget will bring expenditures back into line with revenues over a two-year period by offering \$15 million in cuts this year, and identifying another \$10 million in next year's Executive Budget.**

Additionally, the cost of providing our core services continues to rise at a faster rate than our revenue. Unlike the City of Portland, Multnomah County has a limited range of revenue options. The growth of our single largest source of revenue — property taxes — was capped at three percent by Oregon voters with the passage of Measure 50 in 1997. On the other hand, our costs (especially employee costs, public health services and public safety costs) continue to grow at about six percent per year. This creates a structural deficit which grows worse each year. **This budget takes specific steps to reduce the structural deficit by investing in technologies that will improve worker productivity, creating an "innovation fund" that will support programs that bring in more than one dollar in savings for every dollar invested, and identifying specific reductions in administrative overhead.**

#### **Focus and Strategic Direction**

Multnomah County has historically been charged with providing an unusually wide array of services that include, among other things: public libraries, correctional facilities, health centers, elections, emergency management, senior programs, health inspections, after-school programs, bridges, mental health services, river patrol, energy assistance, animal services, land use planning and marriage licenses. In many cases, Multnomah County is required by statute to provide specific services. Multnomah County has outstanding employees who are accomplishing great things on behalf of the community in each of these and other areas and each will receive my full attention and support as the County's Chief Executive Officer.

**This budget does, however, focus attention on two areas that are urgent priorities for my administration: human services and public safety.** More specifically, Multnomah County will provide a system of accountable services to those who are the *most* vulnerable in our community, and we will provide a system of accountable public safety services to the community as a whole. Program enhancements reflected in this budget are largely concentrated in these two areas.

### **Focus on Public Safety**

**Multnomah County spends more than half of its General Fund budget on services that are directly related to public safety and that will not change with my proposed budget.** The changes I propose will help us cope with budget cuts while we prioritize the services that can have the biggest impact on overall community safety.

### **Public Safety Study**

My Executive Budget will fund a county-wide public safety study which will commence during the current fiscal year with the voluntary participation of all jurisdictions in Multnomah County. It will take a hard look at the current resources in our public safety system, evaluate their effectiveness, identify specific gaps, evaluate treatment options and alternatives to incarceration, and make recommendations for future investment strategies in the public safety system. This study may be useful to identify specific strategies that might be funded through a possible county-wide public safety levy in 2008.

### **Jail Beds**

With the support of the Multnomah County Sheriff, I am shifting jail resources to reflect known best practices and to maximize the impact on public safety. **Overall, the system capacity will remain largely unchanged.** Although we will reduce the overall level of jail beds in the County by reducing the level of double bunking at the Multnomah County Detention Center (MCDC) by 170 (but adds beds at MCII for a net reduction of 114.), the funds will be directed toward both **a new work-release furlough program and 30 additional residential treatment beds** in the community. These new services will free up approximately the same number of beds that are closed at MCDC, but will provide a greater reduction in the recidivism rate. In sum, we will be paying less for a greater reduction in crime.

### **Wapato Jail**

The best long term use for the Wapato Jail is to house local, general population prisoners with treatment capacity just as the voters intended when they voted to fund its construction in 1996. In the short-term, we are in discussions with Clark County to use part of the treatment capacity of the facility and we are also pursuing the possible use of the facility to house state inmates in the last year of their sentence who will return to Multnomah County upon their release. I am asking the Board to hold \$2.5 million in contingency so that we will be ready to act quickly. My administration has set a deadline of November 2008 to identify funding to open the Wapato facility.

### **Law Enforcement**

The Sheriff and I and our staff have developed an excellent working relationship. The overall need to reduce the County budget is understood and supported by the Sheriff. The most difficult reductions include deputies in special investigations, several county wide task forces, and enforcement records. The need for continuing law enforcement coverage is driven largely by the size of geographical areas within the Sheriff's responsibility and the need for capacity to respond to emergencies. At the same time, Gresham and other East County cities are moving toward assuming full responsibility for criminal activity in their urban areas. The long term answer is a single police force for East County. That has the promise of both greater efficiencies and/or higher service levels.

### **Focus on Human Services**

The general strategy on human services for my administration will be to support intervention and prevention programs first because they are more cost-effective than after-the-fact treatment or remedies

and encourage desired behaviors. We will invest with an eye toward the future, which means that generally early childhood programs will be prioritized. Above all else, we will support those who have nowhere else to turn – our most vulnerable citizens – and we will prioritize programs where Multnomah County is the only agency that can provide the service

### **Reducing Racial and Ethnic Disparities**

In Multnomah County, African Americans and increasingly Latinos, Native Americans and Asians experience lower life expectancies, higher rates of disease, poverty, and overrepresentation in the criminal justice and mental health systems. The Health Department's Program Offer 40045 which is funded through my Executive Budget, is a primary example of how we will address health outcomes disparities but it is only one part of the effort. My office will create a framework to address disparities with an explicit focus on justice, equity and the relationship of inequities to economic and educational attainment. During my administration, Multnomah County will work to eliminate disparities based on race and ethnicity that exist in our community and we will challenge other community institutions to work with us to make this happen.

### **SUN Service System**

My Executive Budget provides base level funding for the SUN sites across the county and for the new SUN Coordinating Council. It will broaden the "ownership" of the SUN service system by giving our partners a clear role in shaping the initiative. The creation of this Council was a major recommendation of the task force which studied SUN in the wake of last year's budget controversy. I am also recommending that we put money in our contingency fund and work with the Coordinating Council and our partners to identify gaps and leverage additional funding.

### **Partnerships for School-Based Services**

The county lacks the funding to continue to provide a wide variety of school-based services that vary greatly by district placement and by results. Rather than continue to be the sole judge of the effectiveness and importance of these services, we are asking the school districts to partner with us in selecting from a menu of services that the County can provide if the District can defray the County's unreimbursed costs.

For this year, we focused on the following services: school-based mental health services, middle and elementary school clinics, Touchstone, child care slots, teen pregnancy prevention program, East County teen health clinic, summer hours at existing high school clinics and gender based training. We have discussed these reductions (totaling \$3.8 million) with the superintendents of the school districts within the county and will be providing them with information on the cost to purchase these services, if they wish to retain them. By way of assistance to the districts in the first year, the County will be able to allocate an unanticipated \$2.1 million of delinquent ITAX collections due these districts under our agreement.

### **Partnerships for Quality-of-Life Services**

There are several reductions that are driven by our desire to respond first to the more serious public safety threats. Some of our work is currently directed to chronic users of systems or more minor criminal or nuisance activity.

Given the difficult trade offs inherent in this process, this budget eliminates funding for the sobering portion of the Hooper Detox Center, the majority of the addictions outreach services, some prosecutors who work closely with police precincts in the City of Portland, and the portion of Animal Control field services that responds to neighborhood nuisances and dead animals.

Because of the overlapping jurisdictional and programmatic charges of the City of Portland and Multnomah County, I have briefed the Mayor and City Council about my budget and asked them to consider providing funding for these services within the City of Portland. This \$2.6 million request was graciously received and the Mayor has asked for continued discussion as part of the budget process.

### **Other Budget Highlights**

#### **System of Accountability**

The Chair's Office will work with the County Budget Office to champion the "MultStat" initiative during the coming budget year. MultStat will be an outcomes-based and results-oriented program that evaluates programs against specific performance measurements and benchmarks on an ongoing basis.

#### **Technology Investments**

After years of budget cuts, Multnomah County has neglected to invest in enterprise technology and core IT systems that make us innovative, cost-effective and more productive. My Executive Budget makes substantial one-time-only investments in IT systems, Assessment and Taxation systems, our land use planning system, electronic medical records and other systems which are greatly needed. My goal is to invest in core technologies that will make us more productive, embrace new technologies that will give our employees the tools they need to do their jobs, and utilize open source platforms wherever advantageous to maximize our access to current information.

#### **County Administration**

In an effort to gather as many options as possible, I asked department administrators and agency heads to prioritize how they would take reductions. From those conversations, we identified small administrative savings in many areas. Collectively they total \$2.6 million. The most significant of these will involve reductions in our internal services rate in future years, focused primarily on changes in how we provide internal services.

#### **Strategic Planning for Next Year**

Unfortunately, this is only the first of two steps. Next year, we will return with additional reductions. We anticipate approximately \$10 million at this time but that number could easily grow to \$15 million or higher depending on the outcomes from the state budget, health care costs and/or fluctuations in BIT revenues. I will be discussing strategies with the Board in the upcoming weeks and asking for their support and assistance in doing this policy work together, cooperatively over the next few months.

#### **Appreciation for My Colleagues**

This budget reflects a great deal of work and support from Board members, their staffs, our department directors and workers throughout the county. Many of the ideas included in here came from conversations with those people who know first hand the painful impact of these reductions. I want to thank them all for their assistance. I particularly want to thank Karyne Dargan and the staff of the budget office whose diligence and professionalism make it possible for us to truly focus our efforts on the policy questions.

The process has left me with a more in depth understanding of the benefits of services provided by the county, the dedication of the people who deliver them, and the passion that those that receive these services have for their continuance. Together, we need to continue our resolve to work together to minimize the impact of these cuts in service and to think and rethink creatively how we can provide our core services most effectively.