

ANNOTATED MINUTES

Tuesday, February 8, 1994 - 9:30 AM
Multnomah County Courthouse, Room 602

BOARD BRIEFINGS

- B-1 *Request for Board Direction on a Strategy for the Processing of Appeals of Hearings Officer/Planning Commission Decisions on Quasi-Judicial Land Use Applications. Continued from December 14, 1993. Presented by Scott Pemble and Laurence Kressel.*

LAURENCE KRESSEL AND SCOTT PEMBLE PRESENTATION AND RESPONSE TO BOARD QUESTIONS. BOARD TO HEAR NEXT FIVE LAND USE APPEAL CASES DE NOVO, WITH POLICY DIRECTION TO STAFF TO MAKE SURE HEARINGS OFFICER CLEARLY PRESENTS CRITERIA USED AND IDENTIFIES POLICY ISSUES; FIGURE OUT HOW TO GET MORE LEAD TIME FOR BOARD REVIEW OF MATERIALS; ATTEND MONDAY BOARD STAFF BRIEFINGS; AND REVIEW HEARINGS OFFICER REPORT FORMAT PERTAINING TO POLICY ISSUES AND CRITERIA. STAFF ALSO DIRECTED TO POST LAND USE RULES OF PROCEDURE IN BOARD ROOM; LOOK INTO IMPLEMENTING A PRE-APPLICATION CONFERENCE WHICH INCLUDES OTHER PARTIES AND TO SEE IF THERE IS ANY WAY TO INCORPORATE MEDIATION INTO THAT PROCESS; STAFF TO LOOK INTO CONDUCTING FINAL ANALYSIS OF APPLICATION PRIOR TO BEGINNING TIME CLOCK. STAFF DIRECTED TO ORGANIZE CASES, IDENTIFY CRITICAL ISSUES, AND SUBMIT CLEAR RECOMMENDATIONS FROM STAFF AND/OR HEARINGS OFFICER; AND TO CLEARLY DEFINE ROLE OF HEARINGS OFFICER. STAFF DIRECTED TO INCLUDE CRITICAL ISSUES AND/OR POLICY IMPLICATIONS TO THE COVER SHEET SUBMITTED WITH AGENDA PLACEMENT MATERIALS. COUNTY COUNSEL TO PREPARE RESOLUTION CONCERNING TEMPORARY DE NOVO HEARINGS. PLANNING STAFF DIRECTED TO REPORT BACK TO BOARD IN TWO WEEKS.

- B-2 *Description of the Process Leading to Recent Changes in How Services Are Being Delivered to Teens in Multnomah County and Information on Building a System to Fill Gaps in Services to Teens. Presented by Karen Lamica and Carol Wire.*

CAROL WIRE, KAREN LAMICA, FRANCINE GOTEINER, RIKKI BROWN, AMBER BARTON, JOAN MIGGINS, DIANE TURNER, BOB DONOUGH AND BILLI ODEGAARD PRESENTATION AND RESPONSE TO BOARD QUESTIONS.

Tuesday, February 8, 1994 - 1:30 PM
Multnomah County Courthouse, Room 602

PLANNING ITEMS

Chair Beverly Stein convened the meeting at 1:31 p.m., with Vice-Chair Tanya Collier, Commissioners Gary Hansen and Dan Saltzman present.

- P-1 CU 1-94 Review the January 13, 1994 Hearings Officer Decision APPROVING, Subject to Conditions, A Conditional Use Request for a Single Family Residence Not in Conjunction With a Farm Use, on an 8.46-Acre Lot of Record in the EFU Zoning District, for Property Located at 31115 SE WOODARD ROAD, TROUTDALE.

DECISION READ, NO APPEAL FILED, DECISION STANDS.

- P-2 LD 36-93 Review the January 21, 1994 Hearings Officer Decision APPROVING, Subject to Conditions, A Requested 14-Lot Land Division, for Property Located at 500 NW MILLER ROAD, PORTLAND.

DECISION READ, NO APPEAL FILED, DECISION STANDS.

Commissioner Sharron Kelley arrived at 1:33 p.m.

- P-3 HV 23-93 Review the January 18, 1994 Hearings Officer Decision Granting the Appeal of a Hillside Variance in the Rural Residential Zoning District, Reversing the Planning Director's Decision and DENYING HV 23-93, for Property Located at 1875 NW RAMSEY DRIVE, PORTLAND.

DECISION READ, NO APPEAL FILED, DECISION STANDS.

- P-4 TP 6-93 Review the January 18, 1994 Hearings Officer Decision DENYING Applicant's Appeal and DENYING Applicant's Request for a Temporary Permit to Place a 10' x 42' Trailer on the Subject Site to be Used as a Temporary Home Office for the Start-Up of a Business, for Property Located at 18015 NW SAUVIE ISLAND ROAD, PORTLAND.

DECISION READ, NO APPEAL FILED, DECISION STANDS.

- P-5 C 12-93 Second Reading and Possible Adoption of a Proposed ORDINANCE Amending the R-20 and R-30 Residential Zoning Districts by Adding a Definition of Lot

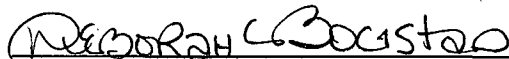
PROPOSED ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF THE SECOND READING AND ADOPTION. NO ONE WISHED TO TESTIFY. ORDINANCE 786 UNANIMOUSLY APPROVED.

SCOTT PEMBLE DISCUSSED PLAT ISSUES, EXPLAINING

THE COUNTY IS IN COMPLIANCE WITH STATE LAW CONCERNING THE SIGNING OF FINAL PLATS BY THE CHAIR OR HER DESIGNEE INSTEAD OF AT LEAST THREE COMMISSIONERS; AND ADVISED THAT COUNTY COUNSEL AND PLANNING STAFF ARE REVIEWING WHETHER THE SIX OTHER COUNTY JURISDICTIONS HAVE CHANGED THEIR ORDINANCES. MR. PEMBLE ADVISED THAT STAFF WILL NOTIFY THE JURISDICTIONS OF THE COUNTY'S PREFERRED METHOD OF HAVING ONLY THE CHAIR SIGN FINAL PLATS AND REQUEST THAT THEY AMEND THEIR ORDINANCES ACCORDINGLY.

There being no further business, the meeting was adjourned at 1:44 p.m.

OFFICE OF THE BOARD CLERK
for MULTNOMAH COUNTY, OREGON


Deborah L. Bogstad

Thursday, February 10, 1994 - 9:30 AM
Multnomah County Courthouse, Room 602

REGULAR MEETING

Chair Beverly Stein convened the meeting at 9:30 a.m., with Commissioners Sharron Kelley, Gary Hansen and Dan Saltzman present.

CONSENT CALENDAR

UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER SALTZMAN, THE CONSENT CALENDAR WAS UNANIMOUSLY APPROVED.

CHILDREN AND FAMILIES SERVICES DIVISION

- C-1 *Ratification of Amendment No. 1 to Intergovernmental Agreement Contract 100234 Between Multnomah County and Tri-Met, Providing Transportation Services for Certain Clients of the Developmental Disabilities Program Office, for the Period January 1, 1994 through June 30, 1994*

REGULAR AGENDA

DEPARTMENT OF HEALTH

- R-1 *Presentation of Awards to the Insights Teen Parent Program for Their Service to the Teen Community. Presented by Billi Odegaard.*

Vice-Chair Tanya Collier arrived at 9:32 a.m.

**BILLI ODEGAARD EXPLANATION AND PRESENTATION OF
PLAQUE ACKNOWLEDGING CONTRIBUTIONS OF
INSIGHTS TEEN PARENT PROGRAM. DIANE TURNER
COMMENTS, STAFF AND ASSISTING AGENCY
ACKNOWLEDGEMENTS.**

- R-2 *Ratification of Intergovernmental Agreement Contract 201964 Between Oregon Office of Medical Assistance Programs and Multnomah County, Wherein the State Will Provide Initial Managed Care Training to County, Provide Application Forms, Managed Care Booklets, Comparison Charts, Provider Listings, et cetera, and the County Will Conduct Outreach, Informational and Counseling Sessions to State Clients About the Oregon Health Plan and Allow Clients to Apply for Oregon Health Plan Services at County Locations, for the Period January 20, 1994 through September 30, 1994*

**MS. ODEGAARD AND MARY LOU HENNRICH
EXPLANATION AND PROGRAM UPDATE. MS. HENNRICH
RESPONSE TO BOARD QUESTIONS AND
ACKNOWLEDGEMENT OF STAFF CONTRIBUTIONS. UPON
MOTION OF COMMISSIONER SALTZMAN, SECONDED BY
COMMISSIONER COLLIER, R-2 WAS UNANIMOUSLY
APPROVED.**

- R-3 *Second Reading and Possible Adoption of a Proposed ORDINANCE Amending MCC 5.10.350 by Revising the Emergency Medical Services (EMS) User Fees to be Paid by Licensees for Fiscal Year 1993-1994*

**PROPOSED ORDINANCE READ BY TITLE ONLY. COPIES
AVAILABLE. COMMISSIONER COLLIER MOVED AND
COMMISSIONER KELLEY SECONDED, APPROVAL OF THE
SECOND READING AND ADOPTION. NO ONE WISHED TO
TESTIFY. ORDINANCE 787 UNANIMOUSLY APPROVED.**

NON-DEPARTMENTAL

- R-4 *A RESOLUTION of the Board of County Commissioners of Multnomah County, Oregon Authorizing the Issuance and Negotiated Sale of \$22,000,000 General Obligation Library Bonds, Series 1994; Authorizing a Special Ad Valorem Tax Levy; Designating an Authorized Representative, Underwriters, Paying Agent and Bond Registrar, Financial Advisor and Bond Counsel; and Authorizing the Negotiated Sale of the Bonds*

**COMMISSIONER COLLIER MOVED AND COMMISSIONER
SECONDED HANSEN, APPROVAL OF R-4. DAVE BOYER
EXPLANATION AND RESPONSE TO BOARD QUESTIONS.
MR. BOYER TO CHECK WITH UNDERWRITERS
CONCERNING POSSIBLE ISSUANCE OF \$1,000 BONDS.
RESOLUTION 94-22 UNANIMOUSLY APPROVED.**

- R-5 *RESOLUTION in the Matter of Renaming the Multnomah County Multidisciplinary*

COMMISSIONER SALTZMAN MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-5. COMMISSIONER SALTZMAN EXPLANATION. RESOLUTION 94-23 UNANIMOUSLY APPROVED.

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-6 *Budget Modification DES 9 Requesting Authorization to Reclassify Two Construction Project Specialist Positions to Construction Project Specialist/Senior Positions and Creating Two New Construction Project Specialist Positions, for the Period through June, 1994*

COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-6. JIM EMERSON EXPLANATION AND RESPONSE TO BOARD QUESTIONS. CHAIR STEIN TO REPORT BACK TO BOARD WITHIN WEEK OR SO. BUDGET MODIFICATION UNANIMOUSLY APPROVED.

PUBLIC CONTRACT REVIEW BOARD

(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)

- R-7 *ORDER in the Matter of Exempting from Public Bidding a Contract with Gateway Technologies for the Provision of Inmate Telephone Services*

COMMISSIONER KELLEY MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-7. ROGER BRUNO EXPLANATION AND RESPONSE TO BOARD QUESTIONS. ORDER 94-24 UNANIMOUSLY APPROVED.

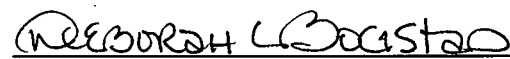
(Recess as the Public Contract Review Board and reconvene as the Board of County Commissioners)

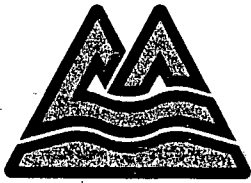
PUBLIC COMMENT

- R-8 *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

There being no further business, the meeting was adjourned at 10:29 a.m.

**OFFICE OF THE BOARD CLERK
for MULTNOMAH COUNTY, OREGON**


Deborah L. Bogstad



MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK
SUITE 1510, PORTLAND BUILDING
1120 S.W. FIFTH AVENUE
PORTLAND, OREGON 97204

BOARD OF COUNTY COMMISSIONERS		
BEVERLY STEIN •	CHAIR •	248-3308
DAN SALTZMAN •	DISTRICT 1 •	248-5220
GARY HANSEN •	DISTRICT 2 •	248-5219
TANYA COLLIER •	DISTRICT 3 •	248-5217
SHARRON KELLEY •	DISTRICT 4 •	248-5213
CLERK'S OFFICE •	248-3277 •	248-5222

AGENDA

MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS FOR THE WEEK OF

FEBRUARY 7, 1994 - FEBRUARY 11, 1994

Tuesday, February 8, 1994 - 9:30 AM - Board Briefings. Page 2
Tuesday, February 8, 1994 - 1:30 PM - Planning Items. Page 2
Thursday, February 10, 1994 - 9:30 AM - Regular Meeting. Page 3

Thursday Meetings of the Multnomah County Board of Commissioners are taped and can be seen at the following times:

*Thursday, 10:00 PM, Channel 11 for East and West side subscribers
Thursday, 10:00 PM, Channel 49 for Columbia Cable (Vancouver) subscribers
Friday, 6:00 PM, Channel 22 for Paragon Cable (Multnomah East) subscribers
Saturday 12:00 Noon, Channel 21 for East Portland and East County subscribers*

INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222, OR MULTNOMAH COUNTY TDD PHONE 248-5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.

Tuesday, February 8, 1994 - 9:30 AM

Multnomah County Courthouse, Room 602

BOARD BRIEFINGS

- B-1 *Request for Board Direction on a Strategy for the Processing of Appeals of Hearings Officer/Planning Commission Decisions on Quasi-Judicial Land Use Applications. Continued from December 14, 1993. Presented by Scott Pemble and Laurence Kressel. 9:30 AM TIME CERTAIN, 1-1/2 HOURS REQUESTED.*
- B-2 *Description of the Process Leading to Recent Changes in How Services Are Being Delivered to Teens in Multnomah County and Information on Building a System to Fill Gaps in Services to Teens. Presented by Karen Lamica and Carol Wire. 11:00 AM TIME CERTAIN, 30 MINUTES REQUESTED.*
-

Tuesday, February 8, 1994 - 1:30 PM

Multnomah County Courthouse, Room 602

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Thursday, February 10, 1994 - 9:30 AM

Multnomah County Courthouse, Room 602

REGULAR MEETING

CONSENT CALENDAR

CHILDREN AND FAMILIES SERVICES DIVISION

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- R-5 *RESOLUTION in the Matter of Renaming the Multnomah County Multidisciplinary Team the Multnomah County Child Abuse Team*

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-6 *Budget Modification DES 9 Requesting Authorization to Reclassify Two Construction Project Specialist Positions to Construction Project Specialist/Senior Positions and Creating Two New Construction Project Specialist Positions, for the Period through June, 1994*

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(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)

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(Recess as the Public Contract Review Board and reconvene as the Board of County Commissioners)

PUBLIC COMMENT

- R-8 *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

MEETING DATE: FEB 08 1994

AGENDA NO: B-1

(Above Space for Board Clerk's Use ONLY)

AGENDA PLACEMENT FORM

SUBJECT: Continuation of Dec. 14 briefing on land use appeal procedures

BOARD BRIEFING Date Requested: February 8, 1994

Amount of Time Needed: 90 minutes

REGULAR MEETING: Date Requested:

Amount of Time Needed:

DEPARTMENT: Chair's Office DIVISION:

CONTACT: Sharon Timko TELEPHONE #: 3960

BLDG/ROOM #: 106/1410

PERSON(S) MAKING PRESENTATION: Larry Kressel and Scott Pemble

ACTION REQUESTED:

[] INFORMATIONAL ONLY [X] POLICY DIRECTION [] APPROVAL [] OTHER

SUMMARY (Statement of rationale for action requested, personnel and fiscal/budgetary impacts, if applicable):

Continuation of the December 14 briefing on land use appeal procedures.

BOARD OF
COUNTY COMMISSIONERS
1994 FEB - 3 AM 11:15
MULTNOMAH COUNTY
OREGON

SIGNATURES REQUIRED:

ELECTED OFFICIAL: Beverly Steen

OR

DEPARTMENT MANAGER:

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Office of the Board Clerk 248-3277/248-5222



MULTNOMAH COUNTY OREGON

DEPARTMENT OF ENVIRONMENTAL SERVICES
DIVISION OF PLANNING
AND DEVELOPMENT
2115 S.E. MORRISON STREET
PORTLAND, OREGON 97214
(503) 248-3043

BOARD OF COUNTY COMMISSIONERS
BEVERLY STEIN • CHAIR OF THE BOARD
DAN SALTZMAN • DISTRICT 1 COMMISSIONER
GARY HANSEN • DISTRICT 2 COMMISSIONER
TANYA COLLIER • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

TO: BOARD OF COUNTY COMMISSIONERS

FROM: R. SCOTT PEMBLE, PLANNING DIRECTOR

TODAY'S DATE: DECEMBER 6, 1993

REQUESTED PLACEMENT DATE: DECEMBER 14, 1993 BRIEFING

RE: REVIEW OF LAND USE APPEAL HEARING PRACTICES AND PROCEDURES

I. RECOMMENDATION/ACTION REQUESTED:

Request Board direction on a strategy for the processing of appeals of Hearings Officer/Planning Commission Decision's on Quasi-Judicial land use applications.

II. BACKGROUND/ANALYSIS:

The Board has asked staff to review current practices regarding the handling of land use appeals. The current Zoning Code requires the Board to hear all appealed cases. Appeals of Hearings Officer/Planning Commission decisions on quasi-judicial land use matters can be handled by one of three basic appeal models. The Board may choose to hear none, some or all land use appeals.

Currently, in the Portland Metro region, all three models are in use. The Clackamas County Board directs all appeals to LUBA, choosing not to hear appeals of Hearings Officer decision's. The Portland City Council only hears some appeals. The Multnomah County Board and Metro Council (Urban Growth Boundary amendments) hear all appeals. (The Metro Council hears all Urban Growth Boundary cases because the Hearing Officer decision is reported to the council as a recommendation.)

Representatives of each of the above mentioned jurisdiction will be present at the Board briefing to explain their jurisdiction's process and share their observations on the pros and cons of each approach. All of the representatives have extensive background in land use and will be able to comment on the merits of several different models.

As outlined in the Chair's December 6, 1993 memo, the Board will be asked to direct staff concerning their preference for one of the above models. If the Board directs staff to prepare Zoning Code amendments to

implement either the hear "All" or "Some" model, the Board will need to provide staff with a second set of directions concerning "Scope of Review." Again, the representatives at the Board Briefing have considerable land use experience and can comment on the pros and cons of the "De Novo", "On the Record", or the "On the Record Plus" scope of review approaches.

III. FINANCIAL IMPACTS:

Each alternative has a different fiscal impact. The hear "None" model will shift personnel costs between Planner and Attorney. Processing local appeals involve the cost of a staff Planner, Clerical staff (preparation of notices and the record), and some County Counsel time. Passing the appeal directly to LUBA will involve more County Counsel time, less Clerical time (no notice requirements and reduce some of the record keeping cost) and perhaps reduce the amount of time a Planner will spend preparing a case for an appeal hearing. County Counsel staff time cost more than either the cost for Planner or Clerical time. Consequently, under the hear "None" model, the bottom line cost will vary depending on the County Counsel time needed to prepare for a particular case. The cost for the hear "None" model, however, should be less than the cost for either of the other two approaches.

The hear "All" model represents the most expensive alternative, assuming most cases will also be appealed to LUBA. The costs of handling all appeals will include all the local cost (Hearings Officer and Board hearing) and all the LUBA cost mentioned above.

The costs associated with the hear "Some" appeal model, again assuming most cases will be appealed to LUBA, should be slightly more than the hear "None" model but less than the hear "All" model. This explanation is based on the assumption that some of the local cost (Board hearing notice and record keeping) will be eliminated by reducing the number of Board hearings.

IV. LEGAL ISSUES:

The Board must establish within the Zoning Code the procedure for considering appeals and stipulate when a local decision is final. The Board has the option to hear none, some or all appeals. A local decision is final when all local appeals (remedies) have been exhausted.

Also, within the County Zoning Ordinance, the "Scope of Review" must be detailed, if the Board continues to hear appeals (some or all).

V. CONTROVERSIAL ISSUES:

Two issues are consistently raised concerning the question of an appropriate appeal process. One deals with the expertise of the hearing body to deliberate issues (substantively and procedurally) and the other issue concerns the expectation of the public to involve the policy-maker in the application/interpretation of local policy. Responses to a recent survey of public participants at Board appeal hearings split on the issue of expertise and policy maker involvement. Some respondents praised the Board while others criticized the Board's understanding of the process and issues.

VI. LINK TO CURRENT COUNTY POLICIES:

In most instances, the application of the County's land use policy requires the implementation of the County's zoning ordinance. The interpretation of this ordinance usually requires the involvement of a tribunal. Currently the Hearings Officer and the Board perform this role. The Board has the local option to limit their involvement.

VII. CITIZEN PARTICIPATION:

Citizens who have participated in public hearings have evaluated the County's hearing process. Survey results reflect a divergence of public opinion.

VIII. OTHER GOVERNMENT PARTICIPATION:

Local governments must provide a quasi judicial process to deliberate land use requests. Metro area governments use several different models to hear the appeals to these quasi judicial decisions. Representatives from several local governments have been scheduled to discuss their processes and share insights with the Board.

Outline for Briefing on Land Use Appeals Process 2/8/94

I. Gatekeeping (Should BCC Hear all, some or no appeals?)

A. System Options

1. BCC hears all appeals (current system)
2. BCC hears some appeals based on criteria
3. BCC hears no appeals

B. Policy Considerations

1. Efficiency (time) of Decisionmaking
2. Cost
3. Local Responsiveness to Citizens
4. Complexity (risk of legal error)

C. Implementation Steps

1. With option 1, no change necessary
2. With option 2, amend zoning code (planning Commission must review) and revise procedures to allow for gatekeeping decision
3. With option 3, amend zoning code (planning commission must review)

II. Scope of Review

A. System Options

1. on the record, except in unusual cases (current system)
2. DeNovo
3. Remand to Hearings Officer for new evidence

B. Policy Considerations (see above)

C. Implementation Steps

1. With option 1, no change necessary
2. With option 2, if done on experimental basis, adopt resolution directing appeals to be held denovo (amend code for permanent change)
3. with option 3 same as no. 2



Beverly Stein, Multnomah County Chair

Room 1410, Portland Building
1120 S.W. Fifth Avenue
P.O. Box 14700
Portland, Oregon 97204
(503) 248-3308

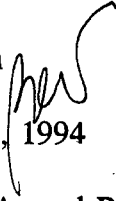
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FEB 04 1994

INTV. MODEL FOR
MULTNOMAH COUNTY, OR

MEMORANDUM

TO: Commissioner Collier
Commissioner Hansen
Commissioner Kelley
Commissioner Saltzman

FROM: Chair Stein 

DATE: February 2, 1994

RE: Land Use Appeal Procedures

The purpose of this memorandum is to recap the Board's recommendation from the December 14 briefing on the number of land use appeal cases we, as a Board, want to hear and to offer a discussion framework for the February 8 Board briefing. The upcoming Board briefing is a continuation of the December 14 briefing.

On December 14 we had an opportunity to hear from Mike Judd, Office of Clackamas County Counsel and Adrian Brockman, Office of City Attorney who explained their respective land use appeal procedures. Following the presentations, the Board discussed the merits of the three appeal options: no appeals, some appeals, or all appeals. The meeting concluded by requesting staff to develop a *some appeal* approach and bring it back for Board consideration.

Larry Kressel, Scott Pemble and Sharon Timko worked on the following proposal for our review.

The Some Appeal Proposal (To be discussed at the February 8 Board Briefing)

The Board will hear an appeal if it determines that any of the following criteria are met:

1. The appeal presents an issue of countywide significance;
2. The appeal presents an important issue requiring policy guidance;
3. The appeal involves an important environmental resource;
4. The appellant alleges the county committed a serious procedural error, the



allegations appear to be correct, and an appeal hearing can cure the procedural error.

In making a determination, the Board may consider recommendations from the Planning Director, the Hearings Officer and the public.

Procedures

1. Appellant files notice of appeal with planning director.
2. Planning Director reviews file and drafts recommendation to the Board as to whether the appeal meets Board criteria.
3. Director invites recommendation from hearings officer on same subject.
4. Planning Director transmits appeal to Board along with recommendation(s) on whether case meets Board review criteria.
5. Board meets and makes decision on the record as to whether the criteria are met. If yes, the Board schedules the appeal hearing. If no, Board adopts order refusing to hear the appeal, informing appellant that appeal to LUBA is available.

The *some appeal* proposal is not a panacea. There are pros and cons we'll need to discuss at the briefing.

If the *some appeal* option makes sense to the majority of the Board, the next step (after the February 8 meeting) would be a Planning Commission review of an ordinance amendment.

In addition, we need to discuss the scope of review procedures. Currently the Board has three options: de novo, on the record or on the record plus additional information. Larry Kressel will provide a brief overview.

At the December 14 Board briefing, the Board heard a report on the use of hearings officers at the appeal hearings. We agreed to continue having the hearings officer present at the appeal hearing.

It has been quite sometime since we last discussed these issues. However, I am hopeful that we can put closure on this discussion on Tuesday.

MEETING DATE: FEB 08 1994

AGENDA NO.: B-2

(Above space for Board Clerk's Use ONLY)

AGENDA PLACEMENT FORM

SUBJECT: CHANGES IN SERVICES TO TEEN PARENTS

BOARD BRIEFING Date Requested: FEBRUARY 8, 1994

Amount of Time Needed: 30 minutes (starting at 11:00am)

REGULAR MEETING: Date Requested: _____

Amount of Time Needed: _____

DEPARTMENT: HEALTH DIVISION: FIELD SERVICES

CONTACT: KAREN LAMICA TELEPHONE #: 248-3674
BLDG/ROOM #: 160/8

PERSON(S) MAKING PRESENTATION: KAREN LAMICA AND CAROL WIRE

ACTION REQUESTED:

[X] INFORMATIONAL ONLY [] POLICY DIRECTION [] APPROVAL [] OTHER

SUMMARY (Statement of rationale for action requested, personnel and fiscal/budgetary impacts, if applicable):

This presentation will describe the process leading to recent changes in how services are being delivered to teens in Multnomah County. Information on building a system to fill gaps in services to teens will also be presented.

SIGNATURES REQUIRED:

ELECTED OFFICIAL: _____

Or

DEPARTMENT MANAGER: Billi Odegard

(ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES)

Any Questions: Call the Office of the Board Clerk 248-3277/248-5222

BOARD OF
COUNTY COMMISSIONERS
1994 JAN 25 PM 2:15
MULTNOMAH COUNTY
OREGON

TEEN CONNECTIONS PROGRAM

Goals and Objectives:

To provide a coordinated system of services for teen parents including case management, support groups, client tracking, inter-agency linkages and centralized intake, assessment and referral process in an efficient and effective manner.

History

In 1987, Multnomah County Business Income Tax funds were available to new and existing programs to provide teen parent services. The Multnomah County Network on Teen Pregnancy and Young Parenting (aka The Network) was a result of a community development process involving representatives from the business community, young parents, funders and providers. Multnomah County responded to the problems and concerns regarding teen parent services, as identified by the Network, by developing the Teen Connections program, a coordinated service delivery system. This process resulted in specific input into the county's resource allocation.

The Multnomah County Health Department and the Youth Services Commission sent out an RFP in the summer of 1993 to contract with Community Based Agencies to offer culturally diverse case management, support groups, parent education and child development support services to multi-service need teen parents. Multi-service needs include, but are not limited to, those individuals with drug and alcohol issues, history of abuse, homelessness or displacement, mentally or developmentally delayed, involvement with illegal activities, two or more years below grade level, more than one child, unemployment or underemployment. With limited funds of \$360,000 Multnomah County contracted with NE YWCA, Insights and North Portland Youth Services to provide 200 service slots of case management to multi-service need teens, develop a tracking system and provide program evaluation.

These Community-Based Agencies, NE YWCA, North Portland Youth and Family Services and Insights reside in and serve the populations within the service areas of the Multnomah County Field Nursing Offices. These service areas are derived from the integrated service districts of Multnomah County. With the Teen Connections Program, Multnomah County initiated a coordinated system of care for teen parents and their families. Since October all hospitals with maternity units have joined this system as sites of outreach to teen mothers. Before and after delivery centralized tracking of all teens referred to this program has reduced duplication of services as well as more efficient tracking of individuals.

Outline of Service Delivery:

- **Outreach and Assessment**

Community Health Nurses in hospitals, clinics and field identify teen parents at the point of delivery or soon thereafter and assess their needs and refer them to the program coordinator. We will begin outreach in prenatal clinics soon.

Method: CHN visit hospitals, maternity units and work in conjunction with discharge planners to identify, assess and refer all teen mothers and pregnant teens. Multi-service need clients are referred to Community-Based Agencies based on where they live. Those that are not multi-service need (moderate and low risk and/or already receiving case management services through another agency are referred to Community Health Nurses for home visits and referral to available resources. Reassessment of clients is an ongoing process to ensure that needed services are being provided.

- **Contracted Agency Core Services**

Multi-service need teens are referred to Community-Based Agencies for core services of case management, support groups and interactive parent education.

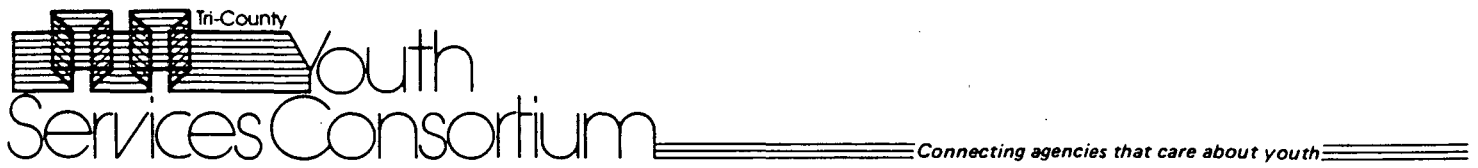
The Community-Based Agencies must provide services which are culturally and developmentally appropriate. Core services consist of:

- A. ***Case Management*** - Needs assessment, problem identification and action plan, individual support, access to needed community resources, crisis management, home visits, victimization awareness.
- B. ***Support Groups*** - Facilitated by case manager meet weekly. Topics include parenting, skill building, peer interaction and support, career opportunities.
- C. ***Parent Education*** - Child development and parenting groups that are interactive and culturally sensitive.
- D. ***Child Development Support Services*** - Developmental screening, education, monitoring, and accessing to community resources. This may be in groups, home visits, or one-to-one.
- E. ***Culturally Specific Services and Outreach*** - Assessment of district population for ethnic groups presents within the areas and development of staff, programs, and brochures attuned to these ethnic groups.

- **System Coordination**

Coordinator will track data on clients and facilitate cooperation between associated agencies. Ongoing program evaluation is also a component of coordination.

The coordinator facilitates cooperation between all agencies, funders and ancillary services to provide smooth delivery of services to teens. The coordinator works closely with case managers and their supervisors when problems arise. To ensure system efficiency and coordination the Community Health Nurses, case managers, and coordinator will have access to the same computer system through modems. The coordinator assures discretionary availability of data and coordinates tracking of data with the Community-Based Agencies. Ongoing evaluation for the system as well as each agency is an essential component of the program. The Network acts as an advisory role to the ongoing maintenance of the program.



Contact: Robert Donough, Executive Director, 281-6151

HUD ANNOUNCES 1.5 MILLION DOLLAR SUPPORTIVE HOUSING GRANT FOR PREGNANT AND PARENTING TEENS

The U.S. Department of Housing and Urban Development has announced that **Tri-County Youth Services Consortium** has been awarded a 1.5 million dollar grant to provide housing for homeless pregnant and parenting teenagers.

The **HomeSafe Project** will provide subsidies for apartment rent and utilities, intensive case management, and child care subsidies for young mothers as they finish school or find employment. The five year grant will serve a minimum of 25 pregnant and parenting youth under the age of 21 and their young children annually.

Priority for services will be given to:

- families who have been without safe shelter for long periods of time;
- mothers and children living in dangerous or unsafe situations; and,
- mothers who have demonstrated a willingness to take concrete and specific steps to stabilize their lives.

Many studies have shown that families headed by mothers who were teen parents are likely to live in poverty, and their children are likely to continue an intergenerational cycle of dependency on welfare and other social programs. Without intensive assistance, self-sufficiency is not a likely outcome for these families.

MORE MORE MORE

Consortium Executive Director Bob Donough stated, "At least two-thirds of teenage mothers have childhood abuse histories. For this and other reasons they can not live in their parents home." This new project will provide a safe, secure alternative for a small portion of the 300-400 teenage mothers who are homeless in Clackamas and Multnomah Counties each year.

The HomeSafe Project provides an opportunity to intervene early in the lives of these families. The project will give these young parents hope, skills and the chance to gather the resources they will need to become self-sufficient. And perhaps most important, the project will improve the conditions in which the children of these new families live and grow, giving them a better start in life and improving the chances that they will become healthy productive members of society.

The HomeSafe Supportive Housing Project was one of forty-three programs, out of 1,700 applications, funded by the McKinney Supportive Housing Program. Four years of planning and resource development by a coalition of agencies serving teenage parents went into the development of the HomeSafe Project.

HomeSafe is a cooperative effort of the Tri-County Youth Services Consortium, Insights Teen Parent Program, Boys and Girls Aid Society, Give Us This Day, Inc., the GIFT (Gang Influenced Female Team) Project, Mt. Hood Camp Fire and Northwest Housing Alternatives.

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