

# ANNOTATED MINUTES

Tuesday, May 30, 1995 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

## BOARD BRIEFING

B-1 1995-1996 Community Action Plan. Presented by Rey España.

*PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS AND DISCUSSION.*

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Tuesday, May 30, 1995 - 10:00 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

## BUDGET SESSION

WS-1 Community and Family Services Division Budget Overview, Highlights and Action Plans. CFSD Citizen Budget Advisory Committee Presentation. Opportunity for Public Testimony on the Proposed 1995-96 Multnomah County Budget. Issues and Opportunities. Board Questions and Answers.

*PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS AND DISCUSSION.*

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Wednesday, May 31, 1995 - 1:30 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

## BUDGET SESSION

WS-2 Non-Departmental (Commissioners, Auditor, Management Support Services, Non-County Organizations) Budget Overview, Highlights and Action Plans. NOND Citizen Budget Advisory Committee Presentation. Opportunity for Public Testimony on the Proposed 1995-96 Multnomah County Budget. Issues and Opportunities. Board Questions and Answers.

**PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS AND DISCUSSION.**

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Wednesday, May 31, 1995  
(IMMEDIATELY FOLLOWING BUDGET SESSION)  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**BOARD BRIEFING**

B-2 CareOregon Update. Presented by Barry Crook and Kathy Innes.

**PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS AND DISCUSSION.**

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Thursday, June 1, 1995 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

*Chair Beverly Stein convened the meeting at 9:35 a.m., with Vice-Chair Sharron Kelley, Commissioners Gary Hansen, Tanya Collier and Dan Saltzman present.*

**CONSENT CALENDAR**

**UPON MOTION OF COMMISSIONER KELLEY,  
SECONDED BY COMMISSIONER HANSEN, THE  
CONSENT CALENDAR (ITEMS C-1 THROUGH C-5) WAS  
UNANIMOUSLY APPROVED.**

**NON-DEPARTMENTAL**

C-1 In the Matter of the Reappointments of James D. Pitton, Assessor Recommendation Position; and James M. Fuji, County Recommendation Position to the Agricultural Review Board for Two-Year Terms Ending 5/30/97

- C-2 In the Matter of the Appointment of Anita Ball to County Position #2 on the Metropolitan Human Rights Commission, Term Ending 9/30/96

**SHERIFF'S OFFICE**

- C-3 Ratification of Intergovernmental Agreement, Contract #800216, between the Housing Authority of Portland (HAP) and Multnomah County Sheriff's Office to Provide a Supervised Inmate Work Crew to Perform General Labor, for the Period June 1, 1995 through June 30, 1995

**COMMUNITY AND FAMILY SERVICES DIVISION**

- C-4 Ratification of Intergovernmental Revenue Agreement, Contract #101256, between Multnomah County and the State of Oregon, Housing and Community Services Department to Fund Community and Family Services Division for Community Action Anti-Poverty Services, for the Period July 1, 1995 through June 30, 1997
- C-5 Ratification of Amendment No. 1 to Intergovernmental Revenue Agreement, Contract #103275, between Multnomah County and Portland Public Schools Increases the Number of Children Receiving Early Intervention/Early Childhood Special Education Services and Provides Additional \$14,976 in Funds, for the Period July 1, 1994 through June 30, 1995

**REGULAR AGENDA**

**PUBLIC COMMENT**

- R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

***RICHARD KOENIG COMMENTED IN OPPOSITION TO  
FAMILY SERVICES MEDIATION PROCESS.***

**NON-DEPARTMENTAL**

- R-2 PROCLAMATION in the Matter of Proclaiming the Month of June, 1995 as "Providence Child Center Appreciation Month"

***COMMISSIONER SALTZMAN MOVED AND  
COMMISSIONER KELLEY SECONDED, APPROVAL OF***

**R-2. SHOSHANA GRAMMER AND RICHARD MUDD PRESENTATION, EXPLANATION AND COMMENTS IN SUPPORT. PROCLAMATION READ. COMMISSIONER COLLIER THANKED SISTERS OF PROVIDENCE FOR ALL ITS WORK IN THE COMMUNITY AND WILLINGNESS TO PARTICIPATE IN PUBLIC/PRIVATE PARTNERSHIPS, AND FOR HELP WITH THE BRENTWOOD/DARLINGTON CENTER. COMMISSIONER SALTZMAN COMMENTS IN APPRECIATION. PROCLAMATION 95-121 UNANIMOUSLY APPROVED.**

**R-3 RESOLUTION in the Matter of Expressing Appreciation to Jim Davis for his Contribution to the Multnomah County Child Abuse Team**

**COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-3. COMMISSIONER SALTZMAN EXPLANATION AND INTRODUCTION OF TEAM MEMBERS, LT. STAN GRUBB, DEPUTY DAVE RAIDER AND SGT. BOB WALLIKER. LT. GRUBB PRESENTED OVERVIEW OF PROJECT AND THE USE OF THE NEW LOGO FOR THE MULTNOMAH COUNTY CHILD ABUSE TEAM (C.A.T.) AND FOR THE EXCLUSIVE USE OF GARFIELD THE CAT AS AN OFFICIAL LOGO. DEPUTY RAIDER EXPLAINED HOW THIS IDEA BECAME A REALITY. SGT. WALLIKER PRESENTED THANKS TO THE BOARD FOR THEIR SUPPORT. HATS AND SHIRTS WITH THIS LOGO WERE PRESENTED TO THE BOARD. RESOLUTION READ. RESOLUTION 95-122 UNANIMOUSLY APPROVED.**

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

**CHAIR STEIN REQUESTED THAT ITEMS R-6, R-7 AND R-8 BE CONSIDERED AT THIS TIME AND INTRODUCED LARRY NICHOLAS, BURNIE GIUSTO AND MAYOR GUSSIE McROBERT AND PROVIDED OPPORTUNITY FOR COMMENTS. BOARD COMMENTS AND THANKS.**

R-6 PUBLIC HEARING and ORDER in the Matter of Surrendering Jurisdiction to the City of Fairview Various County Roads per Attached Listings, Lying within the Corporate Limits of the City of Fairview

**COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-6. NO ONE WISHED TO TESTIFY. ORDER 95-123 UNANIMOUSLY APPROVED.**

R-7 PUBLIC HEARING and ORDER in the Matter of Surrendering Jurisdiction to the City of Gresham Various County Roads per Attached Listings, Lying within the Corporate Limits of the City of Gresham

**COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-7. JAMES GLEASON ASKED IF STREET CONDITIONS WOULD IMPROVE AFTER SEWER CONSTRUCTION COMPLETE. LARRY NICHOLAS RESPONSE. ORDER 95-124 UNANIMOUSLY APPROVED.**

R-8 PUBLIC HEARING and ORDER in the Matter of Surrendering Jurisdiction to the City of Troutdale Various County Roads per Attached Listings, Lying within the Corporate Limits of the City of Troutdale

**COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-8. NO ONE WISHED TO TESTIFY. ORDER 95-125 UNANIMOUSLY APPROVED.**

**CHAIR STEIN ADVISED CERTIFICATES BEING SENT TO GREG DILORETO, JOHN PETTIS, JIM GALLOWAY, GEROLD ANDERSON, ROGER VONDERHARR, DONALD ROBERTSON AND PAUL THALHOFER. CERTIFICATES PRESENTED TO BERNIE GIUSTO, GUSSIE McROBERT AND LARRY NICHOLAS.**

#### **NON-DEPARTMENTAL**

R-4 RESOLUTION in the Matter of Adopting an Updated Strategic Plan and 1995-97 Action Plan and Recommending the Strategic Plan be Submitted to the Oregon Economic Development Commission and the Governor of the State of Oregon for Consideration under the Regional Strategies Program

**COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-4. PAT SCRUGGS EXPLANATION. CHAIR STEIN COMMENTS AND REQUEST TO DRAFT LETTER TO SEND TO THE OREGON ECONOMIC DEVELOPMENT COMMISSION THAT OUTLINES MULTNOMAH COUNTY'S PRIORITIES. RESOLUTION 95-126 UNANIMOUSLY APPROVED.**

- R-5 Budget Modification NOND #13 Requesting Authorization to Transfer Salary Savings within the Chair's Office Budget to Capital to Replace Computer Hardware and Software

**COMMISSIONER KELLEY MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-5. DELMA FARRELL EXPLANATION. BUDGET MODIFICATION UNANIMOUSLY APPROVED.**

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- R-9 Ratification of an Intergovernmental Revenue Agreement, Contract #302055, between the City of Gresham and Multnomah County for the Maintenance of Traffic Signals, Traffic Control Signs and Directional Signs, for the Period July 1, 1995 to be Ongoing

**COMMISSIONER COLLIER MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-9. LARRY NICHOLAS EXPLANATION. AGREEMENT UNANIMOUSLY APPROVED.**

- R-10 ORDER in the Matter of Conveyance to the City of Portland Various One (1) Foot Strips and Road Fund Properties to the City of Portland Owned by the County

**COMMISSIONER COLLIER MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-10. JOHN DORST EXPLANATION. BOARD COMMENTS. ORDER 95-127 UNANIMOUSLY APPROVED.**

- R-11 First Reading and Possible Adoption of an ORDINANCE Amending Fees for Action Proceedings and Administrative Actions Under MCC 11.15, and

Declaring an Emergency (Ordinance Amending Planning & Development Fee Schedules)

**ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF FIRST READING. FOLLOWING EXPLANATION, TESTIMONY AND AMENDMENT, FIRST READING UNANIMOUSLY APPROVED, AS AMENDED. SECOND READING THURSDAY, JUNE 8, 1995.**

**DEPARTMENT OF HEALTH**

R-12 Request for Approval of a Notice of Intent to Apply for a Grant from the Oregon State Health Division's State-Based Programs to Reduce the Burden of Diabetes: a Health Systems Approach

**COMMISSIONER HANSEN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-12. COMMISSIONER HANSEN EXPLANATION. NOTICE OF INTENT UNANIMOUSLY APPROVED.**

**PUBLIC CONTRACT REVIEW BOARD**

*(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)*

R-13 ORDER in the Matter of an Exemption to Exceed the 20% Change Order Limitation for Construction at the Hooper Detox Facility

**COMMISSIONER COLLIER MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-13. JIM EMERSON EXPLANATION. ORDER 95-128 UNANIMOUSLY APPROVED.**

*(Recess as the Public Contract Review Board and reconvene as the Board of County Commissioners)*

**MANAGEMENT SUPPORT SERVICES**

R-14 RESOLUTION in the Matter of the Issuance and Sale of Short-Term Promissory Notes (Tax and Revenue Anticipation Notes, Series 1995) in the

Amount of \$11,000,000 for the Purpose of Meeting Current Expenses of the County for the 1995-96 Fiscal Year

**COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-14. HARRY MORTON EXPLANATION. RESOLUTION 95-129 UNANIMOUSLY APPROVED.**

**EMPLOYEE SERVICES DIVISION**

R-15 Second Reading and Possible Adoption of a Proposed ORDINANCE Relating to County Organization; Abolishing the Department of Social Services, Giving Departmental Status to Certain Existing Divisions within that Department, and Updating an Outdated Code Provision Relating to County Organization

**PROPOSED ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER SALTZMAN MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF THE SECOND READING AND ADOPTION. CURTIS SMITH EXPLANATION. NO ONE WISHED TO TESTIFY. ORDINANCE NO. 818 UNANIMOUSLY APPROVED.**

R-16 Second Reading and Possible Adoption of a Proposed ORDINANCE Amending Ordinance No. 792, in Order to Add and Delete Exempt Pay Ranges

**PROPOSED ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER HANSEN MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF THE SECOND READING AND ADOPTION. CURTIS SMITH EXPLANATION. NO ONE WISHED TO TESTIFY. ORDINANCE NO. 819 UNANIMOUSLY APPROVED.**

R-17 First Reading of an ORDINANCE Amending Ordinance No. 778 Relating to Pay Administration for Employees Not Covered by Collective Bargaining Agreement

**PROPOSED ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER COLLIER**

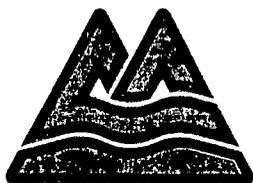
**MOVED AND COMMISSIONER KELLEY SECONDED,  
APPROVAL OF THE FIRST READING. CURTIS SMITH  
EXPLANATION. NO ONE WISHED TO TESTIFY. FIRST  
READING UNANIMOUSLY APPROVED. SECOND  
READING THURSDAY, JUNE 8, 1995.**

*There being no further business, the meeting was adjourned.*

OFFICE OF THE BOARD CLERK  
FOR MULTNOMAH COUNTY, OREGON

*Deborah L. Bogstad*

Deborah L. Bogstad



# MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK  
SUITE 1510, PORTLAND BUILDING  
1120 S.W. FIFTH AVENUE  
PORTLAND, OREGON 97204

BOARD OF COUNTY COMMISSIONERS		
BEVERLY STEIN •	CHAIR	• 248-3308
DAN SALTZMAN •	DISTRICT 1	• 248-5220
GARY HANSEN •	DISTRICT 2	• 248-5219
TANYA COLLIER •	DISTRICT 3	• 248-5217
SHARRON KELLEY •	DISTRICT 4	• 248-5213
CLERK'S OFFICE •	248-3277	• 248-5222

## AGENDA

### MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

#### FOR THE WEEK OF

#### MAY 29, 1995 - JUNE 2, 1995

*Monday, May 29, 1995 - MEMORIAL DAY HOLIDAY - OFFICES CLOSED*

*Tuesday, May 30, 1995 - 9:30 AM - Board Briefing . . . . . Page 2*

*Tuesday, May 30, 1995 - 10:00 AM - Budget Session . . . . . Page 2*

*Wednesday, May 31, 1995 - 1:30 PM - Budget Session . . . . . Page 2*

*Wednesday, May 31, 1995 - Board Briefing . . . . . Page 2*

**(IMMEDIATELY FOLLOWING BUDGET SESSION)**

*Thursday, June 1, 1995 - 9:30 AM - Regular Meeting . . . . . Page 3*

*Thursday Meetings of the Multnomah County Board of Commissioners are \*cablecast\* live and taped and can be seen by Cable subscribers in Multnomah County at the following times:*

*Thursday, 9:30 AM, (LIVE) Channel 30*

*Friday, 10:00 PM, Channel 30*

*Sunday, 1:00 PM, Channel 30*

*\*Produced through Multnomah Community Television\**

**INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222, OR MULTNOMAH COUNTY TDD PHONE 248-5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.**

*Tuesday, May 30, 1995 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**BOARD BRIEFING**

**B-1** *1995-1996 Community Action Plan. Presented by Rey España. 30 MINUTES REQUESTED.*

---

*Tuesday, May 30, 1995 - 10:00 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**BUDGET SESSION**

**WS-1** *Community and Family Services Division Budget Overview, Highlights and Action Plans. CFSD Citizen Budget Advisory Committee Presentation. Opportunity for Public Testimony on the Proposed 1995-96 Multnomah County Budget. Issues and Opportunities. Board Questions and Answers. 2.5 HOURS REQUESTED.*

---

*Wednesday, May 31, 1995 - 1:30 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**BUDGET SESSION**

**WS-2** *Non-Departmental (Commissioners, Auditor, Management Support Services, Non-County Organizations) Budget Overview, Highlights and Action Plans. NOND Citizen Budget Advisory Committee Presentation. Opportunity for Public Testimony on the Proposed 1995-96 Multnomah County Budget. Issues and Opportunities. Board Questions and Answers. 1.5 HOURS REQUESTED.*

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*Wednesday, May 31, 1995  
(IMMEDIATELY FOLLOWING BUDGET SESSION)  
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**BOARD BRIEFING**

**B-2** *CareOregon Update. Presented by Barry Crook and Kathy Innes. 1 HOUR REQUESTED.*

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Thursday, June 1, 1995 - 9:30 AM

Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

**CONSENT CALENDAR**

**NON-DEPARTMENTAL**

- C-1 *In the Matter of the Reappointments of James D. Pitton, Assessor Recommendation Position; and James M. Fujii, County Recommendation Position to the Agricultural Review Board for Two-Year Terms Ending 5/30/97*
- C-2 *In the Matter of the Appointment of Anita Ball to County Position #2 on the Metropolitan Human Rights Commission, Term Ending 9/30/96*

**SHERIFF'S OFFICE**

- C-3 *Ratification of Intergovernmental Agreement, Contract #800216, between the Housing Authority of Portland (HAP) and Multnomah County Sheriff's Office to Provide a Supervised Inmate Work Crew to Perform General Labor, for the Period June 1, 1995 through June 30, 1995*

**COMMUNITY AND FAMILY SERVICES DIVISION**

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- C-5 *Ratification of Amendment No. 1 to Intergovernmental Revenue Agreement, Contract #103275, between Multnomah County and Portland Public Schools Increases the Number of Children Receiving Early Intervention/Early Childhood Special Education Services and Provides Additional \$14,976 in Funds, for the Period July 1, 1994 through June 30, 1995*

**REGULAR AGENDA**

**PUBLIC COMMENT**

- R-1 *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

## NON-DEPARTMENTAL

- R-2      *PROCLAMATION in the Matter of Proclaiming the Month of June, 1995 as "Providence Child Center Appreciation Month"*
- R-3      *RESOLUTION in the Matter of Expressing Appreciation to Jim Davis for his Contribution to the Multnomah County Child Abuse Team*
- R-4      *RESOLUTION in the Matter of Adopting an Updated Strategic Plan and 1995-97 Action Plan and Recommending the Strategic Plan be Submitted to the Oregon Economic Development Commission and the Governor of the State of Oregon for Consideration under the Regional Strategies Program*
- R-5      *Budget Modification NOND #13 Requesting Authorization to Transfer Salary Savings within the Chair's Office Budget to Capital to Replace Computer Hardware and Software*

## DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-6      *PUBLIC HEARING and ORDER in the Matter of Surrendering Jurisdiction to the City of Fairview Various County Roads per Attached Listings, Lying within the Corporate Limits of the City of Fairview*
- R-7      *PUBLIC HEARING and ORDER in the Matter of Surrendering Jurisdiction to the City of Gresham Various County Roads per Attached Listings, Lying within the Corporate Limits of the City of Gresham*
- R-8      *PUBLIC HEARING and ORDER in the Matter of Surrendering Jurisdiction to the City of Troutdale Various County Roads per Attached Listings, Lying within the Corporate Limits of the City of Troutdale*
- R-9      *Ratification of an Intergovernmental Revenue Agreement, Contract #302055, between the City of Gresham and Multnomah County for the Maintenance of Traffic Signals, Traffic Control Signs and Directional Signs, for the Period July 1, 1995 to be Ongoing*
- R-10     *ORDER in the Matter of Conveyance to the City of Portland Various One (1) Foot Strips and Road Fund Properties to the City of Portland Owned by the County*
- R-11     *First Reading and Possible Adoption of an ORDINANCE Amending Fees for Action Proceedings and Administrative Actions Under MCC 11.15, and Declaring an Emergency (Ordinance Amending Planning & Development Fee Schedules)*

## DEPARTMENT OF HEALTH

- R-12      *Request for Approval of a Notice of Intent to Apply for a Grant from the Oregon State Health Division's State-Based Programs to Reduce the Burden of Diabetes: a Health Systems Approach*

**PUBLIC CONTRACT REVIEW BOARD**

*(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)*

- R-13      *ORDER in the Matter of an Exemption to Exceed the 20% Change Order Limitation for Construction at the Hooper Detox Facility*

*(Recess as the Public Contract Review Board and reconvene as the Board of County Commissioners)*

**MANAGEMENT SUPPORT SERVICES**

- R-14      *RESOLUTION in the Matter of the Issuance and Sale of Short-Term Promissory Notes (Tax and Revenue Anticipation Notes, Series 1995) in the Amount of \$11,000,000 for the Purpose of Meeting Current Expenses of the County for the 1995-96 Fiscal Year*

**EMPLOYEE SERVICES DIVISION**

- R-15      *Second Reading and Possible Adoption of a Proposed ORDINANCE Relating to County Organization; Abolishing the Department of Social Services, Giving Departmental Status to Certain Existing Divisions within that Department, and Updating an Outdated Code Provision Relating to County Organization*

- R-16      *Second Reading and Possible Adoption of a Proposed ORDINANCE Amending Ordinance No. 792, in Order to Add and Delete Exempt Pay Ranges*

- R-17      *First Reading of an ORDINANCE Amending Ordinance No. 778 Relating to Pay Administration for Employees Not Covered by Collective Bargaining Agreement*

Meeting Date: MAY 30 1995

Agenda No.: B-1

(Above Space for Board Clerk's Use *ONLY*)

AGENDA PLACEMENT FORM

SUBJECT: Briefing

BOARD BRIEFING: Date Requested: Tuesday May 30, 1995  
Amount of Time Needed: 30 Minutes Requested

REGULAR MEETING: Date Requested:  
Amount of Time Needed:

DEPARTMENT: Community & Family Services DIVISION: Community Action Program  
Office

CONTACT: Rey Espana TELEPHONE: X-2701  
BLDG/ROOM: 160.6th

PERSON(S) MAKING PRESENTATION: Rey Espana, Lorenzo Poe, Howard Klink

**ACTION REQUESTED:**

[XX] INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL  OTHER

**SUMMARY** (Statement of rationale for action requested, personnel and fiscal/budgetary impacts, if available):

Briefing on FY 95-96 Community Action Plan

SIGNATURES REQUIRED:

ELECTED OFFICIAL: *Lorenzo Poe*

OR

MANAGER: \_\_\_\_\_

BOARD OF  
COUNTY COMMISSIONERS  
MULTNOMAH COUNTY  
OREGON  
1995 MAY 23 AM 9:56

*Any Questions? Call the Office of the Board Clerk at 248-3277 or 248-5222.*  
forms\apf.doc



# MULTNOMAH COUNTY

Community & Family Services Division

## Board Briefing:

May 30, 1995

“Poverty is the greatest risk factor of all. Family poverty is relentlessly correlated with high rates of school-age childbearing, school failure, and violent crime—and with all their antecedents. Low income is an important risk factor in itself, and so is relative poverty—having significantly less income than the norm, especially in a society that places such a high value on economic success. Virtually all the other risk factors that make rotten outcomes more likely are also found disproportionately among poor children: bad health in infancy and childhood, malnutrition, having an isolated or impaired mother, being abused or neglected, not having a decent place to live, and lacking access to the services that would protect against the effects of these conditions.”

-Lisbeth Schorr, Within Our Reach; xxii-xxiii



## Community Action Program Office (CAPO)

Fiscal Year 1995-1996

## I. INTRODUCTION

CAPO faces the familiar challenge of the growth of poverty while resources are limited and diminishing. In this climate of uncertain continuing political and financial support for anti-poverty programs, CAPO is proceeding to implement program strategies aimed at two critical outcomes: Personal safety, and Self-sufficiency.

In the next fiscal year, the opportunity and charge is clear for CAPO to assume and develop its leadership position of the community anti-poverty agenda. With its partners, CAPO will continue efforts to address the complex nature of poverty in Multnomah County. In light of the increasingly complex poverty situation, CAPO will expand its broad efforts to increase accountability to the community.

## II. BACKGROUND

### *What is Community Action?*

The mission of Community Action is to counteract the consequences and causes of poverty, including homelessness, hunger and excessive costs of basic needs (food, home energy, rent). The Community Action Program Office is one of a nationwide network of community action agencies which comply with federal, state and local funding requirements. The Community Action Commission serves as the administering board for the Community Action Agency and provides oversight, policy, program direction and advocacy on anti-poverty issues.

### *How does Community Action work?*

CAPO, as the designated Community Action Agency (CAA) for Multnomah County, is the primary anti-poverty agency. It has responsibility for managing a variety of local, private, state, and federal urban aid anti-poverty funds and homeless grants. CAPO is:

- \* the lead agency countywide for homeless planning and service coordination;
- \* responsible for the three special service integration projects: Columbia Villa, Roosevelt Community Family Resource Center and Marshall Family Resource Center;
- \* responsible for organizational support to the County's Hispanic Services Coordinator;
- \* responsible for organizational support to the County's Veteran's Services Coordinator; and
- \* responsible for organizational support to the Oregon Hunger Relief Task Force.

"The agency is responsible for developing and administering a continuum of services to help low income households meet their basic needs, become stabilized in permanent housing...., empower themselves, and achieve self-sufficiency. The agency contracts with a system of community-based agencies to provide such services as: community organizing, case management, emergency, transitional and permanent housing services, services-enriched housing, emergency food and supplies, shelters for homeless persons, home energy assistance, access for cultural minorities, and home weatherization."

### *Who receives services?*

This program targets services to more than 100,000 households in the County who have incomes no greater than 125% of the poverty level. These households include more than 18,000 households at risk of homelessness and more than 15,000 people who are homeless. The rate of poverty is growing. The number of poor households increased by 20% between 1980 and 1990 while the Multnomah County population remained stable (US Census).

## III. CAPO RESOURCES

The FY95-96 Community Action Plan projects a funding mix of approximately \$10.9 million from public and private resources. There has been a positive shift in anticipated revenues since the County budget planning process started in January.

### **County General Fund**

The projected FY95-96 County General Fund contribution to CAPO is \$994,730. This allocation is equal to the current year's, and therefore does *not* provide for a cost of living adjustment. Without an adjustment for inflation (approx. 3.5%), contractors will find it difficult to maintain FY94-95 service levels.

### **Federal/State Resources**

The projected FY96 federal/state budget for CAPO is approximately \$10 million. The City of Portland projects slight increase over FY94-95 funding levels to CAPO to a total of approximately \$1.1 million.

### **Recap of Resources**

Generally, CAPO funding for FY 95-96 combines federal and State allocations with local resources from both County and City, projected at current year levels. Depending on federal or local priorities, these resources may increase or decrease. Weatherization and Energy Assistance funds will almost certainly be impacted by Congress in the current session, and could face significant reductions.

The actions of this year's Congress could have devastating impacts on federal support for programs aimed at improving the lives of low income individuals and families. In any event, a fundamental question will be answered: What is the "role" of the federal government in providing direct support to low income persons? Current trends will continue to cut federal programs, cap entitlements, and ship programs to the states (via block grants) making it increasingly challenging to fulfill the Community Action mission.

## **IV. CAPO PROGRAMS AND SERVICE AREAS**

CAPO anticipates nearly \$10.9 million dollars in local, state, federal and private sources. CAPO will continue implementation of programmatic strategies targeted to various low income sub-population groups, and organized into four major functional areas:

### **Program Management and Advocacy (Community Action Agency)**

The Program Management and Advocacy unit is charged with maintaining the effectiveness of the Community Action Agency in Multnomah County. Staff monitors and highlights issues of poverty, hunger, and homelessness; supports citizen involvement and advocacy through the Community Action Commission; facilitates policy and resource development for the community action service system; provides program planning, development, and coordination for community action services; oversees the contracted community-based service delivery system; supervises low income weatherization assistance provided as a direct service with County staff, and supervises special projects, e.g. service integration, Hispanic community access and services, veteran's outreach.

### **FY95-96 Action Plans:**

1. Achieve full core staffing within the CAPO program
2. Continue to strengthen CAPO's partnership with the City of Portland to effectively channel and leverage resources focusing on anti-poverty strategies in targeted communities and neighborhoods.
3. Consolidate all county and city anti-poverty and homeless programs and funding sources.
4. Continue to implement a leadership style which leads CAPO to be a customer driven system based on TQM/CQI to encompass full participation and a long-range focus.
5. Develop and implement a plan to introduce "continuous quality" to subcontractors of the community action system.
6. Increase permanent housing options for families.
7. Research and develop comprehensive community economic development strategy linking partners such as the Community Development Corporation network and the Private Industry Council with the community action system. Coordinate training, technical assistance and capacity

building with City of Portland (BHCD and PDC). Fund demonstration project(s).

**Key Results:**

1. Effectiveness of Community Action Agency (CAA)
2. Anti-Poverty and Housing Stabilization

"The goal of the Anti-Poverty and Housing Stabilization unit is to increase economic self-sufficiency and housing stability of low/no income households by offering a continuum of client-centered services to address problems of poverty, including homelessness and hunger. The unit contracts with agencies to work with neighborhoods in the areas of community organization and services to address poverty issues and to provide services such as emergency basic needs, energy assistance, homelessness prevention, and emergency and transitional housing and housing support services for target populations, e.g., domestic violence, low income/homeless families or single adults, homeless elderly and youth, cultural minorities. The unit contracts for a service system that is based on a case management model linked to services-enriched housing. Case managers provide access to client assistance, services-enriched housing, and a variety of community resources based on individualized case plans."

CAPO funding is provided to achieve these service objectives through a local network of seven (7) geographically-based community services centers (CSCs), plus sixteen (16) special needs and systemwide service provider agencies. CAPO also is responsible for a variety of special projects which are supported by earmarked funds.

**FY95-96 Action Plans:**

1. Develop integrated service project at Villa de Clara Vista
2. Continue support for priority program areas which serve general low income populations and targeted sub-populations. Total funding in FY96 is approximately \$5.8 million. Following is a listing of current service categories with proposed FY96 funding and percentage of total contracted and/or earmarked for services (not listed in rank order):

- Community Service Centers
- Access Services
- Domestic Violence Intervention
- Homeless Families special needs (The balance of homeless families program funds are included in community service center area noted above.)
- Homeless Singles
- Homeless Youth
- Homeless Elderly
- Emergency Assistance includes emergency vouchers and rent assistance
- Other CAPO earmarked special funding encumbrances include LIEAP direct client payments and other unique projects that develop during the year.

**Key Results:**

1. Case managed households whose income has increased or stabilized.
2. Homeless and at risk of homelessness households stabilized in housing for 6+ months.
3. Percent of minorities provided access to anti-poverty services compared to percent of minorities in poverty population.

**3. Low Income Energy Assistance**

"The goals of the Low Income Energy Assistance unit are to provide income support for low income households by providing energy assistance subsidies and to increase household self-sufficiency by helping manage home energy expenses within

household income. The unit is responsible for subsidizing a portion of the cost of home energy for low income households. The unit contracts with community service centers to conduct intakes, authorize subsidies according to a statewide allocation formula, and provide energy case management. Client assistance payments are made by the unit through contracts with energy suppliers."

**FY95-96 Action Plan:**

1. Redesign energy assistance program to link program activity to CAPO Weatherization.

**Key Results:**

1. Percent of allocation spent on eligible households.
2. Percent of energy case managed households who avoid an energy shutoff while receiving services and for six months afterward.

**4. Low Income Weatherization**

"The goal of the Low Income Weatherization unit is to increase economic self-sufficiency of low income households by reducing expenditures for home energy use and increasing client comfort. CAPO provides and coordinates county wide weatherization services to low income residents and neighborhoods. CAPO performs energy audits and contracts with various private vendors for cost effective weatherization improvements. The unit is responsible for increasing energy conservation activities and weatherizing single- and multi-family homes of low income households, with priority given to elderly, disabled, and families with children under age six. The unit performs energy audits homes of eligible households, provides conservation and self-help materials, determines weatherization measures to be installed, recommends heating equipment upgrades, makes health and safety repairs and repairs to save the house, contracts for weatherization work from a pool of private contractors and specialty vendors for cost effective weatherization improvements, and inspects the work to ensure the quality of completeness."

**FY95-96 Action Plan:**

1. Improve coordination of services with other local programs for low income homeowners; e.g., PDC Housing Rehabilitation.
2. Redesign program to maximize effectiveness in light of reduction of available resources by linking program activity to Low Income Energy Assistance.

**Key Results:**

1. Households receiving energy conservation education who report an increase in comfort and a decrease in energy consumption or expenditures.
2. Households receiving weatherization assistance who report an increase in comfort and a decrease in energy consumption or expenditures.
3. Weatherization dollars spent on energy measures with a payback of less than seven years.

**V. COMMUNITY ACTION PLAN DEVELOPMENT**

The following policies were adopted by the Community Action Commission to guide development of the FY96 Community Action Program budget, including projection of funding allocations for the next two years. The review and adoption of the following policies superseded previous MCCAC actions. The policy framework is consistent with the current and proposed Community Action Plan as originally approved by MCCAC (December 1991 RFP policies and principles) and subsequently amended by special RFP's and funding. These policies build on the funding principles recommended by the Community Action Plan.

## **FY96 Allocation Policies for Community Action Service System**

Community Action's primary function is to provide services to low income and homeless persons in need to best meet their self-sufficiency goals. Therefore, the system of services shall be organized to address two basic outcomes: public safety and emergency basic needs services.

### **Funding principles:**

- increase flexibility
- solution driven customer service
- service coordination/integration (maximize leveraging of non-CAPO funds)

### **Funding goals:**

- fund self-sufficiency services at 100% of current service levels
- fund emergency/crisis services at 75% of current service levels
- fund direct client assistance at 75% of current service levels
- fund innovative demonstration project(s) 5% net service revenues

### **Priority 1. Program Areas:**

#### **a) Community Service Centers (\$2,422,036)**

- Notes**
- 1.) implement final allocation shift to 1990 census-based funding allocation
  - 2.) fund required services at 100%, long-term case management at 50%
  - 3.) no energy assistance funding, program will be redesigned.

#### **b) Special Needs Providers**

- Access Services (\$305,411)
- Domestic Violence Intervention (\$508,093)
- Homeless Families special needs (\$242,759)
- Homeless Singles (\$753,200)
- Homeless Youth (\$286,381)
- Homeless Elderly (\$155,020)

- Notes:**
- 1.) funding base at FY94-95 service levels
  - 2.) services are system outcome focused, e.g. self-sufficiency
  - 3.) maximize leveraging of CAPO funds.

### **Priority 2. Emergency Assistance**

includes emergency vouchers and rent assistance, and direct client assistance.

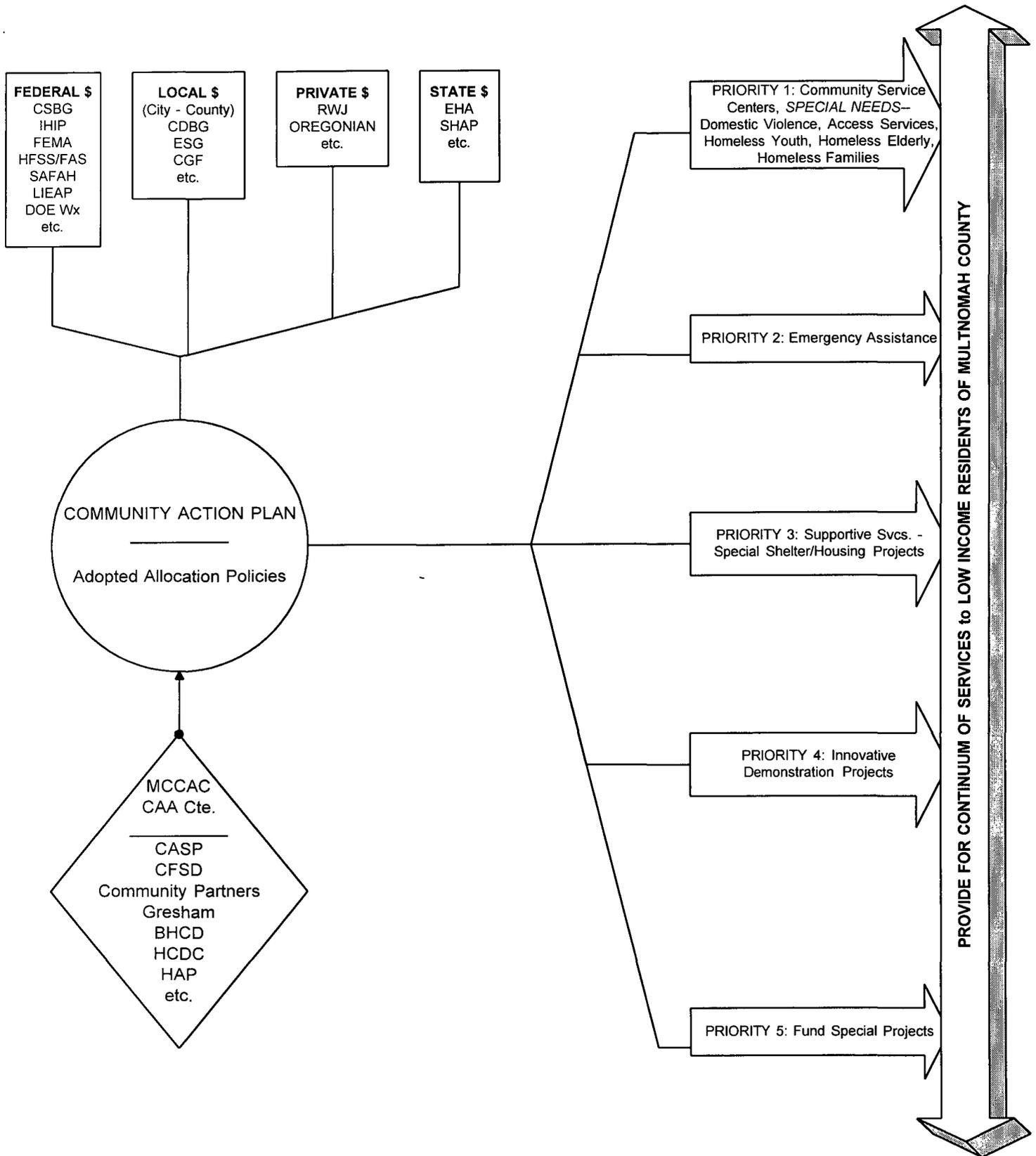
**Priority 3. Provide funding for supportive service for special shelter/housing projects identified through community adopted plans, singles, families and etc.**

**Priority 4. Innovative demonstration projects e.g. flexible block grants based on outcome performance; cost cutting efficiency strategy, capitated managed care, Housing placement with minimal service coordination for selected populations. Priority for demonstration projects will be given to those that are designed by groups comprised mostly by persons with low incomes.**

**Priority 5. Administer other CAPO earmarked fund encumbrances (\$2,787,732 /32% of total) includes LIEAP direct client payments.**

Community Service Centers Funds are allocated to seven geographic target areas (service districts): a. Northwest, b. Southwest, c. Downtown, d. North, e. Northeast, f. Southeast, and g. Outer East. Within the total allocation of funds to Community Service Centers, distribution of funds shall be based on the incidence of poverty based on the 1990 census.

**DETERMINATION OF FY 1995-96 FUNDING PRIORITIES: CFSD COMMUNITY ACTION PROGRAM**



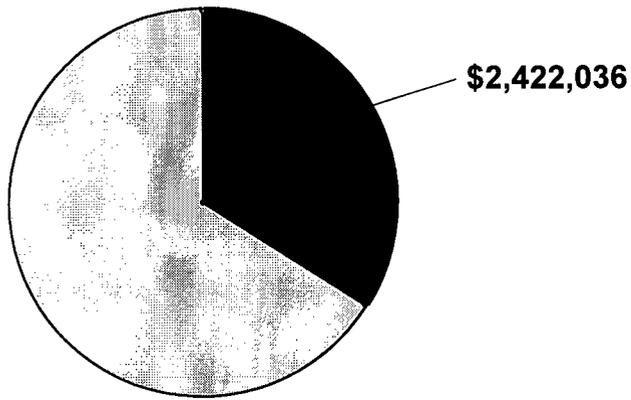
# COMMUNITY ACTION PLAN

	TOTAL FY 96 Proposed	Proposed FY 96 Base	Additions	Grants	Long Term Case Mgmt.	Emergency Housing Fund	Client Assistance
<b>Community Service Centers</b>							
Service Categories							
Friendly House	\$108,502	\$40,464	\$26,978		\$8,444	\$30,000	\$2,616
Neighborhood House	\$84,483	\$49,444			\$10,087	\$23,000	\$1,952
Transition Projects	\$857,221	\$60,222	\$753,200			\$40,000	\$3,799
St. Johns YWCA	\$207,621	\$132,802			\$31,040	\$40,000	\$3,779
A.M.A.	\$368,877	\$232,007			\$60,448	\$71,000	\$5,422
Portland Impact	\$367,165	\$249,651	\$8,182		\$23,369	\$80,000	\$5,963
Human Solutions	\$428,167	\$291,911			\$54,109	\$75,000	\$7,147
<b>SUBTOTAL</b>	<b>\$2,422,036</b>	<b>\$1,056,501</b>	<b>\$788,360</b>	<b>\$0</b>	<b>\$187,497</b>	<b>\$359,000</b>	<b>\$30,678</b>
<b>Special Needs Providers</b>							
<b>Domestic Violence</b>							
Bradley-Angle House	\$94,517	\$31,874	\$24,998	\$30,605		\$6,000	\$1,040
Council for Prost. Altern.	\$87,015	\$31,868	\$12,497	\$30,610		\$11,000	\$1,040
Raphael House	\$94,297	\$36,924	\$12,503	\$30,595	\$9,235	\$4,000	\$1,040
Salvation Army-West	\$91,265	\$41,117	\$12,508	\$30,600		\$6,000	\$1,040
YWCA-Downtown	\$75,159	\$24,021	\$12,498	\$30,600		\$7,000	\$1,040
Volunteers of America	\$40,840		\$7,200	\$30,600		\$2,000	\$1,040
Community Advocates	\$10,000		\$10,000				
Ptld Women's Crisis Line	\$15,000		\$15,000				
<b>SUBTOTAL</b>	<b>\$508,093</b>	<b>\$165,804</b>	<b>\$107,204</b>	<b>\$183,610</b>	<b>\$9,235</b>	<b>\$36,000</b>	<b>\$6,240</b>
<b>Special Needs Providers</b>							
<b>Access Services</b>							
American Indian Assn.	\$31,655	\$25,655				\$6,000	
Internat'l Refugee Ctr	\$33,324	\$27,324				\$6,000	
Catholic Community Services	\$137,897	\$37,080	\$50,000	\$41,817		\$9,000	
Oregon Human Dev./Hispanic Access	\$102,535	\$35,535	\$50,000			\$17,000	
<b>SUBTOTAL</b>	<b>\$305,411</b>	<b>\$125,594</b>	<b>\$100,000</b>	<b>\$41,817</b>		<b>\$38,000</b>	
<b>Special Needs Providers</b>							
<b>Homeless Youth</b>							
Boys & Girls Aid	\$26,720	\$19,720				\$7,000	
Outside In	\$259,661	\$211,606				\$25,000	\$23,055
<b>SUBTOTAL</b>	<b>\$286,381</b>	<b>\$231,326</b>				<b>\$32,000</b>	<b>\$23,055</b>
<b>Special Needs Providers</b>							
<b>Homeless Elderly</b>							
Northwest Pilot Project	\$155,020	\$48,240				\$74,000	\$32,780
<b>SUBTOTAL</b>	<b>\$155,020</b>	<b>\$48,240</b>				<b>\$74,000</b>	<b>\$32,780</b>
<b>PAGE 1 TOTALS</b>	<b>\$3,676,941</b>	<b>\$1,627,465</b>	<b>\$995,564</b>	<b>\$225,427</b>	<b>\$196,732</b>	<b>\$539,000</b>	<b>\$92,753</b>
<b>PAGE 2 TOTALS</b>	<b>\$1,611,341</b>	<b>\$946,877</b>	<b>\$350,533</b>	<b>\$48,205</b>	<b>\$176,023</b>	<b>\$87,000</b>	<b>\$2,703</b>
<b>GRAND TOTALS</b>	<b>\$5,288,282</b>	<b>\$2,574,342</b>	<b>\$1,346,097</b>	<b>\$273,632</b>	<b>\$372,755</b>	<b>\$626,000</b>	<b>\$95,456</b>

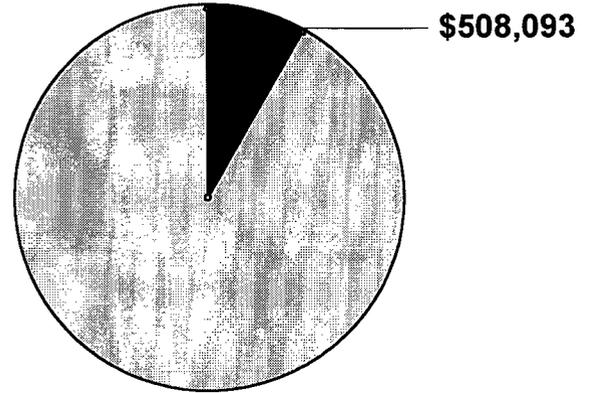
# COMMUNITY ACTION PLAN

Service Categories	TOTAL FY 96 Proposed	Proposed FY 96 Base	Additions	Grants	Long Term Case Mgmt.	Emergency Housing Fund	Client Assistance
<b>Special Needs Providers</b>							
<b>Homeless Families/SAFAH</b>							
Friendly House	\$15,103	\$0	\$0	\$0	\$15,103	\$0	\$0
Neighborhood House	\$18,042	\$0	\$0	\$0	\$18,042	\$0	\$0
St. Johns YWCA	\$31,719	\$0	\$0	\$0	\$31,719	\$0	\$0
A.M.A.	\$36,050	\$0	\$0	\$0	\$36,050	\$0	\$0
Portland Impact	\$36,402	\$0	\$0	\$0	\$36,402	\$0	\$0
Human Solutions	\$105,443	\$0	\$18,531	\$48,205	\$38,707	\$0	\$0
<b>SUBTOTAL</b>	<b>\$242,759</b>	<b>\$0</b>	<b>\$18,531</b>	<b>\$48,205</b>	<b>\$176,023</b>	<b>\$0</b>	<b>\$0</b>
<b>Emergency Assistance</b>							
Metro Crisis	\$36,887	\$24,184				\$10,000	\$2,703
Oregon Food Bank	\$85,719	\$85,719					
<b>SUBTOTAL</b>	<b>\$122,606</b>	<b>\$109,903</b>				<b>\$10,000</b>	<b>\$2,703</b>
<b>Fund Encumbrances/Other</b>							
Mental Health & MR/DD Voucher	\$20,000					\$20,000	
Cascade AIDS Project Voucher	\$11,000					\$11,000	
Medical Voucher	\$25,000					\$25,000	
Portland Housing Ctr Voucher	\$12,000					\$12,000	
Client Payments	\$0						
PSU Evaluation	\$14,615	\$14,615					
Depriest, Karen	\$1,000	\$1,000					
Fleming, Sara	\$36,000	\$36,000					
Planning Group	\$4,500	\$4,500					
Better Homes Client Fund	\$38,000	\$38,000					
Relocation	\$27,300	\$27,300					
Veterans Services Officer	\$16,667	\$16,667					
Delaunay Family of Services	\$9,302	\$9,302					
Winter Emergency Plan	\$50,000	\$50,000					
Innovative Projects	\$250,000	\$250,000					
CAPO Spl Singles	\$200,000		\$200,000				
CAPO Spl Families	\$132,002		\$132,002				
CAPO Spl D.V.	\$9,000					\$9,000	
CAPO Spl Other	\$389,590	\$389,590					
<b>SUBTOTAL</b>	<b>\$1,245,976</b>	<b>\$836,974</b>	<b>\$332,002</b>	<b>\$0</b>	<b>\$0</b>	<b>\$77,000</b>	<b>\$0</b>
<b>PAGE 1 TOTALS</b>	<b>\$3,676,941</b>	<b>\$1,627,465</b>	<b>\$995,564</b>	<b>\$225,427</b>	<b>\$196,732</b>	<b>\$539,000</b>	<b>\$92,753</b>
<b>PAGE 2 TOTALS</b>	<b>\$1,611,341</b>	<b>\$946,877</b>	<b>\$350,533</b>	<b>\$48,205</b>	<b>\$176,023</b>	<b>\$87,000</b>	<b>\$2,703</b>
<b>GRAND TOTALS</b>	<b>\$5,288,282</b>	<b>\$2,574,342</b>	<b>\$1,346,097</b>	<b>\$273,632</b>	<b>\$372,755</b>	<b>\$626,000</b>	<b>\$95,456</b>

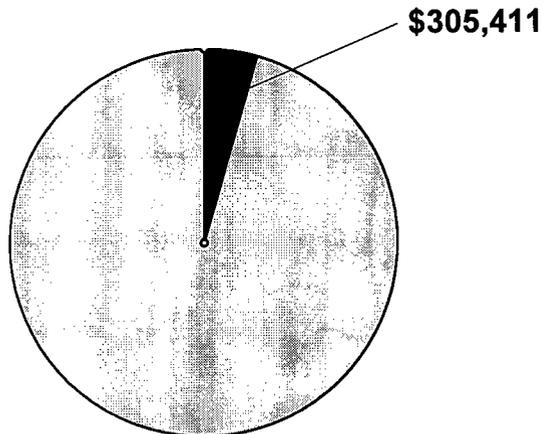
TOTAL FUNDING = \$5,288,282



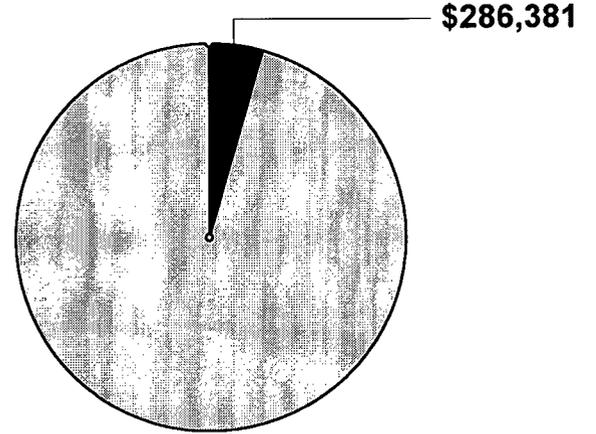
**COMMUNITY SERVICE CENTERS - 34%**



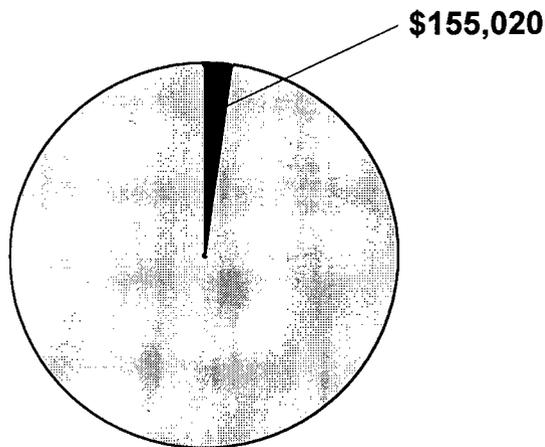
**SPECIAL NEEDS: DOMESTIC VIOLENCE - 9%**



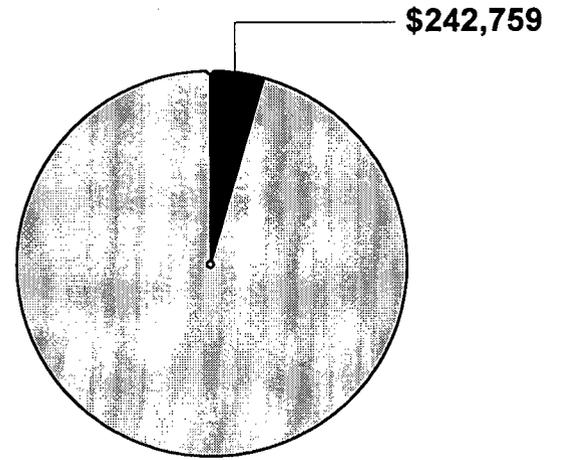
**ACCESS SERVICES - 5%**



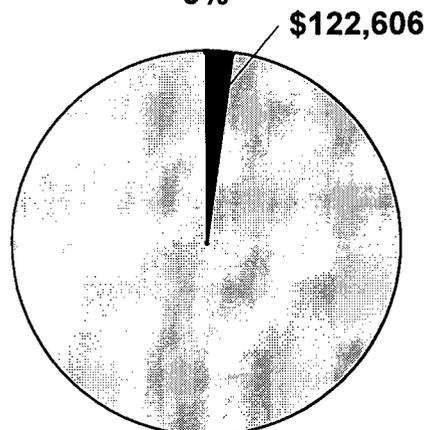
**HOMELESS YOUTH - 5%**



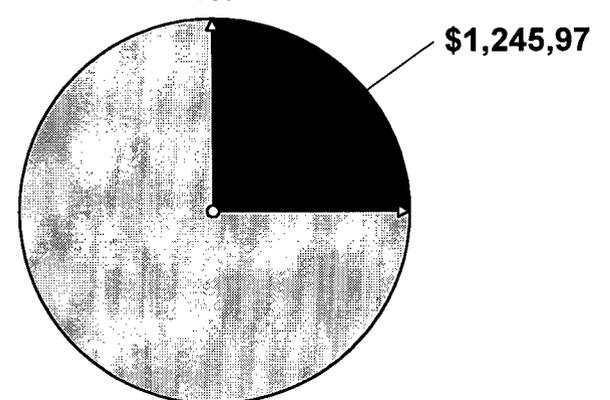
**HOMELESS ELDERLY - 3%**



**HOMELESS FAMILIES - 4%**

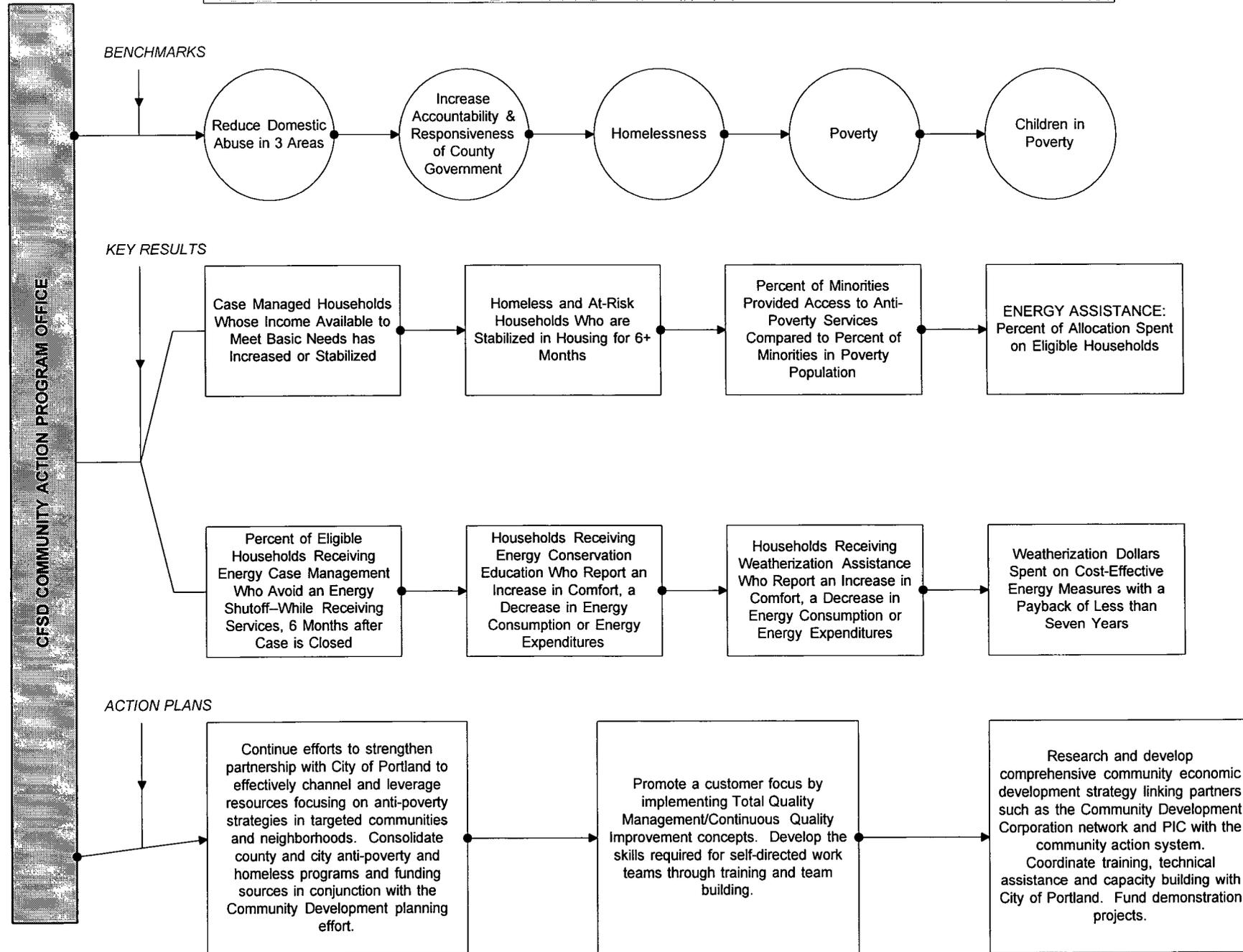


**EMERGENCY ASSISTANCE - 2%**



**FUND ENCUMBRANCES, SPECIAL PROJECTS - 24%**

FY 95-96 BENCHMARKS, KEY RESULTS and ACTION PLANS: CFSD COMMUNITY ACTION PROGRAM OFFICE





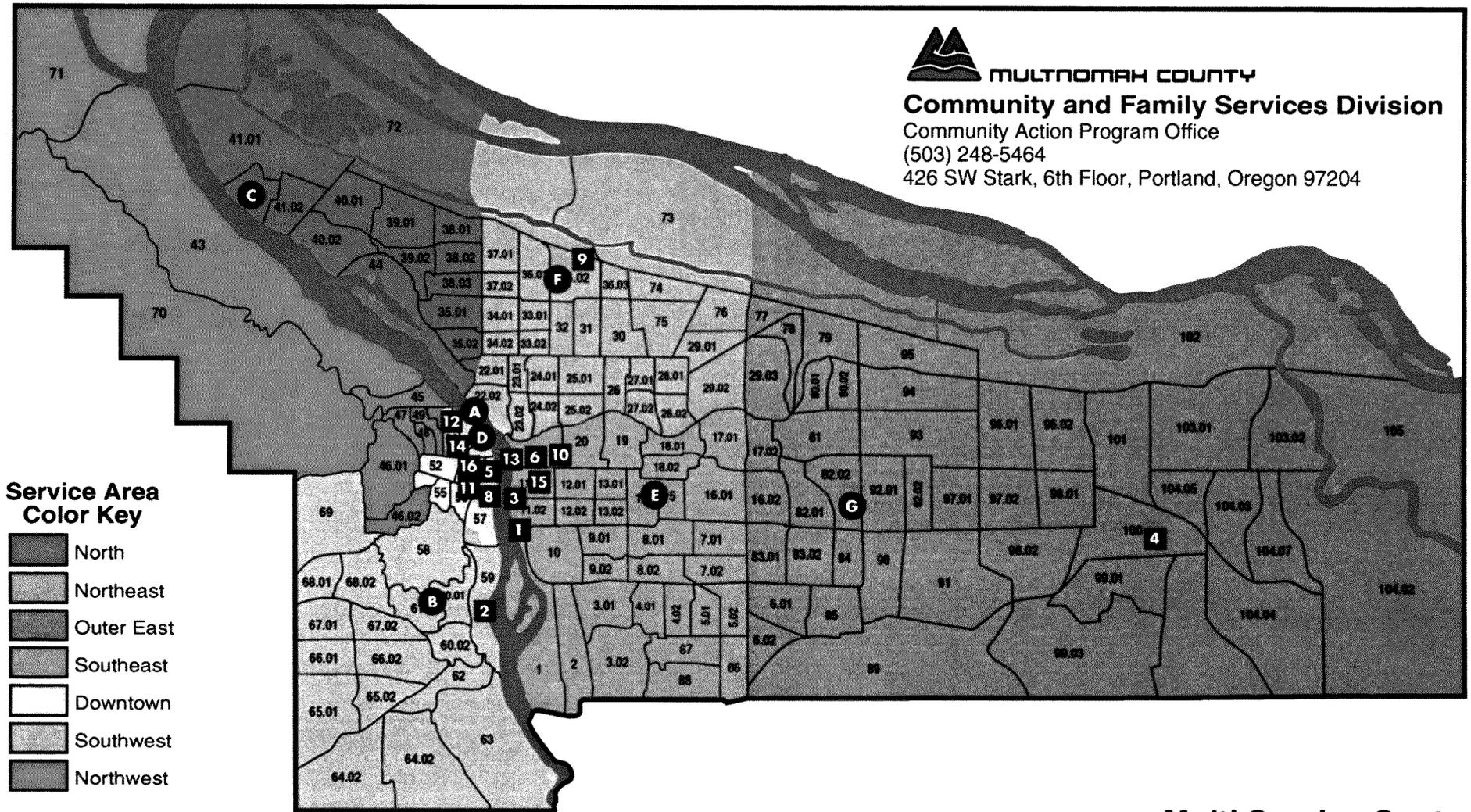
MULTNOMAH COUNTY

Community and Family Services Division

Community Action Program Office

(503) 248-5464

426 SW Stark, 6th Floor, Portland, Oregon 97204



Service Area Color Key

- North
- Northeast
- Outer East
- Southeast
- Downtown
- Southwest
- Northwest

Special Needs and Systemwide Services

- 1 American Indian Association of Portland**  
1438 SE Division • 97213 232-9818
- 2 Boys and Girls Aid Society**  
18 SW Broadway Ct. • 97201 222-9661
- 3 Bradley-Angle House**  
631 SE Taylor, Room 179 • 97214 232-7812
- 4 Catholic Community Services of Portland  
El Programa Hispano**  
451 NW 1st Street, Gresham • 97030 669-8350
- 5 Council for Prostitution Alternatives**  
65 SW Yamhill • 97204 223-4670
- 6 IRCO**  
1336 E Burnside • 97214 234-1541

- 7 Metro-Crisis**  
PO Box 637 • 97207 226-3099
- 8 Northwest Pilot Project**  
1137 SW Broadway • 97205 227-5605
- 9 Oregon Food Bank**  
2540 NE Riverside Way • 97211 282-0555
- 10 OHDC—Oregon Human Development Corp.  
Hispanic Access**  
1533 E Burnside • 97214 236-9670
- 11 Outside In**  
1236 SW Salmon • 97205 223-4121
- 12 Raphael House**  
PO Box 10797 • 97210 222-6507

- 13 Salvation Army, Eastside Recovery Inn**  
313 E Burnside • 97214 236-1233
- 14 Salvation Army, Westside West Women's  
and Children's Shelter**  
PO Box 2398 • 97208 224-7718
- 15 Volunteers of America**  
537 SE Alder 235-8655
- 16 YWCA-Downtown**  
1111 SW 10th • 97205 223-6281

Multi Service Centers

- A NORTHWEST Friendly House**  
1808 NW Irving • 97208 228-4335
- B SOUTHWEST Neighborhood House**  
7780 SW Capitol Hwy. • 97219 246-1663
- C NORTH/St. JOHN'S St. John's YWCA**  
8010 N. Charleston • 97203 223-6281
- D DOWNTOWN Transition Projects**  
435 NW Glisan • 97209 222-9361
- E SOUTHEAST Portland IMPACT**  
4147 SE Division • 97202 231-9578
- F NORTHEAST Albina Ministerial Alliance**  
1425 NE Dekum • 97211 285-0493
- G OUTER EAST Human Solutions, Inc.**  
2900 SE 122nd • 97236 248-5201