

ANNOTATED MINUTES

Wednesday, December 6, 1995 - 9:00 - 11:30 AM
Juvenile Justice Complex
1401 NE 68th Street, Portland

BENCHMARK FORUM TOUR AND WORK SESSION

WS-1 Benchmark Forum on Juvenile Crime: Current Conditions, Systems, Trends and Needs. Presented by Gary Hansen, Elyse Clawson, Gary Oxman, Michael Schrunk, Ray Mathis, William Feyerherm and Lorenzo Poe.

ELYSE CLAWSON, GARY OXMAN, HELEN SMITH, RAY MATHIS, IRIS BELL AND MARY LI PRESENTATION AND RESPONSE TO QUESTIONS AND DISCUSSION WITH ATTENDEES BEVERLY STEIN, SHARRON KELLEY, GARY HANSEN, TANYA COLLIER, DAN SALTZMAN, JIM WILLIAMS, LINDA JARAMILLO, CHRIS TEBBEN, MEGANNE STEELE, SHANE ENDICOTT, GLORIA FISHER, MARK WEINER, CAROLYN MARKS BAX, JIM ANDERSON, RICH SCOTT, BILL MORRIS, RICK JENSEN, PAMELA WEV, JANN BROWN, TODD LOGGAN, AND MARK ROCKWOOD. MS. CLAWSON TO INVITE WILLIAM FEYERHERM TO ATTEND NEXT SESSION SCHEDULED FOR 9:30 AM, TUESDAY, DECEMBER 19, 1995 IN COMMISSION BOARDROOM 602, MULTNOMAH COUNTY COURTHOUSE.

Thursday, December 7, 1995 - 9:30 AM
Multnomah County Courthouse, Room 602
1021 SW Fourth, Portland

REGULAR MEETING

Chair Beverly Stein convened the meeting at 9:35 a.m., with Vice-Chair Sharron Kelley, Commissioners Gary Hansen, Tanya Collier and Dan Saltzman present.

CONSENT CALENDAR

**UPON MOTION OF COMMISSIONER KELLEY,
SECONDED BY COMMISSIONER COLLIER, THE
CONSENT CALENDAR (ITEMS C-1 THROUGH C-5)
WAS UNANIMOUSLY APPROVED.**

NON-DEPARTMENTAL

- C-1 Appointments of Beverly Stein, Sharron Kelley, Donald Londer, Dan Noelle, Michael Schrunk, Roger Vonderharr, Art Knori, Bernie Guisto, Erik Kavarsten, Elyse Clawson, Michael Greenlick, Tamara Holden, Lorenzo Poe, Ray Mathis, Vera Katz, Charles Moose, Avel Gordly, Kris Olsen, Bill Keys, Mike Balter, Bruce Goldberg, Judith Hadley, Bill Hovey, Linda Hutchinson, Linda Jaramillo, Gary Perlstein, Judy-Ellen Low, Gerald McFadden, Steve Moskowitz, Donna Redwing, Chiquita Rollins and Ingrid Swenson to the PUBLIC SAFETY COORDINATING COUNCIL

DEPARTMENT OF ENVIRONMENTAL SERVICES

- C-2 ORDER Authorizing Execution of Deed D951200 Upon Complete Performance of a Contract to Henry H. Pelfrey and Lynnia K. Woods

ORDER 95-249.

- C-3 ORDER Authorizing Execution of Deed D961268 for Repurchase of Tax Acquired Property to Former Owner Carlton Bell

ORDER 95-250.

- C-4 ORDER Authorizing Execution of Deed D961269 for Repurchase of Tax Acquired Property to Former Owner Carol C. Wilcox

ORDER 95-251.

SHERIFF'S OFFICE

- C-5 Package Store Liquor License Renewal for GILL'S JACKPOT FOOD MART, 28210 ORIENT DRIVE, SE, GRESHAM

REGULAR AGENDA

PUBLIC COMMENT

- R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

NO ONE WISHED TO COMMENT.

NON-DEPARTMENTAL

- R-2 RESULTS Team Presentation: Unnecessary Reports. Presented by Shery Stump, Employee Services Training Manager and Terry Rudd, Information Services Division.

SHERY STUMP AND TERRY RUDD PRESENTATION ON REDUCTION OF STEPS AND TIME INVOLVED IN STOPPING UNNECESSARY REPORTS PRODUCED BY INFORMATION SERVICES DIVISION, RESULTING IN DECREASED COSTS. JANICE DRUIAN STAFF INTRODUCTIONS AND COMMENTS IN APPRECIATION. MR. RUDD AND MS. STUMP RESPONSE TO BOARD QUESTIONS. BOARD COMMENTS IN APPRECIATION.

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-3 ORDER Authorizing Removal of Certain Tax Foreclosed Properties from the Tax Title Unit Inventory to be Retained and Maintained by Multnomah County Transportation Division for Public Road Purposes

COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-3. COMMISSIONER COLLIER AND ED PICKERING EXPLANATION AND RESPONSE TO BOARD QUESTIONS. COMMISSIONER COLLIER COMMENTS IN APPRECIATION OF THE WORK OF ED PICKERING AND ED ABRAHAMSON. ORDER 95-252 UNANIMOUSLY APPROVED.

- R-4 Second Reading and Adoption of an ORDINANCE Amending Governments Eligible for Refunds of Motor Vehicle Fuel Taxes Imposed by Multnomah County Under MCC 5.30.270

ORDINANCE READ BY TITLE ONLY. COPIES AVAILABLE. COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF SECOND READING AND

**ADOPTION. NO ONE WISHED TO TESTIFY.
ORDINANCE 842 UNANIMOUSLY APPROVED.**

The regular meeting was adjourned at 10:00 a.m. and the briefing convened at 10:02 a.m.

Thursday, December 7, 1995 - 9:45 AM
OR IMMEDIATELY FOLLOWING REGULAR MEETING
Multnomah County Courthouse, Room 602
1021 SW Fourth, Portland

BOARD BRIEFING

B-1 South/North Project Management Group Design Option Narrowing Final Recommendation Report. Presented by Ed Pickering and Leon Skiles of Metro.

***ED PICKERING, JOHN CULLERTON AND ROSS
ROBERTS PRESENTATION AND RESPONSE TO
BOARD QUESTIONS AND DISCUSSION.***

There being no further business, the meeting was adjourned at 10:52 a.m.

OFFICE OF THE BOARD CLERK
FOR MULTNOMAH COUNTY, OREGON

Deborah L. Bogstad

Deborah L. Bogstad



MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK
SUITE 1510, PORTLAND BUILDING
1120 SW FIFTH AVENUE
PORTLAND, OREGON 97204
CLERK'S OFFICE • 248-3277 • 248-5222
FAX • (503) 248-5262

BOARD OF COUNTY COMMISSIONERS		
BEVERLY STEIN •	CHAIR	•248-3308
DAN SALTZMAN •	DISTRICT 1	• 248-5220
GARY HANSEN •	DISTRICT 2	•248-5219
TANYA COLLIER •	DISTRICT 3	•248-5217
SHARRON KELLEY •	DISTRICT 4	•248-5213

AGENDA

MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

FOR THE WEEK OF

DECEMBER 4, 1995 - DECEMBER 8, 1995

Wednesday, December 6, 1995 - 9:00 AM -Work Session.....Page 2
Juvenile Justice Complex
1401 NE 68th, Portland

Thursday, December 7, 1995 - 9:30 AM - Regular MeetingPage 2

Thursday, December 7, 1995 - 9:45 AM - Board BriefingPage 3

*Thursday Meetings of the Multnomah County Board of Commissioners
are *cablecast* live and taped and can be seen by Cable subscribers in Multnomah
County at the following times:*

Thursday, 9:30 AM, (LIVE) Channel 30

Friday, 10:00 PM, Channel 30

Sunday, 1:00 PM, Channel 30

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*INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD
CLERK AT 248-3277 OR 248-5222, OR MULTNOMAH COUNTY TDD PHONE 248-
5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.*

AN EQUAL OPPORTUNITY EMPLOYER

Wednesday, December 6, 1995 - 9:00 - 11:30 AM
Juvenile Justice Complex
1401 NE 68th Street, Portland

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BOARD BRIEFING

- B-1 *South/North Project Management Group Design Option Narrowing Final Recommendation Report. Presented by Ed Pickering and Leon Skiles of Metro. 30 MINUTES REQUESTED.*

Agenda No.: WS-1

AGENDA PLACEMENT FORM

11/30/95

BENCHMARK FORUM ON JUVENILE CRIME:
CURRENT CONDITIONS, SYSTEMS, TRENDS AND NEEDS

Wednesday, December 6, 1995

9:00 - 11:30 AM

Juvenile Justice Complex
1401 NE 68th Street, Portland

45 min. **TOUR**

15 min. **Break**

10 min. **WELCOME AND INTRODUCTION**, Commissioner Gary Hansen

20 min. **OVERVIEW OF ISSUES/ TRENDS IN JUVENILE CRIME**
Elyse Clawson, Director, Department of Juvenile Justice Services

60 min. **CURRENT CONDITIONS, SYSTEMS, TRENDS AND NEEDS**

Juvenile Violence as a Public Health Issue

Gary Oxman, M.D., Health Officer, Health Department

Law Enforcement / Legislative Issues

Mike Schrunk, District Attorney

Victim's Issues

Ray Mathis, Citizens' Crime Commission

Over Representation of Minority Youth in the Juvenile Justice System

William Feyerherm, Director, Regional Research Institute for Human Services

Community and Family Services to "At Risk" Youth

Lorenzo Poe, Director, Department of Community and Family Services

KEY QUESTIONS FOR BENCHMARK FORUMS

DESIRED OUTCOMES	KEY QUESTIONS
<p>1. To increase our shared understanding of current conditions, trends, systems and needs related to the benchmarks.</p>	<ul style="list-style-type: none"> • What are the existing community conditions, trends, systems and needs? • How do we compare with others? • What would happen if we didn't achieve this benchmark?
<p>2. To prepare BCC to review and approve budgets for County strategies and program goals supporting the benchmarks.</p>	<ul style="list-style-type: none"> • What is the County's role in achievement of this benchmark? Who has leadership responsibility for the benchmark -related efforts within departments and across the County? Are we satisfied with these roles and level of effort? • What are the County's goals and strategies? Who has endorsed them? Would Board approval be useful at this time? If not, when? • What are the "key results" expected from County programs which are working to achieve this benchmark?
<p>3. To identify specific ways for the County to promote collaborative efforts towards the benchmarks.</p>	<ul style="list-style-type: none"> • Who are our community partners? Has anyone assumed responsibility for leadership across the community? • How can we help support collaboration and community investment in the benchmark? • Are we ready to recommend targets for this benchmark?

**BRIEFING FOR THE BOARD OF COUNTY COMMISSIONERS
ON VIOLENT JUVENILE CRIME
December 6, 1995**

Violent juvenile crime is an issue that the Multnomah County Board of County Commissioners and the public has become increasingly concerned about in the last several years. The Oregon Criminal Justice Council reports that in Multnomah County, in 1988 juveniles were arrested for 727 person crimes, in 1994 juveniles were arrested for 1,098 person crimes, an increase of 51 percent (person crimes include: murder, rape, other sex crimes, kidnapping, extortion, robbery, aggravated assault, and simple assault).

Strategies to reduce violent juvenile crime must include **prevention, early intervention, secondary intervention and consequences**. This comprehensive approach to addressing juvenile violence requires the concentrated efforts of many service systems, all local governments and the community.

Prevention strategies includes: public health violence prevention, wellness oriented programs that build on the strengths of families and communities, community efforts to remove gangs, guns and drugs from their neighborhoods, and strategies that address poverty/joblessness in families.

Early intervention for kids and their families includes: parent effectiveness training, efforts to keep kids from getting weapons, efforts to keep "at risk" kids in school and parenting training for youth who are the parents of the future.

Secondary intervention includes diversion to family centers for misdemeanor/minor law violations, victim-offender mediation, gang involvement programs to assist kids in leaving gangs, and treatment for mental health, substance abuse, and sexually inappropriate behavior.

Consequences include a range of sanctions for criminal behavior including work crews, work for restitution programs, day reporting, intensive supervision, detention, commitment to the Oregon Youth Authority and remand to the adult criminal justice system.

Several issues currently influence efforts to address juvenile violence:

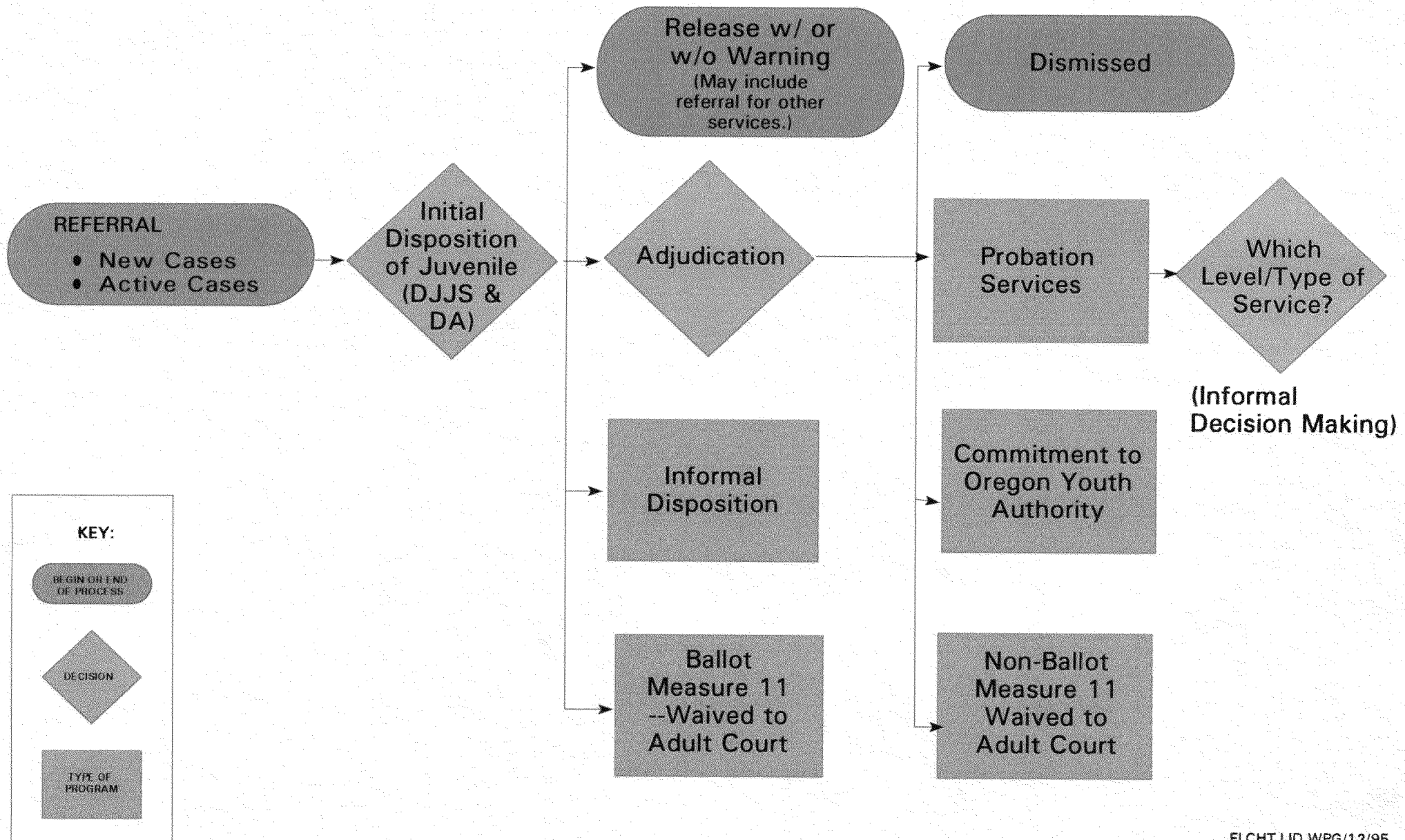
- **Ballot Measure 11:** Requires youth 15 and older who commit certain person crimes to be treated as adults in the criminal justice system for sentences ranging from 5 years 10 months to 30 years (aggravated murder).
- **Senate Bill 1 & Other Recent Legislation:** Provides new policy statement for the juvenile justice system that emphasizes public safety, creates the Oregon Youth Authority which will take custody of most youth sentenced under Ballot Measure 11, parental responsibility legislation provides consequences for parents who do not appropriately supervise their youth, juvenile sex offenders are required to register in the same manner as adults and requires fingerprinting and photographing of youth.

- ***Response to Victims:*** As the juvenile justice system becomes more focused on public safety, the system also needs to become increasingly responsive to victims needs for protection, restitution and restoration.
- ***Gangs, Guns, and Drugs:*** Many national experts believe increased gang activity, availability of weapons and drug use is linked to current increases in juvenile violence.
- ***Need for Partnerships & Community Involvement:*** Government and service providers have to work with each other and the community to tackle this complex problem. Dialogue with the community and the media is essential in order to assess public concerns and provide feedback about our policy choices and the impact of these policy choices.
- ***Over Representation of Minority Youth:*** Youth from many racial and cultural minorities are represented in the juvenile justice system in larger proportions than in the general population of youth ages 10 to 17. The impact of intervention and consequence strategies on minority communities must be considered.

Some of the significant partners in the effort to address juvenile crime include: schools, Neighborhood Associations, Family Centers, private treatment/service providers, victim's advocates, victim's service providers, law enforcement, State Courts, defense bar, State of Oregon Youth Authority, State of Oregon Division of Services to Children and Families, Multnomah County Department of Children and Family Services, Multnomah County Department of Health, Multnomah County Department of Juvenile Justice Services, and the District Attorney's Office.

Multnomah County
Department of Juvenile Justice Services

BASIC SYSTEM FLOW CHART FOR DELINQUENCY REFERRALS



MULTNOMAH COUNTY
DEPARTMENT OF JUVENILE JUSTICE SERVICES

KEY DATA TRENDS

DEMOGRAPHIC TRENDS

- Between 1980-1992, the Multnomah County juvenile population between the ages of 10-17 years decreased by 6.5 percent.
- Between 1980-1992, the population of white youth decreased by 16 percent, African-American youth increased by 14 percent and Hispanic youth increased by 38 percent. The fastest growing population group was in the "other" category which increased 132 percent and is primarily attributable to the growth in Asian-American youth.

ARREST TRENDS

- Between 1988 and 1994, total arrests of juveniles increased by 71 percent. The largest growth occurred for behavioral crimes which increased 94 percent. Person and property crimes both increased by just over 50 percent.
- In 1994, behavioral crimes accounted for 49 percent (4,100 arrests) of Multnomah County juvenile arrests; property crimes for 38 percent (3,169 arrests); and person crimes for 13 percent (1,098 arrests).
- Between 1991 and 1993, the largest increase in arrests for person and behavioral crimes was accounted for by white youth and minority youth other than African-American youth. For property crimes, African-American youth represented the largest increase in arrests.
- In 1992, while 24 percent of the juveniles between the ages of 10-17 in Multnomah County were minority youth, 36 percent of juveniles arrested were minority youth. This same proportion held true in 1993.

DETENTION UTILIZATION TRENDS

- In 1994, there were 3,773 admissions to secure detention. This represents a 57 percent increase over 1988 figures (2,402 admissions) and a 12 percent increase over 1990 figures (3,385 admissions).
- Male admissions (making up approximately 84 percent of total admissions in 1994) increased by 82 percent between 1988 and 1994. By comparison, female admissions increased by only 5 percent since 1988.
- The racial/ethnic composition of 1994 admissions was 53 percent white, 33 percent African-American, 7 percent Hispanic, and 7 percent "other" (primarily Asian-American and Native-American).
- Between 1988 and 1994, the greatest increase in number of admissions was for Hispanic youth (308 percent) followed by African-American (91 percent), "other" (75 percent), and white (37 percent).

ARREST DATA - DESCRIPTION OF CRIME CATEGORIES

Person crimes - Crimes against persons include criminal offenses where the victim is present and the act is violent, threatening or has the potential of being physically harmful. Specific offenses in this category include: Willful Murder, Negligent Homicide, Rape, Sodomy, Kidnapping, Robbery, and Aggravated and Simple Assault.

Property crimes - Crimes against property include offenses that involve taking something of value by theft or deception or the destruction of property. Specific offenses in this category include: Burglary, Larceny, Motor Vehicle Theft, Arson, Forgery, Fraud, Stolen Property, and Vandalism.

Behavioral crimes - Behavioral crimes included criminal offenses that violate laws relating to personal conduct, responsibility and public order. Although not necessarily violent, or property offenses in themselves, they may often contribute to other criminal acts. Specific offenses in this category include: Weapons, Prostitution, Drugs, Driving Under the Influence, Liquor Laws, Disorderly Conduct, Runaways, Curfew, and All Other Offenses not listed elsewhere.

FIGURE 1
MULTNOMAH COUNTY
RACE/ETHNICITY OF JUVENILES AT RISK
AGES 10 - 17
1980 AND 1992

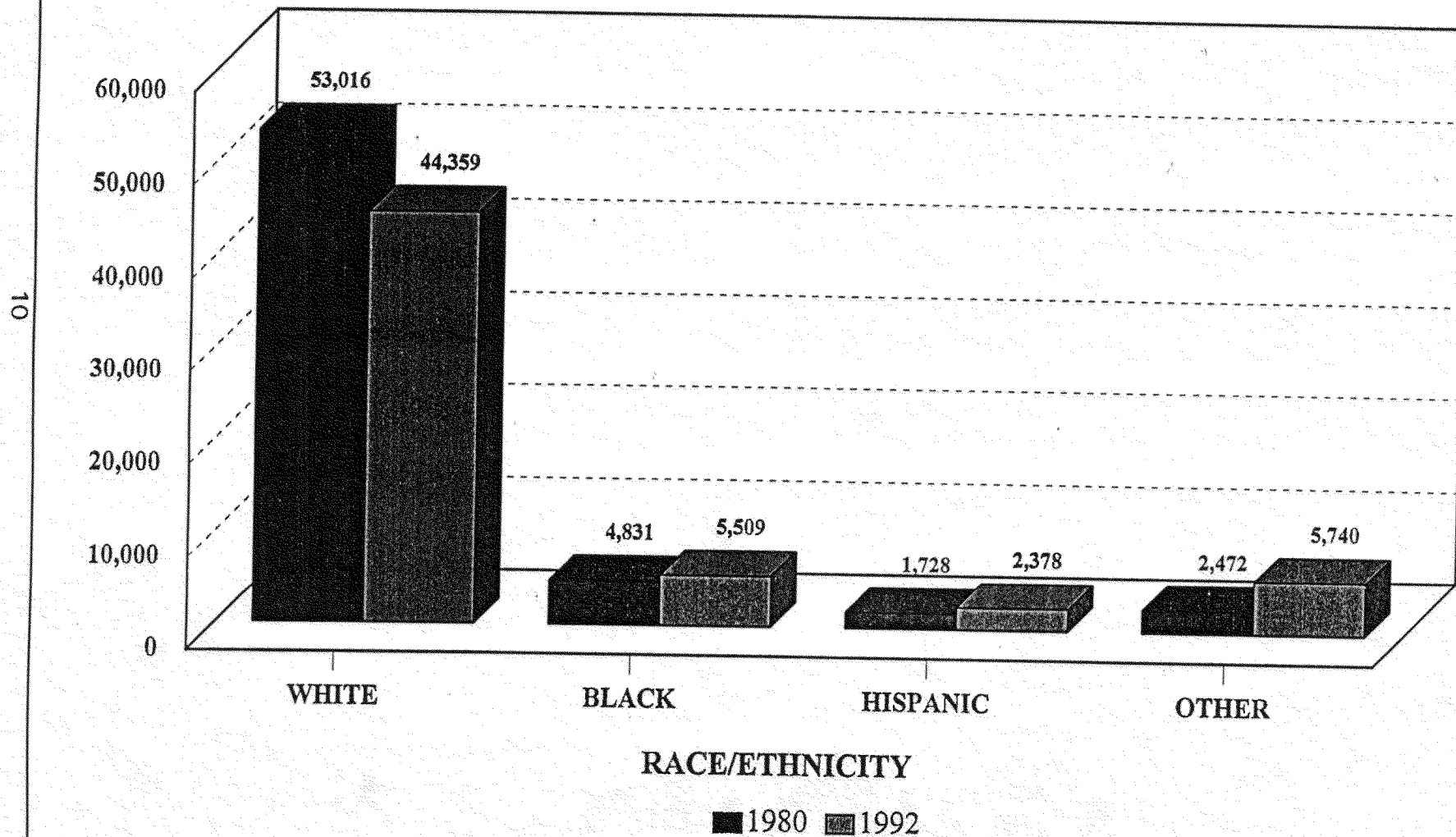
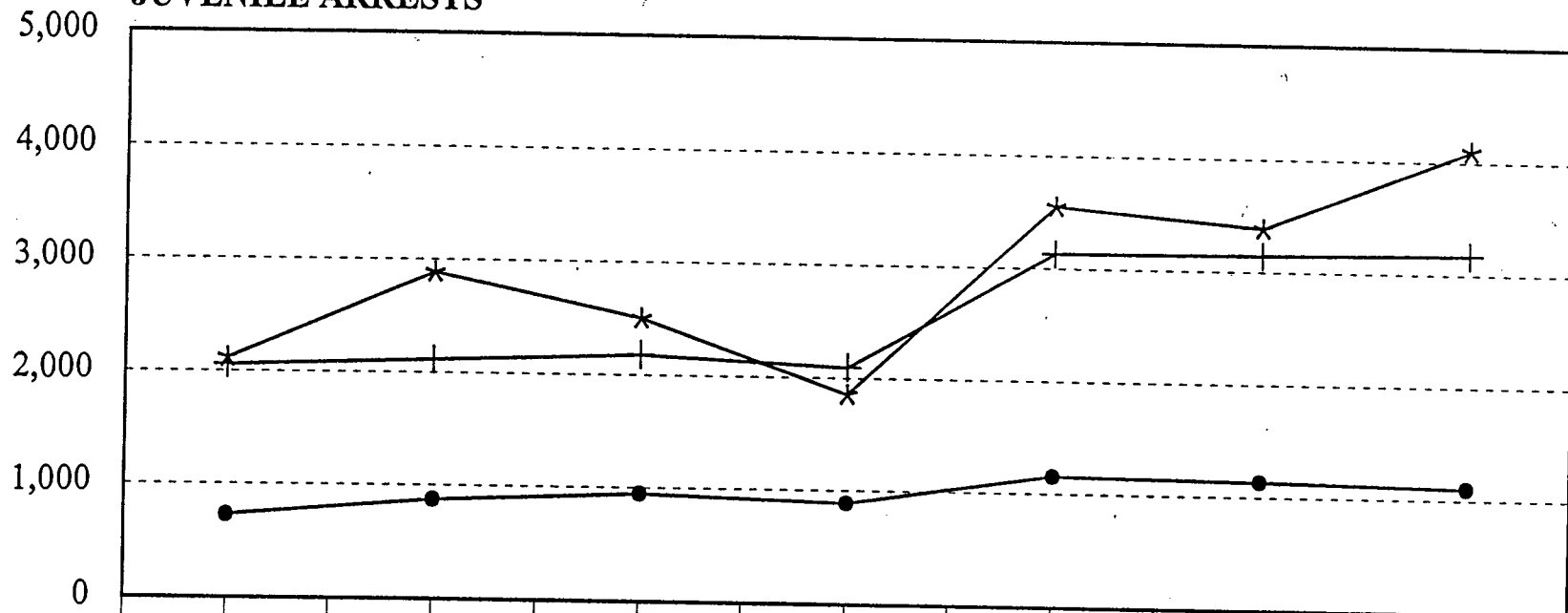


FIGURE 2 **MULTNOMAH COUNTY** **PERSON, PROPERTY, AND BEHAVIOR CRIMES** **JUVENILE ARRESTS**

1988-1994

JUVENILE ARRESTS

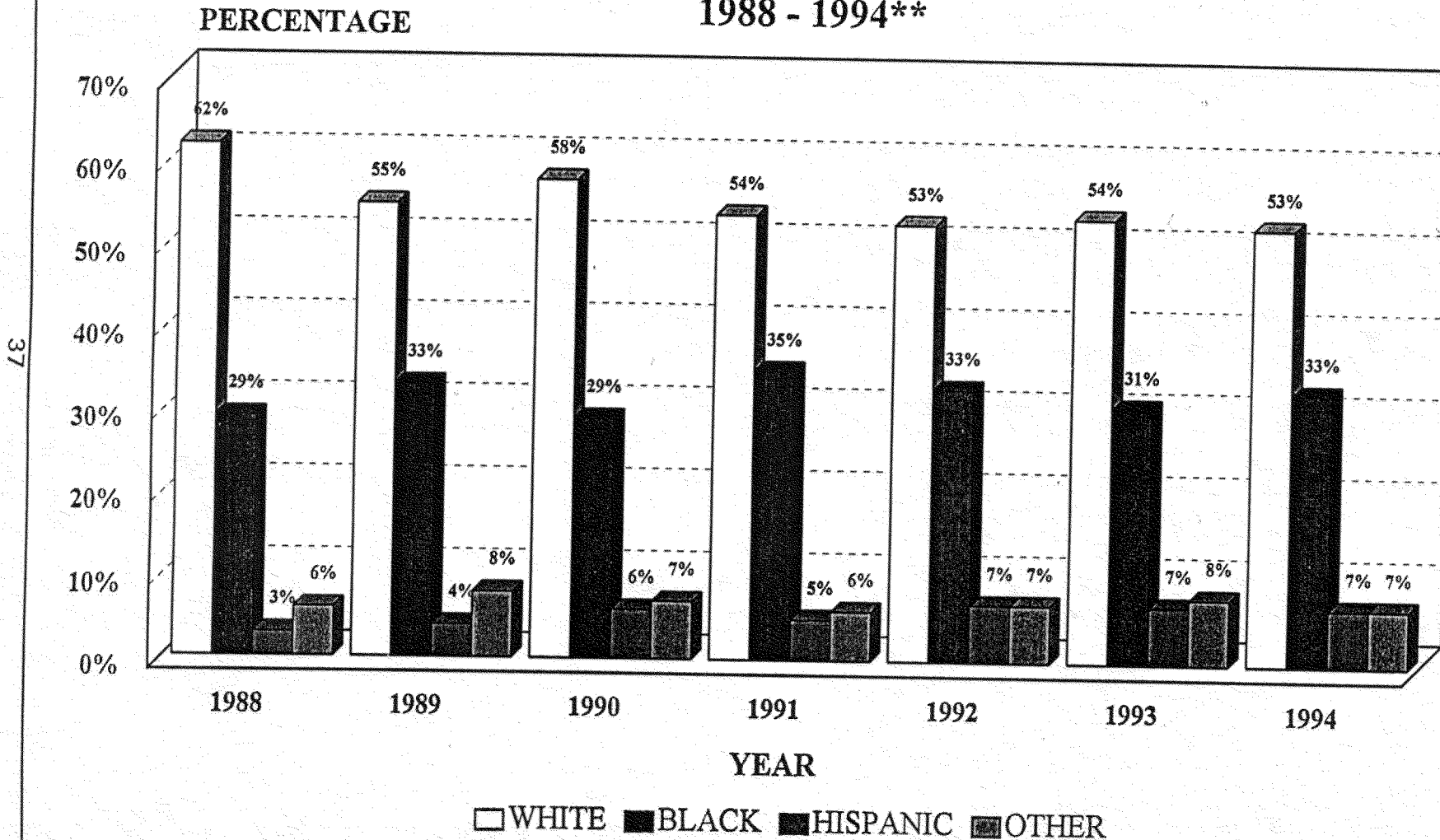


	1988	1989	1990	1991	1992	1993	1994
PERSON	727	872	945	889	1,153	1,130	1,098
PROPERTY	2,056	2,113	2,177	2,093	3,132	3,144	3,169
BEHAVIOR	2,118	2,884	2,503	1,853	3,554	3,385	4,100

YEAR

● PERSON + PROPERTY * BEHAVIOR

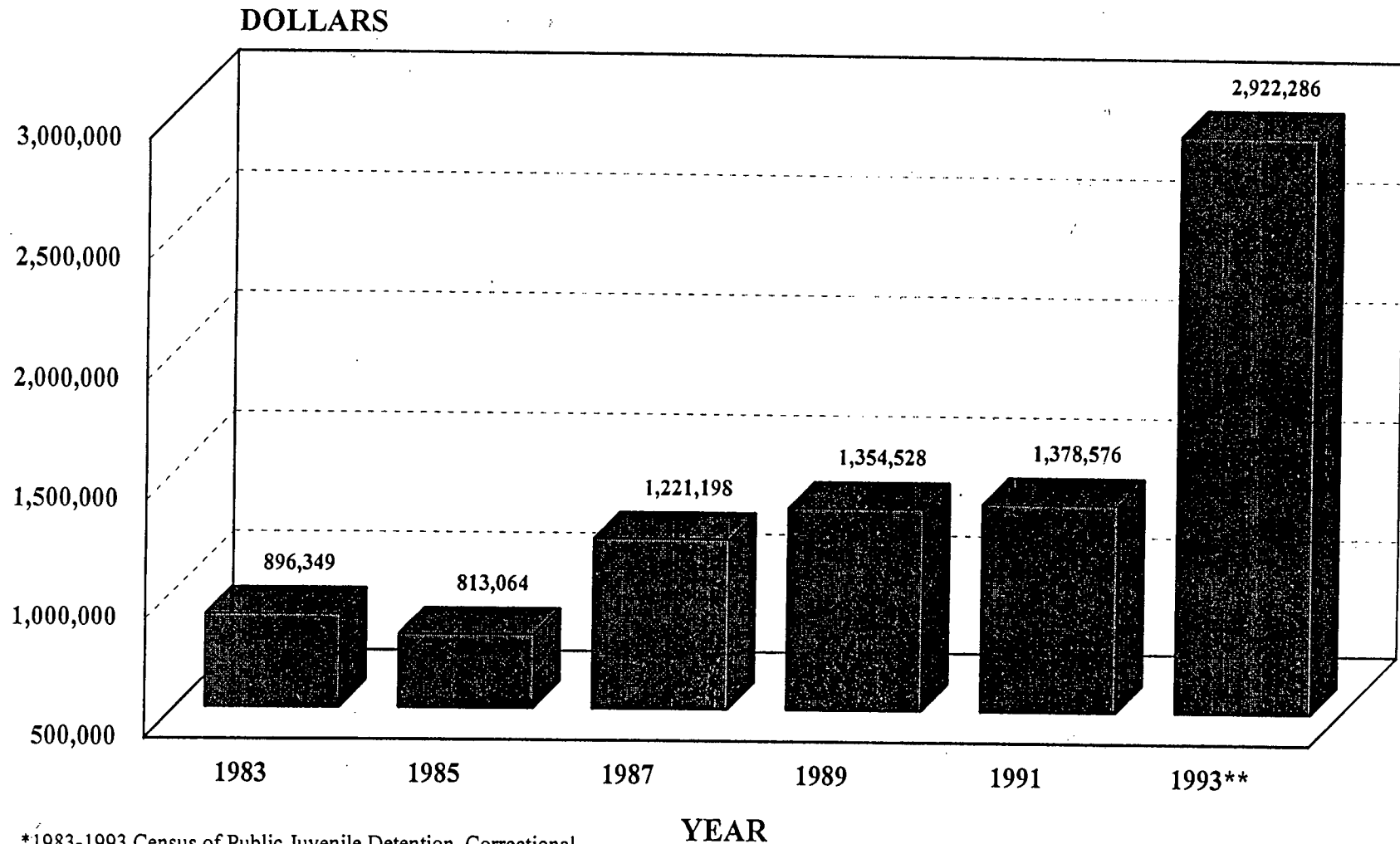
FIGURE 18
MULTNOMAH COUNTY
PERCENTAGE OF NON-AITP ADMISSIONS TO SECURE DETENTION*
BY RACE/ETHNICITY
1988 - 1994**



*Does not include Washington and Clackamas County housing admits.

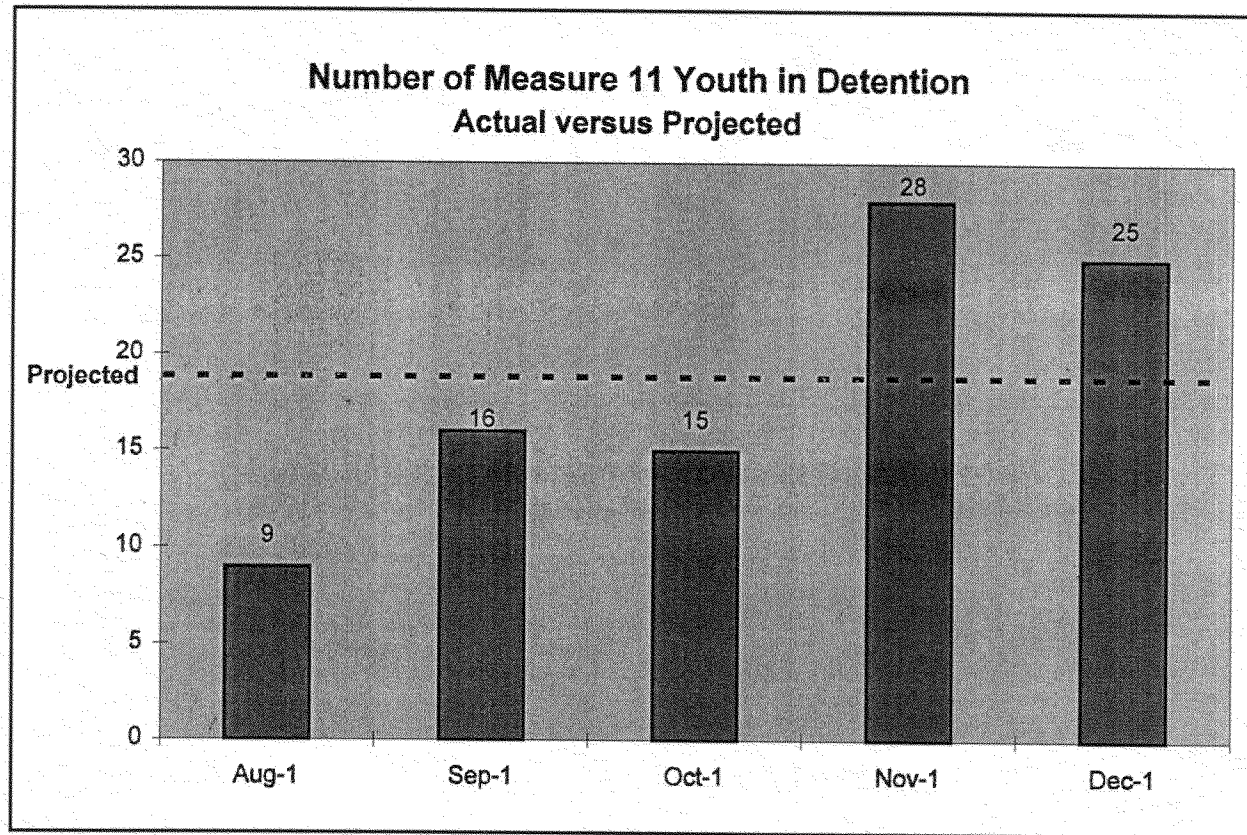
**Results prior to 1992 may include automatic report referral admits.

FIGURE 27
MULTNOMAH COUNTY
PUBLIC DETENTION CENTER OPERATING EXPENDITURES
1983 - 1993*



*1983-1993 Census of Public Juvenile Detention, Correctional and Shelter Facilities.

**A new unit was opened in 1993 increasing the facility capacity from 54 (in 1991) to 96 and substantially increasing the number of staff.



Note: Snapshot of detention population as of the first of each month. It is premature to make any projections about the long-term impact on detention, since there is only 8 months of actual history and the time required for the court process continues to change.

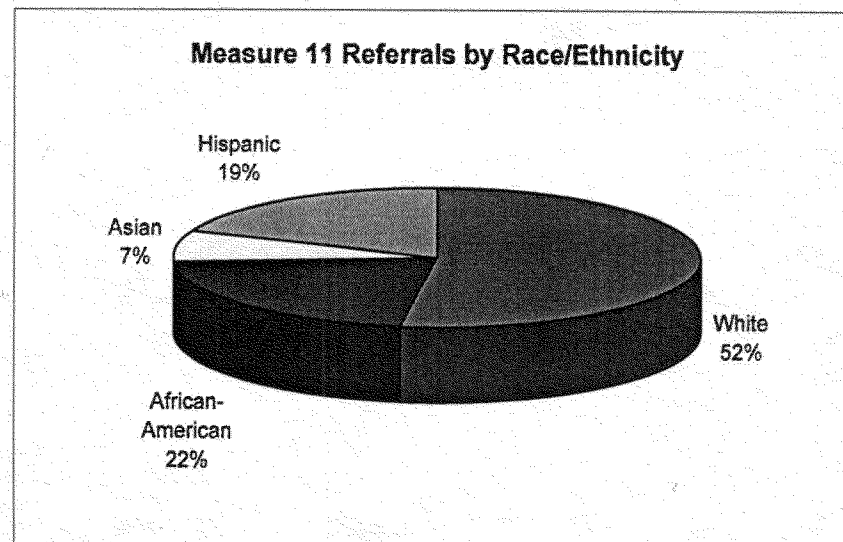
Youth Referred for Measure 11 Offenses by Ethnicity and Measure 11 Charge

Ethnicity	Robbery II only	Assault II only	Other Robbery/ Burglary	Other Assault*	Assault and Robbery	Sex crimes**	Murder/ Attempted Murder	Total
White	9	9	6	4	4	3	1	36
African-American	8	2	1	0	2	1	1	15
Asian	1	1	1	0	0	0	2	5
Hispanic	3	1	1	1	2	2	2	12
Total	21	13	9	5	8	6	6	68

* Includes Assault, Kidnap and Weapons charges

** One youth was charged for both attempted rape and attempted murder; he is counted in the murder column.

Note: Based on youth referred between 4/1/95 and 9/30/95. Because data reflects only 6 months of experience, it is premature to make any projections.



Measure 11 Referrals, Supervision, and Case Completion, by Ethnicity and Gender

	Total Referrals	Cases proceeding to trial or plea	Supervision Arrangements				Closed Cases	Case Disposition	
			Number on Bail	Number on Close Street	Number on Other Release	Number in Detention Until Trial		Guilty Plea	Trial
Total	68	50	14%	28%	12%	46%	21	67%	33%
White	36	25	8%	32%	8%	52%	12	75%	25%
Black	15	10	20%	40%	20%	20%	4	50%	50%
Asian	5	3	0%	0%	33%	67%	1	0%	100%
Hispanic	12	12	25%	17%	8%	50%	4	75%	25%
Girls	7	5	20%	20%	0%	60%	2	100%	0%
White	4	3	0%	33%	0%	67%	2	100%	0%
Black	2	1	100%	0%	0%	0%	0	NA	NA
Asian	0	0	NA	NA	NA	NA	0	NA	NA
Hispanic	1	1	0%	0%	0%	100%	0	NA	NA
Boys	61	45	13%	29%	13%	44%	19	63%	37%
White	32	22	9%	32%	9%	50%	10	70%	30%
Black	13	9	11%	44%	22%	22%	4	50%	50%
Asian	5	3	0%	0%	33%	67%	1	0%	100%
Hispanic	11	11	27%	18%	9%	45%	4	75%	25%

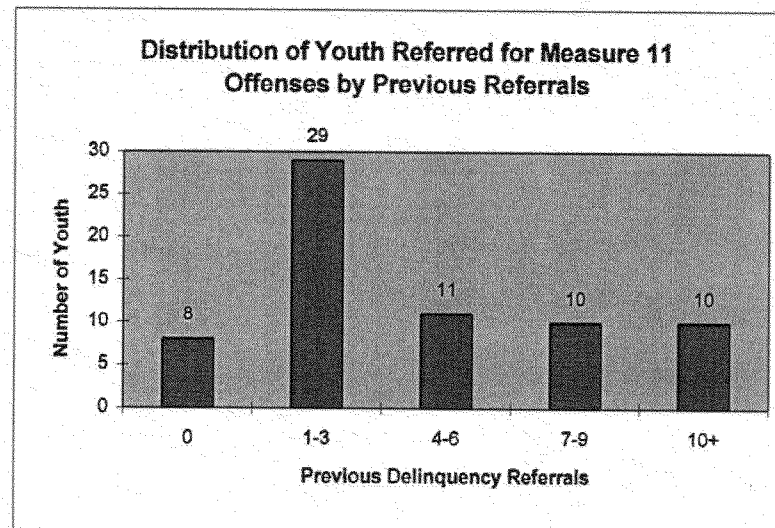
Based on youth referred to Juvenile Justice between 4/1/95 and 9/30/95; status is as of 11/3/95.

**NO CLEAR RELATIONSHIP EXISTS BETWEEN SEVERITY OF MEASURE 11 OFFENSE
AND NUMBER OF PREVIOUS REFERRALS**

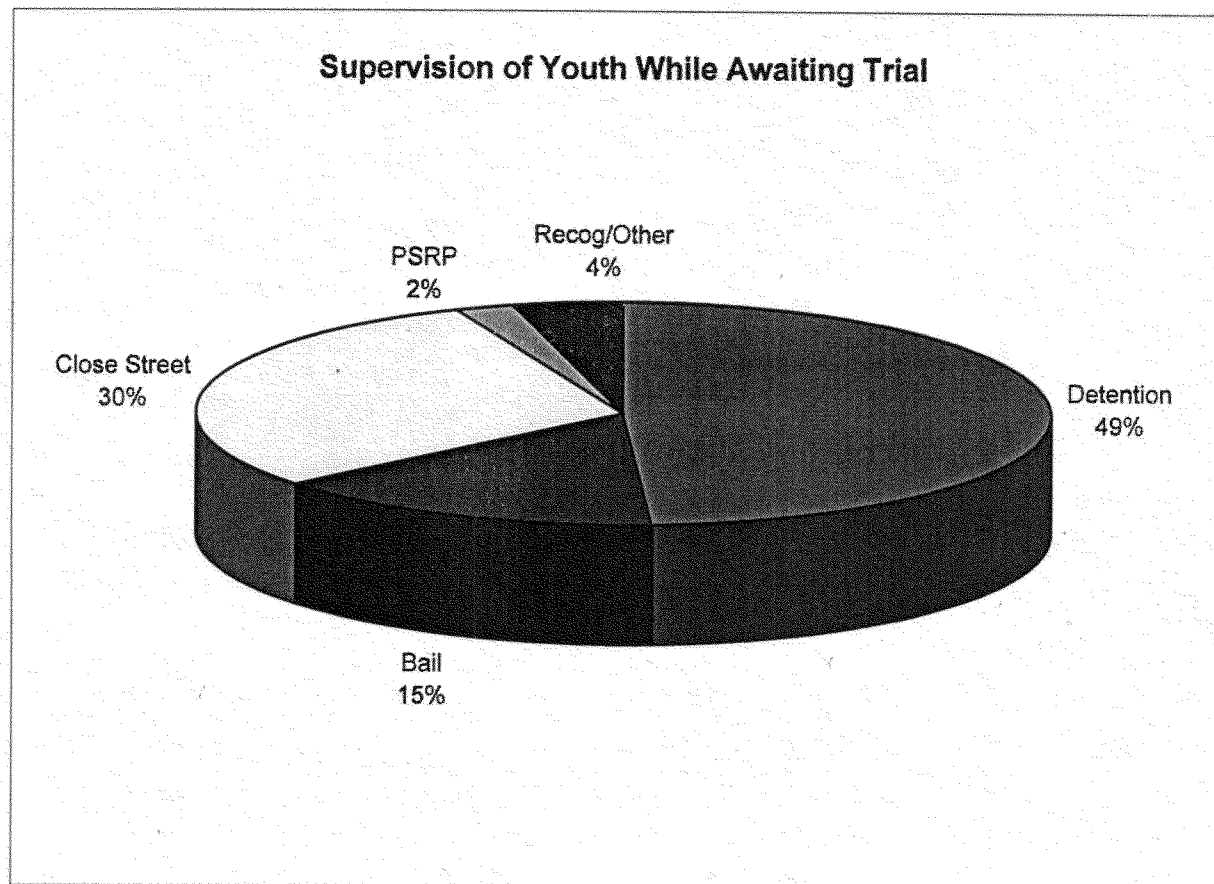
Previous Delinquency Referrals	Robbery II only	Assault II only	Other Robbery/ Burglary	Other Assault*	Assault and Robbery	Sex crimes**	Murder/ Attempted Murder	Total
0	2	0	3	0	0	1	2	8
1-3	6	7	5	3	3	3	2	29
4-6	7	2	0	1	0	0	1	11
7-9	3	0	0	1	3	2	1	10
10+	3	4	1	0	2	0	0	10
Total	21	13	9	5	8	6	6	68

* Includes Assault, Kidnap (1) and Weapons charges

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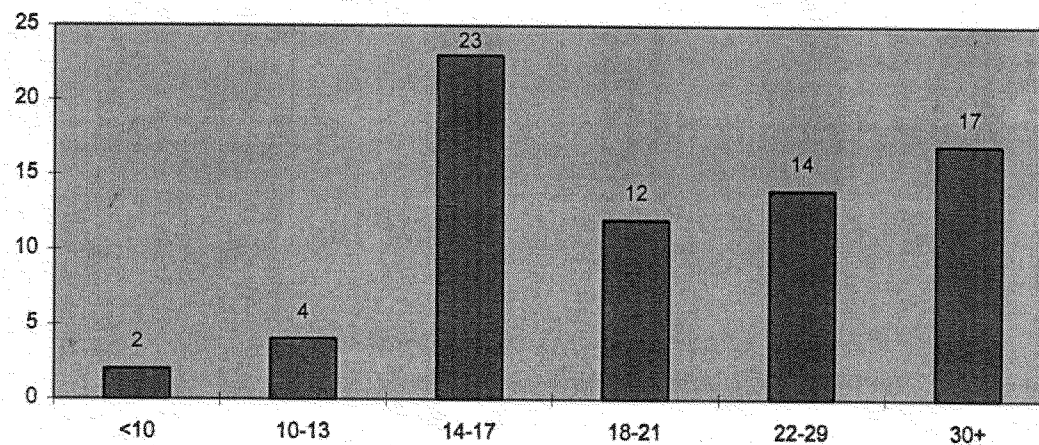
Note: Based on youth referred for Measure 11 offenses between 4/1/95 and 9/30/95.

Victims of Measure 11 Offenses by Ethnicity

Offender Ethnicity	Victim Ethnicity			
	White	African-American	Asian	Hispanic
White	34	1	1	1
African-American	13	5	0	0
Asian	2	1	2	1
Hispanic	10	2	0	1
Total	59	9	3	3

First row, first cell reads: 34 Measure 11 incidents were perpetrated by white offenders against white victims.

Victims of Measure 11 Offenses by Age



- 58% of victims of Measure 11 offenses committed by juveniles are under the age of 21
- Only 1 victim was over 65

Note: Based on youth referred between 4/1/95 and 11/30/95.