



Multnomah County Oregon

Board of Commissioners & Agenda

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BOARD OF COMMISSIONERS

• Diane Linn, Chair

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-3308 FAX (503) 988-3093

Email: mult.chair@co.multnomah.or.us

Maria Rojo de Steffey, Commission Dist. 1

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5220 FAX (503) 988-5440

Email: district1@co.multnomah.or.us

Serena Cruz Walsh, Commission Dist. 2

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5219 FAX (503) 988-5440

Email: serena@co.multnomah.or.us

Lisa Naito, Commission Dist. 3

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5217 FAX (503) 988-5262

Email: district3@co.multnomah.or.us

Lonnie Roberts, Commission Dist. 4

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

Phone: (503) 988-5213 FAX (503) 988-5262

Email: lonnie.j.roberts@co.multnomah.or.us

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JANUARY 31 & FEBRUARY 2, 2006 BOARD MEETINGS FASTLOOK AGENDA ITEMS OF INTEREST

Pg 2	9:00 a.m. Tuesday Animal Services Briefing
Pg 2	9:30 a.m. Tuesday City of Portland Freight Master Plan Briefing
Pg 2	9:50 a.m. Tuesday Work Session on County Policing: Historical and Future Considerations
Pg 2	11:50 a.m. Tuesday Executive Session
Pg 3	9:30 a.m. Thursday Public Comment
Pg 3	9:30 a.m. Thursday Resolution Adopting a Revised Capacity Management Action Plan
Pg 4	9:40 a.m. Thursday Second Quarter General Fund Forecast Update
Pg 4	10:00 a.m. Thursday Work Session on the Proposed Reorganization of the Department of County Human Services

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Tuesday, January 31, 2006 - 9:00 AM
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

BRIEFINGS/WORK SESSION

- B-1 Multnomah County Code Related to Animal Services and Facilities Licenses. Presented by Jenny Morf, Assistant County Attorney and Mike Oswald, Multnomah County Animal Services Division. 30 MINUTES REQUESTED.
- B-2 City of Portland Freight Master Plan. Presented by John Gillam, Portland Department of Transportation. 20 MINUTES REQUESTED.
- WS-1 Work Session on County Policing: Historical and Future Considerations. Presented by Commissioner Lisa Naito, Sheriff Bernie Giusto, Multnomah County Sheriff's Office Staff and Invited Others. 1.5 to 2 HOURS REQUESTED.
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Tuesday, January 31, 2006 - 11:50 AM
(OR IMMEDIATELY FOLLOWING WORK SESSION)
Multnomah Building, First Floor Commissioners Conference Room 112
501 SE Hawthorne Boulevard, Portland

IF NEEDED EXECUTIVE SESSION

- E-1 The Multnomah County Board of Commissioners will meet in Executive Session Pursuant to ORS 192.660(2)(h). Only Representatives of the News Media and Designated Staff are allowed to attend. News Media and All Other Attendees are Specifically Directed Not to Disclose Information that is the Subject of the Session. No Final Decision will be made in the Session. Presented by Agnes Sowle. 15-30 MINUTES REQUESTED.

Thursday, February 2, 2006 - 9:30 AM
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

REGULAR MEETING

CONSENT CALENDAR - 9:30 AM

NON-DEPARTMENTAL

- C-1 Appointments of Teresa Walton and Robert Williams to the Multnomah County CITIZEN INVOLVEMENT COMMITTEE
- C-2 Appointment of Virginia Koontz to the MULTNOMAH COUNTY LIBRARY BOARD

REGULAR AGENDA - 9:30 AM

PUBLIC COMMENT - 9:30 AM

Opportunity for Public Comment on non-agenda matters. Testimony is limited to three minutes per person. Fill out a speaker form available in the Boardroom and turn it into the Board Clerk.

SHERIFF'S OFFICE - 9:30 AM

- R-1 RESOLUTION Adopting a Revised Capacity Management Action Plan and Repealing Resolution 05-186

PUBLIC CONTRACT REVIEW BOARD - 9:35 AM

(Recess as the Multnomah County Board of Commissioners and convene as the Public Contract Review Board)

- R-2 ORDER Approving an Amendment to Board Order 04-095 to Extend the Period of Performance of a Contract with Ciber, Inc. by 13 Months through December 31, 2006

(Adjourn as the Public Contract Review Board and reconvene as Multnomah County Board of Commissioners)

DEPARTMENT OF COUNTY MANAGEMENT - 9:40 AM

R-3 Second Quarter General Fund Forecast Update. Presented by Mark Campbell. 30 MINUTES REQUESTED.

Thursday, February 2, 2006 - **10:00 AM**
(OR IMMEDIATELY FOLLOWING REGULAR MEETING)
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

WORK SESSION

WS-2 Work Session on the Proposed Reorganization of the Department of County Human Services Programs and Services. Presented by Iris Bell, Rex Surface, Lillian Shirley, Joanne Fuller, Lorenzo Poe and Dave Boyer. 2 HOURS REQUESTED.



**MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST**

Board Clerk Use Only

Meeting Date: 01/31/06
 Agenda Item #: B-1
 Est. Start Time: 9:00 AM
 Date Submitted: 01/25/06

BUDGET MODIFICATION: -

Agenda Title: Briefing on Multnomah County Code Related to Animal Services and Facilities Licenses

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Date Requested: January 31, 2006 **Time Requested:** 30 minutes
Department: Non-Departmental **Division:** Commissioner Maria Rojo de Steffey – District 1
Contact(s): Shelli Romero
Phone: 503 988-4435 **Ext.** 84435 **I/O Address:** 503/600
Presenter(s): Jenny Morf, Assistant County Attorney and Mike Oswald, Multnomah County Animal Services Division

General Information

1. What action are you requesting from the Board?

Informational briefing and policy direction.

2. Please provide sufficient background information for the Board and the public to understand this issue.

Currently, the codes related to Animal Services for Multnomah County and the City of Portland differ in the requirements for granting of facilities' licenses. In the 1970's, Multnomah County and the City of Portland entered into an Memorandum of Understanding with regard to their respective codes as it relates to Animal Services. The MOU states that either party may choose to withdraw from the MOU and that if either jurisdiction makes a change to its code, it needs to notify the other jurisdiction of the change to ensure that the codes are compatible and adopted by both the Board of County Commissioners and Portland City Council. In 1998 the City of Portland changed language in its code related to facilities licensing. Of particular note new language was added to the City Code expanding its scope to include facilities licensing regulations for dogs and cats. In 1998 the City also adopted the County's facilities licensing regulations.

The County does not have any record that they were or were not notified. As a result, the County did not take any action in adopting the new language in the City's code related to facilities licensing. The County has continued to recognize and enforce its own code pertaining to facilities licenses in all of Multnomah County including the City of Portland. Because the two codes have different requirements regarding facilities licenses, this has been problematic for members of the public. The main difference between the two codes related to facilities licenses is that the City code requires that day cares for domestic animals including cats and dogs be sited at least 25 feet from the nearest residence. The County's code does not include this language. The purpose of the briefing is to inform the BCC on the following:

1. The County's role for accepting and processing applications for facilities licenses as outlined in the Multnomah County Code related to Animal Services
2. An update on how the County is enforcing our code specific to facilities
3. The City of Portland's Code language regarding facilities licenses

Presentation of options for moving forward with addressing the differences between the County and the City's codes

3. Explain the fiscal impact (current year and ongoing).

The County receives revenues from facilities license applicants. This revenue would be lost if the County stopped issuing facilities licenses.

4. Explain any legal and/or policy issues involved.

The primary question pertains to which Code the County will enforce for facilities licensing within the City of Portland, or if it will continue to enforce facility licensing regulations at all in the City of Portland.

Options:

1) County adoption of the City's code: The County would enforce the City's Code within the city limits. The County could choose to adopt the City's code and enforce it within the city limits and apply our own code regarding facilities licenses in all other areas of the County. Adoption of the City's code would impact existing holders of facilities licenses for dogs and/or cats because few would be in compliance with the 25-foot requirement for siting a facility. Many existing license holders would not be eligible for renewal upon expiration of their licenses. Enforcement of the City code would pose many legal, administrative, appellate, and operational challenges.

2) Multnomah County could allow the City to enforce their own code with regard to facilities licenses within the City of Portland and the County would continue to enforce our code regarding facilities licenses in other areas of the county. The existing facilities licenses located in the City of Portland that are sited for dogs and/or cats would come into question due to the 25 foot requirement. In addition, the City would be involved in a function they don't currently carry out in that they would be accepting facilities licensing applications and enforcing their code.

3) Amend the current County code to address concerns. The County can evaluate what, if any, changes to the code are necessary to address the concerns raised by the City of Portland and members of the public.

5. Explain any citizen and/or other government participation that has or will take place.

N/A

Required Signatures

**Department/
Agency Director:**

Maria Pijo de Steffey

Date: 1/25/2006

Budget Analyst:

Date:

Department HR:

Date:

Countywide HR:

Date:



**MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST**

Board Clerk Use Only

Meeting Date: 01/31/06
Agenda Item #: B-2
Est. Start Time: 9:30 AM
Date Submitted: 01/25/06

BUDGET MODIFICATION: -

Agenda Title: **Briefing on Portland Freight Master Plan**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Date Requested: January 31, 2006 **Time Requested:** 20 minutes
Department: Non-Departmental **Division:** Commissioner Maria Rojo de Steffey – District 1
Contact(s): Shelli Romero
Phone: 503 988-4435 **Ext.** 84435 **I/O Address:** 503/600
Presenter(s): John Gillam, Portland Department of Transportation, City of Portland

General Information

1. What action are you requesting from the Board?

Informational briefing and policy direction.

2. Please provide sufficient background information for the Board and the public to understand this issue.

The purpose of the briefing is to inform the BCC about the work of the Portland Freight Advisory Committee and the development of Portland's Freight Master Plan. The Freight Master Plan addresses unique characteristics, needs and impacts of the movement of goods. The plan also addresses how Portland's transportation network can support the increased demand from freight movement, balance freight and goods mobility needs with community impacts and to take advantage of economic opportunities. It addresses three major areas of emphasis in the plan including mobility, livability and economy.

The Freight Master Plan has already been adopted by the Portland Planning Commission. Following this briefing, the BCC will have the opportunity to provide comments to Portland City Council prior to the City's adoption of the Freight Master Plan. Once City Council adopts the

Freight Master Plan, the plan will be brought back to the BCC for adoption (concurrence) in early Spring.

3. Explain the fiscal impact (current year and ongoing).

None

4. Explain any legal and/or policy issues involved.

The Portland freight master plan provides policy guidance for truck management activities including noise, vibration and air quality, keeping non-local truck traffic out of neighborhoods and balancing truck needs with other modes of transportation. It also provides updated Freight System classification descriptions and maps and a design guide for trucks as well as street and bridge classifications. The Sellwood bridge has been identified in the Freight Master Plan as a Truck Access Street where the primary focus consistent with this classification is one of goods delivery and a secondary focus is on provision of services. The classification description for the Sellwood bridge designates it as limited access for the movement of heavy freight activity.

5. Explain any citizen and/or other government participation that has or will take place.

Over approximately the last 15 months, the Portland Freight Advisory Committee has held meetings open to the public and allowed the opportunity for public comment as the plan has developed. Members of the Portland freight advisory committee include private business representation as well as the Oregon Truckers Association and Portland Business Alliance as well as governments including the City of Portland, ODOT, Metro, Multnomah County and the Portland Development Commission. The Portland Planning Commission held a briefing and public hearing in November regarding the Freight Master Plan where members of the public were able to provide insights and feedback.

Required Signatures

**Department/
Agency Director:**

Maria Pijo de Stiffley

Date: 1/25/2006

Budget Analyst:

Date:

Department HR:

Date:

Countywide HR:

Date:

PORTLAND'S FREIGHT MASTER PLAN



Multnomah County Board of Commissioners
January 31, 2006

POLICY FRAMEWORK

Transportation System Plan

- Comprehensive, guiding document for Portland's transportation policies, programs, and projects.
- Modal Plans - Motor Vehicle, Transit, Pedestrian, Bike, Freight, Air-Rail Water-Pipeline, Transportation Demand Management, Transportation System Management
- Bicycle Master Plan (1996) & Pedestrian Master Plan (1998) - supporting policies, identified network, infrastructure projects, implementation actions
- Freight Master Plan addresses unique characteristics, needs & impacts of the movement of goods

WHY PLAN? WHY NOW?

- Ensure Portland's transportation network can support the increase demand from freight movement.
 - Understand where we need to invest in system improvements for all freight modes
- Balance freight & goods mobility needs with community impacts
 - Manage friction between neighborhoods and trucks
 - Balance needs of freight movement with needs of other modes
- Take advantage of economic opportunities
 - Improve reliability and efficiency for existing business
 - Support the growth of mixed-use centers
 - Retain existing and attract new employers

THE PLAN - OBJECTIVES

FREIGHT MASTER PLAN

MOBILITY

Ensure Portland's transportation system can meet the increased freight and goods movement demand.

Understand where we need to invest in system improvements for all modes of freight.

LIVABILITY

Develop strategies for reducing community impacts from freight movement.

Look for ways to balance truck movement needs with those of other transportation modes.

ECONOMY

Recognize role of goods delivery in supporting healthy, vibrant mixed use centers and main streets.

Use strategic investments in freight transportation to benefit existing businesses and attract new ones.

PLAN ELEMENTS - POLICY

- Updated Comprehensive Plan policies and objectives relating to freight
- Updated Freight System classification descriptions and maps
- Design guide for trucks

Freight Streets and Activities

FREIGHT CLASSIFICATION	PRIMARY ACTIVITY		
	Heavy Freight	Goods Delivery	Services
Regional Truckway	●	●	●
Priority Truck Street	●	○	○
Major Truck Street	●	●	●
Truck Access Street	○	●	●
Local Truck Street	○	●	●
Freight District	●	○	○
Railroad Main Lines	●	○	○
Railroad Branch Lines	●	○	○
Freight Facilities	●	○	○

Primary Activity
 Secondary Activity
 Limited Activity

PLAN ELEMENTS - PROGRAMS

- On-going coordination and partnerships
- Truck management activities
- System monitoring
- Follow-up studies and actions

PLAN ELEMENTS - PROJECTS

- Strategic investments in transportation system
- Focus on multi-modal freight infrastructure improvements
- Emphasis on better management of the system
 - Intelligent Transportation Systems
 - Incident management
 - Investment in multi-modal system to reduce SOVs
 - Good urban form

PLAN ADOPTION PROCESS

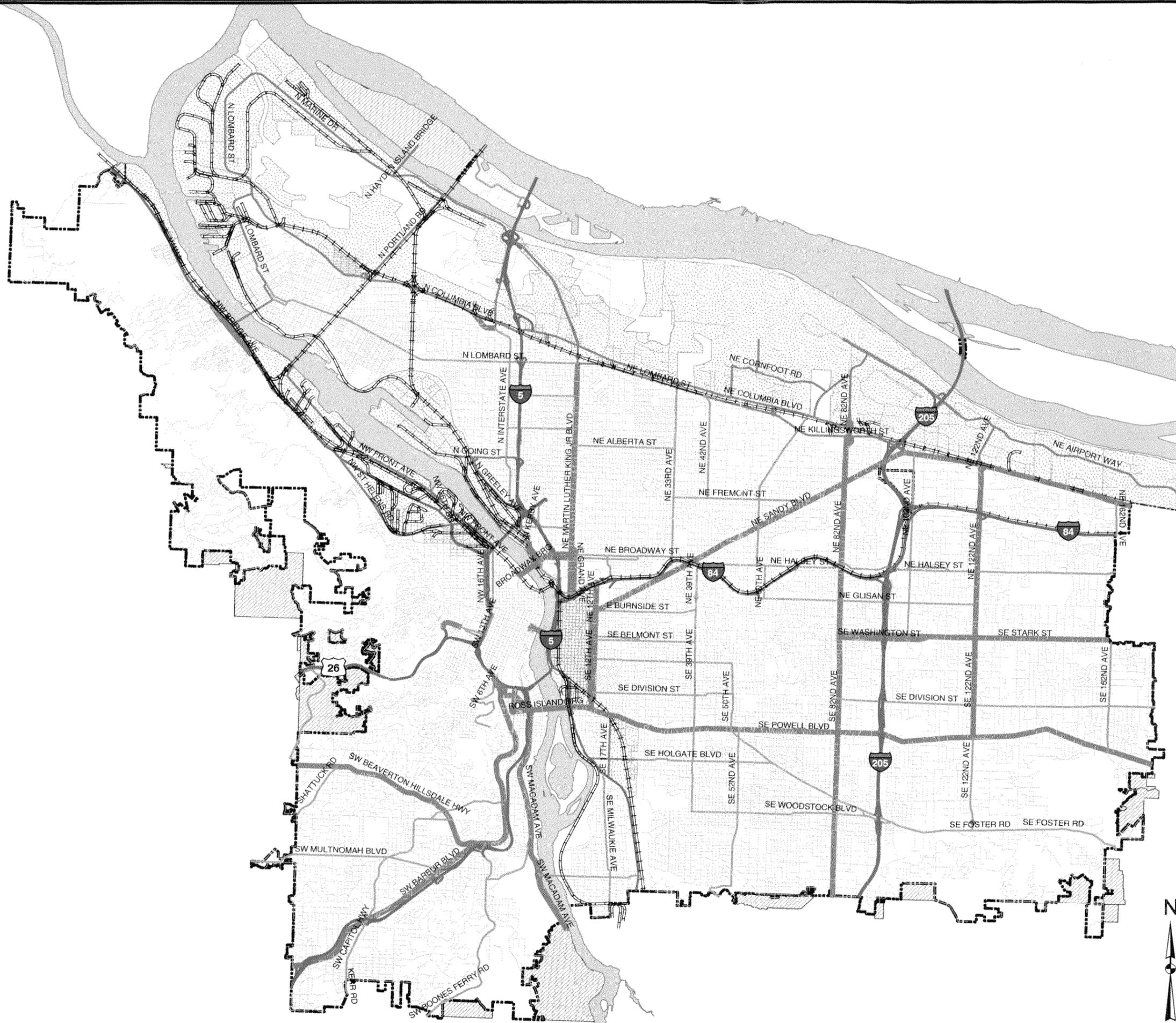
- Portland Planning Commission
- Multnomah County Board - Briefing
- Portland City Council - Hearing and adoption
- Multnomah County Board - Approval

FOLLOW THE PLAN...

Check out our web page at:
www.portlandtransportation.org
www.pdxtrans.org

Contact: John Gillam, Project Supervisor
John.Gillam@pdxtrans.org
(503) 823-7707

RECOMMENDED FREIGHT NETWORK



Freight Classifications

- Regional Truck Way
- Priority Truck Street
- Major Truck Street
- Truck Access Street
- Freight District Street
- Local Service Truck Street
- Main Rail Line
- Branch Rail
- ▨ Freight District
- ▨ Urban Service Area





MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

Board Clerk Use Only

Meeting Date:	<u>01/31/06</u>
Agenda Item #:	<u>WS-1</u>
Est. Start Time:	<u>9:50 AM</u>
Date Submitted:	<u>01/25/06</u>

BUDGET MODIFICATION:

Agenda Title: **Work Session on County Policing: Historical and Future Considerations**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Date Requested:	<u>January 31, 2006</u>	Time Requested:	<u>90 to 120 minutes</u>
Department:	<u>Non-Departmental</u>	Division:	<u>District 3 and MCSO</u>
Contact(s):	<u>Terri Naito from Commissioner Naito's Office</u>		
Phone:	<u>503 988-5217</u>	Ext.	<u>85217</u>
		I/O Address:	<u>503/600</u>
Presenter(s):	<u>Commissioner Lisa Naito, Sheriff Bernie Giusto, MCSO Staff and invited others</u>		

General Information

1. What action are you requesting from the Board?

Work session only.

2. Please provide sufficient background information for the Board and the public to understand this issue.

The Multnomah County Sheriff's Office provides law enforcement services to both unincorporated and incorporated areas of the County. As more of the County has become incorporated and the County's population in total has grown, the Sheriff's Office services have worked to meet the growing demand for County wide services -- including its areas of responsibility on the River and for patrol of the unincorporated areas -- and continues to work with cities, primarily in East County, to assure that all residents are receiving a full level of policing services in the area of drug investigations, gang enforcement, highway safety, and investigations of crimes. As the County moves forward to carry out Resolution A (1983) and joint City/County budgeting, the nature of the geography and population served is changing; resulting in many pushes and pulls on law enforcement services in the County. It is important that the County Commissioners have an opportunity to learn of the history of MCSO services, the current demand on MCSO county-wide services, the areas of partnership in East County, and the policing model that is created due to the

geographic lines. There are many cities within the County and organizations such as the Oregon State Marine Board that are stakeholders in the services MCSO provides. The key players in how services should be provided must be included in these discussions, now and in the future. This work session will allow the Board to have an opportunity to hear of the history, the service models and, for the first time, learn and discuss the implications of possibly transferring some MCSO law enforcement functions to other governmental jurisdictions.

3. Explain the fiscal impact (current year and ongoing).

None, work session only.

4. Explain any legal and/or policy issues involved.

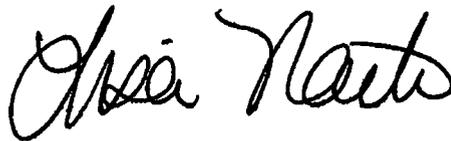
None, work session only.

5. Explain any citizen and/or other government participation that has or will take place.

Invited guests include Mayor Tom Potter, City of Portland, Mayor Charles Becker, City of Gresham, Mayor Paul Thalhoffer, City of Troutdale, Mayor Mike Weatherby, City of Fairview, Mayor Dave Fuller, City of Wood Village, Mayor Mark Hardie, City of Maywood Park, Chief Derrick Foxworth, Portland Police Bureau, Chief Carla Piluso, Gresham Police Department, Chief Dave Nelson, Troutdale Police Department, Chief Ken Johnson, Fairview Police Department, Todd Shanks, President, Multnomah County Deputy Sheriff's Association, and Paul Donheffner, Director, Oregon State Marine Board.

Required Signatures

**Department/
Agency Director:**



Date: 01/25/05



Budget Analyst:

Date:

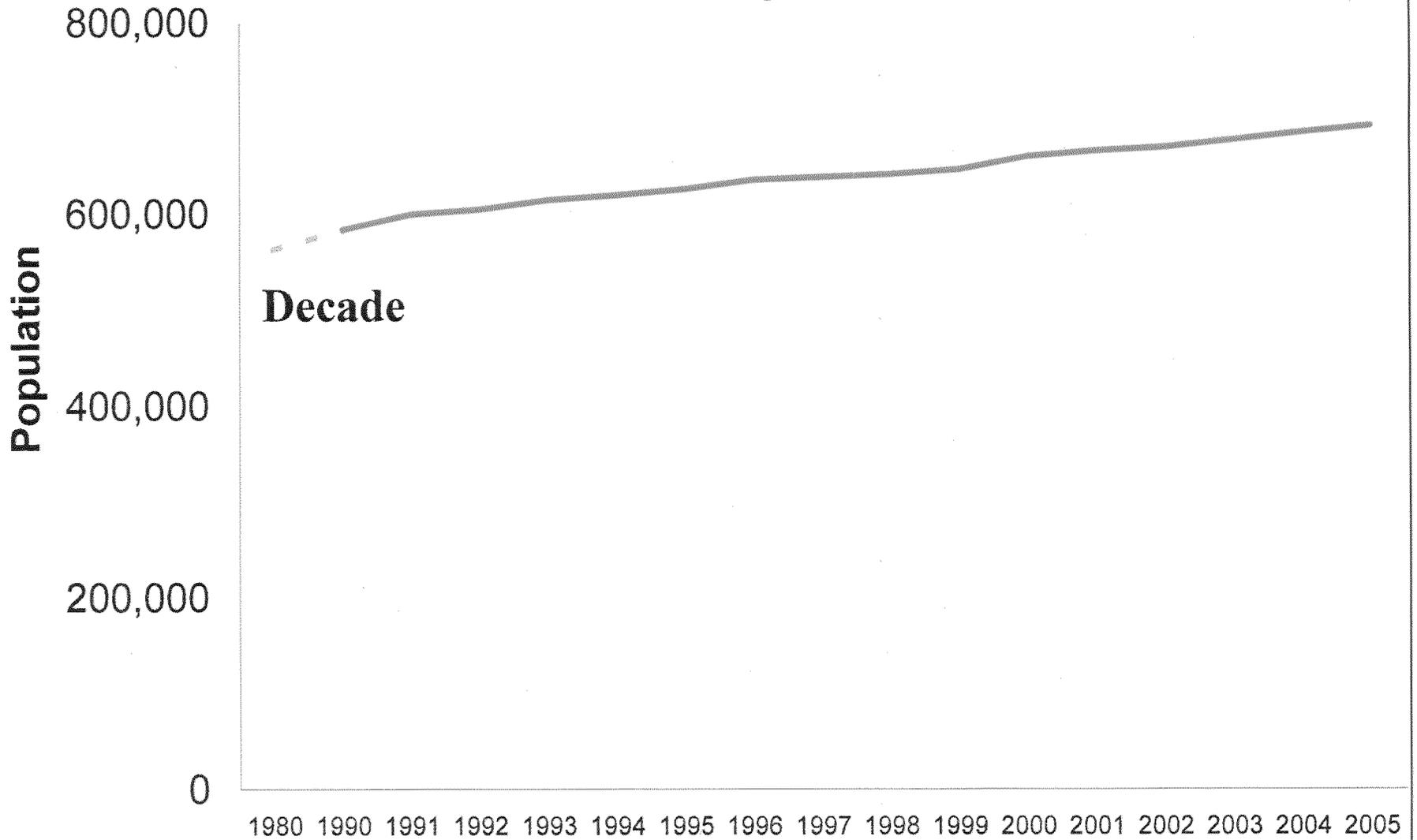
Department HR:

Date:

Countywide HR:

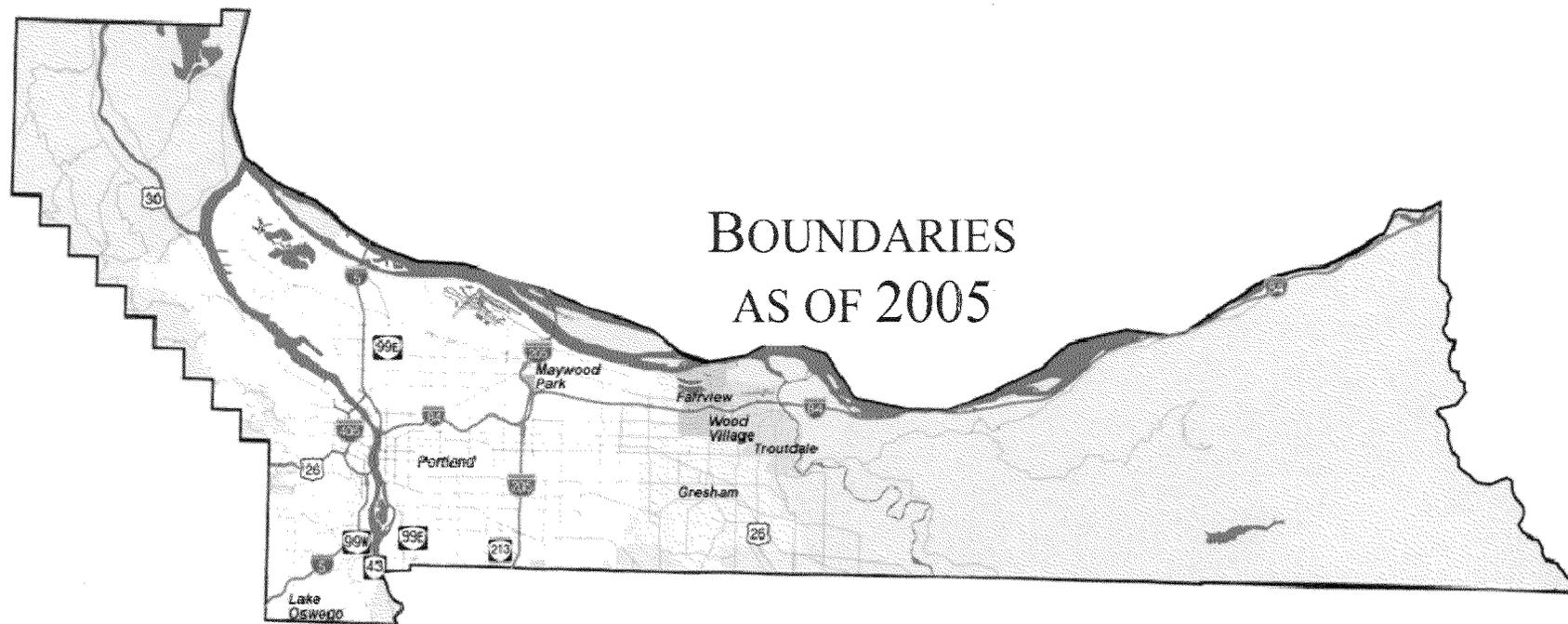
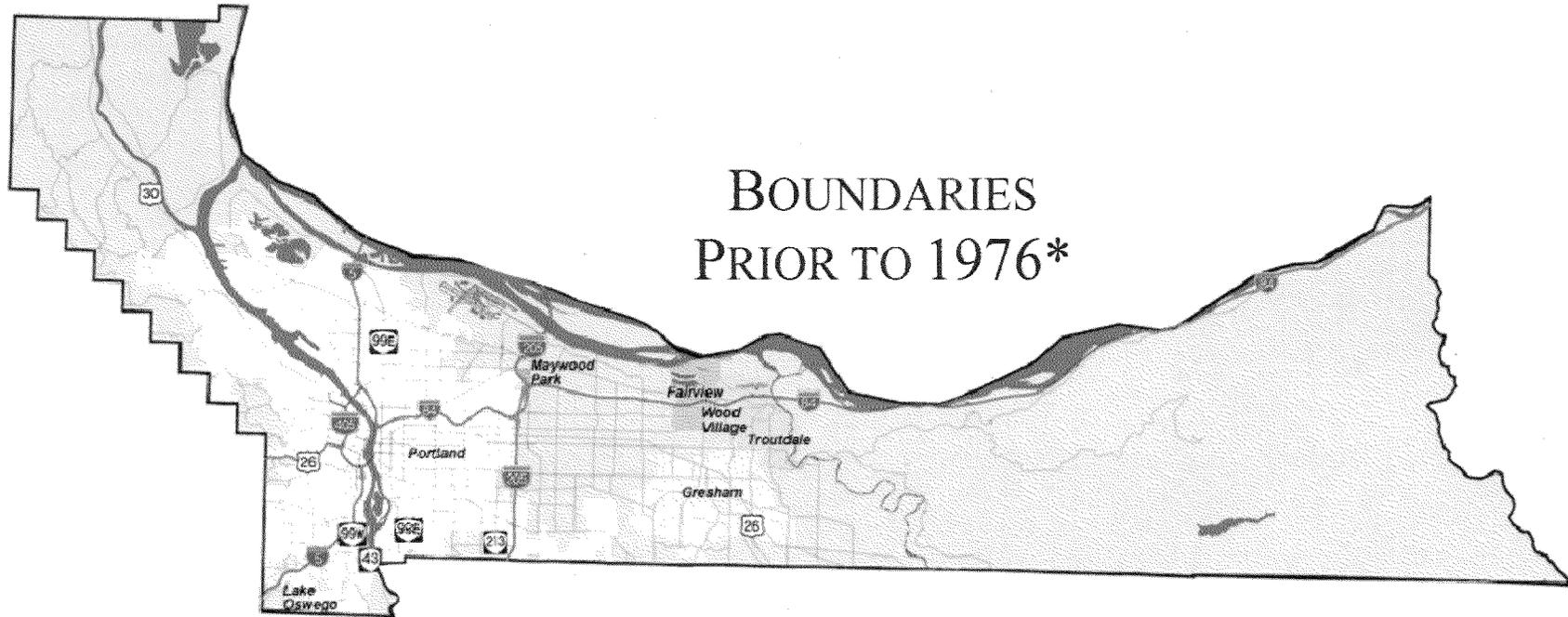
Date:

Multnomah County Population

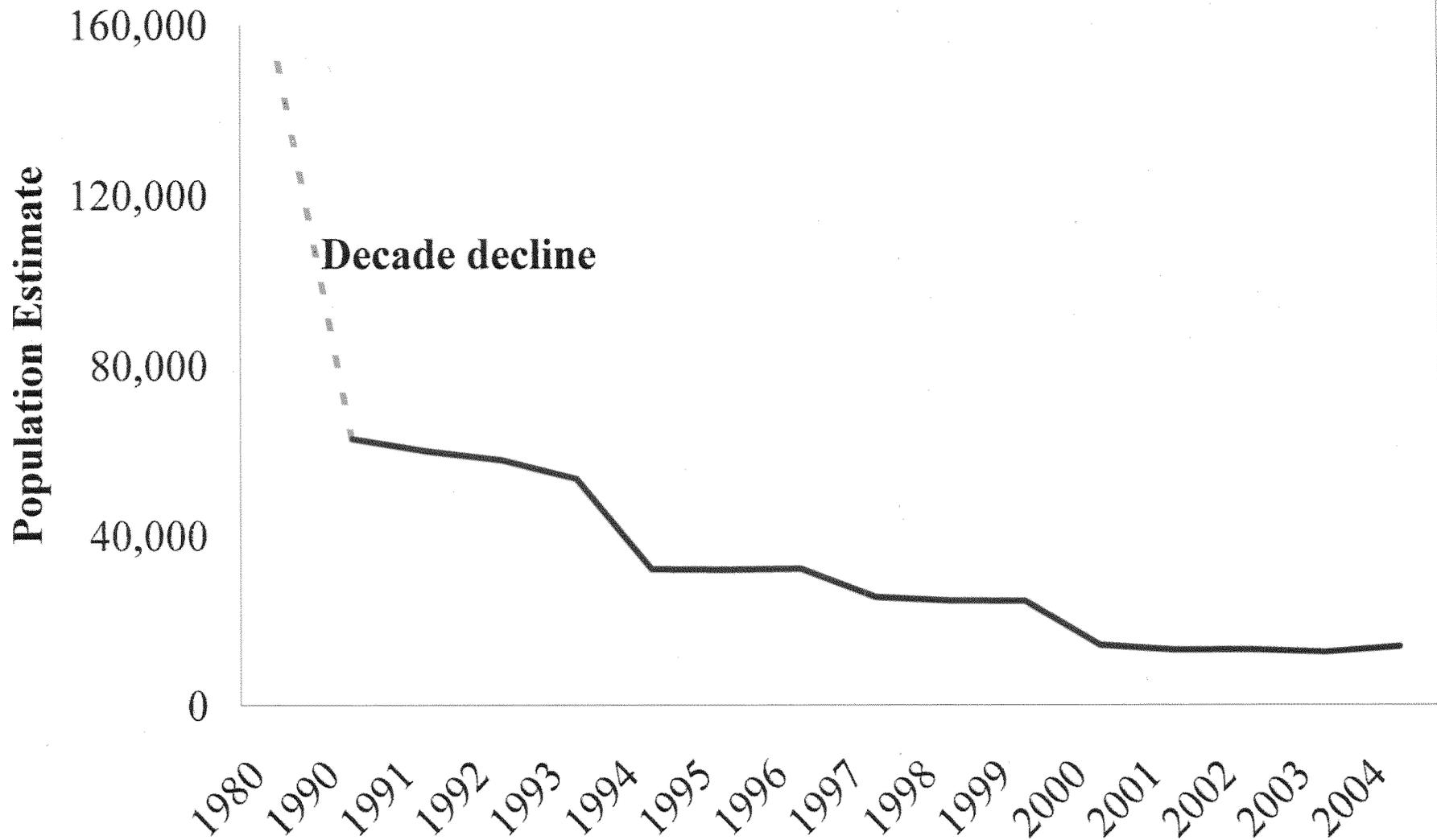


Source: Portland State University Population Research Center

CHANGES IN MULTNOMAH COUNTY INTER-JURISDICTIONAL BOUNDARIES

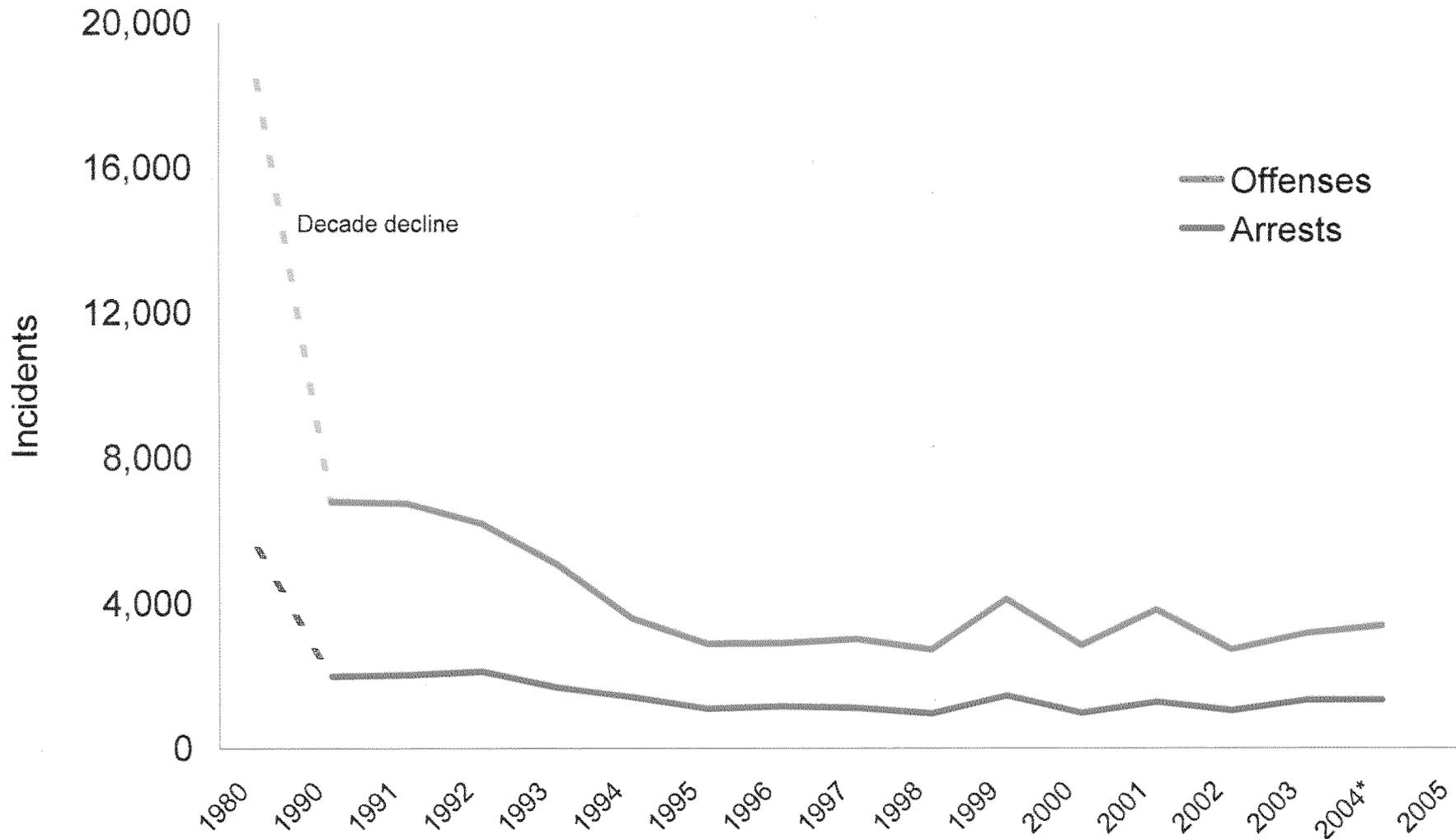


Multnomah County Unincorporated Population



Source: Portland State University Population Research Center.

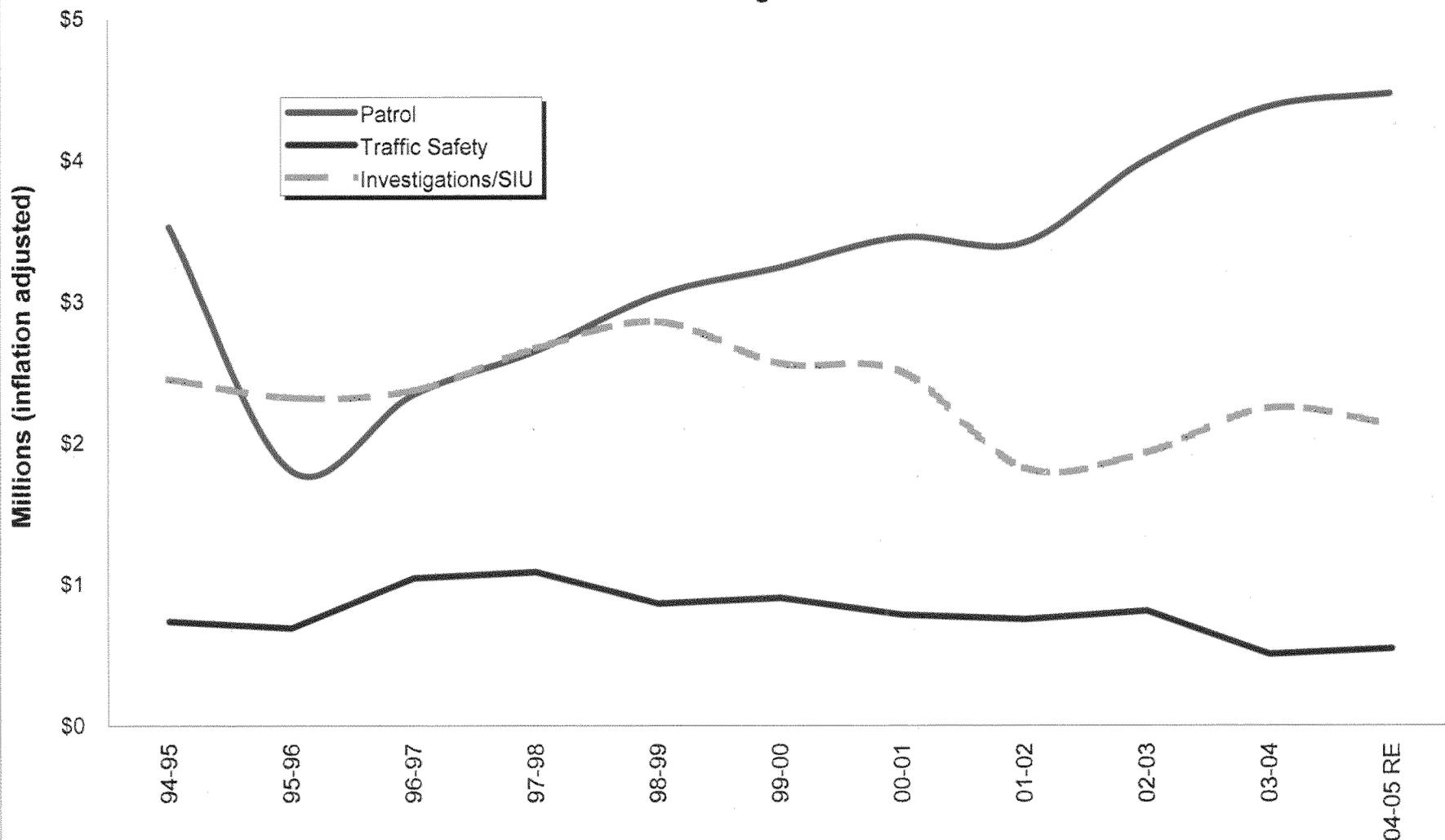
MCSO Enforcement Indicators



Source: Oregon Law Enforcement Data Systems (LEDS) Annual Unified Crime Reports, (1990- 2003).

*2004 data are preliminary results courtesy of Oregon LEDS.

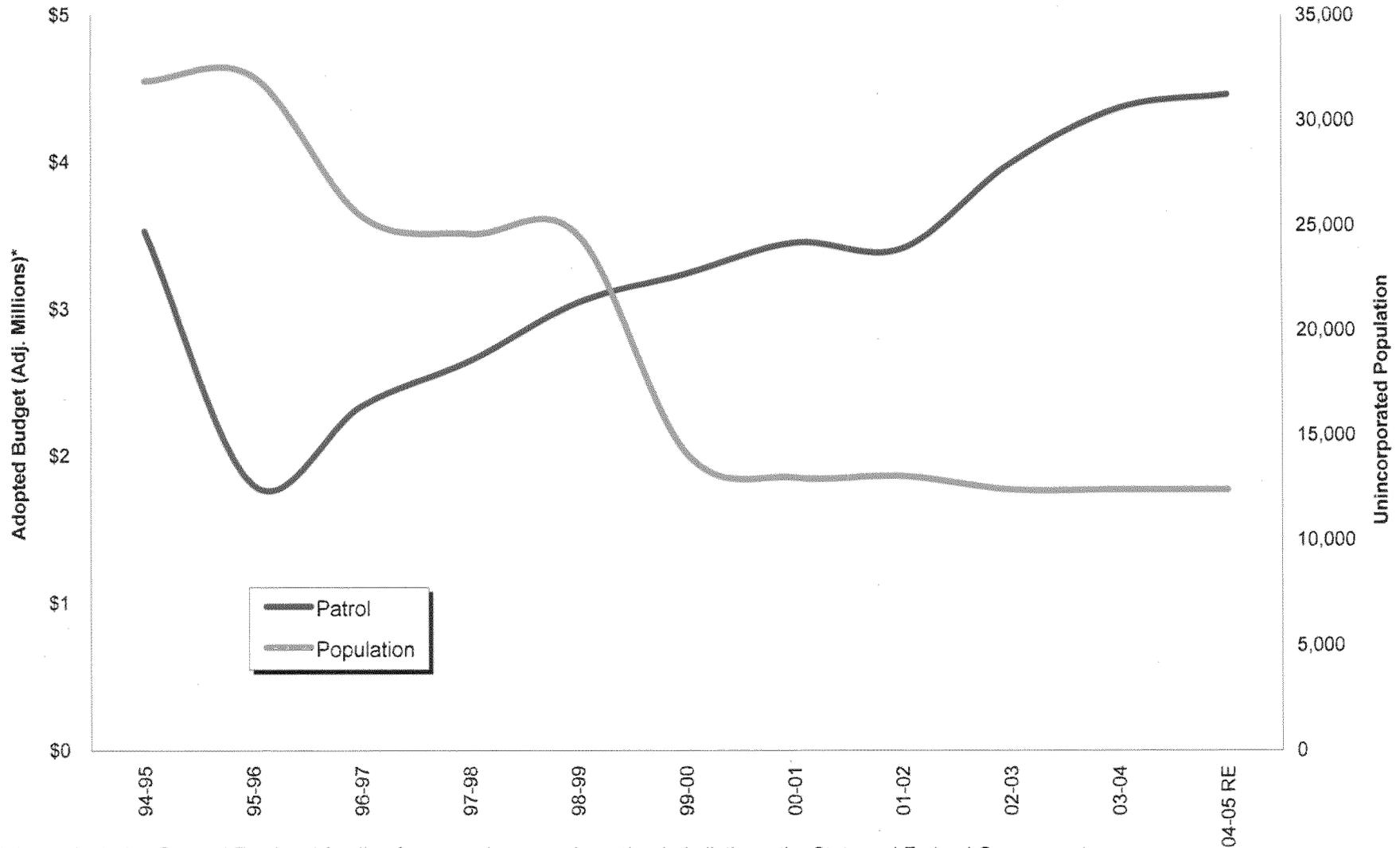
Law Enforcement Programs All Funds**



Notes: ** Includes General Fund and funding from granting agencies, other jurisdictions, the State and Federal Governments.

1. Patrol was adjusted for contracted patrol that MCSO does for cities (i.e. Wood Village) using the FY 05 figure (\$300,000). This is a conservative estimate and was not adjusted for inflation in the historical years. 2. Does not include administrative or support staff costs. 3. Does not include River Patrol

Patrol Program Budget (All Funds) by Unincorporated Population

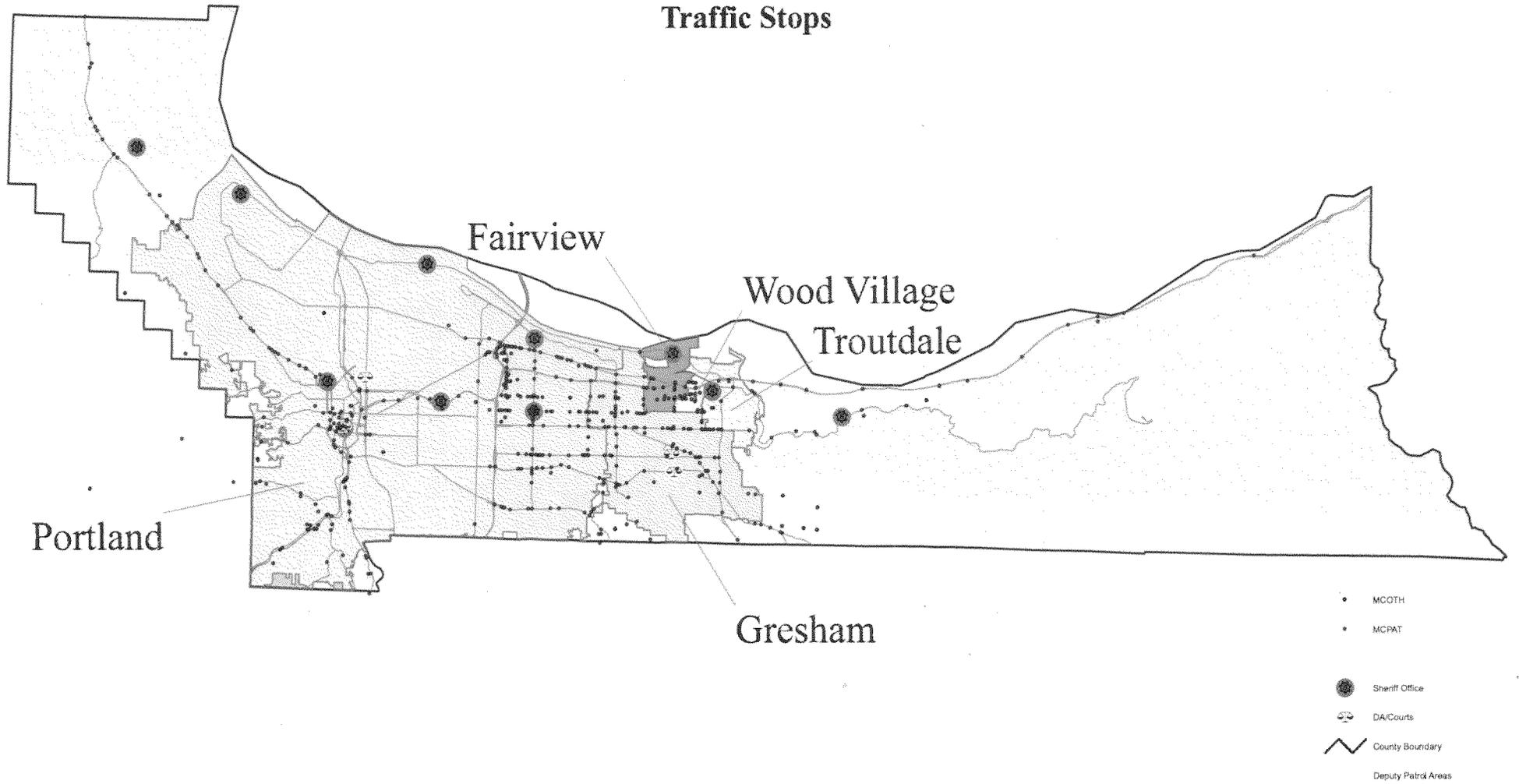


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MCSO Data Dec. 2004

Traffic Stops



Setting the Context for Discussions on the Future of County Policing Services

Presentation to the Board of
County Commissioners
Sheriff Bernie Giusto
January 31, 2006

Overview of Presentation

- Perspective and Reasons for this Round of Discussions
- Glimpses into the Past – What our History Tells us
- Overview of Current County Services
- Language Check
- Looking to the Future

Perspective and Reasons for this Round of Discussions

- Discussions about policing services are about the vision of the agency, service to the public and opportunities for employees.
- Patrol talks are a smaller subset of larger discussions about policing, law enforcement and all of MCSO's services.

This Round - 4 Sheriff's and Counting

- ❑ A dwindling unincorporated and increasing overall county-wide population cause pushes and pulls on services, funding, and priorities.
- ❑ Fiscal constraints in all the cities and the public safety system add extra heat to the discussion. There is a need to get to the table to:
 - Maintain service levels and public safety.
 - Continue to meet growing service demands.
 - Provide equal policing services across the County.
 - Assure long term career options and safety of well trained dedicated employees.

A Catalyst to Breaking Down Turf

- ❑ The move to build an East County Justice Center created a place to hold the County's public safety services. BUT with an inefficient and in some ways broken service model for East County policing to go in the structure.
- ❑ Two sets of lockers, areas for detectives, reception desks, fleet management and property systems, different records systems. . .
- ❑ We needed to set forth on discussions that changed how we as public safety partners provide services.
- ❑ The move of MCSO Detectives to work side by side with Gresham Detectives is an effort to that goal.

This Round – Will there be Round 5?

- ❑ The Growing need to look at the Policing Model in East County
 - Geography, Ability to Provide Full Service Policing, Funding Constraints, City Identity
- ❑ Discussions on Patrol services and the Policing Model must center on services.
- ❑ This is not a grass is greener discussion. Too often contracting sounds like an “anyone but the Sheriff’s Office can provide current MCSO services and it will be a better model.”
- ❑ Changing uniforms does not address the service model questions.
- ❑ Changing uniforms does not automatically mean that the taxpayer gets more service, but it may mean that a different jurisdiction pays the bill.

This Round – Back to Resolution A, B,...

- Is the County continuing its process of responding to Resolution A?
- Levels of taxation and return on tax dollars to localities are also a consideration when talking about service provision to cities.
- MCSO service discussions are about the East County Policing Model, a subset of which are patrol and what services that we continue to provide for East County cities. They are also about the County-wide services MCSO provides.

Getting All the Cards on the Table

- ❑ The difference in this Round is a question of service first and jurisdiction second. Sheriff Giusto offered to put money and authority on the table to assure all service options could be discussed.
- ❑ When MCSO started these discussions it was largely a “test the waters” approach.
 - Create an East County policing agency, where all cities and the County pool resources, create a User Board, and one identity (like ROCN).
 - Assess contracting options or function swapping amongst all parties to resolve jurisdictional boundaries creating inefficiency.
 - Transferring “Urban Level of Service” staffing (i.e. portions of SIU and Hazmat) to police agencies and determining model for supervision of major crimes teams.
 - Determine transferring of Urban Levels of Service and contracting for Patrol.
 - Assessing efficiencies for services on the River.

Some Cards are Not New

- ❑ Service Level Agreements
- ❑ Protocols to assure those elected by the constituents have access to their elected officials, and that they have ability to problem solve for constituents.
- ❑ Union agreements across jurisdictions on contracting or transferring services.
- ❑ No lay offs from transition of services.
- ❑ Data and information integrity (i.e. loss of reporting to PPDS, integrity of data or case submission to DA).
- ❑ \$ Savings \$

History as the Best Predictor of the Future?

Where have we been? Where
are we going?

Glimpses into the Past - 1976

- ❑ The "Division" as the Sheriff's Office was known did not include Corrections.
- ❑ There were 277 employees providing service to 190,000 residents.
- ❑ The Sheriff (Director) was not elected.
- ❑ The Division was two years into the Neighborhood Policing Model (Community Policing).
- ❑ Relocation of headquarters to a temporary location in the heart of the service area - the Hansen Building 122/Glisan.

The 1980's

- Ballot Measure 6 – The people shall elect a sheriff and he or she shall have sole administration of all county jails.
- Elected Sheriff (as was pre 1967) and MCSO now had Police and Corrections functions and certifications.
- Resolution A – “In the matter of Phasing Out of Delivery of Urban Level of Services in the Unincorporated Area of Multnomah County.” (Followed by 91-119 Resolution B, indicating A and been accomplished.)

1990's

- Talks on consolidating police services (one police agency in the County).
- Sheriff Skipper and Portland Police Chief Tom Potter had drafted a "Concept Paper of Police Services Plan"
 - jurisdictional islands had been created through annexation.
 - suggested having PPB patrol "all areas west of 122nd Avenue and the Sheriff's Office patrol all areas east."

Public Safety 2000

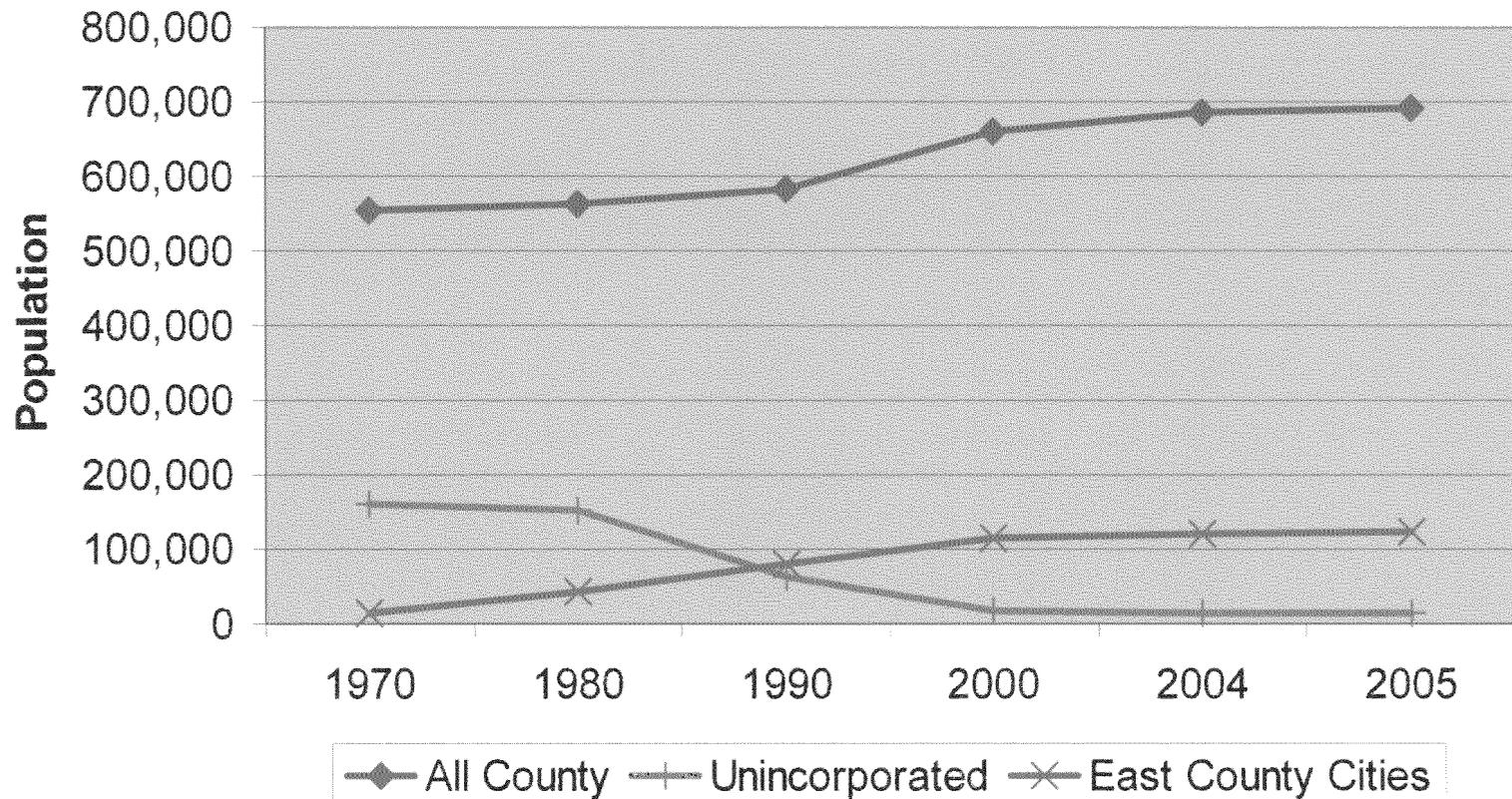
- ❑ Rejected the idea of consolidating all police services into a single agency.
- ❑ MCSO's West-side patrol could be more effectively serviced by agencies in closure proximity to the District.
- ❑ MCSO, Portland and Gresham should begin to plan for transferring staff for annexations.
- ❑ Unincorporated areas should continue to be patrolled by the Sheriff.

Multnomah County Sheriff's Office Services

Law Enforcement Division

Multnomah County Sheriff's Office – Changes in Population's Served

Multnomah County Sheriff's Office Service Districts



Overview of Current County-Wide Services in Law Enforcement Division

- Court Services
- Investigations -
Correctional Facilities,
Internal Affairs/
Professional
Standards, Child
Abuse, and Regional
Organized Crime and
Narcotics team,
- Training,
- Warrants,
- Concealed Weapons,
- Records (Non-Patrol),
- Search and Rescue,
- Civil Process,
- River Patrol,
- Joint Terrorism Task
Force,
- Human Trafficking,
- Environmental Crimes -
Metro,
- Forest Service,
- TriMet.

Overview of Services to Unincorporated, Contract and East County Cities

	Unincorporated	East County Cities	Remainder of County
Records (Patrol)		Wood Village	Maywood Park
Alarms Ordinance			Maywood Park
Detectives		Wood Village	Maywood Park
Special Investigations and HazMat			Maywood Park
Traffic Safety		I-84, Hwy 30, Wood Village	Maywood Park
Gangs Grant			
School Resource Officers Contract	Barlow / Corbett	Reynolds School District	

County General Fund (GF)	Grants, Contracts, or non GF Revenues
--------------------------	---------------------------------------

Moving Forward

... in Round 4.

Language Check – “Full Service Policing” for Citizens and Employees

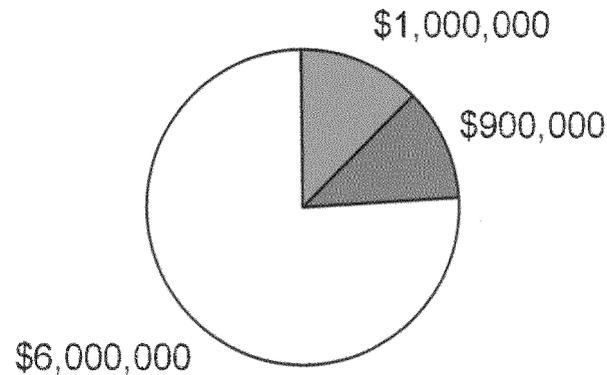
- Support, Leadership, and Development Opportunities
 - Training, Records, Internal Affairs, Administration, Reserves and Volunteers, Property and Evidence
- Patrol, Grants, and Multi-Agency Teams
 - Gangs, School Resource Officers, Federal Task Forces, Regional and Local Narcotics Teams, HazMat, Detectives, Patrol, Traffic Safety, DUII, Major Crimes Investigations and Response, Crime Prevention/Community Policing, Crime Scene Investigation (Forensics)

Language Check – Law Enforcement

- ❑ Law Enforcement ≠ Patrol, Patrol ≠ All Policing Services (and whether these include support such as records depends on who you are talking to).
- ❑ This is not a “get out of the law enforcement business discussion”. MCSO will always have a need for the police certification within its county-wide functions.
- ❑ MCSO is a Law Enforcement Agency. Our current divisional names – the Corrections Division and the Law Enforcement Division represent living history (bringing of corrections and police under one agency in 1982 with two different certifications to perform law enforcement).
- ❑ The future will bring new language to explain the diversity of MCSO services.

So if we Talk Patrol?

Patrol Services (Sgt and Deputy Ranks)



■ Special Investigations Unit ■ Detectives □ Patrol

- Patrol serves unincorporated and contracts
- Detectives serves, unincorporated, contracts, and Jails
- SIU serves unincorporated, contracts, jails, and East County cities
- These numbers are rounded to the nearest 500,000 and include Grants and Contract funds.

The Future – More Analysis. . . .

- ❑ Better assessment of all of the current patrol services that assist or work regularly with Civil to assure ongoing costs and needs of the current Civil unit.
- ❑ Better assessment of division of duties for records for unincorporated patrol, records related to county-wide functions and warrants to assure ongoing costs and needs.
- ❑ For areas of County-wide service assess growth needs and County population trends to understand potential service areas of growth.

And More Analysis

- Working to compare “apples to apples”, past staffing levels for patrol services without including grants, other assignments and Civil.
- When looking at “apples to apples”, service and staffing, as well as the amount of overall savings, at what point do we say not enough/enough savings, not enough/enough service benefit?

Looking to the Future

- ❑ Learning from our efforts – Breaking down walls and lines through Detectives.
- ❑ Survey to determine desires of those that serve in the Law Enforcement Division.
- ❑ Continue efforts to determine organizational vision and set staffing and funding goals around that vision.
- ❑ Each option for services whether within MCSO, East County, River Patrol must pass through certain analysis and discussion points:
 - what services do we collectively provide,
 - where is the model broken or in need of improvement,
 - how do we provide a better service,
 - where can we save or prevent the need for the next dollar,
 - and who is best suited to do the service.





CITY OF GRESHAM

Police Department
1333 N.W. Eastman Parkway
Gresham, OR 97030-3813
(503) 618-2318

January 25, 2006

Commissioner Lisa Naito
Multnomah County Commissioner
501 S.E. Hawthorne Blvd.
Portland, Oregon 97214

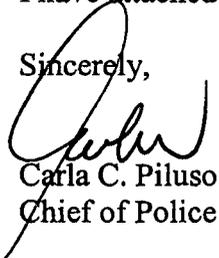
Good Morning Commissioner Naito,

Thank you for your invitation to attend the Multnomah County Board of Commissioners work session on January 31, 2006. Captain Tim Gerkman and I will both attend.

In addition, we would like to make a presentation of our preliminary contracting proposal for Law Enforcement Services in unincorporated East Multnomah County.

I have attached a copy of our preliminary proposal for your preview.

Sincerely,



Carla C. Piluso
Chief of Police

cc: Mayor Charles Becker
City Manager Erik Kvarsten
County Chair Diane Linn
County Commissioner Maria Rojo De Steffey
County Commissioner Serena Cruz Walsh
County Commissioner Lonnie Roberts
Sheriff Bernie Giusto



CITY OF GRESHAM

Police Department
1333 N.W. Eastman Parkway
Gresham, OR 97030-3813
(503) 618-2318

January 25, 2006

County Chair Diane Linn
Multnomah County Building
501 SE Hawthorne Blvd.
Portland, Oregon 97214

Good Morning Chair Linn,

Captain Tim Gerkman and I will be attending the Multnomah County Board of Commissioners work session on January 31, 2006. In addition, we will be presenting a preliminary contracting proposal for Law Enforcement Services in unincorporated East Multnomah County.

I have attached a copy of our preliminary proposal for your preview.

Sincerely,

A handwritten signature in black ink, appearing to read "Carla C. Piluso".

Carla C. Piluso
Chief of Police

cc: Mayor Charles Becker
City Manager Erik Kvarsten
County Chair Diane Linn
County Commission Lisa Naito
County Commissioner Maria Rojo De Steffey
County Commissioner Serena Cruz Walsh
County Commissioner Lonnie Roberts
Sheriff Bernie Giusto

**Unincorporated East Multnomah County
Law Enforcement Services Proposal**

January 25, 2006

- DRAFT -

Version: 01/25/06

Introduction

Over the past several months, there has been a great deal of discussion about what would be the most efficient and cost effective delivery of law enforcement services to the citizens in the unincorporated areas of Multnomah County.

The Sheriff's Office has met separately with representatives from both the City of Portland Police Bureau and the City of Gresham Police Department regarding the concept of providing services in the unincorporated areas at the west and east ends of the county for the Sheriff's Office.

As a result of the discussions between Gresham Police Department staff and the Multnomah County Sheriff's Office, the Gresham Police Department developed the following proposal that provides a summary of Gresham's services and estimated costs for consideration of a five-year contract.

Service Area

The service area covered by this proposal lies to the east of the city limits of Gresham and includes a total population of 8,256 residents. The most current information available to Gresham indicates that this area generates slightly more than 2,800 dispatched calls for police service annually.

Proposed Services

All operational and patrol services currently provided to Gresham residents would be extended to unincorporated Multnomah County residents. These services would include district patrol, traffic enforcement, canine tracking and searches, and special emergency response to incidents requiring a higher degree of operational tactical officers (SWAT), crisis negotiators, and bomb disposal technicians. Due to the fact this is a large geographical area, Gresham proposes to retain the two patrol districts currently provided by the Sheriff's Office in order to maintain a timely and safe response to calls for service.

Investigative services would be provided for the investigative review of all reported crime. The responsibility for mid-level drug investigations currently provided by the Sheriff's Office would be transferred to Gresham. The coordination for clean up of hazardous materials associated with drug manufacturing would also be provided under this proposal.

All property and evidence would be properly collected, inventoried, stored, and disposed of in accordance with Gresham procedures and state law. Processing of crime scenes and any evidence would also be provided under this proposal.

Police reports and related documents required by the State of Oregon would be kept in accordance with state law and forwarded to the Sheriff's Office for submittal to the state as required.

Community and regional partnerships would be established in order to insure professional services meet the needs of county residents and businesses. This would include extending the provision of crime prevention services to the residents of unincorporated east Multnomah County.

Administrative oversight and management of all of the listed services would be provided by the City of Gresham to insure that county residents continue to receive high quality, responsive police services.

Overview of Requirements

Personal Services: In order to provide the services listed above, Gresham has determined the following personnel would be required: 21 Officers, 4 Sergeants, 1 Command Officer, 1 Police Technician, 3 Records Specialists, 2 Administrative Clerical support personnel, and one-half time Crime Prevention Specialist.

Over the five year period, Gresham proposes 3 Police Officers and 1 Records Specialist could be eliminated from the initial staffing level required in the first year of the contract once a complete transition has been achieved and mid-level drug investigation services are integrated into current Gresham operations.

When calculating personal services, it was assumed that medical insurance rates would increase by 12% each year and dental rates would increase by 5% each year.

Materials and Services: Costs included in this category cover items such as uniforms, uniform cleaning, office supplies, ammunition, training, and minor equipment.

Based on the current methodology for spreading BOEC costs based on population, it is assumed Multnomah County will continue to pay its own BOEC bill directly.

Internal Services: Funding included in this category are indirect charges to the department for support services in areas such as fleet maintenance, information technology, legal assistance, human resource assistance, and financial services. The proposed five-year budget assumes the increase in the department's budget will have a similar increase in its internal service charges.

Capital Funds: No annual equipment replacement schedule is included in this proposal. Instead, capital equipment funding is included in the budget year equipment would need to be replaced. This proposal is based on the assumption that some vehicles and

office equipment would be transferred to Gresham upon implementation of a contract and transfer of county employees.

Department Indirect Costs: A 10% department indirect cost rate has been included to cover department infrastructure and costs associated with administering the contract. This includes, but is not limited to, administration, budget development and tracking, policy and procedure development, crime analysis, pre-employment backgrounds, canine tracking, and an extension of all services currently provided by Gresham police, but not identified as a specific cost in this proposal.

Reserve: Although Gresham has attempted to identify all costs required to provide services and equip personnel, five percent of the total cost for each year is included to cover any unforeseen requirements.

Overview of Projected Costs

The total initial projected cost for each fiscal year of a five-year proposal is as follows:

	Year 1	Year 2	Year 3	Year 4	Year 5
Personal Services	\$3,609,616	\$3,489,356	\$3,394,683	\$3,533,879	\$3,402,116
Materials & Services	252,294	127,175	135,103	137,062	125,763
Internal Services	484,253	458,484	452,549	472,437	461,487
Capital Outlay	311,340	0	66,000	0	0
Dept. Indirect Costs	465,750	407,501	404,833	414,338	398,937
Reserve	232,875	203,751	202,417	207,169	199,468
TOTAL COST	\$5,356,128	\$4,686,267	\$4,655,585	\$4,764,884	\$4,587,772

See Exhibit 1 for a complete line item breakdown of costs.

FY 06-07 \$5,123,253

The first year of this proposal reflects a higher total cost than in subsequent years due to start up costs associated with materials and capital equipment needs, as well as a higher salary rate for county employees transferring to the City of Gresham. It is assumed that transferred county employees would retain the county's rate of pay for the first year, but would receive benefits comparable to those under the current Gresham Police Officers' Association contract.

Materials and equipment needed to start up operations in the first year include items such as lockers for officers, office furniture, computer equipment, uniforms, and radio equipment.

It is assumed that two patrol vehicles and eight investigative vehicles would be transferred from the county's fleet. Funding to purchase one Command Position vehicle, one Police Tech van, one Patrol Sergeant vehicle, and one Haz-Mat Sergeant vehicle is also included with the assumption that these vehicles would not be transferred from the county fleet. Capital funds are included to equip these new vehicles with the same communication equipment currently installed in Gresham vehicles.

FY 07-08 \$4,482,516

In FY 07-08, it is assumed that all county employee wages would be brought in line with Gresham's pay scale as provided in current labor agreements for the same

positions. The reallocation of pay and fringe benefits to Gresham's wage scales results in a reduction in overall personal service costs.

Additionally, costs are reduced with the elimination of one Records Specialist position. Gresham believes that transitional activities associated with setting up processes to keep required law enforcement records will be completed in the first year and staffing can be reduced by one FTE.

No capital items will be needed in the second year.

FY 08-09 \$4,453,168

Costs in the third year are projected to be slightly less than in FY 07-08 due to the shifting of two investigative positions associated with narcotic trafficking investigations to Gresham.

Gresham believes by this time a greater percentage of investigations related to drug activity will be focused in Gresham rather than the unincorporated area of the County; therefore, the county's cost for this particular function could be shifted to Gresham.

Capital funds included in this year would be used to replace the two used patrol vehicles transferred from the county as noted in FY 06-07.

FY 09-10 \$4,557,715

There are no staffing changes predicted during FY 09-10 and no costs are anticipated for capital items.

FY 10-11 \$4,388,303

In the fifth year of operation, Gresham believes one investigator and one investigative supervisory sergeant can be eliminated with more investigations related to drug activity being performed inside city limits rather than in the unincorporated east area of the county.

SUMMARY

As noted, this proposal contains a number of assumptions that impact the projected cost each year. If Multnomah County wishes to pursue this concept further, each of the assumptions included in this material would need to be affirmed by the relevant parties and costs may need adjusting if changes are made.

Gresham believes that it can efficiently provide a complete range of professional law enforcement services at a cost savings to Multnomah County and looks forward to additional discussions regarding this concept.

East County Law Enforcement: Five Year Line Item Budget

	Year 1 2006-07	Year 2 2007-08	Year 3 2008-09	Year 4 2009-10	Year 5 2010-11
Personal Services	\$3,609,616	\$3,489,356	\$3,394,683	\$3,533,879	\$3,402,116
Materials and Services	252,294	127,175	135,103	137,062	125,763
Internal Service Charges	484,253	458,484	452,549	472,437	461,487
Capital Outlay	311,340	0	66,000	0	0
Department Indirect Costs	465,750	407,501	404,833	414,338	398,937
Reserve	232,875	203,751	202,417	207,169	199,468
Total for Fiscal Year	\$5,356,128	\$4,686,267	\$4,655,585	\$4,764,884	\$4,587,772

East County Law Enforcement: Five Year Line Item Budget

	Year 1 2006-07	Year 2 2007-08	Year 3 2008-09	Year 4 2009-10	Year 5 2010-11
Personal Services					
1001 Full Time Employees	\$2,069,373	\$1,954,878	\$1,887,171	\$1,943,786	\$1,852,608
1003 Overtime	264,718	266,874	255,777	263,300	248,626
1010 Shift Differential	3,423	3,423	3,423	3,423	3,423
1012 Certificate Pay	133,687	127,196	120,904	124,531	116,307
1030 Acting In Capacity	0	0	0	0	0
1032 Working Out of Class	0	0	0	0	0
1046 Premium Pay	37,706	35,810	33,094	34,086	30,624
1101 FICA	191,931	182,696	175,978	181,238	172,247
1102 Tri-Met	15,600	14,850	14,304	14,731	14,000
1110 PERS- Employer	285,514	271,775	261,782	269,607	256,231
1111 PERS- Employee	150,534	143,291	138,022	142,148	135,095
1120 Health Insurance	361,530	393,900	412,555	462,062	481,617
1121 Dental Insurance	48,168	49,279	48,356	50,773	49,578
1122 Life Insurance	5,697	5,639	5,245	5,245	4,851
1130 Salary Continuation	11,290	10,747	10,352	10,661	10,132
1135 MSA VEBA	30,444	28,999	27,722	28,288	26,776
Total Personal Services	\$3,609,616	\$3,489,356	\$3,394,683	\$3,533,879	\$3,402,116

East County Law Enforcement: Five Year Line Item Budget

	Year 1 2006-07	Year 2 2007-08	Year 3 2008-09	Year 4 2009-10	Year 5 2010-11
Materials and Services					
2006 Professional Services	\$26,000	\$6,000	\$6,000	\$6,000	\$6,000
2008 Med & Psych					
2010 Public Safety Dispatch (BOEC)					
2020 Permits & Licenses	100	100	100	100	100
2026 Investigative Resource					
2106 Telephone/Cell Phone	19,670	17,180	15,532	15,998	14,181
2120 Building Repair & Maint.	5,000				
2121 Equipment Repair & Maint.					
2122 Motor Vehicle Repair & Maint.	3,537	3,537	3,275	3,275	3,013
2123 Comm. Sys. Repair & Maint.	21,086	21,257	19,994	20,594	19,194
2130 Towing & Storage	1,600	1,600	1,600	1,600	1,600
2140 Equipment Rental/Lease					
2141 Motor Vehicle Rental/Lease					
2143 Bldg/Office/Room Rental	1,200	1,200	1,200	1,200	1,200
2202 Photographic/Art Services					
2204 Printing	3,304	2,744	3,068	2,548	2,352
2206 Records Mgmt/Microfilming					
2208 Advertising					
2212 Dues & Memberships	595	580	550	550	520
2214 Training & Education	7,776	7,776	7,200	7,200	6,624
2220 City Wide Training					
2224 Meals	5,859	5,859	5,425	5,425	4,991
2225 Mileage Reimbursements					
2226 Promotions/Public Relations					
2227 Lodging	5,643	5,643	5,225	5,225	4,807

East County Law Enforcement: Five Year Line Item Budget

	Year 1 2006-07	Year 2 2007-08	Year 3 2008-09	Year 4 2009-10	Year 5 2010-11
2229 Airfare	2,025	2,025	1,875	1,875	1,725
2231 Rental Cars	1,134	1,134	1,050	1,050	966
2301 Office Supplies	3,069	2,976	2,790	2,790	2,604
2302 Copier/Printer/FAX Supplies	500	500	500	500	500
2311 Supplies, Tires					
2313 Minor Vehicle Equipment	1,500	1,500	1,300	1,300	1,100
2314 Minor Equip. & Tool Supplies	32,940	1,000	1,000	1,000	1,000
2320 Operating/Technical/Sci.	2,349	2,349	2,175	2,175	2,001
2321 Ammunition & Supplies	11,024	11,024	10,176	10,176	9,328
2323 Animal Supplies & Equipment					
2324 First Aid & Safety Supplies	640	640	640	640	640
2326 Uniforms	77,106	12,256	27,352	27,352	24,248
2344 Repair & Maint. Supplies					
2360 Books & Publications		810		750	
2361 Postage/Package Delivery					
2362 Employee Service Awards	500	500	500	500	500
2363 Computer Software/Hardware					
2410 Ins. Claims and Deductibles	18,137	16,984	16,577	17,240	16,568
Total Materials & Services	\$252,294	\$127,175	\$135,103	\$137,062	\$125,763

East County Law Enforcement: Five Year Line Item Budget

	Year 1 2006-07	Year 2 2007-08	Year 3 2008-09	Year 4 2009-10	Year 5 2010-11
Internal Service Charges					
1109 Pension Bonds	\$0	\$0	\$0	\$0	\$0
1127 Workers' Compensation	50,625	48,939	47,611	49,563	47,715
2904 Property Mgt Charge	16,495	15,447	15,076	15,679	15,068
2905 Civic Center Debt	0	0	0	0	0
2906 Vehicle Maintenance Charge	86,705	84,091	87,874	93,397	97,774
2907 Vehicle Fuel	22,494	23,169	21,876	22,532	21,099
2908 Equipment Rep. Charge	0	0	0	0	0
2912 Information Tech. Charge	81,793	76,596	74,759	77,749	74,719
2921 Liability Mgt Charge	22,173	20,764	20,266	21,076	20,255
2922 Legal Charge	38,452	36,009	35,145	36,551	35,126
2924 City Administration	114,639	107,355	104,780	108,970	104,723
2925 Financial Services	77,719	72,781	71,035	73,876	70,997
2927 General Support Services	23,783	22,272	21,738	22,607	21,726
Total Internal Service Charges	\$484,253	\$458,484	\$452,549	\$472,437	\$461,487

East County Law Enforcement: Five Year Line Item Budget

	Year 1 2006-07	Year 2 2007-08	Year 3 2008-09	Year 4 2009-10	Year 5 2010-11
Capital Outlay					
3400 Equipment	\$5,200	\$0	\$0	\$0	\$0
3410 Office Equipment	8,560	0	0	0	0
3420 Motor Vehicles	120,000	0	66,000	0	0
3430 Communication Equipment	143,580	0	0	0	0
3470 Computer Equipment	34,000	0	0	0	0
Total Capital Outlay	\$311,340	\$0	\$66,000	\$0	\$0

BOGSTAD Deborah L

From: Drost, Adam [Adam.Drost@ci.gresham.or.us]
Sent: Monday, January 30, 2006 1:44 PM
To: BOGSTAD Deborah L
Subject: RE: Multnomah County Board meeting

Deb,

Attached is Chief Piluso's PowerPoint presentation for tomorrow's work session.

If you have any problems opening the presentation, please let me know.

Adam Drost, Analyst
Gresham Police Department
1333 NW Eastman Parkway
Gresham, Oregon 97030
(503) 618-2813 Phone
(503) 618-2753 Fax

-----Original Message-----

From: BOGSTAD Deborah L [mailto:deborah.l.bogstad@co.multnomah.or.us]
Sent: Monday, January 30, 2006 10:58 AM
To: Drost, Adam
Cc: KIRK Christine A; NAITO Terri W
Subject: Multnomah County Board meeting

Per our telephone conversation this morning I am attaching the agenda for this week's Board meeting and the informational submissions for WS-1, the work session on County Policing: Historical and Future Considerations on the agenda for 9:50 a.m. tomorrow morning. Thank you for sending me Chief Piluso's PowerPoint presentation later today.

Deb Bogstad, Board Clerk
Multnomah County Commissioners
501 SE Hawthorne Boulevard, Suite 600
Portland, Oregon 97214-3587
(503) 988-3277 phone
(503) 988-3013 fax
deborah.l.bogstad@co.multnomah.or.us
<http://www.co.multnomah.or.us/cc/index.shtml>

**Unincorporated East
Multnomah County Law
Enforcement Services Proposal**



Service Area

- Unincorporated Multnomah County east of the city limits of Gresham.
- Estimated population: 8,256
- Estimated annual calls for police service: 2,800

Contracted Services in Unincorporated East Multnomah County

- Two patrol districts
- Traffic enforcement
- Investigative services
 - Person crimes
 - Property crimes
 - Narcotics

In addition, all current services provided to Gresham residents would be extended. These services include:

- SERT
- Canine tracking and searches
- Property and evidence
- Crime scene investigation
- Forensic investigation

Contract Cost

	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>	<u>Year 4</u>	<u>Year 5</u>
Personal Services	\$3,609,616	\$3,489,356	\$3,394,683	\$3,533,879	\$3,402,116
Materials & Services	252,294	127,175	135,103	137,062	125,763
Internal Services	484,253	458,484	452,549	472,437	461,487
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Dept. Indirect Costs	465,750	407,501	404,833	414,338	398,937
Reserve	232,875	203,751	202,417	207,169	199,468
Total Cost:	\$5,356,128	\$4,686,267	\$4,655,585	\$4,764,884	\$4,587,772

Personnel Required

	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>	<u>Year 4</u>	<u>Year 5</u>
Patrol Officers	12	12	12	12	12
Traffic Officers	2	2	2	2	2
Patrol Sergeants	2	2	2	2	2
Detectives	2	2	2	2	2
Drug Investigators	5	5	3	3	2
Drug Sergeants	1	1	1	1	0
Detective Sergeant	0.5	0.5	0.5	0.5	0.5
Haz-Mat Sergeant	0.5	0.5	0.5	0.5	0.5
Sr. Police Tech	1	1	1	1	1
Command Position	1	1	1	1	1
Crime Prevention	0.5	0.5	0.5	0.5	0.5
Records Specialists	3	2	2	2	2
Admin. Assistants	2	2	2	2	2
Total FTE:	32.5	31.5	29.5	29.5	27.5

Questions?



Presentation for "County Policing: Historical and Future Considerations"
Paul Donheffner, Director
Oregon State Marine Board

I appreciate the invitation to provide some background information and history regarding the Multnomah County River Patrol (MCRP) and the partnership with the Oregon State Marine Board (OSMB), which has been in existence for several decades. I would also like to express our interest and concerns over the future of the River Patrol. The Marine Board has a vital interest in these discussions.

Multnomah County was in the marine enforcement business before the creation of the State Marine Board in 1959. Deputy Fred Pearce (who later became Sheriff) played an active role in the formative years of the River Patrol and the Marine Board. So our relationship with the River Patrol goes back nearly 50 years, longer than any other county enforcement program.

The MCRP is an essential element of our statewide marine law enforcement program. Nearly 15 percent of all boating activity in Oregon takes place in Multnomah County, with well over 500,000 boating activity days (including non-motorized use).

The Columbia and Willamette Rivers within Multnomah County are the heaviest used bodies of water statewide, supporting a complex mix of motorized and non-motorized recreational use and a variety of commercial vessel traffic. This mix of heavy commercial and high recreational boating traffic is unique to Multnomah County. The MCRP does much more than service recreational boaters.

The OSMB contracts with 32 County Sheriff's for marine law enforcement and boating safety services, and the MCRP is the largest contract at \$568,000 annually. The OSMB has over \$500,000 invested in the MCRP boat fleet. We also have a statewide contract with the Oregon State Police, through their Fish and Wildlife Division. OSMB does not contract with cities, ports or other special districts. We only contract with certified law enforcement providers.

The primary reasons for contracting with Sheriff's for marine patrol include:

- 1) The fact that county enforcement on waterways transcends municipal and other jurisdictional boundaries thereby providing seamless service delivery
- 2) Sheriff's are the responsible authority for search and rescue services statewide
- 3) Eliminating duplication or service gaps between city and county water patrols
- 4) Using well established programs with a demonstrated track record of performance and success

The first point is critical as we want seamless and consistent marine patrol coverage on waterways county-wide. This is the main reason for using a county based program model. The Sheriff is in a unique position to provide countywide delivery of marine law enforcement services. Contracts with cities or other special districts would increase the need for coordination to avoid overlap or gaps in service. Moreover, we doubt that multiple contracts would result in greater efficiencies or cost savings. Having a single marine patrol provider countywide has many advantages.

We know there has been past discussion of transferring the MCRP to the City of Portland Police Bureau, or to the Fire Bureau. We don't believe the Fire Bureau is a good fit, primarily because they are not certified law enforcement officers. In addition, neither the Police Bureau nor the Fire Bureau would provide service beyond the city limits, and we have a great need for marine patrol in east county, all the way to Bonneville Dam, well beyond the City of Portland.

If Multnomah County decided not to contract with the Marine Board for the MCRP, we would most likely pursue an alternative arrangement with the Oregon State Police Fish and Wildlife Division. Precedent for this exists from several years ago, when Douglas County decided not to provide marine patrol. We used the Oregon State Police for several years to patrol Douglas county waterways until that county decided they would restore their marine patrol unit.

We believe the MCRP is uniquely qualified to provide marine law enforcement and safety services. MCRP has extensive experience with patrol operations in support of Operation Make Way, water security for the Rose Festival Fleet, patrolling the "Christmas Ships" Parades; various fire works displays, and other marine events.

The MCRP provides much more than recreational boating safety services. They also provide general law enforcement services involving marine theft, port security, recovery of stolen property, bodies, or criminal evidence disposed of in waterways and more. The commercial vessels that are essential to trade and commerce rely on the MCRP to reduce conflicts with small boats to ensure safe passage in and out of port.

Since 9-11, their mission has expanded to include homeland security along our waterfronts, as evidenced by the Department of Homeland Security grants to obtain \$675,000 worth of equipment including two 32' MaxCat Patrol Boats. They patrol bridges, Bonneville Dam and other sensitive port infrastructure as a part of their multi-mission responsibilities.

The MCRP is tightly enmeshed in local boating and waterfront issues, and has a close working association with the Waterfront Owners and Operators (WOOO), MCRP Advisory Committee, the Coast Guard's Ports and Waterways Safety Committee, Columbia River Yachting Association (CRYA) and regularly communicates via articles the Freshwater News and publishes their own community newsletter, the MCRP Green Hornet.

Management of the MCRP program has been consistently supportive of OSMB goals, especially in recent years under the management and guidance of LT Monte Reiser. The MCRP has been recognized by the OSMB for Boating Under the Influence enforcement, Marine Theft, program management, School Education, "Most improvements" and other credits.

In closing, the MCRP is an essential part of our statewide marine law enforcement program. It has a proud tradition of providing boating enforcement as well as a variety of other missions that serve all the citizens of Multnomah County, not simply boaters. It is difficult to imagine a better means of delivering the unique services that the MCRP provides on the busiest waterways in our state.

From our vantage point, the MCRP is working well and we have no interest in seeing this function eliminated or transferred. If we assume that their current duties are worth continuing, it is difficult for us to imagine any real cost savings or efficiencies that would result from simply transferring MCRP functions to another jurisdiction or agency. The cost is going to follow the function, no matter who carries it out.

The future of this program is critical to the success of our mission to provide marine law enforcement and safety services statewide. We appreciate the opportunity to provide input to your work session. The Marine Board has a large stake in any deliberations regarding the future of the MCRP. I ask that you keep us closely involved as you proceed.



Oregon

Theodore R. Kulongoski, Governor

Oregon State Marine Board

435 Commercial St. NE, #400

P.O. Box 14145

Salem, OR 97309-5065

(503) 378-8587

Fax 378-4597

Testimony for "County Policing: Historical and Future Considerations"

Paul Donheffner, Director
Oregon State Marine Board
January 31, 2006



I appreciate the invitation to provide some background information and history regarding the Multnomah County River Patrol (MCRP) and the partnership with the Oregon State Marine Board (OSMB), which has been in existence for several decades. I would also like to express our interest and concerns over the future of the River Patrol. The Marine Board has a vital interest in these discussions.

Multnomah County was in the marine enforcement business before the creation of the State Marine Board in 1959. Deputy Fred Pearce (who later became Sheriff) played an active role in the formative years of the River Patrol and the Marine Board. So our relationship with the River Patrol goes back nearly 50 years, longer than any other county enforcement program.

The MCRP is an essential element of our statewide marine law enforcement program. Nearly 15 percent of all boating activity in Oregon takes place in Multnomah County, with well over 500,000 boating activity days (including non-motorized use).

The Columbia and Willamette Rivers within Multnomah County are the heaviest used bodies of water statewide, supporting a complex mix of motorized and non-motorized recreational use and a variety of commercial vessel traffic. This mix of heavy commercial and high recreational boating traffic is unique to Multnomah County. The MCRP does much more than service recreational boaters.

The OSMB contracts with 32 County Sheriff's for marine law enforcement and boating safety services, and the MCRP is the largest contract at \$568,000 annually. The OSMB has over \$500,000 invested in the MCRP boat fleet. We also have a statewide contract with the Oregon State Police, through their Fish and Wildlife Division. OSMB does not contract with cities, ports or other special districts. We only contract with certified law enforcement providers.

The four primary reasons for contracting with Sheriff's for marine patrol include:

- 1) The fact that county enforcement on waterways transcends municipal and other jurisdictional boundaries thereby providing seamless service delivery
- 2) Sheriff's are the responsible authority for search and rescue services statewide
- 3) Eliminating duplication or service gaps between city and county water patrols

- 4) Using well established programs with a demonstrated track record of performance and success in delivering marine law enforcement services.

The first point is critical as we want seamless and consistent marine patrol coverage on waterways county-wide. This is the main reason for using a county based program model. The Sheriff is in a unique position to provide countywide delivery of marine law enforcement services. Contracts with cities or other special districts would increase the need for coordination to avoid overlap or gaps in service. Moreover, we doubt that multiple contracts would result in greater efficiencies or cost savings. Having a single marine patrol provider countywide has many advantages.

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MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

Board Clerk Use Only

Meeting Date: 01/31/06
 Agenda Item #: E-1
 Est. Start Time: 11:50 AM
 Date Submitted: 01/10/06

BUDGET MODIFICATION: -

Agenda Title: **If Needed Executive Session Pursuant to ORS 192.660(2)(h)**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

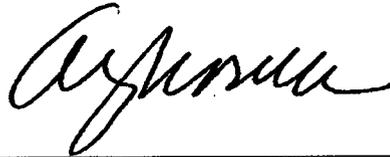
Date Requested:	<u>January 31, 2006</u>	Time Requested:	<u>15-30 mins</u>
Department:	<u>Non-Departmental</u>	Division:	<u>County Attorney</u>
Contact(s):	<u>Agnes Sowle</u>		
Phone:	<u>503 988-3138</u>	Ext.	<u>83138</u>
Presenter(s):	<u>Agnes Sowle and Invited Others</u>		

General Information

1. **What action are you requesting from the Board?**
 No Final Decision will be made in the Executive Session.
2. **Please provide sufficient background information for the Board and the public to understand this issue.**
 Only Representatives of the News Media and Designated Staff are allowed to Attend. Representatives of the News Media and All Other Attendees are Specifically Directed Not to Disclose Information that is the Subject of the Executive Session.
3. **Explain the fiscal impact (current year and ongoing).**
4. **Explain any legal and/or policy issues involved.**
 ORS 192.660(2)(h).
5. **Explain any citizen and/or other government participation that has or will take place.**

Required Signatures

**Department/
Agency Director:**



Date: 01/10/06

Budget Analyst:

Date:

Department HR:

Date:

Countywide HR:

Date: