



Multnomah County Oregon

Board of Commissioners & Agenda

connecting citizens with information and services

BOARD OF COMMISSIONERS

Ted Wheeler, Chair

501 SE Hawthorne Boulevard, Suite 600
Portland, Or 97214

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OCTOBER 30 & NOVEMBER 1, 2007 BOARD MEETINGS FASTLOOK AGENDA ITEMS OF INTEREST

REVISED 10/29/07

Pg 2	8:30 a.m. Tuesday Executive Session
Pg 2	9:00 a.m. Tuesday Briefing – Health Inequity
Pg 2	9:45 a.m. Tuesday Briefing – Bridge Safety Fund
Pg 3	9:30 a.m. Thursday Opportunity for Public Comment
Pg 3	9:30 a.m. Thursday National Homeland Security TOPOFF Exercise Briefing
Pg 3	10:00 a.m. Thursday Update to the 2001 Portland Multnomah Local Action Plan on Global Warming.
Pg 3	10:45 a.m. Agreement with PDC for Release of Urban Renewal Funding to Reroute the Hawthorne Bridge West Bound Off-Ramp
Pg 3	11:15 a.m. Approval of the 2007-2012 Oregon Nurses Association Agreement

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Tuesday, October 30, 2007 – 8:30 AM
Multnomah Building, First Floor Commissioners Conference Room 112
501 SE Hawthorne Boulevard, Portland

EXECUTIVE SESSION

- E-1 The Multnomah County Board of Commissioners will meet in Executive Session Pursuant to ORS 192.660(2)(d),(e) and/or (h). Only Representatives of the News Media and Designated Staff are allowed to attend. News Media and All Other Attendees are Specifically Directed Not to Disclose Information that is the Subject of the Session. No Final Decision will be made in the Session. Presented by County Attorney Agnes Sowle. 15-55 MINUTES REQUESTED.
-

Tuesday, October 30, 2007 – 9:00 AM
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

BOARD BRIEFINGS

- B-1 **9:00 AM TIME CERTAIN:** Health Inequities Presentation. Presented by Tricia Tillman, LaRisha Baker, Ben Duncan, Rachael Smith, Marco Reyes and Shireen Khormooji. 45 MINUTES REQUESTED.
- B-2 **9:45 AM TIME CERTAIN:** Bridge Safety Fund Briefing. Presented by Rhys Scholes and Adam Davis. 90 MINUTES REQUESTED.
-

Thursday, November 1, 2007 - 9:30 AM
Multnomah Building, First Floor Commissioners Boardroom 100
501 SE Hawthorne Boulevard, Portland

REGULAR MEETING

REGULAR AGENDA

PUBLIC COMMENT - 9:30 AM

Opportunity for Public Comment on non-agenda matters. Testimony is limited to three minutes per person. Fill out a speaker form available in the Boardroom and turn it into the Board Clerk.

DEPARTMENT OF COMMUNITY SERVICES – 9:30 AM

R-1 **9:30 AM TIME CERTAIN:** National Homeland Security TOPOFF (Top Officials) Exercise Briefing. 30 MINUTES REQUESTED.

NON-DEPARTMENTAL – 10:00 AM

R-2 **10:00 AM TIME CERTAIN:** RESOLUTION Approving Efforts to Develop an Update to the 2001 Portland Multnomah Local Action Plan on Global Warming, Including the Formation of a Citizen-Advisory Committee to Provide Recommendations for the Update. Presented by Commissioner Jeff Cogen, Kat West, Mayor Tom Potter, Commissioner Erik Sten, Commissioner Dan Saltzman and Susan Anderson. 30 MINUTES REQUESTED.

R-3 Project Homeless Connect Briefing. Presented by Tara Bowen-Biggs, Kim Tierney and others from the City of Portland. 15 MINUTES REQUESTED.

DEPARTMENT OF COUNTY MANAGEMENT – 10:45 AM

R-4 **10:45 AM TIME CERTAIN:** RESOLUTION Approving an Intergovernmental Agreement with the Portland Development Commission for Release of Urban Renewal Funding to Reroute the Hawthorne Bridge West Bound Off-Ramp. 30 MINUTES REQUESTED.

R-5 Approval of the 2007-2012 Labor Agreement between Multnomah County and the Oregon Nurses Association

DEPARTMENT OF HEALTH – 11:30 AM

R-6 Budget Modification HD-23 Authorizing Funding for the Meaningful Care Conference

BOARD COMMENT – 11:35 AM

Opportunity (as time allows) for Commissioners to provide informational comments to Board and public on non-agenda items of interest or to discuss legislative issues.



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revised 10/26/07

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Commissioner Jeff Cogen, District 2

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MEMORANDUM

TO: Chair Ted Wheeler
Commissioner Maria Rojo de Steffey
Commissioner Lisa Naito
Commissioner Lonnie Roberts
Clerk of the Board Deb Bogstad

FROM: Marissa Madrigal
Chief of Staff to Commissioner Jeff Cogen

DATE: 10/29/2007

RE: Board Meeting Excused Absences

Commissioner Cogen will be unable to attend the Tuesday, October 30, 2008 Executive Session but will arrive at 9:00 for scheduled board briefings



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 10/30/07
Agenda Item #: E-1
Est. Start Time: 8:30 AM
Date Submitted: 10/24/07

Agenda Title: Executive Session Pursuant to ORS 192.660(2)(d),(e)and/or(h)

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: October 30, 2007 **Amount of Time Needed:** 15-55 minutes
Department: Non-Departmental **Division:** County Attorney
Contact(s): Agnes Sowle
Phone: 503 988-3138 **Ext.** 83138 **I/O Address:** 503/500
Presenter(s): Agnes Sowle and Invited Others

General Information

1. **What action are you requesting from the Board?**
 No final decision will be made in the Executive Session.
2. **Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.**
 Only representatives of the news media and designated staff are allowed to attend. Representatives of the news media and all other attendees are specifically directed not to disclose information that is the subject of the Executive Session.
3. **Explain the fiscal impact (current year and ongoing).**
4. **Explain any legal and/or policy issues involved.**
 ORS 192.660(2)(d),(e)and/or(h)
5. **Explain any citizen and/or other government participation that has or will take place.**

Required Signature

**Elected Official or
 Department/
 Agency Director:**

Date: 10/30/07



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only

Meeting Date: 10/30/07
Agenda Item #: B-1
Est. Start Time: 9:30 AM
Date Submitted: 09/04/07

Agenda Title: Health Inequities Presentation

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date: Tuesday, October 25, 2007 **Amount of Time Needed:** 1 hour
Department: Health **Division:** Director's office, Diversity and Quality Team
Contact(s): Tricia Tillman and LaRisha Baker
Phone: (503)988-3674 **Ext.** 29087 **I/O Address:** 420/1
Presenter(s): Tricia Tillman, LaRisha Baker, Ben Duncan, Rachael Smith, Marco Reyes and Shireen Khormooji

General Information

1. What action are you requesting from the Board?

This presentation will allow the Board to learn about health inequities through a social justice perspective.

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

The Diversity and Quality Team of the Health Department is presenting this information so that Commissioners and their staff will know more about the Health Department's approach to Health Disparities through a social justice perspective. The desired outcomes for this presentation include:

1. To highlight the existence of health disparities as a result of social injustice.
2. Share module that is used to orient Health Department staff on the root causes of health disparities.
3. Allow Board members and their staff to give input to the Health Department about health disparities and the training module so that it can be utilized as a tool for other programs.

This presentation is sponsored by the office of the Health Department Director and links to program offer 40045A Reducing Racial and Ethnic Disparities.

3. Explain the fiscal impact (current year and ongoing).

None.

4. Explain any legal and/or policy issues involved.

5. Explain any citizen and/or other government participation that has or will take place.

Required Signature

**Elected Official or
Department/
Agency Director:**

Lillian Shirley

Date: 09-01-07

T E A M
DIVERSITY & QUALITY
MULTNOMAH COUNTY HEALTH DEPARTMENT

Health Equity Initiative
Briefing
Board Meeting
October 30, 2007



Who is DQT?



Our vision:
Healthy People in Healthy Communities

Our mission:
To ensure that the core values of diversity and quality are integrated into the daily work of the Health Department.

Outline

- What is health equity?
- What causes health inequity?
- How will the Health Equity Initiative make a difference?

Definitions

- **Health disparities** are differences between population groups in the presence of disease, health outcomes, or access to care.[1]
- **Health inequities** are health disparities that result from social injustice.[2] **Social injustice** stems from conditions such as poverty, unequal distribution of resources, racism and discrimination.[3] Health inequities are avoidable, unfair, and unjust.

[1] Department of Health and Human Services (US). *Healthy People 2010: Understanding and Improving health*. 2nd ed. Washington: DHHS, 2000 Nov.

[2] Baker, Metzler, Galea. 2006. Addressing social determinants of Health Inequities: Learning from doing. *American Journal of Public Health*, 95 (4), 553-555.

[3] Rawls, J. *A Theory of Justice*. Cambridge, MA: Belnapp Press, 1999.

Definitions cont.

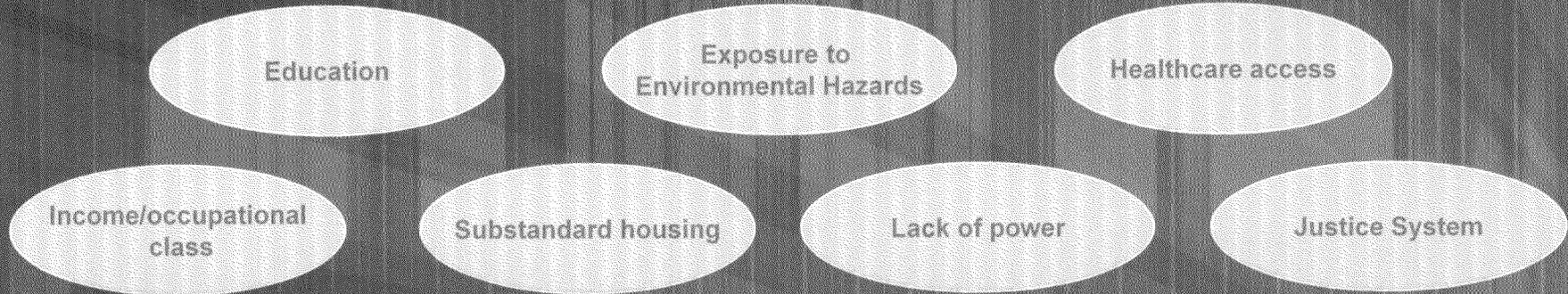
■ Social justice

- equitable distribution of a society's valued goods and necessary burdens
- distributive justice
- equitable distribution of wealth, assets, privileges, and advantages that accumulate within a society.

[3] Rawls, J. A Theory of Justice. Cambridge, MA: Belnapp Press, 1999.

Socioeconomic Factors that Influence Health

Socioeconomic factors



Hunger

11% of households were uncertain about where food would come from (low and very low food security) at least sometime during the year.

3.9% of households had very low food security (measure of the hunger rate)

% of households who had low and very low food security by race/ethnicity:

White non-Hispanic 8%
Hispanic 18%
Black non-Hispanic 22%

Source: Household Food Security in the United States, 2005 (USDA report)

Neighborhood Safety

Multnomah County data

- Residents reported they feel less safe in their neighborhoods at night.
- Since FY01, the percentage of respondents who do not feel safe has increased from 22% to 30% countywide.
- Responses about safety in the six districts in the County vary.

District	% who feel unsafe walking at night	% of district that is greenspace or parks
West	15%	17%
Northeast	31%	6%
Southeast	25%	8%
North	38%	23%
East	34%	7%
Mid-County	30%	10%

Sources: Neighborhood safety: Multnomah County Citizen Survey, 2006. Multnomah County Auditor's Office.

Greenspace/parks: Metro RLIS lite database, August 2007.

Health insurance

17% of Multnomah County residents surveyed reported lack of health insurance ¹

15% of United States respondents surveyed reported they had no health insurance ²

Percent of population (national data) without health insurance by race/ethnicity (January – June 2006) ³:

White non-Hispanic	11%
Black non-Hispanic	16%
Hispanic	31%

Sources: ¹ 2006 Oregon Population Survey; ² CDC 2005 Behavioral Risk Factor Surveillance System; ³ CDC, National Health Interview Survey

Differential treatment based on race / ethnicity?

Mortgage rate availability: Proportion of population receiving higher-priced loans by race/ethnicity.

The incidence (measured as the proportion of borrowers) of higher-priced lending varied substantially across racial and ethnic lines.

Blacks, American Indians and Hispanics were more likely to have received higher-priced loans than White non-Hispanics.

Source: *Higher-Priced Home Lending and the 2005 HMDA (Home Mortgage Disclosure Act) Data*; Federal Reserve Bulletin, 2006.

2005 Incidence of higher-priced lending by Race & Ethnicity	
Race/ethnicity	% of borrowers with higher-price loans
White non-Hispanic	15%
African American	43%
American Indian	26%
Asian	13%
Hispanic	30%

Justice System

African American Youth make up youth:

As a whole	15%	
Who are arrested	26%	→
Who are Detained	44%	→
Judicially waived to criminal court	46%	→
Admitted to state prisons	58%	→

Sources: Yamagata, Eileen Poe and Michael A. Jones. *And Justice for Some: Differential Treatment of Minority Youth in the Justice System*. Washington, DC: Building Blocks for Youth, April, 2000.

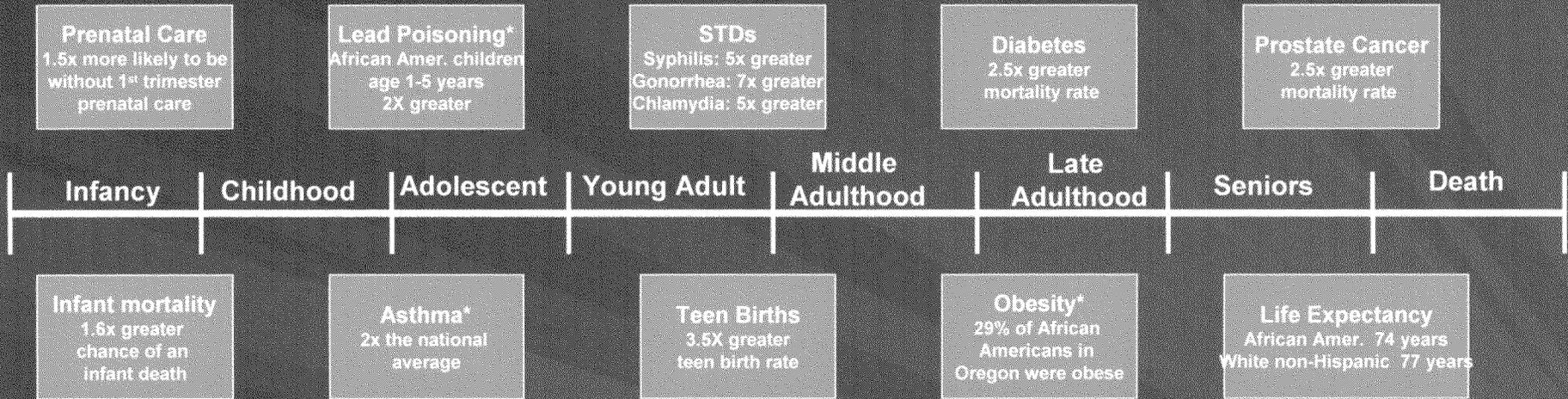
**AFRICAN AMERICAN CITIZENSHIP STATUS & HEALTH EXPERIENCE.
FROM 1619 TO 2004**

TIME SPAN	CITIZENSHIP STATUS -YRS	% of U.S. EXPERIENCE	STATUS*	HEALTH & HEALTH SYSTEM EXPERIENCE
1619-1865	246	63.90%	Chattel slavery	Disparate/inequitable treatment; poor health status & outcomes. "Slave health deficit" & "Slave health sub-system" in effect
1865-1965	100	25.97%	Virtually no citizenship rights	Absent or inferior treatment and facilities. <i>De jure</i> segregation/ discrimination in South, <i>de facto</i> throughout most of health system. "Slave health deficit" uncorrected
1965-2004	39	10.13%	Most citizenship rights	Southern medical school desegregation [1948], Imhotep Hospital Integration Conferences [1957-1964], hospital desegregation in federal courts [1964]. Disparate health status, outcomes, and services with apartheid, discrimination, institutional racism and bias in effect.
1619-2004	385	100.00%	<i>Struggle continues</i>	HEALTH DISPARITIES/ INEQUITIES

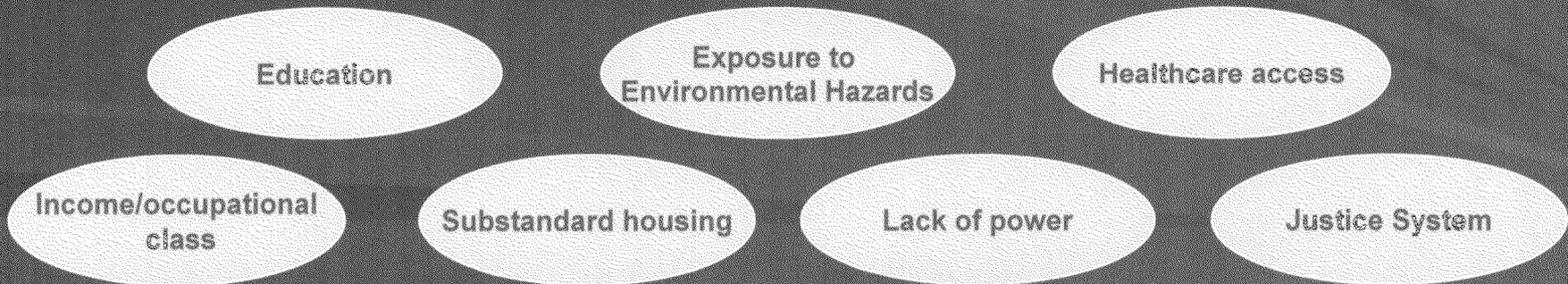
Source: Brian K. Gibbs, PhD, Harvard School of Public Health

African American Health Inequity Life Continuum

African Americans compared to White non-Hispanics:

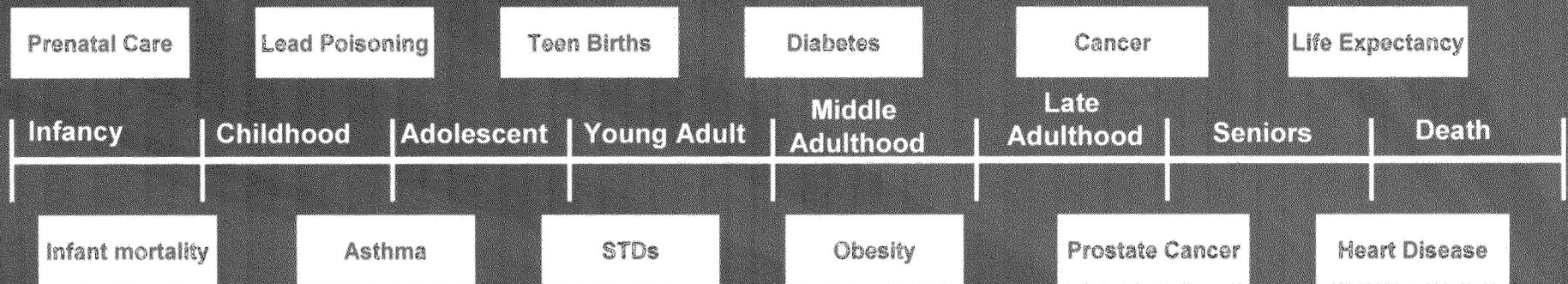


Socioeconomic factors



See resource page for specific information relating to each of these indicators
Multnomah County data unless noted with an asterisk*

African American Health Inequity Life Continuum



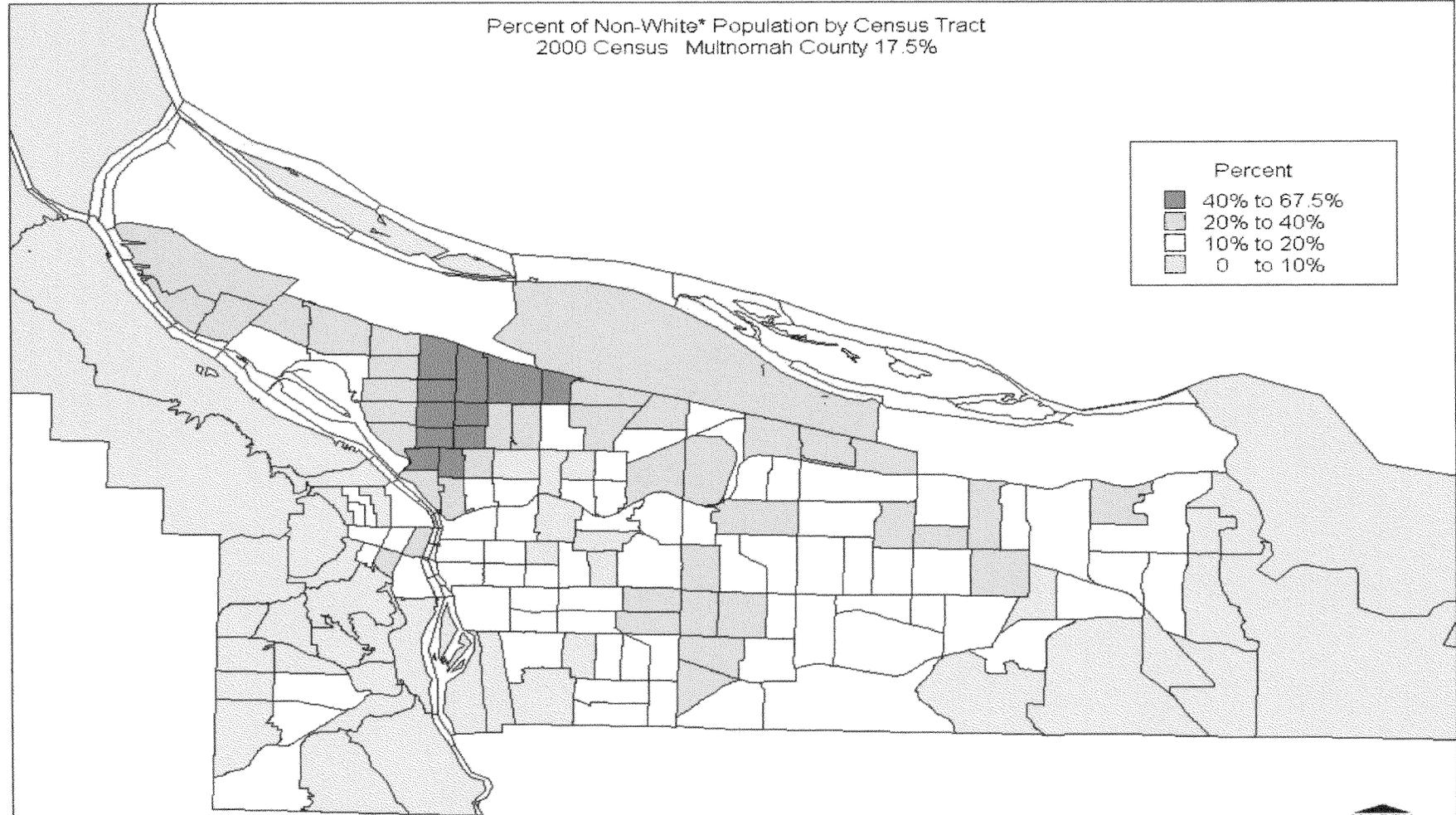
Socioeconomic factors



See resource page for specific information relating to each of these indicators

People of Color

Percent of Non-White* Population by Census Tract
2000 Census Multnomah County 17.5%



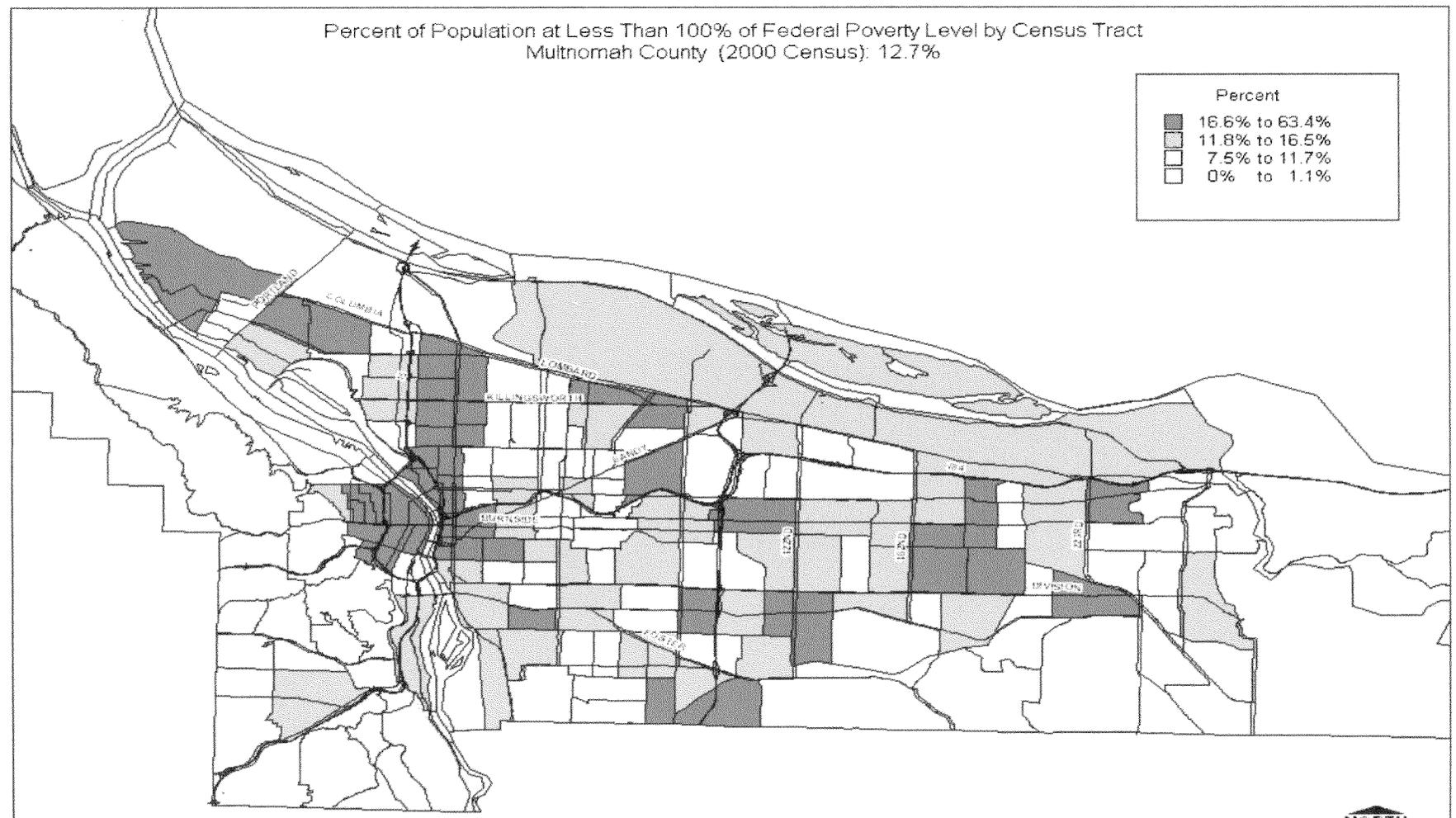
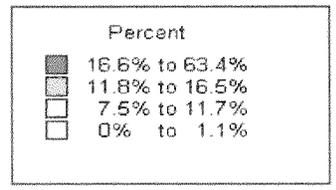
D. McBride, Health Research & Assessment
Multnomah County Health Department
Non-white 2000s.wor

*Non-White Population: One race only. Includes African American, American Indian, Asian, Pacific Islander, and Other race.

NORTH

People in Poverty

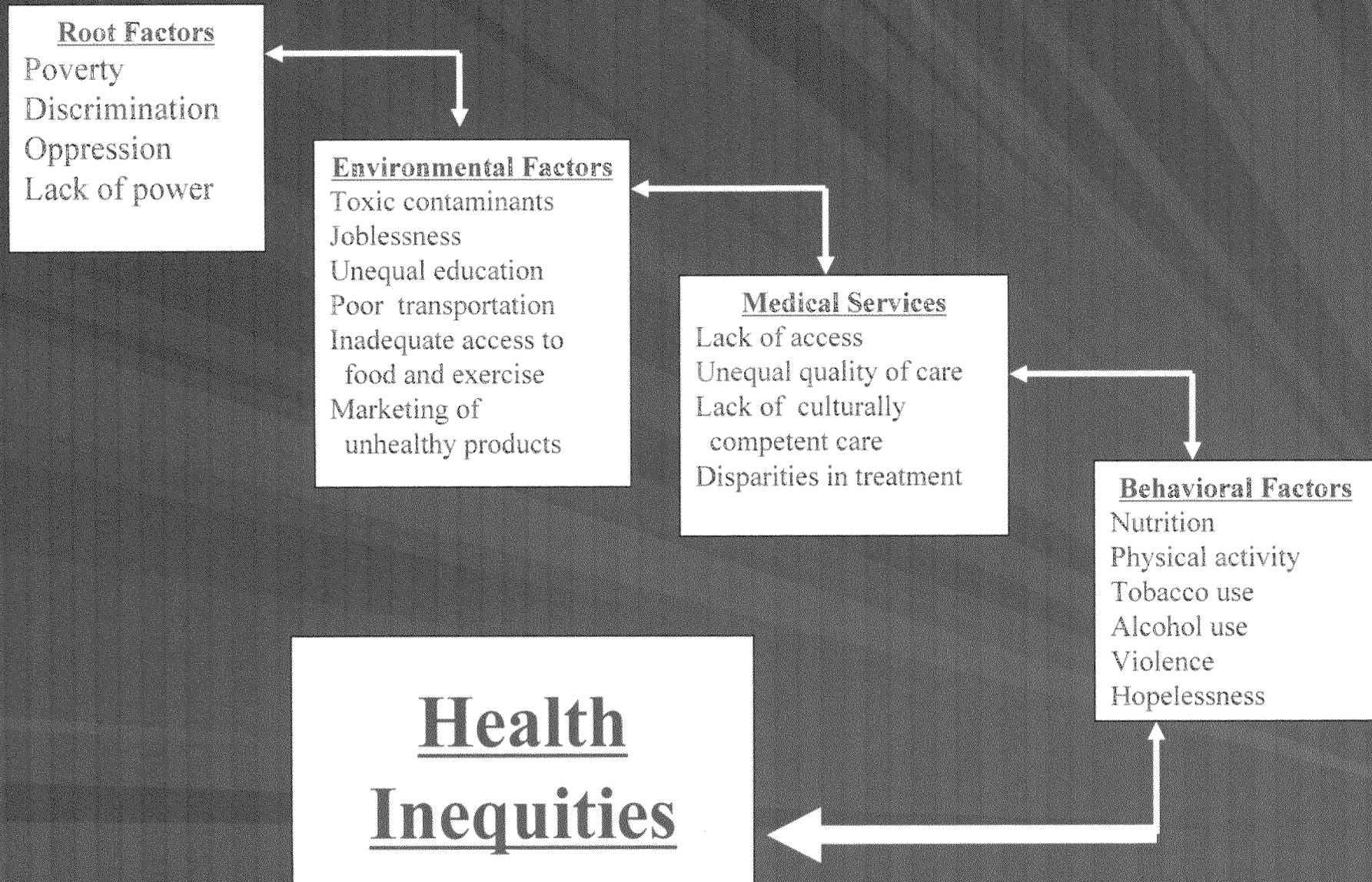
Percent of Population at Less Than 100% of Federal Poverty Level by Census Tract
Multnomah County (2000 Census): 12.7%



D. McBride, Health Research & Assessment
Multnomah County Health Department
100pov.wor



Causes of Health Inequities



Goals of the Health Equity Initiative

- Goal 1: Create a shared understanding of how to address health disparities with a focus on justice and equity
- Goal 2: Raise the visibility of current disparities elimination efforts
- Goal 3: Explore and advance practice improvements and policy solutions

Unnatural Causes

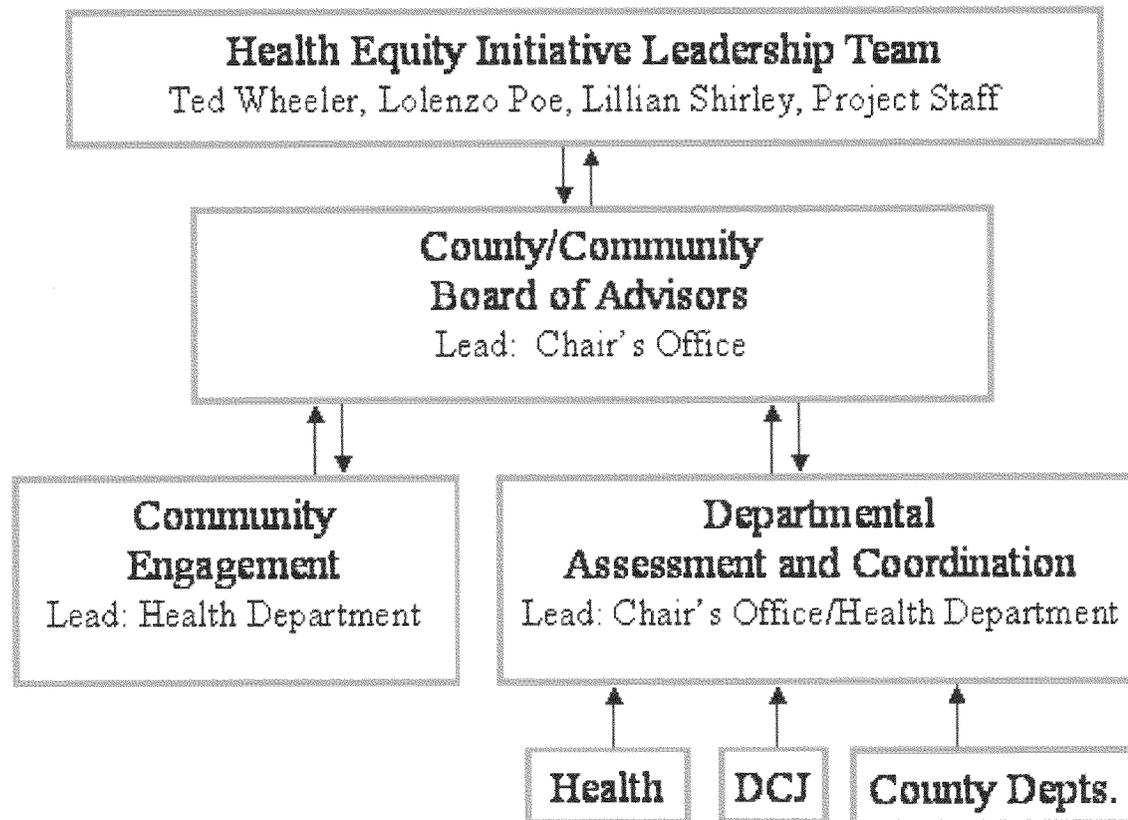
Coming to PBS WINTER 2008...

unnatural causes

Is Inequality Making Us Sick?

A four-hour documentary series & Public Impact Campaign examining racial and socioeconomic disparities in health. Produced by California Newsreel with Vital Pictures, Inc. Presented by the National Minority Consortia of Public Television. Public Impact Campaign in association with the Joint Center Health Policy Institute.

Health Equity Initiative - Structure



How Do We Eliminate Inequities?

- **Built Environment**
- **Sustainable Agriculture**
- **Economic Development**
- **Norms Change**
- **Community Based Participatory Efforts**
- **Health Care Finance and Delivery**

Local Policy Examples

- Smoke-free rental housing
- HB 2650 – Healthy Food, Healthy Kids
- Housing policy re: asthma, lead, indoor air quality
- Workforce development strategies
- Community emergency preparedness

How can the Board of County Commissioners participate?

- Promote and Host Community Screenings of Documentary and Dialogues
- Staff Participation in Countywide Coordination and Policy Development
- Explore the health impact of social and economic policy decisions

- "Without vision, the people will perish, and without courage and inspiration, dreams will die - the dream of freedom and peace."
- Rosa Parks

- “What we forget, we always are; what we remember, we can change.”

- Raymond Reyes

- “There is no negro problem. The problem is whether the American people have loyalty enough, honor enough, patriotism enough, to live up to their own constitution...”
- Frederick Douglass

- "When we encounter human suffering, it is important to respond with compassion rather than to question the politics of those we help."

- Dalai Lama

- "Of all the forms of inequality, injustice in health is the most shocking and the most inhuman."
- Dr. Martin Luther King Jr.

■ “Some people were born on third base, and think they hit the triple.”

Raymond Reyes

- “There is a belief woven intimately into our society that we live in a “meritocracy,” a community where people can make whatever they want of their lives, ending up where they do largely because of their own efforts and talents... . As a culture we are deeply invested in the belief that the individual can determine his or her destiny.”
- David Hilfiker, MD

- "Wherever I see injustice I'm gonna stand up, and if I can't stand up I'm gonna speak out, and if I can't speak out I'm gonna do like Rosa (Parks), I'm gonna get me a chair and just sit in the way!"
- Al Sharpton

- “We can learn to work & speak when we are afraid in the same way we have learned to work & speak when we are tired. We have been socialized to respect fear more than our own needs for language & definition.”
- Audre Lorde

Disparity – Inequity Resources:

(all from Multnomah County Health Department *Racial and Ethnic Disparities in Multnomah County: 1990-2004*. Multnomah County Health Assessment and Evaluation. October 2006.) unless otherwise noted

Some limitations: these are reported diseases from Multnomah County Health Department. The limitation of this methodology is the reliance on death certificates, so many of these numbers are based on mortality rather than morbidity.

African Americans compared to White non-Hispanics:

Prenatal care-1.5x more likely to be without 1st trimester prenatal care

Infant mortality -1.6x greater chance of an infant death

Lead poisoning-2x greater ages 1-5 (DHS)

Asthma- 10% of African Americans in Oregon had asthma (2000-2001 BRFSS)

Asthma-african americans twice the national average (CDC)

Teen births- 3 and a half times greater teen birth rate

STD-syphilis: almost 5x greater incidence

Gonorrhea: more than 7x greater

Chlamydia: more than 5x greater

Obesity – 29% of African Americans in Oregon were obese (2000-2001 BRFSS)

Diabetes- almost 2.5x greater mortality rate from Diabetes

Diabetes - 7% of African Americans in Oregon had diabetes (2000-2001 BRFSS)

Prostate cancer- the African American male prostate cancer mortality rate is almost 2 ½ times the white non-Hispanic rate. See issue 3 fall 2006:

<http://www.co.multnomah.or.us/health/hra/haq.shtml>

Life expectancy-African American 74 years, white non-Hispanic 77 years

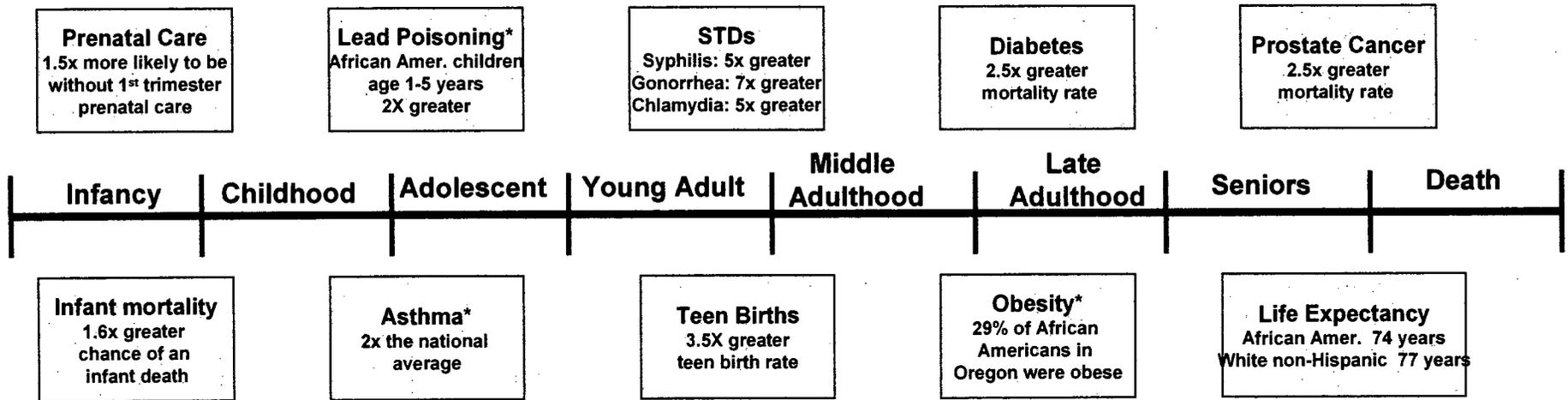
Education - 2005 American Community Survey Population age 25 and older without a high school education: African American 18%, white non-Hispanic 10%

Income - 2005 American Community Survey Median Household Income: White non-Hispanic - \$42,773 African-American \$28,223.

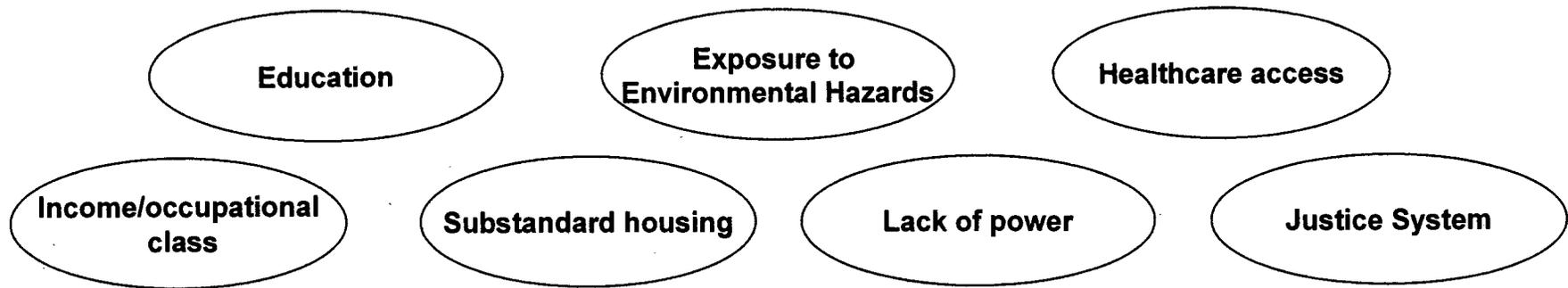
Poverty - 2005 American Community Survey % population below poverty African American 30%, White non-Hispanic 14%.

African American Health Inequity Life Continuum

African Americans compared to White non-Hispanics:

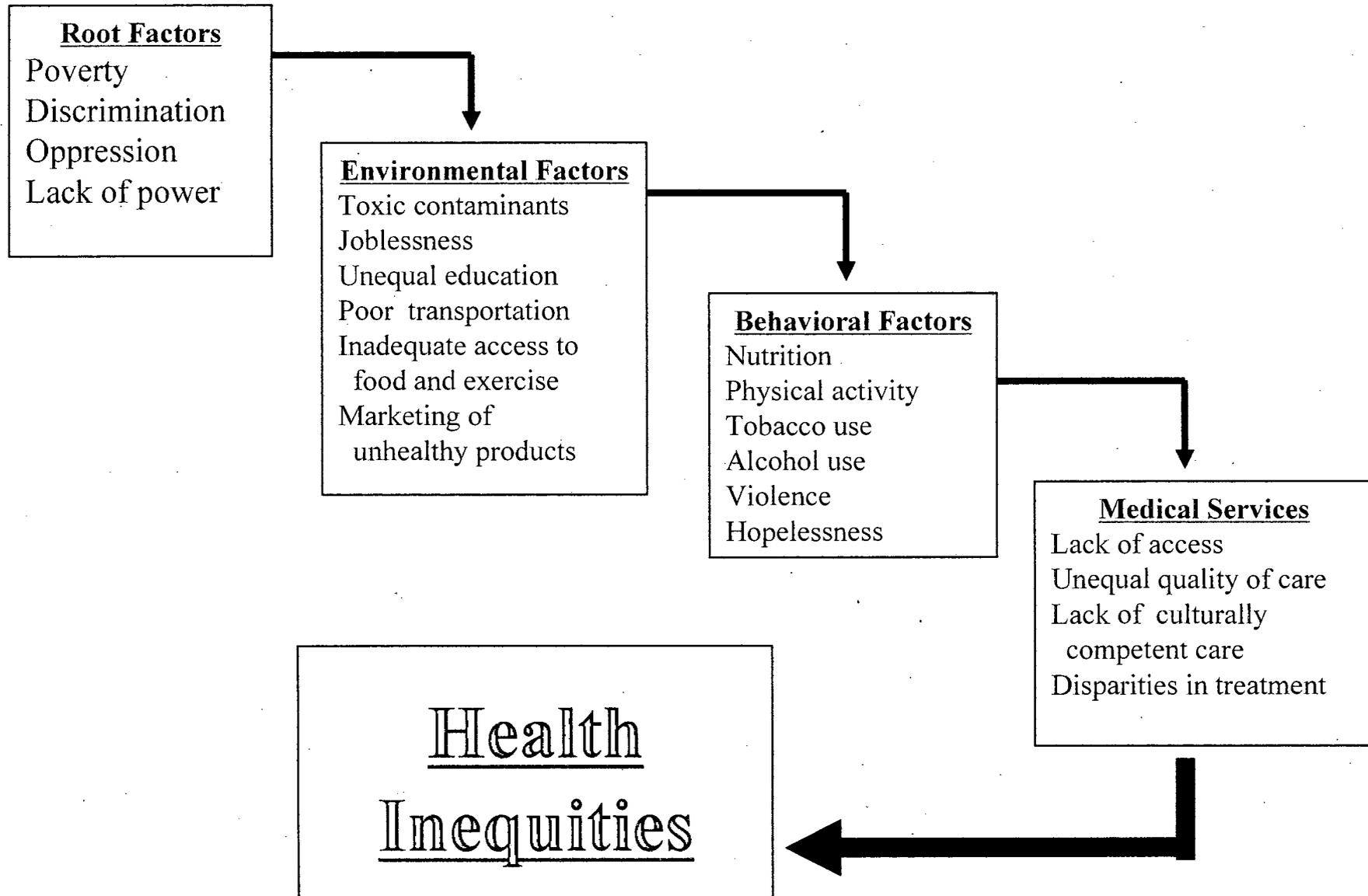


Socioeconomic factors



See resource page for specific information relating to each of these indicators.
Multnomah County data unless noted with an asterisk*

Causes of Health Inequities



Adapted from: Prevention Institute. *The Imperative of Reducing Health Disparities through Prevention: Challenges, Implications, and Opportunities*, October, 2006.

Tawara D. Goode. *Self Assessment Checklist for Personnel Providing Primary Healthcare Services*. University Center for Child and Human Development. Adapted from *Promoting Cultural Competence and Cultural Diversity for Personnel Providing Services and Supports to Children with Special Health Care Needs and their Families*. June 1989 (Revised 1993, 1996, 1997, 1999, 2000, 2002 & 2004).

<http://www11.georgetown.edu/research/gucchd/nccc/documents/Checklist%20PHC.pdf>

Centers for Disease Control and Prevention – CDC, Office of Health Disparities:

<http://www.cdc.gov/nchstp/od/OHD/default.htm>

Implicit Association test (implicit association test demonstrates how our minds unconsciously categorize people)

<https://implicit.harvard.edu/implicit/demo/>

Journal of Health Disparities Research and Practice. Center for Health Disparities Research, School of Public Health, University of Nevada, Las Vegas.

<http://chdr.unlv.edu/JHDRP-V1N2-final2-2007-03-12-cs.pdf>

Weekly Kaiser Disparities Report. Subscribe at:

<http://www.kff.org/profile/subscriptions.cfm>

Hofrickter, R. (ed.). *Tackling Health Inequities through Public Health Practice; A Handbook for Action*. National Coalition of City and County Health Officials & The Ingham County Health Department. 2006. Can be found at:

http://www.naccho.org/topics/justice/documents/NACCHO_Handbook_hyperlinks_000.pdf

Sidel, V., MD. *Social Justice and Public Health*. Can be found at:

<http://www.uml.edu/centers/CPHRHP/>

[click on seminars & scroll to desired seminar]

Inequities/Disparities

Reference List

Local Resources:

Coalition for a Livable Future

<http://www.cfuture.org/projects/atlas/index.html>

Multnomah County Health Department Disparity & Quality Team

<http://www.mchealth.org/dqt/index.html>

Multnomah County Health Department Programs and Activities to Address Health Inequities September 2006. Multnomah County Health Assessment and Evaluation. September 2006. Can be found at:

http://www.co.multnomah.or.us/health/hra/reports/addressing_inequities_2006.pdf

Racial and Ethnic Disparities in Multnomah County: 1990–2004. Multnomah County Health Assessment and Evaluation. October 2006. Can be found at:

http://www.co.multnomah.or.us/health/hra/reports/health_disparities_2006.pdf

OHSU – Center for Health Disparities Research

<http://www.ohsu.edu/healthdisparities/index.html>

National Health Disparity/Inequity Resources

February 2005, Vol 95, No. 2 | American Journal of Public Health 312–323. Can be found at:

<http://www.ajph.org/cgi/content/abstract/95/2/312>

American Medical Student Association. 2007.

<http://www.amsa.org/disparities/>

Centers for Disease Control and Prevention – CDC, Office of Health Disparities:

<http://www.cdc.gov/nchstp/od/OHD/default.htm>

Health Inequities Board Briefing Evaluation

1. The information presented was clear and understandable.

1	2	3	4	5
Disagree		Neutral		Agree

2. The information presented is helpful to my work.

1	2	3	4	5
Disagree		Neutral		Agree

3. I will take this briefing to a staff meeting at my worksite

1	2	3	4	5
Disagree		Neutral		Agree

4. What did you like most about the briefing?

5. What suggestions for improvement do you have?

6. Do you have other comments to share?



MULTNOMAH COUNTY
AGENDA PLACEMENT REQUEST (short form)

Board Clerk Use Only	
Meeting Date:	<u>10-30-07</u>
Agenda Item #:	<u>B-2</u>
Est. Start Time:	<u>10:30 AM</u>
Date Submitted:	<u>10-24-07</u>

Agenda Title:	Bridge Safety Fund Polling Results
----------------------	---

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.

Requested Meeting Date:	<u>October 30, 2007</u>	Amount of Time Needed:	<u>1 hour</u>
Department:	<u>Non-departmental</u>	Division:	<u>Chair's Office</u>
Contact(s):	<u>Barbara Willer</u>		
Phone:	<u>503-988-85002</u>	Ext.:	<u>I/O Address: 503 / 600 /</u>
Presenter(s):	<u>Rhys Scholes, Adam Davis</u>		

General Information

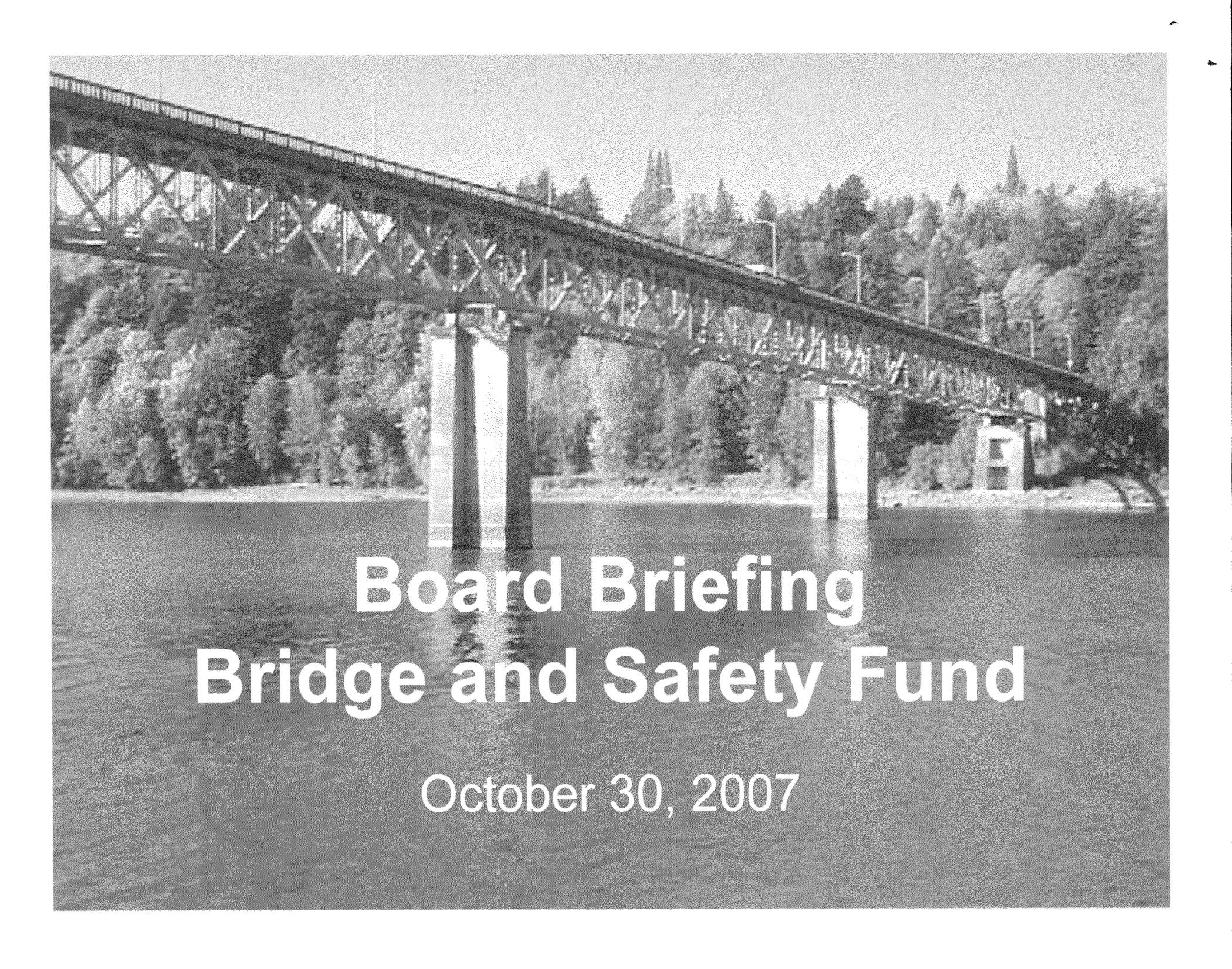
- 1. What action are you requesting from the Board?**
 Provide direction for a County transportation funding initiative.
- 2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.**
 The Department of Community Services has contracted with Davis, Hibbits and Midgall, a research firm to conduct a county-wide poll regarding transportation funding options to look at options for funding the Willamette River Bridges and the County's roads. The results of the poll will help the County determine if the timing is good to pursue a new revenue source for our transportation needs. This issue affects the Thriving Economy by providing a revenue source for infrastructure needs.
- 3. Explain the fiscal impact (current year and ongoing).**
 No fiscal impact.
- 4. Explain any legal and/or policy issues involved.**
- 5. Explain any citizen and/or other government participation that has or will take place.**

Required Signature

**Elected Official or
Department/
Agency Director:**

TED WHEELER

Date: 10/17/07



Board Briefing Bridge and Safety Fund

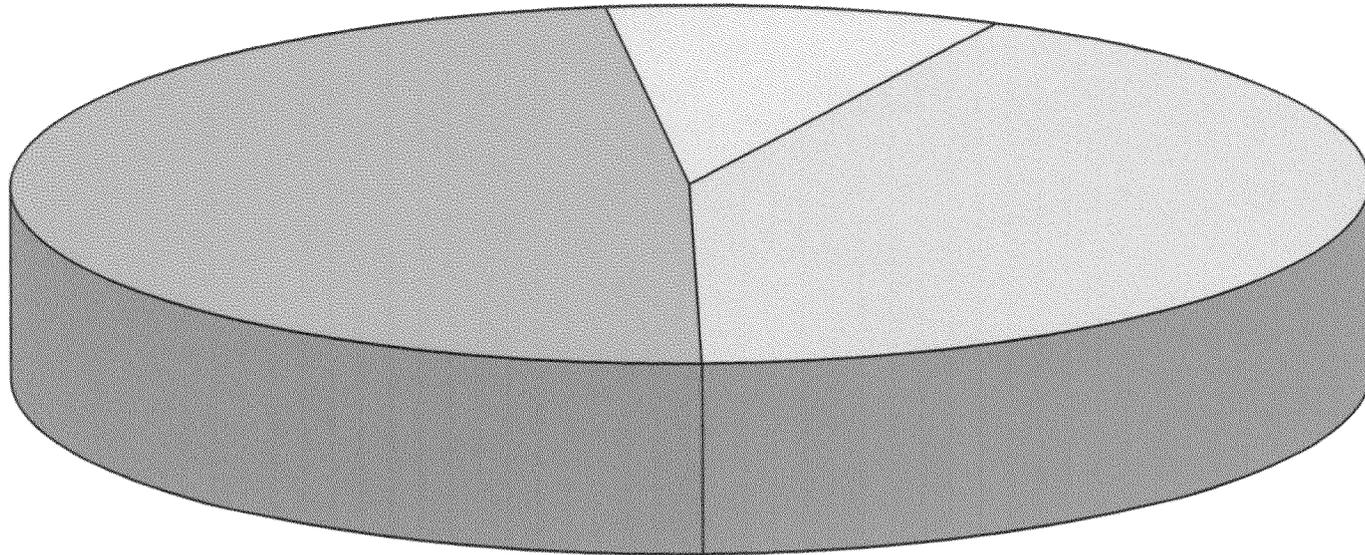
October 30, 2007

Purpose

- Provide background on transportation funding
- Share results of recent polling research
- Discuss options for moving forward

Willamette River Bridges Program Needs

Total Need is \$621 Million

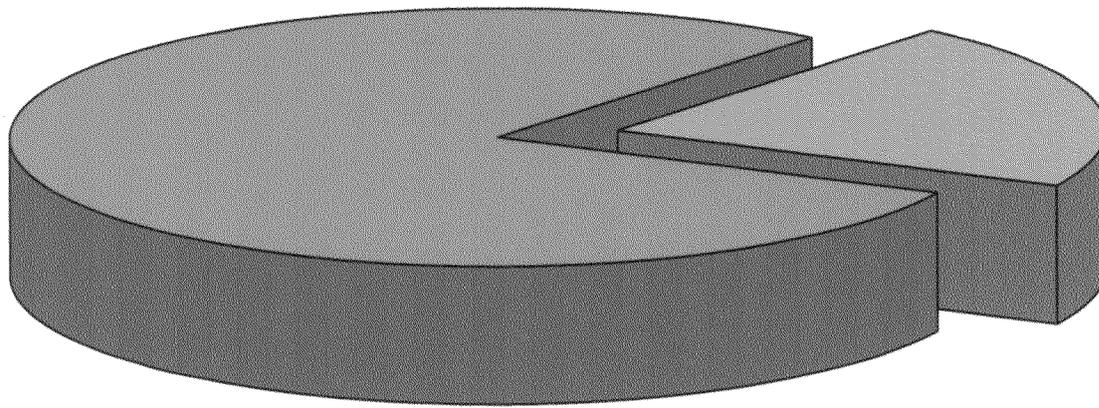


- **\$263M - Repairs, Upgrades, Painting, Seismic Ph 1, Seismic Ph 2**
- **\$300M - Sellwood Bridge**
- **\$58M - Routine Engineering & Maintenance**

Willamette River Bridges

\$490 Million 20 Year Shortfall

Total Need is \$621 Million

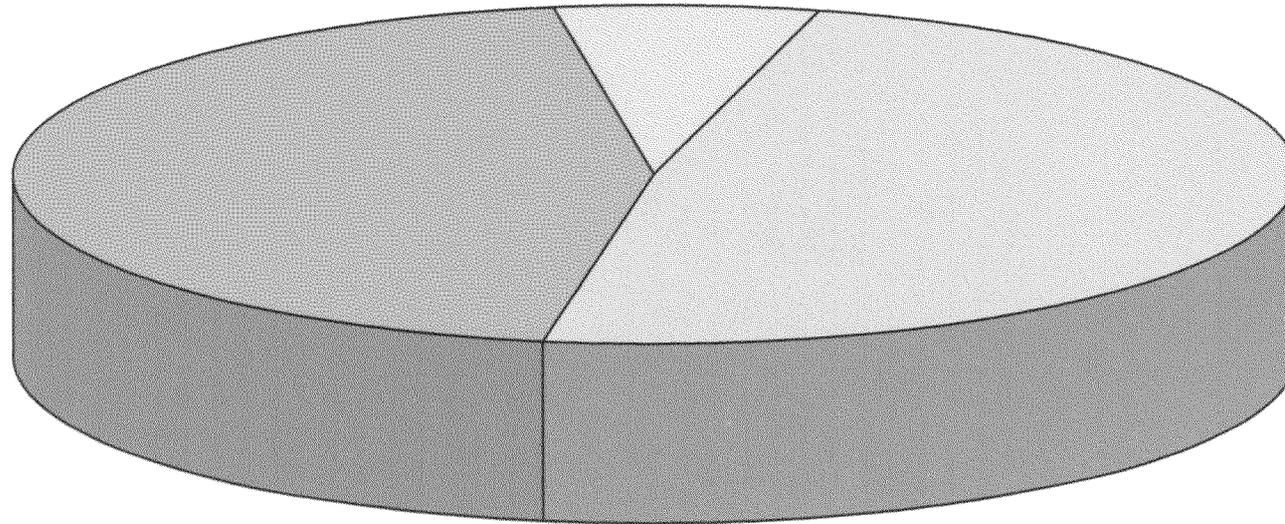


■ \$131M - 21% Anticipated Funding

■ \$490M - 79% Shortfall

Multnomah County Roads Program Needs

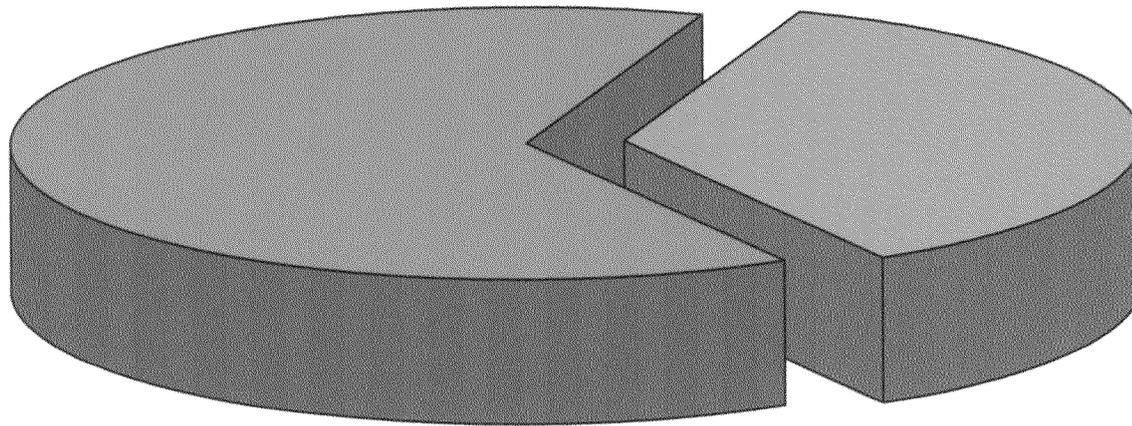
Total Need is \$515 Million



- **\$230M - Identified Roadway Capital**
- **\$34M - Pavement Overlay Treatments**
- **\$251M - Routine Engineering and Maintenance**

Multnomah County Roads \$328 Million 20 Year Shortfall

Total Need is \$515 Million



- **\$187M - 36% Anticipated Funds**
- **\$328M - 64% Shortfall**

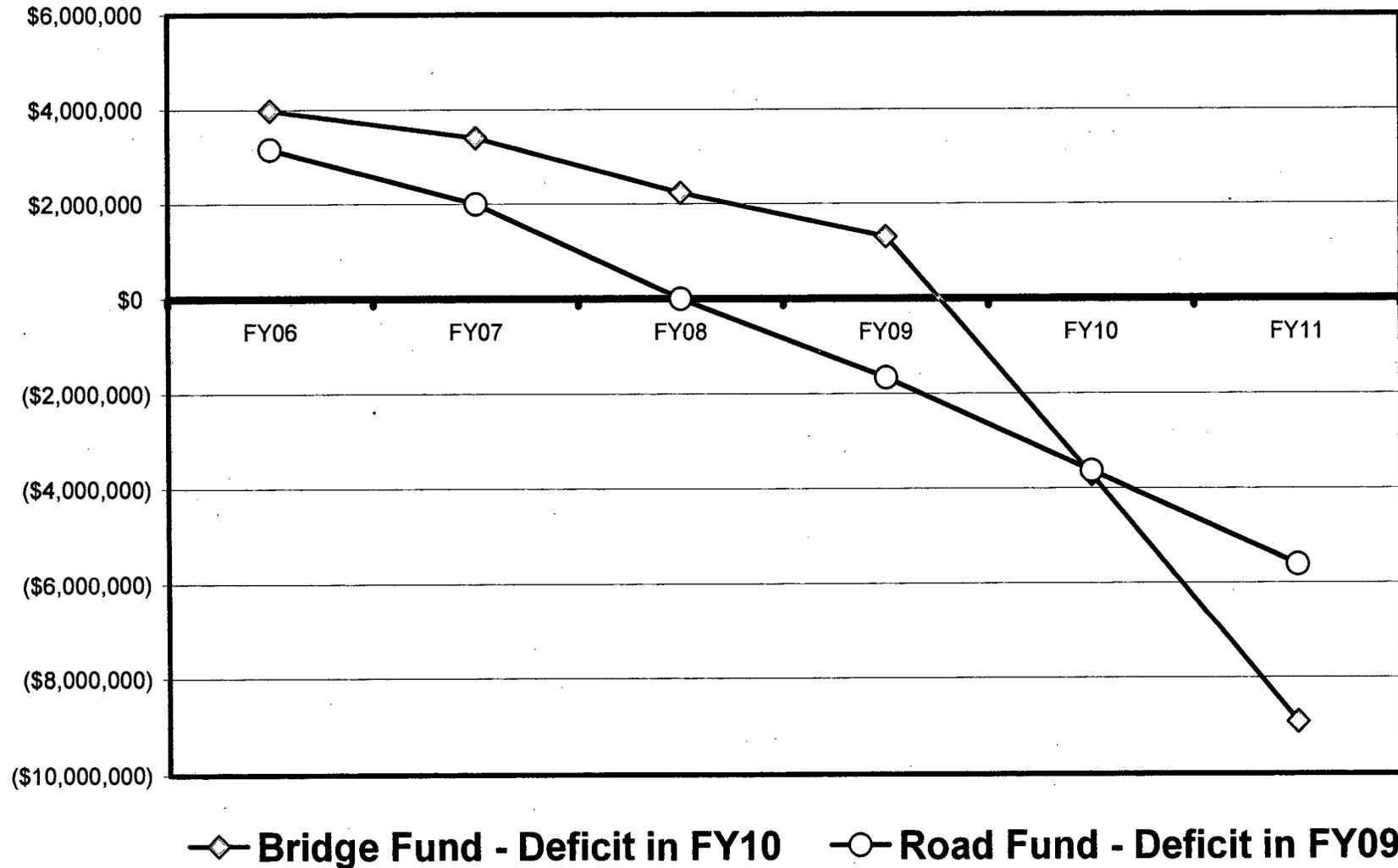
Causes

- Revenues
 - Gas tax revenue flat
 - County tax at 3¢ per gallon since the 1980's
 - State tax at 24¢ per gallon since 1993
- Demographics & Growth Rates
 - County's share of state tax shrinking
 - Per IGA's 56% of County Road Fund goes to Portland, Fairview, Gresham & Troutdale
- Inflation
 - Construction cost up 70% since 1993
- Public Policy
 - Federal SAFETEA-Lu reauthorization in 2009
 - State OTIA, & other funds for capital improvements only (no operations & maintenance)

Effects

- Deferred maintenance
- No new Road Capital program
- Inability to leverage for new funding
- Negative environmental impact
- Debt
 - Sauvie Island Bridge - \$8 Million
 - 223rd Railroad Under Crossing - \$3 Million
- Operating deficits are here

Road and Bridge Operating Deficits



Background for Current Effort

- Chair proposed initiative to solve long term deficits
- City of Portland initiative
- Minnesota tragedy highlights bridge need
- Need for local Sellwood Bridge share prior to Federal Transportation Bill reauthorization

Funding Options

- General Obligation (G.O.) Bond
 - Funded by property tax
- County Vehicle Registration Fee (VRF)
- County gas tax indexing
- Not included in recent poll
 - County gas tax increase
 - Bridge tolls

Polling Results— Funding Measures

- Support for funding repair to County roads and bridges
 - City voters show more support than Rest of County for funding packages
- Voters prefer increased vehicle registration fee over increased property taxes

Polling Results— Funding Measures (continued)

- Including discounts for environmental or “green” households would increase support for vehicle registration fee, especially among City voters

Polling Results— General Perceptions of County Roads and Bridges

- Majority feels roads and bridges in “good” condition
 - Less certainty about bridges
- Majority moderately concerned about condition of roads and bridges
- Little difference between how City and *Rest of County* feels

Polling Results—

Specific Road and Bridge Repair Projects

- A quarter or less of respondents say any of eight specific projects would make them “much more likely” to support a funding package
- Higher interest in bridge repair generally
- Replacing or repairing Sellwood Bridge of highest interest
- For nearly all projects, City residents are more supportive

Registration Fee Options

- State law allows County to add up to \$27/year to registration fee
- Passenger vehicles only
- Intergovernmental Agreements with cities & districts required for *ALL* options
- Green discount possible

A – Sellwood Bridge Only

- \$15 average additional VRF per year
- Generates \$100M for Sellwood Bridge
- 20 year loan
- Could sunset when loan is repaid
- No revenue sharing with other jurisdictions

B –Willamette River Bridges Only

- \$21 average additional VRF per year
- Generates \$100M for Sellwood Bridge
- Funds other WRB repairs and upgrades
- Only for Sellwood and WRBs
- No revenue sharing with other jurisdictions
- No Sunset

C – Bridges Only: Willamette River Bridges and Other Jurisdictions'

- \$24 average additional VRF per year
- Generates \$100M for Sellwood Bridge
- Funds other WRB repairs and upgrades
- Funds some bridge work for Portland and other cities based on needs
- No Sunset

D – Bridges and Roads: All Jurisdictions

- \$26 average additional VRF per year
- Generates \$100M for Sellwood Bridge
- Funds other WRB repairs and upgrades
- Funds some bridge work for Portland
- Revenue sharing with other cities
- Funds other County Road Needs
- No Sunset

Short Timeline

- BCC Direction - Nov 8, '07
- Public process – Nov '07 - Jan '08
 - Website
 - Mailer
 - Public Education and Forums
- IGA's Prior To Enactment
- BCC Ordinance/Hearings - Feb. 21 '08
 - Second Reading Feb. 28 '08
- Election - May 20 '08

Davis, Hibbitts & Midghall, Inc.
Multnomah County Transportation Survey
October 18-21, 2007; n=601, Likely Voters

Multnomah County is responsible for six Willamette River Bridges (Sauvie Island, Broadway, Burnside, Morrison, Hawthorne and the Sellwood) and 300 miles of roadways in the cities of Fairview, Troutdale, and Wood Village and the rural areas in East and West Multnomah County. The cost to address the maintenance, operation, and improvements for the roads and bridges is approximately \$900 million for the next 20 years. With no increase in transportation funding the County faces a \$600 million shortfall to continue preserving the safe operation of the roads and bridges.

Q1. Please tell me if you think that the condition of Multnomah County's bridges over the Willamette River is very poor, poor, good, or excellent?

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Very poor-----	4%	4%	3%
Poor-----	26%	27%	23%
Good-----	51%	51%	50%
Excellent-----	3%	2%	5%
[DO NOT READ] DK-----	16%	15%	20%

Q2. How concerned are you about the need to fix or replace Multnomah County's bridges over the Willamette River to maintain safety and to prevent their closure - not at all concerned, not very concerned, somewhat concerned, or very concerned?

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Not at all concerned-----	6%	5%	8%
Not very concerned-----	16%	14%	21%
Somewhat concerned-----	50%	51%	47%
Very concerned-----	27%	28%	20%
[DO NOT READ] DK-----	2%	2%	4%

Q3. Please tell me if you think that the condition of roads in Multnomah County is very poor, poor, good, or excellent?

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Very poor-----	4%	4%	5%
Poor-----	27%	28%	23%
Good-----	64%	63%	66%
Excellent-----	2%	2%	4%
[DO NOT READ] DK-----	3%	3%	2%

Q4. Please tell me how concerned you are about the need to maintain or improve the roads in Multnomah County to maintain safety and to prevent congestion - not at all concerned, not very concerned, somewhat concerned, or very concerned?

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Not at all concerned	2%	2%	5%
Not very concerned	14%	13%	16%
Somewhat concerned	57%	58%	50%
Very concerned	27%	27%	28%
[DON'T READ] DK	0%	0%	1%

Needed repairs to County roads, and repair or replacement of deficient County bridges could be funded in two different ways. (ROTATE Q5-6)

Q5. Would you oppose or support a Multnomah County vehicle registration fee of \$27 per year that would help repair or replace the Sellwood Bridge, repair other Willamette River bridges, and improve roads and intersections in Gresham, Fairview, Wood Village, and Troutdale and the rural areas of the County? (Wait and ask: Would that be strongly or somewhat oppose/support?)

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Strongly oppose	22%	19%	37%
Somewhat oppose	20%	20%	19%
Somewhat support	31%	33%	24%
Strongly support	25%	26%	17%
[DO NOT READ] DK	2%	2%	5%

Q6. Would you oppose or support a Multnomah County bond measure that would help repair or replace the Sellwood Bridge, repair other Willamette River bridges, and improve roads and intersections in Gresham, Fairview, Wood Village and Troutdale and the rural areas of the County? It would be paid for with a property tax increase of 25 cents per \$1000 of assessed value and would cost the homeowner of a \$200,000 home \$50 per year. (Wait and ask: Would that be strongly or somewhat oppose/support?)

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Strongly oppose	28%	26%	40%
Somewhat oppose	16%	16%	17%
Somewhat support	30%	32%	21%
Strongly support	22%	23%	19%
[DO NOT READ] DK	3%	3%	4%

Q7. Either measure would cost the average household approximately \$50 per year. Would you prefer an increased vehicle registration fee or increased property taxes to pay for transportation improvements in Multnomah County?

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Increased vehicle registration fee	59%	62%	45%
Increased property taxes	22%	21%	24%
[DO NOT READ] DK	20%	17%	31%

Q8 Would you be less or more likely to support a Multnomah County vehicle registration fee of \$27 per year that ... (READ STATEMENTS BELOW)

ROTATE

	<u>Less Likely</u>	<u>More Likely</u>	<u>DK</u>
a. Provides a discount for vehicles that produce less air pollution	29%	63%	7%
<i>PDX</i>	26%	66%	8%
<i>Rest of County</i>	44%	50%	6%
b. Provides a discount for vehicles that weigh less than other vehicles	35%	55%	10%
<i>PDX</i>	32%	58%	10%
<i>Rest of County</i>	47%	44%	9%
c. Provides a discount to households that had fewer vehicles than drivers	38%	51%	10%
<i>PDX</i>	36%	54%	10%
<i>Rest of County</i>	50%	38%	12%

Q9. The County is required by State law to share an increase in Vehicle Registration Fees with the cities of Fairview, Gresham, Lake Oswego, Maywood Park, Portland, Troutdale and Wood Village within the County. This proposal would share revenues with the cities based on the percentage of a city's population within Multnomah County. Do you oppose or support this revenue sharing distribution? (Wait and ask: Would that be strongly or somewhat oppose/support?)

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Strongly oppose	13%	12%	18%
Somewhat oppose	12%	11%	13%
Somewhat support	39%	40%	34%
Strongly support	27%	27%	26%
[DO NOT READ] DK	9%	9%	10%

Q10. Currently the County has a 3-cent gas tax that is dedicated to transportation funding. While inflationary costs for transportation have more than doubled, the gas tax is not tied to inflation. Would you oppose or support tying the 3-cent County gas tax to inflation? (Wait and ask: Would that be strongly or somewhat oppose/support?)

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Strongly oppose	31%	28%	49%
Somewhat oppose	18%	18%	18%
Somewhat support	20%	21%	14%
Strongly support	25%	27%	13%
[DO NOT READ] DK	5%	5%	6%

Q11. For each item I read, tell me if it would make you much less likely, somewhat less likely, somewhat more likely, or much more likely to support a funding package to pay for repairs to County roads:

	<u>Much</u> <u>Less</u> <u>Likely</u>	<u>Smwt</u> <u>Less</u> <u>Likely</u>	<u>Smwt</u> <u>More</u> <u>Likely</u>	<u>Much</u> <u>More</u> <u>Likely</u>	<u>DK</u>
ROTATE					
a. Provide pedestrian improvements to increase safe crossings, such as 257 th Avenue in Troutdale	17%	15%	32%	24%	12%
PDX	16%	14%	32%	26%	13%
Rest of County	25%	20%	31%	16%	9%
b. Improved fish and wildlife passage, such as Beaver Creek Culvert repairs at Stark Street in Troutdale	18%	15%	35%	24%	9%
PDX	16%	14%	36%	25%	9%
Rest of County	27%	18%	31%	18%	7%
c. Repair long delayed maintenance that will reduce future cost of road repair, such as Sandy Blvd in Fairview and Wood Village, Halsey Street in Troutdale, and Stark Street in Troutdale	14%	17%	39%	23%	7%
PDX	13%	17%	40%	23%	7%
Rest of County	20%	18%	35%	21%	6%
d. Provides for congestion relief on major roads and intersections, such as Stark Street in Troutdale, Arata Rd in Fairview and Wood Village, 223 rd Ave (Halsey St to Sandy Blvd) in Fairview and the Wood Village Blvd. extension in Fairview serving Wood Village	18%	23%	32%	16%	12%
PDX	17%	24%	31%	15%	13%
Rest of County	23%	14%	35%	21%	7%

ROTATE

Much Smwt Smwt Much
Less Less More More
Likely Likely Likely Likely DK

- e. Create bike and pedestrian facilities for access to recreational sites such as 223rd Avenue to Blue Lake Park in Fairview-----21%---16%---31%---25%---7%
 PDX-----18%---16%---32%---26%---8%
 Rest of County-----32%---17%---27%---18%---6%
- f. Realign intersections to improve safety such as Oxbow Dr/Altman Rd, 302nd Avenue/Lusted Rd in the rural area of the County-----20%---23%---32%---12%---13%
 PDX-----19%---23%---33%---12%---14%
 Rest of County-----25%---21%---30%---13%---12%
- g. Reconstruct roadways to create safer turning movements, sidewalks and bike lanes such as Halsey Street in Wood Village, and Troutdale-----17%---19%---34%---21%---8%
 PDX-----16%---18%---35%---22%---9%
 Rest of County-----24%---22%---30%---16%---7%
- h. Improve intersections to increase turning movements and site distance such as Cornelius Pass Road and US 30, and Old Germantown Rd intersection in the West Hills rural area of the County, and Corbett Hill at Historic Columbia River Highway-----15%---21%---35%---21%---8%
 PDX-----13%---21%---36%---23%---7%
 Rest of County-----23%---23%---30%---13%---12%

Q12. Now, let's talk about the County's Willamette River bridges. For each item I read, tell me if it would make you much less likely, somewhat less likely, somewhat more likely, or much more likely to pay for repairs to County bridges:

ROTATE

Much Smwt Smwt Much
Less Less More More
Likely Likely Likely Likely DK

- a. Improve safety by replacing the grating on the Morrison Bridge-----12%---14%---33%---31%---10%
 PDX-----11%---13%---33%---33%---10%
 Rest of County-----19%---15%---34%---21%---11%

ROTATE	<u>Much</u>	<u>Smwt</u>	<u>Smwt</u>	<u>Much</u>	<u>DK</u>
	<u>Less</u>	<u>Less</u>	<u>More</u>	<u>More</u>	
	<u>Likely</u>	<u>Likely</u>	<u>Likely</u>	<u>Likely</u>	
b. Prevent further structural deterioration by painting the Broadway Bridge	15%	17%	34%	28%	6%
<i>PDX</i>	14%	16%	34%	30%	5%
<i>Rest of County</i>	20%	20%	33%	18%	9%
c. Prevent possible closures by repairing mechanical components of the Broadway Bridge	9%	10%	40%	34%	8%
<i>PDX</i>	8%	8%	40%	37%	7%
<i>Rest of County</i>	16%	18%	38%	18%	10%
d. Improve safety by resurfacing the ruts on the Hawthorne Bridge ramps	11%	13%	39%	28%	8%
<i>PDX</i>	10%	13%	40%	29%	8%
<i>Rest of County</i>	16%	16%	34%	22%	12%
e. Insure the safety of all users by replacing or repairing the Sellwood Bridge	6%	8%	29%	53%	4%
<i>PDX</i>	4%	7%	28%	58%	3%
<i>Rest of County</i>	15%	13%	32%	31%	9%

Q13. Would you be less or more likely to support a vehicle registration fee or a bond measure if there was an independent citizen oversight committee to insure that the funds are being used for the identified projects?

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Less likely	20%	17%	33%
More likely	69%	71%	57%
[DO NOT READ] No difference (volunteered)	6%	6%	5%
[DO NOT READ] DK	5%	5%	5%

I have a few final questions for statistical purposes.

Q14. (City of Portland ONLY) If the County proposed a ballot measure to address transportation funding for their roads and bridges and the City of Portland proposed a ballot measure at the same time to address their needs, would you likely vote for both or only one of them?

Both -----37%
 One -----42%
 [DO NOT READ] DK -----20%

Q15. (City of Portland ONLY—Those who would likely vote for ONE in Q14) Which of the following would be most important to you about which measure to vote for?

Projects that can be funded -----32%
 Cost to you -----36%
 Which jurisdiction is proposing the measure—City or County -----23%
 [DO NOT READ] DK -----9%

Q16. Is your age between ... [READ LIST]?

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
18-34 -----	13%	14%	10%
35-54 -----	43%	44%	40%
55+ -----	43%	42%	50%
[DO NOT READ] DK -----	0%	1%	0%

Q17. Gender [DO NOT ASK-RECORD FROM SAMPLE]

	<u>Full Co.</u>	<u>PDX</u>	<u>Rest</u>
Male -----	48%	48%	48%
Female -----	52%	52%	52%