



MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
ROOM 605, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

GLADYS McCOY • Chair • 248-3308
PAULINE ANDERSON • District 1 • 248-5220
GRETCHEN KAFOURY • District 2 • 248-5219
RICK BAUMAN • District 3 • 248-5217
• District 4 • 248-5213
JANE McGARVIN • Clerk • 248-3277

AGENDA OF
MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS
FOR THE WEEK OF
April 17 - 21, 1989

- Monday, April 17, 1989 - 9:00 AM - Department of General Services (DGS) Budget, followed by Citizen Budget Advisory Committee Report
- 1:30 PM - Public Hearing and Work Session - DGS Budget
- Tuesday, April 18, 1989 - 8:30 AM - Executive Session . . Page 3
- 9:00 AM - Informal Meeting . . Page 3
- 9:30 AM - Work Sessions DHS Budget and DJS Budget (Sheriff)
- 7:00 PM - EVENING MEETING/COURTHOUSE - SERVICE DISTRICTS/PUBLIC HEARING ON ENTIRE COUNTY BUDGET
- Wednesday, April 19, 1989 - 9:00 AM † Work Sessions (if needed) DJS and DGS Budgets

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Thursday, April 20, 1989 - 9:00 AM Formal Meeting . . . Page 4
9:30 AM Work Sessions (if needed)
Nondepartmental, Library, DES
Budgets
7:00 PM - Budget Hearing - Gresham City
Hall, 1333 SW Eastman Parkway
Council Chambers

NOTE: that this session
replaces the April 24 meeting
which was cancelled due to
lack of a quorum

Tuesday, April 18, 1989 - 8:30 AM

Multnomah County Courthouse, Room 602

EXECUTIVE SESSION

Regarding pending litigation - allowed under ORS 192.660 (1)(h)
John DuBay, County Counsel

9:00 AM

INFORMAL BRIEFINGS

1. Legislative Briefing (if needed) - Fred Neal, Howard Klink
2. Informal Review of Bids and Requests for Proposals:
 - a) Weatherization Program, Installation and Training, Audits and Inspection
3. Informal Review of Formal Agenda of April 20, 1989

PUBLIC TESTIMONY WILL NOT BE TAKEN AT INFORMAL MEETINGS

9:30 AM (following Informal Discussion)

BUDGET HEARINGS - Work Session on DHS Budget and DJS Budget: Sheriff
(if required)

Thursday, April 20, 1989 - 9:00 AM

Multnomah County Courthouse, Room 602

Formal Agenda

REGULAR AGENDA

BOARD OF COUNTY COMMISSIONERS

- R-1 In the matter of the appointment of Rose Butler, JoAnn Travis, and Luana Shipp to the Multnomah County Welfare Board, terms expiring April, 1993
- R-2 Resolution in the Matter of Supporting the Goals of the Peace Seder

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-3 Request for approval of private sale of tax foreclosed property (vacant land approximately 50 x 100 feet located on N. Endicott, 175 feet north of N Willis, Portland)
- R-4 Order in the matter of Cancellation of Land Sale Contract 15433 between Multnomah County, Oregon and Dorothy J. Jackson, upon Default of Payments
- R-5 Order in the Matter of the Conveyance of a Permanent Easement together with a Temporary Construction Easement on County land at the Parking Lot of the Boat Ramp at 4825 NE Marine Drive
- R-6 Resolution in the matter of Substituting Light Rail Transit in the I-205 Freeway (for bus lanes allowed when freeway was built)

ORDINANCES - DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-7 Second Reading - An ordinance amending Multnomah County Code Chapter 10.15.110, Park Fees

DEPARTMENT OF GENERAL SERVICES

- R-8 In the matter of ratification of an Intergovernmental Agreement with Portland State University, to allow the County's contract for the purchase of Herman Miller Furnishings, be used by Portland State University

- R-9 In the matter of approving budgets and work plan for the Multnomah Cable Access office, Program in Community Television, and Multnomah Cable Regulatory Office for FY 1989-90
- R-10 Resolution in the Matter of the Establishing a Budget Savings Policy

DEPARTMENT OF HUMAN SERVICES

- R-11 Budget Modification DHS #47 making an appropriation transfer in the amount of \$8,865 within Juvenile Justice Division from Pass-thru to Supplies (\$6,825 for work gloves and boots) and Equipment (\$2,040 for computer to provide assistance in GED training for program participants) for Resources and Development section, and reallocates funds in amended contract with The Private Industry Council
- R-12 In the matter of ratification of an amendment to the State Juvenile Services Plan whereby the Youth Program Office is moving \$5,000 of State JSC revenue from an unobligated balance to contracts, for subcontracting to the NE Neighborhood Coalition, for support of the pilot project to address problems with youth gangs in North and Northeast Portland

BOARD OF COUNTY COMMISSIONERS

- R-13 Resolution in the matter of Certifying the results of the election on County Measure 26-1 - "Charter Amendment relating to Qualification and Salary for County Auditor" as being approved by the voters
- R-14 Resolution in the matter of Certifying the results of the election on County Measure 26-2 - "A Charter Amendment concerning filling vacancies in County Elective Offices" as being approved by the voters
- R-15 Resolution in the matter of Certifying the results of the election on County Measure 26-3 - "Real Estate Transfer Fee with Revenues Dedicated to Homeless Housing" as being defeated by the voters

Thursday Meetings of the Multnomah County Board of Commissioners are recorded and can be seen at the following times:

Thursday, 10:00 PM, Channel 11 for East and West side subscribers

Friday, 6:00 PM, Channel 27 for Rogers Multnomah East subscribers

Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

DATE: April 17, 1989

TO: MULTNOMAH COUNTY CHAIR AND COUNTY COMMISSIONERS

FROM: MULTNOMAH COUNTY EMPLOYEES
AFSCME LOCAL 88
BY Eugene P. Collins

SUBJECT: COUNTY AUDITOR'S REQUEST FOR A DATA PROCESSING
SPECIALIST, AND
INTEGRATED CRIMINAL JUSTICE INFORMATION SYSTEM

INTRODUCTION:

I want to add a few additional remarks to those I gave verbally last week on the above subjects. I was fortunate to locate my notes and a letter I wrote to the Commissioners almost exactly a year ago on April 16, 1988 on these subjects during last year's budget hearings.

I am attaching a copy of that letter and I invite you to read the discussion beginning on page 2.

ADDITIONAL REMARKS:

I did considerable research on the information system, and I think, a rather good job in reporting on it.

The whole problem dates way back to October 9, 1986 after the County Auditor had written a critical report about the lack of coordination in working up a very much needed system and a study was authorized by the Commissioners.

(There had been similar criticisms from C-BAC in April 1987, April 1988, and April, 1989.)

The project team headed by David Bogucki took more than a year to complete the study, so it was around the first of 1988 before it was available.

About that time the County Commissioners were thinking about reactivating the Justice Services Director.

I listened to John Angel present himself in 1988 and I felt that he might have the ability to work with the various parties in the involved in the system, and I supported him and his need for additional staff at that time.

1989 APR 27 PM 1:36
MULTNOMAH COUNTY
CLERK OF COUNTY COMMISSIONERS

I even suggested authorizing a \$500,000 fund for implementing the system, believing that many benefits would come about by just getting the District Attorney's and the Sheriff's systems together and then try to influence the State to change some procedures so our County could use their system.

Except for some work done on the PROMIS system done solely by ISD this past year and which is due to be installed in a few days from now, I could find little else done on the main problem, and another year has slipped by.

When I saw and heard of John Angel's disappointing performance last year I was convinced that he was incapable of accomplishing what I believed to be a commitment and should be removed with no return.

Now it would seem possible that the new County Auditor with some fresh professional ideas could use a Data Processing Specialist to bring technical, professional, and accounting techniques together and get this Integrated system moving, with a much greater degree of impartiality and competence, so I said so.

This should explain my position. My recommendations continue to be what I recommended on April 16, 1988 with the exception that I now believe that the office of Justice Department Director be abolished, and that the fund for implementing the system be placed in a separate account to be administered solely for the Integrated system installation.

Please read the attached report.

DATE: April 16, 1988

TO: MULTNOMAH COUNTY CHAIR AND COUNTY COMMISSIONERS

FROM: MULTNOMAH COUNTY EMPLOYEES,
AFSCME LOCAL 88
By Eugene P. Collins, Budget Analyst

SUBJECT: COUNTY BUDGET 1988/1989, Part 2

FOREWORD:

This is a continuation of our comments on the County Budget and related subjects. For reference purposes new topics will be numbered in sequence after previous papers, but if a topic has already been discussed, the comments will use the previous number, so that you can refer back to previous comments.

14. CORRECTION OFFICERS FOR SHERIFFS DEPARTMENT

We believe that the County Commissioners should begin showing some of the Fiscal responsibility and honesty in the Budget process that they profess to support.

The Board should immediately authorize the 19 or so Corrections Officers the Sheriff needs and acknowledge the fact that the positions are actually a reality, so be honest and show them on the accounting system and show them as budgeted in the coming year also.

The so called overtime line in the budget should be reduced by the amount transferred into the personal services category.

If the Sheriff also needs actual undetermined overtime to cover Deputies that are required to work overtime by Court activities or by field operations or emergency situations in investigations or law enforcement, then that time should be estimated and shown in the proper organization budget as personal services.

If Corrections officers work normal hours, morale will be improved and the costs will be reduced by the elimination of overtime. It will resolve some of the litigation now pending concerning mandatory overtime. No employee should be forced to continuously work overtime in this very hazardous occupation without adequate time off.

The overtime shown on page C-81 under some phoney description is really a travesty in budget preparation and should be shown in the proper organizational pages. The adopted budget must correct these improper entries.

15. INTEGRATED CRIMINAL JUSTICE INFORMATION SYSTEM

A study of this system was authorized by the Board on October 9, 1986, because of a critical report by the County Auditor.

(Citizens committees continue to criticize the lack of coordination of systems.)

The Data Processing Management Committee appointed a project team to develop a study with personnel from the District Attorney, the Sheriff, and the ISD. David Bogucki was designated the project manager.

It took more than a year to complete this study and prepare a report. The material is complex and technical in nature and not an item for light reading.

The report appears to be well prepared, and some things were omitted, but I am not going to analyze or summarize his report other than discuss some of his findings.

Unfortunately, in his memo to the Commissioners, Bogucki states "given the current environment.....a new comprehensive system doesn't appear feasible." In more blunt language he is saying that "current environment" means 5 Commissioners who have many divergent ideas and department heads fighting each other for budget dollars and wanting their own data systems.

Also, the total price tag of about \$1.1 million and a two year period to complete the suggested system probably turned off the interest of the Data Processing Management Committee and the County Commissioners who have other ideas for projects that are more visible like libraries and clinics and not an out of sight underground facility that is connected to the cord of your terminal.

However, there is some good news that can be found in the situation and I intend to sincerely present some ideas in a positive manner that will help the situation. First, I believe that the job can be done for far less dollars, and second, that it is feasible because of new developments since the report was written.

First, however, I want to review some ancient history which will explain the basis for my conclusions:

Just about two years ago, the County paid an outrageous sum to the Arthur Young Company for a survey of the Data Processing department.

Their conclusions were that we should junk our equipment, spend about \$5 million and 5 years to rebuild the entire system. There is a lingering thought that they may have had the idea that they might share in the money as consultants.

At the time I wrote a critical review of their report and I also criticized the ISD department for allowing the Sheriff and other departments for dumping terminals onto the ageing computer. This caused great problems and response to all terminals on the system was very slow, in fact, to an unacceptable level.

I was severely racked over the coals for my remarks.

However.....the ISD did rally, and with the appointment of a new manager from the ranks of the ISD turned the situation around with a lot of dedicated effort and sweat and very little money.

Technology in the computer industry has advanced very rapidly in the last few years. ISD was able to buy a new operating system called EOX (or something). (An operating system is a software item which is permanently installed in the computer and instructs its operation. The operating system also contains the ability to understand certain languages used in writing specific programs.

The computer, if knowing only English for example, cannot understand instructions written in Spanish or French.

Some of the County's programs seem to have been written in Latin.

The ISD's new operating system speaks several languages, including a new one called "NATURAL" which is a very high level language which is used to write the programs for specific user functions and is much easier and much faster to write.

With these two new software items, the ISD has been able to restore adequate service to all the terminals. It is like giving the old computer a shot of youth vitamins, and it runs twice as fast. And they saved a bunch of that \$5 million by not getting a new computer.

ISD deserves a lot of credit and appreciation.

This is not to say that they don't need money for equipment. They want to install newer models of disc drives that store the data and retrieve it for your terminal. The new drives would further speed up responses and handle any increased load from an integrated system.

All of this explanation was necessary to support my opinion that the ISD is capable and knowledgeable to design and install a new integrated system themselves without outside consultants and at a substantial reduction in the price estimated.

They do need additional staff for design and for rewriting programs with the new "Natural". They need other enhancements such as the disk drives and perhaps some modifications to the computer.

If you provide sufficient funds, it is possible to see very positive results in a very short time.

While one Commissioner wrinkled her nose at the suggestion the system could be done "piece meal" that is very feasible, because of the following reasons:

A. The programs of the District Attorney and the Sheriff are now operating and each has its own data base, and could very well be sitting side by side in the computer. First, the data bases need to be merged, rearranged and altered to correct existing deficiencies.

B. All of the terminals needed are already connected and are on line to the computer.

C. ISD has a phone line to a computer in Salem which is to be a part of a system now being revised by the State Courts. Even now it is possible for all Departments to access this computer for information, although it costs the County money for it.

D. While I am not suggesting any priorities, there are four major systems, SRMS, JAWS, CPMS in the Sheriff's department and PROMIS in the District Attorney's office that could be revised to improve the data base and rewritten in a relatively fast time.

With those systems running, both the Sheriff and the District Attorney's computers would have full access to the information in each others systems. This would dramatically improve the tracking of vital information, and improve operations. (And, hopefully, it would reduce the possibility of erroneously returning criminals to the street.)

This system would be of great assistance to the officers on the street who could ascertain full information on an individual from one source.

E. The District Attorney's PROMIS system needs to be revised so that they can enter information on a more prompt and timely basis because the Sheriff needs certain data to be very current.

F. Court programs and access to State systems would follow as systems are developed, including Portland and Gresham police, and tracking on probation where increased effort would keep drug and alcohol offenders on their prescribed treatment programs.

G. One of David Bogucki's concerns was the establishment of an independent agency who would manage this project to avoid head bashing by individual departments who insist on their own system.

H. We are now able to establish a central head of the project in the newly established office of John Angel as the head of all Justice Services and can effectively deal with the departments.

I. Commissioner Miller was concerned about the need for an "Evaluator" in John Angel's office. This evaluator could be immediately used in making an analysis of the data that the Sheriff, District Attorney, and Courts need for effective operations, and make necessary changes as programs are rewritten.

This position needs to be budgeted.

J. Now the money. Our suggestion will infuriate the believers of Mom, apple pie, and libraries.

The County library has \$1.7 million dollars budgeted for data processing equipment and activities for just one year!

You must be reminded that law enforcement and corrections are a MANDATED function and must be supported.

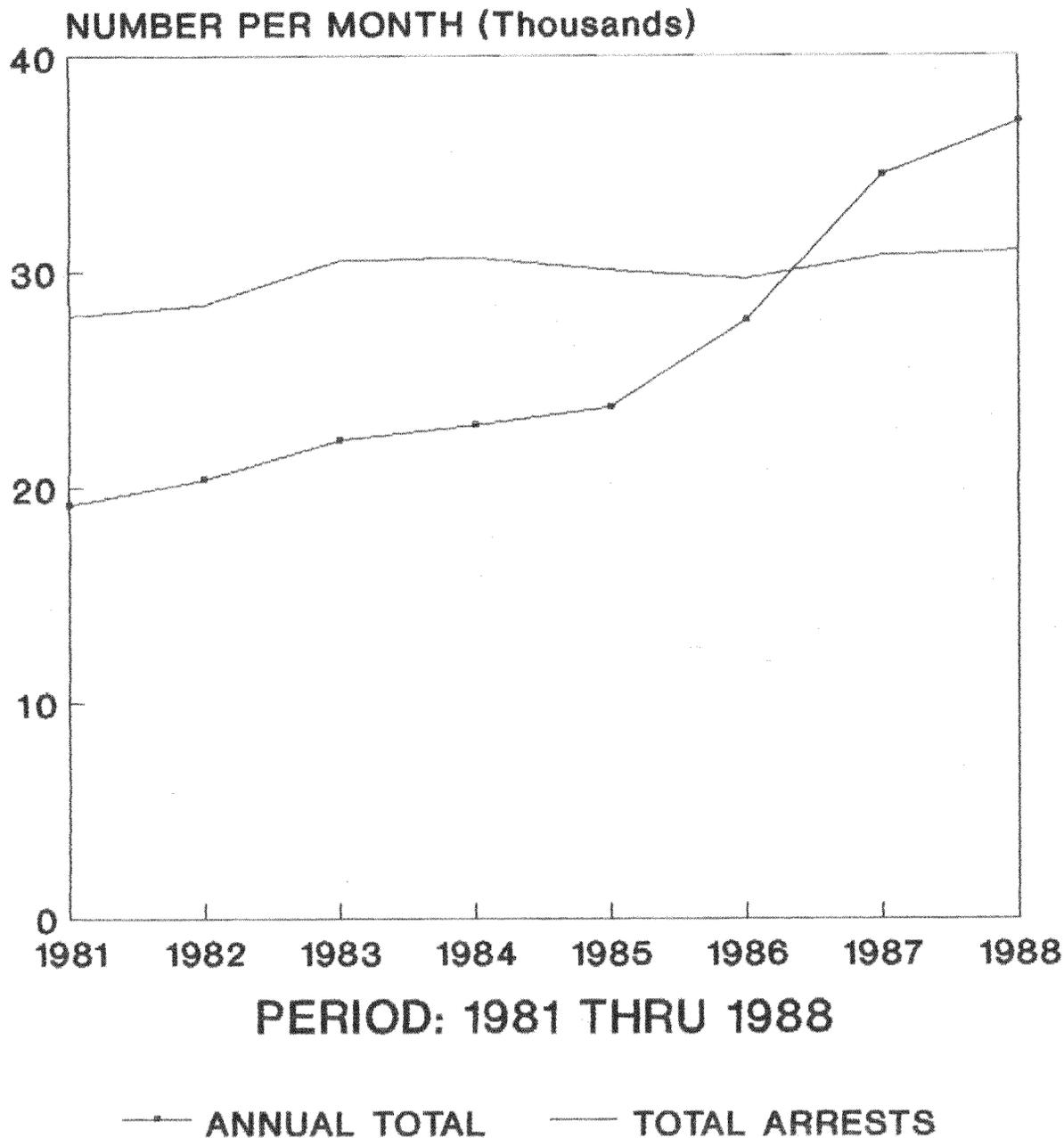
The County Library is NOT a mandated activity and should be supported only to the extent that we have money left over after all mandated functions are fully funded.

I believe that the Library could slow or delay some of its data processing schedule this year.

We believe that the County data processing needs are vital to the war on crime, drugs, street gangs, drunks.

We recommend that \$500,000 be transferred from the Library to the County Justice Services, Administration and Planning #2100 and that this fund be used in ISD and other Justice Services departments under the direction of the Executive Director to implement the Integrated Criminal Justice Information System with urgent speed. The Data Processing Management Committee should be involved in determining the direction of the Data Processing activity.

MULTNOMAH COUNTY SHERIFF WARRANTS VS ARRESTS



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IN THE CIRCUIT COURT OF THE STATE OF OREGON

FOR THE COUNTY OF MULTNOMAH

STATE OF OREGON,

Plaintiff,

v.

Defendant.

Case # 080-03-31003 04320200

ORDER REVOKING RECOGNIZANCE AND/OR FORFEITING SECURITY AND ORDER ISSUING BENCH WARRANT

Charge FORG 1

DOB: 10/09/54

On APRIL 12, 1989, the above-named defendant [] failed to appear as directed at the time set for: [] arraignment [] plea [] pretrial conference [] other _____, in violation of the terms of release;

[] is found to be in violation of the conditions of recognizance as established by this court.

IT IS ORDERED that the defendant's recognizance is hereby revoked and/or the undertaking of security be and is hereby forfeited. Reasons: DEFENDANT FAILED TO APPEAR FOR A HEARING ON THE ARRAIGNMENT DOCKET.

IT IS FURTHER ORDERED that a warrant be issued for the arrest of said defendant, and that upon apprehension be brought forthwith before this court to show cause why the defendant should not be held in contempt.

IT IS FURTHER ORDERED that security on said warrant is hereby [] denied; [] set in the amount of \$ 3,000.00.

IN THE NAME OF THE STATE OF OREGON

TO ANY PEACE OFFICER OF THIS STATE, GREETING:

YOU ARE COMMANDED to arrest the above-named defendant, forthwith, and present him/her before this Court to answer to said Order; or, if this court is absent or unable to act, before the nearest or most accessible magistrate in the same county; or, if the Court has adjourned for the term, to deliver him/her into the custody of the Jailor of Multnomah County, Oregon.

KIMBERLY C. FRANKEL Circuit Court Judge

4/12/89

RETURN OF SERVICE

The undersigned peace officer hereby returns that he/she has executed the within Warrant by arresting the above-named defendant.

DATE	BPST
REC APR 14 1989	
ENT _____	
CLD _____	
REASON	BPST
CIT #	
CT DT	<u>PRD 89-20379</u>

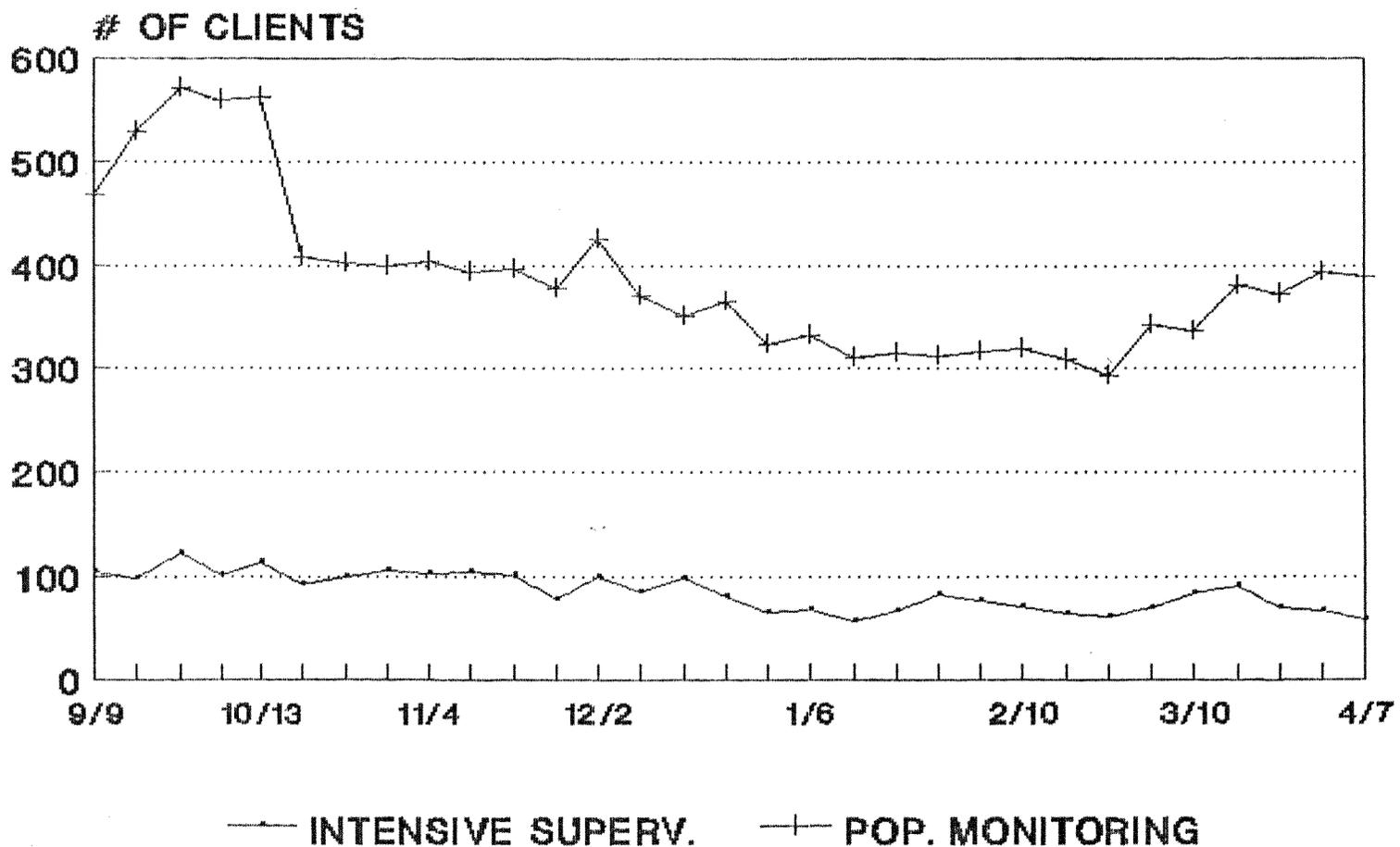
Distribution: White - Court File
Green - Defense Attorney
Canary - Pre-Trial Release
Pink - Warrants
Goldenrod - District Attorney

Deputy

FILED
MAR 14 PM 5:20

RELEASE PROGRAM COUNT*

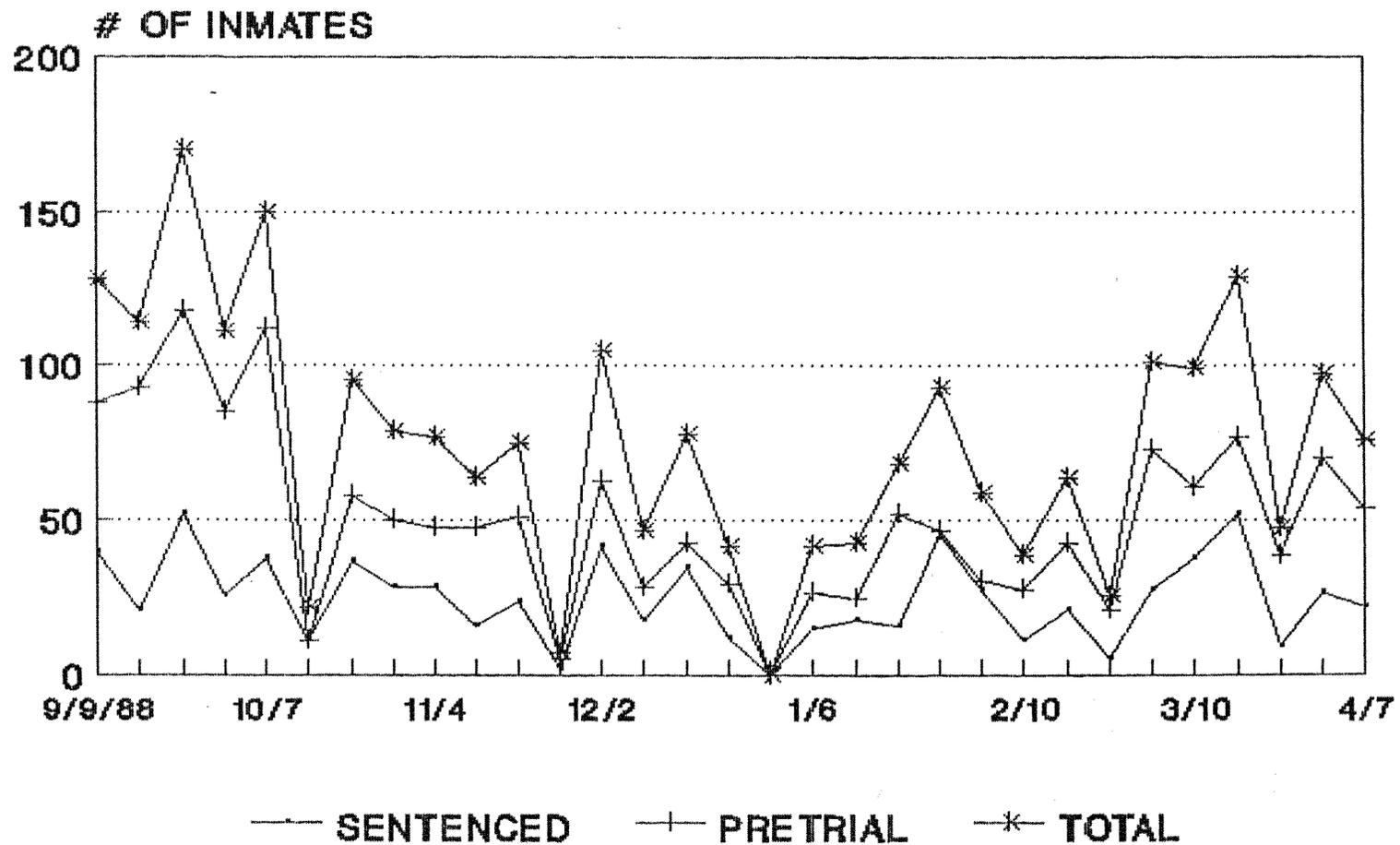
April 7, 1989



PROG:(*Program count on Friday)

WEEKLY POPULATION RELEASES*

April 7, 1989



POP#:(+Releases for the week)

Release Program Count

April 7, 1989

<u>Date</u>	<u>Intensive Supervision</u>	<u>Population Monitoring</u>
09/09/88	104	469
09/16	98	529
09/23	121	572
09/30	101	560
10/07	113	563
10/14	92	409
10/21	100	403
10/28	105	401
11/04	103	405
11/11	104	395
11/18	101	397
11/25	78	378
12/02	100	427
12/09	85	371
12/16	99	351
12/23	81	366
12/30	65	324
01/6/89	68	332
01/13	57	310
01/20	67	315
01/27	82	312
02/03	77	316
02/10	71	319
02/17	63	309
03/03	69	342
03/10	84	337
03/17	91	382
03/24	70	373
03/31	66	394
04/7	58	390

Significant dates

10/31/88 2 dorms at Inverness Jail opened (88 beds).
11/18/88 1 additional dorm at Inverness Jail opened (44 additional beds).
12/23/88 1 additional dorm at Inverness Jail opened (44 additional beds -
Facility 176).
01/11/89 1 additional dorm at Inverness Jail opened (Facility at full
capacity - 220 plus 10 separation units).
02/18/89 26 additional beds added to MCIJ (capacity 256).

2630b

Program

Weekly Population Releases

April 7, 1989

<u>Date</u>	<u>Sentenced</u>	<u>Pretrial</u>	<u>Total</u>
09/03-09/09	40	88	128
09/10-09/16	21	93	114
09/17-09/23	52	118	170
09/24-09/30	26	85	111
10/01-10/07	38	112	150
10/08-10/14	11	11	22
10/15-10/21	37	58	95
10/22-10/28	29	50	79
10/29-11/04	29	48	77
11/05-11/11	16	48	64
11/12-11/18	24	51	75
11/19-11/25	2	5	7
11/26-12/02	42	63	105
12/03-12/09	18	29	47
12/10-12/16	35	43	78
12/17-12/23	12	30	42
12/24-12/30	0	0	0
12/31-01/06	15	27	42
01/07-01/13	18	25	43
01/14-01/20	16	52	68
01/21-01/27	46	47	93
01/28-02/03	28	31	59
02/04-02/10	11	28	39
02/11-02/17	21	43	64
02/18-02/24	5	21	26
02/25-03/03	28	73	101
03/04-03/10	38	61	99
03/11-03/17	52	77	129
03/18-03/24	9	39	48
03/25-03/31	27	70	97
04/01-04/07	22	54	76

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2630b

Population #