

# OREGON TOURISM ALLIANCE

## ATTRACTIONS DEVELOPMENT 1989-91 PROJECTS

### "A" List

#### CLACKAMAS COUNTY

<u>Oregon Historic Showcase Master Plan</u>	Proposed Regional Strategies Funding	\$ 175,000
	County Community Dev Block Grant:	35,000
	Oregon Trail Foundation	25,000
	City of Oregon City	<u>40,000</u>
	TOTAL	\$275,000

Funding for the master program and facility plan for the Oregon Historic Showcase at the end of the Oregon Trail in Oregon City. The Showcase is envisioned as a collection of living history exhibits associated with interpretive displays, waterfront development and private hospitality facilities. To maximize visitor stay and expenditure, the Oregon Historic Showcase will have strong entertainment and educational components. Linkages between the Oregon Historic Showcase, the Oregon Convention Center, OMSI, Fort Vancouver, communities along the Willamette River and east along the Oregon Trail. (Overall project cost: \$12,500,000)

<u>Agri-Business Center Master Plan</u>	Proposed Regional Strategies Funding:	\$ 50,000
	Clackamas County	<u>150,000</u>
	TOTAL	\$200,000

Partial funding for a master plan to develop an agri-business center on an experimental farm near Wilsonville and Canby. This center would showcase Oregon agricultural products, illustrate local production techniques, provide space for meetings, demonstrations and educational activities, and a place for visitors to experience Oregon agriculture. (Overall project cost: \$4,800,000)

#### CLATSOP COUNTY

<u>Fairgrounds Relocation</u>	Proposed Regional Strategies Funding:	\$ 95,475
	TOTAL	\$ 95,475

Funding for architectural and engineering services for relocation of the Clatsop County Fairgrounds and development of an exposition center at the new site. The expo center would be designed to bring in events year-round, which in turn would bring visitors to the North coast throughout the year. (Overall project cost: \$1,675,000)

# OREGON TOURISM ALLIANCE

## Hammond Marina Improvements

Proposed Regional Strategies Funding:	\$ - 0 -
Proposed Marine Board Funding	18,000
ODOT, SPWF, 306A, Town, Private	97,000
To be determined	<u>356,000</u>
TOTAL	\$471,000

Partial funding for Phase 1 of the marina improvements, which includes dredging, constructing new slips and a fuel dock. More charter boat moorage will draw conventioners and other visitors to the region. Currently, many visiting sport fishers are going over to Ilwaco, Washington for ocean port moorages, because of a lack of facilities on the Oregon side of the Columbia. (Overall project cost - Phases 1 - 4: \$1,134,00)

## Uppertown Fire Station Museum

Proposed Regional Strategies Funding:	\$114,000
TOTAL	\$114,000

Funding for the renovation and development of the historic fire station. When completed, the museum would display historic fire fighting equipment, historic fire fighting photos and artifacts, and recreation of the fire fighters quarters and training areas. (Overall project cost: \$114,000)

## Butterfield Cottage Restoration

Proposed Regional Strategies Funding:	\$ 19,000
State Tourism Division Grant	5,000
Museum matching grant	10,000
Expenses paid to date	<u>21,000</u>
TOTAL	\$ 55,000

Partial funding for the restoration of the Butterfield Cottage. When restored, the cottage will serve as an interpretive center depicting tourism on the Oregon Coast at the turn of the century. Butterfield Cottage is the only cottage in Seaside remaining from the era when a series of summer cottages were built in the grove of pine trees and salal known as Pine Grove. (Overall project cost is \$55,000)

## Lewis and Clark Trail Improvements

Proposed Regional Strategies Funding:	\$ 40,000
State Parks Funding	<u>10,000</u>
TOTAL	\$ 50,000

Partial funding for the purchase, building and installation of an interpretive sign shelter depicting the historic site of a Clatsop Indian Village; and the purchase, building and installation of a wildlife viewing platform with interpretive signing of the wildlife enjoyed and hunted by the Lewis and Clark expedition, the Clatsop Indians and the settlers of the North Oregon Coast. (Overall project cost is \$50,000)

# OREGON TOURISM ALLIANCE

## Kloutchy Creek Park Restrooms

Proposed Regional Strategies Funding:	\$ - 0 -
Marine Board Funding	<u>30,000</u>
TOTAL	\$ 30,000

Construction of permanent restrooms at the park, the first step in the development of the park from its current primitive state to a self-supportive level. The park is the site of the world's largest Sitka Spruce tree, and is a very popular fishing and camping site.

## COLUMBIA COUNTY

### Prescott Beach Day Use Improvements

Proposed Regional Strategies Funding:	\$ 175,000
Land Donation	202,000
County Funding	<u>65,000</u>
TOTAL	\$ 472,000

Partial funding for development of a recreation destination for motorists/boaters traveling from Portland or Longview/Kelso areas. The day use site would provide Columbia County with its first recreational area with Columbia River frontage. The facility would be open year round for all water related activities, including fishing, boating and swimming.

### Jones Beach Planning

Proposed Regional Strategies Funding:	\$ 60,000
County Funding	<u>30,000</u>
TOTAL	\$ 90,000

Partial funding for the planning and preliminary development of Jones Beach. Jones Beach would provide a recreational destination for windsurfing, Oregon's second most popular windsurfing area. This would keep visiting windsurfers in Oregon when the wind is not sufficient in the Columbia Gorge.

## LINCOLN COUNTY

### Coastal Interpretive Center

Proposed Regional Strategies Funding:	\$ 180,000
Water Improvement District	45,000
To be determined	<u>435,000</u>
TOTAL	\$ 660,390

Funding for construction of the interpretive center. The center would include a park-like atmosphere, ample parking, both indoor and outdoor display areas, topographical relief maps, literature/brochures, and self-guided tours on the grounds. Visitors would be able to get information on outdoor recreation, historic sites, locally manufactured products, sightseeing, arts and culture, special events, visitor attractions, local geography and geology, and transportation routes.

# OREGON TOURISM ALLIANCE

## MULTNOMAH COUNTY

<u>1992 Portland Friendship Flotilla</u>	Proposed Regional Strategies Funding:	\$ 50,000
	TOTAL	\$ 50,000

Partial funding for planning of a six-week celebration in the summer of 1992, in recognition of the 200th anniversary of the exploration of the Columbia River by Captain Robert Gray. Preliminary plans call for a flotilla of refitted ocean freighters from Pacific Rim countries full of exhibits of each participating nation's products and culture to tie up at Tom McCall Waterfront Park for the celebration. (Overall project cost is estimated at approximately \$227,000)

<u>Northwest Rail Museum</u>	Proposed Regional Strategies Funding:	\$ 120,000
	Future Lottery Funding (?)	4,520,000
	To be determined	<u>7,860,000</u>
	TOTAL	\$12,500,000

Partial funding for planning, initial marketing, engineering, exhibit design and building construction of the museum. The museum will house Portland's large collection of railroad equipment, and include an education facility describing the story of railroading in the area and Portland's role as a transportation hub. An on-going restoration program in the museum will preserve the crafts and skills associated with railroading.

<u>Wildlife Refuge System</u>	Proposed Regional Strategies Funding:	\$ 30,000
	Local and Regional Funding	<u>320,000</u>
	TOTAL	\$350,000

Partial funding for a metropolitan wildlife refuge system. Working with local park departments, the project will include signs, brochures, maps and other informational materials highlighting the natural resources in the metropolitan area.

<u>Contemporary Art Facility</u>	Proposed Regional Strategies Funding:	\$ 30,000
	In-Kind Artist Match	<u>70,000</u>
	TOTAL	\$100,000

Partial funding for the development of the nation's first artist-initiated, artist-controlled collection of contemporary art. The price of contemporary art in the present market is so high that many museums cannot afford to collect. It is unlikely a collection of contemporary art could be assembled in the United States by any other means than an artist controlled venture. This facility would draw visitors nation-wide, and be unique to OTA.

## TILLAMOOK COUNTY

<u>Excursion Train Rail Stations</u>	Proposed Regional Strategies Funding:	\$ 120,000
	Local Match	<u>15,500</u>
	TOTAL	\$135,500

Partial funding for the construction of three railroad stations in the design of the steam era of railroading in cities along the Port of Tillamook Bay Rail Line to accommodate the Pacific Railway & Navigation Excursion Train.

# OREGON TOURISM ALLIANCE

## Wheeler Waterfront Park

Proposed Regional Strategies Funding:	\$ 75,000
Marine Board Fund	75,350
Local Match	<u>24,775</u>
TOTAL	\$175,125

Partial funding for the construction of a waterfront park with restrooms, boat ramp and docks, parking, picnicking and accessibility for the disabled and elderly. The park would be located adjacent to a proposed site for a depot and boarding/unloading area for the Coast Excursion Train, thus creating one large complex in the middle of Wheeler.

## WASHINGTON COUNTY

### Living History Museum

Proposed Regional Strategies Funding:	\$ 20,000
Local Match	<u>20,000</u>
TOTAL	\$ 40,000

Matching funds for a comprehensive planning study. The museum would be an outdoor living history museum: late 19th - early 20th century crossroads village/farm, interpreting life, seasonal events and historic structures.

### Fairgrounds Grandstand

Proposed Regional Strategies Funding:	\$180,000
Local Funding	<u>108,500</u>
TOTAL	\$288,500

Partial funding for a new grandstand for the fairgrounds arena. The facility will handle many outdoor shows from rodeos to concerts. Last year, 75 - 100 days of potential use were lost due to limited seating.

## YAMHILL COUNTY

### Rogers Landing Park Impmts - Phase II

Proposed Regional Strategies Funding:	\$ - 0 -
Marine Board Fund	83,000
Local Funding	<u>21,150</u>
TOTAL	\$104,150

Continuation of project funded in OTA's 1988-90 grant request. Phase II includes development of a second dock, a second debris boom, installation of city water and sewer, new restrooms, storage for emergency equipment, installation of a secondary access road, additional security lighting and possible expansion of the RV park area.

### Equestrian Center Completion

Proposed Regional Strategies Funding:	\$100,000
1988-90 Lottery Funding	200,000
Local Funding/Match	<u>60,000</u>
TOTAL	\$360,000

Re-application for remaining \$100,000 of the \$300,000 project approved by OTA and the State department of Economic Development in 1988. When completed, the equestrian center will provide facilities needed to accommodate national caliber horse shows and other events attracting a 1000 or more visitors to the County for each activity.

# OREGON TOURISM ALLIANCE

<u>Gallery Players Theater Improvements</u>	Proposed Regional Strategies Funding:	\$200,000
	Public/Private Grants Received	670,500
	Matching Funds Applications	390,000
	Local Funding/Support	209,500
	To be determined	<u>319,000</u>
	TOTAL	\$1,789,300

Partial funding for remodeling the main theater building. This project is the third stage of developing a fully functioning performing arts center. Completion of stage III will move the Gallery from community theater status into a major visitor attraction. Gallery will do for Yamhill County and the OTA region what Shakespearean theater has done for Ashland and Southern Oregon.

## OTHER

<u>Seaside Convention Center Expansion</u>	Proposed Regional Strategies Funding:	\$600,000
	Marine Board Fund	<u>2,400,000</u>
	TOTAL	\$3,000,000

20% 'equity contribution' for \$3.0 million expansion of the convention center and support facilities including parking. An expanded center will mean a 50% increase in delegate days. Larger conventions and events will be attracted.

<u>Washington County Exposition Pavilion</u>	Proposed Regional Strategies Funding:	\$694,500
	Local Funding	<u>190,000</u>
	TOTAL	\$884,500

Partial funding for a 40,000 square foot Exposition Pavilion. The pavilion will be built to house major agricultural shows. At the present time, the OTA region does not have a facility capable of handling easy move in and move out of livestock exhibits. When the studies to construct a major convention (trade show) facility in the Portland area were conducted it was recommended that an agricultural facility be developed within the greater Portland area.

MULTNOMAH COUNTY PRIORITY LEGISLATION STATUS REPORT  
As Of 5/26/89

CRIMINAL JUSTICE:

HB 2211	CC Enhancement Grant Formula	3/1: House Judiciary -Do Pass w/amendments; <del>5/11</del> W&M <del>Public Safety Subcommittee:</del> Do Pass.
HB 2212	CC Goals and Evaluation	3/1: House Judiciary -Do Pass w/amendments; <del>5/11</del> W&M <del>Public Safety Subcommittee:</del> Do Pass.
HB 2213	Mandatory Transfer -Option 1 <i>→ Option I -</i>	3/1: House Judiciary -Do Pass w/amendments; <del>5/11</del> W&M <del>Public Safety Subcommittee:</del> Do Pass.
HB 2479	Marijuana Fine Increase	5/11: Passed House; 5/16: Referred to Ways and Means.
HB 5037	Deputy DA and Witness Fee \$\$	3/3: Last work session held in Ways and Means.
SB 591	County Jail Caps	4/7: Passed Senate w/amendments; 4/28: Last heard in House Judiciary.
SB 632	Sentencing Guidelines Amendments	3/13: Passed Senate w/ amendments; 5/10: Passed House w/amendments; 5/12: Senate concurred and repassed; Chapter 151, OL '89, effective 5/16/89.
SB 971	Quarterly Adjustment of Sentencing Guidelines	3/16: Referred to Senate Judiciary.
SB 1065	County Corrections Assessmt.	5/19: Passed Senate.
SB 1070	Misdemeanor Sentencing Guidelines	Currently in Senate Judiciary.
SB 1071	De-Sunset of Criminal Justice Council	4/24: Passed Senate; Currently in House Judiciary.
SB 1073	Sentencing Guideline Revision	Currently in Senate Judiciary.

SB 1110 Community Corrections  
Program Development \$\$

5/3: Passed Senate  
w/amendments; ~~Currently in~~  
House Judiciary: *Do Pass, 5/2.*

SB 5514 Corrections Budget

3/28: Last session heard  
in Ways and Means.

GENERAL GOVERNMENT:

HB 2338 A & T Funding

4/18: Passed House;  
Currently in Senate Revenue  
and School Finance.

HB 2651 2% Kicker Repeal

Currently in House Revenue  
and School Finance.

HB 2732 PUD Election Costs

3/16: Last work session  
held in House  
Intergovernmental Affairs.

HB 2798 State Stays in FEMA

4/14: Recommend House Do  
Pass w/amendments;  
Currently in Ways and  
Means.

HB 3032 EID Assessments Against  
Counties

No recommendation from  
Trade/Economic Development  
as amended; Revenue and  
School Finance: Do Pass.

SB 162 Bd of Equalization, Terms  
and Training

4/18: Passed Senate with  
amendments; 5/12: Last  
heard in House Revenue and  
School Finance.

SB 228 State \$\$ for Regular Election

3/7: No recommendation  
from Senate Government  
Operations and Elections;  
Referred to Ways and Means.

SB 515 The Spending Limit

3/15: Passed Senate  
w/amendments; 5/1: Last  
heard in House Revenue and  
School Finance.

SB 574 Apportionment of Election

3/7: Senate Government  
Operations and Elections -  
Do Pass w/amendments;  
Referred to Ways and Means.

SB 907	PUD Elections Cleanup	3/14: Referred to Senate Government Operations and Elections.
SB 1022	Sale of Unusable Remnants	4/7: Passed Senate w/amendments; 5/23: Passed House.
SB 1094	Edgefield Sale	4/21: Passed Senate w/amendments; 5/24: Passed House w/further amendments.
SB 5559	Appropriations Above the Spending Limit	1/25: Referred to Ways and Means.

HUMAN RESOURCES:

HB 2648	AOC Beer & Wine Tax	Currently being heard in House Human Resources w/ subsequent referral to Revenue and School Finance.
HB 3466	Oregon Youth Services Commission	4/27: House Human Resources- Do Pass w/amendments; Subsequent referral to Ways and Means.
HB 5026	Health Division Budget	5/5: Passed House w/amendments; 5/18: Passed Senate.
HB 5027	Mental Health Division Budget	5/5: Rereferred to Ways and Means on Third Reading in House.
SB 27	Kitzhaber Health Care Plan	4/6: Passed Senate w/amendments; 5/9: House Human Resources recommended Do Pass w/further amendments; Referred to Ways and Means.
SB 551	DD Wait List	3/27: Passed Senate w/amendments; Currently in House Human Resources.
SB 673	EMS Quality Assurance Confidentiality	5/4: Passed Senate; 5/8: Referred to House Judiciary.

SB 676	Food Stamp \$ Repeal	5/15: Passed Senate; 5/17: Referred to House Human Resources with subsequent referral to Ways and Means.
SB 692	Latchkey Pilot Program	4/7: Passed Senate w/amendments; 5/17: Passed House.
SB 935	Health Insurance Pool	5/2: Passed Senate; Currently in House Human Resources w/ subsequent referral to Revenue and School Finance.
SB 979	ASA Revision	5/22: Senate Government Operations and Elections-Do Pass w/amendments.
SB 1107	Minimum Community Mental Health \$\$	Currently in Senate Human Resources with subsequent referral to Ways and Means.
SB 1112	CLHO for Kids	3/30: Senate Human Resources-Do Pass w/amendments; Referred to Ways and Means.
SB 5534	Children's Agenda	1/23: Referred to Ways and Means.
HOUSING:		
HB 2855	Vacant & Abandoned Housing Receiverships	4/20: Passed House ; 4/24: Referred to Senate Business, Housing & Finance.
HB 3395	Wasted/Abandoned Properties	5/3: Passed House w/amendments; 5/23: Senate Judiciary: Do Pass w/ further amendments.
HB 3396	Negotiated Sale of Foreclosed Property	4/17: Passed House; 6/2: Senate Government Operations - hearing.
HB 3397	A.V. for Sheriff's Sale	4/14: Passed House; 5/15: Passed Senate.

HB 3478 State Housing Fund

Currently in House Housing and Urban Development w/ subsequent referral to Ways and Means.

SB 1078 \$12 Million for Housing Revitalization

3/31: Senate Business, Housing and Finance; Referred to Trade/Economic Development as well as Ways and Means.

TRANSPORTATION:

HB 3209 .01 Cigarette Tax for Special Needs Transportation

5/26 9  
~~Currently in Revenue and School Finance;~~ *Do Pass.* with subsequent referral to Ways and Means.

HB 3446 Local Option Registration Fee

House Transportation: Do Pass; in House Revenue and School Finance.

HB 3447 .02 Gas Tax/Blended Rate

No recommendation from House Transportation; Currently in Revenue and School Finance.

SB 476 Payroll Tax

5/26 *Do Pass w/ Amendments.*  
~~Currently in Senate Revenue and School Finance;~~ No recommendation from Senate Government Operations.

SJR 12 Local Option Mass Transit \$

5/19: Adopted by Senate w/amendments.

DATE SUBMITTED 5-22-89

(For Clerk's Use)

Meeting Date \_\_\_\_\_

Agenda No. \_\_\_\_\_

REQUEST FOR PLACEMENT ON THE AGENDA

Columbia Villa/Tamarack

Subject: Community Services Project

Informal Only\* May 30, 1989  
(Date)

Formal Only \_\_\_\_\_  
(Date)

DEPARTMENT Justice Services

DIVISION Administration & Planning

CONTACT Norm Monroe

TELEPHONE 248-3701

\*NAME(s) OF PERSON MAKING PRESENTATION TO BOARD Norm Monroe/Rod Englert

**BRIEF SUMMARY** Should include other alternatives explored, if applicable, and clear statement of rationale for the action requested.

Update on Columbia Villa Project.

(IF ADDITIONAL SPACE IS NEEDED, PLEASE USE REVERSE SIDE)

ACTION REQUESTED:

☒ INFORMATION ONLY ☐ PRELIMINARY APPROVAL ☐ POLICY DIRECTION

INDICATE THE ESTIMATED TIME NEEDED ON AGENDA 30 minutes

IMPACT:

PERSONNEL

☐ FISCAL/BUDGETARY

☐ General Fund

Other \_\_\_\_\_

SIGNATURES:

DEPARTMENT HEAD, ELECTED OFFICIAL, or COUNTY COMMISSIONER: *Grant Monroe*

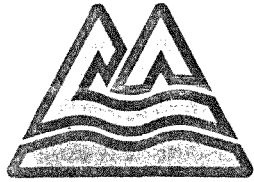
BUDGET / PERSONNEL \_\_\_\_\_

COUNTY COUNSEL (Ordinances, Resolutions, Agreements, Contracts) \_\_\_\_\_

OTHER \_\_\_\_\_

(Purchasing, Facilities Management, etc.)

NOTE: If requesting unanimous consent, state situation requiring emergency action on back.



# MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS  
ROOM 605, COUNTY COURTHOUSE  
1021 S.W. FOURTH AVENUE  
PORTLAND, OREGON 97204

GLADYS McCOY	• Chair	• 248-3308
PAULINE ANDERSON	• District 1	• 248-5220
GRETCHEN KAFOURY	• District 2	• 248-5219
RICK BAUMAN	• District 3	• 248-5217
	• District 4	• 248-5213
JANE McGARVIN	• Clerk	• 248-3277

AGENDA OF  
MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS  
FOR THE WEEK OF  
May 29 - June 2, 1989

Tuesday, May 30, 1989 - 9:30 AM - Informal Briefings. .Page 2  
Tuesday, May 30, 1989 - 1:30 PM - Executive Session . Page 3  
2:00 PM - Informal Meeting . . . . .  
Thursday, June 1, 1989 - 9:30 AM - Formal. . . . . Page 4

Tuesday, May 30, 1989 - 9:30 AM  
Multnomah County Courthouse, Room 602

INFORMAL BRIEFINGS

1. Legislative Briefing (if needed) - Fred Neal, Howard Klink
2. Update on Columbia Villa Project - Norm Monroe and Rod Englert

PUBLIC TESTIMONY WILL NOT BE TAKEN AT INFORMAL MEETINGS

Tuesday, May 30, 1989 - 1:30 PM

Multnomah County Courthouse, Room 602

EXECUTIVE SESSION - to discuss pending labor negotiations as allowed under ORS 192.660(1)(d) - Darrell Murray

INFORMAL MEETING

2:00 PM

1. Informal Review of Bids and Requests for Proposals:
  - a) Burnside Bridge Sidewalk Rehabilitation
  - b) Animal Control Night Services
  - c) Emulsion Heating Kettle
2. Report and Recommendations regarding request that the Board authorize the Department of Human Services to pursue American Correctional Association Accreditation for Donald E. Long Home - Duane Zussy and Hal Ogburn
3. Report and Recommendations regarding County/Provider operated Downsizing Project - Duane Zussy and Hal Ogburn
4. Informal Review of Formal Agenda of June 1, 1989

PUBLIC TESTIMONY WILL NOT BE TAKEN AT INFORMAL MEETINGS

Thursday, June 1, 1989, 9:30 AM

Multnomah County Courthouse, Room 602

Formal Agenda

REGULAR AGENDA

DEPARTMENT OF GENERAL SERVICES

- R-1 Budget Modification DGS #17 making an appropriation transfer within General Services from Insurance Fund Professional Services salary savings to reclassify an Administrative Technician to Management Analyst
- R-2 Resolution Concerning the Establishment of a Policy for Parental Leave for Employees of Multnomah County

DEPARTMENT OF HUMAN SERVICES

- R-3 In the matter of an intergovernmental agreement with Clackamas County for purchase of County juvenile detention space as available whereby County will receive \$161,454 in equal three-month payments from July 1, 1989 to June 30, 1990
- R-4 In the matter of an intergovernmental revenue agreement with State Health Division to Health Services reflecting an increase in Federal/State WIC funding to pay for data system terminals in County Health Clinic WIC Programs
- R-5 Budget Modification DHS #60 reflecting revenue increases in the amount of \$15,296 from State Health Division grant to Health Services, Equipment WIC Programs for purchase of data system terminals in Health Clinics
- R-6 In the matter of ratification of an intergovernmental agreement (Amendment #4) with Oregon State Adult and Family Services Division whereby the State will continue the Refugee Early Employment Project (REEP), and reimburse the County for providing health services to refugees on a prepaid capitation basis for period July 1, 1989 to September 30, 1990
- R-7 Budget Modification DHS #55 reflecting a decrease in the amount of \$69,358 from Human Services Director's Office, Community Services, within Materials & Services to reflect actual FY 87-88 carryover amounts and additional revenue contracts with State Community Services

- R-8 Budget Modification DHS #56 making an appropriation transfer in the amount of \$80,000 within Social Services from Developmentally Disabled (DD) Case Management to DD Contracts to reflect anticipated shortfall in funding for Employment Transportation for DD clients, and increasing and decreasing various positions and line items
- R-9 Budget Modification DHS #58 reflecting an appropriation in the amount of \$9,548 from Clackamas County to Social Services, Administration and re-programs \$5,590 in State Mental Health Local Administration revenue within Social Services to pay for County on-loan personnel services
- R-10 Budget Modification DHS #59 making an appropriations transfer in the amount of \$1,109 within Social Services from A & D Contracts to A & D Operations to revise earlier budget decisions regarding purchase of telecommunication equipment for substance abuse treatment services to the hearing impaired

ORDINANCES - DEPARTMENT OF HUMAN SERVICES

- R-11 First Reading - An Ordinance adopting a recommendation of the EMS Policy Board to amend Emergency Medical Services Rule 631.502 by revision of the Advanced Life Support Treatment Protocols, and declaring an emergency

Thursday Meetings of the Multnomah County Board of Commissioners are recorded and can be seen at the following times:

Thursday, 10:00 PM, Channel 11 for East and West side subscribers

Friday, 6:00 P.M., Channel 27 for Rogers Multnomah East subscribers

Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

bj  
0499C.49-53

# TABLE OF CONTENTS

ATTACHMENT "A": Program Areas

ATTACHMENT "B": Resident Response

ATTACHMENT "C": Problem

ATTACHMENT "D": Existing/Proposed Services

ATTACHMENT "E": Community Youth Activity Block Grant

## **Columbia Villa Project**

### **Beginnings and Goals**

In October of 1988, Maggie Garreau of the Department of Human Services and I were asked to assemble and coordinate the planning efforts of a Multi-disciplined service delivery team for the Columbia Villa\Tamarack area. The Multi-disciplined team would develop an aggressive service delivery system to meet the needs of the residents of the Public Housing Project. The goals of the special project were to:

1. Improve the quality of life of the residents in the Villa,
2. Reduce the fear of crime,
3. and reduce the incidence of actual crime.

### **Participants**

After several months of developmental decision making the team began to take shape. The team consisted of representatives from the County, City, State Governments, and the Housing Authority of Portland. Additional participants were the United Way, North Portland Youth Service Center, Portland State University, North Portland Crime Prevention, the Boys & Girls Club, and Oregon State Extension Services.

### **December and January Revision**

In December, representatives of the Team appeared before the board of County Commissioners and gave a progress report on its initial activities. We were instructed to return and update the board when we had something developed.

In January both Maggie and I met with the heads of our respective departments and reported that the group was not making progress towards the project goals. After some discussion, it was decided that the Team should be parred down to a smaller group and specific projects identified. I was then instructed to return to the project and develop specific objectives for the Community Service Team. Also in the month of January, I met with the Board's Staff and outlined planning and program strategy to get the project moving.

### **Program Areas**

In February, I began to work with the Community Service Team on short term projects that could provide us with momentum and a sense of accomplishment. The Community Planning Team divided the Columbia Villa\Tamarack project into seven program areas: (see attachment A.)

1. Social,
2. Environmental,
3. Educational,
4. Physical\Psychological Care,
5. Economic,
6. Recreational, and
7. Evaluation.

### **Survey of Residents**

The turning point in the project occurred in March, when the Community Planning Team decided to canvass the residents in the Villa and Tamarack, to let the residents know why we were there and what services we could provide them. A more important reason for the survey was to give the Team members a feel for the people of the Villa

and a chance for the residents to share information with us. We asked only one standard question during the survey, "What service or services would make your life more comfortable in the Villa ?" Also during the time that we were conducting the survey, we noticed approximately 20-26 youngsters (between the ages of 7 -13 years) home alone. The survey was conducted between 11:00 a.m. and 2:00 pm. When asked why they were not in school, some said that their mother didn't get them up. Others just shrugged their shoulders.

### **Resident Response**

The answers we received from the question, and the observations we made during our visits to the homes, provided us with the frame work from which we structured our service delivery system. Many respondent's answers fit a consistent theme:

1. To be secure and safe in their homes,
2. To have access to affordable Day Care Services,
3. To have a convenient grocery store nearby,
4. To have a laundry mat in the immediate area,
5. To have a nearby Drug Treatment program,
6. To get rid of unauthorized male guests,
7. To do something about the gang problem,
8. To have more things for the young people to do. (see attachment B.)

In April, the addition of Sarah Smith, who was on sabbatical from Portland Public Schools, and the Multnomah County Sheriff's people filled a critical need in the project. Sarah's salary was paid by United Way.

## **Demographics**

Columbia Villa\Tamarack was built in 1942 under the auspices of the National Housing Act. The residence was to be temporary housing for workers employed in the war industry, and those needing clean, safe public housing. The area is  $3\frac{1}{4}$  of a square mile, housing approximately 1600 people when at full capacity. It's boundaries are: Fessenden street on the south, Columbia Boulevard on the north, Chautauqua street on the east, and Houghton street on the west. Currently there is a 17% vacancy rate. Some of the units have been taken out of inventory for remodeling.

Columbia Villa\Tamarack is the residence for a relatively young population. Over half of its residents are under 18 years of age. 83.3% are single female heads of households. 17% of single parent households are headed by men.

## **Problem**

The introduction of crack, a highly addictive and inexpensive drug, has caused an increase in the client population of major social, judicial, and criminal justice institutions. Individuals represented in this social phenomenon tend to be young, female heads of households or gang related youth. They are usually out of school, unemployed, underemployed, or economically cut off from the mainstream of community life. Additionally, people who fall into this category do not usually seek restorative assistance from helping agencies. When they do, they more often bring multiple problems to the agencies for remedy. The majority of agencies that were established under the medical model are ill equipped to handle this unique group without programmatic modifications and a shift in diagnostic philosophy (for further clarification see Attachment C.)

### **Basis for Programs**

The programs that have been identified for the Columbia Villa\Tamarack community take into consideration the crisis nature of this population and the need for immediate institutional responses. The programs are selected based on three concepts:

- A. Columbia Villa\Tamarack residents do not seek out restorative assistance from helping agencies, except during times of crisis or emergencies.
- B. The needs of the residents are more remedial and are more than any one agency can handle.
- C. Drug and Gang related problems of the community require interdictive services of law enforcement agencies in concert with human service workers.

### **Existing Services and Possibility of Services**

With the above premises in mind, the Community Service Planning team in tandem with the Multnomah County Sheriff's Department, and Housing Authority Personnel conducted an audit of services provided in the North Portland Area. We also examined the gaps in the service system in the area and determined if existing services had the capacity to serve the immediate need client. Most of the agencies represented on the Team said they could not serve this new population without additional resources. Others felt that this population could be served by developing new resources and or constructing a voucher service to go along with the clients to the helping agency. (see attachment D.)

### **Strategy and Funding**

The planning team developed strategies to empower the Columbia Villa\Tamarack residents and provide services to the immediate need client. The first approach was to

find dollars to expand existing programs, the second was to develop and encourage the use of a new service delivery model, and the third was to leverage and broker services between municipal governments and traditional service agencies. We also began to seek funding from private foundations to augment existing agency budgets and fill the service delivery gaps in other programs.

United Way provided dollars to include traditional programs in the residential area over a two year period. State of Oregon Mental Health Division through its Alcohol and Drug dollars was responsible for the development of a drug package for this program.

Fred Meyer Charitable Trust was identified as a possible source for additional dollars to fill gaps in service areas identified by the Community Service Planning team. A grant is currently being written and will be submitted to the Fred Meyer Charitable Trust.

The City of Portland's Bureau of Parks and Housing Authority of Portland met with the Community Service Planning team representatives to select program hours for project use.

## **Programs**

United Way (June 1-6, hiring staff and orientation; June 17, start up date for summer program):

1. Boys and Girls Club,
2. Boy and Girl Scouts,
3. Camp Fire,
4. YMCA Teen Girl Night,

Oregon State Extension Services:

1. Nutritional Education for Pregnant Moms and Family (currently in progress),
2. Safe Homes Latch Key program -being developed (start up in September),
3. Parent Education - being developed (start up in September),
4. Snack\Attack - being proposed for the summer- for young people 1-7 years of age (start up date June 17).

State of Oregon Office of Alcohol and Drug Abuse Programs (July 1 start up date):

This is a joint partnership program between the Housing Authority of Portland, the State Employment Division, the State Vocational Rehabilitation Division, and the Office of Alcohol and Drug Abuse.

The project will include the provision of employment and vocational rehabilitation services to single parent female heads of house holds and youth 16-18 years of age, who are at high risk for gang affiliations. (see attachment E.)

Fred Meyer Charitable Trust (September target date contingent upon grant acceptance):

These funds will be solicited for use in demonstration programs and expanded service projects. Services contemplated for the Fred Meyer Grant are:

1. Neighborhood conflict resolution -landlord/tenant problems.
2. Drug and alcohol education and intervention.
3. Remedial skills improvement and assistance.
4. GED preparation.
5. Community Service liaison for school district and Columbia Villa/Tamarack area.
6. Battered women empowerment program.
7. Child care services.

The Community Service zone that this project engenders was created to demonstrate an effective way to coordinate, leverage, and broker combined public, private, and governmental services. This project was also designed to meet the restorative needs of a multi-problem, immediate need client, that no one agency is equipped to handle.

Crisis and immediate need clients left without services or resources will continue to inundate our institutions and reduce our ability to develop orderly plans for human service management.

#### **Board of County Commissioners**

The Community Service Team is asking for the Board's approval to seek funding through Fred Meyer Charitable Trust for programs to fill gaps in services.



TO: Community Service Planning Team  
SUB: Columbia Villa Project  
DATE: January 12, 1989  
FROM: Norm Monroe

The Columbia Villa Project is in its fourth month. To capitalize on the efforts that you have put forth we have devised an action plan for your review. This plan anticipates utilizing three month intervals in developing a work product. The action plan has been divided into seven program areas. These areas are:

---

**SOCIAL**

Family Survey,  
Tenement Council,  
Tenement Security Team,  
Consolidated Case  
Management of Juvenile/  
Adult Probation & Parole,  
Gang Outreach,  
Peer Counseling Support  
Team for Schools  
and Community.

---

---

**ENVIRONMENTAL**

Traffic Engineering,  
Removal of Abandoned  
Automobiles,  
Tree and Bush Trimming,  
Home Security and  
Auditing.

---

---

**EDUCATION**

G.E.D.,  
Residential  
Aide Training,  
After School  
Tutorial Program,  
Saturday School,  
Childcare/  
Head Start,  
Literacy  
Program.

---

---

**PHYSICAL/  
PSYCHOLOGICAL CARE**

Health Care Screening,  
Alcohol/Drug Counseling,  
Teen Parenting,  
Prenatal Care,  
Battered Women  
Prevention Program.

---

---

**ECONOMIC**

Food Co-op,  
Employment:  
Counseling  
and Placement,  
Laundromat,  
Recycling Business.

---

---

**RECREATION**

Acquire University  
Park,  
Summer league Police  
and Trail Blazer  
Basketball  
Tournament for  
boys and girls.

---

---

**EVALUATION**

P.S.U. University

---

Attachment "B"

2/24/89

COMMUNITY PLANING TEAM SURVEY OF TENANTS ON TRENTON PLACE.  
COMMITTEE MEMBERS DOING THE SURVEY  
BEN PREISLEY ( HAP REPRESENTATIVE)  
B.J. FOGARTY ( HAP REPRESENTATIVE)  
RAYMOND PRICE ( JOB CORP COUNSELOR)

9006 tenant said store, laundry, and child care

9008 tenant was not home

9010 jobs, and laundry vecilities

9112 tenant not home

9140 tenant not home

9142 tenant living at 9150 will find out what tenant wants as her  
son will have to inturpt do to langauge.

9144 housing could do a better job on unauthorized guest, child care  
and police are doing a excellent job.

9146 better security

9148 better security

9150 tenant will inturpt .

9421 tenant not home

9417 better security

9415 new tenant, she loves it here.

9405 tenant not home

9401 tenant not home

9307 tenant not home

9215 maintanence

9212 better security

9135 better security

9131 tenant not home

9105 left job corp information, cannot think of anything.

9103 activities for the children

9083 vacant unit

9081 left job corp information, recreation for children,

We did not stop at the two managers unit

9309 and 9423.

---

N. Fessenden

Call back (17)

4931

4925 SEA

4921

4919

4917

N. Fiske

9505

9503 Laotian

9609

9627 SEA - no English

9637

9651

9701

9707

9721

9727

9751

9634

Vacant (8)

9631

9639

9643

9703

9715

9717

9719

9731

Units Covered (15)

N. Fessenden

4927

4923

Fiske

9603

9605

9607

N. Fiske

9611

9625

9629

9641

9653

9705

9725

9729

9749

9632

4812

N. Fessenden

4931 No Answer

4927 Drop in social group, doesn't go out.

4925 SEA Vietnamese doesn't speak English/ skipped - son not home.

4923 Laundromat, old swings removed, made safer - witnessed several people illegally dumping garbage. Kids in the garbage

4921 Just moved in, elderly - skipped.

4919 Not home.

4917 Asleep

Fiske

9505 Not home

9503 Laotian, not home

9601 Vacant

9603 Graffeti, teenage son, 16, young kids - visiting - nieces

9605 Get rid of drug dealers, CRIPS, better heating system, "youth -" me not getting beat up" - brother - nothing will do any good.

9607 Crime, gangs, very young children - cooperative day care - 3 small children, not employed.

9609 Not home.

9611 Heat, windows need fixing, cooperative day care, young woman, old man ? 3 little ones.

9625 Make (gangs) kids responsible - on foot patrol want to be, "Adopts" good cooperative day care for welfare moms - teenagers.

Fiske

9627 SEA - no English

9629 Get rid of gangs, drug dealers, can't walk around at night,  
younger couple, 1 toddler.

9426 N. Woolsey Ave. was visiting 9629..."shoot them"...."the problem is  
the Blacks".

9631 Vacant. Mud thrown against walls.

9637 Not home.

9639 Empty.

9641 Biker stuff all over, cooperative day care center, people be more  
cooperative, aware of what's going on.

9651 Come back later.

9653 Door needs fixing, cooperative day care - "if you could trust  
the people.

9701 Come back later.

9703 Vacant

9705 Hates windows - toddlers trying to escape (3) maybe (4), high gas  
gas bills, Cooperative day care.

9707 Not home

9715 Vacant

9717 Vacant

9719 Vacant

9721 Not home

9725 Two kids, one toddler; get rid of dealers and gangs. Cooperative  
day care. Six year old who thinks he owns the playground, punches  
kids.

9727 Sick, come back later.

9729 SEA - Activities for kids, sports - Vietnamese

9731 Vacant

9749 Doesn't know, knows it's a mess - enforce curfew.

9751 Not home.

9632 Maintenance answering service - gave bad time when freeze happened.  
Too many young kids who have kids out here. Dominoes and Subway  
won't deliver here anymore. None of the parents watch their kids.  
Kids come from everywhere.

9634 No answer.

15 Interviewed.

41 Units/area covered

17 No answer, come back

9115

9143

9125

9127

9129 Vacant

9131 Mother went to the store - W

9215 Food - clothes - money - telephone - B-F

9243

9241 Big dogs

9223

9235

9658 Need a job - B-M

5-B 2 White - 1 Asian (-4 female) 3 Males

9321 -

9323

9325 - Babysitter Greely - Need a job - B-F

9341 Everything o.k. Problems at night people walk all night. B-F

9343

9407

9435

9433 We need our telephone connected. They won't come out. Hung-Doan  
Asian - M

9505

9515

9517

9519

9533 We haven't received an electric bill, and a part-time babysitter B-F

9537 Satisfied - W-M

White Female  
1111

H  
Male  
11

B  
Female  
111

Thur 1:30  
Main Steam

9117

White 9123, lady likes everything, housing o.k., very nice.

9125 No ans. T.V. on

9135 No ans. mail in box

9133 No ans.

9217 No. ans. Coughing inside. Left phone numbers of health clinics in area and referral numbers.

9227 Black Lady. Left material about medical and free food paper. She looked real sick plus small kids.

9237 No ans.

9241 Big Dog

9327 Store - White woman - need store/bank maybe. Nice lady, older and small dog. Would like store close by.

(9323 Drug House)

9325 Left phone numbers of medical help and good program - needs transportation.

9331 no

9333 no

9341 Black woman, CRIPS at night, Scared, need police at night

9343 No. ans.

9405 Empty

9415 Door ajar, no answer.

9417 Empty

9429 No ans. T.V. on. Left numbers of free food services.

9435 No ans. Mail in box.

9425 Empty.

9507 Pit Bull. White woman. Left phone number of free food, child path(?)

9513 Faucet needs repair. Needs transportation. Black female.

9517 No ans.

9519 No. ans.

9523 No ans.

9551 No. ans.

9553 Needs anything for kids to do, food programs. H male.

9537 Empty

9543 No. ans.

9510 Empty

I asked: What services or activities would help you improve your life in this community?

NH = Not Home

Woolsey Avenue:

9145 NH

9137 NH

9135 Stores grocery. We have bus and clinic closeby already.

9133 NH

9225 Has been here 15 years. Like old way, make less paperwork for havin' your kids into the clinic. Get more activities and parties for 9-10 yr. old kids. There's nothing for teenagers. Recreation is great at Ctr. but address teens more. Neighborhood store, get one here closer. Wash house, get one here closer ("People with kids and the elderly really need these").

9331 Money brought in, peace (jobs and business investment in community)  
(Gave him Woolsey 9338 address & Wed. 1:00 p.m. time)

9317 NH

9315 Store out here, more volunteers to help with food bank and get food into the store and keeping it stocked. \*Somebody to call agencies and people to spread word that you could contribute to the store here and give food or clothing, more babysitting and help for girls who are trying to work.

9405 No Trespass Notice

9423 NH

9425 Not interested in discussing.

Met Melva Kennedy, Mgr. here. Transport to pick up food  
Problems with other.  
Activities for kids (more at Univ. Park)  
(These are concerns she's heard from residents)

9523 NH

9521 More playgrounds, a lot more security - police foot patrol like they have in NY City Housing Security.  
Programs for kids older than pre-school - like teens, so they're not in with the dope dealers.

9531 Martha Martinez needs check up appointment for Janet (289-7589 Cami/O's # he's her brother who lives across yard)  
Better help at the clinic for the babies.  
Need Spanish interpreters for clinic (trip to Gresham Clinic is too long).  
(Already gave info to Diane)

9532 NH

Woolsey Avenue

9116 Not home

9120 Vacant

9122 Counseling, teenagers, kids, drugs; how to keep kids in school, food classes.

9124 Not home

9126 Speaks Loation, couldn't communicate.

9130 Not home

9132 Not home.

9216 Child Path interest. Needs food for kids.

9218 More lighting. Stop killing animals, fear of gangs, fear child playn outside.

9226 Vacant

9228 Not home

9232 Not home

9234 Vacant

9236 Vacant

9238 Not home

9242 Vacant

9244 Food class, child path interest. Need more food for pre-schools.

9316 Vacant

9318 Job for son who's 20 yrs.

9322 No thome

9324 Teenage counseling needed and drugs.

9326 Not home

9328 Not home

9336 No comment. Getting WIC. Female teenager with 4 month baby.

9338 Not home

9350 Vacant

9352 Insulate wall between homes. Need food but makes too much money. Needs to know how to reach people in Administration Bldg. to give suggestions.

9404 Not home, maybe vacant.

9406 Moving but want outside lighting improved

9414 Vacant

\*9416 Two kids home alone. (Pre-schoolers) Neighbors said they didn't have hot water.

9420 Employment for lady. Ceiling was leaking.

9422 Vietnamese. Need interpreter to talk with.

9424 Vacant

9426 Not home

9430 Mail in mailbox. No one home.

9432 Taking a bath.

9440 Getting medical help. Drinks everything ?

9442 Moving

9446 Can't read but thinks everything is o.k.

9448 Vacant

9450 No comment

9452 Vacant

\*9456 Day care, school for children 4, one year. Interested in child path. Would like to go to college. Need job while kids are in school. Single parent.

9458 Problem burglar, teenage problems, lighting in area. Sixty Eight years old, needs employment and hasn't been successful with service

9464 More health for younger people.

9466 Vacant

9510 Vacant

9512 Grandparent. Shy and afraid to speak.

9520 Dog home only. No answer.

Responses to survey of Columbia Villa, N. Woolsey Avenue.

9676 N. Woolsey Ave.- Party/drug/alcohol esp. in summer.

9660 Anna Steele - No problem/no needs/ good neighbors.

9630 No ans.

9628 No ans.

9626 Problems with noise/fights/booze/parties in summer.

9622 No ans.

9561 Asian women with 2 small children, did not speak English.

9573 No ans., dog barking.

9577 George Easter- 83 yr. old., lived in Villa for 15 years, no problem, like neighbors, no medical needs, transportation by bus.

9554 Maintenance issue/poor response to request for repairs.

9536 Six year resident, no car, grocery stores too far away now, home broken into a few times. Feels HAP is doing a good job, likes the Villa - "people leave me alone".

9676 North Woolsey Avenue - No problems use to living in the Villa, has been here 14 years, main concern is what her neighborhood will be like in the summer. Use to people partying, setting under the tree in front of her house, drinking and partying.

Empty houses:

9674 N. Woolsey Ave.

9666 N. Woolsey Ave.

9664 N. Woolsey Ave.

9656 N. Woolsey Ave.

9654 N. Woolsey Ave.

9575 N. Woolsey Avenue, doesn't speak English.

9581 N. Woolsey Ave, no answer.

9583 N. Woolsey Avenue, has lived in the Villa 16-17 yrs. Hasn't had any problems. Has had 1 break in - nothing taken. Feels you should get to know your neighbors, aware of the clinic in the Villa.

9650 N. Woolsey Ave., lady at the house in the hospital. She (woman answering the door) has lived in the Villa for 7 yrs. in the past. Staying with current tenant for 2 months to care for her. Would never move back to the Villa, living conditions have worsened.

9636 N. Woolsey Ave., no real problems, feels teen support groups needed.

#101 Everything o.k., Meals on Wheels comes everyday

#102 Likes it here, 13 yrs retired mgr.

#91 Not home.

#92 Not home.

#93 Not home.

#94 "stealing out of car"

#95 Not home.

#96 Lack of comm. ESL?

#85 Not home.

#86 Screen.

#87

#88 "Just fine; good service from HA"

#89 Not home.

#90 Fine, safety pretty good, new folks in HA office.

#79 Not home.

#80 Carpet and drapes and paint (20 yrs) did not respond (eligible) carpet 25 years old gets dirty too fast, security 4 months ago drug dealer, kids breaking windows docked for breakages, blue '57 Chev., armed man, attic ventilation lack causes ceiling leak, drug dealer?: 24 comings and goings per day.

#81 Not home.

#82 Original tenant, everything fine.

#83 Not home.

#84 Not home.

#73 Loud car (4241 unit) in and out at night, been here 2 weeks, feels safe, stays in at night.

#74 Not home.

#75 Hurt ankle, didn't see Dr.

#76 Everything fine, but scared Re: security, stores closer?

#77 Not home.

#78 Crips shooting 1 1/2 months ago, got his window fixed.

4225, 4215, 4205 etc, etc

9563 N. Woolsey Ave, no ans.

9571 N. Woolsey Ave, no ans.

9552 N. Woolsey Ave, no ans.

9550 N. Woolsey Ave., doesn't speak English.

9530 N. Woolsey Ave., empty.

9522 N. Woolsey Ave., has lived in the Villa for 13 years and is used to the place. Doesn't have any needs. Can't think of any service needs.

9563 N. Woolsey Ave, no ans.

9571 N. Woolsey Ave, no ans.

9552 N. Woolsey Ave, no ans.

9550 N. Woolsey Ave., doesn't speak English.

9530 N. Woolsey Ave., empty.

9522 N. Woolsey Ave., has lived in the Villa for 13 years and is used to the place. Doesn't have any needs. Can't think of any service needs.

Attachment "C"

## PROBLEM:

The introduction of crack, a highly addictive and inexpensive drug, has caused an increase in the client population of major social, medical, and criminal justice institutions. Individuals represented in this social phenomenon tend to be young, female heads of house holds or gang related youth. They are usually out of school, unemployed, underemployed, or economically cut off from the mainstream of community life. Additionally, people who fall under this category do not usually seek restorative assistance from helping agencies. When they do, more often they bring multiple problems to the agencies for remedy. The majority of agencies that were established under the medical model are ill equipped to handle this unique group without programmatic modifications and a shift in diagnostic philosophy.

More over, addictive heads of house holds forces a change in family dynamics and extended family relationships. The Crack addicted person is a more frequent drug user than other drug users and has less time for family organization and duties. This results in a total breakdown of family activities. When school age children are involved, they are often left alone to perform the house hold duties and prepare themselves for school. Often they are tardy or have long periods of absenteeism, before their attendance becomes noticed at home. The introduction of crack to communities has also ushered in an allied problem, of drug exposed babies. Mothers of these youngsters are usually poly drug users and often receive no pre-natal care. Drug using mothers-to-be are crises patients or seen in emergency rooms in late stages of labor. The developmental problems

of babies associated with the drug and alcohol use of their mothers during pregnancy will have devastating effects on our schools and criminal justice institutions for decades to come.

For example, since 1986, the number of drug exposed babies born in Multnomah County has dramatically increased from 7 babies each month to 18 babies each month in 1988. Reported cases of drug exposure in infants is thought by Doctors and Social Workers to be just the tip of the iceberg. Not all babies are tested for drug use, and not all drug use shows up on tests given. Clients of low income communities often cannot afford adequate health care and usually do not receive sufficient prenatal care.

#### PREVENTION:

The new drug addictive person and his or her family, presents multiple problems for law enforcement, schools, social, medical, and other helping institutions. Since the drug addiction presents an array of problems for a community, a comprehensive service model may have the greatest restorative potential. A model that combines interdictive strategies with human services and community empowerment provides a holistic approach.

#### COMMUNITY SERVICE ZONE:

A Community Service Zone was created in an area of North Portland, known as Columbia Villa\Tamarack. This three quarters of a mile residential living area is a public housing complex, and home to approximately 1600 people. This residential area has been the scene of gang related incidents, including a fatal drive-by shooting. The purpose of the project is to demonstrate an effective way to better coordinate public

services, improve the quality of life of the residents, reduce the fear of crime and reduce actual crime. The project fosters partnerships between governments; city, county and state, the public housing administration, and private non-profits, and foundations. The combined resources are leveraged in the community to bring maximum services to address the multi-problem, multi-faceted drug addictive individual and family.

#### GOALS:

- 1]. Empower residents to identify their own needs, develop a stronger sense of community identity and become more effective advocates for their own interests.
- 2]. Improve the ability of people delivering public services to work with each other to deal with the root causes of crime, drug abuse, criminal and gang activity.
- 3]. In collaboration with residents and appropriate public and private agencies, develop a continuum of services which strengthens or expands existing programs and establishes new programs to fill service gaps.
- 4]. Assist public and private service providers in modifying their programs, if needed, to successfully address needs of the larger population.
- 5]. Develop new, improve existing, and assure effectiveness of linkages between residents, and public/private service providers.

6]. Foster a sense of hope and optimism in the community by involving residents in solving problems and focusing as much as possible on positive conditions and improvements in the community.

#### GAPS IN SERVICE:

The Columbia Villa\Tamarack community is an ideal neighborhood to test a decentralized service delivery model. The area is home to a relatively youthful population (over half of the residents are under 18 years of age).

#### POPULATION NEEDS BY AGE GROUPS:

0-7 years of age:

- 1) Preventive services in drug and alcohol counseling,
- 2) Nutrition, medical and health services and health screening,
- 3) After school Latch Key protective home program,
- 4) Gang prevention and outreach.

7-14 years of age:

- 1) Drug and alcohol counseling and treatment,
- 2) Adolescent residential in-patient detox and treatment,
- 3) After school tutorial assistance,
- 4) Behavior and anger management,
- 5) Career development,
- 6) Medical health screening and nutritional evaluation.

14-18 years:

- 1) Employment training and placement,
- 2) GED and after school tutorial assistance,
- 3) Gang prevention and outreach,
- 4) Vocational training and placement,
- 5) Parenting classes and sex education,
- 6) Well baby assistance and pre-natal health care,
- 7) Residential treatment services for alcohol and drug detoxification,
- 8) Recreational and organized sports activities,
- 9) Young moms and fathers classes,
- 10) Entry level permanent employment for young heads of households.

18-25 years:

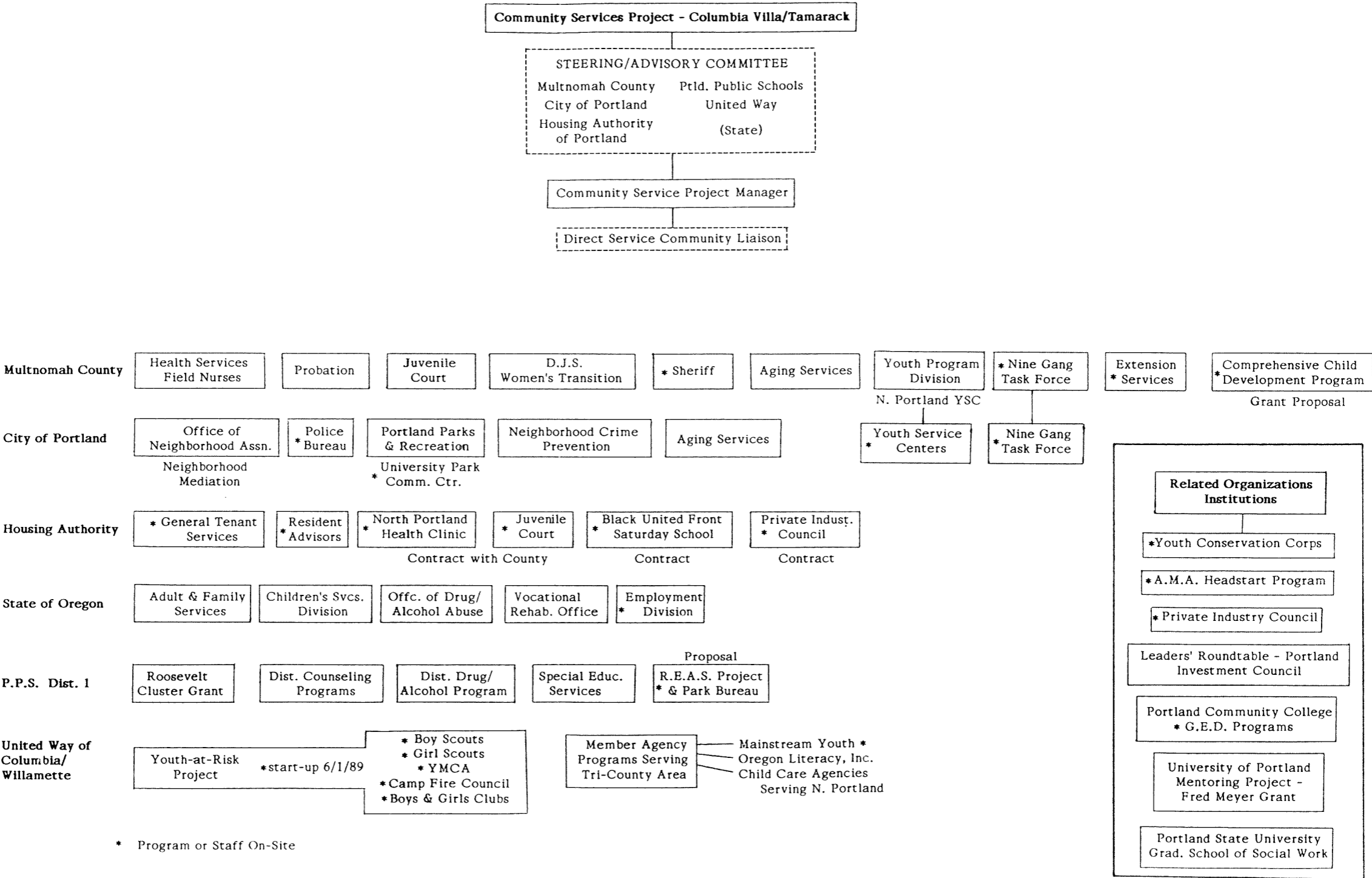
- 1) Drug and Alcohol counseling and education,
- 2) Residential detoxification of 5 days or more,
- 3) Remedial tutorial assistance,
- 4) Employment counseling, placement, career development, and on the job training,
- 5) Parenting classes,
- 6) Health care and screening,
- 7) Pre-natal care and well baby services,

## CONCLUSION:

A community service zone is a full service environmental center. Its goal is to empower the community, restore the natural resilience of its members and improve individual coping skills. Through the leveraging of services and combining of Municipal resources, communities will support a diverse population and add to its general welfare. Crisis and immediate need clients, left without services or resources will continue to inundate our institutions and reduce our ability to develop orderly plans for human service management.



MULTNOMAH COUNTY







*Department of Human Resources*  
**OFFICE OF THE DIRECTOR**

Office of Alcohol and Drug Abuse Programs

1178 CHEMEKETA STREET NE, #102, SALEM, OREGON 97310  
PHONE 378-2163 (VOICE AND NON-VOICE)

May 3, 1989

TO: Beth Eldridge  
Joil Southwell  
Norm Monroe  
Victor Vasquez, Jr.  
Allen Kramer  
Pam Gervais

FROM: Jeffrey N. Kushner *JN*  
Assistant Director

RE: CYAP Block Application

The following application narrative has been developed consistent with the intent of the Governor and Kevin Concannon. We believe this funding is consistent with the Community Youth Activity Block Grant and has potential to do some very good things in some very high priority target populations.

Should you have comments regarding this final draft, please let me hear from you immediately.

Thank you

JNK:nk

## CYAP Block Application State of Oregon

### 1. Demonstration of need for community services and partnerships.

The primary project to be funded out of this CYAP block will focus on Portland's primary public housing environment. Columbia Villa/Tamarack is a public housing living environment located in North Portland.

The boundaries of the Villa are Fessenden on the south, Columbia Boulevard on the north, Chautauqua on the east, and Houghton on the west. The housing units were constructed during the early 1940s for employees of the ship yards and other World War II industrial efforts. After the war, however, the units were continued as low income transitional housing for the Portland area. Unfortunately, the Villa is more permanent than transitional. The average family resides in the Villa seven years.

Columbia Villa/Tamarack has a combined population of 1,642 people. 861 are children under 18 years of age and 88 percent of the households are female headed. Facially, the population breaks down as follows: 48 percent White, 42 percent Black, 4 percent Native American, and 6 percent Asian. Residents have combined family incomes that range from \$2,500 to \$12,500 annually.

Problem Initially, the Villa was conceived as a temporary solution for low income families. Unfortunately, it has become long term housing for many. Families living in the Villa are entrapped in poverty and rarely seek services and skills that would improve their lives. Traditional social and economic service models have been unsuccessful for this area.

Additionally, the Columbia Villa/Tamarack housing project has recently become a community focal point of adolescent and adult crime, including gang related problems. The fear of gang affiliation and illegal drug distribution and usage in the Villa is pervasive. Problems are compounded by the fact that a large number of males who live outside of the area are involved in relationships, often abusive, with the single women living there.

The situation at the Villa, however, offers local governments and service providers a unique opportunity for creative programming. Clearly, Villa residents have a spectrum of needs beyond the resources and skills of any single agency. Programs need to emphasize tutorial education, literacy, interpersonal counseling, drug education and counseling, job readiness and placement, parenting and child care and recreational activities. To be effective, however, the need is to cooperatively and creatively offer needed services to the Villa community to help them achieve the independence which they need to move on.

Columbia Villa also has been a focal point for gang-related activities which have increased significantly over the past few years in the North/Northeast Portland Community.

Between July 1, 1988, and March 11, 1989, a period of a little over eight months, the Portland Police Department reports the following arrest data of gang members:

Robberies	72
Homicide	14
Aggravated assaults	37
Burglaries	37
Larcenies	35
Motor vehicle thefts	54
Class A misdemeanor/assaults	127
Criminal mischief	35
Weapons arrests	70
Drug abuse	240
Alcohol arrests	35
Disorderly conduct	44
Threat/trespassing	56
Curfew violations	68
Runaways	36
Traffic crimes/arrests	161 (not DUII)
Protective custody violations	7
Fugitives	101
Restraining orders	12
Drive-by shootings	14

The CYAP-Oregon project will target two populations related to the Columbia Villa project, i.e., female headed single parent households

and 16-18 year old Wannabees, both groups known to have significant drug-related problems.

Additionally, a small amount of funds will be utilized for drug-free workplace activities directed at adolescents as part of the Youth Conservation Corps and the Community Services Program weatherization project in which young people are reimbursed over the summer for low income weatherization projects.

2. Describe the activities and projects that will receive financial assistance from the CYAP block grant.

For the Columbia Villa project, a joint partnership will be entered into between the Department of Justice Services for Multnomah County (Mr. Norm Monroe), the Housing Authority of Portland, the State Employment Division, the State Vocational Rehabilitation Division, and the Office of Alcohol and Drug Abuse Programs.

The project will include the provision of employment and vocational rehabilitation services to female headed single households and Wannabees (16 to 18 year olds who are at high risk for affiliating with gangs).

The Housing Authority of Portland (HAP) would provide office space and telephone access to staff of the Employment and Vocational Rehabilitation Divisions.

The Office of Alcohol and Drug Abuse Programs (the CYAP recipient) would provide training in alcohol and drug abuse symptomatology, intervention and referral, and approximately \$60,000 of CYAP funding for staff of the Employment and Vocational Rehabilitation Divisions to provide outreach, job training, and placement services to the target population. Interagency agreements between the Office of Alcohol and Drug Abuse Programs (OADAP) and the Employment Division (ED) and the Vocational Rehabilitation Division (VRD) would be developed to provide these services at Columbia Villa.

The balance of funds, approximately \$8,509, will be directed at youth served through the Youth Conservation Corps (a project of the State Employment Division) and the Youth Weatherization Program (a project of the State Community Services Office). Funds will be used primarily for printing to support drug-free workplace activities for

these youth including an initial agreement signed by the youth employees, their parents, and the employing agency as well as youth oriented brochures, videotapes, and posters.

3. Method to be used in evaluating the impact of the block grant funded activities.

Evaluation will consist primarily of impact evaluation (process evaluation) and will include the following:

- a. Columbia Villa Project:

Demographics and numbers of target groups who improve in:

- 1) Academic improvement;
- 2) Job readiness skills; and
- 3) Job placement.

- b. Youth Conservation Corps

- 1) Number of youth who sign agreement and receive educational materials.
- 2) Random sample pre/post test of knowledge gain.

- c. Youth Weatherization Project

- 1) Number of youth who sign agreement and receive educational materials.
- 2) Random sample pre/post test of knowledge gain.

4. Name and mailing address of the governmental agency to which the award is made.

Consistent with the letter (attached) from Governor Neil Goldschmidt, the agency to receive the CYAP funds is:

Office of Alcohol and Drug Abuse Programs  
1178 Chemeketa Street, NE.  
Salem, Oregon 97310

Individual contact is:

Jeffrey N. Kushner  
(503) 378-2163

4-27-89 mb(11)  
Attachment