



## MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS  
501 S.E. HAWTHORNE BLVD., Room 600  
PORTLAND, OREGON 97204  
(503) 988-5213

Lonnie Roberts • DISTRICT 4 COMMISSIONER

# MEMORANDUM

TO: Chair Ted Wheeler  
Commissioner Maria Rojo de Steffey  
Commissioner Jeff Cogen  
Commissioner Lisa Naito  
Board Clerk Deb Bogstad

FROM: Sam Peterson  
Staff Assistant to Commissioner Lonnie Roberts

DATE: Feb 14, 2008

RE: Feb 26, 2008 Executive Session and Boarding Briefing.

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Commissioner Roberts will be traveling on February 26 and therefore unable to attend the Executive Session and Board Briefing scheduled for that day.

Thank you,

Sam Peterson



## MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST (short form)

### Board Clerk Use Only

Meeting Date: 02/26/08  
Agenda Item #: WS-1  
Est. Start Time: 10:00 AM  
Date Submitted: 02/21/08

**Agenda Title:** Transportation Funding

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

Requested Meeting Date: February 26, 2008 Amount of Time Needed: 30 minutes  
Department: Department of Community Services Division: Transportation  
Contact(s): Barbara Willer  
Phone: 503-988-5002 Ext. I/O Address:  
Presenter(s): Barbara Willer, Chair's Office; Karen Schilling, DCM

### General Information

**1. What action are you requesting from the Board?**

Direction for staff on moving forward on transportation funding solutions.

**2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.**

Multnomah County faces a significant shortfall for funding our transportation system. The shortfall for the Willamette River Bridges, including the rehabilitation or replacement of the Sellwood Bridge is \$490 million over the next 20 years. Additionally, the shortfall for the nearly 300 miles of roadways in the County is \$328 million over the next 20 years. To address this shortfall, the County conducted a public poll in the fall of 2007 to determine support for a new revenue stream for the transportation system. The poll indicated support for an increased vehicle registration fee as a funding source and generally more support for addressing bridges over roads. Based on these results the County discussed a \$24 vehicle registration fee dedicated to the Willamette River Bridges with the 12 jurisdictions that needed to support our proposal. The jurisdictions included Metro, TriMet, Washington and Clackamas counties, the cities of Portland, Fairview, Gresham, Lake Oswego, Maywood Park, Milwaukie, Troutdale and Wood Village. All but three jurisdictions agreed to

support putting a vehicle registration fee on the ballot and dedicating the revenues to the Willamette River Bridges. Gresham, Maywood Park and Troutdale do not support the county's efforts.

Chair Wheeler and Commissioner Rojo de Steffey and transportation staff have been working with federal, state and local jurisdictions and meeting with community partners to seek solutions for transportation funding beyond 2009, as well as a way to fund the rehabilitation or replacement of the Sellwood Bridge. This session will report on efforts over the past four months and a recommendation for moving forward.

**3. Explain the fiscal impact (current year and ongoing).**

The road and bridge programs currently face a shortfall and have made reductions in their levels of service, programs, and FTE to insure their expenses are equal to their revenues. The County will need to cut currently planned projects and maintenance if a new revenue stream is not identified.

**4. Explain any legal and/or policy issues involved.**

**5. Explain any citizen and/or other government participation that has or will take place.**

The County held four public meetings in January and February to discuss a potential Vehicle Registration Fee ballot measure to increase revenues for the Sellwood Bridge and the other Willamette River bridges that are under the County's jurisdiction. Chair Wheeler, Commissioner Roberts and Commissioner Rojo de Steffey attended council and board meetings for all of the jurisdictions named above. In addition, Chair Wheeler met with members of the federal delegation, State senators, and other local agencies including Oregon Department of Transportation.

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**Required Signature**

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**Elected Official or  
Department/  
Agency Director:**



**Date:** 02/21/08



**Board of County Commissioners**  
**MULTNOMAH COUNTY OREGON**

501 SE Hawthorne Blvd., Ste. 600  
Portland, Oregon 97214  
503-988-3308

Ted Wheeler – County Chair  
Maria Rojo de Steffey – District 1 Commissioner  
Jeff Cogen – District 2 Commissioner  
Lisa Naito – District 3 Commissioner  
Lonnie Roberts – District 4 Commissioner

February 26, 2008

To: Board of Commissioners

Fm: Ted Wheeler, Multnomah County Chair

*TED WHEELER* *Lonnie Roberts*  
Lonnie Roberts, Commissioner – District 4

Re: Bridge Funding update

In preparation for our work session this morning, we wanted to provide you with some background on our bridge funding work to date.

As is the case with local jurisdictions all over Oregon, Multnomah County is facing a significant challenge in funding its transportation infrastructure needs. Over the next 20 years, Multnomah County faces a projected deferred capital maintenance backlog of around three-quarters of a billion dollars for its 27 bridges (and viaducts) and 300 miles of roadway.

While this projected shortfall developed over a period of many years, the problem has been greatly exacerbated in recent years due to the County's reliance on the state gas tax to fund transportation capital and maintenance needs. The state gas tax has been fixed since 1993. As such, the real purchasing power of those dollars has diminished significantly against the rapidly rising costs of concrete, steel, asphalt and general construction.

In an effort to address some of these challenges locally, as well as to raise local matching dollars for the Sellwood Bridge project, we have worked diligently to develop a local funding plan that included asking the voters of Multnomah County to approve a local vehicle registration fee (VRF) of \$24 per year per vehicle. This fee would provide funds to both maintain the Willamette River Bridges (\$5 million per year) and go toward funding the Sellwood Bridge project (\$100 million local match). Our hope was to put this to the voters of Multnomah County on the May 20, 2008 ballot.

To be clear, the dollars raised by the proposed VRF would not be enough to complete the Sellwood Bridge Project – these funds would be our local match which would be used to leverage regional, state and federal dollars to complete the project. As such, this effort, in no way, excuses the region from its obligation to participate in the funding of the Sellwood Bridge project.

By State law, the County must secure agreement from Metro, TriMet, Clackamas and Washington counties and the City of Portland to put a local VRF on the ballot. All of these agencies and jurisdictions supported our request which directs the funds exclusively toward bridge-related projects. In addition by State law we needed to secure the agreement from all cities in Multnomah County to dedicate the revenues to the Willamette River Bridges (WRB). We have been pleased by the support that we have received from the cities of Wood Village, Fairview, Portland, Milwaukie

and Lake Oswego who supported our desire to dedicate the revenues to the WRBs. Unfortunately we have been unable to gain the support of the cities of Maywood Park, Troutdale and Gresham in order to dedicate the VRF solely to the bridges.

Therefore, we are recommending that Multnomah County postpone asking voters to enact a VRF until the support of the three remaining jurisdictions can be secured. While it is the case that we could technically go to the ballot without unanimous support, any community not agreeing to the IGA would be entitled to a portion of the total dollars raised up to 40 percent. As such, it is unlikely that we could maintain the support for the IGA among communities that have already agreed to it if we make exceptions for any jurisdiction. Moreover, it would create a taxing inequity that we believe would be unacceptable to the taxpayers of this jurisdiction.

Our reception at many jurisdictions was positive and we do not feel that it was particularly tied to the May 2008 election date which was originally proposed. Our preparatory work is largely complete so we are poised to act quickly at a time when we can secure agreement from the dissenting jurisdictions of Maywood Park, Troutdale and Gresham.

We propose to move forward in the following ways:

1. The Environmental Impact Study (EIS) for the Sellwood Bridge is underway, under the leadership of Commissioner Rojo de Steffey and will be completed later this year. An EIS is a document that determines the significance of social, economic, or environmental impacts of a proposed project. It outlines issues, examines reasonable alternatives, and identified a preferred alternative for the project.
2. We will continue our efforts at JPACT to find substantial regional resources for the Sellwood Bridge in particular. We need to work with our regional partners and actively involve them in helping to solve this problem. We need to explore all options including a regional bridge (or transportation) authority. Public opinion surveys show that the Sellwood Bridge is the number one transportation priority of voters.
3. We will continue to work with our state and federal legislators to secure funding for the Sellwood Bridge. While the delay in the VRF may put the region at a disadvantage in winning federal funding in the upcoming transportation bill reauthorization, we should not abandon that possibility.

We have had productive and supportive conversations with elected leaders who understand the need to fix the crumbling infrastructure that is so necessary for our region's economy and our quality of life. The vast majority of jurisdictions agree with our approach to secure funding for the County's bridges and the Sellwood Bridge, specifically. Community and business leaders who understand the need for infrastructure also support our efforts to move forward on this funding proposal. We are hopeful that we will be able to secure the agreement of all jurisdictions so that we have an opportunity for voters to consider this important issue in the future.

We look forward to working with the Board and discussing our options for moving ahead.



# MULTNOMAH COUNTY

## AGENDA PLACEMENT REQUEST (short form)

### Board Clerk Use Only

Meeting Date: 02/28/08  
Agenda Item #: WS-2  
Est. Start Time: 10:30 AM  
Date Submitted: 02/21/08

**Agenda Title:** Public Safety Issue and Data Review

*Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title.*

Requested Meeting Date: 2-26-08 Amount of Time Needed: 90 minutes  
Department: Chair's Office Division: Non Departmental  
Contact(s): Bill Farver  
Phone: 503-988-5066 Ext. I/O Address:  
Presenter(s): Bill Farver; Karyne Dargan; Sarah Durant; Christine Kirk

### General Information

**1. What action are you requesting from the Board?**

Agreement on public safety issues that Board will be tracking monthly.  
Agreement on data on which the Board needs monthly updates.

The Board currently gets public safety data monthly. More data is being developed for regular review. It is important the Board have an opportunity to review, discuss, be aware of significant changes, and understand how policy changes in one area impact the budget or services of another. Input is needed from the Board on how often they would like this data brought to them in public Board meetings, to Board staff or if they would like to get the data via email and have a focused Board meeting on a particular topic. Given the number of topics coming forward in the next few months (Wapato, Levy, Budget, MOU), a time every month has been blocked off. Board input is needed to confirm the Board has an interest in that schedule and what the Board would like to see during those briefings.

**2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.**

The need for regular public briefing sessions on public safety issues arises from a number of recent

developments at the County and several major decisions in the near future:

- Issuance of Public Safety Plan (January)
- Grand Jury reports (Dec.- January)
- Post Factor Study (Dec.- January)
- Memorandum of Understanding Chair/Sheriff (Feb.)
- Proposal to open Wapato (Feb.)
- Upcoming County budget for FY09 (April)
- Review of MOU progress (August)
- Decision on Public Safety levy for November, 2008 (November)

All of the decisions regarding implementation of past reports or future budgets or levies are best made in the context of current data. These regular work sessions will help facilitate the development and use of that data. In addition, they provide a regular time for immediate issues to be presented.

The new Chief Operating Officer for Public Safety will have the responsibility for organizing and facilitating these discussions. At this point, work sessions have been scheduled for April 1, May 7, June 10, July 1, and August 5.

**3. Explain the fiscal impact (current year and ongoing).**

May have implications for public safety budgets – current and future levy requests.

**4. Explain any legal and/or policy issues involved.**

Multiple legal and policy issues within each issue. Will be explored in the work sessions in the coming months.

**5. Explain any citizen and/or other government participation that has or will take place.**

Issues will be subject of budget discussions and citizen input at hearings.

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**Required Signature**

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**Elected Official or  
Department/  
Agency Director:**



**Date:** 02/21/08

**FEBRUARY 26, 2008**

**PUBLIC SAFETY DATA REVIEW**

**BOARD OF COUNTY COMMISSIONERS**

**10:30 AM**

**GOALS**

1. Identify major issues in public safety that the Board is following
  - a. **General Corrections Oversight in cooperation with MCSO**
  - b. **Jail bed use** and Treatment bed use
  - c. Opening of Wapato; interrelationship with MCDC and MCIJ
  - d. **Overtime/comp/vacation use**
  - e. Implementation of post factor study
  - f. Implementation of Public Safety Plan – potential public safety services levy
  - g. **Memorandum of Understanding with Chair and Sheriff**
2. Agreement on which measures the Board needs to review on a monthly basis. Review of what is currently collected in Public safety brief and MCSO jail bed analysis
3. Thorough Board understanding and engagement on these issues

**AGENDA**

- I. Potential issues clarification – Bill: is this public safety issue list accurate and comprehensive?
- II. Alignment of data availability with major issues; review of currently available data; what other information is needed? Bill; Larry Aab
- III. Review of MOU implementation status – Bill ; Christine Kirk; Carol Ford ; staff as needed
  - a. Human Resources / labor relations – Travis; Jennifer
  - b. Information Technology –Becky Porter; Tim Boylan
  - c. Warehouse – Rich Swift
  - d. Fleet – Rich
  - e. SAP/payroll – Mindy Harris
  - f. Deputy COO Public Safety – Bill

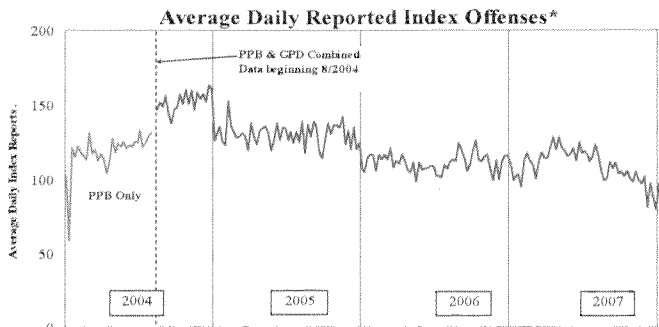
**APRIL 1 - DRAFT AGENDA (time set aside for public safety discussion during first Tuesday of each month)**

- I. Data report
- II. Reports on MOU (esp. IT and Warehouse)
- III. Deputy COO for Public Safety – progress report



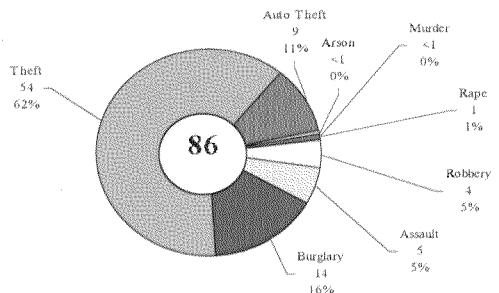
# SAFETY PRIORITY BRIEF: DECEMBER 2007

## Multnomah County: Reported Index Offenses



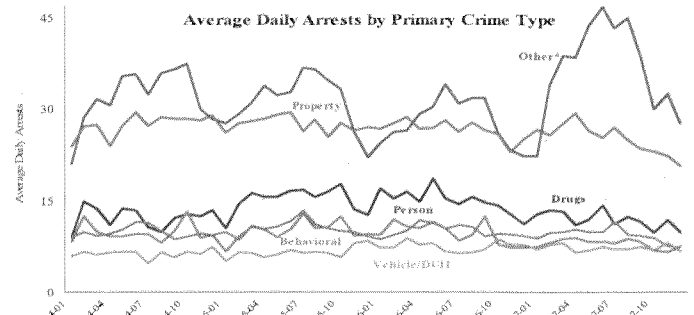
\*The graph reflects the combined weekly index offenses data from Portland Police Bureau (PPB) and Gresham Police Dept (GPD), beginning 8/2004 (line in blue). According to LEDS (2005) data PPB and GPD account for 95% of all offenses county-wide. Index offenses account for about half of all reported offenses.

### Average Daily Reported Index Offenses\*



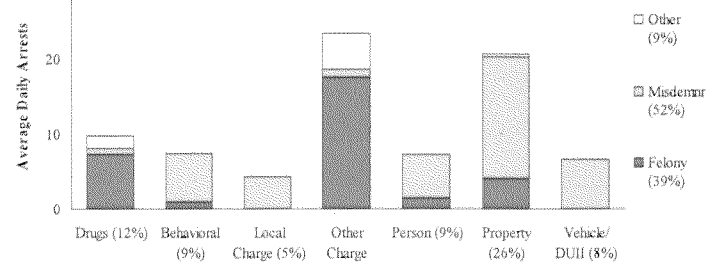
\*Portland and Gresham, combined 4-week moving average for the week ending 12-29-07.

## Multnomah County: Portland Arrests



\*Other largely reflects fugitive/warrant charges and local ordinances (DFZ/PFZ). PPB data only, downloaded 1/16/08.

### Average Daily Arrests\*: December (n=79)



Local charges include drug- and prostitution-free zone violations.

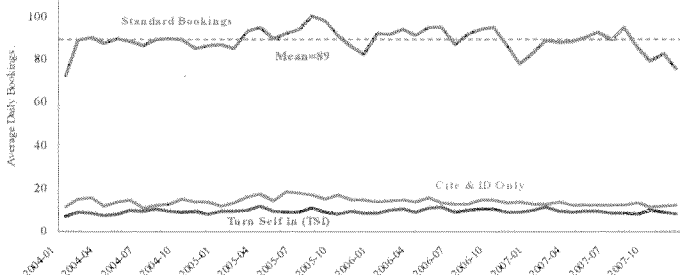
Primary Charge (Percent of Total Arrests)

\*There were 2459 arrests in December.

From now on, warrants previously categorized as 'other' will be listed under felony arrests.

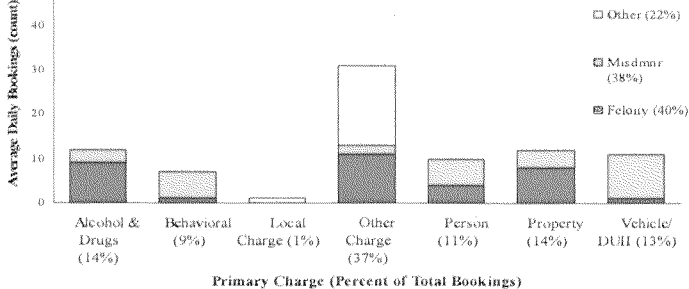
## Sheriff: Bookings

### Average Daily Bookings by Type



\*In-transit bookings are not reported herein and account for ~4% of all bookings. December's average length of stay (ALS) per booking was 18.72 days.

### Average Daily Bookings by Severity\*: December (n=86)

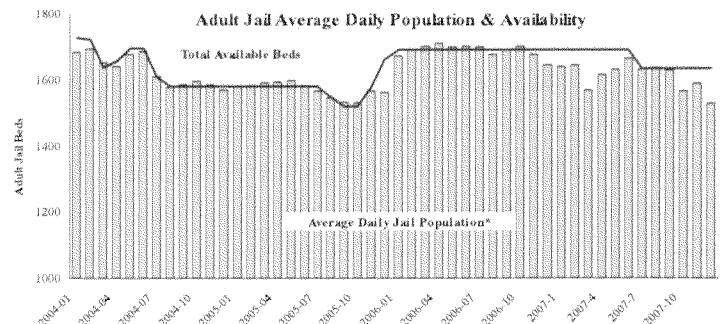


Primary Charge (Percent of Total Bookings)

\*Excludes Cite & ID. Total of 2662 bookings (85.9/day) through 12/31/07. Corrections Health reported 435 psych-alerts (14/day) for the entire month of December.

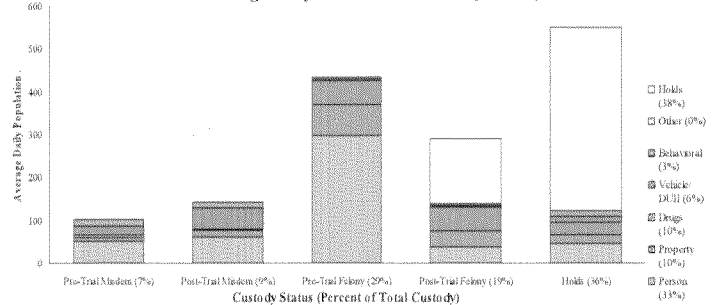
## Sheriff: Custody- Adult Jail Beds

### Adult Jail Average Daily Population & Availability



\*Excludes in-transit custody classifications. The MCSO reported 9 matrix releases for December 2007.

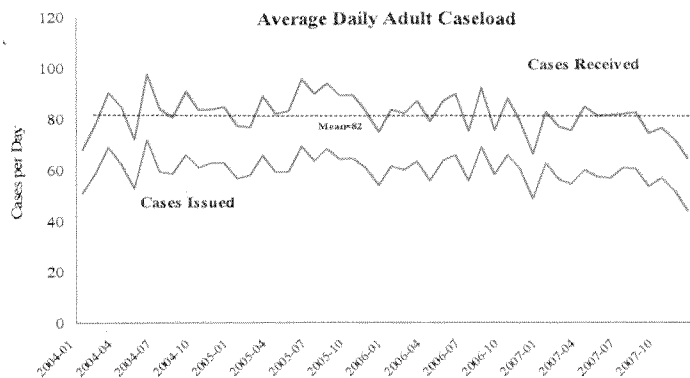
### Average Daily Bed Use: December (n=1510)



Average Daily Jail System Capacity=1633. Average Daily Population (ADP)=1510; there were 123 available beds on any given day.

**Notes:** Average Daily Standard Bookings recorded its lowest value since January 2004 (76). This low value is not from a specific category but from an overall decrease. The jail bed utilization also had its lowest average daily population on record of 1528 with a utilization rate of 93.6%. Much of this decrease was driven by the "Hold/Other" category.

## District Attorney: Adult Caseload



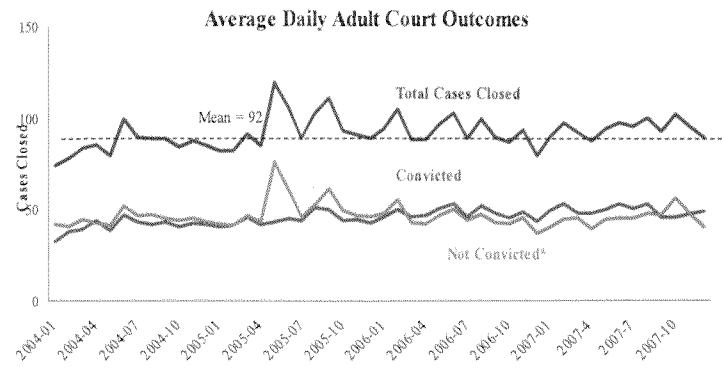
### Average Daily Received Cases\*: December (n=64)



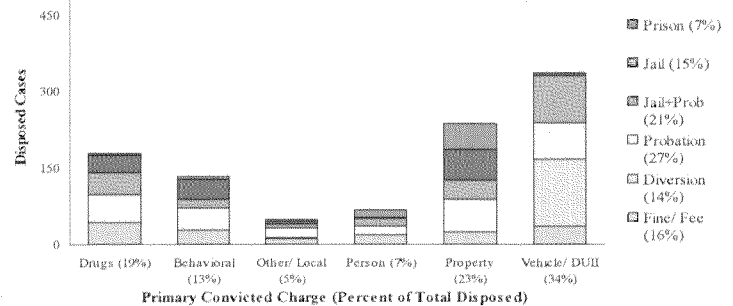
#### Primary Charge (Percent of Total Cases Received)

\*December had 1991 received cases as of 12-31-2007 (64 2/day). Of those, 118 cases were pending review.

## Court Processes: Sentencing Outcomes

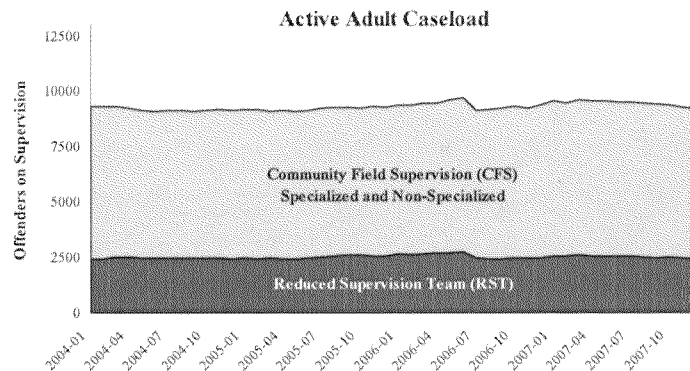


### Disposition Type by Primary Conviction\*: December 2007

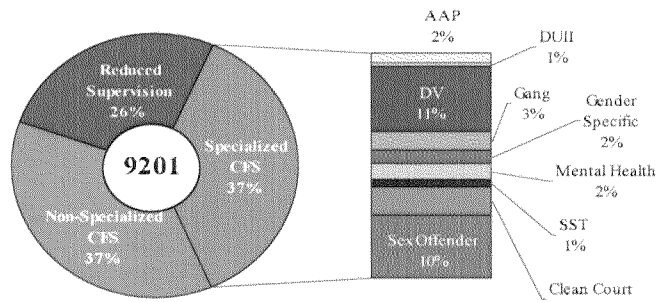


\*Sentenced adult felony and misdemeanors primary convictions only. Primary conviction charge is the most serious charge with a conviction and may differ from the original primary charge. December had 1,516 convictions; 24% were felonies.

## Adult Community Supervision: Caseloads

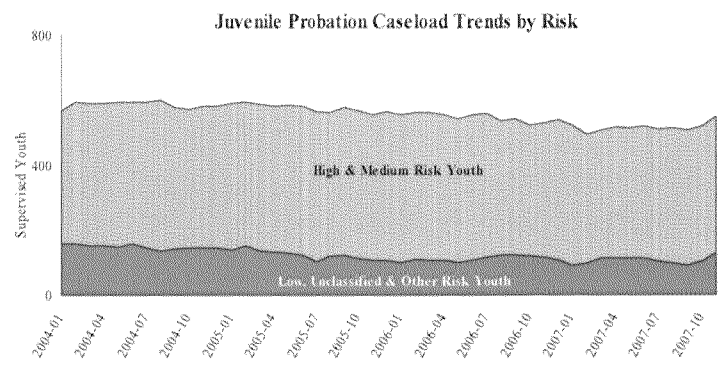


### Adult Active Caseload by Type\*: December 2007

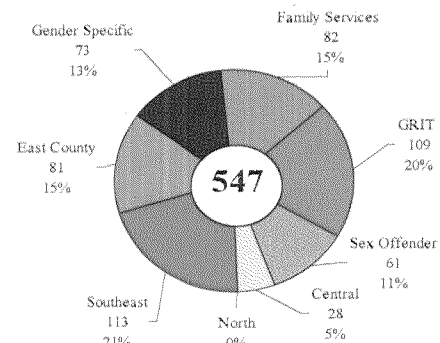


\*Less than 1% are "other" cases which have been included as non-specialized.

## Juvenile Community Supervision: Caseloads



### Juvenile Justice Caseload by Unit\*: December 2007



\*The average caseload per counselor was 23.5 cases for December. The North Unit merged with GRIT for November.

**Notes:** Average Daily Received Cases experienced its lowest value on record (64). For the last three years there has been a cyclical trend with low points in the winters and high points in the summers. Each year however the average level of received cases has been declining. The calendar years of 2005, 2006, and 2007 saw average caseloads of 86, 82, and 78 daily cases respectively. At the Department of Community Justice there has been reorganization in the divisions serving juveniles. In November the North unit closed with its caseload being transferred to GRIT. This coincides with the formation of a School Success Unit. Family Services also increased its capacity 67% from November to December due to the addition of a counselor, and one caseload from GRIT was absorbed into East County.

# MULTNOMAH COUNTY JAIL STATISTICS: DECEMBER 2007

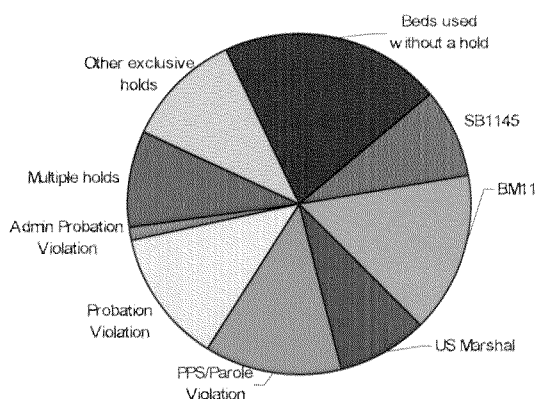
## Key Statistics<sup>1</sup>:

- The total number of average daily filled jail beds: **1510**<sup>2</sup>
- The average daily jail beds filled exclusively under the contract with U.S. Marshal's Office<sup>3</sup>: **131**  
The number of billed jail beds<sup>4</sup> under USM contract: **134**
- The average daily jail beds filled under SB1145 (Local Control population): **125**
- The average daily jail beds filled exclusively by Parole or Probation violations: **401**
- The number of Emergency Population Releases: **9**
- The number of inmates on field based work release (FBWR) caseload<sup>5</sup>: **31**  
The number of jail bed days saved due to FBWR: **655** (equivalent to **21** jail beds).
- The number of inmates referred to treatments: **25**. The number of inmates placed into treatments: **11**. Average number of inmates on January treatment waiting list: **39**
- CANS made a total of **925** hearing notifications with **79%** call success rate. Of those who received a successful reminder, **90.4%** appeared to hearings<sup>6</sup>.

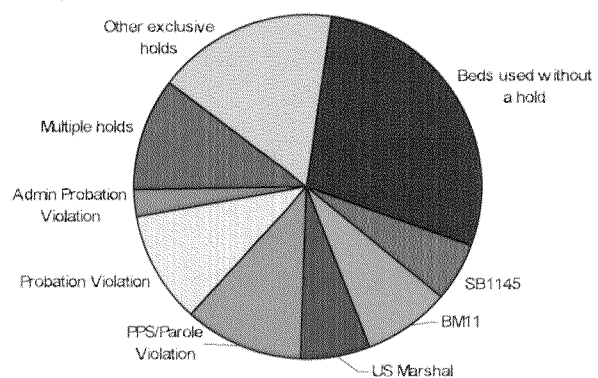
## Adult Average Daily Jail Bed Use Breakdown: December 2007

Type of Occupancy <sup>7</sup>	# of bed days	# of beds	% of beds	# of inmates	% of inmates
SB1145 (Local Control)	3876	125	8.3%	210	5.5%
BM11	7128	230	15.2%	304	8.0%
US Marshal (exclusive)	4075	131	8.7%	241	6.4%
PPS/Parole Violation (exclusive)	5965	192	12.7%	420	11.1%
Probation Violation (exclusive)	5953	192	12.7%	408	10.8%
Admin Probation Violation (exclusive)	513	17	1.1%	96	2.5%
Multiple holds	4302	139	9.2%	394	10.4%
Other exclusive holds	5244	169	11.2%	641	16.9%
Beds used without a hold	9765	315	20.9%	1079	28.4%
Total	46821	1510	100.0%	3793	100.0%

Jail Bed Distribution by Type of Occupancy, December 2007 (Total Beds filled=1510)



Inmate Distribution by Type of Bed Occupancy, December 2007 (Total inmates housed=3793)



<sup>1</sup> This data sheet is provided mainly to meet the reporting requirements as specified in one of the FY 2008 Budget Notes.

<sup>2</sup> This represents 92.5% of total County operational jail bed capacity (N=1633). Capacity at 97% or higher is considered a Population Emergency. In-transit bookings were excluded from the total bed use calculation.

<sup>3</sup> This number does not include 25 non-exclusive USM beds that were reported in other categories.

<sup>4</sup> The number of billed USM beds is a result of negotiation and data reconciliation between the County and US Marshal's office. It may not be the same number as pulled out from the DSS-J system.

<sup>5</sup> FBWR caseload includes new admissions, new terminations, or cases admitted previously but still active by the end of month.

<sup>6</sup> DSSJ and OJIN data were used to calculate CANS FTA outcomes. Persons in custody at time of hearing were excluded.

<sup>7</sup> Beds used for SB1145 (based on primary offenses) and BM11 (based on primary offenses) were counted first regardless other types of holding an inmate might have.

## Facility Posts and Staffing Requirements.

(Staffing requirements subject to change based on operational capacity.)

MCDC			
POST	DAYS	SWING	NIGHTS
Shift Lieutenant	1.00	1.00	1.00
Booking/Transport Lt.	1.00		
Executive Lt.			
Admin Sergeant	1.00		
3-5 Sergeant	1.00	1.00	0.50
6-10 Sergeant	1.00	1.00	0.50
Const. Sergeant	1.00		
Intake Sergeant	1.00	1.00	1.00
4A Medical	1.00	1.00	
4D Psych	1.00	1.00	
4E Max Disp			
4B Ad Seg			
4C Ad Seg			
4F Max Disp			
5A General (62)	1.00	1.00	
5B Disp	1.00	1.00	
5C Disp	1.00	1.00	
5D WF General (62)	1.00	1.00	
6A General (62)	1.00	1.00	
6B Overflow (23)	0.50	0.50	
6C Overflow (24)	0.50	0.50	
6D General (62)	1.00	1.00	
7A General	1.00	1.00	
7B MH	0.50	0.50	
7C MH	0.50	0.50	
7D General	1.00	1.00	
8A General (62)	1.00	1.00	
8B (FM) disp,MH,AS	0.50	0.50	
8C Overflow	0.50	0.50	
8D (FM) General (62)	1.00	1.00	
Master Control	2.00	2.00	2.00
Intake Control	1.00	1.00	1.00
3 Floor Control (Courts)	1.00		
4 Floor Control	1.00	1.00	1.00
5 Floor Control	1.00	1.00	1.00
6 Floor Control	1.00	1.00	1.00
7 Floor Control	1.00	1.00	1.00
8 Floor Control	1.00	1.00	1.00
Housing Utility Escort			2.00
3 Escort	2.00		
4 Escort	1.00	1.00	1.00
4/5 Escort	1.00	1.00	
5 Escort	1.00	1.00	1.00
6 Escort	1.00	1.00	1.00
7 Escort	1.00	1.00	1.00
8 Escort	1.00	1.00	1.00
Reception Holding	1.00	1.00	1.00
Reception Utility	4.00	5.00	5.00
Transfer	2.00	2.00	2.00
Release	1.00	1.00	1.00
Medical Transport	1.00		
Medical Clinic	1.00		
SWUD			
Maintenance	1.00		
Recreation Control		1.00	
Recreation Escort		1.00	

MCJ			
POST	DAYS	SWING	NIGHTS
Shift Lieutenant	1.00	1.00	1.00
Executive Lt.	1.00		
Admin Sergeant	1.00		
Central Sergeant	1.00	1.00	
East Sergeant	1.00	1.00	1.00
West Sergeant	1.00	1.00	1.00
Dorm 1 (FM) General 60	1.00	1.00	0.50
Dorm 2 (FM) General 60	1.00	1.00	0.50
Dorm 3 General 60	1.00	1.00	0.50
Dorm 4 General 60	1.00	1.00	0.50
Dorm 5 General 60	1.00	1.00	0.50
Dorm 6 General 60	1.00	1.00	0.50
Dorm 7 General 60	1.00	1.00	0.50
Dorm 8 General 60	1.00	1.00	0.50
Dorm 9 General 60	1.00	1.00	0.50
Dorm 10 Gen/Work 75	1.00	1.00	0.50
Dorm 11 Gen/Work 75	1.00	1.00	0.50
Dorm 12 General 75	1.00	1.00	1.00
Dorm 13 MH 65	2.00	2.00	1.00
Dorm 14 MH 65	2.00	2.00	0.50
Dorm 15 General 78	1.00	1.00	0.50
Dorm 16 Disp 31	0.50	0.50	
Dorm 17 FM Disp 23	0.50	0.50	
Dorm 18 Medical 10	1.00	1.00	
Central Control	2.00	2.00	2.00
East Control	1.00	1.00	1.00
Processing Control	1.00	1.00	1.00
Escort	5.00	5.00	5.00
Processing Escort #1	1.00	1.00	1.00
Processing Escort #2, C & G Shifts	1.00		1.00
Processing Escort # 2, E Shift		1.00	
Maintenance Escort	1.00		
Video/Visiting C Shift	1.00		
Video/Visiting E Shift		1.00	
Kitchen	1.00	1.00	
Medical Clinic	1.00		

Shift Relief Factor Key
1.0 = Mon-Fri, No Relief Factor
1.30 = Mon-Fri Relief Required
1.56 = Mon-Sat Relief Required
1.82 = 7 days/week Relief Required
Position Filled on Overtime
Supervised by Floor Control & Escorts

General Areas

- a. Jail Bed Use
- b. Efficiency of System
- c. Variety of Sanctions
- d. Budget/Memorandum of Understanding Implementation
- e. Leave Use
- f. Fleet

JAIL BED USE

Safety Priority Brief

Page 1

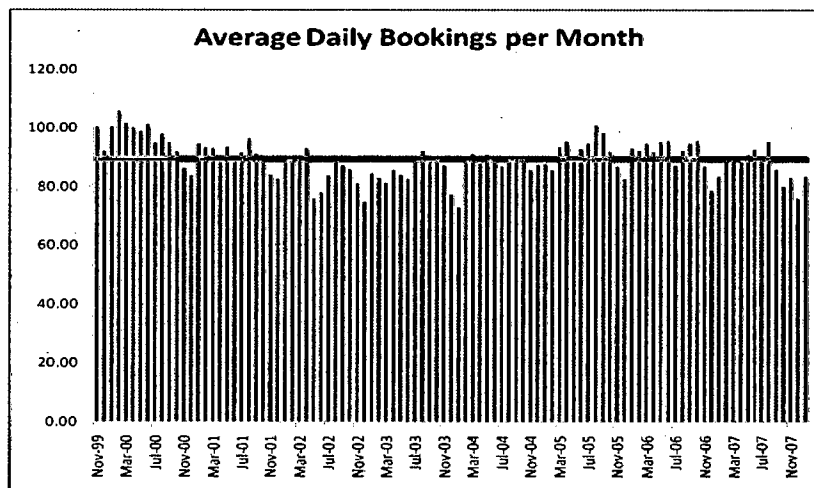
- a. Index Offenses
- b. Portland Arrests
- c. Bookings
- d. Adult Jail Beds

Jail Statistics – Adult Average Daily Jail Bed Use Breakdown

Emergency Population Release Report – MCSO

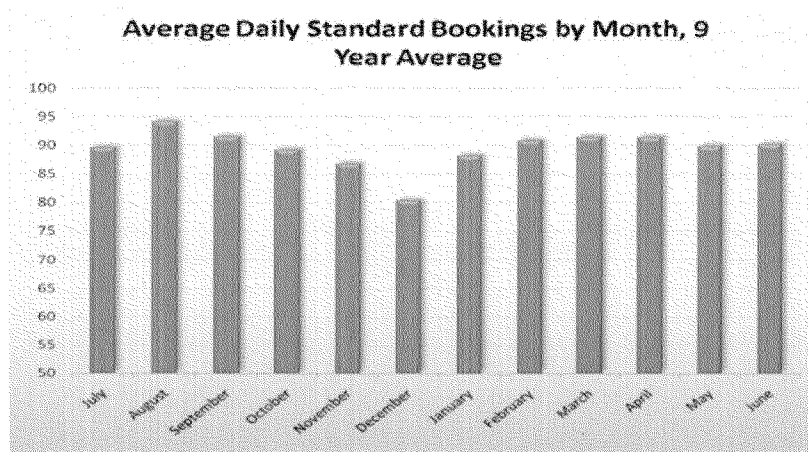
1. Offenses and Bookings
  - a. Average standard daily bookings

Although the request was for at least the last three years, this data is readily available to us and thus longer periods of time can be processed. There are two charts that I have provided for you. The first chart shows average daily bookings going back to November of 1999. Overall, average daily bookings for the time period shown was 89.29 bookings per day (horizontal line).



The chart below shows booking fluctuations by month as they averaged over the last nine years. The calendar is based on the fiscal year and show that there are seasonal fluctuations with December having the lowest bookings followed by October, November and January.





2. Adult Jail Bed usage / how facilities are used

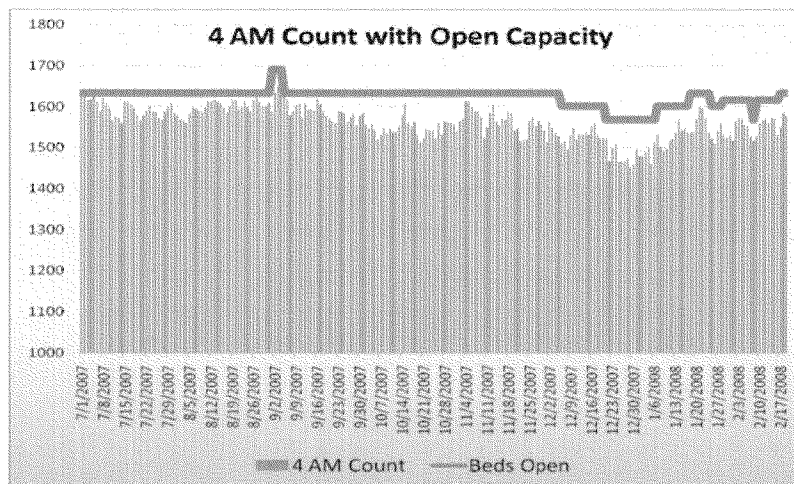
- a. Graphic showing modules, capacity (whether double bunked or not), corrections officers staffing each module, and location of other staffed posts.

Sent as an attachment is a PDF file titled "Facility Posts" to answer this request. Because of the dynamic nature of jail the jail population and the processes needed to manage it, it is difficult to illustrate in a static form. The PDF shows the posts we have and is color coordinated to show the different levels of coverage.

MCSO will develop a graphic showing posts tied to program offers and try to indicate "dynamic" nature of population.

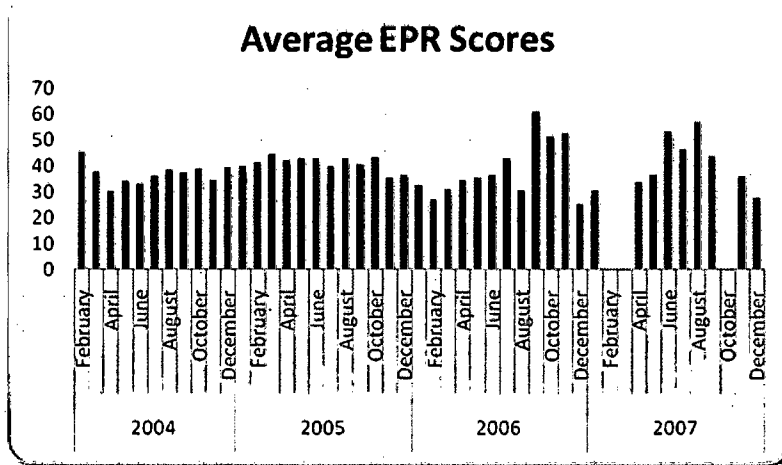
- b. Graph showing daily population count by day and impact of count on number of modules used.

The chart below shows the 4 AM daily population count going back to July 1, 2007. The red line indicates open capacity including closures made internally due to low population levels.



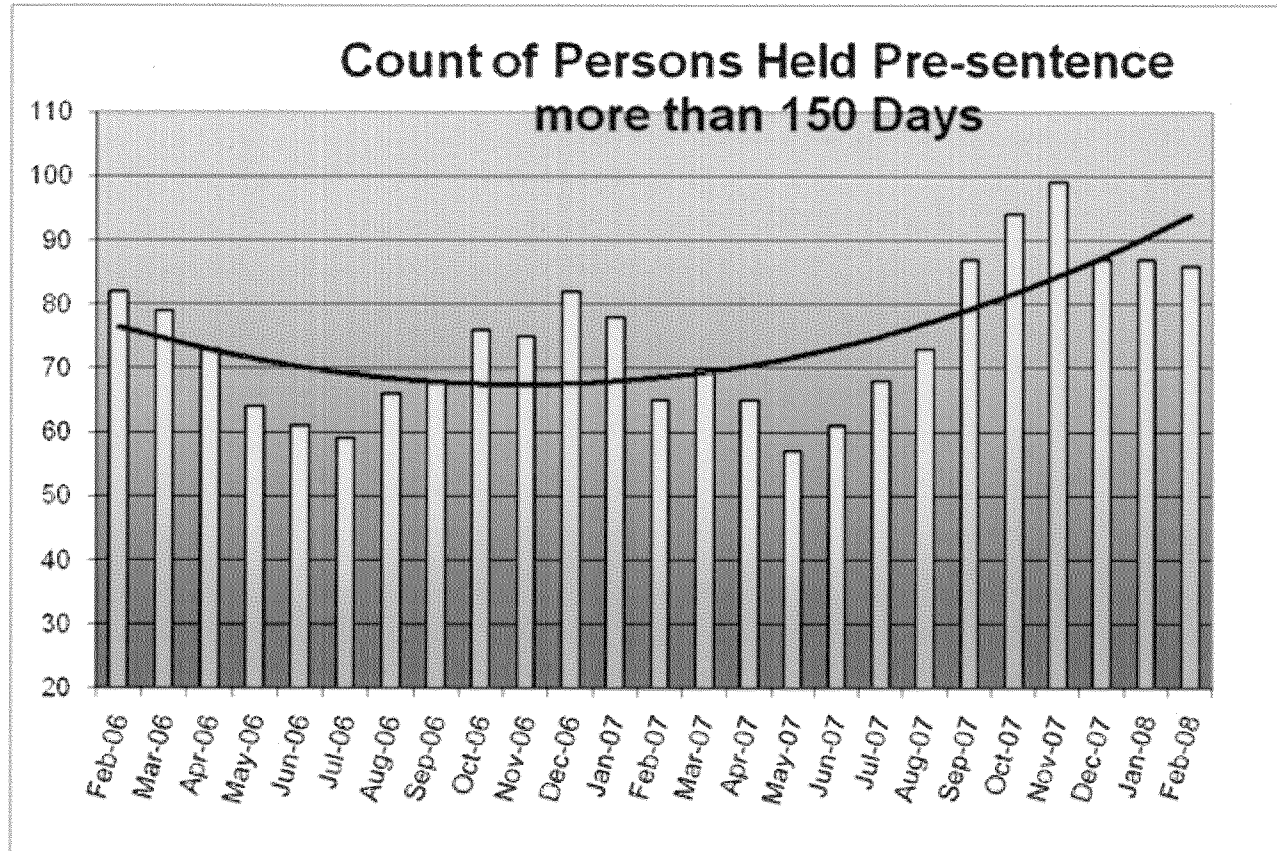
### 3. Emergency population releases (average score)

The chart below shows average EPR scores. However, more comprehensive information can be found in the monthly EPR report on the MCSO webpage.

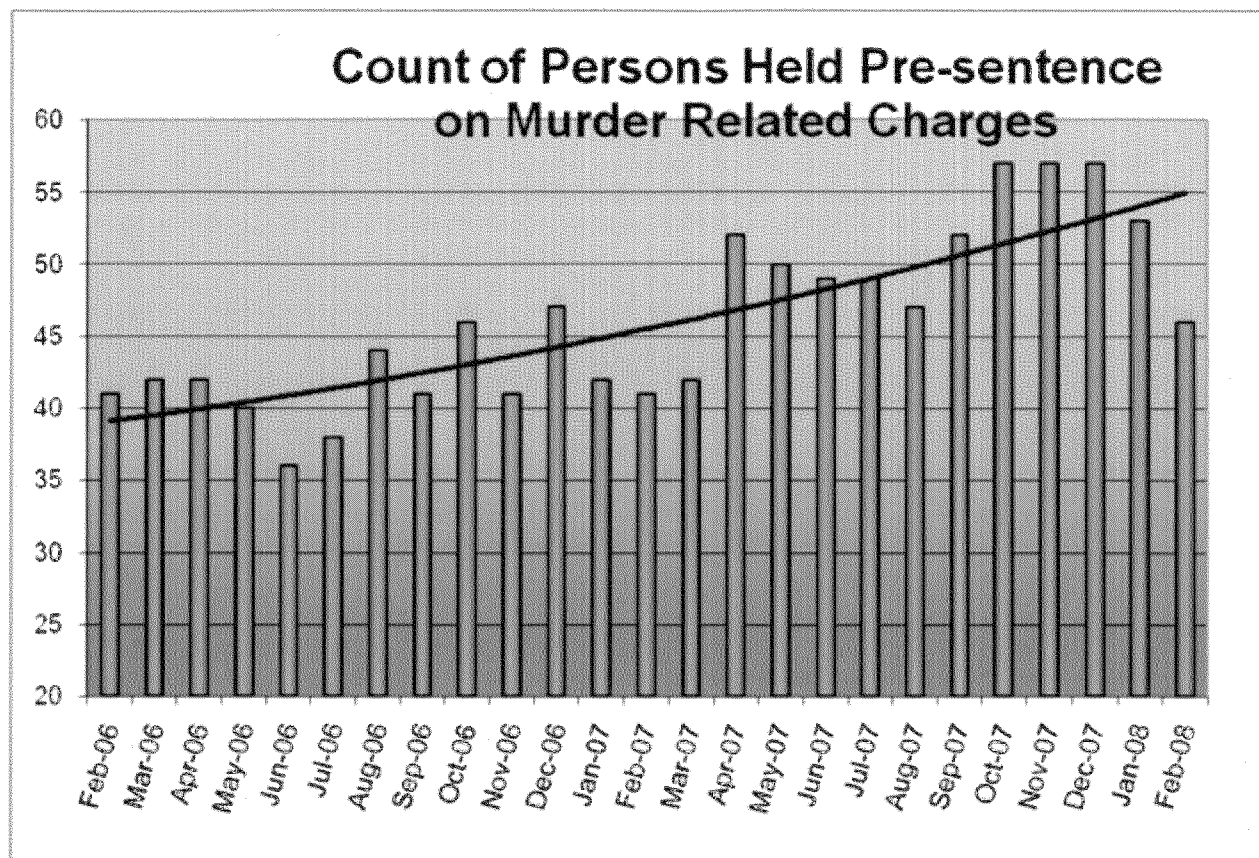


## EFFICIENCY OF SYSTEM

4. Time to trial.
  - a. Average time to trial ?
  - b. Number of set overs ?
  - c. Number held more than 150 days (see below)
  - d. Number held 80 -149 days
  - e. Number held on murder related charges (see below)







- f. Caseloads (see page 2 of Public Safety Brief)
  - i. District Attorney
  - ii. Court Processes
  - iii. Adult Supervision
  - iv. Juvenile Supervision

#### VARIETY OF SANCTIONS

- 5. Treatment Capacity (number of slots) – DCJ and DCHS
  - a. Secure residential
    - i. Community
    - ii. Institution
  - b. Community residential
  - c. Community outpatient
    - i. With housing
    - ii. Without housing
  - d. Number awaiting treatment in jail
- 6. Comm supervision; capacity
  - a. PSP
  - b. CANS
  - c. FBWR (Field Based Work Release)

## BUDGET/ MEMORANDUM OF UNDERSTANDING OVERLAP

### DATA POINTS

#### LEAVE USAGE

7. Correction Officers – how to measure progress? NAWH net average work hours ; baseline from post factor study; adjust for retirements, new hires, and additional vacation allowance; then, NAWH should increase based on:
  - a. Increased oversight/ discipline
  - b. Filling positions currently staffed on overtime
  - c. New contract with MCCDA (when completed)
  - d. Overall reduced demand for overtime (fewer beds supervised by MCCDA)
8. Disciplinary Actions
  - a. Number of employees counseled with data/ letters
  - b. % that show compliance following counseling
  - c. Number of employees referred for additional corrective action
  - d. Number of leave abuse investigations open (in program offer 6005)
  - e. Disciplinary Actions taken following investigations

#### FLEET

9. Fleet usage
  - a. Number of take home cars MCSO

The table below is from data supplied by the Logistics Supervisor and contains the number of take home cars by division. This particular list is based on a snapshot of take home vehicles as of November each year which is then used for providing tax information to the take home drivers.

Division Assigned	Nov-05	Nov-06	Nov-07
Corrections	11	10	10
Enforcement	36	35	35
Executive	6	6	7
Professional Standards	2	2	1
Grand Total	55	53	53

*Multnomah County Sheriff's Office*

Emergency Population Releases  
Monthly Report – January 2008

FEBRUARY 7, 2008



**BERNIE GIUSTO  
SHERIFF**

**503 988-4300 PHONE**

**503 988-4500 TTY**

**[www.sheriff-mcso.org](http://www.sheriff-mcso.org)**

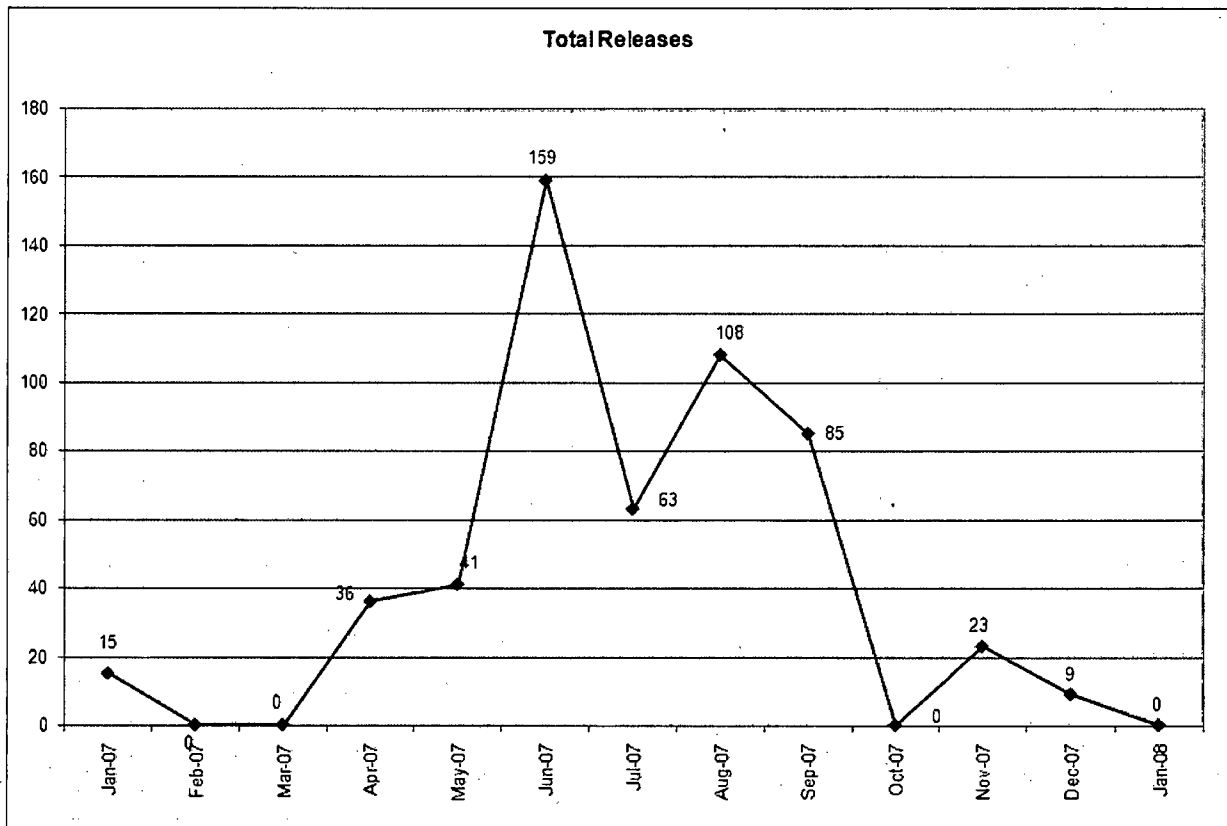
**501 SE HAWTHORNE BLVD., SUITE 350 • PORTLAND, OR 97214**

## Monthly Emergency Population Release Report January 2008

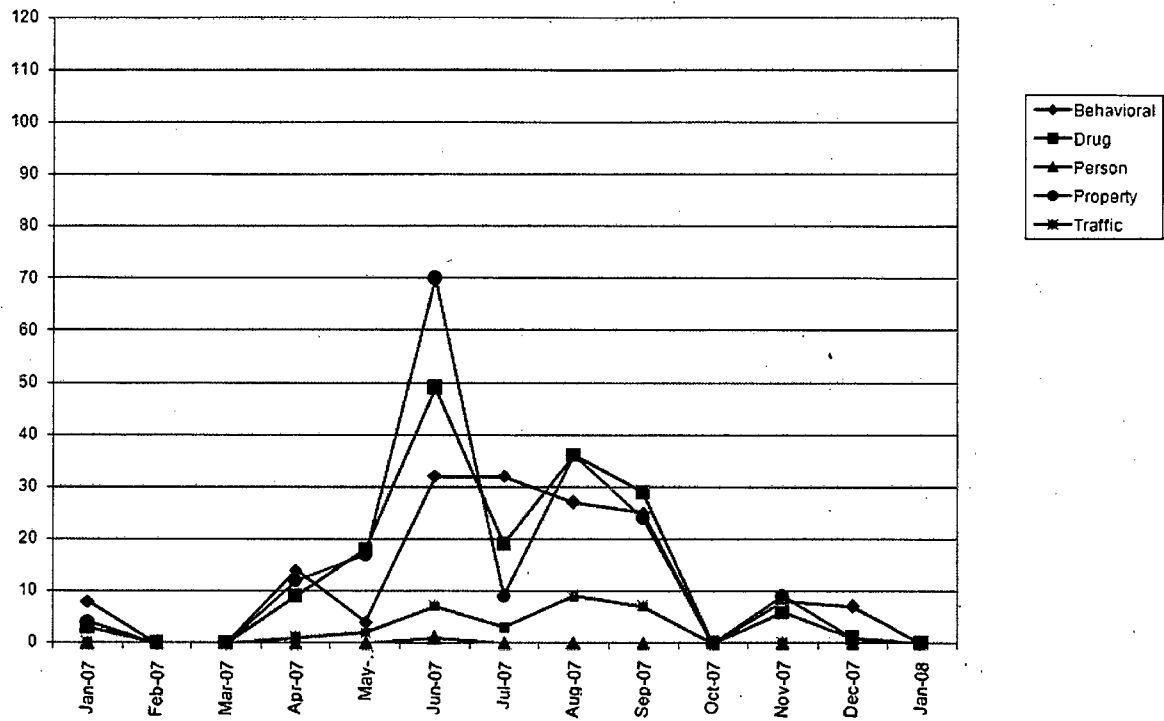
There were no Emergency Population Releases during January. The following graphs have been updated to show zero releases for January 2008.

### Unsentenced Releases

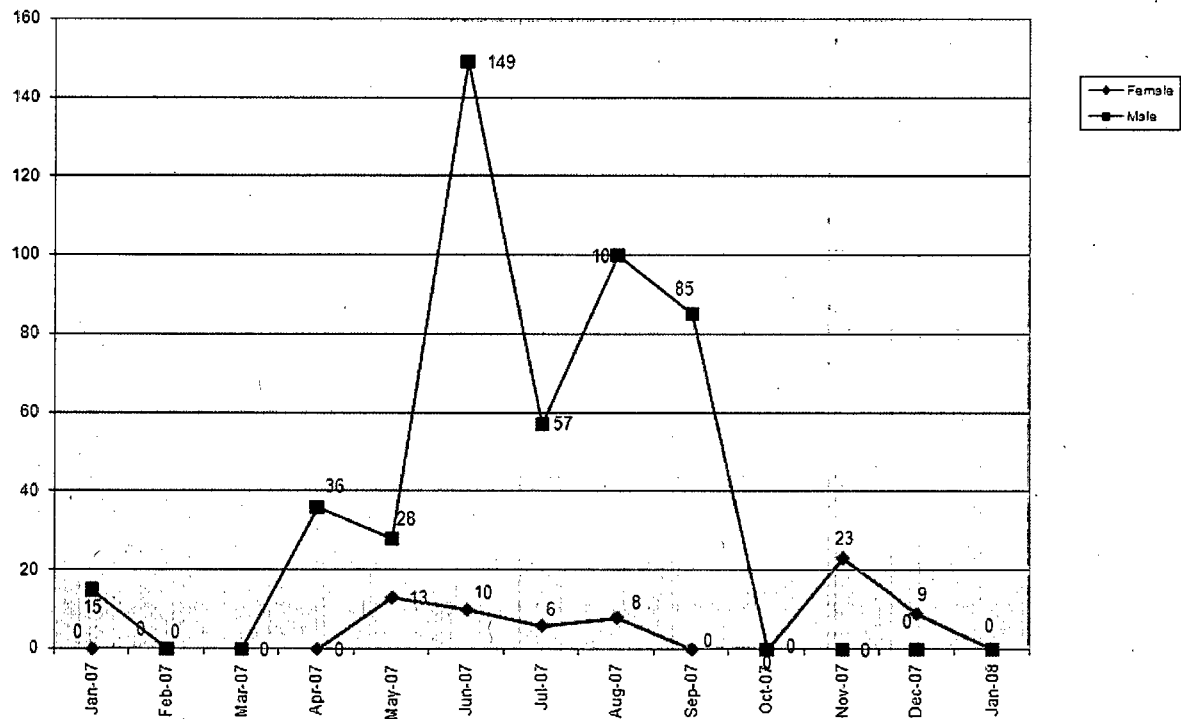


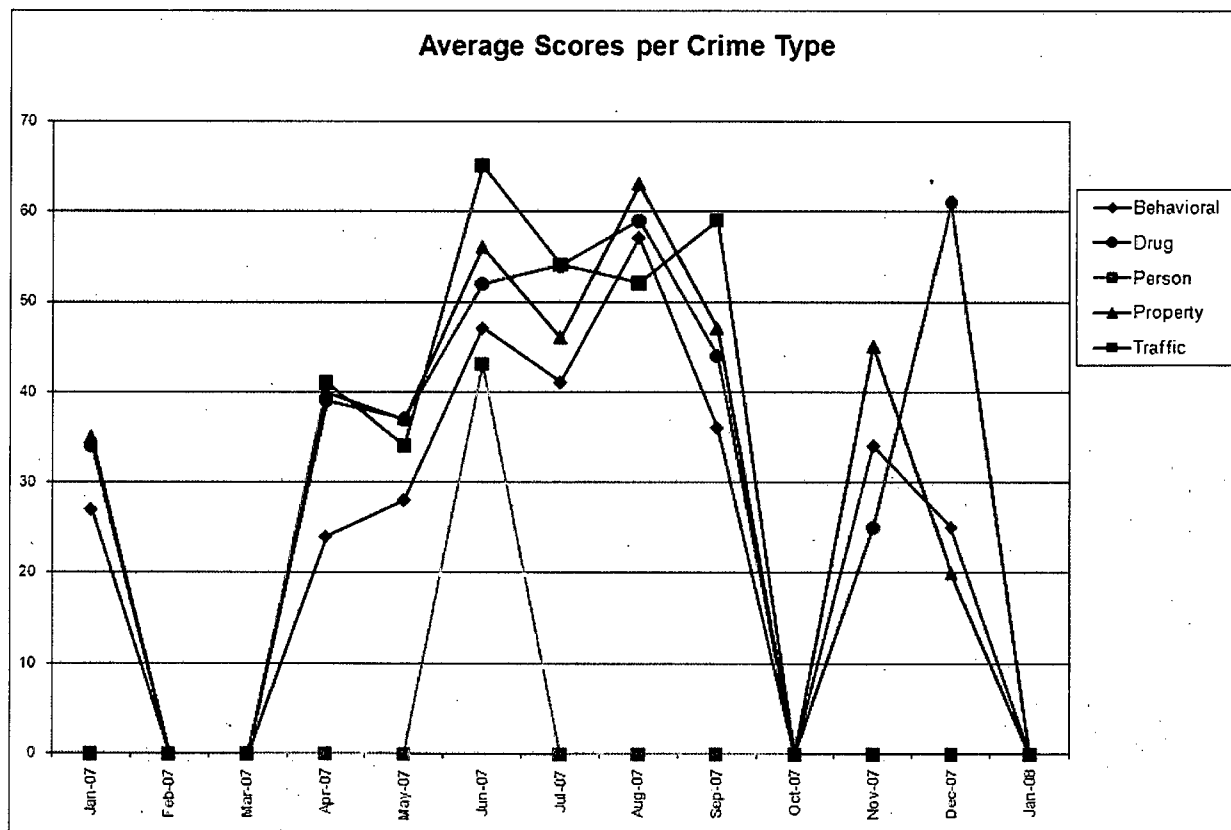
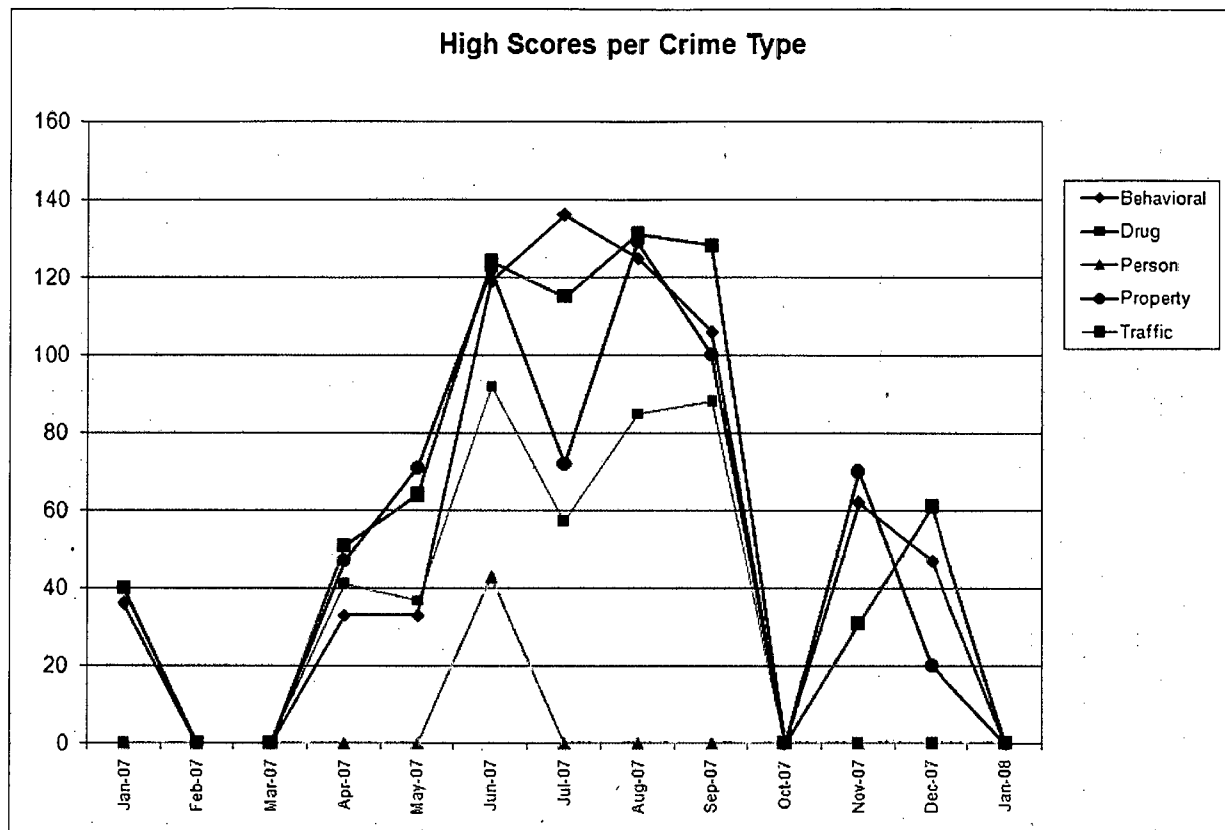


### Number of Releases by Crime Type

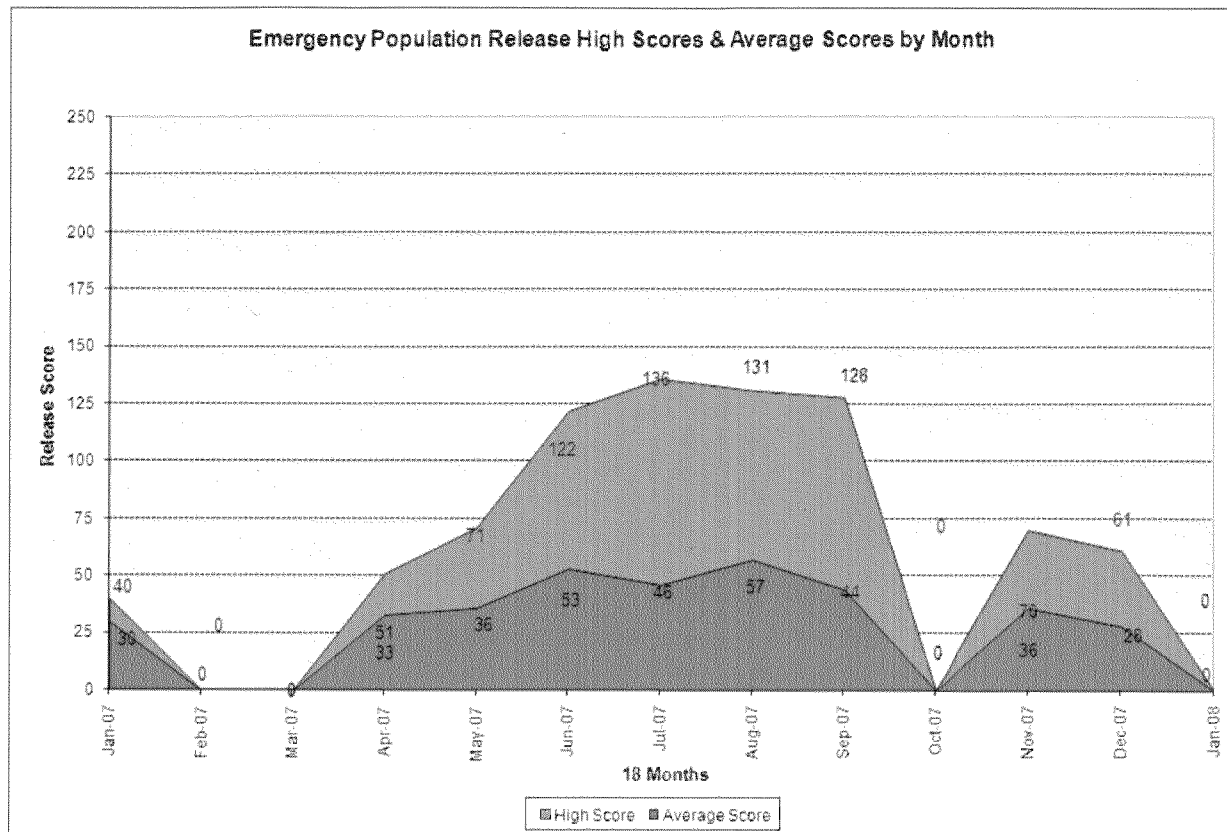


### Releases by Gender





Emergency Population Release High Scores & Average Scores by Month



BEFORE THE BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

**RESOLUTION NO. \_\_\_\_\_**

Supporting Memorandum of Understanding Between Chair Ted Wheeler and Sheriff Bernie Giusto

**The Multnomah County Board of Commissioners Finds:**

- a. Reports from the 2006 and 2007 Grand Juries and from the January, 2008, Post Factor Study raise substantial concerns about the cost controls and management practices in place within the Corrections Division of the Sheriff's Office. Many of the concerns are similar to those brought to the Board in 2005 when the Board created a County Management and Sheriff's Office Internal Service Task Force.
- b. It is in the best interests of Multnomah County for the Board to play a much more active role in the fiscal oversight of the Sheriff's Office and for the Chair to play a much more active role in the daily administration of the Sheriff's Office to address those concerns.
- c. The County Board has discussed potential Multnomah County Charter changes and state law changes that would shift authority over Multnomah County corrections to a Department of Corrections under the Chair, or to changing the Sheriff from an elected to an appointed position answerable to the Chair to address the concerns. Either change would require voter or legislative enactment and would not be able to be effectively implemented within the next year.
- d. Chair Wheeler and Sheriff Giusto have discussed options for shared administration of costs controls and management practices in the Sheriff's Office and have come to an agreement of duties and responsibilities detailed in a Memorandum of Understanding, Exhibit A, attached.

**The Multnomah County Board of Commissioners Resolves:**

1. The Board of County Commissioners supports the Memorandum of Understanding between the Chair and Sheriff. (Exhibit A)
2. The Chair is directed to charge appropriate staff with providing regular reports to the Board on their progress in implementing the provisions of the MOU and any barriers they are encountering. The reports will include information about the number of vacancies within the Sheriff's Office, the savings generated by those vacancies, the cost of overtime on a monthly basis, and the use of overtime, sick, vacation, and comp time by the Sheriff's Office staff.



3. The Board will evaluate the effectiveness of the MOU in August, 2008. At that time the Board will decide whether to continue to endorse this agreement or pursue potential changes to the County Charter and/or state law.

ADOPTED this 7th day of February, 2008.

BOARD OF COUNTY COMMISSIONERS  
FOR MULTNOMAH COUNTY, OREGON

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Ted Wheeler, Chair

REVIEWED:

AGNES SOWLE, COUNTY ATTORNEY  
FOR MULTNOMAH COUNTY, OREGON

By \_\_\_\_\_  
Agnes Sowle, County Attorney

SUBMITTED BY:  
Ted Wheeler, Multnomah County Chair

## **Exhibit A**

### **MEMORANDUM OF UNDERSTANDING AGREEMENTS ON GOALS AND PHILOSOPHY**

**Chair Ted Wheeler and Sheriff Bernie Giusto agree that it is in the best interests of the people of Multnomah County that:**

- a. The Chair plays a much more active role in the daily operations of the Sheriff's Office as they relate to the Chair's fiscal oversight authority granted by the County Charter. Also, the Board should play a much more active role in reviewing regular progress reports regarding fiscal issues within the Sheriff's Office as required by County Charter. Changes within this agreement will provide a more uniform, consistent business model for Multnomah County governance and make the Sheriff's Office personnel subject to the same rules governing all County employees.
- b. The Chair and Sheriff have a shared responsibility to manage the jails, personnel, and budget. Both parties agree, in concert with the Board of County Commissioners, to remove barriers to developing long term availability and stability of capacity to incarcerate and treat offenders within the County system. The long term goals of this agreement are to:
  - 1) Manage cost and resources and increase transparency of expenditures.
  - 2) Increase the number of hours employees are at work and hold all employees accountable.
  - 3) Operate a safe system for offenders and employees.
  - 4) Reduce the barriers to implement reductions in use of overtime within the Sheriff's Office.
- c. Immediate action is required in:
  - 1) Providing financial controls and decisions on the use of sick, vacation and comp time among employees in current jail operations.
  - 2) Prioritizing the cost effective allocation of current County resources in the initial implementation of the 2007 Post Factor Study recommendations to reduce ongoing costs and increase safety within the jails.
  - 3) Opening the Wapato Facility in a cost effective manner designed to decrease recidivism and increase overall public safety in the community.
- d. The Chair and Sheriff shall work in conjunction with the Multnomah County Corrections Deputy Association to provide effective management of the sick, vacation, and comp time use. The Multnomah County Corrections Deputy Association expressed strong and positive desire to work with the Chair's Office and the Board to change current practices
- e. If successful, the Chair and Sheriff will recommend continuation of this agreement to their successors.

## **SPECIFIC AGREEMENTS ON OPERATIONAL AUTHORITY**

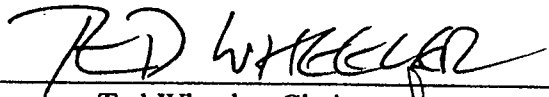
1. The Sheriff's budget will be managed in accordance with the Board adopted budget and in compliance with GAAP, public budgeting laws, and current case law. Both parties agree to embark upon a meaningful transparent budget development process ensuring that the budget represents a sensible balance of services within current financial realities.
2. The Chair and Sheriff agree to direct their staff to have a working relationship between County Budget/Fiscal and MCSO Budget/Fiscal that is similar to and in some cases exceeds the relationship expectations currently in place with Departments. The goal is to ensure that MCSO meets or exceeds County standards and that County Budget/Fiscal is able to aid and be engaged in MCSO's development, performance monitoring, and accountability.
3. Chair Wheeler and the Sheriff agree to assign the County Human Resources Director the following duties:
  - a) Ensure that all applicable County rules and regulations regarding personnel are followed. The County Human Resource Director and the MCSO Human Resources Director will assume the same relationship as with other County departments. The County Human Resources Director will have an increased role in all labor management issues and in the delivery of employee discipline within MCSO. This involvement will include the responsibility, as needed, to initiate investigations or inquiries which may lead to discipline, decide on final discipline, and respond to grievances concerning disciplinary proceedings relating to MCSO staff.
  - b) Will be involved and advise in the delivery of employee discipline with MCSO.
  - c) Provide directives to the Sheriff's Human Resources Unit to implement County human resources policy and labor relations policy consistent with County practices and a 24/7 post driven organization.
  - d) Implement new practices and procedures relating to these issues allowable by the collective bargaining agreement.
  - e) Provide leadership in the development of training to MCSO managers and supervisors on enforcing contract language, holding employees accountable, initiating discipline, and effective methods of increasing attendance in the workplace.
  - f) Work with the Sheriff's Office to initiate uniform manager and employee evaluations throughout the Sheriff's Office in FY2009. Provide input to the performance evaluation of managers regarding their performance in managing sick, vacation and comp leave use and disciplinary actions. As a member of the management team in labor relations, advise, facilitate the development of and monitor implementation of practices and procedures relating to issues allowable by contract.
  - g) Pursue agreements with the Multnomah County Corrections Deputy's Association consistent with the Association's publicly expressed desire address issues including the control of comp time, reform vacation sign up procedures, reform overtime sign up procedures, pilot 12 hour shifts, and cooperate with the consistent, fair enforcement of County rules regarding sick leave.

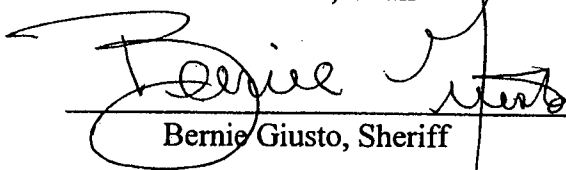
- h) Monitor the Sheriff's Office probationary procedures to ensure that the Sheriff's Office follows the County's probationary review process.
  - i) Review and set recruitment qualifications, practices and processes in conjunction with the Sheriff's Office Human Resources Unit to improve recruitment. Work cooperatively to fill all corrections deputy and other backfilled/post driven vacancies.
  - j) Monitor that MCSO FMLA practices continue to be consistent with County policy and federal law.
  - k) Work with the Sheriff's Office to compile reports on sick leave and time categories and overtime.
  - l) Assist the Deputy Chief Operating Officer for Public Safety in providing regular reports to the Chair and the Board on issues relating to these responsibilities.
4. The Sheriff will assign to the Sheriff's Office Human Resources Director the following duties:
- a) Serve as a liaison to the County Human Resources Director and facilitate an effective working relationship.
  - b) Be involved and advise all labor management issues.
  - c) Be involved and advise in the deliver of all employee discipline.
5. The Chair will hire a Deputy Chief Operating Officer for Public Safety in the Chair's Office and will assign to the Deputy the following duties. The Deputy Chief Operating Officer will be paid out an annual appropriation of state funding for corrections.
- a) Oversee implementation of commitments in this MOU; schedule regular reporting sessions; provide independent assessment of progress in the areas. Work with the County Human Resources Director, Sheriff's Office Human Resources Director, and the Sheriff's Office Internal Affairs Inspector to develop processes and measurable standards that ensure the goals described in this agreement are met.
  - b) Align budget, policy and operations relating to County public safety policy, including Corrections Health, Sheriff's Office services, Community Justice services, the District Attorney's Office and emergency management.
  - c) Advise the Chair and Board of appropriate budgetary actions to meet the goals of this agreement, align system resources, increase effectiveness of the public safety system, and decrease potential for risk. Consideration will be given to prudent implementation of the recommendations of the Post Factor Study to reduce ongoing overtime and comp time use.
  - d) Schedule regular corrections managements meetings with representatives of DCJ, the DA's Office, State Courts, Corrections Health, and the Sheriff's Office on operational issues of mutual concern.
  - e) Participate in the Public Safety Policy and Practice Forum on Public Safety (Mult Stat), including review of standard measures of public safety health that involve all public safety organizations.
6. The Chair will consider realigning or will realign certain support services process and/or administration from the Sheriff's Office to general County support services. The Chair will direct the Department of County Management to provide the assessments listed below. The Sheriff directs his staff to fully engage in the assessments. The Chair and

Sheriff also direct their staff to review processes and infrastructure limitations that create technological and policy barriers to responding to the Post Factor Study and other reports. Realignment of processes and/or administration will occur in areas where costs of County infrastructure will be decreased to ensure service stability, increase accountability and transparency in managing public resources, and limit technological and policy barriers. Generally, the goal is for support services to be provided uniformly across the County. Areas considered for realignment assessment are:

- a) Fleet management. The Sheriff's fleet policy shall be reviewed and approved by the County FREDs (Fleet, Records, Electronics, Distribution, and Stores) Manager for continuity with County business practices and adherence to laws and government standards. The County FREDs Manager will approve all MCSO recommendations for take home cars and government plates. County FREDs and MCSO will enter into a service level agreement to ensure the above directives are met and applicable to a 24/7 organization. Appeal regarding appropriateness of assignment will be to the Deputy COO for Public Safety.
- b) Information technology. The County's Chief Information Officer (CIO) will report to the Chair and Board by April 1, 2008, regarding the potential to realign information technology services for the Sheriff and District Attorney in accordance with current County practices. This report will include elements that could be included in service level agreements, expected savings and efficiencies, and impact on services. In addition, areas where unique service needs may dictate a different structure will be identified.
- c) Warehouse. The FREDs Manager will report to the Chair and Board by April 1, 2008, regarding the realignment of warehouse operations for the Sheriff. This report will include elements that could be included in service level agreements, expected savings and efficiencies, and impact on services.
- d) Payroll and SAP system. The Chief Finance Officer will report to the Chair and Board by April 1, 2008, following a review of current payroll and SAP policies in conjunction with Sheriff's Office staff. The review will determine whether there are barriers in the operation of the current systems which hinder the Sheriff's Office ability to respond to recommendations from the Post Factor Study and the Auditor.

SIGNED this 30<sup>th</sup> day of January, 2008.

  
Ted Wheeler, Chair

  
Bernie Giusto, Sheriff