

MULTNOMAH COUNTY OREGON

BOARD OF COUNTY COMMISSIONERS
ROOM 606, COUNTY COURTHOUSE
1021 S.W. FOURTH AVENUE
PORTLAND, OREGON 97204

GLADYS McCOY • CHAIR • 248-3308
PAULINE ANDERSON • DISTRICT 1 • 248-5220
GARY HANSEN • DISTRICT 2 • 248-5219
RICK BAUMAN • DISTRICT 3 • 248-5217
SHARRON KELLEY • DISTRICT 4 • 248-5213
CLERK'S OFFICE • 248-3277

AGENDA

MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

FOR THE WEEK OF

March 11 - 15, 1991

Tuesday, March 12, 1991 - 9:30 AM - Board Briefings. . .Page 2
Tuesday, March 12, 1991 - 11:00 AM - Agenda Review . . .Page 2
Thursday, March 14, 1991 - 9:30 AM - Regular Meeting . .Page 2

Thursday Meetings of the Multnomah County Board of Commissioners are recorded and can be seen at the following times:

Thursday, 10:00 PM, Channel 11 for East and West side subscribers
Friday, 6:00 PM, Channel 27 for Paragon Cable (Multnomah East) subscribers
Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

Tuesday, March 12, 1991 - 9:30 AM

Multnomah County Courthouse, Room 602

BOARD BRIEFINGS

1. Update on Salem Legislative Session. Presented by Fred Neal, Multnomah County Intergovernmental Relations Officer. (9:30 - 10:30 TIME CERTAIN)
 2. Juvenile Justice Division to Brief the Board and Request Policy Direction on the 1991/93 Biennial Downsizing Plan - Presented by Hal Ogburn and Dwayne McNannay. (10:30 - 11:00 TIME CERTAIN)
-

Tuesday, March 12, 1991 - 11:00 AM

Multnomah County Courthouse, Room 602

AGENDA REVIEW

3. Review of Agenda for Regular Meeting of March 14, 1991
-

Thursday, March 14, 1991 - 9:30 AM

Multnomah County Courthouse, Room 602

REGULAR MEETING

CONSENT CALENDAR

JUSTICE SERVICES

SHERIFF'S OFFICE

- C-1 Request for Approval of Transfer of Found/Unclaimed Property - List 91-1 - From the Sheriff's Office to the Department of General Services for Sale or Disposal as Provided Pursuant to Multnomah County Code 7.70

COMMUNITY CORRECTIONS

- C-2 Ratification of an Intergovernmental Agreement, Contract #900301, between Multnomah County Community Corrections, Community Service Division and the USDA Forest Service to Provide Work and Training Programs for Alternative Community Service Probationers on or Adjacent to USDA Forest Service Lands Under the Authority of P.L. 94-148

REGULAR AGENDA

DEPARTMENT OF GENERAL SERVICES

- R-1 RESOLUTION In the Matter of Adopting Work Rule Governing Outside Employment and Conflicts of Interest of Employees of the Division of Assessment and Taxation

PUBLIC CONTRACT REVIEW BOARD

(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)

- R-2 ORDER In the Matter of a Single Seller Exemption of Purchase Personal Librarian Software for Cucumber Information Systems

(Recess as the Public Contract Review Board and reconvene as the Board of County Commissioners)

DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-3 Budget Modification DES #5 Requesting Authorization for the Reclassification of Library Buildings and Grounds Personnel into Facilities Management Positions

- R-4 In the Matter of Request for Approval of the Report on the Donald E. Long Home Maintenance Lease and Activities

DEPARTMENT OF HUMAN SERVICES

AGING SERVICES AND JUVENILE JUSTICE DIVISIONS

- R-5 RESOLUTION In the Matter of Submitting 1991-93 County Diversion Plan in order to Receive State Funds to Provide those Services

- R-6 Budget Modification DHS #26 Requesting Authorization to Increase the Aging Services Division Budget by \$17,934 City of Portland Revenues and Transfer \$21,032 from Aging Services Division Central Office to Contracted Services to Fund Renovation, Operation and Equipment Costs of Contractors at the North/Northeast Multi-Cultural Senior Center

HEALTH SERVICES AND SOCIAL SERVICES DIVISIONS

- R-7 Ratification of an Intergovernmental Agreement between Oregon Mental Health & Developmental Disability Services Division (MHDDSD) and Multnomah County Social Services Division to Provide Day Treatment and Mental Health Services to Children and Adolescents ages five through eighteen years who are referred to the Multnomah County Partners Project by the Office of Child and Adolescent Mental Health Services

NON-DEPARTMENTAL

- R-8 Second Reading and Possible Adoption of an ORDINANCE Amending Multnomah County Code Chapter 7.70.300 to Allow the Transfer of Unclaimed Property to Other Governmental Agencies in Addition to the County (CONTINUED FROM FEBRUARY, 14, 1991)

- R-9 RESOLUTION In the Matter of the County Budget Process

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Meeting Date: March 12, 1991

Agenda No.: B- /

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: Update on Salem Legislative Session

AGENDA REVIEW/
BOARD BRIEFING March 12, 1991 REGULAR MEETING _____
(date) (date)

DEPARTMENT Nondepartmental DIVISION Office of the Chair

CONTACT Fred Neal TELEPHONE 248-3308

PERSON(S) MAKING PRESENTATION Fred Neal

ACTION REQUESTED:

INFORMATIONAL ONLY POLICY DIRECTION APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: One Hour

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: _____

BRIEF SUMMARY (include statement of rationale for action requested,
as well as personnel and fiscal/budgetary impacts, if applicable):

Update on Legislative Session

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL *Gladys McCoy*

OR

DEPARTMENT MANAGER _____

(All accompanying documents must have required signatures)

Briefing
3-12-91

B-1
Handout #1
Page

1991 Legislative Session
Multnomah County Priority Bills

3/11/91	SB/HB #	Title:	DGS:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:
	HB 2010	Notice and Claim in Small Claims						2		
	HB 2014	Mandatory Vehicle Impound for DWS						2		
	HB 2016	Nix on Option I Employee Transfer								
	HB 2021	Probable Cause for Seizure								
	HB 2033	DA as Forfeiture Counsel/Settlements						2		
	HB 2112	Courtrooms Mandate (YES NOT. -DCC)								
	HB 2122	State Real Estate Transfer Tax for Parks(JD 3090)								
	HB 2128	Westside Light Rail \$								
	HB 2136	"Drink Soda Pop for Parks"								
	HB 2150	Periodic Review Revision								
	HB 2159	Human Investment Policy								
	HB 2160	Partners for Human Investment Board								
	HB 2165	Broadcasters Corp. Income Tax								
	HB 2175	Air Pollution Emission Fee Program								
	HB 2261	Land Use Appeal Process								
	HB 2264	Juvenile Drug Offenders								
	HB 2296	Light Rail Land Use						3		3
	HB 2299	Food Service Fees								
	HB 2304	Restaurant License Fees								
	HB 2333	State Charges to County Cemeteries								
	HB 2347	Resource Conservation Trust Fund								
	HB 2348	Tax Surcharge for Parks								
	HB 2349	Soda Pop Tax for Parks								
	HB 2360	Mandatory Videotaping of Grand Jury Proceedings								
	HB 2362	Judicial Review Act (LK-3138 DGS-2)								
	HB 2370	Collection Agencies to Collect Fines								

1991 Legislative Session
Multnomah County Priority Bills

3/11/91									Page
SB/HB #	Title:	DA:	SO:	AUD:	LIB:				
FRN:	DGS:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:	
HB	2383	OCDLA Grand Jury "Reform"							
					2				
HB	2388	Mothers and Drugs							
			1			1			
HB	2395	Hearsay in Sex Offenses Against Kids							
			3			1			
HB	2396	Health Ins. for Child Sex Victims							
			3			2			
HB	2397	Training for Child Abuse Reporters							
			1			1			
HB	2398	Records Checks for Child Care Providers							
			3			2			
HB	2399	Regional Child Assessment Centers							
			2			2			
HB	2405	Restitution by State Inmates							
						2			
HB	2406	Child Sex Victims Examination \$							
				3		2	3		
HB	2407	Sex Offender Registration							
			2			1			
HB	2408	Emergency Protective Orders							
			2			2			
HB	2410	Abuse Prevention Act Expansion							
						2			
HB	2411	S of L re: Sex Crimes Against Children							
						2			
HB	2412	Child Witnesses							
						2			
HB	2413	Informal Disposition of Juvenile Matters							
			2			2			
HB	2417	Disposition of Surplus Property/Housing							
			2						
HB	2425	Norma's Fed. Forest Receipt Formula							
			1						
HB	2430	Kick the Kicker							
			1						
HB	2439	Dispute Resolution \$ to State							
						2			
HB	2450	Caregiver's Criminal Liability							
						2			
HB	2451	Term of Sentence in State Hospital							
						2			
HB	2452	Alternative Employment Dispute Resolution							
			2						
HB	2454	Treatment Evaluation for Sex Offenders							
						2			
HB	2461	No Private Board Polls							
			2						
HB	2463	Public Bidding Contingencies							
			2						
HB	2471	State Homelessness Goal							
			2						
HB	2486	Preemption of Local Firearms Regulation (LK-3139)							
			1				1		

1991 Legislative Session
Multnomah County Priority Bills

3/11/91									Page	
SB/HB #	Title:	FRN:	DGS:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:
HB	2504		4					2		
		"Public Place" Expansion "DA2, DGS4 (Counsel)"								
HB	2509									
		Deadheads Removal/Boat Fees								
HB	2543							2		
		Full Term of Parole for Sex Offenders								
HB	2550									
		BM5 A&T								
HB	2552		1							
		Fuel License Tax for Transit								
HB	2561									
		LRT Land Use Fast track								
HB	2562									
		Waiver of Self-Insurance Bond "DGS2 (Finance)"								
HB	2568		2					2		
		Mandatory Impoundment of Uninsured Vehicles								
HB	2571									
		Secondary Lands (Oregonians in Action)								
HB	2572									
		Schools to Educate Juvenile Detainees								
HB	2577									
		Preemption of Local Firearm Regulations								
HB	2583									1
		Enhanced Drug Penalties								
HB	2584					3		2		2
		Roadblocks								
HB	2586							2		2
		Mandatory Substance Abuse Evaluation								
HB	2587							2		3
		Beer & Wine Tax for A & D								
HB	2590									
		Oregon Juvenile Justice Advisory Committee								
HB	2596									
		Juvenile Restitution as Civil Judgement								
HB	2597									
		Driver's Urinalysis								
HB	2609							2		2
		BM5 and Special Assessments								
HB	2614		1							
		Lottery Budget								
HB	2623									
		Marijuana Recriminalization								
HB	2624							2		2
		Juvenile Drug Offenses								
HB	2627							2		
		Appraiser Certification & Licensure Board								
HB	2641		2							
		DEQ Clean Up of Drug Houses								
HB	2646									
		S of L Extensions								
HB	2660									
		Crime of Pet-napping								
HB	2662									4
		Foreign Restraining Orders								

1991 Legislative Session
Multnomah County Priority Bills

3/11/91										Page
SB/HB	#	Title:	DGS:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:
HB	2682	Video Poker \$								
	2		2	2						
HB	2690	Accelerated Pleading								
					3		2			
HB	2693	Long Term Care Reimbursement Guidelines								
					1					
HB	2694	Different Requirements for Handicapped Access								
					2					
HB	2700	Attorney Fees in Unlawful Use of Funds Cases								
			2							
HB	2704	Housing Cost Impact Statements								
			2							
HB	2705	Beer & Wine Manufacturer's Substance Abuse Fund								
					1					
HB	2708	Temporary Guardians								
					2					
HB	2718	Income Tax Overhaul								
			2							
HB	2733	Controlled Substance Forfeitures Continuation								
					3		2	2		
HB	2737	Alcohol Tax Increase for A&D								
					1					
HB	2743	Law Enforcement Public Records Exemption								
			3				3	2		
HB	2756	Bail by Corporate Surety Bond								
							2			
HB	2759	Land Use Notice Mandate								
			2							
HB	2764	State Health Care Budget								
					2					
HB	2766	Needle Exchange Prohibition								
					2					
HB	2773	T.S.C.C. Pop. Caps								
			2							
HB	2775	Termination Pay at Regular Date								
			2							
HB	2779	Housing Trust Fund								
					1					
HB	2799	Traffic Infraction Streamlining								
										2
HB	2814	All Risk Parent Education Program								
					2					
HB	2840	Mandates Reimbursement								
			1							
HB	2853	Markham's Secondary Bill								
					2					
HB	2856	Apprenticeship Requirements in Public Contracts								
			2							
HB	2874	Health Insurance at School Clinics								
					2					
HB	2882	Regional Child Abuse Assessment Centers								
					1					
HB	2884	County as Plaintiff in False Election Statements								
			2							

1991 Legislative Session
Multnomah County Priority Bills

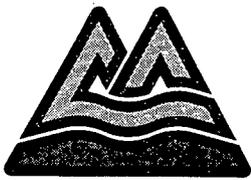
3/11/91									Page	
SB/HB	#	Title:	DGS:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:
SB	309	Seismic Safety Policy Adv. Comm.								
			2							
SB	310	Earthquake Risk Map								
			2							
SB	315	Notice of Legislative Land Use Decisions								
			2							
SB	316	Nix Minimum Rural Lot Size								
			2							
SB	317	JLCLU Land Use Revision								
			1							
SB	321	SB 935 (1989) Refinements								
			2							
SB	336	Or. Film & Video Bd.								
			2							
SB	342	Notice of Appeal in Juvenile Cases								
			2							
SB	343	Post-Adjudication Juvenile Holds								
			2							
SB	349	Grensky's Elections Bill								
			2							
SB	351	State Humane Director								
			2							
SB	362	Funding State Mandates								
			1							
SB	363	Use of Oregon Wood in Public Bldgs.								
			2							
SB	381	3 Preemptory Challenges								
			2							
SB	383	Retroactive Approval of Illegal Lots								
			2							
SB	384	Multi-County Foreclosures								
			2							
SB	392	State Court Security Standards								
			1							
SB	393	County Recording Duties/Fees (RSVP Janice D 3090)								
			1							
SB	398	Counseling of Pregnant Substance Abusers								
			1							
SB	407	Health Ins. Payment for Child Sex Abuse Treat.								
			2							
SB	408	See HB 2397, Training for Child Abuse Reporters								
			1							
SB	410	Also HB 2399, Regional Child Assessment Centers								
			2							
SB	412	Also HB 2395, Hearsay in Sex Offenses Against Kids								
			3							
SB	413	Also HB 2405, Restitution by State Inmates								
			2							
SB	414	Also HB 2406, Child Sex Victims Examination \$								
			3							
SB	415	Also HB 2407, Sex Offender Registration								
			2							
SB	416	Also HB 2408, Emergency Protective Orders								
			2							

1991 Legislative Session
Multnomah County Priority Bills

3/11/91									Page
SB/HB	#	Title:							
FRN:	DGS:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:	
SB	418	Also HB 2410, Abuse Prevention Act Expansion							
					2				
SB	419	Also HB 2411, S of L re: Sex Crimes Against Childr							
					2				
SB	420	Also HB 2412, Child Witnesses							
					2				
SB	423	Videotaping of Searches							
					3	2			
SB	430	Also HB 2413, Informal Disposition of Juven.Matter							
				2	2				
SB	440	Taxing Exempt Entities for Emergency Services							
	2						2		
SB	441	Repeal of County School Fund Levy							
	1								
SB	452	Sex Offense Sentencing							
								1	
SB	474	Statewide Solid Waste Plan							
			1						
SB	478	Commissioner Vacancies							
	2								
SB	479	Bi-State Comm. Funding							
	1								
SB	480	E. County Courts (NO NOT.-DCC)							
			1	1	2				
SB	508	Guardianships (Public & Private Agency)							
			2						
SB	509	DD Bill of Rights							
			2						
SB	510	Mentally Ill Bill of Rights							
			2						
SB	527	Family Support Services							
			2						
SB	528	Reimbursement to Morticians for Indigent Burial							
			1						
SB	529	Kennel Club Slush Fund							
			2						
SB	548	Declaration of Subdivsions & Plats							
	2		3						
SB	550	B of E, Value Notices, Fees							
	1								
SB	562	Allocation of Lottery Proceeds							
	2		2						
SB	569	Juvenile and Family Justice Adv. Comm.							
			2		2				
SB	573	Westside Light Rail Land Use Fast Track						2	
			1						
SB	575	First Quarter Destruction Tax Exemption							
	2								
SB	581	Big County Fairs							
			2						
SB	587	Employee Continuing Education Mandate							
	1								
SB	588	Privatization Hearings							
	1								

1991 Legislative Session
Multnomah County Priority Bills

3/11/91										Page
SB/HB	#	Title:	DES:	DHS:	DCC:	DA:	SO:	AUD:	LIB:	
SB	730	Homeless & Runaway Youth Grants								
				2						
SB	734	Confidentiality of Employees' Home Addresses								
				1						
SB	736	10% Lump Jump in PERS								
				2						
SB	747	Defendant Requirement to Pay for A & D								
				2						
SB	760	County Medicare Administration								
				1						
SB	761	Non-Profit Mental Health Tort Limits								
				2						
SB	762	Immediate Removal of Vehicles Parked on Highway								
				3				2		
SB	774	Balloon Release Prohibition								
				2						
SB	779	HIV status Disclosure								
				2						
SB	785	Gas Tax for Parks								
				2						
SB	790	Single Payer Health System								
				2						
SB	799	Ban on Local Lodging Tax Increases								
				1						
SB	824	Aging Mental Health Programs								
				2						
SB	830	Forfeiture Responsibilities								
							2		2	
SB	831	Forfeitures Procedures								
							2		2	
SB	833	Maternity Care Access Programs								
				1						
SB	5519	Higher Ed. Budget (Extension Service)								
				2						
SB	5525	Or. Youth Comm'n. \$								
				2						
SB	5527	AFS Budget								
				1						
SB	5529	Health Div. Budget								
				2						
SB	5530	Mental Health Div. Budget								
				2						
SB	5531	Social Services Budget								
				1						
SB	5537	LCDC Budget								
				1						
SB	5538	Marine Board \$								
				1						
SB	5541	Corrections Budget (RSVP CH 3980)								
				1						
SB	5543	D.A. Subsidy \$								
				2			2			
SJR	4	New Construction: New Tax Base								
				2						



MULTNOMAH COUNTY OREGON

3-12-91
B-1
Handout #2

DEPARTMENT OF ENVIRONMENTAL SERVICES
PARKS SERVICES DIVISION
1620 S.E. 190TH AVE.
PORTLAND, OREGON 97233
(503) 248-5050

BOARD OF COUNTY COMMISSIONERS
GLADYS McCOY • CHAIR OF THE BOARD
PAULINE ANDERSON • DISTRICT 1 COMMISSIONER
GARY HANSEN • DISTRICT 2 COMMISSIONER
RICK BAUMAN • DISTRICT 3 COMMISSIONER
SHARRON KELLEY • DISTRICT 4 COMMISSIONER

M E M O R A N D U M

TO: House Committee on Water Policy

FROM: Charles Ciecko, Director
Parks Services Division

DATE: March 6, 1991

SUBJECT: Testimony Regarding HB 2677

Multnomah County has a long history of advocacy for the protection of our rivers and associated resources. In 1973 the Board of County Commissioners supported designation of the Sandy River as a component of the State Scenic Waterway Program. In the mid 80's, Multnomah County joined Dr. Arch Diack in his precedent setting case, and in 1988 Multnomah County formally endorsed Senator Hatfield's landmark Oregon Omnibus Rivers Bill.

Unfortunately, the Board of County Commissioners for Multnomah County has not taken a formal position on this proposed legislation at this point. However, I am advised that this issue will be covered in an upcoming legislative briefing. At that time I will urge the Commissioners to oppose HB 2677 for the following reasons:

- The voters of the state knew exactly what they wanted when they voted by a 2 to 1 margin in 1970 to establish the Scenic Rivers Program. The clear mandate to state government was that certain river segments be protected in a manner which preserved fish, wildlife, and recreation values. The protection of these explicitly stated highest and best uses requires adequate flows to accomplish this objective. Despite the obvious, the authors of the Scenic Waterway Act went ahead and clearly directed the Water Resources Director to determine the flows necessary for the protection of instream values.

For nearly 20 years, the Water Resources Department ignored this directive and appropriated water from above Scenic Waterways with virtually no consideration for the protection of the mandated values.

This short-sighted practice would be continuing today if Arch Diack had not challenged the Water Resources Department and the City of Portland.

The Diack case clearly framed the issue for all Oregonians to understand. Rather than shy away from the program, 54% of the voters supported the addition of ten more segments to the system in 1988--less than two months after the Supreme Court's well publicized decision.

- As a result of the Diack decision, the Water Resources Commission has had to hold up all applications from within or above Scenic Waterways. This problem is not a result of a poorly drafted statute but rather the fact that Water Resources had never quantified the flows necessary for instream values. The delays which are now experienced are a result of a transition which is a necessary part of properly implementing the program.

Necessary flows have been identified in the Klamath and John Day basins. Winter flows have been established in the Sandy basin for fish and efforts are underway to complete the Sandy and Deschutes basins in the near future. It is estimated that process completion for all rivers will take an additional 1.5 years based on current financial constraints. Project duration could be reduced with additional funds.

- As written, this bill designates contradictory "highest and best uses." Attempts to promote consumptive and non-consumptive uses simultaneously will create havoc in the administration and interpretation of the statute. For example, if human and livestock consumption are deemed to be highest and best uses, will it follow that dams, diversions and other impoundment facilities are encouraged within designated sections to achieve these uses?

The current statute adequately recognizes the preference for human and livestock consumption in times of documented shortage without confusing policy regarding the preferred management direction.

Enactment of this bill will help assure continuation of the same policies that have failed many of our western neighbors. California, Arizona and Colorado have learned that it makes little sense to build on the unsupported assumptions of water availability.

Although many streams are already over-appropriated, we still have the opportunity and responsibility to plan a sustainable future for all the beneficial uses including fish, wildlife and recreation. By virtue of the limited nature of the resource, we must start by determining what is necessary to maintain the benefits we now enjoy. Only when this evaluation is complete can surplus availability be determined.

After more than 20 years, the Water Resources, State Parks, and Fish and Wildlife Departments have begun this process of quantification. The program can be best assisted by providing the resources required to complete the process as quickly as possible. Only then will Oregonians be able to make informed decisions about the future.

Thank you for the opportunity to speak on this issue.

MAR 12 1991

Meeting Date: _____

Agenda No.: B-2

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM
(For Non-Budgetary Items)

SUBJECT: State Downsizing Plan

BCC Informal March 12, 1991 - 10:00am BCC Formal _____
(date) (date)

DEPARTMENT Human Services DIVISION Juvenile Justice

CONTACT Dwayne McNannay TELEPHONE 248-3460

PERSON(S) MAKING PRESENTATION Hal Ogburn and Dwayne McNannay

ACTION REQUESTED:

INFORMATIONAL ~~ONLY~~ AND POLICY DIRECTION APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 1/2 hour

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: _____

BRIEF SUMMARY (include statement of rationale for action requested, as well as personnel and fiscal/budgetary impacts, if applicable):

The Juvenile Justice Division will brief the BCC and request policy direction on the 1991/93 Biennial Downsizing Plan.

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL _____

Or

DEPARTMENT MANAGER Dwayne McNannay

(All accompanying documents must have required signatures)

3-12-91
B-2
Handout #1

REPORT TO THE BOARD OF COUNTY COMMISSIONERS

Downsizing
Gang Intervention Programs

DEPARTMENT OF HUMAN SERVICES
JUVENILE JUSTICE DIVISION

MARCH 1991

BACKGROUND: In the past two years, the Portland metro area has seen a dramatic increase in gang membership and gang-related incidents. As a result, several local organizations have pulled together to develop strategies to impact gang encroachment, recruitment and violence.

EFFORT SPANS COMMUNITY: Law enforcement efforts have centered on development of police interdiction teams, including the Oregon State Police-directed State Gang Strike Force, Portland Police Bureau's Gang Enforcement Team (GET) and the Portland Public School Police Rapid Action Team.

Prosecution efforts both from the State Attorney General's Office and Multnomah County District Attorney's Office have resulted in a Gang Prosecution Unit which targets high profile drug and street gang members for Federal prosecution.

From an education perspective, Portland Public Schools has developed core curriculum which focuses on gang awareness, saying "No to Gangs," teacher training and most recently Violence Prevention. The Violence Prevention Program will also focus on youth in danger of suspension and expulsion from the school system.

An increase in the efforts of community-based organizations, employment and training programs has brought forth projects such as the Northeast Coalition of Neighborhoods Youth Gang Task Force, Youth Gang Outreach Program, Graffiti Removal Project, Redirections, Omega Boys Group, North Portland Youth Service Center Teen Parent Group, Albina Ministerial Alliance/Self-Enhancement, Inc. TNT/TLC, as well as several other projects serving inner North and Northeast Portland youths.

GANG TRENDS IDENTIFIED: The latter part of 1988 through 1989 saw a noticeable increase in hate crimes and White Supremacy influences, specifically through Skinhead gangs. Southeast Asian youth gangs became increasingly active in violent, weapon-related crime, and organized, vehicle-related crime. This period also had an increase in White youth belonging to traditionally Black youth-focused gangs (Bloods and Crips), and the emergence of new gang "sets" throughout the metropolitan area with specific influence increasing in Southeast Portland high schools and middle schools.

In addition to gang activity presence in the urban area, instances of gang affectation became noticeable in the suburban schools as well. Incidents of weapons-related activity at school sporting events, and the formation of White gangs not related to hate crimes, point to a pattern of continued gang activity throughout the Portland area.

Need For Action Recognized: In late 1987, Multnomah County's Juvenile Justice Division, in an effort to focus on the rising gang issue, began assigning gang-related cases to their Northeast District Office. This was due in part to a visible presence of youth gang activity occurring in the inner Northeast area, specifically involving youth under the jurisdiction of the Juvenile Court for delinquency matters (i.e. Probation).

By spring 1988, roughly 40 percent of the active cases in the Northeast Office showed gang involvement. At the same time, gang activity was on the increase in North Portland, specifically, in and around the Columbia Villa Housing Project, and at several North and Northeast high schools.

The Northeast District Office, which for a period of two years operated with a core staff of two Juvenile Court Counselors, began to function within a "team concept" in an effort to provide focused services to youth living in the district's target area. The team concept allowed an additional four (4) counselors, work space to conduct client meetings, family and individual counseling sessions, and to provide closer monitoring and supervision of youth on probation.

Relative to issues of service provision, Multnomah County's Juvenile Justice Division began to operate under a "Balanced Approach" case management process, which focused on providing skill development to juveniles, holding youth accountable and ensuring community protection. The Northeast Team began to offer skill development services (i.e. Community Skills, Responsibility, Anger Management, Values Clarification) through a series of group process classes for periods of twelve (12) weeks. It was during these groups that a clear need developed for focusing services specifically toward gang-involved youth.

TEAM FORMED: The Division began to plan its response to gang-involved youth in September 1987. The initial plans called for the formation of a unit which would target services specifically toward gang-involved youth and use strong intervention methods utilizing adjudication and detention to hold youth accountable. Although innovative in its intent, it failed to direct its approach toward a comprehensive response that included networking with law enforcement, prosecution, schools and the community.

During the past three years, the Division has adjusted its approach to the youth gang issue, developing a program that closely aligns with that of law enforcement, prosecution, schools and the community. The result is the Gang Resource and Intervention Team, or GRIT.

OBJECTIVES DEVELOPED: In November 1989, Multnomah County and the Juvenile Justice Division received \$57,000 from the State of

Oregon's Criminal Justice Planning Office to fund GRIT. The objectives of the group were as follows:

Address internal/external communication between Division units and law enforcement relative to youth gang members under the Court's jurisdiction;

Increase the Division's ability to implement gang intervention strategies, programs and activities, particularly in conjunction with those law enforcement agencies charged with dealing with the population;

Develop coordinated services and treatment plans that are gang specific and focus on decreasing involvement in illegal gang activities and behavior;

Develop and implement gang-specific intervention curriculum that focuses on reducing gang involvement, recruitment efforts and provides positive alternatives to gang involvement;

Develop specific intervention/curriculum for gang-involved youth held in detention facilities.

PROGRESS CONTINUES: GRIT consists of a Juvenile Court Counselor Supervisor, nine (9) Juvenile Court Counselors, two (2) Intervention Specialists, and one (1) Program Coordinator.

Since December 1989, GRIT has provided the following benefits:

Increased communication between law enforcement and Division units relative to youth-gang trends, activities and on-street monitoring;

Developed a computer software package that allows street officers to determine probation status and probation conditions of youth-gang members, thus assisting in close street monitoring;

Increased intelligence sharing processes between enforcement, prosecution, community-based youth gang outreach staff, and Juvenile Justice Division Field and Adjudicative Counselors;

Increased the number of gang-affected youth participating in alternative education, and the Division's youth employment and training programs;

Developed and implemented a Street Law curriculum that orients itself to active gang-involved youth;

Provided accountability to those youth on probation through use of "vertical enforcement/prosecution" methods in conjunction with Oregon State Police Youth Gang Strike Force, Portland Police Gang Enforcement Team, Portland Public Schools Rapid Action Team and Federal/State Gang Prosecution Unit.

In addition, the GRIT's Supervisor maintains an active presence at the Youth Gang Strike Force Office to assist in information sharing, coordination and planning. GRIT staff actively participate in Strike Force and GET planning meetings (roll call), ensuring that timely information is made available to street officers on probation conditions, warrants and officer safety issues.

To date 285 (unduplicated number) youth have been placed on probation as a result of involvement in juvenile crime and showing involvement with youth gangs.

ASSESSMENT INTERVENTION AND TRANSITION PROGRAM SERVICES: As a result of the increasing numbers of youth adjudicated by the Juvenile Justice Division involved in gang behaviors, and due to continued downsizing of the State's Juvenile Training Facilities, Multnomah County has developed a secure Assessment Intervention and Transition Program that focuses on the issues of gang-involved youth and severe out-of-control youth needing a period of intensive group process services.

THE ASSESSMENT INTERVENTION TRANSITION PROGRAM is a 20-bed detention-based treatment program developed under ORS 419.507(4-A). The program is an integral part of the Multnomah County Juvenile Justice Division's package to address the problem of youth gangs, as well as at-risk youth facing possible commitment to the State Training School.

The Juvenile Justice Division has created AITP to provide assessment, stabilization, education, skill building, and secure treatment for youth who enter the program.

MISSION: The Assessment Intervention Transition Program of the Multnomah County Juvenile Justice Division supports the Division's Mission Statement as it relates to the doctrine of the "Balanced Approach." It focuses on:

Providing each youth with an assessment of strengths and needs. Stabilizing the youth's behavior and continuing the process toward skill development and treatment needs.

Facilitating the transition of youth to appropriate community resources.

Youth who are assigned to Juvenile Court Counselors of the Multnomah County Juvenile Justice Division are eligible to be screened for admission to the AIT Program. The Screening Committee is especially committed to targeting those youth identified as gang affiliated and/or those youth who are identified at risk of being committed to State institutions.

Those youth having an identified assessment issue that needs to be addressed or clarified, skill building issues that can be initiated or continued during a 30-day time period, and those youth in which there is a post-treatment program in mind are deemed as most appropriate candidates.

Program:

- A. Assessment: All youth accepted into the AIT Program are involved in an initial diagnostic assessment or an update assessment to determine skill needs. The assessment package includes the following areas: Family, drug and alcohol, education, mental health issues, employment, and medical.

Upon completion of the assessment, a meeting is held with the child, family, Court Counselor, Children's Services Division Caseworker, Alcohol/Drug Specialist, and all other concerned professionals to determine an appropriate skill-building program for the child's continued placement in the AIT Program.

- B. Skill Building: While in the AIT Program, youth are involved in a variety of skill-building and educational groups and programs. Skill-building groups include Youth Crossroads, Violence Prevention, Value Clarification, Street Law, Anger Management, and Sexuality. A variety of educational programs, which include Health and Hygiene, Emotional Wellness, Goal Setting, Self-Image, Self-Control, Cultural Competency, Employment, Drug and Alcohol, and Spiritual Enhancement are part of the daily program.

- C. Transition: The final phase of the AIT Program is working cooperatively with the assigned Court Counselor to facilitate a successful placement (i.e. home, alcohol and drug treatment/inpatient care, House of Umoja, or other residential treatment programs).

Since the inception of the AIT Program 105 youth have been referred for services. 95 youth have been enrolled, with a completion rate of 98 percent. Ethnic breakdown reflects the following: 69 percent African-American, 22 percent Euro-American, 2 percent Hispanic, 5 percent Southeast Asian, 2 percent Native American.

HOUSE OF UMOJA: Portland House of Umoja is an Afro-Centric model of residential programming designed for high-risk, gang-involved males between the ages of 15 and 18. House of Umoja is replicated after a highly successful program in Philadelphia which has a twenty year history working with this population. House of Umoja accepts those youth that are unable to remain at home and provides them with a home environment, while at the same time offering them individual counseling, employment, recreation and education. A projected length of stay for youths is six months to one year. In addition to the residential program, House of Umoja offers outreach services to youth in the community who are gang-impacted but not in need of residential services.

Since July of this year, the program has accomplished the following:

- Taken six youth to Philadelphia for 2 1/2 months to live in and experience that program in an attempt to be able to model it here.
- Have developed case coordinating linkage with Juvenile Justice Division GRIT Unit and shared staff meetings with GRIT.
- Have provided outreach services to 25 Juvenile Division involved youth. Services have included: family counseling, group therapy, alternative education services, individual counseling, and job readiness.
- Have designed and begun weekly group therapy sessions that are culturally specific. Additionally, these services take place daily: Monday through Saturday - 5:00 p.m. to 10:00 p.m./ Sunday 3:00 p.m. to 8:00 p.m. Youth are served meals, receive recreation, and other structured activities during what have been critical times that youth get into trouble.
- Have set up and scheduled guest speakers and special presentations for the 24 youth.
- Have completed final remodeling tasks and are ready to open their doors for six youth as soon as they are CSD certified.

STREET LAW: Street Law is a law-related education program designed to increase the ability of adolescent youth to be able to think critically and to identify and learn the responsibilities incurred in being a law abiding citizen. Already in its second year of operation, Street Law curriculum has been provided to youth on probation who have been gang

identified; to youth participating through a diversion program; and to youth in a middle school setting. In addition to Street Law coursework, youth are also referred to additional services. This summer, nine Street Law youth were enrolled in a summer work program. One youth did so well that he was promoted and subsequently hired by the Highway Department.

Selected youth from the Gang Resource Intervention Team are referred for the probation Street Law program. Since July, approximately 24 youth have been served two hours a week for 12 weeks. So far, those youth who have participated have primarily been African-American males, although others have been included. Guest speakers have been attorneys, police officers and the Honorable Federal Judge Malcolm Marsh who also allows the youth into his Courtroom. The course culminates in a "mock" trial and an awards ceremony with youth receiving certificates, T-shirts, and for outstanding youth, Starter Jackets.

Gang youth are also served weekly in the Assessment Intervention and Transition Program, (AITP), a 30-day treatment program. Because of their limited stay there is a high turnover from week to week. The Street Law Coordinator has provided coursework to approximately 120 youth since September of 1990.

The last two areas, diversion and middle school youth, were accommodated at the request of the community and as an experiment with youth not as deeply involved in the system. Through the diversion piece, classes took place for the 12-week period at the Urban League of Portland. Eight youth completed. Students were served at Whitaker Middle School approximately six times to groups ranging in size from 8 to 20.

EARLY SERVICE AND INTERVENTION - (E.S.I.): ESI provides screening, referral and client tracking services for chemically affected delinquent youth. A 30-minute interview is designed to elicit an individual's drug and alcohol use history, its effect on their involvement with the Juvenile Court, and information regarding the client's patterns of use; i.e. social history, family dynamics, genetic predisposition, and cultural specificity. In addition, referral for treatment is made only after considering the child's economic resources, their school involvement and their legal history. Youth receive services as a referral from their Probation Counselor, upon referral of the Juvenile Court Judge and/or Referee, or through referral while they are in detention. Youth who are referred for further treatment are monitored and tracked for a minimum of three months, with many being followed for as many as six months.

ESI has served 335 new youth since July, and reopened 69 old cases, for a total of 404 youth. They have also closed 382 cases

and of that group 186 youth received some treatment, 36 youth were non-compliant, 150 youth were not referred for further services and 47 were labeled "other." Four-hundred nineteen youth have received skill and education groups on drug and alcohol issues. The program has averaged 47 new cases a month, with anywhere from 45 to 50 percent including youth of color, i.e. African-American youth, Hispanic youth and Asian youth.

DETENTION ALTERNATIVE PROGRAM - (DAP): Youth on probation for charges that enable them to be detained are eligible to be held in detention in the event they violate their probation. Oregon law allows us to hold youth on probation violations for eight days, or up to 30 days when a treatment program is in place. As the amount of youth being sent to detention increased, and the space in detention became limited, the Detention Alternative Program emerged as a viable option.

DAP gives youth the choice of working eight hours on a work crew in the community in lieu of being held in detention. The work crews perform community work projects throughout the city. They have worked at: Blue Lake Park, Hoyt Arboretum, Multnomah County Cemeteries, Eastmoreland Park and Golf Course, Pioneer Square, The Juvenile Court Grounds, the Grotto, The Vietnam Memorial Park and various other special projects.

The program began September of 1990 and since that time 96 youth have been referred. Of those, 76 have completed their allotted hours. Altogether, these youth have provided 2,280 hours worth of service to the community. At a minimum, we know that we have saved 76 days of detention, with the likelihood of many more actual days saved due to the fact that many youth worked more than one day. At the rate of approximately \$100 a day for detention, we have already saved \$7,600.00 in facilities cost to date.

GENESIS PROGRAM: The Genesis Program is an alternative school program located in Northeast Portland which serves high-risk, predominately gang-involved youth. The Juvenile Justice Division has overseen the contract with this agency since October of 1990 when the CSD/Downsizing contract allowed for the transfer of this component of service. The Juvenile Justice Division's total contract award for this agency is \$143,922 with an additional \$255,000 from Portland Public School for the educational component of this contract.

Genesis has a no-decline policy, and over the first three months the Division was involved in this contract, 22 youth were served with over 80 percent of the youth referred from Juvenile Court and the remaining youth referred through the school district. Most were male (91 percent), nearly half (45 percent) were

minorities and ranged between the ages of 12 and 17. The criminal history of these youth is very active. Each youth had an average of three offense allegations at the time of referral.

The youth receive an intense amount of services through this program. The program model highlights a comprehensive services needs assessments, recreation, support services and case coordination. On an average month the program provides nearly 1,600 total hours of service, with each youth receiving an intensive package of services.

The relationship between the Juvenile Justice Division and the Genesis program continues to be a healthy and rewarding one. The advocacy, instruction, and overall support this program offers to their students is central to maintaining these youth in social service programs.

RPTMCCNW/3-03/11/91

3-12-91
B-2
Handout #2

REPORT TO THE BOARD OF COUNTY COMMISSIONERS

Downsizing
Gang Intervention Programs

DEPARTMENT OF HUMAN SERVICES
JUVENILE JUSTICE DIVISION

MARCH 1991

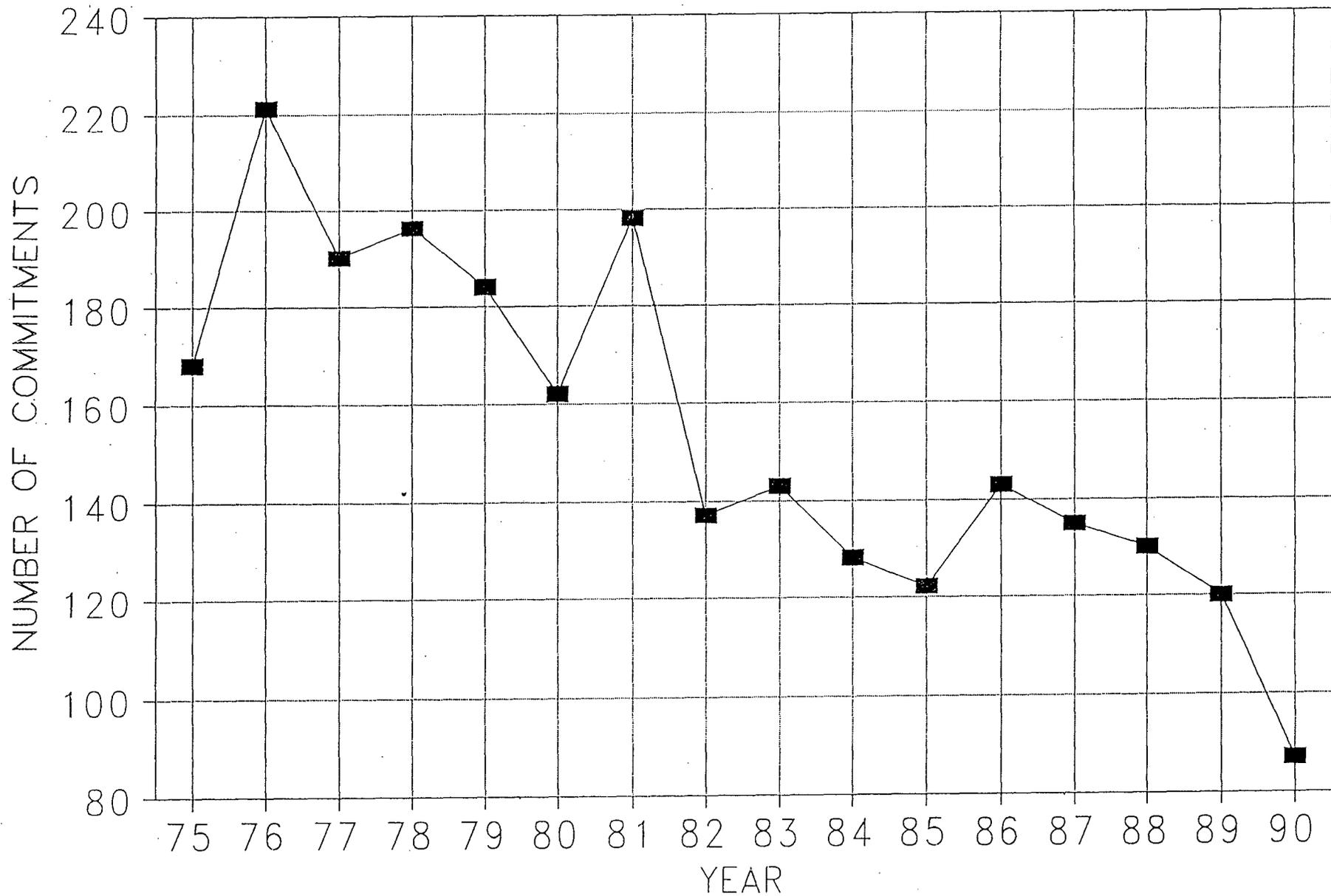
REVENUE

State General Funds	\$	1,165,059.00
Office of Criminal Justice Division.....		134,115.00
Downsizing.....		683,871.00
County General Funds.....		296,358.00
Indirect Costs to Support	\$	98,000.00
Match for Crim.Just.Grant		83,356.00
Alcohol and Drug Package		82,000.00
Detention Alternative Prog.		33,002.00
		<hr/>
		296,358.00
 TOTAL.....	\$	 2,279,403.00

MULTNOMAH COUNTY JUVENILE
JUSTICE DIVISION
GANG PACKAGE

AYOS/GENESIS.....	\$ 147,520.00
MAINSTREAM DRUG AND ALCOHOL.....	82,000.00
HOUSE OF UMOJA.....	161,622.00
DETENTION ALTERNATIVE PROGRAM.....	33,002.00
SUPPORT SERVICES.....	428,691.00
6 FTE	
GANG RESOURCE INTERVENTION.....	796,422.00
15 FTE	
ASSESSMENT, INTERVENTION AND TRANSITION.....	630,146.00
13 FTE	
	<hr/>
	\$ 2,279,403.00

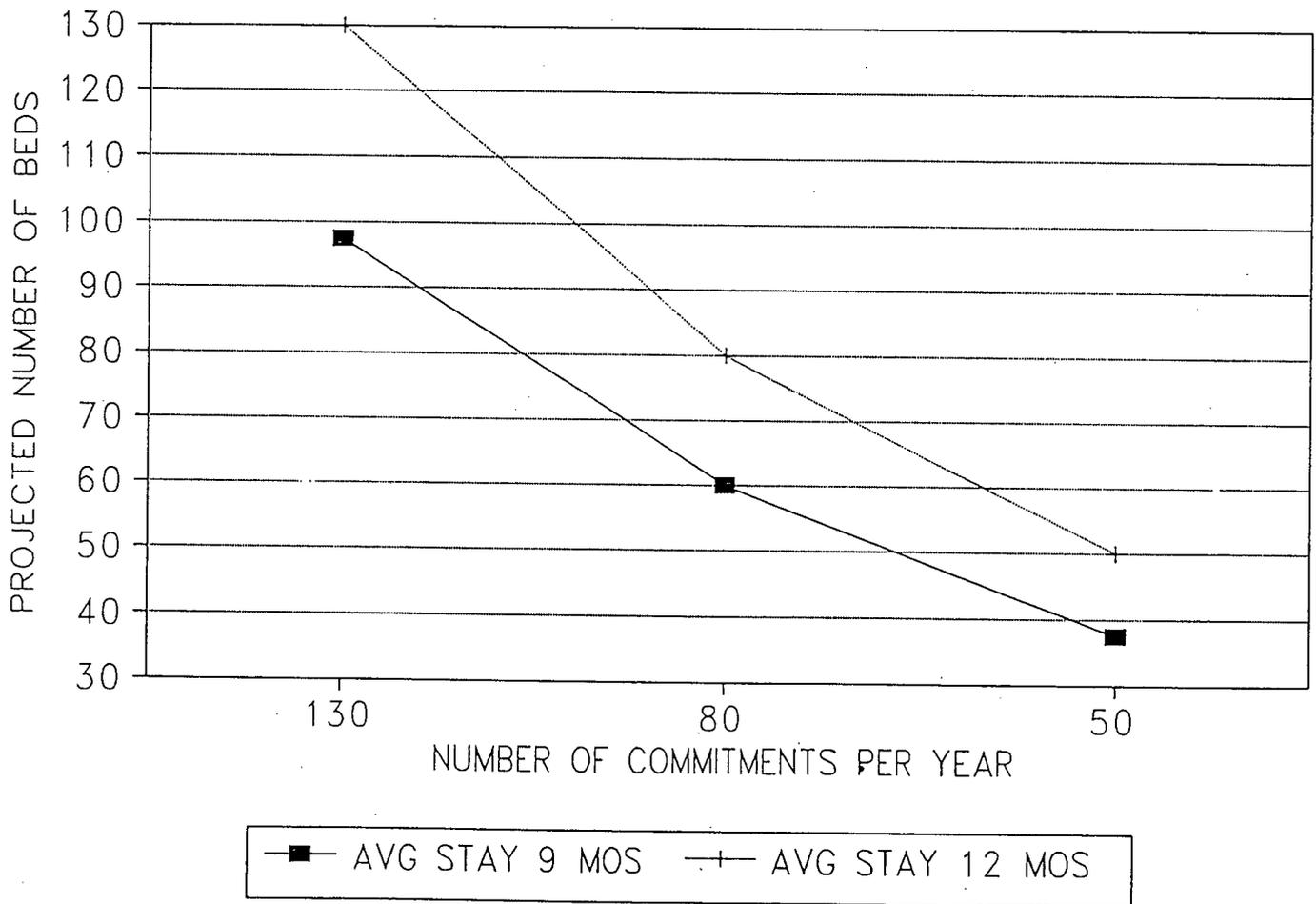
MULTNOMAH COUNTY COMMITMENTS - MACLAREN, HILLCREST



MULTNOMAH COUNTY
 COMMITMENTS TO MACLAREN/HILLCREST

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC	TOTAL
1988	10	10	16	14	10	6	10	10	12	13	12	7	130
1989	8	8	9	7	14	10	6	14	8	12	11	13	120
1990	11	10	6	12	11	14	9	2	3	4	0	5	87

MULTNOMAH COUNTY COMMITMENT RATE PROJECTED NUMBER OF BEDS



3-12-91
 B-2
 Handout #3

JUVENILE JUSTICE COMPLEX / MAINTENANCE

SMALL PROJECTS, PRELIMINARY TIME LINES

MARCH 12, 1991

ITEM	MONTHS												
	MARCH	APRIL	MAY	JUNE	JULY	AUG	SEPT	OCT					
STEAM PIPE DISTRIBUTION SYSTEM		ENG. / C.D.		BID		WORK UNDERWAY							
REPAIR BATHROOMS		STATE MOVE OR VACATE		WORK IN STAGES									
TEMPORARY COURTROOMS (2) 3 PORTABLE UNITS		CITY REVIEWS/PERMITS/C.D.		BID COUNTY WK		SETUP PORTABLES ON SITE	COUNTY INTERNAL WK						
OUTDOOR RECREATION		C.D.	BID	WORK									
PARKING LOT(S)		CITY REVIEWS/PERMITS/C.D.		BID		WORK							