

# ANNOTATED MINUTES

Tuesday, December 10, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

## BOARD BRIEFINGS

*Chair Beverly Stein convened the meeting at 9:35 a.m., with Commissioners Sharron Kelley, Gary Hansen and Tanya Collier present, and Vice-Chair Dan Saltzman arriving at 9:40 a.m.*

B-1 Measure 47 Update. Presented by Bill Farver and Dave Warren.

**CHAIR BEVERLY STEIN, BILL FARVER, DAVE WARREN AND SHERIFF DAN NOELLE PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION CONCERNING FRAMEWORK FOR CUTS DUE TO MEASURE 47, ASSUMPTIONS, REDUCTIONS, LEGISLATIVE AND BUDGET ISSUES, BOARD POLICY DECISIONS, HOLDING VACANCIES AND DELAYING START UP OF PROGRAMS. BOARD TO DISCUSS JAIL SITING COMMITTEE RECOMMENDATIONS ON TUESDAY, FEBRUARY 25, 1997.**

*The briefing was recessed at 10:47 a.m. and reconvened at 11:00 a.m.*

**CAROL FORD AND EDWARD CAMPBELL PRESENTATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION CONCERNING THE SCHEDULE, PROPOSED PROCESS AND OPPORTUNITY FOR CITIZEN INPUT FOR EIGHT JOINT CITY/COUNTY COMMUNITY MEETINGS IN JANUARY AND FEBRUARY, 1997, PLUS FOUR COUNTY COMMUNITY MEETINGS IN GRESHAM, CORBETT, TROUTDALE AND SAUVIE ISLAND. JOHN LEGRY SUGGESTED INVITING STATE LEGISLATORS TO THE COMMUNITY MEETINGS. MS. FORD TO LOOK INTO LOGISTICS OF PROVIDING ON-SITE CHILD CARE.**

B-2 1997 Oregon Legislative Session Update. Presented by Sharon Timko and Gina Mattioda.

**SHARON TIMKO AND GINA MATTIODA  
PRESENTATION AND RESPONSE TO BOARD  
QUESTIONS AND DISCUSSION CONCERNING  
DRAFT MULTNOMAH COUNTY LEGISLATIVE  
AGENDA, METRO LOBBY GROUP REGIONAL  
LEGISLATIVE AGENDA, AND SUGGESTED  
PROCESS FOR MULTNOMAH COUNTY  
LEGISLATIVE AGENDA TO BE PRESENTED TO  
MULTNOMAH COUNTY LEGISLATORS AT JOINT  
BRIEFING ON WEDNESDAY, DECEMBER 18, 1996.**

*There being no further business, the meeting was adjourned at 11:50  
a.m.*

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Thursday, December 12, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

*Chair Beverly Stein convened the meeting at 9:35 a.m., with Vice-Chair Dan Saltzman, Commissioners Sharron Kelley and Tanya Collier present, and Commissioner Gary Hansen excused.*

**CONSENT CALENDAR**

**UPON MOTION OF COMMISSIONER KELLEY,  
SECONDED BY COMMISSIONER COLLIER, THE  
CONSENT CALENDAR (ITEMS C-1 THROUGH C-2)  
WAS UNANIMOUSLY APPROVED.**

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

C-1 ORDER Authorizing Execution of Deed D971388 Upon Complete Performance of a Contract to Norman P. Horne

**ORDER 96-211.**

**SHERIFF'S OFFICE**

C-2 Dispenser Class A Liquor License Renewal for ROYAL CHINOOK INN, 2609 NE CORBETT HILL ROAD, CORBETT

**REGULAR AGENDA**

**PUBLIC COMMENT**

R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

***LEON SMITH PRESENTED FAVORABLE FISCAL UPDATE OF ALBINA COMMUNITY BANK. ROBERT HEISEY COMMENTED IN OPPOSITION TO REMARKS ATTRIBUTED TO METRO EXECUTIVE OFFICER MIKE BURTON REGARDING JAIL FACILITY SITING IN EAST COUNTY.***

**PUBLIC CONTRACT REVIEW BOARD**

(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)

R-2 ORDER Exempting from Formal Bidding the Purchase of Used Cars for the Sheriff's Office Undercover Operations

***COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-2. FRANNA HATHAWAY EXPLANATION. ORDER 96-212 UNANIMOUSLY APPROVED.***

(Adjourn as the Public Contract Review Board and reconvene as the Board of County Commissioners)

**NON-DEPARTMENTAL**

R-3 RESOLUTION to Authorize Appeal of LUR 96-00756 CU EN AD (Inverness Jail Expansion Denial by City of Portland Planning Bureau Hearings Officer)

***COMMISSIONER KELLEY MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-3. SHERIFF DAN NOELLE COMMENTS IN SUPPORT OF KEEPING JAIL EXPANSION***

**PROJECT MOVING. COUNTY COUNSEL SANDRA DUFFY EXPLANATION OF LEGAL ISSUES REGARDING APPEAL. ALICE BLATT, JIM WORTHINGTON, STELLA ROSSI AND LINDA ROBINSON TESTIMONY IN SUPPORT OF MAINTAINING A FIFTY FOOT ENVIRONMENTAL PROTECTION BUFFER. CITY PLANNER MARGUERITE FEUERSANGER RESPONSE TO QUESTIONS OF COMMISSIONER KELLEY CONCERNING APPEAL, NEGOTIATION AND EXTENSION PROCESSES. MS. DUFFY ADVISED THE BOARD NEEDS TO MAKE A DECISION ON WHETHER TO APPEAL TODAY IN ORDER TO PROTECT ITS LEGAL RIGHTS. MS. FEUERSANGER RESPONSE TO BOARD QUESTIONS. ROBERT TRACHTENBERG SUBMITTED AND DISCUSSED COMMISSIONER KELLEY'S PROPOSED AMENDMENTS ADDING TO THE LAST WHEREAS CLAUSE AND ADDING A FURTHER RESOLVED CLAUSE. COMMISSIONER KELLEY MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF THE TWO AMENDMENTS. IN RESPONSE TO CONCERNS OF SHERIFF NOELLE, MS. DUFFY SUGGESTED ADDING THE TERM "WILDLIFE CORRIDOR" TO THE KELLEY AMENDMENT. MS. BLATT ADVISED THE CLARIFICATION SOUNDED OKAY WITH HER, BUT THAT SHE IS NOT AUTHORIZED TO SPEAK ON BEHALF OF THE OTHER CONCERNED CITIZENS AND GROUPS. MS. DUFFY ADVISED THAT ALL THE PARTIES TO THE CITY LAND USE HEARING, INCLUDING NW ENVIRONMENTAL, LYN MATTEI, AUDUBON SOCIETY, COLUMBIA SLOUGH, CORRINNE SHERTON, MARY ABRAMS, LINDA ROBINSON, STELLA ROSSI, HELEN COHEN AND JIM WORTHINGTON, WERE NOTIFIED OF TODAY'S MEETING. PROJECT ARCHITECT VERNON ALMON EXPRESSED CONCERN WITH POTENTIAL NEGOTIATED CHANGES WHICH WOULD NECESSITATE TOTAL REDESIGN. MS. DUFFY SUGGESTED SPECIFYING "NORTH WILDLIFE CORRIDOR" TO THE AMENDED LANGUAGE. MS. FEUERSANGER EXPLAINED THE CITY CODE PROHIBITS ANY CHANGES TO**

**THE APPROVED PLAN. BOARD AND CITIZEN DISCUSSION ON SEMANTICS OF CORRIDOR VERSUS HABITAT. FOLLOWING DISCUSSION, COMMISSIONER KELLEY MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF AN AMENDED ADDITION TO THE LAST WHEREAS CLAUSE, TO READ: "THE BOARD WISHES TO PROTECT THE COLUMBIA SLOUGH BY PRESERVING A 50 FOOT BUFFER AROUND THE WILDLIFE CORRIDOR OF THE NORTH SIDE OF THE INVERNESS JAIL. AT THE SAME TIME, THE BOARD SEEKS AN EXPEDITIOUS ISSUANCE OF THE BUILDING PERMIT."; AND APPROVAL OF AN AMENDED FURTHER RESOLVED CLAUSE, TO READ: "THE COUNTY SHALL NEGOTIATE FOR AN AGREEMENT THAT PRESERVES A 50 FOOT BUFFER AROUND THE WILDLIFE CORRIDOR OF THE NORTH SIDE OF THE INVERNESS JAIL. IF AN AGREEMENT CANNOT BE REACHED BEFORE THE SCHEDULED PORTLAND CITY COUNCIL HEARING, THE ISSUE OF THE COUNTY'S POSITION ON THIS MATTER WILL RETURN TO THE BOARD OF COMMISSIONERS FOR FURTHER CONSIDERATION." FOLLOWING FURTHER DISCUSSION BETWEEN THE BOARD, MS. DUFFY, MS. BLATT, MS. ROSSI, SHERIFF NOELLE AND JIM WORTHINGTON, AND BOARD COMMENTS IN APPRECIATION OF THE NEGOTIATION EFFORTS OF MS. BLATT AND OTHERS, THE AMENDMENTS WERE UNANIMOUSLY APPROVED. RESOLUTION 96-213 UNANIMOUSLY APPROVED, AS AMENDED.**

*There being no further business, the meeting was adjourned at 10:50 a.m.*

OFFICE OF THE BOARD CLERK  
FOR MULTNOMAH COUNTY, OREGON

*Deborah L. Bogstad*

*Deborah L. Bogstad*



# MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK  
 SUITE 1510, PORTLAND BUILDING  
 1120 SW FIFTH AVENUE  
 PORTLAND, OREGON 97204  
 CLERK'S OFFICE • 248-3277 • 248-5222  
 FAX • (503) 248-5262

BOARD OF COUNTY COMMISSIONERS		
BEVERLY STEIN •	CHAIR	•248-3308
DAN SALTZMAN •	DISTRICT 1	• 248-5220
GARY HANSEN •	DISTRICT 2	•248-5219
TANYA COLLIER •	DISTRICT 3	•248-5217
SHARRON KELLEY •	DISTRICT 4	•248-5213

# AGENDA

## MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

FOR THE WEEK OF

**DECEMBER 9, 1996 - DECEMBER 13, 1996**

*Tuesday, December 10, 1996 - 9:30 AM - Board Briefings ..... Page 2*

*Thursday, December 12, 1996 - 9:30 AM - Regular Meeting .....Page 2*

*Thursday Meetings of the Multnomah County Board of Commissioners are \*cable-cast\* live and taped and can be seen by Cable subscribers in Multnomah County at the following times:*

*Thursday, 9:30 AM, (LIVE) Channel 30*

*Friday, 10:00 PM, Channel 30*

*Sunday, 1:00 PM, Channel 30*

*\*Produced through Multnomah Community Television\**

INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222, OR MULTNOMAH COUNTY TDD PHONE 248-5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.

AN EQUAL OPPORTUNITY EMPLOYER

Tuesday, December 10, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**BOARD BRIEFINGS**

- B-1 Measure 47 Update. Presented by Bill Farver and Dave Warren. 90 MINUTES REQUESTED.
- B-2 1997 Oregon Legislative Session Update. Presented by Sharon Timko and Gina Mattioda. ONE HOUR REQUESTED.
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Thursday, December 12, 1996 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

**CONSENT CALENDAR**

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-1 ORDER Authorizing Execution of Deed D971388 Upon Complete Performance of a Contract to Norman P. Horne

**SHERIFF'S OFFICE**

- C-2 Dispenser Class A Liquor License Renewal for ROYAL CHINOOK INN, 2609 NE CORBETT HILL ROAD, CORBETT

**REGULAR AGENDA**

**PUBLIC COMMENT**

- R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

**PUBLIC CONTRACT REVIEW BOARD**

(Recess as the Board of County Commissioners and convene as the Public Contract Review Board)

R-2            *ORDER Exempting from Formal Bidding the Purchase of Used Cars for  
the Sheriff's Office Undercover Operations*

*(Adjourn as the Public Contract Review Board and reconvene as the  
Board of County Commissioners)*

**NON-DEPARTMENTAL**

R-3            *RESOLUTION to Authorize Appeal of LUR 96-00756 CU EN AD  
(Inverness Jail Expansion Denial by City of Portland Planning Bureau  
Hearings Officer)*

MEETING DATE: December 10, 1996  
AGENDA #: B-1  
ESTIMATED START TIME: 9:30 am

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

SUBJECT: Measure 47 Update

BOARD BRIEFING: DATE REQUESTED: Tuesday, December 10, 1996  
REQUESTED BY: Chair Beverly Stein  
AMOUNT OF TIME NEEDED: 90 Minutes

REGULAR MEETING: DATE REQUESTED: \_\_\_\_\_  
AMOUNT OF TIME NEEDED: \_\_\_\_\_

DEPARTMENT: Non-Departmental DIVISION: Chair Beverly Stein

CONTACT: Bill Farver TELEPHONE #: 248-3958  
BLDG/ROOM #: 106/1515

PERSON(S) MAKING PRESENTATION: Bill Farver and Dave Warren

ACTION REQUESTED:

INFORMATIONAL ONLY     POLICY DIRECTION     APPROVAL     OTHER

SUGGESTED AGENDA TITLE:

**Measure 47 Update**

SIGNATURES REQUIRED:

ELECTED OFFICIAL: \_\_\_\_\_  
(OR) DEPARTMENT MANAGER: \_\_\_\_\_  
*Beverly Stein*

BOARD OF  
COUNTY COMMISSIONERS  
MULTNOMAH COUNTY  
OREGON  
96 DEC -5 PM 5:40

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Office of the Board Clerk 248-3277 or 248-5222

## **BOGSTAD Deborah L**

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**From:** WILLIAMS Tami L  
**Sent:** Monday, November 25, 1996 9:09 AM  
**To:** #ALL PDXLAN USERS  
**Cc:** MOSS Stu J; THORNTON Bonnie L; BACKSTRAND Karl A; STEWART Natalie M; LEVERETT Pam J; LIBAK Susan J  
**Subject:** FW: Measure 47 Update

The following message was sent to you on Friday, 11/22. However, due to the size of the TO list, many email clients were locking up trying to open the message. To fix that problem, we had to delete it from all of the postoffices.

I am resending it for those people that either could not access it on Friday or did not have a chance to read it before we deleted it. I apologize for the duplication to those that have already seen it.

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**From:** CHAIR Mult  
**Sent:** Friday, November 22, 1996 2:53 PM  
**Subject:** Measure 47 Update

**To:** Multnomah County Employees  
(Please post or distribute for those without email)

**From:** Chair Beverly Stein

### **An Update on the County's Response to Ballot Measure 47**

Two weeks ago we realized that Measure 47 would probably pass and we sent out a countywide communication to notify employees of potential impacts. This is the first of many updates.

#### **State Issues**

Legislative leaders and the governor have expressed varying degrees of support for local government programs and at least two committees have been appointed to advise the legislature regarding implementation. Commissioner Gary Hansen is serving on the one appointed by Governor Kitzhaber. It will be January at the earliest before there are serious proposals. This process is critical to our response.

#### **First Steps Within The County**

- Our immediate goal is to take reasonable steps to increase the amount of cash we will have on hand when the current fiscal year ends on June 30, 1997. To that end, Departments will be analyzing how much savings they can achieve by delaying certain programs, adopting a hiring review policy and making other adjustments as appropriate
- The County is working with the City of Portland to hold Community Meetings regarding the budget choices to come. The tentative schedule for the meetings is mid-January
- I am initiating a meeting with representatives from all our unions to share information and ideas about Measure 47 implementation

#### **December 10th BCC Meeting**

On December 10th my Executive Assistant Bill Farver and the County Budget and Quality Office will be briefing the Board

regarding budgetary options to respond to Measure 47. At this time, the immediate budget savings the Departments have worked out will be announced. A list of current vacancies that will be held open and program delays will make up most of these savings.

Bill and the Budget staff will also make recommendations about what general areas of county operations will require in-depth policy discussions during the upcoming Spring Budget Process. Because the budgetary issues around this measure are so incredibly complex, this will be the first of many, many budget crunching sessions. As many of you know, County Departments and Programs receive varying portions of their revenues through property taxes. This means that while some of you will be affected greatly by this budget process, others will see little or no impact.

#### **RESULTS**

I want to emphasize that during this response to Measure 47, our RESULTS quality efforts are more important than ever. We will need to innovate, collaborate and plan work strategies among ourselves with even greater efficiency under the circumstances of these budget cuts. Our RESULTS work has alerted many of us to the importance of addressing people's feelings and perceptions. This is very critical now when we need to be very empathetic of each other's situations and aware of the impacts of stress.

Please continue sending comments and questions via email to our "multichair" address. I appreciated the feedback generated by our first message. As always, I encourage you to re-think how we do business at all levels and with all our customers.

Thanks for your continued good work.



## Beverly Stein, Multnomah County Chair

Room 1515, Portland Building  
1120 S.W. Fifth Avenue  
Portland, Oregon 97204

Phone: (503) 248-3308  
FAX: (503) 248-3093  
E-Mail: [mult.chair@co.multnomah.or.us](mailto:mult.chair@co.multnomah.or.us)

### MEMORANDUM

TO : Board of County Commissioners  
FROM : Beverly Stein *BS*  
Bill Farver *BF*  
DATE : December 10, 1996  
RE : Outline of Possible Budget Scenario for 1997-8

What follows is the product of our office's discussions with the Department Managers, Sheriff and District Attorney. We have met with individual departments and as larger groups to evaluate the our philosophical and practical responses to the challenges posed by Ballot Measure 47.

We have developed the outlines of an approach to the 1997-8 budget based on a series of assumptions. Today, we would like to review those assumptions, examine the vacancies we plan to hold open through this fiscal year and the programs we recommend that the Board delay or cut entirely, and review the questions which will help frame a proposed series of policy discussions for the Board this spring.

In spite of the obvious difficulties the measure poses, our managers and elected officials have responded with good humor, creativity, and rigor. They are asking tough questions of themselves and those who work for and with them. We applaud their professionalism and dedication to delivering good service to the public.

- c. Sheriff
- District Attorney
- Department Managers
- Portland City Council
- Mayors of Gresham, Wood Village, Troutdale, Fairview
- County Union Presidents
- John Legry, Citizen Involvement Committee



## **ASSUMPTIONS**

Assumptions are necessary to begin to build a plan. It is possible that State legislative action or court decisions could change the current situation therefore requiring revised assumptions and plan modifications.

### **AMOUNT OF REVENUE**

1. Ballot Measure **47 will be implemented**, resulting in reductions from our projected 1997-8 revenues and services of approximately **\$40,000,000**.
2. We **cannot reliably anticipate significant replacement revenue** during 1997-8. If replacement revenue does appear, we will consider restoration packages to the proposed budget.
3. Legislative action **will not restrict local control** in defining "public safety" and "education" or in deciding how revenues are distributing among local taxing authorities. Therefore, we will continue to share the property tax revenue in the same proportions as the taxes imposed under Measure 5 with the cities, schools, and other taxing jurisdictions (as adjusted for the OTO contributions to the schools).
4. We will need to forward a **vote on new and existing fees to the voters**, probably on **May, 20, 1997**, both to confirm existing fees and, in some cases, to make services more fee supported. (The deadline for the March 11 ballot is probably January 9. The deadline for May 20 is probably March 20.)

### **THIS FISCAL YEAR'S ACTIONS**

1. We will hold a number of **positions vacant and stop a number of programs** in order to build a **larger than normal year end balance**. Position vacancies will be maximized through a required **hiring review**. Throughout the spring we will update the Board on the vacancy list. The actual net savings will be difficult to predict because the savings may be offset by other unanticipated expenses or needs to backfill with overtime or temporary employees. However, we expect these actions to increase our ending balance by approximately \$6,000,000. (See attached listing for details)
2. The year end balance could ease the transition out of services for employees by enabling us to **accomplish the downsizing more through retirements and voluntary leaves rather than layoffs**. The one time only resource could also assist **relocation of facilities** to sites which will require remodeling and equipment purchases. One time only resources could be used to **purchase or pay off capital items** that enable us to operate more efficiently that may be currently paid for over several years.
3. We will begin seeing **layoff notices of existing employees as early as late December, 1996**.

## HOW REDUCTIONS WILL BE MADE

1. We will be guided by the Vision of Multnomah County, as developed by the Board of County Commissioners this fall . (See attached) We want to **maintain services and frame new service approaches** that help us accomplish strategies which advance our long term benchmark outcomes of **children out of poverty, school completion, and reducing crime.** (See attached)
2. The County should make **several major strategic decisions** about programs or responsibilities it will no longer pursue rather than making across-the-board cuts that will compromise the quality of all of our services. **We should do what we do well.** We should focus on **what we want the County to look like in July, 1998,** recognizing that many of the changes we will undertake will take longer than six months to fully implement.
3. We should attempt to **minimize the impact on citizens who are least able to bear the loss of services.**
4. The **Board** should schedule sufficient time this winter to **analyze different levels of service cuts in these areas** and work with our partners in the public and non-profit arenas to discuss strategies in to minimize the impact on citizens where possible.
5. **We should not ask employees to shoulder the burden** of these reductions through another wage freeze which offers no long term revenue solution and undermines morale and retention. (In addition, BM47 will not automatically trigger a contract reopener, so even discussing a wage freeze would have to be agreed to voluntarily by the unions.) We will need to **maintain our investments in employee support and training** if we are to maintain high quality work in the areas we choose to continue to fund.
6. We need to **brief citizens about the choices we all face and involve them in discussions** about what they want their governments to look like and how they should be focused.

## GOVERNMENT RESTRUCTURING, PHILOSOPHY AND FINANCING

1. We need to reexamine **how we are structured as a government** and how we do business, even if the short term savings are minimal. These efforts will take longer than six months to complete in most instances. Some of these efforts will focus on consolidations of services with other local jurisdictions. We should consider all options in this arena.
2. We need to be looking again at **how we do business with our partners in the community and with state and other local governments,** and moving away from control more in the direction of **shared accountability** based on mutually agreed upon outcomes.
3. We need to continue to invest in and research approaches to help our employees work smarter and more efficiently. **Information technology investments** should remain a priority.
4. We need to work in collaboration with our citizens to develop approaches for **long term tax reform.**

## LEGISLATIVE STRATEGY

1. We will advocate for **replacement revenue** for local jurisdictions.
2. We will advocate for **changes in laws and administrative procedures** which will help the county work better and more efficiently. These include simplification of monitoring requirements for state funded programs administered at a local level, vote by mail, and rewriting assessment and taxation and local budget laws.
3. We need to urge **adequate funding of state funded areas that directly impact the county** (e.g.K-12 education, 1145, mental health, Oregon Health Plan) in a way that does not make local jurisdictions worse off financially as a consequence.

**MULTNOMAH COUNTY**  
**VISION, VALUES AND LONG TERM OUTCOME BENCHMARKS**

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**Multnomah County Vision Statements**

- \* Increase Sense of Personal Opportunity & Success
- \* Increase Sense of Safety and Security
- \* *RESULTS Roadmap*: The people of Multnomah County will receive excellent quality, customer-focused service, and a good value for their tax dollars. Multnomah County employees will have an excellent place to work."

**Underlying Values for Multnomah County Government**

- \* **Integrity:** We strive to be honest and fair in all our dealings.
- \* **Responsiveness:** As stewards of the public trust, we respect our citizens and work with them as partners. We are consistently open and accessible. Moreover, we actively seek opportunities to involve citizens meaningfully in decision -making.
- \* **Vision:** We are guided by a vision of a community in which:
  - people live without fear of their personal safety;
  - basic health needs are met;
  - the natural environment is valued and preserved;
  - workers find well-paying jobs which fully-use their skills; and
  - responsible business and industries flourish.
- \* **Quality Of Service:** We provide effective services by using limited resources wisely. Specifically, we emphasize integrated services, preventive approaches and innovation.
- \* **Fiscal Responsibility:** We recognize that we are spending other people's hard earned money. We manage carefully the funds entrusted to us.
- \* **Accountability:** We earn the respect of citizens by providing full information about our goals, programs, and the standards by which we expect our performance to be evaluated.
- \* **Teamwork:** We cooperate enthusiastically with one another, with other governmental units, and with the private sector because we believe this makes us all more effective.
- \* **Diversity:** We honor and celebrate differences as sources of strength.
- \* **Respect For Employees:** County employees are skilled and committed professionals. One important role of elected officials and senior managers is to provide employees with the support they need to do the best job they can.

**Long Term Outcome Benchmarks**

- \* Reduce Children in Poverty
- \* Increase School Completion With Life Skills Equivalency.
- \* Reduce Crime.

October 16, 1996

## BOARD POLICY DISCUSSIONS

Here is a proposed schedule of Board deliberations. The discussions will provide the opportunity for **more in-depth Board and community discussion of options early in the process**. The purpose of these discussions is not to reach a definite budget decision but to **frame the major issues** which will drive our deliberations and develop understandable options for decisions in the spring.

DATE	TOPIC FOR DISCUSSION
During January	<ul style="list-style-type: none"> <li>• Community meetings</li> </ul>
January 14	<ul style="list-style-type: none"> <li>• What are the budget and policy implications of no longer being the Local <b>Mental Health</b> Authority and of full integration of mental health into the Oregon Health Plan?</li> <li>• How should we subsidize state funding in this area?</li> </ul>
January 21	<ul style="list-style-type: none"> <li>• How can we reduce property tax support for <b>libraries</b> while maintaining quality and minimizing access issues for our citizens?</li> <li>• What combination of branch closures, reduced hours, and reduced services is minimally acceptable?</li> </ul>
January 28	<ul style="list-style-type: none"> <li>• For what current and/or increased <b>fees</b> do we need voter approval?</li> <li>• How can we re-examine internal support services to operate more cost efficiently?</li> </ul>
February 4	<ul style="list-style-type: none"> <li>• As we reduce general fund support to the <b>primary care clinics</b>, how can we minimize client impact?</li> <li>• What will be the impact of:               <ul style="list-style-type: none"> <li>• Advocating for assistance from an expanded Oregon Health Plan and from the local health maintenance organizations?</li> <li>• Operating a fee supported enrollment plan?</li> <li>• The state using the cigarette tax for expanded eligibility?</li> </ul> </li> </ul>
February 11	<ul style="list-style-type: none"> <li>• How can we rethink how we provide <b>Community Corrections</b> services to enable them to operate with a smaller general fund subsidy to the state appropriation?</li> </ul>
February 25	<ul style="list-style-type: none"> <li>• What is the impact of <b>delaying the operation of the new levy funded jail and alcohol and drug facilities</b> until new revenue is found?</li> <li>• Should construction proceed?</li> </ul>
March 4	<ul style="list-style-type: none"> <li>• How can we restructure <b>Assessment &amp; Taxation</b> in light of BM47?</li> <li>• How can <b>Animal Control</b> operate without general fund support?</li> <li>• What changes can we make in our <b>facilities capital plan and maintenance schedules</b> to save general fund dollars?</li> <li>• Do service reductions dictate consolidating facilities?</li> </ul>
March 11	<ul style="list-style-type: none"> <li>• How will focusing on <b>school based services</b> change our service provision and enable us to make progress in meeting the school completion benchmark?</li> <li>• How can changing our <b>contracting and evaluation</b> process with community non-profits assist in our school and community-based provision of services?</li> </ul>
March	<ul style="list-style-type: none"> <li>• Final preparation of Chair's budget</li> </ul>
April-May	<ul style="list-style-type: none"> <li>• Review of Departmental budgets</li> </ul>
June	<ul style="list-style-type: none"> <li>• Budget Adoption</li> </ul>

## **OTHER POLICY ISSUES:**

Other important policy issues with a smaller general fund reductions at stake:

1. How can we reduce funding to **corrections health** while maintaining a legally acceptable level of service?
2. How should the **Sheriff's operations** be restructured?
3. What is the impact of closing **a unit at Juvenile** and supervising/treating more juveniles in community sanctions? How can the detention reform effort be maintained?
4. How should we weigh the impact of closing **Senior Service Centers** against the impact of reductions to programs for the more vulnerable elderly population?
5. What would be the impact of discontinuing the **neighborhood prosecutor** program? If not discontinued, how could the neighborhood prosecutors help Juvenile and Community Corrections deal with reductions in community supervision resources?
6. What reorganization of **housing** functions enable us to maximize our efforts on providing quality services to those populations served by low income housing?
7. How do we prioritize **school assistance programs** funded one-time-only that directly relate to our school completion benchmark?

	Property Tax Revenue millions	Major Areas to Discuss for Possible Reductions	Other Areas to Discuss for Possible Reductions	Areas to try to avoid cuts	Fee/Revenue Opportunities	Rationale for Approach	Special Challenges
<b>ASD</b>	2.077	<ul style="list-style-type: none"> <li>Senior Service Centers (with Portland)</li> </ul>	<ul style="list-style-type: none"> <li>Transportation</li> <li>Meal Sites</li> </ul>	<ul style="list-style-type: none"> <li>Public Guardian</li> <li>Long Term Care</li> <li>Adult Care Home Regulation</li> </ul>	<ul style="list-style-type: none"> <li>Adult Care Homes?</li> </ul>	<ul style="list-style-type: none"> <li>Protection of Services to most vulnerable populations</li> <li>Avoid cuts which reduce federal &amp; state matches</li> </ul>	<ul style="list-style-type: none"> <li>Examine state requirements</li> </ul>
<b>CFSD</b>	14.009	<ul style="list-style-type: none"> <li>Adult Mental Health</li> </ul>	<ul style="list-style-type: none"> <li>DD Case Mgmt.</li> <li>Community Action</li> </ul>	<ul style="list-style-type: none"> <li>Prevention &amp; early intervention services</li> <li>Family &amp; community based resource centers</li> <li>Children's mental Health</li> <li>Information technology</li> </ul>	<ul style="list-style-type: none"> <li></li> </ul>	<ul style="list-style-type: none"> <li>Greatest long term benefit in good prevention/community based work with children and families</li> </ul>	<ul style="list-style-type: none"> <li>Developing community based contracting and evaluation model</li> <li>Developing services available in Family &amp; Community Resource Centers</li> <li>Changes in state regulations</li> <li>Advocating best long term managed care system for mental health</li> </ul>
<b>DCC</b>	6.056 + new levy for A/D	<ul style="list-style-type: none"> <li>Intensive case mgmt.</li> <li>New A&amp;D facilities</li> <li>Work Release</li> </ul>	<ul style="list-style-type: none"> <li>Administration</li> <li>General service reductions (Staff and contracts)</li> <li>STOP</li> </ul>	<ul style="list-style-type: none"> <li>Treatment services</li> <li>Women's Transition Svcs.</li> </ul>	<ul style="list-style-type: none"> <li>Expanded casebank from supervision fees</li> <li>Better collection of existing fees</li> </ul>	<ul style="list-style-type: none"> <li>Targeting resources &amp; supervision where most cost effective</li> </ul>	<ul style="list-style-type: none"> <li>1145 implementation</li> <li>How to spend bond proceeds for IS</li> <li>Expanding community based corrections approaches</li> <li>Pretrial reductions from state</li> </ul>
<b>DES</b>	8.480	<ul style="list-style-type: none"> <li>A&amp;T /appraisals</li> <li>Animal Control</li> <li>GF Support</li> <li>CIP Projects</li> </ul>	<ul style="list-style-type: none"> <li>Elections</li> </ul>	<ul style="list-style-type: none"> <li></li> </ul>	<ul style="list-style-type: none"> <li>Animal Control (fees &amp; foundation)</li> <li>Planning</li> <li>A&amp;T</li> </ul>	<ul style="list-style-type: none"> <li>47 changes the need for physical reappraisal</li> <li>Opportunities for greater fee support</li> <li>Need to rethink service locations</li> </ul>	<ul style="list-style-type: none"> <li>Rewriting state laws on tax appraisal and collection</li> <li>Change elections law to vote by mail</li> </ul>
<b>Health</b>	23.090	<ul style="list-style-type: none"> <li>Primary Care health &amp; dental</li> <li>Corrections Health</li> <li></li> </ul>	<ul style="list-style-type: none"> <li></li> </ul>	<ul style="list-style-type: none"> <li>Disease Prevention (TB, STD, HIV)</li> <li>Neighborhood Access Clinics</li> <li>School Based Health</li> <li>Field Services</li> </ul>	<ul style="list-style-type: none"> <li>Enrollment system for non-OHP clients</li> </ul>	<ul style="list-style-type: none"> <li>Opportunities in primary care with OHP, OHSIC, enrollment system</li> </ul>	<ul style="list-style-type: none"> <li>Cigarette tax</li> <li>Discussions w/OHSIC</li> <li>Continuing loss of federal \$\$</li> <li>Coordination with mental health</li> </ul>

	Property Tax Revenue millions	Major Areas to Discuss for Possible Reductions	Other Areas to Discuss for Possible Reductions	Areas to Try to Avoid Cuts	Fee/Revenue Opportunities	Rationale for Approach	Special Challenges
<b>DJJ</b>	9.900	<ul style="list-style-type: none"> <li>Unit of detention</li> </ul>	<ul style="list-style-type: none"> <li>Flexible funds</li> <li>Dependency work</li> </ul>	<ul style="list-style-type: none"> <li>Most of detention</li> <li>Community based work with families</li> <li>Information technology</li> </ul>	<ul style="list-style-type: none"> <li>Selling additional beds?</li> <li>Billing Medicaid in sex offender unit?</li> </ul>	<ul style="list-style-type: none"> <li>Policy of moving toward greater use of community based sanctions and services</li> </ul>	<ul style="list-style-type: none"> <li>Final assumption of responsibilities under Casey initiative</li> <li>Expanding effective diversion</li> <li>Working with DA and DCC on charging practices and interpreting BM 40</li> </ul>
<b>Library</b>	18.540	<ul style="list-style-type: none"> <li>Branches</li> <li>Hours</li> <li>Books</li> </ul>	<ul style="list-style-type: none"> <li>Expansion of day care services</li> <li>Parkrose?</li> </ul>	<ul style="list-style-type: none"> <li>Central, Midland, Gresham as full service libraries</li> <li>Information technology</li> </ul>		<ul style="list-style-type: none"> <li>Maintain quality product in fewer locations</li> <li>Branch closures based on usage and geography</li> </ul>	<ul style="list-style-type: none"> <li>Decisions on use of bonds and where to remodel</li> <li>Dealing with impact of immediate layoffs</li> </ul>
<b>DSS</b>	6.580	<ul style="list-style-type: none"> <li>Internal county rates for insurance</li> </ul>	<ul style="list-style-type: none"> <li>Self insurance</li> <li>Budget</li> <li>Employee services</li> </ul>	<ul style="list-style-type: none"> <li>Finance</li> <li>IS</li> </ul>			<ul style="list-style-type: none"> <li>Examine how internal service reimbursement rates are set</li> <li>Centralize/de-centralize IS decisions</li> <li>Options w/Portland on efficiencies in IS, purchasing</li> <li>How to provide HR services</li> <li>Year 2000 IS costs</li> <li>Reexamine how training provided</li> </ul>
<b>MCSO</b>	38.160 + new levy	<ul style="list-style-type: none"> <li>New jail</li> <li>Operations</li> </ul>	<ul style="list-style-type: none"> <li>Food services</li> <li>Corrections services and support</li> </ul>	<ul style="list-style-type: none"> <li>Core jail capacity</li> <li>Basic patrol</li> </ul>		<ul style="list-style-type: none"> <li>Maintain emphasis on corrections</li> </ul>	<ul style="list-style-type: none"> <li>1145 implementation</li> <li>Decisions on how to spend bonds for facilities and IS, including siting issues</li> </ul>
<b>DA</b>	7.100	<ul style="list-style-type: none"> <li>Neighborh'd prosecutors</li> </ul>	<ul style="list-style-type: none"> <li>Support enforcement</li> <li>Prosecution of lower level crimes</li> </ul>	<ul style="list-style-type: none"> <li>Basic prosecution</li> </ul>		<ul style="list-style-type: none"> <li>Maintain current prosecution standards</li> <li>Reevaluate prosecution in light of possible changes in levels of local law enforcement</li> </ul>	<ul style="list-style-type: none"> <li>How to assist corrections, community corrections, juvenile to maintain same or larger caseloads w/fewer personnel</li> <li>Development of community courts</li> <li>Agreement on use of BM 40</li> </ul>
<b>Nond</b>	6.515		<ul style="list-style-type: none"> <li>Special programs</li> </ul>				<ul style="list-style-type: none"> <li>Examine funding support for all Boards and Commissions</li> </ul>

## IMPACT OF VACANCIES AND PROGRAM DEFERRALS

Attached is a detailed list of the vacancies which Departments and Elected Officials will hold open for the remainder of the year and programs which will be deferred or eliminated. Final decisions on most of these items will be made as part of the spring budget process, but these actions now should add almost \$6,000,000 to our ending balance and start the County's response to BM 47.

Major actions include:

### Library:

- **no expanded hours** in the branches (or in Central when it reopens)
- reduction in the **purchase of books and materials**
- deferral of **Parkrose School partnership**
- deferral of assistance to **family day care providers**

### Sheriff:

- closing the **jail work crew annex (45 beds)**, pending siting decision on Inverness
- reduction in non-revenue generating **jail work crews**
- reduction of **Close Street Supervision** program.

### Health:

- limiting new non-Oregon Health Plan **patients in our primary care clinics**
- no expansion of **neighborhood health programs**
- elimination of **drug affected babies pilot project**

### Community Corrections:

- stopping the **work release program** following loss of facility
- stopping the **intensive case management** program

### Community and Family Services:

- stopping new initiatives
  - \* no services for **3 to 5 year olds** in Parent Child Development Centers
  - \* no expansion of **mental health services to Head Starts**
  - \* no expansion of ability to respond earlier to **potential child abuse situations**
  - \* reduced expansion of **domestic violence out of shelter services**

### Environmental Services:

- delay/deferral in **capital improvement projects**

### Aging Services:

- deferral of further work on **Intergenerational Projects**
- deferral of continuing County supplement to **Loaves and Fishes** (impact probably not felt until after July 1, 1997)

### Juvenile Services:

- reduction in **counseling services**

### Administration/Support:

- **reduction in administration/clerical/support services throughout organization**

## 1996-97 Savings - Summary

Department	1996-7 Savings from Positions Held Vacant	1996-7 Savings from Programs Delayed or Stopped	Total estimated savings
Aging Services	86,900	97,952	184,852
Community and Family Services	174,343	643,280	817,623
Community Corrections	20,000	917,000	937,000
District Attorney	None at this time.	None at this time	0
Environmental	604,594	None at this time	604,594
Health	374,617	200,479	575,096
Juvenile	99,280	None at this time	99,280
Library	None at this time.	861,440	861,440
Sheriff	554,469	1,161,137	1,715,606
Nondepartmental	20,000	None at this time	20,000
Support Services	148,055	None at this time	148,055
<b>Total</b>	<b>2,082,259</b>	<b>3,881,288</b>	<b>5,963,547</b>
Capital Improvements	1,403,000	None	1,403,000

Projects deferred. Money may be used for other projects later, for these projects, or for costs associated with program shutdown next year.
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**Note:** the impacts listed above are departmental estimates of the savings from the actions they plan to take. These numbers should be treated with caution in that they may account for savings that would otherwise have been available (since all turnover causes some underspending, for example), and in that other expenditures may be above budget either as a result of some of these actions (increased overtime, need for contractual help, etc.,) or despite these actions.

# 1996-97 Savings - Aging Services

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Community Access Services</b>					
	Intergenerational 0.5 Program Development Specialist	1/1/97	11,972	23,943	Ends intergenerational program
	Adult Care Home Activities Coordination 0.5 Program Development Specialist	1/1/97	6,704	13,408	Ends Adult Care Home Activities Coordination (Note: Position is funded in part with Medicaid funds; loss for half year is \$9,577; loss for full year is \$19,154.)
<b>Central ASD Administration</b>					
	Data Administrator	1/1/97	26,731	53,462	Twelve months of the 18 months available funding will be saved.
	Data Analyst	1/1/97	23,454	46,908	Between the two MIS positions this will slow application development, training, etc., for the department.
	Program Manager (Deputy Director)	10/1/96	18,039	24,052	Position is funded 30% County funds; remainder of funding is federal funding. Impact will be increased responsibilities among remaining management staff.
<b>Total</b>			<b>86,900</b>	<b>161,773</b>	

**1996-7 Savings - Aging Services**  
**Programs Delayed or Stopped**

December 1996

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Community Access Services</b>					
	Intergenerational Contracts	7/1/96	39,000	39,000	Ends intergenerational prgram. Contracts had not been let for FY 1997
	Loaves and Fishes Add Package	1/1/97	58,952	117,903	Reduces number of meals for seniors by about 16375 in FY 1997; by 32,750 in FY 1998.
<b>Total</b>			<b>97,952</b>	<b>156,903</b>	

# 1996-97 Savings - Community and Family Services

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Behavioral Health</b>					
	.50 M H Consultant	01/01/97	\$12,364	\$24,728	Reduced ability to leverage funds from other sources via community provider.
	1.0 Office Assistant Senior	01/01/97	\$18,336	\$36,672	Reduced clerical support to six staff who will need to pick up the workload themselves.
	1.0 A&D Eval Specialists	03/01/97	\$11,288	\$45,150	Health Dept planned elimination of Drug Affected Babies program will eliminate 1.0 FTE CGF funded A&D Evaluation Specialist in addition to 1.0 FTE A&D Eval Specialist funded by the linkage grant which is due to expire.
	.90 MH Consultant	01/01/97	See Notes	See Notes	Note: Amount of savings captured in Program Delay worksheet
			<b>\$41,988</b>	<b>\$106,550</b>	<b>Behavioral Health Subtotal</b>
<b>Community Action and Development</b>					
	1.0 Prog Dev Technician	01/01/97	\$19,576	\$39,151	Will need to use higher level staff to perform required grant reporting function. This will be an inefficient use of staff resources.
	.25 Prog Dev Spec	01/01/97	See Notes	See Notes	Note: Amount of savings captured in Program Delay worksheet
	1.0 Weatherization Spec	01/01/97	See Notes	See Notes	Note: Amount of savings captured in Program Delay worksheet
	.25 Prog Dev Spec	01/01/97	See Notes	See Notes	Note: Amount of savings captured in Program Delay worksheet
			<b>\$19,576</b>	<b>\$39,151</b>	<b>Community Action and Development Subtotal</b>

# 1996-97 Savings - Community and Family Services

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Developmental Disabilities</b>					
1.0	Prog Dev Tech	01/01/97	\$19,576	\$39,151	Clerical and other duties to be assumed by existing case management staff, affecting their ability to provide more skilled services to people with developmental disabilities and their families.
1.0	Case Manager 2	01/01/97	\$21,635	\$43,270	Increases service ratio of Service Coordinators in unit that exclusively serves individuals on the "wait list" and their families - individuals with developmental disabilities lose access to jobs, housing, etc.
.50	Case Manager 2	01/01/97	\$10,818	\$21,635	Increases service ratio of Family Consultants in unit that serves children age birth to 16 and their families - will decrease our ability to help families access needed services such as housing, therapy, after school supports, in-home services, etc.
1.0	Case Mgmt Asst	01/01/97	\$14,780	\$29,559	Increases workload for all Family Consultants/Service Coordinators as this position provides a variety of clerical and direct service supports for individuals with developmental disabilities and their families.
.50	Prog Dev Spec	01/01/97	\$11,601	\$23,201	Position is directed at improving County relationships with the foster care provider community while assisting providers to better meet the needs of their residents with developmental disabilities - will directly affect improved service provision.
1.0	Prog Dev Spec	01/01/97	\$28,227	\$56,454	Loss of coordination for in-house psychiatric clinic that addresses the lack of psychiatric resources for individuals with developmental disabilities. Loss of coordination for Behavior Intervention Committee that combines the expertise of consumers and professionals in a technical assistance and oversight rolerelated to behavior intervention plans in funded services. Loss of diagnosis/evaluation/eligibility coordination.
			<b>\$106,635</b>	<b>\$213,270</b>	<b>Developmental Disabilities Subtotal</b>

# 1996-97 Savings - Community and Family Services

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Resource Management</b>					
	0.4 Office Assistnt 2	01/01/97	\$6,145	\$12,290	Reduces clerical support for department wide activities which will need to be picked up by management staff or just not get done.
			<b>\$6,145</b>	<b>\$12,290</b>	<b>Resource Management Subtotal</b>
<b>Total</b>			<b>\$174,343</b>	<b>\$371,261</b>	

**1996-97 Savings - Community and Family Services**  
**Programs Delayed or Stopped**

December 1996

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Behavioral Health</b>					
	Family Advocates/Intervention	04/01/97	\$40,000	\$75,000	Effectiveness of Mental Health Consultants in responding to children in child abuse situations will be seriously reduced and not be able to bridge the service gap to address the need.
	Mental Health Head Start - .90 FTE for FY 96/97 and 1.80 FTE for FY 97/98	01/01/97	\$54,047	\$108,094	Eliminates expansion of current mental health services for Head Start to Portland Public Schools and Gresham Migrant Head Start.
	Family Involvement Coordinator	07/01/96	\$16,380	\$16,380	Eliminates professional services funds for contract with parent advocate.
			<b>\$110,427</b>	<b>\$199,474</b>	<b>Behavioral Health Subtotal</b>
<b>Child, Youth and Family</b>					
	Girls Empowerment	04/01/97	\$70,000	\$140,000	Hampers County implementation of House Bill 3576.
	Family Center/PCDS Expansion	01/01/97	\$237,000	\$475,000	Will not expand PCDS services to 3 - 5 year olds at all Family Centers or birth - 3 year-olds at the Asian Family Center
	Sexual Minority Youth	07/01/96	\$20,000	\$20,000	Will not begin new program for sexual minority youth network which will hamper system development and service integration.
			<b>\$327,000</b>	<b>\$635,000</b>	<b>Child, Youth and Family Subtotal</b>
<b>Community Action and Development</b>					
	Community Leadership Institute	01/01/97	\$25,000	\$50,000	Will not begin Community Leadership Institute/Parent Advocacy program at Head Start Centers
	Sustainable Habitat: Lead Removal Project, 1.0 Weatherization Spec, 0.25 Prog Dev Spec	01/01/97	\$80,853	\$80,853	Will not fill positions (\$54,707), but will use temporary funds to hire welfare recipients to perform job tasks, to be supervised by current staff. Will also reduce hands on training necessary for worker certification.
			<b>\$105,853</b>	<b>\$130,853</b>	<b>Community Action and Development Subtotal</b>

# 1996-97 Savings - Community and Family Services

December 1996

## Programs Delayed or Stopped

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Resource Management</b>					
	Domestic Violence : Out of Shelter Services	07/01/96	\$100,000	\$225,000	Will proceed with RFP for Domestic Violence Out of Shelter Services but will contract for a reduced level of Out of Shelter services at community based organizations.
			<b>\$100,000</b>	<b>\$225,000</b>	<b>Resource Management Subtotal</b>
<b>Total</b>			<b>\$643,280</b>	<b>\$1,190,327</b>	

# 1996-97 Savings - Community Corrections

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Admin</b>	OA Sr.	12/31/96	20,000	37,000	spread work over office/use some temp help
<b>Total</b>			<b>20,000</b>	<b>37,000</b>	

**1996-97 Savings - Community Corrections  
Programs Delayed or Stopped**

December 1996

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Work Release</b>					
	Cut whole program-1PA, 3 PPO, 9 RS, 1 OA Sr	12/31/96	450,000	981,565	lost lease-will no longer be able to offer this program-staff will be assimilated into other offices, if possible.
<b>Intensive Case Mgmt.</b>					
	Cut Program as known today-1 PA, 11 PPO, 2 OA2	2/1/96	392,000	926,126	200 cases will be absorbed back into general caseload. Transfer some staff to 1145 program, others into other vacancies.
<b>Admin</b>					
	Contracts	12/31/96	30,000	to be determined	discussion about further cuts to be held in January.
<b>Forest Project</b>					
	Transfer 4 slots to 1145 funding	2/1/96	45,000	100,000	
<b>Total</b>			<b>917,000</b>	<b>2,007,691</b>	

# 1996-97 Savings - District Attorney

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
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None as of now.

**1996-97 Savings - District Attorney  
Programs Delayed or Stopped**

December 1996

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
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None as of now.

# 1996-97 Savings - Environmental Services

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Assessment &amp; Taxation</b>					
	Clerical Unit Supervisor	12/1/96	21,467	36,801	Operations workload shifted to Program Manager
	Office Assistant 2	12/1/96	16,017	27,457	Increased backlog in processing records
	0.33 Systems Administrator	12/1/96	26,966	80,898	Delay in System Migration
	0.33 Programmer Analyst Sr	12/1/96	21,667	65,001	Delay in System Migration
	0.17 Computer Operator Lead	12/1/96	6,712	40,272	Delay in System Migration
	0.5 Fiscal Specialist 1	12/1/96	18,401	36,801	Critical fiscal work performed by managers
	Data Entry Operator	12/1/96	16,610	28,475	Time delays & backlog in records indexing
	0.33 Data Analyst	12/1/96	15,859	47,577	Delay in System Migration
	Appraisal Specialist	12/1/96	21,467	36,801	Potential revenue loss in Person Prop. Appraisal
	0.5 Office Assistant Sr	12/1/96	16,678	33,356	Increased backlog in processing Exemptions
	Data Analyst	12/1/96	25,319	43,404	PC/LAN administration backlog in Tech Support
	Operations Administrator	12/1/96	27,200	46,629	Operations workload shifted to Program Manager
<b>A &amp; T Total</b>			<b>234,363</b>	<b>523,472</b>	
<b>Animal Control</b>					
	Animal Care Technician	12/1/96	17,935	30,746	Shelter workload increases
<b>Elections</b>					
	Office Assistant 2	10/1/96	20,593	27,457	Elections workload increases
<b>Facilities &amp; Property Mgt</b>					
	2 Electrician	10/1/96	88,948	118,598	Longer response times
	Custodian	10/1/96	25,463	33,951	Covered by contractor
	2 Plant Maintenance Engineer	10/1/96	71,448	95,266	Longer response times
	3 Construction Project Specialist	10/1/96	97,659	130,212	Delayed project start-up
	Construction Project Technician	10/1/96	26,974	35,966	Delayed maintenance
<b>Facilities &amp; Property Mgt Total</b>			<b>310,493</b>	<b>413,993</b>	

# 1996-97 Savings - Environmental Services

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Transportation &amp; Land Use</b>					
	Maintenance Worker	11/1/96	21,211	31,816	Workload increases
<b>Totals</b>			<b>604,594</b>	<b>1,027,484</b>	

Note that Facilities & Property Management positions and the position in Transportation will not have direct savings in the General Fund.

**1996-97 Savings - Environmental Services  
Programs Delayed or Stopped**

December 1996

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
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None as of now.

# 1996-97 Savings - Environmental Services

December 5, 1996

Facilities CIP Projects Delayed/Deferred

CIP Project	Effective Date	FY96-97 Uncommitted	Service Impact
<b>Note: the following projects are delayed and deferred for 1996-97. They may be done in next fiscal year, or other projects may be funded with the money saved from these deferrals. The savings are not currently assumed available for other purposes</b>			
1 MCCF Roof & Seismic	12/01/96	\$ 260,000	Multiple leaks have been bothering occupants, degrading walls and damaging wood
2 MCCF Holding/Armory	12/01/96	\$ 78,000	roof structure. Temporary repairs made to get thru Winter after bids came in over budget.
3 MCCF Electrical & Alarms	12/01/96	\$ 33,000	Dan Oldham asked to hold projects #1 -4, pending site selection for new jail.
4 MCCF Exterior Doors	12/01/96	\$ 10,000	If no potential there to accommodate abandonment of MCCF, roof should be funded again next year. Programmatic requests will be re-evaluated by the Sheriff's Office
5 Jury Boxes	12/01/96	\$ 67,000	This has been on hold per Jerry Cooper pending anticipated lease of Solomon Courthouse. If we don't enter into a lease, Courts will request this project again.
6 Ford Bldg Freight Elevator	12/01/96	\$ 155,000	Project could be deferred--we can put a Hazard warning sign on the doors and continue repairs, as necessary.
7 Yeon HVAC Control	12/01/96	\$ 175,000	If deferred, we will continue to have high maintenance costs and complaints about exhaust gases in offices.
8 Animal Control Roof	12/01/96	\$ 125,000	Various leaks into wood structure. The project should not be deferred long, but the roof is not as bad as MCCF's yet.
9 Animal Control Waste Pipe	12/01/96	\$ 250,000	Pipe capacity/blockage problems have been reduced by new cleaning protocol. Division Manager wants to use funds to address poor HVAC system.
10 An.Cont Large Animal Barn	12/01/96	\$ 49,000	Long-planned barn for horses/cows would save staff time, but could be deferred again. "Pig Farm" Buldings no longer usable.

# 1996-97 Savings - Environmental Services

December 5, 1996

Facilities CIP Projects Delayed/Deferred

CIP Project	Effective Date	FY96-97 Uncommitted	Service Impact
11 Kelly Bldg Water Pipe	12/01/96	\$ 13,000	Main water feed/valves run directly above main electrical panels-- potentially very hazardous, but could be deferred. This has been an existing condition.
12 Kelly Bldg Sismic Bracing	12/1/96	\$ 28,000	An ISD request to stabilize raised floor to protect Mainframe in case of a quake. Could be deferred, this has been an existing condition
13 GNC Structural Study	12/1/96	\$ 140,000	On notice from Gresham to repair or "get out." Health and Aging uncertain. We need to ask Gresham for more time to defer project
14 Strategic Space Plan-Phase 3	12/1/96	\$ 20,000	Next steps could remain uncertain through end of FY96-97. If we need to work on plan, we will need to do Phase 3 work in-house.
<b>Total</b>		<b>\$ 1,403,000</b>	

# 1996-97 Savings - Health Department

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Disease Control</b>					
	0.83 Administrative Secretary, Division Director's Office	Oct-96	30,245	36,294	Business Services Director will share clerical support with Disease Control through year.
	0.5 Office Assistant	Current	8,637	14,806	Support will be shared with Planning and Development through the fiscal year.
	1 Community Health Nurse, HIV Treatment	Current	37,144	63,675	Service capacity at clinic will be reduced.
<b>Neighborhood Health</b>					
	0.5 Community Health Nurse, EC Field	Current	16,267	27,886	Team caseload reduced equivalent of one nurse's case load.
	1 Community Health Nurse, NP Field	Jan-97	32,533	55,771	Team caseload reduced equivalent of one nurse's case load.
	0.1 Health Svcs Administrator, Whitaker Middle School	Jul-96	7,069	7,069	Current staff will assume load of planning and opening Whitaker MS
	1 Community Health Nurse, NE Field	Current	32,533	55,771	Team caseload reduced equivalent of one nurse's case load.
<b>Dental Services</b>					
	0.4 Dental Assistant, Mid County	Current	7,630	13,080	Customer service will be impacted; longer waits on phones, longer check in lines, etc.
	0.6 Dental Assistant, Gateway	Current	18,470	31,662	Customer service will be impacted; longer waits on phones, longer check in lines, etc.
	1 Dental Assistant, Gateway	Current	21,643	37,102	Customer service will be impacted; longer waits on phones, longer check in lines, etc.
<b>Primary Care</b>					
	0.5 Nutritionist	Current	10,014	17,168	Reduced services for WIC clients.
	0.5 Lead Family Nurse Practitioner	Current	24,174	41,442	Reduce the effectiveness of our internal medical supervision and QA program.
	0.8 Office Assistant, After Hours Triage	Current	12,084	20,716	Reduced clinical efficiencies and customer service.
	1 Office Assistant, West Side	Current	15,994	27,419	Reduced clinical efficiencies and customer service.

# 1996-97 Savings - Health Department

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
	0.5 Office Assistant, West Side	Current	8,637	14,806	Reduced clinical efficiencies and customer service.
	0.9 Community Health Nurse, NE Clinic	Current	25,096	43,022	Service capacity at clinic will be reduced.
	0.2 Community Health Nurse, NE Clinic	Current	9,036	15,490	Service capacity at clinic will be reduced.
<b>Support Services</b>					
	1 Purchasing Spec 1	Current	15,396	46,188	Hold open until March. Operational units will not be supported in purchasing.
	0.5 Office Assistant, Lab	Current	8,888	15,237	Reduced clinical efficiencies and customer service.
<b>Business Services</b>					
	0.8 Fiscal Specialist, Accts Payable	Current	25,614	43,910	Claims processing timelines will degrade.
	0.4 Office Assistant, reception, McCoy 7	Current	7,513	12,879	Public access will be limited on McCoy 7.
<b>Total</b>			<b>374,617</b>	<b>641,392</b>	

**1996-97 Savings - Health Department  
Programs Delayed or Stopped**

December 1996

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Disease Control</b>					
	Cut one clinical nurse, STD Clinic, and one Epidemiologist, Epi Program	Mar-97	14,167	98,300	STD/Epi unit cuts correspond with lower demand for STD services, following improvements in STD infection rates tied to changes in sexual behaviors related to the AIDS epidemic.
<b>Neighborhood Health</b>					
	Cut GF support for expansion of neighborhood access sites	Mar-97	75,000	300,000	Fund expansion through cuts in other Neighborhood Health programs.
<b>Primary Care</b>					
	Eliminate Drug Affected Babies Pilot Project	Mar-97	78,458	134,500	Note that one FTE, estimated at \$42,500, resides in CFSD.
<b>Support Services</b>					
	Eliminate central graphics function; replace with contract	Jan-97	7,854	15,708	Responsiveness to unit managers, health educators, and other customers reduced.
	Reduce general fund support for the immunization project.	Jan-97	25,000	50,000	Planned improvements in the immunization program will not be realized.
<b>Total</b>			<b>200,479</b>	<b>598,508</b>	

**This is a tentative list, with changes expected to generally begin in March, and continuing into 1997-98.**

# 1996-97 Savings - Juvenile Justice Services

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Custody Services</b>					
	Juvenile Justice Administrator	Now through March	26,900	66,617	postponement of administrative functions which are important but not urgent
<b>Counseling</b>					
	Juvenile Justice Manager	Now through March	20,000	67,409	postponement of administrative functions which are important but not urgent
	Juvenile Counselor	Now through June	26,190	44,898	increase in caseloads of other counseling staff
	Juvenile Counselor	Now through June	26,190	44,898	increase in caseloads of other counseling staff
<b>Total</b>			<b>99,280</b>	<b>223,822</b>	

# 1996-97 Savings - Juvenile Justice Services

## Programs Delayed or Stopped

December 1996

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
	None as of now.				
	<b>Custody Services</b>				
	Computer education		10,000 ?	10,000 ?	Restructuring to save money, some possible program impact. Estimates and explanation will be forthcoming at a later date.

# 1996-97 Savings - Library

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
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None as of now.

## 1996-97 Savings - Library Programs Delayed or Stopped

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Support Services</b>					
	Reduced library materials purchases	12/1/96	300,000		This is a 20% reduction in spending for the remainder of this fiscal year.
<b>Sys. Public Svcs</b>					
	Juvenile Justice Outreach; 1.00 Library Outreach Specialist	1/1/97	1,780		Delay or refuse grant project awarded jointly to Library and JJD; position funded by grant (\$\$ reflects Library's inkind contribution).
<b>Central Library</b>					
	Added hours for April reopening; various positions	1/1/97	200,000		Budget calls for Central to open an additional 10 hours/week when Central re-opens. These new hours would not be added. Staff needed to accomplish this will not be hired.
<b>Comm. Services</b>					
	Joint Project with Parkrose	12/1/96	63,660		Delay joint use library project with Parkrose High School. (Opening day collection [\$250,000 paid from bond funds] will not be selected.)
	Added hours at library branches; various positions		\$237,000-\$296,000		Added hours at branch libraries began in October as per levy election last spring. We will roll back these hours beginning January 1, 1997. Total savings depend on how quickly layoff process can be completed. About 30 full and part time staff are affected
<b>Total</b>			<b>802,440</b>		
			<b>861,440</b>		

# 1996-97 Savings - Sheriff

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Enforcement</b>					
	2 Deputy Sheriffs	01/01/97	65,668	131,336	Training and Civil will be reduced
<b>Facilities</b>					
	8 Corrections Deputies	01/01/97	197,228	394,456	Positions will not be available to fill posts which will generate overtime (unless program cuts are made)
<b>Programs</b>					
	3 Corrections Counselors	01/01/97	63,653	127,306	Slower response to inmate requests/fewer "group sessions"
	0.5 Corrections Technician	01/01/97	9,192	18,384	Slower service/increased workload for remaining staff
<b>Enforcement</b>					
	Facility Security Officer	01/01/97	16,859	33,718	No facility security coverage for visitations at the Work Crew Annex
	Civil Deputy	01/01/97	20,372	40,744	Slower process service
<b>Services</b>					
	2 Data Analysts	01/01/97	46,640	93,280	Slower service/delayed LAN installations at Inverness and the Justice Center
	Sheriff's Operations Tech. Supervisor	01/01/97	20,077	40,154	No night shift supervision/increased workload and increased liability
	Sheriff's Operations Tech.	01/01/97	16,846	33,692	Slower service/increased workload for remaining staff
<b>Programs</b>					
	2 Corrections Records Tech. Supervisors	01/01/97	41,769	83,538	Reduced supervision/increased workload and increased liability
	Corrections Records Tech.	01/01/97	17,448	34,896	Slower service/increased workload for remaining staff
	2 Office Assistant 2s	01/01/97	30,974	61,948	Reduced clerical support, may result in overtime to complete functions/payroll
	0.5 Case Management Asst.	01/01/97	7,743	15,486	Reduced clerical support for the In-Jail Intervention Program
<b>Total</b>			<b>554,469</b>	<b>1,108,938</b>	

## 1996-97 Savings - Sheriff Programs Delayed or Stopped

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>Facilities</b>					
	Non-contracted work crews/6 Corr. Deputes moved to offset OT*	01/01/97	250,874	501,747	No work crew services except for revenue producing jobs
	Work crew annex/8.42 Corr. Deputies moved to offset OT*	02/01/97	293,381	586,762	45 fewer jail beds
	cut food, supplies, etc.	02/01/97	34,280	68,559	
	Gresham Temporary Hold/2.82 moved to offset OT*	01/01/97	72,443	144,886	Increased transport time for MCSO and East County cities
	Work In Lieu of Jail Program/Overtime, food, supplies, motor pool	01/01/97	49,792	99,584	Closure of this jail alternative
	Cut staff meals in the facilities	01/01/97	96,277	192,554	Reduced employee benefits (decision requires union notice)
<b>Programs</b>					
	Close Street Supervision/3 Corr. Deputies & 1 Corr. Sergeant moved to offset OT	01/01/97	125,437	250,874	Measures 11 and 40 dramatically affect caseloads
<b>Professional Dev.</b>					
	Recruiting/Corr. Sergeant and Backgrounder moved to offset OT	01/01/97	94,826	189,652	Halt enhanced recruiting efforts for SB1145 hiring
<b>Executive</b>					
	Public Information Officer/move to offset OT	01/01/97	41,812	83,624	Reduced ability to respond to media inquiries
<b>All</b>					

**1996-97 Savings - Sheriff  
Programs Delayed or Stopped**

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
	Reduce materials, services and equipment purchases	01/01/97	100,000	200,000	No replacement of outdated items, no new purchases, increased repair costs
<b>Enforcement</b>					
	Eliminate seven motorcycles (and review remainder of fleet needs)	01/01/97	2,016	4,032	No motorcycle patrol services
<b>Total</b>			<b>1,161,137</b>	<b>2,322,274</b>	

\* Items need to be reviewed carefully by the Board. Action may result in serious community impact.

**Note - above commitments will seriously impact our ability to internally deal with about \$300,000 of unbudgeted liabilities we expect to incur this year. Also, we are assuming that the Board will fund our budget modifications for the First Responder settlement and the Corrections Records staff reclasses.**

# 1996-97 Savings - Nondepartmental

December 1996

## Positions Held Vacant

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>MCCF</b>	Communications Coordinator	1/1/96	20,000	40,000	Preliminary estimates. Impact and estimates will be forthcoming at a later date.
<b>Total</b>			<b>20,000</b>	<b>40,000</b>	

**1996-97 Savings - Nondepartmental  
Programs Delayed or Stopped**

December 1996

<b>Division</b>	<b>Cut in Program/Position</b>	<b>Effective date</b>	<b>1996-7 Savings</b>	<b>Annual Amount</b>	<b>Service Impact</b>
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None as of now

**1996-97 Savings - Support Services**

December 1996

**Positions Held Vacant**

Division	Position Held Vacant	Effective date	1996-7 Savings	Annual Amount	Service Impact
<b>ISD</b>					
	Programmer Analyst 2		38,002	50,867	Implementation of GIS technology for the county is delayed. One position would be maintained for implementing this technology and a partnership established with METRO who is currently a leader in the use of GIS.
	Data Analyst		46,682	62,242	D.P. funding, current critical work is being done by other staff. Position is not GF, but dollars in will translate into savings for users.
	Programmer Analyst /Senior		33,371	44,669	Reduces staffing available for the county wide data model which results in a longer timeframe for identifying, protecting, and expanding access for existing data systems. Workload will be assumed by two remaining staff.
<b>Budget and Quality</b>					
	Budget Analyst	1/1/97	30,000	60,000	Reduces capacity to prepare full range of budget narrative documents, does not jeopardize legal compliance.
<b>Total</b>			<b>148,055</b>	<b>217,778</b>	

Note that Data Analyst position will not produce direct savings in the General Fund.

**1996-97 Savings - Support Services**  
**Programs Delayed or Stopped**

December 1996

Division	Cut in Program/Position	Effective date	1996-7 Savings	Annual Amount	Service Impact
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None as of now.

**Joint City/County Community Meetings On Measure 47 Impacts**

**UPDATE**

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**I. SCHEDULING ISSUES:**

- Eight joint City/County community meetings proposed (one in each Neighborhood Coalition). BCC to add one more in Gresham.
- Dates being checked by schedulers for County Commission and City Council availability:

January 23, Thursday evening	January 30, Thursday evening
January 25, Saturday (one a.m. meeting; one p.m. meeting)	February 1, Saturday (one a.m. meeting; one p.m. meeting)
January 27, Monday evening	February 3, Monday evening
January 28, Tuesday evening	February 4, Tuesday evening
January 29, Wednesday evening	
- Evening meetings from 6:30 to 9:00. Saturday meetings - 10:00 a.m. and 2:00 p.m. Preferable to use Saturdays for two meetings each and then schedule only 4 evenings.
- Attempting to schedule for maximum Council and Board participation. County Commissioners may decide to focus on meetings in their districts.

**II. PROPOSED MEETING FORMAT:**

- A. Informal Question and Answer Time      45 minutes (last 15, people getting seated)**  
As citizens come in early, they can talk with County Commissioners, City Council members, other elected officials, and dept. heads - to ask questions about services, review charts of services within major service areas, read meeting materials, get coffee, etc.
- B. Welcome and Introductions      30 minutes**  
**Presentations:      Measure 47 - What It is.**  
**Measure 47 Budget Impacts - County. City.**
- C. Small Group Discussions      45 minutes**
- Randomly distributed groups. BCC, Council, electeds and dept. heads to facilitate.
  - Assignment for each table: "Discuss your preference for areas to reduce services."  
City: Look at City services list. Discuss individual priorities. As a group, decide which are the areas they are most willing to see reductions.  
  
County: Look at major areas for possible reduction. Discuss individual priorities. As a group, decide which are the areas they are most willing to see reductions.
- D. Group Reports and Closing Remarks      30 minutes**  
Facilitators share groups priorities for areas they are most willing to see service reductions. Other discussion highlights.
- E. Comments, Suggestion, Questions and Evaluation Sheet Available**

## **BOGSTAD Deborah L**

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**From:** CHAIR Mult  
**Sent:** Tuesday, December 10, 1996 1:33 PM  
**To:** BROWN Carol; AGING Fiscal; BERMAN Holly; BRANDON Jeff; BERGSTROM Julie; BOVEJOHNSON Renee; COSTANZO Rosanne; ADAMS Annette R; BROWN Chuck B; CARPENTER Douglas J; BROCKMUELLER Jolene M; AUGUSTINE Kurt G; CRABB Larry D; CHERRY Nicole N; AUGUSTINE Sheila L; BARTHOLOMEW Gary L; BOGUICKI S David; ACKER Donald A; ADAMS Dennis L; ALEDO Daniel O; ANHAACK John M; ARLING Diana L; BADER Mohammed A; BAKER Joslyn R; BARHAM LouRay E; BARRON Nancy M; BELL Iris M; BIEMAN Barb Z; BLACKMAN Catherine A; BOCKELMAN Joanne R; BONNERLIN Barbara J; BOOREN Jeff P; BOTSFORD Patrice A; BRADY Barbara L; BRANCHE Reynold J; BRODBECK Tom A; BROOKER Bill T; BROWN Chet N; BROWN Dana L; BRYANT Nancy A; BUCCIARELLI Jean G; BUDD Jeanne A; CADE Carol J; CLARE Dian; CLARK Susan L; CLAY James W; COKER Daniel R; CONRAD Dorrine A; BURKE Alafair S; CLARK Brenda B; ALLEN Brenda L; BAIRD Dale; COWAN Carol M; BLACK Diana L; ASHTON Derek J; BROWN Debora L; CARSON Emily D; BERGSTROM Eric J; BRADLEY John C; AZAR Joanne E; BACA Jill L; COX Jan M; BASSETT Jan R; BACON Kelly G; BURNEY Liza A; BRUNTON Leslie L; CURRY Marilyn; BETZ Beth N; CALLAHAN Patrick K; CURRAN Sherry A; BUHRMASTER Sharon L; ARDEN Sheila M; ATANES Laura; BRUN Patrick; CRISWELL Rick; BEASLEY Charles H; CLIFFORD Gary L; BUSSE Kathy A; BLANCHARD Myrna J; BOURQUIN Phillip M; Administrator; BATTIS Alan L; CONFERENCE Blue R; BJORK Bruce B; Central Stores; CIP; CALKINS Craig M; ALDRIDGE David B; BURGOYNE Esther K; CALLOWAY Geneva S; BAXTER Larry E; ALLEN Marilouise J; Contracts; BITTNER Nils B; BRUNO Roger A; BURNS Sean S; COLDWELL Shaun M; CONFERENCE Sun R; Administrator; BYRON Amanda J; CRAGHEAD Ardys L; BREMER Ann M; AUDITORS Health; BOWMAN Bobbie R; CARLSON Billie R; CRONIN Cheryl B; BRUGGER Catherine D; BRYANT Carrie E; BLOSSER Catherine G; CASCIATO Carol J; ARNOLD-GARRETT Carolyn K; COSTAN-BORCEA Carmen L; AYALA Cynthia M; CHUCKOVICH Denise E; ANDERSON Diana G; ANGSTROM Doris J; CASSIDY Donna J; BANDA David O; BARTHOLOMEW Ellen A; CUMMINGS Elizabeth B; BUTSCH Fred J; ADAMS Hilda C; BRAME Herman L; BROWN Izora J; BAKER Julia A; CRAWFORD Joan B; ANDREWS Jerry D; CIVILETTI Jane D; BAKER-JOHNSON Judy K; BAKER Janet L; CASTLE Julie L; CARPENTER Jan L; BELCOURT Joy M; ANHAACK Johanna P; ALLEN Joy W; CLANCEY Karin A; CUSACK Kendal D; BRUNEAU Kim K; BALLER Kim R; CARLISLE Kay S; BREWSTER Lorie A; COLLAZO Lygia D; BARON Linda E; BLATT LaVerne R; CRYMES Lynn S; BASARAB Lyudmila V; AVOCETTE Lindy; BUSH Michael B; CHEDISTER Jill; BREUER Marilynn; BROWN Mary M; CHAVEZ Maria T; ANDERSON Polly C; CALDERON Ruth I; AIELLO Susan A; CAMERON Susie D; ADAMS Susan E; ARMSTRONG Sharon K; CHISHOLM Sandra L; BLACK Sharon N; COLLINS William E; COX Geraldine K; BLAUVELT Margaret J; CHERIF Salim A; BEBB Anita M; ALLINSON Don W; BARRETT Hugh; BROCKWAY Treiva L; BERRY Benjamin L; CAWLEY Dale R; CLINTON Ken R; BOWSER Patty M; BAKER Steve L; CRAIG Terri M; ARNOLD William M; BOWSER Bill R; ADAMS Shirley W; COOK Beverly L; BRIDGES Carol A; CAVANAUGH Caron J; COMMUNITY DETENTION Oncall; COLLEY David A; COPPEDGE Andre; BUKOWSKI-MINKEL Donde; ARTHUR Dylan D; ANDERSON Delores J; BLETH Doug L; CARLSON Don L; CORSO Deena M; CLAWSON Elyse; CAREY Henry L; BUSLACH Joe A; BROWN Jimmy D; ASHFORD John H; COHEN Julia J; BISHOP Jan M; BRAMAN Jeanne M; BROWN Jann O; AGUIRRE J Pablo; ANDERSEN Kim A; BILLUPS Kim A; BRENNAN Kathy C; COOK Lon C; BLOCK Lee E; ARNETT Lori K; BURGESS Laura K; AGUILAR Michelle A; CROCKER Mary Ann; CAREY M Fran; CABALLERO Monica J; CECIL Mary L; BUTLER Martin R; ARCHULETA Patti D; BARTEMUS Penny L; BEARDSLEY Pat S; BANKS Ralph C; ADEN Rollie K; BRAKER Roger L; AUMUELLER Roland T; BROWN Willie E; BODINE William P; COBB Becky; CECOTTI Deanna; COOPER Ginnie; BURCH Melinda; CORRIGAN Susan; CLARK Stephanie C; CLARK Stephanie K; CHANEY Lisa L; BARNETT Rick J; AAB Larry A; BACKSTRAND Karl A; Administrator; BAX Carolyn M; BOGSTAD Deborah L; CARLSON Darlene M; CAMPBELL Edward A; BOWMAN JoAnn A; CONWAY John C; BALL Jan G; ARREDONDO Juana M; ALBERT Jessica P; ARMSTRONG Jeff T; BOYER Mary L; ARDEN Pam E; COLLIER Tanya D; BOYER Dave A; CALLOWAY Geneva S; ANDERSON Faye;

CARLSON Jim I; CAMPBELL Mark; CROOK Barry; AYERS Susan J; ARGUELLO Teri L; BYERS Wendy R; BLACKMER Gary A; CHAIR Mult; CAMERON Chris A; BAUMGARTNER Lori M; BENNINGFIELD Joanne C; BLANCHARD Mel L; BOEGLIN Muriel L; BLOTZER Betty J; ARVIDSON Claudia J; ANDERSON Dale E; BAILEY Don M; ABRAHAMSON Ed; ANDERSON Gail D; BRICKER Scott; COOPER Scott D; CAWLEY Wendy S; BENTLEY Adam; ALKIRE Dyandy; ARIEL XX; COBB Becky; CLARK Brenda; BERTELSON Candy; BROWN Charlotte; CHURCHILL Christine; ANTHONY Colleen; CRAMER Constance; CHRISTIAN Dan; CHANDLER David; COOMLER David; CECOTTI Deanna; ARMSTRONG Diana; CAIN Donna; CROKER Donna; ANDERSON Elaine; BERG Francie; ASH Fred; BABCOCK Gary; BOSWELL Gary; BRUNK Geoff; COOPER Ginnie; AGNER Gloria; CUSHING Grace; AMEN Hagen; BUNTIN Hana; CAMERON Henry; BLYN Jackie; CUNNINGHAM Jay; BARNETT Jean; BEHR Jennifer; COVELL Jim; CABRERA John; CHESS Jon; BIEBER Judy; CAUGHELL-RUSH Julie; CISMOSKI Julie; BEE Jurie; BEUTER Karena; CLOUGH Kathy; BRYK Katrinka; CARGILL Linda; BROWN Lousie; BROWN Lydia; BRYSON Maria; BEGERT MaryLou; CALBURN Melanie S; BURCH Melinda; BERKS Michael; BROWN Michael; CORTEZ Michael R; CONRAD Michele; BONADURER Michelle; ARVESEN Nancy; COLES Nancy; ANGIER Naomi; BILYEU Nicole; ANDERSON Paige; COZART Pat; BLANE Patrick; CONNELLY Paul; BRYANT Remy; BASHOR Renee; BERG Rondi; CROFT Rosanne; ALLEN Ruth; CATO Sandra; CHALEM Sharon; CHRISTENSEN Sidney; BUCKNUM Stanley; BRAND Stephen; ARMITAGE Steve; BURESH Steve; CHUN Terrilyn; BALLMER Todd; BARTLEY Todd; ALTO Vonnie; CLARK Wendy; BURKE Zella

**Subject:** County Board Briefing RE: Measure 47

*Note: Anyone having difficulty accessing or reading this message please contact the Chair's Office at 248-3308.*

**To:** All Multnomah County Employees (Please post and distribute to those without email)  
**From:** Chair Bevely Stein  
**RE:** Dec 10th Board Meeting

Today the initial County response to the anticipated budget shortfall imposed by Ballot Measure 47 was presented to the Board of County Commissioners. Bill Farver, my executive assistant, and staff from the Office of Budget and Quality detailed budget actions designed to achieve savings this year and identify general areas to consider for next year's cuts. These plans have been developed through discussions with departments over the last month.

We are preparing to face the worst case scenario based on the assumption that no replacement money for the estimated \$40 million reduction to the County general fund will be available by next year. Our immediate goal is to reduce spending by approximately \$6 million this year in order to assist in the transition to next year's significantly reduced budget.

The immediate spending restraints will reduce library hours and services, close the jail work crew annex, eliminate funding for a work release center and reduce administrative, clerical and support positions throughout our organization. Several programs slated to begin operation this year would be deferred including the Parkrose library partnership project, expansion of neighborhood health programs, expanded parent/child development programs, library assistance to family day care providers, expansion of mental health services to Head Starts and expanded services to combat child abuse and domestic violence. In addition, few new patients who do not qualify for the Oregon Health Plan will be seen in the Health Clinics.

As part of these immediate budget actions, layoffs are likely to occur in the Library where several new staff have been hired to extend business hours. These are the only layoffs being discussed at this time. If no replacement funding is obtained by July, there will be job losses at the beginning of the next fiscal year. Specific losses in personnel and programs are not known at this time. A substantial benefit of setting money aside from this year's budget is that it could facilitate a staff reduction next

year based more on attrition and voluntary leaves than layoffs. Vickie Gates from the Department of Support Services is working on developing transition resources for employees who will be affected by these job losses. More information about this will be available as the budget process progresses.

Potential service reductions identified for next year include library branch closures and/or further reductions in business hours, closure of County health clinics, delaying the opening of new jail facilities, cuts in mental health services, juvenile justice, senior centers, animal control and capital improvements as well as reduced supervision of offenders on parole and probation. We will be structuring next year's budget in such a way to accommodate any replacement revenue that may become available for restarting programs and services. As this list indicates, the actual service reductions for next year have not been identified with any specificity. All of these issues will be discussed with the community, employees and the BCC in coming months with the final decisions expected in June.

As the County continues to adjust to these anticipated funding reductions, I want to share with you some principles which should guide our decision making. We are not interested in making across the board cuts which compromise the quality of all our services. What we do, we will continue to do well. We will maintain focus on our mission and ensure that we continue with the programs that will help us meet our strategic goals.

This means I will not ask employees to shoulder the burden of this funding shortage through a wage freeze which we believe offers no long term revenue solution while it undermines our workforce. We need to maintain our investments in employee support and training if we are to maintain high quality work in the areas that we continue to do. To this end, information technology and other approaches to help employees work smarter and more efficiently should remain priority investments.

Even as we prepare for funding reductions, we will continue to ask the State Legislature for replacement revenue as well as for changes in laws and administrative procedures which will help us work better and more efficiently. These include simplification of monitoring requirements for State funded programs we administer. It is imperative that any outside barriers to our efficient delivery of services be eliminated.

I know that you have many other questions. We have been asked about court challenges to Measure 47 and about the potential increase in Business Income Tax to help fund schools. In addition the differential impact of Measure 47 cuts on various programs continues to be a source of confusion. My staff is now preparing a document which seeks to answer the Frequently Asked Questions (FAQs) we are receiving. We hope to complete this document by the end of this week, and we will then send you a message telling you how you can get it.

Please feel free to send us your questions. We'll continue to do our best to keep you informed.

MEETING DATE: December 10, 1996  
AGENDA #: B-2  
ESTIMATED START TIME: 11:00 am

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

SUBJECT: 1997 Oregon Legislative Session Update

BOARD BRIEFING: DATE REQUESTED: Tuesday, December 10, 1996  
REQUESTED BY: Chair Beverly Stein  
AMOUNT OF TIME NEEDED: 1 Hour

REGULAR MEETING: DATE REQUESTED: \_\_\_\_\_  
AMOUNT OF TIME NEEDED: \_\_\_\_\_

DEPARTMENT: Non-Departmental DIVISION: Chair Beverly Stein

CONTACT: Sharon Timko TELEPHONE #: 248-3960  
BLDG/ROOM #: 106/1515

PERSON(S) MAKING PRESENTATION: Sharon Timko and Gina Mattioda

ACTION REQUESTED:

INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL  OTHER

SUGGESTED AGENDA TITLE:

**1997 Oregon Legislative Session Update**

SIGNATURES REQUIRED:

ELECTED  
OFFICIAL: \_\_\_\_\_  
(OR)  
DEPARTMENT  
MANAGER: \_\_\_\_\_



BOARD OF  
COUNTY COMMISSIONERS  
96 DEC - 5 PM 5:40  
MULTNOMAH COUNTY  
OREGON

ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES

Any Questions: Call the Office of the Board Clerk 248-3277 or 248-5222



# Multnomah County Oregon

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1120 SW 5th Avenue, Room 1515  
Portland, Oregon 97204  
(503) 248-3308  
Email: [mult.chair@co.multnomah.or.us](mailto:mult.chair@co.multnomah.or.us)

Chair Beverly Stein  
Commissioner Dan Saltzman  
Commissioner Tanya Collier  
Commissioner Gary Hansen  
Commissioner Sharron Kelley

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## Outline for Board Briefing on Legislature *Presented by Gina Mattioda and Sharon Timko*

- I. Review Draft of Multnomah County Legislative Agenda
- II. Explain Session Communication Process and Tools
- III. Examine and Determine Next Steps for Metro Lobby Group Regional Legislative Agenda
- IV. Discuss and Seek Input on Legislative Briefing



# Multnomah County Oregon

1120 SW 5th Avenue, Room 1515  
Portland, Oregon 97204  
(503) 248-3308  
Email: [mult.chair@co.multnomah.or.us](mailto:mult.chair@co.multnomah.or.us)

## DRAFT

Chair Beverly Stein  
Commissioner Dan Saltzman  
Commissioner Tanya Collier  
Commissioner Gary Hansen  
Commissioner Sharron Kelley

## MULTNOMAH COUNTY LEGISLATIVE AGENDA

Multnomah County's legislative agenda is founded on the principles contained in the vision for its people. Multnomah County is Oregon's geographically smallest county, yet it has the state's largest population. Multnomah County exists to provide invaluable services and resources to its citizens. The services Multnomah County provides range from maintaining Willamette River Bridges to operating a network of primary health care clinics serving low income and medically indigent County residents.

Multnomah County's vision strives to increase citizens' sense of personal success and opportunity and to increase their sense of safety and security in the community. To accomplish this, the County is committed to delivering excellent quality, customer-focused services at a good value for the tax dollar. Guided by the framework of our benchmarks, the Multnomah County Board of Commissioners have focused on three long-term benchmarks to achieve the vision: reducing the number of children living in poverty, increasing school completion, and reducing crime.

The capacity of Multnomah County to remain an accountable and productive local government hinges on the partnership with the State Legislature. This relationship recognizes that we are all working for the good of all Oregonians.

### **Legislative Priorities**

#### ***Measure 47***

Measure 47 will reduce the level of services provided by the County. Revenue losses are estimated at \$32 to \$40 million. These cuts will severely affect the most needy, but will touch all County residents.

To minimize the impacts from the revenue loss, Multnomah County supports maximizing local control for implementation of Measure 47. This includes allowing local jurisdictions to decide how to appropriate the revenue loss and to define public safety and education. In addition, Multnomah County will seek state replacement revenue for lost local taxes in accordance with the intent of the measure's sponsors.

#### ***Flexible Regulations***

The County seeks to streamline and minimize planning, monitoring, and reporting requirements from the state for funding of local programs.

### *School Funding*

An educated citizenry is the foundation for strong and healthy communities. A strong public education system is an investment in the future. Education is a cost-effective prevention tool against crime, unemployment, child abuse, and other societal ills.

Multnomah County advocates for increasing the per student support at all levels of education. The County supports repealing the 2% kicker to provide funding for education. The County supports increasing local support to schools and would also support the inclusion of a regional cost factor in the state school fund distribution formula.

### *Public Safety*

The County is dedicated to the protection of our community, by holding offenders accountable for their actions, and by providing them with the necessary skills to become successful citizens. The County embraces projects that promote public safety, reduces violent crimes, and hold youth and families accountable.

Multnomah County seeks adequate funding for Senate Bill 1145 Community Correction Programs to make reforms work and ensure that community monitoring can be done by personnel other than probation officers. The County encourages the Legislature to adopt measures reforming 1994's Measure 11. The County favors legislation that prevents and reduces juvenile crime.

### *Oregon Health Plan*

The Oregon Health Plan is designed to ensure that all Oregonians, regardless of ability to pay have access to high-quality and affordable health care. Since the creation of the Oregon Health Plan, Multnomah County has established many initiatives which strive to meet the health care needs of its clients. The County believes high-risk populations served by the Plan must be provided a safety net and support within the managed care environment so that all their needs are met.

Multnomah County supports the original intent of the Oregon Health Plan, which strives for universal health care access and controls cost by reducing health care services during tough economic times rather than placing limits on eligibility. The County encourages the Legislature to use the increase in the tobacco tax to expand the number of people eligible for the Plan. The County supports the full integration of mental health services into the Plan while preserving the County's role as the Local Mental Health Authority.

### *Transportation*

Multnomah County maintains over 500 miles of County roads and the majority of the Willamette River Bridges. The Willamette River Bridges are a critical link in a highly integrated transportation system. The bridges serve multiple objectives. They connect metro area citizens to the east with the central business district and access numerous regional facilities. They provide direct connections to the interstate highway system and to regional and local networks. They serve alternative modes of travel such as bicycles and pedestrian travel not available on the interstate highway bridges.

Willamette River Bridges are threatened by inadequate funding. The average capital shortfall is approximately \$7.65 million per year over 20 years. Multnomah County urges the Legislature to acknowledge the vital nature of the bridges and provide adequate funding for a responsible transportation package that includes funding for the Willamette River Bridges.

**METRO LOBBY GROUP**  
**REGIONAL**  
**LEGISLATIVE AGENDA**

**December 2, 1996**

## REGIONAL LEGISLATIVE AGENDA

### ***INTRODUCTION***

For the past several years, representatives from public agencies in Clackamas, Washington and Multnomah Counties have met to discuss issues of common concern and to share resources, priorities and problems from their agencies' perspective. The group's membership is open to all public agencies and includes representatives from cities, counties, Portland Community College, Portland School District, METRO, Tri-Met, Portland State University, Oregon Health Sciences University, the Port of Portland, DEQ, the Portland Chamber and others.

The metropolitan region of Oregon includes the state's largest city, Portland, and other large urban areas like Gresham and Beaverton, as well as small rural entities. The region is in a period of rapid population growth and economic evolution. Between 1980 and 1995, population grew 24.2 percent, far outpacing the nation as a whole as well as the rest of Oregon (18.0%). This rate of growth is projected to continue; within the metro Urban Growth Boundary (UGB), the region's population is estimated to exceed 1.4 million in 2015.

The region is expected to experience similar rapid growth in employment (53%), particularly in suburban areas where total employment is projected to increase over 70% by 2015.

The region will attempt to accommodate this growth with implementation of Metro's "Regional 2040 Growth Concept." This regional land use planning framework will concentrate development in a set of high density, mixed use regional centers and pedestrian oriented neighborhood centers, and along LRT and bus corridors. In addition, areas for industrial expansion and freight terminals are identified. Region 2040 reflects the region's desire to retain a livable, economically viable community in the face of rapid growth.

Retaining such a livable, economically viable community in the Portland region will require actions by the State legislature, as well as by regional leaders. Some of the legislative actions that we believe to be needed are summarized in this document. They range from addressing the need for more affordable housing in the region, to establishing an urban higher education center, directing necessary funds to regional K-12 education and to keeping the state's largest seaport competitive. They also include the related issues of transportation funding and Clean Air Plan requirements.

The issues presented in this report go beyond the concerns of any single jurisdiction to those issues key to the region's long term viability. The report is therefore not a compilation of all the agencies' legislative priorities and is not intended to diminish the importance of individual legislative agendas.

Instead it represents what we hope you will agree is a sound, cross-jurisdictional core set of needs for moving the Portland metropolitan region, along with the rest of Oregon, into the 21st Century.

## BALLOT MEASURE 47

### ***BACKGROUND***

Starting in fiscal year 1997-1998 property tax bills will be rolled back to 1994 levels, or 1995 levels less 10 percent, and future increases will be capped at 3% annually as a result of the passage of Ballot Measure 47. In the next two years cities and counties statewide stand to lose an estimated \$560 million, and schools \$450 million.

In recent elections voters in the metropolitan region have passed tax levies to improve parks, maintain libraries, expand jail capacity, light rail and green spaces programs. Citizens have expressed increasing concern over the ability of schools in the region to retain high standards in the face of serious cuts flowing from the passage of Ballot Measure 5 and changes in state funding formulas to achieve statewide equity, to the point of seeking ways to allow for increased local funding at the option of local communities. At the same time, the impact on property owners resulting from a currently healthy economy and with it a healthy real estate market, has resulted in increased property taxes and support for a limitation measure.

### ***REGIONAL NEEDS AND BENEFITS***

The clear effect of Measure 47 is to cut property taxes which can be collected and to restrict the ability of government to use other sources of funding to replace lost revenues. New limits on the amount of tax each property owner can pay in 1997-98 and thereafter will restrict the ability of local governments to collect as much as they are allowed to levy. The measure does not provide a means for allocating revenue reductions within taxing jurisdictions. It requires that in making program cuts "public safety" and "education" be given "priority" status. How these terms are defined and how cuts are allocated will drive decisions made on the local level. At this time local jurisdictions are already using property tax revenues primarily for public safety and education.

In spite of the quick action by local jurisdictions in the metropolitan region to begin the internal and community planning processes needed to bring about changes to programs and budget adjustments, they are limited by the fact that much of the decisions to be made depend on legislation to be drafted to implement Measure 47, and on other related enactments and decisions by the Legislature, and the Governor.

### ***LEGISLATIVE ACTION***

The regional partners ask the legislature to recognize its partnership with local governments and even to preserve traditional areas of local decision-making as legislation implementing Ballot Measure 47 is written. Further, the region requests that in order to maintain the health of the metro area economy, a key component of the health of the state's economy, cities and counties should be held harmless from cuts in revenue that go beyond what will be required by the Measure. School districts and community colleges in this region will be seeking replacement of the revenues lost as a result of the passage of Measure 47. In order to maintain its economic stability, the metro region will urge that sources of existing revenue and authority to raise revenue, be left intact.

Finally, the region asks the legislature to pass legislation early in the session providing for consolidation and expedited review by the Oregon Supreme Court of all legal challenges to Measure 47.

# HOUSING

## ***BACKGROUND***

Against a backdrop of rapid population increase and economic growth, the Portland Metropolitan area is in the midst of a growing crisis in housing availability and affordability.

Over the ten-year period between 1984 and 1993, both the average home sales price and the average annual rent within the area increased by about 73 percent. Over the same ten years the average annual wage rate increased by only 39 percent. Although the burden of this crisis in housing falls mostly on those with low incomes, many middle-income working families are hard hit. A poll conducted in 1995 showed that over 75% of the likely voters in Portland are concerned with the high cost of both homeownership and rental units, with a strong majority agreeing that more money was needed to address the problem. Increasingly, more people are spending in excess of 30% of their gross monthly income at the expense of other basic needs. A growing number of workers cannot find affordable housing that is near to their place of employment. Many housing units are being lost due to the expiration of certain federal subsidies. Specific neighborhoods are actually losing affordable units through price inflation.

## ***REGIONAL NEEDS AND BENEFITS***

Based on population and employment projections, the types and numbers of housing units that will be needed by communities in the region for the next twenty years are being projected through METRO's Housing Needs Analysis as part of the region's 2040 process. It appears that 250,000 units will be needed and that a full 50,000 of them will have to be affordable, below 60% of median.

Housing developed for households earning 60% or less of median income must be subsidized to be affordable. The high cost of financing, land, labor and materials combined with the elimination of federal tax incentives, has inflated the cost of private sector developed housing. Federal subsidization of new housing construction has diminished steadily since the late 1970's. Although the federal government still is the largest subsidizer of lower income affordable housing, the state and local governments and the development community have had to carry a greater burden in providing new projects. In the metropolitan region the tools most used in the past have been incentives such as grants and loans, fee waivers and tax abatements. These tools are not by themselves sufficient to meet the needs for housing in the current economic environment.

The State Housing Trust Fund, created by the Oregon Legislature in 1991 has provided a statewide source for funds that has leveraged significant development throughout the state. Since passage of the law, appropriations from the state general fund and the lottery have not been sufficient to grow the corpus of the Fund to a level that would meet the need of the current statewide housing crisis.

Housing advocates and leaders in the business community agree that a real estate transfer tax (RETT) is the preferable way to fund affordable housing. It is clearly linked to housing costs, and a mechanism is already in place for collection. A group representing key interests in the affordable housing debate have been developing a state-wide RETT proposal for the 1997 Legislative Session that would take advantage of the current climate of growth to tap funds for housing.

## ***LEGISLATIVE ACTION***

The region should support passage of legislation that will create a statewide Real Estate Transfer Tax, the proceeds of which will provide a steady source of funding for the development and preservation of affordable housing.

## **EDUCATION SUPPORT**

### **BACKGROUND**

The economic and social health of the Portland metropolitan region depends upon a strong public education system. From pre-school through graduate level, our education systems provide pathways to success for our children, youth and adults. An educated citizenry contributes back to the community through jobs, public safety and employment. Education is the best antidote to crime, unemployment, child abuse, and other factors impacting our society. Education is the best investment in the future we can make.

Education is a continuum, and all segments must be strong. Children must be prepared to enter Kindergarten, and help must be available at the earliest years to ensure readiness. Education improvement in the elementary and secondary schools must be continued, but unless there are strong community and four-year colleges for students to attend after high school graduation, education reform is meaningless. Postsecondary education and graduation and professional program are essential to Oregon's economic future.

### **REGIONAL NEEDS AND BENEFITS**

During the past six years, funding for public education has been inadequate. Measure 5 and resulting state distribution formulas resulted in a loss of funding for the Portland School district and created other funding inequities in the Metro region, some of which can be attributed to the lack of a regional cost factor. Measure 5 also makes it impossible for citizens at the local level to increase taxes for school funding, except through private donations and capital investments. We are not investing in our educational institutions at the very time we see large increases in the school-age population, and when education for jobs is critically important. Measure 47 exacerbates the existing problem of inadequate funding for all levels of education.

### **LEGISLATIVE ACTION**

We ask the 1997 Legislative Assembly to appropriate funds to increase per student support at all levels of education. The Metro region partners support amending or repealing the 2% individual and corporate kicker to provide funding for education. Regardless of the funding source, state support must be increased. The Portland Metro region supports legislation that would provide options for increasing local support to schools and would also support the inclusion of a regional cost factor in the state school fund distribution formula.

## **KEEPING THE REGION'S AIR CLEAN**

### ***BACKGROUND***

The Portland Region is out of compliance with the federal Clean Air Act for ground-level ozone, commonly known as smog. The Department of Environmental Quality (DEQ) has worked with a Governor's Task Force, several advisory committees and two legislatures to develop a ten-year plan to maintain clean air. A key element in the plan is new "enhanced" vehicle testing.

Motor vehicles are the number one cause of air pollution in the region. The enhanced test will measure emissions from cars under more realistic driving conditions. The test equipment is more expensive than the old equipment used since the program began in 1975. The new test will also require additional staff to operate the equipment.

### ***REGIONAL NEEDS AND BENEFITS***

The enhanced vehicle inspection test is the most critical element in the air quality maintenance plan. It accounts for about 40 percent of the pollution reductions needed in the plan to maintain clean air. If the new test is not approved through the legislative budget process, the region will not be redesignated as "in attainment" by EPA and a new planning process would be required by federal law to identify a different strategy to meet the requirements of the Clean Air Act. Meanwhile, citizens in the region would continue to face high levels of summer-time air pollution. Industry would be required to expend more money for additional pollution controls, thereby being placed at a competitive disadvantage to businesses in other regions. If no action is taken, the region could face federal sanctions including loss of federal transportation funding.

Several advisory committees and Legislative committees have already explored alternatives to the new test and concluded that the enhanced vehicle inspection program is the best answer to meeting federal clean air requirements. Alternatives explored included congestion pricing, reformulated gasoline and a fee based on the number of miles driven. All of these alternatives were considered and rejected.

The new test affects only the Portland area vehicle inspection program and has no impact in rural Oregon.

### ***LEGISLATIVE ACTION***

The region's partners will support DEQ's budget proposal which includes a fee increase from \$10 to approximately \$21 to cover the costs of updating the test stations and hiring additional staff.

## **KEEPING THE REGION'S SEAPORT COMPETITIVE**

### ***BACKGROUND***

Seven lower Columbia River ports, including the Port of Portland, are jointly sponsoring a federal study of the feasibility of deepening the river's existing 40-foot navigation channel. The State of Oregon is helping to pay for Oregon's share of the study cost through the marine Navigation Improvement Fund (MNIF). The feasibility study, scheduled to be completed in the Fall of 1999, includes a full environmental impact statement (EIS). Along with the EIS, the Port of Portland is working with the Governor's office, State natural resource agencies and "roundtable" groups of environmental activists to develop a deepening plan that benefits not only the regional economy but the river's ecosystems as well. Based on preliminary estimates of \$100 million, 65 percent of which will be paid by the federal government, Oregon's share of channel deepening costs will be approximately \$17.5 million (assuming the other half of the non-federal share is paid by the State of Washington). Deepening is scheduled to begin in 2001 or 2003. The 1997 Legislature should begin now to build the MNIF to help pay for this critical piece of Oregon's trade infrastructure.

### ***REGIONAL NEEDS AND BENEFITS***

Oregon shippers, whether located in the tri-county region or not, need competitive steamship service in Portland to ensure ocean transportation rates that are equal to those of other West Coast ports. To maintain such competitive service in the long run, the channel must be deepened to accommodate the larger, deeper draft vessels which are replacing those in service today.

Today, seaport activity in Portland generates 54,085 jobs (7,641 direct and induced; 46,445 influenced); produces personal income of \$209 million (\$368 million with respending); creates \$700 million in local business revenues; and contributes \$28 million in state and local taxes. Portland is the largest wheat export port in the United States; and second on the West Coast in terms of foreign export tonnage.

If there is any issue that ought to unite the interests of the rural and metropolitan areas of this state, it is this one. More than 1,100 exporters and importers located throughout the state ship containerized cargo through the Port of Portland's facilities. Twenty-nine of Oregon's thirty-six counties produce and ship wheat through Portland and other lower Columbia River ports, while thirty Oregon counties grow and export virtually the entire U.S. barley crop. These shippers save on transportation costs and can more effectively sell in world markets because of the lower Columbia River channel. Additionally, the tax revenues generated by this economic activity throughout the state reduces the impact on every one of the shifts in public spending mandated by Measure 5 and other requirements.

### ***LEGISLATIVE ACTION***

Ask the 1997 Legislature to allocate an additional \$5.1 million to the Marine Navigation Improvement Fund, as the first step in a three-session accumulation of funds to pay Oregon's share of the channel deepening project.

# **CREATING A MODEL URBAN NEIGHBORHOOD FOR THE 21ST CENTURY-- BUILDING A REGIONAL TRANSPORTATION AND EDUCATION CENTER AT PORTLAND STATE UNIVERSITY**

## ***BACKGROUND***

The City of Portland and Portland State University have established a partnership to strengthen the central city and its urban university. This strategy, called the Metropolitan Compact, develops the University District and enhances downtown Portland's role as the metropolitan regional center for transportation, commerce, culture, and educational services.

The PSU Urban Center and Plaza project is the keystone for the University District development. It will be a state-of-the-art academic and research facility that will include distance learning classrooms and the PSU School of Urban and Public Affairs. This project will be the gateway to the campus and a transit stop for light rail, a central city streetcar, and buses. The Urban Center and Plaza project will also encourage the development of 1,500 units of high-density affordable and market rate housing and create jobs in the downtown area.

## ***REGIONAL NEEDS AND BENEFITS***

In the near future, more than 600,000 new residents will move to the Portland metropolitan region and about 75,000 of them will live within the boundaries of the City of Portland. Development of the Urban Center and Plaza is consistent with the region's investment in a multi-modal transportation system that, when completed, will increase access to public transit. Portland State University is Portland's single largest destination, serving nearly 15,000 students and enrollment is expected to grow by 35 percent within seven years. There are more than five million visitor trips to the University -- by students, faculty, staff, and the community -- every year.

The Urban Center and Plaza project will enable the University to respond to the projected growth in the region and in the enrollment by encouraging the use of public transit, by stimulating development of housing and jobs in the University District, and by providing more classrooms and research space. The University estimates that about 550 construction jobs will be created over a two-year period because of the Urban Center and Plaza project.

The Urban Center and Plaza project will play an integral role in the state's strategies to increase the wages of residents of rural communities. Through distance learning courses delivered in state-of-the-art classrooms in the Urban Center, PSU will reach rural Oregon with its business, community development, planning, and engineering courses.

## ***LEGISLATIVE ACTION***

In 1995, the Oregon Legislature authorized funding (including General Obligation Bonds and "future" lottery receipts). Since these lottery funds were not available, PSU is asking the 1997 Legislature to reauthorize the \$29.21 million project and provide \$15.73 million in funding for the building and plaza. PSU has already identified \$11.26 million in local and federal funds for the project. The additional funds will be raised through donations and grants.

## FUNDING FOR TRANSPORTATION

### BACKGROUND

The need for new resources for transportation is great. Neither the 1993 nor the 1995 Legislature increased the gas tax for roads and highways. A penny a year increase is needed just to keep up with inflation and the additional fuel efficiency of cars.

Late in 1995, Metro, the three Portland metropolitan counties and the cities within them and the Port of Portland considered a possible ballot measure to seek a regional gas and diesel tax to fund critical road and bridge needs. That effort was put on hold while these jurisdictions participated in the Oregon Transportation Initiative.

In January Governor Kitzhaber organized the Oregon Transportation Initiative to look at the issue of community livability and transportation needs. After identifying gaps between transportation needs and available resources and at how efficiencies could be used to close the gaps, they determined that the remaining needs will require new resources. The OTI committees said funds should come from the state when the need is to preserve the existing transportation system and from the state and other sources when the need is to make changes or additions to accommodate growth or economic development.

### REGIONAL NEEDS AND BENEFITS

The Portland metropolitan area is in a period of rapid population growth and economic evolution. Between 1980 and 1995, population grew 24.2 percent, far out pacing the nation as a whole as well as the rest of Oregon. This rate of growth is projected to continue. Already, certain portions of our regional freeway system consistently cause delays. In addition, the Region's 2040 Growth Concept calls for maintaining a compact region with an emphasis on higher density, mixed use development in centers and along LRT and bus corridors. Preservation of and investment in the transportation infrastructure is not keeping pace with the growth or our vision for the future.

First, there is a growing gap between the ability to operate and maintain the existing system and the need. The gap is estimated to be \$1.04 billion over twenty years or \$18 million per year. Second, the gap between resources and needs for access and connectivity to the central city and regional centers is estimated to be \$3.385 billion over twenty years or \$156 million annually. Next, there is an unfunded need in the region for faster and more convenient bus service. This is a gap of \$391.1 million over twenty years or \$45 million a year. This number does not include the unfunded needs of the Willamette River Bridges. In addition, there are very large unfunded needs for local and collector streets and sidewalks in the region's commercial and residential centers, for congestion relief at select locations for truck movements, and for optimizing flow on the existing system.

### LEGISLATIVE ACTION

We ask the Legislature to enact a comprehensive transportation finance package that includes enough increased gas tax to provide stable, reliable funding for operations, maintenance and preservation indexed to compensate for losses due to fuel efficiency and inflation and to provide a base level capital program. In addition, we ask the Legislature for an increase in the vehicle registration fee and a constitutional amendment that allows this increase and other non-gas tax increases to be used for modes other than roads and highways. The region will oppose any effort to repeal or limit local transportation taxing authority.

## **BOGSTAD Deborah L**

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**From:** MATTIODA Gina M  
**Sent:** Wednesday, December 11, 1996 1:06 PM  
**To:** STEIN Beverly E; SALTZMAN Dan S; KELLEY Sharron E; COLLIER Tanya D  
**Cc:** BOGSTAD Deborah L; TIMKO Sharon E  
**Subject:** recap and outline/agenda for 12/18 legislative briefing

Sharon Timko and I spoke this morning and wanted to send you all an e-mail to recap yesterday's board discussion on item IV: Discuss and Seek Input on Legislative Briefing and to present you with a proposed agenda for that briefing.

Background: The legislative briefing is scheduled for Wednesday, December 18 from 10:00 am - noon at the Commonwealth Building, Conference Room A, 6th floor.

Recap of item IV: The following was discussed and determined:

Beverly - County Vision/Benchmarks  
Dan - Oregon Health Plan  
Tanya - Transportation and School Funding  
Gary - Measure 47  
Sharron - Public Safety

Proposed Agenda: A suggested agenda is listed below. I would appreciate feedback, because I am unaware of each of your schedules and not sure if you all plan to stay for the entire briefing.

Starting at 10:15 (giving people time to chat and get settled)

Beverly - Vision  
Gary - Measure 47  
Tanya - School Funding  
Sharron - Public Safety  
Dan - Oregon Health Plan  
Tanya - Transportation  
Beverly - Closure