

**ANNOTATED MINUTES**

Tuesday, April 25, 1995 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**CHAIR'S BUDGET PRESENTATION**

- B-1 Chair Beverly Stein Will Present the Chair's Proposed 1995-96 Multnomah County Budget to the Budget Committee. This is a Public Meeting and Citizens May Appear and Testify on the Budget.

**CHAIR BEVERLY STEIN BUDGET PRESENTATION.**

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Tuesday, April 25, 1995 - 1:30 PM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**PLANNING ITEMS**

Chair Beverly Stein convened the meeting at 1:32 p.m., with Vice-Chair Sharron Kelley, Commissioners Gary Hansen, Tanya Collier and Dan Saltzman present.

- P-1 NSA 1-95 Review the March 23, 1995 Hearings Officer Decision APPROVING, Subject to Conditions, a Request for Columbia River Gorge National Scenic Area Site Review to Remove an Existing Residence and Accessory Buildings and to Construct Ball Fields, a Sewage Drain Field, and a Graveled Parking Area in Conjunction with the Existing Corbett Elementary, Middle and High School Complex, for Property Located at 35600 E HISTORIC COLUMBIA RIVER HIGHWAY

**DECISION READ, NO APPEAL FILED, DECISION STANDS.**

- P-2 SEC 8-94 Review the April 3, 1995 Hearings Officer Decision AFFIRMING, AND MODIFYING the Planning Director Decision and DENYING an Appeal in the Matter of APPROVING, Subject to Conditions, a Requested Significant Environmental Concern (SEC) Permit for an Addition to an Existing Single Family Dwelling, for Property Located at 5830 NW CORNELL ROAD

**DECISION READ, APPEAL FILED. UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER SALTZMAN, IT WAS UNANIMOUSLY APPROVED THAT A DE NOVO HEARING BE SCHEDULED FOR 1:30 PM, TUESDAY,**

**MAY 23, 1995, WITH TESTIMONY LIMITED TO MINUTES PER SIDE.**

P-3 Request for Approval of FINAL ORDER MC 1-94/LD 13-94 Findings in Support of Decision to Uphold the Decisions of the Hearings Officer and Transportation Division Staff and Approve a Land Partition, Access by Easement and Variance to the Street Standards Code, for Property Located at 01400 SW MILITARY ROAD

**FOLLOWING DISCUSSION AND AT THE REQUEST OF CHAIR STEIN AND UPON MOTION OF COMMISSIONER COLLIER, SECONDED BY COMMISSIONER HANSEN, IT WAS UNANIMOUSLY APPROVED THAT P-3 BE CONTINUED TO THURSDAY, MAY 4, 1995, IN ORDER TO ALLOW COUNTY COUNSEL TIME TO PREPARE AND SUBMIT A WRITTEN OPINION IN RESPONSE TO THE CONCERNS OF LEGAL COUNSEL FOR THE PARTIES.**

P-4 CU 2-95/ HV 2-95 DE NOVO HEARING With Testimony Limited to 20 Minutes Per Side, Including Rebuttal, in the Matter of the March 3, 1995 Hearings Officer Decision DENYING Conditional Use Approval for a Single Family Dwelling Not Related to Forest Management and Variances to Two Side Yard Setback Requirements on a 16.43 Acre Existing Parcel in the Commercial Forest Use Zoning District, for Property Located at 16200 NW McNAMEE ROAD

**PLANNER GARY CLIFFORD PRESENTED STAFF REPORT AND EXHIBITED SLIDES OF THE SUBJECT PROPERTY. HEARINGS OFFICER BARRY ADAMSON PRESENTATION AND SUBMITTAL OF APPLICABLE STATUTES USED IN ARRIVING AT HIS DECISION. APPELLANT ATTORNEY FRANK HAMMOND TESTIMONY IN SUPPORT OF REVERSAL OF HEARINGS OFFICER DECISION. CLIFFORD HAMBY TESTIMONY IN SUPPORT OF HEARINGS OFFICER DECISION. COUNTY COUNSEL JOHN DuBAY AND MR. ADAMSON EXPLANATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION. COMMISSIONER KELLEY MOVED AND COMMISSIONER HANSEN SECONDED, TO REVERSE THE HEARINGS OFFICER DECISION AND APPROVE THE CONDITIONAL USE APPROVAL. BOARD COMMENTS. REVERSAL APPROVED, WITH COMMISSIONERS KELLEY, HANSEN, COLLIER AND**

**STEIN VOTING AYE, AND COMMISSIONER SALTZMAN VOTING NO. AT THE SUGGESTION OF MR. DuBAY, CHAIR STEIN DIRECTED PLANNING STAFF TO PREPARE FINDINGS AND SUBMIT FINAL ORDER FOR BOARD APPROVAL.**

There being no further business, the planning meeting was adjourned at 2:30 p.m. and the briefing convened at 2:40 p.m.

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Tuesday, April 25, 1995  
**(IMMEDIATELY FOLLOWING PLANNING ITEMS)**

Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**BOARD BRIEFING**

B-2 Oregon Health Plan and Managed Care Developments, Specifically Discussion of Issues Related to Oregon Health Plan Alcohol and Drug Services Implementation Scheduled for May 1, 1995 and Progress of Children's Capitation Planning Efforts. Presented by Lorenzo Poe, Howard Klink, Judy Robison, Norma Jaeger, James Edmondson, Tom Fronk and Karen Maki.

**LOLENZO POE, KAREN MAKI, HOWARD KLINK,  
NORMA JAEGER, BILL THOMAS, JAMES  
EDMONDSON AND JUDY ROBISON PRESENTATION  
AND RESPONSE TO BOARD QUESTIONS AND  
DISCUSSION.**

There being no further business, the meeting was adjourned at 3:15 p.m.

OFFICE OF THE BOARD CLERK  
for MULTNOMAH COUNTY, OREGON



Deborah L. Bogstad

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Thursday, April 27, 1995 - 9:30 AM  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

Chair Beverly Stein convened the meeting at 9:34 a.m., with Vice-Chair Sharron Kelley, Commissioners Gary Hansen, Tanya Collier and Dan Saltzman present.

**BOARD AND COUNSEL GUESTS TRACI AVALOS, LYNDSEY PIMENTEL, ADRIANNE SALTZMAN AND JENNY KRESSEL INTRODUCED THEMSELVES. BOARD ACKNOWLEDGED AUDIENCE GUESTS PARTICIPATING IN "BRING YOUR DAUGHTERS TO WORK" DAY.**

**CONSENT CALENDAR**

**UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER HANSEN, THE CONSENT CALENDAR (ITEMS C-1 THROUGH C-12) WAS UNANIMOUSLY APPROVED.**

**NON-DEPARTMENTAL**

- C-1 In the Matter of the Reappointment of Rich Goheen to Serve as the City of Fairview Representative on the MULTNOMAH COUNTY ANIMAL CONTROL ADVISORY COMMITTEE, for a Term Ending March 30, 1997
- C-2 RESOLUTION in the Matter of Establishing a Three Year Term for the Multnomah County Appointment to the MT. HOOD CABLE REGULATORY COMMISSION

**RESOLUTION 95-84.**

**SHERIFF'S OFFICE**

- C-3 Ratification of Intergovernmental Agreement Contract 800026 Between Metro and Multnomah County, Wherein the Sheriff's Office Will Provide a Supervised Inmate Work Crew to Perform General Labor Such as Ground Maintenance, Yard and Nursery Work, Light Carpentry and Painting at Sites Owned, Operated or Managed by Metro, for the Period April 1, 1995 through June 30, 1996

**AGING SERVICES DIVISION**

- C-4 Ratification of Intergovernmental Agreement Contract 104385 Between Washington County and Multnomah County, for Administration of the Korean American Senior Citizens Association Meal Site Contract, Providing Meals and Rides to Korean Elders Living in Multnomah County, for the Period July 1, 1994 through December 31, 1995

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-5 ORDER in the Matter of the Execution of Deed D951175 Upon Complete Performance of a Contract to R. C. Industries, Inc.

**ORDER 95-85.**

- C-6 ORDER in the Matter of the Execution of Deed D951179 Upon Complete Performance of a Contract to William Scott Burlando, Personal Representative of the Estate of William F. Burlando, Deceased

**ORDER 95-86.**

- C-7 ORDER in the Matter of the Execution of Deed D951182 for Repurchase of Tax Acquired Property to Former Owners Leroy Fleming, Sr. and Ethel V. Fleming

**ORDER 95-87.**

- C-8 ORDER in the Matter of the Execution of Deed D951183 Upon Complete Performance of a Contract to Kevin L. Mullen

**ORDER 95-88.**

- C-9 ORDER in the Matter of the Execution of Deed D951184 Upon Complete Performance of a Contract to Frank S. Rytel

**ORDER 95-89.**

**COMMUNITY AND FAMILY SERVICES DIVISION**

- C-10 RESOLUTION in the Matter of Authorizing Designees of the Mental Health Program Director to Direct a Peace Officer to Take an Allegedly Mentally Ill Person into Custody

**RESOLUTION 95-90.**

- C-11 Budget Modification CFSD 9 Requesting Authorization to Increase the Alcohol and Drug Community Awareness and Prevention Budget by \$45,762 to Reflect Renewal of the Regional Drug Initiative Contract
- C-12 Ratification of Intergovernmental Agreement Contract 101665 Between Multnomah County and the State Board of Higher Education, Oregon Health Sciences University, University Hospital, Providing Emergency Psychiatric Hold Beds at Set Rates for Involuntary Commitment Placement Clients of Multnomah County, for the Period July 1, 1994 through June 30, 1995

**REGULAR AGENDA**

**PUBLIC COMMENT**

- R-1 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited

to Three Minutes Per Person.

**NO ONE WISHED TO COMMENT.**

**MANAGEMENT SUPPORT SERVICES**

R-2 Presentation in the Matter of Employee Service Awards Honoring Multnomah County Employees with Five to Twenty-Five Years of Service

**BOARD GREETED, ACKNOWLEDGED AND PRESENTED 5 YEAR AWARDS TO SANDRA KIRKLAND OF ASD, ELIZABETH TERRELL OF CFS, SUSAN HOWE OF DA, SCOTT RAYFIELD OF DCC, MOLLIE BALLEW, KENNETH COLLMER, LANCE DUNCAN, PAUL HEINE AND DIANE ILG OF DES, BEVERLY COOK AND JOHN MILLER OF JJD, WESLEY STEVENS AND CONNIE THELIN OF DLS, AND GERALD ITKIN AND CARL STEWARD OF NOND; 10 YEAR AWARDS TO BUNNY HARROLD OF CFS, ALFREDO RANGEL OF DCC, BRIAN FOWLES OF DES, LAVORIS JACKSON OF JJD AND DONNA THOMPSON OF DLS; 15 YEAR AWARDS TO PRISCILLA MURRAY OF CFS, LISA MOORE OF DA, LAWRENCE MONAGON OF DCC, LAUREN ARMSTRACHAN, TERRY RUDD AND DUANE SPERL OF DES AND KATHERINE CHARTIER OF DLS; 20 YEAR AWARDS TO SAUNDRA WEDGE OF DCC AND EUNICE BUTLER OF DES; AND 25 YEAR AWARDS TO JOAN VIELHAUER OF DES. CURTIS SMITH ANNOUNCED NEXT PRESENTATION WILL BE JULY 20, 1995.**

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

R-3 PUBLIC HEARING and Consideration of an ORDER in the Matter of Approving Request for Transfer of Tax Foreclosed Property to City of Portland for Low Income Housing Development

**COMMISSIONER SALTZMAN MOVED AND COMMISSIONER COLLIER SECONDED, APPROVAL OF R-3. RICHARD PAYNE EXPLANATION. GRETCHEN DURSCH FROM HOUSING OUR FAMILIES AND GREG CARLSON FROM CITY OF PORTLAND TESTIMONY IN SUPPORT. ORDER 95-91 UNANIMOUSLY APPROVED.**

R-4 ORDER Setting May 11, 1995 as a Hearing Date in the Matter of Approving

Requests for Transfers of Tax Foreclosed Properties to Portland Public Schools for Public Uses

**COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, APPROVAL OF R-4. MR. PAYNE EXPLANATION AND RESPONSE TO BOARD QUESTION. ORDER 95-92 UNANIMOUSLY APPROVED.**

**DEPARTMENT OF COMMUNITY CORRECTIONS**

R-5 Ratification of the 1993-1995 Community Corrections Plan Amendment Contract 900374 Between the State of Oregon Department of Corrections and Multnomah County, Reflecting Various Changes in Program Funding

**COMMISSIONER KELLEY MOVED AND COMMISSIONER HANSEN SECONDED, APPROVAL OF R-5. SUSAN KAESER AND CARY HARKAWAY EXPLANATION AND RESPONSE TO BOARD QUESTIONS AND DISCUSSION REGARDING ITEMS R-5 AND R-6. COMMISSIONER SALTZMAN MOVED AND COMMISSIONER COLLIER SECONDED, TO RETAIN \$20,000 OF THE \$247,000 BUDGETED IN INTENSIVE CASE MANAGEMENT, TO BE USED IN THE FINAL TWO MONTHS OF THIS FISCAL YEAR TO PROVIDE A SALARY INCENTIVE TO GET AN EXISTING PAROLE OFFICER TO GO INTO INTENSIVE SUPERVISION AND MONITOR PREDATORY SEX OFFENDERS, OR TO USE THE \$20,000 FOR A TARGETED RECRUITMENT CAMPAIGN FOR THIS POSITION. MS. KAESER EXPLANATION IN RESPONSE TO BOARD QUESTIONS AND DISCUSSION. COMMISSIONERS SALTZMAN AND COLLIER WITHDREW THEIR MOTION AND SECOND. COMMISSIONER COLLIER MOVED AND COMMISSIONER SALTZMAN SECONDED, THAT A PLAN REGARDING STAFFING OF THE INTENSIVE CASE MANAGEMENT UNIT BE DEVELOPED IN WRITING BY MAY 15, 1995. MR. HARKAWAY EXPLANATION IN RESPONSE TO BOARD QUESTIONS AND DISCUSSION. AMENDMENT UNANIMOUSLY APPROVED. BOARD COMMENTS. AGREEMENT APPROVED, WITH COMMISSIONERS HANSEN, KELLEY, SALTZMAN AND STEIN VOTING AYE, AND COMMISSIONER COLLIER VOTING NO.**

- R-6 Budget Modification DCC 5 Requesting Authorization to Increase the Department's Management Information Systems Budget from Personnel Cost Savings and Unfilled Sanction Violation Beds, to Add 3 Positions, Materials and Services and Equipment for System Development and Support within the Department

**UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER HANSEN, BUDGET MODIFICATION IS APPROVED, WITH COMMISSIONERS HANSEN, KELLEY, SALTZMAN AND STEIN VOTING AYE, AND COMMISSIONER COLLIER VOTING NO.**

**NON-DEPARTMENTAL**

- R-7 RESOLUTION in the Matter of Approving the Chair's Proposed 1995-96 Budget for Submittal to the Tax Supervising and Conservation Commission as Required by Law
- R-10 RESOLUTION in the Matter of Constructing 32 Additional Beds at the Multnomah County Juvenile Justice Complex and Exploring the Feasibility of Constructing a Triage Center on that Site
- R-11 RESOLUTION in the Matter of Constructing Additional Beds for the Multnomah County Juvenile Justice Complex and Examining the Feasibility of Using a Portion of that Facility for a Mental Health Crisis Triage Center

**AT THE REQUEST OF CHAIR STEIN AND UPON MOTION OF COMMISSIONER KELLEY, SECONDED BY COMMISSIONER HANSEN, ITEMS R-7, R-10 AND R-11 WERE UNANIMOUSLY CONTINUED TO THURSDAY, MAY 4, 1995.**

- R-8 RESOLUTION in the Matter of Endorsing and Siting the Gladys McCoy Citizen Participation Award

**COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-8. JOHN LEGRY AND DERRY JACKSON PRESENTATION AND COMMENTS. CHAIR STEIN ACKNOWLEDGED BILL GORDON AS FIRST RECIPIENT OF AWARD. RESOLUTION 95-93 UNANIMOUSLY APPROVED.**

- R-9 Presentation and Request for Approval of the Proposed 1995-96 Mt. Hood Cable Regulatory Commission Budget

**COMMISSIONER COLLIER MOVED AND COMMISSIONER KELLEY SECONDED, APPROVAL OF R-9. JACK ADAMS AND BLYTHE OLSON TESTIMONY IN SUPPORT OF BUDGET. DAVID OLSON EXPLANATION AND RESPONSE TO BOARD QUESTIONS. COMMISSIONER SALTZMAN REQUESTED A BRIEFING TO DISCUSS CABLE FOR INMATES. JIM WHITTENBURG TESTIMONY. BUDGET UNANIMOUSLY APPROVED.**

The regular meeting was adjourned at 10:58 a.m., and the briefing convened at 11:03 a.m.

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Thursday, April 27, 1995  
**IMMEDIATELY FOLLOWING REGULAR MEETING**  
Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

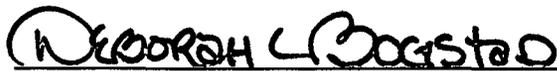
**BOARD BRIEFING**

B-3 Presentation of the Results of the Multnomah County Animal Control Budget Study. Presented by David Flagler, Heidi Soderberg and Keri Hardwick.

**HEIDI SODERBERG, DAUGHTER LYNDSEY PIMENTEL, DAVE FLAGLER AND DAUGHTER STACY FLAGLER PRESENTATION. MR. FLAGLER, KERI HARDWICK AND MS. SODERBERG RESPONSE TO BOARD QUESTIONS AND DISCUSSION.**

There being no further business, the meeting was adjourned at 11:30 a.m.

OFFICE OF THE BOARD CLERK  
for MULTNOMAH COUNTY, OREGON



Deborah L. Bogstad



# MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK  
SUITE 1510, PORTLAND BUILDING  
1120 S.W. FIFTH AVENUE  
PORTLAND, OREGON 97204

BOARD OF COUNTY COMMISSIONERS  
BEVERLY STEIN • CHAIR • 248-3308  
DAN SALTZMAN • DISTRICT 1 • 248-5220  
GARY HANSEN • DISTRICT 2 • 248-5219  
TANYA COLLIER • DISTRICT 3 • 248-5217  
SHARRON KELLEY • DISTRICT 4 • 248-5213  
CLERK'S OFFICE • 248-3277 • 248-5222

## AGENDA

### MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

#### FOR THE WEEK OF

#### APRIL 24, 1995 - APRIL 28, 1995

- Tuesday, April 25, 1995 - 9:30 AM - Chair's Budget . . . . . Page 2*
- Tuesday, April 25, 1995 - 1:30 PM - Planning Items . . . . . Page 2*
- Tuesday, April 25, 1995 - Board Briefing . . . . . Page 3*  
**(IMMEDIATELY FOLLOWING PLANNING ITEMS)**
- Thursday, April 27, 1995 - 9:30 AM - Regular Meeting . . . . . Page 3*
- Thursday, April 27, 1995 - Board Briefing . . . . . Page 6*  
**(IMMEDIATELY FOLLOWING REGULAR MEETING)**

*Thursday Meetings of the Multnomah County Board of Commissioners are taped and can be seen by Paragon Cable subscribers at the following times:*

- Thursday, 6:00 PM, Channel 30*
- Friday, 10:00 PM, Channel 30*
- Saturday, 12:30 PM, Channel 30*
- Sunday, 1:00 PM, Channel 30*

**INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222, OR MULTNOMAH COUNTY TDD PHONE 248-5040, FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.**

Tuesday, April 25, 1995 - 9:30 AM

Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**CHAIR'S BUDGET PRESENTATION**

- B-1 Chair Beverly Stein Will Present the Chair's Proposed 1995-96 Multnomah County Budget to the Budget Committee. This is a Public Meeting and Citizens May Appear and Testify on the Budget.
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Tuesday, April 25, 1995 - 1:30 PM

Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**PLANNING ITEMS**

- P-1 NSA 1-95 Review the March 23, 1995 Hearings Officer Decision APPROVING, Subject to Conditions, a Request for Columbia River Gorge National Scenic Area Site Review to Remove an Existing Residence and Accessory Buildings and to Construct Ball Fields, a Sewage Drain Field, and a Graveled Parking Area in Conjunction with the Existing Corbett Elementary, Middle and High School Complex, for Property Located at 35600 E HISTORIC COLUMBIA RIVER HIGHWAY
- P-2 SEC 8-94 Review the April 3, 1995 Hearings Officer Decision AFFIRMING, AND MODIFYING the Planning Director Decision and DENYING an Appeal in the Matter of APPROVING, Subject to Conditions, a Requested Significant Environmental Concern (SEC) Permit for an Addition to an Existing Single Family Dwelling, for Property Located at 5830 NW CORNELL ROAD
- P-3 Request for Approval of FINAL ORDER MC 1-94/LD 13-94 Findings in Support of Decision to Uphold the Decisions of the Hearings Officer and Transportation Division Staff and Approve a Land Partition, Access by Easement and Variance to the Street Standards Code, for Property Located at 01400 SW MILITARY ROAD
- P-4 CU 2-95/  
HV 2-95 DE NOVO HEARING With Testimony Limited to 20 Minutes Per Side, Including Rebuttal, in the Matter of the March 3, 1995 Hearings Officer Decision DENYING Conditional Use Approval for a Single Family Dwelling Not Related to Forest Management and Variances to Two Side Yard Setback Requirements on a 16.43 Acre Existing Parcel in the Commercial Forest Use Zoning District, for Property Located at 16200 NW McNAMEE ROAD

Tuesday, April 25, 1995

**(IMMEDIATELY FOLLOWING PLANNING ITEMS)**

Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**BOARD BRIEFING**

- B-2 *Oregon Health Plan and Managed Care Developments, Specifically Discussion of Issues Related to Oregon Health Plan Alcohol and Drug Services Implementation Scheduled for May 1, 1995 and Progress of Children's Capitation Planning Efforts. Presented by Lorenzo Poe, Howard Klink, Judy Robison, Norma Jaeger, James Edmondson, Tom Fronk and Karen Maki. 1 HOUR REQUESTED.*
- 

Thursday, April 27, 1995 - 9:30 AM

Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland

**REGULAR MEETING**

**CONSENT CALENDAR**

**NON-DEPARTMENTAL**

- C-1 *In the Matter of the Reappointment of Rich Goheen to Serve as the City of Fairview Representative on the MULTNOMAH COUNTY ANIMAL CONTROL ADVISORY COMMITTEE, for a Term Ending March 30, 1997*
- C-2 *RESOLUTION in the Matter of Establishing a Three Year Term for the Multnomah County Appointment to the MT. HOOD CABLE REGULATORY COMMISSION*

**SHERIFF'S OFFICE**

- C-3 *Ratification of Intergovernmental Agreement Contract 800026 Between Metro and Multnomah County, Wherein the Sheriff's Office Will Provide a Supervised Inmate Work Crew to Perform General Labor Such as Ground Maintenance, Yard and Nursery Work, Light Carpentry and Painting at Sites Owned, Operated or Managed by Metro, for the Period April 1, 1995 through June 30, 1996*

**AGING SERVICES DIVISION**

- C-4 *Ratification of Intergovernmental Agreement Contract 104385 Between Washington County and Multnomah County, for Administration of the Korean*

*American Senior Citizens Association Meal Site Contract, Providing Meals and Rides to Korean Elders Living in Multnomah County, for the Period July 1, 1994 through December 31, 1995*

**DEPARTMENT OF ENVIRONMENTAL SERVICES**

- C-5      *ORDER in the Matter of the Execution of Deed D951175 Upon Complete Performance of a Contract to R. C. Industries, Inc.*
- C-6      *ORDER in the Matter of the Execution of Deed D951179 Upon Complete Performance of a Contract to William Scott Burlando, Personal Representative of the Estate of William F. Burlando, Deceased*
- C-7      *ORDER in the Matter of the Execution of Deed D951182 for Repurchase of Tax Acquired Property to Former Owners Leroy Fleming, Sr. and Ethel V. Fleming*
- C-8      *ORDER in the Matter of the Execution of Deed D951183 Upon Complete Performance of a Contract to Kevin L. Mullen*
- C-9      *ORDER in the Matter of the Execution of Deed D951184 Upon Complete Performance of a Contract to Frank S. Rytel*

**COMMUNITY AND FAMILY SERVICES DIVISION**

- C-10     *RESOLUTION in the Matter of Authorizing Designees of the Mental Health Program Director to Direct a Peace Officer to Take an Allegedly Mentally Ill Person into Custody*
- C-11     *Budget Modification CFSD 9 Requesting Authorization to Increase the Alcohol and Drug Community Awareness and Prevention Budget by \$45,762 to Reflect Renewal of the Regional Drug Initiative Contract*
- C-12     *Ratification of Intergovernmental Agreement Contract 101665 Between Multnomah County and the State Board of Higher Education, Oregon Health Sciences University, University Hospital, Providing Emergency Psychiatric Hold Beds at Set Rates for Involuntary Commitment Placement Clients of Multnomah County, for the Period July 1, 1994 through June 30, 1995*

**REGULAR AGENDA**

**PUBLIC COMMENT**

- R-1      *Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.*

## MANAGEMENT SUPPORT SERVICES

- R-2      *Presentation in the Matter of Employee Service Awards Honoring Multnomah County Employees with Five to Twenty-Five Years of Service*

## DEPARTMENT OF ENVIRONMENTAL SERVICES

- R-3      *PUBLIC HEARING and Consideration of an ORDER in the Matter of Approving Request for Transfer of Tax Foreclosed Property to City of Portland for Low Income Housing Development*
- R-4      *ORDER Setting May 11, 1995 as a Hearing Date in the Matter of Approving Requests for Transfers of Tax Foreclosed Properties to Portland Public Schools for Public Uses*

## DEPARTMENT OF COMMUNITY CORRECTIONS

- R-5      *Ratification of the 1993-1995 Community Corrections Plan Amendment Contract 900374 Between the State of Oregon Department of Corrections and Multnomah County, Reflecting Various Changes in Program Funding*
- R-6      *Budget Modification DCC 5 Requesting Authorization to Increase the Department's Management Information Systems Budget from Personnel Cost Savings and Unfilled Sanction Violation Beds, to Add 3 Positions; Materials and Services and Equipment for System Development and Support within the Department*

## NON-DEPARTMENTAL

- R-7      *RESOLUTION in the Matter of Approving the Chair's Proposed 1995-96 Budget for Submittal to the Tax Supervising and Conservation Commission as Required by Law*
- R-8      *RESOLUTION in the Matter of Endorsing and Siting the Gladys McCoy Citizen Participation Award*
- R-9      *Presentation and Request for Approval of the Proposed 1995-96 Mt. Hood Cable Regulatory Commission Budget*
- R-10     *RESOLUTION in the Matter of Constructing 32 Additional Beds at the Multnomah County Juvenile Justice Complex and Exploring the Feasibility of Constructing a Triage Center on that Site*
- R-11     *RESOLUTION in the Matter of Constructing Additional Beds for the Multnomah County Juvenile Justice Complex and Examining the Feasibility of Using a Portion of that Facility for a Mental Health Crisis Triage Center*

Thursday, April 27, 1995

**IMMEDIATELY FOLLOWING REGULAR MEETING**

*Multnomah County Courthouse, Room 602  
1021 SW Fourth, Portland*

**BOARD BRIEFING**

**B-3**      *Presentation of the Results of the Multnomah County Animal Control Budget Study. Presented by David Flagler, Heidi Soderberg and Keri Hardwick. 30 MINUTES REQUESTED.*

MEETING DATE: APR 25 1995

AGENDA NO: B-2

(Above Space for Board Clerk's Use ONLY)

**AGENDA PLACEMENT FORM**

**SUBJECT:** Informal Briefing on Oregon Health Plan and Managed Care Developments

**BOARD BRIEFING** Date Requested: April 25, 1995 (Tentative)

Amount of Time Needed: 1 Hour

**REGULAR MEETING:** Date Requested: \_\_\_\_\_

Amount of Time Needed: \_\_\_\_\_

**DEPARTMENT:** Health Department and **DIVISION:** Community and Family Services

**CONTACT:** MaryAnn Stewart **TELEPHONE #:** Ext. 6343  
**BLDG/ROOM #:** 161/2nd Floor

**PERSON(S) MAKING PRESENTATION:** Lorenzo Poe, Howard Klink, Judy Robison, Norma Jaeger, James Edmondson, Tom Fronk, Karen Maki

**ACTION REQUESTED:**

**INFORMATIONAL ONLY**     **POLICY DIRECTION**     **APPROVAL**     **OTHER**

**SUMMARY (Statement of rationale for action requested, personnel and fiscal/budgetary impacts, if applicable):**

Informal briefing on Oregon Health Plan and Managed Care Developments, specifically discussion of issues related to Oregon Health Plan Alcohol and Drug Services implementation scheduled for May 1, 1995 and progress of Childrens' Capitation Planning efforts.

**SIGNATURES REQUIRED:**

**ELECTED OFFICIAL:** \_\_\_\_\_

OR

**DEPARTMENT MANAGER:** Lorenzo Poe MD

BOARD OF  
COUNTY COMMISSIONERS  
MULTNOMAH COUNTY  
OREGON  
1995 APR 18 AM 11:03

**ALL ACCOMPANYING DOCUMENTS MUST HAVE REQUIRED SIGNATURES**

**Any Questions:** Call the Office of the Board Clerk 248-3277/248-5222

**LETTER OF AGREEMENT**

**DATE:** April 14, 1995

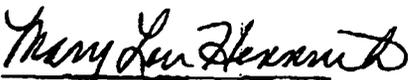
**RE:** OHP Covered Methadone Chemical Dependency Services

Subject to approval of the County Chair and concurrence of the Board of Multnomah County Commissioners, it is the intent of the Multnomah County Health Department D.B.A. CareOregon (CareOregon) and the Multnomah County Community and Family Services Division (CFSD), Alcohol and Drug Program, to enter into an agreement for the provision of Oregon Health Plan covered chemical dependency services, including methadone services, for OHP eligible members enrolled in the prepaid health plan. If such an agreement is not concluded and signed prior to May 1, 1995, CareOregon and CFSD have agreed to an interim method of payment. In any case, the parties anticipate that a signed agreement will be in place not later than June 1, 1995.

It is understood by both parties that this agreement will take the form of a management contract for CFSD to manage a chemical dependency provider panel in Benton, Clackamas, Klamath, Lane, Linn, Marion, Multnomah, Polk, Umatilla, Union, Washington and Yamhill Counties on behalf of CareOregon. It is further understood by both parties that while CareOregon will subcapitate chemical dependency revenues (with a subsidy as necessary to offset inadequate rates), there will be no assumption of risk by CFSD through this agreement for CareOregon members outside of Multnomah County. CareOregon will assume direct responsibility for claims processing costs. CFSD will assume responsibility for contract administration, quality assurance and utilization management.

This letter will serve as written assurance to CareOregon that CFSD has current signed contracts with methadone service providers sufficient for CareOregon enrollment of OHP eligibles in the Tri-County and Mid-Valley areas. This includes contracts with Allied Health Services for Drug Recovery, CODA Drug Treatment Services and Western Health Services in the Tri-County area. In addition, CFSD is in the process of entering into a contract with General Health, Inc., D.B.A. Delta Clinic for additional capacity in this area. Further, CFSD has received letters of intent from the Mid-Valley Behavioral Care Network (MVBCN) and the Lane County Alcohol, Drug and Offender Program for MVBCN and Lane County, respectively, to enter into contracts with CFSD for the provision of methadone services sufficient for CareOregon enrollment of OHP eligibles in the Mid-Valley and Lane County areas. Finally, while CFSD has received letters of intent from Greater Oregon Behavioral Health, Inc. and Klamath County Health Department for these entities to provide chemical dependency services to CareOregon members in Umatilla, Union and Klamath Counties, respectively, there is currently no OADAP approved methadone service capacity in these geographic areas.

**SIGNED:**



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cc: Billi Odegaard  
Lorenzo Poe  
Chair Beverly Stein

**MULTNOMAH COUNTY OREGON  
COMMUNITY AND FAMILY SERVICES DIVISION**

**CHILD AND ADOLESCENT MENTAL HEALTH  
PROGRAM**

**Children's Capitation Project**

**April 10, 1995**

**Prepared by:**

**Barry Miller, FSA  
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**The Wyatt Company  
Sherman Oaks, California**

## I. INTRODUCTION

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The State of Oregon is in the process of implementing a pilot project to change its Medicaid program from the current reimbursement on a fee for service basis to a capitated basis. The Multnomah County Child and Adolescent Mental Health Program (CAMHP) has the option to participate in the pilot project and change to capitation payments for fiscal year 1996 (commencing July 1, 1995). CAMHP retained the services of the Wyatt Company to review the capitation rates being offered by the State and recommend whether or not CAMHP should participate in the program and accept the rates currently quoted by the State. This report presents the results of our review and recommendations.

## II. Executive Summary

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The Multnomah County Child and Adolescent Mental Health Program has the opportunity to establish a managed care capitation contract with the State covering 38,215 Medicaid eligible children within Multnomah County. Services to be included are:

- outpatient rehabilitative services.
- supportive day programs (other than day treatment).
- 24-hour crisis triage services.
- emergency services, and
- acute inpatient psychiatric services.

The services covered under the capitated rate will not include day treatment and residential treatment. It is unusual that capitation is being offered without the inclusion of day treatment and residential treatment which are important parts of the continuum of care.

Forecasting annual CAMHP costs using 1993/94 utilization and cost data would lead to a projection of \$11,750,000 - \$12,210,000 under the current fee for service model. The conversion to capitation would require approximately 6% additional for claims processing raising the estimated costs to between \$12,450,000 and \$12,940,000. The additional costs of 6% only include claims processing. If CAMHP develops other services typically provided by managed care organizations (such as case management and provider network management), the increased cost could be over 20%. The costs for case management relate to the personnel and administrative and information systems necessary to manage patient care, perform utilization review, do follow up, measure outcomes, and determine the most efficient and effective methods of providing patient care. The costs of provider network management relate to the personnel and administrative systems necessary to screen and credential providers, negotiate reimbursement rates and continuously communicate with

## II. Executive Summary

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providers. Generally, these increased expenses are usually more than offset by accompanying declines in the cost of services provided.

The capitation rates that are currently being discussed by the State lead to a forecasted provision of \$12,250,000 in payments. The State, however, is expecting the actual rate offered after Coopers and Lybrand's newest analysis to be as much as 12% lower or as low as \$10,780,000 in payments for 1995/96. Therefore, the range of expected deficit under the new anticipated capitated model would be between \$210,000 - \$2,170,000 assuming that there are no changes regarding the utilization and cost experience of the current fee for service system.

If the State offers capitation rates amounting to \$12,250,000 in payments, the CAMHP could operate successfully within budget by making only minor changes to the current system. These changes could include negotiating lower (approximately 6%) provider reimbursement rates or imposing additional minor restrictions on utilization.

If the State offers rates that are 12% lower, providing only \$10,780,000 in payments for 1995/96, the CAMHP would need to undertake more dramatic steps to negotiate lower provider reimbursement and may need to implement more extensive case management in order to realize up to \$2,170,000 in savings. In the Portland area, Medicaid provider reimbursement rates are generally higher than rates offered by mental health managed care organizations. Nationally, Medicaid reimbursement rates are generally lower than other reimbursement rates. The projected maximum deficit of \$2,170,000 could be eliminated by a 17% reduction in reimbursement to providers without implementing a utilization management system. As an example, a 17%

## II. Executive Summary

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reduction for individual therapy would mean a new reimbursement rate of \$62 per session; a 17% reduction for inpatient treatment would mean a new rate of \$657 per day. These rates still exceed the reimbursement generally offered by Medicaid and by many behavioral health managed care companies to providers in many parts of the country. In the Portland area, an across the board 17% reduction in rates would result in some Medicaid rates that are still higher and some rates that are lower than the rates currently paid to providers by area behavioral health managed care companies.

We believe that the CAMHP can operate successfully under the rates of capitation that the State is expecting to offer if significant reductions can be negotiated for provider reimbursement. We also believe the CAMHP should develop the data and information systems necessary to implement a case management and utilization review system. In order to properly manage the continuum of care, the CAMHP should negotiate with the State for the management responsibility and the additional capitation necessary to include day treatment and residential treatment.

### III. Analysis

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#### Revenue & Expenses

The State's capitation offer to Multnomah County is stated in terms of a monthly capitation rate per eligible child in each of the five eligibility categories as shown below. The eligibility counts will be determined near the end of each month and used for calculating the next month's capitation payment. The following information is taken from the January 27, 1995, Request for Waiver for fiscal 1995/96:

<u>Eligible Category</u>	<u>Capitation Rate</u>	<u>Expected Count of Eligibles</u>
PLM < 100%	\$ 4.57	29,740
PLM 100% - 133% FPL	0.93	2,819
AB/AD with Medicare	163.66	1,528
AB/AD without Medicare	183.99	1,867
CSD (Foster Care eligible)	127.55	2,261
		<hr/> 38,215

Payments to the County according to the schedule would result in revenue of \$12,246,000 for the 1995/96 fiscal year. The County would also receive additional fee for service payments for children who become eligible in the last few days of a month and would thereby be excluded from the capitation payment.

### III. Analysis

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The State based this on 1993/94 fee for service (FFS) costs of \$8,210,000. Their projection of FFS costs for 1995/96 was \$12,520,000. This increase is due to increases in eligibles and utilization and the sunseting of the Partners Project.

It is important to note that the State has indicated that the above capitation rates are not final. In fact, they have stated that they anticipate the final rates will be 10% - 12% lower. At 12% lower rates, the rates would generate revenue of \$10,777,000 for 1995/96 assuming the same 38,215 eligibles.

In gathering information for this analysis, we found it difficult to obtain firm, reliable historical costs. Due to timing and fee limitations, we did not attempt to obtain claims tapes. The following analysis used data from various sources. Our methodology to project 1995/96 costs consisted of starting with 1993/94 costs and adjusting for:

1. Increases due to the sunseting of the Partners Project.
2. Increases due to larger count of eligibles.
3. Increases in vendor rates and utilization.
4. Increases due to administrative costs.

We have assumed that the County would be responsible for all care provided on or after July 1, 1995. The projected FFS costs for 1995/96:

1993/94	\$6,897,000	outpatient
	1,912,000	inpatient
	<hr/>	
	\$8,809,000	total

Note that the inpatient costs of \$1,912,000 included costs for non-Multnomah County residents incurred in Multnomah County facilities. The amount of these costs are unknown and will not be included in the capitation rates.

### III. Analysis

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Certain costs from the Partners Project, which sunsets effective 7/1/95, will be transferred to the County. It is estimated that the Medicaid eligible costs totaled \$1,200,000 in 1993/94. The Partners Project also included costs for non-Medicaid covered services and day treatment which will not be included in the capitation. Contributions from other sources may allow the County to continue non-Medicaid eligible services that are currently included in the Partners Project but that are not included under the capitation rate.

The 1993/94 costs reflected a total count of 34,538 eligibles. The 1995/96 projections are all based on the 38,215 eligibles.

We estimated that the increase in rates and utilization in excess of the increase in total count would run between 3% to 5% per year.

Combining these factors we estimate that the FFS costs for 1995/96 would range from \$11,749,000 to \$12,210,000, exclusive of additional administrative costs.

Assuming that claims processing costs run 6% of costs and there are no changes in the FFS structure, the total costs would range from \$12,454,000 to \$12,943,000.

Comparing the revenue under the current capitation rates quoted with total expected costs shows that the County could have a deficit somewhere in range of \$208,000 to \$697,000 in 1995/96.

Similarly, if the capitated rates are lowered by 12% the County could have a deficit in the range of \$1,677,000 to \$2,166,000 in 1995/96.

### III. Analysis

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#### **Cost of Administration**

In the analysis, we included claims processing costs of 6% of claims. This will be a new responsibility for the County if it accepts the capitation arrangement. The 6% is a reasonable amount for ongoing claims processing but does not reflect any first year start-up costs for items such as computer systems and procedures. It does include the personnel costs for claims processing.

In addition to the claims processing costs, it may be necessary for the County to implement various claims management procedures such as case management and formal utilization review. These would entail additional administrative costs that could run an additional 5% - 15%. These costs could be offset by reduced long term claims resulting from management. Initially, however, there would likely be start-up costs for claims management that would not be offset by expense reductions.

#### **Provider Reimbursement Rates**

The Oregon Medicaid program currently reimburses rehabilitative services at rates that appear to be at the higher end of market rates. Examples of Medicaid rates compared to rates offered by managed behavioral health programs in the Portland area include:

### III. Analysis

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	<b>Medicaid Rate</b>	<b>Managed Behavioral Health Companies</b>
Psychiatric Assessment	\$111	\$90 - 98
Individual Therapy:		
Psychologist	75	70 - 75
Masters Level	75	60 - 65

Inpatient average rates for current Oregon Medicaid patients are \$792 per day. These rates were not able to be compared to the Portland market place, but in other areas of the country with sufficient bed availability, rates can be as much as \$400 per day less.

#### **Reserves**

If the County accepts capitation rates, there is a significant change in cashflow. Because the County would be receiving funds in advance of the payment for services, a reserve would need to be established. Given that there are still many unknowns and capitated rates are not yet final we cannot estimate the dollar amount. Generally, these reserves should be two to three months of costs.

#### **Stop-Loss Insurance**

It is our understanding that the State offer contains no funds in addition to the capitation rates for large excessive costs for any individual. If risk sharing cannot be negotiated with the State, the County should research the possibility of purchasing insurance from commercial insurance companies to protect against large individual claims. This insurance is usually called stop-loss insurance.

### III. Analysis

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Again, given the unknowns and lack of final rates, we cannot estimate the cost of stop-loss insurance.

#### Findings/Comments

- ◆ If the State offers the capitated rates previously conveyed, the County is in a good position to accept and operate within budget with only minor changes necessary to administrative operations or provider reimbursement rates.
- ◆ If the State offers capitation rates that are 12% lower than previously described, the County can operate within budget if provider reimbursement rates can be successfully negotiated for at least 17% less.
- ◆ If the State offers rates that are more than 12% lower, the County would need to consider how much of the expected shortfall can be made up by negotiating lower provider rates. However, it is likely that a well organized case management and information system would also be necessary in order to manage under these reduced capitation rates.
- ◆ If fiscally possible, the County should act on the opportunity to develop a capitated mental health service delivery system model. If the State accepted outside bids for mental health management, the County's role in policy and service provision would be reduced.

### III. Analysis

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#### Recommendations

- ◆ The County should consider accepting the State offered capitation rates as long as they do not represent a decrease of more than 12% off of the rates currently quoted.
- ◆ Inpatient and outpatient provider rates should be negotiated below current community rates offered by managed behavioral health care companies.
- ◆ Analyze current use rates by diagnosis and compare to “guidelines and standards of care” and other states’ Medicaid experience to determine goals or targets for improvement and cost reduction.
- ◆ Evaluate alternatives for the design of case management and utilization review systems and estimate their resulting impact on utilization and costs reductions.
- ◆ Determine the personnel required for administrative and clinical management and the resulting costs.
- ◆ Analyze the requirements and costs for information systems under an actively managed capitated program.
- ◆ Obtain stop-loss quotes to protect against the high cost from individual outliers.
- ◆ Prepare arguments to negotiate with the State regarding allowances for higher rate setting, risk sharing, administrative cost sharing, etc.

