



MULTNOMAH COUNTY AGENDA PLACEMENT REQUEST

(revised 12/31/09)

APPROVED: MULTNOMAH COUNTY
BOARD OF COMMISSIONERS
AGENDA # R-12 DATE 6/3/2010
ANDA GROW, BOARD CLERK

Board Clerk Use Only

Meeting Date: 6/3/2010
Agenda Item #: R-12
Est. Start Time: 10:50 AM

Agenda Title: **Approval of 2009-2011 Local Juvenile Crime Prevention Plan**

Note: If Ordinance, Resolution, Order or Proclamation, provide exact title. For all other submissions, provide a clearly written title sufficient to describe the action requested.

Requested Meeting Date: June 3, 2010 **Amount of Time Needed:** 30 minutes
Department: Non-Dept **Division:** CCFC
Contact(s): Joshua Todd, Director
Phone: 503-988-6981 **Ext.** X86981 **I/O Address:** 167/2/200
Presenter(s): Joshua Todd, David Koch, Peter Ozanne, Carla Piluso

General Information

1. What action are you requesting from the Board?

Approval of the 2009-2011 Juvenile Crime Prevention (JCP) Plan

2. Please provide sufficient background information for the Board and the public to understand this issue. Please note which Program Offer this action affects and how it impacts the results.

JCP Plan: Multnomah County's Juvenile Crime Prevention Plan was developed in 2000 with the assistance of community stakeholders. It identified community issues, gaps, barriers and strategies to make positive change in juvenile crime prevention. The plan focuses on youth who are entering the juvenile justice system and those who move further into the system through re-offenses.

According to ORS 417.855, local juvenile crime prevention plans shall use services and activities to meet the needs of a targeted population of youth who have more than one of the following risk factors:

- Anti-social behavior
- Poor family functioning or poor family support
- Failure in school
- Substance abuse problems, or

- Negative peer associations; and
are clearly demonstrating at-risk behaviors that have come to the attention of government or community agencies, schools or law enforcement and will lead to imminent or increased involvement in the juvenile justice system. This funding is tied to program offers submitted through the Department of Community Justice for Assessment Treatment for Youth and Families; Youth Development Services; and Residential Alcohol and Drug Treatment (Program Offers 50010A, 50010B, 50019A, and 50200).

3. Explain the fiscal impact (current year and ongoing).

JCP Plan: The plan is linked to state funding provided for Juvenile Crime Prevention efforts through the Department of Community Justice Juvenile Services Division. Funding is divided into three categories: Prevention, Diversion and Basic Services. The State Juvenile Crime Prevention Advisory Committee allocates funding across 36 counties and nine recognized native tribes. Allocation for Multnomah County is \$2,190,814, and provides assessment and/or services for 652 youth.

4. Explain any legal and/or policy issues involved.

JCP Plan: The local Juvenile Crime Prevention Plan must be approved by the Local Public Safety Coordinating Council, Commission on Children, Families and Community, and the County Board of Commissioners. Plans are submitted to the State Commission on Children and Families (OCCF) and are linked to Juvenile Crime Prevention funding for the 2009-2011 biennium.

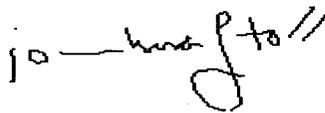
According to SB267, Juvenile Crime Prevention funding must prioritize evidence-based programming. Multnomah County programming funds 100% evidence-based practices.

5. Explain any citizen and/or other government participation that has or will take place.

JCP Plan: The Local Public Safety Coordinating Council has designated its Juvenile Justice Council and select staff from the Juvenile Services Division, and Commission on Children, Families and Community to prepare the 2009-2011 Juvenile Crime Prevention plan. Community members were involved in a forum in January 2010, youth from probation were surveyed; and additional stakeholders and community partners participated in a planning discussion in March 2010. The Local Public Safety Coordinating Council, Juvenile Justice Council, and Commission on Children, Families and Community have received planning updates through the winter/spring timeline. They will have reviewed and approved the final plan prior to its submission to the Board for approval.

Required Signature

**Elected Official or
Department/
Agency Director:**



Date: 05/07/2010

Multnomah County Juvenile Crime Prevention Strategic Plan

2009-2011 Biennium – Executive Summary

JCP Planning Overview

Multnomah County's Juvenile Crime Prevention (JCP) strategic planning process sets the direction for Juvenile Crime Prevention in our community in the coming years, assuring a comprehensive, balanced strategy to fight crime and keep our community safe. Through this process our community identified how to address public safety issues with existing resources, and target service gaps for future development. This plan belongs to the community, and extensive efforts were made to be inclusive.

The JCP planning process was orchestrated by a collaboration between the Multnomah County Commission on Children, Families and Community and the Multnomah County Department of Community Justice. The JCP plan is approved by the Commission on Children, Families and Community, the Local Public Safety Coordinating Council (LPSCC) and its juvenile justice forum the Juvenile Justice Council, the Board of County Commissioners, and the Oregon Commission on Children and Families.

The process included input through community stakeholder forums made up of representatives from the public safety, child welfare and education systems, as well as local youth-serving community organizations and youth. JCP planning occurred in multiple meetings facilitated by the LPSCC executive director. Participants from the community forums contributed their experience and expertise to develop community issue areas for concentration of strategies in the 2009-2011 biennium, revolving around education, employment, safe communities, and healthy families.

Analysis

The planning process included analysis of risk profile data on the youth most likely to enter or further penetrate the juvenile justice system, including Juvenile Crime Prevention Risk Assessment data, decision point analysis by race/ethnicity, crime trend and recidivism data, census demographic data, and geographical overlays of justice-involved youth residences with prevention service locations. Key Multnomah County analysis points:

- Overall Crime and recidivism continue to trend downward
- Of youth screened by the juvenile justice system:
 - 1 in 4 youth had a school failure or disconnection problem
 - 5 in 8 youth had peer relationship problem
 - 2 in 5 youth had substance use beyond experimental stage
- Of youth who start the 9th grade
 - 58% of all youth graduate
 - 51% of African American youth graduate
 - 40% of Latino youth graduate
- Comparing population percentages with racial/ethnic breakouts at key decision points, African American youth are overrepresented at the police referral, adjudication and commitment to Youth Correctional Facility (YCF) decision points. Latino youth are overrepresented at the YCF commitment decision point.

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- Prevention services are not concentrated in areas where youth who are charged with crimes are living. The David Douglas area especially stands out in this regard.

Strategic Themes

Four main strategic themes emerged in the planning process:

- **Connection to Community.** Participants voiced a strong desire to replace one-sided institutional responses with collaborative prevention and intervention approaches. Community members and organizations are committed to crime prevention and express a will to work with systems to get better results.
- **Empowering Families.** Parents want to know how to navigate complex systems and successfully advocate for their children. They call for meaningful ways to express concerns about systems contribute to system improvement.
- **Commitment to Ending Racial and Ethnic Disparities.** Overall community safety continues to improve in the County. Crime and recidivism continue to decline. But for more than the last decade African-American and Latino youth have continued to experience disproportionate school failure/fallout/pushout, police contact, detention, commitment to youth correctional facilities, and transfers to adult criminal court. We have to do better. No single solution will correct the disparity, which is complicated, diffuse and often unacknowledged. Communities, families, schools and child-serving agencies voiced determination to share the responsibility for getting better outcomes for African American and Latino youth.
- **Commitment to Cross-System Partnerships.** Child welfare, juvenile justice, law enforcement, schools, treatment and community organizations express continued commitment to work together to fight crime, coordinate services, and improve systems.

Community Issues, Gaps, Barriers, Strategies & Activities

The planning process identified community issues and gaps & barriers within each issue area. It became clear that many of the gaps and barriers identified were related to ineffective collaboration with families and community, and between youth-serving organizations. Others were the result of shrinking resources. Some were rooted in policy.

Participants proposed strategies and activities to address the gaps and barriers. Many current activities will continue in the next biennium rounding out a comprehensive set of crime prevention strategies. These include continuing the allocation of JCP Prevention funds to outpatient substance abuse & mental health treatment, and cognitive behavioral skill development courses within the Department of Community Justice.

Following is a list of community issues with proposed strategies and activities prioritized in the planning process:

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Acronyms:

- **CEP:** Community Education Partners
- **CCFC:** Commission on Children, Families and Community
- **DCJ:** Department of Community Justice
- **ELS:** Education Life and Success Work Group
- **JJC:** Juvenile Justice Council
- **MESD:** Multnomah Education Service District
- **MYC:** Multnomah Youth Commission
- **YGV:** Youth and Gang Violence Work Group of the Local Public Safety Coordinating Council

Community Issue – Systemic Improvements

- **Strategy – Overall Quality Improvement:**
 - Implement an evidence-based case management system. **Lead:** DCJ
 - Develop an action plan to improve outcomes for African-American and Latino youth in the justice system. **Involved:** CCFC, MYC, DCJ, YGV
 - Develop an action plan to prevent delinquency for African-American and Latino youth at risk of entering the system. **Involved:** CCFC, MYC, DCJ, YGV
- **Strategy – Developing Culturally Competent Services**
 - Address needs of other youth populations experiencing over-representation in the Juvenile Justice System. **Involved:** CCFC, DCJ, YGV, JJC
- **Strategy – Multi-Agency Networking:**
 - Continue existing collaborations and partnerships to specifically address resource gaps in East county (e.g. David Douglas neighborhood) and set and reach outcome targets. **Involved:** Commissioner Judy Shiprack, East County Caring Community, CCFC, DCJ, YGV
- **Strategy – Building Capacity:**
 - Increase Detention Alternatives: Community Detention/Electronic Monitoring, shelter beds. **Lead:** DCJ

Community Issue – System Review of Measure 11 on Youth and Public Safety

- **Strategy – Engaging Individuals and Organizations:**
 - Convene a cross-system local M-11 policy group with broad community involvement focused on optimizing community safety outcomes. **Lead:** Judge Nan Waller & JJC

Community Issue – School Discipline

- **Strategy – Develop a Program:**
 - Through collaboration with education stakeholders develop consistent discipline policies aimed at correcting racial & ethnic disparity in school discipline. **Involved:** CCFC, DCJ, CEP, ELS
 - Expand suspension alternatives programming for youth; expand Restorative Justice programming in other area schools. **Involved:** CCFC, DCJ, CEP, ELS, YGV

Community Issue – Career and Vocational Supports

- **Strategy – Develop a Program:**
 - Increase GED/vocational program capacity, with a focus on maximum academic achievement for increased educational opportunities and earning capacity. **Involved:** MESD, DCJ, CCFC, Community Partners
 - Develop community service experiences w/ real world partners. **Involved:** DCJ, Community Partners
 - Increase vocational and peer mentorship programs to enhance employment skills, including real-world work experience. **Involved:** DCJ, Community Partners

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Community Issue – Community/Environmental Factors

- **Strategy – Alter or New Practices, Approaches, Methods:**

- Utilize community project model similar to Harlem Children's Zone to develop block by block outreach in targeted area, build community projects with all ages involved. **Involved:** DCHS, CCFC, East County Caring Communities, YGV

Community Issue – Resources and Relationships

- **Strategy – Building Advocacy:**

- Provide education and culturally-responsive training and information to help families navigate complicated systems (e.g. school, justice, etc.) and effectively advocate for their children. **Involved:** CCFC, DCJ, YGV, Community Partners
- Strengthen and expand the network of support for youth and increased access to services by high risk youth. Work with partners in the community to reflect all areas: schools, extra-curricular, volunteering, community service, mentoring, after school, sports, work experience, faith based, etc. **Involved:** DCJ, CCFC

- **Strategy – Develop or Alter an Activity:**

- Implement a parent/family mentorship program, focusing on parents of high-risk, African-American and Latino gang-affected youth. **Involved:** DCJ, Community Partners
- Enhance partnership with schools and districts to provide training in juvenile justice system/approaches. **Involved:** DCJ, CCFC, YGV, JJC

- **Strategy – Developing Culturally Competent Services**

- Increase multi-systemic training and education around racism, implicit bias, prejudice, systemic exclusion, equity and disproportionality. Work with system partners to develop accountability measures. **Involved:** CCFC, DCJ, YGV, Community Partners

Moving Forward

Through the process of creating this plan parents, youth, schools, treatment professionals, mentors and youth advocates have asked clearly for change. They want to be involved in shaping Juvenile Crime Prevention services and strategies in the county. A number of community members very bravely asked the system to do better, and they offered their help to make it better. People inside the system have an obligation to listen to the voices of the people they serve and find meaningful ways to work together to get better results. Putting this plan into action provides opportunities to do that.

The strategies and activities included in this plan are ambitious. The next step is to create a work plan with a process for monitoring progress, including clear milestones for implementation and outcome measures for understanding how effective the strategies are.

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Planning Participants

Engaged in the JCP Community Stakeholders Planning Sessions

Dave Koch – Director, Department of Community Justice, Juvenile Services Division

Karen Gray – Superintendent, Parkrose School District

Carla Piluso – Chair, Commission on Children, Families and Community

Corie Wiren – Chief of Staff, Multnomah County District 4 – Diane McKeel

Abbey Stamp – Department of Community Justice

Laura Burgess – Department of Community Justice

Michelle DeShazer – Department of Community Justice

Erica Finstad – Center for Family and Adolescent Research

Craig Bachman – Department of Community Justice

Lorena Campbell – Public Affairs Liaison, East County Schools

Rebecca Stavenjord – Staff, Commission on Children, Families and Community

Sgt. Dave Thoman – Portland Police Bureau, School Resource Officer, Marshall HS

Elizabeth Davies – Staff, Local Public Safety Coordinating Council

Debbie Hansen - Oregon Youth Authority

Julie LaChapelle – Oregon Department of Human Services, District 2

Joan Williams – Portland Public Schools

Jessie Dudley – Oregon Commission on Children and Families

Diane Cohen-Alpert – Commission on Children, Families and Community

Joshua Todd – Director, Commission on Children, Families and Community

Scott Taylor – Director, Department of Community Justice

Rob Ingram – Director, City of Portland Office of Youth Violence Prevention

Rick Jensen – Department of Community Justice

Tom Cleary – Multnomah County District Attorney's Office

Tina Edge – Department of Community Justice

Amy Parkhurst – Worksystems Inc., Workforce Investment Act Region 2

Anya Sekino – Oregon Commission on Children and Families

Matthew Lashua – Chief of Staff, Multnomah County District 3 – Judy Shiprack

Jan Bishop – Department of Community Justice

Linda Ridings - Commission on Children, Families and Community

Greg Belisle – Impact NW

Andre Channel – Portland Opportunities Industrialization Center

Deidra Gibson-Cairnes – Department of Community Justice

Hon. Merri Souther Wyatt – Oregon Judicial Department

Elizabeth M. Levi – Metropolitan Public Defender, Portland Office

Julia Mitchell – Community Member

Mark McKechnie – Juvenile Rights Project

Keith Bickford - Multnomah County Sheriff's Office

Lynn Magnum – Department of Community Justice

Kris Bella – Northwest Behavioral Health Care Services

Shannon Wight – Partnership for Safety and Justice

Pam Hiller – Multnomah County Health Department

Lonnie Nettles – Department of Community Justice

Ricardo Lopez – Catholic Charities, El Progamma Hispano

Olga Kaganova - Commission on Children, Families and Community

Shalonda Menefee - Commission on Children, Families and Community

Larry Fritz – Department of Community Justice

Cathy Sherick – Greater Gresham Area Prevention Partnership

Judy Griswold – Oregon Department of Human Services, District 2

Sharon Maxwell-Hendricks – Community Member

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Rob Halverson – Department of Community Justice
Thach Nguyen – Department of Community Justice
Peter Ozanne – Director, Local Public Safety Coordinating Council
Gabriel Cruz – Central City Concern, Alcohol and Drug Prevention
Ivette Iparraguirre – Central City Concern, Alcohol and Drug Treatment
Raidel Leon – Central City Concern, Alcohol and Drug Treatment
Vickie Parker – Department of Community Justice

Involved through planning with the Juvenile Justice Council

Hon. Nan Waller - Oregon Judicial Department
Neal Jappott, Oregon Judicial Department
Bill Feyerherm - Portland State University
Joanne Fuller - Multnomah County Department of County Human Services
Carolyn Graf - Assistant SDA2 Manager DHS Child Welfare
Carol Herzog - Oregon Judicial Department
Linda Hughes - Oregon Judicial Department
Julie McFarlane - Juvenile Rights Project
David Knofler - Oregon Judicial Department
Hon. Paula Kurshner - Oregon Judicial Department
Hon. Michael Loy - Oregon Judicial Department
Hon. Keith Meisenheimer - Oregon Judicial Department
Hon. Maureen McKnight, Oregon Judicial Department
Lisa Fithian-Barrett - Oregon Judicial Department
Tammy Jackson, Portland Public Schools
Louise Palmer - Brindle, McCaslin & Lee Attorneys At Law
Christine Pedersen - Oregon Judicial Department
Hon. Tom Ryan - Oregon Judicial Department
Charlene Rhyne – Department of Community Justice
Thuy Vanderlinde - Department of Community Justice
Suzanne Wehrley – State of Oregon Department of Human Services, District 2
Hon. Diana Stuart - Oregon Judicial Department
Susan Svetkey - Oregon Judicial Department
Steve Walker – Department of Community Justice
Karen Rhein - Department of Community Justice
Katherine Tennyson - Oregon Judicial Department
Rod Underhill - Deputy District Attorney/Chief
Heather Updike - Department of Community Justice
Michael Ware – Black Parent Initiative
Donna Henderson - Portland Police Bureau
Cynthia Thomas-Johnson, New Decision Treatment Foster Care
Jodi Shaw - Multnomah County Department of County Human Services
Dana Schnell - Department of Community Justice
Lori Arnett - Department of Community Justice
Lore Cop - Department of Community Justice
Gloria Martin - Oregon Judicial Department