

# MULTNOMAH COUNTY OREGON

OFFICE OF THE BOARD CLERK  
SUITE 1510, PORTLAND BUILDING  
1120 S.W. FIFTH AVENUE  
PORTLAND, OREGON 97204

## BOARD OF COUNTY COMMISSIONERS

GLADYS McCOY •	CHAIR •	248-3308
DAN SALTZMAN •	DISTRICT 1 •	248-5220
GARY HANSEN •	DISTRICT 2 •	248-5219
TANYA COLLIER •	DISTRICT 3 •	248-5217
SHARRON KELLEY •	DISTRICT 4 •	248-5213
CLERK'S OFFICE •	248-3277 •	248-5222

## AGENDA

### MEETINGS OF THE MULTNOMAH COUNTY BOARD OF COMMISSIONERS

FOR THE WEEK OF

FEBRUARY 22 - 26, 1993

Monday, February 22, 1993 - 9:30 & 1:30 - Work Session . . .Page 2

Tuesday, February 23, 1993 - 9:30 AM - Planning Items. . . .Page 2

Tuesday, February 23, 1993 - 10:45 AM - Board Briefing . . .Page 3

Tuesday, February 23, 1993 - 11:30 AM - Agenda Review. . . .Page 3

Wednesday, February 24, 1993 - 9:30 & 1:30 - Work Session. .Page 3

Thursday, February 25, 1993 - 9:30 AM - Regular Meeting. . .Page 3

Thursday, February 25, 1993 - 1:30 PM - Work Session . . . .Page 5

Friday, February 26, 1993 - 9:30 & 1:30 - Work Session . . .Page 5

Thursday Meetings of the Multnomah County Board of Commissioners are taped and can be seen at the following times:

Thursday, 10:00 PM, Channel 11 for East and West side subscribers

Thursday, 10:00 PM, Channel 49 for Columbia Cable (Vancouver) subscribers

Friday, 6:00 PM, Channel 22 for Paragon Cable (Multnomah East) subscribers

Saturday 12:00 PM, Channel 21 for East Portland and East County subscribers

INDIVIDUALS WITH DISABILITIES MAY CALL THE OFFICE OF THE BOARD CLERK AT 248-3277 OR 248-5222 OR MULTNOMAH COUNTY TDD PHONE 248-5040 FOR INFORMATION ON AVAILABLE SERVICES AND ACCESSIBILITY.

Monday, February 22, 1993 - 9:30 AM and 1:30 PM

Multnomah County Courthouse, Room 602

WORK SESSION

- WS-1 Review the Budget of the District Attorney. Presented by District Attorney Michael Schrunck and Planning and Budget Manager Dave Warren. 9:30 AM AND 1:30 PM STARTING TIMES REQUESTED.
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Tuesday, February 23, 1993 - 9:30 AM

Multnomah County Courthouse, Room 602

PLANNING ITEMS

- P-1 CS 3-93 Review the February 11, 1993 Planning and Zoning Hearings Officer Decision: APPROVING, SUBJECT TO A CONDITION, Change in Zone Designation from RR to RR, C-S, Community Service Designation, to Allow Installation of a Cellular Telephone Communications Monopole, with Associated Antennas, and to Erect an Electronics Equipment Building, for Property Located at 16300 NW SHELTERED NOOK ROAD.
- P-2 HV 22-92 Review the February 1, 1993 Planning and Zoning Hearings Officer Decision: APPROVING, SUBJECT TO CONDITIONS, the Application in Specified Part. Satisfaction of Certain Applicable Code Provisions is Deferred to a Subsequent Planning Director Review Before or in Conjunction with Issuance of a Placement Permit, Subject to Notice and the Opportunity for a Hearing as Indicated, for Property Located at 4425 SE 135TH AVENUE.
- P-3 CU 1-93 Review the January 21, 1993 Planning and Zoning Hearings Officer Decision: DENYING Applicant's Conditional Use Request to Allow a Non-Resource Related Single Family Residence for Property Located at 13156 NW McNAMEE ROAD; and Request for March 23, 1993 Hearing in Connection with a Notice of Review Filed by Applicant James McGrew.
- P-4 CU 2-93 Review the January 21, 1993 Planning and Zoning Hearings Officer Decision: DENYING Applicant's Conditional Use Request to Allow a Non-Resource Related Single Family Residence for Property Located at 13160 NW McNAMEE ROAD; and Request for March 23, 1993 Hearing in Connection with a Notice of Review Filed by Applicant James McGrew.
- P-5 LR 2-92 Request for Adoption of a FINAL ORDER in the Matter of the Review of the Hearings Officer's Decision Affirming the Planning Director's Approval of a Residential Building Permit Application
- P-6 C 1-93 First Reading of an ORDINANCE Amending Comprehensive Framework Plan Policy 34, Trafficways, and the Accompanying Functional Classification of Trafficways Maps

P-7 Recommendation for Approval of Business Location in the Matter of the Auto Wrecker's License Renewal of Duane S. Shaw, dba 82ND AVENUE AUTO WRECKERS, INC., for Property Located at 8555 SE 82ND AVENUE. (From January 26, 1993).

P-8 CU 22-92 PUBLIC HEARING, On the Record, Plus New Information, Testimony Limited to 10 Minutes Per Side, in the Matter of the January 14, 1993 Planning and Zoning Hearings Officer Decision DENYING Conditional Use Request to Allow a Non-Resource Related Single Family Dwelling on a 4.34 Acre Lot of Record in the Multiple Use Forest-19 Zoning District, for Property Located at 22401 NW ST HELENS ROAD

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Tuesday, February 23, 1993 - 10:45 AM

Multnomah County Courthouse, Room 602

BOARD BRIEFING

B-1 Background and Overview of the Metropolitan Interlibrary Exchange (MIX) Agreement. Presented by Ginnie Cooper. (45 MINUTES REQUESTED.)

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Tuesday, February 23, 1993 - 11:30 AM

Multnomah County Courthouse, Room 602

AGENDA REVIEW

B-2 Review of Agenda for Regular Meeting of February 25, 1993.

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Wednesday, February 24, 1993 - 9:30 AM and 1:30 PM

Multnomah County Courthouse, Room 602

WORK SESSION

WS-2 Review the Budget of the Sheriff's Office. Presented by Sheriff Robert Skipper and Planning and Budget Manager Dave Warren. 9:30 AM AND 1:30 PM STARTING TIMES REQUESTED.

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Thursday, February 25, 1993 - 9:30 AM

Multnomah County Courthouse, Room 602

REGULAR MEETING

CONSENT CALENDAR

NON-DEPARTMENTAL

C-1 In the Matter of the Appointments of Gene Ross and Norm Wyers to the MULTNOMAH COUNTY COMMUNITY ACTION COMMISSION

DEPARTMENT OF SOCIAL SERVICES

- C-2 Ratification of Amendment No. 2 to Intergovernmental Agreement Contract No. 100113, Between Multnomah County and Portland Public School District No. 1, Providing Additional Juvenile Services Act Carryover Funds to Extend the TLC/TNT Program, for the Period Upon Execution to June 30, 1993

DEPARTMENT OF ENVIRONMENTAL SERVICES

- C-3 ORDER in the Matter of the Execution of Quitclaim Deed D930777 to Correct an Historical Error in Title Precipitated by Tax Foreclosure
- C-4 ORDER in the Matter of the Execution of Deed D930847 Upon Complete Performance of a Contract to ELIZABETH R. ROTHERY
- C-5 ORDER in the Matter of the Execution of Quitclaim Deed D930857 to Correct an Historical Error in Title Precipitated by Tax Foreclosure

REGULAR AGENDA

NON-DEPARTMENTAL

- R-1 PUBLIC HEARING and Consideration of a RESOLUTION in the Matter of Accepting the Supplemental 1992-93 Budget and Preparing the Approved Supplemental Budget for Submittal to the Tax Supervising and Conservation Commission
- R-2 In the Matter of a Request for Hiring Freeze Exception to Vacant Position Deletion Policy for Nurse Practitioners and Physicians
- R-3 Second Reading and Possible Adoption of an ORDINANCE to Amend Ordinance 738 Modifying the Membership for the Advisory Committee on Animal Control Policies and Procedures

JUSTICE SERVICES

COMMUNITY CORRECTIONS

- R-4 Presentation of the 1993-1995 Community Corrections Plan (Draft Version) Approved by the Community Corrections Advisory Committee and Request for Approval of Submission to the State Community Corrections Advisory Board and the State Department of Corrections to Meet the March 1, 1993 Deadline

DEPARTMENT OF SOCIAL SERVICES

- R-5 Ratification of Intergovernmental Agreement Contract No. 104043 Between the City of Portland and Multnomah County, Providing Funds to the County Community Development Program for Processing Applications, Intake, Review and Approval Services for a City Loan Program Offered to Residents of the Mid County Sewer Project, for the Period Upon Execution to December 31, 1993

R-6 Request for Approval of the Multnomah County Community Children and Youth Services Commission Biennial COMPREHENSIVE PLAN AMENDMENT, for Services to Begin July 1, 1993

PUBLIC COMMENT

R-7 Opportunity for Public Comment on Non-Agenda Matters. Testimony Limited to Three Minutes Per Person.

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Thursday, February 25, 1993 - 1:30 PM

Multnomah County Courthouse, Room 602

WORK SESSION

WS-3 Review the Budget of the Sheriff's Office. Presented by Sheriff Robert Skipper and Planning and Budget Manager Dave Warren.

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Friday, February 26, 1993 - 9:30 AM and 1:30 PM

Multnomah County Courthouse, Room 602

WORK SESSION

WS-4 Review the Budget of the Department of Community Corrections. Presented by Department Director Tamara Holden and Planning and Budget Manager Dave Warren. 9:30 AM AND 1:30 PM STARTING TIMES REQUESTED.

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# GLADYS McCOY, Multnomah County Chair

Room 1410, Portland Building  
1120 S.W. Fifth Avenue  
Portland, Oregon 97204  
(503) 248-3308

## M E M O R A N D U M

TO: Commissioner Sharron Kelley  
Commissioner Dan Saltzman  
Commissioner Gary Hansen  
Commissioner Tanya Collier

FROM: Gladys McCoy  
Multnomah County Chair

DATE: February 22, 1993

RE: Absence from the Office

Having completed radiation treatments, I am experiencing some side effects that will require total rest for the next week. I will not be in my office at all this week, but will listen to the Board meetings over the phone.

BOARD OF  
COUNTY COMMISSIONERS  
1993 FEB 22 AM 9:02  
MULTNOMAH COUNTY  
OREGON

GM:ddf  
9913G  
cc: Office of Board Clerk

2/24/93

# County considers fees for once-free library services

■ **County commissioners look to library users to bear a greater share of the library system's costs**

By **DEAN BAKER**

*Correspondent, The Oregonian*

Multnomah County may hang up the library's free telephone reference service in July and begin charging by the minute for answering the public's questions.

In addition, the county's 15 public libraries from Portland to Gresham probably will start charging borrowers who can't prove they live in Multnomah County.

Multnomah County commissioners

agreed informally Tuesday to squeeze more money out of library users to help operate the strapped library system.

Library director Ginnie Cooper protested the decision, saying that cutting out the telephone reference service would set back the library 100 years. "I would never recommend this step," Cooper said. "It is your decision if you go with this. This is a very, very, very sad day."

The commissioners, however, said they didn't have much choice. The

county won't have enough money to operate the library at the same level of service next year even if voters approve a new \$31 million, three-year serial levy in May.

"These changes are evolutionary, not revolutionary," said Commissioner Dan Saltzman, who argued the libraries must sharpen their pencils to stay solvent. Although the commissioners took no formal action, they said they plan to stop subsidizing out-of-county readers and the telephone reference service by July 1.

Washington, Clackamas and Clark county residents now use the Multnomah County library under a regional agreement in which the libraries are supposed to reimburse each other. The formula for reimbursement falls far short of the cost to Multnomah County, however.

Library officials said that if the commissioners decide to charge, the fee would probably run \$70 for a fam-

**Please turn to FEES, Page A16**

## **Fees: Charge won't stop calls**

■ **Continued from Page One**

ily library card.

If the telephone reference service continues after July 1, users may have to pay \$1 or more for each question. The commissioners say they may use a 900 telephone number that would add such calls to the user's telephone bill.

Librarians will continue to answer reference questions in the library without charge. Reference librarians fielded an estimated 771,000 requests for information last year, about 38 percent over the telephone.

Library director Cooper said charging for the phone service wouldn't stop the questions. She said many of the least able, the poor and homebound, would be the ones to go without.

"I think you are making a mistake, creating an information-poor class and harming schoolchildren," she said. "If you move forward on this track, it will be a loss for the growth of our community."

Commissioners Tanya Collier, Saltzman and Sharron Kelley said they believe that those who need information for business will pay, while many others ask questions simply to amuse themselves. The library can't afford such frivolity, Collier said.

Meeting Date: FEB 23 1993

Agenda No.: B-1

(Above space for Clerk's Office Use)

AGENDA PLACEMENT FORM  
(For Non-Budgetary Items)

SUBJECT: Metropolitan Interlibrary Exchange (MIX) Agreement

BCC Informal 2/23/93 BCC Formal \_\_\_\_\_  
(date) (date)

DEPARTMENT Library DIVISION \_\_\_\_\_

CONTACT Ginnie Cooper TELEPHONE 5403

PERSON(S) MAKING PRESENTATION Ginnie Cooper

ACTION REQUESTED:

INFORMATIONAL ONLY  POLICY DIRECTION  APPROVAL

ESTIMATED TIME NEEDED ON BOARD AGENDA: 45 minutes

CHECK IF YOU REQUIRE OFFICIAL WRITTEN NOTICE OF ACTION TAKEN: \_\_\_\_\_

BRIEF SUMMARY (include statement of rationale for action requested, as well as personnel and fiscal/budgetary impacts, if applicable):

During the discussion of library funding late last summer, members of the Board of County Commissioners expressed concern about the lack of money paid to reimburse the library for services provided to residents outside of Multnomah County. The purpose of this briefing is to provide you with background on MIX, the agreement that presently allows residents of the metropolitan area to use all public libraries in the area. Several options may be pursued.

(If space is inadequate, please use other side)

SIGNATURES:

ELECTED OFFICIAL \_\_\_\_\_

Or

DEPARTMENT MANAGER Ginnie Cooper

(All accompanying documents must have required signatures)

MULTNOMAH COUNTY  
OREGON  
1993 FEB 17 AM 9:15  
CLERK'S OFFICE



**MEMORANDUM**

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TO: Board of County Commissioners

FROM: Ginnie Cooper, *Ginnie* Director of Libraries

DATE: February 22, 1993

SUBJECT: Report on Metropolitan Interlibrary Exchange (MIX) Agreement

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I have scheduled an opportunity to brief you on Tuesday, February 23, on the subject of the MIX agreement which allows for residents to use all public libraries in the Metropolitan area. The purpose of this briefing is for you to give me policy direction in the matter of negotiating the renewal of the MIX agreement.

I bring this before you particularly because during the discussion of library funding late last summer, members of the Board of County Commissioners and others who testified expressed concern about the amount of money paid to reimburse the library for services provided to residents outside of Multnomah County.

In particular, they felt that the MIX Agreement with Washington, Clackamas and Ft. Vancouver Regional libraries needed to be reviewed because it does not reimburse us for the actual costs of providing service to those who live outside Multnomah County. Some reimbursement is made for circulation services. No reimbursement is made for reference services.

The Library Board has discussed this matter and sends it on to you without a specific recommendation. Board members are concerned about the service we provide without recovering full costs of providing the service. They are also aware that if the MIX agreement ends, we would lose the revenue we now receive from this source but would not find we save money now spent to provide the service.

The attached report provides you with background on MIX, and lists several options which may be pursued.

GC:rg

Attachments: Total Circulation, MIX Circulation, Reference Questions, Cost for a library card

C:\WP51\MEMO\BCCFEBHP.19

Multnomah County Library  
MIX: Metropolitan Interlibrary Exchange

- NEXT STEPS -

Those in charge of Multnomah County Library have for years been concerned about how to be paid for providing library service to an area larger than the area taxed to provide library service. Before 1986, the policy was that those who lived outside Multnomah County bought library cards. In practice, most library patrons who lived outside the County used another's card, or registered with a work address. Few non-resident cards were purchased.

In January 1986, area libraries began formal cooperation to allow residents to use any public library in the area and to have this benefit paid for by the library they supported by their taxes. The libraries of Washington, Clackamas, and Multnomah counties in Oregon and the Ft. Vancouver Library System in Washington State entered into the MIX (Metropolitan Interlibrary eXchange) Agreement. The agreement provides for "net lender reimbursements" at the value of 80 cents per item circulated. A library determines what its patrons have borrowed from others and what the other library's patrons have borrowed from it; then the library from which more has been borrowed than lent is reimbursed. Residents of our county also benefit. Automated circulation systems in all member libraries collect this data easily.

The benefit of using any public library is reciprocal; Multnomah County residents checked out nearly 245,000 books and other library materials from Beaverton, Lake Oswego, Clackamas, Vancouver and other MIX libraries during FY 1991-92.

Circulation at Multnomah County Library has risen dramatically in the last several years. Circulation of books and other library materials is now nearly 44% higher than in 1987. The use of Multnomah County Library by residents of other areas has also increased during this period. Since the MIX agreement began, payments to Multnomah County have increased from \$64,750 to \$158,188.

For FY91-92, about 7.5% of books borrowed from Multnomah County Library were borrowed by those who live outside Multnomah County. In this fiscal year, the Library will be paid at least \$147,000 for this use. See attachments 1 and 2 for more information about circulation of books and other library materials to those who live outside Multnomah County.

MIX has provided at least partial reimbursement for books checked out during the last six years. No similar reimbursement has been given for reference

services provided by libraries to non-residents. Multnomah County Library is the major public library in the state of Oregon, and we provide considerable reference service to residents who live outside Multnomah County. We have been concerned about this lack of reimbursement. With the cooperation of other MIX library directors, a survey was conducted at all area libraries to measure reference use by non-residents.

The results of the survey, performed in October 1992, confirmed this library's hunch: over 21% of the reference questions handled by Multnomah County Library staff come from outside Multnomah County. The portion of our reference use by others is higher than circulation of materials to others. This reference use by non-residents is highest at Central Library, and most common among those who phone for reference assistance. See attachment 3 for the graphic representation of the survey.

Library Director Ginnie Cooper met with the other MIX library directors to let them know that Multnomah County would pursue a plan to provide reimbursement for reference use by non-residents. She suggested further surveys and measurements be done during FY93-94, and payment made for net reference imbalance the following fiscal year. At least a modest reimbursement level should be considered; \$1 per question was suggested.

The other directors indicated their understanding of the financial and political realities for Multnomah County but indicated that their boards and member libraries may not want to spend their own limited funds for such a reimbursement program. Subsequently, Ft. Vancouver Regional Library formally informed us of its unwillingness to continue with the MIX agreement, effective January 1, 1993. Their prompt decision was necessitated, from their point of view, by the fact that they operate on a calendar year budget and had not budgeted to reimburse MCL for reference service in 1993.

Library staff have identified the following options for your review.

MULTNOMAH COUNTY LIBRARY  
OPTIONS FOR NON-RESIDENT USE

1. The MIX Agreement continues as it is, with Multnomah County receiving reimbursement only for circulation.

PROS:

1. Status quo continues - easy for library users.
2. Easy for Multnomah County Library staff to administer - no additional staff costs required.

CONS:

1. Reimbursement continues to be insufficient to cover the costs of providing books to residents of other areas. This additional cost is subsidized by Multnomah County taxpayers.
2. There would be no reimbursement for high reference use by non-resident library patrons. Total cost of reference service continues to be paid by Multnomah County taxpayers.

2. The MIX Agreement is expanded to include payment for reference.

ISSUE: What amount should be paid? \$1 has been suggested as a beginning fee. Average cost per reference question is much higher.

PROS:

1. We begin to collect payment for reference services provided to residents of other areas.

CONS:

1. All area libraries would not participate. What do we do about residents of those areas served by libraries that don't participate? Ft. Vancouver Regional Library has already notified us of their nonparticipation; others may do the same.

2. A modest \$1 charge is not enough to cover the actual costs of providing this service.
  
3. End the MIX Agreement. Charge a fee for cards for non-residents.

Library staff recommend that only annual, household cards be sold. Calculations indicate the fee would be at least \$70. For how this cost was determined, see Attachment 4.

ASSUMPTION: Residency, not work location, should determine eligibility for a library card. If you are eligible for a library card based on where you work, most of the current non-resident users would be eligible. They would not be buying fee cards.

PROS:

1. We no longer mask the fact that we provide library services to non-resident patrons for which inadequate reimbursement is made.
2. Ending the agreement may lead to a long term solution toward receiving adequate reimbursement.

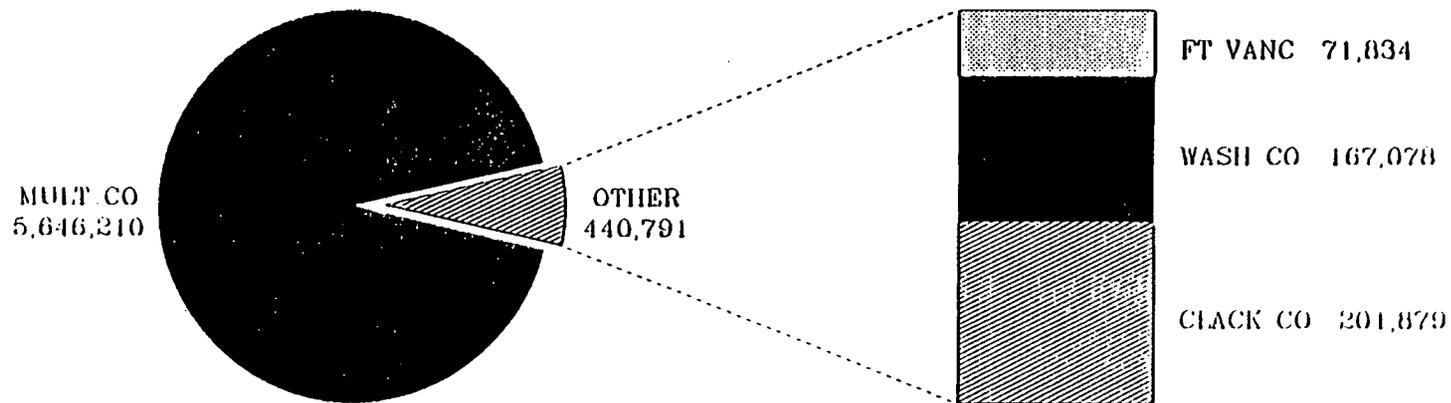
CONS:

1. Explaining this change in policy and checking cards and identification will be very time consuming for library staff.
2. Multnomah County residents may lose the benefit of being able to borrow books at other area libraries..

# Multnomah County Library TOTAL CIRCULATION

By Residents of Areas Indicated

Totals for 1991/92



6,087,001 Total Circulation

7.2% of total Multnomah County  
circulation is to residents of MIX area

MIX percentage of total circulation:	7.2%
Fort Vancouver percentage of total circulation:	1.2%
Washington Co. percentage of total circulation:	2.7%
Clackamas Co. percentage of total circulation:	3.3%

# Multnomah County Library

## MIX CIRCULATION

Use of Multnomah County Library by residents of MIX participating libraries  
Use by Multnomah County residents of MIX participating libraries

Totals for FY91/92

					<b>1991/92</b>	
					<b>TOTALS</b>	
CLACKAMAS (used MCL)	201,879	FT. VANC. (used MCL)	71,834	WASH. CO. (used MCL)	167,078	<b>440,791</b>
MCL (used Clackamas)	<u>113,719</u>	MCL (used Ft. Vanc.)	<u>15,840</u>	MCL (used Wash. Co.)	<u>113,497</u>	<b>243,056</b>
Net Imbalance	88,160	Net Imbalance	55,994	Net Imbalance	53,581	<b>197,735</b>
Payment	\$70,528	Payment	\$44,795	Payment	\$42,865	<b>\$158,188</b>

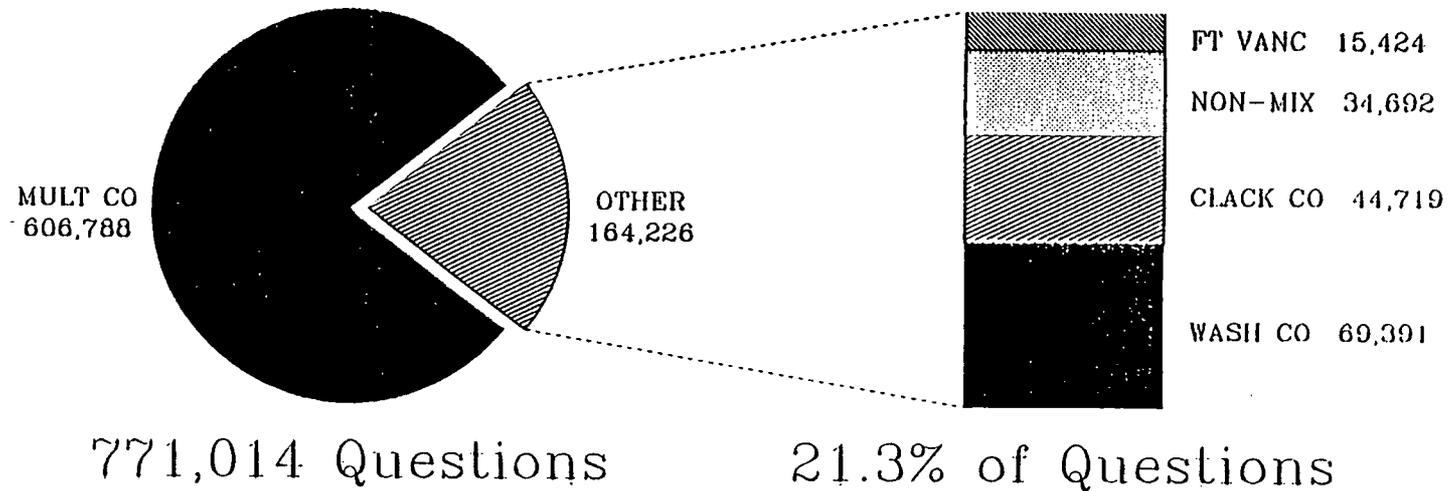
- Net circulation imbalance is paid at the rate of \$.80 per circulation.
- Multnomah County Library circulation has risen by 44% since 1987.
- Circulation to residents of other counties has grown at the same rate.
- Use by residents of other counties of Central Library is higher in number and by per cent than non-resident use of any other Multnomah County Library.

Note: Fort Vancouver statistics include Camas Public Library.

# Multnomah County Library REFERENCE QUESTIONS ASKED

By Residents of Areas Indicated

Projected Totals for 1992/93



<b>MIX percentage of total questions:</b>	<b>21.3%</b>
<b>Fort Vancouver percentage of total questions:</b>	<b>2.0%</b>
<b>Clackamas Co. percentage of total questions:</b>	<b>5.8%</b>
<b>Washington Co. percentage of total questions:</b>	<b>9.0%</b>
<b>Reference questions asked by those outside MIX area:</b>	<b>4.5%</b>

# Multnomah County Library

## COST FOR A LIBRARY CARD FOR NON-COUNTY RESIDENTS

Property taxes paid (through library levy and general fund support) in Multnomah County to support library service: \$13,100,000

Number of Multnomah County Library cardholders: 426,000

$\$13,100,000 \div 426,000 = \underline{\$30.75}$  (average annual property taxes paid by  
Multnomah County cardholder for library services)

Population of Multnomah County: 583,887

Number of households in Multnomah County: 255,751

$583,887 \div 255,751 = \underline{2.3}$  (number of people in household)

**Proposed non-resident annual fee for household library card: \$70**

$\$30.75 \times 2.3 = \underline{\$70}$

NOTE: Fort Vancouver Library as well as several Oregon libraries use methods similar to this in order to calculate non-resident-card cost.